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PLORIDA PUBLIC SERVICE COMMISSION

In the Matter of

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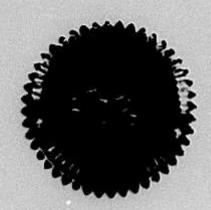
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Potition for arbitration, pursuant to Scotion 252(b) of the Communications Act of 1934 as annulad by the Telecommunications Act of 1994, of rates, terms, and conditions for interconnection and related arrangements with Sprint-Florids, Inscriptated by EMC Telecom Ibs. DOCERT NO. 976242-29



PROCEEDINGS: PRESENTING COMPERSION

BEFORE: COMMISSIONER J. TERRY DEASON
Prehearing Officer

Prenearing Officer

DATE: Monday, April 21, 1997

TIME: Commenced at 9:30 a.m. Concluded at 11:07 a.m.

PLACE: Betty Easley Conference Center

Room 152

4075 Esplanade Way Tallahassee, Florida

REPORTED BY: JOY KELLY, CSR, RPR

Chief, Bureau of Reporting

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APPENANCES:

RICENSO M. RIMSCAR, Swidler & Berlin, Chartered, 3000 K Street, N. W., Suite 300, Washington, D. C. 20007, appearing on behalf of ESC Splease Inc.

Calhoun Street, Post Office Box 391, Tallahassee,
Florida 32302, appearing on behalf of Sprint-Florida
Incorporated.

COMMISSION, Division of Legal Services, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850, appearing on behalf of the Commission Staff.

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PROCESDINGS

(Mearing convened at 9:30 a.m.)

contrastown bandow: Call the prehearing conference to order. Could I have the notice read, please?

April 8th, 1997, this time and place have been set for a prehearing in Docket No. 970242 TP, petition for arbitration pursuant to Section 252(b) of the Communication Act as amended by the Telecommunications Act of 1996, of rates, terms and conditions for interconnection and related arrangements with Sprint-Florida, Incorporated by KNC Telecom, Inc.

countsetown DEASON: Take appearances.

Swidler and Berlin, 3000 K Street, Washington, D.C. on behalf of the petitioner.

MR. PONS: John P. Pons of the law firm of Ausley McMullen, Post Office Box 391, Tallahassee, Plorida 32302, appearing on behalf of Sprint-Florida, Incorporated.

behalf of Commission Staff, 2540 Shumard Oak
Boulevard, Tallahassee, Florida.

comitestown benedit Thank you.

Are there any preliminary matters, Mr. Pellogrini?

M. PELEGRIM: Commissioner Deason, yes.

We've had extensive discussions with the parties concerning the procedural approach in this docket. At this point we are still under an arbitration proceeding. Nowever, it is my understanding that the parties would wish to address you at this point, and I think it would be appropriate to do so as a first matter.

commissioner beason: Mr. Rindler.

an arbitration petition. We are prepared to proceed in that mode. We, however, are prepared to proceed in that alternative mode if the Commission Staff believes that it would be a more effective way to deal with the 252(i) issue. Our willingness to do that would be dependent upon some assurance that the time frames would be not changed significantly. And we believe that since the issue that would be dealt with in the recast 252 proceeding, 252(i), is the same issue that was raised in the 252 arbitration proceeding that the Commission, in order to also assure the timeliness of the it, should take the record as it stands.

COMMISSIONER DEAGON: Mr. Fons.

would be appropriate for this Commission to decide a 252(1) issue under an arbitration proceeding. an arbitration proceeding. We do not believe that it at this point that what KHC has filed is not # . POIS: Commissioner Deason, we are

proceeding. the parties to sit down and try to work out an to that amended petition would then be appropriate for would be provided our opportunity to respond to such appropriate procedure for the conclusion of that an amended petition. And then after we have responded amend its petition and recast it under 252(i), and we He would be perfectly willing if MHC were to

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17 15 16 about our business as if nothing has happened. particular proceeding and merely fold it in and go would then be appropriate to take the record in this whatever it is, is filed and I haven't seen it -for us today to decide that an amended petition, I don't think that it would be appropriate

I'm not at all prepared to agree to any procedure and going to say. And until we see what they have to say proceeding and under 252(i) we don't know what XVC is has happened in this case, and that is that it's become very clear that this is not an arbitration Something has happened. Something dramatic

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thereby waive any of my client's right.

