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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION 2 3 5 6 DOCKET NO. 970526-TP In the Matter of 7 Generic consideration of incumbent local exchange (ILEC): business office practices and : tariff provisions in the implementation of intraLATA 10 presubscription. 11 12 **EXARING** 13 PROCEEDINGS: 14 CHAIRMAN JULIA L. JOHNSON BEFORE: COMMISSIONER J. TERRY DEASON 15 COMMISSIONER SUSAN F. CLARK COMMISSIONER JOE GARCIA 16 COMMISSIONER E. LEON JACOBS, JR. 17 Monday, February 23, 1998 18 DATE: Commenced at 9:30 a.m. 19 TIME: Concluded at 12:20 p.m. 20 Betty Easley Conference Center PLACE: **Room 148** 21 4075 Esplanade Way Tallahassee, Florida 22 23 24

APPEARANCES:

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CHARLES J. REMNINEEL, Post Office Box 2214, MCFLTLH00107, Tallahassee, Florida 32301, appearing on behalf of Sprint-Florida, Incorporated.

J. JEFFREY WARLEN, Post Office Box 391,
Tallahassee, Florida 32302, appearing on behalf of
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Inc. and Vista-United Telecommunications.

1	APPEARANCES CONTINUED:
2	WILLIAM P. COX, Gerald L. Gunter Building,
3	2540 Shumard Oak Boulevard, Tallahassee, Florida
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5	Staff.
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8	ALSO PRESENT:
9	Jonathan Audu
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ROCEEDINGS 1 (Bearing convened at 9:30 a.m.) 2 CHAIRMAN JOHNSON: Could counsel read the 3 notice, please? 4 MR. COX: Pursuant to notice issued 5 January 28th, 1998, this time and place have been set 6 for a hearing in Docket 970526-TP, generic 7 consideration of incumbent local exchange business 8 office practices and tariff provisions in the implementation of intraLATA presubscription. 10 CHAIRMAN JOHNSON: We'll take appearances. 11 MS. CASUELL: Kim Caswell for GTE, One Tampa 12 City Center, Tampa, Florida 33601. 13 MR. WANLEN: Jeff Wahlen of the Ausley & 14 McMullen law firm, P.O. Box 391, Tallahassee, Florida 15 32302, appearing on behalf of Northeast Florida 16 Telephone Company, ALLTEL, Florida, Inc. and 17 Vista-United Telecommunications. 18 MR. REMINKEL: Charles Rehvinkel on behalf 19 of Sprint-Florida, Incorporated, P.O. Box 2214, Mail 20 Code FLTLH00107, Tallahassee, Florida 32301. 21 MR. LOGAM: Mark Logan, Bryant, Miller & 22 Olive, appearing on behalf of AT&T Communications of the Southern States, and I'd also like to enter an

appearance for Marsha Rule, in-house counsel with

ATET.

MR. BOMD: Thomas Bond on behalf of the MCI Telecommunications Corporation.

MR. COX: Will Cox on behalf of Commission Staff.

CHAIRMAN JOHNSON: Are there any preliminary matters?

MR. COE: Yes, Chairman Johnson, there are several preliminary matters.

The first is that Staff would recommend that the Commission approve the proposed -- two proposed stipulations that the parties have agreed to in this proceeding; and I'll describe those briefly.

The first stipulation resolves a majority of the issues for the majority of the parties in this proceeding. The parties have agreed to the proposed stipulation attached to the prehearing order as Attachment A, and this stipulation resolves for all parties Issues 1, 2, 3B, 3C and 4.

Issue 3A is resolved for all parties except sprint, and the parties have agreed to brief the issue whether sprint's inclusion of the statement in addition to us, prior to reading the list of carriers in its script, complies with this restriction on the ILECs' ability to market their services to existing

customers changing their intraLATA carriers.

And Issue 3D is resolved for all parties except GTE, and the parties have agreed to brief the policy and legal issues associated with whether the Commission should restrict the ILECs' -- in this case GTE's -- ability to market their intraLATA services to existing customers when they call for reasons other than soliciting intraLATA carriers.

With regard to Issue 5, the parties have not resolved Issue 5, except with regard to Sprint, and it will be addressed at the hearing today with regard to the other parties. Issue 5 is whether the Commission should require GTE, Sprint and the small ILECs to provide two-for-one PICs to existing customers.

The second stipulation is regarding the prefiled testimony that Sprint filed in this proceeding. The parties agree to stipulate that the direct testimony filed by Sprint witness Sandy Khasraee be inserted in the record as though read and to waive the opportunity for cross-examination at the hearing today.

COMMISSIONERS, the written stipulation is provided as an attachment to the prehearing order. Any questions, or is there a motion?

commissioner beason: I move we approve the attached stipulation.

COUNTESTOMER CLARE: Second.

CHAIRMAN JOHNSON: There's a motion and second. Discussion?

that, and I just discussed it. I believe it's on
Issue 1 of the stipulation where it indicates that
there will be no -- well, essentially 't says the
parties are already adhering to the practice of not
implying any ownership of intraLATA toll.

clarity of definition on what these practices are so we know what's being avoided and not having to come back and deal with each individual instance. And Staff has assured me that there's some understanding of that and that the parties would deserve latitude in resolving that. But I think it's important that we — and I would suggest — let's put it that way, that there be a clear statement of intent from the Commission of what the spirit of that conduct should be, that being as stated in the BellSouth order and as indicated in the stipulation, so that we can avoid a kind of an instance by instance resolution of that.

CHAIRMAN JOHNSON: Okay. Any other

statements or questions?

COMMISSIONER DEASON: Does Staff have any comments on the --

understanding of the stipulation that the parties essentially agreed to what the Commission had done with regard to BellSouth in the earlier proceeding as far as terminology that would suggest ownership of the intraLATA toll market. And I think that's what they have agreed to today is not to use that kind of language that the Commission said they couldn't use in that order.

CHAIRMAN JOHNSON: Any affirmation from the parties? GTE?

understanding as well. The only difference here is that we're not agreeing as Bell did to any particular terminology that we have to use, but saying that's a marketing choice left up to us as long as we don't use the kind of terminology that was used in the Bell case that was objectionable.

MR. BOMD: That's MCI's understanding.

There are several different ways you could describe this kind of, you know, local toll calling, and this would allow them to use many of those as long as

they're not doing it in a way to imply that it is 2 | their calling area. I think that was the issue in the BellSouth case.

CHAIRMAN JOHNSON: All the other parties agree?

MR. RESWIMSEL: Yes.

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CHAIRMAN JOHNSON: Okay. There's affirmation by all the parties. Any other questions, Commissioner Jacobs?

COMMISSIONER JACOBS:

CHAIRMAN JOHNSON: There was a motion and a second. No further discussion? All those in favor signify by saying aye. Show the stipulation approved.

As to Sprint's witness, we'll just take that up in the proper order and have that inserted into the record as though read. And she didn't have any exhibits, did she?

MR. RESWINKEL: No.

MR. COX: The second preliminary matter involves the official recognition list which Staff has provided to the parties and the Commissioners, and Staff would ask that the Commission take official recognition of the orders listed on that sheet. Those orders are Order No. PSC-96-0202-FOF-TP, Order No. PSC-96-1569-FOF-TP and Order

No. PSC-97-0518-FOF-TP. CHAIRMAN JOHNSON: Okay. The Commission 2 will take official recognition of those orders, and I 3 see no objections to that, but we'll take official recognition to the orders stated. 5 MR. COX: Excuse me, Commissioner. 6 was one error on the first order that read ending 7 0202. It should have been 0203. Excuse the error. 8 CHAIRMAN JOHNSON: The first order should be 9 96-0203? 10 MR. COX: Correct. 11 CHAIRMAN JOHNSON: Hold on one second. 12 MR. COX: That's correct. 13 MR. AUDU: Pardon, ma'am; the year is 14 950203. That means a typographical --15 CHAIRMAN JOHNSON: Okay. Could you read the 16 whole thing? 17 MR. COX: Yes. It's Order 18 PSC-95-0203-FOF-TP. 19 CHAIRMAN JOHNSON: Okay. Thank you for that 20 clarification. We'll take official recognition of 21 those orders. Any other preliminary matters? 22 MR. COX: The other is, Staff would ask that 23 its composite exhibit identified as WM-3 be moved into

the record. The parties have agreed that it be done

exhibit and it includes the February 5th, 1998

deposition transcript of GTE witness William E.

Munsell, as well as the deposition Exhibits 1 and 2,

WM-1 and WM-2. We would also ask that the errata

sheet be included. It is not currently included with

this, but we will have that inserted in the record as

provided by GTE, the errata sheet and the deposition

transcript.

CHAIRMAN JOHNSON: Okay. We'll mark that Exhibit 1, Composite WM-3, and that will include the errata sheet that's been identified.

(Exhibit 1 marked for identification and received in evidence.)

MR. COX: Staff has no more preliminary matters.

MR. WANLEN: I have one.

CHAIRMAN JOHNSON: Yes, sir.

MR. WANLEY: The approval of the stipulation resolves the issues for my small company clients, and I don't intend to ask cross-examination questions, so with your permission, I would like to be excused from the rest the proceeding.

CHAIRMAN JOHNSON: Certainly.

ı	
1	MR. WAELEN: Thank you.
2	MR. REMWINEEL: Madam Chairman, Sprint is i
3	a similar situation. If Ms. Khazrace's testimony is
4	accepted in, we have no interest in the
5	cross-examination or the issues related to the other
6	parties. So I would ask if we could take
7	Ms. Khasraee's testimony up first, and then I would
8	then ask if I could be excused.
9	CHAIRMAN JOHNSON: Okay. No objections to
ιo	that? (No response.) Then since there is a
11	stipulation, at this point in time we'll insert it
12	into the record as though read?
L3	MR. REEWIEKEL: Yes, I would so move.
L 4	CHAIRMAN JOHNSON: Show that then inserted
15	into the record as though read, and you're excused.
16	MR. REMWIMEEL: Thank you.
17	
18	
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22	
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1		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
2		DIRECT TESTINONY
3		OF
4		Sandra A. Khazraee
5		
6	Q.	Please state your name, business address and
7		title.
8		
9	A.	My name is Sandra A. Kharrace. My business
10		address is Sprint - Florida, Incorporated, 1313
11		Blair Stone Road, Tallahassee, Florida 32301.
12		
13	Q.	By whom are you employed, and what are your
14		current responsibilities.
15		
16	A.	I am employed by Sprint - Florida, Incorporated
17		as Regulatory Manager. My current
18		responsibilities include coordinating responses
19		to FPSC data requests and interrogatories and
20		ensuring compliance with all FPSC orders. I
21		interface regularly with Sprint employees at all
22		levels within the company to carry out my job
23		responsibilities.
24		
25	Q.	What is the purpose of your testimony?

1	A.	The purpose of my testimony is to respond to the
2		issues affecting Sprint-Florida which have been
3		proposed to be addressed at the hearing in this
4		docket. One issue is: Should the Commission
5		require GTEFL, Sprint-LEC, and small ILECa
6		(ILECs) to provide One Free PIC to existing
7		customers (issue 5)? Additionally, the purpose
8		of my testimony is to enter into the record for
9		consideration under issue 3a. the script which
10		Sprint - Florida's service representatives use
11		when speaking to customers about intraLATA toll.
12		This is provided so that the FPSC can determine
13		whether Sprint's script is an appropriate
14		competitively-neutral customer contact protocol.

16 Q. What is the script which the service 17 representatives use when addressing intraLATA 18 toll with customers?

19

20 A. Service representatives of Sprint - Florida, Inc.
21 use the following script when informing customers
22 about their choices regarding intraLATA toll PIC:

23

24 New Customer (N and T orders) Script:

25 "Mr./Mrs. Customer, due to recent

1	changes in the competitive
2	area/environment you now need to
3	chucee a cerrier to cerry cells you
4	make to cities in nearby
5	communities/locations*.
6	
7	I am required to read you a list of
8	the companies in addition to us who
9	can carry these calls if you wish.
10	
11	(If the customer responds "yes," then the list
12	should be read.)
13	
14	(If the customer responds "no," then the customer
15	service representative should ask the customer to
16	identify their carrier of choice.)
17	
18	(If the customer responds "I'm not sure," then
19	the service representative should offer to read
20	the list of available carriers and encourage the
21	customer to make a selection. If the customer
22	does not went to make a selection, the customer
23	should be advised that he/she must dial an access
24	code to reach an intraLATA carrier each time he
25	makes an intraLATA call until a presubscribed

1		carrier is chosen (i.e., place No PIC or
2		account).
3		
4		(* Nearby communities/locations are defined as
5		calls made outside of the local call area, but
6		inside the LATA.)
7		
8		This section of the service representative
9		handbook also instructed the service
10		representatives to apply only one PIC change
11		charge if an existing customer changes both their
12		local toll and their long distance carrier at the
13		same time to the same carrier.
14		
15	Q.	What has been Sprint - Florida, Inc.'s practice
16		regarding one free PIC to existing customers?
17		
18	λ.	Customers served by switches converted to equal
19		access (intra- and interLATA) since the
20		Commission's order in Docket 930330 requiring
21		intraLATA presubscription were given an
22		opportunity to select a carrier for both inter-
23		and intraLATA toll. For selections under this
24		process no PIC change charge was applied. For
25		customers served by previously converted switches

1		no similar charge-free selection opportunity was
2		provided for intraLATA toll.
3		
4	Q.	Does that conclude your testimony?
5		
6	A.	Yes, it does, with one final statement. The
7		parties have agreed to brief the issues. Sprint
8		asks the Commission to consider my testimony and
9		the brief submitted and approve Sprint's
10		practices in this docket.

1	CHAIRMAN JOHNSON: Any other preliminary
2	matters? (No response.)
3	At this time then, I'll swear in the
4	witnesses.
5	(Witnesses collectively sworn.)
6	CHAIRMAN JOHNSON: GTE?
7	MS. CASWELL: GTE calls Will Munsell.
8	
9	WILLIAM MUMSELL
LO	was called as a witness on behalf of GTE Florida,
11	Incorporated and, having been duly sworn, testified as
12	follows:
 L3	DIRECT REAMINATION
14	BY MS. CASWELL:
15	Q Will you please state your name and business
۱6	address for the record, Mr. Munsell?
L7	A My name is William E. Munsell. My business
18	address is 600 Hidden Ridge Road, Irving, Texas
19	75015-2092.
10	Q By whom are you employed and what is your
11	position?
22	A I am employed by GTE Telephone Operations.
23	
	My current position is a project manager for open
4	My current position is a project manager for open market transition activities.

A Yes, I did.
Q Do you have any changes to that testimony?
A No, I do not.
Q So that if I were to ask you those same
questions today, would your answers remain the same?
A Yes, they would.
MS. CASWELL: Chairman Johnson, I would ask
that Mr. Munsell's testimony be inserted into the
record as though read.
CHAIRMAN JOHNSON: It will be so inserted.

1		GTE FLORIDA INCORPORATED
2		DIRECT TESTIMONY OF WILLIAM E. MUNSELL
3		DOCKET NO. 970526-TP
4		
5		
6	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
7	A.	My name is William E. Munsell. My business address is 600 Hidden
8		Ridge Road, Irving, Texas 75015-2092.
9		
10	Q.	WHAT IS YOUR CURRENT POSITION?
11	A.	I am employed by GTE Telephone Operations as Senior Product
12		Manager-Switched Access Service. In this position I am responsible
13		for the switched access products offered by the GTE telephone
14		operating companies throughout the country.
15		
16	Q.	PLEASE DESCRIBE YOUR EDUCATIONAL AND PROFESSIONAL
17		BACKGROUND.
18	A.	I have an undergraduate degree in economics from the University of
19		Connecticut, and a masters degree from Michigan State University in
20		agricultural economics. I joined GTE in 1982 with GTE Florida. In
21		1989, I joined GTE Telephone Operations in Irving, Texas, as Senior
22		Product Manager - IntraLATA Toll Services. In that capacity I was
23		responsible for developing tariffs, assessing system capabilities, and
24		product promotions for GTE's optional calling plans. During the
25		course of my career with GTE I have held positions of increasing

1		responsibility in Demand Analysis, Pricing and Product Management.
2		I assumed my present position in 1994.
3		
4	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS
5		DOCKET?
6	A.	I will address the issue of whether the Commission should require
7		GTEFL to provide so-called "two-for-one PIC" to existing customers.
8		A two-for-one PIC policy would require GTEFL to charge just one fee
9		to customers changing both their interLATA and intraLATA primary
10		interexchange carriers (PICs). I will show that any significant
11		discount off the two separate charges that apply today to such
12		transactions would be unjustified for GTEFL.
13		
14		I understand that the remaining issues in the case will be addressed
15		in the parties' briefs.
16		
17	Q.	HOW DOES GTEFL CURRENTLY ASSESS THE INTRALATA PIC
18		CHANGE CHARGE?
19	A.	GTEFL currently assesses an intraLATA PIC change charge at a rate
20		identical to the interLATA PIC change charge.
21		
22	Q.	HOW DO EXISTING CUSTOMERS CHANGE INTRALATA TOLL
23		PROVIDERS?
24	A.	On the day their exchange was converted, existing customers were
25		able to select toll providers other than GTEFL simply by contacting

their toll provider of choice or by contacting GTEFL. G	TEFL
continues to provide intraLATA toll service until the customer cho)OSes
another toll provider. GTEFL allows each existing customer a	a free
initial PIC change. An intraLATA PIC change charge is appli	ed to
each subsequent change.	

