

BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

In the Matter of:

DOCKET NO. 20250039-EU

Petition to resolve territorial dispute in
Gadsden County with the City of Quincy, by
Talquin Electric Cooperative, Inc.

_____ /

PROCEEDINGS: COMMISSION CONFERENCE AGENDA
ITEM NO. 3

COMMISSIONERS
PARTICIPATING: CHAIRMAN MIKE LA ROSA
COMMISSIONER ART GRAHAM
COMMISSIONER GARY F. CLARK
COMMISSIONER ANDREW GILES FAY
COMMISSIONER GABRIELLA PASSIDOMO SMITH

DATE: Tuesday, November 4, 2025

PLACE: Betty Easley Conference Center
Room 148
4075 Esplanade Way
Tallahassee, Florida

REPORTED BY: DEBRA R. KRICK
Court Reporter and Notary
Public in and for the State
of Florida at Large

PREMIER REPORTING
TALLAHASSEE, FLORIDA
(850) 894-0828

1 P R O C E E D I N G S

2 CHAIRMAN LA ROSA: Let's move into further
3 discussion into Item No. 3.

4 Ms. Crawford, I see that you are available. I
5 will wait for others to take their place and allow
6 you to start once everyone is ready. Lots of
7 reinforcements coming.

8 MS. CRAWFORD: Commissioners, Jennifer
9 Crawford for legal staff.

10 Item 3 is a territorial agreement filed
11 between Talquin Electric Cooperative and the City
12 of Quincy. The agreement resolves a territorial
13 dispute previously filed by the parties involving a
14 proposed development of 65 acres on Bostic Road
15 with up to 155 residential lots, and a projected
16 load of approximately 930 to 1,240 kilowatts.

17 The 2025 Territorial Agreement establishes new
18 territorial bounce that more closely track property
19 lot lines, transfers 43 customers currently served
20 by Talquin to Quincy, and sets Talquin's
21 territorial boundaries to include Phases 1 through
22 3 of the Bostic property and Quincy's boundaries to
23 include Phase 4. The territorial agreement also
24 identifies necessary and appropriate facility
25 transfers between the parties.

1 Having reviewed the requirements for
2 territorial agreements found in the statutes and
3 rules, staff recommends that the territorial
4 agreement be approved.

5 Representatives for Talquin and Quincy and
6 Commission staff are present to answer any
7 questions you may have. Also present is Mr. Wesley
8 Cox, currently a Talquin customer, who previously
9 submitted correspondence on this item, and wishes
10 to address you today.

11 CHAIRMAN LA ROSA: Great. Thank you.

12 And let me start maybe with Mr. Cox. I got
13 that correct? Okay, you are recognized. Yeah,
14 just turn that on. The green light should light up
15 and your microphone is live from there.

16 MR. COX: I am Wesley Cox, at 637 Cox Lane in
17 Quincy. Coxes have been on Cox Lane since the
18 early 1800s. I submitted four pages of comments to
19 the Commission. Hopefully some of y'all had a
20 chance to reading them and look at the attachments
21 I included with my comments.

22 Cox Lane is a one-mile long dead end dirt road
23 that comes off of Pat Thomas Parkway. A cousin, my
24 brother David and myself now own all of the
25 property along and fronting Cox Lane with the

1 exception of a 20-acre parcel. We have several
2 hundred acres of agricultural land.

3 In the late 1940s, Talquin built a three phase
4 line from the west to the Cox Lane area to provide
5 power to ponds for electric irrigation pumps. Soon
6 after that, houses and wells were provided service
7 from this newly built line.

8 Our electrical services are in the county, not
9 in the city limits of Quincy. The territorial line
10 just to the west of us by 300 yards runs north and
11 south for two or three miles, a straight line,
12 follows the half section line. When it was
13 originally drawn, I have no idea why they didn't
14 put a small jog in to encompass our services.
15 Maybe it was just simple to follow that legal
16 description of a half section. Nonetheless, the
17 previous 1995 Territorial Agreement had wording in
18 it that, irregardless, Talquin would provide us
19 power as long as we saw fit.

20 This docket started back in March as a
21 petition to resolve a territorial dispute. In
22 September, it was changed to a petition to approve
23 a territorial agreement. I am told there are some
24 things that might not have been done exactly right
25 in the process.

1 The Commission may vote down this petition.

2 If the Commission votes to accept staff's
3 recommendation, I ask that you do as was done in
4 the previous territorial agreement, and put wording
5 in the Notice of Agency Action that Talquin will
6 continue to maintain the lines and provide service
7 and billing to my brother and myself for the
8 duration of the agreement.

9 Tracy Bensley, General Manager at Talquin, has
10 told me several times that they have no issue
11 keeping me as a member or customer. I have been
12 unable to reach, but I see he is here today, the
13 newly hired City Manager, Roger Milton, to discuss
14 this with him. He has just started in the last
15 week or so.

16 Thank y'all.

17 CHAIRMAN LA ROSA: Great. Thank you.
18 Commissioners, are there questions? Questions of
19 Mr. Cox, or questions of the parties and/or of
20 staff?

