Ruth Nettles

From:	DAVIS.PHYLLIS [DAVIS.PHYLLIS@leg.state.fl.us]
Sent:	Wednesday, January 09, 2008 12:43 PM
То:	Filings@psc.state.fl.us
Cc:	REILLY.STEVE; Ken Hoffman; John Guestella; Martin S. Freidman; Ralph Jeager
Attachments:	Citizens' Motion to File Revised Recommended Rule 25-30.4325, F.A.Cpdf
Electronic F	iling
a. Person re	sponsible for this electronic filing:
Stephen C. R Office of Pu c/o The Flor 111 West Mad Tallahassee, (850) 488-93 Reilly.steved	eilly, Associate Public Counsel blic Counsel ida Legislature ison Street, Room 812 FL 32399-1400 30 @leg.state.fl.us
b. Docket No	. 070183-WS
In re: Propos Calculations	sed adoption of Rule 25-30.4325, F.A.C., Water Treatment Plant Used and Useful
c. Document]	being filed on behalf of Office of Public Counsel.
d. There are	a total of sixteen (16) pages.
e. The docume Rule 25-30.43	ent attached for electronic filing is Citizens' Motion to File Revised recommended 325,F.A.C.

Thank you for your attention and cooperation to this request.

Phyllis W. Philip-Guide Secretary to Stephen C. Reilly Office of Public Counsel Telephone: (850) 488-9330 Fax: (850) 488-4491

> DOCUMENT NUMBER-DATE 00236 JAN-98 FPSC-COMMISSION CLERK

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Proposed adoption of Rule 25-30.4325, F.A.C., Water Treatment Plant Used and Useful Calculations. DOCKET NO. 070183-WU

FILED: January 9, 2008

<u>CITIZENS' MOTION TO FILE REVISED RECOMMENDED</u> <u>RULE 25-30.4325, F.A.C.</u>

The Citizens of the State of Florida, by and through the Office of Public Counsel (OPC), hereby file this motion for leave to file its Revised Recommended Rule 25-30.4325, F.A.C., and state:

- 1. Citizens' witness Andrew T. Woodcock filed Exhibit ATW-2, titled Recommended Rule, which provided all of the recommendations he had with regard to the Commission's proposed rule at the time he filed his prefiled direct testimony.
- 2. Witness Woodcock has revised some of his recommendations and relocated within the rule other recommendations after reviewing the testimony of the other witnesses and consideration of several changes in positions taken by the other Parties.
- 3. OPC believes it will assist the Commission in its deliberations and aid the Parties' conduct at the hearing to have a single reference document that incorporates all of OPC's updated recommendations with regard to the Commission's proposed rule.
- 4. Two copies of the Revised ATW-2 are attached to this motion. The first is a strike and add version which identifies each specific change made to the

DOCUMENT NUMBER-DATE 0 0236 JAN-9 8 FPSC-COMMISSION CLERK original ATW-2. The second is a clean version of Revised ATW-2, which is the version OPC proposes to file with the Commission.

WHEREFORE, for the forgoing reasons, the Citizens request the Commission to provide OPC with leave to file its Revised ATW-2, titled Recommended Rule, which will provide all of OPC's revised recommendations with regard to the Commission's Rule 25-30.4325, F.A.C.

Respectfully submitted,

Stephen C. Reilly

Associate Public Counsel Office of Public Counsel c/o The Florida Legislature 111 West Madison Street, Room 812 Tallahassee, FL 32399-1400 (850) 488-9330

CERTIFICATE OF SERVICE DOCKET NO. 070183-WS

I HEREBY CERTIFY that a true and correct copy of the foregoing has been furnished by electronic mail and U.S. Mail to the following parties on this 9th day of January, 2008, to the following:

Ralph Jaeger, Esquire Florida Public Service Commission Division of Legal Services 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850 Martin S. Friedman, Esquire Rose Sundstorm & Bentley, LLP 2180 W. State Road 434, Suite 2118 Longwood, FL 32779

Kenneth A. Hoffman, Esquire Marsha E. Rule, Esquire Rutledge, Ecenia, Purnell & Hoffman, P.A. P.O. Box 551 Tallahassee, FL 32302

