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# **Public Service Commission**

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### -M-E-M-O-R-A-N-D-U-M-

- **DATE:** June 16, 2022
- TO: Adam J. Teitzman, Commission Clerk, Office of Commission Clerk
- FROM: Jacob Imig, Attorney

**RE:** 20220000 Ten Year Site Plan Workshop

Please add the following document to the 20220000 docket.

#### **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

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In re: 2022 Ten Year Site Plans

DOCKET NO. 20220000-OT

#### FLORIDA RISING'S & ENVIRONMENTAL CONFEDERATION OF SOUTHWEST FLORIDA'S 2022 TEN YEAR SITE PLAN POST-WORKSHOP COMMENTS

Florida Rising and the Environmental Confederation of Southwest Florida ("ECOSWF") file these comments regarding the 2022 Ten Year Site Plans, specifically, the Ten Year Site Plan filed by Florida Power & Light Co. ("FPL"). In short, FPL's recommended plan based on hypothetical "extreme Winter" scenarios is divorced from sensible utility planning and appears solely designed to justify ever-expanding generation costs on an extremely overbuilt system, in order to further increase FPL's already excessive profits. The unfortunate cost of this continued plan for gross-overbuilding will be ever-more ordinary Floridians who will suffer because they cannot afford FPL's record-setting electricity bills. Too many families already cannot afford electricity from FPL, with tens of thousands already having been disconnected for their inability to keep up with FPL's ever-increasing bills. Any further increases, justified by FPL's Ten Year Site Plan, will only push more Floridians over the brink. The Commission must find that FPL's recommended plan is not suitable. Furthermore, if the Commission is inclined to find it is suitable, and also inclined to give such a finding any weight in a future proceeding, it must do so via an evidentiary proceeding under chapter 120, as Florida Rising's and ECOSWF's substantial interests would be impaired by any such precedential decision.

#### BACKGROUND

Florida Rising is a membership-based organization dedicated to building broader multiracial movements with individuals from historically marginalized communities to seize power and govern to advance social, economic, and racial justice. Florida Rising has over a thousand members in FPL's service territory who are FPL customers who will face higher electricity rates and thus higher bills to pay for FPL's unneeded investments in fossil-fuel infrastructure. Beyond advocating for economic equity, Florida Rising is also committed to climate justice and pushing for a regenerative future and a just transition that puts frontline communities as the center of energy policy, disaster response, food policy, and all climate change initiatives. A substantial number of Florida Rising's members live in FPL's service area and are customers receiving electricity service from FPL and will be substantially affected by the outcome of this proceeding as FPL ratepayers if the Commission finds FPL's recommended plan "suitable" and gives that decision any precedential weight.

ECOSWF has members consisting of business entities, other organizations, and individuals living in southwest Florida that reside in FPL's service territory and are FPL customers. ECOSWF was organized for the purpose of conserving the natural resources of southwest Florida, implement energy efficiency improvements and alternatives, and to engage in actions in the furtherance of energy conservation and alternative energy source development.

#### I. NO JUSTIFICATION TO PLAN FOR HYPOTHETICAL EXTREME WINTER PEAKS

FPL offers little to justify the use of extreme winter peaks in its planning process. In fact, FPL offers *no* probability analysis for the scenario around which it recommends planning its entire system. Such a plan, based on a far-fetched scenario that *could*, but may never happen, is not helpful. What if instead, FPL had presented a ten year plan based on the use of natural gas

being imminently outlawed due to its climate change implications? That *could* happen—and is arguably more probable in the future than FPL's hypothetical winter peaks—but it may never occur, and a ten year site plan based on such a hypothetical premise could not be found suitable. *Compare* FPL Response to Staff's 3rd Data Request, Request No. 2 c.i.,<sup>1</sup> available at http://www.psc.state.fl.us/library/filings/2022/03136-2022/03136-2022.pdf ("There were no probability studies conducted to determine the chance of an extreme Winter event occurring in the future. . . . FPL cannot predict when or how often such extreme Winter events will occur . . ."), *with* FPL Response to Staff's First Data Request, Request No. 74, available at http://www.psc.state.fl.us/library/filings/2022/02850-2022/02850-2022.pdf ("FPL does not have sufficient information on the probability of any future proposed GHG [Greenhouse gas] NSPS [New Source Pollution Standard] which could cause adverse impacts on its generating fleet.").

In its as-filed plan FPL grasps at two separate events to attempt to justify its hypothetical winter peaks: the December 1989 record cold winter event where FPL was unable to meet all load (apparently due to their own negligence as detailed below), and the January 2010 winter event, where FPL was able to meet all load. *See* FPSC Ten-Year Site Plan Workshop FPL TYSP Comparison at 3, available at

http://www.psc.state.fl.us/Files/PDF/Utilities/Electricgas/TenYearSitePlans/2022/FPL\_Presentati on.pdf (pointing to those two events as justification); FPL Response to Staff's 3rd Data Request, Request No. 2 b. (acknowledging that the 1989 event resulted in forced outages, although "FPL does not have records of the number of customers affected," and 2010 event had no forced outages).

<sup>&</sup>lt;sup>1</sup> All citations, unless otherwise noted, are to documents filed in this docket, Docket No. 20220000-OT.

#### A. The 1989 Event

Regarding the 1989 event, the blame for lost load appears to fall on FPL's poor management and immediate planning, and not at all on a lack of generating resources. Reporting from the time indicates that although the severe cold was predicted several days in advance, "FPL apparently made no alterations in its holiday-weekend staffing and maintenance plans." Power Company Needs to Warm Up to its Responsibilities to the Public, South Florida Sun-Sentinel, Dec. 29, 1989, available at https://www.sun-sentinel.com/news/fl-xpm-1989-12-29-8902170510-story.html. Reporting from the PSC indicated that FPL did not adequately prepare its generating resources, losing 23% of its generating capacity versus a statewide average loss of 10% (and given FPL's size relative to the State, this seems to indicate almost all of the generating losses were from FPL). Adam Yeomans, Blackouts: Blame Plane, Not Capacity Breakdowns Caused Christmas Outages, Orlando Sentinel, Mar. 4, 1990, available at https://www.orlandosentinel.com/news/os-xpm-1990-03-04-9003043797-story.html. Furthermore, many of the actual outages did not result from lack of generation, but "overloaded distribution circuits [which] in some cases actually melted distribution lines and destroyed neighborhood transformers." In re: Investigation into the Cold Weather Capacity Shortfall Emergency Occurring in Peninsular, Florida, December 23-25, 1989, Docket No. 900071-EG, Order No. 22708 at 6 (Fla. Pub. Serv. Comm'n, March 20, 1990) available at http://www.psc.state.fl.us/library/filings/1990/02473-1990/02473-1990.pdf (hereinafter "1989 Event Order"). In that order, the Commission took final agency action and formally adopted a February 2, 1990 report entitled Peninsular Florida Cold Weather Capacity Shortfall Emergency December 23-25, 1989. Id. at 2. Since that report does not appear to be available online, it is appended to these comments as Attachment 1, and will be referred to as "1989 Event Report."

Notably, many utilities in north Florida, like Gulf Power, which had properly winterized their equipment and kept their generating resources online, did not experience *any* forced outages, 1989 Event Report at 22-23 (no rolling blackouts in Panhandle, including Tallahassee, or by Gainesville Regional Utilities), even though the Panhandle and north central Florida experienced the most snowfall and the coldest temperatures, 1989 Event Report at 4-5 (noting temperatures of 14 degrees at 6am December 24, 1989 in Tallahassee versus temperatures of 33 degrees in Miami).

At the time, FPL itself used different planning criteria, with a planned 15% summer reserve margin and a loss of load probability of 0.1 days per year, and no planned winter reserve margin (FPL only added a 15% winter reserve margin in 1997). 1998 FPL Ten Year Site Plan at 35 (undocketed), available at <u>http://www.psc.state.fl.us/library/filings/1998/03429-1998/03429-</u> <u>1998.pdf</u>. Such planning led to projections of an 8% winter reserve margin for Peninsular Florida. Fla. Pub. Serv. Comm'n 1997 Review of Ten-Year Site Plans at 3 (undocketed), available at <u>http://www.psc.state.fl.us/library/filings/1997/13338-1997.pdf</u>.

A Commission review of the 1989 event shows just how much FPL is to blame for any outages in FPL's territory at that time. Several FPL generating plants went offline for failure to be sufficiently weatherized, with critical water lines freezing, including the (shared with JEA) St. Johns Units 1 and 2 (1248 MW), Martin Unit 1 (790 MW) and Sanford Unit 3 (139 MW). 1989 Event Order at 8. Other FPL plants just did not have fuel available, including Cutler Units 5 and 6 (68 MW and 131 MW). *Id.* at 9. At other FPL plants, oil filters became clogged and the plants had to be taken off-line to replace the filters, including at the Port Everglades and Fort Lauderdale Gas Turbines (1458 MW). *Id.* at 8. Furthermore, because of corrosion of terminal boards at Turkey Point, FPL had to take Turkey Point Unit 4 (688 MW) offline for the duration

of the event and Turkey Point Unit 3 (688 MW) offline for part of the event. Id. at 10. All of these failures were not the result of extreme cold temperatures, but due to FPL's poor planning for foreseeable winter weather (i.e., gas plants can easily operate below freezing if properly winterized) and mismanagement. All of the above add up to 5,210 MW of generating units that should or could have been online for the 1989 event.<sup>2</sup> In other words, from the available records, the only cause of FPL's inability to meet all firm load during the 1989 event was FPL's own mismanagement. Consider that the Commission's 1989 Event Order recommended ten actions to avoid a recurrence of the events: 1. Improve phone capacity; 2. Enhance public education on conservation; 3. Implement more cost-effective conservation programs; 4. Look at the building code to consider more gas heating in homes; 5. Expedite expansion of addition gas pipelines into the State; 6. Winterize existing plants; 7. Ensure fuel filter systems can work during cold weather; 8. Ensure alternate fuel is available; 9. Look at reactivation of generating units on extended cold stand-by; and 10. Reflect the impact of the experience in future forecasts and planning. Id. at 6-10. Notably, not a single recommendation included adding new generation or postponing the retirement of current generation.

The more detailed report issued and adopted by the Commission further underscores that it was not for a lack of generation that caused the outages, even though FPL had smaller reserve margins at the time. The peak load experienced by FPL's system was 15,586 MW on the morning of December 24 (estimated 1,600 MW of unserved load), although the most unserved load (estimated) was on the morning of December 25 (2,700 MW). 1989 Event Report at 141. During the event, FPL had 1,240 MW out for scheduled maintenance—that is, maintenance FPL

<sup>&</sup>lt;sup>2</sup> Although commentors have been unable to find FPL's calculated reserve margin for 1989, commentors do know that FPL did not have any specific targeted winter reserve margin.

scheduled for one of the coldest parts of the year, with no planned winter reserve margin including Port Everglades Unit 4 (369 MW), Manatee Unit 2 (790 MW), Port Everglades CT Unit 1 (40.5 MW) and Ft. Lauderdale CT Unit 16 (40.5 MW). 1989 Event Report at 141-42. Forced outages explain the rest of why FPL was unable to meet its firm load requirements. Turkey Point Unit 4 produced no power during the critical hours due to the corrosion of terminal boards, for a loss of 688 MW. *Id.* at 143-45. If FPL had simply not planned its scheduled maintenance during a time when winter peaks were reasonably foreseeable, and had not temporarily broken Turkey Point Unit 4, it would have easily served all demand on December 24, 1989 (1,240 plus 688 is greater than 1,600). But there was so much more generating capacity that FPL was not able to use through its own mismanagement. Table 1 helps summarize this information from the 1989 Event Report at pages 141-145, examining the units offline on the morning of December 25<sup>th</sup>, during the peak unserved load (although, as mentioned previously, peak load was the previous day).

Unit	Capacity Lost	Reason	Additional Notes
Port Everglades 4	369 MW	Scheduled Maintenance	
Manatee 2	790 MW	Scheduled Maintenance	
Port Everglades CT 1	40.5 MW	Scheduled Maintenance	
Ft. Lauderdale CT 16	40.5 MW	Scheduled Maintenance	
Turkey Point 4	688 MW	Corrosion of Terminal Boards on Main Steam Isolation Valve	
Turkey Point 3	688 MW	Corrosion of Terminal Boards on Main Steam Isolation Valve	Started to come back on- line, but produced 0 MW during Peak Feeder Rotation at 8am
Cutler 5	68 MW	No fuel	
Cutler 6	131 MW	No fuel	

Table 1: Units Offline During December 25, 1989 Peak Unserved Load

St. Johns River Power Park 1	0 MW	Drum level sensing line frozen, Main Transformer Overheating	Produced full power at 8am during Peak Feeder Rotation, but went off-line at several points during the 1989 event.
St. Johns River Power Park 2	0 MW	Drum level sensing line frozen	Produced full power at 8am during Peak Feeder Rotation, but went off-line at some points during the 1989 event.
Manatee 1	790 MW	Water Wall Tube Leaks	Also offline earlier in event due to poor boiler chemistry due to acid leak into condensate system.
Fort Lauderdale GT 1	346 MW	Lack of fuel/clogged fuel filters.	Partially on-line, produced 140 MW out of 486 MW nameplate
Fort Lauderdale GT 2	99 MW	Lack of fuel/clogged fuel filters.	Partially on-line, produced 346 MW out of 445 MW nameplate
Port Everglades Gas Turbines	111 MW	Lack of fuel/clogged fuel filters.	Partially on-line, produced 334 MW out of 445 MW nameplate
Putnam 2	130 MW	Fire on insulation due to a fuel line leak on one of the turbine units.	Partially on-line, produced 104 MW out of 234 MW nameplate
Martin 1	0 MW	Frozen drum level sensing line, boiler feed pump trip-invertor malfunction, boiler feed pump starting problems, feed pump control circuit ground.	Produced full power at 8am during Peak Feeder Rotation, but went off-line at several points during the 1989 event.
St. Lucie 1	0 MW	Frozen sensing line on 1A feed pump.	Produced full power at 8am during Peak Feeder Rotation, but produced limited power during part of the 1989 event.
Sanford 3	75 MW	Frozen acid and caustic lines in water plant resulting in low condensate, boiler control problems (December 26)	Partially on-line at 8am during Peak Feeder Rotation (was coming back on-line at time, but still 75 MW below nameplate)

Cape Canaveral 2	0 MW	Travelling screen sheared a pin	Produced full power at 8am during Peak Feeder Rotation, but produced limited power during part of the 1989 event.
Total Capacity Lost	4,366 MW		·

4,366 MW could have been available with proper planning and maintenance. Even deducting the 1,240 MW for scheduled maintenance still means that an additional 3,166 MW would have been available, if not for the forced outages due to the reasons shown in Table 1. This 3,166 MW is significantly greater than the max feeder rotation of 2,800 MW experienced at 8am on December 25, 1989. In sum, even then, with a much higher loss of load probability and no winter reserve margin planning (and 15% summer), FPL had sufficient generating resources to meet all firm load for that record cold event.

Despite all of the above and 33 years later, FPL is now sounding the alarm that it may not have enough generating resources to deal with another event like that of 1989. Although planning for such a scenario that may never occur is not a sound basis for utility planning in the first place, FPL also fails to adequately justify its projected demand during such an event—as James Wilson pointed out in his presentation at the workshop, "What are the appliances that could suddenly add over 9,000 MW??" James Wilson Presentation at 7, available at <a href="http://www.psc.state.fl.us/Files/PDF/Utilities/Electricgas/TenYearSitePlans/2022/VoteSolar\_Presentation.pdf">http://www.psc.state.fl.us/Files/PDF/Utilities/Electricgas/TenYearSitePlans/2022/VoteSolar\_Presentation.pdf</a>. In other words, an electric space heater can only be plugged in and turned on once —just because there may be more demand for heating does not mean that the heater can use electricity beyond its rated capacity. Such flimsy justifications—a possible cold weather event which may never happen spiking load from appliances that may or may not exist—is not a basis for finding a plan suitable. Instead, FPL needs to stick to its own criteria: ensuring sufficient

generation, and no more, to put the blackout risk at once every ten years. FPL has provided zero evidence that declining to adopt its plan will result in rolling blackouts more than once every ten years. That is itself evidence that FPL's system is already being overbuilt. In fact, further proof of FPL's overbuilding is that it has not had a rolling blackout in 33 years, since the very 1989 event that would have been prevented through run-of-the-mill utility competence and proper management of its power plants. The 1989 event cannot and does not demonstrate the need today for additional generation.

#### B. The 2010 $\text{Event}^3$

The 2010 event, if anything, shows how overbuilt FPL's system already was in 2010, let alone how overbuilt it is now. The 2010 event was extensively discussed in *In re: Petition for determination of need for Okeechobee Clean Energy Center Unit 1 by Florida Power & Light Company*, Docket No. 150196-EI (Fla. Pub. Serv. Comm'n, 2015). As shown in that proceeding, in 2010, the loss of load probability was projected to be 0.002255 days per year, or about 1 day every 450 years, and FPL claimed that they came close to a rolling blackout on January 11, 2010. Vol. 4 at 494 (Sim). The events on January 11, 2010, do not disprove the accuracy of the loss of load probability criterion—it bears emphasizing that there was *no* loss of load that day, i.e., there was no blackout. Vol. 4 at 538 (Sim). The extraordinary events of that day, and the fact that FPL was able to keep the power on without any rolling blackouts, demonstrate how reliable the FPL system already was at the time, and it has only become more reliable since then (as discussed below, the loss of load probably now is many orders of magnitude lower than it was in 2010).

<sup>&</sup>lt;sup>3</sup> All references in this section, unless otherwise noted, are to Docket No. 150196-EI, available at <u>http://www.psc.state.fl.us/ClerkOffice/DocketFiling?docket=20150196</u>.

First, the January 11, 2010 event had a record 919 heating degree hours, more than FPL had ever experienced before, even more than the 1989 event. Ex. 72. This led to a record weather impact of adding 4,410 MW peak to the system. Ex. 72. This was almost 1,000 MW higher than the next highest winter weather impact event, that being the 1989 event. Ex. 72; Vol. 4 at 475 (Feldman). As a result, FPL faced its all-time highest peak load. Vol. 4 at 537 (Sim). During the 2010 event, FPL had 1,980 MW of capacity that was not available. Vol. 4 at 554-55 (Sim). As FPL noted, its largest generating unit had 1,515 MW of capacity, and it typically only planned for 687 MW of generation to be unavailable. Ex. 70 at 20. Having 1,980 MW of capacity unavailable was unusual. Vol. 4 at 556 (Sim).

Despite not having 1,980 MW of capacity available, and its highest peak ever, FPL was able to sell 526 MW in emergency sales to another utility in Florida. Vol. 4 at 538 (Sim); Ex. 70 at 25. Even after selling 526 MW of power during the highest peak event, FPL still had 1,144 MW of reserves available in the form of load management. Vol. 4 at 538 (Sim).

Hypothetically, even if FPL had used a 15% planned reserve margin in 2010, instead of the 20% FPL currently uses and had used during the 2010 event (and currently maintains a reserve margin even higher than 20%) FPL could still have sold (assuming 526 MW was the sale) 458 MW of power to another utility during the 2010 event, Ex. 69 at 2 (526 minus 68), and still have maintained all firm load for FPL customers with an unusual 1,980 MW of capacity out of service. Although FPL has argued that this might mean that there would have been a blackout for some other customers not in FPL service territory, it is not FPL's duty to plan adequate reserves for all the utilities in Florida—nor would it be appropriate for FPL's customers to wind up responsible for such unnecessary additions to their rate base. Florida Administrative Code Rule 25-6.035 sets out the requirements for reserves for sharing energy reserves. FPL, of course,

complies with that requirement. The fact that even with a 15% reserve margin, FPL could lose 1,980 MW of capacity, and still sell at least 458 MW of power to another utility while maintaining all firm load for its customers during its highest peak ever is proof that FPL had a reliable system then and now, when it has reached almost impossible-to-believe high reserve margins and low loss of load probability.

#### II. FPL CURRENTLY HAS EXCESSIVE GENERATION

While FPL certainly had sufficient generating resources in both the 1989 event and the 2010 event, FPL has an extreme excess of generation resources now. As noted above, in the 2010 event, FPL had a loss of load probability of once every 450 years (which seems to be accurate given the extreme cold, the forced outages, the sales of electricity to other utilities, and still no issue maintaining all load). FPL currently has a loss of load probability of 0.000001 days per year, or once every *million* years (and this is possibly rounded up), and an astounding reserve margin of 25.7%. Staff's First Data Request, Request No. 33, Attachment 1 of 1, Tab 1 of 1. This is proof that FPL's system is incredibly overbuilt, and the Commission should be looking for ways to reduce FPL's rate base, not increase it. Under the "Business as Usual Plan," which FPL recommends against, FPL's own calculations show the loss of load probability increasing to a high of 0.003444 in 2027, or once every 290 years, still perfectly reliable and many (almost 30) times more reliable than the 0.1 industry standard. However, even that rise is strange given that just one year before (2026), the loss of load probability is 0.000002, or once every 500,000 years, yet no units are retired in those years other than 4 MW (Broward South) in 2027 and 596 MW of solar are added in both those years. Id.; FPL 2022 Ten Year Site Plan at 22. It is also strange because summer peak demand is not projected to increase significantly (28,800 MW to 29,103 MW), nor is winter (P50) demand (23,936 MW to 24,201 MW). FPL 2022 Ten Year Site

Plan at 77-78. Without additional information from FPL, it is hard to know what is driving such a dramatic increase in loss of load probability, as there is nothing apparent in the presented ten year site plan. Given FPL's current excessive generation, FPL has not offered any reasoned basis for the Commission to accept its recommended plan, which would have FPL maintain even *more* generation, and is likely to lead to adding even *more* generation, than the excesses it already has.

#### III. FPL BILLS ARE ALREADY TOO HIGH

As of 2020, the most recent year for which data is available, FPL had the 13<sup>th</sup> highest residential electricity bills of the top 50 investor-owned utilities in the nation, with average revenue per month per residential customer of over \$122. 2020 Annual Electric Power Industry Report, Form EIA-861 detailed data files, spreadsheet "Sales\_Ult\_Cust\_2020," available at https://www.eia.gov/electricity/data/eia861/zip/f8612020.zip.<sup>4</sup> Since that time, FPL has finagled a massive base rate increase and multiple large fuel rate increases. This year, FPL expects its residential customers to use—lower than recent years and lower than projected in future years—an average of 1,090 kWh per month (increased to 1,115 kWh per month if its planning for hypothetical extreme winter peaks is accepted, although commentors are perplexed by how finding FPL's plan suitable would lead residential customers to use more electricity). FPL 2022 TYSP at 70 (with yearly values divided by 12). As of June 2022, for Northwest Florida, this usage of 1,090 kWh would equate to a monthly bill of approximately \$166, and for Peninsular Florida FPL, would equate to a monthly bill of approximately \$129, not including franchise fees,

<sup>&</sup>lt;sup>4</sup> Spreadsheet has been sorted so that top 50 investor-owned utilities (by Megawatt-hour sales) are included, and average monthly bill per residential customer has been calculated by dividing revenue from residential customers by number of residential customers and by 12. The result is included as Attachment 2.

gross receipts tax, or the regulatory assessment fee.

(https://www.fpl.com/content/dam/fplgp/us/en/rates/pdf/res-june-2022.pdf for Peninsular Florida FPL rates and https://www.fpl.com/content/dam/fplgp/us/en/northwest/pdf/rates/june-2022-resrates-rules-and-regulations.pdf for Northwest Florida FPL rates). That \$166 as an average, monthly bill, would easily make FPL the most expensive investor-owned utility in the nation based on that 2020 comparison, the most recent available. Alabama Power Company was the most expensive IOU in 2020, by a decent amount. As best commentors can tell, applying the natural disaster recovery rate and energy cost recovery clauses published by Alabama Power, along with current rates for June, the same amount of power (1,090 kWh), would cost approximately \$160 from Alabama Power.

(https://www.alabamapower.com/content/dam/alabama-power/pdfs-docs/Rates/FD1.pdf for residential family dwelling rates and https://www.alabamapower.com/content/dam/alabamapower/pdfs-docs/bill-calculation-factors/Bill\_Calculation\_Factors\_2022.pdf for clause factors). In 2020, FPL customers averaged use of 1,169 kWh. Attachment 2 (dividing residential sales by customers and by 12, and multiplying by 1,000). Alabama Power customers averaged 1,133 kWh. *Id.* If anything, this shows that Alabama Power residential customers tend to use less electricity than FPL customers, and hence, Alabama Power's average monthly bill would be even lower than that indicated for FPL Northwest Florida customers in the \$166 versus \$160 calculation above. Based on the available data in this limited review, FPL's Northwest Florida customers currently have the *highest* bills in the nation of the 50 largest investor-owned utilities.

FPL frequently touts its low residential "bills"—but it simply isn't true. FPL does have lower rates than many utilities, but rates are only one part of an electricity bill, the other part is usage. And here is where FPL has simply failed to help people lower their usage, employing

some of the lowest energy efficiency in the nation. A 2020 report from ACEEE showed that FPL was ranked 50 out of 52 utilities when it came to energy efficiency savings as a percentage of retail sales in 2018. Grace Relf, et al., *2020 Utility Energy Efficiency Scorecard* 26 (American Council for an Energy-Efficient Economy 2020), available at

<u>https://www.aceee.org/sites/default/files/pdfs/u2004%20rev\_0.pdf</u>. FPL has not tried to increase its performance since then, striving simply to meet the low goals set for it by the Commission and nothing more.

All of these incredibly high bills have led to people being unable to afford their electricity bills. The latest data made available to commentors show that FPL's disconnections in Northwest Florida have been increasing rapidly, with almost 8,000 disconnections in February of this year for non-payment. FPL Answers to Staff Questions Regarding Northwest Florida (undocketed) (Mar. 18, 2022), Attachment 3 at 6. As was shown in the FPL rate case, members of Florida Rising and ECOSWF were already struggling to pay their electric bills before FPL increased its base rates and subsequently increased its fuel rates. Anything that further increases rates must be avoided unless absolutely necessary. FPL's recommended plan could not be less necessary.

#### IV. FPL'S RECOMMENDED PLAN WILL INCREASE RATES

FPL's plan for planning for hypothetical extreme winter peaks is a recipe to further increase rates. Transmission and distribution additions alone are expected to cost \$467 million if the Commission finds this plan suitable. FPL Presentation "Power Delivery Winterization Update," Attachment 4 at 2. The bill impact for the changes (mostly to generation capacity) needed to comply with FPL's recommended plan for hypothetical extreme winter peaks varies depending on the assumptions being made and when FPL did the analysis. On the low end was

the analysis provided in response to Staff's Third Data Request, Request No. 22, attachment 1, cumulative total net present value cost of \$82,445,000,000 versus \$82,249,000,000 (business as usual), for a total CPVRR of "only" a couple hundred million dollars. To meet a LOLP of 0.1 with 1989 actual temperatures, FPL projected a CPVRR of about \$4 billion over the 2021 Ten Year Site Plan. FPL Presentation "Planning for Severe Winter Peak Loads: A Presentation to the FPSC Staff," Attachment 5 at 40. A different analysis, looking at battery storage to meet the requirements of a 1989-like winter, found a CPVRR different of almost \$7 billion if FPL's plan is approved. FPL Response to Staff's Third Data Request, Request No. 2, Attachment No. 22, Tab 4. What is clear is that if FPL is allowed to plan its generation, transmission, and distribution around a hypothetical winter peak which may never occur, it will cost FPL's customers hundreds of millions, and most likely many, many billions of dollars in the form of higher bills, all at the same time FPL will be increasing rate base, devaluating solar, and enhancing its profits. Like almost all things FPL proposes for approval at the Commission, this would enhance its profits. Commentors do not believe that it is a coincidence that FPL's deviation here from all accepted industry practices will lead to higher profits, but rather is the *reason* for the departure. If FPL were truly concerned about keeping electricity flowing to residential homes, it would be looking for ways to make bills more affordable by decreasing its profits and increasing energy efficiency and demand-side management programs. Instead, the opposite is true, and here FPL reveals what really motivates it, including what motivates this proposal: ever expanding profit. And although higher profit is in the interest of FPL, it is not in the interest of Floridians and is not a basis for finding FPL's plan suitable. The Commission must find FPL's recommended plan for hypothetical extreme winter peaks unsuitable for planning purposes.

#### V. SUBSTANTIAL INTERESTS

If the Commission is inclined to find FPL's recommended plan suitable, and is inclined to give such a finding any weight such that FPL would take certain actions which may increase rates, then ECOSWF's and Florida Rising's substantial interests would be at stake. FPL has already indicated that if its business-as-usual plan is deemed suitable and its recommended plan is not found suitable, absent other direction, it would retire generation units as currently scheduled, and would immediately retire Manatee Units 1 & 2, no doubt saving ratepayers money and taking those units out of rate base. FPL Response to Staff's Third Data Request, Request No. 3 d.i. ECOSWF and Florida Rising are both composed of FPL ratepayers who cannot afford further rate increases. Florida Rising itself is a ratepayer of FPL. If the Commission were to find FPL's recommended plan suitable, and thus greenlight these additional expenses by FPL for inclusion in FPL's rate base and operating expenses, then the Commission must afford parties an opportunity to challenge that decision. § 120.569(1), Fla. Stat. The Commission must give proper notice and proceed accordingly how it always does when substantial interests are at stake, issuing proposed agency action and allowing parties an opportunity to petition to challenge such action, or proceeding through a docketed process with an evidentiary hearing and right to intervene in order to reach final agency action. Alternatively, the Commission must signal that its decision to find the recommended plan "suitable" has no weight and that FPL should not rely on such a decision to expect cost-recovery in future proceedings, as in those proceedings such spending would be fully open to challenge, as would any other spending by the utility that had not received Commission prior-approval for which the utility seeks recovery. Either way, there must be an entry point to challenge such spending, and

the Commission must signal which entry point it intends to make available to parties such as ECOSWF and Florida Rising.

#### **CONCLUSION**

The Commission should not allow FPL to derail decades of established utility planning and practice by allowing FPL to start planning its system for hypothetical winter peaks that may never occur, and for which FPL offers no probability analysis for occurring. FPL's ratepayers and the people of Florida should not be on the hook for such unjustified spending. FPL already has one of the most reliable networks, and by far, far more generation than required, than any other utility in the nation. Incremental reliability improvements are worthless if people cannot even afford to be connected to the grid.

Respectfully submitted this 15th day of June, 2022.

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# Attachment 1

PENINSULAR FLORIDA COLD WEATHER CAPACITY <u>SHORTFALL EMERGENCY</u> DECEMBER 23-25, 1989

# DIVISION OF ELECTRIC AND GAS FLORIDA PUBLIC SERVICE COMMISSION FEBRUARY 2, 1990

Note: The opinions expressed in this report are those of the Division of Electric and Gas and may or may not reflect the opinions of the Florida Public Service Commissioners.

## TABLE OF CONTENTS

INTRODUCTION	1
OVERVIEW	2
PENINSULAR FLORIDA UTILITIES	9
PANHANDLE FLORIDA UTILITIES	23
OBSERVATIONS AND RECOMMENDATIONS	24
ATTACHMENTS	45
APPENDICES	129

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#### APPENDICES

## Peninsular Florida

Page	130	Florida Power Corporation	Appendix	A
Page	140	Florida Power & Light	Appendix	В
Page	153	Tampa Electric	Appendix	C
Page	169	Florida Public Utilities	Appendix	D
Page	172	Seminole Electric Cooperative (11 member systems)	Appendix	Ε
Page	185	Florida Keys Electric Cooperative	Appendix	F
Page	187	Fort Pierce Utilities Authority	Appendix	G
Page	190	Gainesville Regional Utilities	Appendix	н
Page	194	Jacksonville Electric Authority	Appendix	I
Page	201	City of Key West	Appendix	J
Page	207	City of Kissimmee	Appendix	κ
Page	212	City of Lakeland	Appendix	L
Page	218	Lake Worth Utilities Authority	Appendix	М
Page	221	New Smyrna Beach	Appendix	N
Page	227	Orlando Utilities Commission	Appendix	0
Page	232	Sebring Utilities Commission	Appendix	Ρ
Page	235	City of Tallahassee	Appendix	Q
Page	240	City of Vero Beach	Appendix	R
Page	243	Florida Municipal Power Agency (5 member systems)	Appendix	S
		Panhandle Florida		
Page	247	Gulf Power	Appendix	т

Page 251 Alabama Electric Cooperative Appendix U (4 member systems)

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#### INTRODUCTION

During the Christmas holidays (1989), Florida experienced extremely cold weather throughout the state. As a consequence of the arctic cold front which moved into and became stationery over the state, widespread shortages of electric generation were experienced by Florida's electric utilities. For a three day period beginning Saturday evening, December 23, and continuing through midday Monday, December 25, customer demand outstripped available generating capacity resulting in rotating blackouts to homes throughout peninsular Florida.

On January 3, 1990, the Commission staff held a public workshop to discuss the reasons for the statewide power shortages with executives from each of Florida's electric utilities. At the workshop, the staff issued an extensive data request to the utilities seeking to reconstruct more completely the events of the Christmas weekend. This data was received on January 17, 1990.

The report which follows is an analysis of the utility data from which certain observations have been drawn. Our intent is to identify potential areas of improved performance which may be practiced during future cold weather emergencies. In preparing this report, it is not staff's intent to cast blame or directly address the prudence of actions taken, or not taken, by utilities prior to and during the Christmas emergency. Staff is of the opinion that any such issues of prudence should be addressed in other docketed proceedings before the Commission.

The cold weather which gripped Florida during the Christmas holidays did not affect Florida alone. For at least a week prior to December 23, weather services tracked the arctic cold front as it moved from the Mid-West to the South-East. As the storm proceeded along its southeasterly route, record low temperatures were recorded in 30 states. The severity and duration of the bitter cold caused widespread disruptions in the supply of all types of heating fuel nationwide. The supply of fuel oil, natural gas, and bottled gas was particularly affected in northern states. Frozen well fields in Louisiana and Texas and the diversion of some natural gas supplies to northern states resulted in curtailments to non-firm industrial gas users throughout the Natural gas supplies to Florida's utilities were curtailed Southeast. beginning Friday, December 22, and were not restored until Tuesday, December Firm gas deliveries to residential customers in peninsular Florida 26. remained uninterrupted throughout the cold weather. Some disruptions to firm gas deliveries were experienced in panhandle Florida, however. See Attachment Electric generating capacity reserve margins were stretched to their 1. limits. In Florida and Texas customer demand exceeded available generation supplies resulting in widespread rotating blackouts of firm customer load.

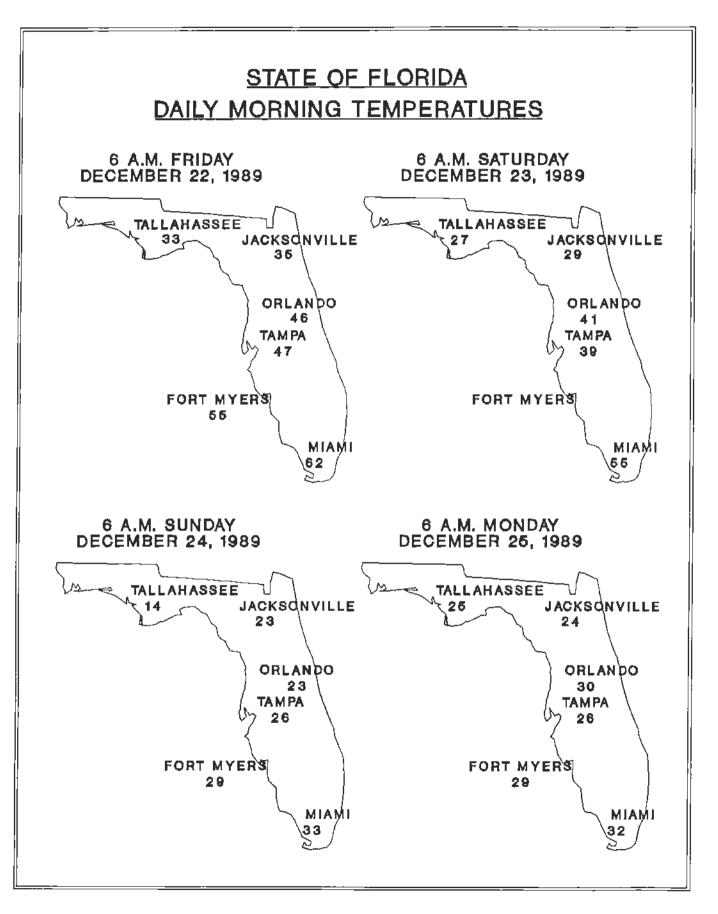
Much was known about the magnitude and direction of the storm. What was not as clear was how far south it would travel and how long it would linger before dissipating. Weather service reports were monitored daily by Florida's electric utilities. Then, on the morning of <u>Thursday, December 2</u>], confirmation that the cold would settle into Florida was received. At 6:15 a.m. on Thursday, the National Weather Service issued a Cold Weather Alert affecting all of peninsular Florida and the Keys.

The Cold Weather Alert warned of "very cold arctic air covering the Peninsula and Keys Saturday (December 23) and Sunday (December 24) with only a slight moderation Christmas Monday (December 25)". The bulletin went on to state: "A hard freeze likely north all three mornings...Freezing temperatures into central Saturday...Coldest statewide Sunday morning with hard freeze extending to central and near freezing temperatures to southeast coast." See Attachment 2.

With confirmation of the storms' approach, Florida's electric utilities finalized their cold weather preparations. Fuel supplies were reviewed and spot purchases of fuel oil were made to supplement inventories at generating plants normally fueled by non-firm gas. Maintenance schedules and generation availability status were reviewed. Attempts were made to expedite repairs at generating plants (Manatee 2 (790 MW) and Martin 1 (790 MW)) and to reactivate cold stand-by units (Larsen 7 (51.2 MW) and Larsen 6 (24.6 MW)) where possible. The early stages of each utility's capacity shortfall plans were initiated. Contacts with the press were initiated on Thursday and Friday, December 21 and 22, and media spots appealing for conservation were requested. Interruptible and curtailable customers were notified and curtailments to these non-firm service customers began on Saturday, December 23.

On Friday evening, December 22, snow and sleet began to fall and accumulate in north Florida. By Saturday, the "White Christmas" being experienced by north Floridians had extended into central Florida. Tampa, Port Richey, and

Sarasota reported sitings of scattered snowfall. Snow flurries were also experienced in Brevard County on the east coast. Bitter cold temperatures had moved into south Florida. Below-freezing temperatures were reported beginning 1 a.m. Sunday, December 24, in all of the state's 67 counties except for Dade, Collier and Monroe. As is illustrated by the following temperature readings experienced throughout the state, the cold weather came to Florida and stayed. See Illustration 1.



With these record low temperatures, Florida's electric utilities experienced record high demands for electricity. According to the forecasts contained in the 1989 Ten Year Site Plans, Florida's utilities projected a statewide non-coincident firm peak demand of 29,752 MW for the winter of 1989/90. On Saturday evening, December 23, however, as the cold weather settled into the state, a peak demand of 31,074 MW was experienced. Of this, 569 MW of firm load was not served. By Sunday morning, December 24, statewide demand had grown to 34,776 MW, 4,744 MW of which was not served. As daytime temperatures warmed slightly on Sunday, Sunday evenings' peak decreased to 30,999 MW; 1,283 By Monday morning, Christmas day, peak demand had MW was not served. increased again to 32,986 MW; 4,472 MW was not served. Because peak demand exceeded total generating and purchased power capacity, rotating blackouts were initiated during each of these periods. Prior to initiating rotating blackouts, non-firm customer loads, such as interruptible, curtailable, and load management, were curtailed (up to 1,495 MW statewide). Public appeals were made for voluntary conservation. Finally, firm load was shed through system wide brownouts (voltage reductions) and rotating blackouts.

During the periods of rotating blackouts, service was rotated among customers for periods of up to 5 to 8 hours. Although many of these planned interruptions were limited to 15 to 30 minutes per customer per hour, many customers were affected by more than one rotation. In some parts of the state (most notably in the TECO service area), customers experienced outage times of up to 2 hours. At various times throughout the weekend, rotating blackouts affected customers from Jacksonville to Key West. It is estimated that up to 1 million Florida residences were affected at some time during the Christmas weekend. See Illustration 2.

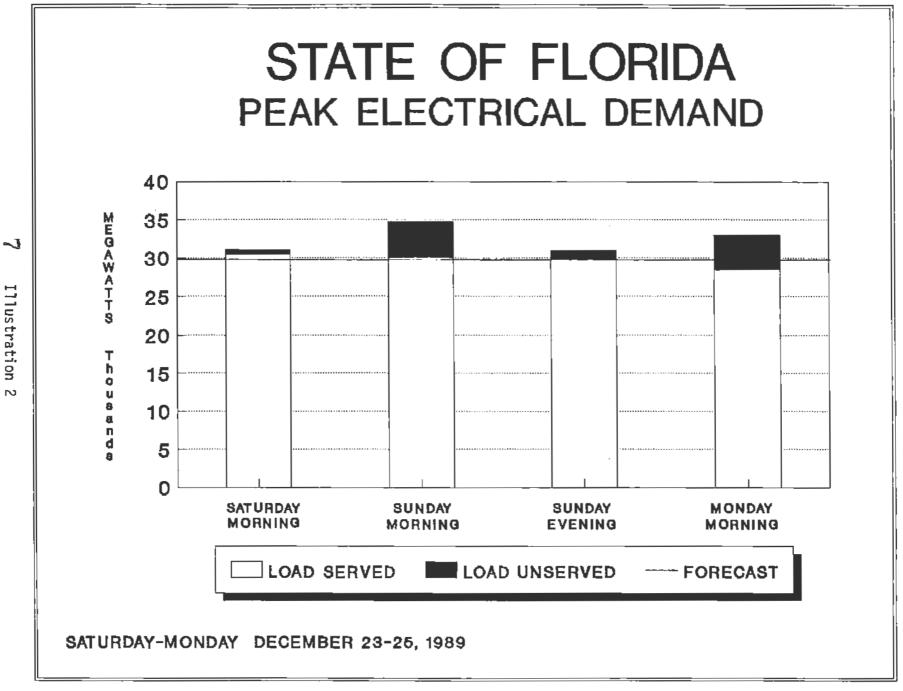


Illustration N In addition to the planned rotating blackouts, many customers experienced unplanned service outages. These outages occurred as individual distribution lines (serving 1,000 customers or more) and individual distribution transformers (serving one to several customers) were overloaded and tripped out of service. According to the utility data, over 4,000 unplanned outages to distribution lines and transformers occurred statewide over the Christmas holidays. Restoration times for these outages ranged from less than one minute to over 27 hours. The average outage time appears to have been approximately 3 hours. In the TECO service territory alone, approximately 31,520 customers were affected by such unplanned outages. (TECO was one of the few utilities which reported the number of customers affected by unplanned outages, other utility data is expressed in terms of total KVA load served)

While some of these outages were due to non-weather related causes (e.g., trees, animals, automobile accidents, equipment age and malfunction), the vast majority appear to have been caused by overloads and other weather related factors. Many of these outages occurred to circuits returning to service after a planned rotation by the utility. In such cases the surge of electrical load which occurred after an extended interruption of home heating equipment overwhelmed the distribution equipment (cold load start-up). As a consequence, protective fuses tripped and, in some extreme cases, distribution lines melted in half and transformers were destroyed. Many customers recovering from the inconvenience of a short rotating outage were then subjected to the misery of a long extended forced outage.

#### PENINSULAR FLORIDA UTILITIES

On Thursday, December 21, <u>Florida Power Corporation</u> (FPC) employees met with a writer from the Tampa Tribune to discuss the need for voluntary customer conservation during the cold weather. On Friday, December 22, in anticipation of a tight energy supply and the likely use of load management over the weekend, FPC contacted the St. Petersburg Times, Tampa Tribune, Orlando Sentinel, and the Associated Press and United Press International. Nevertheless, written media coverage does not appear to have begun until Saturday morning, December 23.

On Saturday, December 23, three Tampa Bay television stations were contacted by FPC and asked to broadcast messages asking for conservation and warning of the potential for rolling blackouts. However, FPC did not request television stations to "crawl" blackout information across the bottom of television screens until after rolling blackouts had begun at about 6:0D p.m.

As temperatures dropped Saturday evening, electrical loads increased rapidly. Starting around 6:00 p.m. and continuing until 10:11 p.m., FPC was forced to initiate rolling blackouts (maximum 400 MW firm load shed at 6:00 p.m.). Prior to the rolling blackouts, FPC had curtailed all its interruptible and curtailable load (approximately 300 MW), initiated its residential load management program (approximately 500 MW), and initiated a system wide voltage reduction (approximately 100 MW). Also, FPC was receiving firm purchased power from the Southern Company (up to 590 MW), as-available energy from Qualifying Facilities (up to 157 MW), and emergency assistance from several other peninsular Florida utilities during this period. It simply was not enough to avoid the rolling blackouts.

From Saturday evening until about 1:00 p.m. Monday, December 25, media contacts were virtually ongoing. In addition to the "crawling" blackout alerts on television, FPC requested the media to run stories carrying specific energy conservation recommendations. These included recommendations to lower thermostats, avoid unnecessary clothes washing and drying, turn off non-essential lights, and plan to delay Christmas cooking until noon or later. Nevertheless, additional rolling blackouts were initiated Sunday morning, December 24, from 5:15 a.m. to 1:00 p.m. (maximum 1200 MW firm load shed at 8:00 a.m.) and Monday morning, December 25, from 7:20 a.m. to 9:46 a.m. (maximum 815 MW firm load shed at 8:00 a.m.). See Appendix A. Tampa Electric Company (TECO) began notifying the news media on Friday, December 22, of the possibility of blackouts expected to occur on Sunday morning, December 24. The company's largest generating unit, Big Bend 4 (439 MW), was out of service because of damage caused by a fire in its scrubber system caused by a welding accident. Gannon 6 (358 MW), the company's second largest generating unit, was also out of service undergoing repairs to its generator. Finally, the peaking unit at the Big Bend Plant, Big Bend CT (80 MW), was out of service due to a damaged rotor. This represented approximately 30 percent of TECO's total system generation out of service for repairs (877 MW out of 2906 MW total).

On Saturday afternoon, TECO's Corporate Communications Department prepared and released to the media (newspapers, radio, and TV) a message warning of the "strong possibility" of rotating blackouts during the Sunday morning peak. Customers were requested to curtail all unnecessary use of electricity. Also on Saturday afternoon, TECO contacted local television stations and requested "videofont crawls" to interrupt programming and warn of impending blackouts and urge for conservation. Early Saturday evening, local television and radio stations were contacted a second time. Media contacts intensified and became around-the clock for the next three days.

On Saturday evening at 6:00 p.m., TECO curtailed service to its interruptible customers (up to 185 MW). Beginning on Sunday morning, TECO began morning and evening interruptions of its residential load management customers (up to 235 MW). These interruptions to non-firm customers continued through Monday, December 25.

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At 6:00 a.m. Sunday morning, December 24, TECO initiated rolling blackouts of firm customer load. These continued until 2:00 p.m. (maximum 1094 MW firm load shed at 11:00 a.m.). Rolling blackouts were again initiated at 6:00 p.m. and continued until 2:00 a.m. Monday, December 25 (maximum 883 MW firm load shed at 9:00 p.m.). Rolling blackouts were initiated for a third time at 8:00 a.m. Monday, December 25, and continued until 11:00 a.m. (maximum 925 MW firm load shed at 10:00 a.m.). See Appendix C. <u>Florida Power & Light</u> (FPL) finalized its preparations for public appeals for conservation on Friday, December 22. On Friday, FPL's Corporate Communications provided informational materials to each FPL division, including a Customer Information System (CIS) message, a media statement and tips for customer energy conservation. A public appeal message was provided with the request that it be held in case it was needed. Throughout the day Friday, FPL Corporate Communications and division managers responded to periodic weather-related questions using the media statement.

At about 4:00 p.m. Saturday, December 23, FPL's Power Supply advised Corporate Communications and the divisions of the need for public appeal. Media contacts were initiated prior to the evening broadcasts and before the print media's deadlines for Sunday morning papers.

At 6:00 a.m. Sunday, December 23, FPL Corporate Communications was notified by FPL Power Supply that rotating blackouts would be initiated. Corporate Communications was activated at 7:00 a.m. Between 7 and 9 a.m., Corporate Communications provided live and taped radio interviews to local (Miami) and statewide (AP-radio) radio stations. A news statement was sent to all divisions for their use locally. By 2:00 p.m. a complete media information package was provided to each division, along with procedures for their use through Tuesday, December 26. The package included a news release, radio "actuality" and television "crawl" messages, an updated public appeal message, and a special commercial and industrial customer appeal message. FPL estimates it provided information to 300 media representatives from December This includes multiple contacts with news media in the service 22-26. territory over the four-day period.

FPL initiated rotating blackouts from 6:08 a.m. to 11:30 a.m. Sunday, December 24. At their peak, a maximum of 1,600 MW of firm load was shed. Rotating blackouts were repeated Sunday night from 6:09 p.m. to 6:15 p.m. (maximum 200 MW firm load shed) and from 8:18 p.m. to 10:17 p.m. (maximum 500 MW firm load shed). On Monday morning, December 25, as the cold weather settled into south Florida, FPL was forced to interrupt a maximum of 2,800 MW of firm load from 4:57 a.m. to 11:14 a.m.

Prior to initiating rotating blackouts to firm customer load, FPL contacted its curtailable customers and initiated curtailments to its Commercial/Industrial and Residential Load Management customers. FPL estimates a reduction in load of 125 MW to 185 MW starting 6:00 a.m., Sunday, December 25 as a result of curtailments to these non-firm customers. See Appendix B.

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<u>Seminole Electric Cooperative</u> (Seminole) is a rural electric cooperative that supplies electric generation, purchased power, and transmission to its 11 member distribution rural electric cooperatives in peninsular Florida. During a capacity shortfall emergency, Seminole is responsible for communicating the nature and severity of the pending emergency to its members and advising them of the amount of load each is required to shed. Since the individual members provide direct service to the ultimate consumers, the member coops are responsible for determining the actual distribution feeders which will be interrupted, the frequency of rotation, and the utilization of load management as a part of the load control strategy. The individual members are also responsible for making contacts with the local media and local authorities.

During capacity shortfall emergencies, Seminole communicates with its members through pre-formatted and free-formatted messages sent from the Seminole Energy Management Control Center to each of the 11 member cooperatives. Three different alert levels are communicated to the member systems relating to the severity of the risk of load shed. These are:

Code Green Normal operation. No load shed required.

- Code Blue Generation or transmission capacity shortage could occur within 48 hours and manual load shedding may be necessary. Review feeder rotation procedures and insure that personnel will be available if needed.
- Code Yellow Generation or transmission capacity shortage is imminent. Have personnel stand by at SCADA console or in substations to implement manual load shedding when requested by Seminole System Coordinator.

Code Red Generation or transmission capacity shortage is in

effect. Reduce load through any of the available, accepted methods. Maintain continuous load reduction of at least this amount until further notice from Seminole System Operator. (Note: The amount of load to be reduced is specified by Seminole. For example, Red 5: reduce load 5%, Red IO: reduce load 10%, etc.)

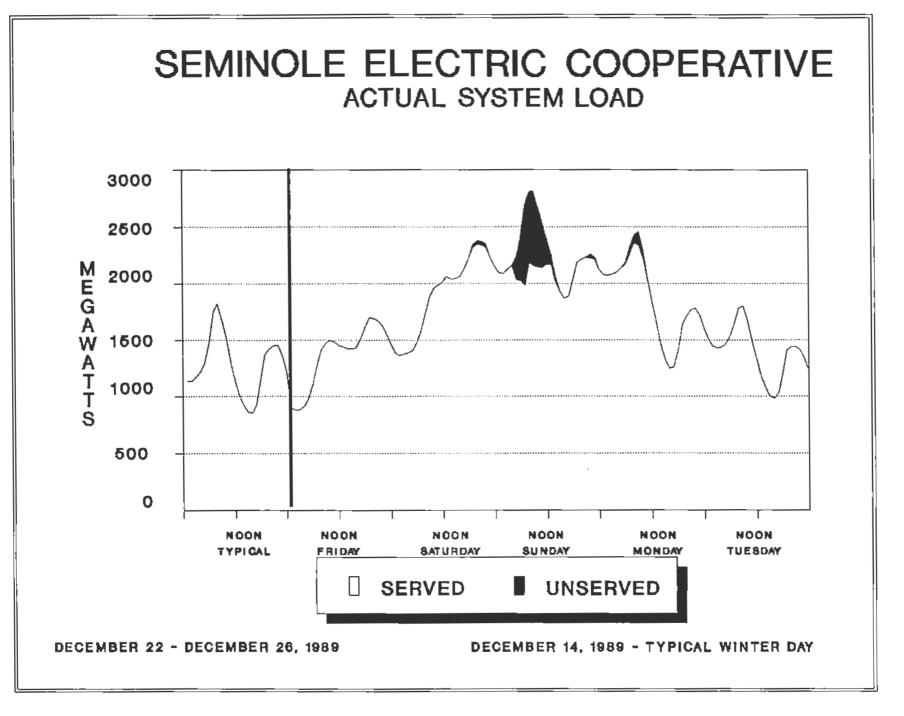
Seminole activated its emergency warning system on Thursday, December 21, 1989. At 8:17 a.m. on Thursday, Seminole requested that each of its members review the Seminole/Member Emergency Coordination Practice #3001.010, pertaining to emergency load shedding. This message was repeated on Friday morning, December 22. On Friday afternoon, at 4:09 p.m., Seminole sent a Code Blue message to its members warning of the possible need for manual load shedding within 48 hours. A Code Yellow alert, putting the member systems on the ready, was issued at 5:59 p.m. on Saturday, December 23. Four minutes later, at 6:03 p.m., a Code Red 2 message was sent initiating a 2% (32MW) systemwide load shed. Individual members complied and approximately 32 MW was shed from about 6 p.m. to 10:15 p.m. On Sunday morning, December 24, a Code Red load shed was again initiated from about 4:00 a.m. to 1:00 p.m. resulting in rotating blackouts on member systems affecting up to 665 MW of firm load. On Sunday evening, approximately 39 MW of firm load was shed from about 9:00 p.m. to 10:00 p.m. Rotating blackouts were also initiated on Monday, December 25, affecting up to 117 MW from about 5:00 a.m. to 11:00 a.m.

Seminole serves up to 1214 MW of its members' load requirements from generation that Seminole owns. The balance of the member systems' peak load

requirements are purchased under partial requirements and reserve contracts with other utilities. principally Florida Power Corporation (FPC) and Florida Power & Light (FPL). As such, there are three different load shed scenarios potentially faced by Seminole during a capacity shortfall emergency. They are (1) load shed as required for the loss of Seminole generation, (2) load shed as required of Seminole as a firm purchaser of power from FPC while they are shedding load, and (3) load shed as required of Seminole as a firm purchaser of power from FPL while they are shedding load. Each of the periods during which Seminole curtailed firm load involved some combination of these three The rotating blackouts on the Seminole system which occurred on scenarios. Saturday morning were in support of FPC's load shed requirements. Those which occurred on Sunday morning were due to the forced outage of Seminole Unit 2 (640 MW) and also in support of FPC's load shed requirements. The rotating blackouts which occurred on Sunday evening were in support of FPL's load shed On Monday morning, rotating blackouts were initiated by requirements. Seminole in support of both FPC and FPL's load shed requirements.

