## 1 BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION 2 In the Matter of: 3 DOCKET NO. 100437-EI 4 EXAMINATION OF THE OUTAGE AND 5 REPLACEMENT FUEL/POWER COSTS ASSOCIATED WITH THE CR3 STEAM 6 GENERATOR REPLACEMENT PROJECT, 7 BY PROGRESS ENERGY FLORIDA, INC. 8 9 PROCEEDINGS: STATUS CONFERENCE 10 COMMISSIONER PARTICIPATING: COMMISSIONER EDUARDO E. BALBIS 11 PREHEARING OFFICER 12 DATE: Monday, January 7, 2013 13 TIME: Commenced at 10:00 a.m. 14 Concluded at 10:32 a.m. 15 PLACE: Betty Easley Conference Center Room 148 16 4075 Esplanade Way Tallahassee, Florida 17 REPORTED BY: JANE FAUROT, RPR Official FPSC Reporter 18 (850) 413-6732 19 20 21 22 23 24 25

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## APPEARANCES:

JOHN T. BURNETT, ESQUIRE, Progress Energy Florida, Inc., Post Office Box 14042, St. Petersburg, Florida 33733-4042, appearing on behalf of Progress Energy Florida, Inc.

JAMES W. BREW, ESQUIRE, Brickfield Law Firm, Eighth Floor, West Tower, 1025 Thomas Jefferson Street, NW, Washington, DC 20007, appearing on behalf of White Springs Agricultural Chemicals Inc. d/b/a PCS Phosphate.

JON C. MOYLE, JR., ESQUIRE, Moyle Law Firm,
The Perkins House, 118 North Gadsden Street,
Tallahassee, Florida 32301, appearing on behalf of the
Florida Industrial Power Users Group.

ROBERT SCHEFFEL WRIGHT, Gardner Law Firm,
1300 Thomaswood Drive, Tallahassee, Florida 32308,
appearing on behalf of the Florida Retail Federation.

CHARLES REHWINKEL, DEPUTY PUBLIC COUNSEL,

Office of Public Counsel, The Florida Legislature, 111

W. Madison Street, Room 812, Tallahassee, Florida

32399-1400, appearing on behalf of the Citizens of the State of Florida.

GEORGE CAVROS, ESQUIRE, Southern Alliance for Clean Energy, 120 East Oakland Park Blvd., Suite 105, Fort Lauderdale, Florida 33334, appearing on behalf of

1	Southern Alliance for Clean Energy.
2	APPEARANCES (Continued):
3	KEINO YOUNG, ESQUIRE, LEE ENG TAN, ESQUIRE,
4	and MICHAEL LAWSON, ESQUIRE, FPSC General Counsel's
5	Office, 2540 Shumard Oak Boulevard, Tallahassee,
6	Florida 32399-0850, appearing on behalf of the Florida
7	Public Service Commission Staff.
8	CURT KISER, GENERAL COUNSEL, and MARY ANNE
9	HELTON, DEPUTY GENERAL COUNSEL, Florida Public Service
10	Commission, 2540 Shumard Oak Boulevard, Tallahassee,
11	Florida 32399-0850, Advisor to the Florida Public
12	Service Commission.
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## PROCEEDINGS

COMMISSIONER BALBIS: Good morning. I would like to convene the status conference for Docket Number 100437-EI. Just to give a little recap, which I have done with each of these status conferences. This is part of our regularly scheduled, if you will, status conferences on this docket.

The last time we had a meeting was on October 30th of last year, at which time Progress Energy provided a summary of the independent Zapata report, and each of the five sections of that report, and the next steps and anticipated dates for this docket.

What we're going to do today is get another update from Progress Energy Florida, specifically as to anticipated decision date as to repair or retire of CR3; also an update on discussions with NEIL; and hopefully a joint report from the intervenor parties; and any other issues concerning this matter.

So with that, Staff, would you please read the notice.