A.

Q. HOW ARE NEW CUSTOMERS ABLE TO SELECT THEIR TOLL PROVIDERS OF CHOICE?

At the time they initiate service, new customers are asked to select an intraLATA toll provider and an interLATA toll provider. New customers have 90 days from the date they initiate service to choose each toll provider without charge. Consistent with interLATA equal access, until new customers select their intraLATA toll providers, they cannot dial toll calls on a 1+ basis, but must use a carrier access code (10XXX). After the 90-day period has elapsed, if a new customer selects both toll providers, two PIC change charges (one for interLATA and one for intraLATA) apply.

A.

Q. PLEASE EXPLAIN THE INTRALATA PIC CHANGE CHARGE.

The intraLATA PIC change charge is assessed when an end user changes their intraLATA presubscribed carrier. PIC change requests can come to GTEFL either directly from the end user, or from the interexchange carrier via an industry-standard Customer Account Record Exchange (CARE) transaction. GTEFL's procedures and the associated costs to process an intraLATA PIC change are identical

1		to the procedures and costs of processing the interLATA PIC change.
2		The rates for the intraLATA and interLATA PIC changes are thus the
3		same.
4		
5	Q.	WHEN BOTH THE INTRALATA AND INTERLATA PICS ARE
6		CHANGED ON THE SAME ORDER, HOW MANY PIC CHANGE
7		CHARGES DOES GTEFL APPLY?
8	A.	GTEFL applies two PIC change charges-one for interLATA and one
9		for intraLATA.
10		
11	Q.	WHY ARE TWO PIC CHANGE CHARGES APPROPRIATE?
12	A.	Any efficiencies gained when both PICs are changed on the same
13		order are very minimal, so that GTEFL is justified in charging the
14		interLATA PIC change charge for the interLATA PIC change and the
15		intraLATA PIC change charge for the intraLATA PIC change.
16		
17	Q.	WHAT IS THIS EFFICIENCY TO WHICH YOU REFER?
18	A.	The only efficiency which GTEFL has been able to identify occurs
19		when end users contact the GTEFL business office directly to change
20		both PICs. If an end user changes both presubscribed carriers on the
21		same order, GTEFL estimates that the amount of time the customer
22		representative saves, relative to handling two separate calls to
23		change each PIC, is two minutes. This two minutes is an estimate of
24		the time the customer representative spends confirming information
25		(name, address, etc) with the customer. GTEFL also estimates that

only about 14% of PIC changes are the result of end users calling the GTEFL business office directly; the remainder (86%) are made as a result of the toll carriers sending GTEFL CARE transactions. Thus, even the minimal efficiency identified would not apply for most transactions.

A.

Q. ARE THERE OTHER WAYS IN WHICH GTEFL'S PIC CHANGE PROCESSES SUPPORT TWO PIC CHANGE CHARGES?

Yes. Even though PIC changes may be made simultaneously, they are handled individually in the system. At the request of the IXCs, GTE instituted a process which provides the IXCs with a positive confirmation, by way of a date and time stamp, of when a PIC change was accepted by the switch in updating the customer's line information. In the development of its intraLATA equal access process, GTE realized that the switch may very well process the two PICs at different points in time and that the end user may have instituted a PIC restriction ("freeze") on either the interLATA or intraLATA PIC. In order to provide accurate date and time stamps, GTE had to split the single CARE transaction from the IC into two distinct transactions for interLATA and intraLATA processing, respectively.

Furthermore, GTEFL's existing one-free-PIC policy essentially achieves, to a great extent, a two-for-one PIC result. GTEFL has permitted customers one free intraLATA PIC change since intraLATA

1		presubscription became available (GTEFL's switch conversion was
2		completed in February, 1997). As such, a customer requesting a
3		change of his interLATA PIC along with a first-time change of
4		intraLATA PIC would be assessed only one chargefor the interLATA
5		PIC change. This situation underscores how reasonable GTEFL has
6		been in the PIC change area and how unjustified this entire docket is.
7		
8	Q.	BASED ON YOUR TESTIMONY, IT SEEMS THAT ANY
9		EFFICIENCIES ASSOCIATED WITH SIMULTANEOUS PIC
10		CHANGES WOULD NOT HAVE MUCH OF AN IMPACT ON THE
11		RATE THE CUSTOMER PAYS. IS THAT RIGHT?
12	A.	Yes. GTEFL believes that the cost difference of changing both the
13		interLATA and intraLATA PIC on the same order is only about \$.08
14		(about 2% of the existing \$4.14 rate), and that this minimal cost
15		difference does not warrant establishing a separate intraLATA PIC
16		change charge in those relatively few instances where the customer
17		changes both PICs through direct contact with the business office.
18		
19	Q.	IN THE BELLSOUTH COMPLAINT PROCEEDING, THE
20		COMMISSION ALLOWED BELLSOUTH TO COLLECT A 30%
21		ADDITIVE, RATHER THAN A FULL CHARGE, WHEN A
22		CUSTOMER CHANGES BOTH PICS ON THE SAME ORDER. IS
23		THIS AN APPROPRIATE MEASURE TO CONSIDER FOR GTEFL?
24		
25		

A.	Absolutely not. Like everything else in the BellSouth complaint case,
	the additive was based on facts specific to BellSouth. I understand
	that the 30% additive reflects BellSouth's PIC change processes and
	associated costs. Those processes are different from GTEFL's. As
	noted, with regard to GTEFL's systems, there are only negligible
	efficiencies associated with changing both PICs on a single order.
	Imposition upon GTEFL of the 30% additive, with no regard for
	GTEFL's own circumstances, would plainly be arbitrary and
	unwarranted.
Q.	DOES THIS CONCLUDE YOUR TESTIMONY?
A.	Yes.
	Q.

ı	1
1	Q (By Ms. Caswell) Mr. Munsell, do you have
2	a brief summary of your testimony for us?
3	A Yes, I do.
4	Q Could you please give that now?
5	a Certainly. GTE has presented testimony
6	which logically and accurately describes the processes
7	which GTE uses to change the end user's prescribed
8	carrier PIC.
9	This description provides evidence that
10	GTEFL does not realize any significant efficiencies
11	when both the interLATA and intraLATA PICs change on
12	the same order. No other party in this proceeding has
13	provided any evidence or description of the
14	efficiencies which they insist exist.
15	GTEFL does not believe that the 30% additive
16	which BellSouth agreed to should be applied to GTEFL.
17	The 30% additive which BellSouth agreed to was arrived
18	at, one, without any cost support, and was arrived at
19	within the context of a much larger complaint.
20	GTEFL's current tariff for the charging of
21	PIC changes reflects the work processes involved, and
22	GTEFL should not be required to change its current
23	tariff.
24	That concludes my summary.
25	MS. CASWELL: Mr. Munsell is available for

1 cross. CHAIRMAN JOHNSON: Okay. Mr. Logan? 2 MR. LOGAM: Thank you, Chairman. 3 CROSS BEAMINATION BY MR. LOGAN: Good morning, Mr. Munsell. My name is Mark 6 How are you today? 7 Logan. 8 Very good. Thank you. I've got just a couple questions for you. 9 Can you tell me when the cost study that was attached 10 to your testimony was prepared? 11 It was prepared in 1989, filed with the FCC 12 on October 4th of that year. 13 Okay. Now, did you prepare that study? 14 Q No, I did not. 15 Who prepared it? 16 GTE's pricing and costing department. 17 And when did you first review that study? 18 Probably in the spring of '80 -- of '96. 19 Now, does that study -- and I'm referring to 20 the original study -- is that an interLATA/intraLATA, 21 or does it deal with both inter and intraLATA costs? 22 It deals with the costs involved in changing 23 a PIC. At the time the study was prepared, there was 24

only one PIC, and that would have been the interLATA

PIC; but the study involved is basically a time and motion study of what's at cost to change a PIC. 2 But it was based upon a study of interLATA 3 activities and not intraLATA, correct? That is correct. 5 Has GTE prepared or conducted any 6 modifications to the study since that time? 7 No. it has not. 8 A Has GTE examined any changes in efficiencies 9 or labor rates or anything else with respect to the 10 numbers contained in that study since that time? 11 No, it has not. 12 Mr. Munsell, do you have what has been 13 identified as WM-3, which is the composite exhibit 14 that I believe contains your deposition transcript, in front of you? 16 Yes, I do. 17 Could you turn to Page 18 of that deposition 18 transcript, and down around Line 21, I balieve, there 19 was some discussion about the two-minute savings. Are 20 you familiar with that? 21 22 Yes, I am. And those two-minute savings deal with 23 efficiencies; is that correct? 24

That is correct.

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1	Q Where did you get that information from?
2	A Discussions with our front line personnel
3	who handle business office procedures, business office
4	staffing levels, and basically the discussions
5	centered around additional staffing requirements in
6	the business offices to handle intraLATA PIC changes.
7	So as we were discussing that and budgeting
8	for that activity, I asked the very specific question
9	of this: When both PICs change on the same order,
10	what efficiencies are you front line people realizing?
11	Q And when you say that you asked the
12	question, do you mean and I would refer to Line 25
13	of Page 18. I mean, that's an obvious one,
14	point-blank, "What is the savings?"
15	A Correct.
16	Q Who did you ask that question to?
17	MS. CASWELL: I think that's been asked and
18	answered, so I'm going to object.
19	WITHES NUMBELL: If you're asking me for a
20	specific name, I do not recall a specific name.
21	Q (By Mr. Logan) Do you recall when the
22	conversation took place?
23	A That would have been in probably June
24	of '96.

Q If you could turn to Page 26 of that

deposition transcript, I just wanted to clarify one thing. In Line 16 -- and I think you're talking about the purchasing of switches and other vendors -- you mention AT&T or Nortel. Would you have meant Lucent Technologies in its current form?

- A That is correct.
- Q Okay. Thank you. If you could turn to Page 37 of your deposition transcript, and again on Line 21, there was a discussion about obtaining the study that you provided from the costing and tariffing department. Do you recall who you spoke with with respect to obtaining that study?
- a I didn't speak per se to anybody. I researched it myself. I looked in the tariff for the current tariff rate in the interstate access tariff for PIC changes, looked back into our transmittal log of when we filed that with the FCC and what supporting documentation we had filed with it; that is what I pulled out of our historical records.
- Q So the information that you've presented to the Commission is not the exact study? You pulled information from that study, correct, the study that was filed with the FCC, and typed it into your own report and appended that to your testimony?
 - A Correct; the study that was filed with the

1 FCC, for one. The cost spreadsheet, the page with all
2 the numbers, had all of the states listed with each
3 state's individual labor rate. And as I'm filing this
4 study with each particular state, it wasn't
5 appropriate in my mind to file extraneous information,
6 so I just centered on that state's costs and that
7 state's numbers.

- Q If you could turn to Page 41 of your deposition transcript, and starting with your answer on Line 18, you made a reference to the FCC requiring RBOCs to file PIC change rate studies. Do you recall that?
 - A I do.

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- And there was some discussion about the cost that time generally being in the range of \$10, and the FCC stated that either file a study or that the rates would be capped at 5; is that correct?
- a Well, I'd say prior to that time not necessarily the cost was \$10, but the rate was \$10.
- Q And that if there was no study filed, that the rate would then be capped at \$5?
- A That is my recollection of what the FCC had ordered at that period in time, yes.
- g so you made a conclusion, I think, in your deposition transcript that several companies elected

not to file cost studies?

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- A That is correct.
- Q How did you arrive at that conclusion?
- A Given their current tariffed rates of a PIC change at \$5 with no plus or minuses to it, it's \$5, that is what led me to that conclusion.
- g so if you saw a \$5 rate, you did not have to look any further because you realized there probably wasn't a cost study?
- A Well, I wouldn't have been able to find a cost study for somebody else's tariff filing as easily as I could find one for our own, but that was the assumption I made.
- g So one of those companies could have, in fact, prepared a cost study that would have been lower than \$5 and you wouldn't have had any knowledge of that; is that correct?
- A Well, I would have had knowledge to -- of it by the fact that their tariffed rate was less than \$5, and by that fact I would have assumed logically that they had filed a cost study or else they would have had a rate at \$5.
- Q What I was asking is that a company could have prepared a cost study and not filed it, and then had the rate capped at \$5 in the event that their cost

study was showing figures below the \$5. Is that a possibility? 2 That's a possibility. 3 Okay. Again, Mr. Munsell, on Page 41 of Q your deposition transcript there's a statement beginning around Line 4 where I think you refer to 6 BellSouth making a statement that they were -- that 7 they haven't updated their cost studies and were forced to take PIC changes at \$1.49. Do you recall 9 that? 10 11 I do. And you said that they stated that on the 12 13 record? 14 Yes. Do you know what record you would be 15 Q 16 referring to? Yes. Hold on, please. (Pause) I am 17 reading from Docket 930330-TP, Order 18 No. PSC-97-0518-FOF-TP issued May 6th, 1997, order 19 denying motion for reconsideration. 20 On Page 12 of that order, it says: "We note 21 that we did not ignore BellSouth's argument that to 22 process its customers' PIC change requests without 23

first attempting to refer customers to their selected

intraLATA carrier would increase BellSouth's service

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1	representatives' time and, thereby, its cost. We
2	simply reached a conclusion with which BellSouth
3	disagrees. See order at Page 10."
4	"We stated that BellSouth receives a PIC
5	change charge of \$1.49. See order at Page 11.
6	BellSouth argues that we accepted at face value the
7	notion that the existing PIC change charge compensates
8	BellSouth for its increased costs. We find no record
9	evidence that the PIC change charge does not
10	compensate BellSouth for processing the PIC change
11	orders."
12	"Nevertheless, BellSouth is free to come
13	back to us should it discover that the buck,
14	forty-nine PIC change charge does not cover its cost
15	for processing the PIC requests."
16	Q Do you know if BellSouth prepared any cost
17	studies with respect to that docket?
18	A I am not aware of any. I have not seen any.
19	Q So you haven't reviewed any cost studies
20	that they would have prepared for that docket?
21	A No, I have not.
22	MR. LOGAM: No further questions.
23	CROSS BYANINATION
24	BY MR. BOND:
25	Q Good morning. Hy name is Tom Bond. I'm

here on behalf of MCI Telecommunications Corporation. Just a few questions. 2 I believe you've previously testified that 3 you were not aware, in regards to the cost study that 4 you filed in this case, whether it was a TSLRIC study or an embedded cost study; is that correct? 6 That is correct. 7 And that cost study does not specifically 8 address the two-for-one scenario; is that correct? 9 That is also correct. 10 Is it correct that the number of 11 electronically processed PICs that GTE receives today 12 13 1s 86%? That was the number that I had, if I 14 remember, in June of '96. 15 So --16 Relatively recent. 17 So in June of '96 it was 86%. And I believe 18 19 you said --COMMISSIONER CLARK: Excuse me. Can I ask a 20 question? When you say electronic, you mean what? 21 I mean there's two ways WITHESS MUMSELL: 22 GTE can get a PIC change request; the end user calling 23 the business office, or the interexchange carrier

sending an electronic CARE transaction. In June

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of '96, 86% of them came from an electronic CARE transaction from the carrier. 2 COMMISSIONER CLARK: Okay. Thank you. 3 (By Mr. Bond) I believe the data in your cost study is approximately ten years old. Or the 5 data on which the cost study is based is approximately 6 ten years old; is that correct? 7 That is correct. 8 And do you know what percent in 1989 were 9 received e.ectronically? 10 I have no idea. 11 Is it safe to assume that it was less than 12 today? 13 I think that is safe. 14 Under the formula that you use in your 15 testimony to compute the amount of savings, would it be correct if you assumed that today 100% of the 17 orders you received were electronic, that you would recommend no savings for the two-for-one PIC change? 19 That is correct. 20 And if the number that you received today 21 was 100% manual, that you would have a much larger 22 savings than you recommended; is that correct? 23 That is correct. 24 So the more manual orders that GTE receives