Although Seminole's members do not serve any interruptible or curtailable customers, they do have a total of from 50 to 70 MW of capacity in residential load management. This load management was used by Seminole on the morning of Saturday, December 23 for peak reduction. During the rotating outage periods, however, when Seminole was required to shed more load than load management could provide, the decision as to the use of load management as a part of the overall reduction strategy was left to the individual member systems. See Appendix E.

As a point of interest, the territories served by Seminoles' 11 member systems cover much of peninsular Florida, extending from the Appalachicola River to Nassau County, west to east, and from the Georgia/Florida border to Hendry county, north to south. Also, Seminole's member systems serve predominantly residential customers. Because of this geography and customer makeup, Seminole's electrical load profile for December 23-25, 1989 is highly representative of the load conditions which were experienced throughout peninsular Florida over the Christmas holidays. See Illustration 3.



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Illustration 3 compares the hourly average peak demand placed on Seminole's system during the Christmas holidays to the hourly peak demands experienced on a more typical winter day, December 14, 1989. As is shown in the left window of Illustration 3, on a typical winter day, night time electrical loads gradually decline as people sleep and home heating thermostats are set to lower temperatures. In the morning, as people awake, kick off the warm bed-covers and feel the early morning chill, they react by turning up the heat in their homes. Since most home heating in Florida is done with electricity (74.2%), this results in a very high morning peak demand on the electric system. Normally, this morning peak demand is of relatively short duration. As the sun warms the outdoor air, houses warm up, and home heating systems begin to cycle and do not have to work as hard. By mid-afternoon, electrical demands have declined significantly. In the late afternoon, this cycle reverses itself. As the sun sets and outdoor air temperatures fall, heating systems begin to kick in, and the demand for electricity rapidly increases. This results in an early evening electrical peak which, again, is normally dramatic but of short duration.

The righthand portion of Illustration 3 plots the hourly average peak electrical demand experienced by Seminole from Friday through Tuesday, December 22-26, 1989. As temperatures fell on Saturday morning, they continued to decline Saturday afternoon and on into Saturday evening. Home heating equipment continued operating throughout the day driving electrical demand with it. After a brief respite Saturday night as people slept, heating demand and, with it, electrical demand soared on Sunday morning. As the cold

temperatures stabilized on Sunday, electrical load gradually began to decline, in its cyclic pattern, until warming temperatures occurred by midday Monday. Because of the sustained low temperatures which occurred over the Christmas holidays, instead of serving "spiked" peaks of relatively short duration, Florida's utilities were faced with ever growing periods of peak demand. There are a total of 32 <u>municipal electric utilities</u> which operate in peninsular Florida. These utilities and the rotating blackouts initiated by them during the Christmas weekend are listed below. See Appendices G through S.

Initiated

Initiated

## Generating Municipal Systems

	Rotating Blackouts
	the first sector the
Fort Pierce Utilities Authority	No
Gainesville Regional Utilities	No
City of Homestead	No
Jacksonville Electric Authority	Yes
City of Key West	Yes
City of Kissimmee	Yes
City of Lakeland	Yes
Lake Worth Utilities Commission	No
Utilities Commission of New Smyrna Beach	Yes
Orlando Utilities Commission	Yes
Reedy Creek Utilities	No
City of St. Cloud	Yes
Sebring Utilities Commission	Yes
City of Starke	No
City of Tallahassee	No
City of Vero Beach	No

Nongenerating Municipal Systems

	Power Supplier	Rotating Blackouts
Alachua Bartow Bushnell Clewiston Fort Meade Green Cove Springs Havana Jacksonville Beach Leesburg Moore Haven Mount Dora Newberry	Gainesville Regional Utilities FPC FMPA All Requirements Project FPL FMPA All Requirements Project FPC FMPA All Requirements Project Glades Electric Coop FMPA/FPC FMPA/FPC	No No No No No No No No No No
Ocala Wauchula Williston	FMPA All Requirements Project FPC FPC	No No No

## PANHANDLE FLORIDA UTILITIES

<u>Gulf Power Company</u> did not initiate any rotating blackouts during the Christmas weekend. The Southern system, of which Gulf Power is a member, was in a selling mode throughout the period of December 23-25, 1989. During peak load periods on all three days, Gulf Power purchased power from the pool. Also throughout this period the Southern system was selling at least 3400 MW to peninsular Florida utilities, which is the maximum capacity that can reliably be transmitted into peninsular Florida. Had additional transmission capacity been available in Florida, Southern estimates that they could have delivered a minimum of an additional 800 MW to peninsular Florida before reaching transmission constraints within the Southern system. Additional generating capacity was available on the Southern system throughout the Christmas weekend.

Since Gulf Power and the Southern system had sufficient generating capacity to serve load during the Christmas weekend, no emergency conservation announcements to the public were made. Although Gulf did have scattered unplanned distribution outages, fewer than 5 percent of the company's customers were affected. On December 23, at 8:45 p.m., one substation transformer was interrupted for 11 minutes and was restored when a faulted 155 KV transmission line section was isolated.

<u>Alabama Electric Cooperative</u> (AEC) is a rural electric cooperative which supplies generation, purchased power, and transmission to 4 member distribution rural electric cooperative in Panhandle Florida. Neither AEC nor its member systems initiated any rotating blackouts during the Christmas holidays.

# OBSERVATIONS AND RECOMMENDATIONS

## EMERGENCY PREPAREDNESS

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<u>Recommendation:</u> The Commission should issue a PAA order requiring Florida's electric utilities to prepare a specific cold weather emergency plan for the State of Florida. The development of these plans should be coordinated by the Florida Electric Power Coordinating Group (FCG) in concert with the Public Service Commission, the Governor's Energy Office, and the Department of Consumer Affairs/Division of Emergency Management. The final Statewide plan should be codified through Commission rulemaking and included in the State of Florida Peace Time Emergency Plan.

<u>Discussion:</u> Each electric utility in Florida has an emergency plan or emergency operating procedures in place which address actions to be taken in a capacity shortfall emergency. However, these plans and procedures appear to place more emphasis on managing generation resources and curtailing load during an emergency rather than managing customer demand through public awareness prior to an emergency. It is clear that utility efforts to forewarn the public of pending blackouts during the Christmas holidays were largely ineffective.

Although existing capacity shortfall plans call for public announcements and appeals for conservation as soon as an emergency appears imminent, they lack sufficient detail about how, when, and how urgently these announcements should be made. Little distinction is made between a cold weather emergency and

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other types of capacity shortfall emergencies, such as sustained hot weather, hurricane, or fuel shortages. No distinction is made for emergencies which occur during holidays as opposed to normal working days. Procedures for contacting other emergency officials during the course of a capacity shortfall emergency are vague and inconsistent from utility to utility. While utility functions such as generation and transmission system operating procedures appear to be coordinated statewide, there does not appear to be the same level of coordination between utilities and state and local emergency personnel during a cold weather emergency.

We believe that a specific cold weather emergency plan is needed for the State of Florida. Such a plan should begin with individual utility plans. Significant enhancements to existing utility capacity shortfall plans and procedures are needed to specifically address actions to be taken in a cold weather emergency. Particular emphasis is needed in the areas of public communications prior to and during a cold weather emergency and communication, coordination, and cooperation with local and state emergency officials. Finally, a Statewide Cold Weather Emergency Plan is needed to ensure consistency among the individual utility plans and to establish paths of communication and coordination between utilities and state and local officials during a cold weather emergency.

<u>Recommendation:</u> In developing the Statewide Cold Weather Emergency Plan, utilities should establish more effective means of communicating with the public prior to and during a cold weather emergency.

<u>Discussion</u>: In fairness to the utilities, existing emergency procedures were followed during the recent holiday crisis. Despite attempts to communicate with the public prior to initiating widespread rotating blackouts, however, the public simply did not get the message. In many instances, they either were not alerted in sufficient time or not alerted with sufficient urgency to take meaningful action to mitigate the impact of the rolling blackouts which occurred during the Christmas holidays.

Clearly, the first element of a Statewide Cold Weather Emergency Plan must focus on the early identification of any cold weather threat to electric service in Florida. Most, if not all, utilities in Florida subscribe to the broadcast services of the National Weather Service and therefore know when threatening weather is approaching Florida. Generally, it appears that cold weather alerts from the National Weather Service can be expected at least 48 hours in advance of a storm's approach. (See Attachment 2) This leaves precious little time for utilities to prepare "custom-made" announcements and press packages. Consideration should be given to the development of "precanned" radio, television, and print media spots which can be left on file with local and statewide media networks. These may be updated and augmented as necessary as the threat of a cold weather emergency becomes more certain. To ensure the timely and uncensored release of these public announcements, media spots should be prepaid and published or broadcast on demand. Because of the likelihood of short lead times, emphasis should be placed on "live" media formats such as television and radio. Scrolling text at the bottom of television screens seems particularly effective.

The Statewide and individual utility plans should contain consistent, stepwise progressive levels of alert which escalate in their gravity as weather conditions worsen. For example, a Phase 1 Alert might communicate the approach of a severe cold weather front and trigger the release of initial conservation messages through the press. As the cold weather materializes, the urgency of conservation messages would be stepped up and the possibility of rotating blackouts emphasized. Local and state emergency facilities and personnel would be placed in a state of readiness. Instructions on what to do in the event of a blackout would be released, including emergency phone numbers for the utility and for local authorities. At Phase 3, when rotating blackouts are imminent, radio and television stations should be alive with blackout announcements and "scrolling" messages. By now all emergency services should have been fully activated and phone lines open to handle the inquiries from the public. By Phase 4, the actual curtailment and rotation of electric service, conservation pleas should continue to be broadcast and emergency services and contacts clearly made known.

The point of this example is not to predetermine or dictate the exact content of a Statewide Cold Weather Emergency Plan. Rather, it is intended to emphasize the need for preplanned, coordinated communication between utilities and their customers and utilities and local and state emergency personnel during a cold weather emergency. Only through this high level of communication and cooperation can the chaos, confusion and, ultimately, anger and dissatisfaction which occurred during the recent "Cold and Dark" Christmas be avoided.

<u>Recommendation:</u> In developing the Statewide Cold Weather Emergency Plan, utilities should establish uniform guidelines and priorities for interrupting firm customer load.

<u>Discussion:</u> The firm load rotation schemes currently employed by most of Florida's electric utilities differentiate only between critical loads and non-critical loads. Staff observes that a third distinction for "priority" loads may be appropriate. Critical loads are generally defined as facilities which serve the public health and welfare. Examples are hospitals, emergency medical centers, police and fire protection, and critical water and wastewater facilities. Priority loads are generally defined as individuals with special health related needs. These may range from a life support system in the home to the special heating requirements of the elderly or infirmed. Non-critical loads are generally defined as the remaining population of firm service customers.

The distinction between and treatment of "critical" loads and "priority" loads during a period of firm load shedding is not consistent from utility to utility. This should be addressed in the development of a Statewide Cold Weather Emergency Plan. Generally, the staff believes that critical loads which serve to protect the public health and welfare should not be included in utility rotation schemes. We also believe that individuals with special medical requirements such as life support systems should be given special consideration in utility rotation schemes. However, there is a need to balance the special requirements of individuals with the need to protect the long term integrity of the bulk power supply in Florida and to minimize electric service disruptions to the public as a whole. It seems prudent that

 $\mathbf{29}$ 

electrical service to customers depending on life support systems in the home should not be intentionally interrupted unless absolutely necessary. If such loads are to be subjected to rotating blackouts, utilities should be required to establish procedures to identify each customer with special in-house medical equipment and ensure that they are warned of an impending emergency which may affect their electric service. It should also be determined whether these customers have access to a back-up power supply in the home or to appropriate public health facilities. Special consideration should also be given in each utility's load shedding scheme to minimize the frequency and duration of interruptions to "priority" customers. <u>Recommendation</u>: Utilities should review the adequacy of the current telephone systems and procedures for responding to trouble calls from consumers during emergencies.

<u>Discussion:</u> As rotating blackouts were initiated statewide, utility switchboards were swamped by calls from consumers. While the utilities called in additional personnel to man the phones, there simply were not enough phone lines to handle the onslaught of calls. This also appears to have been exasperated by poor communication with other emergency personnel such as fire and police who had nothing to tell people who called them other than to refer them to the electric utility.

Utilities should evaluate the adequacy of their existing telephone systems and Technology in the telecommunications industry has improved procedures. significantly in the last few years, and equipment appears to be available in today's marketplace which may be better suited to handle the volume of calls utilities experienced during the Christmas emergency. Utilities should also review procedures which require live operators to answer trouble calls. While under normal circumstances human interaction may be preferred from a customer relations viewpoint, during an emergency it is more important that the phone be answered, even if by a recording, and that the caller's information be imparted, even if it is to a recording device. Utilities should consider using recordings to intercept phone calls that cannot be answered due to These recordings could advise customers of the general state of volume. affairs during an emergency and give instructions to either continue holding or leave a brief and concise message indicating the problem they are experiencing.

## CONSERVATION

<u>Recommendation:</u> Utilities should enhance current public education programs to better inform customers of the benefits of conservation in mitigating the adverse affects of cold weather.

It is obvious from the actions of consumers during the Discussion: Christmas cold weather emergency that utilities have not been entirely successful in their efforts to educate the public. The numerous incidents of overloaded distribution lines and transformers which occurred as service was restored to homes after controlled feeder rotations is indicative of the lack of public understanding of how the electric system works and why. Electric distribution systems are designed to withstand a certain amount of simultaneous peak loading. Normally, however, some amount of diversity exists among the major home appliances, such as heating equipment, being served by a distribution circuit. During the extended cold weather that Florida experienced over the Christmas weekend, there was very little diversity in electrical home heating loads. Under more "normal" cold weather conditions, while a certain amount of circuit overloading might be expected, on the whole the distribution systems of the utilities would probably have held up. With home heating interrupted during rotating blackouts, however, heat loss from homes was accelerated. As service was restored, home heating systems all came on at once operating at full blast. The resulting surge placed on the electrical system quickly overloaded distribution circuits and in some cases actually melted distribution lines and destroyed neighborhood transformers. The consequences were extremely long outage times. Phone lines were jammed with outage reports and utilities scrambled to route trouble crews to affected

areas. Much of this might have been avoided had consumers been better informed as to what to expect and what to do during extreme weather conditions. Such simple advice as: "Turn down thermostats, wear warm clothing, and if the power does go out, turn off all electrical heating loads until a few minutes after service is restored so you can be sure to have heat again." would suffice.

Too often, utility informational advertising appears aimed more at "image" enhancement or "load" building than at promoting cost-effective conservation. As the saying goes: "The best offense is a good defense". An informed public, knowledgeable in the ways of energy conservation, is perhaps the most valuable resource available to utilities faced with generation and distribution equipment stretched to their limits. Systematic and continuous consumer education on the effects of severe weather on weather sensitive loads in Florida is of paramount importance.

<u>Recommendation</u>: Utilities should continue to implement all cost-effective conservation programs, including those that promote the cost-effective use of natural gas in the residential sector to moderate Florida's dependence on electric heating.

<u>Discussion:</u> According to 1986 end use statistics compiled by the staff, 74.2 percent of all home heating in Florida is done with electricity. Only

8.4 percent of home heating is done with natural gas. Because of this reliance on electricity for home heating, Florida is particularly exposed to the surge and overload conditions experienced on local distribution facilities and the peak demands placed on generating equipment during severe cold weather like that which occurred over the Christmas holidays.

Natural gas is a clean, efficient and, in many instances, a cost-effective alternative to the use of electricity for home heating. According to a study prepared for the Commission by Howard Kuhns in 1982, from central Florida through north Florida, natural gas heating during the winter coupled with high efficiency air conditioning equipment for use during the summer appears to be the most cost effective approach to home climate control. (See Attachment 3) If these results continue to be valid, and staff believes that they are, it would appear prudent for Florida's electric utilities to consider the role natural gas usage might play in mitigating the volatility of winter electrical peaks in Florida. Where natural gas is available for use in residential subdivisions, electric utilities should include natural gas use in their conservation plans where such is a cost effective means of reducing peak demand and the need to construct expensive new power plants.

The topic of electric utilities promoting the cost-effective use of natural gas is currently being pursued in Docket No. 890737-PU, Implementation of Section 366.80-.85, F.S., Conservation Activities of Electric and Natural Gas Utilities. In this docket, the Commission has ordered electric and gas utilities to develop and file cost-effective conservation programs for the

Commission's review and adoption. Electric utilities have been asked to develop cost-effective programs which promote the use of natural gas or explain why such programs cannot be developed. In response, the electric utilities have challenged the Commission's authority to require them to promote the use of natural gas. The electrics contend that this is contrary to the Florida Energy Efficiency and Conservation Act, Sections 366.80-.85, Florida Statutes, and that the Commission's order violates their First Amendment rights to freedom of speech. Legal briefs have been filed and the Commission is scheduled to consider these arguments at the February 6, 1990 Agenda. <u>Recommendation:</u> Utilities should work in concert with the Commission and the Department of Community Affairs to review the Florida Building Code and the practice of using electric strip heating in Florida homes.

<u>Discussion</u>: As has been stated, a total of 74.2 percent of all Florida homes are heated with electricity. Of the homes heated electrically, 77.2 percent use electric resistance strip heat. In this type of heating electric current is run through a high resistance wire and the friction caused by the impeded electrons heats the wire. A fan is then used to blow air over the heated wire thereby circulating the warmed air and heating the home.

Electric strip heating is the most inefficient means of heating a home. Electric heat pumps and natural gas heating systems, for example, are two to three times as efficient as electric strip heat. But because of its low installed cost, the use of electric strip heat is widespread throughout Florida. With the adoption of the 1986 revisions to the Florida Building Code, significant restrictions have been placed on the use of electric strip heat in new homes located in north Florida and, to some extent, central Florida. However, electric strip heat is still widely used in new homes in south Florida. Also, a large percentage of existing homes throughout Florida approximately 57 percent of existing homes use electric strip heat.

Because of this high saturation, staff believes that utilities should continue to pursue cost-effective alternatives to electric strip heat in their service

areas. Further, the Florida Building Code should be reviewed to determine whether a more aggressive stance may be taken with respect to the development and enforcement of building standards applicable to new construction, with focus on south Florida, and retrofit applications to existing homes throughout Florida.

## GENERATING UNIT PERFORMANCE

<u>Recommendation</u>: The operating performance of the investor-owned utility generating units during the Christmas cold weather emergency should be reviewed further as part of the Commission's Generating Performance Incentive Factor (GPIF) review in the Fuel and Purchased Power Cost Recovery Clause proceedings.

Discussion: According to statistics provided by the utilities in the 1989 Planning Hearing 2D Year Plan, as of December 1, 1989, the State had access to a total of 33,973 MW of generating capacity, 2,400 MW of firm purchased power from the Southern Company, and 247 MW of generation by Qualifying Facilities. for a total of 36.620 MW capacity. Based on the forecasted winter peak of 29,752 MW, Florida utilities had a planned reserve margin of 23 percent. However, during the Christmas weekend an average of 7,900 MW of capacity was unavailable to serve peak load. Based on utility filings, approximately 3,566 MW of generation was unavailable prior to and during the Christmas weekend due to planned or forced maintenance. Therefore, it appears that approximately 4,333 MW of generation was affected by unplanned outages or deratings during the Christmas weekend. Because of the number of outages, staff has not been able to meaningfully analyze each of these outages in this report. As such, we suggest that these outages be reviewed in further detail in the Fuel Adjustment proceedings. The following recommendations highlight some of staff's concerns in this area.

<u>Recommendation:</u> Utilities should review their power plant winterization plans and procedures to determine whether critical control lines can be better insulated to protect them from freezing conditions.

<u>Discussion:</u> A number of generating plant outages and deratings which occurred during the extended cold weather occurred when boiler feedwater sensing lines and other critical water lines froze within the plant. This occurred at the JEA/FPL St. Johns Units 1 and 2 (1248 MW), FPL's Martin 1 (790 MW) and Sanford 3 (139 MW), Seminole's Unit 2 (640 MW), and Lakeland/Orlando McIntosh 3 (340 MW). Winterization plans and procedures should be reviewed at each of these facilities.

<u>Recommendation</u>: Utilities should review power plants which use light oil as a primary fuel or back-up fuel during curtailments of natural gas to determine if existing fuel filter systems are adequately designed to ensure uninterrupted fuel flow during cold weather.

<u>Discussion:</u> A number of generating plant outages and deratings which occurred during the extended cold weather occurred when oil fuel filters became clogged and the unit had to be taken off-line to clear or replace the filters. This occurred at FPC's Debary P6 (55 MW), Intercession City Pl (57 MW) and P3 (57 MW), and Suwannee P2 (65 MW); FPL's Port Everglades and Fort Lauderdale Gas Turbines (1458 MW); Kissimmee's Diesel Unit 16 (2 MW), and Orlando's Indian River CTA (96 MW).

Fuel delivery systems at these plants should be reviewed to determine whether design improvements can be made to improve the reliability of fuel delivery from fuel storage tanks to the power plant. Dual fuel lines and filters should be installed where practicable.

<u>Recommendation</u>: Utilities should pursue alternate fuel capabilities at generating plants which currently burn only natural gas which is subject to curtailment during cold weather.

<u>Discussion:</u> Because of home heating requirements in the rest of the nation during the Christmas holidays, non-firm gas deliveries to Florida power plants were curtailed from Friday, December 22, until Tuesday, December 26, 1989. At many of the generating plants in Florida which burn natural gas as a primary fuel, light oil is used as a back up. However, due to current environmental constraints, the use of light oil is not permitted at some plants. As a consequence, when non-firm natural gas supplies were curtailed on Friday, December 22, the following generating plants were shut down: FPL's Cutler 5 (68 MW) and Cutler 6 (131 MW); Gainesville's Deerhaven GT 1 (18 MW) and GT2 (18 MW); and Tallahassee's Purdom GT 1 (12 MW) and GT 2 (12 MW).

259

Utilities should investigate the possibilitiy of obtaining environmental waivers to burn light oil at these facilities during capacity shortfall emergencies. Additionally, pressure should be brought to bear on the Federal Energy Regulatory Commission to expedite their review and approval of the

Phase 2 expansion of the Florida Gas Transmission (FGT) pipeline in Florida. Estimates from FGT are that had this additional capacity been available during the Christmas holidays, Florida utilities could have contracted for adequate supplies of firm gas and transported it into Florida. The curtailments which occurred at Florida power plants would then not have been necessary. See Attachment 4.

<u>Recommendation:</u> Utilities should review their plans for the reactivation of generating units currently on extended reserve cold stand-by.

<u>Discussion:</u> During the Christmas cold weather the following generating units were on extended reserve cold stand-by: FPL's Riviera 2 (71 MW); TECO's Hookers Point 1-5 (206 MW); Jacksonville's Southside 1-3 (107 MW) and Northside 2 (262 MW); Lakeland's Larsen 4-7 (119 MW) and Larsen GT 1-3 (39 MW); and Tallahassee's Purdom 1-4 (32 MW). On Saturday, December 23, the City of Lakeland was able to return Larsen 7 (51 MW) to service, and on Sunday, December 24, Larsen 6 (25 MW) was returned to service.

Current utility plans call for most of the units on extended reserve cold standby to be returned to service during the early to mid 1990's. These units were placed on cold standby because of the high cost of oil and because of adequate reserve margins at the time. In light of the capacity shortfalls which were experienced during the Christmas weekend, these plans should be revisited. Where practicable, cold standby units should be returned to service earlier, or their status should be enhanced from a state of "cold" standby to "hot" standby.

<u>Recommendation:</u> The outages which occurred at the Turkey Point 3 and 4 nuclear units should be reviewed in more detail in the Fuel Adjustment Clause.

<u>Discussion:</u> Turkey Point 4 (688 MW) tripped off line at 11:14 p.m. on Saturday, December 23 as a result of a short circuit which occurred in control circuits to the unit's main steam isolation valve. The problem was found to be due to corrosion of terminal boards which control the unit's main steam isolation valve. The unit was not returned to service until 6:50 a.m. Thursday, December 28. Because of the forced outage experienced at Turkey Point 4, FPL decided for safety reasons to shut down and inspect Turkey Point 3. Turkey Point 3 (688 MW) was taken off line at 1:36 a.m. on Monday, December 25. During the safety inspection which ensued, similar corrosion of the terminal boards controlling the main steam isolation valve were detected. It was determined, however, that the unit could be returned to service and it was brought back on line at 8:52 a.m. on Monday, December 25.

The reason for the corrosion found in the terminal boxes at both units is not known at this time. The Nuclear Regulatory Commission (NRC) is investigating the problem. The Commission should monitor the review by the NRC and address any issues of prudence which may arise from it in the Fuel Adjustment Clause.

41-A

## NATURAL GAS SUPPLIES

<u>Recommendation:</u> The Commission should encourage the Federal Energy Regulatory Commission to expedite its review and approval of the Florida Gas Transmission (FGT) Settlement Docket on the issue of open access and allow the Phase II expansion of the FGT pipeline into Florida to proceed.

<u>Discussion:</u> FGT's open access docket and the expansion of the FGT pipeline has been in litigation before the FERC for about three years. The parties have agreed on most issues. All that remains is for FERC to hear and resolve some minor rate structure issues and update their Environmental Impact Assessment. The Florida Commission has intervened in the docket. We should encourage FERC to expedite their review.

The Phase II expansion will increase natural gas supplies in Florida by approximately 100 MMCF per day. Under the FGT open access settlement agreement, Florida utilities would be able to contract for firm gas in the field and transport that gas to power plants in the state without the constant threat of interruption. It appears that gas supplies were available during the Christmas cold weather emergency, and had Florida had the pipeline capacity to transport it, Florida Power & Light, and perhaps other Florida utilities, would not have suffered interruptions to their gas-fired power plants during the Christmas holidays.

## GENERATION AND TRANSMISSION PLANNING

<u>Recommendation:</u> Utilities should reflect the impact of the cold weather experienced during the Christmas holidays in their load and energy forecasts and generation and transmission expansion plans.

<u>Discussion</u>: The Commission opened Docket No. 890779-EU in June 1989 to investigate the adequacy of the electrical transmission grid in north Florida. This docket was originally opened to determine whether additional transmission capacity was needed to avoid transmission bottlenecks projected to occur in north Florida in the mid 1990's. The effects of the rotating blackouts which occurred during December 23-25, 1989 should also be considered in this docket.

Specifically, the Southern companies has stated that during the cold weather emergency experienced in peninsular Florida, the Southern system had generating capacity to sell in addition to the 3400 MW already being sold to peninsular Florida utilities. Southern estimates that had additional transmission capacity been available in Florida, Southern could have sold an additional 800 MW to peninsular Florida before encountering transmission limitations on the Southern system. Therefore, one issue that needs to be addressed in Docket 890779-EU is whether additional transmission lines should be built by peninsular Florida utilities to take advantage of emergency power purchases from the Southern system during times of capacity shortfall in the state.

The Commission has also opened Docket No. 900004-EU and 900004-EU-A as part of our ongoing planning hearings to review the long range load and energy forecasts and generation and transmission plans of the utilities in Florida. The effects of the December 23-25, 1989 cold weather should be taken into consideration in the utility plans and forecasts to determine the need for base load, intermediate, and peaking capacity in Florida.

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# Attachment 1

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Fletcher Building 101 East Gaines Street Tallahassee, Florida 32399-0850

FLORIDA PUBLIC SERVICE COMMISSION

#### MEMORANDUM

December 26, 1989

TO : JOE JENKINS, DIRECTOR OF ELECTRIC AND CAS FROM: JOE McCORMICK, CHIEF OF GAS REGULATION

RE : GAS UTILITY OPERATIONS DURING CHIRISTMAS 1989 COLD WEATHER

Despite supply curtailment by Florida Gas Transmission, the gas industry had only minor disruptions of firm service during the last few days of cold weather. Those were caused, almost entirely, by rolling brownouts of the electric utilities.

Interruptible customers were curtailed from late Friday through today because of the freezing of wells in southern Texas and in Louisiana. This problem affected the whole nation, not just Florida. Here, the citrus industry was hit hardest by curtailment. Because of the freeze, they are processing 24 hours a day and have had to use more expensive backup fuel.

Curtailment was not a capacity problem, but a short term supply problem caused by extreme weather conditions in the gas fields. As temperatures in the gas fields come back up and frozen wells begin flowing, full service is being restored. Priority 5, which includes much of the citrus service was coming back on at noon today. Lower priorities will come back on as soon as gas is available.

For firm gas customers, electric utilities' rolling brownouts affected the operation of gas. furnaces. Problems: were of two types: 1) Electric controls on gas furnaces cause them to stop running when the power goes off. They all come back on at once when electricity is restored. In some areas where power was off for a fairly long time, all gas furnaces coming back on at once drew down the gas pressure in distribution mains, causing a few customers to lose service. Sixteen customers in Brevard County and two in Orlando had to have relight service. 2) Some furnaces have safety features that require manual reset when electricity has been disrupted. This entailed service calls by the gas company to get the furnace running, again. St. Joe Natural Gas Company's reported this problem in its service area.

cc: Bob Trapp, Assistant Director, Division of Electric & Gas Bureau of Gas Regulation

#### FLORIDA PUBLIC SERVICE COMMISSION

Fletcher Building 101 East Gaines Street Tallahassee, Florida 32399-0850

#### <u>HEMORANDUM</u>

January 22, 1990

TO : JOE JENKINS, DIRECTOR OF ELECTRIC AND GAS FROM: JOE McCORMICK, CHIEF OF GAS REGULATION RE : NORTHWEST FLORIDA GAS OUTAGES - CHRISTMAS 1989

Panhandle gas utilities supplied by United Gas Pipeline did experience service interruptions over Christmas. Each of the four utilities contacted lost some firm customers due to a large pressure drop on United's system. This was reported to be due, in part, to some of United's large direct service interruptible customers not curtailing load quickly enough when asked to do so by United. After that, United was not able to "catch up" and get the system back up to adequate operating pressure through the weekend.

The City of Milton is at the end of a United line and had the greatest problem from low pressure. They lost service to 329 houses in the Cape Hart housing area, which I understand is off-base military housing. Service was lost due to low pressure from 1:30 - 5:30 p.m Saturday, December 23 and again from 10:00 p.m. to 2:30 a.m. Saturday night/Sunday morning. Sunday, December 24, from 5:00 to 10:00 a.m. the area was off due to complete loss of pressure.

Energy Services of Pensacola reported that they curtailed interruptible customers about 3:00 p.m., Friday. Sunday, United called to say they were losing pressure at Milton. A pressure drop on ESP's feeds from United then caused ESP to lose about 240 customers during the day Sunday, December 24. ESP reported that no customers were lost, other than during the day Sunday.

Escambia County Utilities Authority lost individual customers for a few hours at a time from Friday through Sunday. When United began to lose pressure, ECUA began to supplement natural gas with propane-air mixture. Some farm taps, small regulator stations serving some individual customers, froze up. In each case, once the farm tap was thawed, service was restored.

Okaloosa County Gas District reported that Whiting Field voluntarily cut back its load and Eglund AFB cut its system over to backup fuel. As a result, Okaloosa did not lose any firm customers.

The investor-owned gas utilities, West Florida Natural Gas and St. Joe Natural Gas are served by Florida Gas Transmission. They had no losses, other than those associated with electric blackouts.

cc: Bob Trapp, Assistant Director, Division of Electric & Gas Bureau of Gas Regulation

# Attachment 2

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FLORIDA EXCEPT NORTHWEST EXTENDED FORECAST NATIONAL WEATHER SERVICE MIAMI FL 615 AM EST THU DEC 21 1989

.SATURDAY THROUGH CHRISTMAS MONDAY

VERY COLD ARCTIC AIR WILL COVER THE PENINSULA AND KEYS SATURDAY AND SUNDAY WITH ONLY A SLIGHT MODERATION CHRISTMAS MONDAY. FAIR AND QUITE COLD THROUGHOUT THE PERIOD EXCEPT BECOMING CLOUDY SOUTHEAST COAST AND KEYS CHRISTMAS. QUITE WINDY SATURDAY AND SUNDAY. A HARD FREEZE LIKELY NORTH ALL THREE MORNINGS... FREEZING TEMPERATURES INTO CENTRAL SATURDAY...COLDEST STATEWIDE SUNDAY MORNING WITH HARD FREEZE EXTENDING TO CENTRAL AND NEAR FREEZING TEMPERATURES TO SOUTHEAST COAST.

LOWS ALL THREE MORNINGS IN THE TEENS NORTH...LOW TO MID 20S CENTRAL AND UPPER 20S TO LOWER 30S SOUTH EXCEPT NEAR 40 SOUTHEAST COAST SATURDAY AND MONDAY AND IN THE 50S KEYS. HIGHS...NORTH IN THE 30S SATURDAY AND 40S SUNDAY AND CHRISTMAS...CENTRAL 40S SATURDAY AND 50S SUNDAY AND CHRISTMAS...SOUTH 50S SATURDAY AND SUNDAY AND 60S MONDAY...KEYS NEAR 60 SATURDAY AND 60S SUNDAY AND MONDAY.

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SPECIAL WEATHER STATEMENT NATIONAL WEATHER SERVICE MIAMI FL 1100 AM EST THU DEC 21 1989

--- ARCTIC AIR TO COVER FLORIDA OVER THE HOLIDAY WEEKEND...

L INDICATIONS ARE STILL THAT THE RECORD BREAKING ARCTIC AIR MOVING INTO THE SOUTH TODAY AND TONIGHT WILL COVER FLORIDA OVER THE HOLIDAY WEEKEND.

AT THE CURRENT TIME MINIMUM TEMPERATURES ARE FORECAST TO BE IN THE TEENS OVER MUCH OF NORTH FLORIDA SATURDAY AND SUNDAY MORNING WITH TEMPERATURES IN THE 20S OVER CENTRAL FLORIDA AND 30S OVER SOUTH FLORIDA EXCEPT 40S UPPER KEYS TO 50S LOWER KEYS. DAYTIME TEMPERATURES SATURDAY WILL NOT RISE MUCH ABOVE FREEZING IN THE EXTREME NORTH AND BE MOSTLY IN THE 40S TO 50S ELSEWHERE. TEMPERATURES WILL BE A LITTLE WARMER ON CHRISTMAS BUT STILL WELL BELOW NORMAL.

THE ARCTIC AIR WILL BE ACCOMPANIED BY STRONG WINDS ON SATURDAY AND SUNDAY PRODUCING WIND CHILLS SELDOM EXPERIENCED IN FLORIDA, DEPENDING ON THE EXACT TRACK OF THE CENTER OF THE LARGE SURFACE HIGH PRESSURE AREA TEMPERATURES COULD APPROACH THE RECORD BREAKING TEMPERATURES WHICH OCCURRED AROUND CHRISTMAS OF 1983.

ALL FLORIDA RESIDENTS SHOULD BE THINKING ABOUT PRECAUTIONS TO TAKE FOR THESE RATHER EXTREME CONDITIONS. RESIDENTS OF SOUTH FLORIDA WHO WILL BE TRAVELING UPSTATE FOR THE WEEKEND SHOULD BE PREPARED FOR CONDITIONS EXPECTED THERE.

... COLD WEATHER PRECAUTIONS FOR FLORIDIANS...

1. LOCAL PUBLIC OFFICIALS AND VOLUNTEER AGENCIES SHOULD PREPARE SHELTERS FOR PEOPLE WHO MAY NEED SHELTERING DURING THESE SEVERE CONDITIONS.

WRAP EXPOSED WATER PIPES IN THOSE AREAS WHERE THE TEMPERATURES ARE FORECAST 10 BE WELL BELOW FREEZING FOR SEVERAL HOURS.

3. CHECK THE COOLANT SYSTEM OF AUTOMOBILES AND TRUCKS FOR SUFFICIENT ANTIFREEZE TO PROTECT THEIR ENGINES AND COOLANT SYSTEM WHERE WELL BELOW FREEZING TEMPERATURES ARE EXPECTED.

4. ANYONE PLANNING OUTDOOR ACTIVITIES SHOULD CONSULT THE LATEST FORECASTS BEFORE VENTURING OUT. TOGETHER WITH THE LOW TEMPERATURES THE STRONG WINDS WILL CAUSE WIND CHILLS WHICH COULD PRODUCE HYPOTHERMIA IF TOO MUCH TIME IS SPENT OUT WITHOUT ADEQUATE PROTECTION.

5. CHECK HEATERS FOR SUFFICIENT VENTILATION AND KEEP FLAMMABLE MATERIAL AWAY FROM OPEN FLAMES, MANY DEATHS OCCUR IN THE SOUTH...INCLUDING FLORIDA...DURING COLD WEATHER OUTBREAKS BECAUSE OF INSUFFICIENT VENTILATION OR FAULTY HEATERS LEADING TO FIRES OR CARBON MONOXIDE POISONING.

6. IN ADDITION TO AGRICULTURAL INTERESTS HOMEOWNERS SHOULD BE PREPARED TO PROTECT TENDER PLANTS AND TREES.

7. HOUSEHOLD PETS SHOULD BE BROUGHT INDOORS AND LIVESTOCK AND OTHER ANIMALS SHOULD BE PROPERLY PROTECTED FOR THE EXPECTED CONDITIONS.

ADDITIONAL STATEMENTS WILL BE ISSUED BY LOCAL NATIONAL WEATHER SERVICE OFFICES AS THE COLD AIR PUSHES INTO FLORIDA TONIGHT AND FRIDAY.

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# Attachment 3

REVISED TECHNICAL REPORT ON RESIDENTIAL ENERGY CONSUMPTION AND PEAK DEMAND CAUSED BY THREE MAJOR SYSTEMS AIR CONDITIONING, CENTRAL HEATING AND WATER HEATING

> PREPARED FOR THE FLORIDA PUBLIC SERVICE COMMISSION JOSEPH CRESSE, CHAIRMAN GERALD. L. (JERRY) GUNTER SUSAN WAGNER LEISNER JOHN R. MARKS, III KATIE NICHOLS

BY HOWARD KUHNS, CONSULTING ENGINEER 8895 NORTH MILITARY TRAIL BUILDING D, SUITE 201 PALM BEACH GARDENS, FLORIDA 33410

JANUARY, 1982

# TABLE OF CONTENTS

## Preface

I.	Scope, Organization, Executive Summary,
	Coordination With Other Measures,
	Theories, Implementation

II. Air Conditioning and Heating Energy Consumption

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- III. Air Conditioning and Heating Peak Demand
- IV. Water Heating

## APPENDICES

- A. Background for Energy Calculations
- B. Example Economic Case

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- C. Example Demand Points Calculation
- D. Future Residential Construction
- E. Florida Model Energy Code For Building Construction

## PREFACE

# THE ISSUE AT HAND

During the next 15 years, 3 million new homes will be established in Florida. These new homes will require the construction of additional power plants, at great expense. Should the needs for additional electrical generation be met solely by adding new plants, or should part of the requirements be met through energy conservation? If each new home is built better, the kilowattt hours of energy and the kilowatts of peak demand can be reduced substantially. This study indicates that the Florida consumer will be better off to have a better home.

The Florida Energy Code offers the most viable and effective mechanism to bring about these improvements to new homes.

The effects will be far reaching, because the benefits of energy conservation in buildings grow exponentially. Small improvements placed in each new building will continue to save energy and yield peak reductions for the life of the building and the life of the system. At the same time, the number of new buildings grows each year. Over a period of years, the resulting benefits become large. Increasing prices for energy add to the process.

As one example, consider how much energy and expenditure can be avoided if 70% of the new homes built in Florida between 1982 and 1997 possess air conditioning systems with efficiency ratios of 9.5 instead of 7.5 and these homes use 75% of the energy shown in chapter 2 of the report. The next table depicts how many kilowattt hours will not be consumed and how much money will not be spent.

54

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YEAR	CUMULATIVE NUMBER OF NEW HOMES 100%	MILLIONS OF KWH NOT USED EACH YEAR 70% *	MILLIONS OF DOLLARS NOT SPENT EACH YEAR (70%)*	MILLIONS OF DOLLARS NOT SPENT CUMULATIVE
1982	174,600	218	\$ 14	\$ 14
1983	349,000	437	32	46
1984	524,000	655	52	98
1985	698,000	874	76	174
1986	873,000	1,092	111	285
1987	1,047,000	1,310	133	418
1988	1,222,000	1,529	167	585
1989	1,397,000	1,736	204	789
1990	1,571,000	1,957	243	1,032
1991	1,746,000	2,184	286	1,318
1992	1,921,000	2,402	324	1,642
1993	2,096,000	2,621	382	2,024
1994	2,270,000	2,838	435	2,459
1995	2,445,000	3,056	490	2,949
1996	2,619,000	3,275	550	3,499
		-		
1997	2,794,000	3,493	612	4,111
TOTALS		29,677	\$ 4,111.0	

\* 70% of the residences are shown instead of 100%, because the energy code can not be expected to be applied to all residences.

It can be seen, that if air conditioners are improved by the one step shown, citizens of Florida will forego the use of almost 30 billion kilowatt hours and will not spend 4.1 billion dollars on this energy, during the next 15 years.

In a similar manner, peak demand and resultant construction of power plants can be dramatically affected. Chapter 3 of the report shows that, during the next 10 years, a half million kilowatts of peak demand can be avoided by building homes with 10% lower peaks demands.

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# C H A P T E R I SCOPE, ORGANIZATION, AND EXECUTIVE SUMMARY, COORDINATION WITH OTHER MEASURES, THEORIES, IMPLEMENTATION

# SCOPE

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The purpose of this study is to calculate the cost effectiveness to the Florida consumer of the three largest residential energy consuming systems and to calculate the peak demand loads for these systems.

The study can then be used as a basis to modify the Florida Model Energy Code for Building Construction, and as a basis for further studies to establish demand reduction and energy reduction programs.

The configurations studied include:

New Residences: This report applies only to new residences. Some of this data can be applied to existing residences, but must be done so with care. For example, an existing house constructed before the energy code would be expected to consume more energy than shown herein. Generally, the cost of replacing an existing air conditioner with an upgraded model would cost more for an existing house than the upgrade costs shown here.

Climate Zones: The state is divided into three climate zones which are designated North, Central and South. Section 3 of the Energy Code lists the counties included in North (1, 2 and 3), Central (4,5 and 6) and South (7,8 and 9) zones. Weather data for Jacksonville, Tampa and Miami was utilized.

Systems: The systems studied are systems commonly constructed as part of a residence, including central air conditioning, central heating, and water heating.

Air conditioners studied are all electrical, air cooled, under 65,000 BTUH, with air duct systems.

Central heating systems include electrical resistance strips, air cooled heat pumps, and natural gas furnaces. All share the air conditioning duct system.

Water heating systems include electrical resistance, solar with resistance supplement, heat recovery units which reclaim heat from air conditioning, dedicated heat pumps, and natural gas.

56 <sub>I-1</sub>

Residential Configurations: Five types of residences are analyzed:

800 square foot single family 1600 square foot single family 2400 square foot single family 1600 square foot multi-family 600 square foot mobile home

Appendix A shows house plans and statistics for these residences.

ORGANIZATION AND APPROACH

This report is organized into four chapters and five appendices.

Chapter I contains the Scope, Organization, and the Executive Summary.

Chapter II contains the analysis of air conditioning and heating systems energy consumption.

Chapter III shows a method of limiting peak demand in new construction. The method is a "points" method which can be incorporated into the Energy Code.

Chapter IV covers water heating data.

Appendix A describes the assumptions which were used for the energy calculations.

Appendix B contains an example case of the five year economic analysis.

Appendix C takes the reader through an example peak points calculation.

Appendix D projects construction trends and shows the predictions used in the chapters.

Appendix E is a copy of the 1980 Energy Code now in effect.

EXECUTIVE SUMMARY

The target year is 1982. This will be the first year in which new and higher requirements can be put forth in the Energy

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Code. Therefore, the five and ten year durations used as the bases for calculations, begin with 1982.

This report contains information which can be used to calculate cost effectiveness under any conditions of amortization period, interest rate, etc. However, three scenarios have been calculated herein and are based on the benefits and costs for 5 and 10 year periods; showing accumulation of annual costs and a present worth scenario for 10 years. The building industry views 5 years as a criteria because the average Florida resident relocates in 5 years.

AIR CONDITIONING AND CENTRAL HEATING:

The analysis shown in Chapter II was used to generate the bar graphs I-A through I-O, I-AA through I-OO, and I-AA through I-OO. These graphs depict the five year and ten year accumulated savings or loss for the North, Central and South zones, for the five residence configurations and for 100% usage and 50% energy usage.

The solid black bars depict savings or losses as a result of the Florida citizen making full use (100%) of the air conditioning and heating systems. Similarly, the cross hatched bars show savings or losses resulting from 50% usage.

The degree of use is all-important when considering cost effectiveness. For example, the most cost effective system for a person who runs the air conditioner constantly will be a high efficiency unit. On the other hand, someone who rarely uses air conditioning or who has an unusually efficient structure will be better off, financially, with a low efficiency system.

The bars on the graphs show 100% and 50% usage of the systems. The condition which should be used as a basis for Code minimum requirements will be between 50% and 100%. The recommendations herein are based on the midpoint of 75%.

On each graph, the first three sets of bars are for systems with electric strip heating and air conditioning efficiencies of 8.5, 10.0, and 11.5.

The next two sets are for heat pumps which have efficiencies of 6.8 and 8.5 in the cooling mode and COPS of 2.3 and 2.6 in the heating mode.

The last three sets are for natural gas heating and air conditioning efficiencies of 6.8, 8.5, and 10.0.

58 <sup>I-3</sup>

The observations and recommendations are based on embedded kilowatt hour costs. Power plant construction deferrals, which come about because of peak demand reductions will be presented in a separate report.

NORTH FLORIDA OBSERVATIONS: (Refer to graphs I-A through E, I-AA through I-EE and I- $\underline{AA}$  through I- $\underline{EE}$ .

Because of the high heating loads in the north, the gas heating bars show highest savings in all residences. Heat pumps are significantly cost effective in all the single family houses, but show a loss for multi-family. The low efficiency 6.8 heat pump is more cost effective than the higher 8.5.

Heat strips are least cost effective. In North Florida, small houses have high percentages of heat strips. DVCA statistics show the following percentages.

1981-- NORTH FLORIDA NEW HEATING SYSTEMS BY PERCENT

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RESIDENCE	SIZE		STRIPS		H. PUMP	GAS
Less than	1200	SF	548	-	28%	18%
1200-1600	SF		32		50	18
1600-2000	SF		27		56	17
Over 2000	SF		12		78	09
		(Mobile	homes exclude	d)		

It can be seen that, for small homes, present construction practices result in three times as many inefficient strips as efficient gas systems. The larger homes which are occupied by more affluent citizens have six times as many heat pumps as resistance strips.

The inefficiency of strips cannot be compensated in the North by high efficiencies on the cooling side.

In every case examined, resistance strips are the least beneficial mode of heating.

On the air conditioning side, heat pumps with the low efficiency rating of 6.8 are more cost effective than the higher ratings. This may change in future if the costs for higher efficiency equipment come down.

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Mobile homes are a special case. Energy consumption levels are so low that improvements in efficiencies (beyond EER= 6.8) cannot be justified. Keep in mind that new mobile homes are being considered here which meet HUD requirements for insulation. Many existing mobile homes were built without insulation and are unusually inefficient.

CENTRAL FLORIDA OBSERVATIONS: (Refer to graphs I-F through J, I-FF through JJ, and I-FF through I-JJ.)

In Central Florida, heating considerations are so relevant that gas systems offer the best return. Gas systems with air conditioning EERs of 8.5 to 10.0 are most beneficial.

Straight cool systems with resistance strips are the next most effective configuration with EERs of 8.5 to 10.0.

Heat pumps are cost effective with an EER of 6.8.

Mobile homes are a special case. Improvements in equipment efficiencies cannot be justified.

SOUTH FLORIDA OBSERVATIONS: (Refer to graphs I-K through O, I-KK through OO and I-KK through I-OO.)

In South Florida, gas systems are cost effective in single family homes, but represent a loss in the multi-family model.

Straight cool systems with resistive strip heating are the most effective, with an EER of 10.0.

Heat pumps are not a good buy in any case studied.

Mobile homes again are a special case with no equipment upgrading justified.

WATER HEATING OBSERVATIONS: (Refer to tables IV-C through IV-H)

The tables show the 5 and 10 year costs of water heating. Systems are listed in order, from highest costs to lowest:

- 1. Electrical resistance
- 2. Dedicated heat pump
- 3. Heat recovery unit on air conditioner
- 4. Heat recovery unit on heat pump
- 5. Solar with supplementary resistance
- 6. Natural gas

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In North Florida, solar is less effective than a heat recovery unit on a heat pump.

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RECOMMENDATIONS FOR THE ENERGY CODE:

## AIR CONDITIONING:

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In order to comply with the legislative mandate to set code minimum efficiencies at the point most cost effective for Florida citizens, the Energy Code minimums must be raised to an EER (or SEER) of 10 for straight cool systems. It is recommended that the following schedule be set.

	EFFECTIV	E DATES
EQUIPMENT DESCRIPTION STRAIGHT COOL	1982 EER or SEER	1984 EER or SEER
Air cooled split system,	8.5	10.0

Air cooled package system 8.0 9.5

Before 1984, a study must be conducted to determine requirements for latent heat capacities. Air conditioners with EERs over 9.5 may not have adequate capacity to remove moisture and lower the humidity to comfortable levels. The minimum capacities must, therefore, be determined and placed in the code.

RESISTANCE HEAT STRIPS:

Resistance strips should be disallowed in North Florida, except with heat pumps. In South and Central Florida, resistance strips are economical for the consumer based on embedded kilowatt energy costs. Reductions in strips may be justified on the basis of deferred power plant construction. (Report supplement)

HEAT PUMPS:

Heat pumps with an EER of 6.8 are beneficial in North and Central Florida, but cannot be justified in South Florida on the basis of embedded costs to the consumer.

61

I-6

## The prescriptive measures recommended are:

- Limit sizes of supplementary electrical heat strips in North and Central Florida to one kilowatt per ton.
- 2. In South Florida zones 8 and 9, supplementary heat strips would not be installed, except in cases where health requirements dictate otherwise.
- 3. Supplementary heat strips are to be operated with an outdoor thermostat.

## GAS HEATING:

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Natural gas is not universally available, so the Code cannot set prescriptive minimums. However, the literature and seminars produced in conjunction with the Code should show the benefits and costs of gas.

POINT SYSTEM:

It is recommended that the base point requirement in the Code be changed from 100 points to 85 points in order to maintain good construction practices for the envelope.

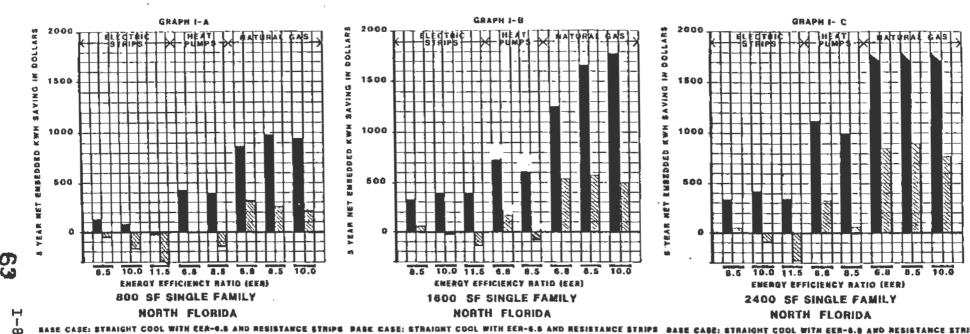
WATER HEATING:

It is recommended that electrical resistance water heating be disallowed, effective 1981, except supplementary to other systems.

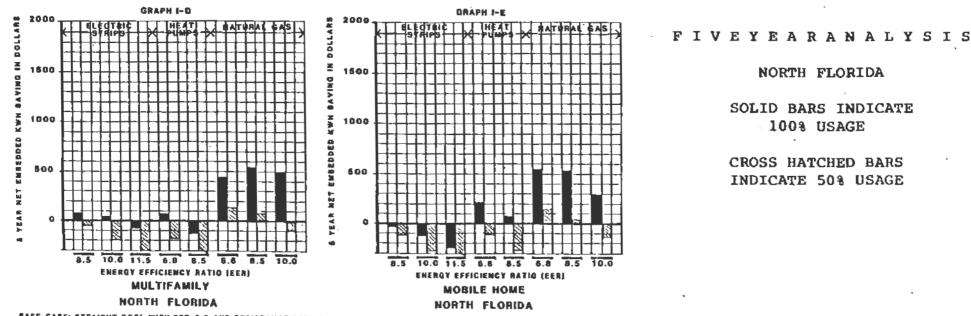
Dedicated heat pumps are to be added to the Code, Section 9, to receive credit points. (Present plans call for this.)

Heat recovery units for heat pump applications are to be added to Section 9.

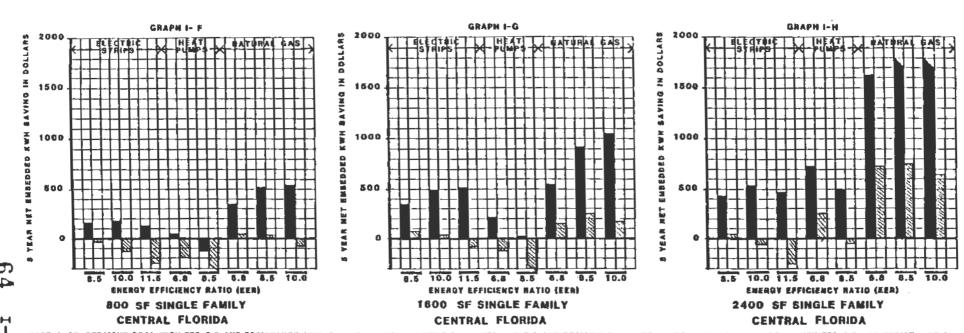
Energy Code literature and seminars are recommended to have additional benefit-cost data.



