FLORIDA PUBLIC SERVICE COMMISSION

In re: Proposed tariff filings) by SOUTHERN BELL TELEPHONE AND) TELEGRAPH COMPANY clarifying) when a nonpublished number can be disclosed and introducing) Caller ID to TouchStar Service)

DOCKET NO. 891194-TI



TELEPHONIC DEPOSITION OF:

GARY J. DENNIS

TAKEN AT THE INSTANCE OF:

The Citizens of the State of Florida, by and through Jack Shreve, Public Counsel

DATE:

Tuesday, February 25, 1991

TIME:

Commenced at 11:30 a.m. Concluded at 11:52 a.m.

PLACE:

Office of the Public Counsel 111 West Madison Street Room 812 "allahassee, Florida 32301

REPORTED BY:

JANE FAUROT Notary Public in and for t State of Florida at Large

ACCURATE STENOTYPE REPORTERS, INC. 100 SALEM COURT TALLAHASSEE, FLORIDA 32301 (904) 878-2221

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APPEARANCES:

REPRESENTING THE CITIZENS OF THE STATE OF FLORIDA:

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STIPULATIONS

The following deposition of GARY J. DENNIS was taken on oral examination, telephonically, pursuant to notice, for purposes of discovery, and for use as evidence, and for other uses and purposes as may be permitted by the applicable and governing rules. All objections, except as to the form of the question, are reserved until the final hearing in this cause; and reading and signing is not waived.

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GARY J. DENNIS

was called as a witness, having been first duly sworn, was examined and testified as follows:

DIRECT EXAMINATION

15 BY MR. BECK:

- Q Mr. Dennis, will you please state your full name.
- A Gary J. Dennis, D-E-N-N-I-S.
- 18 Q By whom are you employed?
- 19 A BellSouth-DC.
- 20 O That is BellSouth Corporation?
- 21 A It is actually a corporation within BellSouth
- 22 | Corporation. It's BellSouth-DC, Incorporated.
 - Q What is your position with BellSouth DC?
 - I am Director of Federal Regulatory.
- 25 Q How long have you held that position?

A Approximately two years.

- O Okay. And, if you could, just briefly describe the function of the corporation BellSouth LC?
- A Essentially, the organization develops and executes advocacy programs designed to enhance BellSouth's policies and positions, interests, pending before various agencies here in Washington, as well as the Congress.
- Q And is BellSouth-DC a wholly-owned subsidiary of BellSouth Corporation?
 - A To my understanding, it is.
- Q In your representation of the policies of BellSouth, does that also encompass the representation of Southern Bell and South Central Bell as subsidiaries of BellSouth Corporation?
 - A Yes, it does.
- Q Mr. Dennis, you are familiar generally with Caller ID, are you not?
- A Yes, I am.
- Q Could you generally describe your involvement with Caller ID?
- A My specific responsibilities here in Washington involve those programs that we are trying to advocate here in Washington involving the Federal Communications Commission, or the FCC. So, I particularly stay involved with the Caller ID activity that is before the Commission or the FCC. And one

from their federal or national significance.

- Q Were you also involved in the till by Senator Cole to require per call blocking with Caller ID?
- A No, not directly. I am aware of it. I am aware of the testimony that we filed in that proceeding, but I didn't participate in the preparation of the testimony or even attend the various hearings that did occur last year.
- Q Mr. Dennis, do you have a copy of your memorandum dated August 6, 1990 that you wrote to Tom Hamby and Ernest Bush?
 - A Yes, I do.

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Q We have marked that as Deposition Exhibit No. 1 here for your reference, please.

(Deposition Exhibit No. 1 marked for identification.)
BY MR. BECK:

- Q Could you tell me what prompted you to write that memorandum?
- A I guess from my experience with the Commission I have obviously been involved with the Caller ID debate and that issue, for the most part, from a federal viewpoint. And in doing so, I have tried to track what has been going on in the

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state. I guess I developed some personal feelings as to how we should track and proceed with that debate on a federal basis, and some of those might apply to state activity.

- Q Okay. In your memorandum dated August 6th, you proposed the offering of Caller ID in three forms, do you not?
 - A Yes, I did.
- Q Okay. And how did you develop those three different forms of offering Caller ID?

