## State of Florida

Commissioners: SUSAN F. CLARK, CHAIRMAN I TERRY DEASON JULIA L. JOHNSON DIANE K. KIESLING IOE GARCIA



DIVISION OF APPEALS DAVID E. SMITH DIRECTOR (904) 413-6245

## Bublic Service Commission

November 29, 1995

Mr. Carroll Webb Joint Administrative Procedures Committee 120 Holland Building Tallahassee, Florida 32399

> Re: Docket No. 950918-TX, Proposed Rules Governing Telephone Service Provided by Alternative Local Exchange Companies Creating Part XV, 25-24.800, F.A.C., Et. Seq., and Proposing Amendment to Rule 25-4.0161, F.A.C., Regulatory Assessment Fees; Telecommunications Companies

Dear Mr. Webb:

Enclosed is a statement of changes for the proposed rules of Part XV, 25-24.800 and amendment of Rule 25-4.0161.

The rule has an impact on small business and the Small and Minority Business Advocate, the Division of Economic Development and the Minority Business Enterprise Assistance Office have not offered alternatives regarding the impact of the rule on small business.

ACK.		Diana W. Caldwell Diana W. Caldwell Associate General Counsel
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APP	LTRPART4 . MRD	
CAF	Enclosure  CC: Division of Records & Reporting	
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FPSC-RECORDS/REPORTING

T MOD MULTY AND INTEREST CHARGES, THE REGULATORY ASSESSMENT FOR RETURN MUST BE FILLE ON ON Alternative Local E nge Company Regulatory As ment Fee Return POR PSC USE ONLY Florida Public Service Commission (See Filing Instructions on Sect of Form) STATUS: Actual Return 003001 Estimated Return 0603001 004010 PERIOD COVERED: Postmark Date Initials of Preparer \_ (Zip) (City/State) (Address) (Name of Company) INSTRASTATE REVENUE GROSS OPERATING REVENUE ACCOUNT CLASSIFICATION L'YE YO Local Services Long Distance Services Access Services 3. Miscellaneous Services TOTAL REVENUES For Regulatory Assessment Fee Calculation 5. Regulatory Assessment Fee Due (Multiply Line 5 by 0.0015) LESS: APPROVED Prior-Period Overpayment NET REGULATORY ASSESSMENT FEE DUE Ř. Penalty for Late Payment 9. Interest for Late Payment 10. TOTAL AMOUNT DUE AS PROVIDED IN SECTION 364.336, FLORIDA STATUTES, THE MINIMUM ANNUAL PER IS \$50 CURRENT COMPANY STATUS ( ) Other:\_\_\_\_\_ ( ) Reseller ( ) Facilities-Based Provider BILLING INFORMATION Complete below if billing agent if other than yourseif. (Address: Ciry/State/Zip) (Name) COMPANY INFORMATION Do you lease telecommunications facilities? ( ) YES ()NO If YES, who do you lease these facilities from? Name: \_\_\_ Address I, the undersigned owner/officer of the above-named company, have read the foregoing and dectare that to the best of my knowledge and belief, the above information is a true and correct statement. I am aware that pursuant to Section 837.06, Florida Statutes, whoever knowingly makes a false statement in writing with the intent to mislead a public servant in the performance of his/her duty shall be guilty of a misdemeanor of the second degree. (Date) (Title) (Signature of Company Official) Telephone Number (

F.E.I. No.

(Please Print Name)

- WHO MUST FILE: Each regulated company under the jurisdiction of the Florida Public Service Commission (Commission) must file for any part of the period in which a certificate was active and which preceded the due date reflected in the following paragraph.
- 2 WHEN TO FILE: To avoid payment of penalties and interest, this Regulatory Assessment Fee Return form must be filed or postmarked:

On or before July 30 for the six-month period January 1 through June 30, AND On or before January 30 for the six-month period July 1 through December 31.

However, when July 30 or January 30 falls on a Saturday, Sunday, or holiday, the Regulatory Assessment Fee Return may be filed or postmarked on the next business day, without penalty or interest.

- 3. FEES: Each Commission-regulated company shall pay the presently established percentage of its gross operating revenues derived from intrastate business, as referenced in Rule 25-4.0161(1), F.A.C., and indicated on Line 6 on the reverse side. Gross Operating Revenues are defined as the total revenues before expenses. Gross Intrastate Operating Revenues are defined as revenues from calls originating and terminating within Florida. Do not consider any expenses, taxes, or uncollectibles in these amounts.
- 4. FAILURE TO FILE BY DUE DATE: Failure to file a return by the established due date will result in a penalty being added to the amount of fee due, 5% for each 30 days or fraction thereof, not to exceed a total penalty of 25% (Line 9). In addition, interest shall be added in the amount of 1% for each 30 days or fraction thereof, not to exceed a total of 12% per year (Line 10). An Alternative Local Exchange Company Regulatory Assessment Fee Return must be filed regardless of whether there are no revenues to report or if the minimum is due.

