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1
                            BEFORE THE
                FLORIDA PUBLIC SERVICE COMMISSION
 2
     In the Matter of:
 3
                                    DOCKET NO. 20170235-EI
    PETITION BY FLORIDA POWER &
    LIGHT COMPANY (FPL) FOR
 4
    AUTHORITY TO CHARGE FPL
    RATES TO FORMER CITY OF
    VERO BEACH CUSTOMERS AND
 6
    FOR APPROVAL OF FPL'S
    ACCOUNTING TREATMENT FOR
 7
    CITY OF VERO BEACH
    TRANSACTION.
 8
 9
                                    DOCKET NO. 20170236-EU
     JOINT PETITION TO TERMINATE
10
    TERRITORIAL AGREEMENT, BY
    FLORIDA POWER & LIGHT AND
11
    THE CITY OF VERO BEACH.
12
13
    PROCEEDINGS:
                        PUBLIC HEARING
14
    COMMISSIONERS
15
                         CHAIRMAN ART GRAHAM
    PARTICIPATING:
                         COMMISSIONER JULIE I. BROWN
16
                         COMMISSIONER DONALD J. POLMANN
                         COMMISSIONER GARY F. CLARK
17
                         COMMISSIONER ANDREW GILES FAY
18
    DATE:
                         Thursday, October 18, 2018
19
    TIME:
                         Commenced:
                                      2:00 p.m.
                         Concluded:
                                      2:50 p.m.
20
                         Betty Easley Conference Center
    PLACE:
21
                         Room 148
                         4075 Esplanade Way
22
                         Tallahassee, Florida
23
    REPORTED BY:
                         ANDREA KOMARIDIS
                         Court Reporter
24
25
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- 11 Commissioners.
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- 16 LYNNE A. LARKIN, ESQUIRE, 5690 Highway, A1A
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- 18 Civic Association of Indian River County, Inc.
- J.R. KELLY, PUBLIC COUNSEL; CHARLES REHWINKEL,
- 20 DEPUTY PUBLIC COUNSEL; and STEPHANIE A. MORSE, ESQUIRES,
- 21 Office of Public Counsel, c/o the Florida Legislature,
- 22 111 W. Madison Street, Room 812, Tallahassee, Florida
- 32399-1400, appearing on behalf of the Citizens of the
- 24 State of Florida.

1	APPEARANCES (CONTINUED):
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5	appearing on behalf of the Florida Public Service
6	Commission Staff.
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11	Service Commission.
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		4
1	INDEX	
2	WITNESSES	
3	NAME:	PAGE NO.
4	SENATOR DEBBIE MAYFIELD	6
5	REPRESENTATIVE ERIN GRALL	22
6	DORI STONE	30
7	TRACY ZUDANS	33
8	ZACK SANDERS	38
9	ROBERT BRACKETT	41
10	GLEN HERAN	43
11	BRIAN HEADY	47
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		

1 PROCEEDINGS

CHAIRMAN GRAHAM: All right. Well, we have a quorum here, so we'll get started. We are supposed to start the public testimony at 2:00. So, we will do that. I only have -- we are going to start at 2:00.

I set the expectation that we are only going to give everybody two minutes to speak because I wasn't quite sure of how many people were going to show up. I'm getting ready to do something that you'll probably never, ever hear me say, but I'll give you more than that two minutes because we only have six speakers and two elected officials. So, I'll give you up to five minutes each to speak.

Please don't be duplicative. If it's something that's already been said, there's no reason for you to re-say it. It's okay to say, "ditto." But it's just -- it's not like your city council meeting. It's not five minutes to talk about anything you could possibly want to talk about in the world. We're talking about the specifics of this case.

So, I will tell you to move on or I will tell you, enough, and we'll bring the next person up.

So, don't feel like you've got to fill that time,

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1	but if you have some some specific things to
2	say, then now is the time to do that.
3	If I can get the seven people that are here to
4	speak to stand up and raise your right hand, I need
5	to swear you in.
6	(Witnesses sworn en masse.)
7	CHAIRMAN GRAHAM: Thank you.
8	Okay. Well, you can't talk about Vero Beach
9	and the power system and not talk about Senator
10	Mayfield. So, we will call her up first.
11	Senator, welcome back.
12	SENATOR MAYFIELD: Thank you.
13	CHAIRMAN GRAHAM: And and as I bring you
14	up, if if you will, give me your name and
15	address, and I guess just for clarity, if you are
16	currently a Vero Beach customer. If you would,
17	answer those questions, and then you have five
18	minutes to speak. And then hold on because there
19	may be some cross-examining questions following
20	your speech.
21	Senator, welcome.
22	SENATOR MAYFIELD: Thank you. Thank you,
23	Chairman. And I like the stand up, swear your
24	raise your right hand to tell the truth, the whole
25	truth, nothing but the truth. We're going to start

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doing that in committee meetings and legislative process so maybe we can get the truth out.

But I really do appreciate you guys allowing us to speak again. And my name is Senator Debbie Mayfield. I live at 6191 Anchor Lane in Rockledge, Florida, now. I was a resident of the City of Vero Beach since 1989 and -- with my husband, who passed away in 2008.

And I remarried three years ago. Yesterday was our third-year anniversary. And my kids thought it was a good idea if I lived with my husband now instead of Vero. So, I moved over to Rockledge. So, that -- that's kind of where I'm -- I reside now.

But a couple of questions I want to address with you, Commissioner Graham, first. You asked about legislation. In 2008, there was legislation that was passed. And the then-city council members and city attorney, who was Charlie Vitunac, who was part of the Civic Association, and the city manager, who is no longer there, nor the mayor, who is no longer there, chose not to abide by that legislation that was passed.

And the wording that was put into that legislation was the number of customers that was

1	given to the committee staff by the Public Service
2	Commission from the City of Vero Beach Utilities.
3	And they chose to not abide by it. They chose to
4	change the way that they counted their customer
5	base. So, therefore, that legislation was never
6	enacted on behalf of them.

So, we -- yes, we have tried to change, legislatively, many times; not only through that process, but also through putting regulations, giving them -- giving the customers that live outside the city residence -- outside the City representation by the public service council as well. That didn't go through. We tried to do it by the number of residents that live outside the City. That didn't go through.

