1	BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
2	FLORIDA PUBLIC SERVICE COMMISSION
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5	In the Matter of : DOCKET NO. 980671-TL
6	Request for review of :
7	proposed numbering : plan relief for the :
8	407 area code. : :
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11	
12	PROCEEDINGS: MELBOURNE SERVICE HEARING
13	
14	BEFORE: CHAIRMAN JULIA L. JOHNSON COMMISSIONER J. TERRY DEASON
15	COMMISSIONER JOE GARCIA COMMISSIONER E. LEON JACOBS, JR.
16	
17	DATE: Friday, September 25, 1998
18	TIME: Commenced at 4:05 p.m.
19	Concluded at 6:06 p.m.
20	PLACE: Brevard County Government Center
21	Building C, Commission Room 2725 Judge Fran Jamieson Way
22	Melbourne, Florida 32940
23	BUREAU OF REPORTING
24	RECEIVED 10- 3-98
25	

DOCUMENT APPARER-DATE

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2	
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6	appearing on behalf of North American Numbering Plan.
7	
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11	on behalf of the Commission Staff .
12	
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14	Public Counsel.
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PROCEEDINGS 1 (Hearing convened at 4:05 p.m.) 2 CHAIRMAN JOHNSON: I would like to welcome 3 you all here. We appreciate your coming out this 4 afternoon, particularly given the weather. My name is 5 Julia Johnson. I'm the chairman of the Florida Public 6 Service Commission. Counsel, if you could go ahead 7 and read the notice for this proceeding. 8 MS. McKINNEY: Pursuant to the notice issued 9 August 27th, 1998, this time and place was set for 10 hearing in Docket Number 980671, request for review of 11 proposed numbering plan relief for 407 area code. 12 The purpose of the hearing is set forth in the notice. 13 CHAIRMAN JOHNSON: Thank you. Again, I'm 14 Julia Johnson, chairman of the Florida Public Service 15 Commission. Seated to my left is Commissioner Leon 16 Jacobs, to my right is Commissioner Terry Deason, and 17 Commissioner Joe Garcia is also here. He'll be back 18 in in just a moment. 19 As you arrived or while you were seated there 20 we might have handed to you a document that basically 21 gives you the background as to how we got to where we 22 are today. Currently the 407 area code is near 23 exhaust. Given the exponential growth in the use of 24 numbers due to second lines, faxes, cellular phones, 25

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beepers, it has necessitated the need for us to
 determine a way in which to provide some relief to the
 407 area.

The industry groups have proposed as a consensus plan an overlay. That system would necessitate overlaying on the existing 407 area code an entirely new area code. Had some folks in the audience ask me, "Well, what does that mean? How would that affect us? Will it affect how and what is long distance? Will it affect how we dial?"

Well, it won't affect your calling scopes. 11 The places that you can call now that are local will 12 still be local. The places that are long distance 13 will still be long distance. What it will affect, 14 however, is if we were to do an overlay would be the 15 dialing pattern. You would have to indeed dial 10 16 digits, the new area code and your existing seven 17 digits. 18

The other option that we will be considering will be the geographical split, and that would be to give one area 407 and to give the other area a new area code. We have not determined yet what that new area code might be, but if we go with a geographical split, then you will have seven-digit dialing, your traditional dialing, but the area that will have the

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new area code of course will have a new and different 1 area code. But, again, it would not necessitate the 2 3 10-digit dialing. Mr. Milby will give some explanations as to 4 5 all the possible plans that are out and the process that the industry groups go through in his 6 organization as we process and go through the exhaust 7 issues. 8 For those of you who don't want to testify 9 but may want to provide some comment to the 10 Commission, if you will notice in the green sheet 11 12 there is a section for you to provide written 13 comments. If you would just like to write down your comments and provide those to the young lady that's in 14 the back, Ms. Crump, that would be fine. 15 Or if you go home later this afternoon and 16 17 you have some concerns and you think about it and you want to write those out and provide those to us, 18 that's also an available avenue. We have also listed 19 our 1-800 number and our Internet site. 20 Now, I did want to note for the record, I 21 know that this document says that there is access to 22 the event on the Internet. Today's activities will 23 not be transmitted over the Internet right now. We 24 25 were unable to hook up the necessary equipment to give

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1 the access to the Internet, but this is being recorded 2 by both our court reporter and by a regular tape recorder, and I believe that it will later be 3 4 implemented and made a part of the Internet process, 5 so that you could later go and download and listen to 6 that particular testimony. 7 With that, are there any other preliminary announcements? 8 9 MS. MCKINNEY: No, Ms. Chairman, nothing 10 other than that. 11 CHAIRMAN JOHNSON: We'll proceed. 12 MS. MCKINNEY: June McKinney on behalf of staff. 13 14 MR. BECK: My name is Charlie Beck with the Office of Public Counsel. 15 CHAIRMAN JOHNSON: Nothing else? 16 17 MS. MCKINNEY: No, Madam Chairman. CHAIRMAN JOHNSON: With that, if you would 18 like to testify, if you could stand, I'll go ahead and 19 swear you in at this time. 20 21 (All witnesses sworn by Chairman Johnson.) 22 CHAIRMAN JOHNSON: Thank you. You may be 23 seated. Again, by way of overview, Mr. Milby will 24 come forward and kind of give you some background and go through, I believe, the options that are available. 25

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He will introduce himself and go through our 1 2 presentation. 3 Commissioner Voltz has participated in this process. I wanted to thank you for allowing us to use 4 these facilities and welcoming us back into your 5 community. 6 7 Mr. Milby will start his presentation, and then we will start calling each of you forward. 8 If 9 you have questions of us or Mr. Milby or of the industry members -- there are quite a few of them here 10 to entertain any questions you might have. If we have 11 questions of you and if you don't feel like answering 12 them, that's fine, but if you do want to respond, 13 that's fine too. So with that, if you could come 14 15 forward. 16 17 D. WAYNE MILBY was called as a witness on behalf of the Citizens of 18 the State of Florida and, having been duly sworn, 19 testified as follows: 20 21 DIRECT STATEMENT 22 MR. MILBY: Thank you, Chairman Johnson. My name is Wayne Milby. I'm employed by Lockheed Martin 23 24 IMS as the senior NPA relief planner for the Eastern Region of the North American Numbering Plan. Lockheed 25

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1 Martin INS in its role as North American Numbering 2 Plan Administrator, or NANPA for short, is responsible 3 for initiating NPA relief planning in areas within the 4 United States in sufficient time to prevent the 5 exhaust of numbering resources.

Pursuant to the NPA Code Relief Planning and 6 Notification Guidelines, NANPA hosted an industry 7 meeting in Orlando, Florida, on March the 31st, 1998. 8 The primary objective of that meeting was to review 9 the NPA relief alternatives in the initial planning 10 document, as well as additional alternatives suggested 11 by the industry, and come to a consensus on a single 12 relief plan to be presented to the Florida Public 13 Service Commission. 14

The industry came to a consensus to recommend Alternative Relief Plan Number 1, an overlay, as a method of relief for the 407 area code. The industry also came to consensus to recommend 10-digit dialing for the all-services overlay relief plan as required by federal regulations.

As a neutral party, NANPA cannot take a position or make any recommendations concerning the type of relief for an area code. Our role is that of facilitating the industry consensus process, towards the recommendation of an alternative for relief to the

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1 appropriate regulatory authority.

2	On April the 22nd, 1998, I filed documents
3	with the Florida Public Service Commission that
4	provided the status of the industry's efforts,
5	industry meeting notes, and a description of the
6	overlay alternative recommended by the industry. The
7	documents also include all of the relief alternatives
8	by the industry, and I'll review those for you now.
9	Alternative 1 is the alternative recommended
10	by the industry. It would overlay a new area code on
11	the entire 407 geographic area, which is highlighted
12	in yellow, and use the existing 407 boundary lines for
13	the new overlay area code.
14	The other alternatives considered by the
15	industry are as follows. And as I describe each one
16	of the geographic split alternatives, I'll be
17	referring to area A and area B, because I provided a
18	table at the end of the presentation that was on a
19	separate sheet of paper that depicts the projected
20	life of each area, area A and area B, of each of these
21	alternatives. So that's the reason for referring to
22	the area A and area B.
23	Alternative 2, the second one on the slide
24	before you, is a single geographic split. It splits
25	the existing 407 area code into two geographic areas,

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with Orange and Seminole Counties in area A, or the 1 area highlighted in yellow, and Brevard and Osceola 2 counties in area B. 3 MEMBER OF AUDIENCE: May I interrupt just a 4 split second? 5 MR. MILBY: Yes. 6 MEMBER OF AUDIENCE: You have got two 7 assumptions, 1 and 2. 8 MR. MILBY: Yes. 9 MEMBER OF AUDIENCE: You have got two areas 10 and you got two assumptions. 11 COMMISSIONER GARCIA: You have to talk on the 12 13 record. MR. MILBY: I'll explain that in detail right 14 after I go through the maps and give a lot of detail 15 on what those two assumptions are. Thank you. 16 For the next slide, now, we have Alternative 17 3 at the top. It's a single geographic split. 18 It splits existing 407 area code into two geographic 19 areas, with Osceola County and Orange County, less the 20 East Orange rate center, in area A, or the area in 21 yellow, and Brevard, the East Orange rate center, and 22 Seminole County in area B. 23 Alternative 4, another geographic split, 24 splits existing 407 area code into two geographic 25

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areas, with Orlando, Winter Garden, Montverde, 1 2 Windemere, Reedy Creek, Lake Buena Vista, West Kissimmee, Celebration, and the Kissimmee rate centers 3 in area A, and then the remaining geography is area B. 4 5 The next slide, we have Alternative 5, a single geographic split. It splits the existing 407 6 7 area code into two geographic areas, with the Orlando and Winter Park rate centers comprising area A, and 8 then all of the remaining geography comprising area B. 9 Area 6 at the bottom of the slide, 10 11 Alternative 6, is a single geographic split. It 12 splits the existing 407 area code into two geographic 13 areas, with just the Orlando rate center in area A, and the remaining geographic area comprising area B. 14 For the next slide, Alternative 7 is a single 15 16 geographic split. It splits the existing 407 area 17 code into two geographic areas, with Seminole County 18 and Orange County, less the Windemere, Reedy Creek, and Lake Buena Vista Lake centers in area A, and then 19 the remaining geography in area B. 20 21 The bottom of this slide, Alternative 8, is a single overlay combined with a boundary realignment to 22 include the Orange City rate center that's currently 23 24 in the 904 area code. With this alternative the 25 industry came up with an overlay of a new area code on

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top of the entire 407 area code, as well as the Orange 1 City rate center. 2 The next slide, we have Alternative 9, which 3 is a single geographic split. It splits the existing 4 407 area code into two geographic areas, with Orlando, 5 Winter Park, Winter Garden, Montverde, Windemere, 6 Reedy Creek, Lake Buena Vista, West Kissimmee, 7 Celebration, and Kissimmee rate centers in area A, and 8 the remaining geographic area in area B. 9 The last alternative, Alternative 10, is a 10 single geographic split. It splits the existing 407 11 area code into two geographic areas, with the Orlando 12 and East Orange rate centers in area A, and all of the 13

14 remaining geography comprising area B.

Now, for the next slide with all these figures on it, I tried to summarize all the lines for you of the initial planning document. The projected life of each alternative is in the number of years under two different growth assumptions.