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1	today, the lower your recommended PIC charge would be
2	for the two-for-one; is that correct?
3	A I'm sorry. Can you ask me that question
4	again?
5	g So under the methodology that you discussed
6	in your testimony, the more manual orders that you
7	receive today, the lower the price would be for the
8	two-for-one PIC change?
9	a Given the efficiency that I've identified,
10	correct.
11	Q And would you agree that GTE today probably
12	has more automation in its service activities
13	assignments than it did in 1989?
14	A Correct.
15	Q And I believe in your deposition that you
16	said that you had no opinion as to whether or not the
17	\$4.14 PIC charge that GTE uses today is correct.
18	a I do not, whether it's high or low.
19	MR. BOMD: No further questions. Thank you.
20	CHAIRMAN JOHNSON: Okay. Staff?
21	CROSS SYMMINATION
22	BY MR. COX:
23	Q Good morning, Mr. Munsell. I'm Will Cox on
24	behalf of Commission Staff, and I have a few questions
25	for you.
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Mr. Munsell, you're the only witness that's 1 testifying for GTE in this proceeding; is that correct? 3 That is correct. And your testimony in this proceeding is 5 addressing the appropriate rate additive for the 6 two-for-one intra/interLATA PIC change? 7 8 Correct. That rate additive in question is a cost 9 issue; is that correct? 10 That is correct. 11 And in your deposition several times you 12 alluded to the fact that you are not a cost expert? 13 That is correct, too. 14 Then can you tell me what qualifies you to 15 address the cost issue as it relates to the rate 16 additive in this proceeding then? 17 It goes back to if the current rate of \$4.14 18 that's been in the tariff at the FCC level and has 19 actually been in the intraLATA state tariff since we 20 started intraLATA equal access is the correct rate, 21 then to me the real issue is what efficiency is there when both PICs change on the same order. 23 Since I've been involved with intraLATA 24

equal access since we first received an order to go do

it and I started down the path of processes and system changes to effect those orders, I do feel qualified to talk about what efficiency occurs when both PICs 3 change on the same order. I'd like to refer you to your deposition 5 Q that was taken, the deposition transcript, Page 8, Line 24 where you first refer to the cost study found 7 in Staff's Exhibit WM-3 at Pages 48 through 50, WM-1. And you refer to that as a cost study; is that correct? 10 That is correct. 11 Would you agree that the third page, 12 Page 50, which you're referring to, I think is the 13 l cost study, would you agree that that appears to be 14 more of a cost estimate than a cost study? 15 l In the study that you're referring to on 16 Page 50, my Page 50 shows a certificate of reporter, 17 18 SO --Okay. Well, it's WM-1, the third page, what we've referred to in the deposition as the cost study. 20 Okay. I would say that is a cost study, if 21 that's -- that's what we filed with the FCC as the 22 cost support for the \$4.14 with the supporting 23 I

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documentation.

I, again, am not the cost expert, but I

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wouldn't expect we would be filing with the FCC cost estimates.

Page 11, Line 3 of your deposition transcript. And you state that GTE has instituted additional processes since the 1989 study that we're referring to that would have caused an increase in the cost of the PIC change.

I know that you mentioned several of those processes in your deposition. Could you explain what these processes are?

- That could increase the cost of a PIC change?
 - Q Yes.
- a One that readily comes to mind is the process of comparing mechanically the three I'll call them databases or sources of information showing a specific lines PIC, whether it's the interLATA PIC or the intraLATA PIC.

In Florida those three sources, or databases of information, are SORCES, which is a service -- the end user's actual service order, MARK, which is the switch database, and that's what the switch looks to for that field of information, and our CARE database which is resident and subscription services.

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Logically, those three databases of information should be and need to be consistent. Historically they, for a variety of reasons, fall out of consistency; and it was an area of concern for both GTE, as well as the interexchange carriers, as well as the end users.

The process that was instituted was called a mechanized three-way compare process to compare, produce error reports so that research can be performed and clean-up activity performed prior to complaints from either the end user or their interexchange carrier.

- on these processes that we mentioned, let's sort of take some of them up one by one. Now, are they -- my question for you with regard to each process is, are they used for -- do they have additional uses in addition to PIC changing? For example, the SORCES, is that used for other processes or other functions in addition to the PIC change?
- Mell, SORCES is used to handle every aspect of an end user's order, whether you're calling in for call waiting, a new service, a disconnect, or a PIC change.

Of the process I just described of the three-way compare, it is -- that three-way compare

process is going to SORCES, pulling your PIC information, comparing that to MARK, comparing that to Subscription Services and making sure that they are all consistent.

- g so the three-way compare process is just used for the PIC change?
 - A Correct.

- g But incorporates these other processes, or these other functions?
- A These other -- it has to look to other systems for its information.
- Q Are there any other processes that you can think of that would have caused an increase in the cost of the PIC change?
- a Well, there are other systems that have been instituted that were not reflected in that '89 study, such as there's a front end ordering system to SORCES called CMSS that speeds the service rep's time of entering an order.

service order system. CMSS is a more friendly click-and-choose sort of service order vehicle that interfaces an electronic method with SORCES. So it speeds the service rep's time of entering information, yet it's a system that was instituted for a variety of

products that isn't reflected in the mechanized system expense of that '89 study. It didn't exist at that time. 3 And you believe that the implementation of these processes that we've just discussed, the two 5 that you've mentioned that would have caused an increase in the PIC change, do you have any idea what 7 sort of increase in the cost of the PIC change? 8 I would say that they, both labor and 9 processes, would cause increases and/or decreases in 10 the PIC change with the components of that cost study. 11 And whether or not on average the \$4.14 is high or low, I cannot attest to. 13 l So you have no indication of whether it 14 would increase or decrease as a result of these new 15 processes? With both labor and processes, no, I cannot 17 A 18 say. Now, these two processes -- the three-way 19 compare process is used 100% for the PIC change; is that correct? 21 I do believe so, yes. 22 And then the other process that you just 23 mentioned -- I forgot --

CMSS.

Now, is that used -- what percentage of that 1 Q process is utilized for the PIC change? 2 I don't know. 3 I'd like to turn your attention to Pages 13 through 15 of your deposition where you describe the CARE process, the customer account record exchange process, for intraLATA PIC change. And Page 14, Lines 7 9 through 11, specifically you state that the transaction to MARK does the, quote, "the physical 9 work on the customer line to update that line 10 database." Is this correct? 11 Yes. 12 Could you explain what you mean by physical 13 work? 14 The line data -- the switch has a -- call it 15 a database for each line that's working in that 16 switch, every 10-digit telephone number working in 17 that switch. 18 One of the fields that MARK maintains is how 19 do I route calls originated from this 10-digit 20 telephone number. And of course it's by the type of 21 call originated and the jurisdiction of that call. And so two of the fields that the switch maintains in 23 that line database is the interLATA PIC and intraLATA

PIC which tells the switch, for example, how to route

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1	a 1+ interLATA call and a 1+ intraLATA call and
2	it's the routing instructions.
3	g so the physical work is the routing
4	instructions?
5	A The physical work in the switch is changing
6	the CIC code, for example from 288 to 222, if the end
7	user changes to MCI for either the interLATA PIC or
8	the intraLATA PIC.
9	Q For the record, could you say what do you
10	mean by the CIC code?
11	A The CIC code is the carrier's carrier
12	identification code. AT&T's CIC code, for example
13	one of their CIL codes is 288, and I do believe one of
14	MCI's CIC codes is 222.
15	When the switch sees one code or the other,
16	it tells the switch what trunk group to route that end
17	user's originating interLATA or intraLATA calls onto
18	so that that call will route to the appropriate
19	interexchange carrier.
20	Q so this physical work, if I'm understanding
21	you correctly, it's not doesn't in any way refer to
22	the labor referred to in the '89 cost study, WM-1?
23	A I'm sorry. Can you ask me
24	Q We were trying to understand what you meant.
25	by physical work, and I think I'm understanding you to
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say that it does not allude to in any way the labor that's in the first column of your Deposition Exhibit WM-1, now found in Staff's Exhibit WM-3 at Page 50; Page 3 of WM-1.

- A And that work would have been reflected in the third set under Service Activities Assignment.
 - Q Okay. And how is it reflected in that?
- That is the work that was referred to in that cost study as -- as the switch -- it's updating that line database.
- Q Now, in 1998, today, the customer line update, now is that done manually or is that automated?
- a I imagine that most of it is automated. I do not know to what extent some of it needs to still be manual. I do believe that, for example, for CENTREX much of it is still manual.
- g so in your opinion, you would conjecture, at least, that most of it is probably automated today?
- a Given that the majority of our lines are non-CENTREX, I would conjecture that most of it is automated. There still might -- or still probably is labor time involved, especially when the three-way compare process kicks out an error report that shows databases out of sync for a particular -- call it our

residential line. Someone has to investigate why 1 that's out of sync and which database is correct and go fix it. That would tend to be a manual activity. 3 I'd like to turn you to Page 16 of your deposition transcript, Line 25. Line 25 you state "We 5 consciously made the decision of splitting that B into an A and an E." Is this correct? 7 That is correct. 8 Just for clarification, could you briefly 9 describe these various transactions? What is an "A" 10 11 transaction? I'm sorry. I missed that question. 12 Could you briefly describe what an "A" 13 transaction is? 14 An "A" transaction is the transaction code 15 on a CARE feed that tells us that it's the intraLATA 16 PIC that is being changed. 17 So it's the intraLATA PIC. Then an "E" 18 transaction would be the interLATA PIC? 19 That is correct. 20 And a "B" transaction would be both? 21 Correct. 22 Now, the split that we're discussing here 23 that GTE has done, was the split the result of a 24

customer, such as IXC's, request?

A No.

Q Could you explain why the split was done? I guess you're saying it was GTE's decision. And why did GTE make that decision?

a GTE made that decision so that we could accurately provide back to the interexchange carrier the confirmation that the PIC change that they requested was performed.

accepted just a B CARE transaction and processed a
B CARE transaction and then found that either the
intralata or interlata change could not be made for a
variety of reasons, one being that that jurisdiction
of PIC was frozen on the end user's account, then we
could not provide back to the interexchange a
B confirmation CARE transaction, which the carrier
would logically be expecting confirmation on.

We would have to send either an A or an E, whichever jurisdiction we could change, which would have caused carrier inquiries. So we split the B into the A and the E, and we provide positive confirmation on those jurisdictions which we can change. Our records are then accurate, as well as the carrier's records.

Q Now, has GTE ever tested processing a B PIC

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1	change order?
2	A Have we tested processing the "B," as in
3	"boy"?
4	Q Yes.
5	A Through the system?
6	Q Yes.
7	A I mean, because obviously we accept the
8	B and then split it. We have not tested, to my
9	knowledge, taking the B downstream, because we never
10	instituted a process by which we could.
11	Q Well, in your deposition on Page 17, Lines 6
12	through 7 and 12 through 14, you state that "We could
13	not guarantee that the switch would take both PIC
14	changes at the same time." And further you go on to
15	say that it was very conceivable that the switch could
16	process one jurisdiction for the other, and I think
17	you've just indicated that.
18	If you didn't do any test processing, how
19	did you arrive at these conclusions?
20	A How did I arrive at the conclusion that the
21	switch could not process both PICs at the same time?
22	Q Right.
23	A That came basically from our switching
24	engineers that handled that worked on this project
	H -

25 with me on how are we going to implement intraLATA

equal access; and that was basically around the same time that the industry was inventing the B CARE transaction.

so at that point in time we said, what are we going to do with a B CARE transaction; can we process that as a B.

and prior to instituting the time and date stamp form of positive confirmation back to the carrier, we probably could have processed a B, but it would have been full of the same holes that our previous process was, which was basically we got tha B; we sent it downstream; we assumed that downstream did what it was supposed to do; therefore, we're telling you, Mr. Carrier, that we have performed that work.

with the time and date stamp of the switch, the engineers basically told us they could not guarantee that both of those PIC changes would be installed on the line at the same point in time, therefore, what confirmation in terms of a date and time stamp should we send back to the carrier.

Q If a B PIC change order was processed together and not split apart, and that stamp provided two sequential times, do you have any idea how much time that would save for the process?

a Sooner or later -- I do not know. Sooner or later, the switch, given its current configuration, has to populate an interLATA and an intraLATA field. There is currently, and to my knowledge, no field in the switch configuration for routing instruction that basically tells the switch "route both the interLATA and the intraLATA traffic to the same carrier because this field populated." Call it a B field.

g so is it my understanding, from what we discussed earlier regarding the interexchange carriers, that there's been no indication that they would not accept a sequential time/date stamp?

A Well, they do today. Our problem was -- is if the -- let's just say we processed the B down to the switch, and the interLATA was processed at 12:01 p.m. on a certain day and the intraLATA was processed at 1:05 p.m. on the same day, which -- and we're sending the carrier back a B confirmation, at what point in time do we tell the carrier that we installed those PIC changes.

It's either 12:01 or it's 1:05, or something in the middle perhaps, but neither one is going to be accurate. We are accurate, but -- by providing them the 12:01 on the interLATA and the 1:05 on the intraLATA.

Are you aware of any other incumbent local 1 exchange carriers in Florida that use this type of split process when they process an inter and intraLATA 3 PIC change? I am not. 5 Do you know if the interexchange carriers 6 have any problems with your processing these PIC 7 changes with the two separate times? 8 I am not. (sic) 9 Turn to Page 18 of your deposition, Lines 21 10 through 25. And we discussed the savings issue and 11 the two minutes of labor savings issue on a simultaneous PIC change for inter and intraLATA. 13 Now, since the deposition have you verified 14 that there would be -- possibly be any other savings 15 associated with the B coded PIC change in addition to 16 the two minutes of labor savings? 17 I have not done any other research since the 18 19 deposition. So your answer would stay the same? 20 Q 21 Correct. Referring to Page 20 of your deposition 22 transcript, Lines 23 through 25 where you alluded to the two minutes' savings associated with the

two-for-one simultaneous PIC change, is this time

savings solely realized when an end user contacts a GTE service representative, or does this include a CARE system change order?

- A This -- that two minutes only is realized when an end user calls the GTE business office.
- Q Turning to Page 24 of your deposition transcript, Lines 17 through 23, and this -- where we discuss if the Commission were to determine that GTE must provide the simultaneous PIC -- a B coded PIC request, what would GTE need or have to do in order to comply with such an order?
- A GTE does accept the B CARE transaction.

 What GTE does with that B CARE transaction internally

 I'm not sure should be of a concern. We accept the

 B CARE transaction.
- Q If the Commission were to order GTE that that process was not reasonable, that that -- there needed to be -- there needed not to be a split once the B transaction was received by GTE, what would GTE have to do in order to comply with such an order?
- A I do believe GTE would have to go back to switch manufacturers like Lucent and request new specifications for the intraLATA two-PIC software to recognize not only the intraLATA routing field and the interLATA routing field, but also a combined routing

field to allow for, for example, 288 to be populated in this combined routing field, and, therefore, route both interLATA and intraLATA to AT&T's POP when this field was populated.

- Q Recognizing that you're not a cost expert,
 do you have an estimate of what that would cost GTE to
 update its processes to meet that type of order?
- expense for software releases. I can testify that

 GTE's, say, bill for the intraLATA equal access switch

 software that was purchased to support the current

 releases for intraLATA equal access for the switches

 that we have deployed across GTE was about

 \$20 million. I do not know what it would cost to

 revise those specifications.
- Now, that software would have to be completely replaced or just modified in some way?
 - A I do not know.
- Q Turn to Page 33 of your deposition transcript, Lines 18 through 20; and this is something that was discussed earlier with AT&T and MCI counsel.

When questioned about the percentage of electronic CARE system orders received in 1989, the time of the cost study, you indicated that you did not know. Is that still correct?

