: DOCKET NO. 960833-TP : DOCKET NO. 960846-TP

: DOCKET NO. 960916-TP

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

Petitions by AT&T Communications of the Southern States, Inc., MCI Telecommunications Corporation, MCI Metro Access Transmission Services, Inc., and American Communications Services, Inc., and American Communications, Services of Jacksonville, Inc., for arbitration of certain terms and conditions of a proposed agreement with BellSouth Telecommunications, Inc., concerning Interconnection and Resale under the Telecommunications Act of 1996.

In the Matter of

PROCEEDINGS:



THIRD DAY - MORNING SESSION

VOLUME 13

Pages 1907 through 1980

HEARING

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BEFORE:	CHAIRMAN SUSAN F. CLARK COMMISSIONER J. TERRY DEASON COMMISSIONER JULIA L. JOHNSON COMMISSIONER DIANE K. KIESLING COMMISSIONER JOE GARCIA
DATE:	Friday, October 11, 1996
TIME:	Commenced at 9:05 a.m.
PLACE:	Betty Easley Conference Center Room 148 4075 Esplanade Way Tallahassee, Florida
REPORTED BY:	JOY KELLY, CSR, RPR Chief, Bureau of Reporting ROWENA NASH HACKNEY Official Commission Reporter
APPEARANCES:	

(As heretofore noted.)

FLORIDA PUBLIC SERVICE COMMISSION

1		WITNESSES - VOLUME 13		
2	NAME			PAGE NO.
3	ROBER	RT C. SCHEYE		
4		Continued Cross Examination By Mr.	Hoe	
5		Cross Examination By Mr. Melson Cross Examination By Mr. Mutschelk	naus	1913 1922
6		Cross Examination By Ms. Canzano Cross Examination By Ms. White		1965 1973
7				
8		EXHIBITS - VOLUME 13		
9	NUMBE	SR.	ID	. ADMTD.
10				
11	57	(ACSI) Tariff BellSouth Basic Local Exchange Service	1936	1980
12	58	(ACSI) General Subscriber	1050	1000
13	30	Service Tariff of BellSouth for Florida	1952	1980
14	59	(Scheye) RCS-7	1971	1990
15	60	RCS-8	1971	
	61	RCS-9	1971	1980
16		RCS-10	1971	
17	63	RCS-11	1971	
18	63	(Scheye) RCS-11 including the deposition transcript	1972	1980
1	46			1980
19	47			1980
	48			1980
20	49			1980
21	50 51			1980
21	51 52			1980 1980
22	5 <u>4</u>			1980
	55 55			1980
23	56			1980
24				
25				
11				

FLORIDA PUBLIC SERVICE COMMISSION

PROCEEDINGS

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(Hearing Reconvened at 9:05 a.m.)

(Transcript follows in sequence from Volume 12.)

CHAIRMAN CLARK: Call the hearing back. We were on continuation having to do with the brief,
Mr. Lackey.

MR. LACKEY: Yes, ma'am. This is my position. As you could tell last night I was concerned about their having passed on the witness who had addressed these exhibits earlier this week and could obviously have talked to them. Notwithstanding that, I don't want to put myself in the position of raising a suggestion that I want to keep something from this Commission that is germane, so, therefore, I will stipulate as to the authenticity of the brief -- actually if the North Carolina General Attorney wasn't so provincial they would have put my name on it, too, since it was such a good brief.

And with regard to the Net material, I will accept the representation that it is authentic. I have not looked at it myself. I don't have an objection to using it at this proceeding.

CHAIRMAN CLARK: I'm sorry, with regard to what material?

1 MR. LACKEY: The first exhibit was the BellSouth home page download from the Internet, I 3 believe. I believe that's what that exhibit was. 4 MR. TYE: That's Exhibit 51. 5 CHAIRMAN CLARK: BellSouth Residential 6 Services Home Page. 7 MR. LACKEY: Yes. I cannot authenticate it 8 myself but I will accept counsel's representation that it is what it is, and I have no objection to it going 10 into the record. 11 CHAIRMAN CLARK: Okay. MR. TYE: Madam Chairman, with that noted, 12 13 we appreciate Mr. Lackey's willingness to work that out. I think we have just one question left for this witness. If we might be permitted to ask that, then 15 we're done. 17 CHAIRMAN CLARK: Thank you. Go ahead. 18 19 20 21 22 23 24

ROBERT C. SCHEYE 1 2 resumed the stand as a witness on behalf of BellSouth 3 Telecommunications, Inc. and, having been previously 4 sworn, testified as follows: 5 CONTINUED CROSS EXAMINATION 6 BY MR. HOE: 7 Good morning, Mr. Scheye. 8 A Good morning. 9 Q The one question has to do with an exhibit to your rebuttal testimony, I believe it's RCS 11 Exhibit 6, which I believe is proprietary. Do you have that in front of you? 12 13 You said that was on the rebuttal, correct? That's my understanding. 14 Yes, sir, I do have it and it is 15 A 16 proprietary. 17 0 RCS-6? 18 A Yes, sir. 19 Q Now one question: Are those the prices that you are currently recommending be set by this Commission? 21 We're proposing two sets of prices. One, we 22 231 have a column on here that says "BellSouth proposed

prices." To the extent that the Commission, however,

decides to use the TELRIC methodology adopted by the

FCC we have provided them the basis for using that as well. So it would be up to the Commission if they chose to use TELRIC as the basis, we have prices for 3 | that. 5 0 Are the TELRIC numbers that you just mentioned in a different exhibit that you've 7 | presented? The numbers on RCS-6 are estimates of the 8 TELRIC results. Since that time we have submitted the TELRIC results to this Commission for at least the first three items listed there, sir. 111 Where would we find those? Do they have an 12 exhibit number? 13 MR. LACKEY: Madam Chairman, I assume 14 Mr. Hoe doesn't know this, but those were filed on 15 October 4th separately and will be introduced by 16 Ms. Caldwell. These are the TELRIC studies that were 17 not complete at the time the testimony was prefiled. MR. HOE: Thank you, counsel. That's all I 19 20 have. CHAIRMAN CLARK: Mr. Melson, when you said 21 you deferred, did that mean you had no questions? MR. MELSON: No. It meant I would have many 23

fewer after they finished, and my prediction came

true. I have got just a few.

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BY MR. MELSON:

Q Mr. Scheye, one of the issues in this case relates to the notification to wholesale customers of changes to retail services. Are you familiar with that issue?

CROSS EXAMINATION

- A Yes, sir, I am.
- Q And it's BellSouth's position, is it not, that a wholesale customer should receive notice of those changes concurrently with the BellSouth's tariff filing at the Commission of the change to the underlying retail service?
- A Yes, sir. We propose to notify the wholesale customers, if you will, at the same time we would notify retail customers.

The concern we have about prior notification, or earlier notification prior to the tariff filing is something that could happen between that time and the tariff filing and the service not be submitted or filed.

- Q Internally does BellSouth notify its own customer service people, customer support people, marketing people in advance of the time that a tariff is filed?
 - A Sir, I'm not familiar with whatever -- the

FLORIDA PUBLIC SERVICE COMMISSION

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process we use. Certainly the product manager for that particular service would be aware of it. But I don't know that we have a formal notification process of all of our sales people prior to the tariff filing.

Q Would you agree to notify a wholesale customer at the same time that internal notification is made to the various BellSouth organizations with responsibility for providing and marketing the service?

A We're more than willing to work with carriers like MCI. If there is a process that we can use that will assure that we do not give you information, and for whatever reason we choose not to file the service for other reasons, yes, that's the type of item we feel ought to be negotiated between the parties. That's something we think we can work out to be adequately addressed by all of the parties, and we would look forward to continuing discussions on that to get that resolved between us and all the parties.

Q Is it true that we haven't worked it out to date?

A We have not worked it out to date, yes, sir, that is why it is in the arbitration proceeding.

Q Is it true that MCI has requested 45 days

advance notice of changes or notice when BellSouth has notified its internal organizations of a change?

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- A That's my understanding of the MCI request.
- Q And is it yes or no, does BellSouth believe that is a reasonable request?
 - A Not at this point in time we do not.

 CHAIRMAN CLARK: Why not?

WITNESS SCHEYE: Because of the problem we have or the situation if 45 days prior to a tariff filing we decide to submit service X, a new service, and we notify MCI, AT&T or any other reseller of that service, and three weeks later for some reason we decide, well, it's not the proper time to file it.

MCI or AT&T may have already notified its customer of the effect that this service is coming in two weeks, three weeks, or whatever.

