BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

PROCEEDINGS: Prehearing Conference

BEFORE: COMMISSIONER SUSAN F. CLARK

Prehearing Officer

DATE: Monday, February 3, 1997

PLACE: Betty Easley Conference Center

Room 152

4075 Esplanade Way Tallahassee, Florida

TIME: Commenced at 1:30 P.M.

Concluded at 2:45 P.M.

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APPEARANCES:

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32399-0850, appearing on behalf of the Commission Staff,

located in Tallahassee.

JEFFREY A. STONE, Esquire, and RUSSELL A. BADDERS,
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Street, Post Office Box 12950, Pensacola, Florida 32576-2950,
appearing on behalf of Gulf Power Company.

JOSEPH CRESSE, Class B Practitioner, Post Office Box 1876, Tallahassee, Florida 32302-1876, appearing on behalf of Gulf Power Company.

JOHN H. HASWELL, Esquire, Chandler Lang & Haswell, P.A., Post Office Box 23879, Gainesville, Florida 32602 and

J. PATRICK FLOYD, Esquire, 408 Long Avenue, Port St. Joe, Florida 32456, on behalf of Gulf Coast Electric Cooperative, Inc..

PROCEEDINGS

COMMISSIONER CLARK: Would you please read the notice?

MS. JOHNSON: By notice issued January 16, 1997, this

prehearing conference was set in Docket No. 930885-EU, Petition
to Resolve territorial dispute with Gulf Coast Electric

Cooperative by Gulf Power Company.

COMMISSIONER CLARK: We'll take appearances.

MR. FLOYD: Yes. This is Patrick Floyd for Gulf Coast Electric Cooperative.

MR. HASWELL: John Haswell on behalf of Gulf Coast Electric Cooperative.

MR. STONE: Commissioner, I'm Jeffrey A. Stone and with me is Russell Badders, of the law firm Beggs & Lane. And we also have with us Mr. Joe Cresse, who is entering an appearance as a Class B practitioner on behalf of Gulf Power Company.

The address for Beggs & Lane is as stated in the Draft Prehearing Order and we will get Mr. Cresse's address for the court reporter.

MS. JOHNSON: Vicki Johnson on behalf of the Commission Staff.

COMMISSIONER CLARK: Thank you. Ms. Johnson, how do you suggest we proceed?

MS. JOHNSON: Commissioner Clark, as noted in the Prehearing Order, there are three currently outstanding

1 motions. Gulf Coast has filed a Motion to Compel Discovery and 2 a Motion to Strike Testimony. Gulf Power Company and Gulf Coast have filed a Joint Motion for Continuance of the hearing. 3 4 You may want to address those before proceeding with the prehearing conference. 5 6 COMMISSIONER CLARK: Okay. Let me ask you a question. 7 On the Motion to Strike the Testimony, does Staff have a recommendation on that? 8 MS. JOHNSON: Not at this time. 9 10 COMMISSIONER CLARK: Okay. And the Motion To Compel? 11 MS. JOHNSON: Yes. 12 COMMISSIONER CLARK: Now, is it your recommendation 13 that we take argument on the Motion to Strike, the Motion to 14 Compel and the joint motion to extend the time for the hearing? MS. JOHNSON: Well, it's my understanding that with 15 16 respect to the Motion to Strike Testimony, that it would be 17 appropriate to have that heard immediately preceding the hearing so that the presiding officer could rule on it. 18 COMMISSIONER CLARK: Okay. 19 20 MS. JOHNSON: I would think that, yes, we should take 21 oral argument, if any, on the Motion to Compel and the Motion 22 for Continuance. 23 COMMISSIONER CLARK: All right. Do you have a

recommendation as to which one we should take up first?

MS. JOHNSON: At your pleasure.

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COMMISSIONER CLARK: Let me ask a question. Did I see some information that indicates that the -- As I understand it, the reason for the Motion for Continuance is the need for more time to answer some of Staff's interrogatories; is that correct?

MR. STONE: That is part of it, yes.

COMMISSIONER CLARK: What's the other part of it?

MR. STONE: It's a combined -- Well, another aspect of the Motion for Continuance is the fact that both sides believe that two days scheduled for the hearing will not be sufficient time to reasonably conclude the hearing.

And then, finally, we have been devoting our efforts to completing discovery over the last couple of weeks and, as a result, we haven't had time to be preparing for the hearing itself. So, I guess that would be three distinct aspects of the Motion for Continuance.

COMMISSIONER CLARK: Let me see. Let me find -- I know I have the Joint Motion for Continuance. I just can't find it. Motion and Stipulation for Continuance, that's what it's entitled. Okay.

MS. JOHNSON: Yes.

COMMISSIONER CLARK: I'm sorry, where -- I only saw the one -- that it was the need for more time to respond to Staff's interrogatories. I evidently missed something in the --

MS. JOHNSON: The parties did, if I recall, and I'm looking for that, ask that the number of days for the hearing be extended from two days.

MR. HASWELL: Right; that would be paragraph 13 of the Motion.

COMMISSIONER CLARK: Okay. I just didn't see where you requested more than two days for a hearing or that you needed more time to prepare.

MR. HASWELL: No, I'm sorry; I made a mistake.

MS. JOHNSON: It's the bottom of paragraph 12, actually, the end of it.

MR. HASWELL: That's right. It was right above paragraph 13.

COMMISSIONER CLARK: I didn't take it that that being a basis for the continuance. I just thought the continuance was because of the Staff's interrogatory request.

MR. HASWELL: Commissioner, that was simply an additional point. Our main concern right now is because of the volume of work that our staff has been required to do, at least two of whom are also witnesses in the case, they're out preparing maps and getting data instead of getting ready for the case.

In addition, as Mr. Badders and Mr. Stone and I were discussing this, we realize we have 11 witnesses. I think they have five and we have six. And our concern was whether we

could get through that number of witnesses in two days. We don't think it's highly likely, but the real, the main concern right now is that while we are responding to and still working on the maps that have been requested by Staff, that we're not going to have sufficient time to, number one, complete that process by next week and, number two, that even if we got all that stuff done, let's say in the next day or two, that counsel and the experts that both sides have would to have sufficient time to review what we have filed.

COMMISSIONER CLARK: Okay. Staff, you did look into when we could postpone this to; didn't you?

MS. JOHNSON: Yes, I did. Commissioner Clark, if I might just comment on the information that Staff has requested.

