#### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Consideration of the tax impacts associated with Tax Cuts and Jobs Act of 2017 for Florida Public Utilities Company - Fort Meade Division. DOCKET NO. 20180053-GU

DATED: October 22, 2018

### COMMISSION STAFF'S PREHEARING STATEMENT

Pursuant to Order No. PSC-2018-0215-PCO-GU, filed April 25, 2018, as modified by Order Nos. PSC-2018-0276-PCO-GU and PSC-2018-0412-PCO-GU, the Staff of the Florida Public Service Commission files its Prehearing Statement.

1. <u>All Known Witnesses</u>

There are no known witnesses at this time.

2. <u>All Known Exhibits</u>

There are no known exhibits at this time.

3. Staff's Statement of Basic Position

Staff's positions are preliminary and based on materials filed by the parties and on discovery. The preliminary positions are offered to assist the parties in preparing for the hearing. Staff's final positions will be based upon all the evidence in the record and may differ from the preliminary positions stated herein.

- 4. <u>Staff's Position on the Issues</u>
- ISSUE 1: Is the methodology and process Florida Public Utilities Company Fort Meade Division (Fort Meade) used to calculate the impact of the Tax Cuts and Jobs Act of 2017 (TCJA) appropriate?
- **POSITION:** Staff has no position at this time.
- ISSUE 2: Were Accumulated Deferred Income Taxes (ADIT) appropriately calculated?
- **POSITION:** Staff has no position at this time.

ISSUE 3: Are Fort Meade's classifications of the excess ADIT between "protected" and "unprotected" appropriate?

- **POSITION:** Staff has no position at this time.
- ISSUE 4A: Were "protected excess deferred taxes" for 2018 using a 21 percent corporate tax rate appropriately calculated?

- **POSITION:** Staff has no position at this time.
- **ISSUE 4B:** What is the appropriate disposition of the protected excess deferred taxes?
- **POSITION:** Staff has no position at this time.
- ISSUE 5A: Were "unprotected excess deferred taxes" for 2018 using a 21 percent corporate tax rate appropriately calculated?
- **POSITION:** Staff has no position at this time.
- **ISSUE 5B:** What is the appropriate disposition of the unprotected excess deferred taxes?
- **POSITION:** Staff has no position at this time.
- ISSUE 6: Should Fort Meade seek a private letter ruling from the IRS regarding its classification of the excess ADIT relating to cost of removal/negative net salvage as "unprotected"?
- **POSITION:** Staff has no position at this time.
- ISSUE 7: If Fort Meade seeks a private letter ruling and the IRS rules therein (or in another private letter ruling) that the excess ADIT relating to cost of removal/negative net salvage is to be treated as "protected," what process should be followed for the reclassification?
- **POSITION:** Staff has no position at this time.
- ISSUE 8: What mechanism should be utilized to avoid the negative impact to Fort Meade of the cost of seeking a Private Letter Ruling?
- **POSITION:** Staff has no position at this time.
- ISSUE 9: Were appropriate adjustments made to Fort Meade's Gas Reliability Infrastructure Program "GRIP" for the impact of the TCJA for the tax year 2018?
- **POSITION:** Staff has no position at this time.
- **ISSUE 10:** What is the forecasted tax expense for Fort Meade for the tax year 2018 at a 21 percent corporate tax rate?
- **POSITION:** Staff has no position at this time.
- ISSUE 11: What is the forecasted tax expense for Fort Meade for the tax year 2018 at a 35 percent corporate tax rate?
- **POSITION:** Staff has no position at this time.