CHAIRMAN CLARK: Mr. Scheye, I don't see why that's a problem. You just tell them you changed your mind.

witness schere: If they were willing to accept that sort of, "Okay, if you change your mind and if you don't file it, there's no liability, there's no problem. If we've incurred expenses in advertising it, that's the risk you take," I think we can work out an amiable solution to that.

CHAIRMAN CLARK: When you say "if we have incurred expenses."

witness schere: We being MCI, AT&T. In other words, if BellSouth has notified them to use this example 45 days in advance, if a month later, for whatever reason, BellSouth chooses -- decides it can't file the service, and if MCI may have notified its customers that this service was coming and we call them up and say, "Sorry, we decided not to," as long as they are willing to take that risk, not ask us to compensate them for any advertising, I think we can work it out.

The concern becomes the liability between the parties. If they've spent money and we've inadvertently notified them of something and then turned around and decided not to do it.

Q (By Mr. Melson) Mr. Scheye, let me change gears a minute.

You talked with Mr. Hoe yesterday about 0-dialing. Let me talk to you about repair service. In Florida how does a BellSouth customer call BellSouth's repair service?

A Residents and small business customers use 611; large business customers use a unique, or a 7-digit phone number that may vary around the state.

- Q And is it my understanding that BellSouth believes that it is not technically feasible for 611, when dialed by a MCI customer of a resold service, to be routed to a MCI repair center?
- A Yes, sir, that is correct. It's not technically feasible to route 611, just like it was not technically feasible to route a 0- call to a different location from a resold line. So it has the same technical feasibility problem that the 0- call had.
- Q Are there other states in which BellSouth uses a 7-digit number, a regular local phone number, for a call to repair service?
 - A In North Carolina, for example, we use --
 - Q Could you answer yes or no and then explain?
 - A Yes. Yes, there's a difference.

In North Carolina, for example, we use 611 for residence but 7-digit phone number for all business.

- Q If the Commission decided that parity in the dialing pattern was an important consideration, would one way to implement that be simply to let all carriers, including BellSouth, use a 7-digit number to reach their respective repair services?
 - A That certainly could be a decision by this

Commission and we would all be dialing seven digits, yes, sir.

My last line of questions relates to something -- again follow up on a conversation you had yesterday with Mr. Hoe regarding what I refer to as leave-behind materials, the card that you put on the door when your repair technician has gone out and nobody has been at home, that type of thing.

My understanding is that BellSouth's proposal is to use an unbranded generic fill-in-the-blank card where your technician would manually write in the name of the company on whose behalf the service is being provided. Is that understanding correct?

- A That is correct, sir.
- Q I understand you oppose having that same technician leave behind a branded card that is supplied to you by the carrier; is that correct?
 - A That is correct, sir.
- Q What is the basis for your objection to using a preprinted branded card supplied by the carrier?
- A The objection is basically administrative. We don't know how many resellers might operate in a state, in a particular state or in a particular area.

If we were to use uniquely produced cards by each of 3 5 6 7

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the carriers, each of our technicians would have to have a supply of those cards; each of those technicians would have to make sure when he or she left behind a card that it was the correct card for that carrier. That we think is beyond what our technicians need to be worried about. They need to be repairing the service.

We think this solution will adequately cover the understanding of that particular customer as to who they purchase their service from.

So in your opinion it's more difficult for the technician to pull the right card out of the back of the truck than to write the name of the carrier on to the generic card?

It's more difficult in the sense that each carrier then presumably would decide what kind of card it wanted or didn't want. Some carriers may decide they didn't want cards. Then our technicians would presumably have to use the generic card. Those are the types of things that we think go beyond what is really neededed in this arena.

CHAIRMAN CLARK: Mr. Scheye, I have to tell you that just listening today, it sure seems if I were the technician, I'd rather have a card that says

"AT&T" and whatever they want to say, then I don't don't have to worry that I've spelled it right or I've left behind the right information. They don't supply you the card, it's not your problem.

WITNESS SCHEYE: If it was that simple,
Madam Chairman, I think that is a simple solution.
But there's a potential for a lot of different
carriers out there. Our technicians have a lot of
responsibility that they've already taken.

We do not believe, at least experience, that this type of issue is going to be at all confusing to our customers. Today, for example, and it's in that example I cited, recently I had Home Depo do some work for me at my house. Home Depo contracts out the work, a technician from a different company with a different truck came out. It was not confusing to me that he was still the person I had contracted with via Home Depo.

It's the choice and decision we have made to date that we think will provide adequate parity on a resold service and it does balance what we believe are the requirements of our technician.

CHAIRMAN CLARK: Let me ask you the question a different way. If AT&T and MCI don't believe that's parity to them, what difference does it make to

Southern Bell?

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WITNESS SCHEYE: Parity is obviously a very judgmental issue for all of us.

CHAIRMAN CLARK: Let me just ask the question differently. What difference does it make to you whether you have a generic card you have to write on or you have a preprinted one for each company?

witness schere: The difference is mainly the number of carriers. If we were confident there was two or three carriers, there really wouldn't be much of a problem, I would agree with you, but if there are going to be 20, 30, 40 resellers potentially, it could present itself as a problem.

CHAIRMAN CLARK: I'm confused as to why the number makes any difference. Because he's still having to have to know to be able to write it in.

witness schere: He will need to know -- if
he is out -- again it's an administrative question.

Can our technicians, given everything they already
have to do, is it the type of thing that we want to
add on to the responsibilities they already have?

It's clearly a judgment question. There's no doubt
about that.

CHAIRMAN CLARK: Mr. Melson.

MR. MELSON: That was all I had. Thank you,

FLORIDA PUBLIC SERVICE COMMISSION

Mr. Scheye. 2 WITNESS SCHEYE: Thank you. CHAIRMAN CLARK: Mr. Horton. 3 4 Mr. Mutschelknaus. 5 MR. MUTSCHELKNAUS: Thank you, very good. 6 CROSS EXAMINATION 7 BY MR. MUTSCHELKNAUS: 8 Good morning, Mr. Scheye. I'm Brad 9 Mutschelknaus here for ACSI. Good to see you again. 10 A You, too, sir. I'd like to start by discussing a little bit 11 about your proposed pricing of the recurring charges 12 for the local loops. 13 | First if I could just clarify one thing with 14 you, so hopefully we could move things along. I'd 15 like to clarify the relationship between your 16 testimony and and Ms. Caldwell's. 17 Are you here to in any way sponsor or 18 testify about the results of the cost study submitted 19 by BellSouth? 21 I'm not here to speak to the specifics of A the cost studies. 23 Q On the other hand, are you here to propose the prices that BellSouth proposes to charge? 24

Yes, I am.

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1	Q And are you also prepared to discuss how
2	those prices were calculated or derived?
3	A I'm sorry, what was the last part?
4	Q Are you also prepared to testify on how
5	those prices were computed or derived by BellSouth?
6	A I can't give you the details of the
7	underlying assumptions in the cost study. That
8	Ms. Caldwell would have to give you.
9	Q Well, I'd like to talk to you for a minute
10	about the particular prices that you have proposed to
11	charge ACSI. And I believe you have included those in
12	your direct testimony in the ACSI docket.
13	And I refer you specifically, sir, to Page 9
14	of your direct testimony. There's a chart that you
15	included on that page. Do you see that?
16	A Let me find the testimony, sir. Page 9 of
17	direct?
18	Q That's correct.
19	A Yes, sir, I have it.
20	Q Now, your testimony a moment ago confused me
21	so perhaps we can clarify this right now.
22	It was my understanding that these are the
23	prices that you are proposing to charge ACSI for
24	purchasing the three flavors of local loops that are

25 listed in this chart; is that correct?

A Yes, sir, that's correct. When we submitted the prices, the first price -- and I'm sure it's not proprietary -- the \$17 price was derived from a earlier proceeding with this Commission, an unbundling docket. And that price evolved out of that and we have proposed it in many case.

Since that time, however, the FCC order came out with the TELRIC-based pricing methodology. And what we have done is replaced or added to the record what a TELRIC-based price would be to the extent that this Commission chooses to use TELRIC basis for pricing, they have adequate information to do that, sir.

Q So it's your proposal -- I guess, what is BellSouth's preference to charge these rates or the TELRIC rates?

A It's BellSouth's preference that overall rates or all unbundled elements be based on the proposals we have been making in negotiations and in this arbitration. However, we couldn't ignore the fact that the FCC order existed.

The FCC order discusses if you don't provide TELRIC data, the Commission may have to choose proxy prices. So we have provided to this Commission adequate information to the extent that they plan to

use TELRIC to establish the prices based upon TELRIC, but we still support using our current tariff-based prices in many instances as well as the prices displayed here.

