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FPSC-RECORDS/REPUNIT

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1	PROCEEDINGS
2	(Conference commenced at 8:00 a.m.)
3	COMMISSIONER JOHNSON: I think we're going
4	to go ahead and get started a little bit after eight
5	and we have this line for a hour.
6	This is Docket 960786-TL and I'm the
7	Prehearing Officer, Julia Johnson. I'm going to go
8	ahead and let you all however you just indicate who
9	is on the line for the benefit of the court reporter,
10	starting with Joseph.
11	MR. MCGLOTHLIN: This is Joe McGlothlin,
12	McWhirter, Reeves, McGlothlin, Davidson & Bakas, 117
13	South Gadsden Street. I represent the Florida
14	Interexchange Carriers Association.
15	COMMISSIONER JOHNSON: Didn't you say there
16	were quite a few folks there with you?
17	MR. HATCH: Tracy Hatch on behalf of AT&T,
18	101 North Monroe Street.
19	MR. HORTON: Norman H. Horton, Jr. of the
20	Messer Caparello law firm on behalf of LDDS.
21	COMMISSIONER JOHNSON: BellSouth.
22	MR. ELLENBERG: William Ellenberg and Doug
23	Lackey on behalf of BellSouth in the Atlanta office.
24	WITNESS SIMS: Nancy Sims in the Tallahassee
25	office.
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MR. FINCHER: Benjamin Fincher on behalf of 1 Sprint Communications Company, Limited Partnership. 2 MS. MCMILLIN: Martha McMillin representing 3 MCI Telecommunications Corporation, 780 Johnson Ferry 4 Road, Suite 700, Atlanta. 5 MS. DUNSON: Robin Dunson on behalf of AT&T 6 1200 Peachtree Street, Room 4038, Atlanta, Georgia 7 30309. 8 COMMISSIONER JOHNSON: We have Intermedia, 9 don't we? 10 MR. WIGGINS: This is Pat Wiggins on behalf 11 of Intermedia here in Tallahassee. 12 MS. GREEN: Good morning. Angela Green on 13 behalf of Florida Public Telecommunications, 125 South 14 Gadsden Street, Suite 200, Tallahassee 32301. Any 15 other parties or interested persons? Hearing none, 16 17 are there any preliminary matters? (No response) Okay. We'll go right to the agenda then. 18 19 BellSouth, you have filed several 20 objections. I'm assuming Mr. Ellenberg will present 21 those. MR. ELLENBERG: That's correct. 22 COMMISSIONER JOHNSON: Okay. You can go 23 24 ahead and begin. MR. ELLENBERG: I quess I was a little 25

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unclear on the procedure for this morning. We've
 filed our objections to FIXCA's three sets of
 interrogatories in this case and their first set of
 request for production of documents.

As far as I know, FIXCA has not responded and moved to compel our response. And it would seem that perhaps after reading our objections they have seen the light and now agree that they have gone too far in their discovery and may want to drop some of the questions, so perhaps we may want to hear from them first.

12 COMMISSIONER JOHNSON: Okay. Mr.
13 McGlothlin.

MR. McGLOTHLIN: Of course, we received the 14 objections yesterday, Commissioner. And as a starting 15 point, I'd like to point out that while the requests 16 produced promulgated through FIXCA, in a effort to 17 streamline and simplify some of the discovery 18 requirements, my office has been something of a 19 clearinghouse and we had received contributions from 20 MCI, AT&T and LDDS in addition to our own discovery. 21 So I point that out to make this request of 22 you, Commissioner. We want to adhere to the 23

admonition that each side has one speaker to theextent feasible, but because of the short time frame

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within which we have had -- within which we reviewed 1 the objections, dispite the attempt to assimulate the 2 various parties' views on that, I would be the point 3 person, but I'd like to ask enough latitude so that if 4 the party sponsoring the particular request feels I've 5 omitted something, they would have the opportunity to 6 7 supplement my response -- we don't intend to play tag team -- so that the parties who made the effort to 8 9 streamline discovery are not prejudiced by that effort 10 in form of limitation on their ability to support their request. I hope we will have that opportunity. 11 12 And we are prepared to, I suppose, present 13 what would amount to an oral Motion to Compel this

14 morning. I don't know if you intend to rule on the 15 objections in our motion today. And if you decide to 16 take it under advisement, we would also offer if you 17 think it is helpful to follow up today's conversation 18 with a short written memorandum in support of all of 19 our arguments. And we could turn that in on an 20 expedited time frame.

21 COMMISSIONER JOHNSON: Mr. McGlothlin, as it 22 relates to your first issue, and that is other 23 individuals' ability to comment, it is my 24 understanding that in order to expedite the process as 25 you all did, in your filings -- they really serve as a

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joint filing -- I will endeavor to give you the latitude that you need in order to address all of the issues that have been raised by all of the parties that participated in actually drafting those interrogatories.

6 To the extent that I feel that it is 7 becoming somewhat of a double or triple teaming, then 8 at that point I will handle the issue on a 9 case-by-case basis. But we have been trying to 10 expedite the process and streamline it, and I want to 11 compliment the parties on their attempts to do that 12 and will try to accommodate that endeavor.

As it relates to the written motion, I 13 14 intend to take this under advisement, but I'd like to make a ruling tomorrow. To the extent that you think 15 that it is helpful for you to file something, I'd like 16 to hear more discussion on that. I don't think at 17 18 this point in time it will be necessary, but I may need to listen to the arguments and then determine 19 20 whether or not we'll actually need more time.

21 MR. McGLOTHLIN: Very good, Commissioner. 22 As I said, I will make the initial presentation and 23 then invite my co-counsel, those who in particular 24 have a response to, indicate whether they want to 25 supplement or add anything to what I said.

1 **COMMISSIONER JOHNSON:** All that I ask is 2 that before you speak, if you could state who you 3 represent and who you are, that would be helpful for 4 me and the court reporter.

MR. McGLOTHLIN: Initially, I'd like to 5 point out that all of the BellSouth objections carry 6 with them a thick cladding of boilerplate form of what 7 are called "general objections." At the outset of 8 each of these pleadings there's an indication that 9 BellSouth intends to apply, to the extent applicable, 10 attorney-client privilege objections, product 11 privilege objections, the objection that an 12 interrogatory is vague, ambiguous, overbroad or that 13 it's unduly burdensome, or that it may contain trade 14 15 secrets.

And I want to make the first point which is that under Florida law those generalized or blanket parts of objections are insufficient to carry the burden of the party to whom discovery has been directed. I would cite the case of Carson versus City of Fort Lauderdale, 173 So.2d 43, Second DCA case in 1965 in support of that.

The burden is on BellSouth to prove the validity of the objection, and it cannot do that by generalized blanket objection. It has to show with

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respect to an individual interrogatory specific 1 reasons why that request is objectionable. 2 And so my first point is that you should 3 regard only those areas of his pleadings where a 4 particular interrogatory is identified and where 5 BellSouth indicates with specificity that it has an 6 7 objection to it. And it's with respect to those several that I want to focus this morning. 8 Beginning with FIXCA's first set of 9 interrogatories, and I'm going to present the argument 10 11 in a way that corresponds to the manner in which 12 BellSouth organized their objections. They took up 13 Interrogatories 6, 7 and 8 together. Interrogatory 6 asks BellSouth to state the 14 total number of loops provided by BellSouth within 15 16 Florida, and also broken down on the LATA-by-LATA 17 basis. No. 7 asks BellSouth to state the total 18 number of business loops provided by BellSouth within 19 20 Florida and on a LATA-by-LATA basis. No. 8 asks BellSouth to state the total 21 number of residential loops provided by BellSouth 22 within the state of Florida and on a LATA-by-LATA 23 24 basis. Objection -- essentially there is a claim 25

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that the information sought isn't relevant nor
 calculated to lead to discovery of admissible evidence
 related to the issue. That BellSouth has met or will
 be able to meet the requirements of 271.

5 And in addition, they object on the basis 6 that the information sought is available in the public 7 record.

First of all, with respect to the claim that 8 the question is objectionable because information is 9 public record, that is an insufficient objection. 10 An 11 interrogatory is not objectionable merely because it seeks information which is a public record. Florida 12 courts frequently cite federal courts; construe the 13 analogous federal rules of federal procedure as 14 15 persuasive, and two cases support this proposition: Anderson vs United Airlines, 49 Federal Rules decision 16 case, 144. That's the Southern District of New York 17 case in 1969. To the same effect, Erone, E-R-O-N-E 18 Corporation versus Skoures Theater, S-K-O-U-R-E-S, 19 Federal Rules Decision Case, 22 FRD 494, a 1958 case. 20 21 With respect to the contention that the

22 information is not relevant, the objections to these 23 interrogatories suffer from the same flaws that 24 afflict many of these objections, which is BellSouth 25 has taken an unduly narrow view of the scope of

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1 discovery as well as an unwantedly narrow view of the 2 scope of this docket.

No. 6 asks for the total number of loops 3 provided by BellSouth. Then the checklist, the --4 5 that is, BellSouth is required to demonstrate that it is providing interconnection and access to network 6 7 elements, including such matters as loops and switches. And that is not an abstract idea. And if 8 nothing else, these initial interrogatories put the 9 flesh on the concept of the system that is subject to 10 11 the requirements.