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1	A That is correct.
2	Q Now, since your deposition, have you been
3	able to verify the percentage of electronic orders
4	received in the 1989 time frame?
5	A No, I have not.
6	g Do you believe it's in a reasonable
7	percentage to use in 1998?
8	A In 1998 whether 86% is reasonable?
9	Q Yes.
10	λ Yes, I think that's reasonable.
11	Q And why do you think it's reasonable?
12	A That's what the percentage was in June
13	of '96.
14	Q And you don't think there's been any
15	significant change since that time, June of '96?
16	A I would not think so.
17	Q So just for clarification, the 1989
18	percentage is the same as the 1996 percentage as far
19	as the percentage of automated transactions, CARE
20	transactions?
21	A I would say that the I do not know what
22	the '89 percentage is. I would say that the '98
23	percentage is reasonably close to the '96 percentage.
24	Q Do you have any idea if '89 would be lower
25	than the '96 percentage?

1 I'd say '89 would be lower than '96. And in your opinion, would it be 2 Q significantly lower or --3 It's tied directly back to interexchange carriers, basically their telemarketing activities to 5 end users. I do not know if in '96 that was 7 significantly more than it was in '89. And is that the only reason it would be 8 9 lower, in your opinion? 10 In my opinion, that's the only thing I can 11 think that would cause it to be different. 12 Turn to Page 36 of your deposition Q 13 transcript, Lines 3 through 8. In this part you were 14 questioned whether more automation of GTE processes 15 would have changed the time required for our service activities assignment, and you responded that that was 17 a fair characterization that it would require more Is this correct? 18 automation. 19 That is correct. 20 With the present degree of automation in the 21 PIC change process, do you know how much time is 22 required to perform the service activities assignment? 23 No, I do not. 24 Do you have an estimate on how it would

affect the data that's supplied in the cost study that

you filed in this proceeding? I would suspect that the amount of labor 2 involved in both service order taking and switch 3 translation activities would be lower today than it was in '89. I would also suspect that the mechanized system expense would be higher in -- higher today than 7 it was in '89. Mow, the labor reflected in that '89 cost 8 study is four minutes per service order? 9 10 Correct. Do you have any idea how much lower that 11 would be? 12 I do not. 13 Would it be more than a minute? 14 I have no opinion. 15 With the present degree of automation in the 16 PIC change process, do you know how much time is required to implement a PIC change request from start to finish? 19 (Pause) No. 20 You paused. Do you have any idea of the 21 time involved? 22

a No. I was pausing because I was really thinking through your question to make sure I understood it.

	4
1	MS. CASWELL: Can I ask for a clarification,
2	Will? When you say the time it takes to process, do
3	you mean a manual PIC change or an end
4	user-initiated PIC change order, or do you mean the
5	mechanized transaction?
6	MR. COX: Well, it's for both; first for the
7	end user, and then for the mechanic. That's a good
8	clarification.
9	Q (By Mr. Cox) So for either of those, do
10	you have any indication of the time start to finish,
11	either the manual or the mechanized?
12	A No, I do not.
13	Q Turn to Page 39 of your deposition
14	transcript, Lines 8 through 13 where you've enumerated
15	the charges that other RBOCs charge for PIC change
16	charge. Do you know how much Sprint-Florida charges
17	for its PIC change?
18	A Yes. Since the deposition, I did go back
19	and look in tariffs.
20	Q Could you state that amount?
21	a Sprint-Florida at the interstate level
22	charges \$4.80.
23	Q And how does that compare with GTE's PIC
24	change charge?

A GTE's PIC change charge is \$4.14, so it's

higher.

- Q Now, do you know if Sprint-Florida has agreed with the Commission's 30% rate additive for the two-for-one PIC change?
 - A I believe I read that they did.
- Q Last question refers to Page 43 of your deposition, Lines 15 through 16. And you state "We're doing balloting for intraLATA equal access."

Could you explain what you mean by the phrase "We're doing balloting for intraLATA equal access"?

- A Certainly. Just give me a moment to read through this in context.
 - Q Sure.
- last night, and I'm going to check my errata sheet here. That was an item that should have been indicated on the errata sheet to say: And again we're not doing balloting for intraLATA equal access; therefore, the problem was starting another 90-day clock without identical processess that started the 90-day clock in the interLATA; and that 90-day clock process began with balloting and the receipt of the ballot back from the end user.

So without doing balloting for intraLATA

equal access, you right up front couldn't emulate a 90-day clock for the free PIC change, which is why GTE instituted a process for the intraLATA PIC change of the first one is free regardless of the amount of time that has elapsed since we first offered you intraLATA equal access.

- Q With the clarification that GTE is not doing balloting for intraLATA equal access, what is meant by the term "balloting"?
- a Balloting is the term used when you first offer interLATA equal access, to send a ballot to each end user served by that central office which shows the end user which interexchange carriers have indicated to GTE that they plan on providing feature Group D switched access service to those end users and, therefore, are presubscribable to that end user.

The end user then marks the ballot and signs it, sends it back to GTE. That is the PIC which we install on the end user's line on the date of conversion to interLATA equal access in that end office.

- Q IntraLATA equal access?
- A That was inter.
- Q Inter.

A Inter. GTE has not been ordered to do any

l.	
1	intralATA equal access balloting in any of the states
2	in which GTE serves.
3	g so in your opinion, what's the purpose of a
4	ballot?
5	A The ballot's purpose is to educate the end
6	user that on a specific date in time he has a choice
7	to make on where a choice to make regarding which
8	interexchange carrier he wants to handle his interLATA
9	toll calls.
10	Prior to interLATA equal access, the end
11	user has no such choice on a 1+ dialing basis. AT&T
12	is the default carrier for all such calls.
13	g so the ballot is used as a mechanism to
14	allow the end user customer to know that he or she has
15	a choice of carrier?
16	And to indicate back to the company what
17	that choice is.
18	Q And such a mechanism, you say, has not been
19	ordered for the intraLATA equal access?
20	A That is correct.
21	MR. COX: That concludes Staff's questions.
22	CHAIRMAN JOHNSON: Commissioners? Redirect?
23	
	II.

1	REDIRECT EXAMINATION
	BY MS. CASWELL:
2	
3	Q Mr. Munsell, are the inter and intraLATA PIC
4	change processes the same for GTE?
5	A They are.
6	Q You talked with Mr. Logan a little bit about
7	PIC change rates for other companies. Do you recall
8	who has the highest PIC change rate across the states,
9	the Bell companies?
10	A Pacific Bell.
11	Q And what is that rate?
12	A \$5.26.
13	Q Does that \$5.26 rate imply anything to you
14	with regard to whether they performed a cost study?
15	a It would imply that they did perform a cost
16	study in the same time that GTE did for the FCC, which
17	would have been 1988 or 1989.
18	Q And you talked with Mr. Cox a little bit
19	about potentially modifying GTE's system to split the
20	B to process the B transaction all at once instead
21	of splitting it into A and E transactions.
22	Now, if GTE were to do that, would that have
23	any implications for PIC freeze processing?
24	a It definitely would, and that part of the
25	process of accepting and processing the B down to the

switch would have to be a recognition that one or the other jurisdiction is frozen via a PIC freeze on the end user's line, and that that B transaction actually could not be installed in the switch at that point in time when we recognized that, and it would have to be split into an A and an E or rejected entirely.

- g so would it make PIC change freezes harder, if not more -- if not impossible to do in one of the other jurisdictions?
- the end user. We would still respect and honor that PIC freeze. We would then have a decision to make on the B transaction when we found a PIC freeze in one or the other or both jurisdictions; do you reject the B entirely, or do you process that portion of the B which you can process and return that CARE transaction with the appropriate code showing which jurisdiction was updated. That would be a business decision we would have to make, but we could not process a B.
- Q Okay. And I think you mentioned a \$20 million figure with regard to the cost of implementing equal access, the software part of it, equal access. Was that cost spread over the states, do you know?
 - A Yes, it was.

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o If the Commission here ordered you to do -switch your software modifications that made it
possible for you not to split out the B transaction,
would that cost be just specific to Florida?

a No other state has even remotely indicated that that processing of B down to the switch is something that they're interested in GTE doing. So, yes, I would think it would be totally assigned to Florida.

Q And would you expect that those costs would need to be recovered in your PIC change charge?

a I would think that they would be recovered in the equal access recovery chargs.

minute. You're saying that the other states have accepted your position that -- to require -- to ask for a two-PIC change, it is acceptable to have two charges? Have they made that decision, affirmative decision?

WITHESS MUMSELL: Yes. In 16 states that is true. And the question that Ms. Caswell was asking me more specifically was, regardless of whether I charge a one or a two PIC change charges of -- if the carrier sends me a B CARE transaction, should the Commission require me to process that into the switch as a B, or

is it allowable for me as a company to split that into an A and an E transaction and process those.

other Commission has looked at that that I'm aware of, relative to your question.

Other commissions have looked at that, and 16 of the 27 states that we operate in have allowed both PIC charges to be charged when both PICs change on the same order.

COMMISSIONER CLARE: Okay.

- Q (By Ms. Caswell) Okay. And I think you discussed also with Mr. Cox the matter of how much time it takes for the system to process through the PIC change. Do you think that information is relevant at all to your recommendation that there should be two separate PIC change charges?
- A I'm sorry, Ms. Caswell; can you ask me that again?
- Q Maybe -- yeah. Maybe it's not clear. Do you recall your discussion with Mr. Cox when he asked you about how long it takes to process a PIC change transaction through the system, and I believe your answer was you didn't know.
 - A Correct.

Q Do you think that information would be at

PLORIDA PUBLIC SERVICE COMMISSION

all helpful to determining what the Commission should do in this case?

- A Absent any more concrete numbers than I've been able to provide to this Commission via my description of the processes and my testimony and my deposition, the next logical step would be a full-blown cost study of what's it cost to change an intraLATA PIC by itself and an intraLATA PIC in conjunction with an interLATA PIC on the same order. That would be the next logical step. Other than that, I do not know of what value it would be.
- Q Okay. Is GTE's policy of one free PIC regardless of when it occurs more generous than what the Commission has ordered BellSouth to do?
 - A It is.

- Q And could you explain why it is?
- A It is open-ended without -- it is open-ended. If we deployed intraLATA equal access in one of our central offices in June of '96 and the end user does not change their PIC until the year 2000, that PIC in the year 2000 will be made without charge to the end user.
- Q Okay. And last question: You talked a little bit about balloting again with Mr. Cox. I know that you weren't involved in the 1+ case here, but are

1	you aware of whether the lack agreed to do no
2	balloting in Florida?
3	A I do believe they did. Across the states
4	generally the position of both GTE and the IXCs was
5	balloting was a very confusing and expensive
6	proposition. There is no need to confuse end users
7	any more with an intraLATA ballot and perhaps have
8	them think that they're changing their interLATA
9	carrier as a result of that ballot, because we all
10	know no end user very few end users understand
11	the disminction between intraLATA and interLATA
12	calling, and try as we might, we're going to be
13	hard-pressed to educate them on that difference.
14	MS. CASWELL: Thank you, Mr. Munsell.
15	CHAIRMAN JOHNSON: One exhibit, Exhibit 1,
16	was marked but not admitted?
17	MR. COX: Yes. We would move at this time
18	WM-3 Staff's Composite Exhibit 1.
19	CHAIRMAN JOHNSON: We'll show that admitted
20	without objection.
21	(Exhibit 1 received in evidence.)
22	CHAIRMAN JOHNSON: Thank you, sir. You're
23	excused.
24	(Witness Munsell excused.)

4	1
1	CHAIRMAN JOHNSON: We'll take the next
2	witness.
3	MR. BOMD: MCI would call Tom Hyde.
4	
5	THOMAS HYDE
6	was called as a witness on behalf of MCI
7	Telecommunications Corporation and, having been duly
8	sworn, testified as follows:
9	DIRECT SEANINATION
10	BY MR. BOMD:
11	Q Could you state your name and address for
12	the record?
13	A My name is Thomas Hyde. My business address
14	is 780 Johnson Ferry Road, Suite 700, Atlanta,
15	Georgia 30342.
16	Q Did you prefile direct testimony in this
17	matter?
18	A Yes, I did.
19	Q Do you have any changes or corrections you
20	would like to make to that testimony?
21	a No, I do not.
22	Q If I was to ask you the same questions that
23	appear in your prefiled testimony today, would your
24	answers be the same?
اء	B Char would

MR. BOND: Ms. Chairman, I ask that Mr. Hyde's testimony be inserted into the record as though read. CHAIRMAN JOHNSON: It will be so inserted.

I. Qualifications

- 2 Q. PLEASE STATE YOUR NAME, BUSINESS ADDRESS, AND EMPLOYMENT.
- 3 A. My name is Thomas Hyde. I am presently providing consulting services to MCI
- 4 Telecommunications Corporation ("MCI").

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- 6 Q. PLEASE STATE YOUR BACKGROUND AND QUALIFICATIONS.
- 7 A. I have over thirty years of experience in telecommunications including installation. maintenance and design of switched and special toll services with AT&T; pricing, rate 8 and tariff development with South Central Bell and BellSouth Telecommunications 9 (BST) for various services including intrastate and interstate switched and special access: 10 and access and technology planning with the National Exchange Carrier Association 11 (NECA). My job responsibilities required that I master diverse telecommunications 12 disciplines including network design, equipment installation and maintenance, rate and 13 tariff development, project management and technical aspects of the public switched 14 network. In the 1980's, while responsible for the switched and special access rate and 15 tariff development for BST following the divestiture of the Bell System. I developed rates 16 17 and support documentation for the implementation of access. As part of that process, I 18 also had the responsibility of assuring the validity of the cost and demand inputs used in developing those rates. During this time the Federal Communications Commission 19 (FCC) held that this was the methodology to be emulated by the other Regional Bell 20 Operating Companies (RBOCs). For the past five years I have been responsible for 21 access and technology planning at NECA, responsible for planning and implementation of 22 Local Transport Restructure, Access Reform, ISDN, SONET and various other services. 23 24 I am presently providing telecommunications consulting services to MCI. I have recently

filed unbundled network element non-recurring cost testimony with the Alabama,

1		Georgia, Florida, Louisiana, and South Carolina Public Service Commissions and the
2		Tennessee Regulatory Authority. In addition, I have also recently filed Universal Service
3		Benchmark testimony with the Kentucky, Louisiana, and the South Carolina Public
4		Service Commissions and the Tennessee Regulatory Authority.
5		
6		II. Parmage of Testimony
7		
8	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY?
9	A.	The purpose of my testimony is to discuss the issue of whether GTE should be required
10		to impose a single PIC change charge plus no more than a 30% rate additive on a
11		customer who changes both interLATA and intraLATA carriers at the same time to the
12		same carrier.
13		
14	Q.	DOES GTE CURRENTLY OFFER ANY DISCOUNT WHEN A CUSTOMER
15		CHANGES BOTH INTERLATA AND INTRALATA CARRIERS
16		SIMULATANEOUSLY TO THE SAME CARRIER?
17	A.	No. GTE currently charges \$4.14 each for interLATA and intraLATA PIC changes.
18		They currently offer no discount when both are changed at the same time to the same
19		carrier. In other words, they charge \$8.28 when both are switched.
20		
21	Q.	WHAT RATE ADDITIVE SHOULD BE USED WHEN A CUSTOMER
22		CHANGES BOTH INTERLATA AND INTRALATA CARRIERS
23		SIMULATANEOUSLY TO THE SAME CARRIER?
24	A.	GTE has not yet filed any cost studies in this matter. Until I have reviewed the cost
25		studies, I cannot give a precise recommendation on the issue of what the appropriate rate

DIRECT TESTIMONY OF THOMAS HYDE

additive should be. I intend to review the cost studies filed by GTE in this matter and, if
necessary, I will file rebuttal testimony on the issue of cost. It is my understanding,
however, that GTE intends to argue that there is little, if any, cost savings when both the
interLATA and intraLATA carriers are changed at the same time to the same carrier. As
a general proposition, I am quite skeptical of any claim that when both PICs are changed
simultaneously to the same carrier there would not be a substantial cost savings due to
the overlap in work processes and activities. In a complaint against BellSouth, this
Commission has previously found a 30% rate additive to be reasonable. Commission
Order No. PSC-96-1569-FOF-TP. Considering GTE's relatively high PIC change
charges, I would anticipate that the appropriate percentage for GTE's rate additive
would be less.