- Q Well, let's chat about that for a moment. When you say your tariff-based prices, I think you just testified that the proposed price on Page 9 of your testimony for a 2-wire loop is based on your current tariffed rate for loops here in Florida?
- A The 2-wire price is not our current price, it is a derivative of a prior proceeding with this Commission. So it's actually a lower price than the current tariff price.
- Q When you say "the current tariff price," can you tell me what you are referring to?
- A The special access or private line price in the case of the loop.
- Q And in the case of the 4-wire analog loop and 2-wire ISDN loop, what you're proposing is the special access rate, is it not?
- A For the 4-wire, you're correct, sir. The two-wire ISDN is based on a total service long run incremental cost because we didn't have a special access comparable service.
 - Q So the 4-wire is based on a special access

but the ISDN is not?

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A That's correct, sir.

Q The 4-wire, which is based on special access, is it your testimony that the initial special access rates established by BellSouth and reflected in this price, were set in a manner consistent with the FCC requirements?

A We would not say that, sir. That's why we have provided the TELRIC-based numbers, because there would be a difference. That's precisely why we provided TELRIC.

Q And as you've testified a moment ago, the 2-wire analog voice loop is indeed priced significantly below its special access counterpart, is it not?

A Yes, it is, sir.

Q So this Commission has already once rejected your argument that unbundled loops should be priced at special access rates, hasn't it?

A That's correct, sir.

Q Why do you think they should change that policy here?

A I'm not asking them to change that policy.
We're asking them to either accept these prices, the
2-wire prices what they've already ordered, or in the

alternative, if they plan to use the FCC's methodology to adopt TELRIC-based pricing, and that's an option they have given the FCC order.

- Q In the case of a 4-wire loop you are asking them to change, aren't you? You're asking them to adopt the special access rate?
- A Yes. They did not reject that in the prior proceeding. They choose on the 2-wire loop to use three cost studies, I believe, that were on the record for prior proceedings. They made a judgment as to sort of weighting those and ended up with a \$17 number.
- Q But the Commission then determined that the actual cost and the appropriate price for the 2-wire analog was significantly below what the counterpart or closest equivalent special access circuit would be?
- A They did that, sir, based on the studies they had in the record.
- Q Mr. Scheye, is an unbundled loop and a special access circuit the same thing?
- A They are functionally equivalent, yes, sir they are.
- Q Isn't it true, though, that there are many services provided by BellSouth for a special access service that are unnecessary for the provision of an

unbundled loop?

A Not that we think or believe based on the conversations with most of the carriers who will be our presumably the largest purchaser of special access or unbundled loops. Most of the carriers have asked us for data layout records for an unbundled loop.

That's something that we only provide on a special access circuit.

- Q Isn't that incorporated in your nonrecurring charge?
 - A Yes.
- Q We're talking about the recurring charges right now.
- A But you asked me, I thought -- and I didn't mean to answer the wrong question, but I thought you said are special access and an unbundled loop basically the same service. I didn't know -- so that's what I was answering, sir.
- Q For example, if you have a special access circuit you need to install automatic test equipment, which doubles the need for cross-connects over that for an unbundled loop; isn't that true?
 - A Not to my knowledge, sir, that's not true.
- Q Isn't it true that BellSouth processes special access orders through a special services

design center and it's not necessary to do that for 2 unbundled loops? 3 That, again, is not necessarily the case, sir, based on what we understand the parties want in 4 the way of unbundled loops. 5∦ Where do you get that understanding? 6 Q 7 Where do we get it? A 8 Q Yeah. We've talked to several different carriers 9 as to the process they want. In this proceeding we've heard further need for electronic interfaces and 11 ordering using the ASR process, which are inherent 12 with special access. We have been told that most 13 carriers want data layout records which again is something that is akin to a special access circuit 16 today. Were you involved in the negotiations with 17 Q ACSI, Mr. Scheye? 18 In the early days; not as it was finalized, 19 A 20 sir. Did ACSI ever ask BellSouth to process its 21 unbundled loop orders through the Special Services Design Center? 231

FLORIDA PUBLIC SERVICE COMMISSION

Mr. Scheye, if unbundled network elements

I can't answer that, sir.

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and special access services are really the same thing, why do you think that Congress and the FCC went through all of the trouble of requiring and defining network element unbundling?

A I think network unbundling is a much broader subject than a loop. Certainly a loop is a piece of the network element definitions, but both Congress and the FCC have defined a much broader list of, quote, "unbundled elements." The fact that one of them, quote, "the loop" might be equivalent to a special access, I guess I don't understand the relationship, sir.

Q Didn't you also propose, for example, that the interoffice transport charges be equivalent to your current tariffed transport rates?

A What we have proposed, for example -- yes. Dedicated transport, whether it be used for an unbundled loop or for special access ought to be the same. That's basically an area that the FCC orders supports.

common transport basically would be equivalent to the current common transport rates that we have in our access tariffs. And again that's basically supported by the FCC order. Even the FCC order, which many of us disagree with, does recognize

the similarity.

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Q Let's talk for a moment about what will happen if the Commission departs from these proposed rates and based on TELRIC.

You have submitted as an attachment to your direct testimony a proprietary exhibit. I'm not going to ask you about the numbers. But I think it's been marked as RCS-49. It's called "Comparison of Cost to BellSouth and ACSI Proposed Prices."

- A Yes. RCS-2.
- Q Yes. Now, it's my understanding you submitted your, quote, "hypothetical" TELRIC costs in the second column of that chart?
 - A Yes, that's correct.
 - Q And where did you get those?
- A Those numbers are based upon using our long run or total service long run incremental costs, and guesstimating or approximating what the joint and common additive might be.
- Q Did they turn out to be materially different than the TELRIC cost numbers submitted by Ms. Caldwell on October 4th?
- A Materially different. They are different, I will give you that. Are they materially different? I I think in the case of the 2-wire, and I'm using my

memory right now, it's fairly close, almost identical. 2 The 4-wire and the 2-wire ISDN I think deviate a 3 little bit differently, to a slightly greater extent. 4 Q Slightly different. 5 A Yes. 6 If that's the case, I'm wondering why the 7 TELRIC information that you were relying on and producing this on September 9th wasn't made available to the parties until just a few days before the hearing? 10 11 Before the hearing? 12 Yes. October 4th, I believe, is the date we 13 got the --That's when the studies were completed, sir. 14 A Well, apparently they were sufficiently 15 complete for you to prepare this testimony and submit 171 it on September 9th. 18 A My testimony guesstimates what those results would be. They were not based upon those results. 19 | That's why my testimony uses the term "hypothetical". 20 21 Q Did you look at any of the information that Ms. Caldwell used to produce her cost studies to come up with these numbers? 23 No, sir, the cost studies weren't completed 24

at the time so I couldn't look at them.

1 Q It just happens they are within pennies of 2 each other? 3 If they are that close, than we're very good guesstimators, yes, sir. Believe me, those studies were not available. Had they been available, we would have submitted them and I would not have produced 7 | hypothetical numbers. 8 All right. I'd like to talk just a moment Q about the relationship, these wholesale recurring loop rates you propose to charge to ACSI, and the retail 11 rates that BellSouth charges to its own end-user customers. You are aware, I take it, of how ACSI 12 intends to use the unbundled loops it wishes to purchase from BellSouth? It's my understanding that ACSI plans to 15 purchase an unbundle loop and terminate it on its own 17 switch. And you are aware that ACSI intends to use 18 Q that loop to create its own local exchange service to compete with BellSouth? 20 Yes, that would be my understanding, sir. 21 Indeed, I think your testimony describes 22 Q that loop as a primary component of the local exchange

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service.

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Yes.

Q Now, when BellSouth provides local exchange service to its own end-user customers, you use the same type of loop, do you not?

A We use certainly a similar loop, but of course, it terminates directly into our switch so you have a different possess in place.

Q But the cost of the loop is included in the price that you charge for that basic local exchange service to end users?

A Yes, it certainly is.

Q And in addition to the loop your basic exchange service price covers the cost of you providing the switching on the originating end of the call?

A The cost for both the loop and the switching certainly go into the pricing. However, as we know, local exchange pricing in all of our states have a lot of public policy implications built upon that. So to say does the particular rate that we charge cover those costs, I think in the case of certainly residence service the answer is clearly it does not. In the case of some business services it may.

