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JACK SHREVE
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October 5, 1992

Steve Tribble, Director
Division of Records and Reporting
Florida Public Service Commission
101 East Gaines Street
Tallahassee, FL 32399-0850

Re: Docket No. 920199-WS

Dear Mr. Tribble:

Enclosed for filing in the above-captioned proceeding on behalf of the Citizens of the State of Florida are the original and 15 copies of the Direct Testimonies of Victoria A. Montanaro and Kimberly H. Dismukes.

Please indicate the time and date of receipt on the enclosed duplicate of this letter and return it to our office.

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Sincerely,

Harold McLean
Associate Public Counsel

Montanaro
DOCUMENT NUMBER-DATE
11562 OCT -5 1992
FPSC-RECORDS/REPORTING

Dismukes
DOCUMENT NUMBER-DATE
11561 OCT -5 1992
FPSC-RECORDS/REPORTING

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

ORIGINAL
FILE COPY

In Re: Application for rate increase in) Docket No. 920199-WS
Brevard, Charlotte/Lee, Citrus, Clay,) Filed: October 5, 1992
Duval, Highlands, Lake, Marion,)
Martin, Nassau, Orange, Osceola,)
Pasco, Putnam, Seminole, Volusia, and)
Washington Counties by SOUTHERN)
STATES UTILITIES, INC.; Collier)
County by MARCO SHORES UTILITIES)
(Deltona); Hernando County by)
SPRING HILL UTILITIES (Deltona);)
and Volusia County by DELTONA)
LAKES UTILITIES (Deltona))

DIRECT TESTIMONY

OF

KIMBERLY H. DISMUKES

On Behalf of the Citizens of The State of Florida

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DOCUMENT NUMBER-DATE

11561 OCT -5 1992

FPSC-RECORDS/REPORTING

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TESTIMONY
OF
KIMBERLY H. DISMUKES

On Behalf of the
Florida Office of the Public Counsel

Before the
FLORIDA PUBLIC SERVICE COMMISSION

Docket No. 920199-WS

1 Q. What is your name and address?

2 A. Kimberly H. Dismukes, 111 West Madison Street, Room 812,
3 Tallahassee, Florida, 32399-1400.

4 Q. Do you have an appendix that describes your educational
5 and occupational history and your qualifications in
6 regulation?

7 A. Yes. Appendix I, attached to my testimony, was prepared
8 for this purpose.

9 Q. Do you have an exhibit in support of your testimony?

10 A. Yes. Exhibit__(KHD-1) contains eight Schedules which
11 support my testimony.

12 Q. What is the purpose of your testimony?

13 A. The purpose of my testimony is to respond to certain
14 portions of Southern States Utilities, Inc.'s (SSU,
15 Southern States, or the Company) request to increase
16 rates by \$8,665,518, which equates to an increase of
17 \$5,064,353 for water service and \$3,601,165 for
18 wastewater service.

19

20 My testimony is organized into eight sections. In the
21 first section of my testimony, I address the Company's
22 relationship to its parent and sister companies. In the
23 second part of my testimony, I examine the method used by
24 the Company to allocate Southern States Utilities
25 Service, Inc.'s (SSUSI) common costs to SSU. In the third

1 section, I discuss the sale of St. Augustine Shores and
2 University Shores property and the appropriate ratemaking
3 treatment of the gain on these sales. In the fourth
4 section of my testimony, I discuss the Company's method
5 of calculating margin reserve and propose an alternative
6 method. In the fifth section, I discuss certain known and
7 measurable adjustments that should be made to the test
8 year. In the sixth section of my testimony, I discuss
9 expenses that should not be charged to ratepayers. In
10 the seventh section, I address out-of-period adjustments
11 that are necessary to reflect a more normal test period.
12 Finally, in the eighth section, I discuss nonrecurring
13 expense adjustments.

14 Q. Let's turn to the first section of your testimony. Would
15 you please describe the relationship between SSU, its
16 parent companies, and its sister companies?

17 A. Yes. Schedule 1 of my exhibit graphically depicts, in
18 large part, the organizational relationship between
19 Southern States, its parent companies, and its sister
20 companies. As shown on this schedule, as of 1991, the
21 Topeka Group owned Southern States Utilities, Inc. (which
22 owned Venice Gardens Utilities and Southern States
23 Utilities Service, Inc.), Deltona Utilities, Inc. (which
24 owned Seaboard Utilities Corporation), United Florida
25 Utilities (UFU), Lehigh Acquisition Corporation, and

1 Heater Utilities. The Topeka Group also owns Seminole
2 Utility, which in turn owns Lehigh Utilities, Inc. With
3 the exception of Heater Utilities, which has water and
4 wastewater operations in North and South Carolina, all of
5 the remaining subsidiaries of the Topeka Group operate in
6 the State of Florida. Southern States Utilities Services,
7 Inc. which is under Southern States Utilities, Inc.,
8 provides customer service and administrative and general
9 services on behalf of the water and wastewater systems
10 operating in Florida.

11
12 At some time in 1990 the Topeka Group began making plans
13 to consolidate/merge the operations of SSU, DUI, VGU, and
14 UFU into one company. In 1992 this merger was completed
15 and the companies became a "new" Southern States
16 Utilities, Inc. The merger, however, did not include
17 Lehigh, apparently for tax reasons.

18 Q. Let's turn to the second section of your testimony. Would
19 you discuss the allocation of SSUSI administrative and
20 general (A&G), customer service, and general plant costs
21 to the Company?

22 A. Certainly. According to the testimony of Mr. Ludsen,
23 these costs were allocated to Southern States' water and
24 wastewater systems based on the number of customers
25 served relative to the entire SSU system. Mr. Ludsen

1 claims that:

2 The allocation of common costs based
3 on the number of customers served by
4 individual systems is the
5 established methodology of the
6 Commission for water and wastewater
7 utilities as evidenced by the use of
8 this methodology by all such
9 utilities which must allocate common
10 costs similar to those allocated in
11 this proceeding. [Ludsen Testimony,
12 p. 32.]

13

14 The Company's defense is also predicated upon its belief
15 that there are no Commission orders which oppose using
16 the number of customers to allocate common costs. Mr.
17 Ludsen concludes by stating that there is no logical
18 basis for treating SSU any differently than other water
19 and wastewater systems in Florida.

20 Q. What are common costs and why are they allocated?

21 A. A common cost is a cost incurred for the purpose of
22 producing two or more products or services. Due to their
23 commonality (inseparability), these costs are often
24 considered unallocable except by some arbitrary method.
25 An example of a common cost is the salary of the officers

1 of a company. This cost often can not be directly
2 assigned to the various products and services offered by
3 a company.

4
5 In the context of utility regulation, common costs are
6 allocated for the purpose of determining the revenue
7 requirements of various jurisdictions. For example, the
8 common costs of electric and telephone companies must be
9 separated between the interstate and intrastate
10 jurisdictions. In the instant proceeding, common costs
11 are being split first between the various systems owned
12 by the SSU family. Next, within particular systems,
13 common costs are split between the water and wastewater
14 operations. The distribution of these costs allows the
15 Commission to develop a revenue requirement specific to
16 each system owned by the SSU family.

17 Q. Are there accepted allocation methods other than the one
18 proposed by the Company?

19 A. Yes, there are. From a broad cost allocation perspective
20 there are numerous ways in which common costs can be
21 allocated--many of which have been accepted by regulatory
22 commissions. In general, there is no one established
23 method which is considered universally preferable by
24 regulators and parties involved in the regulatory
25 process. Hence, the Commission should not be persuaded by

1 the Company's attempts to indicate that the number of
2 customers is the only allocation factor used by water and
3 wastewater utilities. In the broader perspective of
4 electric, telephone, and gas utilities, many methods are
5 used to distribute common costs.

6
7 The number of customers might be reasonable for a small
8 water and wastewater company. For example, administrative
9 convenience might be the primary reason for using such a
10 method. This allocation method may not be appropriate
11 for SSU, which is the largest water and wastewater
12 operation in Florida. These unique circumstances should
13 persuade the Commission to deviate from tradition and
14 from what is used for small utilities.

15
16 There is an added problem with the SSU family as well.
17 SSU and Lehigh both own nonregulated operations
18 (primarily gas). The Commission needs to be concerned
19 about the fair treatment of the Company's regulated
20 systems. Under the Company's proposed customer allocation
21 methodology, a smaller amount of common costs are
22 allocated to the nonregulated gas operations than under
23 the direct labor method used for internal accounting
24 purposes. The same may be true for SSU's water and
25 wastewater operations which are not regulated by the

1 Commission, but by the counties. Clearly, the Commission
2 should address whether or not the allocation method
3 proposed by the Company is fair in light of SSU's
4 nonregulated operations.

5 Q. In the last SSU rate case, Docket No. 900329-WS, did
6 Southern States propose to use the number of customers to
7 allocate its common A&G costs?

8 A. No, it did not. In the last rate proceeding, Southern
9 States proposed to allocate these costs based upon direct
10 labor. As mentioned above, this is the method used by
11 SSUSI for internal accounting purposes to distribute its
12 common A&G expenses. In contrast, in the instant case
13 SSUSI has repooled its common administrative and general
14 expenses and reallocated them to each system based upon
15 the number of customers.

16
17 In the last rate proceeding, SSU addressed, at fairly
18 great length, the benefits of using direct labor as an
19 allocation methodology and the pitfalls of using the
20 number of customers. In response to a question from
21 Commissioner Easley, Mr. Ludsen responded as follows:

22
23 Basically, two types of allocation
24 factors are customer allocation
25 factors and labor allocation

1 factors. If you allocate -- if you
2 allocate A&G expenses or general
3 plant [on] customers, you're
4 assuming that each customer gets an
5 equal share of those costs no
6 matter what type of facilities they
7 have or what type of treatment or
8 how much labor they have providing
9 service in their area.

10
11 If you have, when you allocate on
12 labor, your A&G costs, which are
13 very closely related to labor, they
14 relate to labor, they will follow
15 the costs of labor. So if you get
16 into like wastewater plants, which
17 are labor intensive, they have a
18 higher intensity of labor, you'll
19 allocate more A&G costs to a
20 wastewater plant than you would to a
21 water plant.

22
23 In the case of our RO [Reverse
24 Osmosis] plants, they are also very
25 labor intensive because they require

1 more personnel. So you allocate
2 more A&G to the RO plants. [Docket
3 No. 900329-WS, Tr. 338.]
4

5 Mr. Ludsen also explained at the hearings in the last
6 case that, if the number of customers was used to
7 allocate common A&G costs, SSU's FPSC regulated customers
8 may end up subsidizing the non-FPSC regulated water and
9 wastewater customers. In a response to a question raised
10 by Commissioner Easley, Mr. Ludsen replied:

11
12 Like, for instance, we serve 20
13 counties under FPSC jurisdiction and
14 seven counties under county
15 jurisdiction. Now, if a county has
16 an RO plant, then if we don't
17 allocate -- if we allocate on
18 customer, we're not properly
19 assigning the amount of costs to
20 that county, so the FPSC customers
21 are picking up more of those costs.
22 Whereas, if you assign on labor,
23 they're going to get their full
24 allocation. [Ibid., Tr. 338-39.]
25

1 Q. Has the Company explained why it has deviated from its
2 recommendation in the last docket to the instant case?

3 A. Not in its prefiled direct testimony. It did provide
4 several reasons in a response to an OPC Interrogatory:

5 (1) Commission precedent confirms that an
6 allocation based on customers is
7 reasonable...;

8 (2) an allocation based upon customers is
9 easily quantified and verified;

10 (3) customers served by small systems will be
11 benefitted;

12 (4) in contrast to an allocation based on
13 direct labor, where a large proportion of the
14 A&G costs would be allocated to wastewater
15 customers and customers served by advanced
16 treatment methodologies, an allocation based
17 on customers provides for a large portion of
18 A&G costs to be allocated to water customers
19 who out-number sewer customers by a 2 to 1
20 margin. Since a larger portion of the costs
21 are spread over a larger base, the impact on
22 any one system is decreased;

23 (5) there is no conflict with prior Company
24 testimony in Docket No. 900329-WS since the
25 Company clearly stated that no allocation

1 method was perfect and we never indicated that
2 an allocation based upon the number of
3 customers was in any way unreasonable;

4 (6) interim rates in effect at the time this
5 case was filed were established, in part, on
6 allocations of A&G costs which had been
7 allocated based on the number of customers...;

8 (7) reversion to the customer allocation
9 methodology was expected to eliminate a
10 controversial issue from this case....

11 [Southern States Utilities, Inc., Response to
12 OPC Interrogatory 170.]

13 Q. Do you have any comments concerning Southern States'
14 response?

15 A. Yes. I have several comments. First, as I noted above,
16 administrative convenience might be appropriate for a
17 small water and wastewater Company, but it should not
18 necessarily be the driving force behind how costs should
19 be allocated to SSU's systems.

20
21 Second, in the last case, SSU claimed that direct labor
22 was superior because A&G costs were closely related to
23 direct labor. SSU also argued that such a method tended
24 to allocate more costs to the more labor intensive
25 wastewater systems and even more costs to the very labor

1 intensive RO plants. In the last case, SSU appeared to be
2 arguing that the costs should follow the cost causers, to
3 the extent that an allocation methodology can effectuate
4 such a result. On the other hand, in this case, Southern
5 States appears to be arguing that it is preferable to use
6 a method which allocates more costs to the bigger systems
7 and hence the impact on any one system is decreased.
8 Contrasting the two positions, it would appear that
9 Southern States is proposing that water customers
10 subsidize wastewater customers, accepting SSU's argument
11 in its last rate case that direct labor more accurately
12 reflects the true A&G costs of serving the different
13 systems.

14 Q. Do you believe that the Commission, as a matter of
15 policy, should use an indirect vehicle, like cost
16 allocations, to achieve cross-subsidies?

17 A. No, I do not. If the Commission decides that water
18 systems should subsidize wastewater systems, I do not
19 believe that implementing such a policy through the cost
20 allocation process would be a good regulatory practice.
21 Instead, if the Commission decides that cross-
22 subsidization should take place, then it would be
23 preferable to implement such a policy through the revenue
24 distribution process; thereby making the subsidy direct,
25 as opposed to indirect.

1 Q. Do you see any other reasons why the Company's logic for
2 using the number of customers should be closely
3 scrutinized?

4 A. Yes. Put rather directly, allocation of the A&G costs
5 using the number of customers may require the Company's
6 water customers to carry a larger share of A&G costs than
7 wastewater customers. If, as SSU argued in the last rate
8 case, allocating costs according to direct labor more
9 closely approximates the A&G costs that would be incurred
10 by the water versus wastewater systems, then a real
11 inequity may result if the Commission adopts the customer
12 method proposed by the Company.

