

November 15, 2019

Mr. Adam Teitzman, Commission Clerk Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

RE: Docket No. 20190038-EI – Petition for limited proceeding for recovery of incremental storm restoration costs related to Hurricane Michael by Gulf Power Company

Dear Mr. Teitzman:

Attached for electronic filing in the above mentioned docket is Gulf Power Company's Petition for Approval of Final/Actual Storm Restoration Costs and Associated True-Up Process Related to Hurricane Michael, and the related testimony and exhibits of Paul Talley, Mitchell Goldstein, Tracy Clark and Shane Boyett.

Sincerely,

C. Share Bayett

C. Shane Boyett Regulatory, Forecasting and Pricing Manager

md Attachments

cc: Gulf Power Company Russell Badders, Esq., VP & Associate General Counsel

Gulf Power Company

One Energy Place, Pensacola, Florida 32520

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Petition by Gulf Power Company for Limited Proceeding for Recovery of Incremental Storm Restoration Costs Related to Hurricane Michael Docket No. 20190038-EI

Filed: November 15, 2019

PETITION BY GULF POWER COMPANY FOR APPROVAL OF FINAL/ACTUAL STORM RESTORATION COSTS AND ASSOCIATED TRUE-UP PROCESS RELATED TO HURRICANE MICHAEL

Gulf Power Company ("Gulf Power" "Gulf" or the "Company"), pursuant to Section 366.076(1), Florida Statutes, Rules 25-6.0143 and 25-6.0431, Florida Administrative Code ("F.A.C."), Order No. PSC-2019-0221-PCO-EI, and the Stipulation and Settlement Agreement approved by the Florida Public Service Commission ("Commission") in Order No. PSC-17-0178-S-EI (the "Stipulation and Settlement"), hereby files this petition (the "Petition") requesting approval of: (i) the final/actual Recoverable Storm Amount of \$295.7 million; (ii) the Proposed Storm Restoration Recovery Surcharges; (iii) the Company's Proposed Recovery Period; and (iv) the Company's proposed process for determining a one-time true-up to be applied to customer bills once the approved Recoverable Storm Amount and the actual revenues collected through the end of the Proposed Recovery Period are known. In support of the Petition, Gulf Power states as follows:

1. The name and address of the Petitioner is:

Gulf Power Company One Energy Place Pensacola, FL 32520

Any pleading, motion, notice, order or other document required to be served upon the petitioner or filed by any party to this proceeding should be served upon the following individuals:

Kenneth A. Hoffman Vice President, Regulatory Affairs Florida Power & Light Company 134 West Jefferson Street Tallahassee, FL 32301 Phone: 850-521-3919 Fax: 850-521-3939 ken.hoffman@fpl.com Russell A. Badders Vice President & Associate General Counsel Gulf Power Company One Energy Place Pensacola, FL 32520 Phone: 850-444-6550 Fax: 850-444-6744 russell.badders@nexteraenergy.com

Mark Bubriski Director of State Regulatory Relations Florida Power & Light Company 134 West Jefferson Street Tallahassee, Florida 32301 Phone: 850-521-3937 Fax: 850-521-3939 mark.bubriski@nexteraenergy.com

Jason Higginbotham Senior Attorney Florida Power & Light Company 700 Universe Boulevard Juno Beach, FL 33408-0420 Phone: 561-304-2593 Fax: 561-691-7135 jason.higginbotham@fpl.com Kenneth M. Rubin Assistant General Counsel Florida Power & Light Company 700 Universe Boulevard Juno Beach, FL 33408-0420 Phone: 561-691-2512 Fax: 561-691-7135 ken.rubin@fpl.com

2. The Commission has jurisdiction pursuant to Sections 366.04, 366.05, 366.06 and

366.076, Florida Statutes, and Rules 25-6.0143 and 25-6.0431, F.A.C.

3. Gulf Power is a corporation organized and existing under the laws of the State of

Florida and is an electric utility as defined in Section 366.02(2), Florida Statutes.

4. This Petition is being filed consistent with Rule 28-106.201, F.A.C. The agency affected is the Commission, located at 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399. This case does not involve reversal or modification of an agency decision or an agency's proposed

action. Therefore, subparagraph (c) and portions of subparagraphs (b), (e), (f) and (g) of subsection (2) of that rule are not applicable to this Petition. In compliance with subparagraph (d), Gulf states that it is not aware at this time whether there will be any disputed issues of material fact in this proceeding.

BACKGROUND AND OVERVIEW

5. On February 6, 2019, Gulf Power filed a petition for a limited proceeding, initially to approve an Interim Storm Restoration Recovery Charge that was intended to collect \$342 million over an approximately 60-month period from customers as the Recoverable Storm Amount relating to Hurricane Michael. By Order No. PSC-2019-0221-PCO-EI, issued June 3, 2019, the Commission approved Gulf Power's proposed Interim Storm Restoration Cost Recovery Charge. The Order further provided on page 4 that "this docket shall remain open pending final reconciliation of actual recoverable Hurricane Michael storm costs with the amount collected pursuant to the interim storm restoration recovery charge, and the calculation of a refund or additional charge if warranted."

6. Gulf Power is filing with this Petition the pre-filed testimony and exhibits of Gulf witnesses Mitchell Goldstein, Paul Talley, Tracy Clark and Shane Boyett, which, among other things: 1) establish that the final/actual Recoverable Storm Amount is \$295.7 million; 2) demonstrate that these costs were prudently incurred; 3) demonstrate that Gulf Power accounted for these costs in accordance with the Incremental Cost and Capitalization Approach ("ICCA") in Rule 25-6.0143, F.A.C.; 4) set forth the estimated duration of the Proposed Recovery Period; 5) develop new Proposed Storm Restoration Recovery Surcharges; and 6) propose a process for determining a one-time true-up to be applied to customer bills once the approved Recoverable

Storm Amount and the actual revenues collected through the end of the Proposed Recovery Period are known.

GULF POWER'S HURRICANE MICHAEL STORM RESTORATION PROCESS

7. Hurricane Michael intensified rapidly from a mere disturbance into a ferocious Category 5¹ hurricane that ravaged the Northwest Florida Gulf Coast on October 10, 2018, before cutting a devastatingly destructive path northward through Northwest Florida and beyond. The storm was the third strongest (in terms of barometric pressure) and fourth strongest (in terms of wind speed) to make landfall in the continental U.S. It was the strongest storm to ever make landfall in Northwest Florida.

8. On Friday, October 5, 2018, at 10:00 a.m., Gulf Power received the first weather alert associated with the tropical disturbance that was to become Hurricane Michael. That afternoon, Gulf Power had its first of multiple Corporate Emergency Management Center ("CEMC") calls with leadership to discuss preparation and plans for the following week. The Company continued to closely monitor the storm over the weekend. On Monday, October 8, 2018, the Company began securing outside resources to support possible restoration efforts and accelerated internal preparations for the storm. On Tuesday, October 9, 2018, the Gulf Power CEMC and the entire corporation went into full emergency operations mode with the complete activation of the CEMC at 7:00 a.m. Preparations continued throughout the day. The Company secured resources, infrastructure and facilities, evacuated employees, moved equipment and materials, planned for staging sites and logistics, activated fueling contracts, and addressed other necessities for a major restoration effort.

¹ At the time Gulf filed its initial petition in this proceeding, official reports listed Michael as a high-end Category 4 storm. In the intervening months, the storm was reclassified as a Category 5 hurricane.

9. By the end of the day on October 9, 2018, Gulf had assembled a workforce of approximately 3,200 transmission, distribution, vegetation management and support personnel. Many of these workers were pre-staged in Pensacola, while others were pre-staged outside of the Florida panhandle. Additional restoration and support personnel were en route to the area for arrival Wednesday evening, October 10, when the storm was expected to move through the area. To respond to Hurricane Michael, Gulf ultimately coordinated approximately 8,000 restoration personnel (approximately 1,000 Gulf employees and 7,000 external resources) – the largest restoration workforce that the Company has ever assembled. External resources came from 15 different states and Canada. To support these resources and facilitate the restoration effort, Gulf established eight staging sites, seven of them in Bay County, including one site that was not part of initial preparation plans and was constructed a week into the restoration effort to facilitate the construction resources that were needed to support the rebuilding efforts in the hardest hit area of Panama City. The rebuilding of this area, from the ground up in many cases, was extensive compared to the typical restoration work that was encountered in other areas across the system.

10. Gulf witness Talley's pre-filed direct testimony provides a detailed overview of the storm-related preparedness plans and restoration processes used before, during and after Hurricane Michael. He also provides details regarding the extensive amount of Transmission and Distribution ("T&D") restoration work that was performed and the actual costs incurred to perform this work.

CALCULATION OF ACTUAL RECOVERABLE STORM AMOUNT AND GULF POWER'S STORM ACCOUNTING PROCESSES AND CONTROLS

11. As detailed in Gulf witness Goldstein's pre-filed direct testimony, Gulf's actual Recoverable Storm Amount totals \$295.7 million and was calculated in strict accordance with the ICCA methodology required by Rule 25-6.0143, F.A.C. Mr. Goldstein's testimony further

demonstrates that Gulf's control processes ensure proper storm accounting and ratemaking and that the actual Recoverable Storm Amount was calculated in accordance with the Stipulation and Settlement.

12. Gulf witness Clark's pre-filed direct testimony provides a detailed overview of the Company's process for reviewing, approving, and where appropriate, adjusting or rejecting vendor invoices related to Gulf's post-Hurricane Michael restoration efforts. Ms. Clark's testimony establishes that Gulf followed a robust and comprehensive invoice review process that ultimately resulted in a line-by-line review of approximately 4,500 individual invoices and cost reductions totaling more than \$6.6 million. This cost reduction amount represents less than 2 percent of reviewed invoices and demonstrates that Gulf managed its vendors and the restoration process in such a way as to largely eliminate any charges that had to be adjusted or rejected.

CALCULATION OF PROPOSED STORM RESTORATION RECOVERY SURCHARGES AND DETERMINATION AND IMPLEMENTATION OF TRUE-UP

13. Gulf witness Boyett's pre-filed direct testimony presents new Proposed Storm Restoration Recovery Surcharges ("Proposed Storm Charges"), which are based upon updated cost allocations that reflect actual costs incurred by the Company. As discussed by Mr. Boyett, Gulf is proposing to maintain the residential surcharge at the current interim surcharge level of 0.8 cents per kilowatt-hour ("kWh"), or \$8 per 1,000 kWh, and adjust the current interim storm charge for the other rate classes. As was true of the interim surcharge, the \$8 target rate level for the residential rate class was selected to strike a fair balance between mitigating rate impact to customers and timely recovery of costs. Gulf submits that the Proposed Storm Charges remain in effect for a total of approximately 53 months, inclusive of the interim surcharge period, beginning in July 2019 and ending in November 2023 ("Proposed Recovery Period").

14. No fewer than 90 days prior to the date Gulf expects to replenish the storm reserve to \$40,808,000 ("Storm Reserve Replenishment Amount")², Gulf will make a compliance filing with the Commission to provide notice of its intent to terminate the Proposed Storm Charges. Within 45 days after the Proposed Storm Charges expire, the Company will compare the final Recoverable Storm Amount approved for recovery by the Commission to actual revenues received from the Interim Storm Charge and Proposed Storm Charges in order to determine any excess or shortfall in recovery. Gulf will calculate final true-up rates and file with the Commission for approval to apply final true-up rates to customer bills for a one-month period in order to refund the excess or collect the shortfall. The final true-up rates will be designed in a manner that is consistent with methods ultimately approved by the Commission in this docket. Gulf will apply the true-up rates to customer bills starting on Cycle 1 of the first month that is more than 30 days after the date of Commission approval.

CONCLUSION

15. Wherefore, Gulf Power respectfully requests that the Commission: (i) determine that Gulf's actual Recoverable Storm Amount of \$295.7 million was prudently incurred; (ii) approve the Company's Proposed Storm Restoration Recovery Surcharges; (iii) approve the Company's Proposed Recovery Period; and (iv) approve the Company's proposed process for determining a one-time true-up to be applied to customer bills once the approved Recoverable Storm Amount and the actual revenues collected through the end of the Proposed Recovery Period are known.

² Paragraph 7(a) of the Stipulation and Settlement allows the Company to replenish its storm reserve to the level that existed as of December 31, 2016. Gulf's storm reserve level as of December 31, 2016 equaled \$40,808,000.

Respectfully submitted this 15th day of November, 2019.

Bath mm

RUSSELL A. BADDERS Vice President & Associate General Counsel Florida Bar No. 007455 russell.badders@nexteraenergy.com Gulf Power Company One Energy Place Pensacola, FL 32520-0100 (850) 444-6550

KENNETH M. RUBIN

Assistant General Counsel Florida Bar No. 349038 ken.rubin@fpl.com Florida Power & Light Company 700 Universe Boulevard Juno Beach, FL 33408-0420 Phone: 561-691-2512

JASON HIGGINBOTHAM

Senior Attorney Florida Authorized Counsel No. 1017875 jason.higginbotham@fpl.com Florida Power & Light Company 700 Universe Boulevard Juno Beach, FL 33408-0420 Phone: 561-304-2593

1	BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
2	GULF POWER COMPANY
3	DIRECT TESTIMONY OF PAUL A. TALLEY
4	DOCKET NO. 20190038-EI
5	NOVEMBER 15, 2019
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1		I. INTRODUCTION
2		
3	Q.	Please state your name and business address.
4	A.	My name is Paul A. Talley. My business address is Gulf Power Company, One
5		Energy Place, Pensacola, Florida, 32520.
6	Q.	By whom are you employed and what is your position?
7	A.	I am employed by Gulf Power Company ("Gulf" or the "Company") as the
8		Manager of Technical Services in the Power Delivery organization.
9	Q.	Please describe your duties and responsibilities in that position.
10	A.	As Manager of Technical Services, I am responsible for the support functions and
11		applications associated with operations of the transmission and distribution
12		("T&D") electric grid. In this capacity, I am responsible for Gulf's emergency
13		preparedness and the overall coordination of the Company's restoration activities
14		for major events, ensuring the restoration of electric service to customers safely and
15		as quickly as possible.
16	Q.	Please describe your educational background and professional experience.
17	A.	I have a Bachelor of Electrical Engineering from Auburn University. I joined Gulf
18		in 1991, and I have over 28 years of technical and managerial experience in a
19		variety of positions within Distribution, Transmission, and the Marketing
20		organizations. Since 2016, I have been responsible for Gulf's emergency
21		preparedness. In this capacity, I have overseen the Company's storm drill creation
22		and execution, employee storm duty assignments, and storm training; coordinated
23		the Company's response to major events affecting its service area; and provided

oversight for Company personnel involved in mutual assistance restoration efforts
 for other utilities.

