

FLORIDA PUBLIC SERVICE COMMISSION  
FLETCHER BUILDING  
101 EAST GAINES STREET  
TALLAHASSEE, FLORIDA 32399-0850

M E M O R A N D U M

JULY 18, 1991

TO : DIRECTOR OF RECORDS AND REPORTING

FROM : DIVISION OF COMMUNICATIONS [CIMERMAN, O'PRY, WIDELL] *RC [initials] [initials] [initials]*  
DIVISION OF LEGAL SERVICES [GREEN] *HC [initials]*

RE : DOCKET NO. 910511-TL-EAS - REQUEST BY NASSAU COUNTY BOARD  
OF COUNTY COMMISSIONERS FOR EXTENDED AREA SERVICE BETWEEN  
ALL NASSAU COUNTY EXCHANGES.

AGENDA: JULY 30, 1991 - CONTROVERSIAL - PROPOSED AGENCY ACTION -  
PARTIES MAY PARTICIPATE

PANEL: FULL COMMISSION

CRITICAL DATES: NONE

CASE BACKGROUND

This docket was initiated pursuant to a resolution passed by the Nassau County Board of Commissioners. The resolution requested implementation of EAS service between all Nassau County exchanges. Specifically, the exchanges in Nassau County are the Callahan, Fernandina Beach, Hilliard, and Yulee exchanges, and a pocket of the Baldwin exchange. The Callahan and Hilliard exchanges are served by ALLTEL Florida, and the Baldwin, Fernandina Beach, and Yulee exchanges are served by Southern Bell Telephone and Telegraph Company. All of the Nassau County exchanges are located in the Jacksonville LATA. Attachment A is a map of the involved exchanges. Attachment B contains pertinent exchange information and daytime MTS toll rates.

The Nassau County Board of County Commissioners previously filed a resolution with this Commission requesting countywide EAS in Nassau County. Pursuant to that resolution, filed in December of 1988 the Commission opened Docket No. 881561-TL. Traffic studies were filed in that docket in March of 1989. The traffic studies showed little traffic flowing on the intracounty toll routes in Nassau County and the Commission approved staff's recommendation to deny implementation of EAS in Nassau County. A final order, denying countywide EAS in Nassau County, Order No. 21563, was issued July 12, 1989.

DOCUMENT NUMBER-DATE

07297 JUL 18 1991

FPSC-RECORDS/REPORTING

DOCKET NO. 910511-TL  
JULY 18, 1991

**DISCUSSION OF ISSUES**

**ISSUE 1:** Should the Commission order ALLTEL and Southern Bell to perform traffic studies on all, or any, Nassau County intracounty toll routes?

**RECOMMENDATION:** No. The Commission should not order ALLTEL and Southern Bell to perform traffic studies on all, or any, Nassau County intracounty toll routes.

**STAFF ANALYSIS:** Rule No. 25-4.059 (1) of the Florida Administrative Code states "... a determination by the Commission of the need for establishment of a particular Extended Area Service arrangement shall not be undertaken more frequently than once in any three year period." As noted in the case background the possibility of countywide EAS in Nassau County was examined by the Commission in 1989.

Inasmuch as the pending request is exactly the same as the previous request of less than three years ago (countywide EAS) staff recommends that the Commission not order ALLTEL and Southern Bell to file traffic studies in this docket. Furthermore, there is no reason to believe that the traffic patterns would have changed significantly since the original traffic studies were filed in March of 1989. Staff is unaware of any significant demographic changes in Nassau County in the last three years and it is staff's belief that any new traffic studies would show essentially the same results.

**ISSUE 2:** Should the Commission order any toll alternative plan for the Nassau County intracounty toll routes?

**RECOMMENDATION:** No, the Commission should not order any toll alternative plan for the Nassau County intracounty toll routes?

**STAFF ANALYSIS:** The 1989 traffic study results are presented below. The traffic volumes did not qualify for traditional flat rate EAS or any toll alternative at the time the Commission ruled in 1989. Since that time the Commission has ordered the implementation of the \$.25 message rate plan on certain intracounty routes with low traffic volumes where other community of interest factors were significant (e.g. Docket No. 900302-TL, Franklin County EAS). The situation in Nassau County is somewhat different.

The primary community of interest for Nassau County residents

**DOCKET NO. 910511-TL**  
**JULY 18, 1991**

is Jacksonville. Jacksonville provides medical facilities, shopping, entertainment, and higher education facilities to residents of Nassau County. In fact, for two of the exchanges (Baldwin and Callahan) which do not have toll free calling to the county seat (Fernandina Beach), Jacksonville is closer than the county seat. Baldwin, Callahan, and Yulee have toll free calling to the Jacksonville exchange and Fernandina Beach has an optional EAS plan in place for calling to the Jacksonville exchange. It should be noted that Nassau County contains only a pocket of the Baldwin exchange which contains approximately 10% of the total Baldwin subscribers.