COMMISSIONER CLARK: Yes.

MS. JOHNSON: We requested information with respect to the distribution facilities in 13 areas. We asked for the date that the distribution facilities were installed, as well as costs information, the number of customers served by those facilities, et cetera.

It's been our understanding up until this point that part of that request that was causing the difficulty was with respect to the historical information. I have reason to believe that perhaps that may not be correct. Gulf Power company filed all of their information absent the historical data on last Friday, January 31st. And I received a letter

from Gulf Coast, Mr. Haswell. And he indicates in that letter that they can't respond to the request until -- They estimate that they can respond by March 3rd. Perhaps you'd like for him to comment on that.

COMMISSIONER CLARK: I guess I'm not clear what you're asking. We still want all the information; is that correct?

MS. JOHNSON: Right.

PRHEARING OFFICER CLARK: Okay.

MS. JOHNSON: I guess the question is whether or not we would be receiving all of the information from Gulf Coast on the date that they will represent today.

COMMISSIONER CLARK: Mr. Haswell.

MR. HASWELL: My information, of course, comes from the folks. I believe that we do have the same information available today. Now, they were working on it Friday.

Actually I think I got that information from them Thursday. I believe we have that information short of the historical data on the maps and the drawing of the maps themselves ready right now; is that right?

Okay. We should be able to file that within the next day or two.

COMMISSIONER CLARK: Okay. So for both Gulf Coast and Gulf Power Company, it's the historical information we're waiting on?

MS. JOHNSON: Yes.

COMMISSIONER CLARK: Okay. And Gulf Power has indicated they need 90 days to get that information?

MR. STONE: Commissioner, that is our best estimate, as we're getting into the process of working on that. Of course, originally when we first identified the issue, in my conversations with Ms. Johnson, at that time we estimated 100 working days. Approximately 20 working days or 15 working days have passed since that first conversation and we're still working on that same deadline. So, when we stated 90 days last Monday as an update, we're basically at 85 today.

I would also point out that the engineer that we describe in our letter, who has been dedicated this task, his attention was devoted to those other interrogatories virtually all of last week. And so we have not made a great deal of progress on the historical information to date. We have factored all of that in in our estimate of the time frame.

COMMISSIONER CLARK: Ms. Johnson, did you look at any times we could extend this hearing to?

MS. JOHNSON: Yes.

MS. JOHNSON: The Commission calendar can accommodate a hearing on March 13th and March 14th with the current panel

COMMISSIONER CLARK: And what did you come up with?

being Clark, Deason and Johnson.

COMMISSIONER CLARK: Uh-huh.

MS. JOHNSON: There were also dates in September.

There were no dates available until September. And those dates were September 2nd and 3rd with a panel of Clark, Deason and Garcia; and September 29th and 30th with Clark, Garcia and Johnson.

COMMISSIONER CLARK: I'm not inclined to want to extend this and have a different panel than the panel that served on the original case. So, it looks like the March 13th and 14th date is what's available.

MR. STONE: Commissioner, I understand that. The difficulty we have is the information that is being sought will not be ready by that date. This issue, with regard to this data that was requested, came up late in the process. In fact, the questions were proposed after the Direct Testimony had already been filed, and, in fact, if I remember the time frame correctly, about the same time that Rebuttal Testimony was being filed. I'm not finding fault with the timing of that, but that is one of the reasons why we are focusing all this effort at this stage of the proceeding rather than preparing for the hearing.

COMMISSIONER CLARK: Let me ask Gulf Coast a question. When do you expect to get the information?

MR. HASWELL: By March 3rd. We can be ready by March 13th and 14th.

COMMISSIONER CLARK: Staff.

MS. JOHNSON: The interrogatories were served on

December 13th. It's my recollection that Rebuttal Testimony was due on December 20th. The responses would have been due January 17th. It was not until approximately the first week in January that Staff was notified that there was some difficulty in responding.

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COMMISSIONER CLARK: When was that you were notified? MS. JOHNSON: The first week in January.

COMMISSIONER CLARK: Okay. I don't view that as very unreasonable; probably just took some time to figure it out.

MS. JOHNSON: Probably because of the holidays.

MR. STONE: I don't know what to say other than the fact that if this information is valuable to the Staff, it certainly warrants putting the effort in to get the information correctly. We are committed to doing that based on Staff's request. And we've had some discussions making sure that they understood the magnitude of the effort we were having to undertake and they have still indicated to us they desire the information.

COMMISSIONER CLARK: Well, let's do this. Let's continue it until March 13 and 14 and let you, Mr. Stone, get with your client and see if you can't sharpen your pencil a little bit more to how much time you do need and then maybe Staff, you can keep in touch with Staff and see if there is some way to get the information you need in a less onerous way. And what I would ask Staff -- Go ahead.

MS. JOHNSON: I'd just like to comment that Staff narrowed the area down to 13 areas.

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COMMISSIONER CLARK: You narrowed them from your first interrogatories?

MR. STONE: No, that is what the first set of interrogatories requested was 13 areas.

MS. JOHNSON: It was narrowed from the data request that was initially submitted after the first phase of the proceeding. And the information that we're seeking is historical information. It's our position that if the Commission wishes to consider first presence as an issue in the case of concern, that this information would be necessary. However, if the Commission feels that that's not a concern, then the information would not be necessary.

COMMISSIONER CLARK: How do you propose we find that out before the hearing? I mean, I assume Staff believes it's important and that's why you've asked for the information and made it an issue, made it part of what you think needs to be developed.

MS. JOHNSON: Right. It's been something that's been important in past cases. That's the basis for our asking for it at this time.

COMMISSIONER CLARK: I don't have the authority on my own to continue the hearing. Have you talked with the Chairman?

MS. JOHNSON: I have not, but it was my understanding that Mr. Stiles intended to do so.

COMMISSIONER CLARK: Okay. That's probably where the dates developed.

MR. STONE: Commissioner Clark, I learned this morning that if in fact March was a potential hearing date, that we have some difficulty accommodating some of our witnesses' schedules in March. I don't know the degree to which that difficulty will become a factor, but it may be that one or more of our witnesses.

COMMISSIONER CLARK: Who?

MR. STONE: I know that Mr. Holland has a conflict in mid March I believe that corresponds with the dates that you've just identified for us. And I'm not sure that he's in a position today to tell us whether or not that can be changed, his conflict can be altered.