12 So that it is an appropriate manner for 13 discovery simply to elicit the information that will 14 define and shape the animal we're talking about, which 15 is the BellSouth system.

I'd like to turn next to the next set of interrogatories that are taken together, because while they are grouped together also relate to these first objections to 6, 7 and 8.

BellSouth objects to 9, 10, 11, 12 and 13 together. Interrogatory No. 9 says state the total number of unbundle loops that are connected to switches owned by unaffiliated competitors within Florida and on LATA-by-LATA basis within Florida. No. 10 says state the total number of

unbundled BellSouth loops that are connected to
 switches by unaffiliated competitors; again within
 Florida and LATA-by-LATA basis.

4 11 says state the total number of unbundled
5 BellSouth residential loops that are connected to
6 switches owned by unaffiliated competitors within
7 Florida, and on a LATA-by-LATA basis within Florida.
8 No. 12 says state the total number of

9 BellSouth switches and lineside ports within Florida10 and on a LATA-by-LATA basis within Florida.

Filing 13 says state the total number of BellSouth switches and lineside switch ports connected to loops provide by unaffiliated competitors in Florida and on a LATA-by-LATA basis in Florida.

Again, the objection is that the information 15 sought is irrelevant, is outside the scope of 16 discovery. With respect to these several, I'd like to 17 point out that one of the criteria of the Act is 18 whether BellSouth has fully implemented the checklist. 19 And we think one measure of whether BellSouth has met 20 that obligation is to identify the extent to which 21 BellSouth has connected loops and switches to these 22 competitors. And for that reason it's clearly within 23 the scope of discovery available to FIXCA in this 24 25 case.

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In addition, we don't think it's possible to 1 divorce the consideration of the public interest test 2 that the FCC is going to ultimately apply to an 3 application by BellSouth. And we think it's germane 4 5 to that criterion to elicit the type of information that would quantify and demonstrate relative market 6 7 shares held by BellSouth on one hand, and competitors 8 of the other; it is also relevant and within the scope 9 of discovery for that reason.

10 **COMMISSIONER JOHNSON:** I want you to explain 11 that issue in more detail. Why do you believe that 12 the two issues can't be divorced; can't be separated? 13 And how are they interrelated?

14 MR. McGLOTHLIN: Our view is that the 15 Commission's role is not necessarily confined to the 16 fact-finding type of review associated with ticking 17 off items on a checklist.

18 The FCC is going to review an application by 19 BellSouth and apply it to that request for approval; not only the decision as to whether the checklist has 201 21 been satisfied, but also even if that hurdle has been cleared, they will consider whether approving the 22 23 application meets the test of public interest and 24 necessity, as I think the term is used in the Act. The FCC is going to consult with the 25

Department of Justice, and is going to consult with 1 the state commissions with respect to the application. 2 3 We don't think that the role of the 4 Commission is necessarily confined to the checklist in view of representations by the Chairman of the FCC and 5 officials from the Department of Justice, that the 6 state commissions are going to have a very significant 7 role in the ultimate determination of whether the 8 applications by the Bell operating companies will be 9 approved or not. 10

So we think it's appropriate, at least for purposes of discovery in this early phase of the case, to allow parties to elicit the type of information that would be germane to a consideration not only of the straightforward checklist items, but also in a larger sense, whether approval of the BellSouth application meets the interest standards.

And to that end, we think it's an 18 19 appropriate consideration to -- the extent of competition Bell faces in the local market vis-a-vis 20 the ability of BellSouth to compete in the interLATA 21 22 market on what we expected will be an expedited basis. COMMISSIONER JOHNSON: Do you believe it's 23 necessary for the Commission to set out a specific 24 25 issue as to the public interest test, or do you

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1 believe that it's somehow subsumed within the 14-point
2 checklist.

MR. McGLOTHLIN: I don't think it would be subsumed. I think at this point, at least speaking for FIXCA, we would submit that the parties still have the opportunity to identify an issue in that area, if we elect to do so, and the response in discovery on questions like this will help determine whether we decide to do that or not.

I see. Very good. COMMISSIONER JOHNSON: 10 MR. McGLOTHLIN: But basically, with respect 11 to the public interest issue, the thrust of the Act is 12 essentially a very fundamental quid pro quo. If 13 BellSouth indicates, or demonstrates, that its local 14 markets have been opened, at that point it will then 15 be -- its application for permission to engage in the 16 interLATA market will be considered. And we think 17 it's appropriate to review and consider the relative 18 degrees of the development of competition in those two 19 markets as that relates to the public interest, needs, 20 necessity; a criterion that the FCC will apply 21 ultimately. 22 COMMISSIONER JOHNSON: Okav. Please 23 continue. 24

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MR. McGLOTHLIN: All right. Let me just add

one more point in support of the proposition that the
 information in these interrogatories is germane,
 because the information relates to the statutory issue
 of whether BellSouth has completely implemented its
 checklist.

I would like to read briefly from the Joint 6 7 Explanatory Statement of the Committee of Conference that was submitted -- the bill that was ultimately 8 passed. And the Joint Committee of Conference stated 9 (reading) For purposes of new section 271(c)(1)(a) the 10 Bell operating company must have entered into one or 11 12 more binding agreements under which it is planning 13 access and interconnection to one or more competitors 14 providing telephone exchange service to residential 15 and business subscribers.

16 The requirement of the DOC is providing 17 access and interconnection, means that the competitor has implemented the agreement and the competitor is 18 19 operational. This requirement is important because it 20 will assist the appropriate state commission in providing its consultation, and in the explicit facts 21 22 determination by the Commission under new section 23 271(d)(2)(b) that the requesting BOC has fully implemented the interconnection agreement elements set 24 out in the checklist under new section 271(c)(2). 25 And

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1 the information concerning the number of loops 2 connected to competitors and similar questions we 3 think will present one measure of whether BellSouth 4 has fully implemented the checklist.

5 Perhaps now would be a good time for me to 6 pause and ask my co-counsel whether they want to add 7 anything to what I said before we move on to the next 8 series of interrogatories. (No response)

9 Interrogatories 17, 18, 19, 20 and 21 are 10 treated as a group by BellSouth in their objections.

Interrogatory 17 says describe in detail the procedures BellSouth currently has in place at, or will put in place, for ordering and provisioning requests received from its long distance affiliate.

No. 18 says describe in detail the business
office practices BellSouth will use in transacting
business with its long distance affiliate.

No. 19 says does the BellSouth long distance
affiliate plan to offer local service? If so,
describe in detail the ordering and processing
procedures BellSouth has in place, or will put in
place, to process requests from its affiliate.
No. 20 states describe in detail the

structural separation of BellSouth's long distancesplit. In particular, describe how a separate

1 affiliate will comply with the requirements of section 2 272(d), (c) and (e) of the Act.

And finally 21 says as to the BellSouth long distance affiliate provide names, addresses and telephone numbers of the members of the Board of Directors; and names, addresses and telephone numbers and office held for each officer.

8 The objections presented by BellSouth claim 9 that the interrogatories are not relevant nor are they 10 reasonably calculated to lead to the discovery of 11 admissible evidence related to the issue of whether 12 BellSouth has met, or will be able to meet, the 13 requirements of section 271 of the Telecommunications 14 Act of 1996.

And specifically, BellSouth says information regarding any long distance affiliate of BellSouth is irrelevant to this Commission's inquiry as to whether BellSouth has met, or will be able to meet, the requirements of 271 of the Act.

With respect to 17, 18 and 19, we believe those interrogatories relate to the requirement by BellSouth that it provides nondiscriminatory access requirements because it's one measure, one comparison of how BellSouth would implement some of the requirements of the Act with respect to their own

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affiliate; vis-a-vis how they would propose to
 implement the requirements of the checklist with
 respect to unaffiliated competitors.

20 and 21, I'd like to point out that under
section 272 of the Act, structural separation, the
condition precedent to BellSouth's ability to enter
the interLATA market, in that respect this question is
similar to certain questions we posed with respect to
dialing parity, another condition precedent.
BellSouth did not object to those questions.

We think this is as legitimate and germane 11 as were those questions. Because this potential 12 13 application will not be considered in a vacuum, if there are -- this checklist subject is attended and 14 surrounded by a host of other considerations, 15 including the requirement that BellSouth establish a 16 separate subsidiary for getting into the interLATA 17 18 market. And we think it's within the scope of 19 discovery to inquire how they are going to do that.

With respect to Interrogatory 22, that interrogatory asks BellSouth to describe in detail the procedures BellSouth has in place. To ensure that a competitor's order for local or long distance service elements will be processed on a nondiscriminatory basis.

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The objection by BellSouth -- BellSouth says 1 it objects to the long distance element of the 2 interrogatory on the grounds that it seeks information 31 that is neither relevant or reasonably calculated to 4 lead to the discovery of admissible evidence. Goes to 5 the issue of whether BellSouth has met, or will be 6 able to meet, the requirements of section 271. 7 Again, BellSouth says the information 8 regarding any long distance affiliate of BellSouth is 9 irrelevant to the Commission's inquiry. 10 That sentence tells us that BellSouth has 11 misread 22. BellSouth was apparently under the 12 13 impression that 22 sought information about BellSouth long distance affiliate. That's not the case. We add 14 they describe in detail the procedures that will 15 ensure that a competitor's order for local or long 16 distance service elements will be processed on a 17 nondiscriminatory basis. We think with that 18 clarification, or with removal of that error on 19 20 BellSouth's part, perhaps they will agree we're entitled to an answer. 21 BellSouth takes Interrogatories 24, 25, 26, 22 27 and 28 together. Interrogatory 24 asks what is the 23 percentage change for the past two years and 24 BellSouth's retail prices for business local service 25

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1 and residential local service in the state of Florida.