21 Commissioner Fay.

22 COMMISSIONER FAY: Thanks, Mr. Chairman.

23 I just would maybe like to ask our legal
24 staff. Mr. Cox presented some additional
25 parameters that would be set out into the agreement

1 as proposed for us. Are those actual changes to
2 the agreement or are there just specific
3 supplemental terms that Talquin would follow?

4 MS. CRAWFORD: My understanding is if -- the
5 accommodation Mr. Cox is asking you to make today
6 would actually change the boundaries established by
7 the agreement that's before you, and that would
8 obviously require acceptance by both Talquin and
9 Quincy.

10 COMMISSIONER FAY: Okay. And the standard for
11 approval on the agreement is not contrary to the
12 public interest, is that --

13 MS. CRAWFORD: As long as it doesn't create a
14 detriment to the public interest, yes.

15 COMMISSIONER FAY: Okay. Thanks, Mr.
16 Chairman.

17 CHAIRMAN LA ROSA: Thank you.
18 Commissioner Clark.

19 COMMISSIONER CLARK: Yes, sir. Thank you, Mr.
20 Chairman.

21 I would like to just -- we have both of the
22 parties here. It seems like this is a pretty small
23 portion of a much larger territorial agreement.
24 Would the parties have any major issue with the
25 Commission accepting the request?

1 MR. MEANS: Good morning, Commissioners.

2 Malcolm Means with the Ausley Law Firm. I am
3 appearing on behalf of Talquin. Also with me today
4 Kevin Forsthoefer with the Ausley firm, who is the
5 Talquin General Counsel, and Tracy Bensley, who is
6 Talquin's General Manager.

7 To answer your question, as indicated by
8 Commissioner Fay's question and the response from
9 your legal staff, we would just have to go back
10 with the City and -- the existing agreement doesn't
11 accommodate Mr. Cox's request. We would have to
12 essentially go negotiate a new agreement.

13 Does that answer your question?

14 COMMISSIONER CLARK: Yes, sir.

15 MR. MEANS: Okay.

16 COMMISSIONER CLARK: Well, I would like the --
17 I guess a little bit more insight into what's the
18 willingness of the parties to consider this. I am
19 not going to put you on the spot completely, but if
20 it's -- there is an absolute firm reason why -- I
21 understand this is on a boundary. It's on an edge.
22 So this could be cut out reasonably.

23 And I will go back -- I will just add some
24 perspective here. I spent a lot of years in the
25 co-op world, as most of you are quite aware, and I

1 understand the importance of that co-op tradition,
2 and I understand that you have investments in that
3 utility company as a member owner. That is not
4 something that should be considered lightly. Some
5 folks may not have quite the value on that that I
6 do, but it is an interesting perspective. You have
7 been a shareholder in that company, and your family
8 has for a number of years, and just to have that
9 just kind of taken away from you probably has some
10 significance to you, and that's kind of the
11 perspective that I am approaching this with.

12 And I would ask the parties, would there be a
13 major objection? Is there any real significant
14 reason? I guess I am going to put the City kind of
15 on the spot, Mr. Milton, if you would address that?

16 MR. ROBERTS: Yes. Thank you. Gary Roberts
17 on behalf of the City of Quincy.

18 The City's position is to not revisit this
19 agreement. We hammered the agreement out. The
20 parties came together. We negotiated in good
21 faith, and we would like for the agreement to
22 remain in place.

23 COMMISSIONER CLARK: Mr. Bensley, on behalf
24 of -- I am sorry, I will address to Mr. Means. You
25 can, however you want to handle this. Any

1 consideration on behalf of Talquin Electric?

2 MR. MEANS: Well, Commissioner, I think we
3 would have to go back and discuss that, but as we
4 sit here today, we, as Mr. Roberts said, we
5 negotiated this agreement in good faith, and we are
6 here to support it, and to support the staff
7 recommendation.

8 COMMISSIONER CLARK: That's all I have, Mr.
9 Chairman.

10 CHAIRMAN LA ROSA: Thank you.

11 And just so that I understand the impact. So
12 in Exhibit B of the attachment, or exhibit, I
13 guess, attachment A, labeled Exhibit B, page one of
14 six, Mr. Wesley, you may not have this in front of
15 you -- I am sorry, Mr. Cox, you may not have this
16 in front of you. There is a list of properties,
17 residential, and a few commercial properties.

18 How many properties affect, I am going to say
19 your parcel and your family's parcel? Now, there
20 are four, five, six properties on Cox Lane. Is
21 there any -- is there any properties in addition to
22 those?

23 Sure. Yeah, maybe just turn on your mic on
24 phone. Your microphone is off.

25 So my question is that which -- how many

1 properties on this list of looks like 40 some odd
2 customers that are becoming extraterritorial
3 customers from, obviously, one company to the
4 other, six of them are on Cox Lane. So I am trying
5 to, I guess, distinguish how many of these
6 properties affect your family and your request
7 today?