MR. LAWSON: Pursuant to notice this time and place has been scheduled for conducting a status conference in Docket Number 100437-E (sic). The

1	purpose of this conference is set forth in that notice.
2	COMMISSIONER BALBIS: Okay. Thank you.
3	I would like to now take appearances
4	starting with Progress Energy Florida.
5	MR. BURNETT: Good morning, Commissioner.
6	John Burnett, Progress Energy Florida.
7	MR. MOYLE: Jon Moyle with the Moyle law firm
8	on behalf of the Florida Industrial Power Users Group,
9	FIPUG.
10	MR. CAVROS: Good morning, Commissioner.
11	George Cavros appearing on behalf of Southern Alliance
12	for Clean Energy.
13	MR. BREW: Good morning, Commissioner.
14	James Brew of the firm of Brickfield,
15	Burchette, Ritts, and Stone for White Springs
16	Agricultural Chemicals, PCS Phosphate.
17	MR. WRIGHT: Robert Scheffel Wright with the
18	Gardner Bist Wiener Law Firm appearing on behalf of the
19	Florida Retail Federation.
20	MR. REHWINKEL: Good morning, Commissioner.
21	Charles Rehwinkel, Office of Public Counsel, on behalf
22	of the Citizens of Florida.
23	COMMISSIONER BALBIS: Staff.
24	MR. LAWSON: Keino Young, Lee Eng Tan, and
25	myself, Michael Lawson, appearing on behalf of Legal

Staff.

MS. HELTON: And Mary Anne Helton, Advisor to the Commission; also appearing is the General Counsel, Curt Kiser.

COMMISSIONER BALBIS: Okay. I believe that is everyone. Now I'd like to proceed to the next section, which is the status update from Progress Energy Florida.

MR. BURNETT: Thank you, Commissioner.

I do have some opening remarks that I'd like to read, and then I will be available for any questions.

Since the last update to this Commission in October, the company has continued gathering the information it needs to complete the repair/retire analysis for Crystal River Unit 3. As we noted in our last update, we continue to believe that the company will be in a position to make a decision no later than summer of 2013. The company is committed to making the best possible decision for all stakeholders.

Since the last update in October, the company has also completed two mediation sessions with its insurance carrier, NEIL. As is common in alternative dispute resolution matters, the rules

governing that mediation require us to maintain the substance of those sessions in confidence. We can report, however, that informal settlement discussions with NEIL are still ongoing. If we are unable to reach a settlement with NEIL, then the next step would be formal arbitration pursuant to the terms of the governing insurance policies.

As we continue through this process, CR3 remains safely shutdown and the condition of the unit has not changed since our last report in October. We appreciate the opportunity to address the Commission today and are prepared to answer any questions you may ask.

COMMISSIONER BALBIS: Okay. Thank you. And I assume that concludes your update?

MR. BURNETT: Yes, sir. But, again, we are available for any of the other topics you have or any questions.

COMMISSIONER BALBIS: Okay. And I would turn it over the intervenor parties if they have any questions for Progress Energy Florida before I ask any questions that I have. So with that, we'll start -- well, I will look to the group if there are any questions at this point.

Mr. Cavros.

MR. CAVROS: Thank you, Commissioner. I would like to know if Mr. Burnett can provide an update on the status of the negotiations with URS.

MR. BURNETT: Yes, sir. We are substantially complete with the negotiations regarding any terms and conditions of the contract. But the actual scope of work of any repair remains at issue because of the technical evaluation that is ongoing, taking into consideration the Zapata report needs to be completed, vetted through our senior management committee.

Then the next step would be taking that scope if it were to change at all in duration or in the scope of work back to URS to negotiate any increase or decrease or changed scope of work. So largely we have done everything we can do at this time pending the completion of the technical analysis.

MR. CAVROS: And I did have another question, and that is the process by which Progress Energy used to determine its preferred repair option. It chose an option that was pretty much consistent with the time frame that was laid out in the stipulation and settlement agreement, and we have some concerns that we don't want this agreement tainting an ultimate repair or retire decision.

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So, you know, I certainly would like some assurance on that, that that is, in fact, not happening. Because the preferred alternative, again, coincidentally tracks very closely with the repair which was contemplated in the settlement agreement. And, additionally, you know, we have some concerns that the company didn't use a company like Zapata, an independent review team, to lay out all the options before reaching its preferred repair option.

COMMISSIONER BALBIS: Okay. I'm not sure if I even understand your question on that, but -- I think, you know, maybe we should clarify what the purpose of today is.

