#### **Dorothy Menasco**

From:

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Sent:

Monday, April 27, 2009 12:13 PM

To:

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Cc:

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Subject:

Docket No. 090009 - Petition to Intervene of the Southern Alliance for Clean Energy

Attachments: SACE-Intervention\_Petition\_\_090009\_Cost Recovry\_4-24-09.doc

Attached please find the Petition by SACE to intervene in Docket No. 090009.

A. from E. Leon Jacobs, Jr.

Williams & Jacobs, LLC

B. in Docket No. 090009-El - Nuclear Cost Recovery

C. on behalf of The Southern Alliance for Clean Energy, Inc.

D. 7 pages



## WILLIAMS & JACOBS, LLC

ATTORNEYS AT LAW 1720 S. GADSDEN ST. MS. 14 TALLAHASSEE, FL 32301

MOSES WILIAMS, ESQ.

E. LEON JACOBS, JR., ESQ.

April 27, 2009

Ann Cole Director, Office of the Commission Clerk Florida Public Service Commission 2540 Shumard Oak Blvd Tallahassee, Florida 32399-0850

RE: Docket No. 090009-EI

In Re: Nuclear Cost Recovery.

Dear Ms. Cole:

On behalf of the Southern Alliance for Clean Energy, Inc., I have enclosed for filing the Petition for Intervention, consisting of seven pages. I thank you for your attention to this matter.

Sincerely,

/s/ E. Leon Jacobs, Jr.

E. Leon Jacobs, Jr. Attorney for Intervenor

**Enclosures** 

DOCUMENT NUMBER-DATE

FPSC-COMMISSION CLERK

## BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re;	Nuclear Cost Recovery Clause	) ) )	T NO. 090009-EI April 27, 2009
		)	

# PETITION TO INTERVENE OF SOUTHERN ALLIANCE FOR CLEAN ENERGY, INC.

Petitioner, Southern Alliance for Clean Energy ("SACE"), pursuant to Sections 120.569 and 120.57(1), Florida Statutes and Rules 25-22.039, and 28-106.205, F.A.C., hereby files its petition to intervene in this docket and states:

1. The name and address of the agency affected by this petition is

Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850

2. The name and address of the Petitioner is:

Southern Alliance for Clean Energy, Inc. P.O. Box 1842 Knoxville, Tennessee 37901

3. The name and address of counsel for SACE authorized to receive all notices, pleadings, and other communications in this docket are

1

E. Leon Jacobs, Jr.
Williams & Jacobs, LLC
1720 S. Gadsden St. MS 14
Suite 201
Tallahassee, Florida 32301
(850) 222-1246
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DOCUMENT NUMBER-DATE

- 4. SACE is a non-profit corporation organized under the laws of Tennessee. SACE received notice of the Florida Public Service Commission's ("Commission") action by virtue of the Commission's Order establishing the 2009 Nuclear cost recovery docket, issued on January 15, 2009.
- 5. The mission of SACE is to promote responsible, economic energy choices that solve global warming problems and ensure clean, safe and healthy communities throughout the Southeast, including the State of Florida. SACE also has staff working on this mission in Tennessee, North Carolina, Georgia and South Carolina.
- 6. SACE has 1,781 members in the State of Florida, dedicated to the promotion of responsible energy choices. The Florida Power & Light Company ("FPL") and Progress Energy Florida ("PEF") provide electric service to a vast geographic area of the State of Florida. SACE members, while concentrated in the population centers that fall within these respective territories, are dispersed throughout the territories of FPL and PEF.
- 7. In furtherance of its mission, SACE is deeply involved in advocacy on adoption, implementation, and enforcement of meaningful requirements to evaluate the appropriateness of new electricity capacity. SACE experts have provided testimony in numerous forums in Florida, including before the Governor's Climate and Energy Action Team, the Florida State Legislature, the Department of Environmental Protection and this Commission, on the importance of thoroughly evaluating all cost-effective energy efficiency measures as a means of mitigating or displacing the need for new, non-renewable electricity generation. Indeed, intervention was granted to SACE by the Commission in *In re: Petition to determine need for Polk Unit 6 electrical power plant, by Tampa Electric Company*, Docket No. 070467 EI.

- 8. The Commission will decide in this docket whether costs of nuclear electric generating facilities owned and modified by, or proposed for construction by FPL and PEF are subject to cost recovery from SACE members who are ratepayers of FPL and PEF. In addition, there is a substantial likelihood that additional utilities in the state will become partners in one or more of the nuclear units being constructed by FPL and PEF. If the respective cost recovery requests of FPL and PEF are approved, the revised costs to ratepayers will substantially and directly increase their cost of service. SACE members view the risk of these increases with serious concern and wish to vigorously examine the basis of such charges.
- 9. SACE has interests that are of the type this proceeding is designed to protect. Ameristeel Corp. v. Clark, 691 So.2d 473 (Fla. 1997); Agrico Chemical Co. v.