DOES THAT CONCLUDE YOUR TESTIMONY?

14 A. Yes.

(By Mr. Bond) Could you please give a 1 summary of your testimony? 2 Yes. GTE has not filed a current cost study 3 for either the first or the second PIC in this proceeding. The only data presented by GTE is almost 6 ten years old. Until GTE does file a current, verifiable 7 cost study for the second PIC charge, I would 8 recommend that this Commission cap GTE's PIC change charges at a level no higher than the level this Commission ordered for BellSouth, or at a maximum 11 capped at 30% of GTE's first PIC change charge. 12 It is important that this Commission realize 13 that a PIC change charge that is too high, set too high, will limit competition. Until GTE does file a 15 current cost study, it would result in a limit of 16 competition for those consumers that wish to change 17 thair interexchange carrier or intraexchange carrier. 18 For that reason, I would recommend that the level be 19 20 capped. That concludes my summary. 21 MR. BOSD: Thank you. The witness is 22 available for cross-examination.

ME. CASWELL: Thank you. 24

1	CROSS EXAMINATION
Ì	BY MS. CASWELL:
2	
3	Q Mr. Hyde, my name is Kim Caswell. I'm with
4	GTE.
5	A Good morning.
6	Q Good morning. Judging by your background
7	statement in your testimony, it looks as if you've had
8	a lot of experience in dockets in other states. Would
9	that be correct?
10	A That's correct.
11	Q And at Page 3, Line 9 of your direct
12	testimony, you make reference to CTE's, quote,
13	"relatively high PIC change charges."
14	To whose rates are you comparing GTE's when
15	you make this statement?
16	A I was looking in the southeastern states,
17	yes; to BellSouth
18	Q BellSouth only?
19	A That was the company that I did look at,
20	yes. I compared GTE's Florida rate with BellSouth's
21	and across the southeastern region as well.
22	g so in your experience before other state
23	commissions, you have had occasion to look at other
24	Bell companies' PIC change charges other than

25 BellSouth's?

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1	A I have had occasion to look at a number of
2	interstate rates, including some interstate PIC change
3	charges; not in specifically in other dockets, no.
4	Q But are you aware that the rates for all the
5	other Bell companies are at least \$5?
6	A I am aware that the rates for the other Bell
7	companies are higher than BellSouth, yes.
8	Q And do you know what Citizens' and
9	Sprint/United's PIC change rates are in Florida?
10	A No, I do not.
11	Q Would you accept for the subject to
12	check, that they're \$5 and \$4.80, respectively?
13	A I would accept that.
14	Q So GTE's PIC change charge is, in fact,
15	relatively low when compared to the rest of the
16	country as well as the non-Bell LECs in Florida; isn't
17	it?
18	a I'm sorry. I didn't catch the last part of
19	the question. Could you repeat that?
20	Q So comparing GTE's PIC change rate with all
21	of the Bell companies' rates in the rest of the
22	country as well as the non-Bell companies in Florida,
23	it's relatively low, isn't it?
24	A It is indeed lower than the other Bell
25	companies; excluding BellSouth, yes.
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1	Q And do you know if BellSouth's PIC change
2	charge rats is above its costs?
3	A I have not reviewed BellSouth's cost study,
4	so I no, I could not answer that question one way
5	or another whether it is or is not.
6	Q Do you know if BellSouth submitted a cost
7	study in its complaint case?
8	A I have not seen one, no, so I could not
9	answer whether they have or not.
10	Q So you don't know if that 30% additive was
11	based on any cost study?
12	A No, I do not.
13	Q I'm sorry? You
14	A No, I do not know whether it was or
15	Q Okay.
16	A was not cost based.
17	Q Okay. Do you have any opinions as to why
18	BellSouth's PIC change charge rate is so much lower
19	than any other company's?
20	A An opinion?
21	Q Yeah.
22	A I couldn't answer specifically, not having
23	seen the cost studies, but I would expect that
24	BellSouth's cost study reflects a high percentage of

25 mechanical flow-through of interexchange carrier or

PIC change charges.

- Q Do you think part of the difference may be due to the fact that BellSouth did not provide features like no PIC and one free PIC unless it was compelled to do to so, while other carriers provided those things right from equal access implementation?
- a I would not be able to say one way or another until I saw a cost study.
- Q Okay. Do you know if that 30% additive in the Bell case was agreed to by Bell?
- a It's my understanding that Bell did not agree to it, they were compelled to, but I could be -- that's my understanding.
- Q At Page 3, Line 6 and 7 of your testimony, you talk about an overlap in work processes and activities when both the inter and intraLATA PICs are changed on the same order. Did you do any investigation to determine what these overlaps might be for GTE?
- A No. I was waiting until I got a verifiable current cost study to do that test.
- Q But you did see the cost study that Mr. Munsell submitted at the time of the deposition, did you not?
 - A I have seen that study, yes.

the work studies or processes and the potential 3 overlaps? No, I have not. 4 So your statement about overlaps is based 5 more so on feelings rather than facts, isn't it? 7 I would say that I have not gone over any particular GTE cost study that would show an overlap situation, because I have not yet seen a GTE cost study that would allow verification of a flow-through 10 11 process. 12 The cost listing or estimate that I saw 13 presented during the -- after the deposition certainly would not allow any kind of verification as to whether 14 there was or was not overlap. 15 16 Q Do you think the Commission should order GTE 17 to do a new cost study for purposes of this docket? 18 I think this Commission should cap GTE's 19 second PIC charge until such time as GTE does furnish 20 a verifiable, current cost study. 21 So was that a yes or a no? 22 Yes, I think they should order a current 23 cost etudy for the PIC change charge, but until such time as the current cost study is done, then I think

it should be capped at a percentage.

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Have you subsequently done any evaluation of

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1	Q Do you believe the Commission should set
2	GTE's PIC change rate below its cost in any instance?
3	A No, I do not.
4	g so how can you recommend an arbitrary cap of
5	30% or less without knowing anything about GTE's cost?
6	A That was the percentage cap level that this
7	Commission applied to BellSouth for their second PIC
8	change charge, and until such time as GTE can furnish
9	a verifiable, current cost study, then it would be
10	reasonable for this Commission to cep the second
11	charge at 30% also.
12	g so you think it's reasonable for this
13	Commission to impose on GTE a rate that was imposed on
14	BellSouth that was not, in fact, even based on a cost
15	study for BellSouth?
16	A Until such time as GTE provides cost
17	studies, yes, I do.
18	Q I believe in your summary you made a
19	reference to the fact that your opinion that GTE's
20	PIC change rate would sort of have a chilling effect
21	on competition and perhaps customers changing their
22	PICs. Did I understand that correctly?
23	A That can occur, yes.
24	Q Are you aware that 40% or more of GTE's
25	customer base changes their interLATA PICs each year?

1	<u> </u>
1	A No. I have not seen the actual churn
2	figures of PIC changes in GTE.
3	Q But do you think a figure like that implies
4	that there's any chilling effect at all of GTE's PIC
5	change charge on customers' willingness to change
6	their carriers?
7	a That would imply to me that that's probably
8	marketing driven charges from the interexchange
9	carriers via the mechanized systems rather than end
10	users. I would think that high level would have a
11	chilling effect on an end user, however.
12	g so you think the current PIC change charge
13	has had a chilling effect on customers' ability to
14	change PICs?
15	A I would think so, yes.
16	Q Do you have any proof of that?
17	A No, I do not.
18	MS. CASWELL: That's all I have. Thank you,
19	Mr. Hyde.
20	CHAIRMAN JOHNSON: Staff?
21	CROSS EXAMINATION
22	BY MR. COX:
23	Q Good morning, Mr. Hyde. I'm Will Cox. I'm
24	going to ask you a few questions on behalf of the
25	Commission Staff.
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First I'd like to you turn to, if you have a copy with you, the direct testimony filed by Mr. Munsell in this proceeding.

A Yes, I do.

Q On Page 3, Line 24 to Page 4, Line 1 of Mr. Munsell's direct, he states that the intra/interLATA procedures are identical and, hence, the costs are identical.

Now, would you agree that the intra and interLATA procedures are identical used by GTE?

- A If you reference just the procedures themselves for -- yes, I would say that they would be the same, the procedures would be, for changing.
- Q Now, if that is true, would you agree, therefore, that the costs for the intraLATA and the interLATA procedures would be identical?
- reason for the cost to be different. Where the real effect would be is on multiple PIC changes on the same order. So if an order was processed for a stand-alone intraLATA or a stand-alone interLATA, I would not see any justification for the costs to be different.
- Q So to understand that, that you would not agree that GTE is justified in charging for two PICs when a customer changes his or her intra/interLATA

PICs in a single transaction, a simultaneous transaction?

a No, I do not agree that two PICs on the same for -- that two PIC change charges for one single order would be appropriate.

I could see where there would be incremental costs associated with the PIC change charge for the additional PIC change charge, but certainly not a doubling of the existing single PIC change charge.

- Q Now, is the basis of your opinion there just a common sense perspective?
- a Partly that, yes; partly in studies that I have reviewed having to do with nonrecurring costs and those costs as they change with the advent of multiple orders, or multiple services on the same order.
- Q Could you tell me specifically which studies you have reviewed that you're referring to?
- a I have reviewed a number of nonrecurring cost studies, both in the UNE cases in several jurisdictions as well as the AT&T/MCI nonrecurring model for UNEs where it will show that -- and as well as nonrecurring cost studies for various other access elements as well where it shows that there is, indeed, efficiency savings associated with ordering two items on a same order as opposed to a stand-alone.

Q Could you be a little more specific? I'm trying to figure out how you jump from looking at these other processes to intra/interLATA PIC change process we're talking about here.

What would specifically lead you to believe that those similar efficiencies would occur here? Could you give some specific examples is what I'm asking you.

- a Specific examples of what I've looked at, or why I believe that it would apply here as --
 - Q Both. You can start with --
- where an end user requests the PIC change as opposed to a manual flow-through of an unbundled network element. There you have an interface, manual interface, if you will, or service representative interface, dealing with an end user or a customer where all of the processes that are necessary for implementing the order are taken care of under the first increment that's ordered. The second item ordered would be a small incremental add-on to the times necessary to process the order.

within the mechanized system, there you reflect, in my opinion, a smaller savings, but yet you have the savings associated with that as well as they

flow through the mechanized systems.

In the case of GTE, it would appear that these cost studies are for manual rather than for mechanised, but it is impossible to verify whether they are or are not.

- Q Any of the -- of the cost studies that you've reviewed for UNEs and whatnot that you've mentioned, could you refer to any of those specifically that were cost studies that were filed in Florida in a Florida proceeding?
 - In the Florida proceeding?
 - Q In a Florida proceeding.
 - A In any Florida proceeding?
- Q Yes.

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- A I'd have to get the exact -- I know one of the dockets is the 1140. What is it? 971140-TP was one of the proceedings, and the various other dockets associated with the unbundled network element nonrecurring charges.
- Q And how were there similar efficiencies that you could arrive at looking at those cost studies?
- A From the manual aspect when you look at the incremental costs necessary to add a second element onto the order that you're processing, that in this particular case you're looking at, in essence, a

translations charge, so that when you process through, you gather all the information necessary except for 2 one additional translations charge that has to be made.

So all of your questioning of the end user customer is handled whether you do one or whether you do both, so that the only incremental add-on, if you will, for that other PIC change would be merely a flag-on of another field saying change both PICe instead of change one; and then a certain amount of additional translations changes within the switch.

- Page 4 of Mr. Munsell's testimony on Lines Q 12 through 15, he states that the efficiency gains resulting from the two-for-one PIC change, two-for-one PIC changes, are minimal. And do you agree with this assessment?
- No, I do not, but I can't verify the validity of his statement until I do obtain a verifiable, current cost study from GTE.
- So am I to understand that Mr. Munsell's use Q of the existing '89 intraLATA -- interLATA -- excuse me -- interLATA cost study as support for his intraLATA PIC change charge in this proceeding, that is not appropriate in your opinion?
 - In my opinion, no, it is not appropriate.

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- O Is it because of the vintage or the fact
 that this type of -- the fact that we're talking about
 a simultaneous PIC of the inter and intraLATA?
 - A It's a combination of the vintage and the fact that it was a stand-alone cost study for a single PIC. As he stated himself, it predated intraLATA 1+; therefore, it isn't really applicable in my opinion, and there is a need for a new cost study to be performed that does properly reflect today's situations and today's costs.

- Q And you have no opinion how that new cost study might differ from what was filed in 1989?
- a lower rate or lower cost associated with flowing those through. But, again, until I see the cost study and get a verifiable cost study, my opinion would be, yes, it would be lower because of the mechanized systems and the improvements thereof, the melding of mechanized and manual end user changes as well.
 - Q I refer you to Page 5 of Mr. Munsell's testimony, Lines 23 through 24, and he states,
 Line 23, "Furthermore, GTEFL's existing one free PIC policy essentially achieves, to a great extent, a two-for-one PIC result." Do you agree with that statement?

A No, I do not.

- Why don't you agree with that statement?
- A Although I can't applaud GTE's current policy of allowing their end user the ability to change without charge subsequent to any balloting, I cannot agree that that does achieve to a great extent a two-for-one PIC result, because in this case we are now into a 1+ presubscription in the state of Florida, and that allows the and user or the interexchange carrier to order either one or two PIC change charges.

This is something that we can expect on an ongoing basis for the rest of the time that we have 1+ presubscription, so that it really needs to be addressed specifically on the two-for-one application and does not achieve the same results based on the deferral, in essence, deferral of balloting, which is what their current procedures do.

COMMISSIONER CLARK: Mr. Hyde, maybe I misunderstood. What do you mean by the deferral of balloting?

withess myds: GTE's current procedures, which is to allow if -- for instance, if someone ballots -- if there is a balloting and the --

COMMISSIONER CLARK: Wait a minute. I'm confused. Who says there is going to be a balloting?

I thought that was decided that there would not be 2 balloting for --WITHESS HYDE: Oh, no, no. It -- in 3 referencing his testimony on Lines 23 and 24 where he's saying "Furthermore --5 COUNTSSIONER CLARK: Hang on. 23 or 24 of 6 7 what? WITHESS HYDE: Page 5 of Mr. Munsell's 8 9 testimony. COMMISSIONER CLARK: Okay. That's 10 11 balloting. WITHESS HYDE: It's a post -- it's one free 12 PIC change charge post-balloting in an equal access 13 conversion office. 14 COUNTSSIONER CLARK: What post-balloting? I 15 don't --16 WITHESS MUMSELL: For instance, again, GTE 17 allows the one free PIC change charge after an office 18 has been balloted -- at least it's my understanding --19 after the office has been balloted post equal access. 20 Now, if an end user decides they made a 21 mistake in who they PIC'd to, or if they just failed 22 to respond and were allocated to a particular carrier, 23 GTE allows them one free change subsequent to that

balloting regardless of how long after the balloting;

but it is associated with one free after the office 2 goes equal access. COUNTSSICKER CLARK: Are there any offices 3 in Florida that are not equal access, of GTE? 4 WITHESS HYDE: I don't know if any more of 5 GTE's -- my understanding was that GTE had converted 6 equal access, but I'm not positive if there is an 7 office left or not. 8 CONSTRUCTOR CLARK: And if there isn't, 9 there would be no balloting, right? 10 WITHERS HYDE: There would be no balloting, 11 but all of their customers who had not yet exercised 12 one change would get that first change free. 13 COMMISSIONER CLARK: But that's not 14 15 balloting, is it? WITHESS HYDE: No, it's not really 16 balloting; no, ma'am. 17 CONSISSIONER CLARK: Okay. 18 (By Mr. Cox) So you would not agree that 19 what GTE has done in this area is reasonable? 20 Oh, I certainly think it's reasonable as far 21 as allowing their end users the option of changing, 22 but I do not think that it achieves the two-for-one 23 PIC result. 24

25

In other words, I think that that's -- that

1	is something that needs to be addressed separately.
2	Q I'd like to turn your attention, if you have
3	it with you, to the deposition transcript of
4	Mr. Munsell, which is Staff's Exhibit 1.
5	A I have his deposition. What page?
6	Q Yes. Page 17 of the transcript.
7	A Seventeen?
8	Q Lines 12 through 14. Mr. Munsell testifies
9	that it's very conceivable a switch could process a
10	two-for-one PIC request with two different time
11	stamps. Do you agree with him?
12	A It is conceivable, although I would think in
13	most cases they would be so close as to be but it
14	is conceivable they could be two different time stamps
15	yes.
16	Q In your opinion, are the two different time
17	stamps regarding the two-for-one PIC a problem for an
18	exchange carrier such as MCI?
19	A I don't see that it's any great problem.
20	Q Turn to Page 27 of the transcript, Lines 5
21	through 11. Page 27, Lines 5 through 11, Mr. Munsell
22	states that the two minutes' savings will translate to
23	only 8 cents or 2% of the \$4.14 savings in the
24	two-for-one PIC. Do you agree with his calculation?
25	A As far as if he calculated it, I don't agree

with the underlying concept that he's used to generate 2 | this. But, again, as I say, we're dealing with -- as near as I can understand this, his calculation was only applied to 14% of the reduction. So it's only achieving a reduction in manually processed orders. The concept there is that there is -- as I read this, his concept is that there is no savings for electronic orders.

