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September 1, 1998

RECORDS AND REPORTING

Blanca S. Bayó, Director Division of Records and Reporting Florida Fablic Service Commission 2540 Shumard Oak Blvd. Tallahassee, Florida 32399-0850

Re: Docket No. 970281-TL

Dear Ms. Bayó:

Enclosed for filing in the above-styled docket are the original and 15 copies of the Florida Public Telecommunications Association, Inc.'s Petition on Proposed Agency Action.

An extra copy of this letter is enclosed. Please mark it to indicate that the original was filed and return the copy to me. Copies have been served on the parties as shown on the attached Certificate of Service.

/ Sincerely,

Thank you for your assistance with this filing.

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	Angela B. Green General Counsel
CK	General Counsel
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125 South Gassden Street, Suite 200, Tallahassee, Florida 32301-1525 • (850) 222-5050 FAX (850) 222-1355

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## BEFORE THE FORIDA PUBLIC SERVICE COMMISSION

In re: Establishment of intrastate implementation requirements governing federally mandated deregulation of local exchange company payphones. DOCKET NO. 970281-TL

FILED: September 1, 1998

## PETITION ON PROPOSED AGENCY ACTION

Pursuant to Order No. PSC-98-1088-FOF-TL, issued August 11, 1998, and the rules of the Florida Public Service Commission ("FPSC" or "the Commission"), the Florida Public Telecommunications Association, Inc. ("FPTA") hereby files its petition on proposed agency action to protest certain proposed findings of fact and conclusions of law contained within the above-referenced order and to request a hearing, if needed, to resolve the disputed issues. In support of this petition, FPTA states as follows:

- 1. The complete name and address of the petitioner is:

  Florida Public Telecommunications Association, Inc.
  125 South Gadsden Street
  Suite 200
  Tallahassee, Florida 32301
- All notices, pleadings, orders, and other documents should be directed to:

Angela B. Green
Florida Public Telecommunications Association, Inc.
125 South Gadsden Street
Suite 200
Tallahassee, Florida 32301

DOCUMENT NUMBER-DATE

- 3. FPTA is a domestic, not-for-profit corporation organized pursuant to Chapter 617, Florida Statutes. FPTA's membership includes payphone service providers ("PSPs") certificated by the Commission to provide pay telephone service to the public throughout Florida. FPTA's PSP members have a direct and substantial interest in how the Commission implements the deregulation of local exchange company ("LEC") pay telephones because these members purchase necessary services for their businesses under the terms and conditions of the tariffs being approved by Order No. PSC-98-1088-FOF-TL.
- 4. FPTA protests the Commission's proposed findings of fact and conclusions of law "that when viewed in the aggregate the existing rates for payphone services are appropriate" and that the "LECs' current tariffed rates for intrastate payphone services are cost-based and thus meet the 'new services' test." Order No. PSC-98-1088-FOF-TL at Page 4. FPTA also disagrees with the Commission's proposed finding that "in most cases the existing tariffs are the result of one or more of our payphone-related proceedings in which costs were considered." Order No. PSC-98-1088-FOF-TL at Page 5 (emphasis added).
- 5. FPTA believes that the LECs' existing tariffed rates for pay telephone services are priced well above cost and, therefore, do not comply with the Federal Communications Commission's ("FCC's") "new services" test. The Commission has made no specific findings of fact regarding the percentage of

overhead markup contained in the LECs' pay telephone tariffs. Without such findings, the Commission cannot fairly conclude that these tariffs are cost-based, meet the "new services" test, or include only a reasonable allocation of overhead. The "new services" test clearly places the burden on the incumbent LECs to demonstrate that their payphone tariffs are cost-based and do not recover more than a reasonable portion of the LEC's overhead costs. FPTA believes that the Commission should be guided in this respect by the overhead allocations it has previously authorized in its proceedings related to pricing of unbundled network elements. A comparison between this docket and those proceedings reveals a sharp disparity in the percentage of markup being authorized.

Wherefore, for the reasons set forth above, FPTA enters its protest to Order No. PSC-98-1088-FOF-TL and requests that a hearing be held, if needed, to resolve the matters stated above.

Respectfully submitted,

ANGELA B. GREEN

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## CERTIF CATE OF SERVICE

I HEREBY CERTIFY that a true and complete copy of the foregoing has been furnished by U.S. Mail this 1st day of September, 1998, to the following parties of record:

Richard D. Melson, Esquire Hopping Firm P.O. Box 6526 Tallahassee, FL 32314

Tracy Hatch, Esquire AT&T Communications 101 N. Monroe St., Suite 700 Tallahassee, FL 32301

Nancy White, Esquire BellSouth Telecommunications, Inc. 150 S. Monroe St., Suite 400 Tallahassee, FL 32301-1556

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J. Jeffry Wahlen, Esquire Ausley Firm P.O. Box 391 Tallahassee, FL 32302 Ms. Harriet Eudy ALLTEL Florida, Inc. P.O. Box 550 Live Oak, FL 32060-3343

Ms. Laurie A. Maffett Frontier Communications of the South, Inc. 180 S. Clinton Ave. Rochester, NY 14646-0400

Mr. Robert M. Post, Jr. Indiantown Telephone System, Inc. P.O. Box 277 Indiantown, FL 34956-0277

Ms. Lynne G. Brewer Northeast Florida Telephone Company, Inc. P.O. 485 Macclenny, FL 32063-0485

Mr. Thomas M. McCabe Quincy Telephone Company P.O. Box 189 Quincy, FL 32353-0189

Mr. Bill Thomas
The Florala Telephone Company, Inc.
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BY: Chylla O'Siles
ANGELA B. GREEN