So, we've tried many times to change this, legislatively. And unfortunately, we were never able to get it through because of the powers to be with the other municipalities that did not want it happening. And as you know, the municipalities are exempt from the Public Service Commission. So, that's why we did that.

But you know, I wrote a letter, May 30th, before the June 5th meeting, which I'm not going to rehash, of all the benefits of this sale. And I'm

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1	sure	that	you	guys	remember	that.	That	was	for	the
2	June	5th r	neet	ing.						

Then, for the -- for the hearing that was supposed to be held, we wrote a letter, October 1st, that addressed the -- the petitions that were filed by the individuals that filed those petitions. And we addressed each point as to why I disagreed with their petition. And I'm not going to rehash that because you have that letter on file.

But I will talk about transparency that was brought up. There was a contract that was done by the OUC when the City of Vero Beach chose to change their -- their utility provider. There was a lot of controversy about the transparency of that contract within itself.

And -- and then after that controversy was brought to light a few -- I don't know exactly how long later, if it was a year later or -- or less, the city manager chose to resign. The city attorney chose to resign. And the mayor at the time chose not to run for reelection.

So, I'm not sure there was a lot of transparency in this contract with the OUC that we are now trying to get out of through this sale to

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1 the Florida Power & Light.

This contract with Florida Power & Light has had many meetings, many meetings. It -- this has got to be the most transparent process I have ever seen. We had public hearings in the community. He had City Council hearings, which I attended most every one of the City Council meetings that were there.

And it had been approved by the OUC, which had to have public hearings; the FMPA, who had hearings; and the other municipalities that were part of this deal that had to have hearings. So, there was many transpar- -- many hearings where the transparency was -- was out.

The other issue I want to bring up was the various groups. It was noted that -- what groups are out there that support that; we haven't seen them. Well, I can tell you what groups they are because, if you went to these public hearings, you would know who they were.

You've got the Taxpayer's Association that is in support of this sale. You have the Tea Party that is in support of this sale. You have South Beach Property Owners, the Indian River Shores, the Chamber of Commerce, all -- those are just a few.

1	All are in support of this sale.
2	There's only one group that has been mentioned
3	today that is opposed to this sale. And and I'm
4	not really sure the membership of that group and
5	who are the officers because, you know, we don't
6	have who that membership is.
7	The other thing I want to address is and
8	with all due respect and I really do mean this,
9	with all due respect, Mr. Kelly, the last hearing
10	we had where it was approved, Mr. Kelly indicated
11	that he was not going to file protest on your
12	decision and and now, here we are.
13	And you can play with words of whether it is a
14	protest or it's just defending his job as the
15	public counsel for all the ratepayers, but the fact
16	of the matter is, when we left this chamber, no one
17	that left thought there would be any protest on the
18	decision that was made and but then yet, here we
19	are with the protests going on.
20	And you know, I've been working this for 12
21	years. I mean, you're talking about getting old
22	CHAIRMAN GRAHAM: Senator
23	SENATOR MAYFIELD: If I had a photo 12 years
24	ago and what I look like here
25	CHAIRMAN GRAHAM: Senator, you've got

1	SENATOR MAYFIELD: believe me, I have aged.
2	CHAIRMAN GRAHAM: 30 seconds left.
3	SENATOR MAYFIELD: I have aged. So, you know,
4	this is one of those where we just need to move on.
5	You know, this is something that we have beat this
6	horse to death.
7	This is good for our community. And and I,
8	quite frankly, would ask, Mr. Chairman, if you
9	would ask all the members that have protested this
10	to forego their their their briefing their
11	brief. And the reason I ask you to do that it's
12	my understanding that everyone has agreed to do
13	that except for one party. And it's time for us to
14	move on.
15	It's \$2 million a month. \$2 million a month
16	that it is costing taxpayers ratepayers in
17	Indian River County. And that is made up from the
18	hospitals that are paying more in a rate, the
19	school districts that are paying more in the rate
20	and businesses, not in addition to residents that
21	are paying more in a rate. And it's time to move
22	on.
23	You know, I remember in 2006 when this first
24	came up. A lady by the name of Barbara and I'm
25	not going to give your her last name because I

1	don't want her to be harassed. She called me and
2	she said, we have to do something about City of
3	Vero Beach rates. My neighbor, who lives right
4	across the street from me, has power with Florida
5	Power & Light. My power is with the City of Vero
6	Beach, and my bill is almost twice as much as her
7	bill. And that is there's something wrong with
8	that.
9	That's how long we've been fighting this,
10	since 2006.
11	CHAIRMAN GRAHAM: Thank you, Senator.
12	Hold on, see if there's any questions.
13	OPC?
14	Ms. Larkin?
15	MS. LARKIN: Sure.
16	Senator Mayfield, you agree this is a fairly
17	complex contract, transaction, correct?
18	SENATOR MAYFIELD: Uh-huh.
19	MS. LARKIN: Okay. And but you say it's
20	time to move on.
21	Are you aware of all the testimony from OPC's
22	expert about the controversies, the changes, the
23	possible problems with their accounting?
24	SENATOR MAYFIELD: Mr. Chairman no, I have
25	not I'm not I'm not a number-cruncher. I am

1	going by what they have said. I do
2	MS. LARKIN: Who've said?
3	SENATOR MAYFIELD: Well, what they said today.
4	You know, I believe that this is a good deal. I
5	do. I believe this is a good deal.
6	MS. LARKIN: That wasn't the question. I was
7	just asking if you understood and and perhaps
8	not the problems with the accounting is there
9	any concern, in your mind, whether or not the
10	problems in the accounting that they're using might
11	affect what the outcomes are?
12	SENATOR MAYFIELD: No, I don't one, I don't
13	under I'm not an accountant. I'm not a a
14	financial accountant to get into the weeds of this
15	deal, but I do know, on surface, based on what I've
16	been what I have been paying in a rate, that
17	these are going to be good this is going to be a
18	good deal for all all people, the City of Vero
19	Beach, as well as the residents of Vero Beach.
20	But no, I am not I do not know the
21	intricacies of what this deal numbers crunch out
22	to be.
23	MS. LARKIN: And you stated there was certain
24	groups that supported the the transaction.
25	SENATOR MAYFIELD: Uh-huh.