3	Q.	Are you sponsoring any exhibits in this case?
4	A.	Yes. I am sponsoring the following exhibits:
5		• PAT-1 – Weather Advisory 1 – Hurricane Michael
6		• PAT-2 – Weather Advisory 8 – Hurricane Michael
7		• PAT-3 – Weather Advisory 21 – Hurricane Michael
8		• PAT-4 – Satellite Image of Hurricane Michael
9		• PAT-5 – Estimated Restoration Time Map
10		• PAT-6 – Gulf Power T&D Hurricane Michael Restoration Cost
11	Q.	What is the purpose of your testimony?
12	А.	The purpose of my testimony is threefold. First, I will provide an overview of
13		Gulf's emergency preparedness and restoration process. Next, I will describe the
14		details of the work completed and costs incurred by Gulf's T&D organization in
15		connection with Hurricane Michael. Specifically, I will explain Gulf's Hurricane
16		Michael storm preparations prior to the storm making landfall; the intense response
17		and restoration efforts that commenced as soon as storm conditions subsided
18		enough to allow work to be done safely; and the follow-up activities that continued
19		past the initial restoration period that were essential to restoring Gulf's facilities to
20		their pre-storm condition. Finally, I will discuss Gulf's highly successful
21		performance in restoring service to customers who experienced outages due to
22		Hurricane Michael, one of the most destructive storms to make landfall in the
23		continental United States and the only Category 5 hurricane to ever make landfall

1		in the panhandle of Florida. In covering these three areas, my testimony will
2		support both the prudence of Gulf's activities associated with the restoration
3		process and the reasonableness of the Hurricane Michael T&D restoration costs.
4		
5		II. GULF POWER'S EMERGENCY PREPAREDNESS PLAN &
6		RESTORATION PROCESS
7		
8	Q.	What is the objective of Gulf's emergency preparedness plan and restoration
9		process?
10	A.	The primary objective of Gulf's emergency preparedness plan and restoration
11		process is to safely restore critical infrastructure and the greatest number of
12		customers in the least amount of time so that the customers and the communities
13		we serve can begin their recovery process and bring some normalcy to their lives.
14	Q.	Describe generally how Gulf approaches this objective.
15	A.	This objective is achieved by extensive planning, training, and working within the
16		framework of Gulf's well-established and proven restoration process. This
17		approach has allowed Gulf to be flexible and effective over the years, enabling the
18		Company to scale and change its response based on the many variables that each
19		storm event presents. Gulf's emergency preparedness plan incorporates annual
20		process reviews for each area, includes lessons learned for on-system events and
21		when providing off system or mutual assistance support to other utilities,
22		implements new technologies, and provides employee training to ensure they are
23		prepared to perform their storm role when needed.

1 While Gulf's processes are in place to manage and mitigate the cost of restoration, 2 which includes actions taken prior to a storm event, the objective of safely restoring 3 electric service as quickly as possible cannot, by definition, be pursued as a "least 4 cost" process. Said another way, restoration of electric service at the lowest 5 possible cost will not result in the most rapid restoration.

6

Q. What are the key components of Gulf's emergency preparedness plan?

A. Gulf's emergency preparedness plan is the product of many years of planning,
development, and refinement. Moreover, it incorporates historical experience,
including knowledge and efficiencies gained from assisting other utilities in the
mutual aid process, and adopts best practices from across the industry. Key
components of the plan include:

- 12
- Disaster response policies and procedures;
- Scalable internal organizational structures based on the required response;
- Timelines for specific activities;
- Mutual assistance agreements and vendor contracts and commitments in
 place;
- Plans and logistics for staging sites;
- Communication plans for customers, employees, community leaders,
 Emergency Operations Centers ("EOC"), state officials and regulators,
 including the Florida Public Service Commission ("Commission");
- A centralized Corporate Emergency Management Center ("CEMC" or
 "Command Center") established to coordinate and manage all aspects of an
 emergency response;

- 1 • Checklists and conference call agendas focused on situational awareness; 2 • Damage assessment collection and communication including field and 3 aerial patrols; and Systems to support the outage management process and customer 4 5 communications. 6 7 Gulf's emergency plan is comprehensive and flexible, giving the Company the ability to facilitate a prompt and effective response to unique emergency situations, 8 9 in order to restore electric service safely and as quickly as possible. 10 Q. **Does Gulf regularly update its plan?** 11 Yes. As stated above, prior to storm season each year, Gulf reviews and updates its A. 12 emergency preparedness plan. This starts with a review and update involving the 13 emergency preparedness plan by the Command Center leadership team to ensure 14 staffing and critical personnel assignment roles are filled. Within the different 15 support areas, key components are reviewed such as logistics support and 16 preparations, customer communications plan, and telecommunication and computer 17 infrastructure readiness. In many cases, employees assume emergency 18 preparedness roles that differ from their daily responsibilities, and an annual review
- ensures they are capable and trained well in advance to respond to any type of
 event. An additional aspect of the annual review is to ensure that any best practices
 and lessons learned from the previous year's training, drills, and actual responses
 are memorialized within the Company's plan.

23

1 2 Gulf's Supply Chain organization increases inventory of critical restoration items, A. 3 and creates material "storm kits" that can be rapidly deployed to affected areas in 4 order to begin the restoration process. 5 6 The logistics team ensures that staging sites are available, and works with property 7 owners to renew agreements for the use of these sites. Services for parking, food, 8 laundry, medical, hotel coordination, and other large housing accommodations are 9 all reviewed with contractors and vendors to ensure contracts and agreements are in 10 place. 11 12 It is important to ensure availability and on-time delivery of these critical items and 13 services. This thorough planning and preparation, well-in-advance of hurricane 14 season, provides the foundation for a safe and rapid restoration process, when 15 needed. 16 Does Gulf regularly test its emergency preparedness plan? **Q**. 17 A. Yes. Each year, prior to the start of hurricane season, as part of Gulf's culture of 18 preparedness, the emergency preparedness plan is tested by conducting several 19 drills. Because many different types of events, not only named tropical storms, 20 could cause a major interruption of electric service, Gulf's emergency preparedness 21 plan is built to respond to a variety of potential service interruptions, and 22 accordingly, its annual drills have taken on many forms over the years. Given that 23 the most likely source of interruption is a hurricane, the drill's most common

1 approach is to simulate a hurricane impacting Gulf's service area so that Company 2 personnel can practice their storm roles. The drills are designed to provide a realistic and challenging scenario that requires personnel to react to situations and 3 4 practice functions not generally performed during normal operations. These events 5 are typically full-scale scenarios that require participation by employees and 6 leadership representing every business unit in the Company, as well as optional 7 participation from external organizations and media representatives. Preparation 8 for the drills begins early in the year in order to create a scenario that is engaging 9 and effective for testing purposes. Gulf holds scheduled Command Center calls 10 leading up to the drill to replicate what occurs during the lead up to an actual storm 11 event. Additionally, the Power Delivery organization typically conducts several 12 internal training sessions and simulations leading up to the drill to ensure teams are 13 ready to respond. The drill itself puts leadership and employees in the field to 14 review substation procedures and conduct simulated damage assessments for 15 resource acquisition and management. It also includes engagement with customer 16 service, accounting, communications, information technologies, and every aspect 17 of business continuity and operations, including plants, transmission, and 18 distribution. In addition to the company-wide drill, many Command Center teams 19 conduct exercises within their area. They may even participate with external 20 organizations such as county or state EOCs as part of those organizational 21 exercises. All of this training is conducted during the course of ordinary business. 22 The costs of these activities are not charged to storm costs; therefore, they are not 23 part of the evaluation of costs the Commission is conducting in this proceeding.

1

Q.

How does Gulf respond when a storm threatens its service area?

2 Gulf responds by implementing its thoroughly vetted plans well in advance of a A. forecasted impact. When weather systems develop in the Atlantic Ocean or Gulf of 3 4 Mexico, Gulf begins monitoring and consulting available weather resources for the 5 latest information and storm forecast. The Gulf Command Center, which is the 6 centralized leadership and decision making organization during a restoration event, 7 begins working with their teams on preliminary preparations for addressing internal 8 and external resource requirements, logistics needs, and system operation 9 conditions. At regular intervals, the Command Center initiates conference calls for 10 the leadership team to ensure there are no exceptions or barriers to preparation 11 plans and to make sure everyone has the latest event information for their team. 12 The Command Center will be activated and all Company personnel alerted once damage to the Gulf system is expected to occur within reasonable certainty. The 13 14 Command Center will then finalize staffing plans, forecast resource requirements, 15 develop initial restoration plans, and identify available resources from mutual 16 assistance utilities and contract services. If the storm continues to progress in a 17 manner that will impact Gulf's system, the Company continues to activate plans to 18 acquire and move resources toward the Florida panhandle, set staging site and 19 vendor commitments in motion, dispatch personnel to state and county EOCs, and 20 continue outreach to customers, media outlets, and community leaders regarding 21 preparations and the restoration process. All of these actions are taken to ensure that restoration activities can begin as soon as crews can safely return to work. 22

Q. Has Gulf had previous opportunities to execute its emergency preparedness
 plan and overall restoration process?

3 Α. Yes. Over the years, Gulf has had several opportunities to activate its emergency 4 preparedness plan, all of which have added to the continual improvement and 5 refinement of the plan described above. In 2017, Hurricane Nate affected portions 6 of the panhandle and required a partial activation of the Command Center. In 7 September of 2018, there was another partial activation of the Command Center in 8 response to the effects of Tropical Storm Gordon. The 2018 full activation of the 9 Command Center for the Hurricane Michael response was the first full activation 10 since Hurricane Katrina during the 2005 storm season. Other partial activations of 11 the Command Center include Ice Storm Leon in January 2014, the flood event of 12 April 2014, and the back-to-back tornadoes in February 2016.

Q. Did Gulf implement improvements to its emergency preparedness plans and restoration process based on its experiences from these recent storms?

A. Yes. Every restoration event is different, and each event presents opportunities to
learn and continue to refine our processes and planning. Even though 13 years had
passed between Gulf's last full activation for a live event and Hurricane Michael,
every partial activation was an important opportunity to train employees and build
experience within the team.

Q. How does Gulf ensure the emergency preparedness plan and restoration process are consistently followed for any given storm experience?

A. Gulf maintains standards in the training and in work site management that ensure
 consistency across the system for organization, work preparations, damage

1 assessment, and crew management. Storm plan requirements are documented in a 2 variety of manuals and training materials, job aides, checklists, and detailed 3 instructions. System data and restoration progress is continually monitored through 4 the storm and recovery period. During restoration, Gulf conducts multiple daily 5 calls among personnel stationed in the Command Center and in each business unit 6 to ensure consistency and progress. These calls include a focus on barriers, issues, 7 exceptions within the process, and solutions to address these issues. In addition, 8 the Command Center personnel routinely conduct field visits once restoration has 9 begun to validate restoration progress, assess remote work sites, and identify any 10 adjustments that may be required. With that said, Gulf's emergency preparedness 11 plan was created as a framework that allows for some flexibility by decision 12 makers in the Command Center and the field to adapt to the ever changing situations associated with restoration work, meet the needs of their team, and 13 14 respond efficiently. Every storm situation is different, which requires the team to 15 stay within the framework of the plan while at the same time being efficient and 16 creative.

17

Q.

How does Gulf assess its workload requirements?

A. Gulf uses historical responses to similar events, team experience to both on-system and off-system events, and the framework of the emergency preparedness plan to make initial damage predictions and preliminary workload requirements. As soon as storm conditions subside enough to allow work to be done safely, initial assessments are made of the damaged area, using both aerial and field patrols. This is combined with customer outage information from Gulf's outage management system. The restoration plan is continually adjusted based on available resources,
 the location of those resources, and the timing of potential releases from other
 utilities that may be completing restoration activities or are able to provide
 resources once they are in the clear from possible storm impact.

5

6

Q.

How does Gulf acquire resources as a storm approaches with a probability that it will impact the Company's service area?

7 A. Gulf begins to acquire and assess available resources through three parallel paths: 8 (1) available contractors and company resources within affiliate companies; (2) 9 select contractors with which Gulf has established contracts and experience; and (3) 10 utilization of formalized industry processes to request mutual assistance resources 11 as a member of the Southeastern Electric Exchange ("SEE") and Edison Electric 12 Institute ("EEI"). As storm track certainty and forecast intensity continue to validate a direct impact on Gulf's system, Gulf begins to financially commit to 13 14 acquire necessary resources and request that travel to or near the Florida panhandle 15 commence. Resource needs are continually reviewed and revised based on the 16 storm's forecasted path, intensity, and damage estimates.

17 Q. Please provide detail on how Gulf acquires additional resources.

A. As I described above, an important component of each restoration effort is Gulf's ability to scale and adjust resources to match the anticipated workload. This effort includes acquiring external contractors and mutual assistance from affiliate companies, other utilities, within (e.g., other Florida investor-owned, municipal, and cooperative utilities) and outside the State of Florida. Gulf is a founding member and active participant of the SEE Mutual Assistance Group. While this

1 group is a non-binding entity, it provides Gulf and other members with guidelines 2 on how to request and obtain assistance from a group of approximately 60 utilities, primarily located in the southern and eastern United States. The guidelines require 3 4 reimbursement for direct costs of all payroll and other expenses, including 5 roundtrip travel cost (i.e., mobilization/demobilization), when providing mutual aid 6 in times of an emergency. In addition, Gulf participates with EEI and the National 7 Response Event organization to gain access to other utilities with similar mutual 8 assistance agreements. Resource requests may include line crews (T&D), vegetation management crews, assessment personnel, crew supervision, logistics 9 10 support, material-handling personnel and, in some cases, management support.

11 Q. How does Gulf take cost into account when acquiring resources for storm 12 restoration?

As indicated earlier, while a rapid and safe restoration of electrical service is the 13 A. 14 primary objective in the aftermath of a major weather event, achieving that 15 objective may not allow for the least overall cost of restoration. With that being 16 said, Gulf is mindful of cost when acquiring resources. Preparation prior to storm 17 season includes negotiating contracts with vendors, which include line contractors, 18 tree trimming contractors, logistics, environmental, and other contractors. Many of 19 these contractors are those used by Gulf during normal operations. For line and 20 tree trimming contractors, Gulf similarly endeavors to acquire additional resources 21 through vendors with whom we have existing contracts and experience or through 22 affiliate companies. This process allows the Company to base acquisitions of 23 resources on a low-to-high cost model. Gulf also endeavors to release resources

1 following restoration in a reverse cost order, subject to the overriding objective of 2 quickest restoration time and related considerations. Gulf is mindful of travel distance and time when procuring storm restoration resources, as longer distances 3 4 require increased drive time and can result in higher mobilization/demobilization 5 Final contractor and mutual assistance resource decisions take into costs. 6 consideration the number, availability, team makeup, relative labor cost, and travel 7 distance of available resources, along with projected restoration times to restore 8 electric service to customers.

9 Q. In a storm event like Hurricane Michael, is there often competition for
 10 resources as other utilities also prepare for potential impact?

11 A. Yes. As multiple utilities are facing impact from a single event, this creates a 12 higher demand for resources in a given area and can cause a company to extend 13 their reach and potentially increase cost to gain the required resources. With all 14 aspects of a restoration event, there has to be flexibility within the plan to adapt and 15 successfully achieve the primary objective of a safe and rapid restoration response 16 for the customer.

17 Q. Describe Gulf's plan for the deployment and management of the incoming 18 external resources.

19 A. The deployment and movement of resources are coordinated through the Command 20 Center, utilizing a resource management tool, outage management system data, and 21 information from the field. The information from these areas is combined to 22 monitor the execution of the restoration plan. Daily management of the crews is 23 performed by the field operations organization. Daily analysis of workload

1 execution and restoration progress at the operating center level permits the dynamic 2 management of resources. This high degree of flexibility and mobility in allocating and deploying resources in response to changing conditions and requirements 3 4 allows the field management team to be successful. Experienced management 5 teams along with well-trained Substation Team Leaders create the core model for 6 the efficient oversight of field work. During the course of event preparations and 7 restoration, decisions on specific resource acquisition, staging site locations and 8 activation, and work prioritization are made based on the best information available 9 at that time.

10

Q. What controls are in place for the acquisition of resources?

A. Gulf has a centralized process within the Command Center for the acquisition of all
 external resources. Acquisition is based on approved targets set by Power Delivery
 and Command Center leadership teams and reported out during all Power Delivery
 and Command Center conference calls.

Q. What processes and controls are in place to ensure the proper accounting of the work performed by these resources and their time?

A. External resources are processed through a "check-in" site to insure that team
rosters and information is correct and verified in the resource management system.
Once in the system, the Command Center assigns resources to an operation
manager and a subsequent Substation Team Leader, who is responsible for
managing the daily work for that team until they are released back to the Command
Center for redeployment or release, which is tracked in the resource management

system. Timesheets are verified as part of the invoice review process, as described
 in Gulf witness Clark's testimony.

