

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

IN RE: Petition of SANLANDO)				
UTILITIES CORPORATION for a)	Docket	No.	93025	6-WS
Limited Proceeding to Implement	a)	Filed:			
Water Conservation Plan.)			,	100 30 000

NOTICE OF SUPPLEMENTAL AUTHORITY

COME NOW, SANLANDO UTILITIES CORPORATION, and INTERVENORS FLORIDA AUDUBON SOCIETY and FRIENDS OF THE WEKIVA RIVER, INC. to provide the Commission with Notice of Supplemental Authority in support of their Motion to Dismiss, filed January 20, 1994 by Sanlando Utilities, and the Motion To Dismiss of Intervenors Florida Audubon Society and Friends of the Wekiva River Inc., filed February 16, 1994, in which the Intervenors joined in support of Sanlando's Motion to Dismiss, and provided their own response to pleadings filed by the Petitioners, and the Citizens Response filed by Public Counsel. In further support of their request that this formal proceeding be dismissed, Sanlando and Intervenors Florida Audubon Society and Friends of the Wekiva River, Inc. State:

1. On May 25, 1994 Governor Lawton Chiles signed into law CS for HB 1305, Chapter 94-243 Laws of Florida (Exhibit 1). This legislation contains amendments to statutory provisions that take effect immediately, and have a direct and dispositive bearing upon the major issues raised by the Petitioners in this proceeding.

Dullnam 2. Section 1 of Chapter 94-243 contains substantial amendments to Chapter 367, Florida Statutes, providing for special consideration by the Public Service Commission of water reuse Rindel/ Section 367.0817 Florida Statutes is created, Titled

"Reuse Projects". This section provides that:

The Legislature finds that reuse benefits water, wastewater, and reuse customers. The commission shall allow a utility to recover the costs of a reuse project from the utility's water, wastewater, or reuse customers or any combination thereof as deemed appropriate by the commission.

The new statutory provisions further state that:

The Commission's order approving the reuse project plan shall approve rates based on projected costs and shall provide for the implementation of rates without the need for a subsequent proceeding. The commission shall allow the approved rates to be implemented when the reuse project plan is approved or when the project is placed in service. If the commission allows the rates to be implemented when the plan is approved, the commission may order the utility to escrow the resulting revenues until the project is placed in service. Escrowed revenues shall be used exclusively for the reuse project. (Emphasis added)

In essence, what the legislature has done is to clearly write into law the procedures followed and the considerations applied by the Commission, when it issued Order No. PSC-93-1771-FOF-WS on November 8, 1993 in the instant case. The Legislature has expressly approved the prior collection of funds and the escrow of these funds for subsequent construction of reuse systems.

3. The only specific disputed issue stated in the Petitions filed by the parties that challenge the Commission's Order in this cause is an objection to "...taxes being paid indirectly by Sanlando's customers...". The Legislature has settled this issue as a matter of policy, by including taxes in the allowable costs of reuse projects. Section 367.0817 (1) (e) now provides:

As used in this section, the term "costs" includes, but is not limited to, all capital investments, including a rate of return, any applicable taxes, and all expenses related to or resulting from the reuse project which were not considered in the utility's last rate proceeding.

- 4. At the time Petitioners initiated this proceeding, the merits of the Commission's Order were, at least arguably, in a fairly debatable posture. The development of a record through the formal hearing process would have served the purpose of facilitating an appeal to test the appropriateness of the funding proposal advanced by Sanlando in its request for a Limited Proceeding to Implement a Water Conservation Plan. Now the Legislature has essentially written the elements of Sanlando's proposal that were in dispute into law, and has obviated the usefulness of a formal proceeding.
- 5. Section 367.0817 (2) Florida Statutes, which is immediately effective, provides in pertinent part that:

If the commission's proposed action is protested, the final decision shall be rendered by the commission within 8 months of the date the protest is filed.

Under this new time constraint, the schedule for completion of this hearing would have to be substantially expedited so that the Commission's Final Order is entered on or before September 3, 1994.

WHEREFORE, Sanlando Utilities Corporation, and Intervenors, Florida Audubon Society and Friends of the Wekiva River, Inc. maintain that, particularly in light of the additional authority provided by Chapter 94-243 Laws of Florida, the Petitions filed in this matter should be dismissed by the Commission.