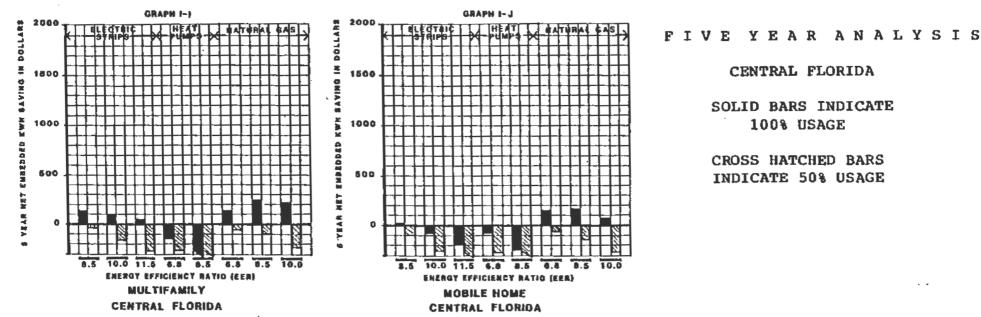
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BASE CASE: STRAIGHT COOL WITH EER-S.S AND RESISTANCE STRIPS BASE CASE: STRAIGHT COOL WITH EER-S.S AND RESISTANCE STRIPS

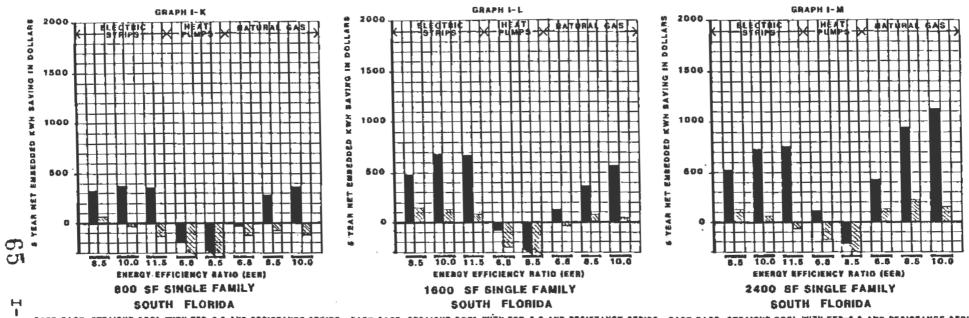


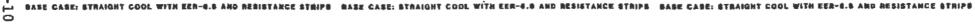


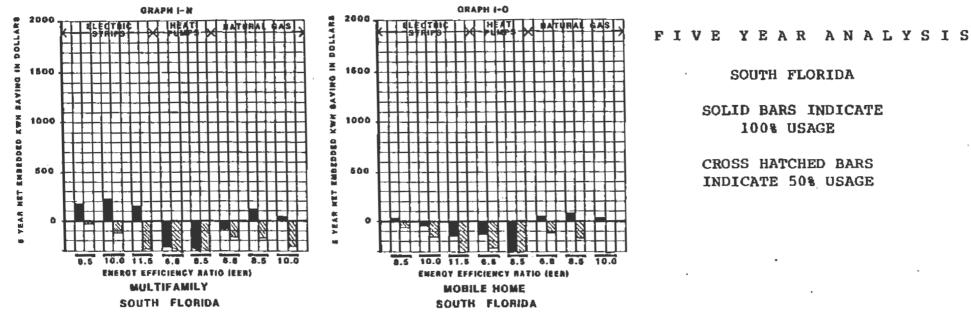


BARE CASE: STRAIGHT COOL WITH EER-G.S AND RESISTANCE STRIPS - BASE CASE: STRAIGHT COOL WITH EER-G.S AND RESISTANCE STRIPS

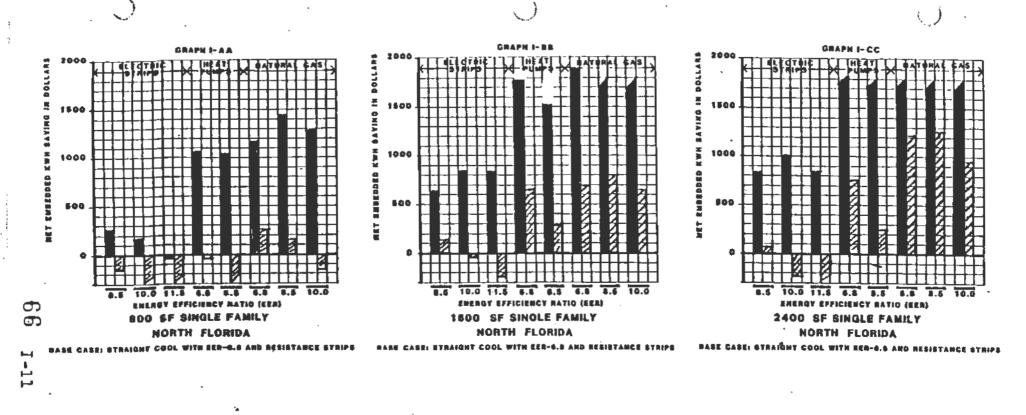
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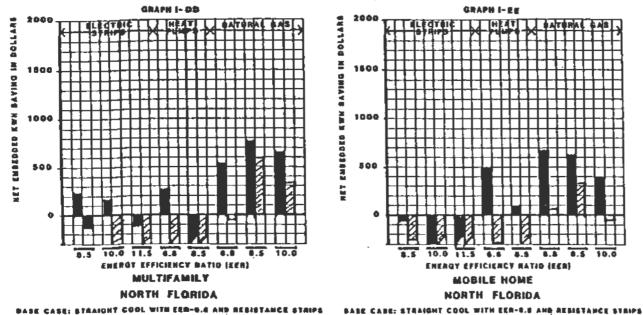






BASE CASE: STRAIGHT COOL WITH EER-6.8 AND RESISTANCE STRIPS BASE CASE: STRAIGHT COOL WITH EER-6.8 AND REBISTANCE STRIPS



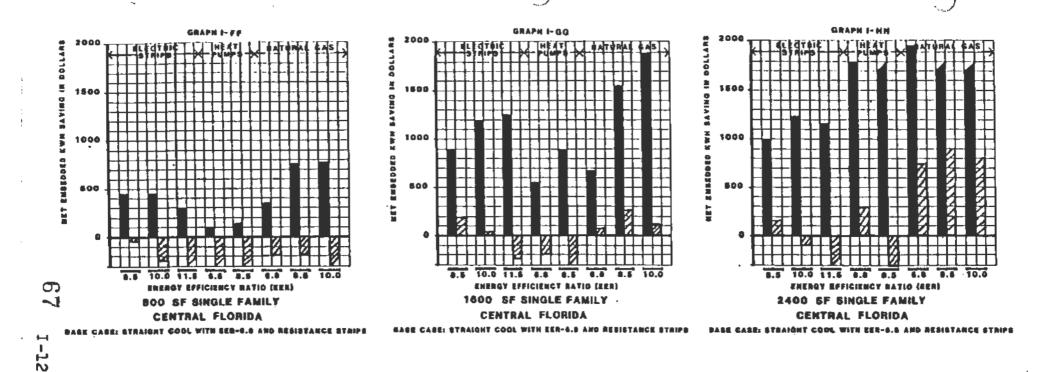


# TEN YEAR ANALYSIS

NORTH FLORIDA

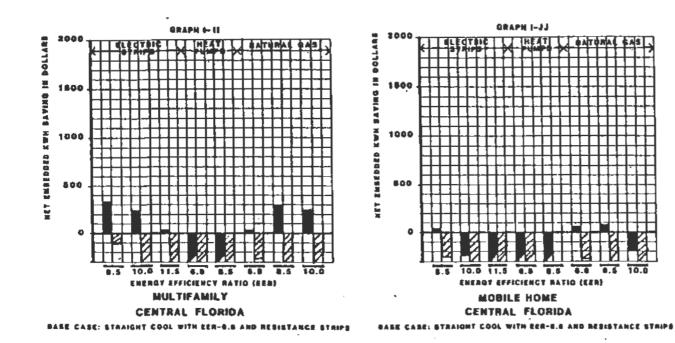
SOLID BARS INDICATE 100% USAGE

CROSS HATCHED BARS INDICATE 50% USAGE



0.5

10.0

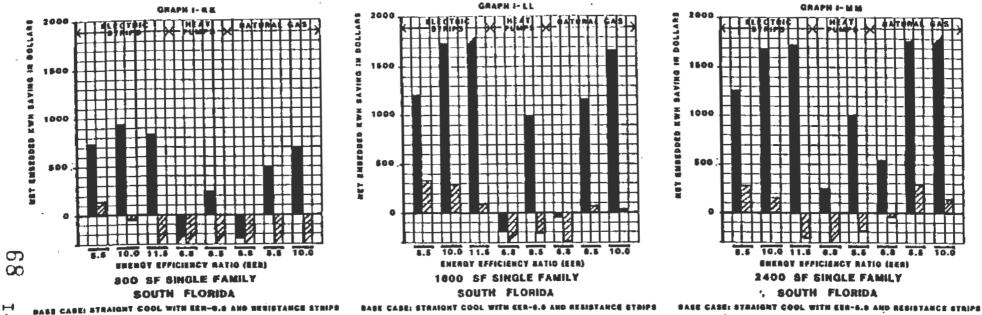


TEN YEAR ANALYSIS

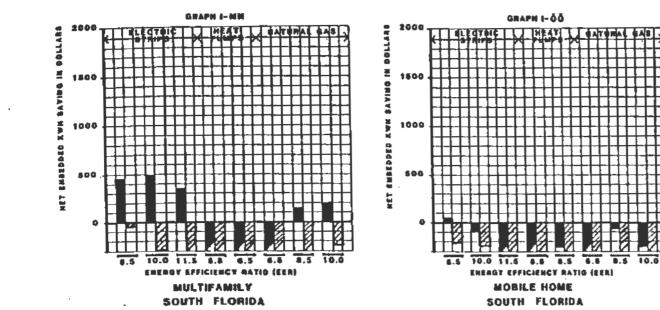
CENTRAL FLORIDA

SOLID BARS INDICATE 100% USAGE

CROSS HATCHED BARS INDICATE 50% USAGE



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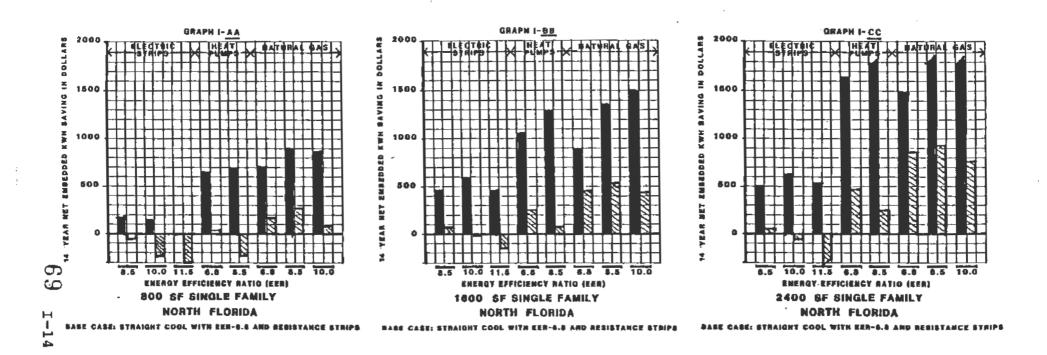


# TEN YEAR ANALYSIS

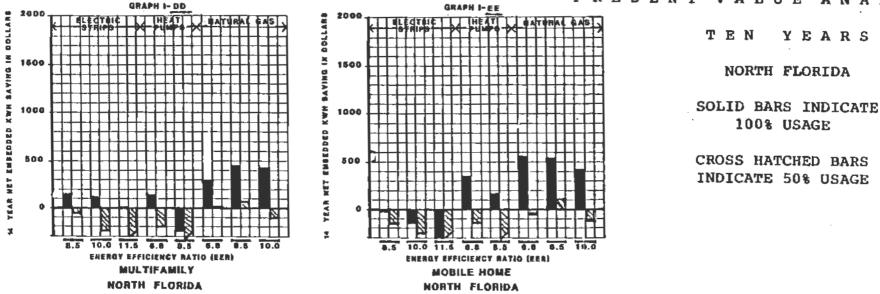
## SOUTH FLORIDA

SOLID BARS INDICATE 100% USAGE

CROSS HATCHED BARS INDICATE 50% USAGE

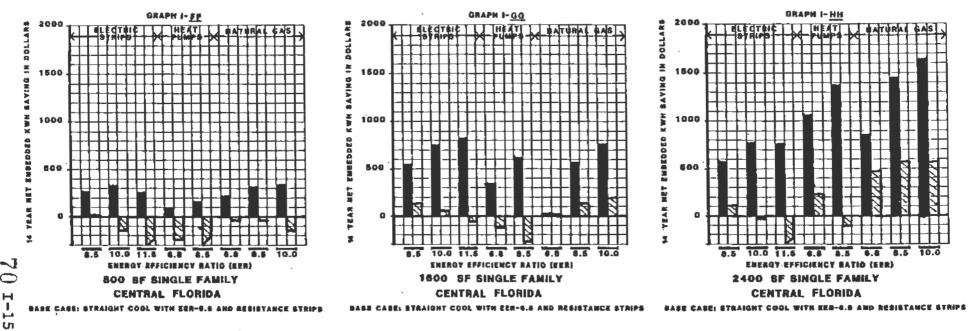


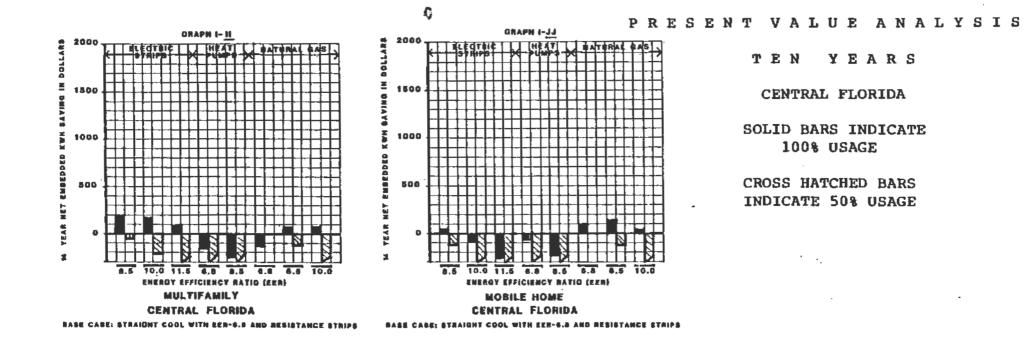
# PRESENT VALUE ANALYSIS

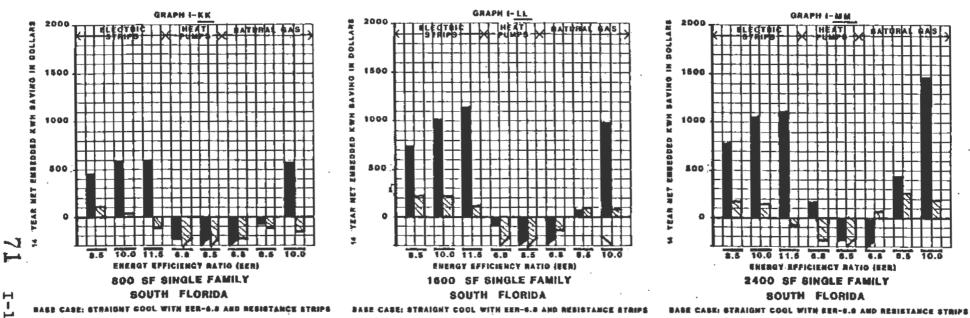


BASE CASE: BIRAIGHT COOL WITH EER-S.S AND RESISTANCE STRIPS

BARE CASE: STRAIGHT COOL WITH EER-S.S AND REDISTANCE STRIPS



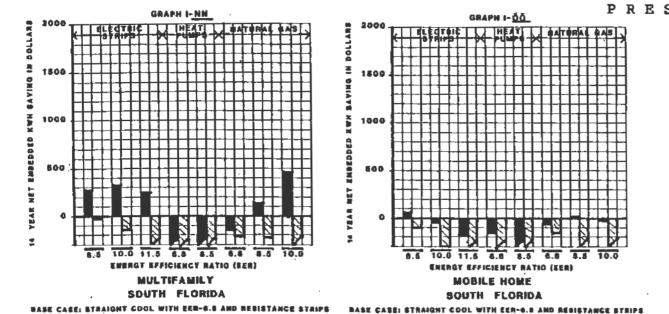








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# PRESENT VALUE ANALYSIS

#### TEN YEARS

SOUTH FLORIDA

SOLID BARS INDICATE 100% USAGE

CROSS HATCHED BARS INDICATE 50% USAGE

# COORDINATION WITH OTHER MEASURES

The energy code can be used to benefit the people of Florida. However, the program will not succeed in full measure if other programs are not carried forth at the same time. Specifically, programs for demand metering, time of use metering, and demand control must be continued.

It is absolutely essential that these programs not be put forth without the code program. These programs do not make better buildings. It is more beneficial to the typical Florida citizen to live in a home which peaks out with fewer kilowatts than to call upon that citizen to undergo control of peak loads.

After the buildings are constructed with low peak and energy characteristics, other programs can be put into effect to bring about a second level of improvements.

#### THEORIES

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Every study of this kind generates theories which are not in the domain of the study, and which deserve further analysis. The following theories have evolved from this study.

1. Peak demand will become more exaggerated in the future because, as the price of energy grows higher, people conserve and this conservation is taken from the base, not the peak. The result is that peaks (especially winter peaks) will increase at rates faster than the growth of the base load. This phenomenon is expected to accelerate in future years at a rate higher than in the past.

The need is clear for extensive demand reduction measures and accelerated programs to provide peaking generation.

2. Winter visitors contribute extensively to south and central Florida winter peak conditions. At the same time, because their air conditioning and heating systems are used so little, it is difficult to obtain personal dollar benefits from improvements in efficiencies.

3. People who live in small apartments and homes are those with the lower incomes. Small dwellings are equipped with the least efficient systems. Therefore, lower income people have the greatest need for governmental participation in construction via the energy code.

I-17

4. Air conditioning and heating system oversizing causes about 6% unnecessary consumption of residential energy in Florida. In addition, the oversized equipment costs more and provides less comfort. This is an area where the "free market" process can bring benefits through a program starting with research and ending with an outreach program to encourage voluntary size reductions.

### IMPLEMENTATION

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Following is a list of tasks to implement the recommendations of the report. In addition, studies and programs are listed which are not part of the report but which should be put forth to improve Florida buildings.

1. Modify the energy code for December 31, 1981 issuance. Recommendations similar to those contained in the report will be incorporated. This task is to be accomplished by DVCA.

2. Complete the service availability charge. If a charge is to be placed on new homes which do not possess efficient air conditioning, heating, and water heating systems prior to meter installation, a program for inspection must be instituted. The meter installers, who will to inspect the equipment for compliance must be properly trained. The DVCA can take part by having manufacturers place stickers on complying equipment at the factories.

If the service availability charge is dropped, it is recommended that the sticker program and the meter installer inspection be put into effect, anyway. The outstanding problem now with the energy code is the difficulty of implementation. We estimate that only 50% of the residences now being constructed comply with the code. This percentage can be raised appreciably by expanding the DVCA educational and promotional programs. It will also be helped by the meter installer inspections.

Municipal utilities and REA cooperatives should be brought into the inspection program.

3. During the coming year, the energy code must be improved to reduce peak demand and save energy to the next level of cost effectiveness. DVCA is now in the process of preparing a plan.

73 1-18

4. Approximately 4 million Florida homes were built before the energy code. These existing homes are generally inefficient. Many have no insulation. Almost all have inefficient systems. It is cost effective to the consumer to change out much of the equipment. In this age of high interest rates, most home owners are reluctant to spend the money for improvements and landlords have no incentive to change equipment. A successful program for existing homes should be initiated which would include a method of calculating the EPI (similar to the EPA for automobiles) for existing homes. The program would audit all homes in Florida.

Such a program must include a plan to simplify the job for the homeowner and provide low interest rates for the improvement. Most importantly, the savings generated by the improvements would be applied directly, resulting in no increase in utility bills for consumers. A mini-study should be put forward to determine the exact degree of benefits to be derived by mass retrofitting of residential buildings.

5. At the very least, existing home EPI points should be disclosed at the time of sale of the residence.

6. Non-residential buildings need to be studied for opportunities for peak demand reductions. The code now does not address itself to peak demand. A study should be put forth for non-residential buildings, because there is a vast source of untapped energy and demand resources available.

Traditionally, non-residential buildings have been designed without any regard for peak demand limitations or reductions. Most commercial and institutional buildings possess cost effective opportunities for demand reductions. In spite of widespread use of demand meters, there is now little incentive in the building industry to design buildings and systems to avoid peaking loads.

The energy code has a new section which shows the person designing the building where energy is being spent. This section can also incorporate a calculation of the peak demand and show the causes which create the peak. Incentives can be added to put into the design of the building those features which reduce peaks.

I-19

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For example, most commercial buildings in Florida do not require winter heating during the day, but must be heated in the morning to get started. This causes a load during the power company peak period. The code can be used to encourage peak load reductions by setting up incentives for preheating buildings prior to the morning peak period. If such a code incentive is coupled with a rate incentive, the result will be reduced peaks and more productive electric utility operations.

Almost every building on line now wastes 10% to 50% of its energy because designs were made in an era when energy conservation was not an issue. The most sophisticated members of the construction and building management industries do not understand how energy is spent in their buildings. Millions of dollars have been spent in areas that provided little or no improvements. The DVCA possesses the nucleus of the staff necessary to bring about meaningful advancements.

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# C H A P T E R II AIR CONDITIONING AND HEATING SYSTEM ENERGY CONSUMED

The energy consumed by five types of residences was calculated using methods and assumptions described in Appendix A. This chapter is set up in four parts. In the first part, energy consumption figures are presented for the five configurations. The second part shows the costs of improvements in equipment efficiencies. The third part tabulates the cost differences for improvements, along with the improvements in kilowatt hours and the improvements in peak demand. The fourth part shows the net savings and losses resulting from the improvements for a five year period, a 10 year period, and a present value analysis (10 years).

For North Florida, Central Florida, and South Florida the kilowatt hours consumed are shown in the following three tables. Air conditioning energy is listed for four EERs (Energy Efficiency Ratios). Heating energy is listed for electric resistance heat strips, and heat pumps with three COPs (Coefficients of Performance).

TABLE II - A

NORTH FLORIDA--AIR CONDITIONING--KWH

EER	HOUSE 800 SF	HOUSE 1600 SF	HOUSE 2400 SF	MULTI- Family	MOBILE HOME
6.8	3,913	6,614	7,801	3,936	2,375
8.5	3,130	5,291	6,241	3,149	1,900
10.0	2,661	4,498	5,305	2,676	1,614
11.5	2,314	3,913	4,615	2,329	1,404

NORTH FLORIDA--HEATING--KWH

COP	HOUSE 800 SF	HOUSE 1600 SF	HOUSE 2400 SF	MULTI- Family	MOBILE HOME
STRIP	4,955	6,519	9,300	2,966	3,566
2.3	2,790	3,680	5,280	1,720	1,879
2.6	2,522	3,290	4,628	1,575	1,657
2.8	2,316	3,030	4,285	1,473	1,491

(North Florida and Central Florida heat pumps have supplementary resistance strips.)

# TABLE II ~ B

CENTRAL FLORIDA--AIR CONDITIONING--KWH

EER	HOUSE 800 SF	HOUSE 1600 SF	HOUSE 2400 SF	MULTI- FAMILY	MOBILE HOME
6.8	4,849	7,400	8,605	4,354	2,636
8.5	3,879	5,920	7,315	3,701	2,241
10.0	3,298	5,032	5,851	2,961	1,792
11.5	2,868	4,376	5,091	2,576	1,560

CENTRAL FLORIDA--HEATING--KWH

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COP	HÖUSE 800 SF	HOUSE 1600 SF	HOUSE 2400 SF	MULTI- FAMILY	MOBILE Home
STRIP	2,595	3,391	6,717	1,542	1,890
2.3	1,401	1,828	3,654	883	996
2.6	1,268	1,653	3,305	774	878
2.8	1,167	1,521	3,060	717	791

# TABLE II - C

SOUT	H FLORIDA	AIR CONDITI	ONINGKWH		
EER	HOUSE 800 SF	HOUSE 1600 SF	HOUSE 2400 SF	MULTI→ FAMILY	MOBILE HOME
6.8	6,402	8,930	10,143	5,108	2,975
8.5	5,121	7,144	8,114	4,086	2,380
10.0	,	6,070	6,898	3,473	2,023
11.5		5,284	6.001	3.022	1.760

SOUTH FLORIDA --HEATING--KWH

	********				
COP	HOUSE 800 SF	HOUSE 1600 SF	HOUSE 2400 SF	MULTI- FAMILY	MOBILE Home
STRIP	1,070	1,486	2,746	664	1,411
2.3	466	673	1,267	303	645
2.6	404	607	1,129	269	575
2.8	381	526	979	233	499

Miami heat pumps have no supplementary heat strips.

The table below shows the differences in cost for air conditioning and heating systems. Notice that only the differences are shown. For example, an air conditioner (straight cool) rated at 1.5 tons and an SEER of 8.5 will cost \$274 more than a unit with an SEER of 6.8.

AIR CONDITIONING AND HEATING SYSTEM COST DIFFERENCES \_\_\_\_\_ TONS EER \_\_\_\_\_ 6.8SC-8.5SC 8.5SC-10SC 10SC-11.5SC 6.8SC-6.8HP 8.5SC-8.5G \$ 274 \$ 290 286 300 \$ 300 \$572 550 \$ 572 1.5 \$ 163 310 120 3 374 400 450 640 93 4

The next table shows averaged cost differences for four sizes of air conditioners and five ranges of systems.

SC=Straight cool with heat strips
HP=Heat pump with supplementary strips
G=Natural gas furnace with straight cool-includes
pilotless ignition, auto vent damper, piping & venting.

The following three tables summarize costs, and energy and peak demand savings.

# TABLE II - D

NORTH FLORIDA

; ; FIRST COST DIFFERENCES/KWH ENERGY SAVED/KW DEMAND SAVED \*

					MULTI- FAMILY	
AIR CONDITIONING	}					
6.8 SC8.5 SC	\$ RWH RW	783	1323	374 1560 1.22	787	475
8.5 SC10 SC	KWH	469	794	936	300 473 0.51	286
10 SC11.5 SC	KWH	300 347 0.27	587	692	310 347 0.48	210
HEATING						
6.8 SC6.8 HP COP=2.3	KWH	572 2165 1.65	2839	640 4020 4.31		1607
2.3 HP2.6 HP EER=8.5	KWH	268	390		350 145 0.31	222
8.5 SC8.5 GAS			na	na	305 na 9.48	na

Heat pumps have supplementary heat strips sized at 35% of the design winter load.

\* KW demand numbers are for individual residences.

II-4

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## TABLE II - E

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CENTRAL FLORIDA -- FIRST COST DIFFERENCES/KWH ENERGY SAVED/KW DEMAND SAVED \* ----------HOUSE HOUSE HOUSE MULTI-MOBILE 800 SF 1600 SF 2400 SF FAMILY HOME AIR CONDITIONED 6.8 SC--8.5 SC Ŝ 274 374 286 286 274 1480 1721 871 528 KWH 970 KW 0.47 0.97 1.44 0.93 0.48 8.5 SC--10 SC \$ 290 300 400 300 290 KWH 581 888 1033 522 310 0.28 0.58 0.87 0.56 0.29 KW 310 450 310 300 300 10 SC--11.5 SC Ŝ KWH 430 656 763 387 232 KW 0.21 0.43 0.64 0.41 0.21 HEATING \_\_\_\_\_ 6.8 SC--6.8 HP \$ 572 550 640 550 572 KWH 1194 659 COP=2.3 1563 3063 894 KW 1.66 2.84 4.09 2.18 2.00 350 2.3 HP--2.6 HP \$ 280 490 350 280 KWH 133 175 349 109 118 EER=8.5 0.30 KW 0.17 0.43 0.21 0.20 8.5 SC--8.5 GAS 305 272 305 \$ 348 348 KWH na na ла na na KW 5.38 9.22 13.3 7.06 6.51

Heat pumps have supplementary heat strips which are a maximum of 35% of the design heat load.

\* KW demand numbers are for individual residences.

II-5

## TABLE II - F

				HOUSE 2400 SF		
AIR CONDITIONING	-					
6.8 SC8.5 SC	Ş Kwh Kw	274 1281 0.47	286 1786 0.97	374 2029 1.44	286 1022 0.85	274 595 0.48
8.5 SC10 SC	\$ Kwh Kw	290 768 0.28	300 1074 0.58	400 1217 0.87	300 613 0.51	290 357 0.29
10 SC11.5 SC	\$ Kwh Kw	300 565 0.21	310 786 0.43	450 900 0.64	310 453 0.38	300 264 0.21
HEATING						
6.8 SC6.8 HP COP=2.3 (no strips)	\$ Kwh Kw	572 604 1.67	550 813 3.42	640 1479 5.90	550 361 2.86	572 766 1.19
2.3 HP2.6 HP EER=8.5	\$ Kwh Kw	280 60 0.16	350 64 0.33	490 138 0.57	350 34 0.28	280 70 0.12
3.5 SC8.5 GAS		na	na	272 na 11.65	na	па

SOUTH FLORIDA --- FIRST COST DIFFERENCES/KWH ENERGY SAVED/KW

The next three tables describe the financial saving to the consumer for five years of operation. The numbers are based on the consumer in the 25% tax bracket, paying a 15% mortgage for 30 years, with 2% property taxes. Energy costs are \$0.065 per kilowatt hour for the first year of 1982, rising linearly to \$ 0.1165 in 1989. The three numbers shown for each entry are energy costs saved, costs of ownership, and the difference which is the savings or loss. Parentheses are used to highlight conditions that represent a loss to the consumer.

These tables contain only energy cost-benefit data with embedded peak demand allocations. (No marginal allocations are shown for peak demand improvements).

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Gas prices are shown averaged over next 5 years as: \$0.619/THERM.

Refer to Appendix B for example analysis.

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# TABLE II-G 100% USAGE

100% USAGE NORTH FLORIDAFIVE YEAR ENERGY BENEFIT-COST TABLE SAVINGS IN DOLLARS/COSTS IN DOLLARS/NET SAVING OR LOSS							
		HOUSE 800 SF	HOUSE 1600 SF	HOUSE 2400 SF	MULTI- Family	MOBILE HOME	
AIR CONDITIONING							
6.8 SC8.5 SC	\$ \$	313 205	528 217	622 284	314 217	189 205	
	\$	108	311	338	97	(16)	
8.5 SC10 SC	\$ \$	187 219	317 228	374 304	189 228	114 219	
	\$	(32)	89	70	(39)	(105)	
10 SC11.5 SC	\$ \$	138 228	234 236	276 342	139 258	84 228	
	\$	(90)	(2)	(66)	(119)	(144)	
HEATING							
6.8 SC6.8 HP COP= 2.3	\$ \$	864 434	1133 418	1604 486	497 418	642 434	
	\$	430	715	1118	79	208	
2.3 HP2.6 HP EER=8.5	\$ \$	106 213	155 267	260 372	58 267	89 213	
	\$	(107)	(112)	(112)	(209)	(124)	
8.5 SC8.5 GAS	\$ \$	1152 264	1512 232	2160 207	688 232	828 264	
	\$.	888	1280	1953	456	564	

Heat pumps have supplementary heat strips sized at 35%.

II-7

TABLE II - H

## 100% USAGE

CENTRAL FLORIDA--FIVE YEAR ENERGY BENEFIT-COST TABLE SAVINGS IN DOLLARS/COSTS IN DOLLARS/NET SAVINGS OR LOSS

		HOUSE 800 SF	HOUSE 1600 SF	HOUSE 2400 SF	MULTI- Family	MOBILE HOME
AIR CONDITIONING	3				•	
6.8 SC8.5 SC	\$ \$	387 205	591 217	687 284	348 217	211 205
	\$	182	374	403	131	6
8.5 SC10 SC	\$ \$	232 219	355 228	412 304	208 228	124 219
	\$	13	127	108	(20)	(95)
10 SC11.5 SC	\$ \$	172 228	262 235	305 342	154 235	93 228
	\$	(56)	27	(37)	(81)	(135)
HEATING						
6.8 SC6.8 HP COP= 2.3	\$ \$	476 434	624 418	1225 486	263 418	356 434
	\$	42	206	739	(155)	(78)
2.3 HP2.6 HP EER=8.5	\$ \$	53 213	70 266	140 372	44 266	47 213
	\$	(160)	(196)	(232)	(222)	(166)
8.5 SC8.5 GAS	Ş	599 264	787	1640 207	355 232	436 264
	\$	335	555	1433	123	172

Heat pumps have supplementary heat strips sized at 35% of the design winter load.

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		10 VE YEAR EN OLLARS/CO:	NERGY BEN	EFIT-COS	T TABLE T SAVINGS	OR LOSS	
		HOUSE 800 SF	HOUSE 1600 SF	HOUSE 2400 SF	MULTI- FAMILY	MOBILE	
AIR CONDITIONING							
6.8 SC8.5 SC	\$ \$	511 205	713 217	810 283	408 217	237 205	
· · · · ·	\$	306	496	527	191	32	
8.5 SC10 SC	\$ \$	307 219	428 228	486 304	245 228	142 219	
	\$	88	200	182	17	(77)	
10 SC11.5 SC	\$ \$	225 228	314 236	359 342	181 236	106 228	
	\$	(3)	78	17	(55)	(122)	
HEATING							
6.8 SC6.8 HP COP= 2.3	\$ \$	241 434	324 418	590 486	144 418	306 434	
	\$	(193)	(94)	104	(274)	(128)	
2.3 HP2.6 HP EER=8.5	\$ \$	24 213	26 267	55 372	14 267	28 213	
	\$	(189)	(241)	(317)	(253)	(185)	
8.5 SC8.5 GAS	\$ \$	248 264	342 232	634 207	153 232	324 264	
	\$	(16)	110	427	(79)	60	

TABLE II - I 100% USAGE

Heat pumps have no supplementary heat strips.

II-9

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The next three tables show benefits and costs similar to the last three, but it is assumed that consumption will be 50% of the numbers shown in tables II-A, II-B and II-C.

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NORTH FLORIDA		50	STS IN DO	OLLARS/NE		OR LOSS
		HOUSE 800 SF	HOUSE	HOUSE 2400 SF	MULTI- FAMILY	MOBILE HOME
AIR CONDITIONING	3					
6.8 SC8.5 SC	\$ \$		264 217	311 284	157 217	95 205
	\$	(48)	47	27	(60)	(110)
8.5 SC10 SC	\$ \$	94 219	158 228	187 304	94 228	57 219
	\$	(125)	(69)	(117)	(134)	(162)
10 SC11.5 SC	\$ \$	69 228	117 236	138 342	69 258	42 228
	\$	(159)	(119)	(204)	(189)	(186)
HEATING						
6.8 SC6.8 HP COP= 2.3	\$ \$	432 434	566 418	802 486	248 418	321 434
	\$	(2)	148	316	(170)	(113)
2.3 HP2.6 HP EER=8.5	\$ \$	.53 213	78 267	130 372	29 267	45 213
	\$	(160)	(189)	(242)	(238)	(168)
8.5 SC8.5 GAS	\$ \$	576 264	756 232	1080 207	344 232	414 264
	\$	312	524	873	112	150

Heat pumps have supplementary heat strips sized at 35%.

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TABLE	ΙI	-	K
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50% USAGE

CENTRAL FLORIDA SAVINGS				NEFIT-COS	T TABLE T SAVINGS	OR LOSS
		HOUSE 800 SF	HOUSE 1600 SF	HOUSE 2400 SF	MULTI- FAMILY	MOBILE HOME
AIR CONDITIONING	3					
6.8 SC8.5 SC	\$ \$	194 205	296 217	344 284	174 217	105 205
-	\$	(11)	79	60	(43)	(100)
8.5 SC10 SC	\$ \$	116 219	178 228	304	104 228	62 219
	\$	(103)	(50)	(98)	(124)	(151)
10 SC11.5 SC	\$ \$	86 228	131 235	152 342	77 235	47 228
	\$	(142)	(104)	(190)	(158)	(181)
HEATING						
6.8 SC6.8 HP COP= 2.3	\$ \$	238 434	312 418	613 486	131 418	178 434
	\$	(196)	(106)	127	(287)	(256)
2.3 HP2.6 HP EER=8.5	\$ \$	27 213	35 266	70 372	22 266	23 213
	\$	(186)	(231.)	(302)	(244)	(190)
8,5 SC8.5 GAS	\$	300 264	394 232	820 207	178 232	218 264
	\$	36	162	613	(54)	(46)

Heat pumps have supplementary heat strips sized at 35% of the design winter load.

II-11

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SOUTH FLORIDA SAVINGS		VE YEAR E		NEFIT-COS	T TABLE T SAVINGS	OR LOSS
		HOUSE 800 SF	HOUSE 1600 SF	HOUSE 2400 SF	MULTI- Family	MOBILE HOME
AIR CONDITIONIN	G					
6.8 SC8.5 SC	- \$ \$	256 205	357 217	405 283	204 217	118 205
	\$	51	140	122	(13)	(87)
8.5 SC10 SC	\$ \$	153 219	214 228		122 228	71 219
	\$	(66)	(14)	(61)		(148)
10 sc11.5 sc	\$ \$	112 228	157 236	180 342	90 236	53 228
	\$	(116)	(79)	(162)	(146)	
HEATING						
6.8 SC6.8 HP COP= 2.3	\$ \$	120 434	162 418	295 486	72 418	153 434
	\$	(314)	(256)	(191)	(346)	(281)
2.3 HP2.6 HP EER=8.5	\$ \$	12 213	13 267	28 372	7 267	14 213
	\$	(201)		(344)	(260)	(199)
8.5 SC8.5 GAS	\$ \$	124 264	171 232	31.7 207	76 232	162 264
	\$	(140)	(61)	110	(156)	(102)

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TABLE II - L 50% USAGE

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Heat pumps have no supplementary heat strips.

II-12

The next three tables show benefits and costs of air conditioning and heating systems based on life-of-equipment durations of 10 years and 100% usage. Energy costs are \$ 1.15/therm for gas and \$ 0.097/KWH for electricity.

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#### TABLE II-M 100% USAGE NORTH FLORIDA-TEN YEAR ENERGY BENEFIT-COST TABLE SAVINGS IN DOLLARS/COSTS IN DOLLARS/NET SAVING OR LOSS HOUSE HOUSE HOUSE MOBILE MULTI-800 SF 1600 SF 2400 SF FAMILY HOME AIR CONDITIONING 6.8 SC--8.5 SC \$ 760 1283 1513 763 461 \$ 506 529 691 529 506 \_\_\_\_ --------\$ 254 754 822 234 (45) 8.5 SC--10 SC \$ 454 770 908 459 277 \$ 536 555 740 555 536 ----\_\_\_\_ --------Ŝ (82) 215 168 (96) (259) 10 SC--11.5 SC \$ 569 336 671 337 204 \$ 555 574 832 574 555 ----S (219) (5) (161) (237)(351). HEATING -----6.8 SC--6.8 HP \$ 2100 2753 3899 1209 1559 COP = 2.3\$ 1058 948 1184 948 1058 ----\_\_\_\_\_ ----\_\_\_\_\_ \$ 1042 1805 2715 261 501 2.3 HP--2.6 HP \$ 260 378 632 141 215 \$ EER=8.5 518 648 906 648 518 \_\_\_\_ ----\$ (258) (270) (274)(507) (303)\$ 8.5 SC--8.5 GAS 1833 2472 3441 1097 1319 \$ 644 564 503 564 644 \$ 1189 1908 2938 533 675

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II-13

TABLE II - N

# 100% USAGE

CENTRAL FLORIDA--TEN YEAR ENERGY BENEFIT-COST TABLE SAVINGS IN DOLLARS/COSTS IN DOLLARS/NET SAVINGS OR LOSS

				********		
		HOUSE 800 SF		HOUSE 2400 SF	MULTI- FAMILY	MOBILE HOME
AIR CONDITIONING	;					
6.8 SC8.5 SC	\$ \$	941 506		1669 691	845 529	
	\$	435	907	978	316	6
8.5 SC10 SC	\$ \$	563 536	861 555	1002 740	506 555	301 536
	\$	27	306	262	(49)	(235)
10 SC11.5 SC	\$ \$	417 555	636 574	740	375 574	225 555
	\$	(138)	62	(92)	(199)	(330)
HEATING						
6.8 SC6.8 HP COP= 2.3	\$ \$	1158 1058	1516 948	2971 1184	533 948	555 1058
	\$	100	568	1787	(415)	(503)
2.3 HP2.6 HP EER=8.5	\$ \$	129 518	170 648	339 906	106 648	114 518
	\$	(389)	(478)	(567)	(542)	(404)
8.5 SC8.5 GAS	\$ \$	960 644	1254 564	2485 503	570 564	699 644
	\$	316	690	1982	6	55

Heat pumps have supplementary heat strips sized at 35% of the design winter load.

SOUTH FLORIDA		YEAR EN		EFIT-COST	TABLE	OR LOSS
		-	HOUSE 1600 SF		MULTI- FAMILY	MOBILE HOME
AIR CONDITIONING	;				*******	
6.8 SC8.5 SC	\$ \$	1243 506	529	691	991 529	577 50 <del>6</del>
	\$	737	1203	1277	462	71
8.5 SC10 SC	\$ \$	745 536	1042 555	1180 740	594 555	346 536
	\$	209	487	440	39	(190)
10 SC11.5 SC	\$ \$	548 555	762 574	873 832	439 574	256 555
	\$	(7)	188	41	(135)	(299)
HEATING						
6.8 SC6.8 HP COP= 2.3	\$ \$	586 1058	789 948	1434 1184	350 948	743 1058
	\$	(472)		250	(598)	(315)
2.3 HP2.6 HP EER=8.5	\$ \$	58 518	62 648	134 906	33 648	68 518
	\$	(460)	(586)		(615)	
8.5 SC8.5 GAS	\$ \$	396 644	550 564	1016 503	246 564	522 644
	\$	(248)	(14)	513	(318)	(122)

TABLE II - O

Heat pumps have no supplementary heat strips.

The next three tables show benefits and costs similar to the last three, but it is assumed that consumption will be 50% of the numbers shown in tables II-M, II-N and II-O.

NORTH FLORIDA SAVINGS		50 YEAR ÉNER DLLARS/CO	GY BENEFI STS IN DO		ABLE T SAVING	OR LOSS
		HOUSE 800 SF	HOUSE	HOUSE 2400 SF	MULTI- Family	MOBILE
AIR CONDITIONING	G					
6.8 SC8.5 SC	\$ \$	380 506	642 529	756 691	381 529	230 506
	<b>\$</b> .	(126)	113	65	(148)	(276)
8.5 SC10 SC	\$ \$	227 536	385 555	454 740	230 555	138 536
	\$	(309)	(170)	(286)	(325)	(398)
10 SC11.5 SC	\$ \$	168 555	284 574	336 832	168 574	102 555
	\$	(387)	(290)	(496)	(406)	(453)
HEATING						
6.8 SC6.8 HP COP= 2.3	\$ \$	1050 1058	1376 948	1949 1184	603 948	780 1058
	\$	(8)	(428)	765	(345)	(278)
2.3 HP2.6 HP EER=8.5	\$ \$	130 518	189 648	316 906	70 648	108 518
	\$	(388)	(459)	(590)	(578)	(410)
8.5 SC8.5 GAS	\$ \$	916 644	1236 564	1720 503	548 564	660 644
	\$	272	672	1217	(16)	16

Heat pumps have supplementary heat strips sized at 35% of the design winter load.

II-16

TABLE II - Q 50% USAGE

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CENTRAL FLORIDA SAVINGS					TABLE T SAVINGS	OR LOSS
	•	HOUSE 800 SF	HOUSE 1600 SF	HOUSE 2400 SF	MULTI- FAMILY	MOBILE HOME
AIR CONDITIONING	3					
6.8 SC8.5 SC	\$ \$	471	718 529	834 691	423 529	256 506
	\$	(35)			(106)	
8.5 SC10 SC	\$ \$	281 536	555		25 3 555	
	\$	(255)			(302)	
10 SC11.5 SC	\$ \$	208 555	318 574	370 832	188 574	112 555
	\$	(347)	(256)		(386)	
HEATING						
6.8 SC6.8 HP COP= 2.3	<b>\$</b> \$	579 1058	758 948	1485 1184	267 948	278 1058
	\$	(479)	(190)	301	(681)	(780)
2.3 HP2.6 HP EER=8.5		65 518	648		53 648	
	\$				(595)	
8.5 SC8.5 GAS	\$ \$	480 644	627 564	1242 503	285 . 564	350 644
	\$	(164)	63	739	(27 <b>9</b> )	(294)

Heat pumps have supplementary heat strips sized at 35% of the design winter load.

TABLE	II	-	R
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SOUTH FLORIDA SAVINGS	TEI	N YEAR EN	STS IN D	DLLARS/NE	T SAVINGS	OR LOSS
			HOUSE		MULTI-	MOBILE
AIR CONDITIONING	3					
6.8 SC8.5 SC	\$ \$	621 506	866 529	984 691	496 529	288 506
·	\$	115	337	293	(33)	(218)
8.5 SC10 SC	\$ \$	372 536	521 555	590 740	297	173 536
	\$	(164)	(34)	(150)	(258)	
10 SC11.5 SC	\$ \$	274 555	381 574	436 832	220 574	128 555
	\$	(281)		(396)	(354)	(427)
HEATING						
6.8 SC6.8 HP COP= 2.3	\$ \$	293 1058	394 948	717 1184	175 948	372 1058
	\$	(765)	(554)	(467)	(773)	(686)
2.3 HP2.6 HP EER=8.5	\$ \$	29 518	31 648	67 906	17 648	34 518
	\$			(839)		(484)
8.5 SC8.5 GAS	<b>\$</b> \$	198 644	275 56 <b>4</b>	508 503	123 564	261 644
	\$	(446)	(289)	5	(441)	(383)

Heat pumps have no supplementary heat strips.

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II-18

The next three tables show present value benefits and costs of air conditioning and heating systems based on life-of-equipment durations of 10 years and 100% usage.

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NORTH FLORIDA-TH SAVINGS	EN YI	RESENT VA Ear energ	Y BENEFI	)% USAGE F-COST TA	BLE T SAVING	OR LOSS
		HOUSE 800 SF	HOUSE 1600 SF	HOUSE 2400 SF	MULTI- Family	MOBILE HOME
AIR CONDITIONING	3					
6.8 SC8.5 SC	\$ \$	445 273	752 292	887 382	448 292	270 273
	\$	172	460	505	156	(3)
8.5 SC10 SC	\$ \$	267 296	451 306	532 408	269 306	163 296
	\$	(29)	145	124	(37)	(133)
10 SC11.5 SC	\$ \$	197 306	336 316	393 459	197 316	119 306
	\$	(109)	20	(66)	(119)	(187)
HEATING						
6.8 SC6.8 HP COP= 2.3	\$ \$	1230 583	1613 561	2284 653	708 561	913 583
	\$	647	1052	1631	147	330
2.3 HP2.6 HP EER=8.5	\$ \$	152 286	222 357	371 499	82 357	126 286
	\$	(134)	(135)	(128)	(567)	(160)
8.5 SC8.5 GAS	\$ \$	1254 354	1672 311	2384 277	761 311	911 354
-	\$	900	1361	2107	450	557

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CENTRAL FLORIDA- SAVINGS 1	- TE		ERGY BEN	EFIT-COST	TABLE T SAVINGS	OR LOSS
		HOUSE 800 SF	HOUSE 1600 SF	HOUSE 2400 SF	MULTI- FAMILY	MOBILE HOME
AIR CONDITIONING	;					
6.8 SC8.5 SC	\$	551 273	841 292	978 382	494 292	301 273
	\$	278	549	596	202	28
8.5 SC10 SC	\$ \$	330 296	505 306	587 408	297 306	176 296
	\$	34	199	179	(9)	(120)
10 SC11.5 SC	\$ \$	244 306	373 316	434 459	220 316	132 306
	\$	(62)	57	(25)	(96)	(174)
HEATING						
6.8 SC6.8 HP COP= 2.3	\$ \$	679 583	888 561	1740 653	375 561	508 583
	<b>Ş</b> _	96	327	1087	(186)	(75)
2.3 HP2.6 HP EER=8.5	\$ \$	76 286	99 357	198 499	62 357	67 286
	\$	(210)	(258)	(301)	(295)	(219)
8.5 SC8.5 GAS	\$ \$	661 354	871 311	1732 277	396 311	483 354
	\$	307	560	1455	85	129

TABLE II - T

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Heat pumps have supplementary heat strips sized at 35% of the design winter load.

II-20

TABLE II - U PRESENT VALUE - 100% USAGE SOUTH FLORIDATEN YEAR ENERGY BENEFIT-COST TABLE SAVINGS IN DOLLARS/COSTS IN DOLLARS/NET SAVINGS OR LOSS						
	*****	HOUSE 800 SF	HOUSE 1600 SF	HOUSE 2400 SF	MULTI- FAMILY	MOBILE HOME
AIR CONDITIONIN	G					
6.8 SC8.5 SC	- \$ \$	732 273	1015 292	1153 382	581 292	338 273
	\$	459	723	771	289	65
8.5 SC10 SC	\$ \$	436 296	610 306	692 408	348 306	203 296
	\$	140	304	284	42	(93)
10 SC11.5 SC	\$ \$	321 306	447 316	511 459	257 316	150 306
	\$	15	131	52	(59)	(156)
HEATING						
6.8 SC6.8 HP COP= 2.3	\$ \$	343 583	462 561	841 653	205 561	435 583
	\$	(240)	(99)	188	(356)	(148)
2.3 HP2.6 HP EER=8.5	\$ \$	34 286	36 35 7	78 499	19 357	40 286
	\$	(252)	(321)	(421)	(338)	(246)
8.5 SC8.5 GAS	\$ \$	271 354	381 311	706 277	169 311	358 354
	\$	(83)	70	429	142	4

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Heat pumps have no supplementary heat strips.

II-21

The next three tables show present value benefits and costs similar to the last three, but it is assumed that consumption will be 50% of the numbers shown in tables II-S, II-T and II-U.

TABLE II-V PRESENT VALUE - 50% USAGE NORTH FLORIDATEN YEAR ENERGY BENEFIT-COST TABLE SAVINGS IN DOLLARS/COSTS IN DOLLARS/NET SAVING OR LOSS						
		HOUSE 800 SF	HOUSE 1600 SF	HOUSE 2400 SF	MULTI- FAMILY	MOBILE HOME
AIR CONDITIONING	3					
6.8 SC8.5 SC	\$ \$	222 273	376 292	443 382	224 292	135 273
	\$	(51)	84	61	(68)	(138)
8.5 SC10 SC	\$ \$	133 296	225 306	266 408	134 306	81 296
•	\$	(163)	(81)	(142)	(172)	(215)
10 SC11.5 SC	\$ \$	98 306	168 316	196 459	98 316	59 306
	\$	(208)	(148)	(263)	(218)	(247)
HEATING						
6.8 SC6.8 HP COP= 2.3	\$ \$	615 583	806 561	1142 653	354 561	456 583
	\$	32	245	489	(207)	(127)
2.3 HP2.6 HP EER=8.5	\$ \$	76 286	111 357	185	41 357	63 286
	\$	(210)	(246)	(314)	(316)	(223)
8.5 SC8.5 GAS	\$ \$	627 354	836 311	1192 277	381 311	456 354
	\$	273	525	915	70	102

Heat pumps have supplementary heat strips sized at 35% of the design winter load.

# II-22

PRESENT VALUE - 50% USAGE CENTRAL FLORIDATEN YEAR ENERGY BENEFIT-COST TABLE SAVINGS IN DOLLARS/COSTS IN DOLLARS/NET SAVINGS OR LOSS						
		HOUSE 800 SF	HOUSE 1600 SF	HOUSE 2400 SF	MULTI- FAMILY	MOBILE
AIR CONDITIONING	3					
6.8 SC8.5 SC	• \$	275 273	420 292	489 382	247 292	150 273
	\$	2	128	107	(45)	(123)
8.5 SC10 SC	\$ \$	165 296	252 306	293 408	148 306	88 29 <del>6</del>
	\$	(131)	(54)	(115)	(158)	(208)
10 SC11.5 SC	\$ \$	122 306	186 316	117 459	110 316	66 306
	\$	(184)	(130)	(342)	(206)	(240)
HEATING						
6.8 SC6.8 HP COP= 2.3	\$ \$	339 583	444 561	870 653	187 561	254 583
	\$	(244)	(117)	217	(374)	(329)
2.3 HP2.6 HP EER=8.5	\$ \$	38 286	49 357	99 499	31 357	33 286
•	\$	(248)	(308)	(400)	(326)	(253)
8.5 SC8.5 GAS	\$ \$	331 354	436 311	866	198 311	242 354
	\$	(23)	125	589	(113)	(112)

TABLE II - W

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Heat pumps have supplementary heat strips sized at 35% of the design winter load.

II-23

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TABLE II - X PRESENT VALUE - 50% USAGE SOUTH FLORIDATEN YEAR ENERGY BENEFIT-COST TABLE						
SAVINGS 2	IN D	OLLARS/CO	STS IN D	OLLARS/NE	T SAVINGS	OR LOSS
		HOUSE 800 SF	HOUSE 1600 SF	HOUSE 2400 SF	MULTI- FAMILY	MOBILE HOME
AIR CONDITIONING	G					
6.8 SC8.5 SC	- \$ \$	386 273		576 382	290 292	169 273
	\$	113	215	194	(2)	(104)
8.5 SC10 SC	\$ \$	218 296	305 306	346 408	174 306	296
	\$	(78)	(1)	(62)	(132)	(195)
10 SC11.5 SC	\$ \$	160 306	223 316	255 459	128 316	75 306
	\$	(146)	(93)	(204)	(188)	(231)
HEATING						
6.8 SC6.8 HP COP= 2.3		176 583	231 561	420 653	102 561	217 583
	\$	(407)	(330)	(233)	(459)	(366)
2.3 HP2.6 HP EER=8.5	\$ \$	17 286	18 357	39 499	9 357	20 286
	\$	(269)	(339)	(460)	(348)	(266)
8.5 SC8.5 GAS	\$ \$	136 354	190 311	353 277	85 311	179 354
	\$	(218)	(121)	76	(226)	(175)

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Heat pumps have no supplementary heat strips.

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# CHAPTER III PEAK DEMAND REDUCTION

The energy code now addresses energy in kilowatt hours only. To comply with the code, every residence must have 100 points or fewer EPI (Energy Point Index) as calculated using the method described in Section 9 of the Code (see Appendix E).

The existing code does not address the peak demand condition. This chapter investigates procedures which can be incorporated into Section 9 of the code for the purpose of achieving reductions in peak demand.

This chapter is divided into three parts.

Part 1 describes a method of obtaining peak demand reductions by setting forth a calculation for each residence which is similar in format to the existing Section 9 energy point calculation.

Part 2 presents a comparison of the energy point calculation and the peak point calculation. On the summer side, the energy point calculation causes improvements in residences that are so like the peak calculation improvements that, for the sake of simplicity, it is recommended that the code be stepped down for energy to obtain reductions in summer peaks.

Part 3 shows the probable state-wide effect of peak reductions, using the code.

PART 1 PEAK POINTS METHOD

The method calls for a calculation for each residence to be submitted when applying for a building permit. The residence must have 100 points or less for the winter peak index (WPI) and, if used, 100 or less for the summer peak index (SPI). The points have been developed to be proportional to the peak load for the residence.

For example, two residences of the same size with 100 points and 90 points can be expected to have peak loads of approximately 10% in difference.

The state has been divided into three climate zones which form three weather "bands"--north, central, and south. Calculations for these zones are based on weather in Jacksonville, Orlando, and Miami. Figures III-A, III-B, and III-C show the calculation method proposed for the three zones. The figures show the factors which will result in a peak demand reduction of 10% below present construction. The percentage can be changed by putting in different factors or by changing the maximum points for compliance. For purposes of explanation, consider the south zone table III-C. Calculations are made in three steps. First, the energy element ratios are calculated (wall, roof, glass, etc.). Secondly, the summer point index is calculated. Thirdly, the winter point index is calculated.