COMMISSIONER CLARK: All right. Who besides Mr. Holland?

MR. STONE: I'm not certain about the other witnesses.

I believe that -- Well, all I can do is consult with the other witnesses to find out what their other engagements are.

COMMISSIONER CLARK: Well, when you first found out that there may be a problem, that it may be moved to March, who did you initially identify as potentially having a problem?

MR. STONE: I heard today that we're talking about

March and Mr. Holland told me today.

COMMISSIONER CLARK: Okay.

MS. JOHNSON: I believe that those dates, the time frame was mentioned earlier. I think I spoke with Mr. Badders last week.

MR. STONE: It very well could have been,

Commissioner; we've had conversations back and forth with

various different people in an effort to try and get the most

information out. I'm not faulting anyone for giving me that

date in any thing other than a timely fashion. All I'm

suggesting to you is that we have not had a chance to determine

whether or not those dates can be accommodated on existing

calendars.

COMMISSIONER CLARK: Well, what I will recommend to the Chairman is that we look at the 13th and 14th dates because there just is nothing nearby that that panel is available for. I would suggest that if it becomes clear that it's still going to be a problem, Staff, you need to come to me and you need to come to the Chairman. I will simply recommend to the Chairman that we continue the hearing to the dates in March at this point.

Now, do we -- Should we continue with the Prehearing Conference? And my thought is we can go ahead and go through the Prehearing Order and get it resolved and maybe not have to have another Prehearing Conference unless there are any changes

1 to it. I know it's a bit unusual to do it this far in advance. 2 MS. JOHNSON: I can't think of any reasons not to do it, unless there are motions that are filed between now and 3 4 then, of course. COMMISSIONER CLARK: But we don't necessarily hold a 5 6 Prehearing Conference to resolve motions. 7 Mr. Stone. MR. STONE: We are prepared to go forward with the 8 Prehearing Conference. 9 10 May I ask for one point of clarification? COMMISSIONER CLARK: Yes. 11 12 MR. STONE: Given your recommendation, may we safely assume that we will not be going to hearing next week? 13 COMMISSIONER CLARK: I think so. Maybe I should 14 15 send -- I thought Mr. Stiles was down here, but if somebody on the Staff could go see and check with the Chairman's office and 16 make sure that they don't have any -- that that will be 17 acceptable to them. 18 Shall we go ahead and go through the two, the Motion 19 to Compel and the Motion for -- Now, the Motion to Strike, 20 you've indicated we should take that up prior to the hearing, I 21 22 mean, when we first --23 MS. JOHNSON: When the hearing is adjourned -- not 24 adjourned -- but called to order. 25 COMMISSIONER CLARK: Called to order. Is that the way 000728

we have dealt with it? When somebody files a motion early on to strike testimony, I think the Prehearing Officer has dealt with it.

it's attractive.

MS. JOHNSON: Unfortunately, Mr. Elias walked out of the room. I was operating on his instructions in that regard. I can comment on and make general recommendations today, if you'd like.

Mr. Haswell, do you have any -- What is your recollection of Commission practice?

COMMISSIONER CLARK: Let me just check.

MR. HASWELL: I've heard it done both ways. Several times we have made the argument at the prehearing conference and the prehearing officer deferred ruling on it until the full panel.

In this case we would greatly appreciate a ruling from the Chair, if we can get one, so that we know how many -- We could eliminate a bunch of witnesses if the Commission were to rule favorably on the motion. In addition, if the testimony of one of the witnesses is stricken entirely, three of our witnesses may not need to show up.

COMMISSIONER CLARK: Mr. Stone.

MR. STONE: Notwithstanding the coercive influence of that type of argument, we believe that it has been done -
COMMISSIONER CLARK: I don't know that it's coercive;

MR. STONE: It's all in the eyes of the beholder.

Commissioner, it has been done both ways in my experience. Actually, more often than not it's been my experience that it's been decided by the panel rather than by the prehearing officer.

With regard to -- I don't know if you want to hear arguments on the merits of the motion at this stage or not.

COMMISSIONER CLARK: Okay. No. Let's go to the Motion to Compel. Certainly that's something I can resolve. Okay. And it is Gulf Coast's Motion to Compel.

MR. HASWELL: Yes, ma'am.

COMMISSIONER CLARK: Let me hear from you on that.

MR. HASWELL: Our Motion to Compel essentially is a speaking motion, but in reference to the first interrogatory that Gulf Power in our view did not answer, we ask in paragraph 3-B of Gulf Coast First Set of Interrogatories to please state why Gulf Power Company did not include maps, the map numbers referenced as areas where the facilities of the two utilities were co-mingled, crossed or in close proximity. And Gulf Power essentially did not answer the question. In other words, they deferred to Staff on that issue.

COMMISSIONER CLARK: Mr. Haswell, let me interrupt you just for a minute and confer with my aide.

(Brief pause.)

COMMISSIONER CLARK: Okay. I'm sorry,

Mr. Haswell, go ahead.

MR. HASWELL: After further review and in light of some of the testimony from the depositions, we withdraw our request regarding 3-B.

Regarding Interrogatory 14, Commissioner, one of the issues in this case is a position by or one of the positions of Gulf Power in this case is that there is no need to construct any facilities unless there is an immediate request for service. Interrogatory No. 14 goes to the planning process, which we believe is critical and forms the basis for the drawing of territorial boundaries, so the two utilities can plan efficiently and properly.

All paragraph 14 is doing is asking Gulf Power whether or not it speculated on further growth of service in the Sunny Hills development when it constructed its facilities there and, in answering, please state what criteria, calculations and data conclusions were used in determining to extend its facilities.

And their answer is no, they do not speculate on further growth but rather rely on reasonable planning assumptions.

In their answer they say they rely on reasonable planning assumptions. And it's kind of to us is double speak. What are those reasonable planning assumptions? The impression they're trying to give us is that they don't do any planning; they just respond to immediate request for service.