- ISSUE 12: What is the forecasted NOI for the tax year 2018 at a 21 percent corporate tax rate?
- **POSITION:** Staff has no position at this time.
- ISSUE 13: What is the forecasted NOI for the tax year 2018 at a 35 percent corporate tax rate?
- **POSITION:** Staff has no position at this time.
- **ISSUE 14:** What is the forecasted capital structure for the tax year 2018 at a 21 percent corporate tax rate?
- **POSITION:** Staff has no position at this time.
- **ISSUE 15:** What is the annual forecasted capital structure for the tax year 2018 at a 35 percent corporate tax rate?
- **POSITION:** Staff has no position at this time.
- **ISSUE 16:** What is the forecasted annual revenue requirement for Fort Meade for the tax year 2018 using a 21 percent corporate tax rate?
- **POSITION:** Staff has no position at this time.
- **ISSUE 17:** What is the forecasted annual revenue requirement for Fort Meade for the tax year 2018 using a 35 percent corporate tax rate?
- **POSITION:** Staff has no position at this time.
- ISSUE 18: Should Fort Meade be allowed to recover any detrimental impact associated with the corporate income tax rate change implemented by the TCJA? If so, what amount, and should Fort Meade be allowed to recover such amount through the Energy Conservation Cost Recovery (ECCR) clause?
- **POSITION:** Staff has no position at this time.
- ISSUE 19: Should Fort Meade be allowed to retain and amortize, over 26 years, the total annual benefit associated with the Protected Deferred Tax liability?
- **POSITION:** Staff has no position at this time.
- ISSUE 20: Should Fort Meade be allowed to retain and amortize, over 10 years, the total annual benefit associated with the Unprotected Deferred Tax liability?
- **POSITION:** Staff has no position at this time.
- ISSUE 21: Should Fort Meade be allowed to retain the 2018 tax benefits arising from the TCJA excluding the 2018 GRIP savings?

COMMISSION STAFF'S PREHEARING STATEMENT DOCKET NO. 20180053-GU PAGE 4

**POSITION:** Staff has no position at this time.

# ISSUE 22: Should Fort Meade pass-on to customers all tax benefits directly associated with the GRIP program through future GRIP surcharges?

- **POSITION:** Staff has no position at this time.
- ISSUE 23: Should Fort Meade update the estimated tax benefits consistent with any adjustments to those estimates through December 22, 2018? If so, how should it be handled?
- **POSITION:** Staff has no position at this time.
- ISSUE 24: Should this docket be closed?
- **POSITION:** Staff has no position at this time.
- 5. <u>Stipulated Issues</u>

Staff is not aware of any stipulated issues at this time.

6. <u>Pending Motions</u>

Staff has no pending motions at this time.

7. Pending Confidentiality Claims or Requests

Staff has no pending confidentiality claim or request at this time.

8. <u>Objections to Witness Qualifications as an Expert</u>

Staff has no objections to witness qualifications as an expert at this time.

9. <u>Compliance with Order No. PSC-2018-0215-PCO-GU</u>

Staff has complied with all requirements of the Order Establishing Procedure entered in this docket.

Respectfully submitted this 22nd day of October, 2018.

/s/Rachael Dziechciarz RACHAEL DZIECHCIARZ STAFF COUNSEL FLORIDA PUBLIC SERVICE COMMISSION Gerald L. Gunter Building 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850 Telephone: (850) 413-6212 rdziechc@psc.state.fl.us

### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Consideration of the tax impacts associated with Tax Cuts and Jobs Act of 2017 for Florida Public Utilities Company - Fort Meade Division. DOCKET NO. 20180053-GU

DATED: October 22, 2018

## CERTIFICATE OF SERVICE

I HEREBY CERTIFY that STAFF'S PREHEARING STATEMENT has been filed with

the Office of Commission Clerk and that a true copy has been furnished to the following by

electronic mail this 22nd day of October, 2018:

Beth Keating, Gregory Munson, Lila Jaber Gunster Law Firm 2015 South Monroe Street, Suite 601 Tallahassee, Florida 32301 <u>bkeating@gunster.com</u> <u>gmunson@gunster.com</u> <u>ljaber@gunster.com</u>

J.R. Kelly, Virginia Ponder Office of the Public Counsel 111 W. Madison Street, Rm 812 Tallahassee, Florida 32399 <u>Kelly.jr@leg.state.fl.us</u> Ponder.virginia@leg.state.fl.us Mike Cassel Florida Public Utilities Company – Fort Meade Division 1750 S.W. 14th Street, Suite 200 Fernandina Beach, Florida 32304 <u>mcassel@fpuc.com</u>

/s/Rachael Dziechciarz

RACHAEL DZIECHCIARZ STAFF COUNSEL FLORIDA PUBLIC SERVICE COMMISSION Gerald L. Gunter Building 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850 Telephone: (850) 413-6212 rdziechc@psc.state.fl.us