The element ratios are simply the areas of the elements divided by the area of conditioned floor space. If the residence has 1200 square feet of wall area and 1000 square feet of floor area, the wall ratio will be 1.20.

The second step is to calculate the summer peak index, and in so doing, the designer will be seeing the features of the residence which make up the peak.

Multipliers are selected from the right hand side of figure III-C which apply to the elements. Consider two examples. Clear glass, single pane (one thickness) with a north facing exposure has a multiplier of 340. A wall which has R3 insulation will have a multiplier of 15.

The calculations are made in the bottom section to arrive at the summer point index. A full example calculation is worked out in Appendix C.

The final step is to calculate the heating point index by performing the calculations shown on the left side of the figure III-C.

Several outstanding features need to be explained. These calculations do not require any information to be taken from the plans beyond what is now required for a section 9 calculation.

The procedures shown can be incorporated onto the section 9 form, so no additional forms will be required.

Following is a list of elements and their relative influence on peaks, for typical homes.

In the winter, the selection of the heating system is the predominant matter. If oil or gas heat is chosen, the winter points become zero. The selection of a heat pump with no resistance heat back up is the next best low point choice. Heat pumps can result in differences of over 40 points. Resistance heat is the highest point item, because less heat is produced for each kilowatt-hour of energy expended than any other system shown.

III+2

The structural elements are listed with approximate contributions to peaks:

	Winter	Summer
Glass windows and doors	40 %	65%
Roof	30%	10%
Walls	20%	15%
Doors	10%	10%

PART 2 COMPARISON OF PEAK POINTS WITH ENERGY POINTS

The existing energy point method can be used to reduce peak demand. For example, the summer energy points can be reduced by 5% by reducing the amount of glass by 10%. At the same time, the 10% glass reduction will cause a 5.4% reduction in peak.

The following table shows 10% improvement in major construction features and the resulting peak and energy point improvements, for summer conditions.

IMPROVEMENT	SUMMER SOU	TH FLORIDA EFFECTS	ON	
	DEMAN	D	ENE	RGY
	POINT	S	POI	NTS
REDUCE GLASS 10%	REDUCE	5.4%	REDUCE	5.0%
ADD 10% INSULATION				
WALLS	REDUCE	0.6	REDUCE	1.4
ROOF	REDUCE	0.3	REDUCE	0.6
ADD 10% TO A/C EER	REDUCE	9.1	REDUCE	7.2
MOVE A/C DUCTS INSIDE	REDUCE	15.0	REDUCE	12.0

It is apparent, that summer peak points and energy consumption points run closely parallel. Any improvement for energy will result in a like improvement for peak demand. Clearly, it is not necessary to incorporate into the code a calculation for energy and demand.

The existing calculation for energy can do the job for peak demand also. If the code is taken farther to reduce energy by setting lower EPI requirements for energy, the summer peaks will undergo a similar reduction.

This is not the case for winter. The following table shows the relationship.

102 111-3

WINTER - SOUTH FLORIDA

IMPROVEMENT	ENT EFFECTS ON			
	DEMAND POINTS		ENERGY POINTS	
REDUCE GLASS 10% ADD 10% INSULATION	REDUCE	2.1	REDUCE	0.3
WALLS ROOF	REDUCE	0.6 1.0	REDUCE	0.2
IMPROVE HEATING EFF. 10%	REDUCE	9.1	REDUCE	2.3
MOVE AIR DUCTS INSIDE GAS COMFORT HEAT CHANGE STRIPS TO H. PUMP SOLAR COMFORT HEATING (50%)	REDUCE REDUCE REDUCE REDUCE	15.0 100.0 60.0 0.0	REDUCE REDUCE REDUCE REDUCE	3.0 10.0 12.0 10.0

The most significant reductions in peak demand can be obtained by improvements in the heating system. Therefore, it is recommended that the peak point system for winter only be incorporated into the energy code.

As explained earlier, the points shown in figures III-A, III-B, and III-C are specifically based on a 10% reduction in peak demand. This percentage was selected for purposes of explanation.

PART 3 STATEWIDE WINTER PEAK REDUCTIONS

This subchapter shows one scenario to predict the effect of winter demand reductions in each of the three climate zones and for the state as a whole.

Keep in mind that we are looking at future construction, not existing buildings. Mobile homes are not included.

The steps followed are: 1. Calculate the number of residences to be built, classified by size and climate zone. (Refer to Appendix D). 2. Calculate the winter peak demand of each size residence in kilowatts for each climate zone. 3. Calculate total peak demand for each climate zone and the state. 4. Calculate a 10% reduction. (The percentage is chosen for explanation purposes only).

Other scenarios can be selected and calculated using the method.

PART 3 STATEWIDE EFFECT OF WINTER DEMAND LIMITING

Residences constructed with heating systems other than resistance strips will comply. Therefore, only the following numbers of residences will be affected.

103 111-4

### ANNUAL NEW RESIDENCES WITH ELECTRICAL RESISTANCE HEATING SYSTEMS

CLIMATE	SI	NGLE FAMIL		MULTI-
ZONE	800 SF	1600 SF	2400 SF	FAMILY
NORTH CENTRAL SOUTH	2,700 8,000 6,100	2,700 10,000 14,000	300 2,100 8,500	5,400 20,400 32,500
TOTALS	16,800	26,700	10,900	58,300

TOTAL FOR THE STATE.....112,700

Winter peaks for residences by types are:

INDIVIDUAL RESIDENCE WINTER PEAKS (KILOWATTS)

CLIMATE ZONE	800 SF	INGLE FAMII 1600 SF	2400 SF	MULTI- Family
NORTH	5.38	9.72	14.03	9.48
CENTRAL	5.38	9.22	13.30	7.06
SOUTH	3.30	6.76	11.65	5,65
	(See ta)	bles II-D, 1	II-E and II-	F)

The statewide annual increases in peak demand conditions are shown in the following table.

### STATEWIDE RESIDENTIAL ANNUAL NEW PEAK (KW)

CLIMATE ZONE	SI 800 SF	NGLE FAMIL 1600 SF	2400 SF	MULTI- Family
NORTH	14,500	26,200	4,200	51,200
CENTRAL	43,000	92,200	27,900	144,000
SOUTH	20,100	94,600	127,000	183,600
TOTALS	208,100	213,000	159,100	378,800

TOTAL FOR STATE...... 959,000 KILOWATTS FOR ONE YEAR.

In a ten year period 9.6 million kilowatts of new installed heat strip peak load will come on line. Applying a coincidence factor of 50%, shows 4.8 million.

If winter peaks were reduced by 10%, the saving thus achieved will be 0.48 million kilowatts.

# C H A P T E R IV WATER HEATING

This chapter shows energy and peak demand data for residential water heating systems.

For energy calculations, the following occupancies and rates of consumption were assumed.

TYPE RESIDENCE	NUMBER OF PEOPLE	GALLONS PER DAY
800 sf single family	2	40
1600 sf single family	4	70
2400 sf single family	5	85
Multi-family	2	40
Mobile home	2	40

The next table shows the first costs, federal tax rebates, and 5 year and 10 year summations of down payment plus annual payments. The 5 and 10 year calculations are based on the same assumptions of interest and taxes shown in Appendix B.

The benefits and costs in this chapter are not incremental costs.

Solar system configurations are: 2 People - 17 SF high performance collector- 40 gal. storage. 4 People - 34 SF high performance collector- 60 gal. storage. 5 People - 51 SF high performance collector- 80 gal. storage.

All configurations include costs of tanks and electrical circuits.

- # <sup>1</sup>

# TABLE IV-A

COST DATA

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FIRST COSTS/TAX REBATE/FIVE YEAR COSTS/TEN YEAR COSTS

SYSTEM	_	800 SF HOUSE MULTI-FAMILY MOBILE HOME	SINGLE	SINGLE
RESISTANCE incl. elęç. circuit	FC \$ TR \$ 5Y \$ 10Y \$	260 0 198	310 0 236 435	310 0 236 435
SOLAR incl. tank & wiring	FC \$ TR \$ 5Y \$ 10Y \$	1235 494 466 1030	1885 754 711 1573	2275 910 858 1898
AC. HRÚ incl. tank	FC \$ TR \$ 5Y \$ 10Y \$	0	• 0 539 996	710 0 539 996
H.P. HRU	FC \$ TR \$ 5Y \$ 10Y \$	660 0 502 925	710 0 539 996	710 0 539 996
	FC \$ TR \$ 5Y \$ 10Y \$	1235 0 939 1733	1235 0 939 1733	1235 0 939 1733
	FC \$ TR \$ 5Y \$ 10Y \$	315 0 239 442	360 0 274 505	360 0 274 505

Note: All systems include tank and wiring.

Energy consumption figures in kilowatt hours are shown in the following table for the three climate zones and the five types of systems which utilize electricity for fundamental or supplementary heat.

# TABLE IV-B

ANNUAL ENERGY CONSUMPTION KILOWATT HOURS ELECTRIC RESISTANCE/SOLAR SYSTEM/A-C HEAT RECOVERY UNIT/HEAT PUMP HEAT RECOVERY UNIT/DEDICATED HEAT PUMP

CLIMATE ZONE	SYSTEM	800 SF HOUSE Multi-Family Mobile Home	SINGLE	2400 SF Single Family
NOR TH				
	RESISTANCE	2094	3589	4188
	SOLAR	440	1405	1871
	A.C., HRU	1268	2173	2537
	H.P., HRU		1417	1821
	D. HEAT PUME	2 1047	1795	2094
CENTRAL				
	RESISTANCE	1896 .	3375	3938
	SOLAR	221	679	847
	A.C., HRU	1033	1840	21 4 8
	H.P., HRU	675	1350	1500
	D. HEAT PUME	948	1688	1969
SOUTH				
	RESISTANCE	1874	3351	3910
	SOLAR	219	674	840
	A.C., HRU	750	1341	1564
	H.P.	598	1125	1273
	D. HEAT PUME	937	1676	1955

The next three tables are for the three climate zones and show the systems overall 5 year costs which include ownership plus energy.

# TABLE IV-C

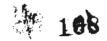
5 YEAR COST OF OWNERSHIP PLUS COST OF ENERGY

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CLIMATE ZONE	SYSTEM	800 SF HOUSE Multi-Family Mobile Home	1600 SF SINGLE FAMILY	2400 SF Single Family
NORTH		 		
	RESISTANCE	\$ 198 \$ 836	\$ 236 1432	\$ 236 1672
		\$ 1034	1668	1908
	SOLAR	\$ 466 \$ 176	\$ 711 561	\$858 747
	•	\$ 642	1278	1605
-	A.C., HRU	\$ 502 \$ 506	\$ 539 868	\$ 539 1012
		\$ 1008	1407	1551
	H.P., HRU	\$ 502 \$ 341	\$ 539 566	\$ 539 727
		\$ 843	1105	1266
	D. HEAT PUMP	\$ 939 \$ 418	\$ 939 717	\$939 836
		\$ 1357	1656	1775
_	GAS	\$239 \$356	\$ 274 611	\$ 274 713
-		\$ 595	885	987



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TABLE IV-D 5 YEAR COST OF OWNERSHIP PLUS COST OF ENERGY

CLIMATE ZONE		MU I MO E	BILE HOME	SINGLE Family	2400 SF Single Family
CENTRAL					یور برو باد دند خد خد ک
	RESISTANCE		198 756	\$ 236 1347	\$ 236 1572
		\$	954	1583	1808
	SOLAR	\$ \$	466	\$ 711 271	\$858 338
		\$	554	982	1196
	A.C., HRU		502 412	\$ 539 735	\$539 858
		\$	91 4	1274	1397
	H.P., HRU	\$ \$	502 269	\$ 539 529	\$ 539 599
		\$	771	1068	1138
	D. HEAT PUMP	\$	939 378	\$ 939 674	\$939 786
			1317	1613	1725
	GAS		239 333	\$274 574	\$274 670
		Ş	572	848	944



TABLE IV-E 5 YEAR COST OF OWNERSHIP PLUS COST OF ENERGY -

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CLIMATE ZONE	•	800 SF HOUSE MULTI-FAMILY MOBILE HOME	SINGLE Family	2400 SF Single Family
South				<u></u>
	RESISTANCE	\$ 198 \$ 748	\$ 236 1338	\$236 1561
		\$ 946	1574	1797
	SOLAR	\$466 \$87	\$ 711 269	\$ 858 335
		\$ 553	980	1193
	A.C., HRU	\$502 \$299	\$539 535	\$ 539 624
		\$ 801	1074	1163
	H.P., HRU	\$ 502 \$ 239	\$539 449	\$ 539 508
		\$ 741	988	1047
	D. HEAT PUMP	\$ 374	\$939 669	\$ 939 780
		\$ 1313	1608	1719
	GAS	\$ 239 \$ 319	\$    274 570	\$274 665
		\$ 558	844	939

The next three tables are for the three climate zones and show the systems overall 10 year costs which include ownership plus energy. .

# TABLE IV-F

10 YEAR COST OF OWNERSHIP PLUS COST OF ENERGY

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CLIMATE ZONE	SYSTEM	800 SF HOUSE Multi-family Mobile Home	1600 SF SINGLE FAMILY	2400 SF SINGLE Family
NORTH				
	RESISTANCE	\$ 364 \$ 2031	\$ 435 3481	\$ 435 4497
		\$ 2395	3916	4932
	SOLAR	\$ 1030 \$ 426	\$ 1573 1362	\$ 1898 1814
		\$ 1456	2935	3712
	A.C., ERU	\$ 925 \$ 1229	2107	\$ 996 2460
		\$ 2154	3103	3456
	H.P., HRU	\$ 925 \$ 829	\$ 996 1374	\$ 996 1766
		\$ 1754	2370	2762
	D. HEAT PUMP	\$ 1015	\$ 1733 1741	\$ 1733 2031
		\$ 2748	3474	3765
	GAS	\$ 442 \$ 816	\$ 505 1400	\$ 505 1633
		\$ 1258	1905	2138

TABLE IV-G 10 YEAR COST OF OWNERSHIP PLUS COST OF ENERGY

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ZONE	SYSTEM	800 SF HOUSE MULTI-FAMILY MOBILE HOME	SINGLE FAMILY	SINGLE FAMILY
CENTRAL				
	RESISTANCE	\$ 1839	\$ 435 3272	\$ 435 3819
		\$ 2203	3708	4254
	SOLAR	\$ 214	659	\$ 1898 821
		\$ 1244	2232	2719
	A.C., HRU	\$ 1002	\$ 996 <sup>.</sup> 1784	\$996 2083
		\$ 1927	2780	3079
	H.P., HRU	\$ 925 \$ 655	\$ 996 1310	\$ 996 1455
		\$ 1580	2306	2451
	D. HEAT PUMP	\$ 1733 \$ 919	\$ 1733 1637	\$ 1733 1910
		\$ 2652	3370	3643
	GAS	\$ 442 \$ 743	\$  505 .1323	\$ 505 1543
		\$ 1185	1828	2049

TABLE IV-H 10 YEAR COST OF OWNERSHIP PLUS COST OF ENERGY

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CLIMATE ZONE		800 SF HOUSE MULTI-FAMILY MOBILE HOME	SINGLE	2400 SF Single Family
SOUTE	******			
	RESISTANCE	\$ 364 \$ 1817	\$ 435 3250	\$ 435 3793
		\$ 2181	3685	4227
	SOLAR	\$ 1030 \$ 212	\$ 1573 653	\$ 1898 814
		\$ 1242	2226	2712
	A.C., HRU	\$ 925 \$ 727	\$ 996 1301	\$ 996 1517
		\$ 1652	2297	2513
	H.P., HRU	\$925 \$580	\$ 996 1091	\$ 996 1234
		\$ 1505	2087	2230
	D. HEAT PUMP	\$ 908	\$ 1733 1625	\$ 1733 1896
		\$ 2641	3358	3629
	GAS	\$ 442 \$ 365	\$ 505 653	\$ 505 762
		\$ 807	1158	1267

113

Following are peak demand kilowatts for each type of system.

INDIVIDUAL WATER HEATER PEAK DEMAND IN KILOWATTS

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System Type	800 SF Multi-Family Mobile Homes	1600 SF Single Family	2400 SF Single Family
*********			
RESISTANCE	4.5 KW	4.5 KW	4.5 KW
SOLAR	4.5	4.5	4.5
HRU	4.5	4.5	4.5
D.HEAT PUMP	1.2	1.2	1.2
GAS	0	0	· 0

Electric resistance water heaters are considered on an electric system wide basis to be 0.40 kilowatts in summer and 0.80 kilowatts in winter.

# 114

# APPENDIX A

# BACKGROUND FOR ENERGY CALCULATIONS

Five types of residential buildings are analyzed for energy consumption. They are classified as:

Single Family House, 800 square feet of conditioned floor Single Family House, 1600 square feet of conditioned floor Single Family House, 2400 square feet of conditioned floor Multifamily apartment, 1600 square feet Mobile Home, 600 square feet

Figures A-1 through A-5 show the floor plans and outline descriptions of construction features. In addition, the following conditions were programmed:

	NORTH	CENTRAL	SOUTH
•			
Glass area <b>as %</b> of floor area	14-15	15-16	17-18
Infiltration avg. air change/hr	0.5	0.5	0.5
Weather cities	<b>Jack'vle</b>	Tampa	Miami
Wall construction	Frame	CBS	CBS
Summer thermostat settings	78F	78 <i>F</i>	78F
Winter thermostat settings	70F	70F	75 F

People 800 SF=2 1600 SF=4 2400 SF=5 Multifamily=2. Mobile home=2

Method of analysis: The EP computer program was used. It is owned by the Energy Management Service of Portland, Oregon. The program calculates 8760 hourly energy points. The EP program is a highly developed energy analysis program.

The equipment performance equations used were taken from the DOE 2.1 computer program. Performance points for systems by Lennox, General Electric, Weatherking, and York were plotted against the DOE curves to determine suitability of the curves.

Four air conditioning companies were invited to run their own parallel analysis on the same building configurations. General Electric and Lennox submitted supporting data, which was of great value.

Life Style Considerations:

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Energy consumption is greatly affected by "life style". Florida citizens consume energy with thousands of variations and patterns, making it difficult to predict typical consumption with accuracy.

A-1

The kilowatt hour figures shown in these tables reflect the consumption that can be expected in residences which fully air condition during the summer and fully heat during the winter. Therefore, these numbers can be considered to represent the upper level of energy consumption. Most life style variations in practice are expected to cause deductions from these numbers. The most relevant variations will be:

1. Abstinence of the use of air conditioning and heating systems. Depending on the location, 5% to 14% of the residences in Florida do not air condition at all.

2. Differences in thermostat settings. The calculations are based on 78F summer and 70F or 75F winter settings. Variations from these settings can readily result in 10% differences in consumption.

3. Window management. A citizen who conscientiously pulls draperies or shades closed to save energy can readily reduce consumption 5% to 10% in the summer. The energy figures shown herein are based on conscientious window management.

4. Infiltration. The admittance of outside air to the conditioned space by leakage through the structure and by opening and closing doors commonly accounts for much of the air conditioning energy required for a residence. Life style, in turn, affects infiltration. A family who opens doors frequently and allows the doors to stand open unnecessarily will readily consume 20%.

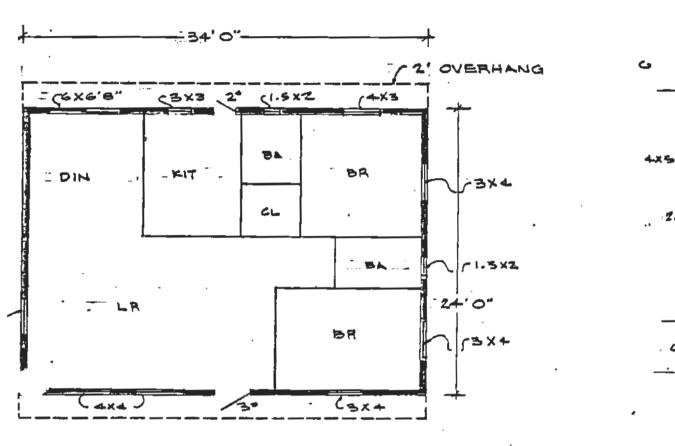
5. Maintenance. Air conditioning and heating systems are not unreasonably difficult to maintain. However, consultation with contractors indicates that, generally, maintenance of residential systems is poor and this results in rapid degradation of equipment efficiency. Coming years are assuredly to bring increased fuel costs and increasing awareness on the part of our people of the importance of cleaning air filters, checking refrigerant, cleaning coils, and repairing duct work.

116 A-2

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P S C - CODE TYPICAL HOUSE 816 SQUARE FEET 

GROSS DIMENSIONS: 24' X 34' WALLS: ZONES 123: FRAME R11 ZONES 4-9: CBS R3 CEILING: DRY WALL R19 ROOF: GABLED WITH ATTIC OVERHANGS: 2' ON NORTH & SOUTH 0' ON EAST AND WEST (GABLE ENDS) AREAS: FLOOR 816 GROSS WALL 928 GLRS5 148 DOORS THO AT 20 & 15 TYPICAL GLASS CONFIGURATION: WINDOW 4' 0" HIGH WITH 1' 4" WALL ABOVE SLIDING GLASS DOOR 61 X 61 8" BATHROOMS 2' HIGH SLAB ON GRADE NO PATIO OR CARPORT

# À P P E N D I X B EXAMPLE BENEFIT-COST ANALYSIS FOR AIR CONDITIONING

This example analyzes the costs and benefits of installing a 1.5 ton air conditioner in an 800 square foot single family home in South Florida rated with an EER of 8.5 instead of the present code minimum of 6.8.

The higher EER air conditioner will cost more to install, but will have less expensive operating costs because it will produce the same cooling while consuming fewer kilowatt hours of energy.

In addition, the higher EER unit will present fewer watts of peak demand, causing a reduced summer peaking requirement on the electric utility system.

The analysis includes:

The energy improvement over a 5 year period, using energy costs with embedded peak demand costs.

BASE CONDITIONS

Homeowner's mortgage: 30 years at 15% interest, down payment= 20%

Electric rate of \$ 0.06519 per KWH for the first year, increasing to .09451 in 5 years.

Homeowner's tax rate = 25%. For all house sizes irrespective of observation that purchasers of larger houses may be in higher tax bracket.

EXAMPLE ASSUMPTIONS

Climate: South Florida (Miami) House: 800 square feet of air conditioned floor space, single family CBS house. Refer to Appendix A for further details.

Air conditioning figures (1.5 ton):

	KWH	EQUIPMENT	DESIGN	PEAK
EER	PER	COST	LOAD	KW
	YEAR	DIFFERENCE	BTUH	
	****			
6.8	6,402	\$ 274	18,400	2.70
8.5	-5,121			-2.23

Reductions 1,281

0.47

B-1

# FIVE YEAR CALCULATIONS

YEAR	ELEC. Rate \$/kwh	KWH Saved	ENERGY \$ SAVED	PEAK KW SAVED*
1	.06519	1,281	\$ 84	0.33
2	.07252	1,281	93	0.33
• 3	.07985	1,281	102	0.33
4	.08718	1,281	112	0.33
5	.09451	1,281	120	0.33
Total savings		6,405	\$ 511	
* System	peak demand sa	wing = (0.47 )	KW) (0.70) =	0.33

Calculate homeowner's costs. Down payment: 20% of \$ 274 = \$ 54.80 Amount put on mortgage = \$ 274 - 54.80 = \$ 219.20 Annual cost = (mortgage) (capital recovery factor) = (\$ 219.20) (0.15230) = \$ 33.38 per year

Account for tax deduction for interest:

YEAR	INTEREST	25% TAX DEDUCTION
1	\$ 32.88	\$ 8.22
<u>+</u>		• -
2	32.80	· 8.20
3	32,72	8.18
4	32.62	8.15
5	. 32.50	8.12

Property tax = 2% (\$ 274) = \$ 5.48 This is tax exempt. However, the exemption is rarely applied for.

Benefit - cost summary:

YEAR	ENERGY \$ SAVED	MORTGAGE AND DOWN PAYMENT	TAX DED'N	PROPERTY TAX	ANNUAL NET SAVED
1	\$ 84	\$88	\$ 8	\$ 5	\$ (1)
2	93	33	. 8	5	62
3	102	33	8	5	71
4	112	33	8	5	81
5	121	33	8	5	90
	\$ 511	- \$ 220, +	\$ 40	- \$ 25 =	\$ 306

Total 5 year saving is \$ 306.

B-2

TEN YEAR PRESENT VALUE CALCULATIONS

The following example shows the same house conditions calculated to determine the present value of benefits and costs. This calculation uses embedded energy costs.

### ASSUMPTIONS

### A. PHYSICAL

- 1. South Florida (Miami) Location
- 800 square feet of air-conditioned floor space, single family CBS house (Refer to Appendix A for further details.)
- 3. 1.5 ton central ducted air-conditioner
- 4. Improvement is a change from 6.8 EER to 8.5 EER

#### B. FINANCIAL

- 1. \$274 Increased Equipment Cost
- Increase in down payment of 20% x \$274 = \$54.80
- 3. Increased amount on mortgage is \$274 \$54.80 = \$219.20
- 4. 5% increased maintenance cost of 0.05 (\$247) = \$13.70 for years five to ten; zero maintenance cost for years zero through four.
- Salvage and incremental equipment renewal costs not considered.
- 6. Principal and Interest payment schedule

Year	Principal	Interest	Total(a)
1	\$0.50	\$32.88	\$33.38
2	0.58	32.80	33.38
3	0.66	32.72	33.38
4	0.76	32.62	33.38
5	0.87	32,51	33.38
6	1.01	32.37	33.38
7	1.16	32.22	33,38
8	1.33	32.05	33.38
9	1.53	31.85	33.38
10	1.76	31.62	33.38

(a) Using 0.15230 capital recovery factor at 15% for 30 years.

- Increased Property Tax (2%) on increased \$274 valuation is \$5 per year (More efficient equipment is exempt from property tax; however, the exemption is rarely applied for).
   Homeowner 25% income tax rate
- 9. 10% Present Worth Discount Rate

COST-EFFECTIVE TO CONSUMER CALCULATIONS

		SAVINGS				COSTS		
Year	KWH	\$/KWH	Annual	Mortgage and Down Payment	Property Tax	Income Tax Deduction	Increased Maintenance	Annual
1	1,281	.06519	\$84	\$88	\$5	\$9(a)	\$ 0	\$84
2	1,281	.07252	93	33	5	9	0	29
3	1,281	.07985	102	33	5	9	0	29
4	1,281	.08718	112	33	5	9	0	29
5	1,281	.09451	120	33	5	9	14	43
6	1,281	.10184	130	33	5	9	14	43
7	1,281	.10917	140	33	5	9	14	43
8	1,281	.11650	149	. 33	5	9	14	43
9	1,281	.12382	159	33	5	9	14	43
10	1,281	.13116	168	33	5	9	14	43

(a) \$9.50 rounded to \$9.00 instead of \$10.00

NET SAVINGS

Year	Savings	Costs	Net	Present Value (10%)	Cumulative Present Valu
	<u> </u>				
1	\$84	\$84	\$ O	\$0	\$ 0
2	93	29	64	53	53
3	102	29	73	55	108
4	112	29	83	57	165
5	120	43	77	48	213
6	130	43	87	49	262
7	140	43	97	50	312
8	149	43	106	50	362
9	159	43	116	49	411
10	168	43	125	. 48	459

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#### APPENDIX C

#### EXAMPLE PEAK CALCULATION

Following is an example of the calculation for peaking condition based on the 10% reduction figures shown in Figure III A. The residence features are:

Calculate the glass, wall and roof ratios by dividing areas by the floor area. The wall ratio is 1169 / 1600 = 0.73. Calculate the roof ratio 1600 / 1600 = 1.0. Calculate glass ratios 134 ' / 1600 = .084 20 / 1600 = .012100 / 1600 = .063 33 / 1600 = .021

Do the summer calculation. Circle the glass type and orientations. Circle the wall and roof multipliers which apply to R3 walls and R19 roof. Circle the air conditioning multiplier for the SEER of 7.0 Circle the duct multiplier of 1.15 since the ductwork is in the attic.

Move the ratios down to the calculation section .084 , .012 , .063 , etc. Move the multipliers down to the calculation section 340, 340, 340, 460, 11, 13, etc. Multiply the ratios by the multipliers .084 x 340 = 28.6, .012 x 340 = 4.1, etc.

Add up the points in the right hand column. The subtotal of 84.8 is obtained.

Multiply by the duct multiplier of 1.15 to get the second subtotal of 97.5.

Multiply by the air conditioner multiplier of 1.0 to get the summer point index of 97.5. Since this is less than 100 the house complies for summer peaking.

C-1

Perform the winter calculation using the same approach as the summer. The index shown is 95.4, which meets the requirements. The designer can improve the house to comply by several methods:

Change to double pane glass	WPI = 88.5
Change wall insulation to Rll	93.9
Change roof insulation to R30	90.4
Move ductwork inside	83.0
Change the heating system to	
heat pump	57.2

All of the data used in this calculation is already required for the section 9 calculation.

C-2

#### APPENDIX D

#### FUTURE RESIDENTIAL CONSTRUCTION

In order to determine the effects of air conditioning, heating, and water heating on a statewide basis and on the basis of the three climate zones, a projection of the number of residential units to be placed or constructed is needed. In addition, it is necessary to break down the statistics for homes heated with heat strips, gas and heat pumps.

Data was obtained from census figures, energy code statistics, utility company publications, and the Department of Veteran and Community Affairs.

The following table shows the housing inventory shown by 1980 census figures.

SINGLE FAMILY	MULTI- FAMILY	MOBILE HOME		
	********			
480,000	275,000	105,000		
		224,000		
916,000	525,000	201,000		
2,417,000	1,384,000	530,000		
	480,000 1,021,000	480,000         275,000           1,021,000         584,000           916,000         525,000		

1980 NUMBER OF RESIDENCES IN FLORIDA BY TYPE

TOTAL FOR THE STATE.....4,329,000

The next table shows the 1980-1981 numbers of new residences established in Florida by type. It is assumed that, each year from 1980 through 1992, these numbers of new residences will be placed or constructed in Florida.

1980 TO	1992	NUMBERS	OF	NEW	RESIDENCES	PER	YEAR
---------	------	---------	----	-----	------------	-----	------

CLIMATE	SI	NGLE FAMIL	 Y	MULTI-	MOBILE
ZONE	800 SF	1600 SF	2400 SF	FAMILY	HOME
NORTH	5,000	9,000	2,700	18,300	9,600
CENTRAL	9,900	19,000	6,300	38,800	20,400
SOUTH	7,300	15,000	9,400	34,900	18,200
TOTALS		83,600		92,000	48,200

TOTAL FOR THE STATE......223,800

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The next three tables show the new residences established each year by types of heating systems. It is assumed that 1981 trends will continue.

1980 TO 1992 ANNUAL NEW RESIDENCES WITH ELECTRICAL RESISTANCE HEATING SYSTEMS

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CLIMATE ZONE	800 SF	NGLE FAMIL 1600 SF	2400 SF	MULTI- Family
	********			
NORTH	2,700	2,700	300	5,400
CENTRAL	8,000	10,000	2,100	20,400
SOUTH	6,100	14,000	8,500	32,500
	****			
TOTALS	16,800	26,700	10,900	58,300

TOTAL FOR THE STATE.....112,700

1980 TO 1992 ANNUAL NEW RESIDENCES WITH THEAT PUMPS

CLIMATE	SI	NGLE FAMIL	Y	MULTI-
ZONE	800 SF	1600 SF	2400 SF	FAMILY
NORTH	1,400	4,700	2;100	9,500
CENTRAL	1,400	6,500	4,000	13,300
SOUTH	1,200	900	800	2,100
TOTALS	4,000	12,100	6,900	25,000

1980 TO 1992 ANNUAL NEW RESIDENCES WITH GAS HERTING

CLIMATS	SIN 800 SF	NGLE FAMILY 1600 SF	2400 SF	MULTI- FAMILY
NORTH CENTRAL SOUTH	900 400 100	1,600 2,400 100	300 100 0	3,200 5,000 200
TOTALS	1,400	4,100	400	8,400

TOTAL FOR THE STATE..... 5,900

## Attachment 4



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To: W. G. Walker, III

Date: January 25, 1990

From: Mario Villar

Department: Regulatory Affairs

Subject: Meeting with Florids Gas Transmission

On January 18, 1990, I attended a meeting between our Fuel Resources department and Florida Gas Transmission. Among the subjects discussed were the Christmas cold weather spell and the status of the FGT Settlement Docket at FERC. The following is a summary of our discussions.

## Christmas Cold Weather Spell

FGT purchases gas supplies based on projected demand on its system. However, due to the current interruptible nature of contracts with various large customers, such as FPL, a portion of FGT's own contracts for gas supplies or transportation are themselves interruptible contracts with gas suppliers and other pipelines. During the winter FGT normally contracts with others for a maximum of 520-550 MMCF per day of firm gas supplies, out of a total pipeline capacity of 825 MMCF per day. This includes about 200 MMCF per day projected for FPL's interruptible P-10 supplies.

During the Christmas cold spell, FGT experienced a series of supply interruptions which resulted in the pipeline stabilizing at about 450 MMCF per day. This was due to cut-off of interruptible contracts for either gas or transportation and well freeze-offs (best guess is 50-75 MMCF for well freezing). As a result, FPL received no gas during the holiday period cold spell.

Once the FGT open-access settlement is approved at FERC, FGT can provide firm sales and/or transportation service to those customers which have committed to buy or transport gas. The settlement has fully allocated the FGT pipeline capacity throughout its customer base. Equally important, approval of the settlement will allow the Phase II expansion of the FGT pipeline, thus increasing the gas supply capability in the State by 100 MMCF per day. While this will not totally eliminate the possibility of curtailment or interruption of gas supplies, the firmness of the contracts and the increased pipeline capacity will tend to significantly reduce curtailment.

Had the FGT settlement been in effect during the Christmas cold spell, the State of Florida would have, in all likelihood, received close to the 825 MMCF per day pipeline capacity as a result of firm contracts. The increased gas availability would have also allowed FPL to generate with gas, thus alleviating the rolling blackout situation experienced during this period.

W. G. Walker, III Page two January 25, 1990

#### FERC Docket Status

FGT stated that the FERC Staff had requested data to update its Environmental Impact Assessment. That data request was completed and filed the week before so that Staff could now start its final review. Should FGT see no action from Staff by mid-February, they intend to file a motion to expedite. They would like FPL and other customers to support them at that time. If all goes well, they expect an order in June or July.

As you know, we met with Fuel Resources subsequent to that meeting and discussed alternative courses of action for FPL. It was agreed that FERC Staff progress on this docket should be monitored and that FPL should pursue alternative methods of encouraging an expedited FERC review. At this time we will be developing, with Fuel Resources, a draft of a letter that could be sent to FERC expressing our concern over the status of the settlement in light of our recent cold weather experience in Florida.

MV:vif

cc: W. H. Brunetti

# APPENDICES

# Peninsular Florida

Page 130	Florida Power Corporation	Appendix A
Page 140	Florida Power & Light	Appendix B
Page 153	Tampa Electric	Appendix C
Page 169	Florida Public Utilities	Appendix D
Page 172	Seminole Electric Cooperative (11 member systems)	Appendix E
Page 185	Florida Keys Electric Cooperative	Appendix F
Page 187	Fort Pierce Utilities Authority	Appendix G
Page 190	Gainesville Regional Utilities	Appendix H
Page 194	Jacksonville Electric Authority	Appendix I
Page 201	City of Key West	Appendix J
Page 207	City of Kissimmee	Appendix K
Page 212	City of Lakeland	Appendix L
Page 218	Lake Worth Utilities Authority	Appendix M
Page 221	New Smyrna Beach	Appendix N
Page 227	Orlando Utilities Commission	Appendix O
Page 232	Sebring Utilities Commission	Appendix P
Page 235	City of Tallahassee	Appendix Q
Page 240	City of Vero Beach	Appendix R
Page 243	Florida Municipal Power Agency (5 member systems)	Appendix S
	Panhandle Florida	

Page 247	Gulf Power	Appendix T
Page 251	Alabama Electric Cooperative (4 member systems)	Appendix U

Appendix A

## FLORIDA POWER CORPORATION

FLORIDA POWER CORPORATION

Forecasted Peak Load: 6,034 MW firm load (1989 Ten Year Site Plan) Actual Peak Load: Saturday, December 23: Evening 6.494 MW firm load served 500 MW firm load unserved 6,994 MW total firm load Sunday, December 24: Morning 6.416 MW firm load served 1,283 MW firm load unserved 7.699 MW total firm load Evening 6,505 MW firm load served 100 MW firm load unserved 6,605 MW total firm load

Monday, December 25:

Morning

6,280 MW firm load served 706 MW firm load unserved 6,986 MW total firm load

Total System Generating Capacity: 6,611 MW

Scheduled Maintenance:

560 MW

Crystal River 1 (400 MW) began its scheduled outage on October 21, 1989. It was originally scheduled to return to service by December 7, 1989. However, during the early stages of the outage, the intermediate pressure turbine shell was found to be warped. Both the upper and lower halves of the turbine shell were removed and shipped to the General Electric Company in Jacksonville, Florida for repair. The unit is currently scheduled to return to service during the week of January 15, 1990.

Suwannee River 3 (84 MW) began a planned turbine maintenance outage on November 4, 1989. The unit was originally scheduled to return to service December 15, 1989. The high, intermediate, and low pressure rotors were all

sent to General Electric in Jacksonville, Florida for repairs. Originally, only the first stage blades were to be replaced. However, upon inspection it was but found that three additional stages also needed to be replaced. The additional blades were not available and had to be manufactured. The unit is currently scheduled to return to service during the week of January 15, 1990.

Turner 4 (76 MW) began a planned turbine maintenance outage on September 30, 1989. Originally two turbine stages were to be replaced. However, after inspection, it was found that two additional stages needed to be replaced. the turbine rotor was sent to Wisconsin where the additional stages were to be manufactured. The unit is expected to return to service during the week of January 22, 1990.

#### Generating Unit Forced Outages:

Saturday, December 23:

As of 8:00:

Bartow 3 (220 MW) limited to 190 MW , high temperature on generator extraction line

Suwannee P1 (65 MW) limited to 33 MW, B-side forced out; cracks found in 5th stage compressor blades

#### Morning (12:01 a.m. to 12:00 p.m.)

Crystal River 4 (750 MW) limited to 690 MW from 3:00 a.m. to 6:00 a.m., to clear pulverizers of wet coal

Turner 3 (75 MW) limited to 40 MW from 7:00 a.m. to 10:00 a.m., problems with an air heater. Unit forced off line at 11:00 a.m.

#### Afternoon (12:07 p.m.to 6:00 p.m.)

Bartow 3 (220 MW) limited to 178 MW due to economizer leak at 2:00 p.m. This condition remained throughout the rest of the day.

Turner 3 (75 MW) came back on-line at 1:45 p.m. The unit was limited to 49 MW due to air heater problems.

Evening (6:01 to 12:00 a.m.)

Crystal River 2 (476 MW) reduced load to approximately 390 MW at 10:00 p.m. to minimize condenser Delta T (environmental restrictions)

Turner P3 (75 MW) reduced to 60 MW at 10:45 p.m. to correct temperature differential across the turbine.

Turner P4 (75 MW) reduced to 20 MW at 10:45 p.m. to correct temperature differential across the turbine.

Sunday, December 24

Morning (12:01 a.m. to 12:00 p.m.)

Bartow 1 (115 MW) experienced a salt leak and was limited to 55 MW from 1:00 a.m. to 3:05 a.m.

Bartow 3 (220 MW) experienced backpressure problems between 8:00 a.m. and 10:00 a.m. and was limited to 140 MW. Then was limited to 178 MW due to the economizer leak.

Crystal River 2 (476 MW) was limited to 390 MW between 1:00 a.m. and 6:00 a.m. to minimize condenser Delta T (environmental restriction).

Bartow P3 (53 MW) tripped off-line between 10:00 and 11:00 a.m. due to atomizing air line leak.

Bartow P4 (53 MW) tripped on generator differential and vibration between 10:00 a.m. and 12:00 p.m.

Debary P6 (55 MW) came off-line at 12:27 a.m. to repair oil filter. Was back on line at 1:45.

Turner P3 (75 MW) at 60 MW between 1:00 and 5:00 a.m. to correct temperature differential across turbine. Unit tripped off-line at 8:21 a.m. due to exhaust temperature spread differential.

Turner P4 (75 MW) at 20 MW between 1:00 and 5:00 a.m. to correct temperature differential across turbine.

Afternoon (12:01 p.m. to 6:00 p.m.)

Anclote 2 (515 MW) lost a flame and dropped to 311 MW between 1:31 and 4:00 p.m.

Crystal River 2 (476 MW) reduced load at 2:10 to minimize condenser Delta T (environmental restriction).

Crystal River 4 (750 MW) lost a coal feeder and dropped to 709 MW between 3:37 and 5:00 p.m.

Debary Pl (55 MW) tripped off-line from 1:00 to 6:00 p.m. due to air in fuel lines.

Turner P3 (75 MW) back on line at 3:00 p.m.

#### Evening (6:01 p.m. to 12:00 a.m.)

Crystal River 2 (476 MW) at reduced load through 8:40 p.m. (environmental restriction). Then was requested to come to full load.

Turner 3 (75 MW) tripped off line at 12:00 a.m. due to transmission line problems.

Debary P2 (55 MW) and Debary P6 (55 MW) tripped off-line at 12:00 a.m. due to transmission line problems.

Turner P3 (75 MW) and Turner P4 (75 MW) tripped off-line at 12:00 a.m. due to transmission line problems.

Sunday, December 25

#### Morning (12:01 a.m. to 12:00 p.m.)

Bartow 3 (220 MW) developed a salt leak and was limited to 92 MW between 5:30 and 8:33 a.m. Other hours were limited to 178 MW due to economizer leak.

Crystal River 2 (476 MW) was limited all day due to unit control computer failure and wet coal. Stayed between 2]3-4]4 MW.

Crystal River 4 (750 MW) had a blockage in a coal feeder and was limited to 650 MW from 11:00 a.m. to 12:00 p.m.

Turner 3 (75 MW) off-line all day due to a blown fuse in station service transformer when transmission lines crossed on Oecember 24. Could not maintain drum level. Had to drain boiler and let it cool before refilling for start-up.

Intercession City Pl (57 MW) and P3 (57 MW) both tripped at 8:33 due to clogged fuel filters. Came back on-line at 8:40 a.m. but were limited to half load until 8:00.

Suwannee P2 (65 MW) tripped at 7:18 a.m. due to clogged fuel filter. Came back on line by 8:00 a.m.

#### Afternoon (12:01 p.m. to 6:00 p.m.)

Intercession City P1 (57 MW) and P3 (57 MW) both became available for full load at 1:27 p.m.

Evening (6:01 p.m. to 12:00 p.m.)

Crystal River 2 (476 MW) began reducing load at 10:00 p.m. to 210 MW for condenser maintenance.

Crystal River 4 (750 MW) had a coal mill fire at 6:40 p.m. and reduced load to 642 MW. Available for full load at 7:30 p.m.

#### Purchased Power:

#### Saturday, December 23

Southern	13,407 MWH (up to 590 MW) from 12:00 a.m. to 12:00 a.m.
	Schedule ASSD, assured
FPL	102 MWH (up to 24 MW) from 10:00 a.m. to 5:00 p.m.
	Schedule B for D, emergency maintenance
Orlando	562 MWH (up to 120 MW) from 12:00 p.m. to 7:00 p.m.
	Schedule B, emergency maintenance
Tallahassee	1084 MWH (up to 100 MW) from 12:00 p.m. to 12:00 a.m.
	Schedule B, emergency maintenance
FPL	2062 MWH (up to 522 MW) from 4:00 p.m. to 12:00 a.m.
	Schedule B, emergency maintenance
JEA	39] MWH (up to 144 MW) from 7:00 p.m. to 12:00 a.m.
	Schedule A, emergency

#### Sunday, December 24

Southern	14,160 MWH (590 MW) from 12:00 a.m. to 12:00 a.m.
	Schedule ASSD, assured
Tallahassee	2,637 MWH (up to 140 MW) from 12:00 a.m. to 12:00 a.m.
	Schedule B, emergency maintenance
FPL	1,828 MWH (up to 467 MW) from 12:00 a.m. to 5:00 a.m.
	Schedule B for D, emergency maintenance
JEA	647 MWH (up to 180 MW) from 12:00 A.M. to 6:00 a.m.
	Schedule A, emergency
Orlando	25 MWH (up to 18 MW) from 2:00 p.m. to 4:00
	Schedule B, emergency maintenance
FPL	265 MWH (up to 64 MW) from 6:00 p.m. to 12:00 a.m.

#### Monday, December 25

Southern	`14,160 MWH (590 MW) from 12:00 a.m. to 12:00 a.m.
	Schedule ASSD, assured
Tallahassee	1,668 MWH (up to 150 MW) from 12:00 a.m. to 12:00 p.m.
	Schedule B, emergency maintenance
Gainesville	703 MWH (up to 30 MW) from 7:00 a.m. to 11:00 a.m.
	Schedule A, emergency

#### Cogeneration:

The only Qualifying Facilities that are telemetered are Pinellas County Resource Recovery, Florida Crushed Stone and Bay County. The nameplate capacity of these Qualifying Facilities is 213.8 MW total. The maximum output deliverable to FPC is 181 MW total. During the three day period from Saturday, December 23 through Monday, December 25, these QFs delivered an average of 148.8 MW (82.2% overall capacity factor based on net deliverable capacity).

Actual generation from the smaller QFs will not be available until their meters are read. Saturday, December 23 1.012 MWH (up to 51 MW) 12:00 a.m. to 12:00 a.m. Pinellas County Resource Recovery 2.384 MWH (up to 101 MW) 12:00 a.m. to 12:00 a.m. Florida Crushed Stone Bay County 115 MWH (up to 5 MW) 12:00 a.m. to 12:00 a.m. Resource Recovery Sunday, December 24 1.236 MWH (up to 55 MW) 12:00 a.m. to 12:00 a.m. Pinellas County Resource Recovery 2,286 MWH (up to 101 MW) 12:00 a.m. to 12:00 a.m. Fla. Crushed Stone 24 MWH (] MW) 12:00 a.m. to 12:00 a.m. Bay County Resource Recovery Monday, December 25 1.321 MWH (up to 57 MW) 12:00 a.m. to 12:00 a.m. Pinellas County Resource Recovery 2.311 MWH (up to 99 MW) 12:00 a.m. to 12:00 a.m. Fla. Crushed Stone Bay County 24 MWH (1 MW) 12:00 a.m. to 12:00 a.m. Resource Recovery

#### Interruptible and Curtailable Load

All interruptible customers were at zero load and all curtailable customers were at their contract demand by 4:00 p.m. Saturday, December 23. This resulted in a load reduction of approximately 300 MW.

Rate provisions for interruptible customers allows them to buy emergency power when available. Once emergency power is not available, they must go to zero load. Curtailable customers are notified they must reduce load to their contract demand.

#### Load Management

FPC has 270,884 participating customers on their load management program. The approximate demand reduction at 8:00 a.m when the temperature is 32-33 degrees Fahrenheit is 500 MW.

Saturday, December 23: 12:21 a.m. to 11:55 p.m.

Sunday, December 24: 1:45 a.m. to 3:05 p.m. 5:00 a.m. to 2:19 p.m. 5:42 p.m. to 12:00 a.m. Monday, December 25: 12:01 a.m. to 3:00 a.m. 4:45 a.m. to 10:45 a.m.

#### Public Announcements:

Public announcements made prior to the Christmas weekend were made orally to the media. The gist of these announcements was that customers should conserve due to the cold weather. Specifically, on Thursday, December 21, Florida Power Corporation employees met Tampa Tribune writer Phil Willon, which resulted in a feature story which ran on Saturday, December 23. Another version of the story ran on Sunday, December 24.

In anticipation of a tight energy supply for the weekend and the likely use of load management over the weekend, on Friday, December 22, the St. Petersburg Times, Tampa Tribune and the Orlando Sentinel, Associated Press and United Press International were contacted.

On Saturday, December 23, three Tampa Bay television stations were contacted and asked to broadcast messages concerning conservation and the potential for rolling blackouts on Sunday. As there was no advance warning of the large Saturday night load, only after rolling blackouts had begun at about 6:00 p.m. Saturday, December 23, were television stations asked to "crawl" blackout information across the bottom of television screens. In addition, the media was requested to run stories carrying specific energy conservation recommendations. Recommendations included lower thermostat, avoid unnecessary clothes washing and drying, turn off non-essential lights, plan to delay Christmas cooking until noon or later. From this point until approximately 1:00 p.m. Monday, December 25, media contacts were virtually ongoing.

#### Voltage Reductions

When this program is activated, the distribution bus voltages are reduced by 2.5 percent. This results in an estimated 100 MW demand reduction over FPC's system. During the Christmas emergency, system wide voltage reductions were implemented as follows:

Saturday, December 23: 11:21 a.m. to 11:55 p.m.

Sunday, December 24:	1:45	a.m.	to	3:05	a.m.
	5:00	a.m.	to	2:19	p.m.
	5:42	p.m.	to	12:00	a.m.

Monday,	December	25:	12:01	a,m.	to	3:00	a.m.	
				a.m.	to	10:45	a.m.	

#### Rotating Blackouts:

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SATURDAY 12/23/89			SUNDAY 12/24/89							
TIME	MW	TIME	MW	TIM	IE MW					
6:00 p.m. 8:00 p.m. 8:40 p.m. 8:52 p.m. 10:05 p.m. 10:08 p.m. 10:11 p.m.	400 350 300 250 200 100 0	5:15 a.m. 6:00 a.m. 6:40 a.m. 7:00 a.m. 7:10 a.m. 7:15 a.m. 7:20 a.m. 7:26 a.m. 7:26 a.m. 7:40 a.m. 8:00 a.m. 8:00 a.m. 9:20 a.m. 10:37 a.m. 11:15 a.m. 11:15 a.m. 11:30 a.m. 11:45 a.m. 12:05 p.m. 12:22 p.m. 12:21 p.m. 12:31 p.m. 12:43 p.m. 12:00 p.m.	$     \begin{array}{r}       150 \\       250 \\       200 \\       400 \\       500 \\       600 \\       900 \\       1050 \\       1200 \\       100 \\       1200 \\       100 \\       100 \\       900 \\       800 \\       700 \\       600 \\       500 \\       400 \\       150 \\       0       \\       0   \end{array} $	7:20 a 7:32 a 7:40 a 7:48 a 7:55 a 8:00 a 8:09 a 8:10 a 8:10 a 8:11 a 8:16 a 8:27 a 8:53 a 9:03 a 9:15 a 9:20 a 9:23 a 9:23 a 9:46 a	a.m.       315         a.m.       365         a.m.       465         a.m.       615         a.m.       715         a.m.       715         a.m.       790         a.m.       740         a.m.       590         a.m.       550         a.m.       550         a.m.       500         a.m.       400         a.m.       350         a.m.       250         a.m.       250         a.m.       150					

#### Critical Loads

FPC has 734 distribution feeders, with 143 identified as serving critical loads. Generally, these include hospitals, police and fire stations, nursing homes, and water and waste water treatment facilities.

During the Christmas weekend, FPC interrupted 22 critical loads as part of their rotating outage plan. The majority of these customers had on-site backup generation. Each critical feeder was interupted an average of 6 times for 22 minutes. The minimum outage was 2 minutes, the maximum, 36 minutes.

Unplanned Distribution Outages

Total System

Total of 974 outage incidents. 748 due to overloads (i.e. tripped fuses and circuit breakers). 226 due to equipment failure (i.e. damaged transformers, cables, and lines) Average outage time was 3 hours 30 minutes, ranging from a minimum of less than a minute to a maximum of 23 hours 39 minutes.

Appendix B

# FLORIDA POWER & LIGHT COMPANY

#### FLORIDA POWER & LIGHT

Forecasted Peak Load: (1989 Ten Year Site Plan)	13,794 MW
Actual Peak Load:	
Saturday, December 23:	Evening
	12,969 MW firm load served
Sunday, December 24:	Morning
	13,986 MW firm load served <u>1,600 MW firm load unserved</u> 15,586 MW Total firm load
	Evening
	13,988 MW firm load served 200 MW firm load unserved 14,188 MW Total firm load
Monday, December 25:	Morning
	12,772 MW firm load served 2,700 MW firm load unserved 15,472 MW Total firm load

#### Total System Generating Capacity: 14,105 MW

Excludes Riviera 2 (71 MW) which is on Long Term Reserve Shutdown. Plans are to return Riviera to service by 1993.

#### Scheduled Maintenance: 1,240 MW

Port Everglades 4 (369 MW) was removed from service for major overhaul on September 8, 1989. Unit is scheduled to return on line April 15, 1990 and resume normal operation by April 21, 1990. Due to the extensive work involved in the overhaul it was not possible to return the unit to service.

Manatee 2 (790 MW) was removed from service for overhaul on October 12, 1989. Unit is scheduled to return on line January 5, 1990 and resume normal operation by January 9, 1990. Discussions were conducted with plant management by both Power Resources management and System Operations

management prior to December 22, 1989. Even the most ambitious schedule could not return the unit prior to December 27, 1989. Unit actually returned January 5 and was released for normal operation on January 9.

Martin 1 (790 MW) was removed from service for overhaul on October 30, 1989. Unit was scheduled to return on line December 23, 1989 and resume normal operation by December 31, 1989. Discussions with the plant management resulted in an around the clock effort which successfully returned the unit to service on December 22, almost full load for December 24 and full load for December 25.

Port Everglade CT 1 (40.5 MW) and Ft. Lauderdale CT 16 (40.5 MW) were on major overhaul and re-assembly could not be accomplished by December 24, 1989.

Generating Unit Forced Outages:

Turkey Point 4 (Rated 688 MW)	Limited from: To: Rated/Limit: Reason:	12/19/89 12/23/89 - 11:14 p.m. 688/320 MW Condenser leak in "A" water box					
Cutler 5 (Rated 68 MW)		/89 - 12/28/89 due to no gas the "Gas Only" unit					
Cutler #6 (Rated 131 MW)	Unavailable 12/22 available to run	/89 - 12/28/89 due to no gas the "Gas Only" unit					
Martin 1 (Rated 790 MW)	Limited from: To: Rate/Limit: Reason:	12/22/89 - 12:47 p.m. 12/23/89 - 11:00 p.m. 790/slowly increased load until chemistry cleared Boiler chemistry after overhaul					
JEA/FPL St. Johns River Power Park 1 (FPL Share - 125	Reason:	12/22/89 - 7:03 p.m. 12/22/89 - 8:55 p.m. Drum level sensing line frozen					
Manatee 1 (Rated 79D MW)	Off: On: Reason:	12/22/89 - 10:40 p.m. 12/23/89 - 2:58 p.m. Poor boiler chemistry due to acid leak into condensate system					
Port Everglades and Fort Lauderdale Gas Turbines (Rated 1458 MW)	Performance during the entire period 12/23/89 to 12/27/89 was approximately 60% of rated capability due to the lack of natural gas fuel resulting in the running on liquid fuel. Clogged fuel filters and other fuel pressure problems resulted in intermittent unavailability.						

