# Before the Florida Public Service Commission

In re: Petition to Recover Costs of Crystal River Unit 3 Uprate through the Fuel Clause DOCKET NO. 070052-EI Submitted for filing: June 19, 2007

Direct Testimony and Exhibits of

#### **Jeffry Pollock**

On behalf of the

# Florida Industrial Power Users Group (FIPUG)

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June 2007



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1		Direct Testimony of Jeffry Pollock
2		I. INTRODUCTION AND QUALIFICATIONS
3	Q	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
4	Α	Jeffry Pollock; 12655 Olive Blvd., Suite 335, St. Louis, MO 63141.
5	Q	WHAT IS YOUR OCCUPATION AND BY WHOM ARE YOU
6		EMPLOYED?
7	Α	I am an energy advisor and President of J.Pollock, Incorporated.
8	Q	PLEASE STATE YOUR EDUCATIONAL BACKGROUND AND
9		EXPERIENCE.
10	Α	I have a Bachelor of Science Degree in Electrical Engineering and a
11		Masters in Business Administration from Washington University. Since
12		graduation in 1975, I have been engaged in a variety of consulting
13		assignments including energy procurement and regulatory matters in both
14		the United States and several Canadian provinces.
15	Q	ON WHOSE BEHALF ARE YOU TESTIFYING IN THIS PROCEEDING?
16	Α	I am testifying on behalf of the Florida Industrial Power Users Group
17		(FIPUG). The participating FIPUG members are customers of Progress
18		Energy Florida (PEF) and take service under various rate schedules.
19		II. PURPOSE AND SUMMARY OF TESTIMONY



1	Q	WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS
2		PROCEEDING?
3	Α	My testimony addresses PEF'S proposal to recover the Crystal River Unit
4		3 (CR3) uprate costs through the fuel clause.
5	Q	DO YOU HAVE ANY EXHIBITS TO YOUR TESTIMONY?
6	Α	Yes. I have supervised the preparation of, or prepared the four exhibits to
7		my Direct Testimony listed on the Table of Contents.
8	Q	PLEASE SUMMARIZE YOUR FINDINGS AND RECOMMENDATIONS
9		IN THIS PROCEEDING.
10	Α	PEF's proposed fuel clause recovery should be rejected for the following
11		reasons. First, it would be a direct violation of the Settlement in PEF's
12		2005 base rate case (Docket No. 050078). Among other things, the
13		Settlement required that base rates remain frozen through December
14		2009. Second, the proposed uprate does not qualify for cost recovery
15		through the fuel clause because (a) the costs are not fuel-related and
16		they are not volatile; (b) nuclear uprates are neither new nor innovative;
17		and (c) the additional capacity to be provided by the uprate is needed by
18		PEF to meet its projected peak demands and to maintain the required
19		reserve margins. Third, collecting these costs through the fuel clause
20		would create a double-recovery, because PEF's base rate already
21		reflects the recovery of nuclear capacity costs. Fourth, the proposed fuel
22		clause recovery is improper because (a) the costs at issue are properly
23		classified as demand-related; (b) it would result in cost shifting because



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demand-related costs would be recovered on an energy, or kWh basis,

and (c) the proposed 10-year amortization period would fail to match the

costs of the uprate (which is expected to last through 2036), with the projected benefits, which are also projected to occur through 2036 the projected remaining life of CR3, (if PEF's planned license extension is granted).

Should the Commission, nevertheless, allow special cost recovery, the nuclear uprate costs properly allocable to PEF's retail customers should be recovered through the Capacity Cost Recovery Clause (CCRC). With the exception of the transmission portion of PEF's request, the costs should be amortized over the expected remaining life of CR3. Additional transmission costs should be amortized over a period not less than 40 years, consistent with the expected useful life of PEF's transmission facilities.

#### III. DOCKET NO 050078 SETTLEMENT

#### DID YOU PARTICIPATE IN DOCKET NO. 050078?

Yes. I participated in this matter on behalf of FIPUG. Specifically I advised FIPUG on the relevant issues and supported the negotiations that ultimately resulted in the Stipulation and Settlement Agreement.

Thus, I am familiar with the terms of the Agreement.

Q

Α

Q

PLEASE EXPLAIN YOUR ASSERTION THAT PEF'S PROPOSED RECOVERY OF NUCLEAR UPRATE COSTS THROUGH THE FUEL CLAUSE WOULD BE A DIRECT VIOLATION OF THE DOCKET 050078 SETTLEMENT.

A The Agreement requires that PEF's base rates remain frozen through December 31, 2009 (or June 30, 2010, if PEF elects to extend the Agreement). Specifically it states that:



	"PEF may not petition for an increase in base rates and charges
	that would take effect prior to the first billing cycle for January
	2010 (or that would take effect prior to the first billing cycle for
	July 2010, if PEF elects to extend this Agreement pursuant to
	Section 1), except as otherwise provided for in Sections 7 and
	10 of this Agreement. During the term of this Agreement, except
	as otherwise provided for in this Agreement, or except for
	unforeseen extraordinary costs imposed by government
	agencies relating to safety or matters of national security, PEF
	will not petition for any new surcharges, on a interim or
	permanent basis, to recover costs that are of a type that
	traditionally and historically would be, or are presently recovered
	through base rates." (Stipulation and Settlement Agreement at 4-
	5)
	The proposed nuclear uprate costs are clearly those that would
	traditionally and historically be recovered in base rates. PEF may not
	circumvent the requirement by recovering base rate costs through the fuel
	clause. Further, as explained later, PEF's base rates already recover
	nuclear capacity-related costs. Thus, further recovery of these costs
	through the fuel clause would be double-recovery.
Q	ARE THERE ANY EXCEPTIONS TO THE BASE RATE FREEZE
	PROVIDED FOR IN THE AGREEMENT?
Α	Yes, but none of those exceptions permit the recovery of CR3 uprate
	costs in fuel charges. The Agreement provides that PEF could



petition the Commission for a base rate increase if its retail base rate

earnings fall below a 10% return on equity, as reported on a
Commission-adjusted or pro-forma basis, on a PEF monthly earning
surveillance report. Next, PEF could petition for a base rate increase
in the event that it was unable to recover costs associated with any
catastrophic storms. Finally, PEF was allowed, by the Commission
approved settlement agreement, to adjust base rates to recover the
full non-fuel cost of Hines Unit 4, and at the same time, it would be
allowed to roll-in to Hines Unit 2's 2006 full revenue requirements
(excluding non-fuel O&M expense) to base rates. This adjustment
would occur when Hines Unit 4 begins commercial operation, which
is currently planned for December 2007.

Α.

# 12 Q WHAT WERE SOME OF THE OTHER ASPECTS OF THE 13 SETTLEMENT AGREEMENT?

The 2005 base rate case initiated by PEF sought a base rate increase of \$206 million. After full discovery the Commission approved a settlement which added Hines Unit 3 into the rate base with no increase in rates. The settlement has apparently had no serious adverse impact on PEF.

Exhibit \_\_\_\_ (JP-1) is a copy of PEF's Rate of Return report for the 12 months ended December 31, 2006. Referring to page 11, PEF had sufficient cash flow to pay \$235 million in dividends to its parent public utility, add \$734 million in new construction to its rate base from operating revenues, and have \$123 million left over while still earning 11% after taxes on the equity component of its capital structure. It would be very difficult to characterize the nuclear uprate as an extraordinary circumstance giving rise to the need for new cash to preserve PEF's



1		financial integrity.
2	Q	IS PEF EARNING LESS THAN A 10% RETURN ON COMMON EQUITY
3		FROM ITS RETAIL OPERATIONS?
4	Α	No. As can be seen in Exhibit (JP-1), PEF's earned return on
5		common equity was 11.00% in 2006. Thus, PEF does not qualify for a
6		base rate adjustment under the terms of the Stipulation in Docket No.
7		050078.
8	Q	ARE ANY OF THE OTHER EXCEPTIONS THAT ALLOW PEF TO
9		ADJUST BASE RATES RELEVANT?
10	Α	No. PEF could seek higher base rate recovery of costs associated with
11		any catastrophic storms. However, this particular exception is not
12		relevant to the issues in this proceeding. The other exceptions are to
13		allow the recovery of Hines Unit 2 and Unit 4 costs when the latter unit
14		begins commercial operation. I shall discuss the relevance of these
15		further exceptions later in this testimony.
16		IV. FUEL CLAUSE RECOVERY IS IMPROPER
17	Q	WHAT IS THE BASIS FOR YOUR ASSERTION THAT THE NUCLEAR
18		UPRATE COSTS DO NOT QUALIFY FOR FUEL CLAUSE
19		RECOVERY?
20	Α	First, the nuclear uprate costs are not fuel-related and they are not
21		volatile. Specifically, the nuclear uprate costs consist of three capital
22		components:
23		Power uprate \$250 million
24		Transmission system modifications \$ 89 million
25		Modification to address point of discharge (POD) issues \$ 43 million



1	Total \$382 million
2	None of the above components are fuel-related costs as previously
3	defined by the Commission. Fuel-related costs eligible for recovery
4	through the fuel clause include:
5	1. The invoice price of fuel.
6	2. Any revisions to the invoice price.
7	3. Any quality and/or quantity adjustments to the invoice price.
8	4. Transportation costs to the utility's system, including detention or
9	demurrage.
10	5. Federal and state taxes and purchasing agents' commissions.
11	6. Port charges.
12	7. All quantity and/or quality inspections performed by independent
13	inspectors.
14	8. All additives blended with fuel prior to burning or injected into the
15	boiler firing chamber along with fuel.
16	9. Inventory adjustments due to volume and/or price adjustments.
17	10. Fossil fuel-related costs normally recovered through base rates, but
18	which were not recognized or anticipated in the cost levels used to
19	determine current base rates and which, if expended, will result in fuel
20	savings to customers. Recovery of such costs should be made on
21	case-by-case basis after Commission approval. (In re: Cost recovery
22	Methods for Fuel-Related Expenses, Docket No. 0850001- EI-B;
23	Order No. 14546 dated July 8, 1985.) The Commission also found
24	that costs eligible for fuel clause recovery must be volatile. Clearly,



capital investments associated with generation and transmission

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1		capacity additions are not volatile.
2	Q	WOULDN'T THE NUCLEAR UPRATE COSTS QUALIFY FOR FUEL
3		COST RECOVERY UNDER ITEM 10 ABOVE?
4	Α	No. Clearly, the proposed modifications anticipated to the transmission
5		system are only incidentally related to the uprate project itself. However,
6		it is a mis-leading and inaccurate over-simplification to assert that the sole
7		purpose of the CR3 power uprate project is to reduce fuel costs. In its
8		April 2007 Ten-Year Site Plan PEF has included the CR3 power uprate
9		project as capacity that will be used to provide a reasonable reserve
10		margin. Thus, PEF forecasts that this additional capacity is needed.
11		Further, the Stipulation in Docket No. 050078 anticipated that PEF
12		would continue to make substantial investments in new electric
13		generation and other infrastructure, and that the Stipulation would
14		mitigate the impact of high energy prices. Specifically, the Stipulation
15		states:
16		WHEREAS PEF and the parties to this Agreement
17		recognize that this is a period of unprecedented world energy
18		prices and that this Agreement will mitigate the impact of high
19		energy prices; (Stipulation and Settlement Agreement at 1).
20		WHEREAS, the company must make substantial
21		investments in the construction of new electric generation and
22		other infrastructure for the foreseeable future in order to continue
23		to provide safe and reliable power to meet the growing needs of
24		customers in the state of Florida: (Stipulation and Settlement
25		Agreement at 3).