8 MR. COX: Four of them are services I have.
9 One is a barn, one is a well and the other one is a
10 well, one is a house. Two of them are my
11 brother's. The other two, his house and a roping
12 arena, shop, that kind of thing. So we have got,
13 together, those six services.

14 CHAIRMAN LA ROSA: And all of those are on Cox
15 Lane? Because I don't want to --

16 MR. COX: At the end of Cox Lane.

17 CHAIRMAN LA ROSA: Okay. I didn't want to
18 make that assumption without asking, so I made sure
19 I understood that and understood maybe some of the
20 maps that are attached.

21 Commissioners, are there any further -- any
22 further questions?

23 Commissioner Fay.

24 COMMISSIONER FAY: Thank you, Mr. Chairman.
25 Just one more quick question for Mr. Cox.

1 Mr. Cox, reading the comments that you
2 submitted to the Commission, there is, I guess, an
3 issue with the timing of the billing that's
4 provided and your ability to turn that around and
5 pay that on time without additional fees, is that
6 accurate?

7 MR. COX: That's happened several times
8 through the years. The bill generally -- and I
9 have to I think, because I have City of Quincy
10 bills and Talquin bills that come in. Most
11 notably, a couple of months ago, for three months
12 straight, bills were late. I think the month of
13 July, they actually posted to the City of Quincy's
14 Facebook page and their web page that they would
15 give an additional 14 days to pay bills. But I
16 have had several times that I have gotten a bill on
17 the 6th and it's due on the 7th.

18 I was told back several months ago when that
19 was happening, that it was a third party vendor
20 that handled the billing. Nonetheless, if the bill
21 comes in the day before it's hard to pay, but
22 that's not maybe once a month -- once a year kind
23 of thing, except recently.

24 COMMISSIONER FAY: Okay. So that was my
25 follow-up. That's not at the heart of your concern

1 about being on Talquin?

2 MR. COX: I am on both of them. I have got
3 City of Quincy and Talquin. I just prefer to keep
4 everything with Talquin, I mean, for numerous
5 reasons.

6 We have had these -- we have been -- as
7 Chairman La Rosa said, we have -- the family has
8 had this services since Talquin probably started,
9 pretty quickly after, in the late '40s, got other
10 services in the county. I just prefer to stay with
11 them. Good working agreement. I have had issues
12 with the City, I mean, and we are in the county.
13 It's a big, rural, it's open land. It's not, you
14 know, subdivided as small.

15 I mean, to me, REA, Rural Electrical
16 Association, that's rural. City is inside the City
17 of close proximity to the city limits. I just -- I
18 can't quantify it in my mind how I am better served
19 by the location I am at with the City than I am
20 with the County.

21 COMMISSIONER FAY: Thank you, Mr. Cox.

22 Mr. Chairman, I mean, I think these
23 territorial agreements are often hard to get to
24 some resolution. I think the attorneys did a
25 pretty good job on this to try to find some way to

1 move forward. I think it meets the legal standard.
2 It's just a matter of, like, as Commissioner Clark
3 has mentioned, like, more complexity goes into
4 trying to resolve it.

5 And my concern is just -- I understand if
6 maybe today that's the prerogative of some of my
7 colleagues and everything, but I think if we, you
8 know, are trying to adjust to every sort of concern
9 when these territorial agreements are put forward,
10 I am not sure we will ever get them kind of through
11 the process, just because there is always, I think,
12 going to be something put forward.

13 But with that said, I mean, Mr. Cox did a good
14 job of articulating some of his concerns in his
15 comments that he submitted to the Commission, and I
16 can see why he is here today and wants to kind of
17 keep it at the status quo.

18 COMMISSIONER CLARK: Can I ask one more
19 question, Mr. Chairman?

20 CHAIRMAN LA ROSA: Yeah, I understand and
21 agree.

22 Commissioner Clark.

23 COMMISSIONER CLARK: I wanted to ask one more
24 quick question. We kind of get back to the heart
25 of my issue.

1 Can anyone from Talquin explain to me what the
2 current value of Mr. Cox's family's patronage
3 capital is, how much is that, and what happens to
4 this? Has that been discussed in the territorial
5 transfer? I assume it's 50 years worth of -- I
6 don't know what your current payout is, but there
7 has to be a significant amount of patronage capital
8 that the family is owed.

9 MR. MEANS: Thank you, Commissioner. We don't
10 have that information with us here today.

11 There is one other thing I would mention,
12 though, which is that you asked about the parties'
13 willingness to change the territorial agreement.
14 And just to put a finer point on it, this has been
15 through a process where it was voted on by the
16 Talquin board and by the City Commission, and we
17 would have to go through that -- back through that
18 process again to amend it. So I don't mean to be
19 evasive about your answer about our willingness to
20 change it here today. We just can't --

21 COMMISSIONER CLARK: Sure. Understood.

22 MR. MEANS: -- give you an answer, because we
23 have to go through both of those processes.

24 COMMISSIONER CLARK: I understand.

25 If you -- I realize you can't give me the

1 number, but am I off base in assuming that there is
2 something, and could somebody tell me how that
3 would be handled? Are you going to -- does it wait
4 through the normal payout period in light of these
5 circumstances?