Assumption 1 is that the code growth, the demand for the exchanges, continue in a straight-line direction approximately at the same rate that they are being used today. Assumption 2 starts out the same, the growth would continue in a straight-line direction approximately at the rate the codes are being consumed

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today until the end of the year 2000. At that time 1 there is an assumption that the demand for these codes 2 would be reduced by 50 percent, to provide an estimate 3 of what the potential impacts might give national 4 number conservation efforts that might cause the 5 demand to be reduced by the exchange codes. 6 A little additional explanation on the chart. 7 With the overlay alternatives number 1 and number 8, 8 there is only one area involved, so the life is shown 9 in the middle of the two columns, between area A and 10 area B. That's the only way I could figure to depict 11 that. 12 And as an example on the split alternatives, 13 under Assumption 2 -- I'm sorry, under Alternative 2, 14 you could see that area A has a life of 1.9 years and 15 16 area B has a life of 13.1 years. And you move to assumption 2 where we're assuming that after the year 17 2000 the demand drops in half, you would logically get 18 more life, and that would go up to two and a half 19 years and 24.9 years. 20 I think everyone has a copy of this chart, so 21 I don't think I need to take the time to go and read 22 23 all of these numbers to you. And that concludes my presentation of the alternatives that were considered 24 by the industry. Thank you. 25

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1 CHAIRMAN JOHNSON: Thank you, Mr. Milby. Now, was there an outstanding question? Or did you 2 answer the gentleman's guestion? 3 MR. MILBY: I hope I answered it. 4 5 MEMBER OF AUDIENCE: Thank you. CHAIRMAN JOHNSON: Sir, was the question 6 answered sufficiently? 7 MEMBER OF AUDIENCE: Yes. 8 CHAIRMAN JOHNSON: There may be some other 9 questions of Mr. Milby. If so, you will need to come 10 forward and state your name. 11 MEMBER OF AUDIENCE: I think probably you can 12 hear me. 13 CHAIRMAN JOHNSON: Well, it's for purposes of 14 recording. 15 MEMBER OF AUDIENCE: Mr. Milby, I'm curious 16 17 why you have only chosen to have two area code splits? Why you would not want to go into more than two? I 18 mean, you know, areas could have each -- three 19 different splits, could have three new area codes or 20 two new area codes, and the one that has the most 21 population, the most telephones, would keep the 407. 22 COMMISSIONER GARCIA: Ma'am, we're trying to 23 record this, and I don't like using mikes either, but 24 just speak into the mike, because this is going to be 25

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put on the Internet, and although we can hear you, 1 there is no recording made if you don't speak in to 2 the mike. 3 MEMBER OF AUDIENCE: My question is why have 4 you chosen only area A, area B, two cuts, instead of 5 more than two cuts? 6 MR. MILBY: The industry could have proposed 7 a double split, I guess you would call it. They just 8 didn't in the meeting. There is another consideration 9 here, whether that would be approved or not by NANPA 10 as far as assigning the area code. 11 The whole North American Numbering Plan could 12 possibly exhaust if that kind of relief was 13 implemented in different parts of the country. The 14 North American Numbering Plan had been projected to 15 last many years, out to, say, 2030, but the codes are 16 being consumed today at a rate of 30, possibly as many 17 as 40 area codes a year, so if one area were to use 18 more codes than they needed now, it might mean that 19 the whole North American Numbering Plan would be 20 exhausted prematurely. Whereas you might have a 21 double split and relieve the problem in this area, and 22 have codes that might last for 20 years, the rest of 23 the country might exhaust prematurely in 10 years if 24 this was done by many areas of the country. 25

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So any alternative is possible, but whether it would be approved or not would be a question from the standpoint of how it might impact the entire country as far as the use of area codes.

CHAIRMAN JOHNSON: Let me follow up on that 5 particular answer. The North American Numbering 6 Council is an organization, a group made up of 7 industry members and state commissions with other 8 policy makers, and they do have criteria that they put 9 forward for the allocation of area codes. And one of 10 the criteria is that you not use more numbers than 11 absolutely necessary. 12

There was a fear -- there was a fear that what would happen would be just as he suggested, that every state, to cure the ill, would want three or four area codes, and that the area codes would be exhausted very, very quickly.

In fact, in one of our rulings last year 18 dealing with the North Florida area, our original 19 recommendation was to use three area codes when it was 20 a large area, as it is here, to resolve our dispute. 21 We voted that out. After that decision was voted out, 22 we got quite a bit of correspondence from the FCC and 23 the chairman of the North American Numbering Council, 24 because not only had Florida approved more than one 25

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1 area code as an option, several other states -- I think it was Texas and -- I'm not sure of the other 2 3 states -- were starting to do the same thing. They cautioned us against that as violative of their 4 5 criteria that they set forward. And I believe -- I know Florida reconsidered 6 its vote and determined that we would go with the more 7 conservative, just issuing the two codes, even though 8 we may be back -- I heard one gentleman say we'll be 9 back sooner -- even though we may be back sooner, to 10 11 look at it from the national perspective of conserving 12 numbers, we did retract -- in fact, I reconsidered my decision and went with the two area codes. 13 Most states -- I believe all states have done 14 15 the same. If we were to go forward -- someone asked 16 this last night, what if you were to go forward with three area codes anyway, could they really stop you? 17 18 And I'm not sure. It hasn't been -- no one has 19 challenged that and none of the states have taken that 20 step to challenge the criteria in federal court. Most states have been rather conservative and said, okay, 21 we'll take it one step at a time, just like the rest 22 of the nation, to try to conserve a supply of area 23 codes for as long as we can. 24

20

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So understanding that's an option that as Mr.

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1 Milby stated, given the criteria that this body put 2 forth and given the fact that we do have limited area 3 codes, we traditionally try to act within those and 4 add one new area code at a time.

5 Every time we do this with the area codes, 6 indeed we do hear in the area where we go, Why don't 7 you just give us our own area code? Why -- there was 8 one group that testified, one particular industry 9 group in Orlando, that said, Well, hey, my 10 organization could use its own area code. Just give 11 my organization one.

So where do you stop, where you begin is an issue they are dealing with on the federal level and on the state level. So we're trying to do the best that we can, but we're also trying to work within the national parameters, and understanding that there is an issue of exhausting even the area codes.

18 Another gentleman had a question?
19 MEMBER OF AUDIENCE: I'll address it when I
20 speak.

21 CHAIRMAN JOHNSON: Thank you. For Mr. Milby? 22 MR. MITCHELL: I'm George Mitchell. When you 23 presented the industry recommendation, you mentioned 24 the overlay and the use of 10-digit dialing as if they 25 were two separate recommendations. Is it possible to

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prefer, I would appreciate if you tell us when you
 speak to us.

And obviously I'm sure the chairman told you 3 you could speak on anything you want related to 4 utility matters, but if you could when you present 5 your position, I would appreciate that at some point 6 through this you say, I like plan 7, I like plan 2, I 7 hate overlay, anything but overlay. Whatever it is 8 that you feel, give it to us succinctly, because staff 9 goes over this, believe it or not. We're not just 10 recording this to leave it in a vacuum. 11 It impacts us. Commissioner Clark, who is not here, will also 12 13 listen to this. And Scott, more of the technical 14 staff, will sit through this, and in fact they produced a preliminary report on what we have, and 15 it's almost 10 pages long just on the previous 16 hearings that we had, and just different studies of 17 options that people liked and didn't like. It's more 18 based on overlay or not overlay, and give us your 19 rationale. It's always helpful. 20

I'll tell you, in the last two days we had one customer who came and gave us a wonderful idea on this issue. So you never know. We sometimes learn a lot.

25

In the Miami hearings we had the difficulty

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1	that the Keys people gave us in particular, made us
2	find a specific solution that addressed it, and
3	because we had the time, we were not only able to do
4	that, but one of the participants came up with a good
5	idea on an area code which we were able to implement
6	by good fortune. So you never know. We would
7	appreciate it.
8	
9	CHAIRMAN JOHNSON: Thank you.
10	MR. BECK: County Commissioner Helen Voltz.
11	HELEN VOLTZ
12	was called as a witness on behalf of the Citizens of
13	the State of Florida and, having been duly sworn,
14	testified as follows:
15	DIRECT STATEMENT
16	MS. VOLTZ: Welcome back to Brevard again. I
17	didn't think I would see you all so soon. And we have
18	not changed our mind. The county commission still
19	supports a single area code. Whether it be 407 or
20	whether it be something else, we support a single area
21	code. If we cannot have one single one, we prefer a
22	single split, Alternative Number 7.
23	And I do have a large folder back at my
24	office with numerous letters. Unfortunately, on my
25	way out I picked up the wrong folder, so what I would

like to do is fax you all the copies of the letters
 from the cities and the constituents that requested
 the same thing, and that is one overlay. And I think
 that's probably it.

Well, one other thing. I guess it was the 5 Palm Bay/Melbourne Chamber of Commerce that requested 6 the overlay the last time they were here, and I talked 7 to them afterwards, and I think there was a bit of 8 confusion, and they have since sent you all a letter 9 renigging on that and stating that they would like to 10 have just the one area code. So according to the 11 county staff --12

COMMISSIONER GARCIA: That's impressive.

MS. VOLTZ: According to county staff, they prefer to have the single split Alternative Number 7 if we can't have our own area code.

13

17 **COMMISSIONER GARCIA:** Commissioner, and it's 18 not for sure that we can do this, and there may be 19 some problem about it, but we had a really good idea 20 the other day, and I guess you're from this area and 21 you're representative of the broader -- and I should 22 say you have done a fantastic job on this. You have 23 really kept us informed.

24 But someone suggested the area code if we 25 have to change for this part of the state and if we

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could pick one, that 321 would be a great area code 1 2 because of the linkage of this community with the Space Center. 3 MS. VOLTZ: Oh, that would be wonderful. 4 COMMISSIONER GARCIA: There may be a problem 5 in getting it. I don't want to promise things that we 6 can't do, but we're going to try to get it, because 7 apparently it has not yet been assigned. And we may 8 have to hold this gentleman right here prisoner --9 MS. VOLTZ: I'll see him before you all 10 11 leave. COMMISSIONER GARCIA: You have police 12 13 authority, maybe you could have him imprisoned 14 until --15 MS. VOLTZ: Until it happens? Well, that 16 would be absolutely wonderful. COMMISSIONER GARCIA: And in fact you can all 17 thank the gentleman with the beard. That was his 18 idea, and I thought it was just a wonderful idea. 19 MS. VOLTZ: Oh, well that is. That's great. 20 Thank you. Okay. Again, thank you all for coming 21 down. And there is certainly a whole lot more people 22 here this time than there was the last time. I think 23 there was three or four of us here. 24 COMMISSIONER GARCIA: You beat Orlando by a 25

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long shot. This is the biggest we have had on this. 1 MS. VOLTZ: Is that right? And it's 2 certainly representative of what I'm getting in my 3 office too. So we appreciate the fact that you all 4 came back and were able to listen to us again. 5 CHAIRMAN JOHNSON: Chairman Voltz, I have a 6 question for you. 7 MS. VOLTZ: Yes. 8 CHAIRMAN JOHNSON: You said of the 9 geographical splits, Alternative 7 is the best? 10 MS. VOLTZ: Yes. 11 CHAIRMAN JOHNSON: But your first preference 12 is --13 MS. VOLTZ: To keep our own area code. 14 CHAIRMAN JOHNSON: Oh, you want to keep --15 MS. VOLTZ: If we keep either area code 407 16 or just use 561 or 321 would be even more wonderful --17 CHAIRMAN JOHNSON: As long as it's a split 18 and not an overlay? 19 MS. VOLTZ: Yes. 20 CHAIRMAN JOHNSON: That's what I thought. I 21 saw some people -- because they had a confused look, 22 because you said one overlay, they thought you 23 24 meant --MS. VOLTZ: Oh, no, no. The Alternative 25

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ı	Number 7. No overlay though.
2	CHAIRMAN JOHNSON: Did you have something?
3	COMMISSIONER GARCIA: No.
4	CHAIRMAN JOHNSON: All right. Thank you.
5	MS. VOLTZ: Thank you.
6	
7	MR. BECK: Commissioner Nancy Higgs.
8	NANCY HIGGS
9	was called as a witness on behalf of the Citizens of
10	the State of Florida and, having been duly sworn,
11	testified as follows:
12	DIRECT STATEMENT
13	MS. HIGGS: Good afternoon. Thank you very
14	much for being here. I think there would be more
15	people here expressing their opinion if we didn't have
16	a little storm kind of confusing people as to really
17	the best place to be on an afternoon like this.
18	Commissioner Voltz has explained to you our
19	position. I would strongly urge you to not split
20	Brevard County into multiple area codes. I think
21	she's clearly stated that we would like to be one area
22	code. I'm fortunate to represent the south part of
23	the county, and we do have a split now, and we would
24	like to see you rectify that in this decision so that
25	we no longer have two area codes in extreme south

1 Brevard County.

2 CHAIRMAN JOHNSON: That's the Barefoot Bay 3 area?

4 MS. HIGGS: Barefoot Bay, the Micco area has
5 the 561.

6 COMMISSIONER GARCIA: Could we ask you that 7 when you finish speaking to us that you speak to staff 8 just to make sure we understand, but because we discussed this -- this is not the first time. 9 Obviously somebody brought it up to us last time --10 and I don't know if we can do it in this proceeding 11 specifically, but I am certain that we can address it, 12 13 and I think -- I think the company -- BellSouth is the 14 company that splits the area -- has already expressed 15 on the record, so we could probably pull it up, and say they don't have a problem making that switch as 16 17 long as the people understand that there may need to be some balancing, but we had a very positive response 18 from the company, if I'm not mistaken. 19