1	Q	PEF ASSERTS THAT THE CR3 POWER UPRATE PROJECT IS
2		INNOVATIVE. DO YOU AGREE WITH PEF'S CHARACTERIZATION?
3	Α	No. Nuclear uprate projects are neither new nor innovative. As such, it is
4		unnecessary to provide incentives, such as fuel clause recovery of the
5		nuclear uprate capital costs, to encourage a utility to act in a prudent
6		manner for the benefit of its ratepayers.
7	Q	ARE NUCLEAR PLANT UPRATES NEW AND INNOVATIVE
8		MEASURES?
9	Α	No. The Nuclear Regulatory Commission (NRC) published a report in
10		June 2005 entitled, Power Uprates for Nuclear Plants. A copy of this
11		report is enclosed as Exhibit (JP-2). As can be seen, the Report
12		lists all of the nuclear uprate projects that the NRC has approved. As can
13		be seen, the NRC has approved more than 100 uprates since 1977. This
14		includes a 24 MW uprate of CR3 in 2002 (see Item 90). An additional 11
15		uprate projects are under review. Given that over 100 nuclear uprate
16		projects have been approved, it would be misleading at best to claim that
17		the pending CR3 uprate is new and innovative. For this reason, and
18		because the settlement in Docket No. 050078 anticipated additional
19		construction expenditures, PEF's request for fuel clause recovery should
20		be denied.
21		V. DOUBLE-RECOVERY
22	Q	YOU PREVIOUSLY STATED THAT THE PROPOSED FUEL CLAUSE
23		RECOVERY OF THE CR3 POWER UPRATE PROJECT WOULD BE A
24		DIRECT VIOLATION OF THE SETTLEMENT IN DOCKET NO. 050078.
25		WOULD THAT STILL BE THE CASE, EVEN IF THE SPECIFIC CR3



1		POWER UPRATE-RELATED COSTS WERE NOT REFLECTED IN
2		PEF'S BASE RATES?
3	Α	Yes. The Settlement does not require that nuclear uprate costs
4		specifically be recognized in base rates as a condition for the base rate
5		freeze. Specifically, it states that:
6		"PEF will not petition for any new surcharges, on an interim or
7		permanent basis, to recover costs that are of a type that
8		traditionally and historically would be, or are presently, recovered
9		through base rates." (Settlement and Stipulation Agreement at
10		4-5)
11		The CR3 power uprate costs are the same as other costs that PEF is
12		currently recovering in base rates. For example, PEF is recovering a full
13		return on and a return of the CR3 plant, which includes capitalized labor,
14		equipment and cooling towers to dissipate the heat generated by the
15		nuclear reactor. In addition, PEF's base rates also recover a return on
16		and a return of transmission costs. Thus, all three components of the
17		CR3 power uprate project are similar in nature to costs that PEF is
18		currently recovering in its base rates. Any attempt to recover the same
19		type of costs through the fuel clause would circumvent this specific
20		provision of the rate case settlement and result in a double-recovery.
21	Q	DOES IT NECESSARILY FOLLOW THAT, BECAUSE NUCLEAR
22		UPRATE COSTS WERE NOT SPECIFICALLY CONSIDERED IN PEF'S
23		2005 BASE RATE CASE, PEF IS SOMEHOW NOT RECOVERING
24		THEM THROUGH BASE RATES?



A No. The fact that a particular cost component may not have been

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specifically recognized in setting base rates does not mean that the utility is not recovering any new costs, such as the CR3 power uprate project.

#### Q PLEASE EXPLAIN

Α

A utility's base rates are set to recover non-fuel costs during a specific test year based on the amount of test year electricity sales. Base rate recovery includes equipment and labor costs, including both internal and third-party providers. However, once set, revenues and costs will change. Revenues will increase because of customer growth and higher sales. Capital additions will be made to serve that growing demand for electricity. However, these will be offset to some extent by the depreciation and retirement of existing investments. Operating expenses will also change. Some will increase while others will decrease.

To the extent that the company experiences sales growth, the additional sales will generate additional base revenue, thus offsetting further increases in base rate costs—such as the costs associated with projects that were not specifically recognized in the prior base rate case. This fundamental ratemaking principle is illustrated in Exhibit\_\_\_\_\_ (JP-3). This exhibit assumes that when base rates are set the utility has a base rate revenue requirement of \$50,000 and electricity sales of 1,000 megawatthours (MWh). This results in an average base rate cost of \$50 per MWh. Subsequent to the rate case, the utility's sales grow by 3%, from 1,000 MWh to 1,030 MWh. Because base rates are fixed at \$50 per MWh, base rates generate \$5,150. This is \$1,500 above the level of base rate recovery assumed during the test year. In Year 2, the utility continues to experience a 3% growth in sales. This means it will recover



2	test year—when the utility's base rates were last set.
3	Thus, the application of fundamental ratemaking principles clearly
4	demonstrates that a utility can recover increased base rate costs
5	without the need for separate cost recovery. Because nuclear uprate
6	costs are no different than the costs that were used to set PEF's current
7	base rates, and because PEF is selling more electricity than during the
8	test year in its last rate case, and recognizing PEF's recent earnings,
9	allowing PEF to collect CR3 nuclear uprate project costs through the fuel
10	clause would result in a double-recovery.
11 Q	WOULD REJECTING PEF'S PROPOSAL TO COLLECT NUCLEAR
12	UPRATE COSTS THROUGH THE FUEL CLAUSE DENY PEF THE
13	OPPORTUNITY TO RECOVER NUCLEAR UPRATE COSTS?
14 A	No. Given the ratemaking dynamics as discussed earlier, there is no
15	rational basis to assert that piecemeal recovery (through the fuel clause)
16	of particular new investments (e.g., CR3 nuclear uprate costs) is needed
17	to allow a utility to recover these costs.
18 <b>Q</b>	DO YOU HAVE ANY PEF-SPECIFIC EXAMPLES WHERE
19	ADDITIONAL INVESTMENT WAS ADDED WITHOUT THE NEED TO
20	IMPLEMENT HIGHER RATES?
21 A	Yes. The Settlement and Stipulation in the 2005 rate case contemplated
22	both sales and revenue growth and continuing rate base investment to
23	serve the growing load. Acknowledging these terms, PEF agreed to
24	continue the existing base rates despite the many additions to rate base,
25	such as Hines Unit 3, that had occurred since the prior case. Despite the

over \$3,000 of additional base rate costs not otherwise reflected in the

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additional investments, PEF's actual ROE was still above the 10% ROE floor. This clearly demonstrates that PEF has sufficient revenues to recover nuclear uprate costs without fuel clause recovery.

Q

Further, PEF will have more than ample cost recovery due to the ratemaking treatment of Hines Units 2 and 4. As previously stated, Hines Unit 2 will be rolled-in to base rates at its 2006 cost of service, while Hines Unit 4 will be rolled-in to base rates at 100% of its cost of service on its commercial operation date, which is estimated to occur this December. However, between 2006 and 2008, when Hines Unit 2 costs would be reflected in base rates, PEF will have depreciated a portion of Unit 2 investment, thereby reducing the associated revenue requirement. By holding base rates constant while reducing the revenue requirement, PEF will generate additional margins, which can be used to offset higher costs. A similar benefit will be realized with Hines Unit 4 after it begins commercial operation.

Given the dynamics of ratemaking and these specific facts applicable to PEF, PEF does not need a "piecemeal" rate increase to recover nuclear uprate costs just because they were incurred subsequent to its last rate case. If PEF is unable to earn at least a 10% ROE, then the door is open to a base rate adjustment. Further, PEF will have an opportunity to seek cost recovery after the termination of the base rate freeze. Most of the costs will be incurred after 2010.

VI. PEF'S PROPOSED COST RECOVERY IS IMPROPER
PLEASE EXPLAIN WHY PEF'S PROPOSED COST RECOVERY OF
CR3 NUCLEAR UPRATE PROJECT COSTS IS IMPROPER.



First, all of the proposed uprate costs are fixed costs and relate directly to the rated capacity of the nuclear unit. Thus, they are properly considered demand-related costs. Demand-related costs should be allocated and recovered on a demand basis under all accepted conventions of cost causation, cost of service ratemaking, and long standing Commission practice.

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PEF is proposing to recover these costs through the fuel clause. Under the fuel clause, costs are recovered relative to loss-adjusted MWh sales. In effect, this would allocate demand-related costs on an all energy basis. Such an approach is improper because it would shift cost responsibility among customer classes that is inconsistent with basic cost causation principles. Further, it would be inconsistent with PEF's allocation of other nuclear and transmission base rate costs, which are allocated among customer classes on a demand basis. The second reason for rejecting PEF's cost recovery proposal is that it proposes to amortize the CR3 nuclear uprate project costs over 10 years. However, despite the 10-year amortization period, the company is projecting fuel savings through 2036, or 28 years. This claim assumes that the Company will be successful at extending the life of CR3 to 2036. PEF admits (in response to OPC's 1st set of Interrogatories 5, 7 and 8) that the MUR modification, the transmission upgrades, and the cooling towers are designed for the extended life of the plant. Thus, it would be fundamentally improper to allow PEF to recover capital costs over 10 years for plant investment and related capacity that will be in service through 2036 because it would require current ratepayers to subsidize



1		investments that will benefit ratepayers well into the future. These capital
2		costs should be recovered over the expected remaining life of the assets.
3	Q	PLEASE EXPLAIN HOW FUEL CLAUSE RECOVERY OF CR3
4		NUCLEAR UPRATE COSTS WOULD RESULT IN IMPROPER COST
5		SHIFTING BETWEEN CUSTOMER CLASSES.
6	Α	Nuclear base rate costs are allocated to customer classes using a
7		methodology which reflects primarily the coincident peak demands of the
8		different classes. Specifically, PEF uses the Twelve Coincident Peak and
9		One-Thirteenth Average Demand (12CP&1/13th AD) method to allocate
10		nuclear base rate costs. This is the same method PEF uses to allocate
11		all production demand-related costs. Exhibit (JP-4) (which is an
12		excerpt from PEF's CCRC filing in Docket No. 060001-EI) comparison
13		between the demand allocation factors (column 10) and the energy
14		corresponding allocation factors if nuclear uprate costs were recovered
15		through the demand fuel clause (shown in column 8 under Annual
16		Average Demand). As can be seen, the demand allocation factors are
17		significantly different than the energy allocation factors, for all customer
18		classes. The differences 16% (for the General Service Demand Class) to
19		83% (for the Lighting Class). Thus, fuel clause recovery would not be
20		consistent with the cost-causation that is reflected in PEF's demand
21		allocation method. PEF's fuel clause recovery proposal would create
22		significant and inappropriate shifts in the cost responsibility of all
23		customer classes.
24	Q	DOES THE COMMISSION DIFFERENTIATE BETWEEN THE
25		ALLOCATION OF NUCLEAR BASE RATE COSTS AND OTHER



#### TYPES OF PRODUCTION DEMAND-RELATED COSTS?

Q

Α

No. The Commission has previously authorized the recovery of post-9/11 security measures through the Capacity Cost Recovery Clause (CCRC). Under the CCRC, these costs are allocated in the same manner as all other production base rate costs; that is, using the allocation methodology previously approved in the utility's most recent base rate case.

In addition, the Commission recently adopted a new rule authorizing the recovery of pre-construction and construction costs of new nuclear plants. Under this new rule, pre-construction and construction costs of new nuclear plants would be recovered through the CCRC. (Docket No. 060508-EI - Proposed Adoption of New Rule Regarding Nuclear Power Plant Cost Recovery.) This rule was adopted on March 20, 2007 and became effective April 8, 2007.

There is no justification to treat nuclear uprate costs any differently than all other nuclear base rate costs. Because recovery through the fuel clause would unnecessarily shift cost responsibility by customer class and would be inconsistent with the Commission's treatment of post-9/11 security costs and nuclear pre-construction and construction costs, PEF's proposal should be rejected.

# WHY ELSE IS IT INAPPROPRIATE TO RECOVER NUCLEAR BASE RATE COSTS ON THE BASIS OF LOSS-ADJUSTED SALES?

As previously stated, the capacity of the proposal uprate is needed to enable PEF to meet its projected peak demands and to provide appropriate reserve margins. Thus, this cost should be treated no differently than any other production demand-related costs.