COUNTESTONER SEASON: Mr. Rindler, do you have a response?

petition and and the testimony that went along with the petition, including the papers that have been filed in connection with various motions before the Commission, make it clear that from Day One the issue of opt-in was the only issue in this case. That's not news. That's not dramatically different. That's been the same thing since Day One. It's not different than it was when they responded to the petition; they did not raise this issue. It's not different than when they filed the direct testimony; it wasn't any different. They filed a letter, April 10th, identifying the issues, it was no different.

I believe the issue in this case has been, and will be, whether it's in this form or another form, whether or not the only provision which the parties have not agreed to, to opt into, be allowed to opt into, is one in which Sprint is in a position to refuse to allow a party to opt into to complete the agreement.

terminology "opt in" are you referring to what is

contained within Section 252(i)?

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because this is an opt-in to the entire agreement; this is not a pick-and-choose issue.

contemplate that it in and of itself is an arbitratible issue?

mm. minute: I'm not quit sure I understand "in and of itself," Commissioner.

an arbitration proceeding. My understanding is all the issues have been resolved with the exception of the opting in of 252(i); that being the payment arrangement for the interconnection concerning tandem switching and transport and the question of whether those services, if you want to label them that, are actually being performed by RMC. Now I understand that's the issue. In that correct?

Your Monor. I think that the way of looking at it is that the parties have agreed to opt in as a way of reaching the 251-252 agreement as the entire agreement. Sprint, however, from the beginning -- this is not a change, I would be the first to say -- took the position that one provision of that agreement

was not available to KMC.

commissions sensor: And that one provision being?

one you described.

comitesioner benedit Okay.

footnote on that, that since the time the petition was filed the Commission ruled in the MFS case and dealt with the transport issue. And since that issue would be opted into, the transport issue is not an issue in this case.

so I think the issue is how do we complete
the agreement? Now do we deal with that one provision
that's not there? We believe that the way that we
deal with it is opt in.

question: You agree that this is an arbitration proceeding, and that normally if an issue is not agreed to prior to arbitration, that the issue is presented to the Commission, the Commission takes evidence, arbitrates the question and makes a decision and then the parties are bound by that. That is the normal procedure, is it not?

MR. RINGLAM: I'm not quite sure whether

23 20 ä 17 15 13 H 6 21 ä 16 ä 12 there's too such we can say in this Act that's normal. refers? recollection of the ATST case to which Mr. Rindler A767. So those are the facts. that 252(1) requires GTE to provide dark fiber to In the context of the AT&T case the Commission said that because the ATST case was an arbitration case. arbitrated by the Commission before? phrase it, that that question has never been the question of allowing a party to opt in, as you I'm not sure the Commission dealt with that issue yet. parties in creating an agreement in a opt-in process. approve an agreement, create an agreement, assist the or in any other forum -- determined that it should dark fiber case. merits would have gone the other way, which is the agreement, that even though the Commission on the determine that because the provision was in another where the Commission was asked to, in an arbitration I'm not sure that I'm aware of the situation countsulous banson: Staff, what is your I know that in the ATST case it did M. PHILDONIUS m. atmitan: It's hard for me to answer HOSTOMEN SENSOR! I think essentially what Do you agree then that

Mr. Rindler said is correct.

Commission determined that dark fiber was not a network element to be unbundled but in as much as the parties — not the parties, but in as much as — there had been a prior agreement making dark fiber available under certain limited connections, that provision sught to be made available to ATST and MCI, and that's what the Commission decided.

mm. Powe: Commissioner, I think there is a major distinction, though.

In the ATST/GTE arbitration proceeding ATST did not ask that it be allowed to opt into an agreement that GTE had previously entered into with Intermedia. Indeed, if there was ever a case of pick and choose, this was a case in which pick and choose was undertaken in this Commission. Because in that case they only took one provision out of the ICI agreement and said it was applicable.

I think that a more relevant case is the fact that in the NCI/Sprint arbitration that was just completed this very issue of tandem switching was arbitrated. And in that case the Commission decided that Sprint did not have to compensate NCI for tandem switching because NCI did not provide that

functionality.