12/23/89 - 10:38 a.m. JEA/FPL Off: 12/23/89 - 6:02 p.m. St. Johns River On: Drum level sensing line frozen Power Park 1 Reason: (FPL Share - 125 MW) 12/23/89 - 11:44 a.m. JEA/FPL Off: 12/23/89 - 3:13 p.m. St. Johns River 0n: Orum level sensing line frozen Power Park 2 Reason: (FPL Share - 125 MW) Putnam 2 Limited from: 12/23/89 - 6:44 p.m. 12/24/89 - 3:00 p.m. (Rated 234MW) To: Rate/Limit: 234/120 MW Fire on insulation due to a fuel line Reason: leak on one of the turbine units. Turbine back on line 09:52, increased to full load by 15:00 Off: 12/23/89 - 11:14 p.m. Turkey Point 4 (Rated 688 MW) 0n: 12/28/89 - 6:50 a.m. Corrosion of terminal boards on main Reason: steam isolation valve Off: 12/23/89 - 11:57 p.m. JEA/FPL 12/24/89 - 1:30 a.m. St. Johns River On: Power Park 2 Drum level sensing line frozen Reason: (FPL Share -125 MW) 12/24/89 - 5:19 a.m. Off: Martin 1 12/24/89 - 6:42 a.m. (Rated 790 MW) On: Frozen drum level sensing line Reason: Limited from: 12/24/89 - 6:20 a.m. St. Lucie 1 (Rated 860 MW) To: 12/24/89 - 2:54 p.m. Rate/limit: 860/776 MW Frozen sensing line on 1A feed pump Reason: Martin 1 Off: 12/24/89 - 10:35 a.m. (Rated 790 MW) On: 12/24/89 - 11:10 a.m. Boiler feed trip-invertor Reason: pump malfunction 12/24/89 - 8:12 p.m. 12/27/89 - 4:08 p.m. Manatee 1 Off: (Rated 790 MW) On: Water wall tube leaks (5) Reason:

Turkey Point 3 (Rated 688 MW)	Off: On: Limited until: Reason:	<pre>12/25/89 - 1:36 a.m. 12/25/89 - 8:52 a.m. 12/25/89 - 9:28 p.m. Going to 100% power Safety related shutdown found corrosion (similar to what caused unit #4 to trip) of terminal boards on main steam isolation valve</pre>
Sanford 3 (Rated 139 MW)	Limited from: To: Rate/Limit:	12/25/89 - 4:05 a.m. 12/25/89 - 7:15 a.m. Frozen acid and caustic lines in water plant resulting in low condensate
JEA/FPL St. Johns River Power Park 1 (FPL Share - 125	Rate/Limit: Reason:	12/25/89 - 9:41 a.m. 12/25/89 - 3:00 p.m. 125/85 MW Main transformer overheating
Cape Canaveral 2 (Rated 370 MW)	Limited from: To: Rate/Limit: Reason:	12/25/89 - 12:27 p.m. 12/25/89 - 4:15 p.m. 370/180 MW Travelling screen sheared a pin due to a heavy run of fish from cold weather, condenser tube leak 14:30 - 16:15
Martin 1 (Rated 790 MW)	Limited from: To: Rate/limit: Reason:	12/25/89 - 2:43 p.m. 12/25/89 - 6:00 p.m. 790/463 MW Boiler feed pump starting problems
Martin 1 (Rated 790 MW)	Off: On: Reason:	12/26/89 - 1:57 a.m. 12/26/89 - 4:41 a.m. Feed pump control circuit ground
Sanford 3 (Rated 139 MW)	Limited from: To: Rate/Limit: Reason:	12/26/89 - 4:14 p.m. 12/26/89 - 4:58 p.m. 139/50 MW Boiler control problems

#### UNIT PERFORMANCE DURING FEEDER ROTATION

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UNIT	CONT. CAPA9 MW	12/24/0 0700 MWH	89 0800 MWH	0900 MWK	1000 MVH	1100 MWH	1200 MWK	1900 MWH		For H 2200 MWH	OUR ÉN	12/25/0 DING 0600 NWN						NOTE 1)	AVERAGE GEN (NOTE 1) MWN,		KOURLY MINIMUM GENER MWX		DELTA MW FROM Cont Cap AVG-CONT
1F#1 1F#2 FL#4 FL#5 PE#2 PE#3 PE#43 PE#4	370 370 138 138 205 205 369	384 383 138 139 207 211 383	384 383 138 138 207 211 382 OVERHA	384 382 136 140 206 211 383	384 382 137 138 207 210 380	383 382 138 138 206 209 382	384 383 137 139 206 211 380	383 385 138 139 208 211 384	387 387 139 140 209 213 384	388 385 138 141 209 212 384	388 386 138 140 209 212 385	386 384 136 140 207 211 384	387 383 138 140 208 211 384	385 383 137 140 207 210 382	386 383 136 139 208 211 383	385 383 134 136 206 211 382	385 383 139 141 208 211 380	385 385 139 140 207 211 382	385 384 137 139 207 211 383	388 387 139 141 209 213 385	383 382 134 136 206 209 380	104.10 103.67 99.50 100.91 101.16 102.93 103.69	15 14 -1 2 6 14
PE#4 RV#3 RV#4 MR#1 MR#2 CC#1 CC#2 SN#3 SN#4 FN#1 FN#1 FN#2 PN#1	274 274 790 370 370 370 365 365 365 138 370 790 234	286 279 50 844 383 388 146 358 374 147 376 828 221	286 275 486 840 383 390 146 368 378 368 378 3824 487 824 487 824 225	283 256 760 842 383 388 152 374 378 146 387 824 UL 223	284 259 764 380 390 152 374 377 147 385 822 223	283 256 448 840 382 387 152 374 378 151 386 824 223 135	283 268 342 840 388 154 375 377 153 386 822 220	289 280 754 844 392 149 376 379 154 830 220	292 283 750 845 392 151 380 383 155 385 172 184	290 281 760 846 392 152 379 383 154 384 0 226	290 281 758 844 386 391 151 378 381 156 383 0 220	288 279 834 384 389 36 378 382 153 383 0 223	285 275 830 842 385 388 378 381 154 382 0 210	286 277 830 842 383 389 64 376 382 154 381 0 210	285 275 832 838 384 388 124 375 381 153 382 0 211	286 275 830 838 383 388 149 376 380 153 381 -4 208	283 275 832 838 383 388 151 378 382 152 380 0 210	286 274 816 820 383 387 146 368 374 149 378 0 208	371 216	292 283 834 844 386 392 154 383 156 383 156 387 830 226	203 256 50 838 380 387 33 358 374 146 376 -4 184	104.45 99.77 85.92 106.53 103.65 105.20 92.72 102.41 103.76 110.01 103.58 47.01 92.33	12 -11 -111 -52 -10 -10 -10 -14 -13 -419 -18
PN#2 CU#5 CU#6 SUBTOTAL	234		84 NOT AV NOT AV 7062	82 AILABL AILABL 7320	84 E DUE E DUE	TO CUR	146 TAILME TAILME 6976	200 INT OF INT OF 7483	170 GAS FU GAS FU 6785	205 EL \$UP EL \$UP 6693	204 PLY PLY 6681	199	105 6499	104 - 6522	103 6577	105 •1 6584	104 6603	104 6542	6837	205 	82 5573	56.41 93.66	- 102 - 463
1P#3 1P#4 \$L#1 \$L#2	688 688 860 860	696 0 778 865	695 0 788 863	695 0 803 862	695 0 806 858	695 0 808 854	695 0 814 857	689 0 871 863	705 0 872 865	706 0 871 867	707 0 872 865	0 0 871 861	0 0 870 661	0 0 867 858	7 0 867 859	80 0 867 858	122 0 867 856	131 0 868 859	449 0 843 , 661,	707 0 872 867	0 0 778 854	65.29 0.00 98.05 100.09	-239 -688 -17 1
SUBTOTAL Flgt 1 Flgt 2 Pegt Fmgt	3096 486 445 445 756	2339 246 376 238 714	2346 222 374 244 708	2360 240 374 328 708	2359 320 370 332 696	2357 326 370 360 668	2366 298 360 354 668	2423 188 338 354 649	2442 190 366 344 720	2444 204 358 338 736	2444 202 358 338 738	1732 226 307 326 744	1731 160 317 338 744	1725 140 346 334 742	1733 184 346 308 738	1805 170 332 293 733	1845 180 340 266 714	1858 100 225 200 666	2153 219 352 318 714	2444 326 376 360 744	1632 140 307 238 649	69.55 44.96 79.10 71.56 94.41	-943 -268 -93 -127 -42
SUBTOTAL DIESEL	2132 9	1574 B	1548 8	1650 8	1718 8	1724 8	1680 8	1529 B	1620 8	1636 8	1636 8	1603 8	1559 8	1562 8	1576 8	1528 'A	1500 8	1191 .8	1603	1806 8	1334 8	75.17 88.89	-529 -1
TOTAL GEN	12537	10528	10964	11338	11406	11146	11030	11443	10855	10781	10769	9963	9797	_	9894	9925	9956	9599	10601	11741	8547	84.56	

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Florida Power & Light Company Staff's Memorandum 12/29/89 Question No. 1a, Attachment No. 2 Page 1 of 2

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#### UNIT PERFORMANCE DURING FEEDER ROTATION

UNIT CON CAP/	B 07	24789 00 0800 WN MWI		1000 MWH	1100 MVH	1200 MWH	1900 MV위	DATA 2100 MWN	FOR 2200 MWK	ICUR ÉN 2300	12/25/ DING 0600 MWK					1100				HOURLY MINIMUM GENER MWH	AVG GEN/ CONT CAPAB X	DELTA MW FROM CONT CAP AVG-CONT
TOTAL GEN 125	7 105	28 1096	11338	11406	11146	11030	11443	10855	10781	10769	9963	9797	9817	9894	9925	9956	9599	10601	11741	8547	84,56	• 1936
COGEN (2) 11 SJRPP 63 SOCO 200 NET INTERCHANGE INADVERTANT (3)	24 5 57 20 (3) 1	74 71 20 542 25 2023 78 172 -6 -14	2 567 5 2025 5 173	78 592 2025 170 -55	80 602 2025 168 -201	78 610 2025 184 -19	77 598 2025 201 -46	72 590 2025 175 -280	80 597 2025 95 -52	81 603 2025 64 -9	95 622 2067 159 -30	71 622 2067 60 -58	70 <sup>°</sup> 628 2067 -72 25	61 629 2067 -74 -47	54 612 2067 -204 -201	48 431 2067 - 133 -86	51 429 2067 -98 -3	73 585 2041 82 -73	95 629 2067	48 431 2025	39.67 93.80 98.73	-111 -39 -26
TOTAL INTERCHAN	BE 24	47 247	2577	2580	2740	2548	2545	2792	2659	2654	2655	2758	2812	2878	3138	2765	2648	2689			93.56	
TOTAL 154 LOAD SERVED	11   129	75 1344:	3 13915	13986	13886	13578	13988	13647	13440	13423	12618	12555	12629	127 <b>72</b>	13063	12721	12247	. 1329D			86,23	
MAX FEEDER Rotation	5	00 130	D 1600	1600	1500	1200	200	500	500	200	1100	1700	2800	2700	1900	1800 <sup>.</sup>	500	. 1271	2600	200		
NOTES:																		· ,				

(1) DATA FOR HOUR ENDING 1200 12/25 NOT INCLUDED IN AVERAGE STATISTICS BECAUSE FEEDER ROTATION ENDED EARLY IN THE HOUR AS LOAD FELL OFF RAPIDLY (OUTPUT FOR THE HOUR LIMITED BY LOAD RATHER THAN CAPABILITY).

(2) COGENERATION CONTINUOUS CAPABILITY BASED ON ESTIMATED MAXIMUM OUTPUT DELIVERABLE TO FPL FROM EACH FACILITY. TOTAL NAMEPLATE RATINGS FOR THESE FACILITIES IS 244.6 MV. THE PALM BEACH RESOURCE RECOVERY FACILITY (RATED 61.2 MV NAMEPLATE, 55 MW EXPECTED) WAS TAKEN OFF LINE 12/5 FOR A TEN DAY OUTAGE. BY LETTER DATED 12/20, THE OPERATORS NOTIFIED FPL THAT THE OUTAGE HAD BEEN EXTENDED "FOR SEVERAL WEEKS" DUE TO UNANTICIPATED OFFSITE REPAIRS. THE AVERAGE OUTPUT OF THE REMAINING FACILITIES DURING THE FEEDER ROTATION HOURS WAS 75.78% OF EXPECTED CAPACITY (39.67% OF NAMEPLATE CAPACITY).

(3) INTERCHANGE ACCOUNTING RECORDS FLOWS OUT OF THE SYSTEM AS POSITIVE AND FLOWS INTO THE SYSTEM AS NEGATIVE (). INTERCHANGE SALES DURING THESE HOURS WERE LIMITED TO THE TRANSFER OF ST. LUCIE PLANT OUTPUT OWNED BY OTHERS AND PARTIAL REQUIREMENTS WHOLESALE ENERGY. THESE TRANSACTIONS WERE OFFSET BY EMERGENCY ENERGY PURCHASES ON 12/25.

> Florida Power & Light Company Staff's Memorandum 12/29/89 Question No. 1a, Attachment No. 2 Page 2 of 2

#### Purchased Power:

The majority of power purchased was the result of firm capacity contracts with the Southern Companies and the Jacksonville Electric Authority's portion of the St. Johns River Power Park coal units. Capacity from Southern was not curtailed at all during the period. Florida/Southern interconnections were loaded to reliability limits throughout all periods of rotating feeder outages. Output from the St. John's units was not at full capacity for the entire period; however, the units operated at a 84% capacity factor for the period December 22-26 and at 94% capacity factor during periods of rotating feeder outages.

#### Saturday, December 23

Southern	49,608 MWH (up to 2,067 MW) from 12:00 a.m. to 12:00 p.m.
	Schedule UPS, unit power sales
Jacksonville	5,107 MWH (up to 373 MW) 12:00 a.m. to 12:00 p.m.
	St. Johns River Power Park
Orlando	53 MWH (up to 53 MW) from 3:00 a.m. to4:00 a.m.
	Schedule C, economy
Gainesville	10 MWH (up to 10 MW) from 4:00 a.m. to 5:00 a.m.
	Schedule C, economy
Southern	92 MWH (up to 75 MW) 4:00 p.m. to 6:00 p.m.
	Schedule C, economy
Homestead	7 MWH (up to 1 MW) from 6:00 p.m. to 7:00 p.m.
	Schedule C, economy

#### Sunday, December 24

<b>Jacksonville</b>	7,413 MWH (up to 368 MW) 12:00 a.m. to 12:00 a.m.
	St. Johns River Power Park
Southern	28,225 MWH (up to 2,025 MW) from 12:00 a.m. to 1:00 p.m.
	Schedule UPS, unit power sales
Southern	20,462 MWH (up to 2,025 MW) from 1:00 p.m. to 12:00 a.m.
	Schedule R, economic replacement for UPS
Jacksonville	259 MWH (up to 131 MW) 8:45 p.m. to 11:00 p.m.
	Schedule A, emergency
Homestead	6 MWH (up to 3 MW) from 9:00 p.m. to 11:00 p.m.
	Schedule A, emergency

#### Monday, December 25

Southern	38,941 MWH (up to 1820 MW) 12:00 a.m. to 12:00 a.m.
	Schedule UPS, unit power sales
Southern	10,667 MWH (up to 850 MW) 12:00 a.m. to 12:00 a.m.
	Schedule R, economic replacement for UPS
Jacksonville	5,719 MWH (up to 249 MW) 12:00 a.m. to 12:00 a.m.
	St. Johns River Power Park
Jacksonville	1,421 MWH (up to 300 MW) 12:00 a.m. to 12:00 p.m.
	Schedule A, emergency

#### Monday, December 25 (Continued)

Sebring	5 MWH (up to 5 MW) from 1:00 p.m. to 2:00 p.m.
-	Schedule C, economy
Gainesville	25 MWH (up to 25 MW) from 1:00 p.m. to 2:00 p.m.
	Schedule C, economy
Southern	471 MWH (up to 225 MW) 5:00 p.m. to 8:00 p.m.
	Schedule C, economy
Sebring	23 MWH (up to 11 MW) 9:00 p.m. to 12:00 a.m.
•	Schedule C, economy
Orlando	37 MWH (up to 37 MW) from 11:00 p.m. to 12:00 p.m.
	Schedule A, emergency

#### Cogeneration

The nameplate capacity of the Qualifying Facilities which sell as-available energy to FPL is 244.6 MW. The maximum output deliverable to FPL is 183 MW. During the periods on Saturday, December 24 and Sunday, December 25 in which FPL was experiencing rotating blackouts, QFs delivered an average of 73 MW (39.67% overall capacity factor based on net deliverable capacity).

Qualifying Facilities were called several times to request their maximum availability and to alert them as-available energy pricing would be based on gas-turbine costs for much of the holiday period.

During this period, the Palm Beach County Resource Recovery facility (61.2 MW) was shut down for major maintenance. On Christmas morning, however, employees of this facility indicated that they would "wrap up their work for the day to conserve energy."

The Metro-Dade Resource Recovery facility (56 MW) was operating on two of their three boilers during this emergency period. The third boiler was under repair.

The Royster-Mulberry facility (12 MW), which is in TECO's service territory but sells as-available energy to FPL, indicated that they were tripped off line early Sunday morning, December 24, and were unable to obtain power from TECO to restart the facility.

Interruptible and Commercial/Industrial Load Management:

Sunday, December 24	6:00 a.m. to 10:00 a.m. 11:30 a.m. to 12:00 a.m.	75 MW reduction 74 MW reduction
Monday, December 25	12:00 a.m. to 11:00 a.m. 5:00 p.m. to 12:00 a.m.	74 MW reduction 76 MW reduction
Tuesday, December 26	12:00 a.m. to 11:00 a.m.	76 MW reduction

Note: The contracted demand reduction capability from these options is approximately 100 MW. The reductions shown for the above time periods represent load that otherwise would have been on during the holiday weekend. These reductions are comprised of both actual demand reductions during interruption periods plus participants' decisions <u>not</u> to operate based at least in part on FPL's notice on December 22, 1989 concerning the likelihood of interruption over the holiday weekend. The remaining portion (approximately 25 MW) of the 100 MW capability represents load that was not on solely due to the holiday weekend operating schedules of participants (i.e., the notice of potential interruption did not affect these participants' prior decision <u>not</u> to operate on these days.) In summary, none of the 100 MW load needed to be served due to a combination of load management and the participants' holiday weekend operating schedules.

#### Curtailable:

Sunday, December 24	6:00 a.m. to 12:00 a.m.	30-90 MW reduction
Monday, December 25	12:00 a.m. to 1:00 p.m. 5:00 p.m. to 12:00 a.m.	30-75 MW reduction 30-75 MW reduction
Tuesday, December 26	12:00 a.m. to 9:30 a.m.	30-110 MW reduction

Note: The estimated demand reduction is a range of demands that represents what FPL believes was actually reduced over various periods of the curtailment, given that it was a weekend, holiday, and at very early and late times of the day. Of the 160 curtailable customers, there are some who would normally be down on Sundays, and on Christmas day, or at least during some of the curtailment hours. A better estimate of the avoided load from curtailable rate customers will be developed when the monthly billing cycle data is available.

Residential Load Management

Sunday, December 24	6:00 a.m. to 10:00 a.m.	20 MW reduction
Monday, December 25	6:00 a.m. to 10:00 a.m.	20 MW reduction
Tuesday, December 26	6:00 a.m. to 9:30 a.m.	20 MW reduction

Public Announcements:

Friday, December 22

Corporate Communications provided informational materials to each FPL division, including a Customer Information System (CIS) message, a media statement and tips for customer energy conservation. A public appeal message also was provided with the request that it be held in case it was

needed. Corporate Communications and division managers responded to periodic weather-related questions throughout the day using the media statement.

#### Saturday, December 23

At about 4:00 p.m. Power Supply advised Corporate Communications and the divisions of the need for public appeal. Media contacts were initiated by Corporate Communications and the divisions prior to the evening broadcasts and before the print media's deadlines for Sunday morning papers.

The following media outlets were contacted: Wire services--Associated Press (AP), United Press International (UPI); major daily newspapers--Miami Herald, Ft. Lauderdale Sun-Sentinel, Palm Beach Post, Orlando Sentinel, Daytona Beach News Journal, Florida Today, Ft. Myers News Press, Sarasota Herald Tribune; radio/television stations--WINK, WSPB, WKXY, WKZM, WRBQ, WSVN, WPLG, WCIX, WTVJ, WXLT and Storer Cable.

#### Sunday, December 24

Corporate Communications was notified by Power Supply at 6:00 A.M. that rolling blackouts would be initiated. Corporate Communications was activated at 7:00 a.m. Between 7:00 and 9:00 a.m., Corporate Communications provided live and taped radio interviews to WINZ (Miami, all news), WFLA and AP-radio (statewide) using initial press statement.

The 8:30 a.m. news statement was sent to all divisions for their use locally and was used for media callouts and responses to inquiries.

8y 2:00 p.m. a complete media information package was provided to each division, along with media procedures for use through Tuesday, December 26. The package included a news release, radio "actuality", television "crawl" message, and updated public appeal message and a special commercial and industrial customer appeal message. See Attachment D.

The package was issued to the wire services (AP and UPI), major print and broadcast media throughout FPL's service territory.

#### Monday & Tuesday, December 25 & 26

Corporate Communications continued providing updates and responding to media calls as outlined in the memorandum issued December 24.

FPL estimates it provided information to 300 media representatives from December 22-26. This count includes multiple contacts with news media in the service territory over the four-day period.

Voltage Reductions and Rotating Service Outages:

Saturday, December 23

No voltage reductions or firm load shed.

Sunday, December 24

6:08 a.m. to 11:30 a.m.	1,600 MW maximum firm load shed 753 feeders affected 2-3 rotations per feeder 7-20 minute outages during each rotation
6:09 p.m. to 6:15 p.m.	200 MW maximum firm load shed 26 feeders affected 1 rotation per feeder 5-6 minute outages during each rotation
8:78 p.m. to 10:77 p.m.	500 MW maximum firm load shed 353 feeders affected l rotation per feeder 4-16 minute outages during each rotation

Monday, December 25

4:57 a.m. to 11:14 a.m.	2,800 MW maximum firm load shed
	753 feeders affected
	5-6 rotations per feeder
	1-20 minute outages during each rotation

#### Unplanned Distribution Outages:

Total of 662 outages 458 weather related (blown fuses, damaged transformers, line overloads) 204 non-weather related (tree, salt corrosion, animals, other natural causes) Average outage time was 3 hours 4 minutes, ranging from a minimum of 1 minute to a maximum of 27 hours 21 minutes.

#### Critical Loads

FPL has a total of 1,842 feeders currently in service; 55 of these feeders serve critical loads, 391 serve priority loads.

FPL defines "critical" customers as those who must not be selected for either underfrequency or manual tripping during capacity shortfall situations. Critical customers were subjected to service interruptions not initiated by FPL during the emergency. Listed below are the critical customers which were subjected to service interruptions during the emergency:

Customer	Date, Time & Length of_Outage	<u>Cause</u>	Action Taken
Civil Defense	12/26-05:37 120 minutes	Fuse Switch Failed	Replaced Lateral Switch
Hospita]	12/24-09:43 127 minutes	Wire Down	Replaced Insulator & Wire
Sewage Plant	12/25-20:58 15 minutes	Car Hit Pole	Isolated feeder and repaired cross-arm
Sewage Plant	12/23-00:06 24 minutes	Car Hit Pole	Splinted pole for temporary repair
Sewage Plant	12/23-19:14 171 minutes	Wire Down	Replaced Wire
Sewage Plant	12/26-08:03 102 minutes	U/G Cable Failed	Cable Repaired

FPL has a second category of customers defined as "priority" customers. These have been identified as important for public safety, medical care or vital public services such as water plants and sewage facilities, etc. Although "priority" loads may be interrupted during capacity shortfall emergencies, every effort is made to expedite restoration of service following such emergencies.

Priority customers were interrupted as part of FPL's rotation plan during the Christmas weekend. Each was interrupted 4 times on December 25 and 6 times on December 26 for an average of 20 minutes per interruption.

Appendix C

## TAMPA ELECTRIC COMPANY

#### TAMPA ELECTRIC COMPANY

Forecasted Peak Load: (1989 Ten Year Site Plan)	2,573 MW
Actual Peak Load:	
Saturday, December 23:	Evening
	2,942 MW firm load served O MW firm load unserved 2,942 MW Total firm load
Sunday, December 24:	Morning
	2,040 MW firm load served 1,016 MW firm load unserved 3,056 MW Total firm load
	Evening
	2,122 MW firm load served 847 MW firm load unserved 2,969 MW Total firm load

Monday, December 25:

Morning

2,164 MW firm load served 852 MW firm load unserved 3,016 MW Total firm load

NOTE: The forecasted planning peak for firm load is a 60 minute net integrated total firm load of 2,403 MW. For the purposes of this report, TECO reported instantaneous peak load data. Therefore their forecasted 2,403 MW of firm load at peak translates to a gross instantaneous total peak of approximately 2,573 MW.

#### Total System Generating Capacity: 2,906 MW

Excludes Hookers Point Station (206 MW) which is on Long Term Reserve Shutdown. The Hookers Point Station is expected to be returned to service as follows: HP3-4 (74 MW) by 1/91, HP5 (68 MW) by 1/92, and HP1-2 (64 MW) by 1/93.

#### Scheduled Maintenance: 877 MW

Big Bend 4 (439 MW) was removed from service for a planned outage on November 10, 1989. The unit was originally scheduled to return to service on December 14, 1989; however, the unit was forced out of service beyond this time due to

a fire in scrubber absorber tower "A". The fire resulted from welding work being performed by a contractor. The unit returned to service January 10, 1990. The unit could not have been returned to service prior to the emergency.

Gannon 6 (358 MW) was removed from service for a planned outage on September 16, 1989. The unit was scheduled to return to service on December 15, 1989, but was forced out of service beyond this time due to a generator starter coil failure. The failure occurred after maintenance work was performed by the manufacturer and the unit was restarted. At present, the unit is estimated to return to service by July 1, 1990. The unit cannot be returned to service prior to this time.

Big Bend CT (80 MW) was removed from service due to an outage caused by rotor damage. It was returned to service on January 17,1990. The unit could not be returned to service prior to this time.

Generating Unit Forced Outages

Gannon 5 (217 MW)	6:51 p.m. Friday, December 22 to 3:49 a.m. Saturday, December 23 Status: Off-line Reason: Air preheater failed
Gannon 5 (217 MW)	1:30 p.m. to 3:57 p.m. Saturday, December 23 Status: Limited Reason: Condenser Tube Salt Leak
Gannon 1 (103 MW)	12:40 p.m. to 1:55 p.m. Monday, December 25, Status: Limited Reason: Clean shells and debris from condenser
Gannon 2 (108 MW)	4:55 p.m. to 5:34 p.m. Monday, December 25 Status: Limited Reason: Clean shells and debris from condenser
Gannon 2 (108 MW)	11:25 p.m. Monday, December 25 to 12:20 a.m. Tuesday December 26 Status: Limited Reason: Clean shells and debris from condenser

Purchased Power:

Saturday, December 23

Orlando 1,835 MWH (up to 155 MW) from 12:00 a.m. to 1:00 p.m. Schedule A, emergency FPL 180 MWH (45 MW) from 12:00 a.m. to 4:00 a.m. Schedule B, emergency maintenance

FPL	590 MWH (up to 210 MW) from 12:00 a.m. to 4:00 a.m.
	Schedule A, emergency
FPL	10,622 MWH (up to 905 MW) from 7:00 a.m. to 12:00 a.m.
	Schedule B, emergency maintenance
Orlando	215 MWH (up to 80 MW) from 1:00 p.m. to 3:00 p.m.
	Schedule B, emergency maintenance

Sunday, December 24

FPL	2,132 MWH (up to 525 MW) from 12:00 a.m. to 5:00 a.m.
	Schedule B, emergency maintenance
Seminole	35 MWH (up to 35 MW) from 4:00 a.m. to 5:00 a.m.
	Schedule A, emergency
Orlando	17 MWH (up to 20 MW) from 5:00 a.m. to 5:50 a.m.
	Schedule B, emergency maintenance
Orlando	5] MWH (up to 65 MW) from 2:00 p.m. to 3:15 p.m.
	Schedule B, emergency maintenance
Jacksonville	210 MWH (up to 80 MW) from 2:00 p.m. to 5:00 p.m.
	Schedule B, emergency maintenance
FPL	998 MWH (up to 380 MW) from 2:30 p.m. to 6:00 p.m.
	Schedule B, emergency maintenance
Jacksonville	227 MWH (up to 265 MW) from 10:30 p.m. to 12:00 a.m.
	Schedule B, emergency maintenance

Monday, December 25

<b>Jacksonville</b>	3,314 MWH (up to 400 MW) from 12:00 a.m. to 2:00 p.m.
	Schedule B, emergency maintenance
FPC	500 MWH (up to 200 MW) from 7:00 a.m. to 5:00 a.m.
	Schedule B, emergency maintenance
Orlando	120 MWH (up to 60 MW) from 2:00 a.m. to 4:30 a.m.
	Schedule B, emergency maintenance
Tallahassee	138 MwH (up to 130 MW) from 11:30 a.m. to 12:35 p.m.
	Schedule B, emergency maintenance
FPC	38 MWH (up to 150 MW) from 12:00 p.m. to 12:15 p.m.
	Schedule B, emergency maintenance

Cogeneration:

#### Saturday, December 23

TECO has firm capacity and energy contracts with three Qualifying Facilities (QFs). They are Conserv, Hillsborough County Resource Recovery Facility, and the City of Tampa. The nameplate capacity of these QFs is 64 MW. The maximum output deliverable to TECO is 41.2 MW. During the three day period of Saturday, December 23 through Monday, December 25, these QF's delivered an average of 32.3 MW (78.5%) overall capacity factor based on net deliverable capacity.

The remaining Qualifying Facilities on TECO's system are primarily self service QFs which sell surplus as-available energy to TECO. These are Royster, which also sells wheeled as-available energy to FPL, Gardinier, New Wales, Ridgewood, and CNT Phosphate. While the nameplate capacity of these QFs is 167.3 MW, the maximum output deliverable to TECO varies. From Saturday through Monday, December 23-25, these QFs delivered an average of 21.2 MW.

Hills. County 648 MWH (up to 28 MW) 12:00 a.m. to 12:00 a.m. 284 MWH (up to 16 MW) 12:00 a.m. to 12:00 a.m. City of Tampa 128 MWH (up to 10 MW) 12:00 a.m. to 11:00 p.m. Rovster 54 MWH (up to 3 MW) 12:00 a.m. to 11:00 p.m. Gardinier 4 MWH (up to 2 MW) 12:00 a.m. to 3:00 a.m. New Wales 2 MWH (up to 1 MW) 1:00 a.m. to 3:00 a.m. Conserv 27 MWH (up to 3 MW) 4:00 a.m. to 12:00 a.m. Conserv 62 MWH (up to 6 MW) 4:00 a.m. to 12:00 a.m. New Wales Ridgewood 35 MWH (up to 8 MW) 7:00 p.m. to 12:00 a.m. CNT Phosphate 21 MWH (up to 7 MW) 8:00 p.m. to 12:00 a.m. Wheeled to FPL: 171 MWH (up to 5 MW) 12:00 a.m. to 12:00 a.m. Royster Sunday, December 24 Hills. County 484 MWH (up to 28 MW) 12:00 a.m. to 12:00 a.m. 209 MWH (up to 12 MW) 12:00 a.m. to 12:00 a.m. City of Tampa 90 MWH (up to 8 MW) 12:00 a.m. to 12:00 a.m. Conserv 82 MWH (up to 8 MW) 12:00 a.m. to 12:00 a.m. New Wales CNT Phosphate 145 MWH (up to 9 MW) 12:00 a.m. to 12:00 a.m. 87 MWH (up to 10 MW) 12:00 a.m. to 5:00 p.m. Gardinier 49 MWH (up to 13 MW) 12:00 a.m. to 6:00 a.m. Ridgewood 112 MWH (up to 18 MW) 1:00 p.m. to 12:00 a.m. Ridgewood Wheeled to FPL: Royster 23 MWH (up to 4 MW) 12:00 a.m. to 6:00 a.m. Monday, December 25 Hills. County 193 MWH (up to 14 MW) 12:00 a.m. to 12:00 a.m. 299 MWH (up to 16 MW) 12:00 a.m. to 12:00 a.m. City of Tampa 97 MWH (up to 6 MW) 12:00 a.m. to 12:00 a.m. Conserv 86 MWH (up to 6 MW) 12:00 a.m. to 12:00 a.m. New Wales 306 MWH (up to 20 MW) 12:00 a.m. to 11:00 p.m. Ridgewood 85 MWH (up to 8 MW) 12:00 a.m. to 10:00 p.m. CNT Phosphate Gardinier 133 MWH (up to 13 MW) 6:00 a.m. to 12:00 a.m.

During the cogeneration rule hearings, some comments were made regarding the delivery of cogenerated power during the December 22-26, 1989 emergency. The Commission asked that the company respond to these comments. Their response follows.

"During the December 22-26, 1989 time period, Tampa Electric experienced record power demands caused by extreme weather conditions that not only covered our service area but blanketed the entire state. During that time period the company made every effort to get the most out of its available generators and to purchase power from other sources. Durina the most critical time periods, purchased power was not available from other utilities because of record demands and capacity shortfalls on their systems. Throughout this time period Tampa Electric purchased power from its cogeneration customers. The company's objectives throughout this critical time were to find ways to improve our capacity situation and, during times of capacity shortfall, to manage the shortfall through the rotation of firm load circuit's without jeopardizing service to critical loads. Tampa Electric is aware of two types of comments that have been made regarding the acceptance of cogeneration power.

One general comment was that the utilities turned down power from some cogenerators. (See attached letter from Royster).

The company is aware of a <u>couple</u> of instances during the emergency period where cogeneration units tripped off line and then requested power to help them start up again. When cogenerators are not exporting power, they purchase their power, such as start up power which can be several magawatts for several hours, under interruptible rates. These requests for start up power came at some very critical times in the firm load curtailment rotation process. The maximum rotation with the available circuits was underway and if any additional power was needed it appeared it would have to be taken away from critical circuits. The request for cogeneration start up power were not fulfilled, therefore, until the company, although still rotating circuits, was out of the risk of having to rotate critical circuits. Start-up power was then provided for the cogenerators to come on line.

A second more specific comment regarding the acceptance of cogeneration power was made by an IMC Representative. The statement by IMC was that an additional one-half to one megawatt was offered to Tampa Electric and that Tampa Electric responded that each party should take care of itself. (See attached letter from IMC).

A more detailed description of these communications is required.

Friday December 22, 1989 at 1:59 pm an IMC Representative contacted the Tampa Electric dispatch supervisor. The call was made as a result of an earlier notice by Tampa Electric to IMC's Interruptible Load Mining Operations requesting a shut down of those operations. IMC was looking for estimates of when the power supply situation would be most critical"

"to use as guidelines for adjusting material supply into their plant and power out. Tampa Electric advised that there was a lot of uncertainty because of the large demands in the state and questions as to the availability of purchased power. It was noted that the loss of one or two large operating generators in the state could severely change things. In response to IMC, Tampa Electric indicted that it would prefer to receive export power from IMC and that would also provide IMC more stability. It appeared to Tampa Electric that IMC needed to balance the flow of raw material into its plant that came from the mining operations that are on the interruptible rate and the processing plant power needs. If they generated too much (by exporting more) they could run out of material because of interruptions on the interruptible rate; if they generated too little they would not be able to export power to Tampa Electric. The IMC Representative concluded that it would be best to stay in the power export mode, but without getting carried away, and would try to do this until the cold front passed. Tampa Electric agreed and noted that this approach would be the most helpful to both IMC and to Tampa Electric."



January 4, 1990

FLORIDA PUBLIC SERVICE COMM. Mr. James Dean JAN 8 <u>1990</u> Chief, System Planning and Conservation Bureau Electric & Gas Department ELECTRIC AND GAS Florida Public Service Commission 101 East Gaines Street Tallahassee, Florida 32301

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Dear Mr. Dean:

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Mr. Richard Zambo has informed me that you would be interested in our experience during the extremely cold spell on Christmas weekend. I understand our experience is not unlike that of other cogenerators served by Tampa Electric.

On the afternoon of Friday, December 29, Mr. G. D. Loughrie, the operating manager in the area that includes our cogeneration system, learned that Tampa Electric anticipated shortages to occur during the expected cold weather. He immediately called the chief dispatcher, his usual contact at Tampa Electric, and offered to take whatever measures would be available to him to maximize our export of electricity during that period. In relating the conversation to me on the following Wednesday (12/27), Mr. Loughrie expressed surprise at the dispatcher's response. He neither accepted or rejected Mr. Loughrie's offer but appeared to be totally disinterested. Finally, after Mr. Loughrie persisted in offering to maximize our export, the dispatcher responded in words to the effect, "You go ahead and generate to take care of your own needs. We will generate to take care of ours"! During the four day period, December 23, 24, 25 and 26, we exported an average of 3.5 MW. If Tampa Electric had given us reason to believe that it would be useful, we could have taken the steps Mr. Loughrie referred to, perhaps even adjusting our production schedules, and we might have been able to export an additional 0.5 to 1 megawatt to help-This is not much when compared to the total our neighbors. shortfall but, at an estimated 5 KW peak per household, this would have kept the heat and lights on in 100 to 200 houses.

I believe that it would be totally unfair to imply from this action (or lack of action) on the part of the dispatcher that either he or Tampa Electric is so adamantly opposed to cogeneration that they would deliberately sacrifice the comfort and risk the health of their own ratepayers rather than accept the benefits of cogeneration. I do think, however, that this demonstrates that

Mr. J. Dean Page two January 4, 1990

the employees of Tampa Electric, and probably of all the other IOU's in Florida, still do not have any appreciation of the value of cogeneration. When faced with the shortage of their own generation, they do not think of the cogenerators as a source of electricity, even when directly confronted with the opportunity as Tampa Electric's dispatcher was. They were like a drowning man looking for a rescue boat and completely ignoring the floating life preserver within reach because he can't think of anything but a boat being able to float.

Perhaps, with the leadership of the Public Service Commission Staff, the IOU's might learn the lesson from the Christmas weekend that cogeneration is a source of electricity that can and should be taken seriously.

Very truly yours,

D. E. Hirsch Director Technical Services

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DEH/bs 015/#027

cc: R. A. Zambo, Attorney at Law G. D. Loughrie January 9, 1990

P. E. C. E. I. V. E. D. FLORIDA PUBLIC SERVICE COMM.

# JAN 1 2 1990

Mr. Jim Dean, Staff Florida Public Service Commission ELECTRIC AND GAS 101 East Gaines Street Fletcher Building Tallahassee, Florida 32301-8153

Dear Mr. Dean:

This letter is to provide the Commission with information which may be useful in the investigation of the circumstances which prevailed during the period December 23 through December 26, 1989 relating to the problems which occurred with the electric utilities shortfall of capacity during that period.

The Royster Company, as you know, is a Qualified Facility Cogenerator which routinely generates sufficient power for its own use and exports some excess power. Experience during December was that the generator had produced approximately 16 MW with an export of 4-5 MW up to the period in question.

During the early morning hours of December 24, mechanical problems had forced a shutdown in the Sulfuric Acid Plant, which is the production unit which supplies the waste heat for the generator. At the time that we were prepared to re-start the plant we were unable to get approval from Tampa Electric, our supplying utility, to do so. Our plant remained shutdown through the entire period, and beyond.

Although we are on the interruptible, standby rate schedule SBI-3, and as such are susceptible to curtailment, had we been allowed to use approximately 6 MW of power for 1 to 2 hours during the period 6 a.m. of the 24th until 6 p.m. of the 25th we could have started the plant and generator and subsequently supplied at least the excess of 4-5 MW which we had been supplying. Under the dire circumstances which prevailed, it would seem that this alternative would have been much preferred to the option of maintaining our plant in a shutdown condition.

Not knowing all of the details of the utilities problems may result in an oversimplification of the situation. It would appear however that a better utilization of our cogeneration capability could have been made during this period of extreme power shortfall.

Sincerely, Idama >

T. R.Schmalz, P.E. Manager of Engineering & Environmental Services

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cc: G. L. Dahms, Gen. Mg.

P.O. Drawer 75 Mulberry, Florida 33860 (813) 425:1176 (813) 425:1176 Revised Control of the second s

Royster Company

### Interruptible and Curtailable Load:

Saturday, December 23:	6:00 p.m. to 12:00 a.m. 9 MW to 185 MW reduction
Sunday, December 24:	12:00 a.m. to 12:00 a.m. 12 MW to 60 MW reduction
Monday, December 25:	12:00 a.m. to 12:00 a.m. 10 MW to 111 MW reduction

Note: All interruptible customers were interrupted. Range of MW reduction takes into account the planned reductions in interruptible load by customers for the holiday weekend.

Load Management:

Saturday, December 23:	None.
Sunday, December 24:	8:00 a.m. to 11:00 a.m. 180 MW reduction
	7:00 p.m. to 10:00 p.m. 90 MW reduction
Monday, December 25:	5:00 a.m. to 7:00 a.m. 190 MW reduction
	7:00 a.m. to 8:00 a.m. 235 MW reduction
	12:00 p.m. to 3:00 p.m. 50 MW reduction

#### Public Announcements:

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### Friday, December 22, 1989

On Friday, December 22, 1989, Tampa Electric informed the Tampa Tribune that there was a possibility of blackouts, but not likely until Sunday morning, December 24. Radio station Q105 was also told on Friday, December 22, 1989, that the situation was tight and Tampa Electric urged customers to conserve. The following initial warning message was used: Initial Warning/Conservation Message: 12/22 - 12/23, 1989

"Due to severe cold weather and record demands for electricity throughout the southeast, Tampa Electric is asking Customers to voluntarily reduce use of electricity to avoid the need for rotating blackouts of residential neighborhoods.

Tampa Electric will implement its Prime Time load management program and will take other steps to deal with the situation.

We expect 6 a.m. to 11 a.m. Sunday (Dec. 24) to be the most critical period and we're asking Customers to turn off water heaters and all unnecessary appliances, and to set thermostats back about 10 degrees.

If rotating blackouts are necessary, they are not at this time expected to last for more than 15 - 30 minutes. We will regularly update the news media about the status of the emergency program and any changes or variations in the plan.

While Tampa Electric will have extra Customer Service people on hand throughout the period, we do ask that Customers wait at least 30 minutes before calling about an outage.

Electric utilities throughout the state are working together in an effort to meet the record demands during the severe cold weather, but curtailments may be needed on the Tampa electric system and elsewhere . . . if demand overwhelms available supply."

#### Saturday, December 23, 1989

On Saturday afternoon, Tampa Electric's Corporate Communications Department developed the following message guidance for immediate use:

"Although we appear to be OK tonight (Saturday), there is a strong possibility that we will have to curtail electricity tomorrow morning when we reach our peak. If we do have to do that, it will come only after we have attempted to purchase power, interrupt our interruptible Customers, and sought relief from Prime Time Customers.

Our emergency program will consist of rotating blackouts of power, affecting groups of Customers, and as those groups rotate out of the blackout, another group would be rotated into the blackout.

We ask all our Customers to do their utmost to curtail all unnecessary use of electricity. Specific conservation information also given: lower thermostats, etc." On Saturday afternoon, Tampa Electric contacted TV stations - channels 8, 10 and 13 - to ask for videofont crawls on TV stations to interrupt programming and warn of impending blackouts and urge conservation.

Tampa Electric also contacted radio stations WFLA, Q105, WTKN, WSUN and WQYK. Attempts were made to contact WTOG and WDAE, but no response was received. The Tampa Tribune, St. Pete Times, and Lakeland Ledger were contacted. Attempts were also made to contact the Winter Haven News Chief, but received no response.

Early Saturday evening, Tampa Electric contacted the following broadcast media a second time: WFLA (Channel 8), WTYT (Channel 13), WTSP (Channel 10) and radio stations WRBQ (Q105) and WFLA.

Media contacts by Tampa Electric intensified and became around-the-clock for the next three days.

#### Sunday, December 24

5:15 a.m. Tampa Electric began renotifying media that curtailments had begun. Continuous media contact continued. The conservation and crisis messages in effect were as follows:

Conservation Message: 12/24 - 12/25, 1989

"Because of record Customer demand for power as a result of the severe freeze affecting the entire southeast, Tampa Electric has been forced to implement an emergency load curtailment program in our service area.

The program involves interrupting (blacking out) electric service to a portion of our Customers, on a rotating basis.

In order to minimize the risks of load curtailment, Customers are asked to conserve electricity through every available means: for example, set thermostat settings as many as 10 degrees lower than would normally be the case; compensate by wearing extra clothing; if you can, turn off water heaters until just prior to the time you would need the water; disconnect exterior Christmas lights and turn off any other lights, appliances or equipment which either are not in use or not vital at the time."

Crisis Message: 12/24 - 12/25, 1989

"Tampa Electric again has been forced to implement load curtailment involving rotating electric power blackouts throughout our service area. (Then give appropriate estimates for duration and intensity)."

This is an emergency program that we and most other utilities in Florida have enacted in order to protect the integrity of the state's electric system. Not to do so would overload the system in a way that could black out the state of Florida.

We are experiencing a record demand from our Customers beyond anything we could have adequately planned. The levels appear to be in a range we would not have forecast until 1995. So this is truly an unprecedented, weather-related event.

It is important that Customers who do have power conserve electricity as much as possible, so that we can minimize the inconvenience of load curtailment imposed on our other Customers. (Cite conservation examples)

We have all available personnel working hard and around-the-clock to restore service as fast as possible. Our phone lines are jammed, however. It appears that some Customers who have lost power for reasons other than curtailment cannot get through to our Cust. Inquiry department, because Customers who have been curtailed have literally overwhelmed the system.

We're asking curtailed Customers to please not call our service lines, in the hope that will free space for Customers with specific weather-related outages. Curtailed customers are likely to experience episodes of power gain and power loss, varying in intensity, on an intermittent basis every few hours. Customers affected by spot or system outages have had much longer outages with no relief and are not being curtailed.

Those numbers to call are 223-0800 and 228-4111."

In the early afternoon, the news media were notified of a 4 p.m. news conference which included Tampa Electric, Florida Power and the Florida Coordinating Group. This news conference was held for one hour beginning at 4 p.m.

6 p.m. - Tampa Electric spokesman was live on Channel 8 with top local story. Tampa Electric's spokesman opened newscasts on both Channels 10 and 13 at 11 p.m.

#### Monday, December 25

Media contacts continue virtually around-the-clock. Tampa Electric spokesmen logged several hours live on WFLA during the emergency. More than 250 interviews and media information requests were handled by Tampa Electric Corporate Communications throughout the emergency.

#### Voltage Reductions and Rotating Service Outages:

Saturday, December 23: None.

Sunday, December 24:	7:00 a.m. 8:00 a.m. 9:00 a.m. 10:00 a.m. 11:00 a.m. 12:00 p.m. 1:00 p.m.	927 MW firm load shed 1016 MW firm load shed 888 MW firm load shed
	6:00 p.m. 7:00 p.m. 8:00 p.m. 9:00 p.m. 10:00 p.m.	551 MW firm load shed 835 MW firm load shed 843 MW firm load shed 883 MW firm load shed 819 MW firm load shed 806 MW firm load shed
Monday, December 25:	2:00 a.m. 8:00 a.m. 9:00 a.m. 10:00 a.m.	559 MW firm load shed 383 MW firm load shed 910 MW firm load shed 852 MW firm load shed 925 MW firm load shed 630 MW firm load shed

#### Unplanned Distribution Outages:

### Distribution Circuit Outages

Total of 30 outages affecting 20 different circuits. All due to overloading. Average outage time was 1 hour 25 minutes, ranging from a minimum of less than one minute to a maximum of 19 hours 39 minutes. Approximately 20,852 customers affected.

#### Outages Involving Poles and Wires

#### Total of 82 outages.

16 due to weather/load, 50 due to equipment failure, 16 due to other causes (tree, vehicle strike, etc.). Average outage time was 4 hours 13 minutes, ranging from a minimum of less than one minute to a maximum of 14 hours 3 minutes. Approximately 512 customers affected.

### Primary Line Fuse Trips

#### Total of 71 outages.

58 due to weather/load, 7 due to equipment failure, 6 due to other causes. Average outage time was 3 hours 37 minutes, ranging from a minimum of 6 minutes to a maximum of 22 hours 32 minutes. Approximately 3,687 customers affected.

### Transformer Outages

### Total of 950 outages.

904 due to weather/load, 32 due to equipment failure, 14 due to other causes. Average outage time was 3 hours 27 minutes, ranging from a minimum of 4 minutes to a maximum of 22 hours 35 minutes. Approximately 6,469 customers affected.

### Critical Loads

TECO has 587 distribution feeders on its system, with 143 identified as serving critical loads. 15 of the feeders serving critical loads were interrupted during firm load curtailments an average of 9 times each for an average 48 minutes duration.

Appendix D

# FLORIDA PUBLIC UTILITIES

### FLORIDA PUBLIC UTILITIES COMPANY

Forecasted Peak Load:	
Fernandina Beach: Marianna:	42 MW 40 MW
Actual Peak Load:	
Fernandina Beach: Marianna:	71 MW 51 MW
Total System Generating Capacity:	100 KW
Scheduled Maintenance:	None
Generating Unit Forced Outages:	None

### Purchased Power:

FPUC purchased power as usual from JEA and Gulf during this period.

### Cogeneration

None

### Interruptible and Curtailable Load

None

Load Management

None

Public Announcements:

None

# Voltage Reductions and Rotating Service Outages:

None

### Unplanned Distribution Outages:

Reported 2 unplanned distribution outages, each lasting 2 hours.

### Critical Loads

No critical loads experienced planned interruptions during this period.

Appendix E

# SEMINOLE ELECTRIC COOPERATIVE

### SEMINOLE ELECTRIC COOPERATIVE

Forecasted Peak Load: (1989 10 Year Site Plan)	2,246 MW
Actual Peak Load:	
Saturday, December 23:	Evening
	2,347 MW firm load served 32 MW firm load unserved 2,379 MW total firm load
Sunday, December 24:	Morning
	2,152 MW firm load served <u>665 MW</u> firm load unserved 2,817 MW total firm load
	Evening
	2,223 MW firm load served 39 MW firm load unserved 2,262 MW total firm load
Monday, December 25:	Morning
	2,343 MW firm load served <u>117 MW firm load unserved</u> 2,460 MW total firm load
Total System Generating Capacity:	1,294 MW
Scheduled Maintenance:	None

### Generating Unit Forced Outages:

### Sunday, December 24

3:25 a.m.	Seminole Unit 2 (640 MW)
9:55 a.m.	Frozen steam pressure indication line Unit startup; ran at reduced capacity throughout
	the day due to frozen coal in silos.

### Monday, December 25:

4:00 p.m. Seminole Unit 2 back to full capacity

### Purchased Power:

### Saturday, December 23:

FPC	28 MWH	from	12:00 a.m.	to	12:00	р.т.
	Reserve Ca	pacity	purchase			

### Sunday, December 24:

FPL	92 MWH (up to 74 MW) from 3:00 to 6:00 a.m.
	Reserve Capacity purchase
JEA	276 MWH (up to 170 MW) from 3:00 to 6:00 a.m.
	Reserve Capacity purchase
	25 MWH from 7:00 to 8:00 a.m.
	Reserve Capacity purchase
	2,245 MWH (up to 200 MW) from 9:00 a.m. to 9:00 p.m.
	Reserve Capacity purchase
FPC	46 MWH (up to 23 MW) from 3:00 to 5:00 a.m.
	Schedule H
	27 MWH from 8:00 to 9:00 p.m.
	Schedule H
TAL	80 MWH (up to 20 MW) from 12:00 to 5:00 p.m.
	Reserve Capacity purchase
Gainesville	395 MWH (up to 50 MW) from 12:00 p.m. to 12:00 a.m.
	Reserve Capacity purchase
000	43 MWH (up to 40 MW) from 4:00 to 6:00 a.m.
	Reserve capacity purchase
TECO	36 MWH (up to 33 MW) from 4:00 to 6:00 a.m.
	Reserve capacity purchase

Monday, December 25:

JEA	4 MWH from 12:00 to 1:00 a.m.
	Reserve capacity purchase
TAL	43 MWH (up to 32 MW) from 1:00 to 3:00 p.m.
	Reserve capacity purchase

Gainesville 275 MWH (up to 40 MW) from 12:00 to 11:00 a.m. Reserve capacity purchase 0UC 10 MWH (up to 9 MW) from 12:00 to 3:00 p.m. Reserve capacity purchase

Note: Seminole reports occasional resales of purchased power during this period. On Sunday, December 24, 337 MWH (up to 75 MW) was resold to Orlando from 5:00 p.m. to 11:00 p.m. and 265 MWH (up to 64 MW) was resold to FPC. On Monday, December 25, 25 MWH (up to 23 MW) was resold to Orlando from 9:00 a.m. to 11:00 a.m.

Cogeneration: None

#### Interruptible and Curtailable Load:

SEC's member cooperatives have no interruptible or curtailable load on their systems.

### Load Management:

SEC estimates that it had 50-70 MW of capacity in load management during the December 23-25 peak load periods. Load management was used by SEC on the morning of Saturday, December 23 for peak reduction. During the rotating outage periods, however, when Seminole was required to shed more load than load management could provide, the decision as to the use of load management as a part of the overall reduction strategy was left to the individual member system's discretion.

### Public Announcements:

Seminole implemented its SECI/Member Emergency Coordination procedure on Thursday, December 21 in anticipation of the approaching cold weather. Messages are sent from SEC's Energy Management Control Center to each of the 11 member cooperatives. The specific messages during the Christmas outage period consisted of periodic status reports and alert levels and, ultimately, load shed requests and restoration authorizations. See the following list for all member notifications.

		<u>EXHIRUL D</u>		
E	Baser Date	1 of 3		
но 	Approved as fifs from	~3001.010		

SECI/MEMBER EMERGENCY COORDINATION

**OPERATIONS** 

Section 6

Purpose: To provide a reliable and efficient mechanism for exchange of information between Seminole and its Members during emergency conditions associated with electrical operation.

Scope:

- :
- Any operational emergency which requires coordinated action by Seminole and its Members will require action hereunder. The affected operational emergency conditions requiring such action are listed as follows:

Generation or Transmission Capacity Shortage Underfrequency Relay Operations

\*State-wide energy shortage due to fuel unavailability is excluded here and covered separately under the Fuel Emergency Plan

Notification:

- 4

In order to facilitate the initiation of action under the above emergency conditions in an efficient manner and in order to avoid confusion or misunderstanding, a series of action requests have been designated. Such action requests will be communicated to each Member system through the most expeditious communication means available for use. Such communication channels now and in the future may be telephone, SCADA (through local RTU at Member headquarters), SECI printer (associated with future SECI Energy Management System), etc.