Stephen C. Reilly Associate Public Counsel

	Recommended Rule
1	25-30.4325 Water Treatment, Storage and High Service Pumping Used and Useful
2	Calculations
3	(1) Definitions.
4	(a) A water treatment system includes all facilities, such as wells and treatment
5	facilities, excluding storage and high service pumping, necessary to pump and
6	treat potable water.
7	(b) Storage facilities include ground or elevated storage tanks.
8	(c) High service pumping includes those pumps after storage that deliver
9	potable water to a transmission and distribution system.
10	(d) Peak demand for a water treatment system includes:
11	1. For utilities without storage, the greater of:
12	(i) the utility's maximum hour demand, excluding excessive
13	unaccounted for water, plus a growth allowance based on the
14	requirements in Rule 25-30.431, FACF.A.C., or
15	(ii) the utility's maximum day demand, excluding excessive
16	unaccounted for water plus a growth allowance based on the
17	requirements in Rule 25-30.431, FACF.A.C., and where if
18	provided, a minimum of either the fire flow required by local
19	government authority or 2 hours at 500 gpm.
20	2. For utilities with storage, the utility's maximum day demand,
21	excluding excessive unaccounted for water plus a growth allowance
22	based on the requirements in Rule 25-30.431, FACF.A.C., and where
23	provided, a minimum of either the fire flow required by local
24	governmental authority or 2 hours at 500 gpm. Fire flow shall be
25	DOCUMENT NUMBER-DATE
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	Recommended Rule
1	considered to the extent the treatment facilities can replenish fire flow
2	volume over a 24 hour period."
3	(e) Peak demand for storage includes 25% of the utility's maximum day
4	demand, excluding excessive unaccounted for water, plus an allowance for fire
5	flow, if-where provided, a minimum of either the fire flow required by local
6	governmental authority or 2 hours at 500 gallons per minute, and a growth
7	allowance based on the requirements in Rule 25-30.431, FACF.A.C.
8	(f) Peak demand for high service pumping includes the greater of:
9	1. The utility's maximum hour demand, excluding excessive
10	unaccounted for water, plus a growth allowance based on the
11	requirements in Rule 25-30.431, FACF.A.C., or
12	2. The utility's maximum day demand, excluding excessive
13	unaccounted for water plus a growth allowance based on the
14	requirements in Rule 25-30.431, FACF.A.C., and if where provided, a
15	minimum of either the fire flow required by local government authority
16	or 2 hours at 500 gpm.
17	(g) Excessive unaccounted for water (EUW) is unaccounted for water in
18	excess of 10 percent of the amount produced. Any water claimed as accounted
19	for that was used for flushing, fire fighting, and water lost through line breaks
20	must be documented by complete records of these flow losses. Excessive
21	unaccounted for water (EUW) is potable water produced in excess of 110
22	percent of the accounted for usage, including water sold, water used for
23	flushing or fire fighting, and water lost through line breaks. Any water claimed
24	as accounted for that was used for flushing, fire fighting and water lost through

Docket No. 070183 Andrew T. Woodcock<u>, Revised Exhibit ATW -2</u> Page 3 of 7 Recommended Rule

	Recommended Rule
1	line breaks must be documented by complete records of these flow losses.
2	(2) If any party believes a used and useful calculation should be utilized in a specific
3	case which differs from the provisions of this rule, such calculation may be provided
4	along with supporting documentation. The party proposing the alternative calculation
5	shall have the burden to prove that the alternative calculation is more appropriate for
6	the specific case than application of the calculation provided by this rule. Examples of
7	such specific cases that might warrant the use of alternative used and useful
8	calculations include but are not limited to: economies of scale, service area
9	restrictions, factors involving treatment capacity, well drawdown limitations, changes
10	in flow due to conservation or a reduction in the number of customers, and alternative
11	peaking factors.
12	In determining an alternative peaking factor for a specific system, consideration shall
13	be given to the size and character of the system service area. For larger systems with a
14	diverse customer base a lower peaking factor shall be used and conversely for smaller
15	systems with a uniform customer base a higher peaking factor shall be used. With
16	regard to service area restrictions, if a system is built out, with no apparent potential
17	for expansion, and is prudently designed, then the system may be considered 100%
18	used and useful. The used and usefulness of a water treatment system shall be
19	calculated separately from the storage facilities. If any party believes a used and useful
20	calculation should be utilized in a specific case which differs from the provisions of
21	this rule, such calculation may be provided along with supporting documentation. The
22	party-proposing-the-alternative calculation-shall-have the burden to prove that the
23	alternative calculation is more appropriate for the specific case than application of the
24	calculation provided by this rule. Examples of such specific cases that might warrant