1	MS. LARKIN: And you na you listed the
2	South Beach Property Owner's Association. My
3	understanding, from the president is, that they
4	don't support it.
5	Did you have some other information?
6	MR. MAY: Objection. She's testifying.
7	MS. LARKIN: I'm not. I'm asking if they have
8	other information about it.
9	CHAIRMAN GRAHAM: I think she just wanted to
10	clarify if how
11	SENATOR MAYFIELD: That's fine. Yeah, I have
12	attended their meetings. And I've attended their
13	meetings. And the members that were there at the
14	meetings I attended supported the sale. They
15	specifically asked me to come talk about the sale
16	of the City of Vero Beach and the status of where
17	we were.
18	So, there's members within the South Beach
19	Homeowner's Property Association that does agree
20	with this sale.
21	MS. LARKIN: I see. So, that's a little
22	different than saying that the South Beach Property
23	Owner's Association has officially made a statement
24	either way on whether they approve of this
25	transaction.

1	SENATOR MAYFIELD: That that would be a
2	fair statement.
3	MS. LARKIN: Okay.
4	SENATOR MAYFIELD: But there's homeowners
5	within that association that, at the meeting,
6	agreed with the sale to take place.
7	MS. LARKIN: I understand.
8	SENATOR MAYFIELD: And I know they've also
9	changed membership and presidents between the South
10	Beach Homeowner's Association as well.
11	MS. LARKIN: Okay. That is just the
12	distinction I was trying to make as far as
13	officially standing behind something.
14	As far as OPC protesting, I maybe they
15	should speak for themselves, but they didn't
16	protest; they just joined in afterwards.
17	CHAIRMAN GRAHAM: Is there a question?
18	MS. LARKIN: So, I was wondering yes I
19	was wondering why why would you be against
20	having, again, this accounting issue brought to
21	brought to the subject brought to the docket?
22	SENATOR MAYFIELD: I'm not against the
23	project. My my question to you would be: Where
24	were you at, at the meeting in June? That would be
25	my question to you.

1	MS. LARKIN: Well
2	SENATOR MAYFIELD: Where were the meetings
3	of the three individuals that are doing this
4	protest where were you at in June?
5	CHAIRMAN GRAHAM: Senator
6	MS. LARKIN: Senator, you're not
7	SENATOR MAYFIELD: We have been working
8	MS. LARKIN: You're not asking me questions.
9	I'm asking you, if you don't mind.
10	Your idea that we need to move on now, have
11	you personally done studies on all of these things
12	or are you taking FPL's word for all this?
13	SENATOR MAYFIELD: I'm taking the citizens'
14	words on how much money they are going to save with
15	FPL's rates.
16	MS. LARKIN: So, the citizens are the ones
17	telling you how much they're going to save?
18	SENATOR MAYFIELD: The citizens is who I
19	represent.
20	MS. LARKIN: Well, a lot those citizens don't
21	agree with you.
22	You're saying that two neighbors would compare
23	their own rates, and they might have different
24	houses. They might have different ways of spending
25	their electricity. One might have

1	MR. MAY: Mr. Chairman, I'm going to object.
2	I'm trying to give Ms. Larkin some latitude. I
3	know she doesn't practice here, but she's going far
4	beyond the pale here. She's testifying, and that's
5	improper.
6	CHAIRMAN GRAHAM: I agree.
7	MS. LARKIN: I'm repeating what Senator
8	Mayfield has stated. And I'm saying, has has
9	that comparison, the neighbor's comparison, that
10	I'm getting to the question of: Has the neighbor's
11	comparison been apples-to-apples?
12	SENATOR MAYFIELD: Yes.
13	MS. LARKIN: You're sure of that.
14	SENATOR MAYFIELD: Based on what they've told
15	me, yes. Same-sized house, the same the same,
16	whether it's one people or one person lives in
17	the house, two people live in the house. When they
18	get together and they compare, what they're telling
19	me is that their houses are very identical. When
20	you live in one subdivision, most of the houses are
21	identical. And these particular houses were.
22	MS. LARKIN: Got it.
23	I think that's it. Thank you.
24	CHAIRMAN GRAHAM: Any other questions of the
25	Senator?

1	Commissioner? Commissioner Brown?
2	COMMISSIONER BROWN: Thank you.
3	And Senator Mayfield, thank you so much for
4	coming to every single meeting that we've had and
5	providing your thoughtful written comments, which
6	have been helpful and and at least in part
7	part of my deliberation. So, thank you so much.
8	You've been involved in this issue and in this
9	transaction peripherally and also directly, I
10	guess, attending meetings for a number of years.
11	SENATOR MAYFIELD: Right.
12	COMMISSIONER BROWN: Do you have a number
13	I'm just curious on the amount of expense? I
14	I know, out of pocket, you you are a true public
15	servant. I mean, you you've traveled to all of
16	these meetings and expended a lot of your own time
17	on behalf of your own constituents.
18	But do you know a number of how much time
19	how much the litigation has cost as well as the
20	expense and time can you quantify it?
21	SENATOR MAYFIELD: You know, that that I
22	cannot quantify that. I can tell you that the
23	trips to Tallahassee for these hearings is a
24	four-and-a-half-hour drive for most people in this
25	room that come up from Vero Beach that come.

You're talking about the number of hours that are in City Council meetings to have meetings that people travel to. The meet- -- the public hearings that are within the community -- I mean, I'm sure there's thousand of dollars that we have spent.

And I have spent these on my own money. This is not taxpayer monies because I do not turn in -- turn in receipts for the taxpayers on this. This is -- this is on my dime because I -- that's how passionate I feel about this.

And everyone else in this room is the same way. They're very passionate about this. You know, whenever -- this is the only outlet we have to solve our problem.

And Chairman Graham, as -- and I really do appreciate your passion for your constituents as well in Jacksonville on their issue, but this issue is one that we have come before the Public Counsel before. We have asked for your help on it. And your answers have always been, our hands are tied because we do not have oversight over the municipalities. And that's okay and I get it.