1	Q	PEF ASSERTS THAT THE NUCLEAR UPRATE COSTS WILL SAVE
2		FUEL COSTS. IS THIS A REASON FOR RECOVERING THE
3		NUCLEAR UPRATE COSTS THROUGH THE FUEL CLAUSE?
4	Α	No. The concept of allocating base rate costs (which are traditionally
5		allocated using a demand-based cost allocation method) on the basis of
6		fuel savings has not only been rejected by the utility that originally
7		proposed such an allocation, but it has also been rejected by the
8		Commission.
9		Specifically, Florida Power and Light Company (FPL) initially
10		allocated its investment in St. Lucie Unit 2 relative to loss-adjusted kWh
11		sales on the grounds that the unit would produce substantial fuel savings.
12		However, in its last base rate case (Docket No. 050045-EI), FPL rejected
13		that approach and allocated the St. Lucie 2 base rate costs using the
14		same methodology as all other production demand-related costs.
15		(Docket No. 050045-EI, Testimony of Rosemary Morley at 17-18.)
16		This Commission has also rejected the concept of allocating
17		production demand-related costs relative to fuel savings. This was the
18		premise underlying the Equivalent Peaker (EP) method of allocation.
19		Under the EP method, capital costs in excess of the cost of a combustion
20		turbine were assumed to be related to fuel cost savings and thus, were
21		allocated on energy. However, in Docket No 891345-EI, the Commission
22		stated that:
23		"The equivalent peaker method implies a refined knowledge
24		of costs which is misleading, particularly as to the allocation of
25		the plant costs to hours beyond the break-even point. (Gulf



1		Power Company, Order. No. 234573 at 48)".
<b>2</b> n		In other words, the Commission recognized that the extra plant costs
3		associated with generating units that provide fuel cost savings is at odds
4		with the planning process because all production from a specific plant
5		(i.e., kWh sales) is not the critical factor in deciding what type of capability
6		to install.
7	Q	WHY ELSE SHOULD THE COMPANY'S COST RECOVERY
8		PROPOSAL BE REJECTED?
9	Α	PEF concedes that the nuclear uprate costs will last for the duration of the
10		extended life of CR3, which is projected to have a 28 year remaining
11		useful life. This assumes that the company is successful in extending the
12		life of CR3 to 2036. Thus, its proposal to recover these costs over just 10
13		years would fail to match the costs of the nuclear uprate project with the
14		associated life long benefits. The mismatch would be even more severe
15		with the projected transmission upgrades. Transmission investments
16		typically have useful lives ranging from 40 to 58 years. Thus, by
17		accelerating cost recovery to only 10 years, current ratepayers would be
18		paying the entirety of the costs while the vast majority of benefits would
19		inure to future ratepayers (for an additional 18 years). The failure to
20		match the recovery of the costs with the benefits, thus, would create
21		intergenerational inequities and should be rejected.
22	Q	WHAT CONSIDERATION HAS PEF GIVEN TO THE FACT THAT CR3
23		IS JOINTLY OWNED WITH SEVERAL MUNICIPALITIES?
24	Α	PEF witness, Mr. Waters, acknowledges at page 6 of his testimony that
25		actually the CR3 capacity dedicated to retail service is 788 MW not the



1		900 MW alleged in the petition. In other words, retail customers are
2		responsible for approximately 88% of the CR3 capacity. Nevertheless,
3		PEF is proposing to recover 100% of the CR3 uprate costs from retail
4		customers. In his deposition, Mr. Waters indicated that the issue of
5		participation by the other CR3 owners had not yet been resolved.
6	Q	IF THE COMMISSION WERE TO ALLOW PEF TO RECOVER CR3
7		NUCLEAR UPRATE PROJECT COSTS THROUGH A SEPARATE
8		COST RECOVERY MECHANISM, HOW SHOULD PEF'S PROPOSAL
9		BE MODIFIED?
10	Α	If the Commission, nevertheless, approves PEF'S request for a separate
11		cost recovery of CR3 nuclear uprate costs, then its proposal should be
12		modified in several respects. First, the nuclear uprate costs should be
13		amortized over the remaining useful life of CR3. This would property
14		match the cost recovery with the associated benefits, which are projected
15		to occur through 2036. Regardless of the treatment accorded to the
16		nuclear uprate and POD costs, transmission costs should be amortized
17		over a period not less than 40 years, consistent with the useful life of
18		transmission facilities. Second, only the portion of CR3 costs allocable to
19		retail customers should be collected. Finally, consistent with this
20		Commission's treatment of other nuclear-related base rate costs,
21		recovery should be through the CCRC, rather than the fuel clause. This
22		would provide a more appropriate allocation of these cost-shifting among

#### 24 Q DOES THE CONCLUDE YOUR DIRECT TESTIMONY?

PEF's various customer classes.

25 A Yes, it does.

23



1		APPENDIX A
2		Qualifications of Jeffry Pollock
3	Q	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
4	Α	Jeffry Pollock. My business mailing address is, 12655 Olive Blvd, Suite
5		335, St. Louis, Missouri 63141.
6	Q	WHAT IS YOUR OCCUPATION AND BY WHOM ARE YOU
7		EMPLOYED?
8	Α	I am an energy advisor and President of J.Pollock, Incorporated.
9	Q	PLEASE STATE YOUR EDUCATIONAL BACKGROUND AND
10		EXPERIENCE.
11	Α	I have a Bachelor of Science Degree in Electrical Engineering and a
12		Masters in Business Administration from Washington University. At
13		various times prior to graduation, I worked for the McDonnell Douglas
14		Corporation in the Corporate Planning Department; Sachs Electric
15		Company; and L. K. Comstock & Company. While at McDonnell
16		Douglas, I analyzed the direct operating cost of commercial aircraft.
17		Upon graduation, in June 1975, I joined Drazen-Brubaker &
18		Associates, Inc. (DBA). DBA was incorporated in 1972 assuming the
19		utility rate and economic consulting activities of Drazen Associates, Inc.,
20		active since 1937. From April 1995 to November 2004, I was a managing
21		principal at Brubaker & Associates (BAI).
22		During my tenure at both DBA and BAI, I have been engaged in a
23		wide range of consulting assignments including energy and regulatory
24		matters in both the United States and several Canadian provinces. This



includes preparing financial and economic studies of investor-owned, cooperative and municipal utilities on revenue requirements, cost of service and rate design, and conducting site evaluation. Recent engagements have included advising clients on electric restructuring issues, assisting clients to procure and manage electricity in both competitive and regulated markets, developing and issuing request for proposals (RFPs), evaluating RFP responses and contract negotiation. I was also responsible for developing and presenting seminars on electricity issues.

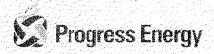
I have worked on various projects in over 20 states and in 2 Canadian provinces, and have testified before the Federal Energy Regulatory Commission and the state regulatory commissions of Alabama, Arizona, Colorado, Delaware, Florida, Georgia, Illinois, Iowa, Louisiana, Minnesota, Mississippi, Missouri, Montana, New Jersey, New Mexico, Ohio, Pennsylvania, Texas, Virginia and Washington. I have also appeared before the City of Austin Electric Utility Commission, the Board of Public Utilities of Kansas City, Kansas, the Bonneville Power Administration, Travis County (Texas) District Court, and the U.S. Federal District Court.

#### 20 Q PLEASE DESCRIBE J.POLLOCK, INCORPORATED.

Α

J.Pollock assists clients to procure and manage energy in both regulated and competitive markets. The J.Pollock team also advises clients on energy and regulatory issues. Our clients include commercial, industrial, and institutional energy consumers. Currently, J.Pollock has offices in St. Louis, Missouri and Austin, Texas.





February 14, 2007

Mr. John Slemkewicz, Public Utility Supervisor Electric and Gas Accounting Section Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee: FL 32399-0850

Dear Mr. Slemkewicz:

Pursuant to Commission Rule 25-6.1352, enclosed please find Progress Energy Florida, Inc.'s Rate of Return report for the twelve months ended December 31, 2006.

The report includes the Company's actual rate of return computed on an end-of-period rate base, the Company's adjusted rate of return computed on an average rate base, the Company's end-of-period required rates of return, and certain financial integrity indicators for the twelve months ended December 31, 2006. The separation factors used for the jurisdictional amounts were developed from the cost of service prepared in compliance with the stipulation and settlement agreement approved in Docket No. 050078-El, Order No. PSC-05-0945-S-El.

This report also includes Schedule 6, the supplemental information associated with the Sebring rider as required by the FPSC in Docket No. 920949-FU, Order No. 92-1468-FOF-EI, and as modified by Docket No. 930868-EI, Order No. PSC-93-1519-FOF-EI.

If you have any questions, please feel free to contact Cindy Lee at (727) 820-5535:

Sincerely,

Will Garrett

Controller, Progress Energy Florida

will found

de

Attachment

xc: Mr. Harold McLean, Office of the Public Counsel

	(1) Actual Per Books	(2) FPSC Adjustments	(3) FPSC Adjusted	(4) Pro Forma Adjustments	(5) Pro Forma Adjusted
1. Average Rate of Return (Jurisdictional)					
Net Operating Income (a) (b)	\$412,261,757	(\$41,238,497)	\$371,023,261	\$0	\$371,023,261
Average Rale Base	\$4,587,753,119	(\$235 950,825)	\$4,351,802,294	\$0	\$4,351,802,294
Average Rate of Return	8.99%		8.53%		8.53%
1( Year End Rate of Return (Jurisdictional)					
Net Operating Income	\$412,261,757	(\$41.238,497)	\$371,023,261	\$0	\$371,023,261
Year End Rate Base	\$4,752,105,993	(\$389 004,469)	\$4,373,102,524	\$0	\$4,373,102,524
Year End Rate of Return	8.66%		8.48%		8.48%
Footnotes					
(a) Column (1) includes AEUDC earnings. (b) Column (2) includes reversal of AEUDC earning					

그렇지하는 우리는 노이라는 경찰을 보다고요?	Average	End of Period
III. Required Rates of Return	Capital Structure	Capilal Structure
FPSC Adjusted Basis		The state of the s
Low Point	8.38%	8,42%
Mid Point	8.98%	9.04%
High Point	G.5890	6.66%
Pro Forma Adjusted Basis		
Low Point	8.38%	8.42%
Mid Point	8.98%	9.04%
High Point	9.58%	9.65%
البغير الرائيل والرائب المراث المستوافق المستوافق المراث المستوافق المراث المستوافق المراث المستوافق المراث الم	eers earlie aren oan ar Nada Ar	أحرابي والمراجع والمحادة والمحارة والمحاركين والمحارك
생각 선생님 사사들의 하시는 여름이다		
IV. FINANCIAL INTEGRITY INDICATORS	73-19-19-19-19-19-19-19-19-19-19-19-19-19-	
A. T.LE. with AFUDG	- 5.6 <u>2</u>	(System Per Books Basis)
8: T.E. without AFLIDG	5.48	(System Per Books Basis)
C AFUDC to Net Income	6.70%	(System Per Books Basis)
D. Internally Generated Funds	116.07%	(System Per Books Basis)
E. STD/LTD to Total Investor Funds	지원생으라는 것 같은 것이다.	화가는 경기를 하다고 있다.
LT Deb. Fixed to Total Investor I	unds 32.75%	(FPSC Adjusted Basis)

0.00%

11.00%

11.00%

8.85%

(FPSC Adjusted Basis)

(FPSC Adjusted Basis)

(Pro Forma Adjusted Basis)

Docket 050078 El Order PSC-05 0945-S-El

I am aware that Section 837-06. Florida Statutes, provides:

Réturn on Common Equity

G: Current Allowed AFUDC Rate

ST Debt to Total Investor Funds

Whoever knowingly makes a false statement in writing with the intent to mislead a public servant in the performance of his official duty shall be guilty of a misdemeanor of the second degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084

Will Garrett, Controller Progress Energy Florida

Docket No. 070052-EI PEF Rate of Return Report Exhibit No. \_\_\_ (JP-1) Page 3 of 15

Schedule 2 Page 1 of 3

ROGRESS ENERGY FLORIDA rerage Rate of Return - Rate Base scember 2006

Plant (n   Plant (n   Service   Se		Depr & Amort	Plant in	Appd Unrecov	Work in	Nuclear	^iliga Celliga	Working	Ανοτοπο
OC CR RC RC		Amon							
O. CR RC RC		and the same of th	Service	Plant	Progress	Fuel (Net)	Plant	Capital	Rate Base
KO VOR RC RC	306,932 49,419	\$4,261,567,212	\$4,676,026,672	59,046,653	\$517,484,715.	\$55,427,615	\$5,267,985,655	\$21,355,957	\$5,289,341,612
	306,932 49,419								
	49.419	(22, 104, 148)	33,011,080	0	0	0	33,011,080	(378,098,125)	(345,087,045)
		25,669	23,749		16,426		40,175	(8,547,435)	(8,507,260)
	3,005,530	149.554	2,855,975	0	11,130,036	0	13,988,013	8,258,825	22,244,838
	282,818,047	50,068,828	232,749,219	0	0	S.	232,749,219	183,638,210	416,387,429
SCRC	0	0	0	0	O	0	0	134,285,504	134,285,504
Regulatory Base - System \$8,640,813,956		\$4,233,427,309	\$4,407,386,647	\$9,046,653	\$506,338,252	\$65,427,615	\$4,988,199,167	\$81,818,979	\$5,070,018,146
Regulatory Base - Retail \$7,921,788,092		\$3,924,782,247	\$3,997,005,845	\$6,851,795	\$454,935,490	\$63,032,671	\$4,521,825,800	\$65,927,319	\$4,587,753,119
3C. Adjustments									
WIR - AFUDC	Ö	0	o	0	(237,359,872)	0	(237,359,872)	0	(237,359,872)
SAINLOSS ON SALE OF PLANT	0	O	Ö	0	0	0	0	(2,264,364)	(2,264,364)
CAPITAL LEASE	(4,181,826)	•	(4,181,826)	0	0	Ô	(4,181,826)	4,181,825	<b>©</b>
IUC DECOM UNFUNDED WHOLESALE	රා	(2,286,276)	2.285.276	0	0	0	2,286,276	0	2,286,276
(TO START UP COSTS	0	3	0	0	0	O	C	93,703	93,703
ECTION (341 INC TAX ADJUSTMENT	O	6	•	0	0	Ó	o	1,293,432	1,293,432
ients	(4,181,826)	(2,286,276)	(1,895,550)	0	(237,359,872)	0	(239,255,422)	3,304,597	(235,950,825)
		( ) ( ) ( ) ( )	, c		0 7 th	662 000 674	6.4 48.2 ATM 1779	460.021 915	\$4.351.802.204