13

14 For example, if an SSU water customer receives wastewater
15 service from a system other than SSU, and that other
16 system incurs a higher level of A&G costs consistent with
17 the more labor intensive nature of wastewater service,
18 then SSU's water customers will essentially pay for the
19 incrementally higher cost of wastewater service twice--
20 once through the subsidy created by the Company's
21 customer allocation method and once through the direct
22 payment for the provision of wastewater service from the
23 other system. Clearly, such a situation would be unfair.

24 Q. Have you analyzed different allocation methods for the
25 SSU systems?

1 A. Yes, I have. The result of this analysis is depicted on
2 Schedule 2 of my exhibit. This schedule shows the
3 allocation percentages for each system, under three
4 different allocation methods--direct labor, average ERCs,
5 and average customers. As shown, the allocation
6 percentages change considerably between the different
7 allocation methods.

8
9 For example, using the number of customers as an
10 allocation factor, 72.21% of SSU's common A&G costs would
11 be allocated to water customers and 27.79% would be
12 allocated to wastewater customers. In contrast, if direct
13 labor is used as the allocation factor, 55.90% of these
14 expenses would be allocated to water customers and 44.10%
15 would be allocated to wastewater customers. If average
16 ERCs is used as the basis for allocation, 71.11% of A&G
17 expenses would be allocated to water customers and 28.89%
18 would be allocated to wastewater customers.

19 Q. What factors should the Commission consider when
20 evaluating alternative allocation methods?

21 A. Generally costs should be allocated using a cause and
22 effect relationship. However, for costs such as A&G
23 expenses and general plant this is generally not
24 possible. Consequently, some arbitrary method must be
25 used to distribute these expenses to SSU's various

1 systems. Under these circumstances, the Commission should
2 look at a variety of factors. For example, one criterion
3 the Commission should examine is the benefits received
4 from the costs being incurred. In other words, is there
5 an allocation method that would distribute these costs in
6 proportion to the benefits received by each system?

7
8 Another factor to consider might be ability to pay. This
9 is somewhat similar to the Company's use of the number of
10 customers as an allocation method. That is, the systems
11 with the larger base of customers receives the largest
12 allocation of costs regardless of the benefits received.

13
14 Finally, the Commission might want to consider the
15 question of fairness and equity--does the allocation
16 method distribute the costs in a fair and equitable
17 manner?

18 Q. Do you have a recommendation concerning how A&G costs and
19 general plant should be allocated?

20 A. Yes I do. I recommend that the Commission use a factor
21 weighted equally based upon direct labor and ERCs. In
22 other words, 50% weight should be given to the direct
23 labor allocation factor and 50% weight should be given to
24 the average ERCs allocation factor. Schedule 3 of my
25 exhibit depicts this allocation factor. In my opinion,

1 this allocation factor is superior to the one employed by
2 the Company.

3
4 Since it is difficult to determine a cause and effect
5 relationship between administrative and general expenses
6 and SSU's various water and wastewater systems, I believe
7 that using this weighted ERC/direct labor factor will
8 more fairly distribute the costs to SSU's different
9 systems. Because the allocation factor is partly weighted
10 with direct labor any relationship between direct labor
11 and the incurrance of administrative and general expenses
12 will be reflected in this part of the allocation factor.

13
14 Using ERCs for the other part of the allocation factor
15 spreads the costs consistent with the services received.
16 For example, water customers that use more water will
17 generally pay more of the A&G costs. Using ERCs also
18 accomplishes one of the Company's goals which is to
19 spread the costs over a large customer base. However, the
20 advantage of using ERCs over customers is that it
21 distinguishes between varying customer usage.

22
23 As shown on Schedule 3, using this 50% direct labor/50%
24 ERCs allocation factor results in allocating 63.51% of
25 SSU's common costs to water customers and 36.49% to

1 wastewater customers.

2 Q. Were you able to implement your recommendation?

3 A. No, I was not. Unfortunately, due to discovery
4 difficulties, I was unable to implement my
5 recommendations. For purposes of developing the
6 adjustments that I recommend, I was forced to use the
7 Company's customer allocation factor. Nevertheless, if
8 the Commission finds my method superior to the one
9 recommended by the Company, it can order it to distribute
10 its common A&G and general plant costs using this
11 methodology in SSU's next rate proceeding.

12 Q. Do you have any other recommendations concerning the
13 Company's cost allocations?

14 A. Yes. SSU did not allocate any common costs to its
15 acquisition and sales efforts. SSUSI expends considerable
16 effort on possible acquisitions of new systems as well as
17 sales of old systems. In my opinion, a portion of the
18 common A&G expenses and general plant costs of SSUSI
19 should be allocated to this acquisition/sales effort.
20 Certainly the A&G costs incurred by SSUSI benefit the
21 acquisition/sales effort as much as they benefit the
22 water and wastewater systems. For example, the cost of
23 electricity for the general plant which houses SSUSI's
24 personnel was incurred for the benefit of the Company's
25 acquisition and sales activity as well as its water and

1 wastewater operations.

2
3 Clearly if the Company treated this effort as a separate
4 subsidiary or a separate division, A&G costs would be
5 allocated to this subsidiary or division. Just because
6 the Company does not clearly distinguish this effort from
7 its water and wastewater service does not indicate that
8 A&G and general plant costs should not be allocated to
9 it.

10 Q. How did you develop these adjustments?

11 A. I determined the approximate percent of A&G costs which
12 should be allocated to SSUSI's acquisition/sales effort
13 based upon the direct wages and salaries of SSU and
14 Lehigh, relative to the expenses booked during the test
15 year to account 166.100 Possible Acquisitions-
16 Miscellaneous and account 166.200 Possible Sale-Gas
17 Division. This comparison resulted in an allocation
18 factor of 2.28%. Applying this factor to the SSUSI A&G
19 and general plant costs results in the amount of expense
20 and plant that should be removed from Southern States'
21 test year results before the allocation of these costs to
22 the various SSU systems.

23 As shown on Schedule 8 of my exhibit, applying 2.28% to
24 the total SSU A&G expenses of \$7,321,659 produces an
25 adjustment of \$166,975. In other words, of the total

1 SSUSI A&G costs, \$166,975 should be removed prior to
2 allocating these costs to SSU's systems. For the SSU's
3 filed systems this amount to a reduction in test year
4 expenses of \$106,384.

5
6 Schedule 8 shows similar information for general plant:
7 a \$378,900 reduction to general plant, a \$119,163
8 reduction to accumulated depreciation, a \$34,820
9 reduction to depreciation expense, and a \$9,122 reduction
10 to the Company's accumulated depreciation software
11 adjustment. Also, the Company's adjustments to allocated
12 A&G expenses needs to be reduced by \$47,735.

13
14 Schedule 8 of my exhibit summarizes all of my recommended
15 adjustments and shows the impact on the filed SSU
16 systems. It also shows that for each adjustment, I have
17 allocated a portion of it to SSU's acquisition efforts,
18 where applicable.

19 Q. Are there any other general problems with the Company's
20 allocations that you would like to bring to the attention
21 of the Commission?

22 A. Yes. Apparently, for internal accounting purposes the
23 Company directly charges some of its A&G and customer
24 service expenses. However, for purposes of this rate case
25 A&G and customer service costs were grouped into one

1 common pool and reallocated to all systems. This
2 essentially requires that some directly incurred costs of
3 one system be charged to other systems via the allocation
4 process. For example, during the test year, the Company
5 incurred \$14,097 in legal fees concerning either
6 permitting or EPA and/or DER violations for the Venice
7 Gardens system. The total legal fees allocated to the VGU
8 system amount to only \$9,561. Thus, in this instance the
9 directly incurred legal fees for the VGU system were more
10 than the amount allocated.

11
12 Due to the Company's repooling of A&G costs, these legal
13 fees have been allocated to all systems. In my opinion,
14 it would have been more appropriate to directly charge
15 this expense to the VGU system rather than all SSU
16 systems. Likewise, all directly incurred A&G and customer
17 service expenses should be charged to the system for
18 which the service was rendered. The balance should be
19 allocated. Only those costs which cannot be directly
20 associated with a particular system should be allocated.

21 Q. Let's turn to the third section of your testimony. Would
22 you please discuss the sale of St. Augustine Shores?

23 A. Yes. According to SSU's response to OPC's Interrogatory
24 215, United Florida Utilities Corporation (UFU), a
25 wholly-owned subsidiary of Topeka and a sister company to

1 Southern States, sold substantially all of the assets of
2 the UFU's St. Augustine Shores water and sewer utility
3 division to St. Johns County, Florida as of August 22,
4 1991. [Southern States Utilities, Inc., Response to OPC
5 Interrogatory 215.] According to Minnesota Power and
6 Light Company's (MPL) Annual Report, the net after-tax
7 gain associated with this sale was \$4.2 million. The sale
8 of St. Augustine Shores was the result of a condemnation
9 by St. Johns County.

10 Q. Are you proposing that a portion of the gain on this
11 sale be passed along to Southern States customers?

12 A. Yes, I am. The Company is likely to claim that the
13 proceeds from the gain on the sale do not belong to the
14 customers regulated by the Florida Public Service
15 Commission, since the St. Augustine system was not under
16 the Commission's jurisdiction. In fact, when Public
17 Counsel requested information concerning the sale of St.
18 Augustine Shores, the Company initially objected to
19 providing the information claiming:

20 The St. Augustine Shores system was
21 regulated by St. Johns County at the
22 time of the County's condemnation.
23 Southern States is not seeking
24 recovery of any 1991 costs or
25 investment in the St. Augustine

1 system from customers serviced by
2 systems regulated by the Florida
3 Public Service Commission,
4 particularly those served by the 127
5 systems included in this proceeding.
6 The information requested is not
7 relevant and is not likely to lead
8 to the production of admissible
9 evidence in this proceeding. For
10 these reasons, Southern States
11 objects to this discovery request.
12 [Southern States Utilities, Inc.,
13 Response to OPC Audit Request 22.]
14

15 Unlike Southern States, I believe that information
16 concerning the sale of St. Augustine Shores is very
17 relevant to this proceeding. While Southern States claims
18 that no costs are being borne by the remaining FPSC
19 regulated systems, this is not completely accurate.
20 Because of the sale, Southern States, as well as the
21 other systems, are absorbing the A&G and general plant
22 costs that would have been allocated to St. Augustine
23 Shores had it not been sold. Thus, indirectly through the
24 allocation of common costs, Southern States' customers
25 are paying for a portion of the costs that would have

1 been allocated to St. Augustine Shores.

2 Q. Why do you believe that the gain on the sale of St.
3 Augustine Shores should benefit Southern States
4 customers?

5 A. In my opinion, there are several reasons why this gain
6 should be shared with ratepayers. First, the Company has
7 continually argued over the years that the acquisition of
8 small water and wastewater systems throughout Florida is
9 beneficial to all customers because of alleged economies
10 of scale. [Southern States Utilities, Inc., Exhibit FLL-
11 3.] Continuing with the Company's logic indicates that
12 the associated benefits (gains) of the sales of regulated
13 water and wastewater systems should be shared with
14 customers.

15
16 Second, as I explained above, unless adjustments are made
17 to SSUSI's A&G, general plant, and customer costs, SSU's
18 customers will incur a higher level of A&G, general
19 plant, and customer costs as a result of the sale.

20
21 Third, in past proceedings this Commission has required
22 utilities to share with ratepayers the gain on the sale
23 of utility property. For example, in Docket No. 82007-EU
24 the Commission stated:

25 In Docket Nos. 81002-EU (FPL) and

1 810136 (Gulf Power), we determined
2 that gains or losses on the
3 disposition of property devoted to,
4 or formerly devoted to, public
5 service should be recognized above-
6 the-line. We consider it appropriate
7 to treat this gain in the same
8 manner [Florida Public Service
9 Commission, Docket No. 820007-EU,
10 Order No. 11307, p. 26.]

11
12 The Commission should continue with its past precedent and
13 attribute the gain on the sale of this system to
14 ratepayers.

15
16 For these reasons, I believe the Commission should impute
17 to the benefit of Southern States customers a portion of
18 the gain on the sale of St. Augustine Shores.

19 Q. Have you developed a recommendation concerning the amount
20 of the gain that should be attributed to Southern
21 States' customers?

22 A. Yes. Using the number of customers as a basis to
23 distribute the gain between the various systems, I
24 determined that Southern States filed FPSC systems' share
25 of the gain is \$1,932,332 for water and \$668,304 for

1 wastewater. I recommend that the gain be amortized over
2 four years, so the adjustments to increase test year net
3 operating income would be \$483,083 for water and \$167,076
4 for wastewater.

5 Q. Have you attributed any of this gain to stockholders?

6 A. Yes, I have. I essentially attributed the portion of the
7 gain that would have been allocated to St. Augustine
8 Shores had it still been a part of the SSU family. The
9 portion of the gain that I attributed to the Company's
10 stockholders was \$118,162.

11 Q. The Company had a gain on the sale of University Shores
12 property. Should this also be moved above the line for
13 ratemaking purposes?

14 A. Yes. During the test year the Company received a pre-tax
15 gain of \$229,703 associated with condemned property at
16 the University Shores system. In response to OPC's
17 Interrogatory 113, the Company stated that this property
18 was previously included in rate base as 100% used and
19 useful. For the reasons addressed above, I believe that
20 this gain should also be shared with ratepayers.

21
22 Specifically, I believe that 98% of this gain should be
23 moved above the line. The remainder should be given to
24 SSU's stockholders. The percentage given to stockholders
25 is based upon the percentage of SSU's efforts devoted to

1 the acquisition and sale of various water, wastewater,
2 and gas systems.

3
4 I have estimated the after tax gain to be \$144,000. Of
5 this amount \$141,120 should be moved above the line and
6 attributed to the Company's University Shores wastewater
7 customers. Using a four year amortization this produces
8 an adjustment to test year Net Operating Income of
9 \$35,280.

10 Q. Do you have an alternative recommendation if the
11 Commission does not adopt your primary recommendation?

12 A. Yes. If the Commission treats these gains as non-utility
13 or does not pass them along to ratepayers then I believe
14 that, at a minimum, the associated dollars should be
15 removed from the equity portion of SSU's capital
16 structure. This would reduce the Company's equity ratio
17 and overall cost of capital.

18 Q. Let's turn to the fourth section of your testimony. What
19 are your concerns about the Company's calculation of
20 margin reserve?

21 A. In calculating its requested margin reserve the Company
22 used historical growth in ERCs, generally over the last
23 five years. In reviewing the information supplied by the
24 Company in the MFRs, it appeared that in several
25 instances the historical growth in ERCs may not be

1 reflective of the growth that would occur during the next
2 year and a half. Under these circumstances, the Company's
3 requested margin reserve would be excessive.