Q Let me rephrase the question. When you charge basic -- you charge one of your end user local exchange customers for basic local service and that

customer pays the basic rate for the month, they 2 obtain the use of the loop, correct? 3 Correct. 4 Q They also obtain originating switching from BellSouth, correct? 5 | 6 And terminating capability. 7 And they obtain interoffice transport from 8 BellSouth, correct? 9 A They can use the transport, yes. 10 And they can obtain local tandem switching Q 11 from BellSouth? They can use it, yes, that's correct. 12 And they can obtain the terminating end 13 Q office switching from BellSouth? All those capabilities are built into the 15 service; is that correct, sir. 17 0 Are you aware of what BellSouth charges for a local exchange services -- basic local exchange 18| 19 services in Florida today? 20 Broadly I think I have an exhibit that compares that. I'm sure it doesn't have all of the 21 22 charges on there, but I believe it's as low as \$13 or 23 residence and it runs certainly much higher, \$30, \$40 for just the basic line for business and PBX trunk. 24

I don't want you to have to guess about

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this.

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MR. MUTSCHELKNAUS: Madam Chairman, if I could approach the witness, I'll just give him a copy of the tariff page. (Hands document to witness.)

Madam Chairman, I have extra copies for anybody that would be interested but I would ask the Commission -- I'll ask the question but I thought I'd ask the Commission to take official notice of the tariff and we can avoid --

CHAIRMAN CLARK: Why don't you hand out copies and we'll make it an exhibit as long as Mr. Scheye concurs that it is, in fact, the tariffed rates.

MR. MUTSCHELKNAUS: That's fine. (Pause)

CHAIRMAN CLARK: The next exhibit number I

have is Exhibit 57 and that will be Tariff BellSouth

Basic Local Exchange Service.

(Exhibit 57 marked for identification.)

MR. MUTSCHELKNAUS: Correct. And just to make the record clear, Madam Chairman, this is an excerpt taken from the BellSouth General Subscriber Service Tariff, speaking of Exhibit 57. And specifically it's from Section A-3 Basic Local Exchange Service, and it's just an excerpt that includes the rate pages.

1	Q (By Mr. Mutschelknaus) Mr. Scheye, do you
2	have Exhibit 57 in front of you?
3	A Yes, sir.
4	Q Is there any reason for you to think that
5	this tariff is incorrect, subject to check?
6	A No, sir, I don't.
7	Q Okay. Let's talk first of the residential
8	rates currently charged by BellSouth in Florida. Does
9	this help your recollection of what the current range
10	of rates is for 1-FR service in Florida?
11	A Yes, sir. The 13, which I was quoting, is
12	probably the ten-sixty-five plus the three-fifty
13	subscriber line charge is what I was probably
14	remembering. But it's lower in the lower rate groups.
15	Q Okay. As I understand it, your current
16	tariff structure here in Florida is to have 12 rate
17	groups. But if we take one toward the middle, let's
18	say Rate Group 7 is \$9.50?
19	A Yes, plus a subscriber line charge.
20	Q But for the \$9.50, or the \$9.50 plus the
21	subscriber line charge if you prefer, let me
22	rephrase that.
23	For the \$9.50 the end user would obtain all
24	of the services that we went through a moment ago that
25	are included in basic local evobance service from

BellSouth?

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A Yes.

Q The loop, the switching, the transport, etcetera?

A They can make a local call and I think that's what you're implying. Yes, sir.

Q By contrast the rate that you are proposing to charge ACSI of \$17 for a 2-wire connection would include only one component of that overall service; isn't that right?

A That's correct. Just the loop.

Q And ACSI would have to -- in order to create its own local exchange product, include the cost of that \$17 and then add its cost of providing all of the other services to its end users. Is that right?

A Yes, sir, that's correct. Just in the exact way that BellSouth does the same thing. Let's assume for sake of this discussion that \$17 is the, quote, "cost" of the loop. We incur the \$17 expense, we incur the cost of the local switch and the other components, and we charge, to use your example, \$9.50. So on a stand-alone basis for that service, all things being equal, we lose X dollars per month.

Q I thought we established a moment ago that you're not the cost witness in this proceeding.

1	A I wasn't planning to be the cost witness. I
2	just said assuming
3	Q Do you know or are you aware of what the
4	cost studies are
5	MS. WHITE: Excuse me. May the witness be
6	allowed to finish his answer before he's asked another
7	question?
8	Q Fine. I withdraw. Go ahead.
9	A I simply said assuming that the \$17
10	represented the cost, which this Commission used cost
11	studies to develop, you add to that the cost of the
12	other components that you mentioned, the switching and
13	the transport, etcetera, so people can place a call.
14	We would incur those expenses just like ACSI would
15	incur those expense.
16	Similarly, that same customer may generate
17	additional revenue in terms of verticle features,
18	intraLATA toll, access revenues, etcetera, and
19	presumably that same customer could generate those
20	same revenues for ACSI.
21	Q Mr. Scheye, do you have personal direct
22	knowledge that residential exchange services in
23	Florida are priced below incremental cost to
24	BellSouth?

Based on the studies I saw in Docket 984

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that were used by this Commission, then I would have to say that for the loop and the line it's below cost, yes, sir.

Q Let me ask this differently: Do you think that if ACSI has to pay \$17 for connection to that residential customer, add all of this other cost on top of it in creating a price, it would be feasible for ACSI to compete in the residential marketplace against BellSouth?

A Absolutely. There's no question in my mind they can.

Q On a price basis?

A Absolutely. Again, there's no question in my mind that any carrier paying these prices connecting to their switch in the example you gave, looking at the margins that customers provide in the way of the vertical features, access, etcetera, there's no doubt that carriers can indeed compete effectively with us, to the extent they want to, obviously.

Q So you lose a little bit on every minute and make it up on volume; is that the theory?

A No, sir, I don't think I said that at all.

Q Let's take a look at the 1-FB prices and again sort of take the midpoint. Zone 7, could you

identify what current business rates are for BellSouth for local exchange service in Florida?

A You want to use Rate Group 7 again? It was 25.75. Again we could add the \$6 subscriber line with you get \$31, \$32.

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Q When saw you say add the subscriber line charge, isn't it reasonable to expect that ACSI, too, will have to add a subscriber line charge or an equivalent?

A That will be up to ACSI. But I mean you can use the 25.75, I'm not quibbling with you about it; that's what we charge our customers.

Q Again, that 25.75, just to make the record clear, includes the full bundled services that we talked about that creates the local exchange service, meaning the loop as well as transport and switching, does it not?

A Certainly. Because these are flat rates that we're displaying so you get local usage implicit in the basic rate, that's correct, sir.

Q Mr. Scheye, are you familiar with -- let me ask this differently. In the course of your performance of your professional duties at BellSouth, do you monitor the local loop pricing that is being derived or ordered in other states across the country?

1	A No, sir, I don't.
2	Q Don't you think that it would be relevant to
3	your business to know what local loops prices are
4	being set by other local exchange companies across the
5	country?
6	A Certainly someone in my company probably has
7	a record of various decisions and/or negotiated
8	agreements that have been reached with other regions
9	or with other carriers. I don't have personal
10	knowledge of that, though, sir.
11	Q Well, have you reviewed the testimony of
12	let me start this differently.
13	Do you know who Mr. Rich Robertson of ACSI
14	is?
15	A Do I know him?
16	Q Yes.
17	A Yes, sir. He used to work for BellSouth.
18	Q You used to work with him, didn't you?
19	A Yes, I did.
20	Q Have you reviewed his direct testimony in
21	this proceeding?
22	A I looked at it and honestly I can't give you
23	a recollection of exactly what it said.
24	Q Do you recall let me refresh your
25	recollection, do you recall that he testified that

Ameritech has agreed to charge rates as low as \$6.55 1 2 for its unbundled loops? I don't recall it from his testimony. 3 4 know in the Ameritech-MFS agreement their rates are 5 probably in that ballpark for the Chicago area. 6 Q And are you aware that PacTel in California 7 has agreed to charge rates as low as \$12.50 which 8 includes the subscriber line charge? 9 A I wasn't aware of that but I'll accept that. 10 Q And are you aware that the Michigan PSC 11 ordered unbundled loops to be charged by Ameritech in 12 Michigan for \$8? 13 Again I accept your numbers. 14 Q And just as a final example, are you aware that in Connecticut the Southern New England Telephone 15 has been ordered by the Commission there to charge 16 \$10.18 for unbundled loops? 17 Again I'll accept your numbers. I think if 18 A you look around I understand New York Telephone or 19 NYNEX is offering rates in excess of \$20, so I think 21 there are numbers all over the place all over the

Q Do you have any idea why BellSouth's cost of providing a loop would be so radically different than those other telephone companies?