No. 25 asks BellSouth to identify
out-of-region local exchange services being offered by
BellSouth in competition with the incumbent LEC.
Offerings are being made and in competition with whom.
And also asks BellSouth to provide copies of all
interconnection agreements.

No. 26 asks BellSouth to provide the average
9 retail rate per minute of BellSouth's intraLATA toll
10 offerings and the average price per minute of the
11 access line offering.

No. 27 asks BellSouth to identify in detail
arrangements with other local exchange companies in
connection with out-of-region long distance offering.

And 28 asks BellSouth to identify and detail any customer offerings that link out-of-region long distance offerings with in-region telecommunications offerings.

With respect to BellSouth's objections to these interrogatories, I'd like to point out that I'm sure you're aware that the Department of Justice has circulated a draft working paper which it opines that in the review of the application filed by the Bell operating companies it is important for the FCC, Department of Justice and the state commissions to

obtain information that would describe the competitive
 environment in which these applications are going to
 be considered. We believe that these particular
 interrogatories are germane for that purpose.

5 In addition, with respect to 24, which asks 6 what are the percentage change for the past two years 7 in the retail prices for --

8 COMMISSIONER JOHNSON: Mr. McGlothlin. MR. MCGLOTHLIN: -- business local services 9 and residential local services, we think that is 10 11 pertinent to a consideration of whether BellSouth will provide nondiscriminatory access to network elements. 12 COMMISSIONER JOHNSON: 13 Joe, your argument before you cited to some document, and I have been 14 15 trying to -- the phone system is somewhat of a delayed reaction so I don't think you could hear me trying to 16 17 stop you.

18 Your last argument on -- I'm not sure which item -- you referred to a document that had been 19 filed, you said, with the Department of Justice. 20 MR. McGLOTHLIN: Yes, Commissioner. 21 Ί'm 22 sorry. I did not hear you ask me to stop. 23 The document to which I refer was described 24 in a issue of Telecommunications Report. In the short 25 time available to me after I got the objections

yesterday, I did not have a chance to round up and 1 have in front of me for the purpose of this call the 2 3 actual document from the Department of Justice. But it would describe an issue which the Department 4 5 of Justice stated it would be useful to have information on the competitive environment in the 6 7 statement if a company is to offer interLATA service. And in this particular issue paper, 8 9 apparently the one that was addressing issues to be considered not only by the Department of Justice but 10 by the state commissions and FCC. We think that's an 11 indication that the Department of Justice agrees with 12 us that this is a pertinent -- this is pertinent 13 14 information to request for discovery. 15 COMMISSIONER JOHNSON: Okay. I understand. And I am familiar with that document. 16 My question, I guess, goes more to not 17 whether or not the FCC would like to hear from the 18 19 states on the public interest, or whether the 20 Department of Justice thinks the information might be helpful for them, but our legal authority to address 21 22 the issue. 23 Could you address that point? Certainly the 24 statute doesn't directly require us to do this. But

25 you could point out where the statute allows us to, if

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we so deemed it necessary, to address the public interest question?

MR. McGLOTHLIN: The one thing that occurs to me immediately is that the statute, I think you'll agree, does not directly preclude that type of input. It does state that the one area in which the consultation will take place explicitly is with respect to the checklist or the compliance of section 271.

However, as I read the things that have come 10 out from the FCC and from the Department of Justice, 11 it appears to me that they view the state as having an 12 essential and critical role in the overall review of 13 the application. And I think it is appropriate for 14 the Commission to prepare to be involved not only in 15 the fact-finding type of role that corresponds to the 16 proof of the checklist, but also the considerations 17 that are ultimately going to be brought to bear. 18

So I would simply say that there's a question of statutory interpretation. And we think there's room to take the position that the Commission has that ability and will have that opportunity. And until the point where that has been ruled upon, I think it is appropriate for us to engage in the initial discovery that would further prepare us to be

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1 heard on that question.

2 COMMISSIONER JOHNSON: Thank you much. You 3 may continue.

MR. McGLOTHLIN: All right. At this point
I'll ask whether anyone else wants to supplement my
argument on Interrogatories 24 through 28. (No
response)

8 BellSouth treats Interrogatories 29 and 30 9 together. Interrogatory 29 asks BellSouth to describe 10 in detail how BellSouth will provide competitors with 11 realtime or interactive access gateway to systems 12 BellSouth uses to perform the following functions for 13 its customers: Ordering, ordering and provisioning 14 and maintenance and repair.

The interrogatory asks BellSouth to
distinguish between the measures that are currently in
place and any that are not currently available.

No. 30 is related; asks BellSouth to
describe in detail how BellSouth will provide
competitors with electronic interfaces for customer
usage data transfer and local account maintenance.
Again BellSouth has to distinguish clearly between
those measures that are currently in place and any
that are not currently available.

25 Bell's objection is based upon the claim

that the information sought is not relevant or reasonably calculated to lead to the discovery of admissible evidence. The objection states in addition, there's no basis for the premise that realtime or interactive access to electronic gateways are required under the Act.

7 That last sentence is subject to debate and subject to a different interpretation. We regard 8 these two interrogatories as very critical portions of 9 10 our discovery needs. And I'd like to point out that 11 section (b)(2) under 271 requires nondiscriminatory access to network elements. We contend that the 12 features in 29 and 30 are examples of network 13 14 elements. I'm referring to the electronic gateway; 15 interactive access through electronic gateway and 16 electronic interfaces for customers using this data 17 transfer and local account maintenance.

We contend those are examples of network elements. I have -- I received information yesterday that indicates that we have support for that proposition in the FCC's order, promulgating rule. Again, because of the shortage of time, I don't have that document. I'm not sure it's even available yet. But I don't have that document to cite.

But regardless of whether the FCC indicates

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in this order and rules, we think there's certainly
 room for the interpretation that these features
 constitute network elements, which BellSouth must
 provide nondiscriminatory access in order to prove it
 has complied with the checklist.

In addition (b)(1) requires BellSouth to 6 7 provide interconnection in accordance with 251(c)(2) and 252(d)(1). 251(c)(2) is the duty to interconnect 8 9 with the quality at least equal in guality to that provided by the local exchange company to itself or 10 11 anyone else. The (d)(2) says will provide 12 interconnection on rates, terms and conditions that 13 are just, reasonable and nondiscriminatory. We contend the conditions are neither just nor reasonable 14 15 if they don't provide the type of interface --(beeping sound) -- I heard some noise on my phone. 16 17 Was there something happened there?

18 COMMISSIONER JOHNSON: I think we're okay.
19 You're still coming through clearly.

20 MR. McGLOTHLIN: All right. We would 21 contend that BellSouth can't meet the requirements of 22 251(c)(2) unless it provides the type of electronic 23 interface that provides competitors with the ability 24 to serve their customers with quality that would 25 enable them to compete on fair and equal terms.

So for all those reasons we think that
 squarely falls within the allowable scope of
 discovery.

4 COMMISSIONER JOHNSON: Could you say that
5 sentence again? Didn't quite come through.

MR. MCGLOTHLIN: Yes. Just to sum it up, 6 because these interrogatories relate to (b)(2), the 7 requirement that BellSouth provide nondiscriminatory 8 access to network elements, as well as (b)(1), the 9 requirement that they provide interconnection in 10 accordance with the requirements of (1)(c)(2), which 11 in turn speaks in terms of a threshold level of 12 quality, and these terms and conditions are just and 13 reasonable is within the allowable scope of discovery. 14

15 Finally, on an overall basis, again on this point I'd like to point out this section 271(c)(1)(a) 16 is based upon a consideration whether facilities-based 17 competition existed in BellSouth's exchange area. And 18 19 very simply, we contend that there's no meaningful facilities-based competition if the competitors are 20 not provided the quality of service associated with 21 the features identified in Interrogatories 29 and 30. 22 That finishes the objections to 23 interrogatories and FIXCA's first set, and I'll pause 24

25 and see if anyone wants to add anything to what I have

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1 said so far. (No response)

2 Commissioner, I'll ask you whether you want 3 to hear from BellSouth or whether you want me to go 4 through all three sets.

5 COMMISSIONER JOHNSON: I think I'll 6 entertain BellSouth's reponse to the First Set of 7 Interrogatories at this time.

8 MR. ELLENBERG: Commissioner, this is 9 William Ellenberg. Just looking at my watch it seems 10 like we're going to have a time problem here unless 11 the call can be extended. Is that a possibility or 12 how would we proceed once we hit the 9 o'clock magic 13 moment?

14 COMMISSIONER JOHNSON: We're prepared to
15 deal with that issue. If you would just continue on.
16 We will be able to extend it beyond 9 o'clock.

17 MR. ELLENBERG: I hope not to be the cause18 of that.

In any event, we've heard a lot about FIXCA's First Set of Interrogatories. I'll try to address the arguments in the same order they were presented.