Really, in a sense, I kind of dreamed up these ideas. As I said, I have been involved with the debate. Overall they may be considered a little tendentious in that the end result that I was trying to achieve with those three ideas was one that I emphasized the importance of the privacy of the called party, not necessarily the calling party. And I, for the most part, was trying to develop an idea or suggestion. It was merely a suggestion that might help us address in some form or fashion the rights of both the called and the calling party. Though, as you can tell by my suggestion, it was really oriented more towards protecting the rights of the party being called or the called party. Because I had pretty well bediscouraged by the various privacy rights organizations, and I personally had a feeling that they had, basically, taken the wrong side of that argument. And in my mind the privacy that is most important is the party that is being called. So, with, I guess, the limited technology background that I had with

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- Q And do you believe those three forms would achieve a balance between the privacy rights of the calling and called parties while retaining the public value of Caller ID?
- A I think at the time I wrote that memorandum I believed that, yes.
- Q And I take it, then, from the way you answered that that you no longer believe that?
- A Essentially, that is true. The response I received on that memorandum was that those were good suggestions; however, the technology will not support that for any time in the near future.
- Q Were the responses you received, then, limited to the technology of being able to offer these as opposed to them being a good policy way to go?
- A Yes, they were. We didn't get into a lot of detail.

 I kind of dropped the subject. This was probably towards the early part of fall last year. We could have gotten into the other aspect of it, was that people might see through this proposal and particularly the privacy people might see through it, and say that it's not -- it is really not of any benefit.

 It is still Caller ID with no per call blocking. Especially if

you would assume that most customers would not want to receive unidentified anonymous phone calls and would select the option to have those rejected. But, for the most part, the discussion, that was a very short verbal conversation with Tom Mamby basically said, you know, "We have been working with a number of the suppliers, and this is not available." And I believe he said Northern Telecom was at least pursuing this line of thought, but it would be years before such technology was even available.

Q And is it your understanding that even now it would be available?

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A Yes. I think because of the process that has to take place, I am sure you are familiar with our MFJ restrictions, we cannot do a lot of interacting with various features that we need with an individual vendor. It is more along the lines of those vendors telling us what features they have developed, and I think that is, unfortunately, the situation here. When we go towards the end of the industry with features, we have to go in a generic requirements document that generally take a year or so to develop, and make all vendors aware of it. And then because of the requirements of being even-handed with all vendors, it generally takes another year to get those developed and selected. And so, you are talking about a two to three-year process from the time ideas are invented as to how to do features and functions of switching equipment until you

see them in the field. Those may be in the field, but the first deployment is not general deployment.

- Q Mr. Dennis, do you have a copy of a memorandum from Tom Hamby to you dated December 6th, 1990?
 - A Is that the one with my other suggestion?

 MR. FALGOUST: Yes.

BY MR. BECK:

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- Q What other suggestion?
- A Well, there was a suggestion with regard to routing Caller ID through voice mail.
 - Q Do you have a memorandum that discusses that?
- Memorandum. When I pulled the file of Caller ID information, I did have this response from Hamby. To my knowledge, that was as a result of another suggestion that I submitted that was more focused and that unidentified calls ought to go to a voice messaging kind of response.
- Q Would that be in lieu of block identified call option in your August 6th memorandum?
 - A Yes.
- Q Okay. So, instead of just getting it blocked, they would get a message saying that the subscriber isn't taking calls from people who block their number?
- A That's true. I believe that suggestion actually followed this August 6th, I -- like I said, I did not go

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research that specific one, because I did not feel that was part of the issue here.

- Q Okay. Your December 6th, 1990, or I should say the response of Tom Hamby dated December 6th, 1990 describes the development of unidentified call rejections, is that right?
 - A Yes, it does.
- Q And doesn't it state that both Northern Telecom and AT&T are scheduled to release unidentified caller rejection in late 1991 or early 1992?
 - A Yes.
- Q Okay. And is that still your understanding of when these technologies are expected to be available?
- A Yes. Those are at least the time frames, and they pretty well track what I mentioned earlier, that it takes a year or two before a first release of a feature. And in this case, it also indicates that those two companies have, you know, basically begun development on this feature without any detailed generic requirements from the telephone companies.
- Q Going back to your August 6th memorandum, what response did you get then from Tom Hamby and Frnest Bush?
- A Well, as I said, Hamby and I met, as I recall, outside of a meeting we were both in, and he verbally told me that he had received the suggestion. And said, you know, "We are aware of what capabilities the switching equipment

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manufacturers can provide, and this is not -- that they are 1 going to be providing it any time in the near future." He said that although it was a good suggestion, it was too far off in 3 time to have an impact on the policy that they needed to make R_{j}^{1} at the current time." 5 Okay. Could you tell us briefly who Tom Hamby is and 6 what his position is with your Company? 7 Tom Hamby is the Assistant Vice President of 8 Marketing. 9 10

- For what company? Q
- For BellSouth Services. Α
- And who is Ernest Bush? 0
- Ernest is the Assistant Vice President for Regulatory Matters, BellSouth Services.
- Okay. Did you have any conversations with Mr. Bush about your August 6th memo?
- Not that I recall. We may have, but I do not recall especially any specifics to the detail that I do with Tom Hamby. He may have said, "I saw your memo," but he didn't really have any comment. I don't really recall any details of a conversation with Ernest on that.
 - MR. BECK: Thank you. That is all I have. other attorneys may have some questions for you too, though.

