Manuel A. Gurdian Attorney

BellSouth Telecommunications, Inc. 150 South Monroe Street Room 400 Tallahassee, Florida 32301 (305) 347-5561

April 7, 2006

Mrs. Blanca S. Bayó
Director, Division of the Commission Clerk
and Administrative Services
Florida Public Service Commission
2540 Shumard Oak Boulevard
Tallahassee, FL 32399-0850

060335-TL

Re: Petition for the Expedited Review of Growth Code
Denials by the Number Pooling Administrator for the
Jacksonville exchange (San Marco and Clay Street)

Dear Ms. Bayó:

Enclosed is an original and 15 copies of BellSouth Telecommunications, Inc.'s Petition for Expedited Review of NXX-X Code Denial, which we ask that you file in the captioned *new* docket.

A copy of this letter is enclosed. Please mark it to indicate that the original was filed and return the copy to me. Copies have been served to the parties shown on the attached Certificate of Service.

Sincerely,

Manuel A. Gurdian

cc: All Parties of Record Jerry D. Hendrix E. Earl Edenfield, Jr. James Meza III

# CERTIFICATE OF SERVICE Petition for the Expedited Review of Growth Code Denials by the Number Pooling Administrator for the Jacksonville exchange (San Marco and Clay Street)

I HEREBY CERTIFY that a true and correct copy of the foregoing was served via

First Class U.S. Mail this 7<sup>th</sup> day of April, 2006 to the following:

Staff Counsel
Florida Public Service
Commission
Division of Legal Services
2540 Shumard Oak Boulevard
Tallahassee, FL 32399-0850

NANPA Thomas Foley NPA Relief Planner 820 Riverbend Blvd. Longwood, Florida 32779-2327 Tel. No.: (407) 389-8929

Tel. No.: (407) 389-8929 Fax. No.: (407) 682-1108 thomas.foley@neustar.com

Manuel A. Gurdian

### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Petition for Expedited Review of Growth	)	Docket No.
Code Denials by the Number Pooling Administr	ator)	
for the Jacksonville exchange (San Marco and	)	Filed: April 7, 2006
Clay Street)	)	
	)	

### PETITION FOR EXPEDITED REVIEW OF NXX-X CODE DENIAL

BellSouth Telecommunications, Inc. ("BellSouth"), pursuant to 47 C.F.R. § 52.15(g)(iv), Federal Communications Commission ("FCC") Order FCC 00-104, and Florida Public Service Commission ("Commission") Order No. PSC-01-1873-PCO-TL, petitions the Commission to review the Pooling Administrator's ("NeuStar") denial of BellSouth's requests for additional numbering resources in the Jacksonville exchange. In support of this petition, BellSouth states:

### **PARTIES**

- 1. BellSouth is a corporation organized and formed under the laws of the State of Georgia and an incumbent local exchange company ("ILEC") regulated by the Commission and authorized to provide local exchange telecommunications and intraLATA toll telecommunications in the State of Florida.
- 2. NeuStar is an independent non-governmental entity, which is responsible for administering and managing the numbering resources in pooling areas. See 47 C.F.R. § 52.20(d).

### **JURISDICTION**

3. The Commission has jurisdiction of this matter pursuant to Industry Numbering Committees (INC) Number Pooling Guidelines Sections 3.7 and 12(c). This

provision provides that a carrier may challenge NeuStar's decision to deny numbering resources to the appropriate regulatory authority.

### BACKGROUND AND REQUEST FOR RELIEF

- 4. On March 31, 2000, the FCC issued Order No. 00-104 ("FCC 00-104" or the "Order") in the Numbering Resource Optimization docket (Docket No. 99-200). The goal of FCC 00-104 was to implement uniform standards governing requests for telephone numbering resources in order to increase efficiency in the use of telephone numbers and to avoid further exhaustion of telephone numbers under the NANP.
- 5. Among other things, FCC 00-104 adopted a revised standard for assessing a carrier's need for numbering resources by requiring rate center based utilization rates to be reported to North American Numbering Plan Administrator ("NANPA"). FCC Order at § 105. The FCC further required that, to qualify for access to new numbering resources, applicants must establish that existing numbering inventory within the applicant's rate center will be exhausted within six months of the application. Prior to the ruling, the Central Office Code Assignment Guidelines, used by the industry and NANPA to make code assignments, required the applicant's existing number inventory within the applicant's serving switch to exhaust within a specific months-to-exhaust ("MTE") of the code application in order for a code to be assigned or for the carrier to prove that it was unable to meet a specific customer's request with its current inventory of numbers. The FCC stated that the shift to a "rate center" basis for determining the need for new numbering resources was intended to "more accurately reflect how numbering resources are assigned" and to allow "carriers to obtain numbering resources in response to specific customer demands." FCC Order at ¶ 105.