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country.

1	A I have no idea why our cost could be
2	different. I don't know that the numbers that any of
3	those regions or companies are proposing cover their
4	costs. Maybe they have chosen for whatever reason to
5	provide those services below cost. That's certainly
6	their prerogative, I guess.
7	Q Can you think of a reason why Ameritech
8	would voluntarily agree to charge rates below its
9	cost?
10	A I can't imagine what Ameritech would do,
11	sir, sorry.
12	Q Just to clarify one matter on this, in your
13	testimony on Page 9 below that chart we referred to
14	earlier you make a point of the fact that the 2-wire
15	rate, \$17 rate that you're proposing, was voluntarily
16	agreed to by two companies, Intermedia and Teleport.
17	Are you familiar with that testimony?
18	A Yes, sir, I am.
19	Q Isn't it true that Teleport's affiliated

Q Isn't it true that Teleport's affiliated with some cable television companies?

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- A I believe Teleport is partially owned by several large cable companies, yes, sir.
- Q And they have their own local loops as cable
 TV companies, do they not?
 - A No, sir, they don't. Not to my knowledge.

Teleport, while having ownership from several cable companies, at least as I understand their operation here in Florida, it has nothing to do with any cable operations in the state of Florida, and that they are currently purchasing unbundled loops from us.

Q Let me move to a different matter.

On these rates that you proposed, again staying with the specific rates that you've listed on Page 9 of your testimony, now I take it this is a single statewide averaged rate that you're proposing?

- A Yes, that's correct.
- Q Now, are you aware of the FCC requirement that rates be deaveraged into at least three density zones?
- A Yes. That's a TELRIC-based number or would be upon adoption of TELRIC, yes, sir.
- Q Correct me if I'm wrong, it's my understanding your TELRIC studies did not break it down into density zones either?
- A Not at this point in the state of Florida. What BellSouth has done in recognition of the FCC order that you've cited, we've begun the process of developing TELRIC-based prices, the loop prices we have submitted here in Florida.

We just last week developed the first,

quote, "deaveraging plan" for the state of Georgia and we submitted that in my testimony several weeks ago.

what we have determined, at least from our experience in Georgia, is that there can be some severe implications on pricing matters when a Commission chooses to deaverage the unbundled elements, and that what we're recommending is before deaveraging begin, all those aspects and all those implications be looked at and examined very carefully so we do not precipitously simply deaverage and find out we have a huge problem on our hands.

Q Are you familiar with -- let me ask you this: How in Georgia did you determine your density zones? What was the methodology?

A In Georgia we have four rate groups that represent the entire state of Georgia. What we looked at were the various cost characteristics. We looked at the various pricing characteristics. And what we have proposed in the state of Georgia, again in just testimony I believe it was last week, was aligning certain rate groups with the zones.

In other words, we took the four rate groups, we created three zones from them; we combined the two most rural zones into one and what we determined was that the lowest TELRIC price would be

in the highest zone, in other words the metropolitan area of Atlanta. The highest TELRIC price would be in the rural area, or Zone 3. What that told us was since our local exchange pricing in Georgia is similar to what it is in Florida, that the highest prices for local exchange service are in the metropolitan areas, we would have a complete inverse relationship. That's the information we have presented. That's what has told us that once one begins the deaveraging, one will have some very serious pricing matters to consider before implementing it.

Q So I take it then that the results you saw in Georgia are consistent with what the Hatfield Model produces when it engages in deaveraging? Are you familiar with the exhibits filed herein showing -- taken from the Hatfield Model that shows what happens with the 60 average zones?

A I'm not familiar with it and I don't believe
I would say it is consistent with the Hatfield Model.

I think it is consistent with the concept that in metropolitan areas the price of a loop is likely to be cheaper than it is in rural areas. If that's what the Hatfield Model yields, then I would say at least conceptually you have that level of consistency, but not methodology-wise.

1	Q But I'm sorry, I didn't mean
2	A I'm sorry. We didn't use the Hatfield Model
3	to develop that so I can't tell you methodology-wise
4	whether they are consistent.
5	Q That's fine. If you'll accept with me that
6	the Hatfield Model used loop density zones to
7	establish pricing relationships, isn't that what
8	BellSouth did in Florida?
9	A We haven't done it in Florida yet.
10	Q I'm sorry, in Georgia?
11	A In Georgia what we looked at, and some of
12	the results that came out and again this is what we
13	determined again only for the state of Georgia
14	was that there are lots of different characteristics
15	that apparently impact costing.
16	For example, what we found are two exchanges
17	right next door to each other in Georgia that are in
18	the metropolitan area of Atlanta.
19	CHAIRMAN CLARK: Mr. Scheye, I'm going to
20	interrupt you. He asked a simple question. Please
21	answer the question he asked.
22	WITNESS SCHEYE: I'm sorry. Could you
23	repeat the question?
24	Q (By Mr. Mutschelknaus) Well, the question

was a simple one, and that is whether you used loop

density zones to establish your proposed zone prices in Georgia?

- A It was not based on simple density, no, sir.
- Q All right. Isn't that what the FCC requires, though?
- A The FCC suggests density. It doesn't say that the zones have to be based on density, no, sir.
- Q Let me ask you this question. I believe you have indicated in your testimony that it's BellSouth's position that rates should reflect cost?
 - A Yes.

- Q And so I'm having a hard time understanding why it is that you're so troubled with setting rates to reflect the zone density, the cost -- you said in Georgia what concerned you was that if you followed the cost relationships, you'd end up with lower prices in high density areas because that's where the lower cost is. Isn't that consistent with your general pricing philosophy?
- A We're not denying that, sir. What we're saying is there are other implications that have to be considered when one implements that kind of an aapproach, because local exchange pricing today is not based upon those principles.
 - Q Okay. Would you oppose a decision by this

Commission to establish four density zones as you're proposing in Georgia?

A In Georgia we're proposing three, not four, excuse me, sir. Again that's the FCC order. If that order is implemented, we're planning to be able to implement zones. All we're suggesting is there are going to be a lot of implications to consider when that's done.

Q Since you haven't proposed any zones in your testimony or your cost studies, would you be willing to use the density zones included in the Hatfield Model as a surrogate until such time as you can get around to computing density zones --

A No, sir, we wouldn't -- I'm sorry, I didn't mean to cut you off. No, sir, we would not be willing to because our experience with, say, density is not the only factor.

Q Let's go on then to your nonrecurring charges which are listed on that same chart on Page 9 of your direct testimony. And, again, I assume you're not here to talk about the underlying cost.

A That's correct, sir.

Q Can you just tell me what these nonrecurring prices represent and how you derive them, briefly, if you could?

1	A I'm sorry, on page
2	Q Page 9.
3	A Direct testimony Page 9.
4	Q Yeah. Page 9. Let's just take the 2-wire
5	example. It's my understanding from your chart that
6	you're proposing to charge \$140 for the initial
7	circuit for each customer, for the installation of a
8	2-wire connection?
9	A That's correct, sir. That number is derived
10	Florida an incremental cost study. It is lower than
11	the current special access 2-wire rate.
12	Q And that number would apply obviously if we
13	asked you to install a whole new loop at somebody's
14	house?
15	A Yes, it would.
16	Q It would also apply, would it not, if we're
17	just asking an existing exchange service customer to
18	have their loop switched to us?
19	A Yes, it would be taken off our switch and
20	provided to you and cross-connected somehow to you,
21	that's correct.
22	Q Does BellSouth have a corresponding
23	nonrecurring charge that it asks its end users to pay
24	when it installs its own basic exchange service to an

25 end user?