You know, we have this docket separated out into three phases, and the settlement agreement handled one of the phases of the docket. And the next one will be when to start the formal hearing process on the decision to repair or retire. So the purpose of today and the status conferences is to find out where Progress is on that decision so that we can schedule that formal hearing process. also, as part of the settlement agreement, there was a provision that if the parties cannot work out -or there is an issue between the parties, to bring

it to the full Commission for consideration. So that's what I feel is the purpose of these status conferences.

I understand your comment. I don't understand the question, if there was one in there, other than it was just a general comment. So if you want to maybe refocus on what the purpose of today is and ask on that or on the update that was provided by Progress, you can do so.

MR. CAVROS: Okay. Thank you, Commissioner.

Perhaps they're better left for the very end, which

covers the settlement agreement. Thank you.

## **COMMISSIONER BALBIS:** Okay.

Any other questions from the intervenor parties?

MR. MOYLE: I had one just on the timing. In your overview you laid out a timing, and I know when we previously got together, I think there was discussion about April hearing dates. But it largely depends on the timing of a decision from the company, and the time frame, I guess, is, you know, from now until summer. Is there any way to hone in a little bit on the likelihood of when in that period we may get a decision?

MR. BURNETT: Yes. Mr. Moyle, the answer to

your question is no, I really can't give any finer of a date point between today and the summer of 2013. I can tell you that if the decision were made in shorter order, it seems that the April could be feasible. I mean, I would anticipate that we could make our filings in relatively short order. But you said it exactly right, it really depends on when the decision is as to whether those dates would remain viable.

MR. MOYLE: And then, you know, your preference as to a related question on timing as it impacts it, and then the NEIL issue. I was curious, you know, two mediations have taken place, but a similar question with respect to, you know, NEIL. I mean, it has been two years since we have had the settlement agreement. And, you know, I understand it's complex, but it seems like, you know, FIPUG has raised an issue about the two events versus one event, and a lot of these insurance issues.

Any sense of your timing with respect, you know, to NEIL and when that process is going to either result in resolution or you say, you know, we can't get a deal done. We are going to move into arbitration, or appraisal, or some other dispute resolution process?

MR. BURNETT: Yes, sir. Mr. Moyle, as we sit

here today, you're right, we have had two mediations. I do not know of another mediation being scheduled at this time. But as I mentioned in the briefing, the mediator has not declared an impasse yet nor have the parties, so those discussions do continue. I think it really depends on how those go as to what the next step is and when we would move to arbitration, if we did.

MR. MOYLE: And I just had one other timing question, again. When we have met last, I think there was a discussion about you all were looking at the Zapata report and putting together an analysis, and I think staff had asked for a copy of that. Is that complete and/or do you expect it to be completed here before too long? If so, when, and do you anticipate distributing copies?

MR. BURNETT: Yes. Within the next week, possibly two at the outset, I do anticipate that that report will leave the technical committee and will then go to our chief nuclear officer who will take the report to our senior management and vet the report with senior management. Once it gets through that process, then it would be in a position to ultimately go to our board of director at that time. So that's kind of the time frame I have now.

MR. MOYLE: Thank you. That's all I have.

COMMISSIONER BALBIS: Okay. Mr. Burnett, I have a couple of questions. You mentioned on October 30th that you had four teams that were working on this. You had the technical team, the retirement decommissioning team, the repair project team that is dealing with the contractor, and then, I think, what you called an information gathering team.

And on October 30th you mentioned that the technical portion was likely to be completed in November. So are you anticipating -- what is the status of each of those, of the work from each those teams? If you could walk us through that.

MR. BURNETT: Yes, sir. So with respect to the decommissioning team, that work product is largely complete and being finalized, but I don't think there is anything substantial to do there, so what a decommissioning scenario or retirement scenario would look like in terms of decommissioning the unit is largely done.

As I mentioned earlier to one of the previous questions, with respect to the project team, largely all the work they could do at this time in conjunction with URS, the contractor, is largely complete, as well. And the only thing that would move that is if the technical team came out

with a different scope or duration of work than is currently anticipated.

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The technical team we just addressed with Mr. Moyle's question. Again, I anticipate within this week or the next that that report will be finalized and able to be released in final draft form to our chief nuclear officer and our senior management committee.

And then, finally, the qualitative and quantitative analysis team is largely completed with a good scope of their work, but the technical analysis and any impact to the scope of the repair would also drive their work product. So they are kind of on hold for that to get the final output from that team, as well, once that is vetted. But I imagine once they have those data inputs to what we would believe the final scope of a repair scenario might look like, they could finish their work as well.