- 6. On December 29, 2000, the FCC also released FCC 00-429, which reaffirmed FCC 00-104 and also required carriers to also meet a 60 percent initial utilization threshold. FCC 00-429 at ¶ 26. Based on these two FCC orders, carriers are required to meet a six MTE criteria as well as a utilization threshold on a rate center/exchange basis in order to be granted additional numbering resources. Id. at ¶ 29.
- 7. In FCC 00-104, the FCC directed the industry and the Pooling Administrator to comply with the INC Pooling Guidelines. FCC 11-104 ¶183. Pursuant to the INC Guidelines, in order to obtain thousand-block allocations, the carrier must demonstrate that its existing numbering resources for the rate center will exhaust within six (6) months and also have a utilization of 75 percent for the specific rate center. See INC Guidelines Section 4.3(d) and Appendix 3. These requirements are known as the six (6) months-to-exhaust ("MTE") and utilization threshold.
- 8. BellSouth has submitted several requests for additional numbering resources to North American Numbering Plan Administrator ("NANPA") and NeuStar for assignment of additional numbering resources to meet the demands of its customers in several Florida exchanges, including Cocoa Beach, Daytona Beach, DeLand, Ft. Lauderdale, Gainesville, Hollywood, Jacksonville, Jensen Beach, Keys, Miami, North Dade, Orlando, Palm Coast, Port St. Lucie, Sanford, Sebastian, St. Johns, Weekiwachee Springs, and West Palm Beach.
- 9. BellSouth has completed these applications in accordance with INC guidelines and filled out the necessary Months-to-Exhaust and Utilization Certification Worksheets as required.

- 10. BellSouth has utilized mechanisms such as number pooling to manage its numbering resources in the most efficient manner. However, as the Commission is well aware, in some circumstances, BellSouth has been required to petition the Commission for relief.
- 11. On May 25, 2001, BellSouth petitioned the Commission to develop an expedited process to review NANPA's denial of a request for additional numbering resources to minimize the delay carrier's experience in attempting to challenge a denial by NANPA. As a result of the BellSouth's Petition and the Commission's efforts to make numbering resources available to carriers, the Commission issued Order No. PSC-01-1873-PCO-TL setting forth an expedited code denial process for non-pooling areas. On March 15, 2002, the Commission issued Order No. PSC-02-0352-PAA-TL adopting the same expedited code denial process for pooling areas.
- The Jacksonville exchange consists of eighteen (18) central offices and 12. eighteen (18) switching entities that utilize numbering resources: Arlington (MNDRFLAVDS0), (JCVLFLARDS0), Atlantic (JCBHFLABRS0), Avenues Caroline (JCVLFLBWDS0), Clay Street (JCVLFLCLDS0), Ft. Beachwood (FTGRFLMARS0), International Airport (JCVLFLFCDS0), Ft. George (JCVLFLIARS0), Lake Forest (JCVLFLLF76E), Loretto (MNDRFLLODS0), Normandy (JCVLFLNODS0), Oceanway (JCVLFLOWDS0), Riverside (JCVLFLRV38E), San Jose San Pablo (JCBHFLSPRS0), (JCVLFLSJ73E), San Marco (JCVLFLSMDS0), Southpoint (JCVLFLJTRS0), and Wesconnett (JCVLFLWCDS0).
- 13. On April 3, 2006, BellSouth requested additional numbering resources from NeuStar for the Clay Street (JCVLFLCLDS0) and San Marco (JCVLFLSMDS0)

switches. <u>See</u> Attachments 1 and 2. Specifically, BellSouth requested two blocks in the format of NPA NXX-2 and 4 to meet the request of a specific customer for 2,000 telephone numbers. In addition, BellSouth requested five (5) blocks in the format of NPA NXX-1, 2, 3, 4, 5, 6 or 7 to meet the request of a specific customer for 5,000 telephone numbers.