INTEREXCHANGE CALLING RATES		
ROUTE	M/M/M's	% CUSTOMERS MAKING CALLS
Baldwin* to Callahan	3.55	32.00
Baldwin* to Fernandina Bch	.33	6.40
Baldwin* to Hilliard	.42	5.17
Baldwin* to Yulee	.08	1.97
Callahan to Baldwin	.64	8.16
Callahan to Fernandina Bch	1.91	22.61
Callahan to Yulee	.77	12.27
Fernandina Bch to Baldwin	.00	.00
Fernandina Bch to Callahan	.44	7.44
Fernandina Bch to Hilliard	.27	4.38
Hilliard to Baldwin	.20	3.57
Hilliard to Fernandina Bch	2.26	28.58
Hilliard to Yulee	1.21	14.45
Yulee to Baldwin	.00	.00
Yulee to Hilliard	.89	9.50
Yulee to Callahan	1.37	17.10

Nassau County pocket of the Baldwin exchange

Although staff is recommending that no EAS action be taken in Nassau County, it should be noted that staff will soon be opening

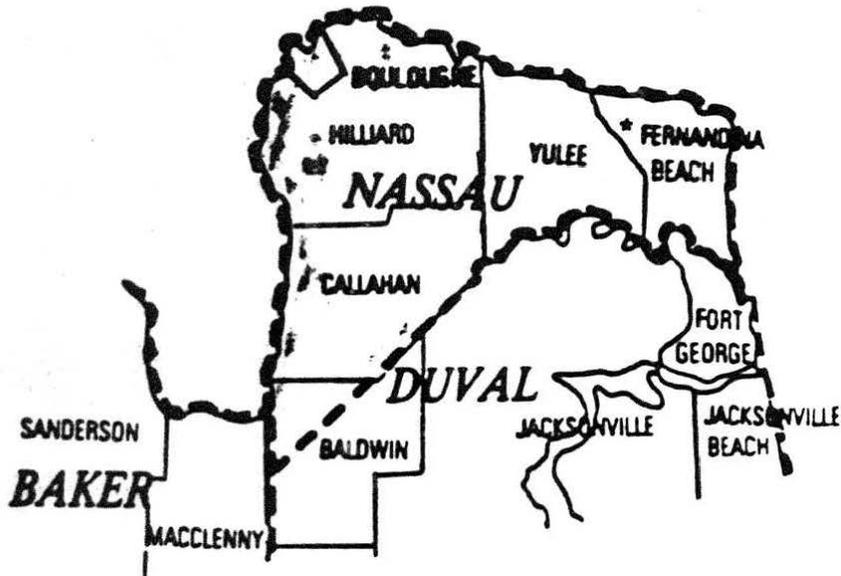
**DOCKET NO. 910511-TL**  
**JULY 18, 1991**

a generic docket to address the issue of countywide EAS on a statewide basis. If the Nassau County Board of County Commissioners is not satisfied with the outcome of that docket, then they may again come forward with a request for the Commission to examine the possibility of countywide EAS specifically in Nassau County, once the three year time limit (running from July 1989) has expired.

**ISSUE 3:** Should this docket be closed?

**RECOMMENDATION:** Yes.

**STAFF ANALYSIS:** This docket should be closed after the expiration of the protest period if no protest is timely filed.



EXCHANGE DATA						
EXCHANGE	LEC	LATA	ACCESS LINES EAS LINES	EAS CALLING SCOPE	BASIC RATES	EQUAL ACCESS
BALDWIN	SBT	Jax	1,792 333,997	Jacksonville, Maxville	R-1 \$ 9.80 B-1 \$26.60 PBX \$59.73	Yes
CALLAHAN	ALLTEL	Jax	4,183 337,419	Hilliard, Jacksonville	R-1 \$12.55 B-1 \$37.58 PBX \$76.13	Yes
FERNANDINA BEACH	SBT	Jax	11,206 13,830	Yulee	R-1 \$ 8.10 B-1 \$21.90 PBX \$49.39	Yes
HILLIARD	ALLTEL	Jax	2,043 6,226	Callahan	R-1 \$ 9.35 B-1 \$23.40 PBX \$44.55	Yes
YULEE	SBT	Jax	2,624 345,023	Fernandina Beach, Jacksonville	R-1 \$12.25 B-1 \$33.25 PBX \$74.66	Yes

INTEREXCHANGE MILEAGE AND DAYTIME MTS TOLL RATES				
ROUTE	MILEAGE	INITIAL MINUTE	ADDITIONAL MINUTE	3 MIN CALL
Baldwin to Callahan	20	\$.18	\$.12	\$.42
Baldwin to Fernandina Bch	40	\$.19	\$.19	\$.57
Baldwin to Hilliard	27	\$.19	\$.19	\$.57
Baldwin to Yulee	32	\$.19	\$.19	\$.57
Callahan to Baldwin	20	\$.28	\$.16	\$.60
Callahan to Fernandina Bch	24	\$.40	\$.28	\$.96
Callahan to Yulee	15	\$.28	\$.16	\$.60
Fernandina Bch to Baldwin	40	\$.19	\$.19	\$.57
Fernandina Bch to Callahan	24	\$.19	\$.19	\$.57
Fernandina Bch to Hilliard	27	\$.19	\$.19	\$.57
Hilliard to Baldwin	27	\$.40	\$.28	\$.96
Hilliard to Fernandina Bch	27	\$.40	\$.28	\$.96
Hilliard to Yulee	19	\$.28	\$.16	\$.60
Yulee to Baldwin	32	\$.19	\$.19	\$.57
Yulee to Hilliard	19	\$.19	\$.19	\$.57
Yulee to Callahan	15	\$.18	\$.12	\$.42

ACK \_\_\_\_\_  
AFA \_\_\_\_\_  
APP \_\_\_\_\_  
CAF \_\_\_\_\_  
CMU \_\_\_\_\_  
CTR \_\_\_\_\_  
EAG \_\_\_\_\_  
LEG \_\_\_\_\_  
LIN \_\_\_\_\_  
OPE \_\_\_\_\_  
RCH \_\_\_\_\_  
SEC 1 \_\_\_\_\_  
WAS \_\_\_\_\_  
OTH \_\_\_\_\_

*matter for  
action in  
handling*

DATE: 4-8-91

TO: CMU

The attached is sent to you for:

- Your Information
- Further Handling
- Necessary action
- Advice on Handling
- Response

*Pending*

Remarks: *Do we open a docket  
on this? If so, please  
provide Request to  
Establish Docket.*

Division of Records & Reporting JY

PSC/R&R 9 (3/87)