And we have went back and we have done what you've asked us to do; and that is, work it out at home, work it out locally. And that -- that's what

1	we've done.
2	But there's many, many hours of not just
3	not my time, but everyone sitting in this room and
4	other people that you're going to hear from, that
5	have taken time out of their day, away from their
6	family, to come up here and share with and the
7	cost is just mounting and mounting, more and more.
8	And the more we delay this, you know, the more
9	the cost is going to be; and not just to us, but to
10	the taxpayers that pay taxes for their hospitals,
11	that pay taxes to the school district because
12	every every month that we're delaying this, this
13	is a cost to them on money that they could be
14	saving in this deal.
15	And I think it's been proven that I I
16	you know I'm not an accountant. I haven't looked
17	at the numbers, but I have to depend on the experts
18	that have.
19	COMMISSIONER BROWN: But but you said, it's
20	two million a month right now, at least, and
21	for for the delay in our decision. Thank you.
22	SENATOR MAYFIELD: Yes.
23	CHAIRMAN GRAHAM: Commissioner Fay.
24	COMMISSIONER FAY: Thank you, Mr. Chairman.
25	Just a real quick question. I've worked with

1	Senator Mayfield for a long time now. I have the
2	utmost respect for your commitment to the people
3	that you you represent. And I share
4	Commissioner Brown's point that that this has
5	been a long time that you've worked on this, a lot
6	of it on your personal dime.
7	So, I I'm just curious, from listening to
8	the questioning, at any point, did the the Civic
9	Association approach you, I guess, recently,
10	regarding this issue at all?
11	SENATOR MAYFIELD: No, sir.
12	COMMISSIONER FAY: Okay. Thank you.
13	CHAIRMAN GRAHAM: Thank you, Senator. Thank
14	you for your time.
15	SENATOR MAYFIELD: Thank you.
16	CHAIRMAN GRAHAM: All right. Next speaker
17	I'm sorry next witness is Representative I
18	apologize Grall?
19	REPRESENTATIVE GRALL: Grall.
20	CHAIRMAN GRAHAM: Welcome, Representative.
21	REPRESENTATIVE GRALL: Thank you. Thank you,
22	Mr. Chairman. Thank you, Commission, for hearing
23	from us today. I'd also like to thank you for your
24	consideration of these issues. I know it's
25	challenging. I appreciated where the Commission

landed in June, and am hopeful that you will find yourself in the same posture at the end of this hearing.

My comments today are going to be focused a little more on the role of the Office of Public Counsel. And as a practicing attorney, it is confusing for me sometimes when I come into agency proceedings when I'm used to the civil justice system. And so, there have been some nuances and some terminology that I've had to, you know, get used to, quickly.

But overall, I believe that I have a clear understanding of what happened in June; and that was the Public Counsel's office said they did due diligence, that was their duty; they were duty-bound to do such. And they said, "We've discharged our duty," specifically in the transcript; and, "We will abide by the Commission's decision."

And although they haven't filed a formal protest here today, that is certainly the ob- -- object of what is happening and what is occurring. And that is because it appears just as if they had filed a protest; where, instead, it is actually that they are -- from an outsider's perspective, it appears as if they are carrying the water of a

special interest group because if the Office of

Public Counsel was actually duty-bound to represent

the citizens of Florida -- and that is who they are

to represent, the citizens of Florida -- then they

would have filed a protest and they would not have

abdicated that role in this chamber in June.

And that is the type of gamesmanship that builds distrust in the public. And so, for me, it's very frustrating because we deal with trust issues every day, as elected officials, and we don't need them to be piled on by a system that just allows nuances and different rhetoric in order to get to the final -- final goal.

And so, I believe that, if the Office of
Public Counsel was duty-bound, they should have
filed that protest. So, I have spent some time
looking into what exactly is the relationship
between the Office of Public Counsel and the
special interest groups because that's really what
it is.

These are not individuals that are coming before the Commission and asking for some sort of relief. These are special interest groups who had filed protests, and a couple of individuals.

In my public records request, I had two things

that showed up that were of great concern. And
they're -- the Office of Public Counsel had offered
advice and went so far as to offer to the citizens'
association help in finding an expert for these
proceedings.

And I just have to ask: What is the role of Public Counsel? Is it to help -- is it to be counsel for all of the citizens' groups that decide that they have an interest in the proceedings for the Commission? I believe that responsibility lies with the citizens' group.

And so -- also, the Office of Public Counsel had authorized up to \$36,000 in expert witness fees. Those are taxpayer dollars. Those are taxpayer dollars that are being used to defeat this sale, which we have heard testimony is in the public interest, is in the best interest of citizens.

Without that testimony here, today, there would be no conflicting testimony to consider. So, they have provided a basis -- a legal basis for which you to be concerned about a conflict that a court might have to look at.

However, they have not done it in their own name and in the interest of the citizens of

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1	Florida. And this is bothersome to me especially
2	because, previously, the Office of Public Counsel
3	has stated that they have no statutory jurisdiction
4	to represent the customers of municipal utilities
5	or cooperatives. And that is, in fact, what has
6	happened here.
7	And so, I would ask you to consider these
8	motives, consider whether or not any conflicting
9	testimony or any testimony presented by the Office
10	of Public Counsel is appropriate for you to
11	consider in your decision, as they had the ability
12	to protest specifically and not be painted with the
13	bias of what this appears to be.
14	So, thank you very much for your
15	consideration. And I appreciate everything that
16	you have to the difficult decision ahead of you.
17	CHAIRMAN GRAHAM: Thank you, Representative.
18	Hold for any questions.
19	OPC?
20	Ms. Larkin?
21	MS. LARKIN: Sure. Just one, I think.
22	You seem to be very much targeted on OPC. And
23	I'd like to just clarify that the only relationship
24	I've had with OPC is asking them is there a
25	place

1	CHAIRMAN GRAHAM: Ms
2	MS. LARKIN: where there
3	CHAIRMAN GRAHAM: Ms. Larkin, you need to ask
4	a question.
5	MS. LARKIN: Yes.
6	CHAIRMAN GRAHAM: You don't need to clarify
7	her statement.
8	MS. LARKIN: Okay.
9	I wonder if there is some law that prevents
10	anyone on the Commission staff or anyone else from
11	giving me information about where the experts on
12	utilities are. Is that a problem?
13	REPRESENTATIVE GRALL: I'm not certain about a
14	law that creates a problem. I am limited, based on
15	the Public Service Commission's own general
16	counsel, from speaking to the Public Service
17	Commission, even though I am part of a legislative
18	body that is involved with their oversight.
19	And the same I I equate it to a clerk of
20	court. A clerk of court is not permitted to give
21	any type of legal advice. And that usually that
22	usually encompasses anything from where you might
23	find information, making certain legal arguments,
24	looking for how you would draft a pleading. And
25	there was documentation of some of that