6 MR. FORSTOEFEL: Good morning, Commissioners.
7 Kevin Forsthoeffel again on behalf of Talquin
8 Electric.

9 Mr. Cox would have a 17- to 19-year retirement
10 period, that's the cycle in which Talquin is
11 retiring capital credits. Certainly, if he has
12 been a member that long, he would have capital
13 credits that would continue to be retired on an
14 annual basis for the next 17, 18 years, and receive
15 those capital credit commissions. I don't have the
16 number today as I sit here before you, but he would
17 have them.

18 COMMISSIONER CLARK: We are talking several --
19 based on six families and locations, probably
20 several, several thousands of dollars, correct?

21 MR. FORSTOEFEL: Yes, sir.

22 COMMISSIONER CLARK: Thank you.

23 CHAIRMAN LA ROSA: Mr. Cox, did you have a
24 response to that? Maybe he understands the
25 calculation.

1 MR. COX: In regards to this has been through
2 a process, and they negotiated, and what have you,
3 I reached out to Talquin. I wanted to address the
4 board and explain these things, and explain some of
5 the laundry I aired in my comments that I sent
6 y'all. I was not afforded that. I wanted to work
7 this out with the board. I didn't get asked to
8 come to the meeting. I didn't get notice. I got a
9 letter that said this was filed with the Public
10 Service Commission. It's kind of hard to do
11 something in arrears, but I am asking y'all to.

12 CHAIRMAN LA ROSA: Completely understand.
13 Commissioner Passidomo Smith.

14 COMMISSIONER PASSIDOMO SMITH: Thank you,
15 Mr. Chair.

16 I have a quick follow-up on that, because I
17 did kind of want to ask the parties, during -- I
18 understand this is a product of negotiation, and it
19 probably took a very long and extensive time, and
20 we are hesitant, especially following the law, to
21 disrupt that sort of process, but did you have a --
22 was there a process and plan for those affected
23 parcels to be notified of the negotiation and that,
24 you know, did they have any opportunity to address
25 and be a part of the negotiation? I understand

1 it's between two entities, but they are affected.
2 Do you have any -- can you share that information?

3 MR. MEANS: To answer your question,
4 Commissioner, as you indicated, it was negotiated
5 as part of trying to resolve the territorial
6 dispute that was the origin of this docket, but we
7 did notify all customers that were proposed to be
8 transferred as required by the rule.

9 COMMISSIONER PASSIDOMO SMITH: Okay. But they
10 weren't part of any sort of -- even asked to be
11 input on the negotiation itself?

12 MR. MEANS: No. It was a negotiation between
13 the City and the Cooperative to try to reserve the
14 territorial dispute.

15 COMMISSIONER PASSIDOMO SMITH: Thank you.

16 CHAIRMAN LA ROSA: So I have got a question in
17 regards to how the lines are drawn. And from what
18 I am -- I believe I am understanding on page 88,
19 attachment A, Mr. Cox's properties all seem to be
20 on the line of which is the new divide between
21 Talquin and Quincy.

22 Is there any redundancy that is -- would there
23 be redundancy if the lines were to move from what
24 was currently agreed to? I guess I am trying to
25 figure out is why the lines were draw where they

1 are.

2 MR. MEANS: Well, Mr. Chairman, I think it's
3 important to note, first all, that Mr. Cox's
4 properties were in the City's territory under the
5 1995 Territorial Agreement. And what the 1995
6 Territorial Agreement specified was that they would
7 continue to be served even though they were in the
8 City agreement, because they were existing
9 Cooperative members. But that agreement has now
10 expired, and the parties have now negotiated a new
11 one, and now these customers are being transferred
12 to the City. But I just wanted to note that they
13 have been in the City's territory since the 1995
14 Territorial Agreement.

15 And I believe the second part of your question
16 was about duplication of facilities?

17 CHAIRMAN LA ROSA: Yeah, so I -- that is our
18 statewide effort and goal, right, is to make sure
19 that we don't create duplication of services,
20 right, to keep rates as low as they potentially can
21 be, you know, throughout the grid. Is there a
22 redundancy if those lines were to change? I mean,
23 the part to the overall question is to understand
24 why the drawn were drawn where they were.

25 MR. MEANS: Is your question whether the

1 transfer of these facilities is going to create
2 duplication of City facilities?

3 CHAIRMAN LA ROSA: I am saying if the transfer
4 was to change, would that create duplication?

5 MR. MEANS: No.

6 CHAIRMAN LA ROSA: Okay. Commissioner, yes,
7 Commissioner Clark.

8 COMMISSIONER CLARK: One final question, and I
9 can't find my list of customers, but out of the
10 customers that are being transferred, how many of
11 those are outside the city limits? All of them?

12 MR. MEANS: We are not sure. We would have to
13 find out.

14 CHAIRMAN LA ROSA: Page 114, third to the last
15 paragraph.

16 COMMISSIONER CLARK: But there are -- those
17 customers -- there are some of those customers,
18 including Mr. Cox, who are outside the city limits?