Respectfully submitted this ______ day of June, 1994.

CLEATOUS J. SIMMONS, ESQ.
Florida Bar No.: 0240737
LOWNDES, DROSDICK, DOSTER,
KANTOR & REED, PROFESSIONAL
ASSOCIATION
215 N. Eola Dr.
Post Office Box 2809
Orlando, Fl. 32802-2809
(407) 843-4600

CHARLES LEE

Sr. Vice President
Florida Audubon Society
(Representative of Florida
Audubon Society and Friends of
The Wekiva River, Inc.)
460 Highway 436
Suite 200
Casselberry, Fl. 32707
(407) 260-8300

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that the original and fifteen (15) copies of the foregoing Notice of Supplemental Authority has been filed with the Division of Records and Reporting, Florida Public Service Commission, and one (1) true and correct copy has been provided by United States Mail this ______ day of June, 1994 to the following parties of record:

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CS/HB. 1305, 3rd Engrossed

1994 Legislature

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An act relating to water and wastewater systems; creating s. 367.0817, F.S.; providing for water reuse projects to be approved by the Public Service Commission; providing that prudent and reasonable costs of reuse shall be recovered in rates approved by the commission: providing for escrow of revenues attributed to such rates, subject to refund; providing for true-up of reuse costs and such rates; creating s. 373.250, F.S.; providing for the encouragement of reuse of reclaimed water: providing a definition; requiring the water management districts to adopt rules to allocate reclaimed water and to provide for emergency situations; providing for application; amending s. 403.064, F.S.; providing requirements for the use of reclaimed water; providing permit requirements for wastewater treatment facilities in water resource caution areas; providing for feasibility studies for reuse of reclaimed water; providing that permits issued by the Department of Environmental Protection for domestic wastewater treatment facilities must be consistent with requirements for reuse in applicable consumptive use permits; limiting disposal of effluent by deep well injection; amending s. 403.1838, F.S.; expanding the scope of the Small Community Sewer Construction Assistance Act; authorizing grants by the Department of Environmental Protection to

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1	financially disadvantaged small communities in
2	accordance with rules adopted by the
3	Environmental Regulation Commission;
4	prescribing criteria for the commission's
5	rules; requiring the department to review each
6	grant; providing for grant funds to be used to
7	pay the costs of program administration;
8	providing for a continuation of current
9	department rules for grants previously awarded;
10	authorizing the Department of Enviromental
11	Protection to expend federal drinking water
12	funds to make grants and loans; directing the
13	Department of Environmental Protection to
14	report on the status of any federally
15	authorized drinking water state revolving fund
16	program; providing an effective date.
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18	Be It Enacted by the Legislature of the State of Florida:
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20	Section 1. Section 367.0817, Florida Statutes, is
21	created to read as follows:

367.0817 Reuse Projects.--

(1) A utility may submit a reuse project plan for commission approval. A reuse project plan shall include:

- 25 (a) A description of the project and other effluent
 26 disposal options considered by the utility.
- 27 (b) Copies of the pertinent Department of
 28 Environmental Protection and water management district permit
 29 applications filed or, in lieu thereof, a statement of the
 30 project's permit status.

17 18 19 CS/HB 1305, 3rd Engrossed

(c) A statement that the reuse project is required or
recommended pursuant to section 403.064, Florida Statutes, or
other relevant authority,
(d) The number and identity of the project's proposed
reuse customer(s) and copies of written agreements, if any.
between the utility and the customer(s) regarding the project.
(e) The projected costs associated with the reuse
project. As used in this section, the term "costs" includes,
but is not limited to, all capital investments, including a
rate of return, any applicable taxes, and all expenses related
to or resulting from the reuse project which were not
considered in the utility's last rate proceeding.
(f) The utility's proposal for recovering the
project's costs through rates.
(g) A proposed in-service schedule for the project.
(h) Any other information the commission may require
pursuant to rule.
(2) The commission shall review the utility's reuse
project plan and shall determine whether the projected costs
are prudent and the proposed rates are reasonable and in the

20 21 public interest. The commission shall issue a proposed agency action order to approve or disapprove the utility's reuse project plan. The commission shall enter its vote on the proposed agency action within 5 months of the date of filing. 25 If the commission's proposed action is protested, the final decision shall be rendered by the commission within 8 months of the date the protest is filed. (3) All prudent costs of a reuse project shall be 29 recovered in rates. The Legislature finds that reuse benefits ENROLLED