The definitions of such action requests are as follows:

Condition	Code	Action Request Description
1	Green	Normal operation - No load shed required.
1	Blue	Generation or transmission capacity shortage could occur within 48 hours and manual load shedding may be necessary. Review feeder rotation proce- dures and insure that personnel will be available if needed.
1	Yellow	Generation or transmission capacity shortage is imminent. Have personnel stand by at SCADA console or in substa- tions to implement manual load shedding when requested by SECI System Coordinator. No Members load should be shed under 1-Yellow.

		hur Date Approved By	3001,010	
Busherr SECI/MEMBER EMERGE	SECI/MEMBER EMERGENCY COORDINATION		OPERATIONS	
Condition	Code	Action Request Des	ription	
- 1	Red 5	Generation or trans capacity shortage and load shedding u Reduce load through available, accepted an amount equal to	is in effect. must begin. any of the imethods in	
<b>*</b> • •	•	current estimated i.e.: If estimated is 100MV, reduce lo Maintain continuous tion of at least th until further notion System Coordinator	load level, i total load bad by 5MW. i load reduc- is amount te from SECI	
1	Red 10	Reduce load by 10% Total reduction = 2		
1	Red 15	Reduce load by 15% Total reduction = 3	(Example: ISMW)	
	Red 20	Reduce load by 20% Total reduction = 2		
. <b>1</b> .	Red 30	Reduce load by 30%		
• <b>1</b>	Red 40	Reduce load by 40%		
- <b>b</b> rado - <b>1</b>	Red 50	Reduce load by 50%		
1	Red 60	Reduce load by 60%		
1	Red 70	Reduce load by 70%		
1 .		. Reduce load by 80%		
1	Red 90	Reduce load by 90%		
1	Red 100	Disconnect all load	1	

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# MEMBER NOTIFICATIONS

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# RELATED TO DEC. 23-25 CAPACITY SHORTAGE

DATE	TIME	MESSAGE
Thursday 12/21/89	. 0817	Co-op Summary Report
	• •	Requested members review SECI/Member Emergency Coordination Practice #3001.010 (Emergency Load Shedding).
Friday 12/22/89	0812	Co-op Summary Report
·	•	Same message as on Thursday 12/21/89.
Friday 12/22/89	1609	Nessage to all Nember Systems.
		Condition 1, Code Blue with standard explanation.
Saturday 12/23/89	1731	Message to all Member Systems.
		System load at 2211 and climbing.
Saturday 12/23/89	1759	Message to FPC Member Systems.
		Condition 1, Code yellow.
Saturday 12/23/89	1803	Message to FPC Member Systems.
		Condition 1, Code red 2. (2%)
Saturday 12/23/89	2215	Message to FPC Member Systems.
		Condition 1, Code Red 0. (0%) Return to normal.
Sunday 12/24/89	0307	Message to all Member Systems,
Sunday 12/24/89	0338	Condition 1, Code yellow. Shedding possible as early as 0500. Message to all Member Systems.
		Condition 1, Code Red 10 (10%) - Seminole 2 tripped.

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Sunday 12/24/89	0427	Message to all Member Systems.
Sunday 12/24/89	0527	Condition 1, Code Red 20. (20%) Message to all Member Systems.
		Condition I, Code Red 25. (25%)
Sunday 12/24/89	0625	Hessage to all Member Systems.
		Condition I, Code Red 30. (30%)
Sunday 12/24/89	0950	Message to all Member Systems.
· · ·	•	Requested verification of load shed.
Sunday 12/24/89	<b>0958</b>	Message to all Member Systems.
· · · ·	۰.	Seminole 2 on-line at 0955.
Sunday 12/24/89	1019	Message to all Member Systems.
		Condition 1, Code Red 25 (25%)
Sunday 12/24/89	1042	Message to all Member Systems.
		Condition 1, Code Red 20 (20%)
Sunday 12/24/89	1114	Message to all Member Systems.
	/	Condition 1, Code Red 15. (15%)
Sunday 12/24/89	1156	Message to all Member Systems.
		Condition 1, Code Red 10. (10%)
Sunday 12/24/89	1215	Message to all Member Systems.
		Condition 1, Code Red 5. (5%)
Sunday 12/24/89	1300	Message to all Member Systems.
		All load restored.
Sunday 12/24/89	1720	Message to all Member Systems.
		Expect to load shed between 1830 and 2130.
Sunday 12/24/89	1733	Message to all Nember Systems.
		Same as previous message.

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Sunday	12/24/89	2016	Message to all Member Systems.
			Manatee I trip - standby for load shed.
Sunday	12/24/89	2109	Message to FP&L Member Systems.
			Condition 1, Code Red 5. (5%)
Sunday	12/24/89	2223	Hessage to FP&L Member Systems.
			All load restored.
Sunday	12/24/89	2232	Message to FP&L Member Systems.
	· ·		Repeat last message.
<u>Monday</u>	12/25/89	0509	Message to FP&L Member Systems.
•			Reduce FP&L load by 17 MW (5%).
Monday	12/25/89	<b>0612</b>	Message to FP&L Member Systems.
			Maintain 5% in FP&L area-Standby for load management.
Monday	12/25/89	0717	Hessage to FP&L Member Systems nd L.M. Step Scheduler.
			Implement 100% Load Management.
Monday	12/25/89	0730- 0930	Messages to FPC Member Systems.
		0350	Several load shed requests in FPC area up to 70MW during peak.
Monday	12/25/89	0935	Message to all Member Systems.
			Discontinue feeder rotation but maintain L.K.
Monday	12/25/89	1022	Message to all Member Systems and L.M. Step Scheduler.
			Discontinue L.M. in FPC area - maintain in FP&L.
Monday	12/25/89	1206	Message to all Member Systems.
			There should be no load shed or load management in effect.

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The individual member cooperatives are responsible for notifying their member consumers of possible emergency situations. All cooperatives but Okefonoke Rural Electric Cooperative and Peace River Electric Cooperative made public appeals for conservation from their consumers.

#### Central Florida Electric Cooperative:

Contacted radio station in Levy, Gilchrist, and Dixie Counties, Saturday morning, December 23. Released information to inform their members that power outages were occurring and instructing them on how to report outages. Repeated blackout and conservation messages on Saturday and Sunday evenings and Monday morning.

### Clay Electric Cooperative:

Issued a press release Saturday afternoon, December 23 informing the public that "hundreds of customers" were already without power and listing telephone numbers to report outages. Lake Sunday morning, December 24, Clay issued a second release advising of rotating outages and requesting conservation. These reports were sent to all mewspapers, radio and television stations in their service area.

### Glades Electric Cooperative:

Glades issued a release on Saturday morning, December 23, advising their members of current outages, possible rolling outages, and requesting conservation. Two radio stations in their service territory broadcast this information round the clock from December 23-25.

#### Lee County Electric Cooperative:

Lee requested conservation of their members through conversation with news personnel.

#### Sumter Electric Cooperative

Contacted media Saturday, December 23, 3:00 p.m., advising of system-wide emergency situation. Called all area newspapers, radio and television stations through Monday providing updates and requesting conservation.

#### Suwannee Valley Electric Cooperative:

Contacted local radio station as soon as SVEC knew load shed would be required. News bulletins were broadcast hourly during the time SVEC was under the shedding requirement.

#### Talquin Electric Cooperative:

TEC called for conservation Saturday evening, December 23. On Sunday morning, December 24, the coop announced rotating outages; that afternoon and evening, requested conservation again. Broadcasts were made via local radio and television.

### Tri County Electric Cooperative:

Made appeals for conservation via local radio and television beginning Saturday evening, December 23, through Monday.

### Withlacoochee River ELectric Cooperative:

Released information on Sunday, December 24, requesting conservation and advising of rotating outages.

### Voltage Reductions and Rotating Service Outages:

Seminole's combined member systems operate approximately 700 distribution feeders. Each of the 11 member cooperatives has made its own designation of critical versus non-critical feeder load. For some member systems, the rural service configuration offers little flexibility to segregate the critical from the non-critical loads while still leaving enough non-critical load to accomplish the required load reduction.

There are three load shed scenarios which include (1) load shed for loss of SEC generation, (2) load shed as required of SEC as a firm purchaser of power from FPC while such company was shedding load, and (3) load shed as required of SEC as a firm purchaser of power from FPL while such company was shedding load.

<u>Saturday, December 23</u> :	7:00 p.m.	32 MW firm load shed 32 MW firm load shed 32 MW firm load shed 32 MW firm load shed
	Curtailments of FPC's load	during this period were in support shed requirement.
<u>Sunday, December 24</u> :	7:00 a.m. 8:00 a.m. 9:00 a.m. 10:00 a.m. 11:00 a.m. 12:00 p.m.	200 MW firm load shed 398 MW firm load shed 706 MW firm load shed 626 MW firm load shed 665 MW firm load shed 534 MW firm load shed 232 MW firm load shed 94 MW firm load shed 41 MW firm load shed

Curtailments during this period were due to the unscheduled outage of Seminole Unit 2 and in support of FPC's load shed requirement.

9:00	p.m.	39	MW	firm	load	shed
10:00	p.m.	20	MW	fim	load	shed

Curtailments during this period were in support of FPL's load shed requirement.

Monday, December 25:

5:00 a.m.17 MW firm load shed6:00 a.m.65 MW firm load shed7:00 a.m.68 MW firm load shed8:00 a.m.117 MW firm load shed9:00 a.m.69 MW firm load shed10:00 a.m.23 MW firm load shed11:00 a.m.12 MW firm load shed

This curtailment was in support of both FPC's and FPL's load shed requirements.

Unplanned Distribution Outages:

Central Florida Electric Cooperative:

Reported 117 unplanned feeder interruptions.

Clay Electric Cooperative:

Reported 52 unplanned feeder interruptions averaging 3 hours duration. The minimum outage was 26 minutes; the maximum, 9 hours.

Glades Electric Cooperative:

Reported some unplanned feeder interruptions, with a maximum of 8 hours duration.

Lee County Electric Cooperative:

Reported 428 unplanned feeder interruptions. The maximum interruption was 11 hours.

Okefenoke Rural Electric Membership Cooperative:

No service interruptions.

Peace River Electric Cooperative:

Reported 22 unplanned feeder interruptions averaging 1 hour 54 minutes each. The minimum interruption was 30 minutes; the maximum, 6 hours.

Sumter Electric Cooperative:

Reported 4 unplanned feeder interruptions, averaging 3 hours duration. The minimum outage was 1 hour 36 minutes; the maximum, 4 hours.

### Suwannee Valley Electric Cooperative:

Reported 2 unplanned feeder interruptions.

### Talquin Electric Cooperative:

Reported 54 unplanned feeder interruptions, averaging 1 hour 30 minutes duration. The minimum outage was 17 minutes; the maximum, 6 hours 10 minutes.

### Tri County Electric Cooperative:

Reported 19 unplanned feeder interruptions, averaging 1 hour 27 minutes. The minimum outage was 15 minutes; the maximum, 5 hours 5 minutes.

### Withlacoochee River Electric Cooperative:

Reported 103 feeder interruptions, averaging 3 hours 53 minutes duration. The minimum outage was 36 minutes; the maximum, 21 hours 40 minutes.

Appendix F

### FLORIDA KEYS ELECTRIC COOPERATIVE

### FLORIDA KEYS ELECTRIC COOPERATIVE

Forecasted Peak Load:<br/>(1989 Ten Year Site Plan)125 MW firm loadActual Peak Load:100 MW firm load servedTotal System Generating Capacity:14.1 MWScheduled Maintenance:NoneGenerating Unit Forced Outages:NonePurchased Power:None

Power was purchased as usual from FPL.

Cogeneration:

None 1

Interruptible and Curtailable Load

None

Load Management

None

Public Announcements:

None

### Distribution Outages

FKEC has 12 distribution feeders. 2 of which are identified as serving critical loads. Neither was interrupted during this period. There were 33 interruptions averaging 30 minutes duration; the minimum outage was 11 minutes; the maximum, 1 hour 22 minutes.

<u>Appendix G</u>

## FORT PIERCE UTILITIES AUTHORITY

### FORT PIERCE UTILITIES AUTHORITY

Forecasted Peak Load:	114 MW
Actual Peak Load:	
Saturday, December 23:	Evening
	117 MW firm load served O MW firm load served TTT MW Total firm load
Sunday, December 24:	Morning
	115 MW firm load served O MW firm load unserved 115 MW Total firm load
	Evening
	105 MW firm load served 0 MW firm load unserved 105 MW Total firm load
Monday, December 25:	<u>Morning</u>
	106 MW firm load served O MW firm load unserved 106 MW Total firm load
Total Sustan Concepting Constitut	141 1 84

Total System Generating Capacity: 141.1 MW

Scheduled Maintenance: 49.5 MW

King 6 (16.5 MW) out of service since 8/18/86. King 7 (33 MW) out of service since 1/27/88.

Generating Unit Forced Outages: None

Purchased Power:

Saturday, December 23

None

Sunday, December 24

None.

Monday, December 25

JEA	9 MWH
GVL	167 MWH
SEC	51 MWH
TAL	60 MWH

Cogeneration

None

Interruptible and Curtailable Load

None

Load Management

None

Public Announcements: None.

Voltage Reductions and Rotating Service Outages:

Sunday, December 24 - Monday, December 25

During system peaks, the water and wastewater plants went to back-up generation, and voltage was reduced by 3%.

### Unplanned Distribution Outages:

The utility reported 67 trouble calls over the weekend.

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<u>Appendix H</u>

# GAINESVILLE REGIONAL UTILITIES

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### GAINESVILLE REGIONAL UTILITIES

Forecasted Peak Load: (1989 Ten Year Site Plan)	263 MW
Actual Peak Load:	
Saturday, December 23:	Evening
	269 MW firm load served O MW firm load unserved 269 MW total firm load
Sunday, December 24:	Morning
	263 MW firm load served O MW firm load unserved 263 MW total firm load
	Evening
	235 MW firm load served O MW firm load unserved 235 MW total firm load
Monday, December 25:	Morning
	245 MW firm load served <u>0 MW</u> firm load unserved 245 MW total firm load
Total System Generating Capacity:	458.5 MW

Scheduled Maintenance: 48 MW

J.R. Kelly Unit 8 was removed from service on November 3, 1989 for scheduled maintenance and was expected back in service on December 31, 1989.

Generating Unit Forced Outages:

Saturday, December 23

- 12:00 a.m. Deerhaven Gas Turbine 1 18 MW Natural gas curtailment Unit unavailable for service
- 12:00 a.m. Deerhaven Gas Turbine 2 18 MW Natural gas curtailment Unit unavailable for service

Deerhaven Gas Turbine 1 18 MW Natural gas curtailment Unit unavailable for service

Deerhaven Gas Turbine 2 18 MW Natural gas curtailment Unit unavailable for service

Monday, December 25:

Deerhaven Gas Turbine 1 18 MW Natural gas curtailment Unit unavailable for service

Deerhaven Gas Turbine 2 18 MW Natural gas curtailment Unit unavailable for service

Tuesday, December 26:

- 4:00 p.m. Deerhaven Gas Turbine 1 18 MW Natural gas service restored Unit available for service
- 4:00 p.m. Deerhaven Gas Turbine 2 18 MW Natural gas service restored Unit available for service

Purchased Power: None

Cogeneration: None

Interruptible and Curtailable Load:

None

Load Management:

None

#### Public Announcements:

Gainesville Regional Utilities made verbal announcements twice daily, beginning Saturday, December 23, to all broadcast media. This included information requested by the media as well as that information described in the GRU Disaster Preparedness Plan, page 21-1, Public Relations Procedure.

#### Voltage Reductions and Rotating Service Outages:

Gainesville Regional Utilities serves 50 distribution feeders on its system and has identified 13 of these as serving critical load. At no time during the report period was it necessary for GRU to resort to its rotation plan in order to reduce load levels or maintain transmission voltages.

#### Unplanned Distribution Outages

Most of GRU's reported service outages were seemingly unrelated to the cold weather and of a routine nature. They reported 49 interruptions averaging 1 hour 8 minutes duration. The minimum outage was 1 minute; the maximum 8 hours 21 minutes.

Appendix I

## JACKSONVILLE ELECTRIC AUTHORITY

#### JACKSONVILLE ELECTRIC AUTHORITY

1.700 MW Forecasted Peak Load: Actual Peak Load: Saturday, December 23: Evening 1.984 MW firm load served 0 MW firm load unserved 1.984 MW total firm load Sunday, December 24: Morning 2.005 MW firm load served 45 MW firm load unserved 2.050 MW total firm load Evening 1,771 MW firm load served 0 MW firm load unserved 1.771 MW total firm load Morning Monday, December 25: 1.831 MW firm load served 0 MW firm load unserved 1.831 MW total firm load

Total System Generating Capacity: 2,274 MW

Excludes Southside Stations 1, 2, and 3 (107 MW), Kennedy Station 8 (46 MW), and Northside Station 2 (262 MW), which are in long-term cold shutdown.

Scheduled Maintenance:

262 MW

Northside Station 1 (262 MW) was on forced outage from November 30 to December 28 due to a failed generator exciter.

Generating Unit Forced Outages:

Friday, December 22:

7:01 p.m.	St. Johns River Power Park Unit 1 (660 MW)
-	Flame scanner failure
10:55 p.m.	Returned to service

## Saturday, December 23:

1:20 a.m.	Northside Station Unit 1 (275 MW) Boiler tube leak
7:46 a.m.	Kennedy Station combustion turbine Unit 6 (63 MW) Computer failure
10:31 a.m.	Returned to service
10:38 a.m.	St. Johns River Power Park Unit 1 (660 MW) Frozen boiler control
6:02 p.m.	Returned to service
11:44 a.m.	St Johns River Power Park Unit 2 (660 MW) Frozen boiler control
3:14 p.m.	Returned to service
11:59 a.m.	Kennedy Station combustion turbine Unit 6 (63 MW) Computer failure
1:50 a.m.	Returned to service
12:10 p.m.	Northside Station combustion turbine Unit 3 (62 MW) Low voltage
12:50 p.m.	Returned to service
12:10 p.m.	Northside Station combustion turbine Unit 4 (62 MW) Low voltage
12:50 p.m.	Returned to service
3:01 p.m.	Kennedy Station combustion turbine Unit 4 (63 MW) Low cooler temperature
4:10 p.m.	Returned to service
3:39 p.m.	Kennedy Station combustion turbine Unit 6 (63 MW)
	Computer failure
4:38 p.m.	Computer failure Returned to service
4:38 p.m. 8:03 p.m.	
·	Returned to service Kennedy Station combustion turbine Unit 6 (63 MW)
8:03 p.m.	Returned to service Kennedy Station combustion turbine Unit 6 (63 MW) Instruments and controls failure

Sunday, December 24:

12:1	5 a.m.	Kennedy	Station	combustion	turbine	Unit	6	returned	to	servi	ice
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1:30 a.m.	St. Johns River Power Park Unit 2 returned to service
1:55 <b>a.m.</b>	Kennedy Station combustion turbine Unit 6 (63 MW) Computer failure
2:34 a.m.	Returned to service
7:02 a.m.	Kennedy Station combustion turbine Unit 6 (63 MW) Computer failure
7:40 a.m.	Returned to service
6:21 p.m.	Northside Station Unit 1 returned to service
Monday, December	<u>r 25</u> :
6:38 a.m.	Kennedy Station combustion turbine Unit 5 (63 MW) Computer failure
7:37 a.m.	Returned to service
10:57 a.m.	Kennedy Station combustion turbine Unit 5 (63 MW) Computer failure
11:29 a.m.	Returned to service

- 11:40 a.m. Northside Station combustion turbine Unit 3 (62 MW) High exhaust temperature
   12:30 p.m. Returned to service
- 9:00 p.m. Kennedy Station combustion turbine Unit 5 (63 MW) Computer failure

Tuesday, December 26:

1:00 p.m. Kennedy Station combustion turbine Unit 5 returned to service

Purchased Power:

Saturday, December 23

Southern Southern			Unit Power Sales emergency purchases
FPL			firm purchases
Ft. Pierce	65	MWH	-
Gainesville	215	MWH	
Homestead	27	MWH	
Lake Worth	20	MWH	
Orlando	117	MWH	
Sebring	4	MWH	
Seminole	260	MWH	
Tallahassee	160	MWH	

NOTE: (All Municipal purchases above were either economy, emergency, assured or short term firm.)

#### Sunday, December 24

Southern 9,912 MWH Unit Power Sales Southern 7,016 MWH emergency purchases

#### Monday, December 25

Southern 8,441 MWH Unit Power Sales Southern 5,524 MWH emergency purchases

#### Cogeneration:

Saturday, December 23

Jefferson Smurfit	6	ММН

## Sunday, December 24

- Jefferson Smurfit 1 MWH
- Monday, December 25
- Jefferson Smurfit 4 MWH

## Interruptible and Curtailable Load:

None

#### Load Management:

None

#### Public Announcements:

# Electronic and Print Media Appeals for Voluntary Curtailment of Non-Essential Electric Usage

## Saturday, December 23:

12:25 p.	m. WJX	T-TV 4
12:35 p.	m. WTL'	V-TV 12
12:45 p.		S-TV 7
12:55 p.	m. WPDO	Q Radio

1:00 p.m.	WOKV Radio
1:10 p.m.	WAYR Radio
1:15 p.m.	WAPE Radio
1:20 p.m.	WQIK Radio
2:55 p.m.	Florida Times-Union
5:30 p.m.	WJXT-TV 4 Live telephone interview on conservation and
	restoration efforts
6:00 p.m.	WTLV-TV 12 Live telephone interview on conservation and
-	restoration efforts
6:20 p.m.	WPDQ Radio interview

Sunday, December 24:

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7:15		WJXT-TV 4
7:25	a.m.	WTLV-TV 12
7:35	a.m.	WJKS-TV 17
7:40	a.m.	WAPE Radio
7:45	a.m.	WPDQ Radio
7:50		WOKY Radio
		WQIK Radio
12:00		WTLV-TV 12 Live telephone interview on conservation and
		restoration efforts
2:00	p.m.	WJXT-TV 4 Videotaped interview on conservation and
	-	restoration efforts
2:30	p.m.	WJXT-TV 4 Live telephone interview on conservation
		and restoration efforts
3:00	p.m.	Florida Times-Union
		Florida Times-Union
6:00		WTLV-TV 12 Live telephone interview on conservation
		and restoration efforts
10:30		WJXT-TV 4
10:35		WTLV-TV 12

Monday, December 25:

7:35 a.m. 7:41 a.m.	WJXT-TV 4 WTLV-TV 12
7:50 a.m.	WJKS-TV 17
8:00 a.m.	WPOQ Radio
8:05 a.m.	WOKV Radio
8:10 a.m.	WAPE Radio
8:20 a.m.	WQIK Radfo

Electronic and Print Media Termination of Appeals for Voluntary Curtailment of Non-Essential Electric Usage

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Monday, December 25:

11:00	a.m.	WJXT-TV	4
11:10	a.m.	WTLV-TV	12
11:15	a.m.	WJKS-TV	17

11:20 a.m.	. WPDQ Radio
11:25 a.m.	. WOKV Radio
11:30 a.m.	
17:35 a.m.	. WQIK Radio
1:30 p.m.	WTLY-TY 12 Videotaped interview on conservation and
•	restoration efforts
3:45 p.m.	Florida Times-Union
4:00 p.m.	
4:15 p.m.	
4:30 p.m.	

Voltage Reductions and Rotating Service Outages:

#### Saturday, December 23

12:14 p.m.	St. Johns River Power Park 1 & 2 (1200 MW) trips off line
	211 MW of firm load shed
	approximately 50,000 customers affected
	public appeals for conservation
12:44 p.m.	firm service restored

Sunday, December 24

	public appeals for conservation
	5% voltage reduction system wide
6:56 a.m.	45 MW of firm load shed
	approximately 290,000 customers affected
9:28 a.m.	firm service restored
10:03 a.m.	22 MW of firm load shed
	approximately 145,000 customers affected
10:30 a.m.	Firm service restored

As part of the Company's rotation plan, JEA interrupted 30 feeders only once for less than thirty minutes on December, 23, 1989, 12:14 p.m.. Three of the feeder breakers failed to successfully close back in when commanded which resulted in extended outages (maximum outage of 5 hours, 29 minutes) to those three feeders.

#### Unplanned Distribution Interruptions:

JEA reported 627 unplanned distribution outages during the period. The minimum outage was less than 30 minutes; the maximum, 36 hours.

#### Critical Loads:

JEA has 216 distribution feeders, 59 of which are identified as serving critical loads. None were interrupted during this period.

Appendix J

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CITY OF KEY WEST

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### CITY OF KEY WEST

Forecasted Peak Load: (10 Year Site Plan)	63 MW
Actual Peak Load:	
Saturday, December 23:	Evening
	63 MW firm load served O MW firm load unserved 63 MW total firm load
Sunday, December 24:	Morning
	46 MW firm load served 14 MW firm load unserved 60 MW total firm load
	<u>Evening</u>
	52 MW firm load served 24 MW firm load unserved 75 MW total firm load
Monday, December 25:	Morning
	73 MW firm load served O MW firm load unserved 73 MW total firm load

Total System Generating Capacity: 93 MW

Excludes KWSP Unit 5 (15 MW) which has been unavailable since 11/5/87 due to a fire. Big Pine PD1, which will be unavailable until 4/30/91.

### Scheduled Maintenance:

Stock Island Steam Plant unit 6 (35 MW) off line for overhaul 11/29/89. Expected in service 2/1/90.

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## Generating Unit Forced Outages:

Sunday, December 24

KWSP	Unit	3 (	15	MW)
Unava	ilabl	e		
Salt	leaks	in	C	ondenser

4:40 a.m.	GT unit trip off-line
	Low megavars
5:10 a.m.	Unit on-line
6:40 p.m.	GT unit 1 trip off-line
	Low fuel pressure
7:10 p.m.	Unit on-line
7.10 p.m.	onre on-rine

Monday, December 25

KWSP Unit 3 (15 MW) Unavailable Salt leaks in condenser

- 1:36 p.m. SIPD #2 tripped off-line Low cocling water Unavailable through December 26
- Purchased Power:

<u>Saturday, Decem</u>	aber 23					
FPL	601 MWH	(up to	35 MW),	Schedule S	T 12:00 a.m.	to 12:00 a.m.
OUC	285 MWH	(up to	12 MW),	Stanton	12:00 a.m.	to 12:00 a.m.
Sunday, Decembe	r 24					
FPL	264 MWH	(up to	35 MW),	Schedule S	T 11:00 a.m.	to 7:00 a.m. to 9:00 p.m. to 12:00 p.m.
OUC	285 MWH	(up to	12 MW),	Stanton	12:00 a.m.	to 12:00 a.m.
Monday, Decembe	r 25					
FPL						to 5:00 a.m. to 12:00 a.m.
OUC	285 MWH	(up to	12 MW),	Stanton	12:00 a.m.	to 12:00 a.m.
Gainesville	20 MWH	(up to	18 MW)		8:00 p.m.	to 10:00 p.m.
Sebring	6 MWH				8:00 p.m.	to 9:00 p.m.

Cogeneration:

Saturday, December 23

Metro Key West 3.5 KWH supplied 12:00 a.m. to 3:00 a.m.

Sunday, December 24

Metro Key West 4.4 KWH supplied 12:00 a.m. to 4:00 a.m.

#### Interruptible and Curtailable Load:

None

Load Management:

None

#### Public Announcements:

The utility's public information officer contacted the five local radio stations at 7:00 a.m., Sunday, December 24, before the outages began requesting conservation. At 8:00 a.m., the following announcement was released to the radio stations:

"City Electric System has cut electricity to the following areas ... Electricity consumers in those areas can expect to remain without power for about one hour.

Again, City Electric System is asking everyone to curtail energy usage today. Conserving electricity can help prevent further outages. Outages are occurring as a result of the tremendous loads placed on the System due to the record low temperatures. The cold temperatures throughout the state are affecting City Electric System's access to purchased power."

By 9:15 a.m., outages were occurring so quickly that releases about specific area outages were not feasible. So, the following release was read to the radio stations.

"City Electric System will be rotating outages this morning due to the record low temperatures throughout the state, which have placed tremendous demands on utilities."

"When your power goes out, you can expect to be without power for about one hour. Please continue to conserve electricity to prevent extended outages."

Radio stations were contacted again Sunday (12/24) afternoon. The public information officer informed each station that City Electric System was going to rotate outages again from about 6 p.m. until about 9 p.m. And that in all likelihood rotating outages would occur Christmas Day morning.

Christmas Day radio stations were contacted at about 6:30 a.m. They were informed that rotating outages would take place again from about 7:00 a.m. until noon.

The following statement was read to each station--one recorded the statement and used it once every half hour between 7:15 and 11:00. The other stations did make announcements about once every 45 minutes.

"City Electric System will rotate power outages again this morning. Record low temperatures throughout the state have placed tremendous demands on utilities. Utilities, unable to meet the demands have been forced to rotate outages.

When your power goes off you can expect to be without power for about one hour.

You can help by flipping off the 240 volt breakers in your fuse box when your power goes out. Wait about half an hour after your power is restored before flipping them back on. This will protect the System from overloads and protect you from extended outages.

If you leave your home, please be very careful driving because traffic lights may be out too.

And please, do not call City Electric System unless it's an emergency -we know that you re without power. An emergency includes sparking or arcing on lines outside your home or your neighbors have power, but you don't."

As a follow-up to the Christmas outages, City Electric System is sending out a consumer newsletter that explains what happened and how consumers can cope with outages in the future.

### Voltage Reductions and Rotating Service Outages:

The City implemented a rotating outage plan on Sunday morning and Monday morning, with an average interruption time of 2 hours 25 minutes over the two-day period.

## Unplanned Distribution Outages

The City reported 25 unplanned distribution outages, averaging 3 hours 35 minutes duration. The minimum outage was 27 minutes; the maximum, 8 hours 33 minutes.

### Critical Loads:

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The City has 25 distribution feeders with 3 identified as serving critical load. None were interrupted during this period.

Appendix K

CITY OF KISSIMMEE UTILITY AUTHORITY

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KISSIMMEE	UTILITY	AUTHORITY
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Forecasted Peak Load:	180 MW
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Actual Peak Load:

Saturday, December 23:	Evening
	171 MW firm load served 10 MW firm load unserved 181 MW total firm load
Sunday, December 24:	Morning
	169 MW firm load served 10 MW firm load unserved 179 MW total firm load
	Evening

158 MW firm load served 12 MW firm load unserved 170 MW total firm load

Monday, December 25:

Morning

172 MW firm load served 15 MW firm load unserved 187 MW total firm load

Total System Generating Capacity: 106.4 MW

Scheduled Maintenance: 13 MW

Steam turbine Unit 22 (8 MW) and Diesel Units 9 (3 MW) and 11 (2 MW), which were unavailable during this period.

Generating Unit Forced Outages:

Saturday, December 23

3:00 a.m.	Gas turbine unavailable
	Natural gas curtailment
10:30 p.m.	Unit available

3:00 a.m.	Steam turbine unit 23 unavailable
	Natural gas curtailment
10:30 p.m.	Unit available

#### Sunday, December 24

Gas turbine ran at reduced capacity (14 MW) after FGT released some natural gas to KUA. 7:36 a.m. Diesel unit 17 Change pilot fuel pump 8:01 a.m. Unit available

- 8:06 a.m. Diesel unit 16 Change oil strainer 8:35 a.m. Unit available
- 9:45 a.m. Diesel unit 14 Fuel leak 10:11 a.m. Unit available

## Monday, December 25:

2:30 a.m.	Entire plant tripped off-line BH 20 opened
4:30 a.m.	Plant back on line
	Gas turbine ran at reduced capacity (14 MW) after FGT released some natural gas to KUA.
9:40 a.m.	Diesel unit 8 Fuel leak, cylinder no. 5
10:38 a.m.	Unit available

#### Purchased Power:

#### Saturday, December 23:

000	1,497 MWH	i (up to 95 MW),	12:00 a.m. to 12:00 a.m.
TECO	345 MWH	(up to 15 MW),	12:00 a.m. to 12:00 a.m.
FPC	109 MWH	l (up to 24 MW),	10:00 a.m. to 5:00 p.m.
Homestead		8:00 p.m. to 9 10:00 p.m. to	

#### Sunday, December 24:

Homestead 296 MWH (up to 19 MW), 12:00 a.m. to 12:00 a.m.

Gainesville	<pre>70 MWH (up to 9 MW), 12:00 a.m. to 2:00 a.m. 86 MWH (up to 41 MW), 4:00 a.m. to 8:00 a.m. 222 MWH (up to 47 MW), 9:00 a.m. to 5:00 p.m.</pre>
TECO	346 MWH (up to 15 MW), 12:00 a.m. to 12:00 p.m.
FPL	131 MWH (up to 47 MW), 7:00 a.m. to 5:00 a.m.
OUC	156 MWH (up to 20 MW), 6:00 a.m. to 4:00 p.m. 34 MWH (up to 20 MW), 7:00 p.m. to 11:00 p.m.
Tallahassee	46 MWH (up to 79 MW), 1:00 p.m. to 4:00 p.m.
JEA	257 MWH (up to 24 MW), 1:00 p.m. to 12:00 a.m.

### Monday, December 25:

OUC				12:00 a.m. to 6:00 a.m. 7:00 a.m. to 12:00 a.m.
Homestead	198 MWH	(up to	18 MW),	12:00 a.m. to 3:00 p.m.
JEA	96 MWH	(up to	24 MW),	12:00 a.m. to 5:00 a.m.
Tallahassee	271 MWH	(up to	20 MW),	12:00 a.m. to 3:00 p.m.
TECO	346 MWH	(up to	15 MW),	12:00 a.m. to 12:00 a.m.
FPC	100 MWH	(up to	25 MW),	2:00 p.m. to 7:00 p.m.

Cogeneration: None

### Interruptible and Curtailable Load:

None

Load Management:

None

#### Public Announcements:

A request was made at 11:30 a.m., Sunday, December 24, to radio stations WFIY (Kissimmee), WPCV (Orlando), and STAR 101 FM (Orlando), to broadcast the following announcement: Kissimmee Utility Authority is experiencing power shortages and rotating blackouts. Please turn off all unnecessary equipment.

At 5:30 p.m., Sunday, December 24, the same message was phoned to the Orlando Sentinel newspaper.

#### Voltage Reductions and Rotating Service Outages:

KUA has 21 distribution feeders on its system, with 2 identified as serving critical loads. Fourteen of those feeders were cycled many times from 9:00 p.m. Saturday, December 23, until 10:00 Monday, December 25. Each was cut off for 15 minutes and then left on for one hour if the utility could leave them on that long.

#### Critical Loads Affected:

Both West feeder, serving Humana Hospital, and Donegan feeder, serving the Osceola County Prison, were part of the utility's rotating outages. Although Humana Hospital has back-up generation on-site, it was not operational during this period.

#### Unplanned Distribution Outages

The Boggy Creek feeder was off at 5:00 p.m. Saturday for approximately 5 hours due to a burned out primary. The North BVL feeder lost approximately 80% of the load from 5:00 p.m. Saturday to 5:00 a.m. Sunday due to a burned out junction box. Numerous other feeders tripped due to phase imbalance and overload. The ground overcurrent relays were turned off and the feeders sectionalized to restore the power.

Appendix L

## CITY OF LAKELAND

#### CITY OF LAKELAND

Forecasted Peak Load: 439 MW firm load (1989 Ten Year Site Plan) Actual Peak Load: Saturday, December 23: Evening 535 MW firm load served 27 MW firm load unserved 562 MW Total firm load Sunday, December 24: Morning 537 MW firm load served 57.7 MW firm load unserved 594.7 MW Total firm load Evening 475 MW firm load served 27 MW firm load unserved 502 MW Total firm load Monday, December 25: Morning 508 MW firm load served 23 MW firm load unserved

Total System Generating Capacity: 481.5 MW

Larsen steam units 4, 5, 6 & 7 (119.1 MW) and Larsen gas turbines 1, 2, & 3 (39 MW) are on extended cold standby and are not included in this total. Unit 7 (51.2 MW) was returned to service on Saturday, December 23 and Unit 6 (24.6 MW) was returned to service on Sunday, December 24.

531 MW Total firm load

Scheduled Maintenance:

86 MW

McIntosh 1 (86 MW) out of service due to turbine overhaul started October 1, 1989.

Generating Unit Forced Outages:

## Saturday, December 23

\_\_\_

7:05 a.m.	McIntosh 2 (118 MW) derated to 90 MW due to failure of #3 oil burner to light
8:00 a.m	Larsen 7 (51.2 MW) derated to 48 MW, low oxygen in combustion air with fans wide open
9:05 a.m.	McIntosh 3 (204/340 MW) derated to 300 MW due to compartment 34 being out of service for instrument department check of primary air flow problem
10:48 a.m.	McIntosh GT (39 MW) tripped, power supply or thermocouple grounded
8:00 p.m.	Larsen 4 (19.4 MW) derated to 17.5 MW, feedwater pump #1 failed, switched to feedwater pump #2 which will only carry 17.5 MW
12:15 p.m.	McIntosh GT returned to service
12:53 p.m.	Larsen GT 2 (13 MW) failed to start, cold water in diesel starter block.
3:00 p.m.	McIntosh 2 returned to full load
11:41 p.m.	McIntosh 3 returned to full load
11:50 p.m.	McIntosh 3 tripped
11:58 p.m.	McIntosh 2 derated to 90 MW to replace #1 burner flame scanner

Sunday, December 24

12:36 a.m.	McIntosh 3 on
12:40 a.m.	McIntosh 3 tripped
1:16 a.m.	McIntosh 3 on
1:50 a.m.	McIntosh 3 tripped
2:17 a.m.	McIntosh 3 on but limited to 200 MW
	due to frozen coal in compartment 33 and 34
2:30 a.m.	McIntosh 2 returned to full load
10:04 a.m.	McIntosh 3 tripped, feedwater flow meter frozen due to
	failed heat strips on sensing line from feedwater flow
	transmitter. Many problems from frozen lines
	throughout plant delayed unit coming back on line
4:43 p.m.	McIntosh 3 returned to service but load limited to 200
·	MW due to frozen coal in silos and feeder pipes causing
	"no coal on belt" trips.
5:00 p.m.	Larsen 7 (51.2 MW), derated to 40 MW, leak on southwest
	lower water wall distribution header
10:45 p.m.	Larsen 5 (23.9 MW) derated to 21 MW, to burn clinker
-	off tube wall

ł

#### Monday, December 25

3:05 a.m.	Larsen 5 returned to full load
4:50 a.m.	Larsen 5 derated to 23 MW, could not maintain D.A.
-	level, valve stuck half open, trash in strainer
7:25 a.m.	Larsen 5 returned to full load

#### Notes:

Reported generating unit capacities are net winter ratings. Lakeland, OUC, and FMPA are members of the Florida Municipal Power Pool. While each utility is responsible for the operation and maintenance of their own generation, the output of the units is centrally dispatched by OUC. McIntosh 3 (340 MW) is jointly owned by OUC (136) and the City of Lakeland (204 MW).

#### Purchased Power:

The City of Lakeland is a member of the Florida Municipal Power Pool, with generating resources dispatched by OUC (see OUC summary of purchased power).

#### Cogeneration:

None.

#### Interruptible and Curtailable Load:

None.

Load Management:

Sunday, December 24 6:00 a.m. to 10:00 a.m. 7 MW water heating load spread over 71 distribution feeders

Use of load management was stopped during the rotating outages to take advantage of the built in 30 minute delay on restoration of water heater load on the cycled circuits. A decision was made not to impose cold water on customers on top of rotating blackouts.

#### Public Announcements:

A press release was prepared for Friday December 22. However, this release was inadvertently mailed rather than hand delivered and did not reach the targeted news media until Tuesday, December 26.

Phone contacts were made with radio stations WONN-AM/WPCV-FM Sunday morning, December 24, when rotating outages were forced by lost generation. Other local stations could not be reached at the time. WONN/WPCV made conservation pleas and reported the problems the system was experiencing from 11:05 a.m. until 5:05 p.m. in the stations normal hourly news broadcast on Sunday and from 7:05 a.m. until 5:05 p.m. on Monday. The Manager of Systems Operations was in contact with them through the period by telephone to keep them updated on the situation and also gave the station suggestions to broadcast for demand reduction. The Mayor of Lakeland also called the local radio stations and asked them to broadcast similar information. It is estimated that demand was reduced by approximately 5 MW in response to the broadcasts for conservation.

Voltage Reductions and Rotating Service Outages:

<u>Saturday, December 23</u>	6:00 a.m. system wide voltage reduction initiated (approximately 17 MW) 8:05 a.m. normal voltage restored 8:35 p.m. system wide voltage reductions initiated (approximately 27 MW)					
<u>Sunday, December 24</u>	7:00 a.m.26.7MW total firm load shed8:00 a.m.57.7MW total firm load shed9:00 a.m.53.85MW total firm load shed10:00 a.m.33.95MW total firm load shed11:00 a.m.107MW total firm load shed12:00 p.m.129.8MW total firm load shed1:00 p.m.64.2MW total firm load shed4:00 p.m.66.9MW total firm load shed5:00 p.m.35.4MW total firm load shed5:00 p.m.38.05MW total firm load shed6:00 p.m.38.05MW total firm load shed7:00 p.m.54.3MW total firm load shed8:00 p.m.54.3MW total firm load shed11:10 p.m.normal voltage restored					
Monday, December 25	8:00 a.m. 23 MW total firm load shed					

Note:

Unless otherwise noted, firm load shed reported is for the hour ending. Planned outage time for circuits on rotation was 20 minutes or less in order to avoid problems with cold load pick-up. However, actual outage times ranged from a minimum of 2 minutes to a maximum of 194 minutes with an average of 27 minutes.

Unplanned Distribution Outages:

Sunday, December 24

Subtransmission Outages: 64 minute and a 6 minute outage to a double circuit line Sunday morning

Feeder/Lateral Outages:	78 total outage incidents 39 tripped line fuses 9 cable failure/downed lines 4 tree or animal damage 13 other utility equipment problems 13 problems with customer equipment outage times ranging from 2 minutes to 19 hours
Transformer Outages:	<pre>121 total outage incidents 71 transformer failures 38 tripped fuses 5 cable failure/downed lines 4 tree damage 2 other utility equipment problems 1 human error outage times ranging from 20 minutes to 30.6 hours</pre>

### Critical Loads Affected:

- ----

The City has 71 distribution feeders on its system, with 7 identified as serving critical loads. Two of those feeders, serving the water/wastewater plant and the City distribution warehouse, were interrupted as part of the rotting outages.

Appendix M

## LAKE WORTH UTILITIES AUTHORITY

Forecasted	Peak	Load:	1	88	MW
	_				

Actual Peak Load:

Saturday,	December	23:	Evening

68 MW firm load served 0 MW firm load unserved 68 MW total firm load

Sunday, December 24:

Morning

82 MW firm load served 0 MW firm load unserved 82 MW total firm load

#### Evening

79 MW firm load served 0 MW firm load unserved 79 MW total firm load

Monday, December 25:

Morning

80 MW firm load served 0 MW firm load unserved 80 MW total firm load

Total System Generating Capacity: 129.7 MW

Scheduled Maintenance:

64 MW

Steam Unit No. 4 (33 MW), removed from service 6/22/89 for extensive overhaul. Gas Turbine Unit No. 1 (31 MW), removed from service 4/25/89 for exhaust stack reconstruction.

Generating Unit Forced Outages:

Monday, December 25

8:05 a.m.	Steam turbine Unit No. 1
	011 burner problem
9:00 a.m.	Unit available

Purchased Power:

Saturday, December 23

FMPA 636 MWH (up to 19 MW), 12:00 a.m. to 12:00 a.m.

Sunday, December 24

FMPA 675 MWH (up to 19 MW), 12:00 a.m. to 12:00 a.m.

Monday, December 25

FMPA 675 MWH (up to 19 MW), 12:00 a.m. to 12:00 a.m.

Cogeneration: None

#### Interruptible and Curtailable Load:

None

Load Management:

None

#### Public Announcements:

The City of Lake Worth is a 12 square mile area surrounded by FPL's service area. The same media serving FPL's customers also service CLWU customers. The City felt that any public appeal on their part would be redundant and therefore made no announcements of their own.

#### Voltage Reductions and Rotating Service Outages:

The City has 43 distribution feeders, 16 of which are identified as serving critical loads. Rotating service outages were not instituted during this period. The City believes that voltage reduction significantly reduced the forecasted peaks.

Critical Loads Affected:

No critical loads were affected.

#### Unplanned Distribution Outages

The City reported 32 unplanned distribution outages of varying lengths of time (none longer than 3 hours; most less than 1 hour).

Appendix N



## CITY OF NEW SMYRNA BEACH UTILITIES COMMISSION

CITY OF NEW SMYRNA BEACH

Forecasted Peak Load: 75.2 MW (1989 Ten Year Site Plan)

Actual Peak Load:

Saturday, December 23:

Evening

Morning

78.2 MW firm load

Sunday, December 24:

39.2 MW firm load served \*31.9 MW firm load unserved 71.1 MW Total firm load

Evening

53.8 MW firm load served \*17.9 MW firm load unserved 71.7 MW Total firm load

Monday, December 25:

Morning

39.2 MW firm load served \*33.6 MW firm load unserved 72.8 MW Total firm load

NOTE: \*Not provided by the City of New Smyrna Beach. Estimated by staff based on system load before and after rolling blackouts.

Total System Generating Capacity: 24 MW

Scheduled Maintenance: 4 MW

Smith Street 6 (2 MW) out of service since August 21, 1987 due to major mechanical malfunction, scheduled to return to service June, 1990. 8 Swoope 4 (2 MW) out of service since December 13, 1989 due to cylinder liner problems, scheduled to return to service January 17, 1990.

#### Generating Unit Forced Outages:

Beginning at 2:00 a.m. December 23 natural gas supply was curtailed for 83 hours on Swoope 2 (0.9 MW) and Swoope 3 (2 MW). These units are dual fired and were switched to burn light oil during this period.

From 5:50 a.m. to 6:45 a.m., on December 24, Swoope 3 (2 MW) tripped off line due to a radiator fan motor breaker action.

Smith Street 3 (0.84 MW) was limited to 0.75 MW throughout the emergency due to environmental limits on exhaust stack opacity.

Purchased Power:

#### Saturday, December 23

FPL					a.m.	to	12:00	a.m.	Schedule	PR-3, partial
		requi								
FPL	429 I	MWH f	rom	12:00	a.m.	to	12:00	a.m.	Schedule	ST, partial
		requi								
TECO	230 I	MWH f	rom	12:00	a.m.	to	12:00	a.m.	Schedule	D, maintenance
FPL	45	MWH f	rom	3:00	p.m.	to	12:00	a.m.	Schedule	B, emergency
	ĩ	maint	enan	ce	-					
Homestead	10 /	MWH f	rom	5:00	p.m.	to	8:00	p.m.	Schedule	C, economy
Homestead	81	MWH f	rom	9:00	p.m.	to	11:00	p.m.	Schedule	Ceconomy
								-	-	_

#### Sunday, December 24

FPL	256	MWH from	12:00	a.m.	to	12:00	a.m.	Schedule	PR-3, partial
		requirements							
FPL	36	MWH from	12:00	a.m.	to	7:00	a.m.	Schedule	ST, partial
		requirem	requirements						
TECO	49	MWH from	12:00	a.m.	to	6:00	a.m.	Schedule	D, maintenance
Homestead	7	MWH from	5:00	a.m.	to	7:00	a.m.	Schedule	C, economy
Homestead	50	MWH from	7:00	a.m.	to	4:00	p.m.	Schedule	B, emergency
		maintenance							
FPL	193	MWH from	11:00	a.m.	to	9:00	p.m.	Schedule	ST, partial
	requirements								
JEA	15	MWH from	11:00	a.m.	to	12:00	p.m.	Schedule	A, emergency
JEA	27	MWH from	1:00	p.m.	to	4:00	p.m.	Schedule	A, emergency
TECO	15	MWH from	4:00	p.m.	to	6:00	p.m.	Schedule	D, maintenance
JEA	80	MWH from	7:00	p.m.	to	12:00	a.m.	Schedule	A, emergency
FPL	40	MWH from	10:00	p.m.	to	12:00	a.m.	Schedule	ST, partial
		requirem	ents	-					

Monday, December 25

FPL255 MWH from 12:00 a.m. to 12:00 a.m. Schedule PR-3, partial<br/>requirementsSebring3 MWH from 12:00 a.m. to 1:00 a.m. Schedule C, economyFPL115 MWH from 12:00 a.m. to 5:00 a.m. Schedule ST, partial<br/>requirementsJEA92 MWH from 12:00 a.m. to 2:00 p.m. Schedule A, emergencyGainesville5 MWH from 5:00 a.m. to 6:00 a.m. Schedule C, economyLake Worth4 MWH from 6:00 a.m. to 7:00 a.m. Schedule C, economyGainesville5 MWH from 7:00 a.m. to 8:00 a.m. Schedule C, economy

Orlando	19 MWH from 11:00 a.m. to 2:00 p.m. Schedule B, emergency
	maintenance
TECO	113 MWH from 12:00 p.m. to 12:00 a.m. Schedule D, maintenance
Homestead	5 MWH from 12:00 p.m. to 1:00 p.m. Schedule B, emergency
	maintenance
FPL	208 MWH from 1:00 p.m. to 12:00 a.m. Schedule ST, partial
	requirements

#### Cogeneration:

None.

#### Interruptible and Curtailable Load:

None.

#### Load Management:

The City of New Symrna Beach has approximately 3 MW of water heater and heating load on its direct Load Management Program. These loads were interrupted at various times throughout December 23-25, 1989. Peak interruptions occurred on Saturday, December 23 as follows.

#### Saturday, December 23

5:00 p.m. to 10:10 p.m.	hot water heater load interrupted
5:00 p.m. to 11:45 p.m.	heating load interrupted

#### Public Announcements:

The Utilities Commission released a public announcement on December 21 warning its customers of extreme cold temperatures expected to occur over the Christmas holidays. The public announcement was hand delivered to local radio, television, and newspaper offices. The content of the announcement pertaining to electric service states:

"Customers are requested to set heating system thermostats at 68 degrees or lower and to avoid all but the most essential use of electrical appliances between the hours of 7:00 a.m. and 10:00 a.m. until the weather becomes warmer."

"Although the Commission expects adequate generating resources to be available to meet the expected load, these measures will reduce peak demand on the Utilities Commission's electric system and help to assure continued delivery of electric service to everyone. Any customers experiencing interruptions in electric service are requested to call the Commission's 24-hour emergency trouble service at 427-1366." "The residential load management system will be operating and participating customers may experience brief interruptions in heating and water heating systems during this time. Some individuals will be more comfortable wearing a sweater or jacket indoors while thermostats are turned down."

On Saturday evening, December 23, the news media (newspapers, radio, and television) was contacted by telephone of impending rotating blackouts expected at approximately 6:00 a.m. on December 24, 1989.

#### Voltage Reductions and Rotating Service Outages:

On Saturday, December 24 emergency generators were started at the Commission's Glencoe Water Treatment Plant and the North Causeway Pollution Control Plant. Firm service was also curtailed to the Fish Memorial Hospital which operated on emergency generators.

Pollution Control Plant (370 KW):	from 6:	20 a.m.	December 24
	thru 10:	20 a.m.	December 26
Water Treatment Plant (190 KW):	from 6:	30 a.m.	December 24
	thru 10:	30 a.m.	December 26
Fish Memorial Hospital (720 KW):	from 5:	30 a.m.	December 24
	thru 1:	30 p.m.	December 24
	from 5:	30 a.m.	December 25
	thru 2:	)0 p.m.	December 25

Rotating feeder outages affecting up to 46% of total customers during the peak period were experienced as follows:

#### Saturday, December 23

No firm load shed.

#### Sunday, December 24

6:05 a.m. to 11:53 a.m. 30 minute rotating outages affecting 6:15 p.m. to 11:00 p.m. 6 of 18 total circuits.

#### Sunday, December 24

4:28 a.m. to 1:02 p.m. 15 minute rotating outages affecting 13 of 18 total circuits.

#### Unplanned Distribution Outages:

Saturday, December 23

Lost one regulator at Substation 4 resulting in a brief outage to by-pass regulator. Switched phases with lateral tap in Oliver Estates to balance station.

## Sunday, December 24

Replaced 8 distribution transformers (15 KVA to 37.5 KVA) resulting in outage times of 3 to 5 hours to individual residences.

### Critical Loads Affected:

The City has 18 distribution feeders on its system, with 4 identified as serving critical load. These were unaffected during this period.

Appendix 0

## ORLANDO UTILITIES COMMISSION

## ORLANDO UTILITIES COMMISSION

Forecasted Peak Load: (1989 10 Year Site Plan)	729 MW
Actual Peak Load:	
Saturday, December 23:	Evening
	789 MW firm load served O MW firm load served 789 MW Total firm load
Sunday, December 24:	Morning
	801 MW firm load served 0 MW firm load unserved 801 MW Total firm load
	Evening
	701 MW firm load served O MW firm load unserved 701 MW Total firm load
Monday, December 25:	Morning
	702 MW firm load served O MW firm load unserved 702 MW Total firm load
Total System Generating Capacity:	1210 MW

Scheduled Maintenance: none

## Generating Unit Forced Outages

## Saturday, December 23

11:50 a.m.	Indian River CTA (46.8/96 MW) failed to start
12:15 p.m.	Indian River CTA on
17:50 p.m.	McIntosh 3 (136/340 MW) tripped, loss of stator cooling water flow due to frozen sensing line

Sunday, December 24

12:36	a.m.	McIntosh 3 on
12:40	a.m.	McIntosh 3 tripped
1:16	a.m.	McIntosh 3 on
1:50	a.m. a.m.	McIntosh 3 tripped
	a.m.	McIntosh 3 on but limited to 200 MW due to boiler
,		chemistry
10:01	a.m.	McIntosh 3 tripped, feedwater flow meter frozen
11:17	a.m.	Indian River CTA tripped, plugged fuel filters
11:55	a.m.	Indian River CTA on
12:36	a.m.	Indian River CTA tripped, plugged fuel filters
1:00	D.M.	Indian River CTA on
	p.m.	Indian River 3 (321 MW) off due to tube leak
5:59	p.m.	Indian River CTA tripped, plugged fuel filters
6:29		Indian River CTA on
6:33		Indian River CTA tripped, plugged fuel filters
9:17		Indian River CTA on
9:44		Indian River CTB (46.8/96 MW) tripped due to fuel
		transfer
9:45	p.m.	McIntosh 3 returned to full load
10:18		Indian River CTB on

Monday, December 25

7:42 a.m. Indian River 3 on but limited to 200 MW

Tuesday, December 26

10:00 a.m.	Stanton 1 (299/436 MW) tripped due to air controller
1:05 a.m.	Stanton 1 on
9:71 a.m.	Indian River 3 off for maintenance of tube leak

Notes:

Reported generating unit capacities are net winter ratings. Lakeland, OUC, and FMPA are members of the Florida Municipal Power Pool. While each utility is responsible for the operation and maintenance of their own generation, the output of the units is centrally dispatched by OUC. McIntosh 3 (340 MW) is jointly owned by OUC (136) and the City of Lakeland (204 MW). Stanton 1 (436 MW) is jointly owned by OUC (299 MW), the City of Kissimmee (21 MW) and the Florida Municipal Power Agency (116 MW) Indian River CT A & B (96 MW each) are jointly owned by OUC (46.8 MW each) and the City of Kissimmee and FMPA (49.2 MW each).