4
5 To evaluate the reasonableness of the Company's estimates
6 of future ERCs and the historical growth rates relied
7 upon to make this projection, I examined the historical
8 growth in ERCs compared to the growth actually projected
9 by the Company over the next three years. This
10 comparison, shown on Schedule 4 of my exhibit, indicates
11 that in many instances the Company's historical growth
12 rates are not indicative of what it projects for the
13 future.

14
15 For example, as shown on page 1 of Schedule 4, the
16 Company's five year historical growth rate for the Beacon
17 Hills water system is 12.25%. The individual yearly
18 growth rates suggest that the past may not be
19 representative of the future. For the year 1988 the
20 growth rate was 22.80%, for 1989 it was 13.01%, for 1990
21 it was 6.72%, and for 1991 it was 6.48%. This trend
22 suggests that the Company's growth in ERCs is declining.
23 Hence, it would not be appropriate to include in the
24 estimate of future growth the high percentages that were
25 achieved during the years 1988 and 1989. In fact, over

1 the next three years the Company only projects the ERCs
2 for this system to grow by 4.7%.

3
4 Based upon the Company's projections, the historic growth
5 in ERCs will not continue in the future. Under these
6 circumstances, I do not believe the margin reserve should
7 be calculated using the average historic growth rate.
8 Instead, it would be more appropriate to use the
9 Company's projections. As shown on Schedule 5, for the
10 Beacon Hills water system, the average June 31, 1993,
11 number of ERCs the Company projects it will serve is
12 2,853. This compares to the number used to determine
13 margin reserve of 3,084--a difference of 231 ERCs. If
14 this lower number of ERCs is used in the margin reserve
15 calculations, SSU's used and useful percentages drop from
16 69% to 64% for supply wells. Similarly, if the analogous
17 calculations are performed for the wastewater system, the
18 Company's used and useful percentages drop from 64% to
19 59% for its treatment and disposal plant and effluent
20 disposal lines. In my opinion, when the Company's
21 historic growth rate is not indicative of the future, it
22 would be more appropriate to use the actual projected
23 number of ERCs to determine the used and useful
24 percentages with margin reserve.

25

1 Another example where the Company's historic growth does
2 not appear to be at all consistent with the Company's
3 projection is Spring Hill. For this water system, the
4 historic average growth rate was 8.75%. A review of
5 Schedule 4 shows that the growth for this system has been
6 declining. The Company's projected growth rate for the
7 next three years is only 5.62%. Based upon its historic
8 growth rate the Company used 28,148 ERCs for purposes of
9 determining margin reserve. However, as shown on Schedule
10 5, the Company only projects that it will be serving
11 26,900 ERCs--a difference of 1,248 ERCs.

12
13 If this lower number of projected ERCs is used to
14 determine the Company's margin reserve, the used and
15 useful percentages for this water system drop from 93% to
16 88% for the supply well and from 85% to 84% for the
17 distribution system. For the Spring Hill wastewater
18 system the same calculations show that the used and
19 useful percentage fall from 51% to 49% for the treatment
20 and disposal plant and effluent disposal lines.

21
22 Schedule 4 of my exhibit shows the historic growth rates
23 used by the Company compared to the Company's projected
24 growth rate for each system for which the Company is
25 requesting a margin reserve. As shown on this schedule,

1 the vast majority of the systems have a lower projected
2 growth rate than the five year average growth rate.
3 Schedule 5 depicts the number of ERCs the Company
4 projects (shown under the OPC column) it will be serving
5 over the next 18 months (or 12 months depending upon the
6 Company's margin reserve request) compared to the number
7 that results from applying the historic five year growth
8 rate to test year ERCs. Again, for the vast majority of
9 these systems, the Company's projections are less than
10 what it used to calculate its margin reserve. In my
11 opinion, where there is an important difference between
12 the Company's projections and what the 5-year average
13 growth rate produces, the Commission should use the
14 projected number of ERCs, shown under the OPC column, on
15 Schedule 5 to calculate margin reserve.

16
17 Specifically, in my opinion, the projected number of ERCs
18 should be used for the following water systems: Amelia
19 Island, Beacon Hills, Beechers Point, Burnt Store,
20 Carlton Village, Deltona, Fountains, Gospel Island, Lake
21 Ajay Estates, Marion Oaks, Palisades, Pine Ridge, Quail
22 Ridge, Rolling Green, Spring Hill, Sunny Hills,
23 University Shores, Venetian Village, and Zephyr Shores.

24
25 For the wastewater systems, the projected number of ERCs

1 should be used for the following systems: Beacon Hills,
2 Burnt Store, Florida Commerce Park, Fox Run, Marco
3 Shores, Point 'O Woods, Salt Springs, Spring Hill, and
4 Zephyr Shores.

5 Q. Let's turn to the fifth section of your testimony
6 concerning various adjustments necessary to reflect known
7 and measurable changes beyond the test year and other
8 events not reflected in the test year. What is the first
9 adjustment that you recommend?

10 A. The first adjustment that I recommend concerns the merger
11 of SSU and its sister companies. Since the Company has
12 not quantified the cost savings associated with the
13 merger, I believe that at a minimum the Commission should
14 remove from test year expenses the costs incurred to
15 effectuate the merger.

16
17 According to Southern States' response to OPC's
18 Interrogatory 177, \$11,640 of costs associated with the
19 merger of SSU, UFU, VGU and DUI into SSU were captured
20 and expensed during the test year. Prior to April 1991,
21 the costs associated with the merger were booked to
22 account 186.500, a deferral account established to
23 collect these charges. In a memo written by Ms. Judy
24 Kimball, the policy was changed and SSUSI's employees
25 were informed that the costs associated with the merger

1 were to be expensed, rather than capitalized.

2
3 It would appear that with the exception of the legal fees
4 associated with the merger, the costs incurred by SSUSI,
5 were not tracked after April 1991. Thus, to the extent
6 that any costs were incurred, these would enter the
7 normal expense accounts and it would be very difficult
8 and time consuming to identify expenses incurred after
9 April 1991. Nevertheless, it would appear fairly certain
10 that expenses were incurred, although the amount is not
11 known.

12
13 Q. How do you recommend that these merger costs be treated
14 for ratemaking purposes?

15 A. I recommend that the Commission exclude these costs from
16 test year expenses, for several reasons. First, the
17 Company has not recognized any savings in the test year
18 associated with the merger. Certainly, the Topeka Group
19 or MPL would not have considered the merger if no cost
20 savings were anticipated. In fact, in its petition to the
21 Commission for restructuring, the Company expounded on
22 the efficiencies associated with several facets of its
23 operations:

24 The merger of Petitioners as
25 proposed herein will result in

1 numerous efficiencies associated
2 with regulatory oversight (one
3 annual report, one set of internal
4 and external audits, etc.), record-
5 keeping (one set of books and
6 records, etc.), customer service
7 procedures (billing, collections,
8 etc.) and corporate and regulatory
9 procedures (one tariff, one rate
10 application, one set of minimum
11 filing requirements.) [Petition of
12 Southern States Utilities, Inc.,
13 Deltona Utilities, Inc. and United
14 Florida Utilities Corporation for
15 Approval of Restructuring, Docket
16 No. 910662-WS, p. 7.]

17
18 Second, there is a mismatch between the expenses incurred
19 during the test year and the benefits to be derived as a
20 result of the merger. The merger did not occur until 1992
21 and any benefits associated with it would not be included
22 in the test year results used by the Company.

23
24 Third, the costs associated with the merger should be
25 considered nonrecurring and as such should not be

1 included in the rates that will be charged customers on
2 an annual and ongoing basis.

3 Q. Have you determined what portion of the costs of the
4 merger were allocated to Southern States and should be
5 removed from the test year?

6 A. Yes. As shown on Schedule 8, I have determined that
7 \$5,385 should be removed from the Company's water
8 operations and that \$1,862 should be removed from the
9 wastewater operations.

10 Q. What is the next adjustment you recommend?

11 A. The next adjustment concerns an additional write-down of
12 the Deltona Lakes land values after the end of the test
13 year. According to the Company, an additional \$30,000 was
14 written down to the acquisition adjustment account in
15 1992. [Southern States Utilities, Inc., Harter
16 Deposition, p. 69.] Since this amount is known and
17 measurable and consistent with the land write-downs
18 included in the test year, I believe the Deltona Lakes
19 land should be reduced by an additional \$30,000.

20 Q. What is the next adjustment?

21 A. During early 1992 the Company consolidated several of its
22 customer service offices. As a result, certain expenses
23 incurred during the test year will not arise in the
24 future. Accordingly, adjustments should be made to the
25 test year to reflect these cost savings.

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In January 1992, the Company completed a study concerning these office consolidations with the associated cost savings. [Southern States Utilities, Inc., Response to OPC Document Request 37.] During depositions the Company indicated that several of the proposed office consolidations had taken place as planned. [Southern States Utilities, Inc., Haggerty Deposition, pp. 6-9.] Accordingly, I have used the estimated nonlabor cost savings provided by the Company to determine the necessary adjustments to reflect a more normal going forward level of expense.

Q. What offices were closed or consolidated and what adjustments are you recommending?

A. According to the deposition of Ms. Haggerty, the following office consolidations took place: Amelia Island and Keystone Heights were closed and combined with Jacksonville; the Deep Creek customer service office was closed and combined with Venice Gardens; the Sugarmill Woods customer service office was closed and combined with Spring Hill; and the Citrus Springs customer service offices were closed and combined with Marion Oaks.

The adjustments that I recommend concerning these consolidations are taken directly from the Company's

1 report; however, the figures were annualized. The Company
2 indicated that the savings appearing in the report were
3 only for the part of the year after the consolidation
4 took place. Thus, for example, the Company estimated that
5 it could save \$9,365 in 1992, by closing Amelia Island
6 and Keystone Heights by April 1992. This cost savings is
7 only for nine months. I annualized the amount by
8 dividing by 9 to arrive at a monthly figure of \$1,041. I
9 then multiplied this result by 12. For this particular
10 consolidation the annualized cost savings is \$12,487.
11 Similar calculations for the other consolidations amount
12 to \$29,547 for Deep Creek and VGU, \$24,120 for Spring
13 Hill and Sugarmill Woods, and \$10,871 for Citrus Springs
14 and Marion Oaks. For all four consolidations a total cost
15 savings of \$70,024 is indicated.

16
17 It is unclear whether or not these expenses would be
18 directly charged to the individual systems or if they
19 were allocated. Based upon their description (rent,
20 postage, purchased power, and telephone expenses) one
21 would expect that they would be directly incurred.
22 However, since the Company repooled customer service
23 costs and reallocated them to all systems I recommend
24 that the Commission also allocate these cost savings to
25 all systems, unless the Company can show that they were

1 directly charged during the test year. Schedule 8 of my
2 exhibits depicts the amount of the adjustment for the
3 filed SSU systems.

4 Q. Would you address your next adjustment?

5 A. Yes. The Company failed to include in test year revenue
6 effluent sales that occurred at Deltona Lakes. [Southern
7 States Utilities, Inc., Response to OPC Interrogatory
8 324.] Accordingly, the revenue associated with these
9 sales, \$9,308, should be included in the Deltona Lakes
10 test year revenues.

11 Q. Let's turn to the sixth section of your testimony
12 concerning expenses that should not be charged to
13 ratepayers and discounts which were booked below the
14 line. Would you discuss the discounts issue first?

15 A. Yes. In September 1990, SSUSI implemented a policy
16 whereby the discounts lost or taken for early payment
17 would be recorded below the line to account 420.00. In my
18 opinion, these discounts should be recorded above the
19 line for ratemaking purposes. The Company's ratepayers
20 provide the funds to pay these invoices in a timely
21 manner and as such, they should receive the benefit of
22 any discounts received by the Company.

23
24 According to the trial balance, Southern States booked
25 \$9,061 of discounts to account 420.00. In my opinion,

1 the Commission should reduce test year expenses by
2 \$5,641--the amount allocated to SSU's filed systems.

3 Q. What is the next adjustment you recommend?

4 A. In response to OPC's Interrogatory 30, Southern States
5 indicated that charitable contributions in the amount of
6 \$1,975 were expensed on Southern States' books and
7 subsequently allocated to the systems based upon the
8 number of customers. The Company is apparently not
9 disputing that these costs should be removed from test
10 year expenses, since it stated: "The Company does not
11 seek recovery of charitable contributions in this
12 filing." [Southern States Utilities, Inc., Response to
13 OPC Interrogatory 30.] In addition, at the deposition,
14 the Company indicated that \$500 for a Blue Key
15 Sponsorship should also be treated as a charitable
16 contribution. Accordingly, this amount should be removed
17 from test year expenses, unless they Company can show
18 that it was removed though a journal entry. [Southern
19 States Utilities, Inc., Kimball Deposition, p. 16.] In
20 total, charitable contributions amounted to \$2,457. For
21 the Southern States filed systems this amounts to \$1,541.

22 Q. What is the next group of adjustments that you propose?

23 A. The next group of adjustments relate to costs which in my
24 opinion should not be passed along to ratepayers. If the
25 Company or SSUSI wishes to continue to incur these

1 costs, they should be absorbed by stockholders not
2 ratepayers. In particular, I do not believe that
3 customers should effectively pay dues to the various
4 chambers of commerce that SSUSI belongs to, nor should
5 they pay for related functions attended by SSUSI
6 personnel. During 1991, SSUSI incurred the following dues
7 and related fees for various chambers of commerce:

8		
9	Florida Chamber of Commerce - Dues	\$ 586.00
10	Apopka Area Chamber of Commerce - Dues	300.00
11	Seminole County Chamber of Commerce - Dues	550.00
12	Apopka Chamber of Commerce - Breakfast	7.00
13	Apopka Chamber of Commerce	
14	- Various Functions	365.50
15	Apopka Chamber of Commerce	
16	- Planning Retreat	<u>35.00</u>
17	Total	\$1,843.50

18
19 In past proceedings the Commission has disallowed chamber
20 of commerce membership dues. For example, in Docket No.
21 810002-EU, the Commission stated as follows concerning
22 chamber of commerce dues:

23 ...it is our opinion that these dues
24 serve to improve the image of the
25 Company, with direct benefits

1 accruing to the stockholders of the
2 Company and with no benefits being
3 received by ratepayers. [Florida
4 Public Service Commission, Order No.
5 10306, p. 27.]
6

7 In addition, two of SSUSI's employees belong to a
8 professional associations which I do not believe benefits
9 ratepayers and hence these costs should not be passed on
10 to customers. These two employees are members of the
11 Florida Public Relations Association with an annual
12 membership of \$100 each. In addition, SSUSI also
13 purchased a corporate membership for \$300. (It is unclear
14 why individual and corporate memberships would be
15 needed.) SSUSI also incurred \$590 for two employees to
16 attend a conference sponsored by this group. It appears
17 that the purpose of this association is to support the
18 public relations efforts of its members which largely
19 benefits stockholders not ratepayers. Accordingly, I
20 believe that the total \$3,023 expensed for commerce dues
21 and related functions and public relations efforts should
22 be removed from test year expenses. As shown on Schedule
23 8, for the Southern States filed systems this amounts to
24 \$1,882.

