#### **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

In re: Petition for Determination of Need for Citrus County Combined Cycle Power Plant, by Duke Energy Florida, Inc. In re: Petition for Determination of Cost Effective Generation Alternative to Meet Need Prior to 2018, by Duke

Energy Florida, Inc.

Docket No. 140110-EU

Docket No. 140111-EI

Submitted: August 25, 2014

#### NRG FLORIDA LP'S NOTICE OF FILING REVISED ERRATA TO THE DIRECT TESTIMONY OF JEFFRY POLLOCK

NRG Florida LP hereby gives a notice of filing revised errata to the July 14, 2014 direct

testimony of Jeffry Pollock as set forth below. The only change from the errata filed on August

22, 2014, is page numbering in the attached revised pages. The following errata was noted on

August 22, 2014 and remains unchanged.

- Page 8, line 23: The reference to a \$60 million dollar overstatement is deleted.
- Page 9, lines 4-6: The 3<sup>rd</sup> bullet has been reworded.
- Page 10, lines 18-19: The reference to a \$60 million dollar overstatement is deleted. Additionally, the referenced exhibit is changed from Exhibit\_\_(BMHB-8) to Exhibit\_\_(BMHB-9).
- Page 12, lines 19-21: Answer has been reworded.
- Page 13, lines 1-2: Deleted entirely which includes Footnote No. 2.

Dated: August 25, 2014.

/s/ Marsha E. Rule

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#### **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that a true and correct copy of the foregoing was furnished to the following by electronic mail this 22nd day of August, 2014:

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Seminole Electric Cooperative (Seminole) under a five-year contract that ended in May 2014. I understand that the Station previously sold power to DEF's predecessor, Progress Energy Florida (PEF) from 2006 to 2009 and to Seminole for the five years after achieving commercial operation. This experience demonstrates how the Osceola station has provided a reliable source of power in Florida.

#### 7 Cost-Effectiveness

8 Q IS ACQUISITION 1 COST-EFFECTIVE?

9 А Yes. DEF admits that Acquisition 1 is a lower cost and more cost-effective option 10 than the proposed self-build projects. This is demonstrated in Exhibit (BMHB-11 8), which provides a summary of DEF's cost-effectiveness analysis. Specifically, 12 this exhibit quantifies the 30-year cumulative net present value revenue 13 requirement (NPVRR) differential between each "package" of alternative 14 resources and a package consisting of the proposed self-build projects. Based 15 on DEF's analysis, Acquisition 1 is \$49 million less costly than DEF's proposed 16 self-build projects. Acquisition 1 is also the only non self-build alternative that is 17 more cost-effective, according to DEF's analysis.

### 18 Q DOES NRG AGREE WITH THE ASSUMPTIONS USED BY DEF IN

#### 19 EVALUATING ALTERNATIVE RESOURCES, SUCH AS ACQUISITION 1?

- 20 A No. As discussed later, there are three errors in DEF's evaluation. The three 21 errors are:
- DEF over-stated the fixed costs associated with Acquisition 1
   by about \$60 million because it ignored the existing fuel supply arrangements and assumed that additional firm gas

transportation capacity would be needed.<sup>3</sup> 1 2 It misapplied FERC's Competitive Analysis (market power) 3 Screen in eliminating Acquisition 1 as a viable alternative. 4 It would included equity costs by imputing impute additional 5 debt to the projected cost of under long-term purchased power agreements (PPAs). 6 7 Further, DEF erred because it did not include any incremental fuel delivery or service costs in its analysis of the self-build projects.<sup>4</sup> Collectively, these errors 8 9 bias the evaluation in favor of DEF's self-build projects. However, when the 10 correct assumptions are used, Acquisition 1 is not only more cost effective, it is a 11 lower cost, low risk, viable alternative to DEF's self-build projects. 12 Q DID DEF CONSIDER ANY OF THE ADVANTAGES OF ACQUISITION 1 13 **RELATIVE TO NEW SELF-BUILD CAPACITY IN ITS EVALUATION?** 14 А DEF apparently overlooked some of the advantages of Acquisition 1. As 15 previously stated, Acquisition 1 is an existing facility. It has been operational 16 since 2001. Further, it is a more modern facility than the 261 MW of capacity that 17 DEF is planning to retire over the next three years, including the three existing 18 steam units at the Suwannee site. Thus, Acquisition 1 can provide the peaking 19 capacity that DEF alleges it needs more efficiently than DEF's existing CTs and 20 would avoid the significant additional capital costs associated with DEF's 21 proposed new self-build generation capacity.

### 22 Q IS THERE ANY OTHER ADVANTAGE OF ACQUISITION 1?

23 A Yes. The purchase price of Acquisition 1 would be fixed; that is, the amount paid

<sup>&</sup>lt;sup>3</sup> DEF's Response to NRG Interrogatory No. 76.

<sup>&</sup>lt;sup>4</sup> DEF's Response to Calpine's Production of Documents Request No. 6 and DEF's Response to NRG's Production of Documents Request No. 7, which contain competitively sensitive confidential information.