1 COMMISSIONER CLARK: You want them to give what their 2 planning assumptions are? 3 MR. HASWELL: Yes, ma'am. 4 COMMISSIONER CLARK: Okay. 5 MR. STONE: Commissioner Clark. COMMISSIONER CLARK: I'm going to go through all of 6 7 these and then I'll hear from you. 8 MR. STONE: It might be easier to have argument on each individual interrogatory that's subject to the Motion to 9 10 Compel. 11 COMMISSIONER CLARK: Why? Are you going to agree to some of them? 12 13 MR. STONE: No, but the arguments are different for each individual one. That was the only suggestion that it 14 15 might be responsive in that fashion; whichever your preference is. 16 17 COMMISSIONER CLARK: I'm keeping track of the 18 arguments and when Mr. Haswell has concluded, I'll hear from 19 you. 20 Thank you. Our motion regarding MR. HASWELL: 21 interrogatory 15 is essentially the same regarding Leisure 22 Lakes. And, again, what we're looking for is what they themselves referred to as reasonable planning assumptions in 23 determining criteria, calculations, data and conclusions they 24 25 used in extending facilities to serve Leisure Lakes.

Regarding interrogatory 31, Gulf Power has referred to a phrase called "least cost of service" and has indicated in at least one of their witnesses' testimony that the Commission has a policy of determining territorial disputes on least cost of service. Now, we've asked them to identify documents, policies or orders of the Commission where that was done. And their answer basically is go find it yourself.

Maybe I'm stupid, but I haven't been able to find a phrase that says least cost of service is the issue or a policy adopted by the Commission. And all we are looking for is maybe they could just point to one of them. You know, if there's 50 or they think there's 60 out there, if I just find one of them, I could look at it. I guite frankly don't think it exists.

On interrogatory 32, Mr. Holland referred to certain methods on page 9, line 24, of his Direct Testimony, about handling territorial disputes or territorial issues, service issues as an alternative to drawing lines in the ground. So we ask him to identify and describe those in detail. And he says basically look at Mr. Spangenberg's and Mr. Weintritt's testimony.

Well, I guess we're prepared to withdraw our objection to that if Gulf Power would say that the only methods that he's referring to and the only methods Gulf Power has ever considered must be found within Spangenberg's and Weintritt's testimony and there are no others.

On interrogatory 42 we were directing our inquiry to issue No. 7 of the seven issues that this hearing is going to address. No. 7 is where should the territorial boundary be established. It seems logical to us that we should ask Gulf Power where the territorial boundary should be established and what they based that on.

And we also asked, we preface it on the basis that assuming the Commission were to resolve this dispute by drawing detailed geographical delineations, which is euphemistically stated for lines on the ground, and essentially they refused to answer it.

The reason -- Well, Gulf Coast has responded to that issue. We'd like to come to the hearing prepared and know what Gulf Power's position is on where a line should be drawn.

That concludes my remarks regarding our motion.

COMMISSIONER CLARK: Mr. Stone.

MR. STONE: With regard to interrogatory responses 14 and 15, the interrogatory question asks us did we speculate on future growth in those two areas. We answered that question directly, no. We did provide what I guess in some respects might be classified as dicta with regard to our next sentence in our response where we talk about we don't engage in speculation; we engage in reasonable planning assumptions.

We then answer the next part of his interrogatory: What did we rely upon? We relied upon the direct request of

the developer.

So he has gotten an answer to his interrogatory.

Did we speculate? No. What did we rely upon? Receipt of a request from the developers.

With regard to his argument now today that what he's seeking is our reasonable planning assumptions, that is not what he asked for. And while that sentence is in our response, it was mainly to take issue with his concept of speculation.

With regard to how we're planning to serve that development today is not relevant to that question. His question was remote in time, talking about what did we know then, if you will.

So, I don't -- I fail to see how we've been unresponsive to the question and his effort to enlarge the question today should be denied.

With regard to interrogatory --

COMMISSIONER CLARK: Any objection to responding what your reasonable planning process is with respect to Sunny Hills or Leisure Lakes?

MR. STONE: For today? I mean, what our reasonable planning process is today, given the fact that we have facilities in place?

COMMISSIONER CLARK: Or what your process was back then.

MR. STONE: Well, if he's changing his question, then

we will have to go back and evaluate how to answer that question, but that is not what we saw the question being today. I don't know whether or not we can answer historically what were the planning assumptions that went into place 30 years ago when Sunny Hills was developed. And with regards to Leisure Lakes, as the Commission is aware, we were told we couldn't serve it, so we're not serving it.

MR. HASWELL: Commissioner, procedurally -
COMMISSIONER CLARK: Mr. Haswell, I'm hearing from Mr.

Stone right now. Go ahead, Mr. Stone.

MR. STONE: With regard to interrogatory No. 31, it has always been my understanding take the realm of legal research is one for lawyers to engage in, not through discovery. And that is essentially what the question asks for. If Mr. Haswell, through his legal research, comes to a different conclusion than we have, he's free to argue that to the Commission, but for us to have to do his legal research for him I think is beyond the scope of appropriate discovery.

With regard to interrogatory No. 32, the reference that Mr. -- that the interrogatory makes to Mr. Holland's testimony, to put that in context, the statement says, "As evidenced by the several suggested alternatives or modifications to the current procedure which we make in our testimony, we recognize that other methods do exist for the resolution of disputes between electricity providers."

1 We thought we were being responsive when we referred 2 him to the other proposals that we have made. 3 COMMISSIONER CLARK: I'm sorry. Mr. Stone, you read something that I don't have in front of me. 5 MR. STONE: The interrogatory refers to Mr. Holland's Direct Testimony at page 9, line 24. 6 7 COMMISSIONER CLARK: Right. MR. STONE: And I was simply putting the clause that they refer to on line 24 in context by reading the sentence as 9 10 it begins on line 22. 11 COMMISSIONER CLARK: All right. And read it to me. 12 MR. STONE: "As evidenced by the several suggested 13 alternatives or modifications to the current procedure which we 14 make in our testimony, we recognize that other methods do exist 15 for the resolution of disputes between electricity providers." 16 COMMISSIONER CLARK: Okay. 17 MR. STONE: Those other methods that he's referring to 18 are in the testimony of Mr. Weintritt and Mr. Spangenberg and are also discussed in a general fashion in Mr. Holland's 19 testimony. We thought we were being responsive. 20 21 COMMISSIONER CLARK: All right. I think what he's 22 asked is is that all you are relying on as all such methods, I 23 suppose that's known to Georgia Power Company. Is that all you

are relying on in terms of methods? I would assume it is,

since you've answered look at that testimony.

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MR. STONE: In the context of that sentence, that's what he was referring to. Now is he asking about other methods? I don't -- did not understand the question to be asking anything other than what was he referring to in his testimony at that juncture.