Docket No. 070052-El PEF Rate of Return Report Exhibit No. \_\_\_ (JP-1)
Page 4 of 15

Schedule 2 Page 2 of 3

OGRESS ENERGY FLORIDA erage Rate of Return - Income Statement cember 2006

tem Per Books (а)											
Per Books (a)				S refer	Cillet man	13xes	Income Tax	Tax Credit	Disposition	Operating	Operating
Per Books (a)	Koventes	Interchange	Other	Amort	ncome	Current	(Net)	Mon	& Othor	Constant	1 1 1 1 1
	\$4,560,623,120	\$2 530 408 291	\$675.349.794	5402 781 587	6300.074.93	6 407 704 960	10 10 10 10 10 10 10 10 10 10 10 10 10 1	Trough the same		cyhelises	ewcowe
s. Recoverable.				001.00	60.470.2004	000, 407, 1026	(\$41,673,744)	(\$6.410.000)	8	\$4,108,226.231	\$452,306,886
	And the second second second second second								Colored to the construction of the colored to the c		
Section (1) and the section of the s	5	5	0	(3.324)	C	0	(41,000)	9	0	(44.324)	44,324
250	60,879,845	0	61,159,893	9.584	15,632	639.294	(757, 165)	C	0	61 GRT 537	(187,60)
FCRC	23,287,033	C	22 855 812	18.4 187	46.363	0,0000	9		The second secon	03,000,00	200 (01)
The second of th		A COLUMN AND A		202,101	10,101	30,020		3	0	23,133,167	153,856
	4,049,054,024	978 / 98 96.7	0	9,006,811	1,748,311	13,582,865	0	Ö	0	2,523,925,314	21,528,710
SCHOOL STATE OF STATE	122,445,779	0	0	122,357,617	0	34,008	6	0	0	122,391,625	54 154
Regulatory Base - System	\$1,808,456,439	\$30,820,965	\$591,328,290	\$272,246,015	\$307,293,621	\$223,354,570	(\$40,877,549)	(\$6,410,000)	9	\$1,377,752,942	\$430,703,527
Regulatory Basa - Retail	\$1,648,480,434	\$6,329,237	\$541,123,476	\$249,315,284	\$298,425,089	\$203,740,235	(\$37,576,812)	(\$5,892,838)	30	\$1,255,463,669	\$393,016,765
C Adjustments											
ORPORATE AIRCRAFT ALLOCATION	0	10 The second se	(658.934)	0	¢	258 041	4	5	•	(410,000)	440 000
RANCHISE FEE & GROSS REC TAX REVENUE	(200,515.907)	0	.0	0	C	77.349.011)	2	o c	200	(4:0.034)	260,014
RANCHISE FEES & GROSS REC TAX. TO!		9	0	0	(198 830 948)	76699.038	ć			(102 131 0103	122 121 618
AIN/LOSS ON SALE OF PLANT	C	0	0	5	10	355 660	0	0	(921 995)	(466 334)	3000 330
IST./PROMOTIONAL ADVERTISING	0	9	(2,450,994)	0	0	949,328	0	0	C	(1,511,665)	1,511,665
TEREST ON TAX DEFICIENCY	0	0	(329,843)	O	0	127,237	0	0	6	(202 606)	202 606
ISCELLANEOUS INTEREST EXPENSE	0	0	75,155	0	0	(28,991)	Ö	0	0	46.164	146,184
EMOVE ASSOCIORGANIZATION DUES	O	Ó	(70,367)	O	0	27,144	0	0	O	(43,223)	43.223
EMOVE DEFERRED TAX AFUDG DEBT	0	0	0	0	B	0	7.316	0	0	7.316	(7.316)
EMOVE ECONOMIC DEVELOPMENT	0	0	(25,827)	O	0	9,963	0	0	0	(15 864)	15.864
EVENUE: SHARING	0	0	O	o	6	0	0	O	0	0	0
TO START UP.COSTS	ď	0	1,00.1	0	0	(386)	0	0	0	615	(619)
EBRING RIDER REVENUE	(3,769,894)	0	<b>13</b>	0	0	(1454,237)	0	9	0	(1 454,237)	(2.315.657
EBRING - TRANSITION DEPRECIATION		٠	0	(3,371,989)	0	1300,745	0	0	0	(2.071.244)	2.071.244
ORM COSTS - 2004			0							0	
TEREST SYNCHRONIZATION FPSC	0	ಬ	O	•	0	23410 597	Ö	0	•	23,410,597	(23,410,597)
Total FPSC Adjustments	(204,285,801)	0	(3,479,810)	(3,371,989)	(198,830,948)	24305,129	7,316	0	(921,995)	(182,292,297)	(21,993,504)
FPSC Adjusted	\$1.444.194.633	56.329.237	\$537.643.686	\$245 943 295	599 594 141	\$228045.364	(\$37.569.496)	(\$5.832.838)	(\$921.995)	\$1.073.171.373	\$371.023.267

The addition of carnags from AFUDC charges would increase the system NOI by and unitablicitional NOI by

\$21,891,699

				九分子等 化分子的				and the second s		And the second contract of the second contrac	
					Taxes	intome		Investment	Gain/Loss on	Total	Net
Coperating Fuel & Net	Operating	Fuel & Net	OSM	Depr. &	Other than	Taxes	Income Tax	Tax Credit	Disposition	Operating	Operating
	Revenues	Interchange	Other	Amort	Income	Current	(Net)	(Net)	& Other	Expenses	Income
en Ver Books											
Excluding AFUDC Earnings and Recoverable	\$135,478,356	\$2,872,723	\$52,369,390	\$25,109,767	\$19,635,082	\$17.071,516	(\$3,449,194)	(\$885,000)	\$0	\$0 \$112,584,285	\$22,894,07
dictional Per Books					and the second s						
Excluding AFUDC Earnings and Recoverable \$130,846,993	\$130,846,993	\$570,029	\$48,129,253	\$22,395,536	\$19,210,959	\$18611,562	(\$3,170,682)	(\$887,143)	20	\$0 \$104,859,515	\$25.987,47
		The same of the sa			and the second s			Andrew Control of the			

erage Rate of Return - Adjustments

cember 2006

OGRESS ENERGY FLORIDA

4,181,826 (\$237,359.872) (2.264.364)(4,181,826) 93,703 (\$235,950,825) 2,286,276 1,293.432 100,452 (\$269,944,276) (4,181,826) (2,152,235) 2,286,276 (\$268,302,313) 4,181,826 System P≂Pro Forma F≃FPSC Total NUC. DECOM, UNFUNDED : WHOLESALE SECTION 1341 INC TAX ADJUSTMENT CAPITAL LEASE-WORKING CAPITAL GAIN/LOSS ON SALE OF PLANT Rate Base Adjustments RTO START UP COSTS CAPITAL LEASE-EPS CWIP - AFUDC

2858

en e			System		Retail	
otes Inc	Income Statement Adjustments (to NOI)	P=Pro Forma F=FPSC	Amount	Income Tax Effect	Amount	Income Tax Effect
ည	CORPORATE AIRCRAFT ALLOCATION		(\$743,438)	\$286.781	(\$668,934)	\$258,041
FR	FRANCHISE FEE. & GROSS REC TAX REVENUE	¥.	200,515,907	(77,349,011)	200,515,907	(77,349,011)
ᄯ	FRANCHISE FIEES & GROSS REC TAX - TOI	i.	(198,830,948)	76,699.038	(198,830,948)	76,699,038
ð	GAIN/LOSS ON SALE OF PLANT	4	(1,043,318)	402,460	(921,995)	355,660
ž	NST./PROMOTIONAL ADVERTISING	ļ.	(2,700,663)	1,041,781	(2,460,994)	949,328
Ē	NTEREST ON TAX DEFICIENCY	14	(361,966)	139,628	(329,843)	127,237
¥	MISCELLANEOUS INTEREST EXPENSE	u	572,046	(220.667)	75,155	(28.991)
Æ	REMOVE ASSOC/ORGANIZATION DUES.	Ų.	(77,220)	29,788	(70,367)	27,144
R EI	REMOVE DEFERRED TAX AFUDG DEBT	<u>u</u>	O	8,000	0	7,316
꿈	REMOVE ECONOMIC DEVELOPMENT	L.	(28,342)	10,933	(25,827)	6,963
뀜	(EVENUE SHARING		٥	0	0	
귐	RTO START UP COSTS	14.	1,404	(542)	1.00.1	(386)
띯	SEBRING - RIDER REVENUE	4	3,769,894	(1,454,237)	3,769,894	(1,454,237)
SE	SEBRING - TRANSITION DEPRECIATION	4	(3,371,989)	1,300,745	(3,371,989)	1,300,745
ST	STORM COSTS 2004	ů.	6	0	0	manufacture and an action of the second
2	INTEREST SYNCHRONIZATION FPSC	u <u>r</u>	0	25,830,915	0	23,410,597
			(\$2,298,633)	\$26,725,613	(\$2,318,940)	\$24,312,445

(1) Docket No. 910890-EI, Order No. PSC 92-0208-FOF-EF (2) N/A

OGRESS ENERGY FLORIDA d of Period Rate of Return - Rate Base cember 2006

		Accum	Net	Future Use &	Const	The same of the sa	Net		Total
	Plant In Service	Depr &	Plant In Service	Appd Unrecov	Work in	Nuclear ener (April	Offillity	Working	Period End
**** Dx 0 x 5 x 5		100 000 00			200	from the state of	1.04	Yapılaı	೧೩೮೮ ರಾಜಕ
MC14 T C4 COUNTY	98.2.2.48C,886	こう こうか かつか マカ	\$4,885,499,791	\$7,422,007	\$641 485 881	\$58,409,362	\$5,592,817,041	\$21,355,957	\$5,614,172,998
s Recoverable									
ARC	10,906,932	(22,088,037)	32,994,969	0	0	0	32,994,969	(378,098,125)	(345,103,156)
FCCR	49,419	27,001	22,418	0	112 155	6	134,573	(8,547,435)	(8,412,863)
ECRC	3,698,169	143,598	3,554,571	0	30,248,528	0	33,803,098	8,258,825	42,061,923
	286,837,855	57,616,067	229,221,788	6	0	6	229,221,788	183,638,210	412,859,998
SCRC	0	0	0	ō	0	6	٥	134,285,504	134,285,504
Regulatory Base - System	\$8,923,988,523	\$4,304,282,476	\$4,619,706,046	\$7,422,007	\$611,125,198	\$58,409,362	\$5,296,662,613	\$81,818,979	\$5,378,481,592
Regulatory Base - Retail	\$8,115,847,278	\$4,041,610,316	\$4,074,236,962	\$5,621,313	\$560,042,428	\$56,278,971	\$4,696,179,674	\$65,927,319	\$4,762,106,993
iC Adjustments									
WIP AFUDO	0	0	0	ò	(350,413,515)	0	(390,413,515)	C	(390,413,515)
MAINLOSS ON SALE OF PLANT	0	O	a	9	ō	0	0	(2,264,364)	(2,264,364)
SAPITAL LEASE	(54,363,739)	0	(54,363,739)	6	0	e	(54.363,739)	54,363,739	ē
IUC DECOM UNFUNDED - WHOLESALE	•	(2,286,276)	2,285,276	Ö	0	0	2,286,276	9	2,286,276
TO START UP COSTS	е	0	Ó	0	0	o	ô	93,703	93,703
ECTION 1341 INC. TAX ADJUSTMENT	0	.0	O	O	O	0	Ö	1,293,432	1,293,432
Total FPSC Adjustments	(54,363,739)	(2,286,276)	(52,077,463)	0	(350,413,515)	0	(442,490,978)	53,486,509	(389,004,469)
								000	A COLUMN COLUMN
FPSC Adjusted	\$8,061,483,539	\$4,039,324,040	54,022,159,499	\$5,621,313	\$149,628,913	\$55,278,971	\$4,755,688,696	\$115,415,620	34,373,104,344