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- And why do you disagree with his concept Q here?
- That again, looking at an electronic flow-through, that again you're looking at a pass-through of certain data electronically from the interexchange carrier to GTE.

It is certainly going to require far less data transferred through when you merely flag another identifier saying "change two PICs instead of change one PIC," so that there would be time savings associated with mechanical as well as manual; but in his application he only applied it to the manual orders.

- So you believe that there --
- I believe there to be cost savings, both mechanical and manual, and I believe that if -- a verifiable, current cost study would show that.

FLORIDA PUBLIC SERVICE COMMISSION

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1	Q And you're basing that opinion on what?
2	A On cost studies that I have reviewed for the
3	UNE elements
4	Q The same cost studies?
5	A Those same those types of cost studies
6	which are both mechanical and manual in nature.
7	Q I'd like to turn to the rebuttal testimony
8	filed by AT&T witness Guedel in this proceeding. Do
9	you have that with you?
LO	A No, I don't believe so. If I could have a
11	copy. Thank you.
12	Q Turning to Page 4 of his testimony, Line 28
13	and then through Page 5, Line 3, Mr. Guedel states
L4	that "Mr. Munsell has not provided a verifiable cost
L5	study."
16	And it's your opinion that this is not a
L7	verifiable cost study, the attachment; is that
18	correct?
L9	a of
20	Q The
21	A No, I would not say that this is a
22	verifiable cost study. It's more of a cost list than
23	it is a cost study.
24	Q Well, what do you mean by a cost list?

A There is no substantiation for the numbers

or for -- it's merely a listing of some times and a calculation based on some very old data, so that it is 2 ll not verifiable; it's not explained. And I agree with 3 the statement of Mr. Guedel on this. So you don't believe the two pat -- pages 5 Q attached in front of it offer any explanation of the 7 cost study? I'm sorry. Would you repeat --8 The two pages attached to that before the 9 actual cost study. 10 No, I don't believe that they really give 11 any type of verifiable study of the cost necessary to 12 do this function. 13 You don't think it's in -- a reasonable 14 explanation of how they arrived at the figures? 15 No, I do not, because it appears to be 16 only -- it appears to be a manual study, in essence, 17 looking at end users in a ten-year-old system. Again, 18 it's -- it appears to be, but there's not enough data 19 there to verify it. 20 Could you specifically state what some of 21 that data that you would need would be? 22 We would need some both electronic and 23 manual time flows, some hard data backing up the 24

numbers, explanation of how they're flowed through; a

normal cost study in other words.

- Q Turning to Page 5 of Mr. Guedel's testimony,
 Lines 3 through 18, Mr. Guedel indicates that
 Mr. Munsell's method of determining an appropriate
 rate for the additional PIC is flawed, and he suggests
 a TSLRIC methodology. Would you agree TSLRIC is the
 appropriate cost methodology to use?
 - A Yes, I would.
 - Q And why would you agree?
- a That would more appropriately reflect the cost incurred by GTE in the provisioning of this particular service and function by looking at a total service long run incremental cost. It will include more appropriately and more reasonably all of the costs necessary to implement this.
- g so if the Commission were to determine that TSLRIC is the appropriate costing model, do you believe that the rate of \$4.14 for a PIC change charge that GTE has proposed would be different?
 - A Yes, I do.
- Q And how do you believe that would be different?
- a I believe it would be significantly lower, especially when you meld in the mechanical 86% mechanised interface order placing. In other words,

1	
1	only 14% of the orders processed here are actually
2	done in a manual end user basis.
3	I would expect that the cost study would be
4	significantly lower because of the mechanical
5	majority of mechanically interfaced orders.
6	Q Using what GTE has filed, including those
7	percentages, have you come up with an estimate of how
8	much lower that it would be?
9	a My estimate would be that I would expect it
10	to be somewhere between 70 and 80% lower, but that is
11	an estimate, again based strictly on the percentages
12	that I have in.
13	COMMISSIONER DEASON: Excuse me 70 to 80%
14	lower than what?
15	WITHES EXDS: Than the \$4.14.
16	COMMISSIONER DEASON: If it were done on an
17	incremental cost basis?
18	WITHES HYDE: If it were done on a TSLRIC
19	basis with the proper melding of the mechanized
20	majority of the orders.
21	COMMISSIONER DEASON: Have you seen any
22	study in another state?
23	WITHES EYDS: No, I have not, not
24	specifically on the PIC change, but I have seen the
25	studies that reflect mechanized flow-through of

orders, and I would expect that type of reaction here as well.

- Q Turning to Page 7 of Mr. Guedel's testimony
 Lines 10 through 12, Mr. Guedel states that the
 Commission should not allow GTE any rate relief in
 addition to that allowed to BellSouth. Do you agree
 with Mr. Guedel's position here?
 - A Yes, I do.

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- Q And what's the basis of your position?
- A Again, we're -- until such time as GTE does furnish a verifiable, current cost study, then we should -- this Commission should not simply allow them to charge two PIC change charges for a second PIC ordered on the same order, because that would provide them with an overrecovery of their costs potentially, a significant overrecovery, until, as I say, we could see their cost studies.
- Q Why do you agree that the Commission needs to compare what it did to BellSouth to GTE here?
 - A I'm sorry? Could you --
- Q Why do you -- why would you agree with them that we need to compare to Bellsouth -- what the Commission has ordered with regard to Bellsouth?
- Mell, again, in -- my understanding of the BellSouth order is that BellSouth has not actually

provided a cost study, supportable cost study, for the second PIC on the same order. And this Commission determined that until such time -- my understanding 3 this Commission determined that such time -- until such time as BellSouth would do that, that they would be capped at 30% of their first PIC charge for the second. I see no reason for this Commission to treat 7 GTE differently than BellSouth. Turning to last question, turning to Page 7, 9 Q Lines 22 through 24, Mr. Guedel states that the 10 competition for presubscribed customers depends on the 11 customer's ability to change its PIC. Now, do you 12

A Oh, absolutely.

agree with Mr. Guedel?

- Q Do you know the percentage of GTE's customers that directly call in their PIC changes to GTE's business offices?
- A It is my understanding that approximately 14% of their customers do so.
- Q And do you agree with GTE that it is only 14% that call in? Is that the only data that you have?
- A That's the only data I have. I can neither agree or disagree. I'm relying on their data.
 - MR. COX: Staff has no further questions.

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Thank you, Mr. Hyde. CHAIRMAN JOHNSON: Commissioners? 2 COMMISSIONER JACOBS: I have a couple. 3 Mr. Hyde, are you familiar with Mr. Munsell's testimony on how GTE would process an order that has two PIC changes on it? 6 WITHESS HYDE: Yes, I am. 7 COMMISSIONER JACOBS: And could you explain 8 to me what your understanding of that is? 9 WITHESS HYDE: Well, my understanding here 10 is, again looking at his testimony, is that -- let me 11 get a specific out here -- that -- and I'd rather 12 quote this from him. (Pause) 13 Again, looking at his testimony, the only 14 savings associated with the processing of these orders 15 is strictly on the manual -- 14% manual order. He 16 hasn't even addressed the electronic at all. 17 COMMISSIONER JACOBS: Okay. It was my 18 understanding that they actually take those orders and 19 split them out into two different transactions that 20 they actually process at the switch level. Was that 21 correct? 22

COMMISSIONER JACOBS: Accepting that to be

WITHESS HYDE: That's what he said.

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no way of verifying that.

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1	the case, what impact would that have on the cost, and
2	specifically on the legitimacy of costs for a of
3	charging two separate prices for each individual PIC
4	change?
5	In other words, would the fact of separating
6	out those two transactions justify the cost of that
7	second PIC change?
8	WITHESS HYDE: I do not believe so. I do
9	not think that separating it out would justify a full
10	two charges, especially on the mechanized basis, which
11	is the majority of cases.
12	Again, I don't believe it would justify
13	that, and I think this Commission would be justified,
14	though, in capping GTE's charges until such time
15	for the second PIC until such time as they do present
16	a current, verifiable cost study.
17	COMMISSIONER JACOBS: Okay. Thank you.
18	CHAIRMAN JOHNSON: Redirect?
19	MR. BOMD: No redirect.
20	CERIENAM JOHNSON: There were no exhibits.
21	Thank you, sir. You're excused.
22	(Witness Hyde excused.)
23	
24	CEATHMAN JOHNSON: We'll take a short break,
25	ten-minute break.

1	(Brief recess.)
2	
3	CHAIRMAN JOHNSON: We're going to go back on
4	the record.
5	MR. LOGAN: Thank you, Chairman Johnson,
6	ATET would call Mike Guedel to the stand, please.
7	
8	MIRE GUEDEL
9	was called as a witness on behalf of AT&T
10	Communications of the Southern States, Inc. and,
11	having been duly sworn, testified as follows:
12	DIRECT EXAMINATION
13	BY MR. LOGAN:
14	Q Mr. Guedel, can you state your name and
15	business address for the record, please?
16	A Yes. My name is Nike Guedel. My business
17	address is 1200 Peachtree Street, Atlanta, Georgia
18	30309.
19	Q And are you the same Mike Guedel that
20	prefiled rebuttal testimony in this docket?
21	A Yes, I did.
22	Q If I were to ask you the questions contained
23	in that rebuttal testimony today, would your answers
24	be the same?
25	A Yes, they would.

MR. LOGAM: Chairman Johnson, I'd move that Mr. Guedel's prefiled rebuttal testimony be inserted into the record as though read. CHAIRMAN JOHNSON: It will be so inserted.

1		REBUTTAL TESTIMONY OF MIKE GUEDEL
2		OF BEHALF OF ATST COMMUNICATIONS
3		OF THE SOUTHERN STATES INC.
4		
5		BEFORE THE
6		PLORIDA PUBLIC SERVICE COMMISSION
7		DOCKET NO. 970826-TP
8		
9		FILED: JANUARY 9, 1998
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13	Q.	WILL YOU PLEASE IDENTIFY YOURSELF?
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15	A.	My name is Nike Guedel and my business address
16		is AT&T, 1200 Peachtree Street, NE, Atlanta,
17		Georgia, 30309. I am employed by AT&T as
18		Manager-Network Services Division.
19		
20		
21	Q.	PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND AND
22		WORK EXPERIENCES.
23		
24	A.	I received a Master of Business Administration
25		with a concentration in Finance from Kennesaw
26		State College, Marietta, GA in 1994. I
27		received a Bachelor of Science degree in
28		Business Administration from Miami University,
29		Oxford, Ohio. Over the past years, I have

1		attended numerous industry schools and seminars
2		covering a variety of technical and regulatory
3		issues. I joined the Rates and Economics
4		Department of South Central Bell in February of
5		1980. My initial assignments included cost
6		analysis of terminal equipment and special
7		assembly offerings. In 1982, I began working
8		on access charge design and development. From
9		May of 1983 through September of 1983, as part
10		of an AT&T task force, I developed local
11		transport rates for the initial NECA interstate
12		filing. Post divestiture, I remained with
13		South Central Bell with specific responsibility
14		for cost analysis, design, and development
15		relating to switched access services and
16		intraLATA toll. In June of 1985, I joined
17		AT&T, assuming responsibility for cost analysis
18		of network services including access charge
19		impacts for the five South Central States
20		(Alabama, Kentucky, Louisiana, Mississippi, and
21		Tennessee).
22	Q.	PLEASE DESCRIBE YOUR CURRENT RESPONSIBILITIES.
23		
24	A.	My current responsibilities include directing
25		analytical support activities necessary for
26		AT&T's provision of intrastate communications
27		services in Plorida and other southern states.
28		This includes detailed analysis of access
29		charges and other Local Exchange Company (LEC)

1		fillings to assess their impact on Arer and its
2		customers. In this capacity, I have
3		represented AT&T through formal testimony
4		before the Florida Public Service Commission,
5		as well as regulatory commissions in the states
6		of Georgia, Kentucky, North Carolina, and South
7		Carolina.
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10	۵.	WEAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?
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12	A.	The purpose of my testimony is to rebut the
13		testimony of Mr. Munsell of GTE. I will show
14		that GTE has not presentel sufficient evidence
15		in this case to justify the Commission's
16		adoption of GTE's recommendation. I will
17		recommend that the Commission establish GTE's
18		rate for the additional PIC (Primary
19		Interexchange Carrier) similar to that
20		established for BellSouth in an earlier
21		proceeding.
22		
23		
24		A. WEAT IS MR. MUMSELL'S RECOMMENDATION?
25		
26	A.	Mr. Munsell appears to be recommending that GTE
27		establish its charge for an additional PIC
8		change at the level equivalent to the current
9		PIC change charge of \$4.14. Therefore, if a

•	Castomer acts to coming and amount and one
2	would charge that customer \$4.14 for the
3	service. If the customer were to
4	simultaneously change both its interLATA PIC
5	and its intraLATA PIC (through the same service
6	order), GTE would charge the customer \$8.28 for
7	the service - i.e., two PIC change charges.
8	
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10	A. WHAT IS THE BASIS FOR MR. MUMSELL'S
11	RECORDENDATION?
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14	A. Mr. Munsell proposes an analysis that
15	offers to subtract the estimated incremental
16	cost savings associated with the additional PIC
17	change from the current PIC change charge.
18	Mr. Munsell then asserts that the incremental
19	cost savings associated with the additional PIC
20	change is negligible. He then concludes that
21	the Commission should set the additional PIC
22	change charge at the current PIC change charge
23	level.
24	
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26	A. IS MR. MUMBELL'S AMALYSIS APPROPRIATE?
27	
28	A. No. First, Mr. Munsell has not provided
29	any substantive support (i.e., a documented and

1	verifiable cost study) for the assertion that
2	the incremental cost savings will be
3	negligible. Second, even if Mr. Munsell's
4	estimates of the cost savings were accurate
5	(which is not at all clear), the methodology of
6	determining an appropriate rate for the
7	additional PIC by subtracting the incremental
8	cost savings from the current PIC rate, would
9	only seem reasonable if the current PIC rate is
10	set at TSLRIC (Total Service Long Run
11	Incremental Cost). If the current rate
12	includes contribution in excess of TSLRIC, or
13	is based upon some embedded cost analysis, Mr.
14	Munsell's process would allow GTE to double-up
15	on current contribution levels in addition to
16	recovering the additional costs associated with
17	the additional PIC change. This is not
18	appropriate.
19	
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21	A. DOES \$4.14 APPEAR TO BE A REASONABLE
22	ESTINATE OF GTS'S TSLRIC OF PROVIDING A PIC
23	CHAMGE?
24	
25	A. No. BellSouth currently charges \$1.49 for
26	PIC change in Florida - a rate that I
27	understand to be in excess of BellSouth's cost.
28	If GTE can be as efficient as BellSouth in the
29	provision of this service - and it should be on

a forward looking basis - then its costs will be similar to those of BellSouth. Therefore, the \$4.14 rate appears to be well in excess of GTE expected TSLRIC.

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8 A. IF THE CURRENT RATE OF \$4.14 IS FOUND TO
9 BE IN EXCESS OF TSLRIC, WHAT IS THE APPROPRIATE
10 METHODOLOGY FOR DETERMINING THE ADDITIONAL FIC
11 CHARGE?

12

Optimally, if the current rate is found to be 13 A. in excess of TSLRIC, then the current rate 14 should be reduced to the TSLRIC level. The 15 additional PIC rate can then be calculated by 16 subtracting the incremental cost savings 17 associated with the additional PIC from the 18 cost (TSLRIC) of providing the first PIC 19 change. However, if the current rate is 20 maintained, then the additional PIC rate should 21 be calculated by subtracting from the current 22 rate: 1) the contribution in excess of TSLRIC 23 associated with the current rate and 2) the 24 incremental cost savings associated with the 25 additional PIC. Alternatively, GTE could 26 provide a specific TSLRIC study for the 27 additional PIC change charge and set the rate 28 29 at that level.