The Commission in that case did not reach outside of the Sprint/MCI case and into the Sprint/MPS case where Sprint had erroneously agreed to compensate MPS for tandem switching.

so in that case the Commission did not pick and choose and they could have done it had they done it the way they did it in the AT&T/GTE case. And moreover, in the Sprint/MCI arbitration that was no request by MCI to opt in to a provision in the MPS agreement.

So I think there's a big distinction here. Those were arbitration proceedings. This is allegedly an arbitration proceedings but it's not with regard to the provision of either an unbundled element, interconnection or resale. It's rather KMC is asking the Commission to make a decision under 252(i) and that's not an arbitration proceeding.

commissions beased: Staff, what are the time frames? If we proceed under arbitration what are the time constraints under which the Commission must proceed in processing this case?

mm. PELLEGRINI: That's something we really have to be concerned with.

Presently this docket is scheduled for

hearing next Monday, the 28th of April. The matter is set for the agenda conference on June 10th, which as I recall is one or two days prior to the expiration of the nine-month clock. So we need to determine, it seems to me rather quickly, if not today, if we're going to proceed under arbitration or going to go down some other path.

Mr. Rindler, I understand that one of your concerns is that whatever the Commission does that you be afforded the opportunity to have this case concluded under the time frames as contemplated and just described by Staff.

insisting upon the exact date but within that time frame.

commissions beason: Let me ask. Staff, if we decide to go forward with the arbitration and arbitrate this issue on its merits and take the evidence we can proceed and conclude this case within the time frames you've just specified.

MR. PELLEGRINI: Yes, sir.

commissioner beason: Okay. And if we opt
for some other type procedure, well, then, these time
frames could not be met.

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procedure outside of arbitration we wouldn't be faced with a statutory deadline. That would cease to be a problem.

commencem sensor: I'll put the parties on notice what my concern is, is that we have processed a number of arbitration proceedings and we all know they are under very strict time constraints.

I think the Staff, with the cooperation of the parties and by an extremely large amount of hard work by our Staff, we've been able to complete those.

I am reluctant at this point to expand this or modify this case in any way and try to abide by some type of time schedule as we currently have it contemplated.

If the parties wish to proceed with this as an arbitration, and take evidence on the one outstanding issue and let this Commission decide that issue on the merits, we will decide this case in the time frames as required in the federal law.

If we deviate from that, well, then those time frames are not going to be met. And it seems to me there are a number of options.

One would be to take the question of opting in and the applicability of 252(i) as a legal issue

which could be briefed by the parties. I do not think that there's any outstanding issues of fact which we would need witnesses and evidence to address.

We could do that, I suppose, in this docket but the time frames which apply to arbitration would not apply to that proceeding and the addressing of that legal issue.

or we can simply -- if you do not wish to go to arbitration, you could be allowed to withdraw your arbitration and file whatever you think is appropriate to get the issue of opting in before the Commission.

And I'm not here today to tell you how you should get that before the Commission. The question has not been before the Commission before except in the very limited context as you and Mr. Fons have described.

And whether that is applicable here today I have my doubts.

so, Mr. Rindler, those basically are the options before you. I think the question is before you. You need to let the Prehearing Officer know how you wish to proceed.

believes that if we were to proceed under 120.57(2), an informal hearing, that we could bring a recommendation to that same agenda conference on June

10. We wouldn't be under the statutory constraint but we could still meet that time.

going to have to allow the parties an opportunity to brief this matter.

MR. PRILITERINI: Yes.

allow the parties, hopefully the better product the staff is going to have to be able to analyze, make your own review and your own study of the law and then make your recommendation to the Commission. I don't want to rush it.

briefing schedule would be adequate under those circumstances, as a matter of fact.

commissions beason: Under that scenario, when would you anticipate parties filing briefs on the legal issue? Under the same schedule for briefing.

and I can tell you what that is in just a moment.

CEAR on May the 9th.

parties, assuming that we go this, and I'm not saying this is the route we're going to go, but just assuming

for the sake of argument that we spin this basically into a 120.57(2) proceeding, Mr. Rindler, can you provide your brief by May the 9th on that question?