- 14. At the time of the code request, the Jacksonville exchange had a MTE of 42.94 and a utilization of 74.43%, while the MTE for the Clay Street (JCVLFLCLDS0) and San Marco (JCVLFLSMDS0) switches was XXX and XXX, respectively.
- 15. On April 3, 2006, NeuStar's automated number request system denied BellSouth's request for additional numbering resources because BellSouth had not met the utilization based criteria, notwithstanding the fact that BellSouth is unable to provide the numbering resources requested by the specific customer. See Attachments 1 and 2. Pursuant to Commission Order No. PSC-01-1973-PCO-TL, attached to this Petition is the MTE and utilization rate for each switch in the Jacksonville exchange and the customers' contact information. See Attachment 3.
- 16. As discussed above, both the FCC Order and the INC guidelines provide that state regulatory authorities have the power and authority to review NeuStar's decision to deny a request for numbering resources. See INC Number Pooling Guidelines Sections 3.7 and 12(c).
- 17. Under earlier MTE procedures used by NANPA, waivers or exceptions were granted when customer hardships could be demonstrated or when the service provider's inventory did not have a block of sequential numbers large enough to meet the customer's specific request. Under existing procedures, NeuStar nor NANPA looks at

the number of MTE and utilization for the entire rate center without exception. The current process is arbitrary and results in (1) decisions contrary to the public interest and welfare of consumers in the State of Florida; and (2) decisions that do not necessarily promote the efficient use of telephone numbers.

- 18. BellSouth requests that the Commission's reverse NeuStar's decision to withhold numbering resources from BellSouth on the following grounds:
- (a) NeuStar's denial of numbering resources to BellSouth interferes with BellSouth's ability to serve its customers within the State of Florida.
- (b) The MTE at the rate center level requirement is discriminatory against the incumbent LEC, since the ILEC is typically the only local service provider with multiple switches in a rate center. The ILEC deploys multiple switches in a rate center in order to meet customer demand for telephone service. The new FCC rules for obtaining numbering resources both penalizes and discriminates against the ILECs for deploying multiple switches. BellSouth believes that it is patently unfair to require that the ILEC only get six (6) MTE in all the switches it has deployed in a rate center, when the CLECs, which have recently entered the local service market, have to meet the MTE requirement in only the single switch that they have deployed to serve their customers in a single rate center or even multiple rate centers.
- (c) As a result of NeuStar's denial of BellSouth's request for additional numbering resources, BellSouth will be unable to provide telecommunications services to its customers as required under Florida law.

### WHEREFORE, BellSouth requests:

- 1. The Commission review the decision of NeuStar to deny BellSouth's request for additional numbering resources for the Jacksonville exchange; and
- 2. The Commission direct NeuStar to provide the requested numbering resources for the Jacksonville exchange as discussed above.

Respectfully submitted this 7th day of April, 2006.

BELLSOUTH TELECOMMUNICATIONS, INC.