i	Recommended Rule
1	the use of alternative U&U calculations include but are not limited to: economies of
2	scale, service area restrictions, factors involving treatment capacity, well drawdown
3	limitations, and changes in flow due to conservation or a reduction in number of
4	customers.
5	(3) The used and usefulness of a water treatment system is determined by dividing the
6	peak demand by the firm reliable capacity of the water treatment system.
7	(4) The firm reliable capacity of a water treatment system is equivalent to the pumping
8	capacity of the wells, excluding the largest well for those systems with more than one
9	well.
10	(a) For systems with no storage, the firm reliable capacity shall be expressed in
11	gallons per minute.
12	(b) For systems with storage, the firm reliable capacity shall be expressed as
13	gallons per day, based upon 24 hours of pumping, unless there is documented
14	restrictions to the hours of pumping as required by the Water Management
15	District or other regulatory body, in which case the restriction shall apply.
16	(5) Peak demand includes peak hour demand for a water treatment system with no
17	storage capacity and a peak day demand for a water treatment system with storage
18	capacity.
19	(a) Peak hour demand, expressed in gallons per minute, shall be calculated as
20	follows:
21	1. The single maximum day (SMD) in the test year where there is no
22	unusual occurrence on that day, such as a fire or line break, less
23	excessive unaccounted for water divided by 1440 minutes in a day
24	times a peaking factor ranging betweenof 1.5-to-2 [((SMD-
25	

1	Recommended Rule
1	EUW)/1,440) x 1.5 to 2], or
2	2. The average of the 5 highest days (AFD) within the maximum
3	month of the test year less excessive unaccounted for water divided by
4	1440 minutes in a day times a peaking factor ranging between 1.5 to of
5	2 [((AFD-EUW)/1,440) x 1.5 to 2], or
6	3. In determining an appropriate peaking factor in the range for a
7	specific system consideration shall be given to the size and character of
8	the system service area. For larger systems with a diverse customer base
9	a lower peaking factor shall be used and conversely for smaller systems
10	with a uniform customer base a higher peaking factor shall be used.
11	(b) Peak day demand, expressed in gallons per day, shall be calculated as
12	follows:
13	1. The single maximum day in the test year, if there is no unusual
14	occurrence on that day, such as a fire or line break, less excessive
15	unaccounted for water (SMD-EUW), or
16	2. The average of the 5 highest days within the maximum month of the
17	test year, less excessive unaccounted for water (AFD-EUW).
18	(6) The used and usefulness of storage is determined by dividing the peak demand for
19	storage as defined in this rule by the usable storage of the storage tank. Usable storage
20	capacity less than or equal to the peak demand shall be considered 100 percent used
21	and useful. A hydropneumatic tank is not considered usable storage.
22	(7) Usable storage determination shall be as follows:
23	(a) An elevated storage tank shall be considered 100 percent usable.
24	(b) A ground storage tank shall be considered 90 percent usable if the bottom

Docket No. 070183 Andrew T. Woodcock<u>, Revised Exhibit ATW -2</u> Page 6 of 7 Recommended Rule

	Recommended Rule
- 1	of the tank is below the centerline of the pumping unit.
2	(c) A ground storage tank constructed with a bottom drain shall be considered
3	100 percent usable, unless there is a documented limiting factor, in which case
4	the limiting factor will be taken into consideration.
5	
6	(89) The firm reliable capacity of high service pumping is equivalent to the pumping
7	capacity of the high service pumps, excluding the largest high service pump for those
8	systems with more than one high service pump.
9	
10	(28) The used and usefulness of high service pumping is determined by dividing the
11	peak demand for high service pumping as defined in this rule by the firm reliable
12	capacity of the high service pumps.
13	(a) Peak hour demand, expressed in gallons per minute, shall be
14	calculated as follows:
15	1. The single maximum day (SMD) in the test year, where
16	there is no unusual occurrence on that day, such as a fire or line
17	break, less excessive unaccounted for water, divided by 1440
18	minutes in a day times a peaking factor of 2 [((SMD-
19	<u>EUW)/1,440) x 2], or</u>
20	2. The average of the 5 highest days (AFD) within the
21	maximum month of the test year, less excessive unaccounted for
22	water, divided by 1440 minutes in a day times a peaking factor
23	of 2 [((AFD-EUW)/1,440) x 2].
24	(b) Maximum day demand, expressed in gallons per day, shall be