MR. RINGER: Yes, Your Honor.

courtestant person: Mr. Fons.

unative're spinning it into. Are we spining it into a 252(i) proceeding or are we going to continue down a 252(b) or (c) arbitration proceeding in which case I think there may be material issues at dispute -- material issues of fact in dispute. So until I know precisely what we're doing, I can't commit to anything.

COMMISSIONER DERSON: Okay.

point. It would be EMC's position that there are no material issues of fact in the arbitration proceeding at this time.

because that was not my understanding.

MR. RIMBLER: My understanding -- as KMC sees the issue of whether or not the MFS provision is available to it as all of the other MFS provisions were available to it, there's no dispute if you look at the response to the petition, to anything except

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matter addressed before we proceed any further because	It seems to me that we need to get this	CONTROLOGIC CONTROL OF THE PROPERTY.	2. aggregate That would be our position.	There are no autorial issues.	commissions assess oh, I'm sorry. Okay.	ware not.	M. AIMMAN No, Your Monor, I said there	asked you to cell me what those are.	you said that there are material issues of fact and I	commessants benedit I thought you said	was an issue of fact.	m. arms.m. I'm sorry, I didn't say that	available to sec.	of fact concerning whether the MFS provisions are	a little confused when you say that there is an issue	a.1 occuption i transmission announce 1.2	o hearing to mecessary.	down the arbitration route is whether or not, in fact,	determination. And one of the issues if we proceed	right now any issue that requires a factual	I really don't know that I could identify	agreed to, including that this was an opt-in issue.	did not object to, simply noted. Everything else was	whether or not there was a timely filling, which they

if we start looking at other things it may be moot depending on how we decide this matter.

M. PHILDRINE: Precisely.

parties if you have any concluding comments to make them and I'm going to call a recess, meet with Staff and discuss this a little bit further and be prepared to make a decision today as to how we're going to proceed further, and then whether we need to go further with this prehearing conference. Mr. Rindler.

simply is whether it would be useful and appropriate to determine the issue pending a motion to strike certain testimony in the Prehearing Order before you make that further determination, in that it is possible that the rebuttal testimony may have raised a question of fact. It also raises the issue of an interest of a third party not here in this proceeding.

commissions season: I understand. And depending on how we proceed we may or may not get to that issue. Mr. Pons.

nothing further to offer except that I think there may be material issues in dispute, depending upon which way the Commission decides, this proceeding needs to go forward. And moreover, that we will be a happy to work with the Staff and Mr. Rindler to come up with some stipulated, agreed upon procedure depending upon if the Commission indicates how it believes this proceeding ought to go. If it continues to be a 252(b), then we'll just go shead on arbitration. In that case we may need the additional testimony.

commressore beason: Okay. We're going to stand in recess until 10:30.

(Brief recess.)

conference back to order.

I believe where we are at this point, after hearing the argument this morning, and the rather unique character of this case, and after conferring with Staff, I believe that we basically have two options in front of us. And basically that, Mr. Rindler, it's going to be your decision as to how you want to proceed in this case. It is your petition.

The Commission is fully prepared to go
forward with an arbitration proceeding. If we do that
it is my decision that we will process this as an
arbitration. The one outstanding issue concerning the

reciprocal compensation for tandem switching will be an issue that the Commission will take evidence on. We will arbitrate that issue based upon its merit and we will make a decision and it would be my understanding that that decision then would be binding on the parties.

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That is one course of action and is something that KMC certainly has a right to pursue and the Commission is prepared to go that route.

If it is not KMC's desire to go that way, the only other option that I know of at this point would be to give KNC the opportunity to amend its petition. If that choice is taken, then after the amended petition is received, obviously Sprint would have an opportunity to respond to that.

It would be my desire to have that response done on an expedited basis, probably in the neighborhood of ten days as opposed to the customary 20, but then it would proceed on its own time schedule.

Staff would process it, but I am confident that it would not be processed within the time frames as currently are contemplated with the arbitration proceeding. It would be impossible to do so.

Also, Mr. Rindler, if you decide to go

forward with the arbitration, then I will need to rule on the motion to accept late filing and then I will also need to rule on the motion to strike rebuttal testimony. But I will rule on those only if we decide to proceed with arbitration as I have described it.

If you need any additional time to consider that, I will be more than happy to provide that to you and call another recess. If you're prepared to go forward at this point, I await your decision.

