



November 17, 1998

Blanca Bayó, Director Division of Records and Reporting Florida Public Service Commission 2540 Shumard Oak Blvd. Tallahassee, FL 32399-0850

> Re: Docket No. 981101-EI, Proposed Amendment of Rule 25-6.093 F.A.C. Information to Customers

Dear Ms. Bayó:

LEAF offers the attached comments on the proposed rule. We do <u>not</u> seek a hearing. LEAF generally supports the rule, although we wish it were even stronger.

Although the attached comments were sent to PSC staff during rule development, we re-submit them now to ensure they become part of the record relating to the rule. Thank you for this opportunity to submit comments.

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October 9, 1998

Ms. Roberta Bass
Division of Electric & Gas
Florida Public Service Commission
2540 Shumard Oak Boulevard
Tallahassee, FL 32399-0850

RE: Proposed Amendments to Rule 25-6.093 or 25-6.100 (Consumer Disclosure)

Dear Roberta:

I understand that E&G staff will soon complete its review of the Statement of Estimated Regulatory Costs and propose a rule for the Commission's consideration. LEAF offers the following comments for staff's consideration.

- Uniformity of reporting is of critical importance, according to the Regulatory
 Assistance Project ("RAP") which has done extensive research on this topic. LEAF suggests the
 rule specify that utilities use the format suggested by RAP and adopted in Massachusetts.
- 2. Reporting should be as complete as possible. Contrary to utility claims at the workshop, it is not difficult to specify fuel type for all purchased power (as evidenced by the attached excerpts from 1998 TYPs for FPC and FPL). Non-Utility-Generators have a constant fuel source. If there are long-term (more than 1 year) contracts to purchase power, the fuel type should be included in the reported information.
- 3. Given the wide discrepancies of the cost estimates utilities provided (as stated in the Statement of Estimated Regulatory costs) staff should not accept utility estimates without question. For example, TECO estimates that putting the information on the bill would increase annual costs by \$1,770,000, whereas FPL, a much larger utility, estimates putting the information on the bill would increase annual costs by \$130,724 and FPC suggests there are no costs beyond a one-time \$40,000 to create the proper functionality to place this information on the bill.
- 4. For reasons stated previously LEAF much prefers including the information on monthly bills. Our second preference would be for the information to be included on each bill insert a utility sends to its customers, rather than going to the expense of creating a separate insert. In this way, customers could receive the information more than quarterly.
- The rule should clarify how recent the information must be or what lag period in reporting will be allowed.

- 7. Contrary to utility claims there are benefits to the rule. Both customers and utilities benefit by informing customers about utility fuel mixes. Customers have a right to know where their electricity comes from. Informed customers will help utilities sell their green pricing programs. Informing customers now also helps prepare customers for the choices associated with the eventual coming of deregulation and full competition.
- 8. The alternative methods described in the Statement of Estimated Regulatory Costs are not reasonable. Reporting only annually is not enough to inform customers. The annual statistical report is not readily available to customers and lacks utility specific information. Nor is it realistic to assume customers will call their utility or the Commission to request this information. Customers are so uninformed now that they do not know enough to ask this question, even if they had the time to do so.

LEAF appreciates your consideration of these comments. If you have questions, please let us know.

Sincerely,

Debra Swim Senior Attorney

Energy Advocacy Project

Det Swim

cc: Chris Moore

TABLE 3.1

FLORIDA POWER CORPORATION QUALIFYING FACILITY GENERATION CONTRACTS AS OF DECEMBER 31, 1997

	LOCATION	TYPE	FUEL TYPE	CONTRACT START DATE (MO/YR)	FIRM CAPACITY - MW
FACILITY NAME	BAY	SPP	MSW	04/1988	11
AY COUNTY RES. RECOV.	POLK	coo	WH	10/1992	15
ARGILL TELEVISION OF THE PROPERTY OF THE PROPE	POLK	COG	NG	06-1995	74
FR-BIOGEN	DADE	SPP	MSW	11/1991	43
DADE COUNTY RES. RECOV.	POLK	coo	NO	- 07:1994	114
EL DORADO	Mac Viv. 19 - 19 - 19 - 19 - 19 - 19 - 19 - 19	COG	NG	07/1993	110
AKE COGEN	LAKE	599	MSW	01/1995	13
LAKE COUNTY RES. RECOV.	LAKE			01/1995	1
LFC JEFFERSON	POLK	COG	NO	01/1995	
LFC MADISON	POLK	COG	NO		72
	POLK	COO	NO	07/1994	
MULBERRY	ORANGE	COG	NG	10/1993	79
ORLANDO COGEN	POLK	500	No	11/2000	75
PANDA KATHLEEN	PASCO	COG	NO	07/1993	109
PASCO COGEN	PASCO	SPP	MSW	01/1995	23
PASCO COUNTY RES. RECOV.	PINELLAS	SPP	MSW	01/1995	40
PINELLAS COUNTY RES. RECOV. 1		SPP	MSW	01/1995	15
PINELLAS COUNTY RES. RECOV. 2	PINELLAS	-	MSW	11224 (1811)	40
PINELLAS COUNTY RES. RECOV. 3	PINELLAS	SPP		05/1994	40
RIDGE GENERATING STATION	POLK	SPP	0.000		31
ROYSTER	POLK	coc	NO.	07/1994	
	LIBERTY	529	810	04.1992	13
TIMBER ENERGY I	POLK	COX		01 1997	6
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Cogeneration/Small Power Production Facilities Operating Under Firm Contracts in 1997

Project	County	Fuel	MW Capacity	In- Service Date	End Date
Bio-Energy	Broward	Landfill Gas	10.0	8/1/89	12/31/04
Broward South	Broward	Solid Waste	50.6	6/1/91	07/31/09
5 M. S.			1.4	1/1/93	12/30/26
			1.5	1/1/95	12/30/26
			0.6	1/1/97	12/30/26
Broward North	Broward	Solid Waste	45.0	4/1/92	12/30/26
			7.0	1/1/93	12/30/26
			1.5	1/1/95	12/30/20
			2.5	1/1/97	12/30/25
Royster Mulberry	Polk	Waste Heat	8.0	4/1/92	03/31/0
mentered conservative pr			1.0	12/1/95	03/31/0
Cedar Bay Generating Co.	Duval	Coal (CFB)	250.0	1/25/94	1/31/75
Indiantown Cogen., LP	Martin	Coal (PC)	330.0	12/22/95	12/31/2
Palm Beach SWA	Paim Beach	Solid Waste	42.0	4/1/92	3/31/10
Florida Crushed Stone	Hernando	Coal (PC)	110.0	4/1/92	10/31/0
			11.0		10/31/0
			12.0		10/31/0
Osceola (1)	Palm Beach	Bagasse/Wood	55.9	(2)	(2)
Okeelanta (2)	Palm Beach	Bagasse/Wood	70	(3)	(3)

Notes:

- (1) Off-Line since 9/14/97. Delivered 251,068 MWH to FPL in 1997.
- (2) Off-Line since 9/15/97. Delivered 314,326 MWH to FPL in 1997.
- (3) FPL has filed suit against the Okeelanta and Osceola Partnerships in Paim Beach County Circuit Court. The lawsuit seeks a declaratory judgment that the Partnerships failed to accomplish commercial operations by January 1, 1997, as required by the power purchase contracts with the Partnerships, and, as a result, FPL is relieved of all further obligations, including capacity payments, under the contracts. FPL has proposed to pay into a court-authorized escrow account the disputed capacity payments pending a final determination by the court. In addition, the amount of capacity, which the Osceola Partnership has attempted to declare remains subject to dispute.

Table I.B.1