19 MR. MEANS: Yes, but they've -- all the
20 customers being transferred were located within the
21 City's territory under the previous territorial
22 agreement, and they are just being transferred
23 because they are within the city's territory.

24 COMMISSIONER CLARK: Correct, but not within
25 the city limits?

1 MR. MEANS: I am not -- some are, but we don't
2 know for sure as we sit here.

3 COMMISSIONER CLARK: Does the city have a rate
4 differential between inside and outside customers?

5 MR. MEANS: No.

6 COMMISSIONER CLARK: There is no rate
7 difference?

8 CHAIRMAN LA ROSA: Commissioners, any further
9 questions?

10 I am just going to ask a quick question of
11 staff, is that our direction is to approve or to
12 deny these agreements, we don't necessarily have
13 the jurisdiction to modify?

14 MS. CRAWFORD: Correct. It would be approval,
15 denial. If you had some conditions you wish to
16 impose, you could, I assume, like a tariff perhaps,
17 say deny with leave to come back. But the
18 agreement before you today is strictly an up or
19 down vote.

20 CHAIRMAN LA ROSA: Great. Thank you.

21 Commissioners, if there is no further
22 questions, if there is no further discussions, open
23 for a motion.

24 Commissioner Fay.

25 COMMISSIONER FAY: Mr. Chairman, I am going to

1 put forward a motion on the recommendation, but
2 will you allow me just one quick question --

3 CHAIRMAN LA ROSA: Please.

4 COMMISSIONER PASSIDOMO SMITH: -- of
5 clarification for staff?

6 So when the completion -- like, with the
7 presumption the Commission approves the proposed
8 territorial agreement, is there any sort of
9 follow-up about if there are issues with the
10 implementation of the transition that the
11 Commission has provided? In other words, when
12 those customers transfer over, if they have some
13 complication or issue? And I recognize it's not an
14 IOU issue in front of us, where the jurisdiction
15 might kind of be beyond what we would normally
16 touch, but do we receive any follow-up information
17 or any completion of those transfers?

18 MS. CRAWFORD: We might receive
19 correspondence, but given that neither entity is
20 one over which the Commission has rate setting or
21 service regulation, I don't know -- I think the
22 appropriate venue to address any concerns regarding
23 the transition would be to whatever the
24 appropriate, either the City of Quincy or Talquin
25 Electric, whichever they would go to.

1 COMMISSIONER FAY: Okay. Yeah, I mean, with
2 that, Mr. Chairman, I haven't heard the parties
3 agreement say that they necessarily, like, dispute
4 Mr. Cox's claims. I mean, it sounds like he has
5 the position that he has, and there is validity to
6 that. It just seems like, based on what's
7 presented before us, it does meet the legal
8 standard, and so my hope was maybe that, you know,
9 there is some commitment by these entities to try
10 to accommodate the best that they can.

11 If we approve this, there will be a transfer.
12 Some of the issues that Mr. Cox has, it sounds like
13 with his other properties and things he has dealt
14 with, it sounds like they could be improved upon.
15 I don't know how realistic it is to suggest they
16 could all be resolved, and it doesn't sound like
17 it's the ideal scenario for him.

18 I just worry if we try to unwind this and go
19 back and expect all these bodies to then vote on a
20 new agreement that we won't have somebody else come
21 forward with an issue that they have about drawing
22 these lines. So I really appreciate Mr. Cox taking
23 the time to bring forward his issues. And I am
24 hopeful that, if approved, it will bring about some
25 increased communication, and maybe some improvement

1 in the operations and things that he takes issue
2 with, but I don't -- I think, based on what's
3 required of us by law under these, I don't know if
4 there is a valid way. I mean, this is a smaller
5 one. It doesn't involve an IOU. It's still
6 complex. It's still hard to get done.

7 And so with that, Mr. Chairman, I would move
8 to approve staff recommendation with also just the
9 caveat that staff keeps us informed on when that
10 transition is complete.

11 CHAIRMAN LA ROSA: Sure. So there is a motion
12 on the table.

13 COMMISSIONER FAY: I will remove that motion.
14 Go ahead.

15 CHAIRMAN LA ROSA: All right. Commissioner
16 Clark.

17 COMMISSIONER CLARK: And I apologize. Y'all
18 have got my brain rolling this morning, and I am
19 going to ask again to the City of Quincy. Is there
20 a board of utilities that the City of Quincy has,
21 or is the City Council in charge of the utility
22 company?

23 MR. ROBERTS: We do not have a board,
24 Commissioner Clark. Our director, Mr. Ash,
25 oversees the operation of the utilities.

1 COMMISSIONER CLARK: What would be the
2 recourse for -- and I appreciate Commissioner Fay's
3 thoughts, that's what made me -- what's the
4 recourse for an individual who is not a citizen of
5 the City of Quincy, what recourse do they have if
6 they have issues with the decisions the utility is
7 company is directing?

8 MR. ROBERTS: I can't answer that. I would
9 defer to Talquin. We didn't have anyone reach out
10 to us based on this territorial agreement, but I do
11 not know what recourse there is.