25 Q. What is your next adjustment?

1 A. My next adjustment concerns the Company's bad debt
2 expense. During the test year the Company increased its
3 bad debt expense by over \$80,000. According to the
4 Company this increase resulted from a change in
5 methodology in determining the bad debt reserve. However,
6 upon further inspection there appears to be some problems
7 with the Company's estimate.

8
9 First, \$30,000 of the increased bad debt expense appears
10 to relate to M&M Utilities. The Company, however, no
11 longer operates this system. According to the Company's
12 response to OPC's Interrogatory 215, the M&M Utilities
13 receivership was terminated on 11/11/91. I see no reason
14 to require SSU's customers to absorb the bad debt expense
15 of a utility which is no longer a part of the SSU family.
16 The Company has removed M&M Utilities' customers from its
17 allocation base, thus requiring SSU's remaining customers
18 to absorb the related administrative and general
19 expenses. There is no reason to add to this burden by
20 also requiring them to pay for the bad debt of a utility
21 the Company no longer operates.

22
23 Second, the Company's increase in bad debt expense also
24 included \$15,000 associated with the Deltona Gas
25 operations that were sold. For the reasons discussed with

1 respect to M&M utilities, I see no logical basis for
2 allocating this bad debt expense to SSU's water and
3 wastewater customers.

4
5 Third, \$20,000 of this increased bad debt expense may be
6 related to Citrus Sun Club Condo Association, Inc. During
7 the test year, the Company filed suit against this
8 customer for the \$20,000 the customer owed. The lawsuit
9 was settled and the customer has agreed to make payments
10 to the Company for the amount owed. Accordingly, I do not
11 believe this amount should be included in bad debt
12 expense, since it appears likely that the Company will
13 collect it. [Southern States Utilities, Inc., Response to
14 OPC Interrogatory 272.] (I would note that discovery is
15 still outstanding on this issue.)

16
17 Accordingly, summing these amounts indicates that the
18 Company's test year bad debt expense should be reduced by
19 \$65,000. As shown on Schedule 8, the amount allocated to
20 SSU's filed systems is \$40,469.

21 Q. Would you please explain your next adjustment?

22 A. Yes. My next adjustment concerns legal fees associated
23 with Department of Environmental Regulations (DER) fines
24 and violations. This Commission has historically not
25 allowed the Company to pass along to customers such

1 fines. In fact, the Company has booked below the line
2 \$127,848 in DER fines during the test year. [Southern
3 States Utilities, Inc., Response to OPC Interrogatory
4 93.]

5
6 In my opinion, ratepayers should not be charged with any
7 legal fees associated with defending the Company in these
8 situations. In response to an OPC Interrogatory asking
9 the Company to state the amount of legal costs incurred
10 during 1991, associated with EPA and DER violations, the
11 Company indicated that it incurred legal expenses
12 associated with fines as well as permitting issues in the
13 amount of \$16,632. The Company noted in its response that
14 it had not specifically determined the portion of the
15 costs related directly to contesting EPA or DER
16 violations as opposed to other environmental-related
17 services, i.e. permitting. [Southern States Utilities,
18 Inc., Response to OPC Interrogatory 307.] In the absence
19 of a showing of what portion of the \$16,632 is related to
20 penalties versus permitting, I recommend that the
21 Commission disallow the entire amount. As shown on
22 Schedule 8, this amounts to \$10,355 for the SSU filed
23 systems.

24 Q. Would you please address property taxes?

25 A. Yes. I have two recommendations with respect to property

1 Q. All right. Given that the non-
2 used and useful plant is not used
3 for provisions of water and sewer to
4 your customers, why would the taxes
5 associated with that part of the
6 plant be an expenses of providing
7 water and sewer service to
8 customers?

9
10 A. I don't have a position on that
11 at this time. [Southern States
12 Utilities, Inc., Ludsen Deposition,
13 p. 43.]

14
15 In response to a Staff Interrogatory the Company did
16 provide a better explanation than the ones offered by Mr.
17 Lewis and Mr. Ludsen.

18 The Company believes that the
19 application of the Non-Used and
20 Useful adjustment to Property Taxes
21 results in an excessive adjustment,
22 since it is highly unlikely that
23 there is any direct correlation
24 between the non-used and useful
25 percentages and the amount of

1 property taxes assessed against the
2 plant. For instance, if the
3 Commission determined that a 1
4 million gallon per day plant is 75%
5 used and useful, there is no
6 evidence that the taxes on the plant
7 would be reduced by 25% if the
8 valuation were determined on a .75
9 million gallon per day plant. Also,
10 certain counties reflect non-used
11 and useful facilities in their
12 computation of property taxes. These
13 would include the counties of
14 Charlotte, Citrus, Collier,
15 Hernando, Hillsborough, Lee, Marion,
16 Sarasota, Volusia, and Washington
17 Counties. [Southern States
18 Utilities, Inc., Response to Staff
19 Interrogatory 27.]

20 Contrary to the Company, I do not believe that property
21 taxes on non-used and useful plant should be collected
22 from current customers. This expense is more properly
23 collected through the AFPI charge.

24
25 The Company's treatment of property taxes associated with

1 nonused and useful plant is inconsistent with its
2 treatment of the investment and related depreciation,
3 both of which have been excluded from the calculation of
4 revenue requirements. In my opinion, the associated
5 property taxes should also be excluded, unless the
6 Company can show that the property appraisers in each
7 county do not assess property taxes on nonused and useful
8 plant. As shown on Schedule 6, using each system's
9 composite nonused and useful percentages results in a
10 reduction to property taxes of \$283,653.

11 Q. Let's turn to the seventh section of your testimony
12 concerning out of period adjustments. What adjustments do
13 you propose that fit this category?

14 A. There are three adjustments that fit this category.
15 First, during the test year, the Beacon Hills system was
16 charged for a purchased water billing error that occurred
17 during the previous three and one-half years. Apparently,
18 from August 27, 1987, until January 17, 1991, the
19 Jacksonville Suburban Utilities Corporation underbilled
20 Southern States for purchased water due to the former's
21 failure to properly read the Beacon Hill's meter. For
22 this time period, Southern States was not billed for
23 16,587,000 gallons of purchased water. In December of
24 1991, the Company paid Jacksonville Suburban Utilities
25 \$14,925 for the underbilling that took place during 1987,

1 1988, 1989, and 1990. This amount was apparently included
2 in the test year, but relates to a prior period.
3 Accordingly, it should be removed for ratemaking
4 purposes. In his deposition, Mr. Lewis agreed that the
5 amount should be removed. [Southern States Utilities,
6 Inc., Lewis Deposition, p. 75.]

7
8 Second, during the test year, the Company also expensed
9 \$1,447 associated with a drinking water study conducted
10 in 1984. This deferred charge was inadvertently not
11 amortized over 1984-86. When it was discovered, the
12 Company wrote it off to expense during the test year.
13 [Southern States Utilities, Inc., Response to OPC
14 Interrogatory 266.] Ms. Kimball agreed in her deposition
15 that this charge should not be passed on to ratepayers.
16 The amount charged to each system can be found in
17 Appendix M of the Company's MFRs.

18
19 Third, during the test year, the Company reclassified
20 costs, that it had previously booked to organizational
21 costs, to acquisition adjustment and other miscellaneous
22 expenses accounts. The amounts that were expensed above
23 the line should be removed from test year expenses. As
24 shown on Schedule 7, the total for the Southern States
25 system is \$2,984.

1 Q. Let's turn to the eighth section of your testimony. What
2 nonrecurring expense adjustments do you recommend?

3 A. There are five adjustments that fall into this category.
4 First, during 1991, SSUSI completed the amortization of
5 several professional studies that were deferred. The
6 costs associated with these studies were initially
7 charged to account 186.245 Deferred Professional Studies.
8 Through journal entries, the Company reversed these
9 accruals and charged them to various expense accounts. In
10 total, SSUSI charged \$24,489 to expense associated with
11 these professional studies. Although I do not yet have
12 complete documentation on these studies, it would appear
13 that the costs have been fully amortized and will not
14 recur in future years. As such, these nonrecurring costs
15 should not be passed to ratepayers. The amount that
16 should be removed from Southern States' test year
17 expenses is \$15,247.

18
19 Second, during the test year, the Company used Price
20 Waterhouse to perform an audit of Southern States'
21 employee savings plan and employee pension plan. Price
22 Waterhouse apparently exceeded the original budget for
23 the project. The audit company explained in part that the
24 additional time incurred by two of the individuals
25 working on the project was due to the fact that it was a

1 first year engagement and that the "recurring fee should
2 be substantially less." [Southern States Utilities, Inc.,
3 Price Waterhouse Statement, August 31, 1991.]
4 Accordingly, since a portion of this test year charge
5 appears to be nonrecurring, it should not be included in
6 test year expenses. Of the total \$15,505 charge, I
7 recommend that \$3,800 of this expense be removed from the
8 test year. This amounts to one-fourth of Price
9 Waterhouse's labor charges for these audits.

10
11 Third, \$10,500 should be removed from the test year
12 expenses of the Leilani Heights wastewater system. During
13 1991, the Company was required to prepare a reuse study
14 to comply with the Indian River SWIM at Chapter 90-262 of
15 the Laws of Florida. [Southern States Utilities, Inc.,
16 Response to OPC Interrogatory 278.] In his deposition,
17 Mr. Wood responded that this was the first reuse study
18 conducted for this system. As such it appears to be
19 nonrecurring and should be removed from the test year.

20
21 Fourth, during the test year, the Company incurred
22 \$14,327 associated with services rendered due to manhole
23 overflows and lift station failures at the Jungle Den
24 wastewater system. [Southern States Utilities, Inc.,
25 Response to OPC Interrogatory 267.] During her

1 deposition, Ms. Kimball testified that these expenses
2 were nonrecurring. [Southern States Utilities, Inc.,
3 Kimball Deposition, p. 48.] Accordingly, they should be
4 removed from test year expenses.

5
6 Fifth, during the test year, it appears that the Company
7 incurred relocation expenses that will not be incurred at
8 the same level in the future. According to the Company's
9 response to OPC Interrogatory 104, during the test year,
10 SSU spent \$58,788 in relocating employees. This amount is
11 less than the amount spent in previous years.
12 Nevertheless, the Company has been undergoing a fairly
13 significant reorganization over the last three years and
14 it appears that this level of expense will not recur in
15 the future. In fact, the Company budgeted \$42,000 for
16 relocation expenses for the year 1992. Likewise, as of
17 July 31, 1992, the Company had only expended \$6,795 on
18 relocation efforts. [Southern States Utilities, Inc.,
19 Response to OPC Interrogatory 292.] The Company, however,
20 explained that it anticipates additional relocation
21 expenses during 1992.

22
23 For example, the Company expects to spend approximately
24 \$15,000 in relocating the Vice President of Finance. The
25 Company also expects additional expenses associated with

1 relocating some of its gas employees due to sales of its
2 gas operations. While it is highly likely that the
3 Company's expenses in 1992, will be greater than the
4 amount expended to date, it appears that the recurring
5 level of this expense will be less than the amount
6 charged during the test year. As such, test year expenses
7 should be reduced.

8
9 I recommend that test year expenses be reduced by
10 \$22,000. I derived this number by using both the budgeted
11 amount and the information concerning the amount expended
12 to date. Concerning the former, I took the difference
13 between the 1992 budgeted amount and the test year actual
14 figure, which amounts to \$16,788. Concerning the latter,
15 I added to the amount expended to date, the \$15,000 the
16 Company expects to spend to relocate the Vice President.
17 I also added an additional \$10,000 for other possible
18 relocation expenses. This totaled approximately \$32,000.
19 The difference between this amount and the actual test
20 year amount is \$28,788. I then averaged the \$28,788 and
21 \$16,788 figures to arrive at my recommended \$22,000
22 adjustment.

23 Q. Does this complete your direct testimony, prefiled on
24 October 5, 1992?

25 A. Yes, it does.

APPENDIX
OF
KIMBERLY H. DISMUKES

1 APPENDIX I

2 QUALIFICATIONS

3

4 Q. What is your educational background?

5 A. I graduated from Florida State University with a Bachelor
6 of Science degree in Finance in March, 1979. I received
7 an M.B.A. degree with a specialization in Finance from
8 Florida State University in April, 1984.

9 Q. Would you please describe your employment history in the
10 field of Public Utility Regulation?

11 A. In March of 1979 I joined Ben Johnson Associates, Inc.,
12 a consulting firm specializing in the field of public
13 utility regulation. While at Ben Johnson Associates, I
14 held the following positions: Research Analyst from March
15 1979 until May 1980; Senior Research Analyst from June
16 1980 until May 1981; Research Consultant from June 1981
17 until May 1983; Senior Research Consultant from June 1983
18 until May 1985; and Vice President from June 1985 until
19 April 1992. In May 1992, I joined the Florida Public
20 Counsel's Office, as a Legislative Analyst III.

21 Q. Would you please describe the types of work that you have
22 performed in the field of Public Utility Regulation?

23 A. Yes. My duties have ranged from analyzing specific issues
24 in a rate proceeding to managing the work effort of a
25 large staff in rate proceedings. I have prepared

1 testimony, interrogatories and production of documents,
2 assisted with the preparation of cross-examination, and
3 assisted counsel with the preparation of briefs. Since
4 1979 I have been actively involved in more than 155
5 regulatory proceeding throughout the United States.

6
7 I have analyzed cost of capital and rate of return
8 issues, revenue requirement issues, public policy issues,
9 and rate design issues, involving telephone, electric,
10 gas, water and wastewater, and railroad companies.

11
12 In the area of cost of capital, I have analyzed the
13 following parent companies: American Electric Power
14 Company, American Telephone and Telegraph Company,
15 American Water Works, Inc., Ameritech, Inc., CMS Energy,
16 Inc., Columbia Gas System, Inc., Continental Telecom,
17 Inc., GTE Corporation, Northeast Utilities, Pacific
18 Telecom, Inc., Southwestern Bell Corporation, United
19 Telecom, Inc., and U.S. West. I have also analyzed
20 individual companies like Connecticut Natural Gas
21 Corporation, Duke Power Company, Idaho Power Company,
22 Kentucky Utilities Company, Southern New England
23 Telephone Company, and Washington Water Power Company.

24 Q. Have you previously assisted in the preparation of
25 testimony concerning revenue requirements?

1 A. Yes. I have assisted on numerous occasions in the
2 preparation of testimony on a wide range of subjects
3 related to the determination of utilities' revenue
4 requirements and related issues.