When a company fails to file a Regulatory Assessment Fee Return, the Commission may order the company to show cause why the company should not be canceled.

5. EXTENSION: A utility, for good cause shown in a written request, may be granted an extension for a period not to exceed 30 days. Such request should be made by filing the enclosed Request for Extension to File Regulatory Assessment Fee Return form (PSC/ADM-124), two weeks prior to the filing date. If an extension is granted, a charge shall be added to the amount due:

0.75% of the fee to be remitted for an extension of 15 days or less, or 1.5% of the fee for an extension of 16 to 30 days.

In lieu of paving the charges outlined above, a company may file a return and remit payment based upon estimated gross operating revenues. If such return is filed by the normal due date, the company shall be granted a 30-day extension period in which to file and remit the actual fee due without paying the above charges, provided the estimated fee payment remitted is at least 90% of the actual fee due for the period. An automatic 30-day extension to file an actual return may be obtained by checking the 'Estimated Return' space in the top left-hand corner on the reverse side.

- AUTHORITY: The authority to collect regulatory assessment fees in granted to the Commission by Sections 350.113, 364.336 and 364.337, Florida Statutes.
- REGULATORY ASSESSMENT FEE DUE: Amounts are due and payable to the Commission within 30 days of the end of the period.
- 8. FEE ADJUSTMENTS: Computation errors and/or differences in gross operating revenues reported for regulatory assessment fee purposes and those reported in the annual report may cause adjustments to amounts paid to the Commission. You will be notified as to the amount and reason for any adjustment. Penalty and interest charges may be applicable to additional amounts owed the Commission by reason of the adjustment.
- MAILING INSTRUCTIONS: Please complete this form, make a copy for your files, and return the original in the enclosed
  preaddressed envelope. Use of this envelope should assure a more accurate and expeditious recording of your payment. However,
  if you are unable to use the envelope, please address your remittance as follows:

Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

ATTENTION: Fiscal Services

 ADDITIONAL ASSISTANCE: If you need additional information or assistance in preparing your Regulatory Assessment Fee Return, please contact the Division of Auditing and Financial Analysis at (904) 413-6480.

For assistance regarding telecommunications facilities, please contact the Division of Communications at (904) 413-6600.

Both divisions may be contacted at the above-referenced address, by changing the Attention line.

## STATEMENT OF CHANGES

The provision relating to exemption in Rule 25-24.800 is deleted as unnecessary as exemptions are provided for in the statutes. Rule 25-24.820, is revised to provide authority to the Commission to revoke certificates rather than cancel them on their own motion as provided by statute. Additional statutory references are added to Rules 25-24.825 and 25-24.830.

1	RULES OF THE FLORIDA PUBLIC SERVICE COMMISSION		
2	CHAPTER 25-24		
3	TELEPHONE COMPANIES		
4	PART - XV		
5	RULES GOVERNING TELECOMMUNICATIONS SERVICE PROVIDED BY ALTERNATIVE		
6	LOCAL EXCHANGE COMPANIES		
7	25-24.800 Scope		
8	25-24.805 Certificate of Public Convenience and Necessity Required		
9	25-24.810 Application for Certificate		
10	25-24.815 Application for Approval of Assignment or Transfer of		
11	<u>Certificate</u>		
12	25-24.820 Cancellation of a Certificate		
13	25-24.825 Price List		
14	25-24.830 Consumer Information		
15	25-24.835 Records & Reports; Rules Incorporated		
16	25-24.800 Scope		
17	This part applies only to Alternative Local Exchange		
18	Companies. The provisions of Chapters 25-4, 25-9 or 25-14 shall		
19	not apply to Alternative Local Exchange Companies, unless		
20	specifically provided by this part.		
21	Specific Authority: 350.127(2), F.S.		
22	3 24 24 257 P.C		
23	History: New		
24	25-24.805 Certificate of Public Convenience and Necessity Required.		
25	aball answide alternative local exchange		

telecommunications service without first obtaining a certificate of public convenience and necessity from the Commission. The certificate shall be for statewide authority, unless precluded by s. 364.337(1), F.S., to provide all Commission approved telecommunications services. Services may not be provided, nor may deposits or payment for services be collected, until the effective date of a certificate. However, marketing and development activities may begin prior to the effective date of the certificate at the applicant's risk that it may not be granted. Prior to certification, the applicant must advise the public in any customer contacts or advertisements that certification has not and may not be granted. (2) Any Alternative Access Vendor certificated prior to July 1, 1995, may become an Alternative Local Exchange Company by filing with the Commission's Division of Records and Reporting a letter of intent to provide local exchange service. An application fee is not required to be paid in conjunction with such filing. Authorization associated with such letter of intent shall be effective January 1, 1996, or upon receipt by the Commission, whichever is later. Alternative Access Vendors authorized pursuant to this section shall be subject to all rules applicable to Alternative Local Exchange Telecommunications Companies. Specific Authority: 350,127(2), F.S. Law Implemented: 364.01, 364.337, F.S.