3 Q. What logistics, logistics support personnel, and activities are required to 4 support the overall restoration effort?

5 The logistics functions are key to a successful restoration effort. Ensuring that Α. 6 basic needs and supplies are adequate and available to the thousands of restoration 7 personnel involved is critical. These functions include, but are not limited to, the 8 acquisition, preparation, and coordination of: staging sites, environmental services, 9 salvage, lodging, laundry, transportation, meals, ice and water, basic facilities, light 10 towers, generators, portable toilets, security guards, communications, fuel delivery, 11 medical, and construction materials. Agreements with primary vendors are in place 12 well before storm season as part of Gulf's emergency preparedness plan. Gulf employees from across the Company staff many of the logistics roles and provide 13 14 oversight during an active restoration. Most of these employees are pre-identified, 15 trained and assigned to teams to provide site logistics management and support for 16 the restoration effort. Gulf contracts with multiple vendors to provide additional 17 logistics resources for larger restoration efforts that exceed internal support 18 capabilities.

19 20

Q. Does Gulf have controls in place to ensure that necessary items for logistics are procured and appropriately accounted for?

A. Yes. Gulf's logistics function is responsible for overseeing and coordinating the
 procurement of resources required to operate a staging site. The logistics
 leadership and support team ensures that each staging site's resource requirements

1		are initially procured and received. The team provides guidance and assistance to
2		help ensure active financial controls are in effect during the restoration event.
3		These points are discussed in more detail by Gulf witness Goldstein.
4		
5		III. HURRICANE MICHAEL
6		
7	Q.	Please provide an overview of Hurricane Michael and how it impacted Gulf
8		and Gulf's customers.
9	A.	On Friday, October 5, 2018, at 10:00 am, Gulf received the first weather alert
10		associated with Disturbance 47 from the Company's meteorological service,
11		Exhibit PAT-1. The disturbance was located 340 miles southeast of Cozumel,
12		Mexico, and it was expected to strengthen to a Tropical Storm that would make
13		landfall in the Mobile, Alabama, area on Wednesday, October 10th, with sustained
14		winds of 45 mph. If the forecast held, Gulf's Western District would be on the east
15		side of the storm and receive high winds and significant rainfall.
16		
17		By Sunday morning, October 7th, the forecast changed, and the latest models were
18		predicting a Category 1 Hurricane impacting the Destin, Florida area within Gulf's
19		Central District. The forecast was for 80 mph sustained winds, and maximum gusts
20		of 105 mph at the time the storm would make landfall, Exhibit PAT-2. At 1:00 pm
21		on October 7th, Governor Rick Scott declared a State of Emergency for the
22		counties in the panhandle of Florida.

On Tuesday, October 9th, the forecast continued to shift eastward with a potential impact expected in the Bay County area, which includes Panama City, the operations center for Gulf's Eastern District. As the storm forecast shifted toward Panama City, the intensity of the storm continued to increase as the now-named storm, Hurricane Michael, was predicted to make landfall as a powerful Category 3 major hurricane.

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8 On Wednesday, October 10th, Hurricane Michael made landfall 20 miles southeast 9 of Panama City as a Category 5 hurricane with sustained winds of 160 mph, an 10 increase from the morning forecast, Exhibit PAT-3, as the storm continued to strengthen. At a pressure of 919 millibars, Hurricane Michael ranks as the third 11 12 strongest storm to ever make landfall in the continental United States. When 13 measured by wind speed, Hurricane Michael is currently the fourth strongest storm 14 to make landfall in the continental United States. Moreover, as a Category 5 storm, 15 Hurricane Michael was the strongest storm to ever make landfall in the panhandle. 16 Hurricane-force winds extended 45 miles from the eye, and tropical storm force 17 winds extended 175 miles from the storm center. As can be seen in the satellite 18 view depicted in Exhibit PAT-4, Hurricane Michael's strong weather bands and 19 wind fields covered the entire Gulf system.

20

Hurricane Michael battered Bay County and the surrounding area for hours. As the storm crossed the panhandle of Florida and moved into Alabama and Georgia, the storm was still a major hurricane as a Category 3 storm.

1		Hurricane Michael was a devastating and extremely destructive storm. It damaged
2		trees, destroyed homes and businesses, created widespread power outages across
3		the entire Gulf service area with major damage to the Company's T&D system.
4		Communications of all types were virtually eliminated into and out of the Bay
5		County area, including emergency and 911 services. Hurricane Michael was
6		devastating to the people and communities in the panhandle at a level that had
7		never been experienced in this area.
8		
9		IV. GULF'S RESPONSE
10		
11	Q.	How did Gulf initially respond to prepare for the potential impacts of
12		Hurricane Michael?
13	A.	As I mentioned previously, Gulf's first notification of Disturbance 47 occurred at
14		10:00 am, on October 5, 2018, when the storm was 340 miles southeast of
15		Cozumel, Mexico. At 1:00 pm that same afternoon, the emergency preparedness
16		team hosted the first Command Center call for initial preparations and planning for
17		the following week. The storm was monitored throughout the weekend by the
18		emergency preparedness team and leadership. When the Sunday morning forecast
19		on October 7 th moved the storm path toward the east with the potential to impact
20		Destin, Florida, as a Category 1 hurricane, the second call was scheduled for that
21		afternoon. It was critical that the Command Center leadership team understood the
22		potential impact of 80 mph winds and storm surge on the system. It was also
23		critical that storm response teams began preparations first thing Monday morning,

1 2 October 8. Governor Scott's declaration of a State of Emergency for the panhandle on October 7th elevated the community response as well.

3

4 On Monday, October 8th, Gulf had several internal Command Center preparation 5 calls throughout the day. Communication with affiliate companies within the 6 Southern Company began as preparations were made for possible impact of three 7 different companies within the Southern family of companies. At this time, the 8 Company began communications with the SEE and member utilities to determine 9 available mutual assistance resources from across the region. The Company also 10 began securing contractor resources to support possible restoration efforts, started internal preparations for the storm, making sure that employees were activating 11 12 their personal storm plans for their family and homes.

13

On Tuesday, October 9th, at 7:00 am, Gulf was activated to full emergency 14 15 operations mode with the full activation of the Command Center, including all 16 support personnel. At this point, the weather services continued to forecast strengthening of the weather system with possible landfall in Panama City, located 17 18 in Gulf's Eastern District, as a Category 3 hurricane. Preparations continued 19 throughout the day to secure resources, secure infrastructure and facilities, evacuate employees, move equipment and materials, plan for staging sites and logistics, 20 21 activate fueling contracts, and other necessities for a major restoration effort. By 22 the end of the day, Gulf had approximately 3,200 transmission, distribution, 23 vegetation management personnel, and support personnel pre-staged in Pensacola,

Florida, outside of the Florida panhandle, or en route to the area for arrival Wednesday evening, October 10th, when the storm was expected to exit the area. Storm preparations continued throughout the day and into the night as the Command Center and supporting leadership team made final plans and decisions.

Q. What was the magnitude of damage to Gulf's T&D infrastructure and the number of customers that experienced outages as a result of Hurricane Michael?

8 As a result of Hurricane Michael's path, size, the intensity of a Category 5 storm, A. 9 and associated tornadoes, all eight counties served by Gulf were impacted. The 10 distribution and transmission systems in Bay County were devastated by the 160 mph sustained winds that greatly exceeded design criteria associated with the 11 12 National Electrical Safety Code extreme wind loading standards. Over 140,000 of 13 Gulf's customers experienced an outage during Hurricane Michael. The peak 14 number of customers experiencing outages at one time was 125,452, which 15 occurred just after landfall on October 10, 2018. 96% of customers in Bay County 16 were without power as Hurricane Michael crossed into Alabama and Georgia. And 17 while the storm weakened after landfall, it remained a powerful and destructive 18 Category 3 hurricane as it left the state.

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Q. How did Gulf ultimately respond to the impacts of Hurricane Michael?

A. To respond to Hurricane Michael, Gulf ultimately coordinated approximately
8,000 restoration personnel (approximately 1,000 Gulf employees and 7,000
external resources) – the largest restoration workforce that Gulf has ever
assembled. External resources came from 15 different states and Canada. To

support these resources and facilitate the restoration effort, Gulf established eight staging sites, seven of them in Bay County, including one site that was not part of initial preparation plans and was constructed a week into the restoration effort to facilitate the construction resources that were needed to support the rebuilding efforts in the hardest hit area of Panama City. The rebuilding of this area, from the ground up in many cases, was extensive compared to the typical restoration work that was encountered in other areas across the system.

8

9 As discussed previously, the damage to Gulf's T&D infrastructure was extensive. 10 For example, to restore service to customers, Gulf replaced over 200 miles of distribution conductor, approximately 4,000 distribution transformers, and over 11 12 7,000 distribution poles. Tree damage was also extensive, requiring a significant 13 amount of line-clearing on both the transmission and distribution systems. 14 Additionally, to gain access to Gulf's facilities during restoration, significant effort 15 was necessary to remove fallen trees and tree branches from road ways and the 16 electric infrastructure.

17

Gulf's transmission system also sustained severe damage from the Category 5 hurricane winds that affected several transmission line corridors in Bay County and the surrounding area. Typically, this type of transmission damage would not be expected during a hurricane. However, 160 mph sustained winds, which were present for several hours as the storm system moved across the area, are well above even the extreme wind loading design criteria for these structures. To 1

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restore transmission service, Gulf had to repair or replace over 100 miles of transmission line and repair or replace 194 transmission structures.

3

4 As stated above, more than 140,000 customers across the entire Gulf system 5 experienced an outage from Hurricane Michael. While 99% of all customers who 6 could receive power were restored in 13 days, the vast majority of customers 7 located outside of the heavily damaged areas in Panama City were restored faster. 8 For example, more than 50% of customers had their service restored within 5 days 9 and more than 70% in 10 days. Based on the heavy damage to the electric system, 10 communication system, and other infrastructure in the area, local officials and community leaders outside of Gulf were predicting a month to restore service to 11 12 many customers. Gulf, with assistance from restoration resources from across the 13 country, was able to restore electric service to all that could receive power in 13 14 days, bringing hope to a community devastated by the storm and its impact. 15 Please see Exhibit PAT-5 that shows the initial restoration plan and estimated 16 restoration times that Gulf was able to communicate to customers and achieve.

17

Gulf's effective pre-planning, established restoration processes, creative engineering, and adaptive workforce, together with the dedication and execution of contracted external resources, our partners within the SEE and EEI, allowed Gulf to achieve its goal of safely restoring critical infrastructure and the greatest number of customers in the least amount of time, one full day ahead of the very aggressive goal of 14 days.

1 V. **T&D RESTORATION COSTS** 2 3 What were the final Hurricane Michael T&D restoration costs? Q. 4 A. As provided in Exhibit PAT-6, Gulf's total T&D Hurricane Michael restoration 5 costs were \$422 million, including follow-up work to restore the T&D electric system to its pre-storm condition. Exhibit PAT-6 also contains a breakdown of 6 7 these costs by function (i.e., Transmission and Distribution) and by major cost 8 category (i.e., Regular and Overtime Payroll and Related Cost, Contractors, 9 Vehicle and Fuel, Materials & Supplies, Logistics, and Other). 10 As shown in Exhibit PAT-6, two of the major categories ("Contractors" and 11 12 "Logistics") account for \$378 million, or 90% of the total T&D restoration costs, 13 including \$256 million of costs associated with external line contractors, mutual 14 assistance utilities, Gulf embedded contractors, line clearing/tree trimming 15 contractors, and other contractors (e.g., contractors performing overhead line 16 patrols and environmental assessments) that supported Gulf's service restoration 17 efforts and follow-up work to restore facilities to their pre-storm condition. T&D 18 "Logistics" costs totaled approximately \$122 million, or 29% of the total T&D 19 restoration cost, and include costs associated with staging sites and other support 20 needs, such as lodging, meals, water, ice, laundry, and transportation. 21 22 The other five cost categories in Exhibit PAT-6 account for the remaining \$44

23 million, or 10% of the total T&D restoration costs. \$11 million of the remaining

1 costs are comprised of "Regular and Overtime Payroll & Related Costs" associated 2 with Gulf employees who directly supported Hurricane Michael T&D restoration efforts and follow-up work. This includes Gulf line personnel, engineers, and other 3 4 field support personnel. \$28 million of the remaining costs are associated with 5 Materials and Supplies, which include costs associated with items such as wire, 6 transformers, poles, and other electrical equipment used to restore electric service 7 for customers and repair and restore storm-impacted facilities on the Gulf system to 8 their pre-storm condition. The other approximately \$5 million of remaining costs 9 includes costs associated with the "Vehicle and Fuel" and "Other" major cost 10 "Vehicle and Fuel" covers Gulf's vehicle and associated fuel categories. expenditures, including cost for fuel that Gulf supplied to line contractors, mutual 11 12 assistance utilities, and other contractors. The "Other" category includes costs not 13 previously captured, such as affiliate payroll and related costs, contractors, freight 14 charges and other miscellaneous items.

15 Q. Please describe the follow-up work required for T&D.

A. As previously discussed, the primary objective of Gulf's emergency preparedness plan and restoration process is to safely restore critical infrastructure and the greatest number of customers in the least amount of time. To do so may require utilizing temporary fixes (e.g., bracing a cracked pole, or bypassing a damaged piece of equipment, etc.) and/or delaying certain repairs (e.g., replacing lightning arrestor, repairing street lights, etc.) that are not required to expeditiously restore service. In order to return the system to its pre-storm condition and provide for

1		extended reliability, these conditions must be addressed once initial restoration is
2		complete.
3		
4		Restoring Gulf's T&D facilities to their pre-storm condition generally involves two
5		steps: (1) evaluating the system and facilities to identify follow-up work; and (2)
6		executing the identified work. In total, Gulf's costs for T&D follow-up work
7		associated with Hurricane Michael were \$20.7 million.
8		
9	V	I. EVALUATING GULF POWER'S RESTORATION RESPONSE
10		
11	Q.	Was Gulf's Hurricane Michael restoration plan and its execution timely, safe
12		and effective?
13	A.	Yes. As mentioned throughout this testimony, Gulf's primary goal when faced
14		with major restoration activities is to safely restore critical infrastructure and the
15		greatest number of customers in the least amount of time so the Company, our
16		customers, and the communities we serve can begin to recover from the effects of
17		the storm. With more than 96% of our customers without electric service in Bay
18		County, and the Company facing not only a restoration effort but in many areas a
19		complete rebuild of the electric grid, Gulf was confronted with a tremendous
20		challenge. There were unique hurdles in every area of the restoration effort that
21		required the entire team to be creative and persistent in overcoming daily barriers.
22		Gulf set a very aggressive estimated restoration time for the affected areas,
23		continued to focus on customer service and communication, and restored 99% of
the customers that could receive electric service in just 13 days, a full day ahead of
 the estimated restoration time for the most heavily impacted areas of Panama City.
 As such, we are confident that Gulf's plan, preparation, and execution were
 extremely effective in timely restoring electric service to Gulf's customers.

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Q.

What factors contributed to the effectiveness of Gulf's Hurricane Michael restoration plan and execution?

A. Gulf was faced with devastation beyond even the worst case scenarios that had
been outlined in previous emergency management plans. There are numerous
items at a high level that led to an effective restoration process following Hurricane
Michael:

- A leadership team dedicated to preparing, training, and drilling a workforce
 for the possibility of a future event;
- An emergency preparedness plan that allowed scalability to adapt to a major
 event;
- A flexible and well trained workforce that adapted to changes and
 challenges;
- A strong communication plan for customers, media, state and local
 officials;
- Great affiliate support, contractor support, and assistance from the SEE and
 member utilities;
- Stable and effective outage management system and energy management
 system to provide data;

- Enhanced wireless voice and data communication system provided by
 Southern Linc; and
- 3
- Previous storm restoration experience both on-system and off-system that produced lessons learned and industry best practices.
- 4

Q. Did Gulf receive national recognition for its overall restoration performance during Hurricane Michael?

7 A. Yes. In January 2019, EEI, a national association of investor-owned utilities, 8 awarded its Emergency Recovery Award to Gulf for its efforts and response during 9 Hurricane Michael. EEI's Emergency Recovery Award recognizes its U.S. and 10 international members for outstanding efforts to restore service safely and promptly 11 following storms or natural disasters. Winners are chosen by a panel of judges 12 based on a company's ability to respond to a crisis efficiently and quickly, 13 overcome difficulties, utilize innovative recovery techniques and technologies, and 14 communicate effectively with customers.