COMMISSIONER BALBIS: Okay. And also, we are coming up on some dates in early spring as far as filings for the fuel docket, the NCRC docket, and also the ten-year site plan. When does Progress Energy Florida start developing those filings? Because what I don't want to have happen is the decision being made

after those are filed, and if it is not consistent with those filings then we have another year of incorrect data, if you will.

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MR. BURNETT: Yes, sir. So starting with the most pressing of the ones you mentioned, our ten-year site plan, we are actually in the process of doing that now. Under normal circumstances our assumptions for the ten-year site plan would be locked down in mid-February, so that is probably the one that has the greatest time constraints on it. And once we lock those assumptions down, if anything changes after that, then we would be into the April filing with, perhaps, information that would be subject to change if that happened.

With the fuel filing or the nuclear filings, largely I don't thinking CR3 would be much of an issue on those, other than the assumptions we use with the extended power uprate and the return to service date in conjunction with that. As you know, that filing is substantially going to be the one made in May, so that is kind of how that stacks up with where we are now versus the summer of 2013 end point for the decision.

COMMISSIONER BALBIS: Okay. So mid-February or the ten-year site plan. And I think that might be

one of the most critical ones, because, you know, on reviewing last year's filing, you know, obviously the reserve margins were affected by not only this unit, but other ones that are possibly scheduled for retirement. So there is a possibility that the decision will be made prior to the February filing, then?

MR. BURNETT: It's certainly possible, sir.

I mean, it is within the realm of between now and the summer of 2013. I just can't tell you how likely it is at this point.

COMMISSIONER BALBIS: Okay. That's all the questions I had at this point.

Are there any questions on the status update?

Okay. So we'll move on to the next portion of the status conference, which is a joint report by the parties.

MR. REHWINKEL: Thank you, Commissioner Balbis.

In the spirit of the day, I have very little to report other than the parties have met. We have fulfilled our obligations with respect to the quarterly meetings. We met by teleconference on December 6th and in person on December 14th.

We have had subsequent meetings that revolve around the update on the technical report, on the Zapata report, the decision-making process timing, and the NEIL -- status of the NEIL mediation, to the extent that Progress can disclose that information within the guidelines of the mediator. So from the parties' standpoint, we have been fully apprised and have engaged in rather robust discussions within the spirit of the settlement document.

I would just also like to say that we are not aware that Progress has made a decision, based on our discussions, with respect to which repair path they would ultimately settle on if they take that path. So from our standpoint that is a completely open issue, from the intervenors' standpoint.

Beyond that, I think that is all the intervenors have to report affirmatively, but we stand ready to answer any questions you might have.

COMMISSIONER BALBIS: Okay. And I do have a question. Once the technical report, or the executive team, or the board is briefed, what do you anticipate the intervenor parties' involvement will be and at what stage? What is your understanding of that?

MR. REHWINKEL: Well, I think there are basically three major triggering points within the document. One which would be the company announces a public -- publicly announces a repair plan. And once they do that and they have a plan with a schedule and dollars attached to it, that triggers an official 20-day clock that we would have to respond to that.

In that regard, they have been keeping us posted on the various scenarios they are looking at so that we can have our experts informed about that process so that we are not behind the eight ball once that clock starts running, if it does. So that's one.

The other is that we would be formally apprised of a number from NEIL, and there's a process in there that triggers another 20-day clock. When that happens, we would also have that. But, of course, as you have heard, that process is still underway.

And then finally if there was a repair or retire decision that was to be made, and to our knowledge it has not been made. So there is no, again, potential triggering point for us to bring something to the Commission.

And there is also, I guess, kind of a

fourth point which is kind of you blend the two together. If you have a NEIL number and a repair number and there is a gap, there is also a provision in the document that says you can discuss it, decide how you want to handle it, and if you can't resolve it bring to the Commission. None of those events have matured to this point, so we have nothing yet to do in that regard, if that answers your question.

questions or comments of the joint report? Okay. We will move on to the next section of the agenda, and that is concerning the impacts of delaying repair or retire decision, specifically towards the settlement agreement. And, you know, obviously the December 31st, 2012, deadline has passed, so I'd like to give Progress an opportunity to comment on those impacts.