COMMISSIONER CLARK: Okay.

MR. STONE: By the way, I believe in this context, the GPC refers to Gulf Power Company instead of Georgia Power Company.

COMMISSIONER CLARK: Thank you.

MR. STONE: And with regard to interrogatory No. 42, once again, we believe our answer is responsive. He's asking us to deliver something which we don't have. We have not developed a lines on the ground proposal. And, in fact, the thrust of our testimony is that such a proposal is not appropriate.

COMMISSIONER CLARK: Mr. Haswell, do you want to respond?

MR. HASWELL: Yes, ma'am. Thank you, Commissioner.

Referring briefly to 14 and 15, our question was two sentences long. Regardless of whether they answer yes or no to the question did they speculate, we asked them to please state the criteria, calculations, data and conclusions that were used in extending the facilities to serve. And that is referencing, of course, prior to constructing the facilities to serve Sunny

Hills and Leisure Lakes. And that's very clear. We're not changing the question. We just want the question answered.

In paragraph -- excuse me -- in 31, with all deference to Mr. Stone's and Mr. Badders' skills as legal researchers, I don't think I should rely on theirs anyway even if they did it for me. But, they use the word "policy." And I believe the Commission has a policy manual or at least statements of policy have been issued. That's all -- I haven't seen it. I have never seen one that said least cost of service.

If they're telling us now that this is a conclusion that they have reached from all the various territorial dispute orders that have been entered, then I can understand their answer. But if they're saying that there is a policy out there, there is an order of the Commission or there's a written policy of the Commission on least cost of service, I want to know what order number, what case they're referring to.

And in 32, our question really was all such methods known to Gulf Power Company. We didn't just say the methods of Mr. Spangenberg and Mr. Weintritt. We want to know all such methods. Now, again, I can take some comfort if they're saying all such methods and only those in Mr. Spangenberg's and Mr. Weintritt's testimony, then we have no problem with that.

Forty-two perhaps is the most important question to us, because, again, it goes to an issue of where should the territorial boundary be established. And, quite frankly, it's

this: They're saying they're not going to draw a line. They don't believe a line on the ground should be drawn. We don't want to show up at a hearing or somewhere between now and the hearing date and get a late-filed exhibit or have someone on cross examination, if we were then to ask where should that line be drawn, and one of them answer the question.

I guess we're looking at are they going -- they're telling us now that they will never, between now and the hearing date and at the hearing they are not going to propose, they haven't dawn a line, they have no knowledge of where a line should be.

COMMISSIONER CLARK: Mr. Stone, is that, as representing Gulf Power, is your position going to be that no line should be drawn and you will not be proposing where that line should be drawn if the Commission decides that's what we would like to do?

MR. STONE: Commissioner, it is no question that it is our position that no such line should be drawn.

COMMISSIONER CLARK: Okay.

MR. STONE: I will further represent to the Commission that we do not have a line on the drawn proposal today to give in response to this interrogatory. I do not mean to foreclose the possibility that in the interest of preparing for the hearing we may at some point develop one between now and the hearing, but one does not exist today. We have not developed

one and I can't say that we have any plans to develop one. But for me to represent to you today that we will not draft one is not something that I have the authority to do.

COMMISSIONER CLARK: Okay.

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MR. HASWELL: That causes us a serious problem. We have submitted one on behalf of Gulf Coast for them to take pock shots at at the hearing and yet they're basically telling us now that they might do one themselves.

MR. STONE: I'm saying is we haven't, but the hearing is not today. And between now and the hearing date --

COMMISSIONER CLARK: Mr. Stone, how would you propose to get that evidence in the record?

MR. STONE: Well, that would be a problem for us to deal with. I don't mean to imply to you that we have one, that we're going to wait and we're going to develop one on the eve of the hearing and we're going to float one out there; that's not what I mean to imply at all.

I'm simply saying that the way the question was phrased, it was to say I either have to have one today or I can never have one, and I don't know that that's what the public interest requires me to have to say today. But, regardless, the point that I'm making today is we do not have one today; I have nothing to give. And we've stated that in our answer.

We have stated our philosophy, why we haven't developed one today. You know, if the Commission ultimately

decides that that's the route it's going to take, we certainly will want to participate in the drawing of that line, but we believe and we have stated throughout this proceeding, we believe it is a mistake and we are steadfast in our position on that regard.

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MR. HASWELL: Commissioner, we ask basically the kinds of things that Mr. Stone referred to as 42-C. If they're not going to draw a line, please -- If they don't detail a line or describe one, then state whether and under what conditions they would.

MR. STONE: If we're ordered to, we will. I don't know how to make it more clear.

COMMISSIONER CLARK: I understand, Mr. Stone.

Let me go back to items number 14 and 15. Now I understood -- Mr. Haswell, clarify again for me what is it you -- Your view is that when you said speculate, that the second part of that wasn't to be limited to whether or not they had in fact speculated, but you just wanted information about the criteria, calculations, data and conclusions that were used in determining whether to extend Gulf Power's facilities in Sunny Hills; that's what you're asking for?

MR. HASWELL: Yes, ma'am.

COMMISSIONER CLARK: Mr. Stone, is there any problem in getting that information?

MR. STONE: I'm sorry; I need to again understand:

Are we talking about as it existed when the decision was made to go into Sunny Hills in 1972?

COMMISSIONER CLARK: I understood that to be the question.

MR. HASWELL: It says right in there prior to constructing.

MR. STONE: The answer to that question is that we made our decision to extend facilities to serve that development based on receipt of a request from the developers. That is the answer to the question. He's asking what did we rely on in making that determination; that's what we relied on.

COMMISSIONER CLARK: You relied on nothing beyond their request to serve?

MR. STONE: That is what I understand the facts to be.

COMMISSIONER CLARK: All right. I think you have got

and 15 answered then.

MR. HASWELL: Okay. Thank you.

COMMISSIONER CLARK: I'm going to reserve judgment on 31. I do have a concern about whether or not it is asking for legal research information. I want to look at that further and consult further with my staff.

Now let's go to No. 32. I do believe it said -- It references -- While it references the testimony, it says "Please identify and describe in detail all such methods." I assume that's known to Gulf Power.

MR. HASWELL: Right; yes, ma'am.