# Docket No. 070052-EI PEF Rate of Return Report Exhibit No. \_\_\_\_ (JP-1) Page 6 of 15

JGRESS ENERGY FLORIDA f of Period Income Statement ember 2006

					Taxes	Income	Deferred	Investment	Gain/Loss on	Total	Net
	Cperating Revenues	Fuel & Net Interchange	Other	Depr & Amort	Other than Income	Taxes	Income Tax (Nat)	Tax Credit	Disposition & Other	Operating	Operating
om Per Books (a)	\$4,560,623,120	\$2,530,408,291	\$675,343,794	\$400,781,163	\$309,074,331	\$237,704,366	(841 675 714)	(\$6.410.000)	CS.	\$4 108 226 231	5452 396 889
: Recoverable:						and the state of t		And the second s			
ARO	0	0	0	(3,324)	0	o	(41,000)	0	0	(44,324)	44,324
ECOR	60,879,845	6	61,159,893	9,884	(5,632	639,294	(757, 165)	C	0	61.067,537	(187,692)
ECAC	23,287,033	8	22,855,612	164,150	16,767	96,628	0	0	10	23,133,167	153,886
	2,545,554,024	2,499,587,326	6	\$,005,811	1,748,311	13,582,865	0	o	ó	2,523,925,314	21,628,710
SCAC	122,445,779	0	o	122,357,617.	C	34,008	0	O	0	122,391,625	54,154
Regulatory Base-System	\$1.808,456,439	\$30,820,965	\$591,328,290	\$272,246,015	\$307,293,621	\$223,351,570	(\$40,877,549)	(\$6,410,000)	20	\$1,377,752,912	\$430,703,527
Regulatory Base - Retail	\$1,548,480,434	\$6,329,237	\$541,123,476	\$249,315,284	\$298,425,089	\$203,740,235	(\$37,576,812)	(\$5,892,838)	03	\$1,255,463,669	\$383,016,765
C Adjustments											
ORPORATE AIRGRAFT ALLOCATION	0	O	(668.934)	a	0	258,041	0	O	Ö	(410,892)	410,892
VANCHISE FEE & GROSS REC TAX REVENUE	(200,515,907)	6	٥	0	o	(77,349,011)	0	O	o	(77,349,011)	(123,166.896)
RANCHISE PEES & GROSS RECITAX TOI	0	b	Ġ	c	(198,830,948)	76,699,038	C	o	0	(122,131,910)	122,131,910
AINLOSS ON SALE OF PLANT	o	G	0	ర	0	355,660	0	ů	(921,995)	(566,335)	566,335
ST./PROMOTIONAL ADVERTISING	0	0	(2,460,994)	O	0	949,328	•	ð	0	(1,511,665);	1,511,665
TEREST ON TAX DEFICIENCY	0	0	(329.843)		0	127,237	0	0	0	(202,606)	202,606
ISCELLANEOUS INTEREST EXPENSE	0	Đ	75,155	c	C	(28.991)	¢	0	0	46,164	(46,164)
EMOVE ASSOC/ORGANIZATION DUES	С	Э	(70,367)	0	Ö	27,144	Ö	0	c	(43,223)	43,223
EMOVE DEFERRED TAX AFUDG DEBT	0	Ċ	O	0	0	0	7.316	O	0	7,316	(7,316)
EMOVE ECONOMIC DEVELOPMENT	0	o	(25,827)	0	0	6,663	O	0	0	(15,864)	15,864
EVENUE SHARING	0	•	¢	0	0	P	0	o	6	0	0
TO START UP COSTS	0	ē	1,001	0	C	(386)	D	b	0	615	(616)
EBRING - RIDER REVENUE	(3,769,894)	0	o	Ó	O	(1.454,237)	6	O	0	(1,454,237)	(2,315,657)
EBRING TRANSITION DEPRECIATION	C	0	Ó	(3,371,989)	0	1,300,745	0	6	0	(2,071,244)	2,071,244
TORM COSTS 2004			O			0				0	
ITEREST SYNCHRONIZATION: FPSC	0	0	C	0	0	23,410,597	0	0	0	23,410,597	(23,410,597)
Total FPSC Adjustments	(204,285,801)	C	(3,479,810)	(3,371,989)	(3,371,989) (198,830,948)	24,305,129	7,316	o	(921,995)	(182,292,297)	(21,993,504)
PPSC Adjusted	FPSC Adjusted \$1,444,194,633	\$6,329,237	\$537,643,666	\$245,943,295	\$99,594,147	\$228,045,364	(\$37,569,496)	(\$5,892,838)	(\$921,995)	\$1,073,171,373	Page 32'520'175\$

(a) The aiddlion of earnings from AFUDC charges would increase the system NOI by and Jurisdictional NOI by

\$21,891,699

Schedule 3 Page 3 of 3

ROGRESS ENERGY FLORIDA nd of Period Rate of Retum - Adjustments ecember 2006

Notes	Rate Base Adjustments	Fire coma		
	CHILL CHANGE		ey of Call	Ketaii
			(\$448.161.874)	(\$1907 A12 K15)
	GAIN/LOSS ON SALE OF PLANT		110000	212724
þ			(5,752,735)	(2,264,364)
	CAMIALLEASE	i.	164 363 7301	764 300 430
	CADITANTOR		100 10001	(34,303,138)
1	CALLEROE	L.	54,363,739	54 263 730
	NUC DECOM UNFUNDED - WHOLESALF	u	3, 306, 576	
	The state of the s		2,400,47	9/7/987.7
	710 0 AK 000 S		100.452	507.88
	SECTION 1341 INC TAX ADJUSTMENT		4 465 430	
16	and desired	The second second second second second second second second	0.4.704.1	1,293,432
	Total		(5446 519 9121	15200 001 1501

			System		Retail	
vo	fotes Income Statement Adjustments (to NOII)	P=Pro Forma. F=FPSC	Amount	Income Tax Effect	Amount	Income Tax Effect
	CORPORATE AIRCRAFTALLOCATION		(\$743,438)	\$285,781	(\$668.934)	\$258.041
	سلسا	lu.	200,515,907	(77.349.011)	200.515.907	177 349 011
	FRANCHISE FEES & GROSS REC TAX - TO!	Li.	(198,830,948)	76,699,038	(198 830 948)	76 699 038
4	$\sim$		(1.043,318)	402.460	(921 995)	344,660
(1)	INST./PROMOTIONAL ADVERTISING	144	(2,700,663)	1.041.781	(2.460.994)	949 328
	INTEREST ON TAX DEFICIENCY	LL.	(361,966)	139.628	(329.843)	127 227
	MISCELLANEOUS INTEREST EXPENSE	li.	572,046	(220,667)	75 155	(78 904)
	REMOVE ASSOC/ORGANIZATION DUES		(77,220)	29.788	(70.367)	27 144
	REMOVE DEFERRED TAX AFUDG DEBT	3	0	8,090		7.346
	REMOVE ECONOMIC DEVELOPMENT	li.	(28.342)	10 933	(25,827)	6 0 0
2	REVENUE SHARING		0			
17.	RTO START UP COSTS	ů.	1,404	(542)	1.001	(386)
Ē	SEBRING - RIDER REVENUE		3,769,894	(1.454.237)	3,769,894	(1 454 237
(1)	SEBRING - TRANSITION DEPRECIATION	The state of the s	(3,371,989)	1,300,745	(3.371,989)	1.300,745
	STORM COSTS 2004	u.	0	0	0	
(1)	INTEREST SYNCHRONIZATION - FPSC	ů.	0	25,830,915	6	23,410,597
	Total		(\$2,298,633)	\$26,725,613	(\$2,318,940)	\$24.312.445

.(1) Docket No. 910890.E), Order No. PSC 92:0208.FOF.EI (2) N/A

Werage Rate of Return - Capital Structure

'ro Forma Adjusted Basis

lecember 2006

ROGRESS ENERGY FLORIDA

1.70% 0.03% 0.01% 0.02% 0.00% 0.13% 9.88% 7.69% Weighted Cost 6.21% 5.74% 12.75% 4.51% %00.0 5,74% 0.03% 12.68% Cost Rate 7.09% 0.02% 1,70% 0.00% 0.13% 0.01% 8.98% Weighted Cost Mid Point 5.74% 6.21% 5.74% 4.51% 0.00% 11.69% Cost 11.75% Rate 0.02% Weighted 0.03% 6.49% 1.70% 0.01% 0.00% 0.13% 8.38% Cost Low Point 6.21% 10.70% 5.74% 4,51% 5.74% 0.00% 10.75% Cost Rate 2.06% 0.46% 0.01% 0.12% 8.04% 60.35% 29.61% 0.00% .0.89% 100.00% Ratio (38.861,654) 409,176 FPSC Adjusted \$2,626,116,733 1,288.684.378 89,597,519 10,779,316 5,249,706 349.865.015 \$985,411,938 \$4,351,802,294 Retail (220,846,764) \$1,040,820,380 0 0 60.335,690 (2,375,898)107,478,530 Adjustments Specific (\$553,271,829) (547,674,194) (7,242,830) (148.453)(87,940,434) \$4,587,753,119 (\$1,221,362,763) (32,506,947) (5,815,502) 13,237,426 Adjustments Pro Rata 557,629 (60,335,690) 21,844,524 330,326,919 (49,723,182) \$2,138,567,182 27,205,933 2,057,205,337 122,104,466 Retail Per Books 150,338,406 686,568 2.532,888,290 (74,286,975) (61 220.561) Total \$5,648,568,933 \$2,633,063,251 33,496,700 26.895,584 406 707 668 System Per ing Term Debt - Fixed ferred Income Taxes vestment Tax Credit istomer Deposits Post '70 Total S 109 DIT - Net 10rd Term Debt ommon Equity eferred Stock Equity \*\* inactive Active

53.97%

Equity Ratio Including Debt Associated With Qualifying Facilities Contracts (Based on FPSC Capital Structure) Docket No. 05007.8-El, Order No. 05-0945-S-El, Paragraph No. 13

Cost Rates Calculated Per IRS Ruling

Jaily Weighted Average

nd of Period - Capital Structure

ro Forma Adjusted Basis

ecember 2006

ROGRESS ENERGY FLORIDA

0.02% 1.72% 0.00%

7.73%

Weighted Cost 0.14%

0.01%

0.03%

9.65%

High Point 12.75% 4.51% 5.79% 6.21% 5.79% 0.00% 12.68% Rate 0.02% 7.12% 1.72% 0.00% 0.03% 0.01% 0.14% 9.04% Weighted Mid Point 4.51% 11.75% 5.79% 0.00% 6.21% 5.79% 11.69% Cost 6.51% 0.02% 0.02% 0.01% 0.14% Weighted 1.72% 0.00% 8.42% Low Point 4.51% 10.70% 5.79% %00.0 6.21% 5,79% 10.75% Rate Cost 60.59% \*\*\* 7.59% 0.46% 29.75% 0.22% 0.00% 2.20% 0,01% 0.11% -0.93% Ratio 100.00% <u>6</u> 1,301,135,618 20,221,911 4,625,914 \$2,649,739,808 96,151,542 9,492,488 332,036,779 (40,771,827 \$4,373,102,524 470,291 FPSC Adjusted Retail (214,015,134) (38,684,675) 00 \$888,400,745 \$1,040,820,380 (2,112,487) 102,392,661 Adjustments Specific (\$1,277,405,214) (\$603,970,786) (555,416,674) (7,412,851) (35,246,770) (172,397) (5,175,456) (84, 181, 836) 14,171,555 Adjustments Pro Rata 642,688 \$4,762,106,993 \$2,212,890,214 38,634,675 131,398,311 (52,830,895) 27,634,762 2,070,567,425 19,293,858 313,825,954 Retail Per Books \$2,682,292,656 2,509,780,089 (64,037,484) \$5,772,254,101 33,496,700 46,890,541 159,270,769 23,386,508 779,017 380,395,307 System Per Total ng Term Debt - Fixed ferred Income Taxes estment Tax Credit ort Term Debt . stomer Deposits Post 70 Total S 109 DIT - Net mmon Equity sferred Stock Equity .. Debt \*\* inactive. Active