Docket No. 070183 Andrew T. Woodcock<u>, Revised Exhibit ATW -2</u> Page 7 of 7 Recommended Rule

	Recommended Rule
1	calculated as follows:
2	1. The single maximum day in the test year, if there is no
3	unusual occurrence on that day, such as a fire or line break, less
4	excessive unaccounted for water (SMD-EUW), or
5	2. The average of the 5 highest days (AFD) within the
6	maximum month of the test year, less excessive unaccounted for
7	water (AFD-EUW). (Woodcock)
8	
9	(9) The firm reliable capacity of high service pumping is equivalent to the pumping
10	capacity of the high service pumps, excluding the largest high service pump for those
11	systems with more than one high service pump.
12	Specific Authority: 350.127(2), 367.121(1)(f) FS.
13	Law Implemented: 367.081(2), (3) FS.
14	History: New
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16	Rule 25-30-4325.ldh.doc
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	Recommended Rule
1	25-30.4325 Water Treatment, Storage and High Service Pumping Used and Useful
2	Calculations
3	(1) Definitions.
4	(a) A water treatment system includes all facilities, such as wells and treatment
5	facilities, excluding storage and high service pumping, necessary to pump and
6	treat potable water.
7	(b) Storage facilities include ground or elevated storage tanks.
8	(c) High service pumping includes those pumps after storage that deliver
9	potable water to a transmission and distribution system.
10	(d) Peak demand for a water treatment system includes:
11	1. For utilities without storage, the greater of:
12	(i) the utility's maximum hour demand, excluding excessive
13	unaccounted for water, plus a growth allowance based on the
14	requirements in Rule 25-30.431, F.A.C., or
15	(ii) the utility's maximum day demand, excluding excessive
16	unaccounted for water plus a growth allowance based on the
17	requirements in Rule 25-30.431, F.A.C., and where provided, a
18	minimum of either the fire flow required by local government
19	authority or 2 hours at 500 gpm.
20	2. For utilities with storage, the utility's maximum day demand,
21	excluding excessive unaccounted for water plus a growth allowance
22	based on the requirements in Rule 25-30.431, F.A.C., and where
23	provided, a minimum of either the fire flow required by local
24	governmental authority or 2 hours at 500 gpm. Fire flow shall be
25	DOCUMENT NUMBER-DATE
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	Recommended Rule
1	considered to the extent the treatment facilities can replenish fire flow
2	volume over a 24 hour period."
3	(e) Peak demand for storage includes 25% of the utility's maximum day
4	demand, excluding excessive unaccounted for water, plus an allowance for fire
5	flow, where provided, a minimum of either the fire flow required by local
6	governmental authority or 2 hours at 500 gallons per minute, and a growth
7	allowance based on the requirements in Rule 25-30.431, F.A.C
8	(f) Peak demand for high service pumping includes the greater of:
9	1. The utility's maximum hour demand, excluding excessive
10	unaccounted for water, plus a growth allowance based on the
11	requirements in Rule 25-30.431, F.A.C., or
12	2. The utility's maximum day demand, excluding excessive
13	unaccounted for water plus a growth allowance based on the
14	requirements in Rule 25-30.431, F.A.C., and where provided, a
15	minimum of either the fire flow required by local government authority
16	or 2 hours at 500 gpm.
17	(g) Excessive unaccounted for water (EUW) is unaccounted for water in
18	excess of 10 percent of the amount produced. Any water claimed as accounted
19	for that was used for flushing, fire fighting, and water lost through line breaks
20	must be documented by complete records of these flow losses.
21	(2) If any party believes a used and useful calculation should be utilized in a specific
22	case which differs from the provisions of this rule, such calculation may be provided
23	along with supporting documentation. The party proposing the alternative calculation
24	shall have the burden to prove that the alternative calculation is more appropriate for