MR. BURNETT: Yes, Commissioner. So under Section 9B of the settlement agreement, as you mentioned, the December 31st, 2012, deadline has passed. So as I understand the application, if we made a repair decision, the amount of money, if any, that would be due and owing to be refunded to customers would be contingent on the return to service date of CR3. So if it's in 2015, if it doesn't returned to service in 2015 on a prorated basis, I think there is

\$40 million of money at issue, and in 2016 there is
60 million. So the return to service date drives the
amount of money due to the ratepayers. If a retirement
decision is made, then naturally CR3 would not be in
service in 2015 or 2016 and those refunds during that
time would be subject to refund.

COMMISSIONER BALBIS: And the repair option that URS provided a proposal on, that was, I believe, a 30-month -- was it a 30-month repair time frame?

MR. BURNETT: Initially, I think, approximately 33 months, yes.

COMMISSIONER BALBIS: 33 months. Okay. I'm trying to do the math in my head. But, you know, with that time frame and without compressing the schedule, I assume there is a deadline coming up soon where, you know, it wouldn't be anticipated that the plant comes on-line before the 2015 time frame. We should be coming up on that soon, I would think.

MR. BURNETT: Yes, sir. I mean, based off -if you wanted to take that 33 and just round it to a
nominal 36, I'm just picking a number there just based
off the numbers we had, you would do the math from
today as we sit here in, you know, in 2013, that adds
three years to that if we were to start today. So, I
mean, with the Zapata report I believe the Commission

was provided a box that put out four potential scenarios at least that we were looking at between URS and the independent review team and the like. So if you just do the math on where we are sitting here today that could be indicative.

But, again, I would note that the technical review committee is looking at not only scope, but duration of repairs as we sit here, so that would be subject to change. But, you're right, those numbers can give you indicative return to service.

COMMISSIONER BALBIS: Okay. Now, Mr. Cavros, you indicated that you had a question that you would pose during discussions on the settlement agreement?

MR. CAVROS: Thank you, Commissioner.

Reading through the settlement agreement, it doesn't appear to address some of the repair options that have been identified in the Zapata report, one of them being the \$2.5 billion repair that would take 60 months, or the worst-case scenario, the 3.5 billion taking 96 months.

It seems to only contemplate up to about 2015 and 2016, what would happen if it were not in operation up till that point. And I guess I'll throw this question to any of the parties to that

agreement to see how they would handle that.

path is chosen and there was a repair path that exceeds the assumed time frame that we just discussed, the approximately three-year time frame. If it goes past 2016, the parties are free to bring back the issue about replacement fuel costs. So we would not be bound by any of the limitations or waivers of rights that are in the agreement if it goes past that time frame.

So in our view, an extended repair schedule would be contemplated in the agreement, if it gets into that space. So the Commission and the parties would have an opportunity to review the prudence of replacement power, if it went out beyond that time frame.

So we have already got a \$288 million refund that has started as of this week. There is another 100 million for '14 and '15, and then '16 and out would be covered by that provision that says we are back in the game with respect to challenging the replacements power costs.

MR. WRIGHT: Commissioner, and the repair costs. That's in 10(a)(4). If they haven't commenced by 12/31/12, we know that intervenor parties reserve all rights to challenge decisions to repair and the

prudence of implementing any subsequent repairs. In short, all bets are off. And I think in response to Mr. Cavros' question, the agreement does address it in that way.

COMMISSIONER BALBIS: Mr. Cavros, does that address your concerns?

MR. CAVROS: It does. Thank you.

**COMMISSIONER BALBIS:** Okay. Any other questions concerning the settlement agreement?

MR. MOYLE: I have one, if I could. And maybe I would pose it to counsel for Progress. But, you know, the mediation process is taking place, and according to my math with Zapata and the RFP, you have got a 1.5 billion number there. You know, one event on fuel is 500 million. Two billion here. The worst-case scenario is like 3 billion. If you have two events, each of them are 500 million, so it's a 4 billion. Two billion to 4 billion. If you guys go to mediation and come in, you know, with a number of 100 million, just for hypothetically speaking, is it contemplated in the agreement that we have a hearing on that, do you know?

MR. BURNETT: I'm not sure about all the numbers you put out, but I think the ultimate question, Mr. Moyle, is is it contemplated whether we have a hearing on the resolution of NEIL, and I think Mr.