1	A I'm sorry, do we have a charge for what
2	again?
3	Q When BellSouth installs basic local exchange
4	service to its own end users, does it have a
5	corresponding nonrecurring charge that it applies?
6	A Yes.
7	Q And I won't go through a memory test with
8	you. I'd like to get it in the record if I could.
9	MR. MUTSCHELKNAUS: Madam Chairman, I'd like
LO	to show the witness a copy of the tariff reference.
11	We're going to have it marked as an exhibit.
12	CHAIRMAN CLARK: The next exhibit I have is
١3	58, if you would describe what you're passing out.
L4	MR. MUTSCHELKNAUS: General Subscriber
15	Service Tariff of BellSouth for Florida, and it is
۱6	Section A-4 Service Charges, excerpts from that
L7	section.
18	(Exhibit 58 marked for identification.)
١9	Q Mr. Scheye, if I could direct your attention
0	to Section A-4.3.1 which is original Page 6 of this
21	package?
22	A Yes, sir.
23	Q Now, there's something listed in there
24	called a line connection charge. Is that essentially

25 the nonrecurring charge that BellSouth applies to its

own end-user customers when they order local exchange 2 service? 3 That's what it would seem to be, yes, sir. And what is that number for a residential customer? 5 \$40 for the first; \$12 for each additional. 6 A 7 And for business customer what would the Q rate be? 8 9 A 56 and 12. 10 Q And that corresponds, does it not, to \$140, and \$45 that you intend to charge ACSI? 11 12 A It corresponds in the sense that they are both nonrecurring charges. It's not the nonrecurring 14 charge for the same thing, however, so --15 Is it not the policy of BellSouth when establishing nonrecurring charges to cover its cost of installing service? 17 18 A Yes. And we're installing two different 19 types of services here. 20 Well, let's talk about what you are 21 installing in the first one. 22 First of all, let's talk about what your installing in the case of 2-wire analog voice grade 23 loop for ACSI. What are we getting for that \$140? 25 What you get is basically the same type of

thing that one gets as a special access 2-wire circuit for which currently we charge 270. You will get a data layout record. You will get the service processed in a way, the way carriers get services processed. You'll be able to use an ASR electronic process to feed that order into our systems. You will get a bill rendered out of our CAB system for it, all of which is inherent in the one form or another in a nonrecurring charge.

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- Q Can I direct your attention for A-4.1 definition of Line Connection Charge. Would you read that into the record, please. First page of the document.
 - A A-4.1. Service Charge definition?
- Q Is there a definition of the line connection charge in there?
- A It applies for establishing exchange access line or trunk. The charge includes service ordering, central office work, exchange access line work and a standard voice miniature six-position network interface.
- Q When ACSI orders the 2-wire loop to that same residence, we're obtaining service ordering, isn't that correct?
 - A It will have service ordering certainly.

Q Central office work.

A There will be a different type of central office work.

- Q Exchange access line work?
- A There will certainly be a line, yes, sir.
- Q Well, it sounds to me like it's the same thing.

A If it were the same thing you would basically be reselling our service, the exchange line and the port, and in that instance the identical nonrecurring charge would apply.

Q If ACSI has -- let me backtrack.

If there is an existing BellSouth customer for exchange services that simply wishes to switch their service to ACSI, their existing service. Why is it necessary to treat that as a whole new special access installation?

A I guess I can answer it this way: Assuming that ACSI said just roll it off there, send me a crisp bill, don't send me a data layout record; provide it in the same manner that you do today and simply roll it off of the switch and cross-connect it. In that case you're probably right, the nonrecurring would be very, very similar to the nonrecurring we have for a residence or business line.

 understand the carriers want, and that's why we have priced it out or costed it out based on our understanding what carriers do want.

Q Maybe we're getting somewhere today then.

However, again, that's not what we

Q Maybe we're getting somewhere today then.

Would BellSouth be willing to create two separate

nonrecurring prices, one for the carriers that want

the simplified service, and another that want the gold

plated special access offering?

A I'll take exception to the term "gold plated". But BellSouth is certainly willing to consider two different nonrecurring for two different functions. And if the carrier wants a different function at a different cost and are willing to live with what we get on that basis, yes, sir, we'd absolutely be willing to consider that.

Q Were you in the room yesterday when Mr. Robertson testified for ACSI?

A No, sir, I was not.

Q Can you understand why it would concern a company like ACSI that it would need to charge its customer a \$140 installation charge, whereas BellSouth would charge the same customer \$56?

A I don't know that -- we assume that ACSI would have charged their end user \$140 or \$10 --

whatever, obviously, that's up to ACSI.

Q As a businessman, don't you think it reasonable to assume that at least in the long-term ALECs, such as ACSI, will be forced to pass through the charges paid to BellSouth to the ALEC's customers?

A I mean, I would guess that over time you'll certainly do that.

Q I'm going to ask you a question about how this nonrecurring price was calculated; and if you are the wrong witness, just let me know.

A Okay.

Q In the testimony of ACSI's witnesses, ACSI's witnesses said it appeared to them that what BellSouth was essentially doing was requiring them to pay the cost of installing a whole new circuit every time they ordered an unbundled loop, regardless of whether the loop was already there. Do you have a response to that?

A I don't think that's true, sir. But I did not do the cost study.

- Q You did not do the cost study?
- A That's correct.

Q In your Page 5 of your rebuttal testimony, you identify what you regard as a difference between the work required for installing an unbundled loop

verses an end user loop installation to your own end 2 users. 3 A Yes. And what you discussed in that question and 4 Q 5 answer is the creation of a design layout record. Do you see that, sir? 61 7 A Yes, I do. 8 Since that's the only difference that you Q mentioned, I assume that that's an important distinction in your mind? It's certainly a significant distinction 11 l because it's a manual operation to produce such a record, and that would occur whether it's a new 14 circuit or an existing circuit. And since it's the only one your mentioned, 15 I assume that it's the most important distinction in your mind? 17 Not necessarily the most important. It's 18 A one that's out there today that all the carriers asked 20 for, so that's why it's cited. 21 Q Have you had a chance to review the TELRIC studies that BellSouth has produced in this proceeding? 23 No, sir, I haven't. 24 A Would you accept, subject to check -- well, 25 Q

let me ask you this before that. Is the creation of a design layout record an engineering function?

A I believe it is.

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- Q And would you accept, subject to check, that the engineering costs in the TELRIC study only amount to approximately 3.5% of the total nonrecurring charge?
- A I can't speak to what's in, quote, engineering as a percentage of that study verses the generic function of creating a DLR and whether they are compatible situations.
- Q Let's move on to another topic, loop cross connects. Pages 16 and 17 of your direct testimony, you agree in Lines 23 to 24 that a loop cross connect is a necessary element in order to properly hand off an unbundled loop. Do you see that?
 - A Page 16 --
 - Q Page 16, Lines 23 and 24.
- 19 A Yes.
 - Q Could you just briefly explain for the Commission what this loop cross connect is?
 - A The assumption here is that the loop has gone from a customer's premises to our wire center and has been, quote, connected to a collocation site for ACSI. And, typically, when we take a piece of our

facility and put it into a collocation, it's, quote, 2 cross connected. 3 And ACSI as a practical matter can't make use of the loop until it also obtains a loop cross 5 connect; isn't that right? 6 Unless it chooses to buy the transport from 7 | BellSouth, from that wire center to the ACSI switch. It can do it either way. Right. But you didn't offer ACSI any loop 9 Q cross connect pricing during the negotiations, did 11 you? We were still in the process of developing 12 the cost for it. It wasn't a matter of not wanting to 13 | 14 offer it, we didn't have a number. What we've done in the MFS agreement is to 15 suggest a price, I believe -- and I'm going by 16 memory -- of about \$1.50 until such time as we can 17 develop an adequate cost study. In which case if the cost study is more or less, we'll true it up to that 19 basis. 20 21 And you didn't add any prices in your testimony in this proceeding either, did you? I have not, sir. That was correct because 23 24 we haven't done the cost study yet.

Do you know who Mr. Jerry Hendricks is?

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1	A Yes.
2	Q And is he authorized to speak on behalf of
3	BellSouth in terms of offering prices to
4	interconnectors?
5	A He can in certain instances, yes, sir, and
6	he would be with ACSI.
7	Q Are you aware that he presented pricing to
8	ACSI last week for loop cross connects?
9	A No, sir.
10	Q I believe it's in the record from
11	Mr. Robertson's testimony yesterday that last week
12	ACSI was presented pricing of \$160 nonrecurring charge
13	for a loop cross connect. Do you have any reason to
14	believe that's not so?
15	A I don't have any reason to think it's not
16	so.
17	Q Indeed, would that be consistent with
18	BellSouth's practice to charge \$160 for each loop
19	cross connect as a nonrecurring charge?
20	A I don't know what the charge represents,
21	sir, so it's hard for me to say. It may have been a
22	nonrecurring charge in lieu of recurring charge. It
23	could have been for a DS-1. I don't know what it was
24	for.