12 COMMISSIONER CLARK: No, I specifically mean
13 as a customer, if you are not inside the city
14 limits and you are a customer of the City of
15 Talquin -- of the City of Quincy, what do you --
16 what say do you have in your utility? As a member
17 of Talquin, they have a vote. They actually vote
18 for their board members. How does a nonresident of
19 the City of Quincy have recourse in issues that
20 they might have with the City?

21 MR. ROBERTS: Usually, they will come to a
22 Commission meeting and voice their concern there.

23 COMMISSIONER CLARK: All right. Thank you.

24 MR. ROBERTS: Thank you, sir.

25 CHAIRMAN LA ROSA: And I am just --

1 Commissioner Graham.

2 COMMISSIONER GRAHAM: Thank you, Mr. Chairman.

3 I understand that there is a lot of work that
4 went into this agreement. My issue, as I sit here,
5 is it sounds like Mr. Cox had no in to this
6 negotiation. He had no say. It sounds like nobody
7 listened, and so that's what I have an issue with.
8 And that being said, I am not voting for this.

9 CHAIRMAN LA ROSA: I'm going to ask a quick
10 question of Quincy. Commissioner Passidomo Smith,
11 do you have a question?

12 COMMISSIONER FAY: I'm so sorry. Yeah, I
13 know, I just -- I just -- yeah, I think I just kind
14 of have to follow up on my previous question, and
15 now, in light of Commissioner Graham's comments,
16 yeah, I mean, that's my issue as well, and I am
17 having a really hard time, though, reconciling the
18 rule which, by all accounts, was followed with the
19 actual practical application that has happened.

20 I mean, I am sorry, Mr. Cox, you can correct
21 me if I am wrong. The rule was -- I mean, requires
22 notification that transfers will happen. That's
23 all that is required, is that correct?

24 MS. CRAWFORD: That's correct. The only thing
25 we have jurisdiction over is when an agreement

1 comes in to make sure customers are notified that
2 there is an agreement pending, to give them an
3 opportunity to provide comments per the statute.

4 Now, I believe what Mr. Cox is concerned about
5 is when the discussions were first happening, he
6 wasn't notified by Talquin or Quincy and given the
7 opportunity to discuss his views on whether the
8 agreement is appropriate, and where the line should
9 be.

10 When utilities get together to discuss
11 territorial boundaries, I am not saying it never
12 happens that customers might not be notified,
13 especially if they are large developments, I could
14 see there being some discussion in those early
15 stages with such customers. But there is certainly
16 nothing jurisdictional to us that requires
17 utilities who are discussing territorial boundaries
18 to reach out to customers at that stage. Whether
19 they have internal policies or guidelines, I
20 couldn't speak to.

21 COMMISSIONER PASSIDOMO SMITH: Okay. Okay.
22 Yeah, see, that's -- I feel like kind of our hands
23 are tied in that way, because, I mean, you know, I
24 know that the motion was taken back, so we might
25 still be starting over, but just the sentiments

1 that Commissioner Fay had about, you know, as far
2 as the agree -- the work that went into the
3 agreement.

4 But I also -- you know, hearing -- I
5 appreciate Commissioner Clark's respect of having
6 -- understanding what it means to be a part of a
7 co-op and you are truly a member, and we always --
8 it's really important for us for customers from the
9 IOUs, that they have recourses in the sense that
10 they can work -- they always get to -- they can
11 file complaints with us. And that's really
12 important in this sense that's -- you know, it's
13 got to be really frustrating for a noncitizen of
14 Quincy to not really have that recourse that they
15 previously would have had be by being able to be
16 part of electing the board members.

17 So I guess I am frustrated by this process,
18 but following the rule, I don't want to tear this
19 agreement apart. So I am more inclined to accept
20 staff recommendation here, but also hoping that
21 this maybe is some sort of, I don't know, PSA for
22 other territorial agreements that might come up to
23 try to involve those affected parcels. There
24 really wasn't that many people that are affected
25 here that are on the line. And if, you know, if

1 that could be -- you know, if they could be more
2 engaged, I think we wouldn't have had to spend, you
3 know, the past 30 minutes or so talking about this.
4 That's just -- those are my thoughts.

5 CHAIRMAN LA ROSA: Great. Thank you.

6 And I will note that this was actually
7 starting with a development that was the challenge,
8 and obviously, I think the majority of the today's
9 discussion, and we are okay with that, how that's
10 been settled, but I think it's certainly, Mr. Cox's
11 situation, and what he has -- what he is sharing
12 with us today.

13 I mean, the truth of the matter is I think
14 that there are thousands maybe, maybe hundreds of
15 thousands of customers that are in a -- would be --
16 are in a similar situation of Mr. Cox would
17 ultimately find himself in where he doesn't have a
18 vote ultimately to say who is his representative of
19 his power company, right, in the sense that he
20 doesn't live in the city limits, he lives outside
21 the city limits, but yet a city municipality
22 operates his electric company. And if he is in a
23 co-op, he obviously has the opportunity to vote for
24 a board member. In this case, he is being
25 switched, so it probably stings a little bit more.

