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RICHARD CORCORAN Speaker of the House of Representatives

September 18, 2018

Ms. Carlotta Stauffer, Commission Clerk Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850

Re: Docket No. 20180052-GU

Filing of Substituted Testimony

Dear Ms. Stauffer:

Please find enclosed for filing in the above referenced docket the substituted Direct Testimony of Ralph Smith, CPA. This filing is being made via the Florida Public Service Commission's Web Based Electronic Filing portal.

Yesterday, on September 17, 2017, we inadvertently filed testimony in this docket that pertains to Docket No. 20180053-GU. Accordingly, the enclosed testimony substitutes and replaces that testimony filed yesterday. We apologize for the oversight.

If you have any questions or concerns, please do not hesitate to contact me. Thank you for your assistance in this matter.

Sincerely

/s/ Virginia Ponder Virginia Ponder Associate Public Counsel

cc: All Parties of Record

#### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

Re: Consideration of the tax impacts associated with Tax Cuts and Jobs Act of 2017 for Florida Public Utilities Company – Indiantown Division.

DOCKET NO. 20180052-GU

FILED: September 18, 2018

### **DIRECT TESTIMONY**

**OF** 

### RALPH SMITH, CPA

### ON BEHALF OF THE CITIZENS OF THE STATE OF FLORIDA

J. R. Kelly Public Counsel

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Attorneys for the Citizens of the State of Florida

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### DIRECT TESTIMONY

### **OF**

### **RALPH SMITH**

On Behalf of the Office of Public Counsel

### Before the

### Florida Public Service Commission

### 20180052-GU

1		I. <u>INTRODUCTION</u>
2	Q.	WHAT ARE YOUR NAME, OCCUPATION, AND BUSINESS ADDRESS?
3	A.	My name is Ralph Smith. I am a Certified Public Accountant licensed in the State of
4		Michigan and a senior regulatory consultant at the firm Larkin & Associates, PLLC,
5		Certified Public Accountants, with offices at 15728 Farmington Road, Livonia, Michigan,
6		48154.
7		
8	Q.	PLEASE DESCRIBE THE FIRM LARKIN & ASSOCIATES, PLLC.
9	A.	Larkin & Associates, PLLC, ("Larkin") is a Certified Public Accounting and Regulatory
10		Consulting Firm. The firm performs independent regulatory consulting primarily for
11		public service/utility commission staffs and consumer interest groups (public counsels,
12		public advocates, consumer counsels, attorneys general, etc.). Larkin has extensive
13		experience in the utility regulatory field as expert witnesses in over 600 regulatory
14		proceedings, including numerous electric, water and wastewater, gas and telephone utility
15		cases.

2		SERVICE COMMISSION?
3	A.	Yes, I have testified before the Florida Public Service Commission ("FPSC" or
4		"Commission") previously. I have also testified before several other state regulatory
5		commissions.
6		
7	Q.	HAVE YOU PREPARED AN EXHIBIT DESCRIBING YOUR QUALIFICATIONS
8		AND EXPERIENCE?
9	A.	Yes. I have attached Exhibit RCS-1, which is a summary of my regulatory experience and
10		qualifications.
11		
12	Q.	ON WHOSE BEHALF ARE YOU APPEARING?
13	A.	Larkin & Associates, PLLC, was retained by the Florida Office of Public Counsel ("OPC")
14		to review the impacts on public utility revenue requirements due to the Tax Cuts and Jobs
15		Act of 2017 ("TCJA" or "2017 Tax Act"). My testimony addresses the impacts of the
16		TCJA on Florida Public Utilities Company - Indiantown Division ("Indiantown" or
17		"FPUC-Indiantown") on behalf of the OPC. Accordingly, I am appearing on behalf of the
18		Citizens of the State of Florida.
19		
20	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?
21	A.	I am presenting OPC's recommendations regarding certain aspects of the TCJA impacts on
22		the Company. I address TCJA impacts on Florida Public Utilities Company ("FPUC-
23		Gas"), Chesapeake Utilities Corporation Florida Division ("Chesapeake"), and Fort
24		Meade, the Company's affiliated gas distribution utility operations in separately filed

1 Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE FLORIDA PUBLIC

1		testimony (collectively, the four affiliated gas distribution utilities are referred to as the
2		"Companies"). In this testimony, I address TCJA impacts on Indiantown.
3		
4	Q.	WHAT INFORMATION DID YOU REVIEW IN PREPARATION OF YOUR
5		TESTIMONY?
6	A.	I reviewed each Company's respective filing including the direct testimony and exhibits,
7		and the affiliated gas Companies' direct testimony and exhibits. This review included the
8		revised and supplemental direct testimony and exhibits filed by the Companies on August
9		27, 2018. I also reviewed the Companies' responses to OPC's formal and informal
10		discovery and other materials pertaining to the TCJA and its impacts on the Companies.
11		In addition, I reviewed Rule 25-14.011. Florida Administrative Code ("F.A.C."),
12		concerning procedures for processing requests for rulings to be filed with the Internal
13		Revenue Service ("IRS").
14		
15	Q.	PLEASE DESCRIBE HOW THE REMAINDER OF YOUR TESTIMONY IS
16		ORGANIZED.
17	A.	After this introduction (Section I), I address the TCJA impacts related to each of the
18		following issues:
19		• In Section II, I address the amount and recommended treatment of Protected and
20		Unprotected Excess Accumulated Deferred Income Taxes ("EADIT").
21		• In Section III, I address the amount and recommended treatment of 2018 income
22		tax savings in base rates related to the reduction in the federal income tax rate to 21
23		percent.
24		• In Section IV, I address whether a Private Letter Ruling ("PLR") should be required
25		for the Companies, and issues related to a PLR request.

• In Section V, I summarize my findings and recommendations.

A.

### 3 II. <u>QUANTIFICATION, CLASSIFICATION, AND APPLICATION OF</u> 4 <u>EXCESS ACCUMULATED DEFERRED INCOME TAXES</u>

### 5 Q. WHAT ARE ACCUMULATED DEFERRED INCOME TAXES ("ADIT")?

ADIT is a source of cost-free capital to reflect that the utility collects money from ratepayers for Deferred Income Tax Expense and holds onto that money prior to eventually paying the income taxes to the government. ADIT results from differences between book and tax accounting. ADIT is referred to as Accumulated Deferred Income Taxes to recognize that these balances typically build up (or accumulate) over time, e.g., as tax deductions exceed corresponding book expense. One primary source of ADIT results from claiming accelerated tax deductions. The tax depreciation deductions on public utility property typically occur on an accelerated basis (i.e., method differences) and over a shorter period (i.e., life differences) than book depreciation accruals relating to the original cost of the public utility property. These types of differences between book and tax depreciation are referred to as "method/life" differences. Unlike many other types of booktax differences, the tax depreciation "method/life" differences are subject to normalization requirements under Sections 167 and 168 of the Internal Revenue Codes.

A.

# Q. WHAT IS "EXCESS" ACCUMULATED DEFERRED INCOME TAXES ("EXCESS ADIT" OR "EADIT")?

Regulated public utilities will be required to identify the portions of their ADIT balances that represent "excess" ADIT based on recalculations using the difference between the old federal income tax ("FIT") rate (typically 35%) under which the ADIT was originally accumulated and the new federal corporate income tax rate of 21% provided for in the TCJA. Basically, the utility's ADIT must be revalued at the new FIT rate (as if it had

1		always been applicable) and the amounts that have been accumulated using federal income
2		tax rates that were higher than the current 21% flat rate will represent "excess" ADIT.
3		
4	Q.	WHAT AMOUNT OF EADIT DOES INDIANTOWN SHOW AS OF MARCH 31,
5		2018?
6	A.	In its June 1, 2018 filing, on Company Exhibit FIMC-1, Indiantown shows a net EADIT
7		liability of \$214,786, of which \$188,337 is protected and \$26,449 is unprotected. In its
8		August 27, 2018 filing, on Exhibit FIMC-1 Revised, the Company shows a net regulatory
9		liability for EADIT of \$214,785, of which \$221,269 is a regulatory liability for Protected
10		EADIT and \$9,484 is a regulatory asset for Unprotected EADIT. The Company continues
11		to describe the amounts of EADIT liability as estimated, and indicates that its measurement
12		and accounting for the impact of the tax law change will be complete on or before
13		December 22, 2018, citing Securities and Exchange ("SEC") Staff Accounting Bulletin
14		118. The Company indicates that per SEC Staff Accounting Bulletin 118 guidance, if
15		information is not yet available or complete, a one-year period in which to complete the
16		required analysis and accounting is permitted.
17		The amounts listed above include the "gross up" amount. The EADIT resulting
18		from the tax rate change is increased or "grossed up" for the current income tax rate. The
19		"grossed up" amount of the EADIT regulatory liability (or asset) will then be amortized

and subject to income taxes at the current rate; therefore, the net income impact equals the amortized tax benefit.