I don't think it's necessary, and I don't intend to go interrogatory by interrogatory. They obviously fall into several categories and I will

1 attempt to categorize them for the Commissioner's 2 benefit, and trust that based on what we included in 3 our written objections and what we hear today, you can 4 make the appropriate ruling.

5 I want to talk just a moment about the 6 general -- they were described as vague and unrelated 7 to any of the interrogatories and invalid for that 8 reason but that is not the case.

9 The general objections go in large part to 10 the very general instructions that preceded FIXCA's 11 First Set of Interrogatories and each of the other two 12 sets, for that matter. And the general objections go 13 in large part to those instructions.

14 The general objections indicate that 15 BellSouth Telecommunications will only be answering 16 for itself and not for affiliates. That it will only 17 be answering with respect to Florida operations; will 18 make a good faith diligent search as required by the 19 law to identify documents and materials responsive to 20 the request but cannot, because of the size of the corporation, the various places that documents might 21 22 reside or information might reside, I can't guarantee that each and every tidbit of information might be 23 uncovered and, therefore, disclosed. 24

And, finally, the general objections go to

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the attempt by FIXCA to extend the obligation that
 BellSouth has under Florida law to update these
 interrogatory responses.

FIXCA attempts to impose an obligation on BellSouth to periodically provide new and additional information as it becomes known to BellSouth. That is not a requirement imposed by Florida law. We think it's inappropriate, as are these other requirements. And that is the nature of the general objections in large part.

Where they go to one of the specific interrogatories, we have made every effort to indicate that. I believe the general objections are valid and should be sustained.

Turning to the specific objections and to the interrogatories, I think it's important to recall that BellSouth has not filed a petition with the FCC asking for 271 authority at this point, as required by the order; has not filed anything with the Florida Commission either.

Even so, discovery was allowed to begin. We had a concern with that. Certainly our understanding was that the Commission would endeavor to keep discovery narrow; to keep it focused on the issues in this docket, the issues that have been identified in

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the issues list -- (beeping noises) -- I hope that 1 wasn't a response to something I said -- (Laughter) --2 to focus on what the Commission's responsibilities, 3 duties are under section 271. And FIXCA has gone well 4 beyond the duties and responsibilities of the 5 Commission; well beyond any issue identified on the 6 7 issues list, and in many ways is simply trying to get information through this discovery process that would 8 9 benefit it in its own competitive endeavors. 10 Information relating to how quickly BellSouth might be 11 able to get into the interLATA business. Information 12 about its strategic plans or efforts outside the 13 region, which could have nothing to do with the competitive situation in Florida. Information about 14 15 margin within toll rates, which have nothing to do 16 with any issue in this docket but might be something

So it's pretty clear once you get into the individual interrogatories that FIXCA is just trying to get information that would benefit it and don't go to the issues in this docket. Having said that, the objections can be summed up in several categories.

FIXCA's members might want to know.

17

A number of the interrogatories that Mr. McGlothlin confirmed this morning go to a quantification of the numbers of customers being

served by competitive new entrants. That is companies other than BellSouth. A market share test for whether or not BellSouth should be allowed into the interLATA business. That is not an issue on the issues list, and it specifically is not an issue in the federal law.

7 The federal law talks about whether there is 8 the presence of a facilities-based carrier. Certainly 9 there was a lot of lively debate before the bill was 10 passed about whether a market share test should be 11 included; one wasn't and one is not in the law, and 12 one should not be read into this proceeding.

I'd like to remind the Commissioner that the 13 14 obligation of the Commission under the federal law, when the FCC looks back and consults with the 15 16 Commission, is to verify that BellSouth has met the 17 competitive checklist. Items in section 271 -- and 18 again there is no market share test or quantification 19 of the numbers of customers being served by new 20 entrants that is a part of that inquiry.

There's a second set of questions that go to the nature, the structure, the subsidiary -- excuse me, the affiliate, that would be providing interLATA services. And, again, that's not an item that's within 271 and the Commission's obligations and

1 responsibilities are confined to section 271.

Again, that is information that FIXCA's 2 members might want to know "How will BellSouth set up 3 its business? What plans does BellSouth have to offer 4 services here or there? How long would it take this 5 affiliate to get into business once it had the 6 necessary approvals? What technical changes have to 7 occur?" Those things might be very interesting for 8 FIXCA to know to plan their own operations, to plan 9 their own marketing response. But it's not something 10 that is covered by section 271 and should not be an 11 12 inquiry in this docket.

There was a discussion about the gateways, the databases. That obviously has been raised by AT&T in its recent arbitration filing but that's a threshold legal question about whether federal law actually requires that. And that has to be resolved elsewhere. It is not an issue of whether the competitive checklist has been met.

There was discussion about what might constitute a public interest test and how a number of these inquiries, including those going to market share, might relate to a public interest test. Whether there's a public interest issue in this docket or not, it should not relate to market share. If the

FCC or the DOJ are attempting to create a part of their public interest inquiry a market share test, that would be inappropriate as well. And I don't think that the Florida Commission should be confused about its responsibilities under the Act by what the FCC may take as an overly expansive view of its role in this proceeding.

8 I believe that that addresses the categories 9 of issues that were addressed in FIXCA's First Set of 10 Interrogatories. We believe that our objections are 11 necessary to keep this docket focused on the issues 12 identified on the issues list and not have it turn 13 into a free-for-all, where competitive information is 14 garnered for the benefit of FIXCA or anyone else.

I will leave that, the discussion of the
First Set of Interrogatories.

17 COMMISSIONER JOHNSON: Let me ask you one 18 question regarding the last point that you raised. то 19 the extent that we do have a issue that identifies the 20 public interest question, it is your position then that the market share kind of information and test is 21 22 irrelevant to the public interest question? 23 MR. ELLENBERG: That is correct. 24 COMMISSIONER JOHNSON: Could you elaborate

25 on that a little bit more?

1	MR. ELLENBERG: The federal law section	
2	271(c)(1)(a) talks about the presence of a	
3	facilities-based carrier. It doesn't state beyond the	
4	presence there has to be any particular share or	
5	number of customers served.	
6	We believe that once a binding agreement has	
7	been entered into, that company has begun its	
8	operations, that company is serving a residential	
9	customer, a business customer over its own facilities,	
10	or predominantly over its own facilities. That test	
11	has been satisfied.	
12	COMMISSIONER JOHNSON: And what was that	
13	provision that you cited to again?	
14	MR. ELLENBERG: 271(c)(1)(a).	
15	COMMISSIONER JOHNSON: (c)(1)(a)?	
16	MR. ELLENBERG: That's correct.	
17	COMMISSIONER JOHNSON: Where it speaks of a	
18	facilities-based competitor you were saying	
19	facilities-based carrier.	
20	MR. ELLENBERG: That's correct. I stand	
21	corrected on that one.	
22	COMMISSIONER JOHNSON: Is there any	
23	distinction to be made between a carrier and a	
24	competitor? Is there any relevance to them using the	
25	term "competitor"?	
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MR. ELLENBERG: No. Just my inartfulness. 1 COMMISSIONER JOHNSON: Okay. Thank you very 2 much. 3 MR. McGLOTHLIN: Commissioner, if I may, 4 since it's my motion, I have a brief response to that. 5 With respect to the idea that the 6 Commission's job is to keep discovery narrow, that's 7 completely at odds with the law. 8 9 COMMISSIONER JOHNSON: Joe. MR. McGLOTHLIN: The Commission has adopted 10 this sort of civil procedure. As you know those rules 11 provide a liberal standard for the scope of discovery. 12 The argument was made that some of the 13 matters subject to discovery are beyond the issue 14 list. But at this point in the proceeding we don't 15 have an exhaustive issue list. We have a preliminary 16 issue list and parties have the ability to add issues 17 if warranted by the facts and gained through 18 19 discovery. With respect to the quantification of 20 competition, I was struck by the argument that 21 BellSouth could satisfy section 271 by showing a 22

customer. We are certainly polls apart with respectto our respective understanding of the requirements of

competitor with a residential customer and a business

23

the law. That is something that is at issue with respect to whether BellSouth has -- can demonstrate that it satisfied section 271(c)(a), and to the extent that that is at issue, we're certainly free to engage in discovery and to elicit facts that will support our view of -- our interpretation of the law.

I was also struck by one sentence in the 7 objections that says the quantifiable amount of 8 competition is irrelevant under the Act because, for 9 example, section 271(c) contemplates interLATA relief 10 on a single competitor. That has to be a reference to 11 271(c)(b), the mechanism that's available to BellSouth 12 13 if, after a prescribed time frame, BellSouth has not received a request for interconnection and access. Ι 14 don't think anyone, including BellSouth, contends that 15 is the case, and that that is the mechanism that's 16 going to be utilized. 17

I could say apples and oranges. Since the Olympics are still on everybody's mind, I thought I would turn to track and field to make a homely analogy.