1	communication within the public records request.
2	So, that was what I was referring to.
3	MS. LARKIN: So, if I got information from a
4	clerk of court, that is also improper because
5	there's the clerk of court puts a list of
6	attorneys out with their specialties.
7	REPRESENTATIVE GRALL: If it is legal advice,
8	yes, it is improper.
9	MS. LARKIN: And if it's not legal advice
10	if it's just referring people to folks that
11	actually practice in a certain field, which is what
12	they do, then it's not improper.
13	REPRESENTATIVE GRALL: I believe that we're
14	talking about two different types of issues,
15	Ms. Larkin, but
16	MS. LARKIN: Well, you brought up the clerk of
17	courts, so that's why I was making that comparison.
18	REPRESENTATIVE GRALL: But if a clerk of court
19	or it would be improper for somebody else with a
20	similar with a different interest to point you
21	in the direction, a certain litigation direction,
22	to certain experts that I believe, that the
23	appearance is improper.
24	Whether or not there is a law that prohibits
25	it is something I cannot speak to today. The

1	appearance is improper. And I believe that the
2	Office of Public Counsel should be separate and
3	apart from any other protesters. That is that
4	is my personal belief, after looking through this
5	process, and in understanding the statute and the
6	duty that attaches to the Office of Public Counsel.
7	If it is something that has happened in the
8	past in which the Office of Public Counsel has, in
9	fact, helped different special interest groups who
10	file protests just because it has been done, in
11	my opinion, does not make it right.
12	MS. LARKIN: So, that's your opinion, right?
13	REPRESENTATIVE GRALL: That is my
14	MS. LARKIN: That's not based on law.
15	REPRESENTATIVE GRALL: That is my opinion.
16	I've not asserted that anybody broke a law. I am
17	merely bringing up points that should speak to the
18	credibility of the Office of Public Counsel's
19	witness and the motivation for which they are
20	providing testimony.
21	MS. LARKIN: Okay.
22	CHAIRMAN GRAHAM: Thank you, Representative
23	REPRESENTATIVE GRALL: Thank you.
24	CHAIRMAN GRAHAM: for your testimony.
25	Commissioner Brown.

1	COMMISSIONER BROWN: And I just had a quick
2	comm comment for Representative Grall, although
3	she it's not a question, just a comment, in
4	similar to fashion of Senator Mayfield's.
5	Appreciate you participating in our proceeding and
6	providing very well-articulated comments today
7	and and prior, and encourage you to continue
8	participating in our proceedings. And thank you
9	for coming up to Tallahassee here. Thanks.
10	The first witness we have to testify is Dori
11	Stone. Please come up to the podium. Ms. Stone,
12	could you please state your name and address for
13	the record and whether you are a customer or not.
14	MS. STONE: Yes, Dori Stone, City I'm
15	sorry, Indian River County I apologize for my
16	voice. It's been a long haul Indian River
17	County Chamber of Commerce, 1216 21st Street, Vero
18	Beach, Florida. And yes, we are customers.
19	Thank you very much for giving me the
20	opportunity to speak today. The Chamber sent up a
21	resolution on 1001, which I believe in is in your
22	background packet of information, but today I would
23	like to discuss several other points with you, if I
24	may.
25	The Chamber has been actively engaged in this

1	conversation since before 2009, when the first
2	proposal came forward to consider the sale of Vero
3	Beach Utility to Indian River I'm sorry to
4	FPL. I am here today representing over 800 members
5	of our Indian River County Chamber of Commerce,
6	which encompasses Indian River County, Vero Beach,
7	and Fellsmere.
8	We are made up of over 4,000 employees and
9	employers, with regard to our our outreach. We
10	also have, within my framework of organization,
11	tourism as well as an economic development
12	organization, which is actively engaged in in
13	both retention and recruitment of new of new
14	employers into Indian River County.
15	I want to speak today a little bit about the
16	economic impact that we see with regard to
17	infrastructure and the ongoing needs of making sure
18	that the infrastructure that we have in Indian
19	River County is competitive with other
20	infrastructure needs throughout the State of
21	Florida and in throughout, actually, the
22	southeast.
23	One of the critical issues, when we see
24	recruiters bringing in new businesses to Indian
25	River County is the cost of doing business; not

just for the business, itself, but for the intended employees and as well as any people who would be moving in with them.

So, it becomes critical to us, as we're beginning to put together proposals, to look at the most cost-effective way to provide those recruiters and our possible, potential economic businesses with the best resources available.

One of the keys to this has been looking at power. And we've heard back from recruiters that, unfortunately, our electric power in Indian River County, provided through Vero Beach Utilities, has been, in some cases, a discouragement to see new businesses come into the -- come into the county.

We are very much looking forward to seeing
Florida Power & Light bring in, not only their
competitive edge, but also some of the incentives
they offer for us to recruit and retain our
existing businesses.

This became more and more important to us as we began to look at our existing businesses. We recently underwent an effort with Piper Aircraft, one of our longest-term businesses, who was looking to move out of county. And one of the reasons they were looking to move out of county, and actually

1	out of state, was the cost of doing business in our
2	county.
3	Luckily, my Chamber, as well as the other
4	business and community leaders, got together to
5	persuade Piper that they were in the best fit
6	throughout where they could fit into in in
7	what they do.
8	With that, we are very excited about this. As
9	I said, we are looking forward to the conclusion of
10	this. And I'm here to answer any questions. Thank
11	you.
12	CHAIRMAN GRAHAM: Thank you.
13	OPC, any questions?
14	Ms. Larkin?
15	MS. LARKIN: No, none.
16	MS. STONE: Thank you.
17	CHAIRMAN GRAHAM: No other questions.
18	Ma'am
19	MS. STONE: Thank you.
20	CHAIRMAN GRAHAM: Thank you very much.
21	COMMISSIONER BROWN: Next up, we have Tracy
22	Zudans. Again, please state your name and address
23	and whether you are a customer or not.
24	MS. ZUDANS: My name is Tracy Zudans. I am
25	one of seven trustees on the Indian River County