Equity Ratio Including Debt Associated With Qualifying Facilities Contracts (Based on FPSC Capital Structure) ost Rates Calculated Per IRS Ruling ally Weighted Average

Docket No. 050078-El, Order No. 05-0945-S-El, Paragraph No. 13

54.05%

### Docket No. 070052-EI PEF Rate of Return Report Exhibit No. \_\_\_ (JP-1) Page 11 of 15

#### PROGRESS ENERGY FLORIDA Financial Integrity Indicators December 2006

AFL	JDC - Debt			
THE RESERVE				\$5,056,905
inco	me Taxes			\$193,440,642
	Total			\$874,734,506

	T.I.E. with AFUDC	5.62
в:	TIMES INTEREST GARNED WITHOUT AFUDG	
	Earnings Before Interest	\$676,236,960
J.	AFUDC - Equity	(\$16,834,794)
첽	Income Taxes	\$193,440,642
	Total	\$852,842,808
i.	Interest Charges	
	(before deducting AFUDC-Debt)	\$155,524,490
Ž	T.I.E. without AFUDC	5.48
C:	PERCENT AFUDC TO NET INCOME AVAILABLE	
6	FOR COMMON SHAREHOLDERS	
	AFUDC - Debt	\$5,056,905
	Less: DIT	(\$8,000)
	Subtotal	\$5,064,905
	AFUDC - Other	\$16,834,794
	Total AFUDC	\$21,899,699
	Net income Available	
	For Common Shareholders	\$326,724,531

Percent AFUEC to Available Net Income

Net Income	\$328,236,391
Common Dividends	(\$234,650,392
Preferred Dividends	(\$1,511,860
AFUDC (Debt & EGS Other)	(\$21,891,699
Depreciation & Amortization	\$409,873.656
Deferred income Taxes	(\$42,363,927
Irryestment Tax Credits	(\$6,410,000
Deferred Fuel (Net)	\$403,584,738
Nuclear Fuel Amortization	\$23,468,052
Nuclear Refueling	\$13,506,021
Other - Incl Nuclear Decommissioning	(\$14,968,992
Funds Provided from Operations	\$856,871,988
Other Funds Provides	
Ind Change in Working Capital	(\$4,357,207
Total Funds Provided	\$852,514,781
Construction Expenditures (excluding AFUDC)	5734,481,800
Percentage Internally Generated Funds	116.07%

Schedule 5

#### E: SHORT TERM DEBT / LONG TERM DEBT AS

PERCENT OF TOTAL INVESTOR CAPITAL - PPS	· ·
Common Equity	\$2,626,115,733
Preferred Stock	\$19,963,104
Long Term Debt - Fixed Rate	\$1,288,684,378
Short Term Debt	\$7
Total	\$3,934,763,215
% Long Term Debt - Fixed Rate	32.75%
% Shart Term Debt	0.00%

#### FPSC ADJUSTED AVERAGE JURISDICTIONAL AND PRO FORMA

RETURN ON COMMON EQUITY	Pro Forma	FPSC
Average Earned Rate of Return	8.53%	8.53%
less Reconciled Average Retail Weighted Cost Rates for:		
Preferred Stock	0.02%	0.029
Long Term Debt - Fixed Rate	1.70%	1.70%
Short Term Debt	0.00%	0.00%
Customer Deposits	0.13%	0.139
Investment Tax Credit (at Midpant)		
Equity	0.03%	0.037
Debt	0.01%	0.01%
Subtotal	1.89%	1.89%
Total	6.64%	6.64%
Divided by Common Equity Ratio	60,35%	60.35°
hyrisdictional Batura on Common South	44 00.00	11 009

End of Period - Capital Structure

-PSC Adjusted Basis

Jecember 2006

PROGRESS ENERGY FLORIDA

0.14% 0.01% 9.65% 0.02% 0.00% 7.73% 0.03% Weighted Cost High Point 6.21% 5,79% 12.68% 12.75% 4.51% 0.00% 5.79% Cost Rate 0.03% 0.01% 0.14% 7.12% 0.02% 1.72% 0.00% Cost Weighted 9.04% Cost Mid Point 2 79% 6.21% 6.51% 11.75% 5.79% 4.51% 0.00% Rate 0.02% 11.69% Weighted 0.01% 0.02% 1 72% 0.00% 0.14% 8.42% Cost Low Point 10.75% 451% 6.21% 10.70% 5.79% 5 79% 0.00% Cost Rate 60.59% \*\*\* 0.46% 29.75% 7500 U 2.20% 0.01% 0.22% 0.11% -0.93% 7.59% Ratio 100.00% 96,151,542 1,301,135,618 332,036,779 (40,771,827) \$2,649,739,808 9,492,488 4,625,914 FPSC Adjusted 20,221,911 \$4,373,102,524 Retail (214,015,134) (2,112,487) \$1,040,820,380 (38,684,675) 00 \$888,400,745 102,392,661 Adjustments Specific (\$1,277,405,214) (\$603,970,786) (84, 181, 836) (7,412,851)(555,416,674) (35,246,770) (172,397) (5.175,456)14,171,555 Adjustments Pro Rata \$2,212,890,214 2,070,567,425 38,684,675 131,398,311 642,688 313,825,954 (52.830,895) 27,634,762 \$4,762,106,993 19 293,858 Retail Per Books \$2,682,292,656 2.509,780,089 779,017 (64,037,484)\$5,772,254,101 33,496,700 159,270,769 380,395,307 23,386,508 46,890,541 System Per Total ong Term Debt - Fixed eferred Income Taxes vestment Tax Credit hort Term Debt \* usformer Deposits AS 109 DIT - Net Post 70 Total ornmon Equity referred Stock Equity \*\* Debt \* Inactive Active

Jaily Weighted Average

Cost Rates Calculated Per IRS Ruling

Equity Ratio Including Debt Associated With Qualifying Facilities Contracts (Based on FPSC Capital Structure)

54.05%

Docket No. 050078-El, Order No. 05-0945-S-El, Paragraph No. 13

#### Schedule 5

#### PROGRESS ENERGY FLORIDA Financial integrity Indicators December 2006

A:	TIMES INTEREST EARNED WITH AFUDC	
	Earnings Before litterest	\$576,236,960
	AFUDC - Debt	\$5,056,905
	Income Taxes	\$193,440,642
	Total	\$874,734,506
	Interest Charges	
	(before deducting AFUDC-Debt)	\$155,524,490
	T.I.E. with AFUDC	5.62

B: TIMES INTEREST EARNED WITHOUT AFUDC	
Earnings Before Interest	\$676,236,960
AFUDD Equity	(\$16,834.794)
Income Taxes	\$193,440,642
Total	\$852,842,808
Interest Charges	
(before deducting AFUDC-Debt)	\$155.524.490
T.I.E. without AFUDC	5.48

FOR COMMON SHAREHOLDERS AFUDO - Debt	FR 650 000
Less: DIT	\$5,056,905 (\$8,000
Subtotal	\$5,064,905
AFUDC - Other	\$16,834,794
Total AFUDC	\$21,899,699
Net Income Available	and striki i ka
For Common Shareholders	\$326,724,53
Percent AFUCC to Available Net Income	6.70

Common Dividends Preferred Dividends AFUDC (Debt & ECS Other) Depreciation & Amartization Deferred Income Taxes Investment Tax Credits Deferred Fuel (Nei) Juclear Fuel Amortization Juclear Refueling Differ - Inci Nuclear Decommissioning Funds Provided from Operations Other Funds Provided Inci Change in Working Capital Total Funds Provided	(\$234,650,392 (\$1,511,860 (\$21,891,699
AFUDC (Debt & ECS Other) Depreciation & Amartization Deferred Income Taxes Investment Tax Credits Deferred Fuel (Net) Ruclear Fuel Amortization Ruclear Refueling Diher - Inci Nuclear Decommissioning Funds Provided from Operations Other Funds Provided - Inci Change in Working Capital	and the second second
Depreciation & Amerizzation Deferred Income Takes Investment Tax Credits Deferred Fuel (Net) Judear Fuel Amerization Judear Refueling Differ - Incl Nuclear Decommissioning Funds Provided from Operations Other Funds Provided Incl Change in Working Capital	(\$21,891,699
Deferred Income Taxes Investment Tax Credits Deferred Fuel (Net) Ruclear Fuel Amortization Ruclear Refueling Diher - Inci Nuclear Decommissioning Funds Provided from Operations Other Funds Provided - Inci Change in Working Capital	
nvestment Tax Credits  Veterred Fuel (Net)  Nuclear Fuel Amortization  Nuclear Refueling  Other - Incl Nuclear Decommissioning  Funds Provided from Operations  Other Funds Provided - Incl Change in Working Capital	\$409,873,656
Deferred Fuel (Net) Nuclear Fuel Amortization Nuclear Refueling Other - Incl Nuclear Decommissioning Funds Provided from Operations Other Funds Provided - nd Change in Working Capital	(\$42,363,927
Nuclear Fuel Amortization Nuclear Refueling Other - Incl Nuclear Decommissioning Funds Provided from Operations Other Funds Provided - Incl Change in Working Capital	(\$6,410,000
luclear Refueling  Other - Inci Nuclear Decommissioning Funds Provided from Operations  Other Funds Provided - Incidence in Working Capital	\$403,584.738
Other - Incl Nuclear Decommissioning Funds Provided from Operations  Other Funds Provided - Included in Working Capital	\$23,468.052
Funds Provided from Operations  Other Funds Provided  nd Change in Working Capital	\$13,506,021
Other Funds Provided nd Change in Working Capital	(\$14,968,992
nd Change in Working Capital	\$856,871,988
Total Funds Provided	(\$4,357,207)
시민들이 발문하는 기를 가는 이 하고, 입니다 얼마 모양하다.	\$852,514,781
onstruction Expenditures (excluding AFUDC)	\$734,481,800
Percentage Internally Generated Funds	116.07%

Ė	÷	S	HOF	<b>₹</b> Τ:	TEI	RM.	DEI	37	LO	NG	TER	M D	EBT	AS	
٠,	V		400			00					-145				

PERCENT OF TOTAL INVESTOR CAPITAL - FPSC
Cammon Equity \$2,626,115,733
Preferred Stock \$19,963,104
Long Term Debt - Fixed Rate \$1,285,684,378
Short Term Debt \$1
Total \$3,934,763,215
% Long Term Debt - Fixed Rate 32.75%
% Short Term Debt 0.00%

#### FPSC ADJUSTED AVERAGE JURISDICTIONAL AND PRO FORMA

1.7	JUNISUIC HUNAL AND PRU FURMA		
F:	RETURN ON COMMON EQUITY	Pro Forma	FPSC
	Average Earned Rate of Return	8.53%	8.53%
	Less Reconciled Average		
	Retail Weighted Cost Rates for:		
	Preferred Stock	0.02%	0.02%
	Long Term Debt - Fixed Rate	1.70%	1 70%
	Short Term Debt	.0.00%	0.00%
	Gustomer Deposits	0.13%	0.13%
	Investment Tax Credit (at Midpoint)		
	Equity	0:03%	0.03%
	7/4-7/12 (De61)	0.01%	0.01%
	Subtotal	1.89%	1.89%
	Total	6.64%	6.64%
	Divided by Common Equity Ratio	60.35%	60.35%
	Jurisdictional Return on Common Equity	11.00%	11.00%

3OGRESS ENERGY FLORIDA
\*UDC Rate Computation Report
slculation of Jurisdictional Capital Structure
scember 2006

Adjus (\$51)	28) \$4.0 30) (2	Adju Re \$2,617 20 1,1295	Ratio 60.15% 0.46% 0.00% 0.00%		Weighted Cost 7.07% 0.02%
(1) \$2,633.063,251	<b>6</b>	8 15 1	9	11.75% 4.51% 5.74%	7.07%
(2) 33,496,700 0 33,496,700 26,586,982 (ived (2) 2,532,888,290 2,010,402,645 (ived (3) (74,286,975) 131,500,140 57,213,165 45,411,201 (ived (4) 150,338,406 0 150,338,406 119,326,514 (ived (4) 686,568 0 0 686,568 544,942 (ived (4) 26,805,634			7	4.51%	0.02%
ixed         (2)         2,532,888,290         0         2,532,888,290         2,010,402,645           (3)         (74,286,975)         131,500,140         57,213,165         45,411,201           (4)         150,338,406         0         150,338,406         119,326,514           (4)         686,568         0         686,568         544,942           (4)         26,805,634         0         36,905,634         119,326,514			2	5.74%	And the second s
(4) 150,338 406 0 150,338 406 119,326,514 (4) 686,568 0 686,568 544,942 (4) 26,805,634 (4) 26,80					% 
(4) 150,338,406 0 150,338,406 119,326,514 (4) 686,568 0 686,568 544,942 (4) 26,805,634		6		%000	%00.0
(4) 150,338,406 0 (50,338,406 119,326,514 (4) 686,568 0 686,568 544,942	(29,307,030)	0 90,019,484		and the state of t	
(4) 686,568 0 686,568 544,942				6.22%	0.13%
(4) SE SOR ESA O SE SOR ESA IN SUPERIOR	(133,840)	501.103	0.01%		
A SOFT BALL OF SOFT BALL OF SOFT BALL OF SOFT BALL					
7.00	(5,243,036)				
Equity (5)		10,799,004	0.25%		
Dedition (6)		5,305,508	0.12%		
lerred Income Taxes (4) 406,707,668 0 406,707,668 322,811,778 (79,283,739)		107,478,530 351,006,548	8.07%		
S 109 DIT - Net (4) (61,220,561) 0 (61,220,561) (48,591,949) 11,934,381		(2,376,898) (39,033,486)	0.90%		
Total \$6,648,568,933 \$131,500,140 \$5,780,069,073 \$4,587,753,119 (\$1,126,769,031)		\$890.818,206 \$4,351,802,294	100.00%		80.03%

otnotes.