MS. HIGGS: That's wonderful, and I understand that also, and I certainly hope we can do that. One area code would be great for Brevard County, and although we would like to keep 407, it would be easier, but I think 321 sounds wonderful, too, so I appreciate your consideration of these items

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1	and your willingness to listen to us.
2	CHAIRMAN JOHNSON: Thank you.
3	
4	MR. BECK: Paul Brimer.
5	PAUL BRIMER
6	was called as a witness on behalf of the Citizens of
7	the State of Florida and, having been duly sworn,
8	testified as follows:
9	DIRECT STATEMENT
10	MR. BRIMER: Madam Chairman, members of the
11	Commission, I would like to express my desire to
12	retain the 407 number. And if you I can't fully
13	explain how the overlay is going to work. I visualize
14	all kinds of directory problems, all kinds of dialing
15	problems, this sort of thing, if we go into an overlay
16	situation.
17	If you maintain the area code that we have
18	now or go to the 123 or 321, whichever one you wanted,
19	that would be ideal, but in I am very strong in
20	saying I do not wish to have an overlay system. Thank
21	you.
22	
23	MR. BECK: Arthur Fischer.
24	ARTHUR FISCHER
25	was called as a witness on behalf of the Citizens of

1	the State of Florida and, having been duly sworn,
2	testified as follows:
3	DIRECT STATEMENT
4	MR. FISCHER: Good afternoon. My name is
5	Arthur Fischer. I live here in Melbourne. I would
6	like to thank you for allowing me to get up here and
7	speak. I would like to go on record to say that I am
8	vehemently opposed to BellSouth's proposed overlay
9	system for our area. It would not only be confusing,
10	but would also be an extreme nuisance.
11	First of all, I'd also like to mention that
12	one of the reasons that there are not more people here
13	today is that there has been confusion regarding the
14	date of today's meeting. It had been published in the
15	Florida Today newspaper twice as being yesterday
16	rather than today. That, with the inclement weather
17	coming on, I think, may account for the fact that we
18	don't have a few more people here than we might have.
19	Anyway, again, as I said, I think that would
20	be confusing, and it would be a nuisance. A large
21	population or a large portion of Brevard County is
22	composed of elderly people, many of whom who are not
23	even aware of this proposed system, despite the large
24	amount of publicity that has been given to it.
25	I have spoken to a number of these elderly

1 have, obviously.

2 MR. FISCHER: Yes. Well, if this is not 3 possible, then I would favor split Number 3 or split 4 Number 7, but I certainly would like to put in a vote 5 for retaining 407 and making Brevard alone -- there is 6 no option there that shows Brevard as the A or the B 7 standing alone on the scheme.

I'd also like to address the fact that --8 this doesn't seem to have been mentioned -- but 9 mathematically speaking we could probably increase the 10 number of choices that we have by adding a number, one 11 more digit to the area code. I know it's 12 traditionally been three digits, but if we went up to 13 four digits, we're going from 10,000 numbers -- or 14 1000 numbers to 10,000 area codes that would be 15 available to us. So it's just a suggestion. 16

Anyway, in ending, I would like to mention that the telephone company has a slogan: Let your fingers do the walking. I guess they weren't really kidding when they proposed the dialing system. Anyway, gentlemen and madam, I urge you to vote nay to the overlay system and please give your consideration to keeping 407 for Brevard. Thank you.

MR. BECK: Larry Roselle.

25

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1	LARRY ROSELLE
2	was called as a witness on behalf of the Citizens of
3	the State of Florida and, having been duly sworn,
4	testified as follows:
5	DIRECT STATEMENT
6	MR. ROSELLE: Good afternoon. My name is
7	Larry Roselle, and I'm here today representing the
8	Cocoa Beach Area Chamber of Commerce. I am the 1998
9	chairman of the board, and welcome to our beautiful
10	community. A couple or a month or so ago we took a
11	poll of our some 1500 business members which employ
12	unknown hundreds of thousands of employees in Brevard
13	County, and we asked them their opinion about the
14	proposed overlay method.
15	Overwhelmingly the response that we got was
16	in disfavor of the overlay, and due to the fact that
17	most of them are small businesses, they would prefer
18	to have to keep the 407 area code so as not to have
19	to reprint their stationery and business cards, et
20	cetera.
21	As a result of the opinion poll that we took,
22	our board of directors adopted a resolution to support
23	the split of the area codes and to support the keeping
24	of area code 407 for Brevard County, and we received
25	through today, unsolicited, from three city

communities -- we received from the City of Cocoa, the 1 Town of Palm Shores, and the City of Indian Harbour 2 Beach resolutions from their respective councils 3 supporting us in our effort to defeat the overlay 4 method. Thank you for your time. 5 CHAIRMAN JOHNSON: I have a question for you. 6 That's interesting. Oftentimes businesses are more 7 supportive of an overlay because they don't have to 8 change their area code with an overlay unless they add 9 additional lines and they just have an additional area 10 code. 11 Now, did you ask the question of what if we 12 do a geographic split but change the area code? 13 MR. ROSELLE: They would prefer that over the 14 overlay, but their preference would be not to have to 15 print business cards and would rather keep the 407. 16 CHAIRMAN JOHNSON: Okay. Thank you. 17 18 MR. BECK: Kenneth Mangold. 19 KENNETH MANGOLD 20 was called as a witness on behalf of the Citizens of 21 the State of Florida and, having been duly sworn, 22 testified as follows: 23 DIRECT STATEMENT 24 MR. MANGOLD: My name is Ken Mangold. 25 I'm a

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1	recent, new migrant to Brevard County. I just moved
2	up from Dade County. And this change
3	COMMISSIONER GARCIA: We lost you, huh?
4	MR. MANGOLD: Yes. The change in Dade County
5	kind of slipped by me. I wasn't aware of it until
6	they started advertising that if you didn't dial 10
7	numbers I think it was on July 1st that you
8	wouldn't be able to go through. And then once you
9	start dialing the 10 numbers, it's like Chinese water
10	torture. Every time you dial a number, you have to
11	remember to dial the area code, even though it's
12	within the county, and it becomes very, very time
13	consuming.
14	Also, something that we were not aware of is
15	that if you have an alarm, security system at home
16	monitored, you have to change that. You have to
17	change your computer Internet service. You have to
18	change your fax machines. You have to have all these
19	people out to do this. You know, if you look at it on
20	a cost basis, it's extremely expensive to the consumer
21	to switch over to an overlay plan. So we're very much
22	opposed to it.
23	When we came up here and found out that
24	Brevard County was going to be subjected to the same
25	plan, we became very concerned and passed around a

	57
1	petition, primarily to senior citizens centers and
2	that sort of thing, and the senior citizens are very,
3	very opposed to this, primarily because of many of the
4	issues that the previous speakers had mentioned.
5	But also, you know, whenever you have
6	Parkinson's setting in and whenever you have, you
7	know, "old-timers" disease, where you have to remember
8	10 numbers and for the broad population, there are
9	many people in a general population which cannot
10	remember 10 numbers.
11	So, you know, the industry is subjecting the
12	consumer to a tremendous burden, and, you know, if
13	there is any way that we can remain with an area code,
14	whether it be 407 or whatever, I am very much for
15	that. We have the petitions. I don't know who to
16	give them to.
17	CHAIRMAN JOHNSON: Here you go. We'll make
18	sure they are made a part of the correspondence side
19	of the record. Thank you.
20	MR. MANGOLD: One thing I did want to
21	mention. When telephone service first became
22	available 60, 70, 80 years ago, it was two rings or
23	three rings down the line, and now we're up to 10
24	numbers, and it's just becoming overwhelming.
25	COMMISSIONER GARCIA: All right. I would

	36
1	just just tell you, I'm from Dade County, and all
2	my many of my friends there don't speak to me
3	anymore. But they call it 17-digit dialing, because
4	you dial the first 7 digits, you don't get through,
5	and then you have to dial 10. So it is the first
6	steps are difficult.
7	
8	MR. BECK: Clinton Dyer.
9	CLINTON DYER
10	was called as a witness on behalf of the Citizens of
11	the State of Florida and, having been duly sworn,
12	testified as follows:
13	DIRECT STATEMENT
14	MR. DYER: Good evening.
15	CHAIRMAN JOHNSON: Welcome, Mr. Dyer.
16	MR. DYER: If I may. (Distributes papers to
17	Commission.)
18	I want to thank you for this opportunity to
19	address the area code issue. I am here today to
20	support the Brevard County Board of Commissioners who
21	favor a geographic split. Whether or not it is
22	practical to keep area code 407 in Brevard County and
23	apply the new area code to Osceola, Orange, and
24	Seminole County rests upon who should be affected by
25	the change. How do we find that out?
At the August 17th Six Mile Creek Homeowner's 1 Association meeting, I held up a copy of the 2 August 16th Florida Today with headlines blazing, 3 "Public Indifference Could Mean 10-digit Dialing." 4 The response, to my disappointment, was what's the 5 difference? You call your next-door neighbor now and 6 they have a different number, meaning the first three 7 digits of the phone number. 8

9 Apparently dissatisfaction already exists the 10 way phone numbers are allocated. Getting upset over 11 another change seems fruitless. But we who are 12 involved can still do what's right, regardless of the 13 numbers game. As Ralph Waldo Emerson once said: 14 "That we are here is proof that we ought to be here."

We have apparently arrived at the crossroads where one must decide whether we continue to patch a failing system or overhaul the operation to provide better service now and into the future. We understand the telecommunications industry group that analyzes where new area codes are needed has recommended the overlay plan.

The State is considering two options: Should we split the people within the four counties having the 407 area code, adding a new area code only to new phone customers, or shall we split the counties,

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leaving the people in some counties with the 407 code 1 and the people in other counties with a new area code. 2 Any change will cause difficulties to both 3 individuals and businesses, but a well-implemented 4 program now instead of a piecemeal fix will benefit 5 everyone now and in the foreseeable future. 6 Who gets the change should be determined by 7 who created the problem. Another way of stating it is 8 leave those having the least impact alone. 9 Historically, areas and phone numbers were 1.0 associated. Who doesn't remember Butterfield 8? 11 The cliche "generation gap" does not mean "passé." The 12 past provides for the most part a contemporary way to 13 go until you find something better. 14 Regretfully, the telecommunication industry 15 16 group overlay plan is not better. It is not better to 17 add to the perplexity created by an increase in the numbers to be dialed or by a clutter of area codes 18 within the same neighborhood. 19 Geographical split is alive and well. A 20 review of the county's allocation of area codes 21 reflects sufficient area codes are available to serve 22 trillions of customers. The chart, Exhibit 5, shows 23 that one area code can serve 9.9 million customers. 24 9.9 million multiplied by the three-digit 999 area 25

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codes provides for almost 10 trillion telephone 1 numbers. Properly allocated, they can provide a 2 3 stable and practical geographical split by population centers. 4 Comparison of New York and Florida area codes 5 show New York with 62 counties, a population over 18 6 million, has nine area codes. Florida with 67 7 8 counties and 14 million people has 10 area codes, reference Exhibit 5. California, having the highest 9 population in the nation, exceeding 31 million people, 10 has 25 area codes, which is also the highest in the 11 nation. 12 Twenty-five area codes translates into 13 coverage of 249,725,000 telephone numbers. My 14 challenge to the phone company or the 15 16 telecommunications group is leave the minority alone. They did not create the problem. 17 Apply new area codes to the major population 18 centers without destroying existing free call zones. 19 20 Don't force neighborhoods apart, like you did to 21 customers in the southern end of Brevard County when you recently changed their area code from 407 to 561. 22 I realize that numbers would not allow an 23 area code for each county. Texas has 254 counties; 24 Illinois, 102; Michigan, 83. It wouldn't take long to 25