Consider an athlete who has entered the 400 hurdle, 400 meter hurdle event. At the starting line he's looking down this long line of hurdles and he turns to the official and he says, "It doesn't matter

if I clear them or not because the 100 meter dash 1 contemplates I don't have to jump over anything." Two 2 different events and two differnt sets of 3 requirements. Under the law there are two different 4 doors to interLATA market and each one has its own set 5 of requirements. And with respect to the door to the 6 interLATA market that is premised upon a showing of 7 competition, certainly more is required than what 8 BellSouth has presented in its argument. 9

Finally, with respect to the threshold legal 10 question of whether there is a public interest issue 11 involved, apparently BellSouth's argument is that even 12 if there is a legal question related to public 13 interest, the Commission is somehow foreclosed from 14 considering a market share test. Again that a matter 15 of statutory interpretation. Certainly that is an 16 issue. We contend otherwise. And until that matter 17 has been ruled upon and determined, we're free to 18 engage in discovery facts with which to support our 19 position. 20

And I was taken by the idea that this threshold legal question has to be resolved elsewhere. The issue in this case can be resolved here by presentation of the parties and decision by the Commissioner. With that I'll end.

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COMMISSIONER JOHNSON: Thank you. Could you 1 continue with the second set of interrogatories. 2 MR. McGLOTHLIN: BellSouth's objections to 3 interrogatories and FIXCA's second set take many 4 together; 34(a), 34(b) and 39, 40, 41, 42, 42 and 44 5 are all taken together. 6 Very briefly, 34(a) asks with respect to all 7 entities BellSouth unaffiliated competitor providers 8 presently competing with BellSouth please provide the 9 following information: the name, the number of 10 unbundled loops provided by BellSouth and each of its 11 competitors. State the number of BellSouth access 12 lines to be sold by each such competitor. 13 37, if and when BellSouth is authorized to 14 provide in-region interLATA service, at what point 15 16 thereafter BellSouth begins offering that service to 17 its local exchange customers? 38, when does BellSouth expect to have the 18 technical ability to offer interLATA intrastate 19 Florida, and interLATA in-region service to its local 20 21 exchange customers? 39, aside from the requirement to obtain FCC 22 authorization to provide in-region interLATA service, 23 describe in detail the actions that BellSouth must 24 undertake before it will be able to offer interLATA 25

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1 service.

40, if and when it obtains requisite
authority, to what extent does BellSouth plan to use
its own network to provide interLATA toll service? If
this network is in place today, describe the
components of the network and additional requests for
details about the BellSouth network.

8 No. 41, to what extent does BellSouth plan
9 to use its own billing system for the interLATA toll
10 service?

No. 42, to what extent does BellSouth plan to use its own support and ordering system to provide interLATA toll service? Are those ordering systems in place today? If not, where?

No. 43, what percentage of its network will be owned by BellSouth and what percentage will be leased by other carriers?

18 No. 44, does BellSouth plan to offer
19 interLATA toll service to local exchange customers
20 that are not within the existing BellSouth local
21 exchange service area?

22 Bell's objection to this interrogatory, 23 again, is that it's a claim they are not relevant or 24 otherwise within the allowable scope of discovery. 25 With respect to the first of those

interrogatories, another example of information that 1 would first help determine whether BellSouth has 2 3 completely implemented the checklist. It asks for the 4 number of unbundled loops provided by BellSouth to each of its competitors and the number of access lines 5 resold to each such competitor. Each of those 61 subjects is treated as an item in the checklist, and 7 one measure of whether BellSouth has met the 8 i requirement that it completely implements the 9 checklist is to determine to what extent those 10 provisions are being -- that those features and 11 services are being actually provided. 12 With respect to the sections on the 13 provision by BellSouth of interLATA service, this 14 again goes to the public interest issue. If as we 15 expect the information gained through discovery 16 indicates that BellSouth has an existing network that 17 it can turn into an interLATA basis for service almost 18 overnight, when by the same token those entities 19 20 attempting to establish competition on a local exchange service have a far more difficult and 21 time-consuming road ahead of them; that would be one 22

23 consideration bearing on whether the granting of
24 application for interLATA authority should be granted.
25 So we think that it is germane for that

reason to inquire of BellSouth whether it intends to 1 convert a corporate network to interLATA service. 2 Whether it has the present ability to provide billing 3 service, and other questions designed to examine to 4 what extent BellSouth is presently prepared to quickly 5 provide interLATA service. 61 7 COMMISSIONER JOHNSON: Mr. McGlothlin, as you state your argument that certain of your questions 8 are relevant to the checklist items, could you please, 9 if possible, specifically point to those checklist 10 items that you believe the issue or questions are 11 relevant to? 12 MR. McGLOTHLIN: Yes. It may take me a 13 moment while I shuffle papers. 14 COMMISSIONER JOHNSON: To the extent you 15 have the information readily available, but if you 16 don't, that's fine. 17 18 MR. McGLOTHLIN: All right. With respect to the most recent argument I have reference to the 19 requirements that BellSouth, under (b)(2), BellSouth 20 provide nondiscriminatory access to network elements 21 in accordance with the requirements of section 22 251(c)(3) and 252(d)(1), as well as interconnection in 23 24 accordance with the standards of 251(c)(2). 25 Inasmuch as these arguments duplicate other

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ones offered on the interrogatories in the first set, 1 Commissioner, I'll stop at that. 2 3 I would like to ask if anyone cares to 4 supplement what I have said so far? (No response) 5 COMMISSIONER JOHNSON: Hearing none, Bell, 6 any responses? BellSouth? 7 MR. ELLENBERG: I'm sorry, I had the mute 8 button pushed. 9 COMMISSIONER JOHNSON: Any responses? MR. ELLENBERG: Commissioner Johnson, I 10 11 agree there is some overlap in the area of the interrogatories and hence the area of the objections, 12 so I'll try to be brief on this point. 13 Again, a number of the interrogatories go to 14 the number of loops being served by new competitors. 15 Again, we're getting to a quantification, a market 16 share test that simply isn't present in the federal 17 act. 18 We talked a bit earlier about section 19 271(c)(1)(a) and what its requirements would be. And 20 I think they have to be read in the context of 21 271(c)(1)(b). 22 23 The federal act clearly contemplates in the 24 absence of any competition, in the absence of a single 25 customer being served by a new entrant, BellSouth FLORIDA PUBLIC SERVICE COMMISSION

could seek and obtain interLATA authority. It's 1 illogical then to assume if there is a competitor, 2 that competitor has to be serving some particular 3 4 market share. There simply is no market share quantification test written into the law. An attempt 5 to write one in, via the public interest 6 determination, is inappropriate. Questions going to 7 market share of quantification are, therefore, 8 irrelevant to this inquiry and the objection should be 9 sustained. 10

I just refer the Commissioner again to the consultation provision in the Act, section 271(d)(2)(b), Commission's responsibilities in its consultation process are to verify compliance with the requirements of 271(c). These interrogatories go to matters that are well outside of those requirements.

17 Again, there are questions related to the interLATA affiliate, and I may have actually addressed 18 a couple of these already relating to how quickly the 19 interLATA business could be entered, what technical 20 issues have to be addressed, those types of things. 21 Again something that might be very interesting for 22 FIXCA members to know; inappropriate though to use 23 discovery in this proceeding with its focused inquiry 24 25 into compliance with section 271 to give them access

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1 to that kind of information. It's not relevant, 2 competitively sensitive and it's inappropriate. 3 That's what I would have to say about set two. 4 MR. McGLOTHLIN: If I could respond very 5 briefly.

6 COMMISSIONER JOHNSON: Yes. But let me ask7 one question of Mr. Ellenberg.

8 You stated it as we reviewed the last set of 9 interrogatories and the objections there, but is it 10 BellSouth's position that the law does not provide or 11 allow state commissions to address the public interest 12 question, and to the extent that that is your formal 13 position, could you cite to the provision of the 14 federal act that so states?

MR. ELLENBERG: Commissioner Johnson, I
believe the section that would support that would be
section 271(d)(2)(b) describes what is to occur in the
consultation process between the state Commission and
the FCC.

And, again, that is verification of compliance with requirements of subsection 271(c). And that does not include the public interest determination.

The FCC may well address the public interest, but, again, even if the FCC were to attempt

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to write some type of market share test into the
 public interest determination, BellSouth believes that
 would be inappropriate.

COMMISSIONER JOHNSON: Okay. So it's your
position that the states can only do what was clearly
delineated as a part of its consultative role.

MR. ELLENBERG: That's correct.

7

8 COMMISSIONER JOHNSON: Okay. I understand9 your position. Mr. McGlothlin.

10 MR. McGLOTHLIN: BellSouth again tries to prove up (c)(1)(a) by reference to (c)(1)(b). You 11 can't do it. (c)(1)(b) is a fault mechanism that is 12 premised upon the absence of a request of connection 13 or access. The underlying assumption is that there is 14 no attempt to provide competition. (d)(1)(a) caption 15 is "presence of a facilities-based competitor." And 16 if BellSouth intends to submit approval for an 17 application to enter interLATA market on (c)(1)(a), it 18 better hope there's competition there because that's 19 20 what underlies (c)(1)(a).

Again, there are two different standards and one can't prove (c)(1)(a) by reference to -- absence of competition to (c)(1)(b). And in support of that I referred earlier to the explanatory statement of the Committee of Conference.

. . <u>---</u>......