Common Equity cost rate is mid-point authorized in Docket No. 910890-EL

Cost rates are year end.

Balances and cost rates are daily weighted average for 13 months.

salances and cost rates are 13 month averac

Post 7/0 ITC credits assigned a zero-cost rate per HPSC Order No. 19282. Docket No. 88015/-El.

#### PROGRESS ENERGY FLORIDA Rate of Return Report SUMMARY OF SEBRING RIDER STATUS For the Month of December 2006

	PART I - S	SUMMARY		
			Total Period	
	Dollars to be Recovered:			
	Medium Term Note - Principal		\$30,700,000	
	Medium Term Note - Interest		19,615,117	
	Final Principal True-up		198,104	
	Other Interest Expense (Net)	Note a	9,373	
	Frantisco Alcalia de Fil		50,522,594	
	Regulatory Assessment Fee Total	Note a	42,108	
			\$50,564,702	•
	Period - April 1, 1993 - March 31, 2008		15	Years
	15 Year KWH Sales Forecasted	Note a	3,262,361,000	KWH
			Period to Date	
	Dollars Recovered and Other Credits:		to the control of the	
	Principal and Interest		\$45,102,716	
	Regulatory Assessment Fee		35,639	
	Interest and Other Adjustments	Note b	916,070	
	Total		\$46,054,425	
	[20] 이 보고 있다. 경험 등 경기를 받아 보고 있다.			
	KWH Sales to date		2,823,387,354	KWH
	Length of period elapsed	13 Years	###   Sept.   ##   ##   ##   ##   ##   ##   ##	Months
3 C. 2002 C				

		PART II - CURRENT	STATUS		
	Sales Statist	ics - KWH		SR-1 Net Revenue	<u> </u>
	Actual	Forecast	Actual \$	Forecast \$	Difference \$
Oct 06	22,072,769	22,171,000	\$283,84		(\$53.798)
Nov 06	19,864,698	19,541,000	\$255,703	\$297,590	(41.887)
Dec 06	19,569,478	19,706,000	\$251,571		(48.533)
Jan 07		21,231,000	1900-1900-1900-1900-1900-1900-1900-1900	\$323,327	
Feb 07		20,424,000	\$(	\$311,038	
Mar 07		19,096,000	\$(	\$290,814	
Dida: (On	d) Dele				
Rider (SR	-1) Rate	1 293 Cents per l	WH Effective August 2	CO6 Billings	
Over/(Under) Recovery Ba		기존 하고 가는 경소에 가는 보고 있다.	December		
	Month Balance	[발전 기가, 항 [전 [기가를 했다] [하	\$ 1,373,220		
	R-1 Revenues (Net of F	Reg Assessment Fees)	251,571		
	ayment of Principal and	Interest	발맞 회교들이 불고하였는 하장		法国事的 的复数
	inal Principal True-up	사용 게 하면 하면 하는 사람들이	화가 없는 아이들은 얼마를		
이 많이를 하고 하는 것으로 되었다.	djustments:				
	Interest on Balance	없이 나타라 기계하다다	6,571		
	Interest Adjustment	ts - Back Billing Error			
	Treveride Adjustities	ra - Daux Dising Entur			
EOM Bala	nce Available for next p	ayment of Principal & Intere	st \$ 1,631,367		
Nayt Princ	ipal and Interest Payme	int			
	nount Due		¢4 000 400		
	ate Due		\$1,983,429		
			01-Apr-07		

#### Notes:

- Updated per FPSC Order No. PSC-93-1519-FOF-EI and September 1996 update filed with the FPSC Other adjustments (net) may include true-up adjustments from final close-out transactions. а,
- b.



## **Backgrounder**

Office of Public Affairs Telephone: 301/415-8200 E-mail: opa@nrc.gov

### **Power Uprates for Nuclear Plants**

#### Background

Utilities have been using power uprates since the 1970s as a way to increase the power output of their nuclear plants. The NRC has completed 102 such reviews to date, resulting in a gain of approximately 12,650 MWt (megawatts thermal) or 4,216 MWe (megawatts electric) at existing plants (see Table 1). Collectively, an equivalent of about four nuclear power plant units has been gained through implementation of power uprates at existing plants. NRC licensees have indicated they plan to ask for power uprates over the next four years, that if approved, would add another 2,841 MWt (947 MWe) to the nation's generating capacity.

#### **Discussion**

To increase the power output of a reactor, typically a more highly enriched uranium fuel is added. This enables the reactor to produce more thermal energy and therefore more steam, driving a turbine generator to produce electricity. In order to accomplish this, components such as pipes, valves, pumps, heat exchangers, electrical transformers and generators, must be able to accommodate the conditions that would exist at the higher power level. For example, a higher power level usually involves higher steam and water flow through the systems used in converting the thermal power into electric power. These systems must be capable of accommodating the higher flows.

In some instances, licensees will modify and/or replace components in order to accommodate a higher power level. Depending on the desired increase in power level and original equipment design, this can involve major and costly modifications to the plant such as the replacement of main turbines. All of these factors must be analyzed by the licensee as part of a request for a power uprate, which is accomplished by amending the plant's operating license. The analyses must demonstrate that the proposed new configuration remains safe and that measures continue to be in place to protect the health and safety of the public. These analyses are reviewed by the NRC before a request for a power uprate is approved.

Power uprates can be classified in three categories: (1) measurement uncertainty recapture power uprates, (2) stretch power uprates, and (3) extended power uprates.

- 1) Measurement uncertainty recapture power uprates are power increases less than two percent and are achieved by using enhanced techniques for calculating reactor power. This involves the use of state-of-the-art devices to more precisely measure feedwater flow which is used to calculate reactor power. More precise measurements reduce the degree of uncertainty in the power level which is used by analysts to predict the ability of the reactor to be safely shut down under some accident conditions.
- 2) Stretch power uprates are typically on the order of up to seven percent and usually involve changes to instrumentation settings. Stretch power uprates generally do not involve major plant modifications. This is especially true for boiling-water reactor plants. In some limited cases where plant equipment was operated near capacity prior to the power uprate, more substantial changes may be required.
- 3) Extended power uprates are usually greater than stretch power uprates and have been approved for increases as high as 20 percent. Extended power uprates usually require significant modifications to major pieces of plant equipment such as the high pressure turbines, condensate pumps and motors, main generators, and/or transformers.

#### **Review Process**

Power uprates are submitted to NRC as license amendment requests. The applications and reviews are complex and involve many areas of NRC including various technical divisions of the Office of Nuclear Reactor Regulation and the Office of the General Counsel. Some reviews may also involve the Office of Nuclear Regulatory Research and the Advisory Committee on Reactor Safeguards. In evaluating a power uprate request, NRC reviews data and accident analyses submitted by a licensee to confirm that the plant can operate safely at the higher power level. Reviews of power uprate requests are a high priority and are therefore, being conducted on accelerated schedules.

Regulatory Issue Summary (RIS) 2002-03, "Guidance on the Content of Measurement Uncertainty Recapture Power Uprate Applications," dated January 31, 2002, covers analyses of the effect of the power uprate on things such as electrical equipment, major plant systems, and emergency operating procedures. The RIS outlines the staff's information needs for reviewing measurement uncertainty recapture power uprate applications and is intended to result in a more efficient and effective review process. Standardization of licensee's submittals, improvements in the quality of submittals, and more focused reviews by the staff could improve the timeliness of power uprate reviews.

Based on results of its industry survey, NRC expects to receive only one stretch power uprate over the next five years. Therefore, NRC's efforts for improving the power uprate application and review processes initially focused on measurement uncertainty and extended power uprates. Efficiencies gained there will be applied to improve the stretch power uprate review process.

Reviews of extended power uprate applications were initially estimated to take up to 18 months, but have been completed more quickly. The Duane Arnold, Dresden 2 and 3, and Quad Cities 1 and 2 extended power uprates were completed in just under 12 months. This included coordination and review with the NRC's Advisory Committee for Reactor Safeguards -- an independent panel of technical experts from diverse fields that advises the Commission.

The NRC issued a review standard for extended power uprates, RS-001, in December 2003. The standard is a first-of-a-kind document that provides a comprehensive process and technical guidance for reviews by the NRC staff, and also provides useful information to licensees considering applying for an extended uprate. The NRC's Advisory Committee on Reactor Safeguards endorsed RS-001 as an "excellent review standard." The staff is currently using this standard to review the proposed uprates for Vermont Yankee (20 %), Waterford (8 %), Browns Ferry Unit 1 (20 %), Browns Ferry Units 2 and 3 (15 %), and Beaver Valley Units 1 and 2 (8 %). The staff will closely monitor these uprate reviews to identify any issues related to using RS-001.

To keep the public informed of its activities, NRC publishes a notice in the *Federal Register* (1) when it receives a request from a licensee for a power uprate, giving the public the opportunity to request a hearing; (2) after a finding of no significant environmental impact is made, if applicable; and (3) if a power uprate is approved. A press release is also issued if a power uprate is approved.

#### **Plant-Specific Applications Under Review**

The NRC usually has several applications for power uprates under review at any given time. An updated list of applications under review can be found on the NRC's Web site at this address: <a href="http://www.nrc.gov/reactors/operating/licensing/power-uprates/pending-applications.html">http://www.nrc.gov/reactors/operating/licensing/power-uprates/pending-applications.html</a>.

#### **Steam Dryer Issues Following Uprates**

Since 2002, steam dryer cracking and flow-induced vibration damage on components and supports for the main steam and feedwater lines have been observed at the Dresden and Quad Cities nuclear power plants, both of which use boiling water reactors, following implementation of extended power uprates. NRC staff have determined these issues do not pose an immediate safety concern, given the plants' current operating conditions. However, steam dryers and other internal main steam and feedwater components must maintain structural integrity to avoid generating loose parts that could impact safety system or reactor plant operation. The NRC has corresponded with and met with nuclear industry groups concerning these issues since the first occurrences, and continues to examine its regulatory options based on industry actions and the information available.

#### **Future Actions**

Licensees have told NRC they plan to submit 18 power uprate applications in the next four years as follows:

- 10 extended power uprates
- 1 stretch power uprate
- 7 measurement uncertainty recapture power uprates

Based on the information provided, planned power uprates are expected to result in an increase of about 2,841 MWt. An updated list of anticipated future applications can be found on the NRC's Web site at this address:

http://www.nrc.gov/reactors/operating/licensing/power-uprates/expected-applications.html .