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1	the utility's water, wastewater, or reuse customers or any
2	combination thereof as deemed appropriate by the commission.
3	(4) The commission's order approving the reuse project
4	plan shall approve rates based on projected costs and shall
5	provide for the implementation of rates without the need for a
6	subsequent proceeding. The commission shall allow the
7	approved rates to be implemented when the reuse project plan
8	is approved or when the project is placed in service. If the
9	commission allows the rates to be implemented when the plan is
10	approved, the commission may order the utility to escrow the
11	resulting revenues until the project is placed in service.
12	Escroved revenues shall be used exclusively for the reuse
13	project.
14	(5) If the commission allows the rates to be
15	implemented when the plan is approved, the utility may place
16	its proposed rates into effect on a temporary basis, subject
17	to refund, in the event of a protest by a party other than the
18	utility. If the utility has requested rate implementation
19	upon approval of the plan and the commission has exceeded the
20	time allowed in subsection (2), the utility may place its
21	proposed rates into effect on a temporary basis, subject to
22	refund.
23	(6) After the rouse project is placed in service, the
24	commission, by petition or on its own motion, may initiate a
25	proceeding to true-up the costs of the reuse project and the
26	resulting rates.
27	Section 2. Section 373.250, Florida Statutes, is
28	created to read:
29	373,250 Reuse of reclaimed water
30	(1) The encouragement and promotion of water
31	conservation and reuse of reclaimed water, as defined by the

30 water, wastewater, and reuse customers. The commission shall 31 allow a utility to recover the costs of a reuse project from

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department, are state objectives and considered to be in the
public interest. The Legislature finds that the use of
reclaimed water provided by domestic wastewater treatment
plants permitted and operated under a reuse program approved
by the department is environmentally acceptable and not a
threat to public health and safety,
(2)(a) For numerous of this mostler theremake du

- (2)(a) For purposes of this section. "uncommitted" means the average amount of reclaimed water produced during the three lowest-flow months minus the amount of reclaimed 10 water that a reclaimed water provider is contractually obligated to provide to a customer or user.
- 12 (b) Reclaimed water may be presumed available to a consumptive use permit applicant when a utility exists which provides reclaimed water, which has uncommitted reclaimed 15 water capacity, and which has distribution facilities, which 16 are initially provided by the utility at its cost, to the site of the affected applicant's proposed use.
- 18 (3) The water management district shall, in 19 consultation with the department, adopt rules to implement this section. Such rules shall include, but not be limited to:
- 22 (a) Provisions to permit use of water from other sources in emergency situations or if reclaimed water becomes unavailable, for the duration of the emergency or the unavailability of reclaimed water. These provisions shall 26 also specify the method for establishing the quantity of water 27 to be set aside for use in emergencies or when reclaimed water becomes unavailable. The amount set aside is subject to periodic review and revision. The methodology shall take into 30 account the risk that reclaimed water may not be available in 31 the future, the risk that other sources may be fully allocated

1	to other uses in the future, the nature of the uses served
2	with reclaimed water, the extent to which the applicant
3	intends to rely upon reclaimed water and the extent of
4	economic harm which may result if other sources are not
5	available to replace the reclaimed water. It is the intent of
6	this paragraph to ensure that users of reclaimed water have
7	the same access to ground or surface water and will otherwise
8	be treated in the same manner as other users of the same class
9	not relying on reclaimed water.

- (b) A water management district shall not adopt any rule which gives preference to users within any class of use established under s. 373.246 who do not use reclaimed water over users within the same class who use reclaimed water,
- 14 (4) Nothing in this section shall impair a water management district's authority to plan for and regulate consumptive uses of water under this chapter. 16
 - (5) This section applies to new consumptive use permits and renewals of existing consumptive use permits.
- 19 (6) Each water management district shall submit to the Legislature, by January 30 of each year, an annual report which describes the district's progress in promoting the reuse of reclaimed water. The report shall include, but not be 23 limited to:
- 24 (a) The number of permits issued during the year which required rouse of reclaimed water and, by categories, the percentages of reuse required.
- 27 (b) The number of permits issued during the year which 28 did not require the reuse of reclaimed water and, of those permits, the number which reasonably could have required 30 reuse.