5
6 I have assisted in the preparation of testimony and
7 exhibits concerning the following issues: abandoned
8 project costs, accounting adjustments, affiliate
9 transactions, allowance for funds used during
10 construction, attrition, cash flow analysis, construction
11 monitoring, construction work in progress, contingent
12 capacity sales, cost allocations, decoupling revenues
13 from profits, cross-subsidization, demand-side
14 management, depreciation methods, divestiture, excess
15 capacity, feasibility studies, financial integrity,
16 financial planning, incentive regulation, jurisdictional
17 allocations, non-utility investments, fuel projections,
18 merges and acquisitions, pro forma adjustments, projected
19 test years, prudence, tax effects of interest, working
20 capital, off-system sales, reserve margin, royalty fees,
21 separations, settlements, and resource planning.

22
23 Companies that I have analyzed include: Alascom, Inc.
24 (Alaska), Arizona Public Service Company, Arvig Telephone
25 Company, AT&T Communications of the Southwest (Texas),

1 Blue Earth Valley Telephone Company (Minnesota),
2 Bridgewater Telephone Company (Minnesota), Carolina Power
3 and Light Company, Central Maine Power Company, Central
4 Power and Light Company (Texas), Central Telephone
5 Company (Missouri and Nevada), Consumers Power Company
6 (Michigan), C&P Telephone Company of Virginia,
7 Continental Telephone Company (Nevada), C&P Telephone of
8 West Virginia, Connecticut Light and Power Company,
9 Danube Telephone Company (Minnesota), Duke Power Company,
10 East Otter Tail Telephone Company (Minnesota), Easton
11 Telephone Company (Minnesota), Eckles Telephone Company
12 (Minnesota), El Paso Electric Company (Texas), General
13 Telephone Company of Florida, Georgia Power Company,
14 Kentucky Power Company, Kentucky Utilities Company, KMP
15 Telephone Company (Minnesota), Idaho Power Company,
16 Oklahoma Gas and Electric Company (Arkansas), Kansas Gas
17 & Electric Company (Missouri), Kansas Power and Light
18 Company (Missouri), Lehigh Utilities, Inc. (Florida), Mad
19 Hatter Utilities, Inc. (Florida), Mankato Citizens
20 Telephone Company (Minnesota), Michigan Bell Telephone
21 Company, Mid-Communications Telephone Company
22 (Minnesota), Mid-State Telephone Company (Minnesota),
23 Mountain States Telephone and Telegraph Company (Arizona
24 and Utah), Northwestern Bell Telephone Company
25 (Minnesota), Potomac Electric Power Company, Public

1 Service Company of Colorado, Puget Sound Power & Light
2 Company (Washington), South Central Bell Telephone
3 Company (Kentucky), Southern States Utilities, Inc.
4 (Florida), Southern Union Gas Company (Texas), Southern
5 Bell Telephone & Telegraph Company (Florida, Georgia, and
6 North Carolina), Southern Union Gas Company, Southwestern
7 Bell Telephone Company (Oklahoma, Missouri, and Texas),
8 St. Georgia Island Utility, Ltd., Tampa Electric Company,
9 Texas-New Mexico Power Company, Tucson Electric Power
10 Company, Twin Valley-Ulen Telephone Company (Minnesota),
11 United Telephone Company of Florida, Virginia Electric
12 and Power Company, Washington Water Power Company, and
13 Wisconsin Electric Power Company.

14 Q. What experience do you have in rate design issues?

15 A. My work in this area has primarily focused on issues
16 related to costing. For example, I have assisted in the
17 preparation of class cost-of-service studies concerning
18 Arkansas Energy Resources, Cascade Natural Gas
19 Corporation, El Paso Electric Company, Potomac Electric
20 Power Company, Texas-New Mexico Power Company, and
21 Southern Union Gas Company. I have also examined the
22 issue of avoided costs, both as it applies to electric
23 utilities and as it applies to telephone utilities.

24 Q. Have you testified before regulatory agencies?

25 A. Yes. I have testified before the Arizona Corporation

1 Commission, the Connecticut Department of Public Utility
2 Control, the Florida Public Service Commission, the
3 Georgia Public Service Commission, the Missouri Public
4 Service Commission, the Public Utility Commission of
5 Texas, and the Washington Utilities and Transportation
6 Commission. My testimony dealt with revenue requirement,
7 financial, and class cost of service issues concerning
8 AT&T Communications of Southwest (Texas), Cascade Natural
9 Gas Corporation (Washington), Central Power and Light
10 Company (Texas), Connecticut Light and Power Company, El
11 Paso Electric Company (Texas), Kansas Gas & Electric
12 Company (Missouri), Kansas Power and Light Company
13 (Missouri), Houston Lighting & Power Company (Texas),
14 Mountain States Telephone and Telegraph Company
15 (Arizona), Southern Bell Telephone and Telegraph Company
16 (Florida and Georgia), Puget Sound Power & Light Company
17 (Washington), and Texas Utilities Electric Company.

18
19 I have also testified before the Public Utility
20 Regulation Board of El Paso, concerning the development
21 of class cost-of-service studies and the recovery and
22 allocation of the corporate over head costs of Southern
23 Union Gas Company and before the National Association of
24 Securities Dealers concerning the market value of utility
25 bonds purchased in the wholesale market.

1 Q. Have you been accepted as an expert in these
2 jurisdictions?

3 A. Yes.

4 Q. Do you belong to any professional organizations?

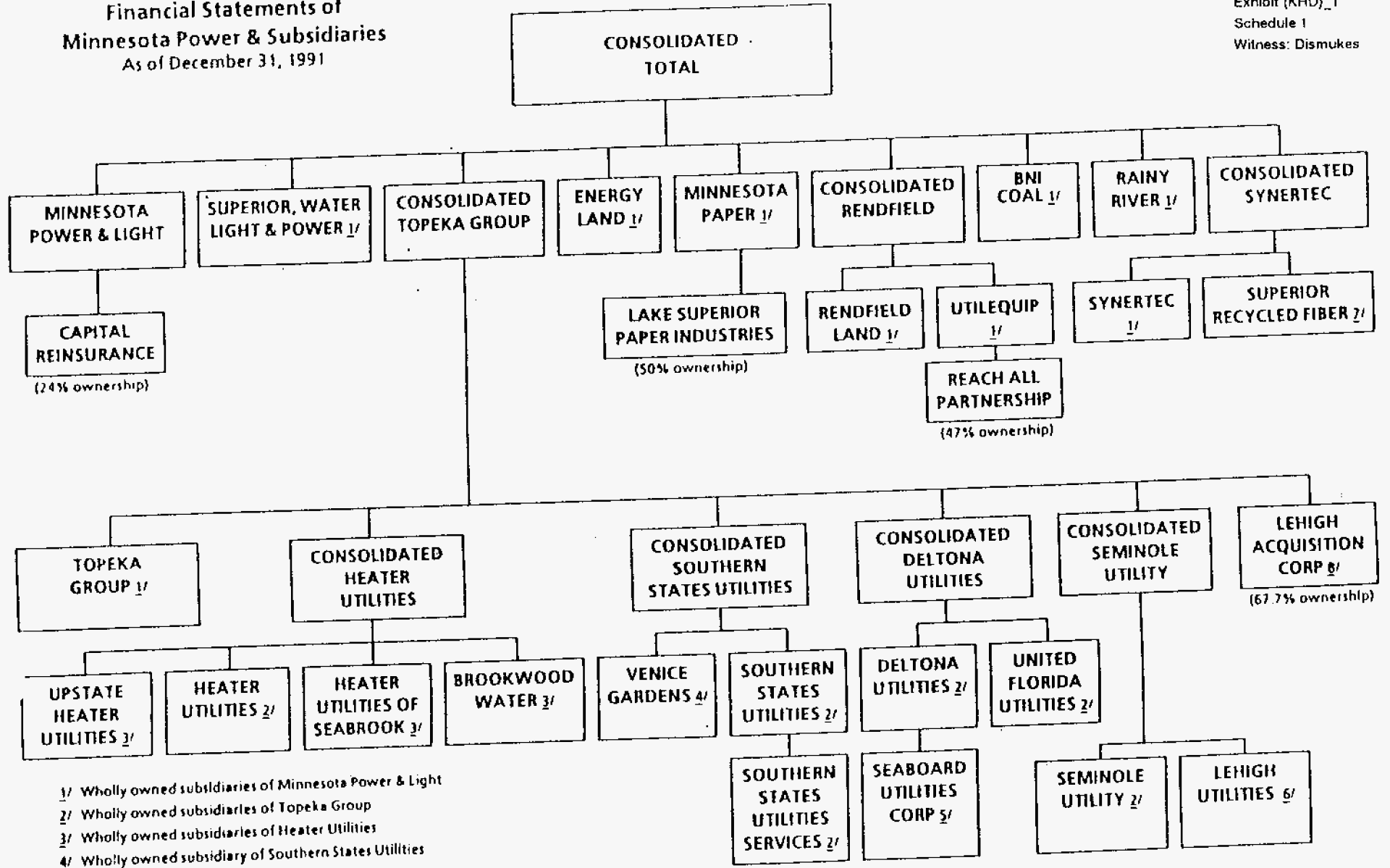
5 A. Yes. I am a member of the Eastern Finance Association,
6 the Financial Management Association, the Southern
7 Finance Association, the Southwestern Finance
8 Association, and the National Society of Rate of Return
9 Analysts.

10

EXHIBITS
OF
KIMBERLY H. DISMUKES

**Diagram of Consolidation of
Financial Statements of
Minnesota Power & Subsidiaries**
As of December 31, 1991

SSU
Docket No. 902199-WS
Exhibit (KHD)_1
Schedule 1
Witness: Dismukes



1/ Wholly owned subsidiaries of Minnesota Power & Light
 2/ Wholly owned subsidiaries of Topeka Group
 3/ Wholly owned subsidiaries of Heater Utilities
 4/ Wholly owned subsidiary of Southern States Utilities
 5/ Wholly owned subsidiary of Deltona Utilities
 6/ Wholly owned subsidiary of Seminole Utilities
 7/ Wholly owned subsidiary of Synertec Utilities
 8/ Two-thirds owned by Topeka Group

Systems	WATER						SEWER					
	Direct Labor	Percent of Total	ERCs	Percent of Total	Customers	Percent of Total	Direct Labor	Percent of Total	ERCs	Percent of Total	Customers	Percent of Total
Ameilia Island	\$30,799	0.92%	1,733	1.16%	1,157	0.95%	55,324	1.64%	1,567	1.05%	1,005	0.82%
Apache Shores	6,677	0.20%	160	0.11%	161	0.13%	6,218	0.18%	116	0.08%	112	0.09%
Appie Valley	11,229	0.33%	939	0.63%	917	0.75%	1,041	0.03%	175	0.12%	166	0.14%
Bay Lake Estates	3,468	0.10%	64	0.04%	65	0.05%						
Beacon Hills	32,887	0.98%	2,612	1.74%	2,602	2.13%	58,355	1.73%	2,461	1.64%	2,470	2.02%
Beecher's Point	2,872	0.08%	80	0.05%	39	0.03%	6,193	0.18%	48	0.03%	16	0.01%
Burnt Store	28,574	0.85%	560	0.37%	186	0.15%	22,112	0.66%	382	0.26%	150	0.12%
Carlton Village	2,935	0.09%	96	0.06%	103	0.08%						
Chuluota	18,408	0.55%	654	0.44%	644	0.53%	11,542	0.34%	129	0.09%	132	0.11%
Citrus Park	8,708	0.26%	335	0.22%	353	0.29%	14,974	0.45%	255	0.17%	259	0.21%
Citrus Springs Utilities	42,474	1.26%	1,825	1.22%	1,649	1.35%	15,768	0.47%	703	0.47%	678	0.55%
Crystal River Highland	5,541	0.16%	66	0.04%	67	0.05%						
Daetwyler Shores	4,068	0.12%	133	0.09%	129	0.11%						
Deltona Lakes Utilities	371,997	11.06%	23,094	15.42%	21,873	17.88%	206,635	6.14%	4,863	3.25%	4,468	3.65%
Dola Ray Manor	3,436	0.10%	77	0.05%	59	0.05%						
Durid Hills	4,591	0.14%	330	0.22%	252	0.21%						
East Lake Harris Estate	1,723	0.05%	170	0.11%	171	0.14%						
Fern Park	3,556	0.11%	179	0.12%	184	0.15%						
Fern Terrace	1,923	0.06%	121	0.08%	123	0.10%						
Fisherman's Haven	3,799	0.11%	133	0.09%	137	0.11%	8,480	0.25%	142	0.09%	146	0.12%
FL Central Comm. Pk		0.00%		0.00%		0.00%	48,269	1.44%	122	0.08%	24	0.02%
Fountains	3,463	0.10%	4	0.00%	8	0.01%						
Fox Run	14,469	0.43%	90	0.06%	92	0.08%	10,818	0.32%	90	0.06%	90	0.07%
Friendly Center	1,387	0.04%	20	0.01%	20	0.02%						
Golden Terrace	4,715	0.14%	116	0.08%	105	0.09%						
Gospel Island Estates	4,108	0.12%	8	0.01%	8	0.01%						
Grand Terrace	1,579	0.05%	66	0.04%	66	0.05%						
Harmony Homes	3,021	0.09%	63	0.04%	64	0.05%						
Hermite Cover	3,541	0.11%	173	0.12%	178	0.15%						
Hobby Hills	3,469	0.10%	94	0.06%	102	0.08%						
Holiday Haven	3,407	0.10%	102	0.07%	113	0.09%	11,861	0.35%	102	0.07%	96	0.08%
Holiday Heights	3,667	0.11%	53	0.04%	53	0.04%						
Imperial Mobile Terrac	3,596	0.11%	241	0.16%	245	0.20%						
Intercession City	18,148	0.54%	238	0.16%	256	0.21%						
Interlachen Lake Estate	5,487	0.16%	211	0.14%	216	0.18%						
Jungle Den	1,299	0.04%	113	0.08%	116	0.09%	13,187	0.39%	113	0.08%	115	0.09%
Keystone Heights	25,869	0.77%	1,132	0.76%	983	0.80%						
Kingswood	1,621	0.05%	60	0.04%	63	0.05%						
Lake Ajay Estates	3,654	0.11%	38	0.03%	35	0.03%						
Lake Brantley	3,548	0.11%	65	0.04%	66	0.05%						
Lake Conway Park	3,824	0.11%	84	0.06%	85	0.07%						
Lake Harriet Estates	4,424	0.13%	273	0.18%	285	0.23%						
Lakeview Villas	2,271	0.07%	13	0.01%	13	0.01%						
Lehigh	196,215	5.83%	9,112	6.08%	7,795	6.37%	168,013	5.00%	7,411	4.95%	6,094	4.98%
Leilani Heights	10,278	0.31%	386	0.26%	391	0.32%	20,096	0.60%	393	0.26%	387	0.32%
Leisure Lakes	1,083	0.03%	242	0.16%	244	0.20%	34	0.00%	228	0.15%	229	0.19%
Marco Island	308,788	9.18%	13,989	9.34%	5,460	4.46%	190,911	5.68%	5,353	3.57%	1,942	1.59%