There's another passage that I think further 1 supports the view that a market standard or 2 3 quantification of competition is one indication of whether BellSouth has complied with the checklist. Τt 4 5 says this conference agreement recognizes that it is unlikely that the competitors will have a fully 6 7 redundant network in place when they initially offer local service because the investment necessary is so 8 insignificant. Some facilities and capabilities will 9 likely need to be obtained from the incumbent local 10 exchange carrier as a network element pursuant to the 11 new section 251. Nonetheless, conference agreement 12 13 includes the, quote, predominantly over their own telephone exchange service facilities, end guote, 14 15 requirement ensure the competitor offering the service exclusively through the resale of the BOCs telephone 16 17 exchange service does not qualify, and that an unaffiliated competing provider is present in the 18 market. All of the references to the necessity of the 19 competitor being in the market and that it be -- that 20 its network be in place and operational, I think are 21 intended to make a point that this is not an 22 23 application that is done on paper. This is not competition that is theoretical. The requirement of 24 the law is that competition be present in the market. 25

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And we think that the questions that we've asked
 through discovery, to the extent they measure the
 competition being provided by the alternative
 providers, is germane to the question of whether
 BellSouth has completely implemented the checklist
 within the meaning of section 271.

7 I've already made my argument about the 8 public interest test and I won't repeat myself on that 9 point.

10 COMMISSIONER JOHNSON: Thank you very much. Let me just make an announcement at this 11 time. Our call on this particular line will end at 12 9:30, but we have scheduled another line for the 13 continuation of our hearing here today. The number 14 will be 414-1711. Let me repeat that: 414-1711. 15 That line will open, or that port will open at 9:30. 16 17 It is now about 9:20. I'd like to try to go at least for another five minutes or so, to get as much in as 18 we can, and then we will break and go to the next 19 port. So Joe, did everyone get that number? 20 MR. McGLOTHLIN: Yes. 21 22 COMMISSIONER JOHNSON: Joe, if you could continue your arguments on the third set of 23 interrogatories, we'll try to get through some of that 24 25 anyway before we break.

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I	
1	MR. McGLOTHLIN: Within the third set
2	BellSouth treats 46 and 47 together.
3	Interrogatory 46 asks how many offices does
4	BellSouth have in Florida? Please provide the total
5	number and show how many are located within each LATA.
6	47, asks what are the total number of
7	BellSouth offices in which a competitor's equipment is
8	collocated within Florida and also on a LATA-by-LATA
9	basis.
10	The objections again are to acclaim that the
11	information is not relevant, and specifically
12	BellSouth says the quantifiable amount of competition
13	is irrelevant under the Act because, for example,
14	section 271(c) contemplates relief without a single
15	competitor. I've already responded to that particular
16	item.
17	With respect to 46 and 47, again the number
18	of offices that BellSouth has in Florida says provides
19	one measure of the market share, market dominance by
20	BellSouth vis-a-vis the extent of competition measured
21	by other questions. And in total they go to the
22	public interest considerations that I've alluded to
23	earlier.
24	But in addition to that, 47 asks what are
25	the total number of BellSouth offices in which a
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competitor's equipment is collocated? The obligation	
to provide collocation is one of the items on the	
checklist. And to the extent that the interrogatory	
asks the total number of offices that have switched	
competitive equipment has been collocated, that's a	
measure of the extent to which, and whether BellSouth	
has completely implemented the checklist within the	
meaning of section 271, I think is the crux of the	
entire section. 47 is germane for that separate	
reason as well.	
COMMISSIONER JOHNSON: Joe, can I ask you a	
question? You stated that the collocation issue was	
one of the items in the checklist. Which particular	
item does that relate to?	
MR. McGLOTHLIN: I may have to correct	
MR. McGLOTHLIN: I may have to correct myself. I think it's indirectly related.	
myself. I think it's indirectly related.	
myself. I think it's indirectly related. Interconnection in accordance with the requirements of	
myself. I think it's indirectly related. Interconnection in accordance with the requirements of 251(c)(2) under (e)(1)is one of the standards of the	
myself. I think it's indirectly related. Interconnection in accordance with the requirements of 251(c)(2) under (e)(1) is one of the standards of the checklist. And within section 251 is as corollary of	
myself. I think it's indirectly related. Interconnection in accordance with the requirements of 251(c)(2) under (e)(1) is one of the standards of the checklist. And within section 251 is as corollary of the obligation to interconnect. There's also the	
myself. I think it's indirectly related. Interconnection in accordance with the requirements of 251(c)(2) under (e)(1) is one of the standards of the checklist. And within section 251 is as corollary of the obligation to interconnect. There's also the requirement in 251 that collocation be made available.	
<pre>myself. I think it's indirectly related. Interconnection in accordance with the requirements of 251(c)(2) under (e)(1) is one of the standards of the checklist. And within section 251 is as corollary of the obligation to interconnect. There's also the requirement in 251 that collocation be made available. I'm glad you pointed that out to me,</pre>	

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1	COMMISSIONER JOHNSON: I understand the	
2	relationship. Thank you.	
3	MR. McGLOTHLIN: In 48 the interrogatory	
4	asks BellSouth to make the average provisioning	
5	intervals between the request and implementation for	
6	each of the following: Unbundled interoffice	
7	transportation, unbundled switching, collocation and	
8	access to poles, conduits, rights-of-way and other	
9	pathways.	
10	And with respect to this interrogatory, the	
11	objection is not based upon fact of relevancy, but	
12	instead the objection is overly broad, not time	
13	specific and not sufficiently specific to answer.	
14	Therefore, burdensome and oppressive.	
15	Reading the answer we now think that	
16	BellSouth must be referring to the fact that we do not	
17	indicate the relationship that we wanted to have with	
18	them. We'll offer to go back at this point and	
19	perhaps that will satisfy the objection.	
20	We intended that the question relate to the	
21	average provisioning intervals between requests and	
22	implementation with respect to alternative providers	
23	of telephone exchange and exchange access. To the	
24	extent that was not explicitly stated in the question,	
25	we'll amend the question in that manner now.	
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1 COMMISSIONER JOHNSON: There was a little
2 interruption in the transmittal. I didn't hear what
3 you said with respect to what you all intended to
4 amend?

5 MR. McGLOTHLIN: The question was intended 6 to pertain to this information as it relates to 7 alternative providers of telephone exchange, exchange 8 access. And to the extent that was not explicitly 9 stated in the question in its original form, we will 10 amend it that way now by way of clarification.

COMMISSIONER JOHNSON: 11 Okay. Thank you. MR. McGLOTHLIN: No. 50, the interrogatory 12 13 asks BellSouth to identify and provide copies of all 14 existing access interconnection agreements, the 15 state-approved statments of terms and conditions of access interconnection, including those with incombent 16 17 local exchange carriers.

18 In its objection, BellSouth says the Commission has issued Order No. PSC-960959-OF-TP --19 20 and I would like to know who in the world came up with 21 this format for numbering, but that's a subject for 22 another day -- which deals with the subject of 23 request. BellSouth will comply with the terms of that 24 order. FIXCA is merely attempting to get another bite at the apple. In addition, they claim that the 25

information is neither relevant -- is not discoverable
 because it's not relevant. Finally, it says that all
 of the approved agreements in Florida are a matter of
 public record.

5 I've reviewed the order to which they refer б and I think the objection is misplaced because that 7 order dealt with an issue arising under section 252 of the Act. The Commission ruled on a request by AT&T 8 and a proposed agency order that I don't think has 9 10 taken final effect yet. And BellSouth is pointing to that ruling in support of its objection to 11 interrogatory in the section 271 case. 12

13 My short answer is that this is a different case, a different provision of the law being 14 considered, and a different issue. The fact that 15 Commission might issue a PAA which it proposes to rule 16 that not all agreements have to be submitted to the 17 Commission, fulfill the requirements of 252, it says 18 19 nothing with respect to whether the same information is subject to discovery in conjunction with the 20 Commission's exercise under section 271. We think 21 22 that the information is germane, and that it should be 23 provided for that reason.

No. 51, identify any challenges pending
before courts and regulatory bodies concerning

1	BellSouth's provision of access and interconnection,	
2	claims of antitrust violation, business torts or bad	
3	faith, and describe any findings adverse to BellSouth.	
4	Very quickly, that's another question that's	
5	geared to a consideration of the public interest test.	
6	To the extent that the information will bear on	
7	whether it is in the public interest, needs, necessity	
8	to allow BellSouth to enter into take part in the	
9	interLATA market, we think this information would be	
10	useful.	
11	BellSouth argues again that much of the	
12	information is a matter of public record and simply an	
13	insufficient objection.	
14	No. 52 asks BellSouth to identify the number	
15	and location of out-of-reach in LATAs which BellSouth	
16	has entered as a local exchange competitor. The	
17	incumbent LEC commercial mobile services, excluding as	
18	a commercial mobile services provider.	
19	Within that question we've asked they	
20	provide the number of competitive loops provided by	
21	BellSouth in each such LATA; the number of local	
22	switches deployed by BellSouth in such LATA, and the	
23	objection that it is irrelevant.	
24	We think it is within the scope of discovery	
25	because it helps describe the competitive environment	

which the application is being considered and also 1 2] goes to the public interest test. 3 That completes my argument on the first set. 4 COMMISSIONER JOHNSON: Thank you. We will 5 take take short recess at this point in time and if you could, call into the other port at 414-1711 in the 6 7 next several minutes that port opens at 9:30 at which point in time we will reconvene with appearances being 8 9 taken once again. 10 MR. WIGGINS: Commissioner Johnson, this is 11 Pat Wiggins. I have a scheduling conflict and I'm 12 going to need to request permission to buy out at this moment. 13 COMMISSIONER JOHNSON: Permission granted. 14 15 MR. WIGGINS: Thank you. COMMISSIONER JOHNSON: Take care. We will 16 reconvene in the next several minutes on the other 17 line. Thank you much. 18 19 (Brief recess taken.) 20 21 COMMISSIONER JOHNSON: We're going to go back on the record in Docket 960786-TL. Begin by 22 taking appearances. Joe, on the call? Anybody on the 23 call? 24 25 MS. MCMILLIN: Martha McMillin. I quess