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### WHAT ITEMS CHANGED BETWEEN THE VERSION OF THE COMPANY Q. EXHIBIT FILED ON JUNE 1, 2018 AND THE EXHIBIT FIMD-1 REVISED?

<sup>&</sup>lt;sup>1</sup> Amounts do not add exactly due to rounding.

A. Company witness Dewey addresses the changes at pages 3-4 of his August 27, 2018 testimony. The lines on Exhibit FIMD-1 Revised that were changed by the Company included "Depreciation," "Cost of Removal," and "Repairs Deduction." The changes relate to periods in which ADIT was accumulated prior to the Company's tax software being implemented in 2015. After the pre-software implementation ADIT amounts were identified, the EADIT related to "Cost of Removal" was moved from the "Protected" category into the category labeled as "Unprotected Plant." The result of these revisions was to increase the Protected EADIT liability and to decrease the Unprotected EADIT liability.

A.

# 11 Q. HOW DO IRS NORMALIZATION REQUIREMENTS AFFECT THE 12 CATEGORIZATION OF ADIT AND EXCESS ADIT?

IRS normalization requirements will apply to the portion of the property-related ADIT that relates to the use of accelerated tax depreciation (including bonus tax depreciation). This will result in two general categories of excess ADIT: (1) "protected" (i.e., is related to the use of accelerated tax depreciation and is subject to the normalization requirements) and (2) "unprotected" property and non-property related excess ADIT, which is not subject to normalization requirements and for which the amortization or application is up to the discretion of the Commission.

## 21 Q. HOW DOES THE CATEGORIZATION OF "PROTECTED" OR 22 "UNPROTECTED" AFFECT THE AMORTIZATION OF THE EADIT?

A. The 2017 Tax Act provides that the Average Rate Assumption Method ("ARAM") must be used for the protected portion of the EADIT. The flow back of the "protected" excess ADIT, therefore, must follow the prescribed method to comply with normalization

1		requirements. In contrast, the flow back of the unprotected portion of the excess ADIT
2		will be up to the discretion of the Commission. Unprotected ADIT is not subject to
3		normalization requirements. The unprotected ADIT will be revalued at the lower 21% tax
4		rate, creating balances of excess unprotected ADIT that can be flowed back to customers
5		over amortization periods to be determined by the Commission, or applied in some other
6		manner to be determined by the Commission (e.g., such as for the recovery of regulatory
7		assets).
8		
9	Q.	HOW DOES INDIANTOWN CLASSIFY THE EXCESS ADIT BETWEEN THE
10		"PROTECTED" AND "UNPROTECTED" CATEGORIES?
11	A.	Indiantown filed an update on August 27, 2018 in which it reclassifies EADIT related to
12		the cost of removal from "protected" (as per Indiantown's original June 1, 2018 filing) into
13		"unprotected." As a result of the reclassification, the Company now shows the following
14		on its Exhibit FIMD-1 Revised for Indiantown:
15		• A net regulatory liability for EADIT of \$216,202,
16		• A regulatory liability for Protected EADIT of \$219,605,
17		• A regulatory asset for "Unprotected Plant" EADIT of \$31,584,
18		• A regulatory liability for "Unprotected Non-Plant" EADIT of \$26,181, and
19		• A net regulatory asset for "Unprotected" EADIT of \$3,403.
20		
21		Additionally, on Exhibit FIMD-2 Revised, the Company shows the following for
22		EADIT regulatory liability or asset amounts for the Common Division before being
23		allocated to Indiantown:
24		• A net regulatory asset for Unprotected EADIT of \$354,178 consisting of:

o A regulatory liability for Protected EADIT of \$416,016

1		<ul> <li>A regulatory asset for Unprotected EADIT of \$770,194.</li> </ul>
2		The allocated Common Division amounts to Indiantown are shown on Company
3		Exhibit FIMC-1 Revised as follows:
4		• A net regulatory asset for Unprotected EADIT of \$1,417 consisting of:
5		o A regulatory liability for Protected EADIT of \$1,664
6		o A regulatory asset for Unprotected EADIT of \$3,081.
7		
8	Q.	DO YOU AGREE WITH THE COMPANY'S CLASSIFICATION OF THE EADIT
9		BETWEEN THE "PROTECTED" AND "UNPROTECTED" CATEGORIES?
10	A.	I have no disagreement with the Company's updated classification of EADIT. However, I
11		note that the guidance provided in the TCJA and in previous IRS rulings presents some
12		degree of uncertainty as to the classification of the EADIT related to at least one of the
13		large book-tax differences, specifically to the EADIT relating to cost of removal/negative
14		net salvage.
15		
16	Q.	WHAT DOES THE COMPANY PROPOSE FOR THE AMORTIZATION OF THE
17		EADIT?
18	A.	As described by Company witness Cassel in his August 27, 2018 Revised Direct Testimony
19		at pages 5 and 6 and as shown on his Exhibit FIMC-1 Revised, the Company proposes the
20		following:
21		• That the Unprotected EADIT net asset of \$6,484 should be amortized over 10 years
22		at \$648 per year.
23		• That the Protected EADIT liability which is currently estimated by the Company
24		to be \$221,269 should be amortized using the IRS prescribed methodology, which

1		is estimated by the Company to flow back over 26 years at approximately \$8,510
2		per year.
3		The Company proposes to retain the estimated annual amount of Protected EADIT liability
4		amortization of \$8,510 and the \$648 per year Unprotected EADIT net asset amortization
5		for a net benefit amount to be retained by the Company of \$7,862 instead of refunding
6		these monies to its customers.
7		
8	Q.	WHAT IS THE APPROPRIATE DISPOSITION OF THE PROTECTED EADIT?
9	A.	The protected EADIT should be reversed using an ARAM if the utility has the available
10		information to calculate the ARAM, or via another appropriate method that complies with
11		normalization requirements, if the Company does not have the information to compute the
12		ARAM.
13		
14	Q.	ARE YOU CONTESTING THE AMOUNTS ASSOCIATED WITH THE
15		COMPANY'S PROPOSED EADIT AMORTIZATIONS?
16	A.	No. The Company has indicated that its EADIT amounts are estimates and are subject to
17		correction by December 22, 2018. I have accepted the Company's revised amounts as
18		reasonable estimates, subject to the later true up.
19		
20	Q.	WHAT IS THE TAX BENEFIT ARISING FROM THE EADIT THAT THE
21		COMPANY REQUESTS TO BE RETAINED?
22	A.	The net gross-up tax benefit arising from the EADIT amortization that the Company
23		proposes to retain is approximately \$7,862 annually.
24		

1	Q.	SHOULD INDIANTOWN UPDATE THE ESTIMATED TAX BENEFIT TO BE
2		CONSISTENT WITH ANY ADJUSTMENTS TO THOSE ESTIMATES
3		THROUGH DECEMBER 22, 2018? IF SO, HOW SHOULD IT BE HANDLED?
4	A.	Yes. Adjustments or corrections to the amounts should be addressed in a true-up filing.
5		
6	Q.	ARE YOU CONTESTING THE COMPANY'S PROPOSAL TO RETAIN THE NET
7		BENEFIT OF THE EADIT AMORTIZATION?
8	A.	Yes, I am. The estimated annual amount of Protected EADIT liability amortization of
9		\$8,510 net of the \$648 per year Unprotected EADIT net asset amortization produces an
10		estimated net benefit amount of \$7,862, which should be returned to customers via a base
11		rate reduction. This net EADIT amortization amount can be trued-up if needed by
12		December 22, 2018. This contrasts with the Company's proposal to retain the full net
13		benefit amount of \$7,862.
14		
15 16		III. 2018 INCOME TAX SAVINGS IN BASE RATES RELATED TO THE REDUCTION IN THE FEDERAL INCOME TAX RATE TO 21
17 18	0.	PERCENT HOW MUCH 2018 INCOME TAX SAVINGS FROM BASE RATES HAS THE
19	ų.	COMPANY IDENTIFIED?
20	A.	Company witness Cassel's August 27, 2018 Revised Direct Testimony at page 4 identifies
21	11.	the amount of annual net tax detriment, based on its 2018 pro forma surveillance report, as
22		\$54,096.
	_	
23	Q.	WHY IS THIS AMOUNT AN ANNUAL TAX DETRIMENT?
24	A.	As shown on Company Exhibit FIMC-1 Revised, the Company projects to have negative
25		net operating income for 2018. Because of the lower federal income tax expense, the
26		amount of negative net income projected by the Company for 2018 would be larger at the