Q. What are your conclusions regarding Gulf's Hurricane Michael restoration efforts?

17 Gulf's restoration performance for Hurricane Michael was outstanding, showing A. 18 dedication to our customers and the communities we serve. Our goal is to 19 continuously improve in everything we do, and I believe that is evident in how the 20 Company responded to this devastating storm. Gulf has not been impacted by a 21 major event in many years, and many of our employees, even those in leadership, 22 had never had the unfortunate experience to fully exercise their storm role during a 23 The implementation of improvement, training, and annual drilling live event.

provided significant benefits and contributed to a remarkable performance in completing the major portion of restoration activities in just 13 days.

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4 Storm restoration work never fits into a nice, neat package. There are always 5 challenges and opportunities for improvement both during and after an event. How the Company responds to those challenges during an event is a determining factor 6 7 of the restoration's success. Overall, I believe the entire restoration team, which 8 includes Gulf employees, affiliate employees, contractors, mutual assistance 9 personnel and vendors performed extremely well in a very difficult situation. A 10 storm like Hurricane Michael will always test the commitment and fortitude of every person involved, and I am extremely proud and grateful to have been a part 11 12 of this outstanding team.

13 Q. Does this conclude your direct testimony?

14 A. Yes.





Current Location: 16.4N, 84.1W Geographic Reference: 340 miles southeast of Cozumel, MX Movement: Northwest at 6 mph Max Winds: 30 mph gusting to 40 mph Current Hurricane Severity Index: 0 out of a possible 50 points (0 size, 0 intensity) Max Predicted Hurricane Severity Index: 3 out of a possible 50 points (1 size, 2 intensity) Current Radius of Tropical Storm-Force Winds: 0 miles Max Predicted Radius of Tropical Storm-Force Winds: 70 miles Organizational Trend: Steady - Poorly-Organized Forecast Confidence: Average

Chance of Development: 60 percent

Key Points

- 1. Disturbance 47 is predicted to become a tropical storm in the Gulf of Mexico by Tuesday.
- 2. Heaviest squalls and most tropical storm-force winds will likely be located east of the track.
- 3. Chances of this disturbance becoming a strong tropical storm or hurricane are low.

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Weather Advisory 1- Hurricane Michael

Exhibit PAT-1, Page 2 of 2

Morning visible satellite imagery indicates that Disturbance 47 consists of a weak low pressure area near the eastern coast of Honduras. Strong wind shear across the western Caribbean is blowing all squalls well to the east of the disturbance center. This wind shear will persist for the next 2-3 days as the disturbance moves slowly northward. Models are in good agreement in taking the disturbance northward into the south-central Gulf of Mexico on Monday. We think that reconnaissance will fly out to investigate the disturbance on Monday, at which time there is a good chance that it will be upgraded to a tropical depression.

Our forecast takes the center northward on Monday and Tuesday and inland along the Alabama coast on Wednesday morning. Moderate westerly wind shear across the Gulf of Mexico should inhibit strengthening somewhat, but we think that it could reach tropical storm intensity on Monday night. Max sustained winds at landfall are predicted to be about 45 mph.

Given that this is a poorly-organized disturbance to start with, there is an elevated degree of uncertainty in both the track and the intensity forecast - perhaps a little more uncertainty in the intensity forecast. While models are in reasonably good agreement on taking the center inland between southeast Louisiana and the central Florida Panhandle, there is considerable disagreement as far as the intensity. While we think that this will be a lower-end tropical storm with most squalls and tropical storm-force winds east of the track, there is a chance that the wind shear could drop off enough for winds to approach 60 mph or 65 mph prior to landfall. Though we think that a strong tropical storm is unlikely, it is not something that we can rule out.

Expected Impacts Offshore

Lund, Atwater, and Mississippi Canyon Eastward: Squalls reaching the deepwater area off the southeast Louisiana coast during the day on Tuesday, making Monday possibly the last full day of good flying weather.

Walker Ridge, Green Canyon, and Ship Shoal: Squalls should generally pass to the east of this area, though we cannot rule out any thunderstorm activity during the day on Tuesday.

Expected Impacts Inland

Southeast Louisiana: On the current forecast track, the heavy squalls should pass east of Louisiana. However, any track shift westward could bring heavy squalls to southeast Louisiana late Tuesday and on Wednesday.

Mississippi to the Mid-Florida Panhandle: Heavy squalls likely Tuesday night and Wednesday, particularly east of the track across the Florida Panhandle. Tides may increase to 3-5 feet above normal, causing coastal flooding. Heavy rain may cause travel issues.

Our next advisory will be issued by 3PM CDT this afternoon.

Meteorologists: Chris hebert / Derek Ortt

	Forecast Confidence: Average Hurricane Severity Inde										
Fcst Hour	Valid	Lat.	Lon.	Max Sustained Winds	Max Gusts	Category	Size	Intensity	Total		
0	10AM CDT Fri Oct 05	16.40N	84.10W	30 mph	40 mph	Tropical Disturbance	0	0	0		
24	10AM CDT Sat Oct 06	18.00N	85.40W	30 mph	40 mph	Tropical Disturbance	0	0	0		
48	10AM CDT Sun Oct 07	20.60N	86.00W	30 mph	40 mph	Tropical Disturbance	0	0	0		
72	10AM CDT Mon Oct 08	23.00N	86.30W	35 mph	45 mph	Tropical Disturbance	0	1	1		
84	10PM CDT Mon Oct 08	25.10N	86.80W	35 mph	45 mph	Tropical Depression	0	1	1		
96	10AM CDT Tue Oct 09	27.20N	87.60W	40 mph	50 mph	Tropical Storm	1	1	2		
108	10PM CDT Tue Oct 09	29.00N	88.10W	45 mph	60 mph	Tropical Storm	1	2	3		
114	4AM CDT Wed Oct 10	30.30N	87.90W	45 mph	60 mph	Tropical Storm	1	2	3		
120	10AM CDT Wed Oct 10	31.50N	87.20W	35 mph	45 mph	Tropical Depression	0	1	1		
132	10PM CDT Wed Oct 10	33.90N	84.40W	30 mph	35 mph	Remnant Low	0	0	0		

The yellow cone represents track error from the previous five hurricane seasons. Over the past five hurricane seasons, the center of the storm tracked within the yellow cone 75% of the time. The cone does not represent the forecast uncertainty in the current advisory for this storm. In addition, hurricane-force winds, very high tides, large waves, and heavy rainfall can often extend well outside the yellow cone.

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Our Forecast





Current Location: 18.7N, 87.0W Geographic Reference: 105 miles south of Cozumel, MX Movement: Nearly Stationary Max Winds: 35 mph gusting to 45 mph Current Hurricane Severity Index: 1 out of a possible 50 points (0 size, 1 intensity) Max Predicted Hurricane Severity Index: 8 out of a possible 50 points (3 size, 5 intensity) Current Radius of Tropical Storm-Force Winds: 0 miles Max Predicted Radius of Tropical Storm-Force Winds: 200 miles Organizational Trend: Slowly increasing Forecast Confidence: Average

Chance of Development: 100 percent

Key Points

- 1. Disturbance 47 is expected to bring locally heavy rains to the Yucatan and western Cuba.
- 2. We are now forecasting a hurricane with 80 mph winds to make landfall on the Florida Panhandle Wednesday morning.
- 4. Heavy rain is possible in some of the areas that were affected by Hurricane Florence.

Docket No. 20190038-EI Weather Advisory 8— Hurricane Michael Exhibit PAT-2, Page 2 of 2

Our Forecast

Disturbance 47 (NHC Potential Tropical Cyclone Fourteen) has slowed temporarily. However, most of the model guidance indicates a faster motion than we previously were forecasting. Our forecast is for the system to move mainly to the north for the next few days. This will take the system near the Yucatan today, bringing heavy rains there. The squalls extend far enough to the east of the center such that heavy rains will also occur for western Cuba. Once in the Gulf, a track mainly to the north is forecast to continue. The forecast has been accelerated by a few hours out of respect for the majority of the model guidance. Landfall is now forecast to occur around 9 AM CDT Wednesday morning somewhere between Mobile Bay and the Big Bend area of Florida. The greatest risk appears to be for the western Florida Panhandle. After landfall, the track has been shifted a little the east, taking the system through western South Carolina and central North Carolina. This increases the threat to areas flooded by Hurricane Florence. After impacting the Carolinas, our forecast now takes the system offshore of the Mid Atlantic Coast in about 5 days. It is then expected to accelerate to the east-northeast. The thinking is that the extratropical storm should remain south of Atlantic Canada.

Squalls have increased near the center of Disturbance 47. In addition, the winds are increasing based upon recent satellite data. The surface circulation has also become very well defined. The disturbance should be a depression later this morning, if it is not already one. While there is strong wind shear affecting the system now, the wind shear is expected to abate during the next day or so. The dynamical models insist upon significant intensification in the Gulf of Mexico. Therefore, our latest forecast is for the system to become a tropical storm either tonight or early tomorrow morning. It is then expected to become a hurricane by the time it strikes the northern Gulf Coast. While the forecast is for winds to be 80 mph at landfall, there is a chance that the system could be stronger than we are forecasting. After landfall, weakening is expected, along with a transition into an extratropical storm. Once it moves off of the Mid Atlantic, it should intensify again as an extratropical storm.

Expected Impacts Offshore

Lund, Atwater, and Mississippi Canyon Eastward: Squalls are forecast to reach the deepwater areas off the southeast Louisiana coast during the morning or early afternoon on Tuesday, making Monday possibly the last guaranteed full day of good flying weather.

Walker Ridge, Green Canyon, and Ship Shoal: Squalls should generally pass to the east of this area, though we cannot rule out any thunderstorm activity during the day on Tuesday and on Wednesday.

Expected Impacts Inland

Mississippi and west Alabama Coast: Heaviest squalls should pass to the east of Mississippi and Alabama on Wednesday. That said, strong winds may occur for coastal Alabama, causing scattered power outages.

Alabama East of Mobile Bay and Florida Panhandle: Widespread power outages are likely near where the center makes landfall. Minor to moderate damage may also occur from both the wind and the surge. Flooding rains are also likely.

Georgia and Carolinas: Inland flooding will be possible, including for some of the areas that were flooded in Florence. Southwestern Georgia could see power outages and some wind damage

Our next advisory will be issued by 9 AM CDT.

Meteorologists: Derek Ortt / Nick Kosar

	Forecast Confidence: Average Hurricane Severity Index										
Fcst Hour	Valid	Lat.	Lon.	Max Sustained Winds	Max Gusts	Category	Size	Intensity	Total		
0	3AM CDT Sun Oct 07	18.70N	87.00W	35 mph	45 mph	Tropical Disturbance	0	1	1		
12	3PM CDT Sun Oct 07	20.30N	86.90W	35 mph	45 mph	Tropical Depression	0	1	1		
24	3AM CDT Mon Oct 08	21.80N	86.70W	40 mph	50 mph	Tropical Storm	1	1	2		
36	3PM CDT Mon Oct 08	23.50N	86.70W	50 mph	65 mph	Tropical Storm	1	2	3		
48	3AM CDT Tue Oct 09	25.30N	86.80W	65 mph	80 mph	Tropical Storm	2	3	5		
60	3PM CDT Tue Oct 09	27.10N	87.10W	70 mph	85 mph	Tropical Storm	2	4	6		
72	3AM CDT Wed Oct 10	29.20N	87.10W	75 mph	90 mph	Category 1	3	5	8		
78	9AM CDT Wed Oct 10	30.50N	86.50W	80 mph	105 mph	Category 1	3	5	8		
84	3PM CDT Wed Oct 10	31.80N	85.80W	60 mph	75 mph	Tropical Storm	2	3	5		
96	3AM CDT Thu Oct 11	34.00N	83.00W	35 mph	45 mph	Tropical Depression	0	1	1		
108	3PM CDT Thu Oct 11	36.50N	79.00W	35 mph	50 mph	Extratropical Low	0	1	1		
120	3AM CDT Fri Oct 12	38.50N	73.50W	45 mph	60 mph	Extratropical Storm	1	2	3		
144	3AM CDT Sat Oct 13	43.00N	60.00W	60 mph	75 mph	Extratropical Storm	4	3	7		

The yellow cone represents track error from the previous five hurricane seasons. Over the past five hurricane seasons, the center of the storm tracked within the yellow cone 75% of the time. The cone does not represent the forecast uncertainty in the current advisory for this storm. In addition, hurricane-force winds, very high tides, large waves, and heavy rainfall can often extend well outside the yellow cone.





Hurricane Michael Advisory 21

Current Location: 29.4N, 86.1W Geographic Reference: 55 miles SW of Panama City, FL Movement: North-northeast at 13 mph Max Winds: 145 mph gusting to 175 mph Current Hurricane Severity Index: 28 out of a possible 50 points (11 size, 17 intensity) Max Predicted Hurricane Severity Index: 28 out of a possible 50 points (11 size, 17 intensity) Current Radius of Tropical Storm-Force Winds: 160 miles Max Predicted Radius of Tropical Storm-Force Winds: 265 miles Organizational Trend: Steady Forecast Confidence: Average

Key Points

- 1. The center of Michael will make landfall with 145 mph winds near Panama City early this afternoon.
- 2. Catastrophic wind and storm surge damage is expected near where the center makes landfall.
- 3. Strong winds and heavy rains will spread inland into Georgia and the Carolinas late this afternoon and on Thursday.

Docket No. 20190038-EI Weather Advisory 21— Hurricane Michael Exhibit PAT-3, Page 2 of 2

Our Forecast

The center of Michael is approaching the coast of Florida this morning. We expect the center to cross the coast near Panama City by 1PM CDT as a powerful category 4 hurricane. Max sustained winds are predicted to be 145 mph with gusts to 175 mph at landfall. After landfall, Michael will accelerate to the northeast. This will take Michael through Georgia and the Carolinas.

By late Thursday night, Michael will emerge into the Atlantic near the Virginia/North Carolina border as a tropical storm with max sustained winds near 60 mph. Once Michael moves back offshore, it will begin a transition into a larger non-tropical low pressure system that will pass south of Nova Scotia and Newfoundland.

Expected Impacts Offshore

Lund, Atwater, and Mississippi Canyon Eastward: The worst from Michael has passed to the east this morning. Conditions will steadily improve through the day today.

Expected Impacts Inland

Florida Panhandle / Extreme Southeast Alabama / SW Georgia: Catastrophic damage due to wind and tidal surge is expected near where the center tracks. This includes well-built structures. Widespread power outages are expected. These power outages could last for an extended period of time. Flooding rains are also likely.

Georgia and the Carolinas: Inland flooding will be possible, including for some of the areas that were flooded in Florence. Power outages due to wind are also possible.