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you're the first one in. 1 2 MR. FINCHER: Benjamin Fincher with Sprint. 3 MS. DUNSON: Robin Dunson with AT&T. 4 MR. McGLOTHLIN: Joe McGlothlin, Tracy Hatch, Doc Horton. 5 6 MR. ELLENBERG: William Ellenberg, BellSouth. 7 8 COMMISSIONER JOHNSON: According to my list 9 that is everyone. Mr. Wiggins excused himself for this particular proceeding, and by oversight, I forget 10 to take the appearance of Staff on the earlier call. 11 Staff. 12 13 MS. BARONE: Monica Barone, Staff counsel. COMMISSIONER JOHNSON: Are there any 14 preliminary matters before we begin with BellSouth's 15 response to the third set of interrogatories? Hearing 16 17 none, Mr. Ellenberg. MR. ELLENBERG: That's the problem being the 18 new guy on the block. 19 20 COMMISSIONER JOHNSON: I apologize. 21 MR. ELLENBERG: FIXCA's Third Set of Interrogatories, again -- and I don't want to beat 22 this horse, I think it is dead and buried, on whether 23 or not there should be a market or is a market share 24 test for some quantification of competition as 25

1 prerequisite to interLATA authority to BellSouth.
2 There clearly is not and one should not be read into
3 the law.

4 Specifically on the collocation issue, I 5 believe the standard under the law and the standard 6∥ under the statement of generally available terms and conditions would be whether or not we're providing 7 || 8 || collocation, not whether anybody has actually requested collocation and, therefore, collocated. 9 So the number of collocators, where they might be 10 Ű 11| located, is irrlevant to the inquiry in this docket. I believe the other request, we could talk about that 12 13 in the same vein.

14 With respect to the existing agreements 15 between BellSouth and other local exchange carriers, 16 that issue has been dealt with by the Commission. The 17 Commission found that there was not -- that those 18 agreements should not be filed, and, therefore, those terms and conditions be available to other carriers. 19 There is no relevancy to the relationship that 20 21 BellSouth has with companies in the contiguous areas 22 who are not in competition with BellSouth, to the 23 inquiry in this docket. Again, the focus is whether 24 or not BellSouth has satisfied the requirements of section 271(c). 25

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With respect to Item 52, what BellSouth is doing outside its region has nothing to do with the competitive situation in the state of Florida, which I believe is the standard. And, again, that's not relevant. I don't know how to elaborate on that except to say what is going on elsewhere is not relevant here.

I would like to make one follow-up comment on the public interest standard. Commissioner Johnson, I believe you asked whether it was BellSouth's position that the Florida Commission could not engage in a determination of whether the public interest would be served by BellSouth's entry into the interLATA business.

15 I think there is an issue there separate and 16 apart from this docket, and what the Commission's 17 responsibilities and duties are under the federal law 18 as to what the Commission could do independently.

So as opposed to saying "no, the Commission 19 I would prefer to say that in this 20 cannot." proceeding the Commission should not do that. 21 Its role in this process is clearly defined in the 22 23 statute, and it should not allow FIXCA, or the members 24 of FIXCA, to try to expand that role or allow 25 inquiries from the FCC or DOJ to expand that role. It

should remain focused on what its role is, and that is 1 2 a determination of whether or not BellSouth has met the requirements of section 271(c). 3 4 Finally, I believe there have been 5 clarifications or attempted clarifications on two 6 interrogatories, and according to my notes 22 and 48. 7 My reaction sitting here today is that that doesn't help the problem at all, but I would be more than 8 willing to follow up with the client on that and see 9 if that cures our objection. 10 11 COMMISSIONER JOHNSON: Thank you very much. Mr. McGlothlin. 12 13 MR. McGLOTHLIN: In the interest of time, Commissioner, since we are somewhat plowing ground 14 15 that's been heard before I'll just move on to the 16 request to produce. COMMISSIONER JOHNSON: I have one question 17 18 just because I don't have it in my notes. How did you respond to Bell's objection based on the out-of-region 19 activities? 20 21 MR. McGLOTHLIN: Again, we think that is germane and useful in that it helps -- it depicts the 22 competitive environment in which the application would 23 be considered, and to that extent it goes to the 24 public interest question. 25

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1 COMMISSIONER JOHNSON: Okay. Thank you. If 2 you can continue. MR. McGLOTHLIN: All right. I'll turn to 3 4 the first request to produce. BellSouth's items 1 and 5 2 together. 6 The first request is to produce all 7 documents, notes and memoranda describing or discussing or documenting the structural separation of 81 91 BellSouth's long distance objective. 10 The second one says produce all documents, 11 notes and memoranda evidencing the financial 12 wherewithall of the BellSouth long distance affiliate who provides service. BellSouth objects on the basis 13 | of relevancy. And the specific statement in the 14 15 document concerning any long distance affiliate of BellSouth is irrelevant to this Commission's inquiry 16 as to whether BellSouth has met, or will be able to 17 meet those requirements. 18 19 Again, just to summarize earlier arguments, 20 we think it's pertinent and within the scope of 21 discovery for two reasons. First of all, because the 22 requirements that the separate subsidiary be established as a condition precedent to the entry of 23 24 the interLATA market. We think it's germane for the purpose of providing context in terms of BellSouth's 25

1 ability to get into the market.

2 Secondly, with respect to the public 3 interest test, to the extent that the information describes an ability of BellSouth to move immediately 4 5 in a big way into the interLATA market. Relative to the corresponding time requirements and efforts 6 7 || required of those who want to compete with Bell in its 8 own backyard, we think it goes to the public interest 9 test.

With respect to the third item, I want to 10 concentrate on this one because FIXCA regards this as 11 a critical component of its legitimate discovery 12 requirement. Item 3 says produce all costs -- or 13 performed on its behalf, together with underlying work 14 15 papers and analysis performed in the last five years that relate to the features, structures, elements or 16 17 services associated with each of the duties imposed by section 251, which BellSouth contends it has 18 19 satisfied.

In its objection BellSouth says the request is vague, ambiguous and has an inappropriate time limit. And section 251 of the Act is not law until February 8th, 1996. BellSouth has no such cost study going back five years. Moreover, section 251 of the Act speaks of, quote, network features, functions or

capabilities, end quote, not services, the term used
 in this request. FIXCA can clarify its request and
 limit the time frame. BellSouth will attempt to
 comply.

5 The first point I want to make, 6 Commissioner, is that with respect to this request 7 BellSouth does not object on the grounds of relevancy, 8 and so we need to focus on the aspects of the 9 objection that go to the time frame and the contention 10 that if the request is vague.

Well, as to that point, BellSouth is mistaken. We think the request is neither vague nor ambiguous because it is geared to those studies related to the duties imposed by section 251. And all you have to do is turn to section 251 and see the litany or the long list of the duties and obligations imposed on BellSouth.

18 As, for instance, 251(c) imposes a duty to provide interconnection. 251(c) also imposes a duty 19 201 to provide access to unbundled network elements, and so we expect a response to our request that provides 21 all cost studies related to the duty to provide 22 interconnection and access to unbundled network 23 24 elements. 251(c)(6) imposes a duty to provide collocation of equipment. We would expect to receive 25

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1 any cost studies related to that obligation. 2 251(b)(2) requires number portability. To the extent there are cost studies bearing on that 3 4 obligation or related to that obligation, we would 5 expect to see those in the response. 6 251(b)(3) imposes an obligation to provide 7 dialing parity. We would expect to receive cost 8 studies performed in conjunction with that subject 9 matter. 10 Section 251(b)(4) imposes a duty to provide 11 access to polls, ducts, conduits and rights-of-way. We would expect to receive cost studies that relate to 12 13 those subject matters. 14 251(c)(4) imposes a duty to offer for resale 15 at wholesale rates any service that the carrier provides at retail. So we would expect to see the 16 17 related cost studies. 18 Let me point out there that 251(c)(4) does use the word "service" notwithstanding Bell's 19 objection and contention the word "service" does 20 21 appear in 251. So the way we framed the request is 22 appropriate from that standpoint as well. 23 Also with respect to the time frame BellSouth misses the point. The selection of a time 24 frame that goes back earlier than the passage of the 25

Act was purposeful. Because we're entitled to 1 explore, among other things, whether the cost studies 2 3 performed by BellSouth were consistent or inconsistent after the passage of the Act. And so the five-year 4 5 time frame is very appropriate for that reason. 6 Again, this perhaps is one of the most 7 fundamental and basic of the discovery requests, in 8 that the duties and obligations of 251 to which these relate are the source of many of the items of the 271 9 checklist. 10 For instance, the obligation under 251(c) to 11 12 provide interconnection appears in 1 of the checklist. The duty to provide access to unbundled network 13 elements for which we seek cost studies appears in 14 Item 2. The duty to provide number portability is in 15 16 11. Dialing parity, Item 12 of the checklist. Access to poles, ducts, conduits and rights-of-way, Item 3 of 17 the checklist. The obligation to offer for resale at 18 19 wholesale rates any service that the carrier provides at retail, Item 14 of the checklist. 20 21 These requested cost studies constitute the 22 fundamental discovery needs underlying the subject 23 matter contained in section 271, and specifically the checklist. 24

So, again, there is no issue of relevancy.