1 new 21% FIT rate than at the previous FIT rate. The larger amount of projected 2018 net 2 operating loss (i.e., negative net income) of \$40,385 is "grossed-up" by \$13,711 on 3 Company Exhibit FIMC-1 Revised to derive the Company's estimated net detriment 4 amount of \$54,096. 5 6 Q. WHAT TREATMENT HAS THE COMPANY PROPOSED FOR THE 2018 BASE 7 **RATE INCOME TAX DETRIMENT?** 8 A. Mr. Cassel has indicated that, because the Company is not over-earning, the Company 9 wants to recover the full amount of its calculated annual TCJA tax detriment through the 10 Energy Conservation Cost Recovery ("ECCR") clause. 11 12 Q. IN YOUR OPINION, IS THE FACT THAT INDIANTOWN IS NOT OVER-13 EARNING A REASON TO ALLOW THE COMPANY TO RECOVER THE 2018 14 **BASE RATE INCOME TAX DETRIMENT?** 15 A. No, it is not. 16 17 Q. SHOULD THE AMOUNT OF THE 2018 INCOME TAX DETRIMENT BE 18 CHARGED TO CUSTOMERS BY THE COMPANY THROUGH THE ECCR? 19 A. No, they should not. The estimated amount of 2018 income tax detriment does not have 20 anything to do with the ECCR and, therefore, should not be charged to ratepayers through 21 the ECCR. The federal tax reform was an extraordinary, one-time event that was beyond 22 the control of utility management. The utilities have sought single-issue ratemaking for 23 events beyond the utilities' control for other types of costs, typically ones that fluctuate or

increase between utility rate cases, to the detriment of consumers.

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### 1 Q. HOW LONG HAS INDIANTOWN BEEN EARNING BELOW ITS AUTHORIZED

- 2 **EARNINGS RANGE?**
- 3 A. Indiantown has been earning below its authorized range since 2013.

4

### 5 Q. WHAT IS THE APPROPRIATE REMEDY THE UTILITY CAN SEEK IF IT IS

### 6 EARNING BELOW ITS AUTHORIZED RANGE?

A. If the Company believes its base rates are insufficient to earn a fair rate of return, it has the ability to file a base rate case to address the situation. The fact that a particular utility, such as Indiantown, may not be earning its most recent authorized rate of return is not a convincing reason to charge an estimated amount of TCJA-based tax detriment to customers through the ECCR. Instead, the Company has the opportunity to request a base

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### Q. SHOULD THE 2018 INCOME TAX SAVINGS BE RETAINED BY THE

### COMPANY?

rate increase.

16 A. No, they should not. The 2018 base rate income tax savings should be applied for the 17 benefit of customers through a base rate reduction. According to the Florida Supreme 18 Court in Reedy Creek Co. v. Fla. Public Serv. Comm., 418 So. 2d. 249, 254(1982), "A 19 change in a tax law should no [sic] result in a 'windfall' to a utility, but in a refund to the 20 customer who paid the revenue that translated into the tax saving." The Commission 21 should account for lower federal tax rates in 2018 and beyond and require that such TCJA 22 savings, including the 2018 base rate savings, be applied for the benefit of the utility's 23 ratepayers through a permanent base rate reduction.

1 2 3		IV. WHETHER A PRIVATE LETTER RULING ("PLR") SHOULD BE REQUIRED FOR THE COMPANIES, AND ISSUES RELATED TO A PLR REQUEST
4	Q.	DID THE COMPANY'S AUGUST 27, 2018 REVISED FILING CONTAIN A
5		RECLASSIFICATION OF EADIT RELATED TO COST-OF-REMOVAL FROM
6		"PROTECTED" TO "UNPROTECTED"?
7	A.	Yes. One of the items revised in the Company's August 27, 2018 filing was the
8		classification of EADIT related to the cost of removal. In the Company's original June 1,
9		2018 application, EADIT related to cost of removal was classified as "protected." In the
10		Company's August 27, 2018 filing, an updated amount of EADIT related to cost of removal
11		is now classified as "unprotected."
12		
13	Q.	DO YOU HAVE AN OPINION AS TO WHETHER THE EADIT RELATED TO
14		COST OF REMOVAL/NEGATIVE NET SALVAGE IS "PROTECTED" OR
14 15		COST OF REMOVAL/NEGATIVE NET SALVAGE IS "PROTECTED" OR "UNPROTECTED"?
	A.	
15	A.	"UNPROTECTED"?
15 16	A.	"UNPROTECTED"?  Yes, I do. Based on currently available guidance, it is my opinion that the EADIT related
15 16 17	A.	"UNPROTECTED"?  Yes, I do. Based on currently available guidance, it is my opinion that the EADIT related to cost of removal/negative net salvage is "unprotected." This is because the tax deduction
15 16 17 18	A.	"UNPROTECTED"?  Yes, I do. Based on currently available guidance, it is my opinion that the EADIT related to cost of removal/negative net salvage is "unprotected." This is because the tax deduction for cost of removal is <u>not</u> addressed under §167 or §168 of the Internal Revenue Code
15 16 17 18	A.	"UNPROTECTED"?  Yes, I do. Based on currently available guidance, it is my opinion that the EADIT related to cost of removal/negative net salvage is "unprotected." This is because the tax deduction for cost of removal is not addressed under §167 or §168 of the Internal Revenue Code ("IRC" or "Code"), which are the sections pertaining to the use of accelerated tax
115 116 117 118 119	A.	"UNPROTECTED"?  Yes, I do. Based on currently available guidance, it is my opinion that the EADIT related to cost of removal/negative net salvage is "unprotected." This is because the tax deduction for cost of removal is not addressed under §167 or §168 of the Internal Revenue Code ("IRC" or "Code"), which are the sections pertaining to the use of accelerated tax depreciation and the sections which contain the normalization requirements pertaining to
115 116 117 118 119 220 221	A.	"UNPROTECTED"?  Yes, I do. Based on currently available guidance, it is my opinion that the EADIT related to cost of removal/negative net salvage is "unprotected." This is because the tax deduction for cost of removal is <u>not</u> addressed under \$167 or \$168 of the Internal Revenue Code ("IRC" or "Code"), which are the sections pertaining to the use of accelerated tax depreciation and the sections which contain the normalization requirements pertaining to the continued use of accelerated tax depreciation. Deductions provided for under other
115 116 117 118 119 220 221	A.	"UNPROTECTED"?  Yes, I do. Based on currently available guidance, it is my opinion that the EADIT related to cost of removal/negative net salvage is "unprotected." This is because the tax deduction for cost of removal is not addressed under \$167 or \$168 of the Internal Revenue Code ("IRC" or "Code"), which are the sections pertaining to the use of accelerated tax depreciation and the sections which contain the normalization requirements pertaining to the continued use of accelerated tax depreciation. Deductions provided for under other sections of the Code are not subject to the normalization requirements associated with the

25 Q. IS THERE SOME UNCERTAINTY IN THIS AREA?

Yes, there is. The comparison of utility book and tax depreciation for purposes of tracking the method/life and other differences can be very complex. Utility book depreciation rates typically include a component for negative net salvage (as well as for the recovery of original cost over the estimated useful life of the assets). The normalization process involves comparing book and tax depreciation; however, the calculations can be very Such calculations are typically done by larger utilities using specialized complex. software, such as PowerPlan and PowerTax, and the proper application can require significant additional analytical work by the utility and the vendor. Since the comparison of book and tax depreciation involves complex calculations and utility book depreciation typically includes an element for negative net salvage, some jurisdictions (e.g., New York) and some Florida utilities (e.g., Duke Energy Florida ("DEF")) have raised concerns about the cost of removal/negative net salvage component of book depreciation and the risks presented for potential normalization violations. For example, DEF appears to be taking a different position than Tampa Electric Company ("TECO") and Peoples' Gas System ("PGS") concerning the treatment of cost of removal/negative net salvage and has proposed to treat that item as "protected," pending receipt of additional guidance.

