#### MEMORANDUM

### February 15, 1999

TO: DIVISION OF RECORDS AND REPORTING

- FROM: DIVISION OF LEGAL SERVICES (BRUBAKER) %
- RE: DOCKET NO. 971638-SU APPLICATION FOR AMENDMENT OF CERTIFICATE NO. 226-S TO ADD TERRITORY IN SEMINOLE COUNTY BY FLORIDA WATER SERVICES CORPORATION.

Please place the attached copy of the COMMISSION STAFF'S REQUEST TO SUPPLEMENT STAFF'S PREFILED DIRECT TESTIMONY in the docket file.

(Number of pages - 9)

JSB/lw

Attachment

cc: Division of Water and Wastewater (Messer, Chase, Redemann)

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 ACK

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FPSC-RECORDS/REPORTING

# BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Application for amendment of Certificate No. 226-S to add territory in Seminole County by Florida Water Services Corporation. DOCKET NO. 971638-SU ISSUED:

## <u>COMMISSION STAFF'S REQUEST TO SUPPLEMENT</u> <u>STAFF'S PREFILED DIRECT TESTIMONY</u>

The Staff of the Florida Public Service Commission (Staff), by and through its undersigned counsel, hereby requests that the Prehearing Officer issue an Order allowing Staff to supplement its prefiled direct testimony, and in support thereof, states the following:

1. Pursuant to Order No. PSC-98-1737-PCO-SU, issued December 21, 1998, the controlling dates set forth in Order Establishing Procedure No. PSC-98-0470-PCO-SU were rescheduled and Staff's prefiled direct and exhibits were due to be filed on December 18, 1998, and rebuttal testimony and exhibits were due January 29, 1999.

2. Pursuant to Order No. PSC-98-1737-PCO-SU, Staff prefiled the Direct and Rebuttal Testimony of JoAnn Chase on December 18, 1998.

3. Pursuant to a Memorandum of Understanding between the Public Service Commission (PSC) and DCA, staff requested that the DCA provide comments to the PSC on Florida Water Services Corporation (Florida Water's) application to extend its territory. Attached as Exhibit JC-3 of Ms. Chase's testimony was a memorandum to Staff, dated March 6, 1998, from Mr. Charles Gauthier, a Growth Management Administrator in the Bureau of Local Planning with the Florida Department of Community Affairs (DCA).

4. Prior to the December 18, 1998 testimony date, Staff was unable to obtain direct testimony from the DCA on behalf of Staff with respect to the March 6, 1998 memorandum. Staff has now been able to obtain prefiled direct testimony from the DCA, which presents Mr. Gauthier's qualifications and sponsors and COMMISSION STAFF'S REQUEST TO SUPPLEMENT STAFF'S PREFILED DIRECT TESTIMONY DOCKET NO. 971638-SU PAGE 2

authenticates the March 6, 1998 memorandum. A copy of the direct prefiled testimony has been attached hereto as Exhibit A.

5. Staff believes that the attached testimony would serve an important role with respect to the development of the evidence in this case, and would be both meaningful and material to both the Commission and parties' evaluation of the evidence and Staff's position on the matters at issue in the hearing.

6. The allowance of Mr. Gauthier's testimony would be consistent with the provisions of the Memorandum of Understanding between the PSC and DCA.

7. Counsel for Staff has consulted counsels for Florida Water and the City of Longwood and is authorized to represent that Florida Water and the City of Longwood do not oppose this request.

WHEREFORE, the Staff of the Florida Public Service Commission requests that the Prehearing Officer issue an Order granting leave for Staff to file testimony supplementing its prefiled direct testimony in this case.

RESPECTFULLY SUBMITTED this 15th day of February, 1999.

Jennifer Brubaker, Staff Attorney FLORIDA PUBLIC SERVICE COMMISSION 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850 Telephone No.: (850) 413-6199 Facsimile No.: (850) 413-6250 In re: Application for amendment of Certificate No. 226-S to add territory in Seminole County by Florida Water Services Corporation. DOCKET NO. 971638-SU ISSUED:

#### CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of the foregoing has been furnished by U.S. Mail, this 15th day of February, 1999, to the following:

Florida Water Services Corporation c/o Matthew Feil, Esquire 1000 Color Place Apopka, Florida 32703

City of Longwood c/o Richard S. Taylor, Esquire Post Office Box 1117 Longwood, Florida 32752-1117

Jennifer Brubaker, Senior Attorney FLORIDA PUBLIC SERVICE COMMISSION 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850 Telephone No.: (850) 413-6199 Facsimile No.: (850) 413-6250 ATTACHMENT A COMMISSION STAFF'S REQUEST TO SUPPLEMENT STAFF'S PREFILED DIRECT TESTIMONY DOCKET NO. 971638-SU

DOCKET NO.: 971638-SU - Florida Water Services Corporation

WITNESS: Direct Testimony Of Charles R. Gauthier, Department of Community Affairs, on Behalf Of Staff of the Florida Public Service Commission