#### Purchased Power:

Saturday, December 23

None

#### Sunday, December 24

Gainesville	120 MWH	from 12:00	a.m. to	4:00 a.m.	Schedule A,
		gency			
Seminole		trom 1:00	a.m. to	4:00 p.m.	Schedule M,
In else put 11e				10.00	Cabadula 4
Jacksonville			p.m. to	10:00 p.m.	Schedule A,
		зелсу		<b>F</b> 00	
FPL	84 MWH	from 4:00	p.m. to	5:00 p.m.	Schedule A,
		gency			
Gainesville	87 MWH	from 4:00	p.m. to	6:00 p.m.	Schedule A,
	emer	gency	-	-	-
Seminole	324 MWH	from 5:00	p.m. to	11:00 p.m.	Schedule M,
		tenance	•	•	
Monday, December 25					
Seminale	24 MQU	from 0.00		10.00 a m	Schodula A
NEWLINGTE					NC DATE ( A

Seminole		9:00 a.m. to	10:00 a.m. Schedule A,
Seminole	emergency 7 MWH from	5:00 p.m. to	6:00 p.m. Schedule C,
Gainesville	economy 35 MWH from economy	5:00 p.m. to	8:00 p.m. Schedule C,

#### Cogeneration

None

## Interruptible and Curtailable Load

None

Load Management

None

#### Public Announcements:

The only time that OUC contacted the media was after Indian River 3 was taken off line due to a steam leak at 3:22 p.m. on Sunday, December 24. At this time the three television stations and radio stations were told that rolling outages might occur and that OUC requests that customers cut unnecessary use, lower thermostats and turn off Christmas lights. Customer Service Dispatch has a hot line with the fire department and a direct line with the police department. They were in constant contact with both during the Christmas emergency. Voltage Reductions and Rotating Service Outages:

Saturday, December 23

No voltage reductions or firm load shed

Sunday, December 24

5:58 p.m.	10 MW of firm load shed
	(10 minute cycles affecting 5964 total customers)
6:27 p.m.	firm service restored

Monday, December 25

No voltage reductions or firm load shed

Unplanned Distribution Outages:

Saturday, December 23

6:54 p.m. to 11:57 p.m.	Feeder circuit #4-32, 1258 customers Underground cable splice failure
	(not weather related)
7:56 p.m. to 9:03 p.m.	Feeder circuit #6-24, 1071 customers
	Automobile striking pole
	(not weather related)

No critical loads affected.

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Appendix P

## SEBRING UTILITIES COMMISSION

SEBRING	UTILITIES	COMMISSION

Forecasted Peak Load:

Actual Peak Load:	
Saturday, December 23:	Evening
	53 MW firm load served 0 MW firm load unserved 53 MW total firm load
Sunday, December 24:	Morning
	67 MW firm load served 5 MW firm load unserved 72 MW total firm load
	<u>Evening</u>
	52 MW firm load served O MW firm load unserved 52 MW total firm load
Monday, December 25:	Morning
	57 MW firm load served O MW firm load unserved 57 MW total firm load
Total System Generating Capacity:	70 MW

67 MW

Scheduled Maintenance: None

## Generating Unit Forced Outages:

## Saturday, December 23

5:00 a.m. Dinner Lake plant (11 MW) Natural gas curtailment Switched over to oil, ran at reduced output (8.2 MW) during peak hours due to fuel oil pressure problems and frozen controls on deareator. Sunday, December 24

1:00 p.m. Modified fuel pumps on Dinner Lake plant Unit available for full output

#### Purchased Power:

No power purchases were available during period Friday, December 22, through 10:00 a.m., Tuesday, December 26. Sebring was a seller during this time.

Cogeneration: None

Interruptible and Curtailable Load:

None

Load Management:

None

Public Announcements:

None

#### Voltage Reductions and Rotating Service Outages:

SUC has 14 distribution feeders on its system, with 6 identified as serving critical loads. Four of those feeders were cycled three to four times from 8:08 a.m. to 10:41 a.m., Sunday, December 24. The average interruption was 10 minutes.

#### Critical Loads Affected:

Feeder No. 43, serving Highlands County Emergency Center and SUC Well No. 4, was part of the utility's rotating outages. The Emergency Center has on-site back-up generation, which was used during the period.

#### Unplanned Distribution Outages

SUC reported 23 unplanned distribution outages, averaging 2 hours 36 minutes duration. The minimum interruption was 20 minutes; the maximum, 6 hours 5 minutes.

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<u>Appendix Q</u>

CITY OF TALLAHASSEE

CITY OF TALLAHASSEE	
Forecasted Peak Load:	379 MW
Actual Peak Load:	
Saturday, December 23:	Evening
	361 MW firm load served O MW firm load unserved 361 MW total firm load
Sunday, December 24:	Morning
	40] MW firm load served O MW firm load unserved 401 MW total firm load
	Evening
	324 MW firm load served O MW firm load unserved 324 MW total firm load
Monday, December 25:	Morning
	323 MW firm load served O MW firm load unserved 323 MW total firm load
Total System Generating Capacity:	512 MW
Excludes Purdom Units 1-4 (28 MW to	otal), which are on extended cold

Scheduled Maintenance:

Generating Unit Forced Outages:

Friday, December 22:

Corn Hyrdo Units 1, 2, 3 11 MW Limited to 4 MW due to water rate of flow

None

12:00 a.m. Purdom Unit 7 50 MW
Gland seal leak
12:00 p.m. Unit available for service

231

standby.

- 10:00 p.m. Purdom Gas Turbine 1 12 MW
  Natural gas curtailment; environmental permit restriction on
  fuel oil use.
  Unit unavailable for service
- 10:00 p.m. Purdom Gas Turbine 2 12 MW Natural gas curtailment; environmental permit restriction on fuel oil use. Unit unavailable for service

Saturday, December 23

Corn Hyrdo Units 7, 2, 3 11 MW Limited to 4 MW due to water rate of flow

Purdom Gas Turbine 1 12 MW Natural gas curtailment; environmental permit restriction on fuel oil use. Unit unavailable for service

Purdom Gas Turbine 2 12 MW Natural gas curtailment; environmental permit restriction on fuel oil use. Unit unavailable for service

- 11:30 a.m. Hopkins Unit 1 14 MW Battery problem 6:00 p.m. Unit available for service
- 12:00 a.m. Purdom Unit 7 50 MW
   Limited to 35 MW due to burner problems
   6:00 p.m. Unit released to full capability

Sunday, December 24

Corn Hyrdo Units 1, 2, 3 11 MW Limited to 4 MW due to water rate of flow

Purdom Gas Turbine 1 12 MW Natural gas curtailment; environmental permit restriction on fuel oil use. Unit unavailable for service

Purdom Gas Turbine 2 12 MW Natural gas curtailment; environmental permit restriction on fuel oil use. Unit unavailable for service

#### Monday, December 25:

Corn Hyrdo Units 1, 2, 3 11 MW Limited to 4 MW due to water rate of flow

Purdom Gas Turbine 1 12 MW Natural gas curtailment; environmental permit restriction on fuel oil use. Unit unavailable for service

Purdom Gas Turbine 2 12 MW Natural gas curtailment; environmental permit restriction on fuel oil use. Unit unavailable for service

Tuesday, December 26:

Corn Hyrdo Units 1, 2, 3 11 MW Limited to 4 MW due to water rate of flow

- 8:00 a.m. Purdom Gas Turbine 1 12 MW Natural gas service restored Unit available for service
- 8:00 a.m. Purdom Gas Turbine 2 12 MW Natural gas service restored Unit available for service

#### Purchased Power:

- Saturday, December 23
- Southern 75 MW Schedule E Purchase (Usual purchase amount is 50 MW, but the City exercised its option for an additional 25 MW purchase.)

Sunday, December 24

Southern 75 MW Schedule E Purchase (Usual purchase amount is 50 MW, but the City exercised its option for an additional 25 MW purchase.)

Monday, December 25

Southern 75 MW Schedule E Purchase (Usual purchase amount is 50 MW, but the City exercised its option for an additional 25 MW purchase.)

238

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Cogeneration:

None.

Interruptible and Curtailable Load:

None.

Load Management:

None.

#### Public Announcements:

The City of Tallahassee did not make any Public Service announcements requesting conservation during the Christmas holidays.

#### Voltage Reductions and Rotating Service Outages:

The City of Tallahassee serves 100 distribution feeders on its system and has identified 14 of these as serving critical load. The City was not required to interrupt any distribution circuit or shed any customer load during this period.

#### Unplanned Distribution Outages

Note: Most of the City's reported service outages were seemingly unrelated to the cold weather and of a routine nature (downed limbs, squirrels on the lines). However, the City reported 22 unplanned feeder interruptions, averaging 2 hours duration. The minimum outage was 20 minutes; the maximum, 6 hours.

Critical Loads Affected

None

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Appendix R

CITY OF VERO BEACH

## CITY OF VERO BEACH

Forecasted Peak Load: (1989 10 Year Site Plan)	138 MW
Actual Peak Load:	
Saturday, December 23:	Evening
	120 MW firm load served O MW firm load served T20 MW Total firm load
Sunday, December 24:	Morning
	142 MW firm load served O MW firm load unserved 142 MW Total firm load
	Evening
	136 MW firm load served O MW firm load unserved 136 MW Total firm load
Monday, December 25:	Morning
	136 MW firm load served O MW firm load unserved 136 MW Total firm load

Total System Generating Capacity: 130 MW

Scheduled Maintenance: 16.5 MW

Unit No. 2 (16.5 MW) was removed from service 12/3/89 due to seizure of rotating element. Due back 1/19/90.

Generating Unit Forced Outages: None

Purchased Power:

Saturday, December 23

 OUC
 19 MWH from 12:00 a.m. to 12:00 p.m.

 FPL
 11 MWH from 12:00 a.m. to 12:00 p.m.

 FPL
 4 MWH from 12:00 a.m. to 12:00 p.m., partial requirements

Sunday, December 24

Unclear from responses.

Cogeneration

None

Interruptible and Curtailable Load

None

Load Management

None

Public Announcements: None.

Voltage Reductions and Rotating Service Outages:

None

#### Unplanned Distribution Outages:

Reported 15 unplanned distribution outages, averaging 2 hours 25 minutes duration. The minimum interruption was 25 minutes, the maximum 5 hours 50 minutes.

## Critical Loads Affected:

The City has 32 distribution feeders on its system, with 11 identified as serving critical load. Five of those feeders experienced unplanned interruptions (hospita), fire station, ambulance station) during this period with a minimum duration of 25 minutes and maximum fo 5 hours 50 minutes.

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Appendix S

FLORIDA MUNICIPAL POWER AGENCY

#### FLORIDA MUNICIPAL POWER AGENCY

Forecasted Peak Load: (10 Year Site Plan) 356 MW

Saturday, December 23: Evening

448 MW firm load served O MW firm load unserved 448 MW total firm load

Sunday, December 24:

Morning

455 MW firm load served 0 MW firm load unserved 455 MW total firm load

Evening

381 MW firm load served O MW firm load unserved 381 MW total firm load

Monday, December 25:

Morning

400 MW firm load served 0 MW firm load unserved 400 MW total firm load

The Florida Municipal Power Agency is a wholesale supplier of electricity to five member systems through its All-Requirements Project. The participating members are:

City of Bushnell City of Green Cove Springs City of Jacksonville Beach City of Leesburg City of Ocala

Purchased Power:

Saturday, December 23

FPC 2,636 MWH (up to 126 MW), Partial Requirements 12:00 a.m. to 12:00 a.m.

FPL	480 MWH (up to 20 MW), Partial Requirements for Jacksonville Beach 12:00 a.m. to 12:00 a.m.
	96 MWH (up to 4 MW), Partial Requirements for Green Cove Springs 12:00 a.m. to 12:00 a.m.
Gainesville	720 MWH (up to 30 MW), Schedule 0 12:00 a.m. to 12:00 a.m.
Lake Worth	255 MWH (up to 15 MW), capacity and energy purchase 12:00 a.m. to 12:00 a.m.
Sebring	70 MWH (up to 10 MW), capacity and energy purchase 6:00 a.m. to 2:00 p.m. 45 MWH (up to 10 MW), capacity and energy purchase 3:00 p.m. to 9:00 p.m.
TECO	480 MWH (up to 20 MW), Schedule D 12:00 a.m. to 12:00 a.m.
Sunday, December	24
FPC	2,755 MWH (up to 126 MW), partial requirements 12:00 a.m. to 12:00 a.m. 3 MWH, Schedule H 8:00 p.m. to 9:00 p.m.
FPL	513 MWH (up to 27 MW), partial requirements for Jacksonville Beach

12:00 a.m. to 12:00 a.m. 101 MWH (up to 5 MW), partial requirements for Green Cove Springs 12:00 a.m. to 12:00 a.m.

Gainesville 720 MWH (up to 30 MW), Schedule D 12:D0 a.m. to 12:00 a.m.

Lake Worth 335 MWH (up to 15 MW), capacity and energy purchase 12:0D a.m. to 12:00 a.m.

Sebring 5 MWH, capacity and energy purchase 3:00 a.m. to 4:00 a.m. 96 MWH (up to 10 MW), capacity and energy 11:00 a.m. to 12:00 a.m. 7 MWH (up to 4 MW), Schedule A 4:00 p.m. to 6:00 p.m.

TECO 480 MWH (up to 20 MW), Schedule D 12:00 a.m. to 12:D0 a.m.

Monday, December	25
FPC	2,830 MWH (up to 126 MW), partial requirements 12:00 a.m. to 12:00 a.m.
FPL	346 MWH (up to 27 MW), partial requirements for Jacksonville Beach
	<pre>12:00 a.m. to 3:00 p.m. 162 MWH (up to 27 MW), partial requirements for Jacksonville Beach</pre>
	6:00 p.m. to 12:00 a.m. 70 MWH (up to 6 MW), partial requirements for Green Cove Springs
	12:00 a.m. to 2:00 p.m. 36 MWH (up to 6 MW), partial requirements for Green Cove Springs 6:00 p.m. to 12:00 a.m.
Gainesville	720 MWH (up to 30 MW), Schedule D 12:00 a.m. to 12:00 a.m.
Lake Worth	262 MWH (up to 20 MW), capacity and energy purchase 12:00 a.m. to 12:00 a.m.
Sebring	66 MWH (up to 10 MW), capacity and energy purchase 12:00 a.m. to 7:00 a.m. 141 MWH (up to 10 MW), capacity and energy purchase 9;00 a.m. to 12:00 a.m.
TECO	480 MWH (up to 20 MW), Schedule D 12:00 a.m. to 12:00 a.m.

#### Public Announcements:

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#### City of Leesburg

CATV crawl on Weather Channel 12/23/89, 8:00 p.m. through 12/25/89, 8:00 a.m. continuously every 5 minutes:

"Due to power overload City of Leesburg requests that all customers turn off Christmas lights, hot water heaters, and lower thermostat 2 degrees to conserve electricity -- Thanks."

WLBE 790 AM Radio was given the same announcement and was asked to announce it every chance possible.

#### City of Jacksonville Beach

ABC, CBS and NBC affiliates in Jacksonville ran public service announcements regarding conservation at the utility's request.

Appendix T

GULF POWER COMPANY

#### GULF POWER COMPANY

Forecasted Peak Load: (1989 Ten Year Site Plan)	1,577 MW
Actual Peak Load:	
Saturday, December 23:	Evening
	1,873 MW firm load served 0 MW firm load unserved 7,813 MW total firm load
Sunday, December 24:	Morning
	],804 MW firm load served O MW firm load unserved T,804 MW total firm load
	Evening
	1,459 MW firm load served O MW firm load unserved 1,459 MW total firm load
Monday, December 25:	Morning
	l,407 MW firm load served O MW firm load unserved 1,407 MW total firm load

Total System Generating Capacity: 2,315 MW

Scheduled Maintenance: 346.5 MW

Christ 5 (89 MW) was removed from service on October 14, 1989 to perform a scheduled major turbine inspection. The unit was scheduled to return to service on January 12, 1990.

Daniel 1 (257.5 MW) was removed from service on December 2, 1989 to conduct planned full maintenance. An attempt was made but too much work remained to bring the unit back on line during the Christmas weekend. The unit was returned to service on January 12, 1990.

Generating Unit Forced Outages:

Daniel 2 (256.8 MW) 11:34 a.m. to 5:34 p.m. Saturday, December 23 245 MW reduction Condenser vacuum pump problem

Smith 1	(165.4 MW)	12:35 p.m. to 3:00 p.m. Saturday, December 23 11 MW reduction Condenser tube leak
Smith 1	(165.4 MW)	3:00 p.m. to 5:00 p.m. Saturday, December 23 102 MW reduction Condenser tube leak

#### Purchased Power:

The Southern system, of which Gulf is a member, was in a selling mode during the December 23-25, 1989 period. Throughout this period the Southern system was selling at least 3400 MW to peninsular Florida utilities, which is the maximum capacity which can reliably be transmitted into peninsular Florida. Had additional transmission capacity been available in Florida, Southern could have delivered a minimum of an additional 800 MW to peninsular Florida before reaching transmission constraints within the Southern system. Additional generating capacity was available throughout the period.

#### Cogeneration:

Gulf Power received up to 5 MW of generation from the Bay County Resource Recovery Facility (13.8 MW gross) during the period of December 23-25, 1989. This was wheeled to Florida Power Corporation pursuant to contract.

#### Interruptible and Curtailable Load

None.

Load Management

None.

#### Public Announcements:

None. Since Gulf and the Southern system had sufficient generating capacity to serve firm load, there was no need for emergency conservation announcements during this period.

## Voltage Reductions and Rotating Service Outages:

None.

#### Unplanned Distribution Outages

Although Gulf did have scattered unplanned distribution outages, fewer than 5 percent of the Company's were without electricity during the extreme temperature conditions.

On the transmission system, one substation transformer was interrupted on December 23 at 8:45 p.m. for 11 minutes and was restored by isolating a faulted 155 KV line section.

#### Critical Loads Affected

Gulf has 240 distribution feeders on its system, with 127 identified as serving critical loads. None were reported to have been interrupted during this period.

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Appendix U

ALABAMA ELECTRIC COOPERATIVE

ALABAMA ELECTRIC COOPERATIVE

Peak Load Forecast: 180 MW

Actual Peak Load:

230 MW

AEC is a generation and transmission cooperative, serving the following Panhandle Florida distribution cooperatives: Escambia River Electric Cooperative Gulf Coast Electric Cooperative Choctawhatchee Electric Cooperative West Florida Electric Cooperative

None of the member utilities interrupted circuits as part of a rotating outage plan. There were minimal outages caused by overload, unbalanced load condition and in one case a tree limb on a line. AEC reported sufficient energy, capacity and transmission to serve its members and their customers during this period.

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# Attachment 2

	U	tility Cha	racteristics						RESIDE	NTIAL		(	COMMERCIAL			INDUSTRIAL		TRA	NSPORTA	TION		TOTAL	
								Revenues	Sales	Customers		Revenues	Sales	Customers	Revenues	Sales	Customers	Revenues	Sales	Customers	Revenues	Sales	Customers
Data Year	Utility Utility Name Number	Part	Service Type	Data Type O = Observed I = Imputed	State	Ownership BA	Code	Thousand Dollars	Megawatthour S	Count	Average Monthly Bill Per Customer	Thousand Dollars	Megawatthou rs	Count	Thousand Dollars	Megawatthour s	Count	Thousand Dollars	Megawatt hours	Count	Thousand Dollars	Megawatthou rs	Count
2020	195 Alabama Power Co	A	Bundled	0	AL	Investor Owned SO	со	2,379,707.4	17,620,060	1,295,794	153.04	1,535,783.5	12,599,224	202,791	1,297,459.4	20,383,787	6,159		-		5,212,950.3	50,603,071	1,504,744
2020	733 Appalachian Power Co	А	Bundled	о	wv	Investor Owned PJM	Л	621,183.0	4,887,948	354,340	146.09	292,716.0	3,078,799	66,462	261,608.0	3,915,282	2,248	0.0	0	0	1,175,507.0	11,882,029	423,050
2020	6455 Duke Energy Florida, LLC Dominion Energy South	A	Bundled	0	FL	Investor Owned FP0	<b>)</b>	2,895,724.9	21,458,693	1,655,304	145.78	1,421,070.4	14,624,126	206,498	247,131.4	3,147,394	1,999	0.0	0	0	4,563,926.7	39,230,213	3 1,863,801
2020	17539 Carolina, Inc	А	Bundled	0	SC	Investor Owned SCI	EG	1,126,473.0	8,372,815	653,376	143.67	801,652.7	7,614,583	104,345	341,649.0	5,273,958	774	0.0	0	0	2,269,774.7	21,261,356	6 758,495
2020	803 Arizona Public Service Co	А	Bundled	О	AZ	Investor Owned AZF	PS	1,953,176.3	14,747,876	1,150,194	141.51	1,317,102.6	12,347,971	135,278	168,994.8	2,248,560	3,231		-		3,439,273.7	29,344,407	7 1,288,703
2020	14328 Pacific Gas & Electric Co.	A	Bundled	0	CA	Investor Owned CIS	0	3,522,035.0	14,895,194	2,122,790	138.26	2,348,449.0	9,286,320	249,054	2,480,918.0	12,052,437	91,487	0.0	0	0	8,351,402.0	36,233,951	2,463,331
2020	19876 Virginia Electric & Power Co	A	Bundled	0	VA	Investor Owned PJM		3,619,141.5	29,714,756				42,538,628	261,660	314,821.2	5,273,671	557	14,431.2		1	7,095,222.3	77,691,515	
2020 2020	7140 Georgia Power Co 55937 Entergy Texas Inc.	A	Bundled Bundled	0	GA TX	Investor Owned SO Investor Owned MIS		3,446,630.6 607,906.8	27,828,611 6,145,701	2,277,256 410,753	126.13 123.33	2,970,653.3 353,075.8	30,804,771 4,646,083	326,502 52,318	1,185,631.8 369,344.4	22,040,396 7,884,794	10,672 5,678	,	140,609	1	7,610,499.8	80,814,387 18,676,578	7 2,614,431 3 468,749
2020	9324 Indiana Michigan Power Co	A	Bundled	0	IN	Investor Owned PJN		608,037.0	4,267,535	411,748		414,474.0	3,791,762		478,503.0	6,461,278	4,060		0	0	1,501,014.0	14,520,575	
2020	9417 Interstate Power and Light Co	А	Bundled	о	IA	Investor Owned MIS	50	601,867.0	3,622,771	407,849	122.98	486,708.0	3,869,362	85,271	487,797.0	6,372,272	1,432	0.0	0	0	1,576,372.0	13,864,405	5 494,552
2020	3046 Duke Energy Progress - (NC)	А	Bundled	0	NC	Investor Owned CPI	LE	1,813,755.8	15,727,252	1,236,396	122.25	1,148,127.0	12,755,572	208,523	508,171.2	7,814,712	3,406		-		3,470,054.0	36,297,536	6 1,448,325
2020	6452 Florida Power & Light Co	A	Bundled	0	FL	Investor Owned FPL	-	6,665,244.0	63,817,760	4,548,301	122.12	3,805,456.0	46,652,403	576,651	177,675.0	3,123,005	11,999	5,427.0	70,830	1	10,653,802.0	113,663,998	3 <mark>5,136,952</mark>
2020	5416 Duke Energy Carolinas, LLC	А	Bundled	0	sc	Investor Owned DU		758,277.1	6,604,246	517,863	122.02	483,056.2	5,218,274	98,406	464,196.7	8,191,318	1,505		0	0	1,705,530.0	20,013,838	617,774
2020 2020	18454 Tampa Electric Co 10171 Kentucky Utilities Co	A	Bundled Bundled	0	FL KY	Investor Owned TEC		1,020,010.2 632,661.0	10,121,922 5,968,339	698,493 438,537	121.69 120.22	673,229.0 545,413.9	7,941,137 5,176,314	86,146 92,843	133,200.3 357,943.1	1,890,671 5,662,888	1,408 1,737		•		1,826,439.5 1,536,018.0	19,953,730 16,807,541	0 786,047 I 533,117
2020	733 Appalachian Power Co	A	Bundled	0	VA	Investor Owned PJN		651,825.0	6,027,445	· · · ·		302,655.0	3,559,229	78,599	301,987.0	4,625,700	1,757		. 0	. 0	1,256,467.0	14,212,374	
2020	15470 Duke Energy Indiana, LLC	А	Bundled	ο	IN	Investor Owned MIS	50	1,060,491.7	9,081,648	745,027	118.62	738,298.3	7,668,161	104,280	680,290.0	9,573,093	2,697	0.0	0	0	2,479,080.0	26,322,902	2 852,004
2020	13407 Nevada Power Co	Α	Bundled	0	NV	Investor Owned NE	VP	1,217,594.0	10,476,628	855,549	118.60	413,940.0	4,734,638	110,308	368,290.0	4,928,833	1,549	350.0	3,960	1	2,000,174.0	20,144,059	967,407
2020	814 Entergy Arkansas LLC	A	Bundled	0	AR	Investor Owned MIS	0	838,064.7	7,583,717	598,506	116.69	482,495.4	5,578,749	96,291	460,448.5	7,585,640	23,481	5.5	39	1	1,781,014.1	20,748,145	5 718,279
2020	5109 DTE Electric Company	A	Bundled	0	MI	Investor Owned MIS	80	2,825,425.8	16,315,340	2,019,921	116.57	1,797,578.8	15,864,385	205,836	591,774.3	8,445,654	741	468.7	4,116	2	5,215,247.6	40,629,495	5 2,226,500
2020	12685 Entergy Mississippi LLC	А	Bundled	0	MS	Investor Owned MIS		523,378.5	5,378,310								3,620				1,106,309.4	12,401,873	
2020	14006 Ohio Power Co	A	Bundled	0	ОН	Investor Owned PJN		1,155,379.0	9,149,236	839,613	114.67	209,567.0	1,845,661	80,558	30,231.0	310,092	3,598		0	0	1,395,177.0	11,304,989	
2020	11241 Entergy Louisiana LLC	A	Bundled	0	LA	Investor Owned MIS	0	1,260,496.3	13,771,171	946,440	110.99	948,395.4	11,244,437	140,927	1,306,968.6	28,880,742	10,882	-	-		3,515,860.3	53,896,350	1,098,249
2020	17609 Southern California Edison Co	A	Bundled	0	CA	Investor Owned CIS	0	4,478,159.0	24,584,033	3,432,735	108.71	4,436,658.0	29,507,958	463,981	589,544.0	4,753,779	25,104	-			9,504,361.0	58,845,770	3,921,820
2020	1167 Baltimore Gas & Electric Co	А	Bundled	0	MD	Investor Owned PJN	/	1,185,560.2	9,787,118	916,333	107.82	288,494.6	2,485,487	68,327	12,172.8	109,921	3,322	0.0	0	0	1,486,227.6	12,382,526	987,982
2020	16609 San Diego Gas & Electric Co	A	Bundled	0	CA	Investor Owned CIS	0	1,685,162.5	6,606,155	1,311,290	107.09	1,408,326.2	5,903,249	153,144			392	8,799.3	46,822	5	3,460,841.4	14,398,115	5 1,464,831
2020	19436 Union Electric Co - (MO)	A	Bundled	0	MO	Investor Owned MIS	0	1,371,554.3	13,250,393	1,071,999	106.62	1,040,748.6	13,174,534	159,512	261,052.4	4,157,495	3,754	1,485.7	19,465	1	2,674,841.0	30,601,887	7 1,235,266
2020	4254 Consumers Energy Co	А	Bundled	0	МІ	Investor Owned MIS	0	2,078,770.9	13,331,252	1,630,424	106.25	1,465,706.9	11,162,631	223,900	573,306.6	6,952,357	1,348				4,117,784.4	31,446,240	1,855,672
2020	13756 Northern Indiana Pub Serv Co	A	Bundled	0	IN	Investor Owned MIS	0	527,788.3	3,483,963	418,871	105.00	494,069.9	3,638,022	58,158	415,370.3	7,480,320	2,154	1,838.7	18,001	1	1,439,067.2	14,620,306	6 479,184
2020	20847 Wisconsin Electric Power Co	A	Bundled	0	WI	Investor Owned MIS	80	1,289,134.8	8,239,413	1,024,922	104.82	975,671.5	8,348,941	119,434	527,276.7	6,422,913	623	141.0	963	2	2,792,224.0	23,012,230	1,144,981
2020	9273 Indianapolis Power & Light Co	A	Bundled	0	IN	Investor Owned MIS	0	566,273.0	5,003,327	450,244	104.81	223,905.0	1,702,005	54,092	509,752.0	5,987,895	5,574	0.0	0	0	1,299,930.0	12,693,227	509,910
2020	5416 Duke Energy Carolinas, LLC	A	Bundled	0	NC	Investor Owned DU	к	2,234,440.0	21,558,142	1,788,300	104.12	1,746,260.0	22,707,156	291,484	671,499.3	11,421,625	4,595	1,236.3	16,124	1	4,653,435.6	55,703,047	2,084,380
2020	15248 Portland General Electric Co	A	Bundled	0	OR	Investor Owned PG	E	969,909.4	7,756,251	791,119	102.17	600,678.1	6,151,752	106,162		3,505,703	4,321	907.9	10,097	1	1,800,113.3	17,423,803	901,603
2020	12796 Monongahela Power Co	A	Bundled	0	WV	Investor Owned PJN	Λ	405,268.4	3,626,669	333,844	101.16	245,740.5	2,648,838	53,107	349,742.3	5,816,469	6,836	0.0	0	0	1,000,751.2	12,091,976	393,787

	Consolidated Edison Co-NY																						
2020	4226 Inc	А	Bundled	0	NY	Investor Owned	NYIS	2,904,629.0	11,107,429	2,402,283	100.76	1,891,211.0	9,382,313	425,378	8,223.0	52,790	46	413.0	1,527	2	4,804,476.0	20,544,059	2,827,709
2020	15477 Public Service Elec & Gas Co	А	Bundled	0	NJ	Investor Owned F	ЪJМ	2,140,181.0	12,404,427	1,783,500	100.00	1,030,812.0	8,227,000	243,026	72,947.0	1,116,277	6,531	8,733.0	88,174	1	3,252,673.0	21,835,878	2,033,058
2020	15474 Public Service Co of Oklahoma	А	Bundled	0	ок	Investor Owned	SWPP	579,751.0	6,116,579	483,536	99.92	386,464.2	5,872,283	72,286	221,249.6	5,713,383	6,796	0.0	0	0	1,187,464.8	17,702,245	562,618
2020	Southwestern Public Service 17718 Co	А	Bundled	0	тх	Investor Owned	SWPP	256,877.8	2,562,133	214,908	99.61	230,882.9	3,343,412	57,811	260,269.7	7,381,412	150	0.0	0	0	748,030.4	13,286,957	272,869
2020	14063 Oklahoma Gas & Electric Co	А	Bundled	0	ок	Investor Owned	SWPP	809,627.5	8,742,115	679,548	99.29	603,197.7	8,405,475	105,868	319,752.5	7,442,630	9,372	0.0	0	0	1,732,577.7	24,590,220	794,788
2020	14354 PacifiCorp	А	Bundled	0	OR	Investor Owned F	PACW	620,141.9	5,759,839	524,689	98.49	483,434.8	5,388,670	70,093	139,033.2	1,829,442	9,172	1,514.6	15,509	1	1,244,124.5	12,993,460	603,955
2020	14940 PECO Energy Co	А	Bundled	0	PA	Investor Owned F	ЪЛМ	1,247,729.0	9,875,262	1,086,552	95.69	211,811.0	2,177,907	92,827	34,494.0	618,835	348	0.0	0	0	1,494,034.0	12,672,004	1,179,727
2020	15500 Puget Sound Energy Inc	А	Bundled	0	WA	Investor Owned	PSEI	1,186,013.5	10,976,067	1,039,596	95.07	809,277.8	8,011,605	138,583	101,566.7	1,095,916	3,289	452.1	4,634	1	2,097,310.1	20,088,222	1,181,469
2020	9191 Idaho Power Co	А	Bundled	0	ID	Investor Owned	PCO	532,085.4	5,280,429	470,804	94.18	282,097.0	3,861,432	70,150	314,528.1	5,018,314	19,440	0.0	0	0	1,128,710.5	14,160,175	560,394
2020	Northern States Power Co - 13781 Minnesota	A	Bundled	0	MN	Investor Owned	MISO	1,241,194.9	9,033,597	1,171,591	88.28	1,268,029.0	12,082,902	141,360	558,613.2	7,004,313	502	1,919.4	20,410	1	3,069,756.5	28,141,222	1,313,454
2020	12341 MidAmerican Energy Co	А	Bundled	0	IA	Investor Owned	MISO	618,793.1	5,986,935	604,126	85.36	371,366.4	4,565,657	98,781	767,145.5	13,872,083	1,653			-	1,757,305.0	24,424,675	704,560
2020	13573 Niagara Mohawk Power Corp.	А	Bundled	0	NY	Investor Owned	NYIS	1,302,047.7	10,300,885	1,307,935	82.96	287,242.2	3,339,925	112,928	46,599.9	941,761	568	0.0	0	0	1,635,889.8	14,582,571	1,421,431
2020	4110 Commonwealth Edison Co	А	Bundled	0	IL	Investor Owned	ЪJМ	2,547,676.2	19,250,047	2,637,056	80.51	786,494.6	7,841,717	215,127	54,721.4	858,862		0.0	0	0	3,388,892.2	27,950,626	2,852,357
2020	14354 PacifiCorp	А	Bundled	0	UT	Investor Owned F	PACE	823,432.9	7,687,775	856,983	80.07	716,780.5	8,836,864	93,306	474,838.4	8,276,695	8,050	5,262.8	49,213	1	2,020,314.6	24,850,547	958,340
2020	15466 Public Service Co of Colorado	А	Bundled	0	со	Investor Owned	PSCO	1,145,077.1	9,992,279	1,298,707	73.48	1,240,861.1	12,463,353	218,890	409,534.2	6,298,197	322	8,126.4	94,079	1	2,803,598.8	28,847,908	1,517,920

# Attachment 3

## QUESTION No. 1:

Please describe whether and to what extent FPL has identified any inaccuracies in customer bills attributable to the integration of Gulf Power customers into the FPL billing system.

### **RESPONSE**:

FPL's customer accounts in Northwest Florida are billed under the Customer Account Management Systems (CAMS), which is separate from FPL's legacy billing system. When NextEra Energy acquired Gulf Power, the acquisition did not include a Customer Information Systems (CIS) solution. CAMS was piloted in 2019 and implemented in 2020 as the new billing system for Gulf customers. Gulf Power customers are now FPL Northwest Florida customers and continue to be billed through CAMS.

In January of 2022, FPL implemented new Commission-approved rates for all FPL customers, including FPL Northwest Florida. The alignment of different rate structures was complex and involved multiple teams of employees and months of preparation to ensure the transition would occur as smoothly as possible. The company supplemented existing controls with additional proactive measures, such as statement validation processes and comparing our bill calculation to an external bill calculator, to provide more comprehensive billing validations. Specific testing efforts were heavily focused on verifying billing and statement accuracy. Processes are in place to validate billing accuracy through a comprehensive quality bill check process that samples and analyzes customer accounts across all rates on every billing day for accuracy. In addition, the system automatically monitors all bills for potential irregularities and automatically holds atypical bills for manual review.

As with any significant tariff change, a relatively small number of billing exceptions were expected. In this instance, less than 0.5% of all customer bills needed to be addressed. The integration team performed extensive validations and customer statement reviews to ensure minimal impact to customers. For each mitigated exception, customers have been issued corrected statements as applicable. While we have seen and addressed isolated issues that have been traced to human error or cosmetic aspects of the customer experience, we have not identified any systemic concerns.

FPL investigates all customer-initiated billing inquiries and continues to conduct proactive measures to improve the customer experience as outlined above. Dedicated teams remain in place to efficiently address any issues that arise. We also continue to improve the customer experience for non-essential offerings (e.g. better explanation of what online projected bill estimates represent), and we continue to work with FPL Northwest Florida customers who received higher-than-expected bills following the cold weather and implementation of new rates in early 2022.

## QUESTION No. 2:

Has FPL identified any discrepancies between data shown on customer bills, including electricity consumption, and data provided on FPL's online customer platforms, including through its website and app, during the period December 1, 2021 – March 1, 2022? If so, please describe and explain any such discrepancies.

## **RESPONSE**:

FPL has not identified any discrepancies between data shown on customer bills, including electricity consumption, and actual bills available on FPL's online or app-based customer platforms for the period of December 1, 2021 – March 1, 2022. Customer bills and data on FPL's online customer platforms are consistent as of the time the bill is issued. Any adjustments made to the customer's account after the bill is issued (e.g., fees, credits, payments, partial payments, etc.) are reflected online and will not be reflected until the customer's next bill statement.

FPL's online platforms have a tool to show a customer their projected bill amount. FPL is aware of concerns expressed by several FPL NW customers regarding the Projected Bill data that they can view online. The Projected Bill amount tool assumes that the customer's consumption during the remaining days in the billing cycle will be consistent with the average daily consumption for the measured usage for the prior days in the customer's current billing cycle. The Projected Bill amount can change if customers alter their energy usage. The projected bill amount includes base charges and charges related to taxes but does not include additional programs and miscellaneous services.

### QUESTION No. 3:

Please provide the number of meter tests requested and completed in the northwest service area during the period December 1, 2021 – March 1, 2022 and summarize the results of the completed tests.

## RESPONSE:

In the FPL northwest service area during the period of December 1, 2021 – March 1, 2022, the Company received requests for 160 meter tests and completed 157 meter tests. The three meter tests not completed were due to access issues. All 157 meters tested within the allowable tolerance of plus or minus 2.0%. Although all the meters tested within the 2% FPSC standard, two meters were changed because they did not meet FPL's stringent internal standards of plus or minus 0.5%. Of the 157 meters tested, 152 were for residential customers and 5 were commercial customers.

## QUESTION No. 4:

Please explain the extent to which weather conditions in the northwest service area during the period December 1, 2021 – March 1, 2022 impacted customer electricity consumption?

## **RESPONSE**:

The FPL northwest service area experienced multiple cold weather days during the December 1, 2021 – March 1, 2022 timeframe, most of which were in the month of January 2022. As shown in Table 1 below, there was a significant increase in electricity consumption by FPL customers in the northwest service area in January 2022, including an approximate 30% increase in electric consumption for residential customers when compared to December 2021. This is consistent with historical customer usage patterns in FPL's Northwest Florida service area, as historically consumption in January is greater than December. Please see Table 2 for daily low, high and average temperatures as measured at the Pensacola weather station during the requested date range.

Table 1:

#### FPL Delivered Sales by Customer Class - Northwest Florida

		Residential & Home Business	Commercial	Industrial	Street and Highway Light	Total
Year	Month	Total Tariff (kWh)	Total Tariff (kWh)	Total Tariff (kWh)	Total Tariff (kWh)	Total Tariff (kWh)
2021	Dec	379,143,316	253,780,048	120,367,185	2,610,312	755,900,861
2022	Jan	492,995,195	366,527,139	65,031,805	2,961,194	927,515,333
2022	Feb	376,270,820	198,116,164	169,535,118	2,601,483	746,523,585

Temp.			_	Temp.			
۴F	Min	Max	Avg	۴	Min	Max	
12/01/21	45	70	58	01/01/22	73	79	
12/02/21	50	77	63	01/02/22	40	76	
12/03/21	58	74	65	01/03/22	35	48	
12/04/21	53	76	64	01/04/22	34	53	
12/05/21	55	74	65	01/05/22	43	63	
12/06/21	64	78	70	01/06/22	45	73	
12/07/21	59	66	63	01/07/22	39	57	
12/08/21	51	72	62	01/08/22	44	66	
12/09/21	50	73	63	01/09/22	60	74	
12/10/21	72	79	75	01/10/22	44	64	
12/11/21	57	78	72	01/11/22	39	58	
12/12/21	50	62	54	01/12/22	40	60	
12/13/21	50	69	60	01/13/22	40	68	
12/14/21	56	72	63	01/14/22	43	68	
12/15/21	56	71	62	01/15/22	49	65	
12/16/21	60	72	66	01/16/22	38	51	
12/17/21	67	72	69	01/17/22	38	59	
12/18/21	69	77	74	01/18/22	35	56	
12/19/21	47	69	59	01/19/22	46	67	
12/20/21	45	53	49	01/20/22	40	66	
12/21/21	46	54	50	01/21/22	35	39	
12/22/21	41	64	51	01/22/22	35	53	
12/23/21	36	62	50	01/23/22	29	52	
12/24/21	44	71	58	01/24/22	37	59	
12/25/21	59	76	68	01/25/22	47	52	
12/26/21	63	79	69	01/26/22	42	60	
12/27/21	66	77	71	01/27/22	40	65	
12/28/21	70	78	73	01/28/22	40	54	
12/29/21	72	79	75	01/29/22	32	50	
12/30/21	74	80	76	01/30/22	36	62	
12/31/21	72	78	75	01/31/22	48	66	

Temp. °F	Min	Max	Avg
02/01/22	52	66	59
02/02/22	61	66	63
02/03/22	67	72	70
02/04/22	37	66	47
02/05/22	34	53	42
02/06/22	35	60	47
02/07/22	44	49	46
02/08/22	41	61	49
02/09/22	35	63	50
02/10/22	44	69	56
02/11/22	42	64	54
02/12/22	51	67	59
02/13/22	41	56	48
02/14/22	35	62	49
02/15/22	38	64	52
02/16/22	48	69	61
02/17/22	63	75	69
02/18/22	43	72	55
02/19/22	39	64	50
02/20/22	46	64	55
02/21/22	55	68	62
02/22/22	65	74	69
02/23/22	65	73	68
02/24/22	67	75	69
02/25/22	52	79	66
02/26/22	49	76	61
02/27/22	51	68	58
02/28/22	48	67	57
03/01/22	49	72	59

Avg 

## <sup>i</sup> For instance, in January 2022 there were 13 days with a low temperature of 39 degrees or lower, as measured at the Pensacola weather station. By comparison, December 2021 only had 1 such day.

## QUESTION No. 5:

Please identify the date(s) disconnections for non-payment and late payment charges were suspended due to the Covid-19 pandemic, and the date(s) disconnections for non- payment and late payment charges were reinstituted for customers in the northwest service area?

### **<u>RESPONSE</u>**:

Disconnections for non-payments in the northwest service area were suspended due to Covid-19 on March 16, 2020 and resumed on November 20, 2020. Please note that collection activities were already suspended prior to this period on January 13, 2020 in advance of the CAMS system implementation.

Late payment charges were not billed throughout 2020 and 2021 in the former Gulf Power service territory as this service charge was not part of Gulf Power's tariff. Following the effective date of the rate case tariff, the first instance of billed late payment charges for FPL-NW customers occurred on January 10, 2022. As a courtesy, customers who contacted the care center were able to request a waiver of two late payment charges. This process to waive late payment charges is ongoing.

## QUESTION No. 6:

Please describe any payment extension plans that were available to customers during the period December 1, 2021 – March 1, 2022. If any such plans were available during this period, provide the number of customers (residential and commercial/industrial) who were under a payment arrangement?

#### **RESPONSE**:

FPL has historically offered risk-based system generated payment extension (PEXT) options. In addition to these regular PEXT offerings, other payment extension options include circumstances such as Assist Commitment deferrals when an agency commits to a low-income assist payment, Medical Essential Services special arrangements, and revenue protection billing special installment arrangements.

Following the COVID-19 pandemic, FPL expanded the payment extension offerings to include an extended hardship option. This special installment-based payment extension applies to eligible customers who express a hardship to the agent and do not qualify for the standard PEXT.

Also, for the FPL-NW region, the customer is offered an installment-based hardship payment extension. Although the agents encourage the customers to make a payment on their account to lower their balance, no payment is required to setup the extension. The maximum extension allowed is three monthly installments which is billed and due with the following regular monthly bill statements.

The table below contains the total volume of payment extensions granted for the period requested.

#### **Payment Extensions Volume Granted**

Dec-2021	467
Jan-2022	732
Feb-2022	1,082

Note: The FPL-NW data during this period is reflective of the suspension of disconnections beginning on 12/17/21 through 01/18/22 due to tariff alignment system work resulting in a lower volume of requested extensions.

#### **QUESTION No. 7**:

Please provide the number of disconnections for non-payment for each month of the period December 1, 2021 – March 1, 2022?

#### **RESPONSE**:

The table below contains the total volume of disconnections for non-payment transactions for the period requested.

#### **Disconnections for non-payment**

Dec-2021	2,906
Jan-2022	3,657
Feb-2022	7,930

Note: The FPL NW data during this period is reflective of the suspension of disconnections beginning on 12/17/21 through 01/18/22 due to tariff alignment system work. Additionally, a total of 13 days at the FPL NW region were impacted by cold temperatures with disconnections for non-payment suspended during the period.

## QUESTION No. 8:

Please explain whether and to what extent the number of callers to FPL's customer service center has changed during the period December 1, 2021 – March 1, 2022, compared to December 1, 2020 – March 1, 2021?

#### **RESPONSE**:

The number of callers to FPL NW's customer service center has decreased by 8% during the period of December 1, 2021 – March 1, 2022, compared to December 1, 2020 – March 1, 2021.

## QUESTION No. 9:

Please explain whether and to what extent the wait time experienced by callers to speak to an FPL customer service agent or operator has changed during the period December 1, 2021 – March 1, 2022, compared to December 1, 2020 – March 1, 2021?

## **<u>RESPONSE</u>**:

The average wait time experienced by callers to speak to an FPL NW agent has decreased by 38% (average wait time decreased from 155 seconds to 97 seconds) during the period December 1, 2021 – March 1, 2022, compared to December 1, 2020 – March 1, 2021.

## Attachment 4



### **Power Delivery Winterization Update**

Proprietary & Confidential

Power Delivery has completed detailed analysis of system capacity and philosophy for extreme winter scenarios

### **Executive Summary**

- Transmission and Distribution detailed system analysis yielded overall reduction in extreme winter mitigation costs from original estimate
  - Five year execution plan \$467MM (2022-27)
- Aligning operating and design philosophies between FPL and Gulf provide both operational efficiencies and reliability benefits
- Distribution system review highlighted opportunities for alignment and upgrades \$353MM
  - Feeder and Lateral operating philosophy alignment
  - Field transformer loading philosophy alignment and upgrades
- Transmission system review highlighted opportunities for alignment and upgrades \$114MM
  - Power Transformer emergency ratings alignment
  - Regulator/Reactor upgrades
  - Transmission Line Upgrades



Power Delivery has completed detailed analysis of system capacity and philosophy for extreme winter scenarios

### **Executive Summary**

- After internal capital adjustments no incremental increase required for Winterization in Power Delivery, however requires year over year budget shifts
  - Options available to recover via SPP or include in base rates

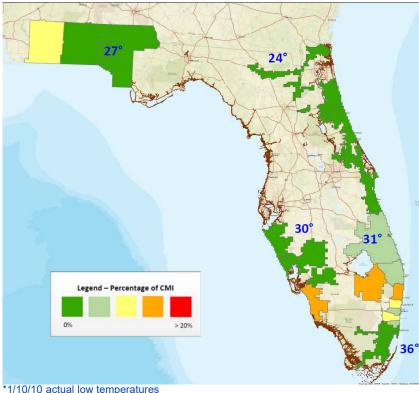


# Power Delivery analyzed impact from January 2010<sup>1</sup> with current design and cold weather operating philosophy

### January 2010 Reliability Impact

- Major reliability impact due to temperatures below average for a prolonged period
  - Record 5 days of high temperatures below 60 deg
  - Avg 12-day temp  $49.9^{\circ}F$
- Largest reliability impacts regionalized for both FPL and Gulf Power
  - South of Lake Okeechobee (FPL)
  - West (Pensacola Gulf)
- System performance, operating, and design philosophies reviewed from the meter to the substation

## **CMI by Region**



<sup>\*1/10/10</sup> actual low temperatures

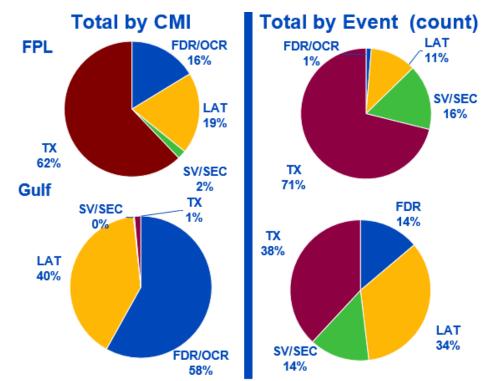
1) 1989 detailed reliability information unavailable, 2010 impacts utilized as baseline for extreme cold-weather impact



# Gulf and FPL's systems both had significant reliability impact, but responded differently to the event

### **2010 Review**

- Significant CMI events for both operating companies
- Primary reliability drivers differed by company
  - FPL Field Transformers (underground)
  - Gulf OH Feeders
- Low temperature conditions
   emphasis for evaluation
  - Cold load pickup
  - Overload



### Both FPL and Gulf saw major outlier events in January 2010



## The 2010 winter reliability event impacted both FPL and Gulf's distribution system requiring review of philosophies

### **Distribution**

- Meter to transformer (secondary) no change to philosophy
- Field Transformers address reliability impacts at FPL
  - Align initial loading and replacement criteria
  - 6,000 field transformers at FPL \$33MM
- Laterals address overload scenarios at Gulf Power
  - Accelerate completion of ALS installation at Gulf Power \$6MM incremental 2022, reduce \$3MM/yr. 2023-24
  - Align lateral loading and fusing philosophies with FPL
  - Legacy system addressed by SSUP and CEMI programs
- Feeders
  - Align design and operating philosophies between FPL and Gulf
  - 87 Feeders, 9 Substations at Gulf \$284MM
  - 11 Feeders, 1 Substation at FPL \$36MM

Distribution upgrades require \$353MM to mitigate forecasted winter conditions



## The 2010 winter reliability event proved little impact due to transmission/substation facilities

### **Transmission/Substation**

- Due to cold weather load forecast portions of the transmission system must be addressed
- Transmission
  - 36 miles of transmission upgraded at a cost of \$75MM FPL only

### Substation Power Transformers

- Align FPL and Gulf emergency rating philosophy
  - -- Increase Gulf capacity from 130% to 150% in winter
- FPL total substation transformer capacity is ~ 56,000MVA, 4 transformers to be upgraded - \$8MM
- Gulf total substation transformer capacity is ~3,100 MVA, 12 transformers to be upgraded \$28MM

### Substation Regulators and Reactors

Cold weather load exceeds current capability on 90 regulators and 9 reactors - \$3M

Transmission/Substation upgrades require \$114MM to mitigate forecasted winter conditions



# Power Delivery Winterization detailed evaluation resulted in a cost reduction from \$1,039MM to \$467MM

Revised Forecast		FPL	j D	Gul	f	Total Cost	
Substation Transformers	Replace/Install 16 transformers – align philosophy	4	\$8MM	12	\$28MM	\$36MM	
Substation Equipment	Replace 90 Regulators and 9 Reactors	66 Regulators 9 Reactors	\$2.25MM	24 Regulators	\$0.75MM	\$3MM	
New Feeders	Build 98 new feeders – align philosophy	11	\$20MM	87	\$140MM	\$160MM	
New Substations <sup>1</sup>	Build 10 new substations	1	\$16MM	9	\$144MM	\$160MM	
Field Transformers	Replace 6,000 transformers – FPL only	6,000	\$33MM	0	0	\$33MM	
Transmission	Upgrade 36 miles of transmission line	36	\$75MM	0	0	\$75MM	
Laterals	Accelerate ALS program at Gulf from YE 2024 to YE 2022	0	0	Incremental 2022	\$6MM	\$6MM incremental 2022, reduction 2023-24	
Total		\$154.25MM		\$312.75	5MM	\$467MM	

### Prior Estimated Costs

- Gulf: \$305MM \$610MM
- FPL: \$344MM \$429MM
- Total: \$649MM \$1,039MM

Alignment of philosophies and detailed system review reduced estimated costs to \$467MM, a significant reduction from original estimate

1) New Substations required in support of new feeder construction



# A portion of plan may be recoverable by SPP as currently defined

	Clause/D	use c			_	
	Revised Forecast	SPP* Units	SPP Cost	Base Units	Base Cost	Total Cost
Substation Transformers	Replace/Install 16 transformers – align philosophy	16	\$36MM			\$36MM
Substation Equipment	Replace 90 Regulators and 9 Reactors	60	\$1.9MM	30/9	\$1.1MM	\$3MM
New Feeders	Build 98 new feeders – align philosophy			98	\$160MM	\$160MM
New Substations	Build 10 new substations			10	\$160MM	\$160MM
Field Transformers	Replace 6,000 transformers – FPL only	4500	\$24.7MM	1500	\$8.3MM	\$33MM
Transmission	Upgrade 36 miles of transmission line	36	\$75MM			\$75MM
Laterals	Accelerate ALS program at Gulf from YE 2024 to YE 2022			1	\$6MM incremental 2022	\$6MM incremental 2022, reduction 2023-24
Total			7.6MM	\$3	29.4MM	\$467MM

### **Clause/Base Split**

\*Requires 2023 SPP filing Note: 2022 SPP Filing is complete, no new items included into 2022 SPP budget

### Already included in SPP filing

- Feeder Hardening 6 feeders at Gulf YE 2022
- Power Transformers 1 Increased Capacity Philips Inlet (Gulf)