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	<u>(c)</u>	In the s	<u>econd</u>	and s	ubsequent	annual :	reports, a
stat	tistical	comparis	on of	reuse	required	through	consumptiv
ıse	permitt:	ing betwe	en th	e curr	ent and p	receding	years,

- (d) A comparison of the volume of reclaimed water available in the district to the volume of reclaimed water required to be reused through consumptive use permits.
- (e) A comparison of the volume of reuse of reclaimed water required in water resource caution areas through consumptive use permitting to the volume required in other areas in the district through consumptive use permitting.
- 11 (f) An explanation of the factors the district
 12 considered when determining how much, if any, reuse of
 13 reclaimed water to require through consumptive use permitting.
- (q) A description of the district's efforts to work in
 cooperation with local government and private domestic
 wastewater treatment facilities to increase the reuse of
 reclaimed water. The districts, in consultation with the
 department, shall devise a uniform format for the report
 required by this subsection and for presenting the information
 provided in the report.

Section 3. Section 403.064, Florida Statutes, is amended to read:

403.064 Rouse of reclaimed water .--

(1) The encouragement and promotion of water
conservation, and reuse of reclaimed water, as defined by the
department, are state objectives and are considered to be in
the public interest. The Legislature finds that for those
wastewater treatment plants permitted and operated under an
approved reuse program by the department, the reclaimed water
shall be considered environmentally acceptable and not a
threat to public health and safety.

1	(2) After-January-1;-1992; All applicants for permits
2	to construct or operate a domestic wastewater treatment
3	facility located within, serving a population located within,
4	or discharging within in a critical water resource caution
5	supply area shall prepare a reuse feasibility study evaluate
6	the-costs-and-benefits-of-reuse-of-reclaimed-water as part of
7	their application for the permit. Rouse feasibility studies
8	shall be prepared in accordance with department guidelines
9	adopted by rule and shall include, but are not limited to:
ū	(a) Evaluation of monetary costs and benefits for

- several levels and types of reuse.

 (b) Evaluation of water savings if reuse is
- 13 implemented.
- 14 (c) Evaluation of rates and fees necessary to
 15 implement reuse.
- 16 (d) Evaluation of environmental and water resource
 17 benefits associated with rouse.
 - (e) Evaluation of economic, environmental, and technical constraints.
 - (f) A schedule for implementation of rouse. The schedule shall consider phased implementation.
- 22 (3) The study required under subsection (2) evaluation 23 shall be performed by the applicant, and the applicant's 24 determination of feasibility is evaluation-shall-be final if 25 the study complies with the requirements of subsection (2).
 - (4)(3) A reuse feasibility study is not required if:
- 27 (a) The domestic wastewater treatment facility has an existing or proposed permitted or design capacity less than 29 0.1 million gallons per day; or
- 30 (b) The permitted reuse capacity equals or exceeds the 31 total permitted capacity of the domestic wastewater treatment

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facility,	The-requirements-of-this-section-for-such
evaluation-	shall-apply-to-domestic-wastewater-treatment
facilities-	located-within;-serving-a-population-located
within;-or-	discharging-within-critical-water-supply-problem
areas:	••

- (5) A reuse feasibility study prepared under subsection (2) satisfies a water management district requirement to conduct a reuse feasibility study imposed on a local government or utility that has responsibility for wastewater management.
- (6) Local governments may allow the use of reclaimed 12 water for inside activities, including, but not limited to. toilet flushing, fire protection, and decorative water 14 features, as well as for outdoor uses, provided the reclaimed water is from domestic wastewater treatment facilities which 16 are permitted, constructed, and operated in accordance with department rules.
- 18 (7) Permits issued by the department for domestic wastewater treatment facilities shall be consistent with requirements for reuse included in applicable consumptive use permits issued by the water management district, if such 22 requirements are consistent with department rules governing reuse of reclaimed water. This subsection applies only to domestic wastewater treatment facilities which are located 25 within, or serve a population located within, or discharge within water resource caution areas and are owned, operated, or controlled by a local government or utility which has 28 responsibility for water supply and wastewater management,
- (8)(4) Local governments may and are encouraged to 30 implement programs for the reuse of reclaimed water. Nothing

1 in this chapter shall be construed to prohibit or preempt such 2 local reuse programs.