#### **Tables**

- Table 1 Approved Power Uprates as of November 2004
- Table 2 Power Uprates Currently Under Review as of November 2004
- <u>Table 3 Expected Future Submittals for Power Uprates as of October 2004</u>

**Table 1 - Approved Power Uprates** 

(TYPE -- S = Stretch; E = Extended; MU = Measurement Uncertainty Recapture)

NO	TOX .	0/ 17	3.7		
NO.	Plant	% Uprate	Mwt	Year Approved	TYPE
1	Calvert Cliffs 1	5.5	140	1977	S
2	Calvert Cliffs 2	5.5	140	1977	S
3	Millstone 2	5	140	1979	S
4	H. B. Robinson	4.5	100	1979	S
5	Fort Calhoun	5.6	80	1980	S
6	St. Lucie 1	5.5	140	1981	S
7	St. Lucie 2	5.5	140	1985	S
8	Duane Arnold	4.1	65	1985	S
9	Salem 1	2	73	1986	S
10	North Anna 1	4.2	118	1986	S
11	North Anna 2	4.2	118	1986	S
12	Callaway	4.5	154	1988	S
13	TMI-1	1.3	33	1988	S
14	Fermi 2	4	137	1992	S
15	Vogtle 1	4.5	154	1993	S
16	Vogtle 2	4.5	154	1993	S
17	Wolf Creek	4.5	154	1993	S

					.,
18	Susquehanna 2	4.5	148	1994	S
19	Peach Bottom 2	5	165	1994	S
20	Limerick 2	5	165	1995	S
21	Susquehanna 1	4.5	148	1995	S
22	Nine Mile Point 2	4.3	144	1995	S
23	WNP-2	4.9	163	1995	S
24	Peach Bottom 3	5	165	1995	S
25	Surry 1	4.3	105	1995	S
26	Surry 2	4.3	105	1995	S
27	Hatch 1	5	122	1995	S
28	Hatch 2	5	122	1995	S
29	Limerick 1	5	165	1996	S
30	V. C. Summer	4.5	125	1996	S
31	Palo Verde 1	2	76	1996	S
32	Palo Verde 2	2	76	1996	S
33	Palo Verde 3	2	76	1996	S
34	Turkey Point 3	4.5	100	1996	S
35	Turkey Point 4	4.5	100	1996	S
36	Brunswick 1	5	122	1996	S
37	Brunswick 2	5	122	1996	S
38	Fitzpatrick	4	100	1996	S
39	Farley 1	5	138	1998	S
40	Farley 2	5	138	1998	S
41	Browns Ferry 2	5	164	1998	S
42	Browns Ferry 3	5	164	1998	S
43	Monticello	6.3	105	1998	Е
44	Hatch 1	8	205	1998	Е
45	Hatch 2	8	205	1998	Е
46	Comanche Peak 2	1	34	1999	MU
47	LaSalle 1	5	166	2000	S
48	LaSalle 2	5	166	2000	S
49	Реггу	5	178	2000	S

	m: m 1	_	1		
50	River Bend	5	145	2000	S
51	Diablo Canyon 1	2	73	2000	S
52	Watts Bar	1.4	48	2001	MU
53	Byron 1	5	170	2001	S
54	Byron 2	5	170	2001	S
55	Braidwood 1	5	170	2001	S
56	Braidwood 2	5	170	2001	S
57	Salem 1	1.4	48	2001	MU
58	Salem 2	1.4	48	2001	MU
59	San Onofre 2	1.4	48	2001	MU
60	San Onofre 3	1.4	48	2001	MU
61	Susquehanna 1	1.4	48	2001	MU
62	Susquehanna 2	1.4	48	2001	MU
63	Норе Стеек	1.4	46	2001	MU
64	Beaver Valley 1	1.4	37	2001	MU
65	Beaver Valley 2	1.4	37	2001	MU
66	Shearon Harris	4.5	138	2001	S
67	Comanche Peak 1	1.4	47	2001	MU
68	Comanche Peak 2	0.4	13	2001	MU
69	Duane Arnold	15.3	248	2001	Е
70	Dresden 2	17	430	2001	Е
71	Dresden 3	17	430	2001	Е
72	Quad Cities 1	17.8	446	2001	Е
73	Quad Cities 2	17.8	446	2001	Е
74	Waterford 3	1.5	51	2002	MU
75	Clinton	20	579	2002	Е
76	South Texas 1	1.4	53	2002	MU
77	South Texas 2	1.4	53	2002	MU
78	ANO-2	7.5	211	2002	Е
79	Sequoyah 1	1.3	44	2002	MU
80	Sequoyah 2	1.3	44	2002	MU
81	Brunswick 1	15	365	2002	Е

			T		
82	Brunswick 2	15	365	2002	E
83	Grand Gulf	1.7	65	2002	MU
84	H. B. Robinson	1.7	39	2002	MU
85	Peach Bottom 2	1.62	56	2002	MU
86	Peach Bottom 3	1.62	56	2002	MU
87	Indian Point 3	1.4	42.4	2002	MU
88	Point Beach 1	1.4	21.5	2002	MU
89	Point Beach 2	1.4	21.5	2002	MU
90	Crystal River 3	0.9	24	2002	S
91	D.C. Cook 1	1.66	54	2002	MU
92	River Bend	1.7	52	2003	MU
93	D.C. Cook 2	1.66	57	2003	MU
94	Pilgrim	1.5	30	2003	MU
95	Indian Point 2	. 1.4	43	_2003	MU
96	Kewaunee	1.4	23	2003	MU
97	Hatch 1	1.5	41	2003	MU
98	Hatch 2	1.5	41	2003	MU
99	Palo Verde 2	2.9	114	2003	S
100	Kewaunee	6.0	99	2004	S
101	Palisades	1.4	35	2004	MU
102	Indian Point 2	3.2	101.6	2004	S

**Table 2 - Power Uprates Under Review** 

(TYPE -- S = Stretch; E = Extended; MU = Measurement Uncertainty Recapture)

No.	Plant	% Uprate	MWt	Submittal Date	Projected Completion Date	Туре
1	Vermont Yankee	20	319	09/10/03	TBD	E
2	Waterford	8	275	11/13/03	April 2005	Е
3	Seabrook	5.2	176	03/17/04	Feb. 2005	S
4	Indian Point 3	4.85	148	06/03/04	March 2005	S
5	Browns Ferry 2	15	494	06/25/04	TBD	E
6	Browns Ferry 3	15	494	06/25/04	TBD	Е
7	Browns Ferry 1	20	659	06/28/04	TBD	Е
8	Palo Verde 1	2.94	114	07/09/04	March 2005	S
9	Palo Verde 3	2.94	114	07/09/04	March 2005	S
10	Beaver Valley 1	8	211	10/04/04	TBD	Е
11	Beaver Valley 2	8	211	10/04/04	TBD	Е

**Table 3 - Expected Future Submittals for Power Uprates** 

<u>Fiscal</u> <u>Year</u>	Total Uprates Expected	Measurement Uncertainty Recapture Uprates	Stretch Power Uprates	Extended Power Uprates	Megawatts Thermal	Approximate Megawatts Electric
2005	8	4	<u>0</u>	<u>4</u>	1,315	438
2006	3	3	0	0	161	54
2007	6	0	1	5	843	281
2008	1	0	0	1	522	174
TOTAL	18	7	1	10	2,841	947

June 2005

Docket No. 070052-EI Impact of Sales Growth Exhibit No. \_\_\_ (JP-3) Page 1 of 1

44-14-17-17

# PROGRESS ENERGY FLORIDA Impact of Sales Growth on Base Rate Recovery

<u>Line</u>	Description	Base Rates Set	Year One Load Growth	Year Two Load Growth
		(1)	(2)	(3)
1	Base Rate Costs	\$50,000		
2	Electricity Sales (MWh)	1,000	1,030	1,061
3	Average Base Rate Cost (\$/MWh)	\$50	\$50	\$50
4	Base Rate Revenue		\$51,500	\$53,045
5	Additional Base Rate Cost Recovery		\$1,500	\$3,045

Docket No. 070052-EI CCRC vs. Fuel Clause

(JP-4) Exhibit No. \_\_\_\_

Exhbit JP-1P Section C Page 4 of 5

Progress Energy Florida. Capacity Cost Recovery Glause Calculation of Capacity Clause Recovery Factor Using Current 12 CP & 1/13th AD Allocation Method for Production Derivand For the Year 2007

	€,	<u> </u>	<u>@</u>	(4)	(9)	(9)	6	(8)	(6)	(10)
مرين وامان	Average 12CP Load Factor at Meter	Sales at Meter	Avg 12 CP at Meter (MW)	Delivery	Sales at Source (Generation) (mWh)	Avg 12 CP at Source (MW)	Annuat Average Demand	Annual Average Demand Allocator	12CP Demand Transmission Allocator	12CP & 1/13 AD Demand Allocator
Kate Class	(%)	(myyn)	(Z)/(876dhrax(1))	Factor	(2)/(4):	(3)/(4)	(5)/8780hrs	(%)	(%)	(%)
Residential RS-1, RST-1, RSL-1, RSL-2, RSS-1 Secondary	0.550	20,912,280	4,340,45	0,9344227	22,379,893	4,645.08	2,554.78	61.482%	60.948%	60.218%
General Service Non-Demand GS-1, GST-1 Secondary Primary Transmission	0.658 0.658 0.658	1,385,672 6,768 3,247	236.93 1.17 0.56	0.9344227 0.9683000 0.9783000	1,461,514 6,990 3,319	253.56 1.21 0.58	186.84 0.80 0.38	3.361% 0.016% 0.008%	3.327% 0.016% 0.008%	3.330% 0.016% 0.008%
General Service GS-2 Secondary	1.000	82,483	9.45	0.9344227	88,272	10.08	10.08	3.384%	3,350%	3,353%
General Service Demand GSD-1, GSDT-1 Secondary	682.0	12,650,152	1:830.27	0.9344227	13 537 933	1 958.72	1 545 83	34.130%	26 70092	28 44 BBZ
Primary	0.789	2,404,893	347.95	0.9683000	2,483,824	359.34	283.52	5.711%	4.715%	4.792%
	0.789	0	0.00	0.9783000	00:0	00:00	0.00	%000'0	0.000%	
SS-1 Primary	1.264	0	00.00	0.9683000	0.00	00:00	0.00	%0000	0.000%	
Transm Del/ Transm Mtr	1.264	17,286	1.58	0.9783000	17,669	1.60	2.02	0.041%	0.021%	0.022%
I ransm Del/ Primary Mir	1.264	8,113	0.73	0.9683000	8,379	0.76	96.0	0.019%	0.010%	0.011%
Cutallable								36.901%	30,446%	30,943%
CS-1, CST-1, CS-2, CST-2, SS-3 Secondary	1,093	0		0.9344227	0:00	0.00	0.00	%000'0	%000%	0.000%
	1.093	358,088	.50	0.9683000	369,811	38.62	42.22	0,850%	0.507%	
SS-3 Primary	8	5,761		0.9683000	5,950	0.00	0.68	0.014%	0,000%	
Interruptible IS-1, IST-1, IST-2, IST-2								0.864%	0.507%	0.534%
Secondary	0.927	117,778	14.50	0.9344227	126,044		14.39	0.290%	0.204%	0.210%
Primary Del / Primary Mtr	0.927	1,874,188	230.80	0.9683000	1,935,545	či.	220.95	4.451%	3.127%	3.229%
Primary Del / Transm Mtr	0.927	2,169	0.27	0.9783000	2,217		0.25	0.005%	0.004%	0.004%
Transm Dell Transm Mit	0.927	478,752	58.71	0.9783000	487,327		55.63	1.121%	0.787%	0.813%
	0.927	81,181	10.00	0.9683000	83,839	_	9.57	0.193%	0.135%	
SS-2 Primary	0.749	0		0.9683000	0.00		00.00	0.000%	0.000%	
Transm Del/ Transm Mtr	0.749	87,945	13,40	0.9783000	89,898	13.70	10.28	0.207%	0.180%	
Transm Dell Primary Mtr.	0.749	49,404		0.9683000	51,021	7.78	5.82	0.117%	0.102%	0.103%
								6.383%	4.539%	

∢	Average 12CP load factor based on load research study filed July 31, 2003	9	Column 3 / Column 4
بل.	Projected kWh sales for the period January 2006 to December 2006	6	Calculated: Column 6 / 8,760 hor
ن	Calculated: Column 2 / (8,760 hours x Column 1)	8	Column 7/ Total Column 7
w	Based on system everage line foss analysis for 2004	6	Column 8/ Total Column 6
J	Johnny 2 / Column 4	(10)	Column 8 x 1/13 + Column 9 x 12

0.133%

0.077%

0.802%

39.83

5.90

348,947

0.9344227

5.52

326,064

6.746

Lightling LS-1 (Secondary)

Motes:

100.000%

100.000%

100:000%

4,964.41

7,621.38

43,488,188

7,147.16

40,830,224