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We think that because the request is clearly related to the obligations spelled out in section 251, and because we are entitled to identify a time frame that accomplishes the purpose of discovery, one purpose of which is to compare cost studies prior to and after the passage of the Act, this question is entirely appropriate.

8 The final item is request No. 5. It says 9 produce all currently effective interconnection 10 agreements between BellSouth and other 11 telecommunications providers in Florida including, but 12 not limited to, other local exchange 13 telecommunications companies which were entered into prior to 1996 and have not previously been submitted 14 to the Commission for approval under the 15 Telecommunications Act of 1996. 16

17 Again, BellSouth raises Order No. 960959. 18 We contend that is expositive. Again, very quickly, when that order was issued in a different docket, the 19 docket involved an issue other than the 271 20 21 advocation, and for that reason we think it is 22 inapplicable to this discovery request. With that I'll conclude. 23 COMMISSIONER JOHNSON: Okay. BellSouth. 24 25 MR. ELLENBERG: Thank you, Commissioner

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1 Johnson.

2 On Items 1 and 2 we have talked at length 31 about the relevancy of information relating to long distance affiliates in the context of the 4 interrogatories, and the same arguments go to the 5 request for the publication of documents. 6 The 71 structural separation requirements, whatever requirements there are with respect to the provision 8 of interLATA services are in section 272 of the Act, 9 not 271. And, again, the Commission's role in this 10 11 case should be confined to inquiry under 271. So I don't want to belabor that point. 12

13 There's been an attempt to clarify 3. To the extent we're talking about specific unbundled 14 networks that have been requested and BellSouth deemed 15 technically feasible to provide and therefor has an 16 underlying cost study, subject to confidentiality 17 18 concerns and a protective arrangement, it seemed like those could be dealt with. Other elements now that we 19 understand a little bit better what we're talking 20 21 about, we would go back and consider.

I'm very concerned about the request for cost studies in the context of a resale obligation, however. There's very specific standards in the federal act as to how wholesale rates for services to

be offered for resale are to be determined. And
 that's working from the retail rate and eliminating
 costs that will be avoided when the service is offered
 for resale.

5 Cost studies for those services are not 6 relevant to that inquiry. And it strikes me that -if I understood the argument -- this would be asking 71 for any cost study done in the last five years for any 8 9 service provided in retail for BellSouth. That's not 10 relevant, it's burdensome, it's outside the inquiry under 271. It relates to information that is not 11 relevant to the determination of the wholesale 12 discount under the federal act and that should be 13 14 rejected for a number of reasons.

We've already again talked about the contracts between other local exchange companies and contiguous but not competing territories. And I believe the Commission has addressed that issue and addressed it appropriately based on the Staff's recommendation to it and should not readdress that here.

The relationship between BellSouth and independent telephone companies or other local exchange providers in Florida is not relevant to the 25 271 inquiry. I believe that covers it.

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COMMISSIONER JOHNSON: Any final comments?
 MR. McGLOTHLIN: Rather than respond to
 those specific points, Commissioner, if I could just
 sum up very quickly.

5 I would ask you to consider the extent to 6 which FIXCA's interrogatories go to what I believe is a crux of consideration of an application under 271. 7 8 And I'll refer to that portion of section 271 captioned "determination" which says that the FCC 9 10 shall not approved the authorization requested in application submitted under paragraph 1 unless it 11 12 finds that with respect to access and interconnection 13 provided pursuant to subsection (c)(1)(a), the Bell operating company has fully implemented competitive 14 15 checklist in subsection (c)(2)(b).

Many of the interrogatories we propounded measure the extent to which the competitor has actually been provided and is utilizing network functions, loops, switches, that type of thing, and we think that is a fundamental measurement of the extent to which BellSouth has fully implemented the competitive checklist.

I think the fundamental criterion should be recognition by the Commission that again this application is not competition on paper, not

competition in theory. There are several references
 in the report of those who drafted the final
 legislation that indicates their intent that the Bell
 operating company be required to show actual real
 competition.

6 And with respect to the public interest 7 test, it's been suggested that that's not an area in which the Commission will have a role. We contend 8 that that's markedly clear. That everything we see 9 and read indicates that all of the players expect for 10 the state commissions to have an active large role, 11 12 and consider that to the extent you foreclose 13 discovery that relates to the public interest test, you would not simultaneously contain the Commission in 14 the corner. We think these no reason to do that at 15 16 this early stage when the question of statutory interpretation is far from being settled and when the 17 18 role that the Commission will ultimately take has not 19 been determined.

So for those reasons we ask you to consider both the liberal standard to be applied to discovery requests, to the extent which we've identified criteria 271, including the point of limitation of the checklist and the extent to which legitimate inquiries relating to the public interest standard.

COMMISSIONER JOHNSON: Thank you very much. 1 Are there any other matters? 2 3 MR. ELLENBERG: Commissioner Johnson, there 4 have been two of the interrogatories and one of the 5 requests for production. 6 COMMISSIONER JOHNSON: Is this Ellenberg? 7 MR. ELLENBERG: Yes, it is. I said there 8 have been two interrogatories and one of the requests for production that we have had a clarification of, or 9 an attempted to clarification. I think it would be in 10 the best interest of all concerned if there would be 11 an opportunity for us to talk further on those between 12 BellSouth and FIXCA and see if we can't come to some 13 resolution on those items. 14 COMMISSIONER JOHNSON: I would agree with 15 that. 16 17 MR. ELLENBERG: I didn't mean on the call necessarily. 18 19 COMMISSIONER JOHNSON: I agree. 20 MR. ELLENBERG: We would advise the Commissioner if we were able to come to resolution 21 and, therefore, handle the objection. 22 23 COMMISSIONER JOHNSON: I would agree. We 24 were trying to determine when would be the best time 25 to have you all resubmit questions or at least

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communicate to us the intent of the particular 1 questions. And I think Friday afternoon would be 2 3 sufficient for our purposes. If you all could then convene today and tomorrow and determine whether or 4 not you can reach agreement on those issues and let us 5 6 know by late Friday afternoon that would be helpful. 7 MR. McGLOTHLIN: I'd be happy to try to do 8 that. 9 COMMISSIONER JOHNSON: On the other issue I stated I would try to rule on this tomorrow, but it's 10 my understanding that the court reporter will not have 11 the transcript until late tomorrow afternoon. 12 Staff will need Friday to review the 13 transcript to make sure that all of the arguments are 14 duly considered. Therefore, I will issue an order on 15 Monday. I will not need any additional information 16 from the parties in a written form. I think that the 17 issues have been thoroughly discussed and analyzed on 18 this telephone conference call, but I will issue a 19 written order on Monday. 20 MR. McGLOTHLIN: Thank you Commissioner. 21 COMMISSIONER JOHNSON: Any other 22 Commissioners. 23 MR. ELLENBERG: We just appreciate the 24 25 opportunity to be heard on this matter.

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1	MR. McGLOTHLIN: Thank you for your time.	
2	COMMISSIONER JOHNSON: I appreciate the	
3	parties willingness to participate in these calls. I	
4	think this is going to help our process and minimize	
5	any confusion and keep the issues framed in the most	
6	appropriate manner. Thank you all. And we look to	
7	hear from you at least Monica will hear from you on	
8	Friday as to whether or not you all could resolve the	
9	issues that are outstanding and reframe those issues.	
10	And you will be receiving an order from the	
11	Commission or the order will be issued on Monday.	
12	We're going to and technically I'm not	
13	certain how this works and, quite frankly, I'm not	
14	certain legally how it works, but there was some	
15	discussion on perhaps through my office issuing the	
16	orders via fax so you can get them as quickly as	
17	possible. That's something we're pursuing and Monica	
18	will let you know if we are able to achieve that.	
19	Thank you very much for your participation.	
20	MR. McGLOTHLIN: Thank you.	
21	MS. MCMILLIN: Thank you	
22	MR. ELLENBERG: Thank you.	
23	COMMISSIONER JOHNSON: Hearing is	
24	adjourned.	
25	(Telephone Conference concluded at 10:00 a.m.)	
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STATE OF FLORIDA) 1 CERTIFICATE OF REPORTER COUNTY OF LEON 2 1 3 I, JOY KELLY, CSR, RPR, Chief, Bureau of Reporting, Official Commission Reporter, 4 DO HEREBY CERTIFY that the Telephone Status Conference in Docket No. 960786-TL was heard by the 5 Prehearing Officer at the time and place herein stated; it is further 6 7 CERTIFIED that I stenographically reported the said proceedings; that the same has been transcribed under my direct supervision; and that this 8 transcript, consisting of 74 pages, constitutes a true transcription of my notes of said proceedings. 9 10 DATED this 7th day of August, 1996. 11 12 JOY KELLY, CSR, Chief, Bureau of Reporting 13 (904) 413-6732 14 15 16 17 18 19 20 21 22 23 24 25 FLORIDA PUBLIC SERVICE COMMISSION