James Meza III

Manuel A. Gurdian

150 South Monroe Street

Suite 400

Tallahassee, Florida 32301

(305) 347-5558

E. Earl Edenfield, Jr.

675 West Peachtree Street, Spite 4300

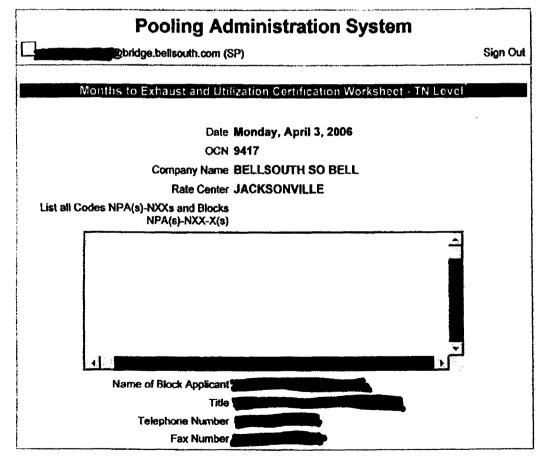
Atlanta, Georgia (404) 335-0763

629035

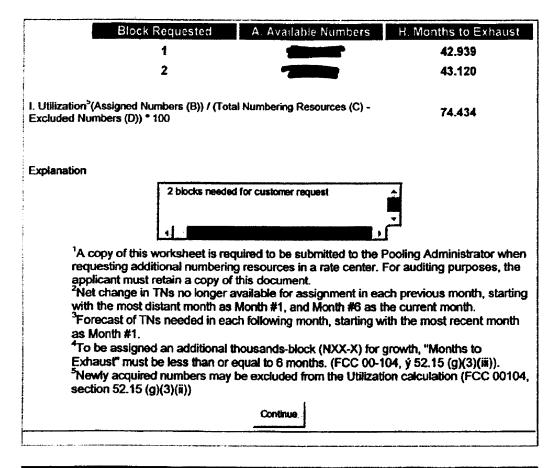
Poo	ling Administratio	n System
2 bridge.be	Isouth.com (SP)	Sign Out
	The state of the s	To control to the second of the control to the cont
	Part 1A	
Type of Application :	New	
1.1 Contact Information :		
	Note: If any of the contact	t info is incorrect, edit your user profile.
Block Applicant:		
Company Name	BELLSOUTH SO BELL	
Headquarters Address:	3535 COLONNADE PKWY	
-	BIRMINGHAM	
State:		
Zip:	35444	
Contact Name		
Contact Address		
City		State State
Zip		
Telephone		Fax
E-mail	Dellsouth.co	om .
Pooling Administrator ':		
Contact Name	Mr Gary Zahn	
Contact Address	1800 Sutter St. Ste. 780	
City	Concord	State CA
Zip	94520	
Telephone	(925) 363-8753	Fax 7688
E-mail	gary.zahn@neustar.biz	
1.2 General Information		
LRN Needed * No		
NPA 904		LATA * 452
OCN ** 941	7-BELLSOUTH SO BELL	- -

Parent Company OCN * 9417			
Number of Thousands- Blocks Requested 2			
Switch Identification (Switching Identity/POI) (Switching Identity/POI)	-	City or Wire Center Name	
Rate Center JACKSONVI	LLE	Rate Center Sub Zone	
1.3 Dates			
Date of Application ** Monday, Apr	ril 3, 2006		
Requested Block 4	May 🕶 2006	$\exists$	
Request Expedited 6 C Treatment Yes N	la		
1.4 Type of Service Provider Reques	ting the Thous	ınd <del>s</del> -Block	
Provider * I	al Exchange Carrier	(ILEC)	<u> </u>
b) Primary type of service  Blocks to be used for * Wireline	3		
c) Thousands-Block(s) (NPA-NXX-X) assignment preference			
Click here to see the available blocks in the pool.			
NOTE: The blocks available list			
shows blocks that are available at the time a request is submitted.			
These same blocks may not be	•		
available at the time the request is processed. Therefore, it is			
recommended that you provide additional block preferences in the			,
event those blocks are not available.			
			•
d) Thousands-Block(s) (NPA-NXX-X) that are undestrable for this assignment,			
if any	,		:
			;
			<u>!</u> :
e) If requesting a code for LRN purposes, in			
keeping (the remainder of the blocks will be	given to the pool	)	-

1.5 Type of Request					
Initial block for rate center	Yes				
Growth block for rate center	Yes				
Change block N/A	<b>A</b>				
Disconnect block N/A	•				
I hereby certify that the above information requesting an NXX-X block is true and accurate to the best of my knowledge and that this application has been prepared in accordance with the Thousands-Block (NXX-X) Pooling Administration Guidelines (ATIS-0300066)					
Continue					



		E-Mail <b>Sales</b>	@bellsout	h.com				
	A. Av	ailable Numbers *						
	B. Assigned Numbers *							
	C. Total Numb	ering Resources *						
[	D. Quantity of numbers activated in the past 90 days and excluded from the Utilization calculation							
		ode(s) or Block(s)						
E. Gr	owth History - Previo	ous 6 months <sup>2</sup> *		4 · · · · · · · · · · · · · · · · · · ·				
L. <b>O</b> .	Month 1	Table 1	Month 2					
	Month 3		Month 4					
			_					
	Month 5	, 3 c	Month 6					
r. ro	recast - Next 12 mon	iths" *						
	Month 1		Month 2					
	Month 3		Month 4					
	Month 5		Month 6					
	Month 7		Month 8					
	Month 9		Month 10					
	Month 11		Month 12					
divide	G. Average Monthly Forecast (Sum of months # 1-6 (Part F above ) divided by 6)  H. Months to Exhaust <sup>4</sup> (Numbers Available for Assignment to customers (A) / Average Monthly Forecast (G))							



### Months to Exhaust and Utilization Certification Worksheet - TN Level (Continued)

Your utilization calculates to 74.434 percent. The FCC requires a utilization of 75.000 percent.