An intermediate advisory will be issued by 12 PM CDT. Our next full advisory will be issued by 3 PM CDT

Meteorologists: Chris Hebert / Derek Ortt

Forecast Confidence: Average Hurricane											
Fcst Hour	Valid	Lat.	Lon.	Max Sustained Winds	Max Gusts	Category	Size	Intensity	Total		
0	9AM CDT Wed Oct 10	29.40N	86.10W	145 mph	175 mph	Category 4	11	17	28		
6	3PM CDT Wed Oct 10	30.40N	85.40W	140 mph	165 mph	Category 4	11	16	27		
12	9PM CDT Wed Oct 10	31.50N	84.40W	100 mph	120 mph	Category 2	7	8	15		
18	3AM CDT Thu Oct 11	32.60N	83.20W	75 mph	90 mph	Category 1	3	5	8		
24	9AM CDT Thu Oct 11	33.70N	81.70W	50 mph	70 mph	Tropical Storm	1	2	3		
30	3PM CDT Thu Oct 11	34.90N	79.90W	50 mph	75 mph	Tropical Storm	2	2	4		
36	9PM CDT Thu Oct 11	36.10N	77.30W	60 mph	70 mph	Tropical Storm	3	3	6		
42	3AM CDT Fri Oct 12	37.30N	74.50W	60 mph	75 mph	Tropical Storm	4	3	7		
48	9AM CDT Fri Oct 12	39.10N	70.90W	65 mph	80 mph	Extratropical Storm	4	3	7		
54	3PM CDT Fri Oct 12	40.80N	67.10W	65 mph	80 mph	Extratropical Storm	5	3	8		
60	9PM CDT Fri Oct 12	42.70N	62.40W	65 mph	80 mph	Extratropical Storm	6	3	9		
66	3AM CDT Sat Oct 13	44.50N	57.10W	65 mph	80 mph	Extratropical Storm	6	3	9		
72	9AM CDT Sat Oct 13	46.30N	50.30W	65 mph	80 mph	Extratropical Storm	6	3	9		

The yellow cone represents track error from the previous five hurricane seasons. Over the past five hurricane seasons, the center of the storm tracked within the yellow cone 75% of the time. The cone does not represent the forecast uncertainty in the current advisory for this storm. In addition, hurricane-force winds, very high tides, large waves, and heavy rainfall can often extend well outside the yellow cone.

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Docket No. 20190038-EI Satellite View of Hurricane Michael Exhibit PAT-4, Page 1 of 1





Docket No. 20190038-EI Gulf Power T&D Hurricane Michael Restoration Costs Exhibit PAT-6, Page 1 of 1

Gulf Power T&D Hurricane Michael Restoration Costs (A)

<u>(000s)</u>

							% of Total
Major Cost Category	<u>Trar</u>	<u>ismission</u>	Dis	stribution	<u>Tc</u>	otal T&D	<u>T&D</u>
Regular Payroll & Related Costs (B)	\$	894	\$	4,572	\$	5,467	1%
Overtime Payroll & Related Costs (B)		800		4,342		5,142	1%
Contractors (C)		23,930		231,992		255,922	61%
Vehicle & Fuel		71		657		727	0%
Materials & Supplies		1,651		26,509		28,159	7%
Logistics		14,558		107,111		121,670	29%
Other		60		4,836		4,896	1%
Total (D)	\$	41,965	\$	380,018	\$	421,983	100%

(A) Includes costs associated with follow-up work

(B) Represents total payroll charged to business unit (function) being supported - see MG-1, footnote (B).

(C) Includes line clearing - \$1,376 for Transmission and \$18,298 for Distribution

(D)Totals may not add due to rounding

1	BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
2	GULF POWER COMPANY
3	DIRECT TESTIMONY OF MITCHELL GOLDSTEIN
4	DOCKET NO. 20190038-EI
5	NOVEMBER 15, 2019
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1		I. INTRODUCTION
2		
3	Q.	Please state your name and business address.
4	A.	My name is Mitchell Goldstein, and my business address is One Energy Place,
5		Pensacola, Florida, 32520.
6	Q.	By whom are you employed and what is your position?
7	A.	I am employed by Gulf Power Company ("Gulf" or the "Company") as Vice
8		President, Finance.
9	Q.	Please describe your duties and responsibilities in that position.
10	A.	I am responsible for Gulf's finance organization, including financial accounting and
11		internal and external reporting. As a part of these responsibilities, I ensure that the
12		Company's financial reporting complies with requirements of Generally Accepted
13		Accounting Principles ("GAAP") and multi-jurisdictional regulatory accounting
14		requirements.
15	Q.	Please describe your educational background and professional experience.
16	A.	I graduated from the Wharton School of the University of Pennsylvania in 1982 with
17		a Bachelor of Science Degree in Economics, magna cum laude, and from Harvard
18		Business School in 1986 with a Masters of Business Administration Degree, with
19		honors. I began my working career with Strategic Planning Associates ("SPA"), a
20		management consulting firm, in 1982, as a Research Analyst. I left SPA in 1984 to
21		attend business school, returned as an Associate in 1986, and was promoted several
22		times, becoming Vice President in 1994. In 1995, I joined Campbell Soup Company
23		as Director, Strategic Planning, and became Vice President and Chief Financial

1 Officer of Vlasic Foods International, a company spun-off from Campbell, in 1998. I 2 subsequently held the Chief Financial Officer position for several companies, including The Great Atlantic & Pacific Tea Company, Nice-Pak Products and Clear 3 4 Channel Radio, before joining NextEra Energy in 2011 as Vice President, Finance, 5 for the company's Nuclear division. I assumed my current responsibilities in January 6 2019. 7 **Q**.

Are you sponsoring any exhibits in this case?

- 8 A. Yes. I am sponsoring the following exhibit:
- 9

10

- MG-1 Hurricane Michael Incremental Cost and Capitalization Approach • Adjustments
- 11 **Q**. What is the purpose of your testimony?

The purpose of my testimony is to support the calculation of the Hurricane Michael 12 A. recoverable amount Gulf is seeking for cost recovery in this proceeding and to 13 14 demonstrate that Gulf's storm restoration and recovery accounting processes and controls are well established and documented and that they are implemented by 15 16 personnel who are suitably trained, all undertaken to ensure proper storm accounting 17 and ratemaking. Specifically, my testimony will show that:

- 18 1. Gulf has effective and appropriate controls and accounting procedures for 19 storm events;
- 20 2. Gulf's accounting for Hurricane Michael was in accordance with the 21 Incremental Cost and Capitalization Approach ("ICCA") methodology 22 required under Rule 25-6.0143, Florida Administrative Code ("F.A.C.") ("the 23 Rule"); and

Gulf's calculation of the proposed recovery amount is in accordance with the
 right to replenish the storm reserve included in Gulf's 2017 Stipulation and
 Settlement Agreement approved by the Florida Public Service Commission
 ("FPSC" or the "Commission") in Order No. PSC-17-0178-S-EI ("2017
 Stipulation and Settlement Agreement").

6

Q.

Please summarize your testimony.

7 A. Gulf's control processes ensure proper storm accounting and ratemaking. All costs associated with contractor and logistics invoices and employee expenses were 8 9 evaluated in a thorough invoice review process to determine the correct and final 10 amount of costs incurred, by function and type of activity. The ICCA methodology was applied to storm costs in accordance with the Rule to determine the amount 11 12 recoverable from Gulf's customers. The final storm recoverable amount has been calculated in accordance with the ICCA methodology and the 2017 Stipulation and 13 14 Settlement Agreement that was in effect at the time of Hurricane Michael's impact; therefore, the amounts reflected on Exhibit MG-1 are appropriately recoverable from 15 16 customers.

- 17
- 18

II. STORM ACCOUNTING PROCESS AND CONTROLS

19

20 Q. How does Gulf track storm restoration costs?

A. Gulf establishes separate functional (i.e., distribution, transmission, etc.) work orders
 for each storm to aggregate the total amount of storm restoration costs incurred for
 financial reporting and regulatory recovery purposes. The Company uses these work

1 orders to account for all costs directly associated with restoration, including costs that 2 would not be recoverable from Gulf's storm reserve based on the Commission's requirements under the ICCA methodology. All storm restoration costs charged to 3 storm work orders are captured in Federal Energy Regulatory Commission ("FERC") 4 5 Account 186, Miscellaneous Deferred Debits, or directly into capital accounts. All 6 costs charged to FERC Account 186 are subsequently cleared and charged to either the storm reserve, base operations and maintenance ("O&M") expense, capital, or 7 below-the-line expense, as applicable. 8

9 Q. When did Gulf begin charging costs related to Hurricane Michael to the storm
10 work orders?

11 A. Due to the expected risk of significant outages and substantial infrastructure damages, 12 Gulf began making financial commitments associated with securing resources prior to Hurricane Michael's anticipated impact. On October 8, 2018, Gulf established and 13 activated work orders to begin tracking costs for Hurricane Michael. An email 14 communication was sent to all business units to inform them that work orders had 15 16 been activated for purposes of collecting storm restoration charges. The pre-landfall 17 costs charged to the storm work orders include the acquisition of external resources 18 (e.g., line and vegetation crews), mobilization and pre-staging of internal and external 19 resources, opening of staging and check-in sites, reserving lodging, and securing 20 Gulf's existing operational facilities in preparation for the impacts of the storm.

21

Q. Does Gulf have a process in place to review the invoices related to Hurricane Michael?

A. Yes. Gulf executed a thorough and detailed review of all contractor and logistics
 invoices, as well as employee expenses related to Hurricane Michael restoration
 activities, as detailed in Gulf witness Clark's testimony.

Q. What processes are in place during a restoration event to ensure proper cost management and reporting?

- The Customer Service and Operations Support ("CSOS") Team communicates the 8 A. 9 storm work order instructions to the personnel directly supporting storm restoration 10 and preparing cost estimates before, during, and after the restoration is complete. In 11 addition, the CSOS Team estimates the cost of the storm each day during restoration 12 using information gathered from each major business unit and the storm accountants. The CSOS Team then reports these costs each day to the storm and executive 13 management teams. After restoration is complete, CSOS Team reconciles charges of 14 15 all the storm work orders, ensuring that appropriate costs are charged to the storm,
- 16

17

III. ANALYSIS OF HURRICANE MICHAEL STORM COSTS

18

Q. How did Gulf apply the ICCA methodology to its total storm restoration costs for Hurricane Michael?

A. Hurricane Michael storm costs are accumulated in FERC Account 186 Miscellaneous
 Deferred Debits, including charges that are considered non-incremental or capital.
 There are separate storm work orders for each function charged during storm

1 restoration. Using the ICCA methodology, non-incremental amounts are calculated 2 for the costs collected in these work orders and subsequently credited from FERC Account 186 and debited to either a base rate O&M expense or below-the-line 3 expense. Capital costs also are identified and subsequently recorded in the 4 appropriate capital accounts¹. After non-incremental and capital costs are removed 5 6 from FERC Account 186, the remaining balance, representing incremental storm charges, is jurisdictionalized by using retail separation factors that were authorized by 7 the 2017 Stipulation and Settlement Agreement², and credited from FERC Account 8 186 and debited to FERC Account 228.1, Accumulated Provision for Property 9 Insurance. The non-retail incremental storm charges also are credited from FERC 10 Account 186 and charged to expense, leaving a zero balance in FERC Account 186. 11

12 Q. What is the total amount of retail incremental storm costs for Hurricane 13 Michael?

As reflected on Exhibit MG-1, line 49, the total amount of retail incremental storm 14 A. costs for Hurricane Michael is \$312.8 million. This amount represents \$427.7 million 15 of incurred Hurricane Michael storm restoration costs less \$6.2 million of non-16 17 incremental costs, \$5.0 million in third-party reimbursements, and \$101.9 million of capital costs, resulting in total incremental costs of \$314.6 million (system). Once 18 19 jurisdictional factors are applied at the functional level, the total amount of storm 20 costs eligible for recovery from retail customers associated with Hurricane Michael is \$312.8 million ("Retail Recoverable Costs"). 21

¹ These capital costs include reserve equipment in FERC Account 368, Line Transformers, used in storm restoration that were subtracted as part of the Capitalized Cost Adjustment. ² Because Hurricane Michael occurred in October 2018, cost recovery is governed by Gulf's 2017 Stipulation and Settlement Agreement together with the Rule.

1	Q.	What types of costs are included in Gulf's Retail Recoverable Costs charged to								
2		the storm reserve for Hurricane Michael?								
3	A.	In accordance with the Rule, the categories of costs outlined below were properly								
4		included in the calculation of the total Retail Recoverable Costs reflected on Line 49								
5		of Exhibit MG-1:								
6		• Regular Payroll and Related Costs: Includes \$2.4 million of regular payroll								
7		and related payroll overheads for employee time spent in direct support of storm								
8		restoration and is net of amounts normally recovered through capital. This								
9		amount excludes bonuses and incentive compensation.								
10		• Overtime Payroll and Related Costs: Includes \$6.2 million of overtime payroll								
11		and payroll tax overheads for employee time spent in direct support of storm								
12		restoration.								
13		• Contractor Costs and Line Clearing: Includes \$255.9 million of costs for								
14		mutual aid utilities, line contractors and vegetation contractors, including								
15		mobilization and de-mobilization costs.								
16		• Vehicle and Fuel: Includes \$0.5 million for incremental vehicle costs and fuel								
17		used by both Gulf and contractors for storm restoration activities.								
18		• Materials and Supplies: Includes \$29.9 million in materials and supplies used								
19		to repair and restore service and facilities to pre-storm condition. This amount								
20		does not include that portion of materials and supplies used in the Hurricane								
21		Michael restoration activities that are included in the capital cost.								

1		• Logistics Costs: Includes \$121.8 million of costs for staging and check-in sites,							
2		meals, lodging, buses and transportation, and rental equipment used by							
3		employees and contractors in direct support of storm restoration.							
4		• Other Costs: Includes \$4.7 million of costs, primarily for reserve equipment in							
5		FERC Account 368, Line Transformers, held prior to the storm that were							
6		installed as a part of restoration. This reserve equipment was subtracted as part							
7		of the Capitalized Cost Adjustment included on Line 43 of Exhibit MG-1.							
8	Q.	How did Gulf determine the non-incremental costs it incurred for Hurricane							
9		Michael?							
10	A.	Once all costs were incurred and recorded, the CSOS Team completed a detailed							
11		review in order to determine non-incremental costs under the ICCA methodology.							
12		Per the ICCA methodology, non-incremental costs are those that are included in							
13		normal base rate operations. Below is a summary of non-incremental costs incurred							
14		for Hurricane Michael as defined in the Rule, which have been removed from the							
15		total costs recorded to FERC Account 186 (see line 26 on Exhibit MG-1).							
16		• Regular Payroll: In general, regular payroll costs recovered through base O&M							
17		are non-incremental. Gulf calculated the non-incremental payroll by function.							
18		For Steam & Other and Customer Service functions, the payroll costs were							
19		recorded to base O&M, and were therefore fully removed from Account 186 as							
20		non-incremental payroll. As it relates to the Distribution function, the 2018							
21		budgeted payroll allocation between base O&M and capital was 30 percent and							
22		70 percent, respectively. Therefore, 30 percent was removed as non-incremental							
23		base O&M payroll. As it relates to the Transmission function, the 2018							

1 budgeted payroll allocation between base O&M and capital was 20 percent and 80 percent, respectively. Therefore, 20 percent was removed as non-incremental 2 base O&M payroll. Lastly, the payroll costs for support functions (such as 3 Accounting, External Affairs, Human Resources, Legal, etc.) were base O&M 4 5 and were fully removed from Account 186 as non-incremental payroll. This 6 non-incremental payroll was then allocated to T&D, and is included on Line 15 7 for T&D. The total amount of non-incremental payroll for Hurricane Michael is \$4.5 million. 8

9 Vegetation Management: The vegetation management storm adjustment is • calculated by taking a monthly O&M average for normal vegetation expenditures 10 11 over a 3-year period. Based on this calculation, the storm charges are reviewed 12 and compared to the historical monthly expenditure average for the month(s) 13 associated with the storm. Any amount exceeding the calculated 3-year average 14 of historical spending is shown as incremental above base storm vegetation cost. Any amount up to the calculated historical average is removed from the storm 15 16 accounts. Based on this methodology, \$0.8 million was non-incremental, of 17 which \$0.3 million was related to the Distribution function and \$0.5 million was 18 related to the Transmission function.