(9) (5) A local government that implements a reuse program under this section shall be allowed to allocate the costs in a reasonable manner.

(10)(6) Pursuant to chapter 367, the Florida Public Service Commission shall allow entities under its jurisdiction which conduct studies or implement reuse projects, including, but not limited to; any study required by s. 403.064(2) or 10 facilities used for reliability purposes for a reclaimed water 11 reuse system, to recover the full, prudently incurred cost of 12 such studies and facilities through their rate structure.

(11)(7) In issuing consumptive use permits, the 13 14 permitting agency shall consider take-into-consideration the 15 local reuse program.

16 (12)(8) A local government shall require a developer, 17 as a condition for obtaining a development order, to comply 18 with the local reuse program.

19 (13) If. after conducting a feasibility study under subsection (2), an applicant determines that rouse of reclaimed water is feasible, domestic wastewater treatment, 22 facilities that dispose of effluent by Class I deep well 23 injection, as defined in 40 C.F.R. Part 144.6(a), must implement rouse according to the schedule for implementation 25 contained in the study conducted under subsection (2), to the 26 degree that reuse is determined feasible. Applicable permits issued by the department shall be consistent with the requirements of this subsection. 28

29 (a) This subsection does not limit the use of a Class 30 I deep well injection facility as backup for a reclaimed water 31 reuse system.

1	(b) This subsection applies only to domestic
2	wastewater treatment facilities located within, serving a
3	population located within, or discharging within a water
4	resource caution area.
5	Section 4. Section 403.1838, Florida Statutes, is
6	amended to read:
7	403.1838 Small Community Sewer Construction Assistance
8	Act
9	(1) This section may be cited as the "Small Community
10	Sewer Construction Assistance Act."
11	(2)(a) There is established within the Department of
12	Environmental Protection Regulation the Small Community Sewer
13	Construction Assistance Trust Fund.
14	(b) The <u>department shall use</u> the funds shall-be-used
15	by-the-department to assist <u>financially disadvantaged</u> small
16	communities with their needs for adequate sewer facilities.
17	For purposes of this section, the term "financially
18	disadvantaged small community" means a an-incorporated
19	municipality with a population of 7.500 35;000 or less,
20	according to the latest decennial census and a per capita
21	annual income less than the state per capita annual income as
22	determined by the United States Department of Commerce.
23	(3)(a) In accordance with rules adopted by the
24	Environmental Regulation Commission under this section, the
25	department may provide grants from the Small Community Sever
26	Construction Trust Fund to financially disadvantaged small
27	communities for up to 100 percent of the costs of planning.
28	designing, constructing, upgrading, or replacing wastewater
29	collection, transmission, treatment, disposal, and reuse
30	facilities, including necessary legal and administrative
31	expenses. Grants-shall-be-made-from-the-Small-Community-Sewer

1	Construction-Assistance-Trust-Fund-in-accordance-with-rules
2	adopted-by-the-Environmental-Regulation-CommissionThe
3	department-may-grant-up-to-\$3-million-to-any-small-community:
4	(b) The rules of the Environmental Regulation
5	Commission must:
6	1. Require that projects to plan, design, construct,
7	upgrade, or replace wastewater collection, transmission,
8	treatment, disposal, and reuse facilities be cost-effective.
9	environmentally sound, permittable, and implementable,
10	2. Require appropriate user charges, connection fees,
11	and other charges sufficient to ensure the long-term
12	operation, maintenance, and replacement of the facilities
13	constructed under each grant.
14	3. Require grant applications to be submitted on
15	appropriate forms with appropriate supporting documentation.
L6	and require records to be maintained.
17	4. Establish a system to determine eligibility of
18	grant applications.
19	5. Establish a system to determine the relative
20	priority of grant applications. The system must consider
21	public health protection and water pollution abatement.
22	6. Establish requirements for competitive procurement
23	of engineering and construction services, materials, and
24	equipment.
25	7. Provide for termination of grants when program
26	requirements are not met.
27	(c) The department must perform adequate overview of
28	each grant, including technical review, regular inspections,
29	disbursement approvals, and auditing, to successfully
30	implement this section.