### Select One Option and Submit

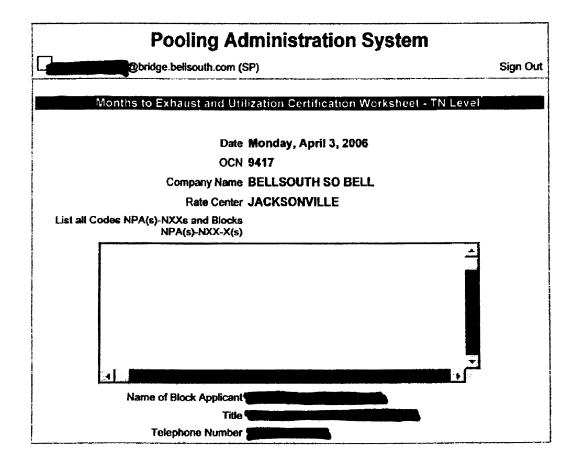
- Return to the Months To Exhaust Form
- Discard all the information provided for the request and start with a fresh Part 1A
- State Waiver Option

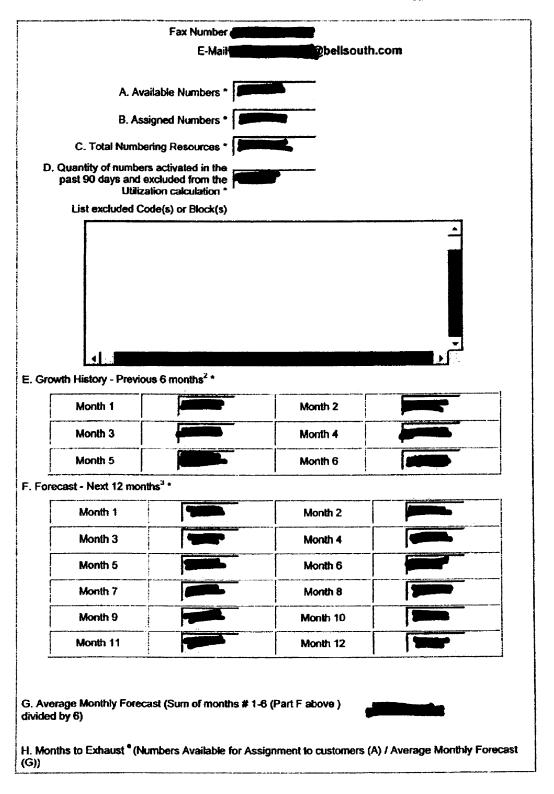
Submit

Poolin	ng Administration	n System
@bridge.bellsou	th.com (SP)	Sign Out
	Part 1A	
Type of Application : Ne	W	
1.1 Contact Information :	****	
	Note: If any of the contact	info is incorrect, edit your user profile.
Block Applicant :		
	LLSOUTH SO BELL	
Headquarters Address: 353		
•	RMINGHAM	*
State: AL		
Zip: 354	144	
Contact Name		
Contact Address		_
City		State A
Zip		·
Telephone		Fax
E-mail	bellsouth.co	m
Pooling Administrator ':		
Contact Name Mr	Gary <b>∉</b> ahn	
Contact Address 180	00 Sutter St. Ste. 780 °	
City Co	ncord	State CA
Zip <b>94</b> !	520	
Telephone (92	:5) 363-8753	' <sub>Fax</sub> (925) 363- 7688
E-mail ga	ry.zahn@neustar.biz	
1.2 General Information		
LRN Needed * No		
NPA 904		LATA - 452
OCN "* 9417-E	BELLSOUTH SO BELL	