Vehicle Utilization and Fuel costs: All Gulf-owned vehicle costs charged to
 the storm work orders, are considered non-incremental. While fuel costs
 incurred by Gulf directly related to storm restoration are charged to the storm
 work orders, only the incremental fuel expense that exceeded the October 2018
 budget is considered a recoverable storm expense. Gulf determined \$0.2 million

2

was non-incremental for both Gulf-owned vehicle costs and fuel costs, of which a majority is reflected in the Distribution function.

- Thank-You Advertisements: Public service announcements regarding key
 storm-related issues such as safety and service restoration estimates are
 recoverable through the storm reserve; however, thank-you advertisements
 directed to customers and mutual aid utilities cannot be charged to the storm
 reserve. Thank-you advertising totaling \$7 thousand for Hurricane Michael was
 charged below-the-line.
- Legal Claims: Certain claims were paid that primarily related to property
 damage caused by Gulf personnel and contractors during restoration. None of
 the cost of claims is recoverable through the storm reserve; therefore, claims
 totaling \$0.3 million were charged to base O&M and reflected in the T&D
 functions.
- Family Services: Employee assistance costs provided to Gulf employees are reflected in the General function, and are not recoverable through the storm reserve. These costs totaling \$0.4 million were charged to base O&M.
- 17 Q. How did Gulf determine the capital costs incurred and recorded on its books
 18 and records for Hurricane Michael?
- 19 A. The amount of capital costs for each storm event is determined by applying part 20 (1)(d) of the Rule, which states that "...the normal cost for the removal, retirement 21 and replacement of those facilities in the absence of a storm" should be the basis for 22 calculating storm restoration capital.

Costs related to storm restoration work³ are initially charged to FERC Account 186 1 2 and estimated capital costs are then reclassified to the appropriate capital accounts. Gulf employs a storm accounting capital estimation process derived from the amount 3 of materials and supplies issued during a storm less returns. Gulf utilizes this data as 4 5 a basis to calculate the total amount of capital costs for the Distribution function in 6 accordance with Gulf's capitalization policy, which includes materials, labor and overhead. The capital costs for other functional areas are determined based on an 7 estimate of the actual work performed and then likewise recorded to the appropriate 8 9 capital accounts.

10

Once the capital work is completed, the costs are recorded to the appropriate functional plant account in FERC Account 101, Plant In Service, based on the estimated normalized cost of installed units of property. Retirements of fixed assets removed during restoration are recorded when the new incurred capital costs are placed in service via a new discrete work order. As shown on line 43 of Exhibit MG-1, a total of \$101.9 million was recorded as capital costs for Hurricane Michael.

17 Q. How much did Gulf incur in its T&D functions associated with Hurricane 18 Michael?

A. Gulf finalized the cost estimate as of October 31, 2019. As reflected on Exhibit MG1, Gulf incurred \$422.0 million of costs in its T&D functions after power had been restored to a majority of Gulf's customers.

³ These costs exclude reserve equipment in FERC Account 368 used in storm restoration that were subtracted as part of the Capitalized Cost Adjustment.

1 **Q**. Did Gulf incur costs in functions other than T&D? 2 Yes, Gulf incurred costs associated with replacement and repairs to company A. 3 buildings and structures as well as call center support from the customer service function as indicated on Exhibit MG-1 line 12. 4 5 Q. Did Gulf receive, or does it expect to receive, any insurance recoveries associated 6 with storm damage resulting from Hurricane Michael? 7 A. No. Gulf does not have insurance for its T&D assets. In addition, Gulf could not make a property insurance claim for non-T&D assets as a result of Hurricane Michael 8 9 because no loss exceeded the deductible amount for insured assets. Did Gulf receive any third-party reimbursements for storm-related costs? 10 **Q**. 11 Yes. As shown on line 39 of Exhibit MG-1, AT&T, Inc. reimbursed Gulf \$4.8 million A. 12 for 2,234 poles replaced by Gulf on its behalf, as well as \$0.1 million reimbursement from PowerSouth for the replacement of a radial line. 13 14 Q. What jurisdictional separation factors have been applied to the Incremental 15 Storm Losses to determine the amount of Retail Recoverable Costs to charge to the storm reserve? 16 17 A. The jurisdictional separation factors from Gulf's 2017 Test Year filed in Docket No. 20160186-EI have been applied to jurisdictionalize the Hurricane Michael 18 Incremental Storm Losses and were provided by Gulf witness Boyett. 19 20 **Q**. What is the storm reserve balance after recording the total incremental retail storm costs for Hurricane Michael? 21

A. As shown on line 1 on Exhibit MG-1, the pre-storm reserve balance was \$48.0
million as of September 30, 2018. The \$312.8 million of Retail Recoverable Costs

- for Hurricane Michael charged to the storm reserve created a deficiency of \$264.8
 million (the "Eligible Restoration Costs"), which was offset by an additional accrual
 to the reserve post-storm of \$18.3 million.
- 4

Q. What is the total Recoverable Storm Amount Gulf is requesting approval to recover in this proceeding?

A. As reflected on Line 63 on Exhibit MG-1, the total Recoverable Storm Amount that
Gulf is requesting is \$295.7 million. This amount represents the sum of Eligible
Restoration Costs of \$264.8 million, the partial offset of \$18.3 million related to the
post-storm reserve accrual, the replenishment of its storm reserve to \$40.8 million,
and interest on the unrecovered deficit in the storm reserve of \$8.3 million, all of
which have been grossed up for regulatory assessment fees.

Q. Is this calculation in compliance with Gulf's 2017 Stipulation and Settlement Agreement?

- A. Yes. Under Gulf's 2017 Stipulation and Settlement Agreement, Gulf is entitled to
 request recovery of the storm reserve deficit and replenish its storm reserve to the
 balance as of December 31, 2016, which was \$40.8 million.
- 17 **Q.** Does this conclude your direct testimony?
- 18 A. Yes.
- 19

Docket No. 20190038-EI Hurricane Michael Incremental Cost and Capitalization Approach Adjustments Exhibit MG-1, Page 1 of 2

Gulf Power Company Hurricane Michael Incremental Cost and Capitalization Approach Adjustments through October 31, 2019 (\$000s)

				Stor	m Costs By Functio	n(A)			
LINE NO.			Steam & Other (1)	Transmission (2)	Distribution (3)	General (B) (4)	Customer Service (5)	Total (6)	Calculation of Recoverable Storm Amount (7)
Inc. 1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 200 21 23 24 25 26 27 28 26 27 20 21 23 24 25 26 27 28	Storm Reserve Balance (Pre-Storm) Storm Restoration Costs Regular Payroll and Related Costs (C) Overtime Payroll and Related Costs (C) Contractors Line Clearing Vehicle & Fuel Materials & Supplies Logistics Other (D) Total Storm Related Restoration Costs Less: Non-Incremental Costs Regular Payroll and Related Costs (E) Overtime Payroll and Related Costs (E) Overtime Payroll and Related Costs Contractors Line Clearing: Vegetation Management Vehicle & Fuel Materials & Supplies Logistics Other Thankyou Ads Legal Claims Total Non-Incremental Costs	Sum of Lines 4 - 11 Sum of Lines 15 - 25	(1) \$193 160 762 762 762 762 762 762 762 762	(2) (2) (2) (2) (2) (2) (3) (4) (3) (2) (3) (2) (3) (3) (2) (3) (3) (3) (3) (3) (3) (3) (3	(3) (3) (3) (3) (3) (3) (3) (3) (3) (3)	\$50 23 331 0 0 9 32 0 \$445 \$50 23 331 0 0 \$445 \$0 \$445 \$445	\$1,255 976 0 0 0 0 0 0 0 0 0 52,232 \$1,255 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	(6) \$6,964 6,302 (237,343 19,673 727 29,957 121,796 (4,913 \$427,675 \$4,544 \$4,913 \$427,675 \$4,544 98 331 788 186 9 9 322 7 251 \$6,247	(7) \$(48,008)
28 29 30 31 32 33 34 35	Incremental Storm Losses Regular Payroll and Related Costs Overtime Payroll and Related Costs Contractors Line Clearing Vehicle & Fuel Materials & Supplies Logistics	Lines 4 - 15 Lines 5 - 16 Lines 6 - 17 Lines 7 - 19 Lines 8 - 20 Lines 9 - 21 Line 10 - 22	\$0 160 762 0 0 1,789 95	\$493 795 22,555 877 55 1,651 14,558	\$1,927 4,272 213,694 18,008 486 26,509 107,111	\$0 0 0 0 0 0 0	\$0 976 0 0 0 0 0 0	2,420 6,204 237,011 18,885 541 29,948 121,764	
36 37 38	Other Subtotal	Line 11 - 24 - 25 Sum of Lines 29 - 36	\$2,822	29 \$41,014	4,608	0 \$0	0 \$976	4,654 \$421,428	
39 40 41	Less: Third-Party Reimbursements (F) Net Incremental Restoration Costs Incurred	Lines 37 - 39	\$2,822	\$40,897	\$371,777	\$0	\$976	\$416,473	
42 43	Less: Capitalizable Costs, excluding Third-Party Reimb	ursements	1,492	11,758	88,611	0	0	101,861	
44 45 46	Total Incremental Storm Losses	Lines 41 - 43	\$1,330	\$29,140	\$283,166	\$0	\$976	\$314,612	
47	Jurisdictional Factor (G)		0.9720	0.9741	0.9963	0.9841	1.0000		
49 50	Retail Recoverable Costs	Line 45 * 47	\$1,293	\$28,384	\$282,124	\$0	\$976	\$312,777	\$312,777
51 52	Balance of Storm Reserve after Funding Estimated Sto	m Costs ("Eligible Restoration C	osts") (Lines 1 + 49))					\$264,769
53 54	Less: Additional 2018 Accruals to Storm Reserve (Pos	-Storm)							(18,344)
55 56	Plus: Interest on Unamortized Reserve Balance								8,304
57 58	Plus: Amount to Replenish Reserve to Level at Settlem	ent Agreement Implementation D	ate, December 31, 2	2016 ("Implementa	ation Storm Reserve	Balance")			40,808
59 60	Subtotal - System Storm Losses to be Recovered from	Customers (Lines 51 + 53 + 55 +	57)						\$295,536
61 62	Regulatory Assessment Fee Multiplier								1.00072
63	Total System Storm Losses to be Recovered from Cust	omers ("Recoverable Storm Amo	unt") (Lines 59 * 61						\$295,749

 Notes:

 (A) Storm costs are as of October 31, 2019. Totals may not add due to rounding.

 (B) General plant function reflects restoration costs associated with employee assistance.

 (C) Represents total payroll charged to the business unit (function) being supported. For example, an employee that works in Legal but is supporting Distribution during storm restoration would allocate their time to Distribution.

 (D) Includes other miscellaneous costs, including reserve equipment in FERC Account 368, Line Transformers and removed as Capital Costs in Line 43 above.

 (E) Represents regular payroll normally recovered through base rate O&M and not charged to the Storm Reserve.

 (F) Reinbursement from AT&T for net poles and a PowerSouth tap replaced by Gulf during restoration as a result of the storm.

 (G) Jurisdictional Factors are based on factors approved in Docket No. 160186-EL.