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History: New

25-24.810 Application for Certificate. 1 (1) An applicant for a certificate shall submit an 2 application on Form PSC/CMU 8 (XX/XX), which is incorporated into 3 this rule by reference. Form PSC/CMU 8 (XX/XX), entitled 4 "Application Form for Authority to Provide Alternative Local 5 Exchange Service Within the State of Florida", may be obtained by 6 contacting the Commission's Division of Communications. A non-7 refundable application fee of \$250.00 must accompany the filing of 8 each application. 9 (2) An original and six copies of the application shall be 10 filed with the Division of Records and Reporting. 11 Specific Authority: 350.127(2), F.S. 12 Law Implemented: 364.335, F.S. 13 History: New 14 25-24.815 Application for Approval of Assignment or Transfer of 15 Certificate. 16 (1) A person obtaining a certificate by assignment or 17 transfer from the holder thereof shall submit jointly with the 18 certificate holder an application on Form PSC/CMU 8 (XX/XX), which 19 is incorporated into this rule by reference. Form PSC/CMU 8 20 (XX/XX), entitled "Application Form for Authority to Provide 21 Alternative Local Exchange Service Within the State of Florida", 22 may be obtained by contacting the Commission's Division of 23 Communications. A non-refundable application fee of \$250.00 must 24 accompany the filing of each application. 25

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(2) An original and six copies of the application shall be 1 filed with the Division of Records and Reporting. 2 (3) An application for an assignment or transfer of a 3 certificate will be granted if the Commission determines that such 4 approval is in the public interest. 5 (4) A certificate may be assigned or transferred only as a 6 whole. 7 (5) In the case of an assignment or transfer where the 8 assignor and assignee or transferor or transferee are all currently certificated by the Commission and there are no pending actions 10 against them, an assignment or transfer shall be considered 11 effective upon filing. Any party protesting the assignment or 12 transfer shall be required to prove why the assignment or transfer 13 is not in the public interest. 14 Specific Authority: 350.127(2), F.S. 15 Law Implemented: 364.335, 364.345(2), F.S. 16 History: New 17 25-24,820 Revocation of a Certificate. 18 (1) The Commission may on its own motion, after notice and 19 opportunity for hearing, revoke a company's certificate for any of 20 the following reasons: 21 (a) Violation of a term or condition under which the 22 authority was originally granted; 23 (b) Violation of Commission rule or order; 24 (c) Violation of Florida Statute; or 25 CODING: Words underlined are additions; words in struck through type are deletions from existing law.

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(d) Violation of a price list standard. 1 (2) If a certificated company desires to cancel its 2 certificate, it shall request cancellation from the Commission in 3 writing and shall provide the following with its request. 4 Cancellation of a certificate shall be ordered subject to the 5 holder providing the required information. 6 (a) A statement of intent and date certain to pay regulatory 7 assessment fee. 8 (b) A statement of why the certificate is proposed to be 9 cancelled. 10 (c) A statement as to how customer deposits and final bills 11 will be handled. 12 (d) Proof of individual customer notice regarding 13 discontinuance of service. 14 Specific Authority: 350.127(2), F.S. 15 Law Implemented: 364.335, F.S. 16 17 History: New 25-24.825 Price List. 18 (1) Prior to providing service, each company subject to these 19 rules shall file and maintain with the Commission a current price 20 list which clearly sets forth the following information for basic 21 local telecommunications services, as defined in s. 364.02(2), F. 22 S. If basic local telecommunications service is offered on a 23 package basis, the following information must be provided for the 24 25 package: CODING: Words underlined are additions; words in struck through type are deletions from existing law.

(a) current prices, 1 customer connection charges, 2 (b) billing and payment arrangements, and (c) 3 levels of service quality which the company holds itself (d) 4 out to provide for each service. 5 (2) At the company's option, price list information in 6 paragraph (1) above and other information concerning the terms and 7 conditions of service may be filed for services other than basic 8 local telecommunication services. 9 (3) A price list revision must be physically received by the 10 Commission's Division of Communications at least one day prior to 11 its effective date. 12 (4) Price lists must be on 8 1/2 by 11 inch paper in loose-13 leaf form and must utilize an ongoing page identification system 14 which will allow for the identification of inserted and removed 15 pages. The color of paper on which price lists are filed must be 16 amenable to being clearly photocopied on standard photocopy 17 equipment. 18 (5) Complete information concerning a company's service 19 offerings, rates and charges, conditions of service, service 20 quality, terms and conditions, service area, and subscribership 21 information identified by local exchange company exchange must be 22 made available to Commission staff upon request. 23 Specific Authority: 350.127(2) 24 Law Implemented: 364.04, 364.337(5), F.S. 25 CODING: Words underlined are additions; words in struck through type are deletions from existing law.