CROSS EXAMINATION

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BY MR. MATHUES:

Q Mr. Dennis, my name is Steve Lathues, I represent the Florida Department of General Services. In your August 6th, 1990 memorandum, after the third bullet relating Caller ID, you mentioned something called a privacy bridge. Can you tell me what that is, please, sir?

A Just one second, let me look at that specific part of the document. Oh, my understanding at that time, which is, I guess, still my understanding, is that the telephone company could establish an 800 number, or even a local number, or a 90 number and basically achieve a second dial tone through that telephone number to complete an anonymous phone call. In other words, they would dial a local telephone number that would give them a — and their number would be identified to that bridge, but then a second dial tone would be afforded, and they could dial an anonymous phone call from, basically, by using that bridge.

MR. MATHUES: Thank you, sir. That is all I have.

CROSS EXAMINATION

BY MS. GREEN:

Q Mr. Dennis, I'm Angela Green, and I represent the Commission Staff here in Florida. I just have a few questions for you.

Regarding the suggestion in your August 6th, 1990 memorandum to Mr. Hamby and Mr. Bush, in particular the block

unidentified calls option. I believe you stated earlier that it was your understanding that the technology to accomplish this suggestion is still not available as of this date. Is that correct?

A Yes, that is my understanding I might add that my knowledge of the availability is very limited in my role. It was back in August and remains so today. I do not have a role of day-to-day interface with those various entities providing technology to our firm.

Q Perhaps I don't understand exactly, and should get this straight before we proceed further, what your responsibilities are with your Company. One of the things you mentioned that you were involved with was tracking the rulemaking petition at the FCC. Could you describe for me, and if you already did this earlier, I'm sorry, but could you describe for me what your job duties are?

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A Yes, I believe I did that earlier, but I will repeat it. It is basically to develop and execute advocacy programs designed to further BellSouth's policies and positions here in Washington before, primarily, the FCC. My focus is primarily around issues such as ONA, mobile services, ISDN, SS-7 and cable TV.

- Q And you stated that you really don't have a technical background. What is your background?
 - A Well, I do have a technical background. I began

working with Southern Bell in the network operations organization. I think the difficulty i, with this job is I don't have day-to-day contact with technology. I basically represent the various policies and positions the corporation takes on the issues before the FCC. That representing role does not afford me the opportunity to be in touch directly on a day-to-day basis with various technologies.

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- Q So how do you keep yourself informed as to these various technologies as, say, a rulemaking docket progresses?
- A Well, I would say it is not easy because there are lot of various technologies that I have to cover. I read the periodicals and try to keep up with the documentation and the substantiation behind our positions that we take. And then at times I try to use the background and the information I have acquired directly in my previous roles with the Company.
- Q I can certainly appreciate that that is a lot to keep up with. Would it surprise you to learn that a recent technological publication reported that AT&T and Northern Telecom have both made this equipment available to do block identified calls as you suggested?
- A Yes, it would. I am not aware that they have done that, but as you implied, I would not normally be in that direct information flow in this position.
- Q If you did know for a fact that that technology was available, would that cause you to change your position in any

respect from what you have discussed with Mr. Beck earlier?

MR. FALCOUST: Can you be more specific, Angela? I
am not sure if I understand --

THE WITNESS: I am concerned that that is a hypothetical question. Can you give me a little more rephrasing on that?

BY MS. GREEN:

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Q Would it be correct to say that you had more or less abandoned your position because of the technological impossibility of your suggestions?

A I certainly pretty well put it aside. I guess I also felt like that, you know, this is just part of the ongoing internal discussion that is healthy to a company in that — for providing suggestions and making sure that others have thought of various things and that there are things in the mill. I am not sure with this proceeding that I am going to be as forthright with suggestions in the future. But, essentially, I had fairly well put that aside. And to my knowledge, it still is a technology that is a possibility, one that we haven't even made purchase decisions on, to my knowledge. And there is a lot to happen before that technology could be in place in any part of the region.

Q Do you still maintain an interest in working to have your suggestions accepted within your company or have you abandoned those?

A I wouldn't use the term "abandoned." I think what I did was, as I would hope that other people in the corporation would, and I would hope that people external to the corporation would understand there is a certain amount of suggesting and suggestion and discussion that goes on in any policy decision. But I had my time and my say as to what I was suggesting based on, I think with hindsight, limited technological understanding of the details of what was in place today.