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use up all 999 area codes. Possibly a preface code to 1 each state, like AL, AR, FL, NY, NJ, et cetera, would 2 permit area codes for each county. Not a far-fetched 3 thought when you envision a billion people in the 4 United States. 5 So the Public Service Commission, I propose 6 to you that Brevard County commissioners represent the 7 people of the county. I fully support their goals and 8 submit that while you consider the effect on the other 9 counties, you pursue geographical area codes and 10 11 reject overlays. The Sierra Club identifies Orlando, Fort 12 Lauderdale, West Palm Beach, Miami, Tampa, Daytona 13 Beach and Pensacola among cities most threatened by 14 urban sprawl. The copy of the article is attached. 15 The last paragraph, the Associated Press article 16 17 relates directly to the issue before us, and quotes Orange County Chairperson, Linda Chapin: "As Orlando 18 and Orange County try to manage growth, developers 19 threaten to go to nearby Seminole, Osceola, and Lake 20 21 Counties, " Chapin said. Please note, while Brevard County is growing, 22

22 Please note, while Brevard County is growing, 23 it is not bogged down in what the Sierra Club 24 describes as the urban sprawl. Since we are not the 25 greatest contributor to creating the problem, we

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1 should not be burdened correcting it. Florida 2 representatives cannot leave the cost or the 3 inconvenience imposed upon its citizens associated with changing area codes to someone else. Their goal, 4 it seems, is to provide sufficient access, preparing 5 6 for the future should extend beyond quick fixes that 7 comes every time the flood stage is reached. Getting population figures and population 8 9 trends will identify the geographical areas having the highest population in which to impose the new area 10 11 codes, and those areas with the lowest population should be left alone. Those who create the problem 12 should bear the misfortune associated with correcting 13 14 the problem. This concludes my testimony. Thank you. 15 CHAIRMAN JOHNSON: Thank you, Mr. Dyer. Any 16 questions? Thank you. 17 18 MR. BECK: Robert Robinson. 19 ROBERT ROBINSON 20 was called as a witness on behalf of the Citizens of 21 the State of Florida and, having been duly sworn, testified as follows: 22 23 DIRECT STATEMENT 24 MR. ROBINSON: My name is Robert Robinson. Ι 25 want to thank you all for coming here. I would like

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1	to reiterate the fact that I was here yesterday and
2	none of you were here. Apparently that was an error
3	of my reading in the Florida Today. I just have
4	something that I would like to present to you here.
5	I'm representing 170 residents and 61 employees of the
6	Buena Vida Estates Retirement Community, 2098 members
7	of the Retired Officers Association, 70 members of the
8	Eau Gallie Rotary Club, 365 members of the South
9	Brevard Scottish Rite Club, 125 members of the
10	National Sojourners, and all the members of the
11	Melbourne Masonic Lodge. All of the above are
12	vehemently opposed to the overlay system and are in
13	favor of the usual geographical system of any new area
14	code.
15	The possible use of 10 digits to call a
16	neighbor or business, or in many cases a doctor, are
17	considered to be difficult and not necessary. And
18	this I'll just pass on to you, and that I have as
19	my so there may not be that many people here, I'm
20	one representative.
21	COMMISSIONER GARCIA: There's a lot of you.
22	Could you tell me which of these plans
23	MR. ROBINSON: Well, I didn't realize that we
24	had these alternatives. But looking them over, I
25	would say that 3, 4, or 5 and this is a personal

1	bit there seem to be more likely to be more
2	advantageous for everyone concerned.
3	COMMISSIONER GARCIA: Okay.
4	MR. ROBINSON: Of course, I didn't have this
5	when I have been talking to these other groups.
6	COMMISSIONER GARCIA: I understand.
7	MR. ROBINSON: Thank you.
8	CHAIRMAN JOHNSON: Thank you, Mr. Robinson.
9	
10	MR. BECK: Frank Mohme.
11	FRANK MOHME
12	was called as a witness on behalf of the Citizens of
13	the State of Florida and, having been duly sworn,
14	testified as follows:
15	DIRECT STATEMENT
16	MR. MOHME: First off, I want to thank the
17	individual at the Service Commission who sent me a
18	letter telling me when the hearing was going to be
19	held, because it was the newspaper was wrong one
20	more time. And then, by golly, the letter turned out
21	to be wrong, and darned if he didn't call me
22	yesterday. And I appreciate that. I was here the
23	last session.
24	COMMISSIONER GARCIA: Do you remember his
25	name?

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MR. MOHME: It's on the bottom of the letter.
I should have brought it with me. I didn't.
Apologize.

4

COMMISSIONER GARCIA: That's all right.

5 MR. MOHME: But, anyway, I do appreciate it. 6 The reason for the area code change is very nicely 7 stated by you people in the handout. It's cell 8 phones, faxes, and computer lines. It's not the 9 business and the residential growth.

When I was here when you all were here the last time, I said, hey, make -- if tomorrow every fax, every cell phone, every computer line is given a new area code, you'll probably be in good shape for several years to come. Now, I think Mr. Garcia made the comment, well, yeah, there is a lawsuit going on someplace claiming discrimination.

Well, as a retired resident here for 50-some years, when you -- when the computers, the faxes, and the cell phones cause my area code to change, then I'm being discriminated upon. So discrimination goes both ways. And I think we ought to have the intestinal fortitude to go ahead and do it, lawsuit be dammed.

And when you run out of numbers and you start getting tight, then you go back to the people with the computer lines, with the cell phones, and with the

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1	faxes, and you change their area code. That's what
2	caused the problem.
3	Be innovative. Don't just kow (sic) down.
4	One of the reasons I'm not going to try to explain
5	why there aren't more people in the audience. I'm
6	very disheartened. Hell, this place they ought to
7	be out in the street because there is no room inside
8	this building.
9	COMMISSIONER GARCIA: I tell you, this is
10	impressive compared to what we have seen in Orlando.
11	A lot more people there and we had a lot less.
12	MR. MOHME: I heard you say that, and it just
13	did me in. I just can't believe this. I have been
14	down here at times when you couldn't stand in the hall
15	out there. But I don't know if the people are being
16	complacent or what.
17	Now, in defense, I will say the 4:00 o'clock
18	starting hour is a little rough on those people who
19	are gainfully employed, so that goes some way, but
20	it's still somebody could still come. Pinellas
21	versus Dade County, that was a case as I understand it
22	that the people in Pinellas just came out in force,
23	said not "no," but "hell no."
24	COMMISSIONER GARCIA: Pinellas?
25	MR. MOHME: St. Pete. "We're not going to

stand for this." And I guess the people in Dade
County either didn't give a darn, or whatever, for
whatever reason, but they are paying the price right
now from.

COMMISSIONER GARCIA: Let me just tell you, I 5 tried -- I painted it a little worse than it is, and 6 the gentleman is from Dade County. It's just a 7 question of what we saw and what we got when we're 8 there, and clearly the Pinellas people made a very 9 good point about the geographic differences in the two 10 areas. You got the bay in the middle. And we as a 11 Commission, with the exception of the Dade County 12 vote, have always preferred a geographic split. On 13 every single issue that's come before us we have gone 14 geographic split. 15

On the Dade County issue, I think it's 16 different for a few reasons, and that's why I can 17 distinguish it for you. The problem is that Dade 18 County is one political entity and Monroe is too small 19 to distinguish. So what we did there, we figured 20 dividing Dade County is too difficult. There is no 21 geographic way you can do it. There is no coastal 22 area as opposed to --23

24MR. MOHME: No natural barrier.25COMMISSIONER GARCIA: Right. Here you got --

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	n
1	MR. MOHME: Well, we got the St. John's
2	River. We got a hell of a good barrier.
3	COMMISSIONER GARCIA: So what we did there is
4	we gave the people in the Broward in the Monroe
5	area, which is the Florida Keys, we left them with
6	7-digit dialing by taking some of the reserve numbers
7	for them I think it was 20 NSXs, which is the first
8	part of the number, the three digits in the front, and
9	we saved it, so it will give them about fifteen years,
10	because they can't grow anymore. Just no possible
11	growth there and so small to begin with. That
12	preserved 7-digit dialing for them, and then we got 10
13	digits in Miami.
14	The problem is in Miami when you looked
15	and Miami is huge in comparison, and you started
16	trying to draw a line, because it's such an old place,
17	a lot of the exchanges overlapped, so there wasn't any
18	way to do it, so 10-digit dialing made the most sense
19	there. But if the precedent is any indicator, we have
20	generally gone with geographic splits.
21	MR. MOHME: Divisions.
22	COMMISSIONER GARCIA: Divisions.
23	MR. MOHME: Good. Obviously it should go
24	without saying that I do not favor the overlay.
25	COMMISSIONER GARCIA: Oh, I might have caught

1 that.

2 MR. MOHME: And I don't favor splitting the 3 areas, because I have got a good solution to eliminate 4 it. You people just need to bite the bullet. Go do 5 it.

Now, if it's forced on us -- you know, we 6 7 have already changed one time, and Brevard County has no grown that much over the last 20 years as opposed 8 to Orange County and the others. That's gone like a 9 bat out of hell. And so -- and they will probably 10 11 still continue to grow far more percentagewise. We have already been through one area code change. 12 Leave us alone. Give us a bye. Let us stay with 407. 13

If we have to have a split, then I go, very selfishly, with 2, 7, or 9, and the reason for that is if we say that Brevard County is area B, hey, that gives us the greatest number of years, so I'm doing it from a very selfish standpoint, and it does keep Brevard intact.

20 And for the people living in the south end of 21 the county, and you all heard this last time, and it 22 was stated again this time, I think it would sure be a 23 heck of a nice thing if you could have all of those 24 folks in the county line in the same area code with us 25 and not being treated like stepchildren. And I think

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	J±
1	you all got the sense of that and are going to see
2	about doing something on that. Thank you very much.
3	CHAIRMAN JOHNSON: Thank you for your
4	testimony. And, sir, you can as to your suggestion
5	that we go ahead, despite the fact that there is a
6	lawsuit and the FCC has a standard, to go ahead and
7	apply the new area code to the cellular providers,
8	even so it's not that simple, because the federal
9	government the federal body, they still hold the
10	area codes, so it's up to them to release them to us
11	after we submit our plan, so that may indeed be an
12	issue.
13	COMMISSIONER GARCIA: You asked for it, Madam
14	Chairman.
15	CHAIRMAN JOHNSON: I know. When we were
16	going to in the North Florida case, when we were going
17	to add two new area codes, they were very nice and
18	they worked with us, but they decided they would
19	withhold the area code until we had an opportunity to
20	reevaluate our case. And, again, there is at least
21	one federal court that says segregating out an entity
22	like the cellular providers was not competitively
23	neutral and thus violated the federal law.
24	MR. MOHME: Who said this?
25	CHAIRMAN JOHNSON: A federal court. And I

1 don't have the court case. And there is currently a 2 case pending before the FCC. Connecticut, they are 3 asking the FCC to reconsider their policy, and there 4 is -- there is two policies that the FCC at least have 5 pending dockets on.

6 One is the case that would allow cellular 7 providers to have their own area code, and the other 8 is what Mr. Milby talked about, and that is if you do 9 go with an overlay, maybe you don't have to do 7-digit 10 dialing. Two dockets are before the FCC right now on 11 both those matters.

But currently the rule in place is competitive neutrality, that you don't segregate a provider that way, and currently on the 10-digit dialing, the rule is that if you do an overlay, you keep the 10-digit dialing.

MR. MOHME: So it's spelled out that it has to be geographic? See, if it's not spelled out that it has to be geographic, then you could make it non-geographic.