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A.

# SHOULD THE COMPANIES SEEK A PLR FROM THE IRS REGARDING ITS CLASSIFICATION OF THE EXCESS ADIT RELATING TO COST OF REMOVAL/NEGATIVE NET SALVAGE AS "UNPROTECTED"?

Possibly, yes; however, a Commission decision concerning whether to require the Companies to seek a PLR does not appear to be as urgent an issue as it is with respect to some of the other, larger Florida regulated public utilities. Due to the Companies' small size compared to some of the other Florida regulated utilities, I would recommend that the larger Florida utilities (e.g., such as TECO and PGS) first seek PLRs concerning the

1		classification of EADIT related to cost of removal/negative net salvage as "unprotected".
2		It may be that the guidance provided by the PLRs issued to the larger utilities will be
3		sufficiently clear that Indiantown and its affiliates might not need to obtain their own PLR.
4		Although obtaining a PLR related to the utility's own specific fact situation provides more
5		definitive assurance, it might not be necessary for Indiantown and its Florida utility
6		affiliates (FPUC-Gas, Chesapeake, and Fort Meade) to seek their own specific PLRs.
7		
8	Q.	IF INDIANTOWN, ALONG WITH ITS FLORIDA UTILITY AFFILIATES,
9		SEEKS A PLR AND THE IRS RULES THEREIN (OR IN ANOTHER PLR) THAT
10		THE EADIT RELATING TO COST OF REMOVAL/NEGATIVE NET SALVAGE
11		IS TO BE TREATED AS "PROTECTED," WHAT PROCESS SHOULD BE
12		FOLLOWED FOR THE RECLASSIFICATION?
13	A.	Pending clarification of the appropriate classification of EADIT for cost of
14		removal/negative net salvage, Indiantown should amortize the related EADIT using the
15		ARAM if the classification ruled by the IRS indicates this is "protected."
16		
17	Q.	HAS THE COMPANY ESTIMATED THE COST OF OBTAINING A PLR?
18	A.	Yes. At page 4 of his August 27, 2018 Supplemental Direct Testimony, Mr. Cassel
19		estimates the cost of seeking a PLR to be \$20,000 to \$50,000 and indicates the Companies
20		could obtain a more firm estimate of the cost if needed. At page 5 of that testimony, he
21		proposes deferred accounting treatment for the PLR cost and amortization over four years
22		if it is incurred.
23		
24	Q.	WHAT MECHANISM SHOULD BE UTILIZED TO AVOID THE NEGATIVE
25		IMPACT TO THE COMPANIES OF THE COST OF SEEKING A PLR?

A. As I suggested earlier, awaiting IRS rulings from the larger Florida utilities on their respective PLRs before requiring the Companies to seek a PLR will potentially avoid the need for Indiantown and its Florida public utility affiliates to seek their own PLR. If the PLRs for the larger Florida utilities are clear and consistent in their rulings, having Indiantown and its affiliates request their own PLR may be unnecessary. Thus, the cost for having Indiantown and its Florida affiliates request a PLR does not need to be incurred at this time.

8

12

Q. IN HIS AUGUST 27, 2018 SUPPLEMENTAL DIRECT TESTIMONY, AT PAGE 4,
 MR. CASSEL PROPOSES THAT, IF A PLR REQUEST IS REQUIRED,

11 INDIANTOWN SHOULD BE ALLOWED TO FILE A PLR REQUEST JOINTLY

WITH THE OTHER AFFILIATED CUC ENTITIES IN FLORIDA. WOULD

13 THAT BE A REASONABLE ACCOMMODATION?

14 A. Yes, it would. If the Commission determines in this proceeding, or subsequently, that a
15 PLR request should be made by Indiantown on a TCJA related issue, then a combined PLR
16 request by the Companies may be appropriate, particularly if the facts and circumstances
17 are identical or similar with respect to the PLR request.

18

19

- V. <u>FINDINGS AND RECOMMENDATIONS</u>
- 20 Q. ARE YOU RECOMMENDING ANY ADJUSTMENTS TO THE COMPANY'S
- 21 QUANTIFICATIONS OF THE TCJA IMPACTS AT THIS TIME?
- 22 A. No, I am not. The Companies' quantifications do not appear to be unreasonable for the
- purposes of estimating the one-time annual revenue requirement reduction and EADIT
- related to the TCJA.

1	Q.	DO YOU AGREE WITH THE COMPANY'S PROPOSALS TO FLOW AN
2		ESTIMATED AMOUNT OF TCJA DETRIMENT THROUGH ITS ECCR
3		SURCHARGE FILING?
4	A.	No.
5		
6	Q.	ARE YOU RECOMMENDING ANY DIFFERENT REGULATORY
7		TREATMENTS FOR THE BASE RATE TCJA SAVINGS?

Yes, I am. The expense increase calculated by the Company for the base rate TCJA savings should be addressed in a base rate case. This contrasts with the Company's proposal to charge the amount to customers via its ECCR filing. Additionally, the net annual amortization of the Protected and Unprotected EADIT, estimated by the Company to be approximately \$7,862 annually, should be applied for the benefit of customers as a rate reduction or refund, rather than being retained by the Company.

14

### 15 Q. DOES THIS COMPLETE YOUR PREFILED TESTIMONY?

16 A. Yes, it does.

### **CERTIFICATE OF SERVICE**

**I HEREBY CERTIFY** that a true and correct copy of the foregoing Testimony of Ralph Smith, CPA has been furnished by electronic mail on this 18<sup>th</sup> day of September, 2018, to the following:

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Mr. Mike Cassel Florida Public Utilities Company - Fort Meade Division 1750 S.W. 14th Street, Suite 200 Fernandina Beach FL 32034 mcassel@fpuc.com

/s/Virginia Ponder
Virginia Ponder
Associate Public Counsel

### **Exhibit RCS-1**QUALIFICATIONS OF RALPH C. SMITH

### **Accomplishments**

Mr. Smith's professional credentials include being a Certified Financial Planner™ professional, a Certified Rate of Return Analyst, a licensed Certified Public Accountant and attorney. He functions as project manager on consulting projects involving utility regulation, regulatory policy and ratemaking and utility management. His involvement in public utility regulation has included project management and in-depth analyses of numerous issues involving telephone, electric, gas, and water and sewer utilities.

Mr. Smith has performed work in the field of utility regulation on behalf of industry, public service commission staffs, state attorney generals, municipalities, and consumer groups concerning regulatory matters before regulatory agencies in Alabama, Alaska, Arizona, Arkansas, California, Connecticut, Delaware, Florida, Georgia, Hawaii, Illinois, Indiana, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, New Jersey, New Mexico, New York, Nevada, North Carolina, North Dakota, Ohio, Oregon, Pennsylvania, South Carolina, South Dakota, Tennessee, Texas, Utah, Vermont, Virginia, Washington, Washington DC, West Virginia, Canada, Federal Energy Regulatory Commission and various state and federal courts of law. He has presented expert testimony in regulatory hearings on behalf of utility commission staffs and intervenors on several occasions.

Project manager in Larkin & Associates' review, on behalf of the Georgia Commission Staff, of the budget and planning activities of Georgia Power Company; supervised 13 professionals; coordinated over 200 interviews with Company budget center managers and executives; organized and edited voluminous audit report; presented testimony before the Commission. Functional areas covered included fossil plant O&M, headquarters and district operations, internal audit, legal, affiliated transactions, and responsibility reporting. All of our findings and recommendations were accepted by the Commission.

Key team member in the firm's management audit of the Anchorage Water and Wastewater Utility on behalf of the Alaska Commission Staff, which assessed the effectiveness of the Utility's operations in several areas; responsible for in-depth investigation and report writing in areas involving information systems, finance and accounting, affiliated relationships and transactions, and use of outside contractors. Testified before the Alaska Commission concerning certain areas of the audit report. AWWU concurred with each of Mr. Smith's 40 plus recommendations for improvement.