1	Hospital district. The hospital district address
2	is 37307 Terrace, and the zip code there is 32960.
3	They pay for Vero Beach electric, and they live
4	outside the City limits. I am a Vero electric
5	payer and City resident at 3845 Indian River Drive
6	East, and my zip code is 32963.
7	So, being a hospital district trustee, it is a
8	challenging job at times because you have to deal
9	with healthcare for an entire community. And a
10	majority of the healthcare that happens there is
11	for indigent patients, patients that don't have the
12	ability to pay for medical services.
13	And so, it was our board of trustees that
14	recently unanimously voted for a resolution
15	supporting the sale of the Vero Beach electric to
16	FP&L. And I'm assuming that you all received
17	copies of the resolution. If you have not, I did
18	bring copies with me for you, if you would like
19	one.
20	What I would like to do is just highlight a
21	few points from the resolution that I think are
22	really poignant in regards to making this sale
23	happen.
24	The hospital district owns, on behalf of
25	taxpayers, healthcare facilities, other medical

1 facilities that are within Indian River County. We 2 collect approximately \$14 million in annual ad 3 valorem taxes from county residents, both that live 4 inside City limits and outside the City limits. 5 We fund, through taxpayer dollars, safety net 6 for indigent healthcare at hospital-district-owned 7 facilities and many other public and non-profit 8 facilities throughout Indian River County. 9 Our healthcare providers receiving healthcare 10 funding with facilities on Vero electric include 11 Indian River Medical Center, which is our hospital, 12 University of Florida Psychiatric Clinic, Mental 13 Health Association, the Visiting Nurse's Association, Indian River County Health Department, 14 15 Healthy Start Coalition, Treasure Coast Community 16 Health, New Horizons, and the Mental Health 17 Collaborative. 18 These funded agencies, as well as our own 19

These funded agencies, as well as our own offices for the hospital district, all are on Vero Beach electric, and we live outside the City limits or the facilities are outside the City limits.

Indian River Medical Center receives the majority of the funding. And it's my understanding that they pay \$2.7 million annually just in electric.

Utilities are a significant cost to these

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21

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23

24

1	funded agencies, most of them being not-for-profit;
2	therefore, it affects the cost of healthcare for
3	indigent population. And therefore, it also
4	affects the ad valorem taxes that we, as the
5	district, assess.
6	Indian River Hospital district has no
7	governmental body to appeal to for the relief from
8	the significant rate disparities between what FPL
9	is offering or and what Vero electric is
10	costing. So, it was unanimously decided by the
11	hospital district that we were in support of the
12	sale to FP&L. And I hope that you will continue
13	with that decision.
14	CHAIRMAN GRAHAM: Ms. Zudans
15	MS. ZUDANS: Yes.
16	CHAIRMAN GRAHAM: thank you very much for
17	your testimony.
18	OPC, any questions?
19	Ms. Larkin, any questions?
20	MS. LARKIN: Sure.
21	Good afternoon.
22	MS. ZUDANS: Yes, Ms. Larkin.
23	MS. LARKIN: I think what a lot of your
24	testimony concerned was, of course, lower rates,
25	which is important. That seemed to be the focus.

1	And I think we all agree lower rates benefit
2	everyone.
3	Does it concern you at all that maybe there
4	won't be lower rates? Maybe the bills, themselves,
5	won't go down? Is that anything that your board or
6	the hospital district has looked into?
7	MS. ZUDANS: We have not budgeted for lower
8	rates this year. And it's my understanding that
9	none of the other agencies have either. So, they
10	all are in favor of this sale and a lower rate
11	would help with that.
12	MS. LARKIN: Right. What I I'm sorry. I
13	wasn't probably very clear. What I mean is, with
14	the counter-testimony about what these numbers
15	actually mean, if there weren't going to be lower
16	rates, would you be for the sale?
17	MS. ZUDANS: I would still be for the sale no
18	matter what because I think, in the end, over time,
19	it will be to the benefit of our community and
20	residents and FP&L customers as a whole.
21	MS. LARKIN: Okay. You said there was no
22	government body to complain to. Have you ever
23	presented any of your concerns to, say, the utility
24	commission or the finance commission or the City
25	Council, itself?

1	MS. ZUDANS: I have not presented, but I did
2	present the resolution to the City Council.
3	MS. LARKIN: Right. That was a recent
4	resolution.
5	MS. ZUDANS: Correct.
6	MS. LARKIN: But in the past, you haven't made
7	any other presentations or requests?
8	MS. ZUDANS: No, I have not.
9	MS. LARKIN: Okay. Thank you.
10	CHAIRMAN GRAHAM: Any other questions of
11	Ms. Zudans?
12	Ma'am, thank you very much for your testimony
13	today.
14	MS. ZUDANS: Thank you.
15	CHAIRMAN GRAHAM: I'm going to do that. We
16	are going to give that exhibit a number of 66. And
17	we'll talk about if we're going to enter it into
18	the record after we're done with Mr. O'Connor.
19	COMMISSIONER BROWN: Thank you. That while
20	he's passing that out, I will read the next name
21	is Mr. Zack Sanders.
22	MR. SANDERS: Good afternoon, Chairman,
23	Commissioner. My name is Zackery Sanders. I
24	reside at 2015 19th Avenue Southwest, Vero Beach,
25	Florida 32962.

I'm not a -- I'm not a ratepayer with Vero
electric. I was born and raised in Vero Beach,
however, and I've been working in Indian River
County since I've graduated high school.

I've followed this sale closely and worked

I've followed this sale closely and worked on campaigns for candidates who are also for the sale. With the help of the Indian River Taxpayers'
Association, I designed a petition against one of the petitioners to the PSC ruling from earlier this summer.

I collected over 2,000 signatures in a community of 16,000. That represents about 10 percent of the population, which is sometimes more than show up for our elections.

It's evident, from the petitions I've collected and the canvassing that I've done, that the people of Vero Beach and Indian River County are for the sale of Vero Electric to FP&L. There's only a handful of protesters that are against the sale, and their motives are still quite puzzling.