21 **COMMISSIONER GARCIA:** The Chairman, I think, 22 is addressing the 10-digit issue. In other words by 23 saying -- you have to try to be competitively neutral 24 because we're in a competitive environment now. It 25 used to be when New York first did this, which was the

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first one to do it, there used to be a cachet to 1 having a cell phone. You wanted everybody to know it, 2 so you added numbers to it, and they were happy with 3 it. It was a different area code for cellular and 4 beeper, and people didn't mind it, because they wanted 5 you to know they had a cellular phone. 6 But in today's world, those cellular 7 providers are competing head to head against business 8 providers like BellSouth. There are PCS providers, 9 people who don't even have a land-based line, just 10 have a cellular line, and that provider who is trying 11 to compete with BellSouth business wants his phone to 12 have the same ability or the same easy access as 13 14 someone else's. 15 So if you say to the guy who is providing cellular, You got to have an extra three lines, it 16 makes it a lot tougher for him to be able to sell his 17 product on a competitively neutral basis, and 18 therefore the FCC is determined -- see, used to be the 19 providers all agreed on this. Every time this came up 20 they all agreed. The Commission wasn't even involved. 21 All we did was approve on the back end, because nobody 22 argued about it. 23

But now that there is a competitive spirit out there, clearly you don't want to say to someone

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1 who is trying to compete with BellSouth business, You got to have a different number, your customer has got 2 3 to dial three extra digits, therefore we don't do that, and that's what the FCC has basically 4 5 determined. MR. MOHME: But what you're doing now if you 6 7 go with a division, then half of the cell phone people are going to have to start dialing a totally different 8 9 number anyway, so there is going to be a change. COMMISSIONER GARCIA: No question there is 10 11 going to be a change, but it's sort of it's the same 12 for everyone. I'm not telling you that your idea doesn't work. It's just there is a problem there. 13 MR. MOHME: I think we ought to keep pushing 14 for it. If you push hard enough, the squeaky wheel 15 16 gets the grease. CHAIRMAN JOHNSON: Your point is well taken. 17 18 At a minimum we should be more active in the FCC cases, perhaps making some filings. In the 19 short-term, though, because we're dealing with exhaust 20 issues and we only have a certain amount --21 MR. MOHME: May not work for us today, but 22 may work for somebody next year. 23 24 COMMISSIONER GARCIA: Because I tell you, I 25 have seen, had the opportunity to see in these Latin

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1	American companies, and this doesn't happen anymore
2	because they have upgraded their systems, but it used
3	to be that people would look through the obituaries to
4	find a phone. They would look for it so they could
5	ask for a phone, because it was always limited
6	numbers.
7	And we're a state that's proud of our
8	technology growth, proud of access to the system, and
9	the last thing want is to say, Doggone it, not going
10	to give you a new number until we get a new area code,
11	and I don't think that makes sense in the long run.
12	
13	MR. BECK: Frank Brunn.
14	FRANK BRUNN
15	was called as a witness on behalf of the Citizens of
16	the State of Florida and, having been duly sworn,
17	testified as follows:
18	DIRECT STATEMENT
19	MR. BRUNN: Good afternoon. I'm definitely
20	opposed to the overlay program and in favor of a
21	geographical split. There are several to choose from.
22	I'm sure there are a lot wiser persons than I that can
23	choose. Did I hear you say earlier, Mr. Garcia, that
24	you were in favor of the geographical split if at all
25	possible?

COMMISSIONER GARCIA: I just said that if 1 precedent on this issue is worth anything -- and we 2 have done this a bunch of times now. This is maybe 3 the fourth or fifth since we did the Dade County 4 one -- we have always gone geographic whenever 5 possible. 6 7 MR. BRUNN: So that's for the entire Commission in general? 8 9 COMMISSIONER GARCIA: I think Commissioner 10 Jacobs wasn't here when we did some of those decisions. 11 MR. BRUNN: So we're already looking at a 12 pretty positive Public Service Commission; is that 13 correct? 14 COMMISSIONER GARCIA: We're not allowed to 15 tell you how we're going to vote until --16 17 MR. BRUNN: Oh, I understand it's a big secret right now. In your green handout you stated 18 around the middle here, last sentence, "The industry 19 consensus for plan involving an overlay." Who in the 20 world is "the industry"? 21 22 COMMISSIONER GARCIA: The industry is the --23 MR. BRUNN: The telephone companies? COMMISSIONER GARCIA: The telephone 24 companies, the cellulars, all of them get together. 25

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See, it used to be easy. They would all get together 1 and agree to something, and that was fine. When they 2 first proposed one of these things, it was the first 3 time, and I think Commissioner Clark was chairman at 4 that time that we did one of those first, and we 5 disputed it -- you know, we said we should have a 6 hearing, and we had a hearing and, you know, it was an 7 interesting hearing, but we decided to go geographic 8 against industry. 9

MR. BRUNN: Well, I'm in favor of the 10 geographical split no matter how it is. I don't know 11 that there is anybody present that has the kahunas to 12 say they are in favor of the overlay plan. I think 13 you're going to find lot an awful lot of individuals 14 in the businesses that want the geographical split. 15 We are definitely a different segment than Orange 16 County. I understand the problems with Miami. It's 17 one giant area, many different prefixes, and I 18 understand the problems. 19

20 COMMISSIONER GARCIA: Let me just say, there 21 may have been some confusion in some of the things. 22 When you do this change, just so you feel comfortable, 23 there is no change in cost, in terms of now -- it 24 suddenly doesn't become long distance.

25

MR. BRUNN: I understand. I think most of us

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understand. I thought I was going to be the first to say that I would gladly give up my 407 to keep a geographical split, but several others have stated that before me. But definitely I'll take 321 or any other three digits you give us just to keep a geographical split. Thank you.

7 CHAIRMAN JOHNSON: Let me speak to one of the issues that you raised also, sir. When you asked what 8 our -- whether there was a predisposition, which there 9 is not. Each case is new and presented on its own 10 facts. But what has occurred is that the industry 11 12 groups that we described, they will submit a plan to us. To the extent that there is no objection from the 13 14 public, then that plan would probably be implemented.

15 But in each instance we have had the public 16 say, No, we don't like the idea, and that's when the 17 Commission will generally open up the record, take the 18 public comment. But in each instance since I have 19 been chair, the companies submit a proposal, and then we start hearing from the customers, and then we come 20 out to see, okay, we got to protect the public 21 The companies, certainly their interests 22 interests. 23 matter, but we got to look at what the citizens think, 24 too, make a balance, and come up with the best solution. 25

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1	So that that's what we're doing here today,
2	and that's why we appreciate all your comments and
3	testimony.
4	
5	MR. BECK: Don Wilkof.
6	DON WILKOF
7	was called as a witness on behalf of the Citizens of
8	the State of Florida and, having been duly sworn,
9	testified as follows:
10	DIRECT STATEMENT
11	MR. WILKOF: Good afternoon. My name is Don
12	Wilkof. I'm director of community relations for
13	Harris Corporation. Also here with me today are
14	Richard Marks and Carl Owens from our
15	Telecommunications Department.
16	Harris employs 8500 men and women in
17	Melbourne and Palm Bay on six separate corporate
18	campuses. We have more than 15,000 telephone lines in
19	these six campuses, and we use much of our own PBX and
20	telephone switching equipment to route calls among the
21	campuses, our customers, and our 20,000 other
22	employees around the world.
23	If Brevard County would implement an overlay
24	system to accommodate the need for more telephone
25	systems, we may be undoing much of the benefit of

today's modern telecommunications. What we would do 1 is make a simple phone call a test of memory and 2 endurance. 3 Harris Corporation strongly recommends that 4 the Public Service Commission elect a split geographic 5 approach to expanding telephone numbers in Central 6 Florida. We'd prefer to keep 407 area code in Brevard 7 County, however options 3, 4, 5, or 7 would be 8 acceptable. 9 In no case do we believe that an overlay 10 system would enhance either business or residential 11 calling in Brevard, and most assuredly will increase 12 PBX programming and maintenance costs for companies 13 such as Harris. 14 Our position on this issue is outlined in a 15 brief paper which I'll distribute. I'm also a member 16 of the Board of Directors of the Melbourne/Palm Bay 17 Chamber of Commerce, and once we were educated on 18 really what the overlay system means, we unanimously 19 voted against the overlay system for Brevard County. 20 Thank you very much for coming to visit with us today. 21 Thank you. CHAIRMAN JOHNSON: 22 COMMISSIONER JACOBS: Mr. Wilkof, could I ask 23 you a question briefly? Most of your employees, I 24 assume, are -- most of your employees are residents in 25

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1	and of in or around Brevard County?
2	MR. WILKOF: That's correct.
3	COMMISSIONER JACOBS: So you don't have a
4	very broad reach over into Seminole or I'm sorry,
5	into, yeah, Seminole or Orange Counties?
6	MR. WILKOF: We do have some, but probably 99
7	percent are in Brevard County, and a good very high
8	percentage of those are in south Brevard County.
9	COMMISSIONER JACOBS: Thank you.
10	COMMISSIONER GARCIA: Let me ask you,
11	initially you guys, the chamber, favored the overlay?
12	MR. WILKOF: We had a very short I'm
13	sorry very long chamber executive board meeting and
14	a very short time to discuss the overlay system, and
15	it came up at the end of another heated discussion and
16	was passed very rapidly.
17	Once we passed it, I and several others on
18	the board went back and educated the board on exactly
19	what the overlay system would mean, and we reevaluated
20	our position very quickly and decided that the overlay
21	was not the position for small business, as well as
22	large business, in Brevard County.
23	COMMISSIONER GARCIA: Who made the
24	presentation at your chamber meeting explaining the
25	options?
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MR. WILKOF: Myself and one other gentleman. 1 2 COMMISSIONER GARCIA: No, before. MR. WILKOF: There really wasn't a 3 presentation. It just came up that there was going to 4 be a hearing before your first hearing, here's what 5 the options were, and nobody really understood what an 6 overlay system meant. 7 By the way, I talked to one of our cohorts in 8 Atlanta that works for Harris, and of course Atlanta 9 has an overlay system, and for small businesses there 10 11 it has been almost a huge disaster. They said when I talked to one of the small businesses they used to 12 have a distinctive area code for the geographical 13 areas they were in. They started losing business 14 15 because people did not realize how close they were. 16 They would go by area codes. And they thought when it 17 went to 770, it was in another county, and they literally lost business because people did not realize 18 770 could be right across the street. 19 COMMISSIONER GARCIA: Yeah, the problem is 20

21 that, if I remember correctly, Atlanta first did the 22 geographic donut, and then, you know, Atlanta is 23 growing so quickly that then they took the donut and 24 they overlaid a 10-digit, so people who understood if 25 you weren't 404, you were another number, were still

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1	using that rationale on the geographic end, and sort
2	of created I mean on the overlay.
3	MR. WILKOF: Even before they went to the
4	mixture, outside the perimeters you could still be 404
5	and inside the perimeter you could still be 770, so it
6	wasn't a clean geographic split for the donut, as you
7	called it.
8	CHAIRMAN JOHNSON: Thank you.
9	
10	MR. BECK: Karen Turja.
11	KAREN TURJA
12	was called as a witness on behalf of the Citizens of
13	the State of Florida and, having been duly sworn,
14	testified as follows:
15	DIRECT STATEMENT
16	MS. TURJA: I'm a resident of Indialantic
17	over on the beach, and I know that our town council
18	prepared and sent to you a letter opposing the overlay
19	system. However, there were several concerned
20	citizens that were not able to be here today, and they
21	have signed a petition, which I'll leave with you,
22	just to show that they are also opposed. They are
23	also residents of Indialantic.
24	You may not be aware, but this overlay system
25	was a Seinfeld episode, and at the time it seemed very

funny because it was in New York City. But it's not 1 funny when it comes to our hometown, and we don't want 2 to be a joke. 3 So I have two questions for you: One, have 4 you solicited any feedback from Dade County, since 5 they have had three months to use this system? And, 6 if so, why would you even consider doing it anywhere 7 else if it's at all possible to do a geographical 8 split? 9 CHAIRMAN JOHNSON: I think Commissioner 10 Garcia, he lives down there, he can tell you --11 COMMISSIONER GARCIA: We have had -- we have 12 had complaints. In fact, there was a county 13 commissioner who is a good -- who used to be a good 14 friend of mine -- I'm just kidding. We have a good 15 relationship -- passed a resolution asking us to 16 reconsider the overlay, and then -- but that was after 17 it was in place. 18 We had very few complaints. I think the 19 number is under 20. I think people are bothered by it 20 initially. I think once you get used to it, it flows. 21 But, again, Dade County very is distinct, because they 22 have a very distinct Dade-Broward line, a political 23 boundary that everyone understands, and so it's not as 24

25 tough. The biggest problem, interestingly enough, I

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have been finding now is not necessarily the people in Dade County, but the people who work in Dade County and live in Broward, because they get used to dialing ten digits, and then they get over to Broward and they can't complete their calls because they think in those terms.

7 But you're right, it is a huge inconvenience early on, and that's why we weigh this carefully. 8 And 9 the reason we consider the overlay is because that is 10 the primary suggestion that the industry wants, so, you know, we have to -- they come to us with their 11 12 suggestion, and then we consider all of them. Again, 13 I can't tell you how we're going to vote, but I 14 think --

15 MS. TURJA: Well, the industry wants overlay because it's cheap and easy for them. That's what 16 17 that's all about. They don't give a damn about us. 18 They are there to make it easy. The phone books will 19 have to have ten digits, and the print will have to 20 get a little bit smaller. Think about this. And then there will be your name and like two different area 21 22 codes, and someone from Michigan is calling for your number and they know you live in Melbourne, but they 23 don't know which area code, so the phone company is 24 25 going to charge them \$1.10 twice, because got to call

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for both area codes, how about that?