Co-consultant in the analysis of the issues surrounding gas transportation performed for the law firm of Cravath, Swaine & Moore in conjunction with the case of Reynolds Metals Co. vs. the Columbia Gas System, Inc.; drafted in-depth report concerning the regulatory treatment at both state and federal levels of issues such as flexible pricing and mandatory gas transportation.

Lead consultant and expert witness in the analysis of the rate increase request of the City of Austin - Electric Utility on behalf of the residential consumers. Among the numerous ratemaking issues addressed were the economies of the Utility's employment of outside services; provided both written and oral testimony outlining recommendations and their bases. Most of Mr. Smith's recommendations were adopted by the City Council and Utility in a settlement.

Key team member performing an analysis of the rate stabilization plan submitted by the Southern Bell Telephone & Telegraph Company to the Florida PSC; performed comprehensive analysis of the Company's projections and budgets which were used as the basis for establishing rates.

Lead consultant in analyzing Southwestern Bell Telephone separations in Missouri; sponsored the complex technical analysis and calculations upon which the firm's testimony in that case was based. He has also assisted in analyzing changes in depreciation methodology for setting telephone rates.

Lead consultant in the review of gas cost recovery reconciliation applications of Michigan Gas Utilities Company, Michigan Consolidated Gas Company, and Consumers Power Company. Drafted recommendations regarding the appropriate rate of interest to be applied to any over or under collections and the proper procedures and allocation methodology to be used to distribute any refunds to customer classes.

Lead consultant in the review of Consumers Power Company's gas cost recovery refund plan. Addressed appropriate interest rate and compounding procedures and proper allocation methodology.

Project manager in the review of the request by Central Maine Power Company for an increase in rates. The major area addressed was the propriety of the Company's ratemaking attrition adjustment in relation to its corporate budgets and projections.

Project manager in an engagement designed to address the impacts of the Tax Reform Act of 1986 on gas distribution utility operations of the Northern States Power Company. Analyzed the reduction in the corporate tax rate, uncollectibles reserve, ACRS, unbilled revenues, customer advances, CIAC, and timing of TRA-related impacts associated with the Company's tax liability.

Project manager and expert witness in the determination of the impacts of the Tax Reform Act of 1986 on the operations of Connecticut Natural Gas Company on behalf of the Connecticut Department of Public Utility Control - Prosecutorial Division, Connecticut Attorney General, and Connecticut Department of Consumer Counsel.

Lead Consultant for The Minnesota Department of Public Service ("DPS") to review the Minnesota Incentive Plan ("Incentive Plan") proposal presented by Northwestern Bell Telephone Company ("NWB") doing business as U S West Communications ("USWC"). Objective was to express an opinion as to whether current rates addressed by the plan were appropriate from a Minnesota intrastate revenue requirements and accounting perspective, and to assist in developing recommended modifications to NWB's proposed Plan.

Performed a variety of analytical and review tasks related to our work effort on this project. Obtained and reviewed data and performed other procedures as necessary (1) to obtain an understanding of the Company's Incentive Plan filing package as it relates to rate base, operating income, revenue requirements, and plan operation, and (2) to formulate an opinion concerning the reasonableness of current rates and of amounts included within the Company's Incentive Plan filing. These procedures included requesting and reviewing extensive discovery, visiting the Company's offices to review data, issuing follow-up information requests in many instances, telephone and on-site discussions with Company representatives, and frequent discussions with counsel and DPS Staff assigned to the project.

Docket No. 20180052-GU Qualifications of Ralph C. Smith Exhibit RCS-1 Page 3 of 14

Lead Consultant in the regulatory analysis of Jersey Central Power & Light Company for the Department of the Public Advocate, Division of Rate Counsel. Tasks performed included on-site review and audit of Company, identification and analysis of specific issues, preparation of data requests, testimony, and cross examination questions. Testified in Hearings.

Assisted the NARUC Committee on Management Analysis with drafting the Consultant Standards for Management Audits.

Presented training seminars covering public utility accounting, tax reform, ratemaking, affiliated transaction auditing, rate case management, and regulatory policy in Maine, Georgia, Kentucky, and Pennsylvania. Seminars were presented to commission staffs and consumer interest groups.

### **Previous Positions**

With Larkin, Chapski and Co., the predecessor firm to Larkin & Associates, was involved primarily in utility regulatory consulting, and also in tax planning and tax research for businesses and individuals, tax return preparation and review, and independent audit, review and preparation of financial statements.

Installed computerized accounting system for a realty management firm.

#### Education

Bachelor of Science in Administration in Accounting, with distinction, University of Michigan, Dearborn, 1979.

Master of Science in Taxation, Walsh College, Michigan, 1981. Master's thesis dealt with investment tax credit and property tax on various assets.

Juris Doctor, cum laude, Wayne State University Law School, Detroit, Michigan, 1986. Recipient of American Jurisprudence Award for academic excellence.

Continuing education required to maintain CPA license and CFP® certificate.

Passed all parts of CPA examination in first sitting, 1979. Received CPA certificate in 1981 and Certified Financial Planning certificate in 1983. Admitted to Michigan and Federal bars in 1986.

Michigan Bar Association.

American Bar Association, sections on public utility law and taxation.

#### Partial list of utility cases participated in:

79-228-EL-FAC Cincinnati Gas & Electric Company (Ohio PUC) 79-231-EL-FAC Cleveland Electric Illuminating Company (Ohio PUC)

East Ohio Gas Company (Ohio PUC) 79-535-EL-AIR 80-235-EL-FAC Ohio Edison Company (Ohio PUC)

Cleveland Electric Illuminating Company (Ohio PUC) 80-240-EL-FAC U-1933 Tucson Electric Power Company (Arizona Corp. Commission) U-6794 Michigan Consolidated Gas Co. --16 Refunds (Michigan PSC)

81-0035TP Southern Bell Telephone Company (Florida PSC) General Telephone Company of Florida (Florida PSC) 81-0095TP

Dayton Power & Light Co.- Fuel Adjustment Clause (Ohio PUC) 81-308-EL-EFC

810136-EU Gulf Power Company (Florida PSC)

GR-81-342 Northern States Power Co. -- E-002/Minnesota (Minnesota PUC)

Tr-81-208 Southwestern Bell Telephone Company (Missouri PSC))

U-6949 Detroit Edison Company (Michigan PSC)

East Kentucky Power Cooperative, Inc. (Kentucky PSC) 8400

18328 Alabama Gas Corporation (Alabama PSC) Alabama Power Company (Alabama PSC) 18416 820100-EU Florida Power Corporation (Florida PSC) 8624 Kentucky Utilities (Kentucky PSC)

8648 East Kentucky Power Cooperative, Inc. (Kentucky PSC) U-7236 Detroit Edison - Burlington Northern Refund (Michigan PSC)

U6633-R Detroit Edison - MRCS Program (Michigan PSC)

U-6797-R Consumers Power Company -MRCS Program (Michigan PSC) U-5510-R Consumers Power Company - Energy conservation Finance

Program (Michigan PSC)

South Carolina Electric & Gas Company (South Carolina PSC) 82-240E

7350 Generic Working Capital Hearing (Michigan PSC)

RH-1-83 Westcoast Transmission Co., (National Energy Board of Canada) 820294-TP Southern Bell Telephone & Telegraph Co. (Florida PSC)

82-165-EL-EFC

(Subfile A) Toledo Edison Company(Ohio PUC)

82-168-EL-EFC Cleveland Electric Illuminating Company (Ohio PUC)

830012-EU Tampa Electric Company (Florida PSC)

U-7065 The Detroit Edison Company - Fermi II (Michigan PSC) 8738 Columbia Gas of Kentucky, Inc. (Kentucky PSC) Arkansas Power & Light Company (Missouri PSC) ER-83-206 U-4758 The Detroit Edison Company – Refunds (Michigan PSC) 8836 Kentucky American Water Company (Kentucky PSC) 8839 Western Kentucky Gas Company (Kentucky PSC) Connecticut Light & Power Co. (Connecticut DPU) 83-07-15 Palm Coast Utility Corporation (Florida PSC) 81-0485-WS U-7650 Consumers Power Co. (Michigan PSC)