COMMISSIONER CLARK: All right. Now is your answer complete that what is in the testimony of

Mr. Spangenberg and Mr. Weintritt is the extent of the methods known to Gulf Power Corporation?

MR. STONE: May I consult with the witness?

COMMISSIONER CLARK: You may.

(Brief pause.)

MR. STONE: Commissioner Clark, I am reminded by the witness that this same question or a variant of this question was asked at Mr. Holland's deposition and he responded to the question. Certainly, when we answered the interrogatory back on December 16th, we took it in the context of the sentence as it was in his testimony and we believe that our answer is responsive to that.

If the question is is Gulf Power Company aware of other methods of resolving territorial disputes, certainly we are aware of other methods and we have listed. We couldn't possibly give you an all-inclusive list, but in terms of the context of the question that is in the context of the testimony that Mr. Holland has proffered to this Commission, the answer was responsive.

And, furthermore, further discovery has been granted to the Cooperative and they have asked the question at deposition and had ample opportunity to follow up on it. I'm

not sure what more that we need to do. If we are asked to give an inventory of every method that Gulf Power Company is aware of that could be used to resolve a territorial dispute, we would endeavor to do such. I'm not sure what value that has. And I would certainly take issue with whether the fact that is what was being asked by this question when it was initially propounded.

COMMISSIONER CLARK: Well, Mr. Stone, as I read it, it says, "Please identify and describe in detail all such methods known to Gulf Power Company." I take that as going beyond Mr. Holland's testimony. Now, you've indicated -- I appreciate the fact that you may not have.

MR. STONE: Well, I was only going by when it said "with reference to his testimony." That's what we were keying off on. If we made a mistake in that, I apologize, but certainly that's the way we interpreted the question and I think that's a reasonable interpretation to apply.

COMMISSIONER CLARK: I agree with you, but that's not how I interpret it. And my question to you now is have you answered anywhere else all methods known to Gulf Power?

MR. STONE: Off the top of my head I don't know that we have listed all methods known to Gulf Power.

COMMISSIONER CLARK: Okay. Well, let me ask it a different way. Mr. Haswell, are you interested in all the methods on which they intend to rely in this proceeding or do

1 you want all methods known to Gulf Power Corporation?

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2 MR. HASWELL: Obviously just the ones they intend to rely on.

COMMISSIONER CLARK: Okay. Mr. Stone, what methods do you intend to rely on? Is it just the ones in the testimony? MR. STONE: Yes.

COMMISSIONER CLARK: Okay. I think you have your question answered.

> MR. HASWELL: Thank you.

COMMISSIONER CLARK: With respect to the question on where the line should be drawn, I do have some concern that our proceedings are not designed to be a trial by ambush. It's okay with me if you don't intend to offer any suggestion as to where to draw the line, if you wish to simply take the position that no line should be drawn. But I don't think that -- There is at some point that I think you forego the right to bring forward where that line should be drawn.

MR. STONE: Commissioner, we do not intend --COMMISSIONER CLARK: At least with respect to this proceeding.

MR. STONE: We do not intend to -- At this point we do not intend to sponsor a witness in that regard, but I do not wish to be precluded from addressing that issue on cross examination. And I think that that would be appropriate if in part of challenging a line that has been proffered by one party

for the other party, to test that line through cross examination. And I hope that the indication that you have given us would not be intended to preclude that opportunity.

COMMISSIONER CLARK: Well, I'm going to leave this pending, but I guess I'm inclined to indicate that I do believe that you can test the validity of what is offered on cross examination, but to the extent you would endeavor to put forward a new line and ask that witness how about this, I think that's trying to supplement your case and I would have grave concern about that.

I'm going to reserve ruling on it and talk to the Staff, but I'm just telling you what my thoughts are. It may be that if you intend to use any documents on cross examination or if you intend to proffer a line on cross examination, that you would have to provide that prior to the hearing.

MR. STONE: I think I understand your ruling and I just want to first assure you it is not our intention to engage in trial by ambush.

COMMISSIONER CLARK: Okay.

MR. STONE: We believe that we have fairly and accurately responded to the discovery that's been propounded and we will live within our responses.

I just -- The way I heard the question being phrased today, it sounded as though it was more than just asking for what we've done to date. It's asking for something that

speculatively may or may not be done in the future and I can't know what the future holds. I know what we're planning and I think I have addressed that.

COMMISSIONER CLARK: All right. As I understand it, we have resolved 14 and 15. You have gotten even your answer, as well as 32. I will discuss further with Staff a ruling on 31 and 42.

MR. HASWELL: Thank you.

COMMISSIONER CLARK: Now it has just been indicated to me that it looks like we can give you another month and a half; that it looks like April 29th and 30th are available and it has the same panel. And the Chairman has indicated it is acceptable to her to move the dates and it's acceptable to her to either use March 13th and 14th or April 29th and 30th.

MR. STONE: Commissioner, I believe that we have a much more realistic chance of being able to provide the responses to discovery by April 29th and 30th.

COMMISSIONER CLARK: Okay.

MR. STONE: And I believe that gives us a much more likely opportunity to resolve any conflicts we have with witnesses.

COMMISSIONER CLARK: Okay. Mr. Haswell.

MR. HASWELL: I don't have my calendar with me. What days of the week are those?

MS. JOHNSON: Tuesday and Wednesday.

1 MR. HASWELL: That should be all right. 2 COMMISSIONER CLARK: Okay. Then we will go ahead and 3 continue the hearing until the 29th and 30th, but I still am inclined to go over the Order and see if we can get that done 4 5 so we don't have to meet again. 6 Let me make it clear, if something comes up, that we 7 do need to get together again, we'll do it, but I'm not sure it 8 will. 9 I have a revised draft. 10 MS. JOHNSON: It's dated February 3rd. 11 COMMISSIONER CLARK: Yes, it is. 12 MR. STONE: Is that the same draft that we have? 13 MS. JOHNSON: Yes. 14 MR. STONE: We have it only as a draft, not a revised draft. 15 16 COMMISSIONER CLARK: I have a handwritten "revised" on it. 17 Ms. Johnson, would it be appropriate to just ask --18 Have the parties had an opportunity to look at the Order? 19 20 MR. STONE: We have, briefly. I mean, we got it when we came in today. 21 22 PRHEARING OFFICER CLARK: Okay. 23 MR. STONE: I have -- I'm assuming that our positions

were taken from the disc and so that they would be accurate.