1 I am going to go back to the company, to
2 Talquin, and I want to make sure that my
3 question -- I want to make sure that what I was
4 asking is accurate.

5 If you go down and move -- Mr. Cox's
6 properties are literally on the line, on the
7 border, and if the line was moved to where Mr. Cox
8 was stayed in Talquin's service territory, would
9 there be a duplication of services that would rise?
10 As in, are you running extra lines? Is there
11 additional lines in the ground? Is there -- is
12 something a duplication that is there because of
13 Mr. Cox being serviced -- to continue to be
14 serviced by Talquin?

15 MR. MEANS: No.

16 CHAIRMAN LA ROSA: There is not? Okay.

17 MR. MEANS: No.

18 CHAIRMAN LA ROSA: So, then, Commissioner
19 Clark asked a question regarding the city's
20 process. So the city has approved this agreement,
21 I am assuming with no modifications. That is in
22 they said, hey, Mr. City Manager, go take this and
23 defend this at the PSC, or negotiate this --
24 present to the PSC, not necessarily defending
25 this -- presenting to PSC the agreement, but there

1 is zero modifications you have been given by your
2 City Commission or council?

3 MR. ROBERTS: That's correct, Commissioner.

4 CHAIRMAN LA ROSA: Okay. From what our staff
5 is telling us, we -- Ms. Crawford has clarified,
6 this is an acceptance or denial of this agreement.
7 I have to, frankly, state that I don't feel
8 comfortable with this. I don't like how this sits,
9 and I am just leaving feeling that there maybe
10 could have been something else done. I do not want
11 to open Pandora's box. That's a great point,
12 Commissioner Fay. I don't want to open Pandora's
13 box.

14 There is maps and maps in here. There is, you
15 know, a few hundred people maybe within the
16 territory line that can all -- would all complain
17 maybe they don't want to be on one side or the
18 other, but I feel what Mr. Cox is presenting, I
19 don't feel -- I don't understand why his voice
20 wasn't heard and there wasn't a reaction to it. I
21 just don't feel like there is evidence behind it.

22 I am going to ask this. This -- today is --
23 it's November -- November 4th, I believe. If we
24 have a December meeting, if this was deferred to
25 the December meeting, I am going to ask the parties

1 would Talquin or the City of Quincy, would you
2 have -- would that give you any additional time to
3 talk to your board, your City Commission to bring
4 any different resolution to the table in a future
5 meeting?

6 MR. ROBERTS: To the Commission, I could bring
7 that up to the Commissioners.

8 CHAIRMAN LA ROSA: Okay. Commissioner Fay.

9 COMMISSIONER FAY: Mr. Chairman --

10 CHAIRMAN LA ROSA: I'm sorry, let me just hear
11 from Talquin.

12 COMMISSIONER PASSIDOMO SMITH: Yeah.

13 MR. MEANS: We were checking when the next
14 Talquin board meeting, and it's November 19th.

15 CHAIRMAN LA ROSA: Great. Perfect.

16 Okay. That doesn't mean I am right, right?
17 So I am -- that's no not the way this works. You
18 get overruled. That's what I feel. That's what I
19 am thinking. I will open the floor for discussions
20 and movement to the next spot.

21 Commissioner Fay.

22 COMMISSIONER FAY: Thank you, Mr. Chairman.

23 Seeing that timeline, it does -- I presume
24 that that timeline was not feasible initially, that
25 they wouldn't be able to do it with that timeframe.

1 I am not saying that makes that easy for the
2 parties to navigate.

3 And I do I think, for me, there is a
4 distinction between what is put in the statutes for
5 this territorial agreement process and the rules,
6 for that matter, that the notice requirements, the
7 things that are set out under this process, I don't
8 dare compare it to redistricting because of the
9 complexities of what happens on that end. But when
10 you move a small component of a boundary one way or
11 another, it tends to have impacts beyond what is
12 the case here.

13 And I think your questions, Mr. Chairman, have
14 gotten that maybe, under this scenario, it doesn't.
15 Like, maybe this scenario is limited to there not
16 being duplicate services, or not being impact
17 beyond what the individual in front of us is
18 saying. And I think -- I appreciate that you are
19 saying you want to hear that, take that in and make
20 sure that's heard in this process.

21 I think there is a bigger issue, to me, at the
22 component of somebody being served outside of the
23 city limits, where there is no mechanism in place
24 for them to have an objection to that maybe beyond
25 the notice requirements that are set out. And I

1 think what was stated here an individual can go to
2 that meeting and express their issue with that.
3 But it seems it's really limited to that. So I
4 don't have a solution for that today, but, to me,
5 that's the bigger issue and, in part, what drives
6 what we are hearing Mr. Cox say.

7 On the territorial side I think, you know, you
8 look at the legislative history of some of this,
9 the State is just trying to make sure there aren't
10 duplicate services, that the structure that we have
11 in place that mandates service provided to certain
12 areas is appropriately provided, reliability is
13 provided, and this example might just be one where
14 it's so limited to making that change that
15 everybody is able to do it and resolve Mr. Cox's
16 issues.

