

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Consideration of the tax impacts  
associated with Tax Cuts and Jobs Act of 2017  
for Florida Power & Light Company.

DOCKET NO. 20180046-EI  
ORDER NO. PSC-2018-0345-PCO-EI  
ISSUED: July 13, 2018

ORDER GRANTING INTERVENTION

On February 21, 2018, this Commission opened this docket to consider the tax impacts associated with the Tax Cuts and Jobs Act of 2017 on Florida Power & Light Company (FPL). This docket is currently scheduled for hearing on February 5-8, 2019.

Petition for Intervention

By petition dated May 7, 2018, the Florida Retail Federation (FRF) requested permission to intervene in this proceeding. FRF states that it is an ad hoc association consisting of 8,000 members, many of whom receive electricity from FPL, providing retail goods and services to the general public. FRF asserts that the cost of electricity constitutes a significant portion of its members' overall costs of production and that its members require adequate, reasonably-priced electricity in order to compete in their respective markets. FRF contends that its interests are of the type this proceeding is designed to protect, since its purpose is to evaluate the impact on FPL's rates due to the changes in the federal income tax code contained in the Tax Cuts and Jobs Act of 2017. Therefore, FRF concludes that the purpose of this proceeding coincides with FRF's substantial interests: to ensure that its members are charged rates by FPL that are fair, just, and reasonable. The time for filing objections to FRF's motion to intervene has expired with no objections having been filed.

Standards for Intervention

Pursuant to Rule 28-106.205, Florida Administrative Code (F.A.C.), persons, other than the original parties to a pending proceeding, who have a substantial interest in the proceeding and who desire to become parties may move for leave to intervene. Petitions for leave to intervene must be filed at least twenty (20) days before the final hearing, must comply with Rule 28-106.204(3), F.A.C., and must include allegations sufficient to demonstrate that the intervenor is entitled to participate in the proceeding as a matter of constitutional or statutory right or pursuant to Commission rule, or that the substantial interests of the intervenor are subject to determination or will be affected through the proceeding. Intervenors take the case as they find it.

To have standing, the intervenor must meet the three-prong test set forth in Florida Home Builders v. Dept. of Labor and Employment Security, 412 So. 2d 351 (Fla. 1982), and Farmworker Rights Organization, Inc. v. Dept. of Health and Rehabilitative Services, 417 So. 2d 753 (Fla. 1st DCA 1982), which is based on the basic standing principles established in Agrico Chemical Company v. Department of Environmental Regulation, 406 So. 2d 478 (Fla. 2d DCA

1981).<sup>1</sup> Associational standing may be found where: (1) the association demonstrates that a substantial number of an association's members may be substantially affected by the Commission's decision in a docket; (2) the subject matter of the proceeding is within the association's general scope of interest and activity; and (3) the relief requested is of a type appropriate for the association to receive on behalf of its members.

Based on the above representations, it appears that FRF has met the associational standing requirements of Florida Home Builders stated above. FRF asserts that it has a substantial number of its members that are ratepayers of FPL and as a result are directly and substantially affected by the decision in this case. Further, keeping electricity costs as low as possible falls within the purview of FRF's general scope of interest and is the type of relief appropriate for FRF to receive on behalf of its members. Therefore, it is

ORDERED by Commissioner Julie I. Brown, as Prehearing Officer, that the Petition to Intervene filed by Florida Retail Federation is hereby granted as set forth in the body of this Order. It is further

ORDERED that FRF takes the case as it finds it. It is further

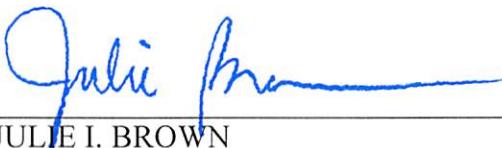
ORDERED that all parties to this proceeding shall furnish copies of all testimony, exhibits, pleadings and other documents which may hereinafter be filed in this proceeding, to:

Robert Scheffel Wright  
John T. LaVia, III  
Gardner, Bist, Bowden, Bush, Dee, LaVia & Wright, P.A.  
1300 Thomaswood Drive  
Tallahassee, Florida 32308  
Telephone: (850) 385-0070  
Facsimile: (850) 385-5416  
[scheff@gbwlegal.com](mailto:schef@gbwlegal.com)  
[jlavia@gbwlegal.com](mailto:jlavia@gbwlegal.com)

---

<sup>1</sup> Under Agrico, the intervenor must show that: (1) he will suffer injury in fact which is of sufficient immediacy to entitle him to a Section 120.57, F.S., hearing; and (2) the substantial injury is of a type or nature which the proceeding is designed to protect. The first aspect of the test deals with the degree of injury. The second deals with the nature of the injury. 406 So. 2d 478 at 482. The "injury in fact" must be both real and immediate and not speculative or conjectural. International Jai-Alai Players Assn. v. Florida Pari-Mutuel Commission, 561 So. 2d 1224, 1225-26 (Fla. 3d DCA 1990); See also: Village Park Mobile Home Assn., Inc. v. State Department of Business Regulation, 506 So. 2d 426, 434 (Fla. 1<sup>st</sup> DCA 1987), rev. den., 513 So. 2d 1063 (Fla. 1987) (speculation on the possible occurrence of injurious events is too remote).

By ORDER of Commissioner Julie I. Brown, as Prehearing Officer, this 13th day of July, 2018.



JULIE I. BROWN  
Commissioner and Prehearing Officer  
Florida Public Service Commission  
2540 Shumard Oak Boulevard  
Tallahassee, Florida 32399  
(850) 413-6770  
[www.floridapsc.com](http://www.floridapsc.com)

Copies furnished: A copy of this document is provided to the parties of record at the time of issuance and, if applicable, interested persons.

SBr

**NOTICE OF FURTHER PROCEEDINGS OR JUDICIAL REVIEW**

The Florida Public Service Commission is required by Section 120.569(1), Florida Statutes, to notify parties of any administrative hearing or judicial review of Commission orders that is available under Sections 120.57 or 120.68, Florida Statutes, as well as the procedures and time limits that apply. This notice should not be construed to mean all requests for an administrative hearing or judicial review will be granted or result in the relief sought.

Mediation may be available on a case-by-case basis. If mediation is conducted, it does not affect a substantially interested person's right to a hearing.

Any party adversely affected by this order, which is preliminary, procedural or intermediate in nature, may request: (1) reconsideration within 10 days pursuant to Rule 25-22.0376, Florida Administrative Code; or (2) judicial review by the Florida Supreme Court, in the case of an electric, gas or telephone utility, or the First District Court of Appeal, in the case of a water or wastewater utility. A motion for reconsideration shall be filed with the Office of Commission Clerk, in the form prescribed by Rule 25-22.0376, Florida Administrative Code. Judicial review of a preliminary, procedural or intermediate ruling or order is available if review of the final action will not provide an adequate remedy. Such review may be requested from the appropriate court, as described above, pursuant to Rule 9.100, Florida Rules of Appellate Procedure.