Comparison of Allocation Alternatives

WATER

SEWER

Systems	WATER			SEWER								
	Direct Labor	Percent of Total	ERCs	Percent of Total	Customers	Percent of Total	Direct Labor	Percent of Total	ERCs	Percent of Total	Customers	Percent of Total
Marco Shores Utilities	\$24,537	0.73%	410	0.27%	276	0.23%	\$14,381	0.43%	282	0.19%	236	0.19%
Marion Oaks Utilities	54,069	1.61%	2,312	1.54%	2,212	1.81%	35,793	1.06%	1,337	0.89%	1,276	1.04%
Meredith Manor	9,160	0.27%	739	0.49%	679	0.56%	784	0.02%	33	0.02%	27	0.02%
Morningview	2,227	0.07%	45	0.03%	35	0.03%	4,431	0.13%	46	0.03%	35	0.03%
Oak Forest	5,718	0.17%	138	0.09%	138	0.11%						
Oakwood	1,820	0.05%	191	0.13%	195	0.16%						
Palisades Country Club	2,114	0.06%	3	0.00%	4	0.00%						
Palm Port	3,550	0.11%	88	0.06%	91	0.07%	4,847	0.14%	88	0.06%	90	0.07%
Palm Terrace	10,742	0.32%	1,193	0.80%	2,090	1.71%	28,927	0.86%	1,014	0.68%	1,913	1.56%
Palms Mobile Home Pk	1,457	0.04%	60	0.04%	61	0.05%						
Park Manor	2,971	0.09%	31	0.02%	30	0.02%	4,160	0.12%	31	0.02%	28	0.02%
Picciola Island	1,625	0.05%	128	0.09%	131	0.11%						
Pine Ridge Estates	3,378	0.10%	172	0.11%	172	0.14%						
Pine Ridge Utilities	20,851	0.62%	946	0.63%	400	0.33%						
Piney Woods	3,275	0.10%	165	0.11%	169	0.14%						
Point O' Woods	10,005	0.30%	329	0.22%	326	0.27%	7,463	0.22%	123	0.08%	114	0.09%
Pomona Park	3,393	0.10%	173	0.12%	161	0.13%						
Postmaser Village	10,749	0.32%	146	0.10%	152	0.12%						
Quail Ridge	1,164	0.03%	6	0.00%	11	0.01%						
River Grove	3,835	0.11%	104	0.07%	107	0.09%						
River Park	6,438	0.19%	338	0.23%	346	0.28%						
Rolling Green	3,608	0.11%	73	0.05%	78	0.06%						
Rosemont	4,913	0.15%	46	0.03%	47	0.04%						
Salt Springs	6,161	0.18%	159	0.11%	112	0.09%	15,858	0.47%	168	0.11%	110	0.09%
Samira Villas	2,088	0.06%	13	0.01%	2	0.00%						
Saratoga Harbour	2,559	0.08%	40	0.03%	40	0.03%						
Silver Lake Estates	12,946	0.38%	1,232	0.82%	935	0.76%						
Silver Lake Oaks	3,526	0.10%	27	0.02%	26	0.02%	4,435	0.13%	27	0.02%	25	0.02%
Skycrest	1,130	0.03%	111	0.07%	115	0.09%						
South Forty	0	0.00%	0	0.00%	0	0.00%	12,492	0.37%	49	0.03%	21	0.02%
Spring Hill Utilities	196,656	5.85%	24,903	16.62%	22,630	18.50%	128,451	3.82%	5,494	3.67%	4,846	3.96%
Stone Mountain	2,047	0.06%	6	0.00%	6	0.00%						
St. John's Highlands	2,629	0.08%	79	0.05%	79	0.06%						
Sugar Mill	25,396	0.76%	630	0.42%	601	0.49%	20,596	0.61%	616	0.41%	587	0.48%
Sugar Mill Woods	37,652	1.12%	4,291	2.86%	1,806	1.48%	47,081	1.40%	4,168	2.78%	1,744	1.43%
Sunny Hills	28,508	0.85%	603	0.40%	416	0.34%	24,733	0.74%	178	0.12%	175	0.14%
Sunshine Parkway	4,640	0.14%	40	0.03%	7	0.01%	5,412	0.16%	58	0.04%	6	0.00%
Tropical Park	13,045	0.39%	546	0.36%	553	0.45%						
University Shores	74,132	2.20%	2,934	1.96%	2,824	2.31%	140,526	4.18%	2,855	1.91%	2,567	2.10%
Venetian Village	3,711	0.11%	130	0.09%	131	0.11%	5,909	0.18%	83	0.06%	82	0.07%
Welaka	2,273	0.07%	90	0.06%	92	0.08%						
Western Shores	4,786	0.14%	270	0.18%	278	0.23%						
Westmont	1,768	0.05%	121	0.08%	122	0.10%						
Windsong	5,469	0.16%	105	0.07%	109	0.09%						
Woodmere	23,104	0.69%	1,495	1.00%	1,076	0.88%	91,118	2.71%	1,458	0.97%	1,040	0.85%
Wootens	1,752	0.05%	17	0.01%	17	0.01%						
Zephyr Shores	6,501	0.19%	506	0.34%	514	0.42%	16,005	0.48%	504	0.34%	501	0.41%
Total	\$1,880,341	55.90%	106,531	71.11%	88,333	72.21%	\$1,483,221	44.10%	43,271	28.89%	34,002	27.79%
Total Water and Sewer	\$3,363,562		149,802		122,335		\$3,363,562		149,802		122,335	

Recommended Allocation Factors Based on 50% Direct Labor/50% ERCs

Systems	WATER					SEWER				
	Direct Labor	Percent of Total	ERCs	Percent of Total	Recommended 50% Labor/50% ERCs	Direct Labor	Percent of Total	ERCs	Percent of Total	Recommended 50% Labor/50% ERCs
Ameila Island	\$30,798	0.92%	1,733	1.18%	1.04%	55,324	1.84%	1,587	1.05%	1.35%
Apache Shores	8,677	0.20%	160	0.11%	0.15%	6,218	0.18%	116	0.08%	0.13%
Apple Valley	11,228	0.33%	939	0.63%	0.48%	1,041	0.03%	175	0.12%	0.07%
Bay Lake Estates	3,488	0.10%	64	0.04%	0.07%					
Beacon Hills	32,887	0.98%	2,612	1.74%	1.38%	58,355	1.73%	2,461	1.64%	1.69%
Beecher's Point	2,872	0.08%	80	0.05%	0.07%	6,193	0.18%	46	0.03%	0.11%
Burnt Store	28,574	0.85%	560	0.37%	0.61%	22,112	0.66%	382	0.28%	0.46%
Carlton Village	2,935	0.09%	96	0.06%	0.08%					
Chuluota	18,408	0.55%	654	0.44%	0.49%	11,542	0.34%	129	0.09%	0.21%
Citrus Park	8,708	0.26%	335	0.22%	0.24%	14,974	0.45%	255	0.17%	0.31%
Citrus Springs Utilities	42,474	1.26%	1,825	1.22%	1.24%	15,768	0.47%	703	0.47%	0.47%
Crystal River Highland	5,541	0.16%	66	0.04%	0.10%					
Daetwyler Shores	4,068	0.12%	133	0.09%	0.10%					
Deltona Lakes Utilities	371,997	11.06%	23,094	15.42%	13.24%	206,635	6.14%	4,863	3.25%	4.69%
Dola Ray Manor	3,436	0.10%	77	0.05%	0.08%					
Durid Hills	4,591	0.14%	330	0.22%	0.18%					
East Lake Harris Estate	1,723	0.05%	170	0.11%	0.08%					
Fern Park	3,556	0.11%	179	0.12%	0.11%					
Fern Terrace	1,923	0.06%	121	0.08%	0.07%					
Fisherman's Haven	3,799	0.11%	133	0.09%	0.10%	8,480	0.25%	142	0.09%	0.17%
FL Central Comm. Pk		0.00%		0.00%	0.00%	48,269	1.44%	122	0.08%	0.76%
Fountains	3,463	0.10%	4	0.00%	0.05%					
Fox Run	14,469	0.43%	90	0.06%	0.25%	10,818	0.32%	90	0.06%	0.19%
Friendly Center	1,387	0.04%	20	0.01%	0.03%					
Golden Terrace	4,715	0.14%	116	0.08%	0.11%					
Gospel Island Estates	4,108	0.12%	8	0.01%	0.06%					
Grand Terrace	1,579	0.05%	66	0.04%	0.05%					
Harmony Homes	3,021	0.09%	63	0.04%	0.07%					
Hermits Cover	3,541	0.11%	173	0.12%	0.11%					
Hobby Hills	3,469	0.10%	94	0.06%	0.08%					
Holiday Haven	3,407	0.10%	102	0.07%	0.08%	11,861	0.35%	102	0.07%	0.21%
Holiday Heights	3,667	0.11%	53	0.04%	0.07%					
Imperial Mobile Terrac	3,596	0.11%	241	0.16%	0.13%					
Intercession City	18,148	0.54%	238	0.16%	0.35%					
Interlachen Lake Estate	5,467	0.16%	211	0.14%	0.15%					
Jungle Den	1,299	0.04%	113	0.08%	0.06%	13,187	0.39%	113	0.08%	0.23%
Keystone Heights	25,869	0.77%	1,132	0.76%	0.76%					
Kingswood	1,621	0.05%	60	0.04%	0.04%					
Lake Ajay Estates	3,654	0.11%	38	0.03%	0.07%					
Lake Brantley	3,548	0.11%	65	0.04%	0.07%					
Lake Conway Park	3,824	0.11%	84	0.06%	0.08%					
Lake Harriet Estates	4,424	0.13%	273	0.18%	0.16%					
Lakeview Villas	2,271	0.07%	13	0.01%	0.04%					
Lehigh	196,215	5.83%	9,112	6.08%	5.96%	168,013	5.00%	7,411	4.95%	4.97%
Lailani Heights	10,278	0.31%	386	0.26%	0.28%	20,098	0.60%	393	0.26%	0.43%
Leisure Lakes	1,083	0.03%	242	0.16%	0.10%	34	0.00%	228	0.15%	0.08%
Marco Island	308,788	9.18%	13,989	9.34%	9.26%	190,911	5.68%	5,353	3.57%	4.62%
Marco Shores Utilities	\$24,537	0.73%	410	0.27%	0.50%	\$14,381	0.43%	292	0.19%	0.31%
Marion Oaks Utilities	54,069	1.61%	2,312	1.54%	1.58%	35,793	1.06%	1,337	0.89%	0.98%
Meredith Manor	9,160	0.27%	739	0.49%	0.38%	784	0.02%	33	0.02%	0.02%
Morningview	2,227	0.07%	45	0.03%	0.05%	4,431	0.13%	46	0.03%	0.08%
Oak Forest	5,718	0.17%	138	0.09%	0.13%					
Oakwood	1,820	0.05%	191	0.13%	0.09%					
Palisades Country Club	2,114	0.06%	3	0.00%	0.03%					
Palm Port	3,550	0.11%	88	0.06%	0.08%	4,847	0.14%	88	0.06%	0.10%
Palm Terrace	10,742	0.32%	1,193	0.80%	0.56%	28,927	0.86%	1,014	0.68%	0.77%

Recommended Allocation Factors Based on 50% Direct Labor/50% ERCs

Systems	WATER					SEWER				
	Direct Labor	Percent of Total	ERCs	Percent of Total	Recommended 50% Labor/50% ERCs	Direct Labor	Percent of Total	ERCs	Percent of Total	Recommended 50% Labor/50% ERCs
Palms Mobile Home Pk	1,457	0.04%	60	0.04%	0.04%					
Park Manor	2,971	0.09%	31	0.02%	0.05%	4,150	0.12%	31	0.02%	0.07%
Picciola Island	1,525	0.05%	128	0.09%	0.07%					
Pine Ridge Estates	3,378	0.10%	172	0.11%	0.11%					
Pine Ridge Utilities	20,851	0.62%	946	0.63%	0.63%					
Piney Woods	3,275	0.10%	165	0.11%	0.10%					
Point O' Woods	10,005	0.30%	329	0.22%	0.26%	7,463	0.22%	123	0.08%	0.15%
Pomona Park	3,393	0.10%	173	0.12%	0.11%					
Postmaser Village	10,749	0.32%	146	0.10%	0.21%					
Quail Ridge	1,164	0.03%	6	0.00%	0.02%					
River Grove	3,835	0.11%	104	0.07%	0.09%					
River Park	6,438	0.19%	338	0.23%	0.21%					
Rolling Green	3,606	0.11%	73	0.05%	0.08%					
Rosemont	4,913	0.15%	48	0.03%	0.09%					
Salt Springs	6,151	0.18%	159	0.11%	0.14%	15,858	0.47%	168	0.11%	0.29%
Samira Villas	2,088	0.06%	13	0.01%	0.04%					
Saratoga Harbour	2,559	0.08%	40	0.03%	0.05%					
Silver Lake Estates	12,946	0.38%	1,232	0.82%	0.60%					
Silver Lake Oaks	3,526	0.10%	27	0.02%	0.06%	4,435	0.13%	27	0.02%	0.07%
Skycrest	1,130	0.03%	111	0.07%	0.05%					
South Forty	0	0.00%	0	0.00%	0.00%	12,492	0.37%	49	0.03%	0.20%
Spring Hill Utilities	196,656	5.85%	24,903	16.62%	11.24%	128,451	3.82%	5,494	3.67%	3.74%
Stone Mountain	2,047	0.06%	6	0.00%	0.03%					
St. John's Highlands	2,629	0.08%	79	0.05%	0.07%					
Sugar Mill	25,398	0.76%	630	0.42%	0.59%	20,596	0.61%	616	0.41%	0.51%
Sugar Mill Woods	37,652	1.12%	4,291	2.86%	1.99%	47,081	1.40%	4,168	2.78%	2.09%
Sunny Hills	28,508	0.85%	603	0.40%	0.63%	24,733	0.74%	178	0.12%	0.43%
Sunshine Parkway	4,640	0.14%	40	0.03%	0.08%	5,412	0.16%	68	0.04%	0.10%
Tropical Park	13,045	0.39%	546	0.36%	0.38%					
University Shores	74,132	2.20%	2,934	1.96%	2.08%	140,526	4.18%	2,855	1.91%	3.04%
Venetian Village	3,711	0.11%	130	0.09%	0.10%	5,909	0.18%	83	0.06%	0.12%
Weiaka	2,273	0.07%	90	0.06%	0.06%					
Western Shores	4,786	0.14%	270	0.18%	0.16%					
Westmont	1,768	0.05%	121	0.08%	0.07%					
Windsong	5,469	0.16%	105	0.07%	0.12%					
Woodmere	23,104	0.69%	1,495	1.00%	0.84%	91,116	2.71%	1,458	0.97%	1.84%
Wootens	1,752	0.05%	17	0.01%	0.03%					
Zephyr Shores	6,501	0.19%	506	0.34%	0.27%	16,005	0.48%	504	0.34%	0.41%
Total	\$1,880,341	55.90%	106,531	71.11%	63.51%	\$1,483,221	44.10%	43,271	28.89%	36.49%
Total Water and Sewer	\$3,363,562		149,802		100.00%	\$3,363,562		149,802		100.00%