Q If there is a \$160 nonrecurring charge for

loop cross connect, you would have to add that to \$140 2 for the loop to create what the up-front cost to ACSI 3 for ordering one loop from BellSouth would be, wouldn't you? 5 | A If that's exactly what the charge is, you certainly would, sir. That's correct. So it would be \$300 for an initial loop? Yes, in that scenario. As compared to the \$56 you charge your own Q end users? 101 Again, they are two different functions, but 56 is a nonrecurring, you're right -- or 50. 12 It would make it kind of hard to compete for Q that business customer, wouldn't it? The only thing I can tell you, sir, is there are already people doing it; and somehow I assume they 16 17 are making money. So I can't give you an opinion about that. 18 MR. MUTSCHELKNAUS: Okay, final area, and then I'll end, Madam Chairman. 201 (By Mr. Mutschelknaus) Mr. Scheye, you make some reference in your testimony, you are aware, 22 | are you not, that ACSI during the negotiations asked 23 for some loop types in addition to those that you've 241 25 listed, the three you've listed on Page 9 of your

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direct testimony? I believe ACSI asked for ADSL and HDSL, if 2 3 memory serves me correctly. 4 And you haven't proposed any pricing for Q 5 those, have you? 6 Not yet, sir. The costing design work is 7 still on the way. 8 Does BellSouth object to providing those Q types of loops as unbundled network elements? 10 A No, we don't. 11 So the only issue is what you are going to charge for it? 12 Yes, that's correct. 13 Well, since you haven't proposed any prices, 14 Q how would you suggest that the Commission set a price 16 for those two types of loops? 17 I think there's several options. One, A depending if the Commission chooses to use 18 (TELRIC-based pricing, certainly to instruct us to 19 1 submit a TELRIC-based cost for an ADSL and HDSL type 201 loop, or loops, say if they are two different types. 21 And we would do so. The ADSL and HDSL loop types are not

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Q

cost study, are they?

included in the present or the already filed TELRIC

A No. No, sir. The numbers that were filed last week do not include those, that's correct.

Q Would it be reasonable to establish the current -- whatever the 2-wire loop rate as the interim rate for HDSL and ADSL until such time as BellSouth can get around to producing studies?

haven't completed the costing design, to assume that they have the identical cost irrespective of which number is picked, that may be somewhat of a leap.

HDSL also comes both in a 2-wire form and a 4-wire form, so at minimum, you would have to split it on that basis.

I do believe some other regions have done something like that, though I think you would basically have to do that for a very, very short period of time, until such time as the cost study was available to see, in fact, what the differential was.

Q Well, you estimated a TELRIC for these other types of loops, I guess you're finding it tough to do that for HDSL and ADSL?

A It's tough because there was no basis. The ones that I used the hypotheticals, at least I had a total service long run incremental cost number to work from. In the case of ADSL and HDSL, I had no numbers

to work from. Had I had them, I would have done the 2 exact same thing. 3 Q Well, do you think that if the Commission established its 2-wire and 4-wire loop rates as interim rates for HDSL and ADSL that that might 5 encourage BellSouth to complete the TELRIC cost 6] studies for HDSL and ADSL? 8 I don't believe so, we need any encouragement. We are planning to do those as soon as 91 we get the designs done, so we can get them done 11 fairly quickly. 12 MR. MUTSCHELKNAUS: Thank you. That's all I have, Madam Chairman. Mr. Scheye, thank you very much. 14 15 WITNESS SCHEYE: Thank you. CHAIRMAN CLARK: Staff. 16 CROSS EXAMINATION 17 BY MS. CANZANO: 18 Good morning, Mr. Scheye. 19 Q Good morning. 20 Do you believe that recombining unbundled 21 elements to recreate a service will generally be at a higher or a lower rate than the equivalent wholesale 23 rate for a service? 24 If you recombine the services using some of 25

the data that Mr. Varner mentioned yesterday, the recombination will be at a substantially lower price than any wholesale discount. We have estimated that to the extent that were to occur, we would lose an additional \$100 million in revenue for each 10% lines lost on that basis. So it would substantially lower.

- Q And that's why it would be substantially lower?
- vertical features, for example, that would be priced at the wholesale rate, minus the discount, would be effectively at zero in the unbundling. Secondly, the access charges which would be at full price in the resale mode, would be at a very reduced unbundled price. Those two elements by themselves, plus the differential in the loop price, would approximate, as I said, about \$100 million for 10% of the lines.
 - Q We are going to switch gears here.
 - A Okay.

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- Q Is it correct that MCI has virtual collocation with BellSouth Florida?
 - A I believe they do, yes.
- Q If that's the case then, which company should bear the cost for MCI's conversion from virtual collocation to physical collocation?

A If MCI chooses to reconfigure, MCI should incur those expenses because they can keep their virtual collocation if they desire to keep it.

- Q Has BellSouth negotiated time frames with other carriers for the establishment of physical and virtual collocation?
- A For virtual, we are using our current tariffs. For physical, we have negotiated agreements with two or three carriers in the state of Florida that include rates, terms and timing conditions for physical. TCG being one of them.
- Q So for each one -- let's break them down.

 For physical collocation, what is BellSouth's position for establishing physical collocation?
- A We plan to do it. We will do it. We have prices established for doing it, at least on a negotiated basis with the carriers that to date have told us they are interested in it.

The time frames for implementing it will vary a little bit by office type because it depends on how much rearrangement is required in that particular office. It will also depend if the carrier in question wants a cage built for their equipment or whether they want it out on the floor without a cage.

Q Can you be more specific than that, give us

examples for the different types of end offices?

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A We would estimate on the short end, probably 60 days. On the long end in an extreme case, which would be a complete recondition of an office, it could take six months or longer.

- And what about for virtual collocation?
- A Virtual is fairly immediate because there is no cage building and there's no space redoing since it's our equipment in it.
 - Q Are you familiar with Mr. Caplan's testimony?
- A I was not here yesterday, so I didn't here him speak. I glanced at his testimony. I'm not that familiar with all the pieces.
- Do you recall that he suggested that the 16 maximum time intervals for establishing collocation would be three months for physical and two months for virtual. Do you recall that?
 - I'll accept that, subject to check, yes, A ma'am.
 - Q Do you believe that those would be reasonable time frames?
 - Two months is probably reasonable for A virtual. Three months, in all cases, will not be reasonable for physical.

How about for the majority of the cases and 1 Q 2 for the majority of your offices? I would hate to say that because we have 3 very little experience with physical collocation right 4 now. To say we can do them on average in three 5 months, not knowing exactly what an average 6 7 ii configuration really means, given that carriers could 8 II use outside contractors, I don't think I could agree to that at this point. We just don't have enough information to do that. 101 We are switching gears once again. Are the 11 functions of transport and termination for local 12 interconnection and the origination and termination of 13 IXC toll traffic essentially the same? 15 A Yes, they are. So the traffic is originating and 16 terminating over the same network, isn't that correct? 17 | A Yes, that's correct. 18 19 Would you agree that the major difference 20 between the two is who is delivering or taking the 21 call? Yes. The other carrier we deal with, that's 22 correct. 23

Do you believe that the rates for switched

access and the local -- excuse me, and the transport

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* N	and cermin	acton faces for focal interconnection must
2	eventually	match?
3	A	Yes, that's what we are striving for.
4	Q	You are aware of the pending FCC plans to
5	institute	access charge reform in the near future, are
6	you not?	
7	A	Yes.
8	Q	Have you been involved in those proceedings?
9	A	Only on the periphery.
10	Q	Will BellSouth be involved in those
11	proceeding	gs?
12	A	Absolutely.
13	Q	Do you believe that access charge reform
14	needs to	occur?
15	A	Absolutely.
16	Q	Do you believe it should be done in
17	conjuncti	on with the establishment of the universal
18	service f	und?
19	A	Absolutely.
20	Ω	Mr. Scheye, Staff has a number of exhibits,
21	but it's	my understanding that BellSouth has agreed to
22	stipulate	into the record everything except for the
23	depositio	n that Staff took of you; is that correct?
24		MS. WHITE: That's correct?
25		MS. CANZANO: Chairman Clark, Staff would

like to have identified as an exhibit what Staff has prepared as RCS-7 through 10 and also the 2 | 3 | interrogatory responses that are set forth in RCS-11. And we can have that as, I quess, a composite exhibit. 5 Excuse me, Staff would actually prefer to have these identified separately because it will make 6 7 | it easier for recommendation purposes. CHAIRMAN CLARK: Okay. RCS-7 will be marked 8 as Exhibit 59. RCS-8 will be marked as Exhibit 60. 9 RCS-9 will be marked as Exhibit 61. RCS-10 will be marked as Exhibit 62. And that part of RCS-11 which 11 is the responses to Staff's second set of 12 interrogatories will be marked as Exhibit 63. 13 (Exhibits 59 through 63 marked for 14 identification.) 15 MR. MELSON: Commissioner Clark? 16 17 CHAIRMAN CLARK: Yes, Mr. Melson. 18 MR. MELSON: I would like to ask, I've had these sitting up here since yesterday. I assumed that 19 20 Staff was putting in the deposition exhibit. 21 MS. CANZANO: We are going to put the deposition in also in just a minute, but we'd like to see if there are any changes. 23 24 MR. MELSON: Okay.