COMMISSIONER GARCIA: I have to tell you, we 2 generally when we do an overlay, we make sure -- and 3 in fact in our order, I think it was in our order that 4 we require that when you call from long distance that, 5 you know, the 55 -- what is it, 555-1212? When you 6 call either 305 or -- trying to remember what the 7 other Miami number is, 786 -- when you call the 786 8 number, either one, you call 555 and that number, and 9 you use it. And let me tell you the other side. 10 It's fascinating, but when we went down that road, the 11 company called me on this, and there were businesses, 12 hotels and tourist businesses, who wanted the new 13 number, because the new number spells out "sun," so 14 they thought -- but those are the --15 MS. TURJA: For advertising, yeah. 16 COMMISSIONER GARCIA: But, again, I don't 17 disagree with you. It's a big mess. It's a lot of 18 hard work at the beginning and it takes a lot of 19 education. I know we really pushed a lot, and we 20 moved that back in Dade as much as we could, and we 21 gave alarm companies extra time because they weren't 22 able to change over, because there was a lot of work 23 that goes into it. Then again, in the long term it 24

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makes it a lot easier, because once you have done it,

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1	it's almost seamless when you do it the next time. So
2	the other concept
3	MS. TURJA: If you have two, might as well
4	have six. What different does it make?
5	COMMISSIONER GARCIA: Right. And then the
6	other one is you've got your number forever. In other
7	words the concept is this you know, and you got to
8	consider, you folks have changed your numbers in the
9	history of Florida, I think, if I'm not mistaken
10	Florida used to be 305 or the southeast used to be
11	305, and Miami by good fortune or whatever kept the
12	305.
13	So there are businesses that have had the 305
14	20, 30 years. So I don't know if that's correct.
15	I'm maybe I'm projecting more, but they have really
16	had it for a long time. So they said, this is the
17	essence of my business, this number. I don't
18	necessarily agree with that theory, but it's just I
19	appreciate the fact that you all are being so
20	good-minded and saying, Look, I would rather keep 407.
21	If I lose it, I want it geographic. Because there are
22	places where people would come in and say, "Let me die
23	with my number," and they would cry and everything.
24	We're taking all that into account, and you
25	should feel comfortable that we're really going to

look at this thing, and we really do think about all 1 2 of your comments and what you say. CHAIRMAN JOHNSON: One other, raising the 3 issue of Dade, if I recall, and Commissioner Garcia, 4 5 because you live down there, you may have more information, but during the public hearings, we didn't 6 get many residents coming in objecting to an overlay. 7 MS. TURJA: That's Dade County. I came from 8 there. I know what that's like. They don't know what 9 day it is. Everybody is doing their thing. I mean 10 11 you can't even consider that, you know. Those people don't have a clue. 12 COMMISSIONER GARCIA: I'm starting to 13 reconsider where I was leaning. 14 15 CHAIRMAN JOHNSON: The point was that we do listen to the customers, and it didn't appear as if 16 17 there would be a big problem, so when you asked was it a big problem for them, they didn't seem as --18 MS. TURJA: They are not organized. They are 19 in their own little --20 21 CHAIRMAN JOHNSON: No, it's not. MS. TURJA: You know, like in a small town, 22 we read in the paper, and we go have our town meetings 23 24 and pass around our petitions, and we knock on our neighbor's door. You don't do that in Dade County. 25

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1 COMMISSIONER GARCIA: You know, in the -- you made a few assertions that I'm going to let pass, but 2 3 you're right, it's a big city. It's tougher for 4 people to take, you know --5 CHAIRMAN JOHNSON: Not cohesive. 6 COMMISSIONER GARCIA: You're right, because 7 when we went into the Keys, which is very small, people showed up. You know, they wanted to kill us. 8 They wanted, in fact, to go ahead and separate. They 9 wanted their own area code because they were the Conch 10 11 Republic and the whole nine yards. MS. TURJA: I have one other issue too. 12 Τt 13 seems to me, and this kind of goes back to the 14 Seinfeld episode, that, you know, because that 15 original area code is going to have special connotations, people are going to want to try to get 16 17 that one. So there are a few numbers left, and if 18 people give up that number -- like Elaine, she went 19 after this poor dead lady that died just to get her 20 area code. So I could see is there going to be a 21 black market in this one area code because you want to be identified with the 305 and not that 786 number or 22 something like that. 23

24 COMMISSIONER GARCIA: You mean if we do an 25 overlay?

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MS. TURJA: Yeah, if you did an overlay, 1 people would try --2 3 COMMISSIONER GARCIA: You know, they are sort 4 of associated to areas, and as a general rule -- that 5 was a great episode, and, by the way, the local 6 company ran -- when we did the change, I asked them to 7 sort of run it just so people would think about it. 8 But I don't think that will happen, because 9 what happens is once that number falls in, it gets 10 reissued. You know, once it lapses. And what happens is in a lot of neighborhoods you don't have that 11 growth. New York is obviously different because you 12 13 got businesses next to homes. But usually there is not a lot of churn and the numbers in residential 14 15 areas don't change by very much. It's usually the 16 city centers where you have lots of churn. And, 17 interestingly enough, in cellulars, where you're creating new areas, the cellular number was the first 18 19 to get the 786 number, and the local newspaper did a 20 big thing, and the guy was holding his number, and the 21 first number given, and maybe nobody has ever called 22 the poor guy, and he had to give up -- but that's how 23 that would work out.

24 CHAIRMAN JOHNSON: One of the things that we 25 do do, even when we're dealing with the geographic

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split, and we did this with the Miami area, we do try 1 to find neat area codes, like "sun," to see if we 2 3 could get that reserved, to at least kind of mitigate. If you got to change it, at least have something that 4 is identifiable to the area, "sun" or "fun." 5 6 I think the Keys said if they changed it, 7 "fun" would have been great, something like that. And then in this instance if we have to, which someone 8 will get a new area code, I think that's why the 9 gentleman's suggestion of 321 will at least try to 10 11 identify something that's easier to remember or at 12 least helps to identify the area to lessen the pain a bit. 13 MS. TURJA: Is this decision being made now 14 in October definitely? And, if so, when does this go 15 into effect? Because I have read a couple different 16 things in the paper. First October, November, and 17 then it said there would be another year. 18 19 CHAIRMAN JOHNSON: I think we're scheduled to vote on this, I believe, it's December 1st will be 20 when we'll vote. But it goes into effect -- I'm not 21 22 sure. Staff, do you have the information as to when 23 it will go into effect? Permissive and mandatory? MS. MCKINNEY: I have the order is on 24 December 21st, 1998. That's as far as I have. 25

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COMMISSIONER GARCIA: The reason it may have 1 2 been pushed back -- the chairman is not going to toot 3 her own horn -- but I think she believed that it was important to give every -- when we went to Orlando, we 4 5 had such few people, and when we came here, your county commissioner told us there is a lot of people 6 weren't here yet, this is a bad time of year. So I 7 mean we had a lot of feedback. And it is a huge part 8 9 of this state, so I think the chairman in deference to the people of this area decided to, you know, give you 10 11 all one more crack at us. And to be quite honest, interestingly, it's 12 13 had a very good effect, because, for example, initially the Chambers of Commerce always sort of go 14 15 with the companies on this, and in this case they had 16 time to think about it, and they came back and said -gave us a different opinion, which has been good for 17 18 us. MS. TURJA: I'll give you my petition. 19 By 20 the way, the summer is not the time to make big 21 changes because people are on vacation, so it's really 22 not fair to the population to try to do things in the It should always be during the season when 23 summer. 24 the people are here. Take the summers off. CHAIRMAN JOHNSON: 25 Thank you.

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2	MR. BECK: Neil Markum.
3	D. NEIL MARKUM
4	was called as a witness on behalf of the Citizens of
5	the State of Florida and, having been duly sworn,
6	testified as follows:
7	DIRECT STATEMENT
8	MR. MARKUM: Petitions seem to carry a great
9	deal of weight in some situations because it's there
10	in black and white, rather than in conversation. At
11	this point are you folks willing to take petitions
12	beyond this date and up to perhaps a certain date?
13	CHAIRMAN JOHNSON: Yes, sir. Petitions can
14	still be filed with the Commission preferably before
15	the November 19th date, but even if you file something
16	after that, the staff members can let us know that
17	before we have our final vote and deliberation. But
18	it's clearly for the next month you can file those
19	petitions.
20	MR. MARKUM: All right.
21	COMMISSIONER GARCIA: By the way, sir, you
22	can also call up the Commission and file your view,
23	that we record that there, so you don't necessarily
24	I mean you don't necessarily have to walk around and
25	do a petition. If people call our 800 number, that's

1 fine. If they mail this in to the Commission, it is logged, so you don't necessarily have to carry a paper 2 around. People just call us, we log their positions, 3 and they become part of the record. 4 MR. MARKUM: All right. That helps. Thank 5 you. I have talked to, I'm going to guess, a hundred 6 people on this subject in the last -- well, recently. 7 And I think that the people I talked with -- well, 8 without exception -- have stated their feelings being 9 just what we have heard this evening, that a split 10 program for Brevard County would not be good for the 11 general public, so I'll leave that with you. And 12 thank you very much. 13 COMMISSIONER DEASON: Sir, I think you said a 14 split would not be good? Did you mean to say an 15 overlay would not be good? 16 MR. MARKUM: Thank you very much. Let's 17 hear what you said for the record. Thank you. 18 19 COMMISSIONER GARCIA: Might publish your name 20 in the local paper that you threw it the other way. 21MR. BECK: Andrea Deratany. 22 ANDREA DERATANY 23 was called as a witness on behalf of the Citizens of 24 the State of Florida and, having been duly sworn, 25

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testified as follows:

DIRECT STATEMENT

DR. DERATANY: Good afternoon. 3 I'm Dr. Andrea Deratany. I'm a psychologist in private 4 practice, so I'm a small business owner. I'm a former 5 mayor of Indialantic. I'm a former county 6 commissioner. I'm a former chairman of the county 7 commission. My husband was a former state 8 representative and state senator. Combined, we have 9 been serving the public about 30 years. We have 10 represented in the past a lot of people, and we know a 11 lot of people and talk to a lot of people. 12 My presentation today will ask you to 13 14 consider the older people. I was going to say 15 elderly, but then I realized, (indicating), I use 16 these too, and once you get to a certain age, which is about 40 years old, you begin not to be able to see 17 well. 18 COMMISSIONER JACOBS: Or remember. 19 20 DR. DERATANY: I'm going to address that in a 21 minute. Being a psychologist, I wanted to say to Mr. 22 Garcia, we were talking about Miami, and there is a difference between acceptance and resignation. So, 23 yes, they may get used to it after a while, but it 24 doesn't mean they like it. 25

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1 I wanted to mention just a couple of things. The phone book, somebody else mentioned that print 2 would get smaller. It will either get very small so 3 that we can't see it even with our glasses, or they 4 will have to put a lot more pages in, and so the phone 5 books would get heavier and we would not be able to 6 lift them. It gets harder and harder every year. 7 You mentioned memory, Mr. Jacobs, 8 Commissioner Jacobs, and just for information, our 9 10 memory starts to decline in our 20s, and it gets worse 11 and worse every year that we gain from then on, so by the time that we get to like the average age of our 12 population in Florida and in Brevard County, we're 13 having a lot of trouble. 14 15 Not only that, I remember in Brevard 16 County -- and I can remember way back, because I have lived in Brevard County 40 years. My husband has 17 lived here 50 years. He's older. And we had one 18 prefix when I moved here. It was 723. Now there are 19 20 so many prefixes, it's getting harder to harder to memorize those telephone numbers. 21 So if we have to memorize the different area 22 23 codes and all the prefixes and the numbers, I think --24 I know I'm going to be in trouble, and my memory is

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pretty good.

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Also I want you to consider the oldest of our elderly. On Fridays I go to the nursing home and do some therapy groups there, and their eyesight is gone, a lot of the times they are not as clear thinking as they once were, and it's just very confusing for older people to have to be presented with a new concept and also to have to remember.