1	the specific case than application of the calculation provided by this rule. Examples of
2	such specific cases that might warrant the use of alternative used and useful
3	calculations include but are not limited to: economies of scale, service area
4	restrictions, factors involving treatment capacity, well drawdown limitations, changes
5	in flow due to conservation or a reduction in the number of customers, and alternative
6	peaking factors.
7	In determining an alternative peaking factor for a specific system, consideration shall
8	be given to the size and character of the system service area. For larger systems with a
9	diverse customer base a lower peaking factor shall be used and conversely for smaller
10	systems with a uniform customer base a higher peaking factor shall be used. With
11	regard to service area restrictions, if a system is built out, with no apparent potential
12	for expansion, and is prudently designed, then the system may be considered 100%
13	used and useful.
14	(3) The used and usefulness of a water treatment system is determined by dividing the
15	peak demand by the firm reliable capacity of the water treatment system.
16	(4) The firm reliable capacity of a water treatment system is equivalent to the pumping
17	capacity of the wells, excluding the largest well for those systems with more than one
18	well.
19	(a) For systems with no storage, the firm reliable capacity shall be expressed in
20	gallons per minute.
21	(b) For systems with storage, the firm reliable capacity shall be expressed as
22	gallons per day, based upon 24 hours of pumping, unless there is documented
23	restrictions to the hours of pumping as required by the Water Management
24	District or other regulatory body, in which case the restriction shall apply.

	Recommended Rule
1	(5) Peak demand includes peak hour demand for a water treatment system with no
2	storage capacity and a peak day demand for a water treatment system with storage
3	capacity.
4	(a) Peak hour demand, expressed in gallons per minute, shall be calculated as
5	follows:
6	1. The single maximum day (SMD) in the test year where there is no
7	unusual occurrence on that day, such as a fire or line break, less
8	excessive unaccounted for water divided by 1440 minutes in a day
9	times a peaking factor of 2 [((SMD-EUW)/1,440) x 2], or
10	2. The average of the 5 highest days (AFD) within the maximum
11	month of the test year less excessive unaccounted for water divided by
12	1440 minutes in a day times a peaking factor of 2 [((AFD-EUW)/1,440)
13	x 2],
14	(b) Peak day demand, expressed in gallons per day, shall be calculated as
15	follows:
16	1. The single maximum day in the test year, if there is no unusual
17	occurrence on that day, such as a fire or line break, less excessive
18	unaccounted for water (SMD-EUW), or
19	2. The average of the 5 highest days within the maximum month of the
20	test year, less excessive unaccounted for water (AFD-EUW).
21	(6) The used and usefulness of storage is determined by dividing the peak demand for
22	storage as defined in this rule by the usable storage of the storage tank. Usable storage
23	capacity less than or equal to the peak demand shall be considered 100 percent used
24	and useful. A hydropneumatic tank is not considered usable storage.

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	Recommended Rule
1	(7) Usable storage determination shall be as follows:
2	(a) An elevated storage tank shall be considered 100 percent usable.
3	(b) A ground storage tank shall be considered 90 percent usable if the bottom
4	of the tank is below the centerline of the pumping unit.
5	(c) A ground storage tank constructed with a bottom drain shall be considered
6	100 percent usable, unless there is a documented limiting factor, in which case
7	the limiting factor will be taken into consideration.
8	
9	(8) The firm reliable capacity of high service pumping is equivalent to the pumping
10	capacity of the high service pumps, excluding the largest high service pump for those
11	systems with more than one high service pump.
12	
13	(9) The used and usefulness of high service pumping is determined by dividing the
14	peak demand for high service pumping as defined in this rule by the firm reliable
15	capacity of the high service pumps.
16	(a) Peak hour demand, expressed in gallons per minute, shall be
17	calculated as follows:
18	1. The single maximum day (SMD) in the test year, where
19	there is no unusual occurrence on that day, such as a fire or line
20	break, less excessive unaccounted for water, divided by 1440
21	minutes in a day times a peaking factor of 2 [((SMD-
22	EUW)/1,440) x 2], or
23	2. The average of the 5 highest days (AFD) within the
24	maximum month of the test year, less excessive unaccounted for

Docket No. 070183 Andrew T. Woodcock, Revised Exhibit ATW -2 Page 6 of 6 Recommended Rule

	Recommended Rule
1	water, divided by 1440 minutes in a day times a peaking factor
2	of 2 [((AFD-EUW)/1,440) x 2].
3	(b) Maximum day demand, expressed in gallons per day, shall be
4	calculated as follows:
5	1. The single maximum day in the test year, if there is no
6	unusual occurrence on that day, such as a fire or line break, less
7	excessive unaccounted for water (SMD-EUW), or
8	2. The average of the 5 highest days (AFD) within the
9	maximum month of the test year, less excessive unaccounted for
10	water (AFD-EUW). (Woodcock)
11	Specific Authority: 350.127(2), 367.121(1)(f) FS.
12	Law Implemented: 367.081(2), (3) FS.
13	History: New .
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15	Rule 25-30-4325.ldh.doc
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