83-662 Continental Telephone Company of California, (Nevada PSC) U-6488-R Detroit Edison Co., FAC & PIPAC Reconciliation (Michigan PSC)

U-15684 Louisiana Power & Light Company (Louisiana PSC) 7395 & U-7397 Campaign Ballot Proposals (Michigan PSC)

820013-WS Seacoast Utilities (Florida PSC)

Detroit Edison Company (Michigan PSC) U-7660 83-1039 CP National Corporation (Nevada PSC)

U-7802 Michigan Gas Utilities Company (Michigan PSC) 83-1226 Sierra Pacific Power Company (Nevada PSC) 830465-EI Florida Power & Light Company (Florida PSC) U-7777 Michigan Consolidated Gas Company (Michigan PSC)

U-7779 Consumers Power Company (Michigan PSC) U-7480-R Michigan Consolidated Gas Company (Michigan PSC)
U-7488-R Consumers Power Company – Gas (Michigan PSC)
U-7484-R Michigan Gas Utilities Company (Michigan PSC)
U-7550-R Detroit Edison Company (Michigan PSC)

U-7477-R\*\* Indiana & Michigan Electric Company (Michigan PSC)

18978 Continental Telephone Co. of the South Alabama (Alabama PSC)

R-842583 Duquesne Light Company (Pennsylvania PUC) R-842740 Pennsylvania Power Company (Pennsylvania PUC)

850050-EI Tampa Electric Company (Florida PSC)

16091 Louisiana Power & Light Company (Louisiana PSC)

19297 Continental Telephone Co. of the South Alabama (Alabama PSC)

76-18788AA

&76-18793AA Detroit Edison - Refund - Appeal of U-4807 (Ingham

County, Michigan Circuit Court)

85-53476AA

& 85-534785AA Detroit Edison Refund - Appeal of U-4758 (Ingham County, Michigan Circuit Court)

U-8091/U-8239 Consumers Power Company - Gas Refunds (Michigan PSC)
TR-85-179\*\* United Telephone Company of Missouri (Missouri PSC)

85-212 Central Maine Power Company (Maine PSC)

ER-85646001

& ER-85647001 New England Power Company (FERC)

850782-EI &

850783-EI Florida Power & Light Company (Florida PSC)
R-860378 Duquesne Light Company (Pennsylvania PUC)
R-850267 Pennsylvania Power Company (Pennsylvania PUC)

851007-WU

& 840419-SU Florida Cities Water Company (Florida PSC)
G-002/GR-86-160 Northern States Power Company (Minnesota PSC)
7195 (Interim) Gulf States Utilities Company (Texas PUC)

87-01-03 Connecticut Natural Gas Company (Connecticut PUC))

87-01-02 Southern New England Telephone Company

(Connecticut Department of Public Utility Control)

3673- Georgia Power Company (Georgia PSC)

29484 Long Island Lighting Co. (New York Dept. of Public Service)

U-8924 Consumers Power Company – Gas (Michigan PSC)
Docket No. 1 Austin Electric Utility (City of Austin, Texas)

Docket E-2, Sub 527 Carolina Power & Light Company (North Carolina PUC) Pennsylvania Gas and Water Company (Pennsylvania PUC)

880069\*\* Southern Bell Telephone Company (Florida PSC)

U-1954-88-102 Citizens Utilities Rural Company, Inc. & Citizens Utilities T E-1032-88-102 Company, Kingman Telephone Division (Arizona CC) 89-0033 Illinois Bell Telephone Company (Illinois CC)

U-89-2688-T Puget Sound Power & Light Company (Washington UTC))

R-891364 Philadelphia Electric Company (Pennsylvania PUC)

F.C. 889 Potomac Electric Power Company (District of Columbia PSC)
Case No. 88/546 Niagara Mohawk Power Corporation, et al Plaintiffs, v.

Gulf+Western, Inc. et al, defendants (Supreme Court County of

Onondaga, State of New York)

87-11628 Duquesne Light Company, et al, plaintiffs, against Gulf+

Western, Inc. et al, defendants (Court of the Common Pleas of

Allegheny County, Pennsylvania Civil Division)

890319-EI Florida Power & Light Company (Florida PSC)

891345-EI Gulf Power Company (Florida PSC)

ER 8811 0912J Jersey Central Power & Light Company (BPU) 6531 Hawaiian Electric Company (Hawaii PUCs) R0901595 Equitable Gas Company (Pennsylvania Consumer Counsel)

90-10 Artesian Water Company (Delaware PSC)

89-12-05 Southern New England Telephone Company (Connecticut PUC)

900329-WS Southern States Utilities, Inc. (Florida PSC)

90-12-018 Southern California Edison Company (California PUC) 90-E-1185 Long Island Lighting Company (New York DPS)

R-911966 Pennsylvania Gas & Water Company (Pennsylvania PUC) I.90-07-037, Phase II (Investigation of OPEBs) Department of the Navy and all Other

Federal Executive Agencies (California PUC)

U-1551-90-322 Southwest Gas Corporation (Arizona CC)
U-1656-91-134 Sun City Water Company (Arizona RUCO)
U-2013-91-133 Havasu Water Company (Arizona RUCO)

91-174\*\*\* Central Maine Power Company (Department of the Navy and all

Other Federal Executive Agencies)

U-1551-89-102 Southwest Gas Corporation - Rebuttal and PGA Audit (Arizona

& U-1551-89-103 Corporation Commission)

Docket No. 6998 Hawaiian Electric Company (Hawaii PUC)

TC-91-040A and Intrastate Access Charge Methodology, Pool and Rates TC-91-040B Local Exchange Carriers Association and South Dakota

Independent Telephone Coalition

9911030-WS & General Development Utilities - Port Malabar and

911-67-WS West Coast Divisions (Florida PSC)

922180 The Peoples Natural Gas Company (Pennsylvania PUC) 7233 and 7243 Hawaiian Nonpension Postretirement Benefits (Hawaiian PUC)

R-00922314

& M-920313C006 Metropolitan Edison Company (Pennsylvania PUC)

R00922428 Pennsylvania American Water Company (Pennsylvania PUC)

E-1032-92-083 &

U-1656-92-183 Citizens Utilities Company, Agua Fria Water Division

(Arizona Corporation Commission)

92-09-19 Southern New England Telephone Company (Connecticut PUC) E-1032-92-073 Citizens Utilities Company (Electric Division), (Arizona CC) UE-92-1262 Puget Sound Power and Light Company (Washington UTC))

92-345 Central Maine Power Company (Maine PUC)

R-932667 Pennsylvania Gas & Water Company (Pennsylvania PUC)
U-93-60\*\* Matanuska Telephone Association, Inc. (Alaska PUC)

U-93-50\*\* Anchorage Telephone Utility (Alaska PUC)

U-93-64 PTI Communications (Alaska PUC)

7700 Hawaiian Electric Company, Inc. (Hawaii PUC) E-1032-93-111 & Citizens Utilities Company - Gas Division U-1032-93-193 (Arizona Corporation Commission)

R-00932670 Pennsylvania American Water Company (Pennsylvania PUC)
U-1514-93-169/ Sale of Assets CC&N from Contel of the West, Inc. to

E-1032-93-169 Citizens Utilities Company (Arizona Corporation Commission)

7766 Hawaiian Electric Company, Inc. (Hawaii PUC) 93-2006- GA-AIR The East Ohio Gas Company (Ohio PUC) 94-E-0334 Consolidated Edison Company (New York DPS)

94-0270 Inter-State Water Company (Illinois Commerce Commission)
94-0097 Citizens Utilities Company, Kauai Electric Division (Hawaii PUC)
PU-314-94-688 Application for Transfer of Local Exchanges (North Dakota PSC)

94-12-005-Phase I Pacific Gas & Electric Company (California PUC)
R-953297 UGI Utilities, Inc. - Gas Division (Pennsylvania PUC)

95-03-01 Southern New England Telephone Company (Connecticut PUC) 95-0342 Consumer Illinois Water, Kankakee Water District (Illinois CC)

94-996-EL-AIR Ohio Power Company (Ohio PUC)

95-1000-E South Carolina Electric & Gas Company (South Carolina PSC)