1	2	3	4	5	6	7	8	9	10	11	12		
				Users and Elisible									
				Unrecovered Eligible	Aueroge Upressuered						Uprocessored Eligible		
		Unrecovered Eligible		Refore Current Month	Fligible Restoration	Interest Rate - First day	Interest Rate - First day		Monthly Average		Restoration Costs -		
		Restoration Costs -	Less: Current Month	Interest	Costs	of Business Reporting	of Subsequent	Average Interest Rate	Interest Rate	Monthly Interest	Ending Balance	Month	
Month	Year	Beginning Balance	Amortization (A)	(Col. 3 + 4)	((Col. 3 + 5) / 2)	Month (B)	Reporting Month (B)	((Col. 7 + 8) / 2)	(1/12 of Col. 9)	(Col. 6 x 10)	(Col. 5 + 11)	Count	Cumulative Interest
June	2019	246,424,377	(3,580,641)	242,843,736	244,634,056	2.39000%	2.32000%	2.35500%	0.19625%	480,094	243,323,830	0	480,094
July	2019	243,323,830	(7,515,874)	235,807,956	239,565,893	2.32000%	2.10000%	2.21000%	0.18417%	441,209	236,249,165	1	921,303
August	2019	236,249,165	(7,645,174)	228,603,990	232,426,578	2.10000%	2.05000%	2.07500%	0.17292%	401,912	229,005,902	2	1,323,215
September	2019	229,005,902	(7,046,331)	221,959,571	225,482,737	2.05000%	1.97000%	2.01000%	0.16750%	377,684	222,337,254	3	1,700,898
October	2019	222,337,254	(5,704,470)	216,632,784	219,485,019	1.97000%	1.66000%	1.81500%	0.15125%	331,971	216,964,755	4	2,032,870
November	2019	216,964,755	(4,544,737)	212,420,018	214,692,387	1.66000%	1.66000%	1.66000%	0.13833%	296,984	212,717,002	5	2,329,854
December	2019	212,717,002	(5,101,765)	207,615,237	210,166,120	1.66000%	1.66000%	1.66000%	0.13833%	290,723	207,905,960	6	2,620,576
January	2020	207,905,960	(5,532,874)	202,373,086	205,139,523	1.66000%	1.66000%	1.66000%	0.13833%	283,770	202,656,855	/	2,904,346
March	2020	202,030,833	(4,795,922)	197,002,934	200,259,695	1.66000%	1.66000%	1.66000%	0.13833%	277,020	196,159,955	8	3,101,303
Anril	2020	193 825 945	(4,504,524)	189 183 166	191 504 556	1.66000%	1.66000%	1.66000%	0.13833%	264 908	189 448 075	10	3 717 189
May	2020	189.448.075	(5.684.567)	183,763,508	186.605.791	1.66000%	1.66000%	1.66000%	0.13833%	258,132	184.021.639	11	3,975,321
June	2020	184.021.639	(6,582,158)	177.439.481	180,730,560	1.66000%	1.66000%	1.66000%	0.13833%	250.005	177.689.486	12	4,225,326
July	2020	177,689,486	(7,205,973)	170,483,513	174,086,499	1.66000%	1.66000%	1.66000%	0.13833%	240,814	170,724,327	13	4,466,140
August	2020	170,724,327	(6,905,354)	163,818,972	167,271,649	1.66000%	1.66000%	1.66000%	0.13833%	231,387	164,050,359	14	4,697,527
September	2020	164,050,359	(6,002,831)	158,047,528	161,048,944	1.66000%	1.66000%	1.66000%	0.13833%	222,779	158,270,307	15	4,920,306
October	2020	158,270,307	(5,059,447)	153,210,860	155,740,584	1.66000%	1.66000%	1.66000%	0.13833%	215,436	153,426,296	16	5,135,741
November	2020	153,426,296	(4,409,613)	149,016,683	151,221,490	1.66000%	1.66000%	1.66000%	0.13833%	209,185	149,225,868	17	5,344,926
December	2020	149,225,868	(4,928,722)	144,297,145	146,761,507	1.66000%	1.66000%	1.66000%	0.13833%	203,015	144,500,161	18	5,547,941
January	2021	144,500,161	(5,263,925)	139,236,235	141,868,198	1.66000%	1.66000%	1.66000%	0.13833%	196,246	139,432,482	19	5,744,188
February	2021	139,432,482	(4,491,468)	134,941,014	137,186,748	1.66000%	1.66000%	1.66000%	0.13833%	189,770	135,130,784	20	5,933,958
March	2021	135,130,784	(4,420,034)	130,710,750	132,920,767	1.66000%	1.66000%	1.66000%	0.13833%	183,869	130,894,619	21	6,117,827
April	2021	130,894,619	(4,454,900)	126,439,719	128,667,169	1.66000%	1.66000%	1.66000%	0.13833%	177,985	126,617,704	22	6,295,813
May	2021	126,617,704	(5,479,740)	121,137,964	123,877,834	1.66000%	1.66000%	1.66000%	0.13833%	1/1,360	121,309,324	23	6,467,173
June	2021	121,309,324	(6,371,305)	114,938,019	118,123,671	1.66000%	1.66000%	1.66000%	0.13833%	163,400	115,101,419	24	6,030,573
August	2021	109,276,006	(0,976,610)	106,122,005	104 929 417	1.66000%	1.66000%	1.66000%	0.13635%	14,595	106,276,996	25	6,764,900
Sentember	2021	101 524 848	(0,857,137)	95 538 211	98 531 529	1.66000%	1.66000%	1.66000%	0.13833%	136 200	95 674 509	20	7 066 274
October	2021	95.674.509	(5,040,363)	90.634.147	93,154,328	1.66000%	1.66000%	1.66000%	0.13833%	128.860	90,763,007	28	7,195,134
November	2021	90,763,007	(4.398.255)	86.364.752	88,563,879	1.66000%	1.66000%	1.66000%	0.13833%	122,510	86,487,262	29	7.317.645
December	2021	86,487,262	(4,919,703)	81,567,560	84,027,411	1.66000%	1.66000%	1.66000%	0.13833%	116,235	81,683,795	30	7,433,880
January	2022	81,683,795	(5,366,611)	76,317,183	79,000,489	1.66000%	1.66000%	1.66000%	0.13833%	109,281	76,426,465	31	7,543,161
February	2022	76,426,465	(4,528,790)	71,897,675	74,162,070	1.66000%	1.66000%	1.66000%	0.13833%	102,588	72,000,264	32	7,645,750
March	2022	72,000,264	(4,453,538)	67,546,726	69,773,495	1.66000%	1.66000%	1.66000%	0.13833%	96,518	67,643,244	33	7,742,267
April	2022	67,643,244	(4,490,437)	63,152,806	65,398,025	1.66000%	1.66000%	1.66000%	0.13833%	90,465	63,243,271	34	7,832,732
May	2022	63,243,271	(5,523,806)	57,719,466	60,481,369	1.66000%	1.66000%	1.66000%	0.13833%	83,664	57,803,130	35	7,916,396
June	2022	57,803,130	(6,425,983)	51,377,146	54,590,138	1.66000%	1.66000%	1.66000%	0.13833%	75,515	51,452,661	36	7,991,911
July	2022	51,452,661	(7,039,727)	44,412,934	47,932,797	1.66000%	1.66000%	1.66000%	0.13833%	66,305	44,479,239	37	8,058,216
August	2022	44,479,239	(6,959,919)	37,519,321	40,999,280	1.66000%	1.66000%	1.66000%	0.13833%	56,714	37,576,035	38	8,114,931
September	2022	37,576,035	(6,046,406)	31,529,629	34,552,832	1.66000%	1.66000%	1.66000%	0.13833%	47,797	31,577,426	39	8,162,728
October	2022	31,577,426	(5,099,266)	26,478,160	29,027,793	1.66000%	1.66000%	1.66000%	0.13833%	40,154	26,518,315	40	8,202,882
Docombor	2022	20,510,515	(4,402,005)	17 004 121	24,200,975	1.66000%	1.66000%	1.66000%	0.13635%	33,390	22,069,226	41	0,230,470
lanuary	2022	17 121 222	(4,993,107)	11,054,121	13,331,074	1.66000%	1.66000%	1.66000%	0.13833%	10 012	11,121,222	42	8,203,373
February	2023	11.688.045	(4.600.249)	7.087.797	9.387.921	1.66000%	1.66000%	1.66000%	0.13833%	12,986	7,100,783	44	8,296,478
March	2023	7.100.783	(4,522,687)	2,578,096	4.839.440	1.66000%	1.66000%	1.66000%	0.13833%	6.694	2,584,791	45	8.303.172
April	2023	2,584,791	(4,559,373)	(1,974,582)	305,104	1.66000%	1.66000%	1.66000%	0.13833%	422	(1,974,160)	46	8,303,594
May	2023	(1,974,160)	(5,599,894)	(7,574,054)	(4,774,107)	1.66000%	1.66000%	1.66000%	0.13833%	-	(7,574,054)	47	8,303,594
June	2023	(7,574,054)	(6,503,576)	(14,077,630)	(10,825,842)	1.66000%	1.66000%	1.66000%	0.13833%	-	(14,077,630)	48	8,303,594
July	2023	(14,077,630)	(7,117,439)	(21,195,069)	(17,636,349)	1.66000%	1.66000%	1.66000%	0.13833%	-	(21,195,069)	49	8,303,594
August	2023	(21,195,069)	(7,033,765)	(28,228,834)	(24,711,952)	1.66000%	1.66000%	1.66000%	0.13833%	-	(28,228,834)	50	8,303,594
September	2023	(28,228,834)	(6,111,189)	(34,340,023)	(31,284,429)	1.66000%	1.66000%	1.66000%	0.13833%	-	(34,340,023)	51	8,303,594
October	2023	(34,340,023)	(5,158,696)	(39,498,719)	(36,919,371)	1.66000%	1.66000%	1.66000%	0.13833%	-	(39,498,719)	52	8,303,594
November	2023	(39,498,719)	(4,524,542)	(44,023,261)	(41,760,990)	1.66000%	1.66000%	1.66000%	0.13833%	-	(44,023,261)	53	8,303,594

Notes:

(A) Based on actual billed kWh storm charge sales. Storm charge revenues will be allocated first to the amortization of the unrecovered eligible restoration costs (expected to conclude in April 2023) and then to the replenishment of the reserve balance of \$40.8M. (B) Represents the average commercial paper rate. Docket No. 20190038-EI Hurricane Michael Incremental Cost and Capitalization Approach Adjustments Exhibit MG-1, Page 2 of 2

1	BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
2	GULF POWER COMPANY
3	DIRECT TESTIMONY OF TRACY G. CLARK
4	DOCKET NO. 20190038-EI
5	NOVEMBER 15, 2019
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1		I. <u>INTRODUCTION</u>
2		
3	Q.	Please state your name and business address.
4	A.	My name is Tracy Clark. My business address is One Energy Place, Pensacola,
5		Florida, 32520.
6	Q.	By whom are you employed and what is your position?
7	A.	I am employed by Gulf Power Company ("Gulf" or the "Company") as Manager of
8		Alliance Management with the responsibility of overseeing Gulf's intercompany
9		interchange contract relationship with Southern Company, as well as the transition
10		service agreement. In addition, I am responsible for overseeing the Hurricane
11		Michael invoice review process.
12	Q.	Please describe your duties and responsibilities related to overseeing the
13		Hurricane Michael invoice review process.
14	A.	I directed a team that reviewed and validated invoices to source documentation from
15		vendors who assisted Gulf in its restoration efforts related to Hurricane Michael.
16		During the review and validation process, this team, where applicable, identified
17		discrepancies which were resolved through credits, refunds or adjustments to the
18		vendor invoice.
19	Q.	Please describe your educational background and professional experience.
20	A.	I graduated cum laude from Troy State University in 1995 with Bachelor of Science
21		Degrees in Accounting and Mathematics, and in 1996 with an MBA, with an
22		Accounting Emphasis. I am a Certified Public Accountant licensed in the state of
23		Alabama. I began working for Southern Company in 2003 as the Internal Controls

Manager and held various positions of increasing responsibility including
 Accounting Research Manager, Financial Reporting Manager and Transmission
 Project Manager. Since joining Gulf in 2017, I have served as Project Manager in
 Regulatory, and as the Assistant Secretary and Compliance and Concerns Manager,
 before assuming my current responsibilities.

6

Q.

What is the purpose of your testimony?

A. The purpose of my testimony is to provide a detailed overview of the Company's
process of reviewing, approving, and where appropriate, adjusting or rejecting
invoices related to Gulf's post-Hurricane Michael restoration efforts.

- 10 **Q.** Please summarize your testimony.
- My testimony establishes that Gulf followed a robust and comprehensive review 11 A. 12 process, including receipt, review, and follow-up analysis to ensure that, where appropriate, all Hurricane Michael invoices (which, for purposes of my testimony, 13 14 include contractor, line clearing, logistics, employee expenses and other expenses) 15 were rejected, adjusted or paid. Gulf reviewed approximately 4,500 invoices related 16 to Hurricane Michael restoration activities. This comprehensive process allowed Gulf to reduce costs by more than \$6.6 million, some of which is reflected as 17 18 modifications to invoices, while in other cases vendors have reimbursed the 19 Company for amounts identified through Gulf's review process.
- 20
- 21
- 22

2

INVOICE REVIEW PROCESS

3 Q. Please describe Gulf's invoice review process.

II.

A. Gulf reviewed approximately 4,500 invoices related to Hurricane Michael restoration
activities. Upon receipt, invoices were logged to allow for tracking and monitoring
as the invoices proceeded through the review process. Gulf's team of invoice
reviewers was charged with the responsibility of reviewing and validating invoices
to relevant supporting documents, such as contracts, labor and equipment rates,
timesheets and expense receipts. The review process was closely monitored by
management, ensuring all identified discrepancies were resolved.

11 Q. Has an assessment been conducted to validate the soundness of Gulf's invoice
12 review process?

Yes. At Gulf's request, NextEra Energy's internal audit (IA) group conducted an 13 A. 14 assessment of the controls surrounding Gulf's invoice review process. IA selected a 15 sample of invoices and replicated Gulf's process to perform a detailed review, 16 assessing whether the invoices were appropriately approved and supported with 17 corresponding documentation for contracted rates, timesheets, etc. In addition, any 18 exceptions that were noted by IA were compared to the exceptions identified by Gulf. 19 IA concluded that the Company's invoice review process is adequate for storm 20 invoice processing and that the Gulf invoice review team identified 99.7 percent of 21 the same discrepancies identified by IA. Gulf addressed and resolved the items representing the 0.3 percent identified by IA that were not identified by the invoice 22 23 review team and used the findings to improve the review process. Of the 0.3 percent

identified by IA that was not identified by the invoice review team, Gulf leveraged
 these findings and identified opportunities to improve the review process.

3 Q. How did Gulf handle the extensive volume of invoices received as a result of 4 Hurricane Michael?

5 Due to the large volume of invoices, Gulf dedicated a team of five employees to Α. 6 oversee the accurate and timely review of the invoices related to Hurricane Michael. Gulf also hired six contractors to assist with the review process. This process 7 included a line-by-line review of each invoice received and comparison to 8 9 contemporaneous records of restoration work completed, including timesheets and 10 meal/accommodation records. Invoices were also compared to vendor contract terms 11 and provisions, among other activities. All reviews were detailed in a log maintained 12 for this purpose, and potential discrepancies were documented and resolved. In total, there were more than 10,000 man-hours committed to this process. 13

14 Q. How were identified invoice discrepancies resolved?

15 For each identified discrepancy (e.g., unsupported rates, missing receipts, A. 16 unauthorized expenses, etc.), the invoice review team would contact the appropriate 17 Gulf personnel or the vendor directly for additional information. If appropriate 18 supporting documentation was provided to validate the invoice, the discrepancy was 19 documented as resolved, and payment was approved. Otherwise, the review team 20 had the authority to modify or reject invoices, as appropriate, to reflect only validated 21 amounts. In cases where the invoices were previously paid, refunds or credit memos 22 were obtained by Gulf. Invoices that could not be validated resulted in \$6.6 million in credits and reimbursements, representing less than 2 percent the of reviewed total
 invoice amount.

3 Q. Do you have any observations about the fact that a thorough review of all 4 invoices resulted in a reduction of less than 2 percent?

- 5 A. Yes. The fact that less than 2 percent of the invoice total amount had to be adjusted 6 through this comprehensive review process shows that Gulf managed its vendors and 7 the restoration process in such a way as to largely eliminate any inappropriate 8 charges.
- 9 Q. Does this conclude your testimony?
- 10 A. Yes.
- 11

1	BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
2	GULF POWER COMPANY
3	DIRECT TESTIMONY OF CHARLES SHANE BOYETT
4	DOCKET NO. 20190038-EI
5	NOVEMBER 15, 2019
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Q. Please state your name and business address.

A. My name is Shane Boyett. My business address is One Energy Place, Pensacola,
Florida 32520.

4 Q. By whom are you employed and what is your position?

5 A. I am employed by Gulf Power Company ("Gulf" or the "Company") as
6 Regulatory, Forecasting and Pricing Manager.

7 Q. Please describe your duties and responsibilities in that position.

- A. I am responsible for the calculation of revenue requirements and cost recovery
 factors for the Company's fuel, capacity and environmental cost recovery clauses,
- 10 tariff administration, and the regulatory filing function of Gulf Power Company.

11 Q. Please describe your educational background and professional experience.

12 A. I graduated from the University of Florida in 2001 with a Bachelor of Science 13 degree in Business Administration and earned a Master of Business 14 Administration degree from the University of West Florida in 2005. I joined Gulf 15 in 2002 as a Forecasting Specialist and held that position for five years until 16 transferring to Gulf's Regulatory, Forecasting and Pricing department, where I 17 have held positions of increasing responsibility. In 2014, I transferred to Gulf's 18 Financial Planning department as a Financial Analyst until being promoted later 19 that year to lead the Regulatory and Cost Recovery department.

20 Q. Are you sponsoring any exhibits with this testimony?

- 21 A. Yes, I am sponsoring the following exhibits:
- 22

23

- CSB-1 Calculation of Proposed Storm Restoration Recovery Surcharges
- CSB-2 Proposed Revisions to Gulf Power's Tariff Sheets

1

Q. What is the purpose of your testimony?

A. The purpose of my testimony is to present new Proposed Storm Restoration
Recovery Surcharges ("Proposed Storm Charges") for all rate classes which are
based upon updated cost allocations to reflect actual costs incurred by the
Company. I am also proposing a true-up methodology to resolve any final over or
under recovery amounts related to the Proposed Storm Charges at the end of the
period upon which the Proposed Storm Charges are effective.

8 Q. Please describe the Proposed Storm Charges.

9 A. The Proposed Storm Charges set forth in my Exhibit CSB-1 are designed to 10 recover final storm restoration costs related to Hurricane Michael and to replenish 11 Gulf's storm reserve as contemplated in paragraph 7 of Gulf's 2017 Stipulation 12 and Settlement Agreement that resolved all issues in consolidated Docket Nos. 160186-EI and 160170-EI. These costs have been allocated to each retail rate 13 14 class based on the rate class allocations presented in my Exhibit CSB-1. From 15 there, I have solved for the annual retail storm restoration recovery amount that 16 results in the residential class factor equaling 0.8 cents per kilowatt-hour 17 ("kWh"), or \$8 per 1,000 kWh, and the other rate class factors set forth in my 18 Exhibit CSB-1. The \$8 target rate level for the residential rate class was selected 19 to strike a fair balance between mitigating rate impact to customers and timely 20 recovery of costs. The Proposed Storm Charges will allow the Company to 21 recover Hurricane Michael restoration costs and replenish the storm reserve over 22 a period of approximately 53 months which began in July 2019 with the 23 Commission's approval of Gulf's Interim Storm Restoration Charges.