And not only that -- I mean I don't know 8 about you -- you all seem pretty young -- but I know 9 that since I have been 40, and I'm not saying I'm 10 still 40 -- I'm older than that -- but since that time 11 12 I have had many instances where I have misdialed a number just with 7 digits, because I still think that 13 I can see, and so I don't always put my glasses on 14 when I go to make a phone call, and sometimes you hit 15 the wrong digit. So we would be compounding that. 16 Thank you. 17 18 CHAIRMAN JOHNSON: Thank you. 19 20 MR. BECK: Keith Houston. KEITH HOUSTON 21 was called as a witness on behalf of the Citizens of 22 the State of Florida and, having been duly sworn, 23 testified as follows: 24

DIRECT STATEMENT

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1 COMMISSIONER JACOBS: Not only can't I remember, when I remember, I find it hard to find the 2 dial to hit. 3 MR. HOUSTON: Good afternoon. I'm Keith 4 Houston, with the local business Crest Cleaners, and 5 we have 12 locations in Brevard, and we're firmly 6 against the overlay, and we would like one area code. 7 We'd love to have 407, but if you can't do it, one 8 area code would be wonderful. 9 COMMISSIONER GARCIA: Sir, I missed your 10 11 name. MR. HOUSTON: Keith Houston. And as far as a 12 plan, I don't see one that strikes me real well. The 13 one that lasts the longest would be wonderful. Thank 14 15 you. 16 MR. BECK: George Mitchell. 17 GEORGE MITCHELL 18 was called as a witness on behalf of the Citizens of 19 the State of Florida and, having been duly sworn, 20 testified as follows: 21 DIRECT STATEMENT 22 MR. MITCHELL: Good afternoon. I would like 23 to thank you for coming back. I was unable to attend 24 your last meeting, and I was somewhat surprised at the 25

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low attendance that I read about when I returned, 1 because the overlay plan sounds so absurd to me. 2 The original area codes in the country were 3 assigned on a geographical basis, and for a long, long 4 time new area codes were assigned on the geographical 5 basis. And Brevard County has a very well-defined 6 border, most of the border being the western border of 7 the St. John's River, with the population-developed 8 areas far from that border. So a geographical 9 division for Brevard County at least makes a lot of 10 sense. 11 As far as the area code, my first telephone 12 number in Brevard County had a 305 area code, and the 13 407 area code isn't any problem, and 321, or whatever, 14 wouldn't be any problem. 15 After I moved from here some years ago, I was 16 in the metropolitan Washington area, where they have a 17 geographical division of area codes, along 18 longstanding political boundaries, and you're able to 19 make, when I moved up there, a -- excuse me, a local 20 telephone call to one of three different 21 jurisdictions, either Virginia and Maryland or DC. 22 COMMISSIONER GARCIA: Maryland --23 MR. MITCHELL: Yeah, Maryland is a different 24 area code. 25

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COMMISSIONER GARCIA: Right. Although 1 Maryland just instituted, if I'm not mistaken -- I 2 3 think it was Maryland -- an overlay. MR. MITCHELL: That's in the Baltimore area, 4 5 I believe. When they ran out of exchanges, you then 6 had to dial 10 digits if you were dialing outside of 7 the local jurisdiction, and remembering what the area code was was no problem if you knew where you were 8 calling. 9 With an overlay plan you have no idea what 10 the area code is based on where you're calling. A 11 geographical division, you know what the area code is. 12 13 I think the plan that the county commission supports, 7, looks pretty good. Any of them, I think, 14 would be pretty good. The problem that we have in 15 evaluating this is that we don't have what the basis 16 was for the industry recommendation. What is their 17 rationale for what they recommended? 18 19 The plan that they recommend, if you take the assumption one, which seems to be the most reasonable 20 assumption to me, you're going to have to have a new 21 area code in five years anyway. If it comes to the 22 point where you're going to have to do an overlay, 23 rather than do an overlay in an area like Brevard 24 County, which is so definitely geographically 25

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separate, it would seem to make sense to do your
overlay in an area like Orange County. There is an
awful lot of cross-traffic from Seminole to Orange,
down into the Kissimmee area around Walt Disney World,
that area. They might be more amenable to an overlay
in that area.

But I think the best way to attack it would be what the gentleman addressed earlier, and that is that you follow your own suggestion and become more active with the FCC docket, try to get permission to assign the new area code to things like pagers, cell phones, and data services, and do that for the subsequent division in the more populated areas.

But, goodness gracious, just look at where the people, businesses, and everything are in Brevard County, mostly over towards the ocean, far away from the county border, and to overlay this with other areas --

19 COMMISSIONER GARCIA: You make a good point, 20 though, in terms of the long run. Those areas that 21 are -- if we do a geographic, it may be when we come 22 back, we'll probably then be looking at --

23 MR. MITCHELL: That's been the only places 24 that they have had overlay that I'm aware of, are 25 areas like big cities, like New York City, and

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1 Baltimore, and you folks down in Dade County. But us poor folks over here on the beach, it doesn't make 2 3 that much sense. Thank you. CHAIRMAN JOHNSON: Thank you. 4 5 MR. BECK: Tom Stauf. 6 7 TOM STAUF was called as a witness on behalf of the Citizens of 8 the State of Florida and, having been duly sworn, 9 testified as follows: 10 DIRECT STATEMENT 11 MR. STAUF: Thank you for coming back again. 12 My name is Tom Stauf. Much of what I can or was going 13 to say has been said, so I won't repeat a lot of it. 14 15 First, I want to mention that some five weeks ago the 16 date that did appear in the Today Newspaper was for 17 yesterday at this location. Approximately a week ago 18 the correct date of today came out, so therefore which one is right? 19 I called your 800 number, and the nice lady 20 that answered the 800 number didn't even have this 21 meeting on her schedule to tell me, yes, what day it 22 23 is. She didn't even know there was going to be a meeting in Brevard County on either yesterday or 24 today. She knew there was a meeting in Orlando at 25

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1	6:00 o'clock. Didn't even know there was a 2:00
2	o'clock meeting in Orlando. So, again, she didn't
3	quite get the I realize this is an additional
4	meeting from the original, so that may have created an
5	additional problem, so I just wanted to run that past
6	you.
7	Real quick on the overlay thing, it would
8	require people who are in business to have two
9	different area codes on all their correspondence,
10	which compounds all the problems that have already
11	been discussed.
12	So, then, my choices are the following six
13	choices: Geographical numbers 7, 2, or 9. Any one of
14	the three would be happy with me. The second choice,
15	Brevard gets to keep 407. Third choice, Brevard gets
16	to have you know, the geographical with a new area
17	code if necessary. The fourth choice, east coast of
18	Florida gets hit by a giant meteor. Fifth choice,
19	Kennedy Space Center is closed. And then my sixth
20	choice is the overlay system. Thank you.
21	
22	MR. BECK: Steve Prenger.
23	STEVE PRENGER
24	was called as a witness on behalf of the Citizens of
25	the State of Florida and, having been duly sworn,

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1	testified as follows:
2	DIRECT STATEMENT
3	MR. PRENGER: Good afternoon. Just like to
4	say that, first of all, I'm in favor of a geographic
5	split, probably Alternative 7, but any geographic
6	split is preferable to an overlay in my opinion.
7	Like everybody has come up here and they have
8	basically stated all the same reasons that I have:
9	Alarm companies having to reprogram for customers,
10	10-digit dialing is harder for older people, elderly,
11	and for young children for that matter. Anyway, I'm
12	not going to repeat all those.
13	But I would like to state that it looks to me
14	like the phone companies are really pushing this
15	because it saves them money and it's not they are
16	not really looking out for their customers. And
17	that's basically it. I'll just keep it real short.
18	Thank you.
19	CHAIRMAN JOHNSON: Thank you.
20	
21	MR. BECK: Janet Gaulin.
22	JANET GAULIN
23	was called as a witness on behalf of the Citizens of
24	the State of Florida and, having been duly sworn,
25	testified as follows:

1	DIRECT STATEMENT
2	MS. GAULIN: Janet Gaulin, Merritt Island.
3	COMMISSIONER GARCIA: Ma'am, could you spell
4	your last name?
5	MS. GAULIN: Gaulin, G-A-U-L-I-N. I
6	represent AARP 756 of Merritt Island. At our last
7	meeting there were about 95 people there, and we
8	discussed both the code change and the rate change for
9	the phone company. We object to the rate change also.
10	I might as well as bring that to your attention right
11	now.
12	We do not favor the overlay plan. People
13	have friends and relatives up North. They wouldn't
14	know who to call, what to call. They can't look at a
15	map like they can now and just dial 407. They would
16	have to figure what time they got the phone and what
17	day and then what area code they are in.
18	Also, maybe you've seen this ad that's
19	running on television right now with the person with
20	the bandages all over his fingers from too much
21	dialing? That's what the 17-number calling that Mr.
22	Garcia mentioned and so on and so forth.
23	Also, whoever thought of this overlay plan in
24	the business ought to really go see this doctor. I
25	think maybe they need help. And in fairness to the

Florida Today, when I saw the difference in the two 1 dates in the paper, I called the editorial page of the 2 Florida Today, and the lady checked on it for me and 3 called me back with the correct date. So Florida 4 Today did try to correct the date for me. 5 Thank you for being here. And, please, no 6 overlay. I favor 2, 7 and 9, because they seem to 7 have the longest life of the rest of the plans. Thank 8 9 you. 10 MR. BECK: Gary Lane. Is Gary Lane here? 11 Mark Cook. 12 MARK COOK 13 was called as a witness on behalf of the Citizens of 14 the State of Florida and, having been duly sworn, 15 testified as follows: 16 DIRECT STATEMENT 17 MR. COOK: I'm Mark Cook. I'm one of the 18 Brevard County Commissioners. I know you have heard 19 from two of my colleagues a little bit earlier this 20 evening, and I just want to reiterate a little bit of 21 what everybody else has said. We really want to 22 implore you not to go with the overlay system. That 23 is our main concern. 24 I think it would be a disaster for this 25

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county. I think it would create all sorts of 1 problems, not only for consumers and residents and 2 small businesses, and just everything imaginable, so 3 we truly want to implore you to please not go with the 4 5 overlay. And so we don't alienate Commissioner Garcia, 6 7 I like people from Miami. I think they are great. So but we really appreciate you coming back to Brevard 8 County and giving us this other opportunity here to 9 address you and for the citizens, especially, to have 10 an opportunity to come out and talk to you. 11 So basically I think you know what our 12 13 preference is, and certainly if you could see your way clear to not impose the overlay system upon us, we 14 would certainly appreciate it here in Brevard County. 15 Thank you. 16 17 MR. BECK: E. M. Cunningham. 18 E. M. CUNNINGHAM 19 was called as a witness on behalf of the Citizens of 20 the State of Florida and, having been duly sworn, 21 testified as follows: 22 DIRECT STATEMENT 23 MR. CUNNINGHAM: Madam Chairman, members of 24 the Commission, and Commission staff, my name is E. M. 25

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1	Cunningham. I'm legislative chairman committee in the
2	community of Micco in south Brevard, far south
3	Brevard.
4	I want to echo the sentiments of Commissioner
5	Higgs as she brought up on not even considering this,
6	this overlay.
7	I am a resident in that area which,
8	unfortunately, has been subjected to a communications
9	nightmare for the last two and a half years. We have
10	a different area code. We are the stepchildren of
11	Brevard County. We don't like that idea.
12	We have a community down there which is a
13	dynamic and viable community of almost 20,000 people
14	who were isolated because an area code was
15	capriciously changed. It has an affect on our
16	residents.
17	I might add, and this is certainly not in a
18	detrimental or negative way, that a majority of our
19	citizens in this community are retired and are of
20	senior age. This 561 has put a definite impact or had
21	a definite impact on their lives.
22	We have other small things that take place.
23	For instance, one end of our community is still
24	yeah, one end geographically, the west end, is still
25	in the 407 area code. In the east end we're in the

1	
1	561. This again works in a negative way.
2	Things like calling areas which we have now,
3	and they are pretty well set, we're not going to argue
4	those things for the simple reason they can be worked
5	out, and they can be worked out objectively to the
6	benefit of everybody.
7	But on behalf of the 20,000 citizens that we
8	have in our community, we would ask that you find a
9	viable alternative to this overlay. As the
10	commissioner mentioned, number 7 would seem to be the
11	best. If we can't keep 407, then an alternative
12	number would suffice.
13	COMMISSIONER GARCIA: Mr. Cunningham, what
14	did you say the name of the community was?
15	MR. CUNNINGHAM: Micco, M-I-C-C-O. That
16	community comprises the subdivisions of Barefoot Bay,
17	Deer Run, Little Hollywood, and Snug Harbor. They are
18	all subdivisions of Micco.
19	The only thing that we would ask the
20	Commission, and I guess not ask, but implore you, is
21	let our 20,000 citizens come home. Thank you very
22	much.
23	CHAIRMAN JOHNSON: Thank you.
24	
25	MR. BECK: Bruce Bolon.