1 by DEF would be negotiated and this amount would be reflected in DEF's rate 2 base. By contrast, DEF will seek recovery of the entire cost of constructing the 3 Suwannee and Hines projects. Thus, even though DEF is now estimating a total 4 construction cost of \$197 million for the Suwannee CTs and \$160 million for the 5 Hines Chiller Uprate, because these projects are not subject to the determination 6 of need process, DEF may seek recovery of any additional costs actually 7 incurred if it can demonstrate that they were prudently incurred. Thus. 8 Acquisition 1 avoids the risk to DEF and its customers associated with cost over-9 runs.

# 10QHOW DID DEF OVERSTATE THE GAS TRANSPORTATION COSTS11ASSOCIATED WITH ACQUISITION 1?

12 А DEF apparently ignored the existing fuel supply arrangements at Osceola station. 13 The existing fuel supply arrangements are discussed in Mr. Dauer's testimony. 14 Mr. Dauer explains that the combination of firm gas transportation and oil backup 15 would suffice to provide a cost-effective and reliable supply of peaking capacity. 16 Further, Mr. Dauer concluded that the additional firm transportation capacity that 17 DEF had assumed in its evaluation of Acquisition 1 was unnecessary and too 18 costly. Thus, correcting DEF's first error, Acquisition 1 would be about \$60 19 million-more cost-effective than is shown in Exhibit (BMHB-89).

# 20 Q IF ACQUISITION 1 HAS SO MANY ADVANTAGES, WHY DID DEF REJECT 21 IT?

A In addition to over-stating the fixed costs, DEF's second error was the
 assumption that Acquisition 1 could not be consummated because of market
 power concerns. However, as discussed in Mr. Morris's testimony, these

10 J.POLLOCK 1

purported capacity needs.

#### 2 Imputed Debt Adjustment

### 3 Q DOES DEF MAKE ANY OTHER ADJUSTMENTS IN DETERMINING THE 4 COST-EFFECTIVENESS OF ALTERNATIVE RESOURCES?

5 A Yes. DEF asserts that the fixed payments associated with PPAs are the 6 equivalent of a future debt obligation (*i.e.*, "imputed debt"). Accordingly, to 7 maintain the same debt-to-equity ratio, DEF calculates the incremental cost of 8 equity that would be needed to support the imputed debt.<sup>5</sup> This incremental 9 equity cost is added to the other "tangible" costs associated with PPAs.

# 10QHAVE YOU BEEN ABLE TO DETERMINE SPECIFICALLY HOW DEF11CALCULATED THE INCREMENTAL COST OF EQUITY?

12 A No. Although NRG requested the detailed calculations supporting DEF's 13 evaluation of alternative PPAs, DEF's responses did not reveal how the 14 incremental cost of equity was calculated. This includes the other NRG 15 Production of Documents Requests referenced in DEF's response.<sup>6</sup> 16 Consequently, I reserve the right to supplement my testimony based on 17 discovery requests and responses thereto filed after the testimony due date.

#### 18 Q IS THE INCREMENTAL EQUITY COST SIGNIFICANT?

19 A Yes. In-<u>Although DEF's did not impute additional costs due to the short-term</u>

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nature of the cost-effectiveness -analysis, - the- incremental- equity - cost

<sup>&</sup>lt;sup>5</sup> Docket No. 140111, Direct Testimony of Benjamin M. H. Borsch at 39.

<sup>&</sup>lt;sup>6</sup> Docket No. 140111, DEF's Response to NRG's Interrogatory No. 111 and Production of Documents Request No. 20.

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 associated with PPAs evaluated, the impact on longer-term PPAs can be

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 significant. ranged from \$175 million to \$562 million NPVRR.<sup>7</sup> But for this

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 adjustment, other PPAs (including a PPA with NRG) would have been more cost 

 4
 effective.

#### 5 Q DO YOU AGREE WITH DEF'S IMPUTED DEBT ADJUSTMENT?

A No. As discussed below, this adjustment assumes that DEF will incur real costs
associated with a long-term PPA, which is not the case. Further, it erroneously
assumes that PPAs are the sole cause of a utility's deteriorating credit metrics.
Finally, the Commission has previously rejected an imputed debt adjustment for
PPAs in past rate cases, including PEF's 2009 rate case.

#### 11 Q DOES A UTILITY AUTOMATICALLY INCUR ADDITIONAL EQUITY COSTS

#### 12 WHEN IT ENTERS INTO LONG-TERM PURCHASED POWER AGREEMENTS,

#### 13 AS INFERRED BY DEF'S COST-EFFECTIVENESS ANALYSIS?

A No. DEF will not automatically incur additional equity costs to support long-term
 PPAs. The additional equity cost is purely hypothetical. It is not a real cost.

## 16 Q DOES DEF ISSUE ANY ADDITIONAL CAPITAL WHEN IT INCURS

#### 17 OBLIGATIONS UNDER A PURCHASED POWER AGREEMENT?

- 18 A No. DEF does not issue either additional debt or equity associated with a PPA.
- 19 Further, there are no actual PPA-related debt and equity costs under normal
- 20 regulatory accounting.

<sup>&</sup>lt;sup>7</sup>-Docket No. 140111, Direct Testimony of Benjamin M. H. Borsch at Exhibit \_\_\_\_ (BMHB)-8 (Errata).