Vero Beach is an expensive place to live. For young professionals, such as myself, to stay in Vero Beach after graduation, our variable expenses cannot be too high. Vero electric charging folks up to 30 percent higher than FPL represents a real

1 dent in their budget. 2 I hope you'll approve the sale for all young 3 men and women like myself who wish to stay in our community even after graduation. 4 Thank you. 5 CHAIRMAN GRAHAM: Thank you, Mr. Sanders. 6 OPC? 7 Ms. Larkin? 8 MS. LARKIN: Just one question. 9 MR. SANDERS: Yes, ma'am. 10 MS. LARKIN: Mr. Sanders, your focus, again, 11 is on rates. And I understand everyone wants lower 12 If the rates didn't turn out to be lower, rates. 13 would you still be in favor of the sale? 14 MR. SANDERS: Yes, ma'am. I don't -- I don't 15 see that it's the government's position to be in --16 in any type of business whatsoever. 17 MS. LARKIN: Any business. 18 MR. SANDERS: Yes, ma'am. 19 MS. LARKIN: Thank you. Okay. 20 MR. SANDERS: Thank you. 21 If no other questions, thank CHAIRMAN GRAHAM: 22 you, Mr. Sanders, for your testimony. 23 COMMISSIONER BROWN: Next up, we have 24 Mr. Robert Brackett. Again, please state your 25 name, address, and whether you are a customer or

1	not. We've seen you before.
2	MR. BRACKETT: Good afternoon. Thank you,
3	Mr. Chairman, Commission, for allowing us to speak
4	today. My name is Robert Brackett. I live at 2105
5	Cordova Avenue, Vero Beach, Florida. I am on the
6	City power and I am a current candidate for City
7	Council.
8	As I stated, I'm a current candidate for City
9	Council. There's never previously, it was never
10	my desire to run for public office, but when
11	when I heard that petitions had been filed, I knew
12	that it was time for me to get involved.
13	Our community has wanted this for a long time,
14	almost a decade now. It truly is the will of the
15	people. And that's one of the main reasons I
16	decided to run.
17	I currently represent multi-generation
18	families living in the Vero Beach area who want the
19	sale. For three generations, my family and I have
20	built and revitalized the City of Vero Beach.
21	We've been a very active part in that. Along with
22	that, we've owned a number a number of
23	businesses in that area.
24	As we progress through this process, it's
25	become crystal clear that the sale was the right

1	thing to do. There are only a small handful of a
2	community of people that are against this sale.
3	In my campaign trail I've been on for the last
4	months, I would predict that be to somewhere around
5	5 percent, people that I've run into. That means
6	that 95 percent are for the sale. And that
7	definitely is a majority. That's the desired
8	result and it's right thing to do.
9	Again, I decided to run because of this. I am
10	running for City Council. I want to make sure the
11	sale is complete. And I plan to fight for that
12	until the very end, right until the ink is dry on
13	the closing papers.
14	Please, give us better service, better rates,
15	and protection of the PSC, and approve the sale.
16	Thank you.
17	CHAIRMAN GRAHAM: Thank you, Mr. Brackett.
18	OPC?
19	Ms. Larkin?
20	MS. LARKIN: Yes, please.
21	Hi, Mr. Brackett.
22	MR. BRACKETT: Hi.
23	MS. LARKIN: I understand that you believe
24	that this is the will of the people, and you're
25	talking about 95 percent of people are for the

1 ref- -- for the sale. Are you aware of the numbers 2 of the votes on the referendums? 3 MR. BRACKETT: What I said was 95 perc- --4 95 percent of people that I've run across in my 5 campaign trail. I've been to numerous events --6 MS. LARKIN: Right. 7 MR. BRACKETT: -- campaign meetings, other 8 things that I've run across, and I've tried to pull 9 that out. Okay. 10 So, that's your numbers. MS. LARKIN: 11 I see. 12 MR. BRACKETT: It is. 13 MS. LARKIN: I misunderstood. 14 And I think that was it. Thank you. 15 CHAIRMAN GRAHAM: Thank you --16 MR. BRACKETT: Thank you. 17 CHAIRMAN GRAHAM: -- Mr. Brackett, for your 18 testimony today. 19 COMMISSIONER BROWN: All right. We have just 20 two more speakers here. 21 Mr. Glen Heran -- I hope I pronounced that 22 correctly. Again, name, address, and whether 23 you're a customer or not, please. 24 Good afternoon, Commission. MR. HERAN: 25 name is Glen Heran. And I am an FP&L customer.

And on my family's property, we are 75 percent of the property is on the City grid and my family is also on the City grid.

My mother and my father, both elderly, are
City of Vero Beach voters on the City grid, as is
my sister. She's also on the City grid and a City
of Vero Beach voter. So, my family represents kind
of all of it.

Again, my name is Glen Heran. And over the past 11 years, some have suggested that the effort to sell Vero's inefficient, government-run utility was merely subterfuge, driven entirely by FP&L.

Nothing could be further from the truth. And such a claim is an insult to our public.

I know because I am one of the founding members of this modern movement to sell Vero Beach electric to the private sector. 11 years ago,

Dr. Steven Faherty and I were simply responding to the public's complaints about Vero's high rates, inefficiency, and unregulated behavior.

Our findings were simple: Vero Beach really does have significantly higher rates than FP&L.

Vero Beach really does cost its customers over \$20 million per year. Outside customers really can't vote in City elections. And the big surprise

to us was we have no representation from the Office of Public Counsel.

It was the public who long understood and fought to free themselves from Vero electric. Did FP&L contribute funds to -- to political committees to support our community's wishes? Yes, because I asked them to.

I believed that well-funded anti-sale forces, not only in Vero Beach, but in Tallahassee and around the state, would and did attempt to misguide the voters with fear tactics and false narratives.

To be clear, this issue would not have been possible without the tremendous partnership that FP&L has demonstrated to our community. We would not be here today if FP&L had merely said, we have no interest in 33,000 City of Vero Beach customers.

And frankly, given how small we are, relative to the 4.9 million customers that FP&L has, I am shocked they have stood by us so long. But stood by us, they did.