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Comparison of Historical and Projected Growth in ERCs

W A T E R

Year	WATER Amelia Island	Annual % Incr in ERCs	Beacon Hills	Annual % Incr in ERCs	Beechers Point	Annual % Incr in ERCs	Burnt Store	Annual % Incr in ERCs
1987	1324.0		1656.0					
1988	1410.5	6.53%	2033.5	22.80%				
1989	1488.0	5.49%	2298.0	13.01%	66.0		444.5	
1990	1563.0	5.04%	2452.5	6.72%	69.0	4.55%	500.5	12.60%
1991	1733.5	10.91%	2611.5	6.48%	79.5	15.22%	560.0	11.89%
Avg Growth thru 1991		6.99%		12.25%		9.88%		12.24%
1992	1782.5	2.83%	2783.0	6.57%	87.0	9.43%	589.0	5.18%
1993	1700.0	-4.63%	2922.0	4.99%	85.0	-2.30%	667.5	13.33%
1994	1700.0	0.00%	2996.5	2.55%	85.0	0.00%	734.0	9.96%
3 Year Growth thru 1994		-0.60%		4.70%		2.38%		9.49%

Year	WATER Carlton Village	Annual % Incr in ERCs	Citrus Springs	Annual % Incr in ERCs	Deltona Utilities	Annual % Incr in ERCs	Fountains	Annual % Incr in ERCs
1987	60.0		1466.0		15373.0			
1988	63.5	5.83%	1554.5	6.04%	18155.5	18.10%		ERR
1989	75.5	18.90%	1639.5	5.47%	20876.5	14.99%		ERR
1990	87.5	15.89%	1734.5	5.79%	22266.5	6.66%		ERR
1991	95.5	9.14%	1825.0	5.22%	23094.0	3.72%		ERR
Avg Growth thru 1991		12.44%		5.63%		10.87%		ERR
1992	102.5	7.33%	1891.0	3.62%	24293.5	5.19%		ERR
1993	105.5	2.93%	1947.5	2.99%	26237.0	8.00%		ERR
1994	108.5	2.84%	2006.0	3.00%	28336.0	8.00%		ERR
3 Year Growth thru 1994		4.37%		3.20%		7.06%		ERR

Year	WATER Gospel Island	Annual % Incr in ERCs	Inter- lachen Lake	Annual % Incr in ERCs	Lake Ajay Estates	Annual % Incr in ERCs	Marco Shores	Annual % Incr in ERCs
1987	5.0		190.5				383.5	
1988	5.0	0.00%	198.0	3.94%	14.5		378.5	-1.30%
1989	5.0	0.00%	204.5	3.28%	22.5	55.17%	404.5	6.87%
1990	6.0	20.00%	210.0	2.69%	28.0	24.44%	413.5	2.22%
1991	7.5	25.00%	210.5	0.24%	37.5	33.93%	410.0	-0.85%
Avg Growth thru 1991		11.25%		2.54%		37.85%		1.74%
1992	8.0	6.67%	213.0	1.19%	44.5	18.67%	415.0	1.22%
1993	8.0	0.00%	219.5	3.05%	46.0	3.37%	427.5	3.01%
1994	8.5	6.25%	226.0	2.96%	47.5	3.26%	440.5	3.04%
3 Year Growth thru 1994		4.31%		2.40%		8.43%		2.42%

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Year	WATER Marion Oaks	Annual % Incr in ERCs	Oak Forest	Annual % Incr in ERCs	Palisades	Annual % Incr in ERCs	Palm Port	Annual % Incr in ERCs
1987	1489.0		116.0				71.0	
1988	1725.0	15.85%	130.0	12.07%			75.5	6.34%
1989	1984.5	15.04%	135.0	3.85%			81.0	7.28%
1990	2176.5	9.67%	135.0	0.00%			84.5	4.32%
1991	2311.5	6.20%	138.0	2.22%	3.0		87.5	3.55%
Avg Growth thru 1991		11.69%		4.53%		0.00%		5.37%
1992	2452.5	6.10%	144.0	4.35%	6.0	100.00%	91.5	4.57%
1993	2648.5	7.99%	148.5	3.13%	6.0	0.00%	94.0	2.73%
1994	2860.0	7.99%	153.0	3.03%	6.5	8.33%	96.5	2.66%
3 Year Growth thru 1994		7.36%		3.50%		36.11%		3.32%

Year	WATER Pine Ridge Utilities	Annual % Incr in ERCs	Point 'O Woods	Annual % Incr in ERCs	Quail Ridge	Annual % Incr in ERCs	Rolling Green	Annual % Incr in ERCs
1987	448.0						22.5	
1988	521.0	16.29%	253.0			ERR	49.0	117.78%
1989	622.0	19.39%	275.5	8.89%		ERR	56.0	14.29%
1990	774.0	24.44%	303.5	10.16%		ERR	63.5	13.39%
1991	946.0	22.22%	329.0	8.40%	6.0	ERR	72.5	14.17%
Avg Growth thru 1991		20.58%		9.15%		ERR		39.91%
1992	1089.0	15.12%	347.0	5.47%	12.0	100.00%	78.0	7.59%
1993	1203.5	10.51%	357.5	3.03%	12.5	4.17%	80.5	3.21%
1994	1324.0	10.01%	368.5	3.08%	13.0	4.00%	83.0	3.11%
3 Year Growth thru 1994		11.88%		3.86%		36.06%		4.63%

Year	WATER Saratoga Harbour & Welaka	Annual % Incr in ERCs	St. Johns Highlands	Annual % Incr in ERCs	Spring Hill Utilities	Annual % Incr in ERCs	Sugar Mill	Annual % Incr in ERCs
1987	113.5		71.0		17847.5		501.5	
1988	118.0	3.96%	73.5	3.52%	19637.0	10.03%	537.0	7.08%
1989	121.0	2.54%	78.0	6.12%	22404.5	14.09%	570.5	6.24%
1990	127.0	4.96%	79.5	1.92%	23945.5	6.88%	604.0	5.87%
1991	130.5	2.76%	78.5	-1.26%	24903.5	4.00%	630.5	4.39%
Avg Growth thru 1991		3.56%		2.58%		8.75%		5.89%
1992	132.0	1.15%	79.0	0.64%	26116.0	4.87%	649.0	2.93%
1993	136.0	3.03%	82.0	3.80%	27683.5	6.00%	669.0	3.08%
1994	140.0	2.94%	84.0	2.44%	29344.5	6.00%	689.0	2.99%
3 Year Growth thru 1994		2.37%		2.29%		5.62%		3.00%

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Comparison of Historical and
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WATER

Year	WATER Sugar Mill Woods	Annual % Incr in ERCs	Sunny Hills Utilities	Annual % Incr in ERCs	University Shores	Annual % Incr in ERCs	Venetian Village	Annual % Incr in ERCs
1987			491.0		2139.5		102.0	
1988			538.0	9.57%	2282.0	6.66%	111.0	8.82%
1989	3796.5		607.5	12.92%	2530.5	10.89%	117.5	5.86%
1990	4007.5	5.56%	619.0	1.89%	2761.0	9.11%	124.0	5.53%
1991	4291.0	7.07%	603.0	-2.58%	2933.5	6.25%	130.0	4.84%
Avg Growth thru 1991		6.32%		5.45%		8.23%		6.26%
1992	4590.5	6.98%	612.0	1.49%	4535.0	54.59%	133.0	2.31%
1993	4866.0	6.00%	630.5	3.02%	6095.0	34.40%	137.0	3.01%
1994	5158.0	6.00%	649.5	3.01%	6186.5	1.50%	141.0	2.92%
3 Year Growth thru 1994		6.33%		2.51%		30.16%		2.74%

Year	WATER Woodmere	Annual % Incr in ERCs	Wooten	Annual % Incr in ERCs	Zephyr Shores	Annual % Incr in ERCs
1987	1283.5		14.0		313.0	
1988	1471.5	14.65%	12.5	-10.71%	348.5	11.34%
1989	1483.0	0.78%	15.5	24.00%	400.5	14.92%
1990	1486.5	0.24%	15.5	0.00%	455.0	13.61%
1991	1495.5	0.61%	17.0	9.68%	505.0	10.99%
Avg Growth thru 1991		4.07%		5.74%		12.71%
1992	1525.0	1.97%	19.5	14.71%	552.5	9.41%
1993	1571.5	3.05%	20.0	2.56%	559.5	1.27%
1994	1597.5	1.65%	20.0	0.00%	576.5	3.04%
3 Year Growth thru 1994		2.23%		5.76%		4.57%

Comparison of Historical and Projected Growth in ERCs

SEWER

Year	Amelia Island	Annual % Incr in ERCs	Beacon Hills	Annual % Incr in ERCs	Burnt Store	Annual % Incr in ERCs	Citrus Springs	Annual % Incr in ERCs
1987	1281.0		1612.5				674.0	
1988	1264.0	-1.33%	1932.0	19.81%			687.5	2.00%
1989	1341.5	6.13%	2175.0	12.58%	302.5		684.5	-0.44%
1990	1418.0	5.70%	2327.5	7.01%	343.0	13.39%	688.5	0.58%
1991	1567.0	10.51%	2460.5	5.71%	382.0	11.37%	702.5	2.03%
Avg Growth thru 1991		5.25%		11.28%		12.38%		1.05%
1992	1686.0	7.59%	2609.5	6.06%	399.0	4.45%	720.5	2.56%
1993	1700.0	0.83%	2740.0	5.00%	411.0	3.01%	742.0	2.98%
1994	1700.0	0.00%	2877.0	5.00%	423.0	2.92%	764.5	3.03%
3 Year Growth thru 1994		2.81%		5.35%		3.46%		2.86%

Year	Florida Commerce Park	Annual % Incr in ERCs	Fox Run	Annual % Incr in ERCs	Jungle Den	Annual % Incr in ERCs	Leilani Heights	Annual % Incr in ERCs
1987			58.0		0.0		373.0	
1988			70.0	20.69%	104.0		386.0	3.49%
1989	59.0		79.5	13.57%	108.0	3.85%	392.0	1.55%
1990	89.0	50.85%	84.5	6.29%	111.5	3.24%	392.5	0.13%
1991	122.5	37.64%	89.5	5.92%	112.5	0.90%	392.5	0.00%
Avg Growth thru 1991		44.24%		11.62%		2.66%		1.29%
1992	128.0	4.49%	94.5	5.59%	114.5	1.78%	398.0	1.40%
1993	132.0	3.13%	97.5	3.17%	115.0	0.44%	408.5	2.64%
1994	136.0	3.03%	100.5	3.08%	115.0	0.00%	413.0	1.10%
3 Year Growth thru 1994		3.55%		3.95%		0.74%		1.71%

Year	Leisure Lakes	Annual % Incr in ERCs	Marco Shores	Annual % Incr in ERCs	Marion Oaks	Annual % Incr in ERCs	Palm Port	Annual % Incr in ERCs
1987			239.5		1228.5		70.5	
1988	204.0		268.0	11.90%	1287.5	4.80%	76.5	8.51%
1989	215.0	5.39%	262.0	-2.24%	1337.5	3.88%	82.0	7.19%
1990	222.5	3.49%	276.0	5.34%	1348.0	0.79%	85.0	3.66%
1991	228.0	2.47%	291.5	5.62%	1337.5	-0.78%	87.5	2.94%
Avg Growth thru 1991		3.78%		5.16%		2.17%		5.57%
1992	233.5	2.41%	294.5	1.03%	1363.0	1.91%	91.5	4.57%
1993	240.5	3.00%	303.5	3.06%	1404.0	3.01%	94.0	2.73%
1994	247.5	2.91%	312.5	2.97%	1446.5	3.03%	96.5	2.66%
3 Year Growth thru 1994		2.77%		2.35%		2.65%		3.32%

Comparison of Historical and Projected Growth in ERCs

SEWER

Year	Park Manor	Annual % Incr in ERCs	Point 'O Woods	Annual % Incr in ERCs	Salt Springs	Annual % Incr in ERCs	Spring Hill	Annual % Incr in ERCs
1987	24.5				142.5		4351.5	
1988	24.0	-2.04%	57.0		181.0	27.02%	4531.5	4.14%
1989	23.5	-2.08%	78.5	37.72%	184.5	1.93%	4907.5	8.30%
1990	25.0	6.38%	104.5	33.12%	185.0	0.27%	5301.5	8.03%
1991	31.0	24.00%	123.0	17.70%	167.5	-9.46%	5494.5	3.64%
Avg Growth thru 1991		6.56%		29.51%		4.94%		6.03%
1992	34.0	9.68%	128.5	4.47%	152.5	-8.96%	5647.0	2.78%
1993	32.0	-5.88%	125.0	-2.72%	157.0	2.95%	5817.0	3.01%
1994	32.0	0.00%	125.0	0.00%	161.5	2.87%	5991.5	3.00%
3 Year Growth thru 1994		1.27%		0.58%		-1.05%		2.93%

Year	Sugar Mill	Annual % Incr in ERCs	Sugarmill Woods	Annual % Incr in ERCs	Sunny Hills	Annual % Incr in ERCs	University Shores	Annual % Incr in ERCs
1987	499.0		0.0		171.5		2019.5	
1988	517.0	3.61%	0.0	0.00%	174.0	1.46%	2219.5	9.90%
1989	553.0	6.96%	3712.5	0.00%	174.5	0.29%	2458.0	10.75%
1990	586.0	5.97%	3924.0	5.70%	174.5	0.00%	2697.0	9.72%
1991	616.0	5.12%	4168.5	6.23%	178.0	2.01%	2854.5	5.84%
Avg Growth thru 1991		5.41%		5.96%		0.94%		9.05%
1992	640.0	3.90%	4448.0	6.71%	182.5	2.53%	n/a	-100.00%
1993	659.5	3.05%	4715.5	6.01%	188.0	3.01%	n/a	ERR
1994	679.5	3.03%	4998.5	6.00%	194.0	3.19%	n/a	ERR
3 Year Growth thru 1994		3.33%		6.24%		2.91%		ERR