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A. IF CONCLUSIVE STUDIES ARE NOT PROVIDED TO
DETERMINE THE TSLRIC OF PROVIDING THE PIC
CEANGE, AT WHAT LEVEL SHOULD THE CONMISSION
THE REPORT OF THE ADDITIONAL PIC RATE FOR GTE?

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If conclusive studies are not made available 9 A. and verified, the Commission should not allow 10 11 GTE any rate relief in addition to that allowed to FellSouth. Thus, the Commission should 12 establish GTE's additional PIC charge at \$.49 -13 the level allowed to BellSouth - or at the 14 extreme, limit GTE's additional PIC rate to 30% 15 of its current PIC charge. 16

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19 A. WHY IS IT IMPORTANT TO SET PIC CHANGE 20 CHARGES AT TELRIC LEVELS?

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Competition for presubsribed customers depends 22 A. 23 upon the customers ability to change his/her PIC. Therefore, charges for PIC changes, at 24 any level, offer some barrier to competition. 25 While it is appropriate to allow a company some 26 means of recovering costs associated with the 27 provision of the PIC change service, it is not 28 appropriate to inflate those charges beyond the 29

level of cost. Such elevated rates simply pose an unnecessary barrier to competition. 5 Q. DOES THIS CONCLUDE YOUR TESTINOMY? 7 A. Yes.

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- Q (By Mr. Logan) Mr. Guedel, do you have a summary of your testimony?
 - A Yes, I do.
 - Q Could you provide that to the Commission?
- The purpose of my testimony is to demonstrate that GTE has not presented sufficient evidence in this case to justify the Commission's adoption of GTE's recommendation.

I recommend that the Commission establish GTE's rate for the additional PIC similar to that established for BellSouth at an earlier proceeding.

cost relationships. However, at the time of filing of my rebuttal testimony, GTE had not offered any cost studies supporting its arguments and has chosen to present its case through the testimony of Mr. Munsell who, by his own admission, is not a cost expert.

Subsequent to the filing of my testimony,
GTE did offer a three-page summary, which it has
characterised as a cost study, and offered support for
this summary through the deposition of Mr. Munsell.
However, far from bolstering its case, Mr. Munsell's
deposition actually reinforces many of the concerns
that I had initially raised through my rebuttal
testimony.

- 1	· · · · · · · · · · · · · · · · · · ·
1	I believe Mr. Munsell stated I believe it
2	was in his summary that the Commission arrived at
3	the 30% cap in the BellSouth case in the absence of a
4	cost study; and I submit to this Commission that
5	they're in exactly the same position here with GTE.
6	We do not have a cost study and, therefore,
7	I recommend that we take the same course that the
8	Commission took in the BellSouth case and cap GTE's
9	second PIC charge at 30% of its first PIC.
10	Thank you.
11	MR. LOGAM: ATET would tender Mr. Guedel for
12	cross-examination.
13	CHAIRMAN JOHNSON: GTE?
14	MS. CASWELL: Yes.
15	CROSS EXAMINATION
16	BY MS. CASWELL:
17	Q Good morning, Mr. Guedel. Kim Caswell with
18	GTE.
19	A Good morning.
20	Q In its complaint case, I think we've
21	discussed this has been mentioned several times
22	that BellSouth's additive for the additional PIC
23	change charge was 30%, right? Is that your
24	understanding?

a It's my understanding.

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1	Q Put what you're recommending here for GTE is
2	a much lower percentative percentage additive,
3	about 12%; isn't that true?
4	A I don't understand your question.
5	Q Okay. I think your primary recommendation
6	is that GTE should be allowed to charge only 49 cents,
7	because that's what Bell charges on the 30% additive,
8	correct?
9	A Yes, I recommended to the Commission I
10	actually recommended two possibilities for the
11	Commission.
12	Q And that was the first one, correct?
13	A And that was the first one.
14	Q And my math may not be so good, but would
15	you say that 49 cents is about 12% of \$4.14, which is
16	our current intraLATA PIC change charge?
17	A It probably would be in that range, sure.
18	Q Okay. So that would, again, be much lower
19	than the additive given to Bell, wouldn't it?
20	a If the Commission moved to prescribe the
21	charge on the absolute amount, it would be lower than
22	the 30%, absolutely.
23	Q Uh-huh. And would it be correct to say that
24	you believe two full PIC change charges are
25	unwarranted because of the efficiencies of making two
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changes on the same order?

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- a I believe everybody agrees here that there are some efficiencies, including GTE. The question is what they are, and I have not seen a cost study to tell me that.
- Q Did you do any investigation or discovery concerning GTE's PIC change work processes or systems?
 - A Not to my knowledge.
- g so your recommendation is based on assumptions rather than any facts that you've uncovered; is that right?
- A My recommendation is based on the situation that there are no facts with respect to costs presented in this case. And since there are no costs presented in this case, I recommend the Commission fall back on its previous decision, or at least the approach of its previous decision.
- Q And in your summary I think you -- it was your impression that there was no difference between this case and the Bell case. But isn't it true that BellSouth agreed to the 30% additive in the first instance in the Bell case?
- a They may have. I'm not sure of that. I'm not sure that matters.
 - Q Wasn't the Bell case also a complaint

1	against Bellsouth, whereas there's been no complaint				
2	lodged against GTE?				
3	A I think legally, technically that is a				
4	correct statement. This is the docket, however, of a				
5	very similar investigation. The legal course was a				
6	little different in getting here.				
7	Q Uh-huh. And the 30% additive in the Bell				
8	case wasn't based on any cost study by BellSouth or				
9	anything else, was it?				
10	A No, it was not. There was no cost study				
11	presented there by BellSouth and, consequently, the				
12	Commission took the course they took. And I we're				
13	in the same situation here.				
14	Q And BellSouth's 30% additive and agreement				
15	to accept that additive was based on BellSouth's own				
16	analysis of its work processes, wasn't it?				
17	A Could you repeat that?				
18	Q Wasn't the 30% arrived at there based on				
19	BellSouth's own analysis of its work processes; in				
20	other words, BellSouth agreed that the efficiencies				
21	were about 70% doing the two-for-one PIC?				
22	A Again, I don't think they put forth any cost				
23	studies. To the extent they agreed with the number,				
24	they probably agreed with the efficiencies.				
25	Q And do you know if they had a panel				

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1	investigating their work processes to determine the
2	efficiencies?
3	A Again, I don't know what they did. I don't
4	think any data was submitted in that case to tell us
5	what they did.
6	Q Did you read the order in that case?
7	A It's been a while, but I probably have.
8	Q And did you read the Staff recommendation?
9	A No, I have not.
10	g So do you recall from the order that what
11	that 30% was based upon?
12	A I don't recall the specifics of it. I'm
13	assume I understand it to be besed on at least
14	in part on the efficiencies; but, again, in the
15	absence of a cost study, I believe it was not totally
16	documented, the amount. The absolute amount was not
17	totally documented.
18	Q Right; and it was, in fact, BellSouth's own
19	account of its work process is that what that was
20	based upon
21	A It may well have been based upon
22	BellSouth's
23	Q Okay. And there was no requirement for
24	BellSouth's additive to be set at TSLRIC, was there?

A I don't believe that there is a

requirement -- there was a requirement for that. I'm not asking for one to be set here.

Q Then maybe I'm confused. I thought you were recommending, at least in the alternate, that GTE should do a cost study at TSLRIC to determine what its PIC change charge should be.

In the alternate that's what they should do.

If -- we've a very complicated -- well, we have a simple situation here. We don't have any cost study so we have -- we have a precedent to rely on.

ought to do TSLRIC cost studies, because from pricing -- from a pricing standpoint, the only costs that are really relevant in influencing the selection of a price are the total service long run incremental costs.

subtraction methodology where you attempt to glean efficiencies and then subtract them from previously established costs, you've got to make sure that your costs are the same, that you're working from a TS -- that you're subtracting incremental costs from incremental costs and you're not subtracting incremental costs.

Lot of ifs here. But the bottom line is we

don't know the answers to these questions. We don't have the cost studies, and we are asked to make -- the Commission is asked to make a decision in the absence of cost studies; and, therefore, my recommendation is that we go with the 30% cap, same as BellSouth.

- Q Why wouldn't your recommendation be for GTE to do a cost study rather than going with an arbitrary 30% cap?
- a I believe GTE fully had the opportunity to do a cost study and present it in this case if that's what they close to do. They did not choose to do that. They chose instead to assert that the retes should be the same.

I have no problem with them doing a cost study. I think it's a little late at this point in time, but I do believe they had the opportunity.

- Q GTE did submit a cost study, at least we consider it a cost study. I know that you may differ.
 But did we not submit a cost study?
- A No. GTE submitted three pages of information, I believe, in conjunction with the deposition of Mr. Munsell. That was at least a month and a half after my rebuttal testimony was filed.

And let's keep in mind what we have here in this three pages. We have three pages of information

that were retyped by Mr. Munsell from documents,
probably limited documents, regarding a cost study
that GTE had prepared in 1989 and submitted to the
PCC. We don't know what was in that study that

Hr. Munsell did not retype.

It would have made some sense, I think, if GTE was sincere about putting that cost study, to put the whole thing in front of us. They filed it with the FCC. Why not with the Florida Public Service Commission? Instead we get three retyped pages.

I have a very difficult time accepting three retyped pages as a cost study. In fact, I do not accept it as a cost study.

- Q Was there any opposition to GTE's cost study that you know of at the FCC, or has there been recently any opposition to that cost study?
 - A I do not know.
- g So your recommendation here, rather than having GTE perform a new cost study, would be to accept an arbitrary 30% that was not based on any cost studies for BellSouth. Am I correct in that conclusion?
- A Not completely. My recommendation is, usa the 30%. I believe GTE had the opportunity to file a cost study, and they chose not to. If they would like

to do that after this Commission has made a decision here and gone with 30% and GTE wants to then file a cost study and try to change its rates or whatever the 3 | procedure might be, I will look at the cost study when it's filed. 5 I don't think there's anything to prevent 6 them from doing that. I don't think they should delay 7 this decision when they've had sufficient opportunity to make their case and have chosen not to. 9 So you don't believe the Commission should 10 order GTE to do a cost study? That's the bottom line, 11 l go with the 30%? 12 II For purposes of this docket I'm willing to 13 go with the 30%. 14 Are the interLATA PIC change charges set at 15 TSLRIC? 16 Well, probably not. 17 Has any state ordered GTE or anyone else to 18 set their PIC change charges using the TSLRIC 19 methodology? 20 I don't know. 21 Do you have any opinion on that? 22 No. 23 At Page 5, Line 27 of your testimony, you 24

state your understanding that BellSouth's \$1.49 PIC

change rate is in excess of BellSouth's TSLRIC for the services. What is the basis for that understanding?

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a Well, I think there's two. BellSouth -first, BellSouth has traditionally maintained before
this Commission that they price all of the services
that they offer in excess of their total service long
run incremental costs with the possible exception of
basic residential service.

That has been their position for many years before this Commission as well as before commissions throughout the south, so there's no reason for me to believe that they would have made an exception for this PIC charge.

secondly, they have submitted a cost study with the Federal Communications Commission that justified the \$1.49 and said "this is our cost." So based upon those two ideas, I'm reasonably comfortable that BellSouth's rate is in excess of its TSLRIC.

- Q Did the FCC require TSLRIC cost studies?
- At the time this was filed, I'm not sure. I don't believe they did. In fact, there's no indication that the study that GTE submitted to the FCC was a TSLRIC study. The Bell study might not have been TSLRIC either. It may have been a heavier study than that. In other words, the cost may be higher

than a TSLRIC cost would have been.

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- Okay. But whatever the -- whatever the cost methodology, I think you just indicated that you accept that \$1.49 as BellSouth's costs because they filed that study with the FCC, whereas you won't accept that \$4.14 is GTE's cost when we also filed a study with the FCC at the same time. Am I understanding that correctly?
- No, you're not. What my statement is, is that I'm reasonably sure that BellSouth's charges cover their total service long run incremental costs. That's basically my statement.

I'm also sure that GTE's rate covers its total service long run incremental cost, but probably by a significantly greater percentage.

- Didn't BellSouth in its complaint case 0 specifically state that that \$1.49 rate was not based on any cost study?
 - Could you repeat that?
- Didn't BellSouth specifically state that its 0 PIC change rate wasn't based on any cost study?
 - I'm not aware if they did or they did not.
- Did you testify in the BellSouth complaint 23 24 case?
 - No, I did not.

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1	Q Do you know that anyone testifying on behalf
2	of the Interexchange Carriers Association did
3	anyone there favor setting additional PIC change
4	charge rates at TSLRIC that you know of?
5	A I do not know.
6	Q Are you aware that PIC change charge rates
7	for Bell companies in other states all exceed \$5?
8	A I believe they're either \$5 or in excess of
9	\$5; that's correct.
10	Q And those are all higher than GTE's rate,
11	aren't they?
12	A They are all higher than GTE's rate. I'm
13	not sure that means anything.
14	Q Well, I mean, since we've been discussing
15	PIC change rates in relative terms, I think it may
16	mean something, and I mean, wouldn't you say that
17	BellSouth's \$1.49 PIC change charge is unusually low
18	in comparison to all of the other Bell companies in
19	the country and, in fact, all of the other ILECs in
20	Florida?
21	A Yes, BellSouth's rate is lower than the
22	other RBOCs, but let's keep in mind the process
23	through which the RBOCs established those \$5 rates.
24	Mr. Munsell in his deposition pointed out
25	that the FCC said there would be a \$5 cap and then you
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couldn't go above \$5 unless you produced a cost study that justified a rate above \$5. The FCC didn't say anything about producing cost studies below \$5.

of these companies -- and there's five of them that have the even \$5 rate -- performed internal cost studies, found that costs were significantly less than \$5, maybe even as low as a buck and a half, and decided, well, we'll acquiesce into taking the \$5 rate and not file cost studies. So I --

- Q Well, that's just --
- a -- the fact that that could happen tells me that the \$5 doesn't mean a whole lot about the costs.
- Q But that's purely an assumption on your part, isn't it, that these companies did not do any cost studies?
 - A Oh, it is. I don't --
- Q Or that they did do them and they came out below --
- A I have -- I do not know if they did the cost studies or if they did not do the cost studies. I'm saying that is a possibility.
- Q Okay. And were you here this morning when you heard that Pacific Bell has a higher rate than \$5?
 - A Yes, I was.

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1	g so would that imply, based on what you just
2	said, that they did do a cost study?
3	A It's my understanding. I have not seen
4	their cost study, but it's my understanding from
5	Mr. Munsell's testimony that they did provide a cost
6	study.
7	Q And they have the highest PIC change rate in
8	the country with regard to BOCs, don't they?
9	A To my knowledge, that's correct.
10	g Now, one of the grounds for the IXCs'
11	complaint against BellSouth before this Commission was
12	that it had not provided one free intraLATA PIC to
13	existing customers; is that correct?
14	A I don't know that. I can't I don't
15	remember that for a fact. Could be.
16	g so your recollection of the order, isn't
17	that is not good. Would that be fair to state?
18	A With respect to that issue, that's correct.
19	Q The Bell complaint case.
20	a With respect to that question, that's
21	correct.
22	Q Do you recall whether AT&T in the context of
23	the complaint case agreed that BellSouth should be
24	allowed to recover its costs associated with the one
25	free PIC measure?

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1	A Again, I don't recall that specifically, but
2	I believe that that would have been the case. We
3	allow companies to recover at least their total
4	service long run incremental cost.
5	Q And have you recommended well, now, you
6	didn't recommend TSLRIC in that case, did you, though?
7	a I don't I don't know what we recommended
8	in that case.
9	Q Okay. Have you recommended any similar cost
0	recovery for GTE of its one free PIC charges? Costs,
1	I mean.
.2	A Essentially I have not. Essentially what I
.3	have eaid is that in the absence of cost information,
.4	the Commission should take a course similar to the
.5	course they took in the BellSouth case. That's really
.6	the purpose and direction of my testimony here.
.7	Q Can you turn to Page 6 of your testimony,
.8	Lines 13 to 15?
9	A Yes.
0	Q You say if the current rate is found to be
1	in excess of TSLRIC, then the current rate should be
2	reduced to the TSLRIC level. When you talk about
3	current rate, do you mean the current interLATA PIC

24 change rate?