  Department of Environmental Regulation, 406 So.2d 478 (Fla. 2d DCA 1981), reh. denied, 415 So.2d 1359 (Fla. 1982); Florida Home Builders Ass 'n v. Department of Labor and EmploymentSecurity, 412 So.2d 351,353-54 (Fla. 1982). As an advocate for the interests of its members who are FPL and PEF consumers, SACE is uniquely poised to assess and enunciate the significant risks to FPL and PEF ratepayers associated with the Commission's decision in this case, in particular, related to the volatility of capital costs of electric generation facilities, and risks resulting from regulatory decisions made based on incorrect and/or inadequate assumptions and factual information related to the construction and operating costs of new nuclear power plants, with new design specifications. The best interests of SACE's members can be served by requiring PEF to correctly identify and evaluate all costs associated with delivery of power from the modified or new nuclear facilities.
- 10. The subject matter of this docket is within the scope of interest and activities of SACE, and the relief requested is the type of relief appropriate for SACE to receive on behalf of its members.

11. The rights and interests of members of SACE cannot adequately be represented by any other party in this docket, and intervention will not unduly delay or prejudice the rights of other parties.

#### STATEMENT OF DISPUTED ISSUES OF FACT

12. SACE anticipates that disputed issues of material fact will be identified in the course of these proceedings.

#### STATEMENT OF ULTIMATE FACTS

- 13. FPL and PEF must adduce competent and substantial evidence which supports the identification of costs, which fully and accurately accounts for those costs, and which supports a determination of prudency of costs associated with the reconstruction of, or the initial construction of the respective nuclear facilities, in order to meet the requirements of Rules 25-6.0423, F.A.C. Before approving cost recovery for the FPL and PEF nuclear units as proposed, the Commission must ensure that the requisite competent and substantial evidence is in the record sufficient to fully identify, demonstrate the accountability of, and evaluate the prudency of costs for which recovery is sought.
- 14. Each of these elements is necessary to protect the interests of affected consumers as required by Florida law.
- 15. The Commission must closely scrutinize the submissions of FPL and PEF proposal, including cost projections, evaluation of financial risks, and the timeliness of construction.

### STATUTES AND RULES THAT REQUIRE THE RELIEF REQUESTED

16. The statutes and rules that require the relief requested by Intervenors include, but are not limited to, Chapter 120, Section 366.93 Florida Statutes, and Rule 25-6.0423, F.A.C.

17. Rule 25-22.039, Florida Administrative Code, provides that persons whose substantial interests are subject to determination in, or may be affected through an agency proceeding are entitled to intervene in such proceeding.

18. The Commission's determinations on any or all of these criteria will have a substantial impact on SACE's members, as set out above. The substantial interests of SACE's members are of a type or nature which this proceeding is designed to protect.

#### **RELIEF SOUGHT**

30. WHEREFORE, SACE respectfully requests that the Commission enter an order granting it leave to intervene in this docket and that the Commission take full consideration of the issues raised by SACE in this docket and further requests parties to provide the undersigned with all discovery filed in this docket.

RESPECTFULLY SUBMITTED this 27<sup>th</sup> day of April, 2009

#### /s/ E. Leon Jacobs, Jr.

E. Leon Jacobs, Jr.
Williams & Jacobs, LLC
1720 S. Gadsden St. MS 14
Suite 201
Tallahassee, Florida 32301
Florida Bar Id. 0714682
(850) 222-1246
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Ljacobs50@comcast.net

## **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that a true copy and correct copy of the foregoing was served on this  $10^{th}$  day of April via the internet and via US Mail on:

Katherine Fleming	Charles Rehwinkle/J.R. Kelly / C. Beck		
Keino Young	Office of Public Counsel		
Caroline Klancke	c/o The Florida Legislature		
Florida Public Service Commission	111 W. Madison Street, Room 8 12		
Gerald L. Gunter Building	Tallahassee, FL 32399-1400		
2540 Shumard Oak Boulevard			
Tallahassee, Florida 32399-0850			
James W. Brew / F. Alvin Taylor	Mr. Paul Lewis, Jr.		
Brickfield, Burchette, Ritts & Stone, P.C.	Progress Energy Florida		
1025 Thomas Jefferson Street, NW,	106 East College Avenue, Suite 800		
Eighth Floor, West Tower	Tallahassee, FL 32301-7740		
Washington, DC 20007-5201			
John T. Burnett / R. Alexander Glenn	J. Michael Walls/Diane M. Tripplett/Ma		
Progress Energy Service Company, LLC	Carlton Fields		
Post Office Box 14042	Post Office Box 3239		
St. Petersburg, FL 33733-4042	Tampa, FL 33601-3239		
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Mr. Wade Litchfield	Matthew R. Bernier		
Florida Power & Light Company	Carlton Fields		
215 South Monroe Street, Suite 810	215 South Monroe St. Suite 500		
Tallahassee, FL 32301-1859	Tallahassee, FL 32301-1866		
Bryanj Anderson/Jessica Cano/Garson R.	John McWhirter, Jr.		
Florida Power & Light Company	McWhirter Law Firm		
700 Universe Blvd.	P.O. Box 3350		
Juno Beach, FL 33418	Tampa, Fl 33601		
Vicki Gordon Kaufman/Jon C. Moyle, Jr.	Karin S. Torain		
Keefe Law Firm	PCS Administration (USA), Inc.		
118 North Gadsden Street	Suite 400		
Tallahassee, FL 32301	1101 Skokie Boulevard		
	Northbrook, IL 60062		
Randy B. Miller			
White Springs Agricultural Chemicals, Inc.			
P.O. Box 300			
White Springs, FL 32096			

This 27th<sup>th</sup> day of April, 2009.

/s/ E. Leon Jacobs, Jr.