I ask a question?

question, certainly.

I'm not quite sure I understand that procedure of it.

Would one -- would I be amending the present petition to turn it into something else? Or would I be filing a new petition? What do you contemplate,

Commissioner?

not here to tell you how to represent your client before the Commission. I think that's your decision to make. I don't know. Me're ploving new ground here. We have not at this point processed a petition under 251(i). Now you want to characterize it, I

quees, you would be free to do that. But I would want to strees one thing and that is that we would no longer be processing it under the current arbitration and the time frames contemplated in that. It would be a new bell game, so to speak. And I would think you would be free to ask for an informal proceeding in that amended petition. If you want to limit it to a question of the legal issue and how it applies to the applicability of 252(i) in your circumstance, I would think you would be free to do that.

I would also contemplate that Staff would make themselves available to offer whatever insight into this process and I would certainly encourage you to discuss the matter with Sprint. It may be advantageous for all involved to do that if you choose to amend your petition.

"amend the petition." Does this proceeding continue on but amended in both the relief and the statutory time frames under which it exists?

commissions penson: Perhaps the choice of terminology, "amending the petition" is inappropriate. Here likely it would be more accurate to say that you're going to be filing an entirely new proceeding in this arbitration as we know it, and the time frames

as contemplated would dissolve.

IR. RIBBER: Thank you.

commissioner season: Staff, do you have anything to add?

the amended petition would remove us from an arbitration proceeding; would convert the arbitration proceeding to the seeking of relief pursuant to 252(1) as a minimum.

Somehow we kind of got stuck on the terminology of "amending the petition." I would envision it as a new petition seeking relief under a new section of the federal law, a section we've not yet dealt with. How we would proceed from that point, we would be plowing new ground. We would try to handle it as promptly and expeditiously as possible, but I think that it would not be subject to the strict time frames as are contemplated within an arbitration proceeding as we have historically done them.

IN. RIMMENT: Not to continue to push it, if I may, let's accept that the time frames don't apply. If one of the issues we discussed in issues identification discussions were amending or converting the existing pleading, so that it is a 252(i) pleading, remains the same docket, doesn't change the docket, and the record in it is the record in it that's presently in the 252 proceeding, which allows the matter to proceed more expeditiously I would think.

not done anything in this docket except that there has been prefiled testimony and there's been a motion to strike concerning some of that testimony which has not yet been dealt with.

When you use the terminology "converting the existing proceeding" we have no record to convert over. We have some preliminary filings. That testimony has not been accepted into the record. We don't even know what testimony will be accepted into the record. So I'm not sure what you — when you use the terminology "convert the existing proceeding," what you anticipate to gain by that and what would now time and effort on part of the parties and this Commission.

contemplate would be that, in fact, the preliminary pleadings would be still in the docket, which have been converted or amended, and that the -- we would proceed, in effect, on the schedule we're on. I don't

11 5 don't think has any other effect on the record. to file briefs. discussion come to an agreement that there are no believe -- and I think we could with further an arbitration, although it affects the timing, requirements to have a decision by whatever date it the same schedule in the sense of the statutory an evidentiary hearing. And we would just go on not is, but in the sense of what is left in this case is material issues of fact so there would be no need for COMMITTED STATES OF THE PARTY O Whether it is now called a 252(1) or Mr. Pons.

consit to a particular course of action. what they have alleged in there I can't in any way can be, but until I see their 352(1) petition and see MR. 7088: I want to be as cooperative as I

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21 20 5 = 17 16 the pleadings have been closed, then I think we could We think that if we can stipulate to the facts after whatever is filed by KHC. bearing. proceed to a briefing schedule as opposed to a But again, that's going to be driven by I will -- Sprint will be very cooperative.

anything to add? commissiones beaseds: Staff, do you have

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25 to address the point that Mr. Rindler raised, what I m. PRILEMENT: Well, in the first place, envision is that Staff would proceed on the basis -would formulate its recommendation on the basis of the
legal argument, on the basis of the legal briefs.
There in effect would be no evidentiary record.
Present prefiled testimony would not become record
evidence.

to me that one of your biggest concerns are the time frames involved in trying to get a decision as quickly as possible and I understand that. But I think the burden is upon you to frame your petition under 252(i) the way you see appropriate.