(By Ms. Canzano) Mr. Scheye, have you had

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1	an opportunity to review the deposition transcript and
2	the copy?
3	A Yes.
4	Q Do you have any changes that you would like
5	to make to that?
6	A None. Not at this time, no.
7	Q Is it true and correct, to the best of your
8	knowledge?
9	A Yes.
10	Q Thank you.
11	MS. CANZANO: So we'd like this also into
12	the record. So I don't know if you prefer to mark
13	this just as one exhibit?
14	CHAIRMAN CLARK: Let me just you have
15	them connected together as RCS-11, as I understand it.
16	MS. CANZANO: Yes. It would be Staff's
17	preference, we can mark this as one exhibit.
18	CHAIRMAN CLARK: All right. RCS-11,
19	including the deposition transcript, will be marked as
20	Exhibit 63.
21	(Exhibit 63 marked for identification.)
22	MS. CANZANO: Thank you.
23	Thank you, Mr. Scheye. Staff has no further
24	questions.
25	CHAIRMAN CLARK: Questions, Commissioners?

Redirect.

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Ms. WHITE: Yes, I have a few questions of Mr. Scheye.

CROSS EXAMINATION

BY MS. WHITE:

- Q With regard to Exhibit 54, Mr. Hoe was asking you about the Georgia resale discount proposed by BellSouth. Do you recall that?
 - A Yes.
- Q Why was the Georgia resale tariff suspended; do you know?
 - A It was suspended because of filings both made by AT&T and MCI. The Georgia Commission taking those into account, subsequently suspended the tariff.
 - Q And yesterday, I believe, under questioning from Mr. Hoe, you were talking about the technical feasibility of branding 0- calls for alternative local exchange companies?
- A Yes.
 - Q Can you explain that further?
- A Yes. What we were saying was it is not technically feasible for our switch to recognize a call from a resold customer any differently than a nonresold customer. Since it's the same end user involved, it's the same switch involved. So the

switch has no way technically to know to root it one 1 2 way or another or to notify the operator to say something differently. That's why it's not 3 | technically feasible to provide that capability today. 5 From a resold service it could be provided, of course, 6 | if the carrier had its own switch. 7 Now, with regard to the zones -- and I believe this was Mr. Mutschelknaus -- did I do that 8 | 9 | right? MR. MUTSCHELKNAUS: Perfectly. 10 11 CHAIRMAN CLARK: You say perfect to every 12 pronounciation. MS. WHITE: I think so. 13 MR. MUTSCHELKNAUS: I'm used to is. 14 MS. WHITE: I thought if I said it really 15 16 fast it might work. 17 (By Ms. White) He was asking you about Q deaveraging loop prices based on density -- with zones 18 based on density? 19 Yes. 20 Are there other factors that should be 21 looked at besides density? 22

Certainly. We believe the pricing of basic

services will be a significant factor. We determined,

at least in Georgia, that there are other factors that

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cause the costs to differ from one area to another that has nothing to do with density. All that needs to be analyzed and all the implications understood before one enters into that kind of process.

- Can any anomalies result if zones are based just on density?
- Oh, absolutely. Again, we found two exchanges right next door to each other that looked to be identical, but they had dramatically different costs. It had nothing to do with the density. It had to do something with the characteristics of those two offices. So we would expect huge anomalies of one that simply went mechanically through a density process.
- You were also asked about ADSL and HDSL type Q loops?
 - Yes. A

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- Do you -- and I believe Mr. Mutschelknaus Q was asking about if the Commission ordered prices for those and then BellSouth did a cost study. Do you recall that discussion?
 - A Yes.
- Now, would BellSouth agree or have any Q 24 problem if the Commission set interim rates for those types of loops with some kind of true-up mechanism?

A That would be preferred. If we cannot get the studies in to this Commission in time for them to make a decision, we would prefer a proxy of that sort with a true-up mechanism. That would make the most sense.

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Now, the Staff also asked you some questions about recombination and resale. And I believe you suggested that a 10% market loss where unbundling was used in place of resale would cause a \$100 million loss. Can you briefly explain that?

A Certainly. In the resale environment we are talking about a discount off the basic service, the basic 1-FR, 1-FB vertical feature. In addition -- and let's use 15% for discussion purposes. In addition, BellSouth would continue to get the access revenues that originate and terminate from that line. And that's that sort of a base scenario condition.

If one then creates the identical line using the unbundled loop and the unbundled port, it's functionally the identical service. However, the price for the loop and the port would be different, certainly, and that would cause one revenue difference.

Secondly, the vertical features would be effectively free so that there would be no revenues

being attributed to those because they are part of the FCC's definition of the unbundled switching.

Third, and very significantly, instead of BellSouth getting access revenues for each minute of use that originated or terminated from that line, we would only get the unbundled rates which are significant lower than the access rates. If you take that in combination and look at, say 10% of the line loss, that equates to about \$100 million net loss to BellSouth.

We would further expect that since the joint marketing restriction may not apply to AT&T and MCI if they are using the unbundled elements, that the potential for loss is even greater in terms of that. But the \$100 million is simply a loss to the corporation for having provided the identical service, the resold service, however the pricing anomalies resulted in that \$100 million loss.

- Q Is that a loss due to resold competition?
- A No. That loss is strictly due to the pricing policies that have been put in place, as I said, the vertical features which currently provide support would be at zero. The access charges that we currently get would be effectively at the TELRIC-based unbundled rates, has nothing to do with competition.

The same customers lost, the same competition has occurred? It's basically the pricing policies or the regulatory policies causing that differential.

Q Now, ACSI asked you about charging \$17 for a loop through a competitor; and a ratepayer, a BellSouth customer, is only paying \$9.50 in a particular rate group for local exchange service.

If that BellSouth customer doesn't make any long distance calls, then BellSouth loses money; is that correct?

- A Yes. The 9.50 doesn't cover the cost.
- Q And then if the customer makes hundreds of calls or has a bunch of vertical services, then both, BellSouth and ACSI could make a profit on that customer?
 - A Yes, absolutely.

- Q Now, which customers does BellSouth have to serve?
- A We have to serve every customer all over the state.
 - Q Does ACSI have that same responsibility?
- A No. We assume the competitors will go after the customers who are in the metropolitan areas and are the most valued customers, those that have the most vertical features produce the most access in toll

- 1	revenue.
2	MS. WHITE: Thank you. I have nothing
3	further.
4	CHAIRMAN CLARK: Exhibits.
5	MS. WHITE: Yes. BellSouth would move
6	Exhibits 46, 47, 48, 49.
7	CHAIRMAN CLARK: Without objection those
8	exhibits are entered in the record.
9	MR. HOE: Madam Chair, AT&T would move
10	Exhibits 50, 51, 52, 54, 55, and 56.
11	CHAIRMAN CLARK: Without objection.
12	MS. WHITE: May I ask a question about 53?
L3	Is that not being
14	MR. HOE: Yeah. That consists of the two
15	large volumes of the other agreements, and just simply
16	as a matter of paperwork and size of the record, we
17	don't feel we need to have that in the record as
18	evidence.
19	CHAIRMAN CLARK: All right. 53 is not
20	entered in the record. What about 55?
21	MR. HOE: We move that into evidence.
22	CHAIRMAN CLARK: All right. Without
23	objection, those are entered in the record.
24	MR. HOE: And 56 as well, Madam Chair.
25	CHATRMAN CLARK: And 56 is entered in the

1	record.
2	MR. MUTSCHELKNAUS: Madam Chairman, ACSI
3	would move that Exhibits 57 and 58 be entered in the
4	record.
5	CHAIRMAN CLARK: They'll be entered in the
6	record without objection.
7	MS. CANZANO: And Staff moves 59 through 63
8	into the record.
9	CHAIRMAN CLARK: They will be entered in the
10	record without objection.
11	(Exhibits 46 through 52 and 54 through 63
12	received in evidence.)
13	CHAIRMAN CLARK: We'll go ahead and take a
14	break until quarter till. At that time whose our
15	next witness?
16	MR. CARVER: Dr. Emmerson.
17	CHAIRMAN CLARK: Good. We'll take up
18	Dr. Emmerson. And as I recall, he may just have his
19	summary; is that right? Good.
20	(Brief recess.)
21	
22	(Transcript continues in sequence in Volume
23	14.)
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