DATE FILED: \_\_\_\_\_, 1999

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1	DIRECT TESTIMONY OF CHARLES R. GAUTHIER
2	Q. WHAT IS YOUR NAME AND BUSINESS ADDRESS?
3	A. My name is Charles R. Gauthier, and my business address is 2555 Shumard
4	Oak Boulevard, Tallahassee, Florida 32399-2100.
5	Q. BY WHOM ARE YOU EMPLOYED AND WHAT IS YOUR POSITION?
6	A. I am employed by the Florida Department of Community Affairs (DCA) as
7	Growth Management Administrator in the Bureau of Local Planning. My
8	responsibilities include the review of comprehensive plans and developments
9	of regional impact within approximately one third of the state including
10	Seminole County. I supervise 17 professional planners. Approximately 120
11	comprehensive plan amendment packages are reviewed each year.
12	Q. HOW LONG HAVE YOU BEEN EMPLOYED WITH DCA?
13	A. I have been employed as Growth Management Administrator since October
14	of 1994. Previously I was employed by DCA for approximately two and one half
15	years.
16	Q. HOW LONG HAVE YOU BEEN EMPLOYED AS A PROFESSIONAL PLANNER?
17	A. I have been employed in the planning field since 1977 in the areas of
18	environmental regulation, comprehensive planning, development review and
19	growth management. A copy of my resume is attached as CRG-1.
20	Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?
21	A. Pursuant to the Memorandum of Understanding between the Public Service
22	Commission (PSC) and DCA, which is referenced in Ms. Chase's testimony, I
23	provided comments to the PSC on Florida Water Services Corporation (Florida
24	Waters)'s application to extend its territory. My comments were provided via
25	memorandum dated March 6, 1998. The purpose of my testimony is to

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authenticate the March 6. 1998 memorandum, which is attached as Exhibit CRG-2.
 Q. WAS THE MARCH 6. 1998 MEMORANDUM PREPARED BY YOU OR AT YOUR DIRECTION
 AND CONTROL?

4 A. Yes, it was.

5 Q. COULD YOU PLEASE SUMMARIZE YOUR COMMENTS REGARDING FLORIDA WATER'S 6 APPLICATION?

7 A. My comments are limited to the land use designation for the requested 8 territory. The territory requested is an urban area with existing industrial 9 land uses and an industrial future land use designation. Any expansion of 10 that service would not contribute to urban sprawl or promote land uses which 11 would be incompatible with existing land uses.

12 Q. THEREFORE, IS IT YOUR OPINION THAT IT WOULD BE APPROPRIATE TO EXTEND 13 CENTRALIZED SEWER SERVICE TO THIS AREA?

14 A. Yes, it is.

15 Q. DO YOU WISH TO COMMENT ON WHETHER FLORIDA WATER'S APPLICATION IS 16 CONSISTENT WITH THE CITY OF LONGWOOD'S COMPREHENSIVE PLAN?

17 A. No. The DCA defers to local governments to interpret their own
18 comprehensive plans. My comments are not related to the City's interpretation
19 of its comprehensive plan in any way.

20 Q. DOES THAT CONCLUDE YOUR TESTIMONY?

21 A. Yes. it does.

22 23

24

25

- 2 -

# CHARLES R. GAUTHIER, AICP

1780 COPPERFIELD CIRCLE • TALLAHASSEE, FLORIDA 32312 • 850-894-2252

#### EXPERIENCE

#### FLORIDA DEPARTMENT OF COMMUNITY AFFAIRS

Growth Management Administrator, October 1994 to Present

Responsible for review of local governmental comprehensive plans, evaluation and appraisal reports, developments of regional impact and other planning documents within the areas of Northeast, East Central, Treasure Coast and Southwest Florida Regional Planning Councils. Responsible for drafting proposed legislation including optional sector plans and service as expert witness. Supervise 18 employees.

#### LEE COUNTY DIVISION OF ZONING

#### Zoning Manager, April 1990 to September 1994

Responsible for review of developments of regional impact, planned developments, rezonings, special exceptions and variances. Presented more than 300 cases to Hearing Examiner and Board of County Commissioners. Extensive experience with master planned communities, commercial centers, marinas and public facilities including Southwest Florida International Airport, Lee County Energy Recovery Plant and Florida Gulf Coast University. Supervised ten employees. (Position reclassified from Principal Planner in October 1993.)

#### WILSON, MILLER, BARTON AND PEEK, INC., NAPLES, FLORIDA

Senior Planner, June 1989 to April 1990

Responsible for land planning consulting including preparation and presentation of applications for developments of regional impact, planned developments, rezonings and site plan approval, assessments of site development potential, liaison with government and clients. Supervised one employee.

#### COLLEGE OF SOUTHWEST FLORIDA, NAPLES, FLORIDA

Instructor, April 1989 to June 1989

Responsible for teaching course "Familiarization with the Comprehensive Plan and Zoning Ordinance of the Unincorporated Area of Collier County."