Parent Company OCN * 9417			
Number of Thousands-			
Blocks Requested 5			
Switch Identification (Switching Identity/POI) (Switching Identity/POI)	-	City or Wire Center Name	
Rate Center JACKSONV	LLE	Rate Center Sub Zone	
1.3 Dates			
Date of Application " Monday, Ap	rll 3, 2006		
Requested Block 4 1	Aey - 2006	1	
Request Expedited & C Treatment Yes N	ło		
1.4 Type of Service Provider Reques	ting the Thous	ands-Block	
a) Type of Service   Incumbent Loc Provider *	al Exchange Carrie	(LEC)	3
b) Primary type of service Blocks to be used for *	¥		
c) Thousands-Block(s) (NPA-NXX-X)			
assignment preference			
Click here to see the available blocks in the pool.			
3.0 poor.			
NOTE: The blocks available list			
shows blocks that are available at			
the time a request is submitted.	j		.
These same blocks may not be		1 1	
available at the time the request is			
processed. Therefore, it is			
recommended that you provide additional block preferences in the			
event those blocks are not available			
			•
d) Thousands-Block(s) (NPA-NXX-X) that are undesirable for this assignment,		1 1	
if any	1		
1		<b>   </b>	
		·	
		1 1	
		1 1	
e) If requesting a code for LRN purposes, it			1
keeping (the remainder of the blocks will be	given to the poo	")	
9 <del>10</del>	<del></del>		

1.5 Type of Request					
Initial block for rate center	Yes				
Growth block for rate center	Yes				
Change block N/A					
Disconnect block N/A					
I hereby certify that the above information requesting an NXX-X block is true and accurate to the best of my knowledge and that this application has been prepared in accordance with the Thousands-Block (NXX-X) Pooling Administration Guidelines (ATIS-0300066)					
	Continúe				





Block	Requested	A. Available Numbers	H. Months to Exhaust
	1	April 1	42.939
	2		43.120
	3		43.300
	4		43.480
	5		43.660
I. Utilization <sup>s</sup> (Assigned N Excluded Numbers (D))		tal Numbering Resources (C) -	74.434
Explanation	5 BLOCKS NE	EDED FOR CUSTOMER REQUEST	
		equired to be submitted to the P	
		ng resources in a rate center. Fif this document.	or audituring purposes, the
<sup>2</sup> Net change is	n TNs no longer	available for assignment in eac	
		s Month #1, and Month #6 as th ach following month, starting wil	
36 MIDDIN 26			43- MB 4 41 4 -
<sup>4</sup> To be assign		thousands-block (NXX-X) for g	
<sup>4</sup> To be assign Exhaust" mus	t be less than or ed numbers may	thousands-block (NXX-X) for g requal to 6 months. (FCC 00-10 y be excluded from the Utilization	14, ý 52.15 (g)(3)(iii)).
<sup>4</sup> To be assign Exhaust" mus <sup>5</sup> Newly acquir	t be less than or ed numbers may	equal to 6 months. (FCC 00-10	14, ý 52.15 (g)(3)(iii)).

# Pooling Administration System @bridge.bellsouth.com (SP) Months to Exhaust and Utilization Certification Worksheet - TN Level (Continued) Your utilization calculates to 74.434 percent. The FCC requires a utilization of 75.000 percent. Select One Option and Submit Return to the Months To Exhaust Form

- Discard all the information provided for the request and start with a fresh Part 1A
- C State Waiver Option

Submit

### Jacksonville Utilization Summary Report



Exchange	Central Office	Wire Center CLLI	Blocks	Average Growth	Available TNs	MTE	Util
Jacksonville	Arlington	JCVLFLARDS0	104				
Jacksonville	Atlantic	JCBHFLABRS0	20				
Jacksonville	Avenues	MNDRFLAVDS0	50				
Jacksonvill <b>e</b>	Beachwood	JCVLFLBWDS0	146				
Jacksonville	Clay Street	JCVLFLCLDS0	285				
Jacksonville	Ft. Caroline	JCVLFLFCDS0	37				
Jacksonville	Ft. George	FTGRFLMARS0	5				
Jacksonville	Int. Airport	JCVLFLIARS0	11				
Jacksonville	Lake Forest	JCVLFLLF76E	58				
Jacksonville	Loretto	MNDRFLLODS0	78				
Jacksonville	Normandy	JCVLFLNODS0	65				
Jacksonville	Oceanway	JCVLFLOWDS0	38				
Jacksonville	Riverside	JCVLFLRV38E	61				
Jacksonville	San Jose	JCVLFLSJ73E	135				
Jacksonville	San Marco	JCVLFLSMDS0	22				
Jacksonville	San Pablo	JCBHFLSPRS0	48				
Jacksonville	Southpoint	JCVLFLJTRS0	74				
Jacksonville	Wesconnett	JCVLFLWCDS0	97				

### **Customer Contact Information**

Clay Street



Jacksonville Utilization Summary Report Attachment 3

REDACTED

San Marco