# After internal capital adjustments, no incremental increase is required for winterization, year over year shift only

Winterization/SR 80/SR 70 Preliminary Capital - Yearly

	Items					2023		2024		2025		2026	2	2027	
		# of Items	2022	(\$MM)	(\$	\$MM)	(	\$MM)	(	\$MM)	(	(\$MM)	(\$	\$MM)	Capital Total
	Winterization		\$	15.4	\$	83.0	\$	132.2	\$	124.4	\$	80.0	\$	32.0	\$ 467.0
	New Substations	1			\$	16.0									\$ 16.0
	New Feeders	11			\$	9.0	\$	11.0							\$ 20.0
	Sub Power Transformers - Replacements	4			\$	4.0	\$	4.0							\$ 8.0
	Voltage Regulators - 3 per item	22	\$	0.7	\$	0.8	\$	0.7							\$ 2.1
FPL	Reactors - 3 per item	3	\$	0.2											\$ 0.2
	Distribution Padmount Transformers	4000	\$	5.5	\$	5.5	\$	11.0							\$ 22.0
	Distribution Aerial Transformers	2000	\$	2.8	\$	4.1	\$	4.1							\$ 11.0
	Transmission Improvements				\$	21.0	\$	35.0	\$	19.0					\$ 75.0
	New Substations	9					\$	32.0	\$	64.0	\$	48.0			\$ 144.0
	New Feeders	87			\$	16.0	\$	28.0	\$	32.0	\$	32.0	\$	32.0	\$ 140.0
Gulf	Sub Power Transformers - Increase Capacities	9			\$	7.3	\$	7.3	\$	7.4					\$ 22.0
Guii	Sub Power Transformers - Replacements	3			\$	2.0	\$	2.0	\$	2.0					\$ 6.0
	Voltage Regulators - 3 per item	8	\$	0.3	\$	0.3	\$	0.2	-						\$ 0.8
	ALS		\$	6.0	\$	(3.0)	\$	(3.0)							\$ -
	State Road 80 Rebuild Project		\$	3.0	\$	144.0	\$	223.0	\$	7.0					\$ 377.0
	State Road 70 Rebuild Project		\$	1.0	\$	1.0	\$	2.0	\$	27.0	\$	206.0	\$	97.0	\$ 334.0
	Total - Winterization, SR70, SR80		\$	19.4	\$	228.0	\$	357.2	\$	158.4	\$	286.0	\$	129.0	\$ 1,178.0
	500 kV Loop (AFUDC)						\$	(445.4)	\$	(506.7)	\$	(535.2)			\$ (1,487.3)
	Gulf Power - Major Projects Budget				\$	(90.0)	Ψ	(110.1)	Ψ	(000.7)	Ψ	(000.2)			\$ (1,407.0)
	Totals - Winterization/SR80/SR70 incl. Project adjustments		\$	19.4	\$	138.0	\$	(88.2)	\$	(348.3)	\$	(249.2)	\$	129.0	\$ (399.3)
	Total Estimated Clause (SPP)				\$	(45.0)	\$	(64.2)	\$	(28.4)	\$	-	\$	-	\$ (137.6)
	Total Estimated Base			\$19.4		\$93.0		(\$152.4)		(\$376.7)		(\$249.2)		\$129.0	(\$536.9)

Capital budget shift from 2025 into 2023 and 2027 will allow existing budget to self-cover winterization



## Plan execution requires modification to Power Delivery core practices

### **Next Steps**

- Modify Power Delivery annual system planning process to include extreme winter scenarios
- Adjust system standards and design criteria change management process
  - Engineering workshops
  - Documentation
- Review reliability impacts related to new feeder construction
  - 3 5 min reduction in SAIDI for Gulf Region





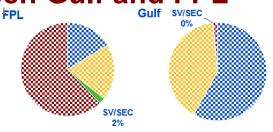
## Appendix

Proprietary & Confidential

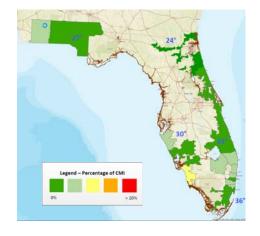
### **OH/UG Service Standards are aligned between Gulf and FPL**

### **Meter to Transformer**

- Gulf and FPL services are sized to meet the capability of home electrical panels
- Review of January 2010 proved limited overall impact - ~1% of total
  - Primary impacts driven by legacy conductors smaller than current design guidelines
  - Splices/connectors primary failure points
- Legacy conductor continues to be inherent risk and will be addressed by SSUP program
  - Small wire services
  - Open wire secondary



Service CMI



No recommended changes to service philosophy or mitigations required



## Field transformer outages drove overall reliability impact during January 2010's winter event for FPL

### **Field Transformers**

- Largest CMI contributor for FPL in 2010 Underground units
  - Failures primarily due to loading impacts
- Regionalized impacts observed south of Lake Okeechobee
  - Increased population (load) during winter in south "Snowbirds"
  - More diversity in non-electric heating sources north of Lake (gas, fireplaces, etc.) – reduced loads
- Recommendations:
  - Align FPL and Gulf philosophies
  - Proactive replacement of 6,000 units - \$33.0MM

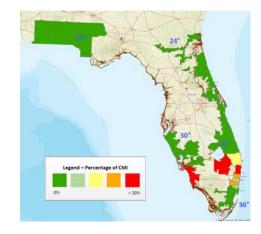
	FPL E	kisting	Gulf Ex	isting	Proposed		
	Summer	Winter	Summer	Winter	Summer	Winter	
Initial	120%	200%	125%	140%	100%	120%	
Loading							
Changeout	200%	200%	160%	180%	160%	180%	
Loading							

TX 62%



Proprietary & Confidential 1) Level 2 chargers can add 3-7kW per home, estimated 2 homes/transformer (33% adoption on avg.) up to 14kW (15.5kVA)

**Transformer CMI** 



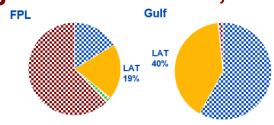
### While lateral outages were an impact during the 2010 event,

programs exist to mitigate exposure

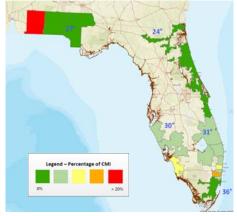
### **Laterals**

- During the January 2010 event, lateral outages were a challenge for both Gulf and FPL
  - 40% total CMI Gulf, 20% total CMI FPL
  - Overload Gulf, Equipment Failure FPL
    - -- Both main causes primarily on legacy "small wire" (conductor < 1/0)
    - -- Undersized fuse sizing drove outages at Gulf
- Existing programs will address small wire/ legacy fuse sizing concerns
  - ALS minimize fusing variety, eliminate cold load pickup/overload, align fusing standards
    - -- Gulf planned completion YE 2024
  - SSUP eliminate legacy OH laterals
  - CEMI reactive program problem laterals

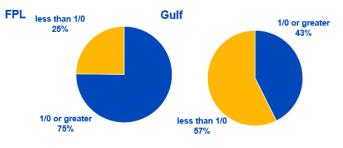




Lateral CMI



Legacy Conductor





#### **Review of 2010's winter event proved Feeder outages were** FDR/OCR Gulf a large impact at Gulf due to overload FPL

**Feeders** 

- Feeder performance differed between FPL and ٠ Gulf during the January 2010 event
  - Gulf ~60% CMI, FPL ~20% CMI
  - Gulf overload, FPL equipment failure
- Alignment of philosophies for winter loading ulletof feeders will mitigate previous overload scenarios at Gulf Power
  - 720A (840A emergency), part of yearly planning and system expansion process
  - Mitigate cold load pickup/overload scenarios

#### **Reviewing forecasted loads/alignment criteria**

- FPL 11 new feeders 1 new substation – \$36MM
- Gulf 87 new feeders 9 new substations - \$284M

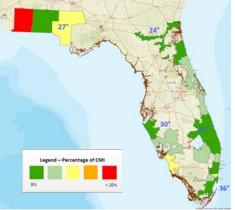
	Summer	Winter	Summer	Winter	Summer	Winter
Loading Criteria	600A	720A	600A	N/A	600A	720A
Construction (future alignment)	568 (600A)		795 (9	00A)	568	

**FPL Existing** 

Winterization efforts will require a \$320MM investment over the next five (5) years to reduce feeder loading

**Feeder CMI** 

FDR/OCR 58%



**Gulf** Existing



Proposed

## Team Recommendations differ from original estimates due to deeper analysis of philosophies and system capabilities and updated forecast information

### **Summary of Recommendations**

	FPL	Gulf			
Meter to Transformer	No recommended actions – maintain aligned philosophy				
Field Transformers	Change initial and change-out (capacity upgrade) criterial to align with Gulf: Initial: 100%/120%, Changeout 160%/180% (Summer/Winter) Replace 6,000 units with forecasted overload	Reduce initial loading criteria to align FPL and Gulf philosophies – 100%/120% (Summer/Winter)			
Laterals	No recommended changes	Align philosophies with FPL – lateral fusing and standards guideline, accelerate ALS deployment			
Feeders	No changes to philosophy – build 11 feeders	Address legacy feeders (pre-2017 philosophy), build 87 feeders			
Regulators/Reactors	Replace 66 regulators, 9 reactors that are forecasted to exceed rated capabilities	Replace 24 regulators,that are forecasted to exceed rated capabilities			
Substation Transformers	Replace 4 Power Transformers	Adopt FPL emergency rating philosophy (130% Summer, 150% Winter), Add 9 Transformers, Replace 3			
Substations	1 New Substation	9 New Substations			
Transmission	Upgrade ampacity on 6 Transmission Lines/Sections (~36 miles)	No recommended actions – Gulf transmission capable for forecasted loads			

Reductions in estimated new substations and substation transformers reduces previously estimated overall costs



## Attachment 5

Docket No. 20220051-EI FPL Response to OPC Motion to Compel Appendix D, Page 3 of 97



## Planning for Severe Winter Peak Loads: A Presentation to the FPSC Staff

**Integrated Resource Planning** 

November 23, 2021

DRAFT – Discussion of Work in Progress

<u>Contents</u>

- Executive Summary
  - Background
  - High Winter Load Forecasts
  - The Preliminary Winter Analyses
    - Analysis Process
    - Near-Term (2022 2025) Analyses
    - Longer-Term (2022 2030) Analyses
  - TYSP Filing: Changes FPL is Making
  - Appendix



### **Executive Summary**

- Both FPL's 2020 and 2021 Ten-Year Site Plan (TYSP) resource plans show Winter reserve margins that exceed 20% during their 10-year reporting periods, but which also show declining Winter reserves over the 10 years
- This trend was recognized by FPL prior to the February 2021 extreme Winter cold front in Texas and neighboring states
- These two factors prompted FPL to review its projected ability to meet a very cold Winter event with the resource plan presented in FPL's 2021 TYSP
- There have been three severe cold events in FPL's service territory over the past 45 years: 1977, 1989, and 2010 (of these three events, the 1989 event impacted FPL's customers the most)
- As part of its review, FPL examined 3 potential very cold load forecast scenarios:
  - A forecast based on 2010 actual temperatures
  - A forecast based on 1989 actual temperatures
  - An "extreme" forecast w/ temperatures ~ 10 degrees colder than in 1989



- FPL conducted Winter analyses (using the 1989 Actual temperatures to develop the primary forecast) and focused on two periods: (i) 2022-2025, and (ii) 2022-2030
- The analyses projected that, with this Winter peak forecast, FPL would not be able to serve all customers in any year in 2022-2030 with the 2021 TYSP resource plan
- The analyses then examined what additional resources would be ۲ needed to allow FPL to serve all customers w/ this forecast, along with the projected CPVRR costs
- Two approaches were used:
  - The 1st approach meets the LOLP criterion all years even with the higher Winter load forecast
  - The 2<sup>nd</sup> approach uses another quantitative approach that examines projected hourly MWh load not served each year with this Winter forecast

Based on results of these analyses, FPL is making certain resource changes, and is also planning to change its Winter load forecast; all of these changes will be reflected in FPL's 2022 TYSP



#### Executive Summary (Continued points to OPC Motion to Compel Appendix D, Page 7 of 97

- The changes that FPL is making in regard to its 2022 TYSP include:
  - Winterization enhancements to the fossil & nuclear generation fleets
  - Acquire 315 MW of PPAs for the Winter of 2021/2022
  - Retain Manatee 1 & 2 through 2030 for use only with very cold Winter conditions
  - Install ~ 790 MW of Winter only generation capacity upgrades over several years
  - Conduct pilot testing of ITRON RIVA meters in 2022 to among other objectives evaluate increasing feeder rotation capability
  - Use a 1989 Actual temperature-based load forecast for January only, with a P50 forecast for all other months in its IRP work
- Then, using the new Winter forecast and these resource changes, perform optimization analyses with the AURORA model that seeks to eliminate or reduce projected customer outages during very cold Winter events

FPL seeks to inform the FPSC Staff of these changes prior to filing its 2022 TYSP and discuss any questions/concerns the Staff may have



### **Contents**

- Executive Summary
- Background
  - High Winter Load Forecasts
  - The Preliminary Winter Analyses
    - Analysis Process
    - Near-Term (2022 2025) Analyses
    - Longer-Term (2022 2030) Analyses
  - TYSP Filing: Changes is Making / Considering
  - Appendix



### FPL has projected declining Winter total reserver margins of Page 9 of 97 both its 2020 and 2021 TYSP resource plans

### Projected Winter Total Reserve Margins (%) (using a P50 forecast for Winter Peaks)

	2020 TYSP	2021 TYSP
2022	41.3%	40.7%
2023	46.0%	44.0%
2024	39.5%	35.8%
2025	39.1%	34.0%
2026	38.5%	32.2%
2027	37.0%	30.6%
2028	35.9%	28.6%
2029	36.1%	28.0%
2030		27.8%

The primary changes in the 2021 TYSP vs the 2020 TYSP are: (i) forecasted higher Winter load, and (ii) reduced unit upgrades

These projected Winter reserve margin values all exceed the minimum 20% total reserve margin criterion, but show a trend of declining Winter reserves over the 10-year periods



### In February 2021, Texas experienced a Winter Storre Appendix 9, Page 10 of 97 unprecedent severity

### 2021 Texas Record Cold

- Record-setting, multiple day sub-freezing temperatures across
   Texas
  - A similar cold weather event occurred in Texas in 2011
- Approximately 48.6% of generation (52,300 MW) was unavailable
  - Majority of unit issues associated with fossil generation and fuel supply
  - "Winterization" of plants a central issue
- Customer outages were implemented to prevent statewide blackouts
  - Maximum at one time of ~ 20,000 MW (4 to 4.5 MM customers) load unserved with ~ 10,000 to 12,000 MW shed on average
  - Outages lasted for three days
- In addition, a number of customer outages were "non-surgical"
  - Critical accounts, including natural gas pumping stations, were among those experiencing outages



As a result of this event, FERC issued a report with a series of recommendations for improving reliability under severe weather events (one of which, # 9, addressed resource planning)

### FERC Recommendation # 9

"Planning Coordinators <u>should reconsider some of the inputs</u> to their publicly-reported winter season anticipated reserve margin calculations for their respective BA footprints <u>so that</u> <u>the reported reserve margins will better predict the reserve</u> <u>levels that the BAs could experience during winter peak</u> <u>conditions</u>" (emphasis added)

BA= Balancing Authority

NERC: February 2021 Cold Weather Grid Operations: Preliminary Findings and Recommendations, September 23, 2021

FPL is planning changes such as this in its IRP work regarding being able to meet very cold Winter loads



Docket No. 20220051-EI

### **Contents**

Docket No. 20220051-EI FPL Response to OPC Motion to Compel Appendix D, Page 12 of 97

- Executive Summary
- Background
- High Winter Load Forecasts
  - The Preliminary Winter Analyses
    - Analysis Process
    - Near-Term (2022 2025) Analyses
    - Longer-Term (2022 2030) Analyses
  - TYSP Filing: Changes FPL is Making / Considering
  - Appendix



# In the past 45 years there have been three major Concernation of the past 45 years there have been three major Concernation of the page 13 of 97 weather events in Florida (1977, 1989, and 2010)

### Florida Cold Fronts

- January 2010 event characterized by a cold front the week before, temperatures staying cool for the next several days, and then a deep arctic front on January 9<sup>th</sup>
  - Peak demand of 24,486 MW (FPL's 2009 TYSP P50 forecasted Winter load for 2010 was ~ 18,800)
  - Very cold temperatures throughout the state (Miami was 35 degrees), Skies overcast, event affected all entities in Florida and in the SE US, limiting purchases or imports

### • December 1989 event was during the Christmas holiday

 Temperatures in Miami appear to be approximately 5 degrees colder than in 2010, also with overcast skies: Southeast US also experienced very high loads limiting Florida imports

### • January 1977 event - - "the day it snowed in Miami"

- Similar to the 1989 event in terms of temperatures

Of these three events, 1989 had the most severe impact on FPL's customers who experienced rotating outages over a two-day period

In order to analyze the impact of a future very cold Winter event, 3 new forecasts were developed largely based on these historical Winter events

**3 New Winter Peak Forecasts** 

- A P50 Winter forecast has typically been used in FPL's IRP work (which is based on a system average temperature of ~ 39 degrees F)
- Three new Winter peak forecasts were developed for these analyses:
  - 1) A "2010 Actual temperature" forecast (w/ a system average temperature of ~ 33 degrees F.)
  - 2) A "1989 Actual temperature" forecast (w/ a system average temperature of ~ 29 degrees F.)
  - An "Extreme" forecast (w/ a system average temperature of ~ 19 degrees F.)

The intent was to develop forecasts for Winter conditions that FPL had already experienced, plus a "Texas-like" extreme cold weather event



# All three of the new load forecasts were developed using a similar methodology

### How the New Winter Peak Forecasts Were Developed

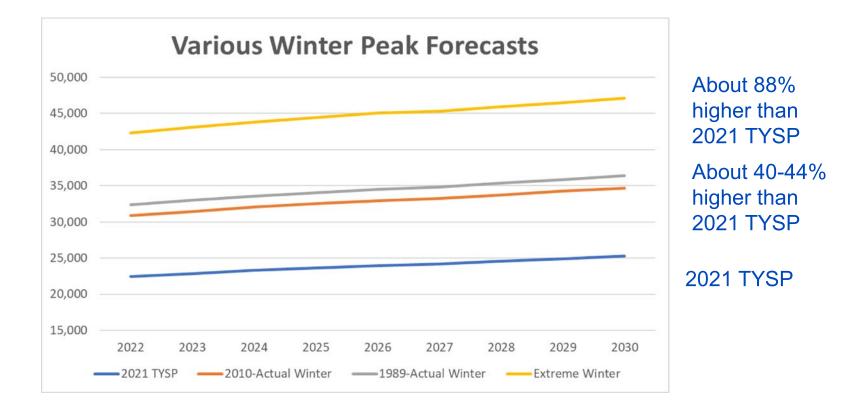
- The first two forecasts were based on the actual temperatures experienced during the 2010 and 1989 cold fronts
- The third forecast used temperatures that were 10 degrees colder than experienced during the 1989 event
- The hourly daily pattern for the three forecasts were based on the 2010 event (accurate hourly loads for the 1989 event were not available due to the rotating outages)
- All load forecasting parameters (such as number of customers, etc.), other than temperatures, were unchanged from the P50 Winter forecast developed for the 2021 TYSP

All three new forecasts resulted in peak loads that were significantly higher than with the current P50 forecast (see next slide)



# Each of the 3 new Winter forecasts have peaks that and the grade of 97 least 40% higher than the P50 2021 TYSP forecast

### **New Winter Forecasts vs 2021 TYSP Forecast**



See Appendix for table showing annual MW values for each forecast



FPL selected the 1989 Actual (temperature) forecast vas the FPL Response to OPC Motion to Compet focus of its preliminary analyses

### Why the 1989 Actual Forecast Was the Focus of FPL's Analyses

- Comparing the 2010 Actual forecast vs the 1989-Actual forecast showed that the 1989 Actual forecast's peak load was ~ 1,600 MW higher than the 2010 Actual forecast (and FPL had already experienced the colder temperatures associated with the 1989-Actual forecast)
- Preliminary analyses using the Extreme forecast resulted in projections of massive problems in meeting customer load (see the Appendix for the results for the years 2025 & 2030)
  - However, this extreme load in Florida was viewed as very unlikely
  - In addition, the projected amount of load unable to be served in those years exceeds 12,000 MW, thus making it very expensive to attempt to prepare for such a load

For these reasons, FPL's focus in its preliminary analyses was the 1989 Actual forecast



### **Contents**

Docket No. 20220051-EI FPL Response to OPC Motion to Compel Appendix D, Page 18 of 97

- Executive Summary
- Background
- High Winter Load Forecasts
- The Preliminary Winter Analyses
  - Analysis Process
  - Near-Term (2022 2025) Analyses
  - Longer-Term (2022 2030) Analyses
- TYSP Filing: Changes FPL is Making / Considering
- Appendix



Using the 1989 Actual as the primary forecast, FP - Docket No. 2022/0051-El preliminary analyses of its ability to serve all customers

### FPL's Preliminary Winter Analyses\*

- These analyses first concentrated on the near-term (2022-2025)
   period
  - The analyses identified whether FPL would be able to serve all customer load in this period
- The analyses then proceeded to analyze the longer-term (2022-2030) period
  - This portion of the study used the same approach as was used for the nearterm period
  - The additional MW needed to be able to meet the unserved load for all years were identified and resource plans that include these additional MW were analyzed

\*These analyses are preliminary for two reasons: (i) the resource plan shown in the 2021 TYSP was used, and (ii) forecasts & other data from the 2021 TYSP were also used

FPL's primary objective in undertaking the analyses was to determine how many additional resources would be needed to serve all customer load if a 1989 Actual Winter load occurred



### FPL performed reliability analyses using 2 approaches 202 fren performed economic analyses

### FPL's Winter Study Methodology

- Approach # 1 (LOLP): (w/ the TIGER model)
  - Determine the projected LOLP with the 1989 Actual forecast using the 2021 TYSP resource plan
  - Then determine how many additional MW would be needed to lower each year's LOLP below the 0.1 criterion
- Approach # 2 (Hourly): (w/ an alternate quantitative approach)
  - Examine hourly loads and capabilities to determine hourly unserved energy plus projections of customer outages
  - Then determine how many additional MW would be needed each year to serve the projected unserved energy
- Then, for both approaches, use the AURORA model to determine the projected CPVRR costs of resource plans based on each approach vs the 2021 TYSP resource plan

FPL also performed reliability analyses using the 2010-temperature and the Extreme forecasts (These results are shown in the Appendix)



### **Contents**

Docket No. 20220051-EI FPL Response to OPC Motion to Compel Appendix D, Page 21 of 97

- Executive Summary
- Background
- High Winter Load Forecasts
- The Preliminary Winter Analyses
  - Analysis Process
  - Near-Term (2022 2025) Analyses
  - Longer-Term (2022 2030) Analyses
- TYSP Filing: Changes FPL is Making / Considering
- Appendix



### Approach # 1 first examined the projected LOLP values of former each year using the TIGER model

### Annual LOLP Results with the TIGER Model 1989 Actual Winter Forecast: 2022-2025

Assumptions	<u>Case 1:</u> w/ 1989-Actual Forecast & Revised LC
2021 TYSP resource plan with 1989-Actual	Х
Load Forecast	
LC - Use Summer MW values as a proxy for LC	х
capabilities w/ very cold temps	
Projected Annual LOLP	
2022	5.486
2023	4.092
2024	5.871
2025	6.537

LOLP criterion is a maximum of 0.1 day per year

This analysis assumed the 2021 TYSP resource plan w/ no additional generation resources

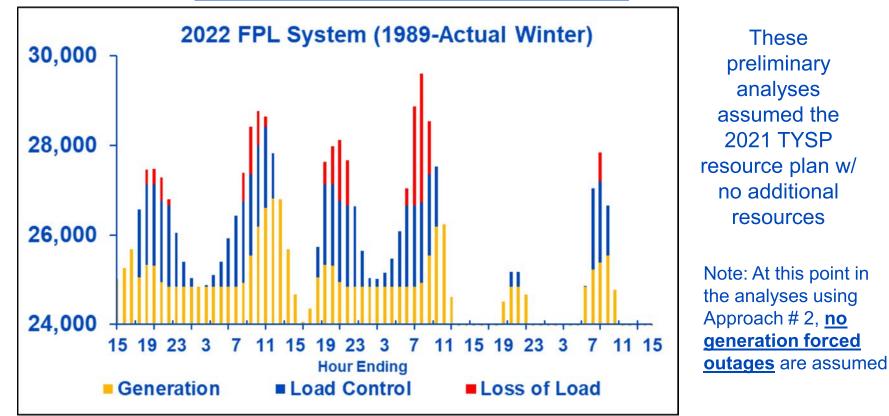
The LOLP criterion is projected to be violated in each year of the 2022-2025 period w/ the 1989 Actual forecast



### Approach # 2 examined hourly loads and capabilities 80. 20220051-El confirmed the projected inability to serve all load in 2022

**Projected Loss of Load Based on 1989 Actual Forecast** 

### For the Year 2022 (FPL Only)

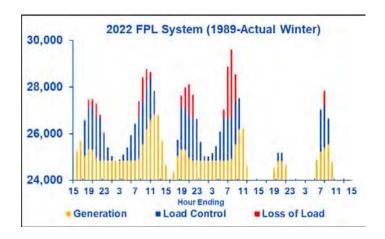


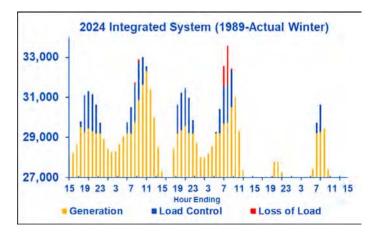
The loss of load projected for 2022 is ~ 2,400 MW at the worst hour and 15,000 MWh of unserved energy over the 3 days

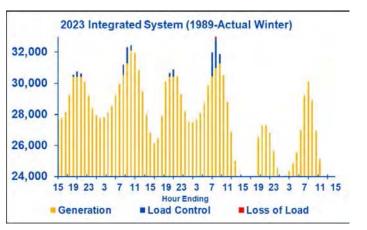


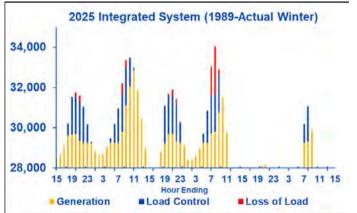
Projections improve for 2023 (due to the integration of the problems are again projected for 2024 & 2025

### Projected Loss of Load based on 1989 Actual Forecast For the Years 2022-2025









These preliminary analyses assumed the 2021 TYSP resource plan w/ no additional resources (and <u>no generation</u> forced outages)



The projected unserved energy values were converted to 20 tage times for the subset of customers whose feeders can be rotated

### **Projected Customer Outages Over the 3-Day Period** (assuming no addl. resources & no generation forced outages)

Number of Rotation Eligible Customers* =	3,500,000
--	-----------

	2022	2023	2024	2025	
Assumed Generation Forced Outages (MW)	0	0	0	0	
Shortage in Peak Hour (MW)	2,402	168	1,971	2,484	
Total Loss of Load over the cold-front period (MWh)	15 <i>,</i> 027	168	3,382	6,295	
# of Customer Outages (30 minutes each)	3,005,400	33,600	676,400	1,259,000	
# of Outages per Rotation Eligible Customer	0.86	0.01	0.19	0.36	

\*"Rotation eligible" customers are customers who are served by feeders that can be switched off in extreme conditions (*i.e.*, feeders which do not have any identified critical customers such as hospitals and police stations). Currently, there are ~ 3.5 million such customers on FPL's system.

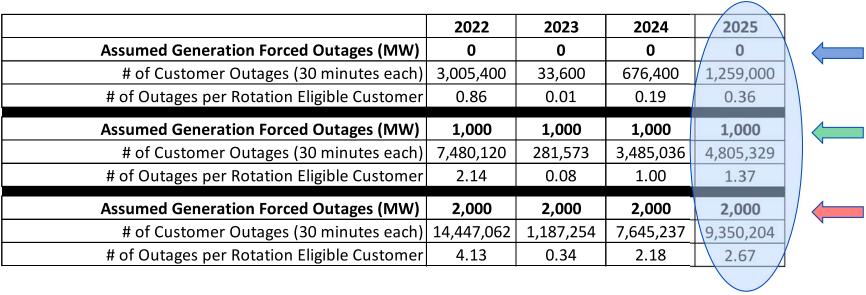
The next slide shows how these outage projections change if 1,000 MW or 2,000 MW of generation forced outages are assumed



The condensed table below shows how projected outage to OPC Motion to Compel increase if generation forced outages are assumed ppendix D, Page 26 of 97

### **Projected Customer Outages: 2022-2025**

(assumes no addl. resource & 3 levels of generation forced outages)



Number of Rotation Eligible Customers\* = 3,500,000

Note: the derivation of the 1,000 MW and 2,000 MW forced outage assumptions is discussed in the Appendix

The projected number of outages increases significantly if nonzero generation forced outages are assumed



To address these projected impacts, FPL is currently of the "winterization" of its fossil and nuclear generation fleets

### **Generation Winterization Efforts**

- Each year FPL's power plants execute a winterization preventive maintenance process to verify physical plant readiness for Winter operations, including insulation condition assessment & operator refresher training
- These efforts are now being enhanced by activities that include the following:
  - Heat tracing & insulation on critical piping
  - Insulation and/or heated enclosures for critical equipment that could result in mis-operation if frozen
  - Shelters for critical valves that could be exposed to freezing rain
  - Wind barriers for critical valves

A 1/01/2022 completion of this work is projected for the 4 nuclear units plus the Sanford, Okeechobee, Cape Canaveral, Manatee, & West County plants. Others to be completed by 5/01/2022 FPL is also planning for adequate fuel supply wkester by Cool Compel Appendix D, Page 28 of 97 Winter events & for potential gas supply interruptions

### **Fuel Supply Planning Efforts**

- Regarding natural gas use and supply, FPL:
  - Consumes ~ 1.8 million MMBTU/day of natural gas on average
  - Has more than 2.6 million MMBTU/day of firm gas transportation capacity across 3 delivery pipelines, plus ~ 0.6 million MMBTU/day of additional firm gas transportation capacity on several upstream pipelines that provide access to additional natural gas supply points
  - Has ~ 5 million MMBTU of gas storage capacity in Mississippi & Alabama
- Regarding distillate fuel oil for back up fuel:
  - ~ 65% of FPL's CC & CT generation can use distillate fuel oil
  - FPL will store sufficient distillate to allow ~ 80 continuous hours of full load operation for ~ 13,000 MW of CC & CT generation, and uses multiple fuel oil suppliers for potential resupply of stored fuel



In addition, several near-term generation enhancements underway

Near-Term Capacity Increases That Can Help Address Projected Loss-of-Load Thru 2025

- 1) Short-term capacity purchases for the 2021 2022 Winter months only totaling ~ 315 MW
- 2) 2) Winter upgrades to CC units over several years (no Summer MW increases):
  - Adds up to ~ 790 MW of Winter (only) capacity (MW value subject to change)
- 3) Retaining the Manatee 1 & 2 units for limited operation only during high Winter load periods (see next slide)
  - Retain ~ 1,600 MW of Winter (only) capacity

In the analyses that followed, FPL assumed that each of these near-term resources were added



The Manatee 1 and 2 units will be available for use to the set of the set of

Manatee 1 and 2 units in Inactive Reserve-Winter Capable" Status

- System operators typically plan for high Winter peak loads several days before occurrence, thus allowing advance warning regarding the need for the Manatee units to be operational
- When a very cold front is forecast, personnel will be transferred from other plants to Manatee for the duration of the high load period (the Manatee units will be unmanned by operators at all other times)
- Retaining the capability to utilize Manatee in this way will add about 1,600 MW of Winter peak capability that can run on oil (thus preserving the ability of the rest of the fossil generation system to utilize all available natural gas)

FPL currently plans to maintain the Inactive Reserve-Winter Capable status for Manatee 1 & 2 through 2030



## With Approach # 1, the LOLP criterion is still not projected to be met even after these near-term resources are added age 31 of 97

### Annual LOLP Results with the TIGER Model 1989 Actual Winter Forecast: 2022-2025

Assumptions	<u>Case 1:</u> w/ 1989-Actual Forecast & Revised LC	<u>Case 2:</u> Case 1 plus near-term resource additions
2021 TYSP resource plan with 1989-Actual Load Forecast	х	х
LC - Use Summer MW values as a proxy for LC capabilities w/ very cold temps	х	Х
Short Term Winter 2022 PPAs (315 MW)		Х
Winter Upgrades (794 MW)		Х
Manatee 1 & 2 Retained - Winter Capacity Only (1,600 MW)		х
Projected Annual LOLP		
2022	5.486	2.416
2023	4.092	1.690
2024	5.871	2.493
2025	6.537	3.939

LOLP criterion is a maximum of 0.1 day per year

This analysis assumed the 2021 TYSP resource plan w/ no additional resources except for the near-term resources

Additional resources would be needed to meet the LOLP criterion in the near-term with Approach # 1

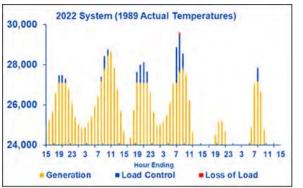


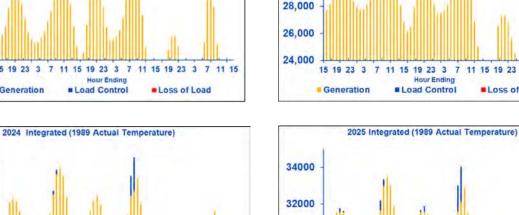
#### With Approach # 2, most of the problems are addressed by the Appendix D. Page 32 of 97 **near-term additions** (assuming no forced outages)

### **Projected loss of load based on 1989 Actual Forecast** 2022-2025 (with near-term resource additions)

32,000

30,000



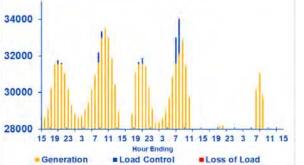


11 15 19 23 3 7 11 15

Loss of Load

7 Hour Ending

Load Control



2023 Integrated System (1989-Actual Temperature)

7

Hour Ending

11 15 19 23 3 7 11 15

Loss of Load

These preliminary analyses assumed the 2021 TYSP resource plan w/ the nearterm additional resources (and no generation forced outages)

The previously projected inability to meet load is now addressed for 2023 & 2024 (w/ small amount of projected loss of load for one hour in 2022 and 2025)



33000

31000

29000

27000

15 19 23 3 7 11 15 19 23 3

Generation

The table below shows revised customer outage projections assuming the near-term additions are in place Appendix D, Page 33 of 97

### Projected Customer Outages: 2022-2025

(assumes near-term additions & 3 levels of generation forced outages)

22     2023       0     0       869     0       01     0.00       000     1,000       ,745     0	<b>0</b> 0 0 0.00	0.0	) 320 00
869         0           01         0.00           000         1,000	0 0 0 0 1,000	10,3 0.0 <b>1,0</b>	320 00
01 0.00 000 1,000	0.00 0 1,000	0.0	00
000 1,000	0 1,000	1,0	
,			00
,745 0	123,577	210.	
	· · · ·		.320
09 0.00	0.04	0.0	06
000 2,000	0 2,000	2,0	00
6,570 8,496	6 458,939	629,	.124
	0.13	0.1	
(		6,570 8,496 458,939 .59 0.00 0.13	6,570 8,496 458,939 629,

Number of Rotation Eligible Customers\* = 3,500,000

The near-term additions are projected to significantly reduce the number of customer outages (for example, from ~ 9.43 million to ~ 630,000 in 2025 assuming 2,000 MW of generation forced outages)



With a 1989 Actual Winter occurrence, FPL projects problems in being able to meet load in 2022 through 2025 Appendix D, Page 34 of 97

### Summary of Results from Near-Term Analyses: 2022-2025

- Using a 1989 Actual temperature forecast for Winter peak load, and assuming no changes to FPL's 2021 TYSP resource plan, FPL is projected to not be able to meet customer load under either an LOLP perspective or an hourly perspective in any of these 4 years
- Assuming the winterization efforts for generation and fuel supply, plus the addition of the previously described 3 types of near-term resource additions (310 MW of PPAs for 2021/2022, ~ 790 MW of Winter upgrades, and retaining Manatee 1 & 2's 1,600 MW for use in very cold Winter conditions only), the results improve, but the projected problems are not eliminated:
  - Projected LOLP values are reduced by (roughly) a factor of 2
  - The hourly analysis shows customer outages are projected to still occur, but to a lesser degree

FPL's analyses then expanded to examine the years 2026 through 2030



### **Contents**

Docket No. 20220051-EI FPL Response to OPC Motion to Compel Appendix D, Page 35 of 97

- Executive Summary
- Background
- High Winter Load Forecasts
- The Preliminary Winter Analyses
  - Analysis Process
  - Near-Term (2022 2025) Analyses
  - Longer-Term (2022 2030) Analyses
- TYSP Filing: Changes FPL is Making / Considering
- Appendix



### With Approach # 1, the projected LOLP values get worker to 20220051-EL the years 2026 thru 2030 are accounted for

### Annual LOLP Results with the TIGER Model 1989 Actual Winter Forecast: 2022-2030

Assumptions	<u>Case 1:</u> w/ 1989-Actual Forecast & Revised LC	<u>Case 2:</u> Case 1 plus near-term resource additions
2021 TYSP resource plan with 1989-Actual Load Forecast	х	x
LC - Use Summer MW values as a proxy for LC capabilities w/ very cold temps	х	х
Short Term Winter 2022 PPAs (315 MW)		х
Winter Upgrades (794 MW)		Х
Manatee 1 & 2 Retained - Winter Capacity Only (1,600 MW)		x
Projected Annual LOLP		
2022	5.486	2.416
2023	4.092	1.690
2024	5.871	2.493
2025	6.537	3.939
2026	6.529	3.915
2027	7.032	4.862
2028	7.293	5.428
2029	7.204	5.257
2030	7.090	5.155

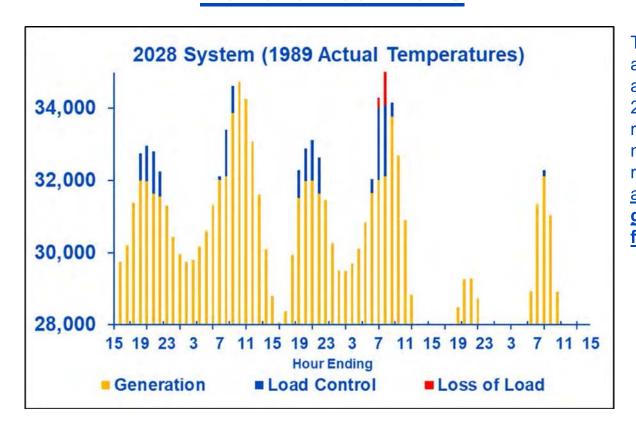
LOLP criterion is a maximum of 0.10 day per year

Includes the nearterm resource additions previously discussed



Approach # 2 again projects an inability to meet all load 2005 the 2026-2030 period (the graph below shows the results for 2028 only)

### Projected Loss of Load based on 1989 Actual Forecast For the Year 2028



These preliminary analyses assumed the 2021 TYSP resource plan w/ near-term resource additions and no generation forced outages

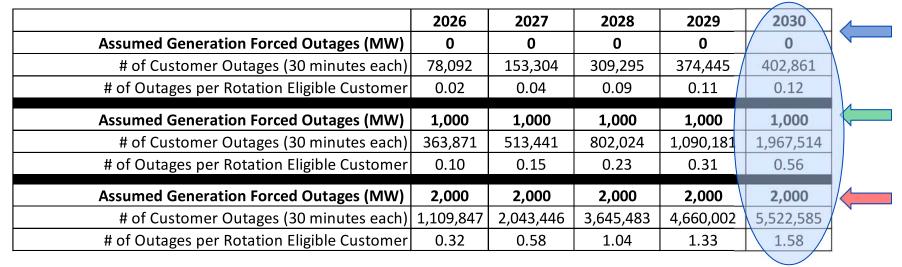
The next slide examines projected customer outages with the same 3 generation forced outage levels used earlier



### Approach # 2 again quantified the amount of expected unserved energy and resulting customer impacts Appendix D, Page 38 of 97

### Projected Customer Outages: 2026-2030 (includes the near-term resources & 3 levels of generation forced outages)

#### Number of Rotation Eligible Customers\* = 3,500,000



Even with the near-term additions, significant numbers of customer outages are still projected in the 2026 thru 2030 time period – additional resources will be needed to address this



## The next step was to determine how many MW FOF POF POF COLLECTOR Appendix D, Page 39 of 97 are needed to meet the LOLP criterion each year

### Approach # 1: Resource MW Needed Thru 2030

- Although the TIGER model is often used to project LOLP values for a given resource plan, it can also be used to determine how many MW of new resources would need to be added to a resource plan to allow that plan to meet the LOLP criterion
- Assuming no new resources can be added until 2023, the TIGER results call for 6,000 MW of additional resources (beyond the 2021 TYSP plan plus near-term resources) thru 2030 as follows:

Year	Addl. MW Needed	Resulting LOLP
2023	2,200	0.098
2024	1,200	0.090
2025	1,300	0.098
2026	100	0.087
2027	700	0.091
2028	500	0.097
2029	0	0.082
2030	0	0.076
Total -	6 000	

Total = 6,000

LOLP values are lower in 2029 & 2030 due to the addition of batteries (300 MW in 2029 and another 400 MW in 2030) in the 2021 TYSP resource plan



## Also with Approach # 2, the next step was to determine of how and how and how and how and how and how and how are needed

### Approach # 2: Resource MW Needed thru 2030

Using the previously introduced forced outage values (1,000 MW & 2,000 MW) for each year, the projected amounts of incremental MW (beyond the near-term additions) that were projected to allow FPL to serve the previously determined unserved load are shown in the tables below:

1,000 MW out		
Year	Addl. MW Needed	
2024	1,400	
2025	0	
2026	100	
2027	300	
2028	500	
2029	200	
2030	100	
Total =	2,600	

2,000 MW out	
Year	Addl. MW Needed
2024	2,400
2025	0
2026	0
2027	400
2028	500
2029	300
2030	500
Total =	4,100



# For both approaches, the AURORA model was the Aurona and the Appendix D, Page 41 of 97 project the CPVRR cost impact of these additional resources

### **AURORA Modeling Approach**

- The P50 load forecast for each year used in the 2021 TYSP work was modified by substituting the 1989-Actual forecast for January only (with no changes to other 11 months)
- The following assumptions for resource options were used:
  - All resource additions in the 2021 TYSP were assumed as a "given"
  - The near-term resource additions were also assumed as a "given"
  - The additional needed MW developed in each approach were assumed (for purposes of this analysis only) to be 4-hour batteries and these were also a "given" (later optimization analyses will determine the best resource(s) to add)
- AURORA then developed a new "re-optimized" resource plan for each approach for 2031-on to account for the impact of the new resources on the number and timing of 2031-on filler units

A comparison of the new plan for each approach, versus the 2021 TYSP resource plan, are presented on the next slides



The resulting resource plan for Approach # 1, is shown 20 below

#### Appendix D, Page 42 of 97

### Comparison of "New" Resource Plan vs 2021 TYSP Plan: Resource Additions, Summer RM, & CPVRR Costs

2021 TYSP Resource Plan				
Year	Resource Additions	Summer RM%		
2022	596 MW Solar	25.5		
2023	745 MW Solar	21.6		
2024	894 MW Solar	20.02		
2025	894 MW Solar	20.07		
2026	969 MW Solar	20.0		
2027	969 MW Solar	20.0		
2028	1,192 MW Solar	20.0		
2029	1,192 MW Solar 3 x 100 MW Battery	20.0		
2030	1,192 MW Solar 4 x 100 MW Battery	20.0		
	Solar MW Additions thru 2030 =	5,513		
	Storage MW Additions thru 2030 =	700		
	CPVRR \$ millions thru 2068 =	,		
CPVRR Difference (millions) =				

<b>Resource Plan with Additional</b>	Batteries		
to Meet LOLP Criterion			
Resource Additions	Summer RM%		
596 MW Solar	25.5		
745 MW Solar <b>22 x 100 MW Battery</b>	26.9		
894 MW Solar 12 x 100 MW Battery	27.3		
894 MW Solar 13 x 100 MW Battery	29.3		
969 MW Solar 1 x 100 MW Battery	29.3		
969 MW Solar <b>7 x 100 MW Battery</b>	30.2		
1,192 MW Solar <b>5 x 100 MW Battery</b>	30.8		
1,192 MW Solar 3 x 100 MW Battery	30.6		
1,192 MW Solar 4 x 100 MW Battery	30.4		
Solar MW Additions thru 2030 =	5,513		
Storage MW Additions thru 2030 =			
CPVRR \$ millions thru 2068 = 3,964	85,990		

Battery additions shown in **bold black font** have been added to address the 1989-Actual Winter load

## The two new resource plans for Approach # 2 are shown on the following slides



The resulting resource plan for Approach # 2<sub>FP</sub>(assurpting<sup>0051-EI</sup> 1,000 MW of forced outages) is shown below Appendix D, Page 43 of 97

### Comparison of "New" Resource Plan vs 2021 TYSP Plan: Resource Additions, Summer RM, & CPVRR Costs

2021 TYSP Resource Plan			
Year	Resource Additions	Summer RM%	
2022	596 MW Solar	25.5	
2023	745 MW Solar	21.6	
2024	894 MW Solar	20.0	
2025	894 MW Solar	20.1	
2026	969 MW Solar	20.0	
2027	969 MW Solar	20.0	
2028	1,192 MW Solar	20.0	
2029	1,192 MW Solar 3 x 100 MW Battery	20.0	
2030	1,192 MW Solar 4 x 100 MW Battery	20.0	
	Solar MW Additions Thru 2030 =	5,513	
	Storage MW Additions Thru 2030 =	700	
	Total CPVRR (\$Millions):	82,026	
CPVRR Difference (\$Millions) =			

Resource Plan with Add'l Batteries to Meet				
Load with 1,000 MW of Forced Outages				
Resource Additions	Summer RM%			
596 MW Solar	25.5			
745 MW Solar	21.6			
894 MW Solar 1 <b>4 x 100 MW Battery</b>	23.7			
894 MW Solar	23.7			
969 MW Solar <b>1 x 100 MW Battery</b>	23.8			
969 MW Solar <b>3 x 100 MW Battery</b>	24.3			
1,192 MW Solar <b>5 x 100 MW Battery</b>	25.2			
1,192 MW Solar 3 x 100 MW Battery <b>2 x 100 MW Battery</b>	25.6			
1,192 MW Solar 4 x 100 MW Battery <b>1 x 100 MW Battery</b>	25.4			
Solar MW Additions Thru 2030 =	5,513			
Storage MW Additions Thru 2030 =				
Total CPVRR (\$Millions):	83,443			
1,417				

Battery additions shown in **bold black font** have been added to address the 1989-Actual Winter load



The resulting resource plan for Approach # 2 (assuming 0051-EI 2,000 MW of forced outages) is shown below Appendix D, Page 44 of 97

### Comparison of "New" Resource Plan vs 2021 TYSP Plan: Resource Additions, Summer RM, & CPVRR Costs

2021 TYSP Resource Plan				
Year	Summer RM%			
2022	596 MW Solar	25.5		
2023	745 MW Solar	21.6		
2024	894 MW Solar	20.0		
2025	894 MW Solar	20.1		
2026	969 MW Solar	20.0		
2027	969 MW Solar	20.0		
2028	1,192 MW Solar	20.0		
2029	1,192 MW Solar 3 x 100 MW Battery	20.0		
2030	2030 1,192 MW Solar 4 x 100 MW Battery			
Solar MW Additions Thru 2030 =		5,513		
Storage MW Additions Thru 2030 =		700		
	Total CPVRR (\$Millions):			
	CPVRR Difference (\$M	illions) =		

Resource Plan with Add'l Batteries to Meet Load with 2,000 MW of Forced Outages				
Resource Additions	Summer RM%			
596 MW Solar	25.5			
745 MW Solar	21.6			
894 MW Solar 24 x 100 MW Battery	25.6			
894 MW Solar	25.6			
969 MW Solar	25.5			
969 MW Solar <b>4 x 100 MW Battery</b>	26.1			
1,192 MW Solar 5 x 100 MW Battery	26.8			
1,192 MW Solar 3 x 100 MW Battery <b>3 x 100 MW Battery</b>	27.2			
1,192 MW Solar 4 x 100 MW Battery <b>5 x 100 MW Battery</b>	27.7			
Solar MW Additions Thru 2030 =	5,513			
Storage MW Additions Thru 2030 =	4,800			
Total CPVRR (\$Millions):	84,302			
2,276				

Battery additions shown in **bold black font** have been added to address the 1989-Actual Winter load



Another option is under consideration: utilizing new smart meter technology to increase the number of rotation eligible customers

### **Overview of Smart Meters in FPL and Gulf**

- FPL's legacy service area is served by ITRON smart meters
  - Current meters have only limited ability to communicate with each other leaving feeder rotation as the only practical way to currently deal with a situation in which firm load is greater than available generation

### • Gulf's legacy area is served by ~ 480,000 Sensus smart meters

- Only ~ 60,000 Sensus meters are capable of remote disconnect

- Advanced smart meters now offer a number of advantages including (but not limited to):
  - Enhanced storm restoration capability, particularly in Gulf's area, thru ability to "ping" meters to identify if premise is receiving electric service
  - Future capability to communicate with specific appliances in homes (in conjunction with smart electric panels)
  - Enhanced ability for ITRON's RIVA meters to communicate meter-tometer, thus moving away from the current capability in which FPL can only send the same signal sent to all meters on a specific feeder

FPL will be conducting pilot testing of the ITRON RIVA meters in 2022



### **Contents**

Docket No. 20220051-EI FPL Response to OPC Motion to Compel Appendix D, Page 46 of 97

- Executive Summary
- Background
- High Winter Load Forecasts
- The Preliminary Winter Analyses
  - Analysis Process
  - Near-Term (2022 2025) Analyses
  - Longer-Term (2022 2030) Analyses
- TYSP Filing: Changes FPL is Making / Considering
  - Appendix



FPL is making certain changes regarding resources and planning to use a 1989 Actual Winter load forecast, in its 2022<sup>di</sup> RP<sup>47</sup>Work that will be reflected in its 2022 TYSP

### **Changes**

- FPL is proceeding with the following resource changes and/or enhancements to better enable FPL to serve customers during very cold Winter events:
  - Winterization enhancements to the fossil and nuclear generation fleets (see Appendix for more information)
  - Acquire the 315 MW of PPAs for the Winter of 2021/2022
  - Retain Manatee 1 & 2 through 2030 for use only with very cold events
  - Install ~ 790 MW of Winter only generation capacity upgrades (over several years)
  - Conduct pilot testing of ITRON RIVA meters in 2022 to among other objectives evaluate increasing feeder rotation capability
- In addition, FPL is planning to use a 1989 Actual temperature-based load forecast for Winter in its IRP work:
  - Use a 1989 Actual forecast for January only, and the same P50 forecast for all other months



With these changes to resources and the forecast, performing resource planning to address both Summer & Winter peaks

### **Changes (Continued)**

- In regard to Summer load, perform analyses of resource plans that meet the 20% total reserve margin and 10% generation reserve margin criteria (business as usual)
- In regard to the 1989 Actual Winter load forecast, perform analyses based on Approach # 2 that seeks to eliminate or reduce customer outages assuming a specific forced outage MW level (that has yet to be determined)
- The AURORA optimization model will be used in these analyses
- The resource planning work is just beginning

FPL seeks to inform the FPSC Staff of these changes prior to filing its 2022 TYSP and discuss any questions/concerns the Staff may have



### **Contents**

Docket No. 20220051-EI FPL Response to OPC Motion to Compel Appendix D, Page 49 of 97

- Executive Summary
- Background
- High Winter Load Forecasts
- The Preliminary Winter Analyses
  - Analysis Process
  - Near-Term (2022 2025) Analyses
  - Longer-Term (2022 2030) Analyses
- TYSP Filing: Changes FPL is Making / Considering
- 🔶 Appendix



### **Winter Peak Forecasts (MW)**

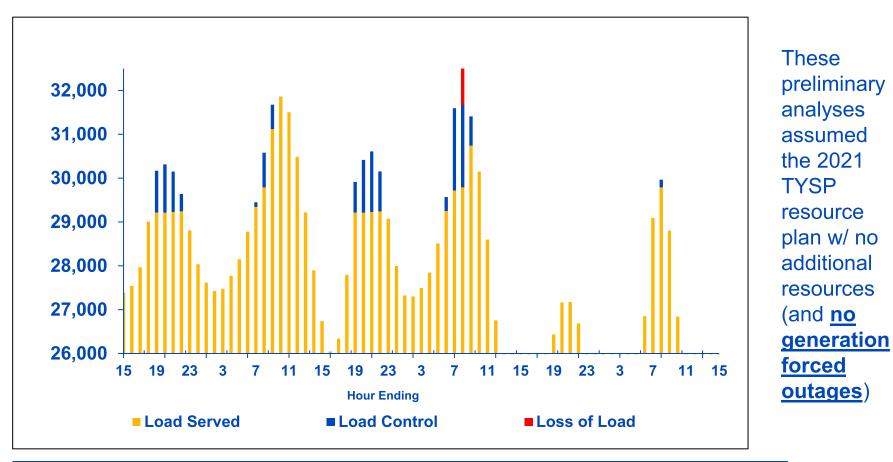
Year	2021 TYSP (P50)	2010-Actual	1989-Actual	Extreme Winter		
2022	22,461	30,909	32,388	42,310		
2023	22,869	31,475	32,978	43,079		
2024	23,287	32,047	33,574	43,851		
2025	23,624	32,507	34,053	44,470		
2026	23,957	32,961	34,525	45,080		
2027	24,199	33,285	34,861	45,344		
2028	24,552	33,758	35,354	45,930		
2029	24,916	34,246	35,861	46,521		
2030	25,289	34,739	36,372	47,101		

#### Winter Peak MW Forecasts



# Hourly projections with the 2010 Actual Winter for Compel 2025 are shown below

### High Load Hours w/ 2010 Actual Load: 2025



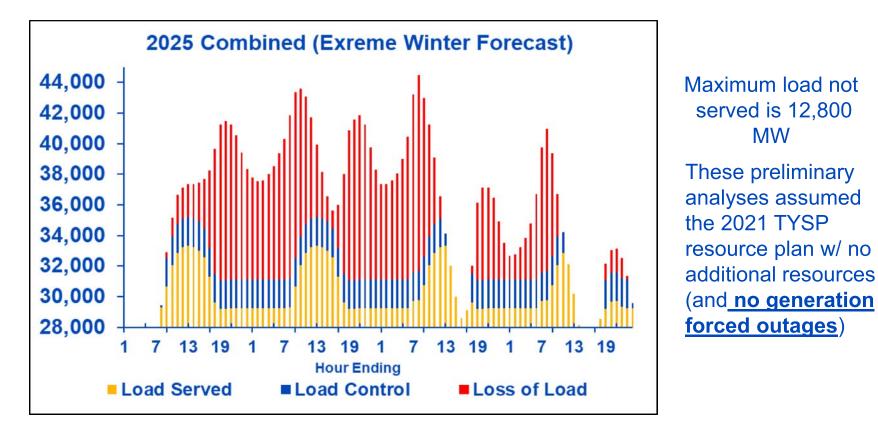
In a scenario with 1,000 MW out, 7 additional hours are projected to lose load



DRAFT – Discussion of Work in Progress

# Hourly projections with the Extreme Winter forecast of the action are shown below

### High Load Hours w/ Extreme Winter Forecast: 2025



Projections for these 96 hours are: (i) LC is used for 78 hours and (ii) load is not served in 74 hours



Two projections of "expected" values for generation to Compel outages were developed for use with Approach # 2ppendix D, Page 53 of 97

### "Expected" Values for Generation Forced Outage MW

- The first projection was based on the value that FPL's System Operations group uses in planning annual maintenance schedules
  - This projection is based an assumption of having largest nuclear unit (St. Lucie 2) out, plus other fossil generation capacity out
  - For Winter, this total value is ~ 1,975 MW (which is slightly greater than the size of FPL's largest unit, Ft. Myers 2)
- A second projection was based on a MW-weighted forced outage value for the generation fleet
  - Each unit's Winter MW value was multiplied by that unit's FOR (for example, a 1,000 MW unit with a FOR of 3% would yield an expected forced outage value of 30 MW for that unit)
  - The values for each unit were developed, then summed, to derive a fleet projection of ~ 1,000 MW

As a result, the analyses used two forced outage values: 1,000 MW and 2,000 MW