#### COLLIER COUNTY GROWTH MANAGEMENT DEPARTMENT

Manager of Comprehensive Planning, December 1988 to June 1989 Responsible for formation of department and conduct of land use, transportation and technical planning. Supervised 13 employees.

COLLIER COUNTY PLANNING/ZONING DEPARTMENT Chief of Long Range Planning, October 1985 to December 1988 Responsible for implementation of existing Collier County Comprehensive Plan and preparation of Growth Management Plan. Prepared Immokalee Area Master Plan. Supervised five employees.

#### FLORIDA DEPARTMENT OF COMMUNITY AFFAIRS

Planning Manager, Bureau of State Planning, August 1984 to October 1985 Assisted implementation of Resource Management Plans for Hutchinson Island, Charlotte Harbor and the Suwannee River including working closely with local governments on revisions to comprehensive plans and land development regulations. Supervised three employees.

#### FLORIDA DEPARTMENT OF COMMUNITY AFFAIRS

Planner II, October 1983 to August 1984

Assisted initiation of Kissimmee River Resource Planning and Management Committee and implementation of Green Swamp and Big Cypress Areas of Critical State Concern.

#### FLORIDA DEPARTMENT OF ENVIRONMENTAL REGULATION

Environmental Specialist III, Office of the Secretary, October 1981 to July 1983 Assisted agency responsibilities on broad range of environmental policy issues including use of pesticides, water quality standards, outstanding Florida waters and water management district programs.

#### FLORIDA DEPARTMENT OF ENVIRONMENTAL REGULATION

Environmental Specialist II, Office of Director of Environmental Programs, June 1980 to October 1981 Duties related to major initiative to eliminate surface water discharges from sewage wastewater treatment plants in Orange and Osceola Counties.

#### FLORIDA DEPARTMENT OF ENVIRONMENTAL REGULATION

Environmental Specialist I, Bureau of Water Management, November 1977 to June 1980 Duties related to state comprehensive planning, water management district planning, water quality planning, state public works program and legislative monitoring. Emphasis on south Florida water management.

#### EDUCATION

#### FLORIDA STATE UNIVERSITY

Master of Science, Geography, June 1976 to August 1977

Achieved Master of Science with specialization in spatial analysis of land use. The program of study was interdisciplinary and emphasized applicable skills including statistics, remote sensing, computer mapping, feasibility analysis, environmental hazards, environmental polity, planning legislation, transportation planning and environmental law. Graduate level courses completed in College of Business, College of Law and Departments of Urban and Regional Planning and Geography.

#### UNIVERSITY OF SOUTH FLORIDA

Bachelor of Arts, Geography, August 1972 to March 1976

Achieved Bachelor of Arts degree with emphasis on physical geography. Course work included meteorology, climatology, hydrology, physiography, geology, ecology, conservation, photo interpretation and cartography.

#### PROFESSIONAL AFFILIATIONS

MEMBER OF AMERICAN PLANNING ASSOCIATION SINCE 1986 MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PLANNERS SINCE 1988



Exhibit CRG - 2 (Page 1 of 1 Gauthier Memorandum

### STATE OF FLORIDA

# DEPARTMENT OF COMMUNITY AFFAIRS

"Helping Floridians create safe, vibrant, sustainable communities"

LAWTON CHILES Governor

JAMES F. MURLEY Secretary

# MEMORANDUM

TO:	Billie Messer and John Williams, Division of Water and Wastewater Public Service Commission
FROM:	Charles Gauthier, AICP, Growth Management Administrator Department of Community Affairs Bureau of Local Planning
DATE:	March 6, 1998
	Public Service Intilizies Expension Application

Florida Water Services Corp., PSC Docket No. 971638-SU

The Florida Water Services Corporation has applied to the Public Service Commission to amend its water and wastewater certificate to include additional land area in its service territory. The area proposed for addition to the Florida Water Services service territory is located in the City of Longwood in Seminole County, as follows: The Florida Central Commerce Park, Longwood, Florida, Township 21 South, Range 30 East, Section 6, the southwest 1/4 of the southeast 1/4.

The area described above is an urban area with existing industrial land uses and an Industrial future land use designation. These facts have been verified with the planning staff of the City of Longwood.

The expanded service area would not contribute to urban sprawl or promote land uses which would be incompatible with existing land uses. The Department identifies no growth management issues related to the proposed expansion of the Florida Water Services Corporation service are as described above.

2555 SHUMARD OAK BOULEVARD + TALLAHASSEE, FLORIDA 32399-2100 Phone: 850.488.8466/Suncom 278.8466 FAX: 850.921.0781/Suncom 291.0781 Internet address: http://www.state.fl.us/comaff/dca.html

FLORIDA KEYS Area or Cinocal Scale Concell Field Office 1775 Overleas ingitiver Scale 212 Thomas Florida (2005-2027 CREEN SWAMP Area of Critical State Concern Field Office 153 East Surpromitin Prome Finner 101014643 SOUTH FLORIDA ESCOVERY OFFICE 2 (D. Bar 4022 5500 N.W. Jáh Street 1 Januar - 1994,003