Rehwinkel addressed that properly in his briefing on the settlement provision. Now, we do have an obligation to get with the settlement parties with any proposed resolution of NEIL, and then the document dictates as to whether or not that goes to a hearing or not, depending on if there is an agreement or not, or whether a repair or retire is made.

MR. MOYLE: I mean, even if there is agreement, does it come to the Commission, do you know?

MR. BURNETT: With respect to the resolution of NEIL, I would imagine that that would be something looked at it in the Phase 3 docket.

MR. MOYLE: Thank you.

COMMISSIONER BALBIS: Any other questions?

Okay. Seeing none, I just want to move on to when to commence Phase 2 of the docket.

The April dates were thrown out, or at least the April time frame was thrown out in the October meeting. It sounds like that would be possible to keep that if the decision is made within the next month or so. So I just want to confirm with the parties that those dates still work or that time frame still works. And if not, if there is a deadline where all the work that needs to be done prior to that, if we could start thinking about

that, because it sounds like a decision is imminent, and I would like to be prepared to move forward with the evidentiary process.

MR. REHWINKEL: Commissioner, I can say that from our standpoint, we are starting to get into the window of the point of no return with respect to just the logistics of a hearing. I understand that Progress, if they kind of internally know where their decision-making is going, they can prepare and have testimony and a petition ready to go. That doesn't necessarily satisfy the parties' needs with respect to potential discovery, et cetera.

At this time, though, I can say this. The sooner that decision comes, the more likely it is that the dates that you have set aside would be viable. But logically the longer the decision goes out towards the time frames that Mr. Burnett laid out, the less practical it would be to do that.

So we are still, I think, at a point where we are kind of watching the clock, and I could commit to you that at least the intervenors will probably get together, and if we see a time frame that is collapsed to where it is not workable, we would bring that to you as soon as possible. But I don't see any reason at this time to give up those

dates, if that answers your question.

know, the way I envision this working, if there is a public announcement of the decision then, you know, obviously things will start happening quickly, and Staff will be working with the parties on selecting dates. We won't necessarily wait on a status conference in order to set those, just so we can things rolling. And I would expect that with the level of coordination and cooperation between the parties that hopefully the hearing process may be smoother, at least from a coordination and logistics standpoint.

So we will stick with those dates, you know, the April time frame out there. Obviously if something changes, if it's delayed, then we will move forward with the scheduling of other dates.

And, Staff, I'll give you the opportunity to make any comments on the scheduling of Phase II, or if I covered that for you.

MR. YOUNG: (Inaudible; microphone off.)

COMMISSIONER BALBIS: Okay. So that

concludes the regularly scheduled agenda, if you will,

or the scheduled agenda. You know, it's somewhat

awkward to have this process, but, I mean, this is

something that I think is important to get all the

parties together in public to discuss this very important issue. And so we have a decision that's coming soon, which I'm glad that it is coming soon, whichever way, because there's things that need to happen at that point. But it should be obvious that this is an important issue, that all the parties are involved, that all the parties are coordinating. It is affecting a great number of Floridians, and it's something that this Commission is watching closely.

So, you know, I appreciate everyone's I'm glad to see that the settlement cooperation. appears to be working, that the level of cooperation is there, and that all the parties are involved.

So I'll give you this opportunity, any closing comments or questions from the parties?

And seeing none, I'd like to adjourn this status conference. Thank you.

(The Status Conference concluded at 10:32 a.m.)

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STATE OF FLORIDA CERTIFICATE OF REPORTER COUNTY OF LEON )

I, JANE FAUROT, RPR, Chief, Hearing Reporter Services Section, FPSC Division of Commission Clerk, do hereby certify that the foregoing proceeding was heard at the time and place herein stated.

IT IS FURTHER CERTIFIED that I stenographically reported the said proceedings; that the same has been transcribed under my direct supervision; and that this transcript constitutes a true transcription of my notes of said proceedings.

I FURTHER CERTIFY that I am not a relative, employee, attorney or counsel of any of the parties, nor am I a relative or employee of any of the parties' attorney or counsel connected with the action, nor am I financially interested in the action.

DATED THIS 11th day of January, 2013.

FPSC Official Commission Reporter

(850) 413-6732