Non-Docketed Citizens Utility Company - Arizona Telephone Operations

Staff Investigation (Arizona Corporation Commission)

E-1032-95-473 Citizens Utility Co. - Northern Arizona Gas Division (Arizona CC) E-1032-95-433 Citizens Utility Co. - Arizona Electric Division (Arizona CC)

Collaborative Ratemaking Process Columbia Gas of Pennsylvania

(Pennsylvania PUC)

GR-96-285 Missouri Gas Energy (Missouri PSC)

94-10-45 Southern New England Telephone Company (Connecticut PUC) A.96-08-001 et al. California Utilities' Applications to Identify Sunk Costs of Non-

Nuclear Generation Assets, & Transition Costs for Electric Utility Restructuring, & Consolidated Proceedings (California PUC)

96-324 Bell Atlantic - Delaware, Inc. (Delaware PSC)

96-08-070, et al. Pacific Gas & Electric Co., Southern California Edison Co. and

San Diego Gas & Electric Company (California PUC)

97-05-12 Connecticut Light & Power (Connecticut PUC)

R-00973953 Application of PECO Energy Company for Approval of its

Restructuring Plan Under Section 2806 of the Public Utility Code

(Pennsylvania PUC)

97-65 Application of Delmarva Power & Light Co. for Application of a

Cost Accounting Manual and a Code of Conduct (Delaware PSC)

16705 Entergy Gulf States, Inc. (Cities Steering Committee)

E-1072-97-067 Southwestern Telephone Co. (Arizona Corporation Commission)

Non-Docketed Delaware - Estimate Impact of Universal Services Issues

Staff Investigation (Delaware PSC)

PU-314-97-12 US West Communications, Inc. Cost Studies (North Dakota PSC)

97-0351 Consumer Illinois Water Company (Illinois CC)

97-8001 Investigation of Issues to be Considered as a Result of Restructuring of Electric

Industry (Nevada PSC)

U-0000-94-165 Generic Docket to Consider Competition in the Provision

of Retail Electric Service (Arizona Corporation Commission)

98-05-006-Phase I San Diego Gas & Electric Co., Section 386 costs (California PUC)

9355-U Georgia Power Company Rate Case (Georgia PUC)
97-12-020 - Phase I Pacific Gas & Electric Company (California PUC)
U-98-56, U-98-60, Investigation of 1998 Intrastate Access charge filings

U-98-65, U-98-67 (Alaska PUC)

(U-99-66, U-99-65, Investigation of 1999 Intrastate Access Charge filing

U-99-56, U-99-52) (Alaska PUC)

Phase II of

97-SCCC-149-GIT Southwestern Bell Telephone Company Cost Studies (Kansas CC)
PU-314-97-465 US West Universal Service Cost Model (North Dakota PSC)
Non-docketed Bell Atlantic - Delaware, Inc., Review of New Telecomm.

Assistance and Tariff Filings (Delaware PSC)

Contract Dispute City of Zeeland, MI - Water Contract with the City of Holland, MI

(Before an arbitration panel)

Non-docketed Project City of Danville, IL - Valuation of Water System (Danville, IL)

Non-docketed Project Village of University Park, IL - Valuation of Water and

Sewer System (Village of University Park, Illinois)

E-1032-95-417	Citizens Utility Co., Maricopa Water/Wastewater Companies et al. (Arizona Corporation Commission)
T-1051B-99-0497	Proposed Merger of the Parent Corporation of Qwest
1 1031B 99 0197	Communications Corporation, LCI International Telecom Corp.,
	and US West Communications, Inc. (Arizona CC)
T-01051B-99-0105	US West Communications, Inc. (Arizona CC)
A00-07-043	Pacific Gas & Electric - 2001 Attrition (California PUC)
T-01051B-99-0499	US West/Quest Broadband Asset Transfer (Arizona CC)
99-419/420	US West, Inc. Toll and Access Rebalancing (North Dakota PSC)
PU314-99-119	US West, Inc. Residential Rate Increase and Cost Study Review
	(North Dakota PSC
98-0252	Ameritech - Illinois, Review of Alternative Regulation Plan (Illinois CUB)
00-108	Delmarva Billing System Investigation (Delaware PSC)
U-00-28	Matanuska Telephone Association (Alaska PUC)
Non-Docketed	Management Audit and Market Power Mitigation Analysis of the Merged Gas
	System Operation of Pacific Enterprises and Enova Corporation (California
	PUC)
00-11-038	Southern California Edison (California PUC)
00-11-056	Pacific Gas & Electric (California PUC)
00-10-028	The Utility Reform Network for Modification of Resolution E-3527 (California
	PUC)
98-479	Delmarva Power & Light Application for Approval of its Electric and Fuel
	Adjustments Costs (Delaware PSC)
99-457	Delaware Electric Cooperative Restructuring Filing (Delaware PSC)
99-582	Delmarva Power & Light dba Conectiv Power Delivery Analysis of Code of
	Conduct and Cost Accounting Manual (Delaware PSC)
99-03-04	United Illuminating Company Recovery of Stranded Costs (Connecticut OCC)
99-03-36	Connecticut Light & Power (Connecticut OCC)
Civil Action No.	
98-1117	West Penn Power Company vs. PA PUC (Pennsylvania PSC)
Case No. 12604	Upper Peninsula Power Company (Michigan AG)
Case No. 12613	Wisconsin Public Service Commission (Michigan AG)
41651	Northern Indiana Public Service Co Overearnings investigation (Indiana UCC)
13605-U	Savannah Electric & Power Company – FCR (Georgia PSC)
14000-U	Georgia Power Company Rate Case/M&S Review (Georgia PSC)
13196-U	Savannah Electric & Power Company Natural Gas Procurement and Risk
	Management/Hedging Proposal, Docket No. 13196-U (Georgia PSC)
Non-Docketed	Georgia Power Company & Savannah Electric & Power FPR Company Fuel
	Procurement Audit (Georgia PSC)
Non-Docketed	Transition Costs of Nevada Vertically Integrated Utilities (US Department of
	Navy)
Application No.	Post-Transition Ratemaking Mechanisms for the Electric Industry
99-01-016,	Restructuring (US Department of Navy)
Phase I	
99-02-05	Connecticut Light & Power (Connecticut OCC)
01-05-19-RE03	Yankee Gas Service Application for a Rate Increase, Phase I-2002-IERM (Connecticut OCC)
G-01551A-00-0309	Southwest Gas Corporation, Application to amend its rate
	Schedules (Arizona CC)
00-07-043	Pacific Gas & Electric Company Attrition & Application for a rate increase
	(California PUC)

97-12-020

Phase II Pacific Gas & Electric Company Rate Case (California PUC)

01-10-10 United Illuminating Company (Connecticut OCC)

13711-U Georgia Power FCR (Georgia PSC) 02-001 Verizon Delaware § 271(Delaware DPA)

02-BLVT-377-AUD Blue Valley Telephone Company Audit/General Rate Investigation (Kansas

CC)

02-S&TT-390-AUD S&T Telephone Cooperative Audit/General Rate Investigation (Kansas CC) 01-SFLT-879-AUD Sunflower Telephone Company Inc., Audit/General Rate Investigation

(Kansas CC)

01-BSTT-878-AUD Bluestem Telephone Company, Inc. Audit/General Rate Investigation

(Kansas CC)

P404, 407, 520, 413 426, 427, 430, 421/

CI-00-712 Sherburne County Rural Telephone Company, dba as Connections, Etc.

(Minnesota DOC)

U-01-85 ACS of Alaska, dba as Alaska Communications Systems (ACS), Rate Case

(Alaska Regulatory Commission PAS)

U-01-34 ACS of Anchorage, dba as Alaska Communications Systems (ACS), Rate Case

(Alaska Regulatory Commission PAS)

U-01-83 ACS of Fairbanks, dba as Alaska Communications Systems (ACS), Rate Case

(Alaska Regulatory Commission PAS)

U-01-87 ACS of the Northland, dba as Alaska Communications Systems (ACS), Rate

Case (Alaska Regulatory Commission PAS)

96-324, Phase II Verizon Delaware, Inc. UNE Rate Filing (Delaware PSC)

03-WHST-503-AUD Wheat State Telephone Company (Kansas CC)
04-GNBT-130-AUD Golden Belt Telephone Association (Kansas CC)
Docket 6914 Shoreham Telephone Company, Inc. (Vermont BPU)

Docket No.