If it is such that there are no issues of fact, and it is a strictly a legal issue which needs to be briefed, perhaps that can be done on a very expedited time schedule and a decision can be made quickly.

I, at this point, do not see any necessity in converting the existing proceeding to a different proceeding. I think it would be cleaner to have you file your petition, whatever form it may take and whatever relief you may request, and give Sprint an opportunity to respond to that and go answ from that, realising if it can be done quickly, it will be handled as quickly as possible.

But I cannot sit here today and tell you precisely what time schedule it would be handled, even 2 if I had the authority to do so, when we all realize that the schedules for such are set by the Chairman. That's where we are at this point. If you 5 do need some additional time I will be more than glad to provide that to you. But a decision will be made today as to how we're going to proceed. MR. RIMBLER: Thank you. I would like some 9 additional time. 10 Now much time do you 11 need, Mr. Rindler? 12 . 2100CER: 11:00. 13 meom: Oh, certainly. We'll 14 take a recess until 11:00. 15 MR. RIMBLER: Yeah. 16 (Brief recess taken.) 17 18 countestant beason: Call the prehearing 19 conference back to order. Mr. Rindler? 20 . RINDLER: Commissioner, I've given this 21 as such thought as I could in the amount of time I 22 23 asked for. I am concerned about the way the issue has 24

sen framed in terms of the arbitration, and I think

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u it raises factual issues that were not in the potition. petition. It was not an issue identified in the

5 client is interested in, which is its right to opt in. longer than reaching the merits of the issue the consistent with prior rulings, would probably take me advise my client to go the route of arbitration on that particular issue, I do not think I could because appeal from your decision, if it were to be but given this Commission's prior position

17 6 15 u = ä Z 1 of legal issues and have it resolved expeditiously. will pursue with Staff and with Sprint a method of want -- withdraw the petition for arbitration and we And we will hopefully get that resolved on the basis appropriate procedural form we decide it should be. filing a 352(i) motion, petition or whatever the COMMISSIONER SEASON: Thank you, Accordingly, at this point, whatever we

19 Mr. Rindler.

we are at this point that when you file your petition to work with you. And as I understand it, given where you will do, is to work with Staff and with Sprint. would also encourage Sprint, as I'm sure they will do, and I would encourage you, as you have indicated that I understand the reason for your decision,

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concerning the applicability of 252(i), that normally Sprint would be allowed 20 days to respond. I believe that it would be appropriate to shorten that time period to ten days, unless there's a strenuous 5 objection from Mr. Pons. MR. FORS: There is no strenuous objection but we would like to leave the option open if we find 7 we couldn't do it in ten days we may come back and ask for longer. 9 COMMISSIONER DEASON: You may certainly do 10 so if you find that would be the situation. 11 Is there anything else we need to address at 12 this time? 13 MR. PELLEGRIMI: There's nothing else before 14 us, Commissioner. We'll meet with Mr. Rindler at his 15 16 convenience. comissions beason: Thank you, 17 Mr. Rindler. It was not my intention to put you under 18 a strict time period on that, but I think we need to 19 make a decision today and you asked for 11:00 and 20 that's what I gave you. 21 22

m. minute: Yes, Your Monor. I didn't mean to suggest anything else. I appreciate your efforts.

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commissions season: Very well. This

1	prehearing conference is adjourned.	
2	(Whoreupon, the hearing concluded	l at
3	11:07 e.s.)	
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21	현실이 보고 가장 하면 하면 이 이름이 되었다. 이 경기를 하고 있는데 바로를 하게 되었다.	
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CERTIFICATE OF REPORTER

I, JOY KELLY, CSR, RPR, Chief, Bureau of Reporting, Official Commission Reporter,

DO MEREBY CERTIFY that the Prohearing Conference in Docket No. 970242-TP was heard by the Prohearing Officer at the time and place herein stated; it is further

CERTIFIED that I stenographically reported the said proceedings; that the same has been transcribed under my direct supervision; and that this transcript, consisting of 30 pages, constitutes a true transcription of my notes of said proceedings.

DATED this 21st day of April, 1997.

Chief, Bureau of Reporting Official Commission Reporter (904) 413-6732