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1	BRUCE BOLON
2	was called as a witness on behalf of the Citizens of
3	the State of Florida and, having been duly sworn,
4	testified as follows:
5	DIRECT STATEMENT
6	MR. BOLON: Good afternoon. My name is Bruce
7	Bolon.
8	COMMISSIONER GARCIA: Would you spell it?
9	MR. BOLON: B-O-L-O-N. And I am from
10	Barefoot Bay. I am the utility director for the
11	homeowner's association. Seems like just what I had
12	written down here is what we just heard. We want to
13	come back home, but we'd like to do it in a way that's
14	not going to inconvenience our citizens that much. We
15	would like to keep, say, 407. We have already had it
16	once. Be much easier to switch back to 407 than to
17	proceed into another area code.
18	Funny thing, last week we just got our phone
19	books delivered. They weren't from Melbourne; they
20	were from Indian River. And it seemed kind of unique
21	that here we stand tonight, and we just got our 561
22	area code phone books, and we would like to find our
23	way back into Brevard County.
24	So I thank you for your time, and I'm glad
25	you're talking about Barefoot Bay and keeping us in

1	mind down there. Thank you.
2	CHAIRMAN JOHNSON: Thank you.
3	
4	MR. BECK: Robert Osband.
5	ROBERT OSBAND
6	was called as a witness on behalf of the Citizens of
7	the State of Florida and, having been duly sworn,
8	testified as follows:
9	DIRECT STATEMENT
10	MR. OSBAND: Good afternoon. My name is
11	Robert Osband from Titusville, and I'm the originator
12	of the idea to call the new area code 321. I
13	testified yesterday on that subject and hadn't planned
14	to speak today, but the subject came up that I got an
15	idea on and I wanted to bring it before the
16	Commission.
17	I'm not sure whether it's part of the 407
18	case or whether it comes under the heading of the
19	later rate relief case or what, but I'm wondering if
20	the Commission can consider ordering that the tele
21	codes allow 10-digit dialing even where not required?
22	Part of the problem now is that if you dial a
23	10-digit number, you get a recorder telling you don't
24	need to, and the call will not go through. Some other
25	exchanges already allow the use of 10-digit dialing

for local calls, making it easier to program cellular 1 phones to work either in local areas or while roaming. 2 This way when there are area code changes in 3 the future, alarm companies can just program 10-digit 4 numbers from the start, not have to worry about it. 5 People who program telephone numbers for computers can 6 just program with the area code, and, again, later on, 7 even years later, not have to worry about 8 reprogramming if there is a requirement for 10-digit 9 dialing. 10 If there is a change of area code, of course 11 they will have to reprogram, but that would have to 12 happen anyway. At least if things remain the same in 13 those locations, they will not be inconvenienced. 14 That's pretty much it. 15 CHAIRMAN JOHNSON: Another good suggestion. 16 Thank you. Appreciate your testimony. 17 18 MR. BECK: Mr. Osband is the last customer 19 who signed up. 20 Okay. I would like to CHAIRMAN JOHNSON: 21 thank you all for weathering the storm and coming out 22 to testify before us today. Again, your comments will 23 be among the official comments that we can use when we 24 reach our final decision. 25

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I did get some information from staff as to 1 when these programs, whatever we decide, when it would 2 become effective. As I stated, we will vote on 3 December 1st, so you will know the outcome by 4 December 1st. Whatever we vote out will start being 5 6 implemented in May of next year and mandatory by November of next -- of '99. So may will be the 7 permissive dialing, and then November '99 will be the 8 mandatory dialing. 9 MEMBER OF AUDIENCE: Is there going to be 10 anything in the papers? 11 CHAIRMAN JOHNSON: Ma'am? 12 MEMBER OF AUDIENCE: Is there going to be 13 anything in the papers? 14 Generally, I will see to CHAIRMAN JOHNSON: 15 it -- let me make sure. As to what? As to when we're 16 going to vote or once we vote? I know that once we 17 vote, we'll make sure that we get out to the public 18 what will indeed occur, and the companies will do bill 19 stuffers, but we generally try to keep the newspapers 20 and the media in the area informed as to even when 21 we're going to vote and what the staff has recommended 22 to us. So we'll try to keep the community in touch 23 with what's going to happen. 24 I understand that there is someone here from 25

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1 BellSouth that understands the 321 issue, and that he spoke last night, and he may have some additional 2 information that he may need to put on the record 3 really quickly for us. And while he's coming forward, 4 5 I think there was a question. Yes, sir? 6 **MEMBER OF AUDIENCE:** I know it's getting 7 late --CHAIRMAN JOHNSON: If you could come forward. 8 9 ARTHUR FISHER 10 was called as a witness on behalf of the Citizens of 11 the State of Florida and, having been duly sworn, 12 testified as follows: 13 DIRECT STATEMENT 14 MR. FISCHER: Okay. I know it's getting 15 late, and this is not the topic that we had, but I 16 would like to address three charges that we are 17 currently seeing on our telephone bills. 18 19 One is the long distance company's passing on 20 a ninety-five cent a month charge to us for the use of that -- because they have to pay the local telephone 21 companies for the use of their lines to get in and out 22 of the long distance lines. 23 There is a second one that provides for free 24 or diminished charges for impoverished people, 25

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1	libraries, and so on. That's a second charge that is
2	appearing maybe unbeknownst to most people who don't
3	really look at their telephone bill. And there is a
4	\$3.50 FCC access charge on our bills. And I would
5	like to know if this Commission will ever address
6	these three issues and when?
7	CHAIRMAN JOHNSON: With respect and it's
8	Mr. Fischer, isn't it? So for the court reporter,
9	it's Arthur Fischer?
10	MR. FISCHER: Yes.
11	CHAIRMAN JOHNSON: With respect to the access
12	charge, the first one that you mentioned, the
13	ninety-five cents, that is a federal charge. We don't
14	have jurisdiction over that charge, but we have been
15	participating in their filings.
16	Traditionally, the Commission has always
17	taken a position against end-user surcharges as a
18	means of universal service, but we don't have any
19	direct authority over what the FCC allows the
20	companies to do as it relates to interstate services,
21	and that's long distance calls that are generally from
22	state if it's from a state to state, that's an
23	interstate call.
24	Now, we don't have a similar charge for
25	within our state, so we can have some direct control

over the charges within our state, but not that 1 particular charge. 2 With respect to the universal service, I 3 think you stated correctly that that deals with 4 5 discounted telecommunication services to schools and libraries, low-income individuals, and also people 6 that live in rural areas, high-cost areas. 7 We were generally supportive of the program 8 9 for discount rates to schools and libraries, and let me tell you in a general way why. Users were going to 10 11 have to contribute to that fund anyway, and generally 12 Florida users as a group contribute more out of the state than we take into the state. 13 14 This was one of the few programs, because we have so many schools and libraries, and our citizens 15 would have been contributing anyway, that we would get 16 17 more in than we would contribute out. That program is 18 currently under review by Congress. They are reevaluating whether or not that was indeed the right 19 way to approach this. They seem generally supportive 20 of the notions of schools and libraries, but you'll 21 also notice on your bill there is a tax, an excise 22 23 tax.

There is a movement in Congress to perhaps change the funding of the schools and libraries

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1 program and using that excise tax revenues to support the program. We've not commented to the members of 2 Congress about that, nor have we commented to the FCC, 3 but we will continue to monitor that process. 4 The last charge you mentioned was that three 5 fifty charge. That's been on the bill for quite a few 6 7 years, and when it was first implemented by the FCC, we did oppose that charge as a Commission. We can't 8 control whether or not they charge, but we did oppose 9 it. 10 They also if you have noticed if you had a 11 12 second line, the amount went up from three fifty to 13 five dollars for second lines. We opposed that, and 14 we will continue, I believe, as a Commission to oppose 15 those kind of end-user surcharges. As we decide what we need to do as a state 16 17 for fair and reasonable rates, I think these are the kinds of things that commissioners will consider. 18 Your comments have been excellent. The comments we 19 20 have heard from customers around the state about their 21 opposition to these kind of end-user surcharges will be factored into our decisions, and the ones we can 22 23 have the most impact on will be those here within the state. 24 25 MR. FISCHER: Thank you very much.

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2	CHAIRMAN JOHNSON: Mr. Greer, some final
3	comments on using the 321 area code?
4	STAN GREER
5	was called as a witness on behalf of the Citizens of
6	the State of Florida and, having been duly sworn,
7	testified as follows:
8	DIRECT STATEMENT
9	MR. GREER: Yes. Stan Greer with BellSouth.
10	After our hearing from yesterday, I went back and
11	looked at the dialing patterns concerning the use of
12	321. And the Commission if they decided to use 321 or
13	had the ability to use 321, they would have to be very
14	careful, because you cannot have essentially a
15	seven-digit number from, say I can give you an
16	example, may be easier if you look at Option 2, I
17	believe, Orlando.
18	In that proposed split, Orlando has calling,
19	7-digit calling, to Sanford, and depending on what the
20	Commission implemented for the interNPA dialing, if
21	they implemented 10, then they would have 10-digit
22	dialing to, say, Kissimmee, and then the switches
23	don't recognize those two scenarios. So if the
24	customer dialed 321 and then a number, the switch
25	would not know whether or not it was a Sanford call or

a Kissimmee call. 1 Now, the switch could be implemented to where 2 it would introduce a dialing delay, which the 3 Commission decided not to do --4 COMMISSIONER GARCIA: How long is that delay? 5 MR. GREER: Typically, my understanding from 6 7 when the first, when we looked at it for 305, was about three seconds. 8 COMMISSIONER GARCIA: And that would only 9 apply to the people who hold the 321 NSX? 10 MR. GREER: It would have to apply to any 11 switch that had that scenario, where you could dial 12 Sanford on a 7-digit, depending on how you do the 13 14 split, whether the first three digits were 321. COMMISSIONER JACOBS: Sanford is the only one 15 in the 407 area code that has 321? 16 17 MR. GREER: Yes. COMMISSIONER DEASON: There would be a 18 three-second delay to recognize if there were more 19 digits following? 20 MR. GREER: Exactly. The switch, if you were 21 dialing Sanford, it would have to sit there and wait 22 and see whether you're dialing a 10-digit number in 23 Kissimmee or whether you were done dialing, and then 24 after a certain amount of time it would time out and 25

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go directly to Sanford. 1 COMMISSIONER JACOBS: This is only for 2 7-digit dialing or would that occur also for 10-digit? 3 MR. GREER: Depends on what the first three 4 numbers are. If the first three numbers are 321 in 5 both directions, then the switch would just sit there 6 and look at it until it had timed out before it did 7 something else. 8 COMMISSIONER DEASON: But that delay would 9 happen only when 321, those digits, were dialed, and 10 not for every call through that switch? 11 MR. GREER: That's my understanding. 12 13 CHAIRMAN JOHNSON: Thank you, Mr. Greer. 14 Appreciate those comments. 15 Thank you again for participating in this 16 forum. We appreciate your comments, and, again, they 17 will be among the comments that we would use for 18 our -- there is someone else. 19 20 RALPH GAULIN 21 was called as a witness on behalf of the Citizens of 22 the State of Florida and, having been duly sworn, 23 testified as follows: 24 DIRECT STATEMENT 25

times, and he's answered every question I have asked. He has been helpful in trying to get the newspaper to print the correct date, and has been very responsive every time, even though I thought I was starting to bug him. He was very good about answering me back very quickly, and I do appreciate that, and wanted you to know as he is part of your staff. CHAIRMAN JOHNSON: Thank you. Appreciate the kind words. Thank you all for your participation. This hearing is adjourned. Thank you much. Good night. (Thereupon, at 6:06 p.m., the hearing was concluded.)

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2	CERTIFICATE OF REPORTER
3	
4	I, Linda C. Houellemont, being a Registered
5	Professional Reporter, do hereby certify that I was
6	authorized to and did stenographically report the
7	foregoing proceedings, page 1 through 107 inclusive,
8	and that the transcript is a true and accurate
9	transcription of said proceedings.
10	DATED this 6th day of October, A.D., 1998.
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12	LINDA C. HOUELLEMONT, RPR
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