They did because it was our community that asked FP&L to come to the table. It was our community who overwhelmingly voted to sell to FP&L. And hopefully, with your affirmative vote today, I hope you will help our community finally realize

1 its dreams. 2 Thank you. 3 CHAIRMAN GRAHAM: Thank you, Mr. Heran, for 4 your testimony today. 5 OPC? 6 Ms. Larkin? 7 MS. LARKIN: Just one question. 8 Mr. Heran, you had spoke about the long fight 9 to get free. Are you aware of any complaints about 10 the divisions that you talk about in -- in between 11 the outside customers, inside customers, prior to 12 2008 or nine? 13 Yes, the -- actually, it was the MR. HERAN: 14 South Beach Property Owners' Association who -- one 15 of the first communities to -- they actually asked 16 Dr. Steven Faherty to produce a study, which he did 17 with no cost. And it was --18 That was prior to 2008? MS. LARKIN: 19 That was 2007, uh-huh. MR. HERAN: 20 ma'am. 21 MS. LARKIN: Got it. Okay. 22 And you talk about the -- the supposed anti-23 sale people being well-funded opposition. 24 know how well-funded --25 MR. HERAN: Well, cer- --

1	MS. LARKIN: and where the funding is
2	coming from?
3	MR. HERAN: Certainly. There was a white
4	paper and I actually have it with me here today.
5	It's from the FMEA. And that was in 2011. And
6	that their opposition to the 2011 referendum.
7	MS. LARKIN: So, you're talking about really
8	FMEA, FMPA
9	MR. HERAN: The FMEA specifically.
10	MS. LARKIN: Yeah. So, not the citizens.
11	Okay.
12	Thank you.
13	MR. HERAN: Mr. Chair, if I if I may be so
14	bold
15	CHAIRMAN GRAHAM: No. No. No. Thank you for
16	your testimony.
17	MR. HERAN: Thank you.
18	COMMISSIONER BROWN: The last customer signed
19	up or person is Brian Heady. Mr. Heady,
20	please state your name, address, and whether you
21	are a customer, please.
22	MR. HEADY: My name is Brian Heady, and
23	actually, I'm one of the complainants. And you
24	have lots of information already from me. And I am
25	a customer. My address is 406 19 Street.

1	And I would ask that the documents that you
2	already have from me, specifically dated July the
3	23rd and August the 28th, be entered into the
4	public record as as it was repeated and set
5	forth today.

Second, I would like you to know that you know what your responsibility is, but I can tell you that the general public at home thinks that your responsibility and your obligation is to protect that -- us. And I would agree and I would hope that you see your way to do that.

Third, the level of deception here today is mind-boggling. The -- I've been active in this issue for many years, prior to the 2008 beginnings of the current issues. And Mr. Heran would testify, if asked, that he and Dr. Faherty came to me when I was elected in 2009.

And I was the council member that put this on the agenda for the council to discuss. I'm not against the sale. I am against what's going on here today, and I am against the sale, as it's currently structured. I was the first council member, by the way, to make the -- the motion to invite FP&L.

As a council member, I personally witnessed

1	
1	FP&L remove from City Hall all public records,
2	current and originals and copies, of the initial
3	proposal. Those documents before you today bear
4	little resemblance in what they originally brought.
5	They took the originals and the copies from City
6	Hall.
7	If Peggy Lyon, the assistant city attorney,
8	were here, she would testify that I went to her
9	office more than once because of out-of-sunshine
10	meetings on this issue that they tried to involve
11	me with. And I don't get involved in shenanigans.
12	In fact, shenanigans they've removed me
13	from the current ballot. I was sworn in as a
14	candidate, and my name has been removed from the
15	ballot as further shenanigans because the City
16	Council is hell-bent on making sure this deal goes
17	through, and they'll do anything, including
18	including interfere with a lawful election.
19	The I'm not against the sale. I've been
20	threatened. I've been removed by police from
21	public meetings because I took a position against
22	the mayor. The I'm probably one of the few
1	

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24

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It's all on me.

people in this room that didn't receive a dime from

And I can tell you -- help me if I can't get

anybody from -- to be here today.

1	through this, but my brother was a Vietnam
2	casualty. And he was a casualty not because a
3	Vietcong bullet at all; he was a casualty because
4	of the deception by governing officials over the
5	dangers of what they were exposing our military,
6	our soldiers, our veterans to.
7	And I can tell you that the deception before
8	you today is no less important to the community as
9	a whole. Please, please, please do not allow this
10	deal, as it's structured, to go through.
11	Thank you.
12	CHAIRMAN GRAHAM: Thank you, Mr. Heady.
13	OPC?
14	Ms. Larkin, you don't have any
15	MS. LARKIN: No.
16	CHAIRMAN GRAHAM: for any cause?
17	Mr. Reingold.
18	MR. REINGOLD: No.
19	CHAIRMAN GRAHAM: Mr. May, Mr. Walls,
20	Mr. Rubin? Okay.
21	Sir, thank you very much for your testimony.
22	MR. HEADY: Thank you.
23	CHAIRMAN GRAHAM: That's all the names that we
24	have on our list. Is there anybody else out there
25	that wanted to give testimony today? Seeing none,

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1
          we will go back to Ms. Larkin.
                (Whereupon, public testimony concluded at 2:50
 2
 3
          p.m., and the trial resumed in a separate volume.)
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1	CERTIFICATE OF REPORTER
2	STATE OF FLORIDA)
3	COUNTY OF LEON)
4	I, ANDREA KOMARIDIS, Court Reporter, do hereby
5	certify that the foregoing proceeding was heard at the
6	time and place herein stated.
7	IT IS FURTHER CERTIFIED that I
8	stenographically reported the said proceedings; that the
9	same has been transcribed under my direct supervision;
10	and that this transcript constitutes a true
11	transcription of my notes of said proceedings.
12	I FURTHER CERTIFY that I am not a relative,
13	employee, attorney or counsel of any of the parties, nor
14	am I a relative or employee of any of the parties'
15	attorney or counsel connected with the action, nor am I
16	financially interested in the action.
17	DATED THIS 19th day of October, 2018.
18	
19	
20	
21	
22	ANDREA KOMARIDIS
23	NOTARY PUBLIC COMMISSION #GG060963 EXPLORES Follows 20 20 21
24	EXPIRES February 9, 2021
25	