We have noted some issues that we need to address today with

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37 regard to the order of witnesses. 1 COMMISSIONER CLARK: Mr. Haswell, have you had an 2 opportunity to look at it? 3 MR. HASWELL: We just got it when we walked in, so I 4 haven't had a chance to review it. 5 MS. JOHNSON: I'd point out that there were just three 6 issues where positions for Staff were included that were not 7 included in our Prehearing Statement and point those out to the 8 parties. Those are issues 1, 6 and 7. 9 COMMISSIONER CLARK: So the previous draft they got is 10 the same except for those positions and you've included an 11 update of the parties' positions? 12 MS. JOHNSON: No. Staff's positions in our Prehearing 13 14 Statements are somewhat different than the positions that are 15 reflected here. The position that 16 MR. STONE: I am somewhat confused. Staff has taken on 1 and 7 is essentially no position at this 17 time. 18 It's just with the qualifier that it's 19 MS. JOHNSON: 20 pending receipt of discovery and we have a position for issue 6. 21 MR. STONE: I did see the position on issue 6.

> MS. JOHNSON: Okay. COMMISSIONER CLARK: Why don't we just take ten

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minutes and review it and then we'll go back on the record and

1 see if we have to make any changes to it. 2 MR. STONE: Thank you. (Brief recess.) 3 4 COMMISSIONER CLARK: Mr. Haswell, are you ready? 5 MR. HASWELL: Yes, ma'am. COMMISSIONER CLARK: Mr. Stone, are you ready? 6 7 MR. STONE: I believe so. COMMISSIONER CLARK: Mr. Haswell, are there any 8 9 changes we need to make to the Prehearing Order at this time? 10 MR. HASWELL: I've identified two changes. One is on 11 page 5, our witness, Stephen Page Daniel, will be addressing issues 3 to 7 instead of 1 to 7. 12 13 COMMISSIONER CLARK: Okay. 14 MR. HASWELL: And in our basic position, in the sixth 15 line I think the word "that" should be stricken; where it says "duplication may occur, that " If you strike the word 16 17 "that," I think it grammatically makes sense. 18 COMMISSIONER CLARK: Okay. Anything else? 19 MR. HASWELL: No. 20 COMMISSIONER CLARK: Okay. Mr. Stone. MR. STONE: In the order of witnesses, we had 21 22 identified in our prehearing statement an order of witnesses 23 that we would prefer to follow with regard to our witnesses 24 both on Direct and Rebuttal that is somewhat different than

what is put down here in the Prehearing. And I can give that

1 to you now. 2 COMMISSIONER CLARK: All right. MR. STONE: And I'm just looking at our witnesses. 3 Mr. Holland would be our first witness on Direct. 4 5 COMMISSIONER CLARK: Okay. 6 MR. STONE: Mr. Klepper would be our second witness on 7 Direct. And I believe that we had Mr. Weintritt as our third witness. I'm sorry. I went from memory and it just occurred 8 to me I ought to check something real guick. 9 Mr. Weintritt was our third witness on Direct and 10 Mr. Spangenberg was our fourth witness on Direct. 11 12 COMMISSIONER CLARK: Okay. 13 MR. STONE: On Rebuttal, we started out with our first 14 Rebuttal witness being Mr. Pope, followed by Mr. Spangenberg, 15 followed by Mr. Weintritt, followed by Mr. Klepper and ending up with Mr. Holland. 16 17 COMMISSIONER CLARK: Okay. 18 Mr. Haswell, do you have any changes to make to your order of witnesses? 19 MR. HASWELL: If I may have just a brief minute. 20 COMMISSIONER CLARK: Staff, do you have any objection 21 22 to that order of witnesses? 23 MS. JOHNSON: No. 24 COMMISSIONER CLARK: Okay. Was there any -- Is it appropriate to discuss doing Rebuttal and Direct at the same 25

1 | time?

MR. STONE: We would prefer not to, Commissioner.

I would also point out that normally the party that proceeds first on Direct proceeds last on Rebuttal and that seems to be at variance from what you have listed here.

COMMISSIONER CLARK: Staff.

MS. JOHNSON: We have no objections to it.

MR. HASWELL: Commissioner, on Gulf Coast's order of witnesses, we would prefer starting with Mr. Daniel, then Mr. Dykes, on rebuttal.

MR. FLOYD: Direct is okay.

COMMISSIONER CLARK: Direct is okay?

MR. HASWELL: Direct is okay; starting with Daniel and then Gordon. We have no problem with that.

COMMISSIONER CLARK: Okay

MR. HASWELL: On Rebuttal, starting with Daniel and then Dykes and then Cockey, Hedberg, Pratt and Gordon.

COMMISSIONER CLARK: And, Mr. Haswell, Mr. Stone has indicated his preference is, and he believes the Commission practice is that your Rebuttal would proceed his Rebuttal.

MR. HASWELL: Procedurally I'm not sure if we have a problem with that, but initially the Petitioner in this case was Gulf Power on the initial complaint. However, the request for phase 2 was Gulf Coast, which the Commission agreed with. We could argue that we should go first and have Rebuttal last.

COMMISSIONER CLARK: Uh-huh.

MR. HASWELL: I'm not sure. We'd prefer to do it that way.

COMMISSIONER CLARK: You would be first on your Direct case and last on your Rebuttal?

MR. HASWELL: Yes, ma'am.

COMMISSIONER CLARK: Mr. Stone.

MR. STONE: This is the first I've heard that they finally acknowledge that they were -- that this second phase was based on their request. I guess that means they have the burden of proof. And if that is the case, then certainly we concur with that order.

COMMISSIONER CLARK: Mr. Haswell.

MR. HASWELL: That's fine with us.

COMMISSIONER CLARK: All right. Then we will have Gulf Coast witnesses go first on Direct and then Gulf's witnesses, then Staff. On rebuttal, it will be Gulf's witnesses and then Gulf Coast witnesses in the order just indicated.

Vicki, I assume you have those written down.

MS. JOHNSON: Yes, I do.

COMMISSIONER CLARK: Okay. Is there anything else with respect to the Prehearing Order we need to take up at this time?

MS. JOHNSON: I would like to, if I may.

COMMISSIONER CLARK: Go ahead.

MS. JOHNSON: Commissioner Clark, in light of the fact that there is still some information that is currently data requests and interrogatories that responses are currently outstanding and that the hearing has been continued until April, Staff would just like to ask that we have the opportunity to reflect additional positions before the issuance of the Prehearing Order. The Prehearing Order is currently scheduled to be issued February 6th, which is Thursday.