1.1	History: New		
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2	25-24.830 Consumer Information		
3	The quality of service information in paragraph (1) (d) of rule		
4	25-24.825 shall be p	rovided, verbally or in writing, upon request	
5	to any person inquir	ing about the company's basic local exchange	
6	telecommunications s	ervice. In addition, the above information	
7	shall be provided in writing before or in the basic local exchange		
8	telecommunications customer's first bill for service. The above		
9	information shall be	e expressed in simple words, sentences, and	
10	paragraphs. Unnecessarily long, complicated, or obscure phrases or		
11	acronyms must be avoided.		
12	Specific Authority: 350.127(2), F.S.		
13	Law Implemented: 364.337(5), F.S., Ch. 95-403, §32, L.O.F.		
14	History: New		
15	25-24.835 Records &	Reports: Rules Incorporated.	
16	The following rules are incorporated herein by reference and		
17	apply to alternative local exchange companies.		
18	Section	Title	
19	25-4.0161	Regulatory Assessment Fees	
20	25-4.043	Response to Commission Staff Inquiries	
21	25-4.036	Design and Construction of Plant	
22	25-4.038	Safety	
23	Specific Authority:	350,127(2), F.S.	
24	Law Implemented: 364.336, 364.337, F.S.		
25	History: New .		

25-4.0161 Regulatory Assessment Fees; Telecommunications Companies.

- (1) As applicable and as provided in s. 350.113, F.S. s. 364.336, F.S., and s. 364.337(4), F.S., each company shall remit a fee based upon its gross operating revenue as provided below. This fee shall be referred to as a regulatory assessment fee, and each company shall pay a regulatory assessment fee in the amount of .15 of one percent of its gross operating revenues derived from intrastate business. For the purpose of determining this fee, each interexchange telecommunications company and each pay telephone company shall deduct from gross operating revenues amounts paid for use of the local network to a telecommunications company providing local service. Regardless of the gross operating revenue of a company, a minimum annual regulatory assessment fee of \$50 shall be imposed.
- assessment fee return form are due each January 30 for the preceding period or any part of the period from July 1 until December 31, and on July 30 for the preceding period or any part of the period from January 1 until June 30. Commission Form PSC/CMU 25 (1/91), entitled "Communication Company Regulatory Assessment Fee Return," applicable to local exchange telecommunications companies; Form PSC/CMU 26 (12/91), entitled "Pay Telephone Service Provider Regulatory Assessment Fee Return," Form PSC/CMU 34 (12/91), entitled "Shared Tenant Service Provider Regulatory

Assessment Fee Return; Form PSC/CMU 153 (12/91), entitled "Interexchange Company Regulatory Assessment Fee Return; and Form PSC/CMU 1 (1/95), entitled "Alternative Access Vendor Regulatory Assessment Fee Return; and Form PSC/CMU 7 (XX/95), entitled "Alternative Local Exchange Company Regulatory Assessment Fee Return" are incorporated into this rule by reference and may be obtained from the Commission's Division of Administration. Each company shall have up to and including the due date in which to submit the applicable form and:

(a) Remit the total amount of its fee, or

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- (b) Remit an amount which the company estimates is its full fee, or
- (c) Seek and receive from the Commission a 30-day extension of its due date.
- (3) Where the company remits less than its full fee pursuant to subsection (2)(b) of this rule, the remainder of the full fee shall be due on or before the 30th day from the due date and shall, where the amount remitted was less than 90 percent of the total regulatory assessment fee, include interest as provided by subsection (5)(b) of this rule.
- (4) Where a company receives a 30-day extension of its due date pursuant to subsection (2)(c) of this rule, then the company shall remit a charge in addition to the regulatory assessment fees, as set out in s. 350.113(5), F.S.
  - (5) The delinquency of any amount due to the Commission from

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the company pursuant to the provisions of s. 350.113, F.S., and this rule, begins with the first day after any date established as the due date either by operation of this rule or by an extension pursuant to this rule. (a) A penalty, as set out in s. 350.113, F.S., shall apply to any such delinquent amounts. (b) Interest at the rate of 12 percent per annum shall apply to any such delinquent amounts. Specific Authority: 350.127(2), F.S. Law Implemented: 350.113, 364.336, 364.337(4), F.S. History: New 5/18/83, formerly 25-4.161, Amended 10/16/86, 1/1/91, 12/29/91, 1/8/95, \_\_\_\_\_. 

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