Year	Venetian Village	Annual % Incr in ERCs	Zephyr Shores	Annual % Incr in ERCs
1987	67.5		312.0	
1988	72.0	6.67%	349.0	11.86%
1989	77.0	6.94%	402.5	15.33%
1990	80.0	3.90%	456.0	13.29%
1991	83.0	3.75%	504.0	10.53%
Avg Growth thru 1991		5.31%		12.75%
1992	85.5	3.01%	539.0	6.94%
1993	88.0	2.92%	555.0	2.97%
1994	90.5	2.84%	571.5	2.97%
3 Year Growth thru 1994		2.93%		4.30%

Comparison of Average ERCs at end of Margin Reserve Period

System	WATER		SEWER	
	(1) ERCs thru Margin Reserve OPC	(2) ERCs thru Margin Reserve Company	(3) ERCs thru Margin Reserve OPC	(4) ERCs thru Margin Reserve Company
Amelia Island	1741.0	1914.0	1693.0	1688.0
Beacon Hills	2852.5	3084.0	2675.0	2872.0
Beecher's Point	86.0	91.0		
Burnt Store	628.0	663.0	405.0	453.0
Cariton Village	104.0	113.0		
Citrus Springs Utilities	1891.0 #	1928.0 #	731.0	713.0
Deltona Utilities	25265.0	26804.0		
Florida Commerce Park			130.0	159.0
Fountains	8.0	53.0		
Fox Run			96.0	105.0
Gospel Island Estates	8.0 #	9.0 #		
Interlachen Lake Estates	216.0	218.0		
Jungle Den			115.0	117.0
Lake Ajay Estates	44.5 #	51.0 #		
Leilani Heights			403.0	400.0
Leisure Lakes			237.0	241.0
Marco Shores	421.0	420.0	299.0	314.0
Marion Oaks	2453.0 #	2580.0 #	1383.5	1380.0
Oak Forest	144.0 #	144.0 #		
Palisades Country Club	6.0	40.0		
Palm Port	93.0	95.0	93.0	95.0
Park Manor			33.0	34.0
Pine Ridge Utilities	1089.0 #	1140.0 #		
Point O' Woods	347.0 #	359.0 #	127.0	177.0
Quail Ridge	12.0 #	25.0 #		
Rolling Green	78.0 #	83.0 #		
Salt Springs			155.0	178.0
Saratoga Harbour/Welaka	134.0	137.0		
Spring Hill Utilities	26900.0	28148.0	5732.0	5989.0
St. Johns Highlands	79.0 #	80.0 #		
Sugar Mill	659.0	686.0	650.0	666.0
Sugar Mill Woods	4590.5 #	4562.0 #	4582.0	4541.0
Sunny Hills Utilities	621.0	650.0	185.0	183.0
University Shores	5315.0	3295.0	**	3241.0
Venetian Village	135.0	142.0	87.0	90.0
Woodmere	1548.0	1583.0		
Wooten	20.0	18.0		
Zephyr Shores			547.0	600.0

Source: Columns (1) and (3) are based on OPC's calculation of average ERCs through the margin reserve period using ERCs supplied in response to OPC's interrogatory no. 210. Columns (2) and (4) are from MFR Schedule F-8.

** Response to OPC interrogatory 210R stated N/A for this system

These systems reflect 1 year growth for Margin Reserve. All others reflect 1.5 year growth.

Non-Used & Useful Real Estate
Personal Property Tax Expense

County	System	WATER			SEWER		
		Property Tax-MFR	Non-Used & Useful %	Non-Used & Useful Property Taxes	Property Tax-MFR	Non-Used & Useful %	Non-Used & Useful Property Taxes
Nassau	Amelia Island	53,772	1.94%	1,043	69,696	0.53%	369
Citrus	Apache Shores	2,048	32.11%	658	1,208	29.04%	351
Seminole	Apple Valley	1,439	0.00%	0	321	0.00%	0
Osceola	Bay Lake Estates	642	0.00%	0			0
Duval	Beacon Hills	37,605	6.49%	2,441	52,464	13.35%	7,004
Putnam	Beecher's Point	555	19.65%	109	461	37.73%	174
Charlotte/Lee	Burnt Store	21,333	65.26%	13,922	38,658	85.77%	33,157
Lake	Carlton Village	Missing	12.09%	0			0
Seminole	Chuluota	6,313	0.00%	0	1,274	19.66%	250
Marion	Citrus Park	2,271	0.08%	2	8,805	0.00%	0
Citrus	Citrus Springs Utilities	54,961	62.16%	34,164	15,715	54.14%	8,508
Citrus	Crystal River Highlands	122	0.00%	0			0
Orange	Daetwyler Shores	1,200	12.92%	155			0
Volusia	Deltona Utilities	209,339	0.56%	1,172	20,720	3.09%	640
Seminole	Dol Ray Manor	115	0.00%	0			0
Seminole	Druid Hills	506	0.64%	3			0
Lake	East Lake Harris Estates	1,747	0.67%	12			0
Seminole	Fern Park	195	0.00%	0			0
Lake	Fern Terrace	910	1.48%	13			0
Martin	Fisherman's Haven	462	5.94%	27	1,152	9.56%	110
Osceola	Fountains	1,437	3.16%	45			0
Martin	Fox Run	2,351	0.00%	0	3,162	18.91%	598
Lake	Friendly Center	189	0.00%	0			0
Citrus	Golden Terrace	756	0.82%	6			0
Citrus	Gospel Island	490	15.50%	76			0
Lake	Grand Terrace	265	0.00%	0			0
Seminole	Harmony Homes	142	0.51%	1			0
Putnam	Hermits Cove	1,643	1.85%	30			0
Lake	Hobby Hills	804	26.69%	215			0
Lake	Holiday Haven	529	0.63%	3	2,041	36.38%	743
Orange	Holiday Heights	522	0.00%	0			0
Lake	Imperial Mobile Terrace	1,563	0.00%	0			0
Osceola	Intercession City	2,011	6.84%	138			0
Putnam	Interlachen Lake Estates	1,876	5.34%	100			0
Volusia	Jungle Den	112	0.00%	0	2,306	10.32%	238
Clay	Keystone Heights	11,248	15.73%	1,769			0
Brevard	Kingswood	123	0.00%	0			0
Osceola	Lake Ajay Estates	2,450	11.75%	288			0
Seminole	Lake Brantley	127	0.00%	0			0
Orange	Lake Conway	664	0.57%	4			0
Seminole	Lake Harriet Estates	400	0.00%	0			0
Clay	Lakeview Villas	885	14.73%	130			0
Martin	Leilani Heights	3,252	1.88%	61	6,327	0.00%	0
Highlands	Leisure Lakes	849	7.22%	61	1,051	5.61%	59
Collier	Marco Shores Utilities	9,127	36.48%	3,330	7,932	17.98%	1,426
Marion	Marion Oaks	59,078	45.87%	27,099	35,908	12.90%	4,632
Seminole	Meredith Manor	181	0.00%	0	1,057	0.00%	0

Non-Used & Useful Real Estate
 Personal Property Tax Expense

		WATER			SEWER		
		Property Tax-MFR	Non-Used & Useful %	Non-Used & Useful Property Taxes	Property Tax-MFR	Non-Used & Useful %	Non-Used & Useful Property Taxes
Lake	Morningview	275	0.00%	0	531	2.37%	13
Citrus	Oak Forest	1,303	16.97%	221			0
Lake	Paisades Country Club	(8)	5.61%	(0)			0
Brevard	Oakwood	768	0.00%	0			0
Putnam	Palm Port	1,445	3.68%	53	1,665	11.07%	184
Pasco	Palm Terrace	2,423	0.35%	8	8,526	10.96%	934
Lake	Palms Mobile Home Park	440	19.26%	85			0
Putnam	Park Monor	510	10.15%	52	742	21.76%	161
Lake	Picciola Island	870	1.63%	14			0
Osceola	Pine Ridge Estates	2,302	0.00%	0			0
Citrus	Pine Ridge Utilities	5,672	57.26%	3,248			0
Lake	Piney Woods	1,263	3.58%	45			0
Citrus	Point O'Woods	3,446	3.24%	112	5,162	28.23%	1,457
Putnam	Pomona Park	2,568	29.23%	751			0
Clay	Postmaster Village	526	6.50%	34			0
Lake	Quail Ridge	(9)	1.78%	(0)			0
Putnam	River Grove	1,744	8.93%	156			0
Putnam	River Park	2,860	15.71%	449			0
Citrus	Rolling Green	1,059	3.43%	36			0
Citrus	Rosemont	1,158	3.06%	35			0
Marion	Salt Springs	1,785	1.43%	26	3,785	23.92%	905
Marion	Samira Villas	(7)	1.02%	(0)			0
Putnam	Saratoga Harbour	656	44.10%	289			0
Lake	Silver Lake Estates	3,828	0.18%	7			0
Putnam	Silver Lake Oaks	677	11.09%	75	590	62.14%	367
Lake	Skycrest	855	0.00%	0			0
Hernando	Springhill	137,199	6.29%	8,630	62,065	13.01%	8,075
Lake	Stone Mountain	133	42.70%	57			0
Putnam	St. John's Highlands	893	8.29%	74			0
Volusia	Sugar Mill	17,466	18.08%	3,158	24,537	6.66%	1,634
Citrus	Sugar Mill Woods	71,953	33.64%	24,205	126,658	48.53%	61,467
Washington	Sunny Hills Utilities	10,595	54.35%	5,758	2,969	50.10%	1,487
Lake	Sunshine Parkway	1,476	0.00%	0	1,836	28.19%	518
Osceola	Tropical Park	2,634	0.00%	0			0
Orange	University Shores	33,843	0.00%	0	66,731	10.69%	7,134
Lake	Venetian Village	686	8.36%	57	1,050	3.59%	38
Putnam	Welaka	733	20.55%	151			0
Lake	Western Shores	1,436	0.26%	4			0
Orange	Westmont	357	0.00%	0			0
Osceola	Windsong	1,953	1.07%	21			0
Duval	Woodmere	16,105	9.60%	1,546	27,342	0.00%	0
Putnam	Wooten	952	13.84%	132			0
Pasco	Zephyr Shores	3,131	1.01%	32	3,317	5.48%	182
Seminole	FL Central Commerce Park			0	6,291	48.69%	3,063
Marion	South Forty			0	5,813	20.24%	1,177
TOTAL NON-USED AND USEFUL REAL ESTATE & PERSONAL PROPERTY TAX EXPENSE				WATER = \$136,598			SEWER = \$147,055

Source: Southern States, MFR Schedules B-15, A-5 and A-6

Southern States Utilities

Acquisition Expenses Not Removed From Test Year

SSU

Docket No. 920199-WS

Exhibit (KHD)_1

Schedule 7

Witness: Dismukes

Page 1 of 1

<u>System</u>	<u>NARUC Account</u>	<u>Water Amount</u>	<u>Sewer Amount</u>
Beacon Hills	720		\$100
Citrus Park	720		150
Dol Ray Manor	620	75	
Hermits Cove	620	20	
Holiday Haven	720		409
Jungle Den	620	100	
Jungle Den	720		20
Keystone Heights	620	20	
Palm Port	720		40
Point O' Woods	720		100
River Park	620	20	
Siver Lakes	620	200	
University Shores	620	20	
University Shores	720		1,600
Venetian Village	720		110
		<u>\$455</u>	<u>\$2,529</u>

Source: Southern States' Response to OPC Interrogatory 6, Appendix 6-C

Summary of Adjustments

	Total SSU	Allocation to Acquisition Efforts	Net Amount to Allocate	Water Amount Filed Systems	Sewer Amount Filed Systems	Total Filed Systems
1 Gain on Sale of St. Augustine Shores	\$1,050,000			\$483,083	\$167,076	\$650,159
2 Gain on Sale of University Shores	36,000	821	36,179			35,179
3 Allocation of Acquisition Efforts						
Administrative and General Expenses	(7,321,659)	(166,975)		(79,046)	(27,338)	(106,384)
General Plant	(16,614,381)	(378,900)		(179,371)	(62,036)	(241,407)
General Plant Accumulated Depreciation	5,225,176	119,163		56,412	19,510	75,922
General Plant Depreciation Expense	(1,626,817)	(34,820)		(16,484)	(5,701)	(22,185)
Computer Software Accumulated Depreciation	400,000	9,122		4,318	1,494	5,812
Administrative and General Expense Adjustments	(2,093,118)	(47,735)		(22,598)	(7,815)	(30,413)
4 Costs of Merger	(11,640)	(265)	(11,375)	(5,385)	(1,862)	(7,247)
5 Deltona Land Write-Down in 1992	(30,000)					(30,000)
6 Office Consolidations	(77,024)	(1,757)	(75,267)	(35,632)	(12,323)	(47,955)
7 Effluent Sales at Deltona Lakes	9,308	0	9,308			9,308
8 Discounts Recorded Below the Line	(9,061)	(207)	(8,854)	(4,192)	(1,450)	(5,641)
9 Charitable Contributions	(2,475)	(56)	(2,419)	(1,145)	(396)	(1,541)
10 Chamber Dues	(3,023)	(69)	(2,954)	(1,398)	(484)	(1,882)
11 Bad Debt Expense	(65,000)	(1,482)	(63,518)	(30,069)	(10,400)	(40,469)
12 Legal Costs Associated with DER/EPA	(16,632)	(379)	(16,253)	(7,694)	(2,661)	(10,355)
13 Marion Oaks Property Taxes	(4,477)					(4,477)
14 Non-Used and Useful Property Taxes				(136,598)	(147,065)	(283,663)
15 Beacon Hills-3 Year Underbilling	(14,925)					(14,925)
16 Write-Off Drinking Water Study	(1,447)					(1,447)
17 Organizational Costs Charged to Expense	(2,984)					(2,984)
18 Professional Studies	(24,489)	(558)	(23,931)	(11,329)	(3,918)	(15,247)
19 Price Waterhouse Employee Savings Audit	(3,800)	(87)	(3,713)	(1,758)	(608)	(2,336)
20 Leilani Heights Reuse Study	(10,500)					(10,500)
21 Jungel Den Nonrecurring Charge	(14,327)					(14,327)
22 Relocation Expenses	(22,000)	(502)	(21,498)	(10,177)	(3,520)	(13,697)

CERTIFICATE OF SERVICE
DOCKET NO. 920199-WS

I HEREBY CERTIFY that a correct copy of the foregoing has been furnished by U.S. Mail or hand-delivery to the following parties on this 5th day of October, 1992.

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