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1	(d) The department may use up to 2 percent of the
2	grant funds made available each year for the costs of program
3	administration.
4	(e) Any grant awarded before July 1, 1994, under this
5	section, remains subject to the applicable department rules in
6	existence on June 30, 1993, until all rule requirements have
7	been met.
8	(4)The-Environmental-Regulation-Commission-shall:
9	(a)Require-a-45-percent-nonstate-match;-except-that;
O	for-a-grant-of-less-than-\$50,000;-the-commission-may-waive-all
1	or-a-part-of-the-matching-requirement;
2	1:Where-water-quality-standards-have-been-exceeded-by
.3	an-amount-that-constitutes-an-immediate-health-hazard;-or
4	2In-a-community-where-the-gross-per-capita-income-is
5	below-the-state-average;-as-determined-by-the-United-States
6	Bepartment-of-Commerce; and-where-sewer-systems-have-failed-to
.7	meet-department-standards-
8	(b)Require-appropriate-user-charges-and-connection
.9	fees-sufficient-to-ensure-the-long-term-operation-and
:0	$\label{lem:maintenance-of-the-facility-to-be-constructed-under-any-grant} \textbf{T}$
1	(c)Require-compliance-with-all-water-quality
2	standards:
:3	(d)Establish-a-system-to-determine-eligibility-and
4	relative-priority-for-applications-for-grants-by-small
:5	communities:
6	(e)Require-applications-for-grants-to-be-submitted-on
7	appropriate-forms-with-appropriate-supporting-documentation;
8	require-construction-to-be-in-accordance-with-plans-approved
9	by-the-department;-and-require-recordkeeping:
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2 this-act: (6) -- A-grant-may=not-be-made-unless-the-local 4 governmental-agency-assures-the-department-of-the-proper-and 5 officient-operation-and-maintenance-of-the-project-after 6 construction: -- Revenue-sufficient-to-ensure-that-the-facility will-be-self-supporting-shall-be-generated-from-sources-which 8 include; -but-are-not-limited-to; -service-charges-and connection-fees---The-revenue-generated-shall-provide-for 10 | financing-future-sanitary-sewerage-capital-improvements:--The grantee-shall-accumulate;-during-the-design-life-of-the-grant-12 | funded-project; -moneys-in-an-amount-equivalent-to-the-grant amount-adjusted-for-inflationary-cost-increases: 14 (7)--Any-local-government-agency-which-receives assistance-under-this-section-shall-keep-such-records-as-the 16 department-prescribes; including-records-which-fully-disclose the-amount-and-disposition-by-the-recipient-of-the-proceeds-of 18 | such-assistance; -the-total-cost-of-the-project; -the-amount-of that-portion-of-the-project-supplied-by-other-sources,-and such-other-records-as-will-facilitate-effective-audit:--The 21 department-and-the-Auditor-Seneral-or-any-of-their-duly 22 authorized-representatives-shall-have-access;-for-the-purpose of-audit-and-examination; -to-any-books; -documents; -papers; -and 24 records-of-the-recipient-that-are-pertinent-to-grants-received under-this-section: -- Upon-project-completion; -the-local government-agency-shall-submit-to-the-department-r-separate audit; -by-an-independent-certified-public-accountant; -of-the grant-expenditures. 29 Section 5. (1) If federal funds become available for 30 a drinking water state revolving loan fund, the Department of 31 Environmental Protection may use the funds to make grants and

1 Environmental-Protection-Agency-is-eligible-for-funding-under

31 accordance-with-the-requirements-of-the-United-States

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I loans to the owners of public water systems, as defined in s.
   403.852(2), and as otherwise authorized by the law making the
   funds available. The department may adopt rules necessary to
   satisfy requirements to receive these federal funds and to
   carry out the provisions of this subsection. The rules shall
   include, but not be limited to, a priority system based on
   public health considerations, system type, and population
 8 served: requirements for proper system operation and
   maintenance; and, where applicable, consideration of ability
10 to repay loans.
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          (2) The department shall, by January 1, 1995, report
12 to the Legislature the status of any drinking water state
13 revolving fund program authorized by federal law and shall
14 include in the report recommendations as to appropriate and
   necessary statutory changes to govern its implementation.
          Section 6. This act shall take effect upon becoming a
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17 law.
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