COMMISSIONER CLARK: Uh-huh. Why don't we not issue the Prehearing Order then, but set a date that we will issue the Prehearing Order that's an appropriate amount of time prior to the hearing and any changes to the Prehearing Order will have to be identified a week before that Order is issued.

MR. STONE: That is fine with us.

COMMISSIONER CLARK: And, also, at any time that it's discovered that we need to get back together, you need to get a hold of me so that we can schedule that.

Does that sound like it will work?

MS. JOHNSON: Yes.

COMMISSIONER CLARK: Okay. Anything else,

Ms. Johnson?

MS. JOHNSON: Yes, we need to I think establish date certain for responding to our interrogatory requests.

COMMISSIONER CLARK: Okay.

MS. JOHNSON: I know that currently the parties have agreed to provide certain information to us with respect to outage times on February 5th. There are late-filed deposition exhibits that perhaps we can talk about after the prehearing conference, but with respect to the discovery, the date the distribution facilities were installed, I think that at least with respect to Gulf Power they've indicated that they need an additional 85 days. That would take us right up to the date of the continued hearing dates. That would not provide enough time for Staff to review it and for the parties to review it in time for the hearing.

COMMISSIONER CLARK: Do you have a proposed date?

MS. JOHNSON: April 8th.

COMMISSIONER CLARK: Mr. Stone.

MR. STONE: I didn't hear the date. I'm sorry.

COMMISSIONER CLARK: April 8th.

MR. STONE: Commissioner, all I can say is that we will strive to do that, but we have given our best estimate as to the amount of work that's entailed and certainly if we can shorten that, we are going to take every effort to shorten it and get it and beat that date by as much as possible. If we are unable to meet that date, I would like the opportunity to come back to the Commission and explain why.

COMMISSIONER CLARK: We will set that date that the information must be filed by that date and you will have to

file a motion to extend the period of time if you can not meet that date. And I don't know if we need to do an order, but let me make it clear to the extent that you can get it done -- I guess my direction should be as soon as possible, no later than April 8. And if you find that it is for some reason necessary, you will have to file a motion asking for an extension of that time.

MR. STONE: That is understood.

COMMISSIONER CLARK: Okay. Anything else,

Ms. Johnson?

MS. JOHNSON: Yes. There has been some -- I think -- Staff thinks that there should be a definite and finite end to discovery.

COMMISSIONER CLARK: I agree.

MS. JOHNSON: That only the responses to our interrogatories would be filed on April 8th. Currently the parties have been operating under the agreed upon date of January 31st for discovery to be complete, but we'd like to define a definite ending date.

COMMISSIONER CLARK: I thought the joint motion addressed further discovery.

MR. HASWELL: Yes, ma'am; it did. We agreed that we would -- That if there was any additional discovery, it would only be directed to the information that we are preparing to file.

1 COMMISSIONER CLARK: What -- Which -- Can you be more specific? 2 MR. HASWELL: The Staff interrogatories. 3 COMMISSIONER CLARK: All right. 5 MR. STONE: Commissioner, we believe that, both 6 parties believe that once each side has answered these 7 historical, this historical data, that we ought to have the 8 opportunity to do further discovery of each other with regard 9 to that information, not that we would but we'd like to have 10 that opportunity if necessary. 11 COMMISSIONER CLARK: Okay. Then all discovery except with respect to the information Staff has requested is ended; 12 13 is that correct? It's already ended? 14 MR. HASWELL: That's correct. 15 MS. JOHNSON: It's already ended, yes. 16 COMMISSIONER CLARK: Okay. That's acceptable to me. 17 Does that change in any way the April 8th date? I don't 18 suppose so. That will still give you enough time. 19 Okay. I think that's acceptable. 20 Anything else? 21 MS. JOHNSON: I can't think of anything else. 22 COMMISSIONER CLARK: Mr. Haswell. 23 MR. HASWELL: No. 24 COMMISSIONER CLARK: All right. Just so I'm clear, 25 we're going to hold on to the Prehearing Order, but it will be

1 issued at an appropriate time prior to the April 29th and 30th 2 Staff may make changes -- Did we set a date? Maybe we should set a date as to when it should go out. 3 MS. JOHNSON: The hearing is currently scheduled for 4 April 29th. I think that one week prior to the hearing. 5 COMMISSIONER CLARK: Okay. And what is that date? 6 7 MS. JOHNSON: April 22nd. COMMISSIONER CLARK: All right. The Prehearing Order 8 will be issued. If you have any changes to make to the 9 10 Prehearing Order, you need to get it in by --MR. STONE: According to that schedule April 15th, 11 12 which is a date I think we can all remember. COMMISSIONER CLARK: Oh, okay. April 15th. 13 14 Okay. I will do an order on the Motion to Compel that 15 deals with interrogatories 31 and 42. With respect to the Motion to Strike the Testimony, 16 17 Ms. Johnson, is it your recommendation that we leave it for the 18 hearing? 19 MS. JOHNSON: That was my recommendation, Commissioner Again, I was relying upon direction from Mr. Alias. 20 have comments and I can address those today if the parties 21 22 would like to make argument on their motions, on the motion itself. 23 24 MR. HASWELL: It would be our preference if the matter was going to be decided at the conference by the full panel, 25

1 | that we prefer deferring our argument until that time.

COMMISSIONER CLARK: I'm inclined at this point to leave this motion pending and be further advised by the Staff as to the way we have treated it in the past, so that I get a clear indication of what our policy is and the reasons pro and con for doing it. If I think it would be beneficial to have me rule on it, I will not do that prior to giving the opportunity to hear from parties.

MR. STONE: Thank you.

COMMISSIONER CLARK: I think that concludes everything.

MS. JOHNSON: Yes.

COMMISSIONER CLARK: Thank you very much. This prehearing is adjourned.

MR. STONE: Thank you, Commissioner.

(The proceedings were concluded.)

COURT CERTIFICATE

STATE OF FLORIDA

COUNTY OF LEON

I, Cathy H. Webster, Registered Professional Reporter, certify that I was authorized to and did stenographically report the foregoing proceedings and that the transcript is a true and complete record of my stenographic notes.

DATED this 16th day of February, 1997.

Cathy H. Webster

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