E-01345A-06-009 Arizona Public Service Company (Arizona Corporation Commission)

Case No.

05-1278-E-PC-PW-42T Appalachian Power Company and Wheeling Power Company both d/b/a

American Electric Power (West Virginia PSC)

Docket No. 04-0113 Hawaiian Electric Company (Hawaii PUC)
Case No. U-14347 Consumers Energy Company (Michigan PSC)
Case No. 05-725-EL-UNC Cincinnati Gas & Electric Company (PUC of Ohio)
Docket No. 21229-U Savannah Electric & Power Company (Georgia PSC)

Docket No. 19142-U Georgia Power Company (Georgia PSC)

Docket No.

03-07-01RE01 Connecticut Light & Power Company (CT DPUC)
Docket No. 19042-U Savannah Electric & Power Company (Georgia PSC)

Docket No. 2004-178-E South Carolina Electric & Gas Company (South Carolina PSC)

Docket No. 03-07-02 Connecticut Light & Power Company (CT DPUC)

Docket No. EX02060363,

Phases I&II Rockland Electric Company (NJ BPU)

Docket No. U-00-88 ENSTAR Natural Gas Company and Alaska Pipeline Company (Regulatory

Commission of Alaska)

Phase 1-2002 IERM,

Docket No. U-02-075 Interior Telephone Company, Inc. (Regulatory Commission of Alaska)

Docket No. 05-SCNT-

1048-AUD South Central Telephone Company (Kansas CC)

Docket No. 05-TRCT-

607-KSF Tri-County Telephone Company (Kansas CC)

Docket No. 05-KOKT-

060-AUD Kan Okla Telephone Company (Kansas CC)

Docket No. 2002-747 Northland Telephone Company of Maine (Maine PUC)

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U-10-51 Cook Inlet Natural Gas Storage Alaska, LLC (Regulatory Commission of

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10-0920-W-42T West Virginia-American Water Company (West Virginia PSC) A.10-07-007 California-American Water Company (California PUC)

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and Light – Audit 1 (Ohio PUC)

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Ohio Power Company – Audit II (Ohio PUC)

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G-01551A-10-0458 Southwest Gas Corporation (Arizona CC)

10-KCPE-415-RTS Kansas City Power & Light Company – Remand (Kansas CC)

PUE-2011-00037 Virginia Appalachian Power Company (Commonwealth of Virginia SCC)

R-2011-2232243 Pennsylvania-American Water (Pennsylvania PUC)

U-11-100 Power Purchase Agreement between Chugach Association, Inc. and Fire Island

Wind, LLC (Regulatory Commission of Alaska)

A.10-12-005 San Diego Gas & Electric Company (California PUC)
PSC Docket No. 11-207 Artesian Water Company, Inc. (Delaware PSC)

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Commission)

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11AL-947E Public Service Company of Colorado (Colorado PSC)

U-11-77 & U-11-78 Golden Heart Utilities, Inc. and College Utilities Corporation (The Regulatory

Commission of Alaska)

Docket No. 11-0767 Illinois-American Water Company (Illinois CC)

PSC Docket No. 11-397 Tidewater Utilities, Inc. (Delaware PSC)

Cause No. 44075 Indiana Michigan Power Company (Indiana Utility Regulatory Commission)

Docket No. 12-0001 Ameren Illinois Company (Illinois CC)

11-5730-EL-FAC Financial, Management, and Performance Audit of the FAC for Dayton Power

and Light – Audit 2 (Ohio PUC)

PSC Docket No. 11-528 Delmarva Power & Light Company (Delaware PSC)

11-281-EL-FAC et al. Financial Audit of the FAC of the Columbus Southern Power Company and the

Ohio Power Company – Audit III (Ohio PUC)

Cause No. 43114-IGCC-

4S1 Duke Energy Indiana, Inc. (Indiana Utility Regulatory Commission)

Docket No. 12-0293 Ameren Illinois Company (Illinois CC)
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12-02019 & 12-04005 Southwest Gas Corporation (Public Utilities Commission of Nevada)

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E-01933A-12-0291 Tucson Electric Power Company (Arizona CC)
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Cause No. 43114-IGCC-10 Duke Energy Indiana, Inc. (Indiana Utility Regulatory Commission)

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Case No. 9316 Columbia Gas of Maryland, Inc. (Maryland PSC)

Docket No. 13-0192 Ameren Illinois Company (Illinois CC)

12-1649-W-42T West Virginia-American Water Company (West Virginia PSC)

E-04204A-12-0504 UNS Electric, Inc. (Arizona CC)

PUE-2013-00020 Virginia and Electric Power Company (Virginia SCC)
R-2013-2355276 Pennsylvania-American Water Company (Pennsylvania PUC)
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and Light – Audit 3 (Ohio PUC)

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UM 1633 Investigation into Treatment of Pension Costs in Utility Rates (Oregon PUC)

13-1892-EL FAC Financial Audit of the FAC and AER of the Ohio Power Company – Audit I

(Ohio PUC)

E-04230A-14-0011 &

E-01933A-14-0011 Reorganization of UNS Energy Corporation with Fortis, Inc. (Arizona CC)
14-255-EL RDR Regulatory Compliance Audit of the 2013 DIR of Ohio Power Company (Ohio

PUC)

U-14-001 Chugach Electric Association, Inc. (The Regulatory Commission of Alaska)

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14-0702-E-42T Monongahela Power Company and The Potomac Edison Company (West

Virginia PSC)

Formal Case No. 1119 Merger of Exelon Corporation, Pepco Holdings, Inc., Potomac Electric Power

Company, Exelon Energy Delivery Company, LLC, and New Special Purpose

Entity, LLC (District of Columbia PSC)

R-2014-2428742 West Penn Power Company (Pennsylvania PUC)
R-2014-2428743 Pennsylvania Electric Company (Pennsylvania PUC)
R-2014-2428744 Pennsylvania Power Company (Pennsylvania PUC)
R-2014-2428745 Metropolitan Edison Company (Pennsylvania PUC)

Cause No. 43114-IGCC-

12/13 Duke Energy Indiana, Inc. (Indiana Utility Regulatory Commission)

14-1152-E-42T Appalachian Power Company and Wheeling Power Company (West Virginia

PSC)

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15-03-45<sup>^</sup> Iberdrola, S.A. Et Al, and UIL Holdings Corporation merger (Connecticut

PURA)

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U-14-111 ENSTAR Natural Gas Company (Regulatory Commission of Alaska)

2015-UN-049 Atmos Energy Corporation (Mississippi PSC) Mountaineer Gas Company (West Virginia PSC) 15-0003-G-42T

PUE-2015-00027 Virginia Electric and Power Company (Commonwealth of Virginia SCC) Docket No. 2015-0022 Hawaiian Electric Company, Inc., Hawaii Electric Light Company, Inc., Maui

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15-07-38^^ Iberdrola, S.A. Et Al, and UIL Holdings Corporation merger (Connecticut

PURA)

15-26^^ Iberdrola, S.A. Et Al, and UIL Holdings Corporation merger (Massachusetts

DPU)

15-042-EL-FAC Management/Performance and Financial Audit of the FAC and Purchased

Power Rider for Dayton Power and Light (Ohio PUC)

2015-UN-0080 Mississippi Power Company (Mississippi PSC)

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Missouri American Water Company (Missouri PSC) U-15-089, U-15-091,

& U-15-092 Golden Heart Utilities, Inc. and College Utilities Corporation (The Regulatory

Commission of Alaska)

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15-1256-G-390P

(Reopening)/16-0922-

G-390P Mountaineer Gas Company (West Virginia PSC)

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NextEra Energy Inc. (Texas State Office of Administrative Hearings; Texas

PUC)

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SW-01428A-17-0058 et al Liberty Utilities (Litchfield Park Water & Sewer) Corp. (Arizona CC)

<sup>\*</sup> Testimony filed, examination not completed

<sup>\*\*</sup> Issues stipulated

<sup>\*\*\*</sup> Company withdrew case

<sup>&</sup>lt;sup>^</sup>Testimony filed, case withdrawn after proposed decision issued

<sup>&</sup>lt;sup>^^</sup> Issues stipulated before testimony was filed