Q. If Gulf's storm charges were set at \$4 per 1,000 kWh, how long would it take
 for the Company to recovery its prudently incurred storm restoration costs?
 A. If Gulf proposed a \$4 per 1,000 kWh target rate level as authorized in the 2017

- Stipulation and Settlement Agreement, the expected recovery period would be
 approximately 102 months or 8 1/2 years.
- 6 Q. Has the Commission approved the proposal to allow Gulf to recover its storm
 7 cost recovery charges at the \$8 per 1,000 kWh level?
- 8 A. Yes. The Proposed Storm Charges presented in my Exhibit CSB-1 are consistent 9 with the approach approved by the Florida Public Service Commission 10 ("Commission" or "FPSC") in Order No. PSC-2019-0221-PCO-EI, which 11 approved interim surcharge rates effective for the first billing cycle in July 2019. 12 Pursuant to the terms of Gulf's 2017 Stipulation and Settlement Agreement, the 13 Company is authorized to petition the Commission to allow storm recovery rates 14 greater than \$4 per 1,000 kWh for a period longer than 12 months if recoverable 15 storm costs exceed \$100 million.

Q. Were there any significant differences among the rate classes between the currently-approved Interim Storm Restoration Charges and the Proposed Storm Charges?

A. Yes, only one rate class had a change that was significantly different from the
interim charges. Gulf reviewed and updated the cost allocations for all rate classes
once the total actual storm costs were known. The final cost allocation Gulf is
proposing for the Outdoor Service ("OS") rate class is considerably less than what
was originally estimated in the February 6, 2019 petition proposing interim rates.

1 The OS rate class includes street and general area lighting as well as customer-2 owned fixed wattage loads like traffic signals and cable television amplifiers. This difference is the result of refining the outdoor lighting costs that are directly 3 4 assigned to the OS rate class. In the interim filing, Gulf included \$12 million of 5 estimated lighting restoration costs in the OS rate class allocation which resulted 6 in an interim OS class allocation of 5.951% and an interim surcharge rate of 2.661 7 cents per kWh. The total lighting restoration cost is now \$10 million, which has 8 also been adjusted to remove non-incremental outdoor lighting capital costs of \$5 9 million. The result is a direct assignment of \$5 million to the OS rate class which 10 reduces the proposed OS rate class allocation to 2.646% with a proposed 11 surcharge rate of 1.178 cents per kWh.

12

Q. How will Gulf determine the expiration date of the recovery period?

13 On an ongoing basis, Gulf will compare the final Recoverable Storm Amount A. 14 approved for recovery by the Commission to the actual and projected revenue 15 received from the Interim Storm Charges and new Proposed Storm Charges in 16 order to monitor the forecasted expiration date of the recovery period. No fewer 17 than 90 days prior to the date Gulf expects to replenish the storm reserve to \$40,808,000 ("Storm Reserve Replenishment Amount")¹, Gulf will make a 18 19 compliance filing with the Commission to provide notice of its intent to terminate 20 the Proposed Storm Charges.

¹ Paragraph 7(a) of the Stipulation and Settlement allows the Company to replenish its storm reserve to the level that existed as of December 31, 2016. Gulf's storm reserve level as of December 31, 2016 equaled \$40,808,000.

Q. How will Gulf determine any final true-up amount related to the Proposed
 Storm Charges, and what is the Company's proposal to calculate and resolve
 any excess or shortfall?

4 A. Gulf will compare the final Recoverable Storm Amount approved for recovery by 5 the Commission to the actual revenue received from the Interim Storm Charges 6 and new Proposed Storm Charges in order to determine any excess or shortfall in 7 recovery. The Company is proposing to apply interest to the variance at the 30-8 day commercial paper rate, consistent with the application of interest in other cost 9 recovery clauses. Within 45 days after the Proposed Storm Charges expire, Gulf 10 will make another compliance filing with the Commission that sets forth the 11 calculation of the appropriate final true-up rates to apply to customer bills for a 12 one-month period in order to refund the excess or collect the shortfall. The final 13 true-up rates will be designed in a manner that is consistent with the rate class 14 cost allocation used in the Proposed Storm Charges filed herein, unless modified 15 by this Commission. Gulf will apply the true-up rates to customer bills starting on 16 Cycle Day 1 of the first month that is more than 30 days after the Commission 17 approval of the true-up rates.

18 Q. How will Gulf notify its customers of the billing change that is going to 19 occur?

A. Gulf will notify customers of the change in their rates at least 30 days in advance
in the form of either a message on their bill or separate bill insert. Gulf will also
post the revised Storm Restoration Recovery tariff on the Company's website.

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6

1 Q. Please describe the Jurisdictional Factors set forth in your exhibit.

2 On page 3 of my exhibit CSB-1, I have identified the functional jurisdictional A. 3 factors for use by Gulf witness Goldstein to jurisdictionalize the incremental 4 storm restoration costs by function. These jurisdictional factors were calculated 5 on Gulf MFR Schedules B-6 and C-4, which were filed in Gulf's most recent rate case, and are based upon the most recently approved Cost of Service Study, also 6 7 filed in Docket No. 160186-EI. The jurisdictional factors utilized by Gulf in the 8 instant proceeding represent the most recently-approved functional separation 9 factors available to the Company.

- 10 Q. Does this conclude your direct testimony?
- 11 A. Yes.

(5)	CENTS/KWH	0.800	0.881	0.443	0.347	0.234	1.178	0.603	
(4)	2020 KWH SALES	5,375,316,326	310,649,050	2,502,496,008	752,155,601	1,715,835,780	146,369,056	10,802,821,821	
(3)	ALLOCATED \$	\$43,002,531	\$2,737,705	\$11,092,101	\$2,605,881	\$4,008,906	\$1,724,272	\$65,171,396	
(2)	ALLOCATION %	65.984%	4.201%	17.020%	3.999%	6.151%	2.646%	100.000%	
(1)	RATE CLASS	RESIDENTIAL	GS	GSD/GSDT	LP/LPT	MAJOR ACCTS	OS	TOTAL RETAIL:	

Gulf Power Company Storm Restoration Costs Related to Hurricane Michael Derivation of Rate Schedule Charges Docket No. 20190038-EI Calculation of Proposed Storm Restoration Recovery Surcharges Exhibit CSB-1, Page 1 of 3

(1)	(2)	(3)	(4)	(5)	(9)	(2)	(8)
CATEGORY	WEIGHT ¹	RESIDENTIAL	GS	GSD/GSDT	LP/LPT	MAJOR ACCTS	SO
PRODUCTION	0.41%	0.229%	0.011%	0.091%	0.028%	0.052%	0.002%
TRANSMISSION	9.07%	5.089%	0.253%	1.980%	0.597%	1.116%	0.041%
DISTRIBUTION	90.20%	60.525%	3.890%	14.901%	3.346%	4.935%	2.603%
GENERAL	%00.0	0.000%	%000.0	0.000%	%000.0	0.000%	%000.0
CUSTOMER SERVICE	0.31%	0.141%	0.047%	0.048%	0.028%	0.048%	%000.0
TOTAL	100.00%	65.984%	4.201%	17.020%	3.999%	6.151%	2.646%

¹Weights calculated from Exhibit MG-1, Page 1, Line 49

Allocation factors are based on weight multiplied by percent allocation of plant share by rate class consistent with the Cost-of-Service study filed in Docket No. 160186-EI.

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Docket No. 20190038-EI Calculation of Proposed Storm Restoration Recovery Surcharges Exhibit CSB-1, Page 3 of 3



Jurisidictional factors based on the MFRs filed in Docket No. 160186-EI.

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Tariff Sheets

Docket No. 20190038-EI Proposed Storm Restoration Tariff Sheets Exhibit CSB-2, Page 2 of 8

Gulf Pov	ver'	-	Thirty-Third Revised Canceling Thirty-Sec	Sheet No. ii cond Revised Sheet No. ii
TABLE OF	CONTE	ENTS	PAGE	EFFECTIVE DATE
Section	[Description	1 of 4	
Section I	Descript	ion of Territory Served	b	
Section II	Miscella	neous		
Section III	Technica	al Terms and Abbrevia	ations	
Section IV	Rules ar	nd Regulations		
Section V	List of C	ommunities Served		
Section VI	Rate Scl	hedules		
	GS GSD LP PX OS STORM BB CR PPCC ECR ECC FLAT-1 GSTOU GSDT LPT PXT SBS ISS RSVP SP RTP CIS BERS MBFC LBIR MBIR SBIR RSTOU CS XLBIR CL	 General Service - N General Service - E Large Power Service Large High Load Fa Outdoor Service Storm Restoration I Budget Billing (Opti Cost Recovery Clat Purchased Power C Environmental Cost Billing Adjustments Cost Recovery Clat Residential/Commercial General Service - E Large Power Service Large High Load Fa (Optional) Standby and Supple Interruptible Standb Residential Service Surge Protection Real Time Pricing Commercial/Industri Building Energy Ra Military Base Faciliti Large Business Inc. Residential Service Community Solar (C Extra-Large Busine Curtailable Load (C) 	Ion-Demand Demand Ce actor Power Service Recovery onal Rider) use - Fossil Fuel & Capacity Cost Reco t Recovery Clause and Payment of B use - Energy Conse crial Fixed Rate me-of-Use Conserr Demand - Time-of- Ce - Time-of-Use Conserr Demand - Time-of- Ce - Time-of-Use Conserr cactor Power Service of Service Variable Pricing rial Service Rider (Option entive Rider (Option ncentive Rider (Option ncentive Rider (Option entive Rider (Option contive Rider (Option	e Purchased Power overy Clause stills ervation vation (Optional) Use Conservation (Optional) conservation (Optional) conservat

Docket No. 20190038-EI Proposed Storm Restoration Tariff Sheets Exhibit CSB-2, Page 3 of 8

Gulf P	ower	Thirty-Fourth Revised Sheet No. 6.1 Canceling Thirty-Third Revised Sheet No. 6.1	
		PAGE EFFECTIVE DATE	
<u>Designation</u>	URSC	<u>Classification</u>	heet No.
RS	RS	Residential Service	6.3
GS	GS	General Service - Non-Demand	6.5
GSD	GSD	General Service - Demand	6.7
LP	GSLD	Large Power Service	6.10
PX	GSLD1	Large High Load Factor Power Service	6.13
OS SL,	OL, OL1, OL2	Outdoor Service	6.16
STORM		Storm Restoration Recovery	6.25
BB		Budget Billing (Optional Rider)	6.32
CR		Cost Recovery Clause - Fossil Fuel and Purchased Power	6.34
PPCC		Purchased Power Capacity Cost Recovery Clause	6.35
ECR		Environmental Cost Recovery Clause	6.36
		Billing Adjustments and Payment of Bills	6.37
ECC		Cost Recovery Clause - Energy Conservation	6.38
FLAT-1		Residential/Commercial Fixed Rate	6.39
GSTOU		General Service Time-of-Use Conservation (Optional)	6.42
GSDT	GSDT	General Service - Demand Time-of-Use Conservation (Optional)	6.45
LPT	GSLDT	Large Power Service - Time-of-Use Conservation (Optiona	l) 6.49
PXT	GSLDT1	Large High Load Factor Power Service - Time-of-Use Conservation (Optional)	6.53
SBS		Standby and Supplementary Service	6.57
ISS		Interruptible Standby Service	6.67

Section No. VI



Docket No. 20190038-EI Proposed Storm Restoration Tariff Sheets Exhibit CSB-2, Page 5 of 8

Legislative Format

Culf Por	MON	Thirty- Second<u>Third</u> Re	evised Sheet No. ii
	CONTENTS	Canceling Thirty-First	Second Revised Sheet No. ii
	CONTENTS	PAGE 1 of 4	EFFECTIVE DATE
<u>Section</u>	Description		
Section I	Description of Territory Serve	ed	
Section II	Miscellaneous		
Section III	Technical Terms and Abbrev	viations	
Section IV	Rules and Regulations		
Section V	List of Communities Served		
Section VI	Rate Schedules		
	RS - Residential Service GS - General Service - GSD - General Service - LP - Large Power Serv PX - Large High Load I OS - Outdoor Service STORM - Interim Storm Res BB - Budget Billing (Op CR - Cost Recovery CI PPCC - Purchased Power ECR - Environmental Co Billing Adjustment ECC - Cost Recovery CI FLAT-1 - Residential/Comm GSTOU - General Service - LPT - Large Power Serv PXT - Large High Load I (Optional) SBS - Standby and Supp ISS - Interruptible Stand RSVP - Residential Service SP - Surge Protection RTP - Real Time Pricing CIS - Commercial/Indus BERS - Building Energy R MBFC - Military Base Faci LBIR - Large Business In MBIR - Medium Business SBIR - Small Business In RSTOU - Residential Servic CS - Community Solar XLBIR - Extra-Large Busin CL - Curtailable Load (xe Non-Demand Demand vice Factor Power Service storation Recovery bional Rider) ause - Fossil Fuel & F Capacity Cost Recov- ost Recovery Clause ts and Payment of Bill ause - Energy Conse hercial Fixed Rate Time-of-Use Conserva Demand - Time-of-Use Commentary Service Dementary Service colementary Service by Service ce Variable Pricing strial Service Rider (Official Cating System (BERS diffies Charge (Optional centive Rider (Optional centive Rider) hess Incentive Rider (Optional Rider)	Purchased Power /ery Clause /s rvation ation (Optional) se Conservation (Optional) nservation (Optional) - Time-of-Use Conservation / ptional) al Rider) al Rider) onal Rider) onal Rider) ial Rider)

ISSUED BY: Charles S. Boyett

Section No. VI Thirty-ThirdFourth Revised Sheet No. 6.1 Gulf Power[®] Canceling Thirty-Second Third Revised Sheet No. 6.1 EFFECTIVE DATE PAGE 1 of 2 July 11, 2019 **Designation Classification** Sheet No. URSC RS **Residential Service** RS 6.3 GS GS General Service - Non-Demand 6.5 GSD General Service - Demand 6.7 GSD LP GSLD Large Power Service 6.10 PΧ GSLD1 Large High Load Factor Power Service 6.13 SL, OL, OL1, OL2 **Outdoor Service** OS 6.16 STORM Interim Storm Restoration Recovery 6.25 6.32 BΒ Budget Billing (Optional Rider) Cost Recovery Clause - Fossil Fuel and Purchased Power 6.34 CR PPCC Purchased Power Capacity Cost Recovery Clause 6.35 ECR Environmental Cost Recovery Clause 6.36 Billing Adjustments and Payment of Bills 6.37 ECC Cost Recovery Clause - Energy Conservation 6.38 FLAT-1 Residential/Commercial Fixed Rate 6.39 GSTOU General Service Time-of-Use Conservation (Optional) 6.42 General Service - Demand Time-of-Use Conservation GSDT GSDT 6.45 (Optional) Large Power Service - Time-of-Use Conservation (Optional) 6.49 LPT GSLDT Large High Load Factor Power Service - Time-of-Use PXT GSLDT1 6.53 Conservation (Optional) SBS Standby and Supplementary Service 6.57 ISS Interruptible Standby Service 6.67



BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

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IN RE: Petition for limited proceeding for recovery of incremental storm restoration costs related to Hurricane Michael, by Gulf Power Company

Docket No.: 20190038-EI

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true copy of the foregoing has been furnished by electronic mail this 15th day of November, 2019 to the following:

Office of Public Counsel J. R. Kelly/Thomas A. David Public Counsel c/o The Florida Legislature 111 W. Madison Street, Room 812 Tallahassee, FL 32399-1400 david.tad@leg.state.fl.us kelly.jr@leg.state.fl.us Office of the General Counsel Jennifer Crawford Johana Nieves Kristen Simmons 2540 Shumard Oak Blvd Tallahassee, FL 32399-0850 jcrawfor@psc.state.fl.us jnieves@psc.state.fl.us ksimmons@psc.state.fl.us

RUSSELL A. BADDERS

VP & Associate General Counsel Florida Bar No. 007455 Russell.Badders@nexteraenergy.com Gulf Power Company One Energy Place Pensacola FL 32520-0100 (850) 444-6550

STEVEN R. GRIFFIN Florida Bar No. 0627569 srg@beggslane.com Beggs & Lane P. O. Box 12950 Pensacola FL 32591-2950 (850) 432-2451 Attorneys for Gulf Power