Q So are you recommending that the Commission
in this proceeding reduce the interLATA PIC change
charge?
A I don't know if the Commission has the
authority to do that in this proceeding. As I point
out in my response, optimally that is what should be
done, if the Commission feels thay have the authority
to do that and, again, we don't know what the
TSLRICs are because we don't have any study on the
table that that would be appropriate action on the
part of the Commission if, indeed, they felt that that
should be done. But, again, that's an optimal state,
and I don't know if thet's a possible state.
Q Do you know if AT&T has complained to the
FCC about GTE's interLATA PIC change rate?
A I don't know.
Q Do you think it would be acceptable for this
Commission to set a PIC change rate that was below
GTE's costs, even its TSLRIC costs?
A Certainly not its TSLRIC cost. GTE should
be allowed to recover its TSLRIC cost.
Q But nothing in excess of TSLRIC, correct?
A Well, you know, we can argue about the small
-tues whether it is st shows MSIDI/ or something like

25 | that. The TSLRIC is the proper cost to use for

pricing decisions.

If the Commission ordered GTE, for example, to price below GTE's estimate of a fully distributed cost, that would be completely appropriate.

- Q Do you recall testifying in any other proceeding that if a company does not recover its overheads, it will go out of business?
- a That's a pretty broad question. I don't -if you could be more specific, I might be able to
 answer that.
- Q I don't have the transcript here with me, so we'll just rely on that.

On the bottom of Page 7 of your testimony you describe PIC change charge rates as being a barrier to competition. Do you have any evidence to support your view that GTE's PIC change charge has stopped any customers from making carrier changes they otherwise would have?

Mo. I have not interviewed any customers in GTE territory. The basis of what I said there is simply almost every price, almost every service that is offered by every company has some price elasticity; that some change in price is going to somehow affect demand, and there's -- there may be an exception to thet, but there's very, very few exceptions to that.

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1	So a higher price is going to discourage
2	customers from changing. Now, is that a is the
3	elasticity, you know, negative .10 or is it negative
4	.05 or is it negative .5, I don't know the answer to
5	that question, but I think there's going to be some
6	impact.
7	Q But you have no proof of that, do you?
8	A As I said, I have not interviewed customers.
9	I do not know that.
10	Q Do you know what percentage of GTE's
11	customer base changes carriers on an annual basis?
12	A No, I do not.
13	Q Would you accept that it's more than 40%?
14	A I have haven't seen any testimony to that
15	effect, but I that wouldn't surprise me nor would
16	it change anything I've written in my testimony if
17	indeed that were true.
18	Q Do you know that GTE's intraLATA PIC change
19	charge in Texas, as reflected in its tariffs, is
20	\$4.48?
21	A I don't know that.
22	Q Would you accept that number, subject to
23	check?
24	a Okay.
25	Q Do you know that AT&T specifically asked the

Texas Commission to approve GTE's intraLATA tariffs, including that charge, on an expedited basis? 2 I don't know that. 3 Maybe I can show you a letter. (Pause) I'll just give you a moment to look at that. Tell me 5 when you're ready for the next question, please. 6 (Pause) I've read the letter. 7 And does it indicate to you that AT&T, at 8 least in Texas, asked the Commission to approve GTE's 9 intraLATA equal access plan, which would include its 10 PIC change charge, on an expedited basis? 11 I see the line you've written. And, again, 12 I don't know -- in all fairness, I don't know who 13 Katherine K. Mudge (phonetic) is. 14 Well, perhaps you can just read the 15 underlined portion --16 I can read the underlined --17 -- at the bottom. 18 -- portion. I can't identify --19 20 Okay. -- the letter. 21 22 Okay. The underlined portion says "AT&T requests 23 that the Commission approve GTE's plan and tariffs on

an expedited basis."

Again, I don't know what plan or what 1 tariffs or why, but that's what it says. 2 I MS. CASWELL: That's all I've got. Thank 3 you, Mr. Guedel. 4 CHRISMAN JOHNSON: Staff? 5 CROSS SYMMINATION 6 7 BY MR. COX: Good morning, Mr. Guedel. I'm Will Cox on 8 behalf of Commission Staff. I have just a few 9 questions. 10 l First I'd like to refer to Mr. Munsell's 11 direct testimony starting on Page ', Line 24, where he talks about the fact that since the 13 l intraLATA/interLATA procedures are identical, the costs are identical. 15 l Would you agree that the procedures for the 16 intralATA and interLATA PIC changes are identical for 17 GTE? 18 II Well, that's Mr. Munsell's testimony. I 19 don't know the answer to that question. 20 l But you have nothing to dispute the fact 21 that -- his statement that the procedures are 22 identical? 23 I I have not challenged his statement in my 24 rebuttal testimony. I don't think it's relevant.

- Q Okay. And if the procedures were identical, you wouldn't challenge the fact that the costs would be identical for the two separate procedures?
- a Well, those are a lot of ifs. But, in effect, if the procedures are identical, then the costs would be identical. If there's no difference, there's no difference.
- Q Okay. Page 4, Lines 8 through 9, do you agree that GTE is justified in charging for two PICs when a customer charges his or her intraLATA PIC in a single transaction?
- a I believe that GTE should be allowed to recover its incremental costs that it incurs in providing these PIC changes, whether there are one PIC or two PIC changes or three PIC changes or whatever they happen to be.
- Q so they would not be justified in charging two separate \$4.14 charges; is that correct? Is that your opinion?
- a Well, that is my opinion for a variety of reasons; that that's the wrong number. I've talked about that in my testimony. But, again, the basis of my argument here is that we don't know what the costs are. We don't know if that \$4.14 is the right number.

We can look -- well, look at Mr. Munsell's

deposition. There's an interesting point here on Page 40 where Mr. Munsell speculates a little bit about how Bell got to the \$1.49, for example. And if I could read a little bit of this, it says: "A year and a half ago when there was some business office complaints against BellSouth and BellSouth's response was, we do not process end user initiated PIC changes in our business office; we tell them to go to the interexchange carrier."

one, I was flabbergasted and, two, I said, no wonder they can get a buck, forty-nine. I mean, the implication there being that any company that took such a draconian approach of having customers go through the interexchange carrier could get a buck, forty-nine cost, presumably even GTZ.

And in another part of his deposition,

Mr. Munsell says that GTE experiences at least 86% of
its traffic going through interexchange carriers and
not involved in the business office. So there's a
disconnect here on the costs that Mr. Munsell thinks
might be appropriate and the \$4.14.

Q Mr. Munsell states later in his testimony on Page 4 in Lines 12 through 15 that the efficiency gains resulting would be minimal.

Am I to understand that since you don't have

the cost data, you can't make any kind of

determination whether or not these efficiency gains

would be very minimal?

- a I can't make that determination; no, I
 can't.
- g so you have no opinion on the efficiency gains?
- a Again, I don't think the fact that there are efficiency gains is a dispute here. I think we're all in agreement that there are some. It's just a question of how many and how they impact the cost. And to the extent the efficiency gains are part of a manual process or part of a labor intensive process, they're probably sufficient.

They're probably significant relative to the total costs of the process when you add in the mechanized and the labor intensive pieces. So the answer is I don't know the answer to the question. I wish I did. I wish we had a cost study.

- Q Finally, turning to Page 5 of his testimony at Lines 23 through 24 -- and I discussed this earlier with Mr. Hyde -- do you agree that GTE's existing policy of one free PIC achieves essentially the same result as the two-for-one PIC?
 - Well, no. And, again, this is my

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1	understanding. But my understanding is that the free
2	one-time PIC is a first time change situation, whereas
3	the 30% discount would go on forever. So it doesn't
4	accomplish the same thing at all.
5	g so you think there would be a significant
6	difference over time, the results between the two
7	proposals?
8	A Yes, there will be a difference over time.
9	No question.
10	Q Do you suspect that would be a big
11	difference? Do you have any
12	a T believe it would be a significant
13	difference, significant enough to adopt the
14	recommendation I made in this docket.
15	COUNTSSIONER DEASON: You just indicated a
16	30% discount. Don't
17	WITHES HYDE: I indicated
18	CONDISSIONER DEASON: you really mean a
19	70 percent
20	WITHESS HYDS: I meant if I said that, I
21	apologize. I meant the same procedure you've
22	established for BellSouth, which is a 30% additive, or
23	30% of yes, that's correct. Thank you,
24	commissioner.
25	Q (By Mr. Cox) Turning to the deposition

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transcript of Mr. Munsell that you have before you there, Page 10, Lines 3 through 11, you testified that GTE has utilized an existing 1989 cost study. We've been talking that -- about that today, and I know it's your opinion that that's not a cost study.

Do you also object to the vintage in addition to the process involved there?

not suggested, although I may at some point -- I have not suggested that the study that GTE did in 1989 was not a cost study. It may well have been a cost study, and it may well have been submitted to the FCC as a cost study.

what I have said is that GTE has not submitted a cost study in this proceeding, because they have not. They did not submit this 1989 study in this proceeding. They submitted three retyped pages of selected documents from a study that they filed with the FCC nine years ago.

- g So am I to believe that this -- you believe this has no relevance to the Commission's decision here, this information they've filed?
- A I believe it has no relevance to the Commission's decision here, correct.
 - Q Can you explain why it has no relevance?

- pages from selected sheets from a cost study. It is not a cost study. I think the Commission should entertain looking at a cost study, but I don't think they have to entertain looking at something that purports to be a cost study, but simply it offers no backup, simply offers no other information to justify what it says.
- g Earlier we've discussed today the B transaction where GTE splits the A and the B.
 - A Correct.
- Q Turning to Page 17, Lines 12 through 14 of the deposition trenscript of Mr. Munsell, he testifies that it's very conceivable that a -- that the switch could process a two-for-one PIC request with two different time stamps. Do you agree with him in that statement?
- A I think it is conceivable. Again, I don't know how frequently that happens. Two things that enter the switch process are almost simultaneously -- barring any kind of, you know, major difficulties in the switch, it would probably be pretty close together; but, yeah, it's possible.
- Q Is the fact that the time stamps might be different regarding the two-for-one PIC, would that be

	problem	for	interexchange	carriers	such	25	AT&T?
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- A Again, I don't know for sure. I think there's a potential for a problem if the gaps were in the two and three-hour ranges or something like that. Yeah, that could be a bit of a problem, if the gaps were in the -- you know, in the three-second range, I don't think that that's much of a problem.
- Q If it's in the two and three-hour range, how does that present a problem?
- A customer may think that, you know, he's got AT&T service for both inter and intraLATA from talking to the carrier because we got the feedback from GTE. And the customer makes some intraLATA calls and finds out that PIC hadn't got changed at the same time.

I think there is some customer confusion problems there. But, again, I don't know that the rates are running in the three-hour range. In fact, I doubt very seriously if they are.

- Q Page 27 of the deposition transcript,
 Lines 5 through 11, Mr. Munsell discusses the
 two-minute savings in labor could translate only to a
 2t savings in the two-for-one PIC. Do you agree with
 his calculation?
 - A Could you point that to me again, please?

Sure. Page 27, and that was Lines, I 1 believe, 5 through 11. At any rate, we're talking about the situation where he has calculated that -the possible labor savings --5 Right. Two minutes. 6 Correct. And he calculates that to be 7 8 cents or 2%. 8 9 Correct. Q I take no issue with the fact that eight 10 cente is approximately 2% of \$4.14. The mathematics 11 is pretty straightforward. 12 What is likely here is that he is attempting 13 to calculate this difference by subtracting an 14 incremental cost savings from a fairly fully loaded 15 \$4.14 cost study, which is inappropriate; and that's 16 my problem. I really don't have a problem with his 17 18 mathematics. Finally I'd like to ask you a few questions 19 regarding the testimony that you filed in this 20 proceeding. If you could turn to page -- starting on 21

Page 4 of your testimony, Line 28, continuing on to

the next page -- let me ask you another question.

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We'll go on to Page 5, Lines 3 through 18.

an appropriate rate with the additional PIC is flawed and you believe that the TSLRIC is the appropriate cost methodology.

Just so I'm clear, why do you believe it is the appropriate cost methodology?

a Well, for purposes of setting prices, the only relevant cost to consider is the forward-looking economic costs, forward-looking incremental costs of providing the services.

Now, that's not to suggest that the price —
that the cost is the only factor a company would ever
consider in setting its price. It may price the
service above its costs for one reason or another.
But the only cost that's relevant in that equation is
the total service long run incremental cost, no matter
what the pricing decision ultimately ends up to be;
and that's quite simply a matter of economics.

I'm going to price a service for sale in the future. I want to make money on that service. I want to make money on that service recognizing, you know, everything else I'm doing over here. So if my incremental costs for selling a widget, or for providing a widget, is five bucks, and I can sell that thing for \$5.50, then I'm going to make 50 cents a widget, and that's the relevant issue.

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If I can sell it for six bucks, I might want to try to get away with that and make a buck a widget. But the only cost that's relevant is the total service long run incremental cost.

- Q Now, if the Commission were to determine that TSLRIC is the appropriate costing model and ordered a cost study, how do you believe that the rate of \$4.14 for e PIC change would be different?
- Mell, based upon, you know, the information in Mr. Munsell's deposition, I think it would go down significantly.
- Q Do you have an estimation on how significant, or any type of percentage or figure on that?
 - a I don't -- I really don't.
- Q When you say significant, would it be more than a dollar?
- A Again, without seeing the cost studies and the information, it's difficult to say that; but my guess is that, yes, it would be lower than a dollar. It may be down to the BellSouth range of a buck and a half considering today's technologies and the forward-looking application.
- Q The final question refers to Page 7 of your testimony, Lines 22 through 24, where you state that

competition for presubscribed customers depends on the customer's ability to change its PIC.

Uh-huh; that's correct.

- Q Do you know what percentage of GTE's customers call in their PIC changes directly to its business offices?
- A The only information I have on that is GTE's Mr. Munsell's information that 14% go through the business office and approximately 80% -- 86% of the requests come through the interexchange carriers.

 That's all I have. I have no reason to -- you know, I haven't done any -- I have no information --
- g so you would agree with the figure that GTE -- only 14% of its customers call in directly their PIC changes?
- A Well, I have no basis to take issue with that other than recognizing it was a 1996 number and it could have changed over the past year and a half. But, again, that's the information that's on the table.

And for purposes -- you, know, in connection with my testimony, when I suggest a customer has a right to -- a need to change his PIC, it's not limited to going through the business office. It can be going through the interexchange carrier, too. He just needs

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1	an avenue. I'm not trying to draw a dichotomy there.
2	MR. COX: That concludes Staff's questions.
3	CHAIRMAN JOHNSON: Commissioners? Redirect?
4	MR. LOGAM: No redirect, Chairman Johnson.
5	CHAIRMAN JOHNSON: And there were no
6	exhibits?
7	MR. LOGAM: No exhibits.
8	CHAIRMAN JOHNSON: Thank you, sir. You're
9	excused.
10	WITHESS HYDE: Thank you.
11	'Witness Hyde excused.)
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13	CHAIRMAN JOHNSON: Are there any other final
14	matters?
15	MR. COX: That concludes the hearing. I
16	would just note that the briefs in this proceeding are
17	due on March 13th, and Staff has no further matters.
18	CHAIRMAN JOHNSON: Any other matters from
19	the parties?
20	Seeing none, this hearing is adjourned.
21	Thank you much.
22	(Thereupon, the hearing concluded at
23	12:20 p.m.)
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STATE OF FLORIDA) CERTIFICATE OF REPORTER COUNTY OF LEON 2 I, H. RUTHE POTAMI, CSR, RPR Official 3 Commission Reporter, DO HEREBY CERTIFY that the Hearing in Docket No. 970526-TP was heard by the Florida Public Service Commission at the time and place herein stated; it is further 6 CERTIFIED that I stenographically reported 7 the said proceedings; that the same has been transcribed under my direct supervision; and that this transcript, consisting of 145 pages, constitutes a true transcription of my notes of said proceedings and the insertion of the prescribed prefiled testimony of the 10 vitness. DATED this 27th day of February, 1998. 11 12 13 POTAMI, CSR, RPR Official Commission Reporter 14 (850) 413-0732 15 16 17 18 19 20 21 22 23 24