17 If it's not, I am still is going to support it
18 as proposed in this recommendation, but I can
19 respect that you want to give the parties and Mr.
20 Cox time to maybe resolve that, and maybe this just
21 shows I have been on the Commission too long, I am
22 getting impatient, and I want to vote on this item
23 and work it through, Mr. Chairman, but I appreciate
24 the wisdom of maybe being able to find a resolution
25 to something like this that listens to Mr. Cox's

1 feedback, and legally still satisfies what's
2 required. I am happy to support your deferral.

3 CHAIRMAN LA ROSA: Great. Thank you.

4 Commissioner Graham.

5 COMMISSIONER GRAHAM: Just think, after all
6 these years of trying to give you that sense of
7 urgency, now you finally get it.

8 I am not necessarily in favor of the nuclear
9 option, but if my choices were yes or no, it was
10 definitely going to be no. If they can come to
11 some sort of resolution, because my issue is, as I
12 said earlier, it just seems like he just wasn't
13 being heard. And if this is the forum for him to
14 be heard, we are listening. We heard him. And
15 hopefully they can tweak it somehow, or fix it, or
16 whatever the solution is, but I guess we will find
17 out after the deferral.

18 Thank you.

19 CHAIRMAN LA ROSA: Commissioner Passidomo
20 Smith.

21 COMMISSIONER PASSIDOMO SMITH: Well, I am
22 sorry. All I will just say is I am really glad
23 that you brought this as an idea, because I was so
24 torn with what I said before, and I think giving
25 the parties an extra month, especially hearing the

1 feedback that you have gotten from us, that that
2 might incentivize a renegotiation in some way,
3 even, you know, because it doesn't seem like it
4 should be that difficult to redraw these lines. So
5 thank you for the -- putting forward the third
6 option that I didn't even think was an option, so
7 thank you, Mr. Chair. I fully support the
8 deferral.

9 CHAIRMAN LA ROSA: Great. Thank you. That
10 means I must -- I probably should say defer this
11 then.

12 So here's -- you know, and I know that not
13 everything can be solved from deferring this. I
14 think that there is a larger issue. I alluded to
15 it, I know Commissioner Fay just mentioned this,
16 with folks outside of the city limits, that's
17 probably a different type of fix in a different
18 place, but understand how it plays here.

19 So my question -- or I my request would be if
20 the companies could go back, and we will defer this
21 to a future meeting, which I hope is December.

22 Commission staff, is there anything that I
23 need to do to ask for this to come back in
24 December? It sounds like the parties can meet
25 those timelines.

1 MS. CRAWFORD: No, sir. I would suggest,
2 rather than fixing a particular Agenda, I would
3 just urge the parties to work as quickly as
4 possible and bring it to the soonest Agenda
5 possible.

6 Sometimes, the wheels of government run a
7 little sticky, and so they may need additional
8 time, not only to bring the matter to their boards,
9 but also to get whatever necessary approvals, if
10 any, would be needed.

11 CHAIRMAN LA ROSA: Yes. Well said, and I will
12 certainly -- I certainly urge that we can make this
13 happen as soon as possible, hopefully at our next
14 meeting.

15 And, Commissioner Clark, we are deferring this
16 item, right. That's what I figured, right.

17 Excellent. So let's go ahead and let's call
18 this item deferred.

19 Thank you guys for coming before us today.

20 MR. COX: Thank you.

21 CHAIRMAN LA ROSA: Thank you.

22 Okay. So there is no further business before
23 us in the Agenda, but I will not forget that we
24 have an Internal Affairs meeting after this. The
25 Internal Affairs meeting is in the Internal Affairs

1 room. I won't mess that one up, but then we are
2 back here for the clause hearings after that. I
3 will direct that -- or I will discuss that in
4 Internal Affairs, depending on how long we go.

5 So let's go ahead and say in 15 minutes,
6 that's five minutes -- let's say at 10 minutes till
7 11 o'clock we will be in Internal Affairs, and we
8 will start then.

9 Great. Thank you. This meeting is adjourned.

10 (Agenda item concluded.)
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

1 CERTIFICATE OF REPORTER

2 STATE OF FLORIDA)
3 COUNTY OF LEON)
45 I, DEBRA KRICK, Court Reporter, do hereby
6 certify that the foregoing proceeding was heard at the
7 time and place herein stated.8 IT IS FURTHER CERTIFIED that I
9 stenographically reported the said proceedings; that the
10 same has been transcribed under my direct supervision;
11 and that this transcript constitutes a true
12 transcription of my notes of said proceedings.13 I FURTHER CERTIFY that I am not a relative,
14 employee, attorney or counsel of any of the parties, nor
15 am I a relative or employee of any of the parties'
16 attorney or counsel connected with the action, nor am I
17 financially interested in the action.18 DATED this 18th day of November, 2025.
19

20

21



22

DEBRA R. KRICK

23

NOTARY PUBLIC

24

COMMISSION #HH575054

25

EXPIRES AUGUST 13, 2028