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But, nevertheless, I made a suggestion. I, in fact, got it acknowledged as at least being received and thought about to some degree. And then the policymakers of our corporation, in this case Southern Bell, proceeded on with the information that they had and established a policy position and carried that forth.

So, you know, I haven't necessarily abandoned it. I had a part in the process because of the policies that were made and that I support. The corporation went forward. Three years down the road those policymakers, based on currently available technology, might well make another decision. But I fully understand they had to make their decision last fall and as far as I am concerned even today, based on what is available to them in the technology marketplace.

MS. GREEN: I have no further questions for you.

MR. FALGOUST: We will agree to the same stipulation as the previous deposition just before we closed it?

MR. BECK: Yes. MR. FALCOUST: Gary, thank you very much. I appreciate your time. THE WITNESS: Sure. Ĝ (The deposition was concluded at 11:52 a.m.) 1.5

CERTIFICATE OF REPORTER

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> I, JANE FAUROT, Court Reporter, Notary Public in and for the State of Florida at Large:

> DO HEREBY CERTIFY that the foregoing proceedings was taken before me at the time and place therein designated; that before testimony was taken the witness/witnesses were duly sworn; that my shorthand notes were thereafter reduced to typewriting; and the foregoing pages numbered 1 through 18 are a true and correct record of the proceedings.

I FURTHER CERTIFY that I am not a relative, employee, attorney or counsel of any of the parties, nor relative or employee of such attorney or counsal, or financially interested in the foregoing action.

WITNESS MY HAND AND SEAL this _ day of March, 1991, in the City of Tallahassee, County of Leon, State of Florida.

> JANE FAUROT, Court Notary Public in and for the State of Florida at Large

My Commission Expires: July 16, 1993

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Proposed tariff filings by SOUTHERN BELL TELEPHONE AND TELEGRAPH COMPANY clarifying when a nonpublished number can be disclosed and introducing Caller ID to TouchStar Service

Docket No. 891194-TI

Deposition Exhibit No.

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August 6, 1990

Memorandum To: Tom Hamby

Ernest Bush

From:

Gary J. Dennis

Subject:

Caller ID

I have a suggestion that we may want to consider that will unrayel the Caller ID issue, once and for all!

Offer Caller ID service in three forms:

- o Caller ID Block Unidentified Calls (This would allow a Caller ID customer to choose not to receive unidentified calls by the C.O. rejecting the calls in a fashion similar to Call Reject)
- o Caller ID Allow Unidentified Calls (This would allow Caller ID customers to receive anonymous or privacy calls if they choose)
- o Caller ID Per Call Blocking (This would allow a caller to call anonymously with nominal or no charge by requiring extra dialed digits or by using a "privacy bridge.")

This three-part suggestion meets all of our needs, could give us some favorable press, and could get this service on track towards implementation. It also achieves "balance" between privacy rights of calling and called parties, while retaining public value of Caller ID. With Caller ID - Block Unidentified Calls an unidentified call (i.e. someone using pe. call blocking) cannot get through to a customer who does not choose to be bothered by unidentified calls. Thus the value of unidentified calls is diminished and the privacy needs of Caller ID customers are retained in that they can choose to only receive identified calls. Obviously, out of Caller ID service area calls would pass through to Caller ID customers whether or not they have blocked unidentified calls.

We are getting no where in the public debate on the per call blocking and I believe this may give us the opportunity to lead the effort on this important new service without giving up the benefits of Caller ID to our customers. My suggestion may require a minor switching system software modification (to block unidentified calls) but that would be a small price to pay to get this debate behind us.

Please let me know what you think. We may want to consider this proposal in our upcoming written Congressional testimony on Caller ID.

ce: Lynn Holmes Karen Possner Jim McCollum Don Davis

D.

December 6, 1990

TO:

G. J. Dennis

FROM:

T. L. Hamby

SUBJECT: Caller ID

Gary, thanks so much for your suggestion on routing unidentified callers to the Caller ID (or any) subscribers voice mail (Memory Call). I am happy to report to you that a feature known as Unidentified Caller Rejection (UCR) is presently scheduled for standards development by Bellcore in 1991. Northern Telecom har already begun development of this feature, and both they and AT&T are scheduled to release UCR in the late 1991 to early 1992 timeframe.

Preliminary indications are that this feature is being developed to utilize a common central office announcement. However, your suggestion of forwarding to a voice mail box is an excellent one, and we will certainly champion its incorporation as an option into the technical standards.

Thanks again for your suggestion.

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