#### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Fuel and purchased power cost recovery clause with generating performance incentive factor.

DOCKET NO. 20250001-EI ORDER NO. PSC-2025-0436-FOF-EI ISSUED: November 24, 2025

The following Commissioners participated in the disposition of this matter:

MIKE LA ROSA, Chairman ART GRAHAM GARY F. CLARK ANDREW GILES FAY GABRIELLA PASSIDOMO SMITH

FINAL ORDER APPROVING EXPENDITURES AND TRUE-UP AMOUNTS FOR FUEL ADJUSTMENT FACTORS; GPIF TARGETS, RANGES, AND REWARDS; AND PROJECTED EXPENDITURES AND TRUE-UP AMOUNTS FOR CAPACITY COST RECOVERY FACTORS

#### **APPEARANCES:**

MARIA JOSE MONCADA and DAVID M. LEE, ESQUIRES, 700 Universe Blvd., Juno Beach, Florida 33408-0420 On behalf of Florida Power & Light Company (FPL).

MATTHEW BERNIER and STEPHANIE CUELLO, ESQUIRES, 106 East College Avenue, Tallahassee, Florida 32301-7740; and DIANNE M. TRIPLETT, ESQUIRE, 299 First Avenue North, St. Petersburg, Florida 33701 On behalf of Duke Energy Florida, LLC (DEF).

BETH KEATING, ESQUIRE, Gunster Law Firm, 215 South Monroe Street, Suite 601, Tallahassee, Florida 32301
On behalf of Florida Public Utilities Company (FPUC).

J. JEFFRY WAHLEN, MALCOLM N. MEANS and VIRGINIA PONDER, ESQUIRES, Ausley Law Firm, Post Office Box 391, Tallahassee, Florida 32302 On behalf of Tampa Electric Company (TECO).

WALT TRIERWEILER and CHARLES REHWINKEL, ESQUIRES, c/o The Florida Legislature, 111 W. Madison Street, Room 812, Tallahassee, Florida 32399

On behalf of Office of Public Counsel (OPC).

JON C. MOYLE, JR. and KAREN A. PUTNAL, ESQUIRES, Moyle Law Firm, 118 North Gadsden Street, Tallahassee, Florida 32301

On behalf of Florida Industrial Power Users Group (FIPUG).

WILLIAM C. GARNER, ESQUIRE, Law Office of William C. Garner, PLLC, 3425 Bannerman Road, Unit 105, No. 414, Tallahassee, Florida 32312 On behalf of Southern Alliance for Clean Energy (SACE).

RYAN SANDY AND ZACH BLOOM, ESQUIRES, Florida Public Service Commission, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850 On behalf of the Florida Public Service Commission (Staff).

MARY ANNE HELTON, ESQUIRE, Deputy General Counsel, Florida Public Service Commission, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850 Advisor to the Florida Public Service Commission.

ADRIA HARPER, ESQUIRE, General Counsel, Florida Public Service Commission, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850 Florida Public Service Commission General Counsel.

#### BY THE COMMISSION:

#### BACKGROUND

As part of the continuing fuel and purchased power adjustment and generating performance incentive clause proceedings, an administrative hearing was held on November 4, 2025. White Springs Agricultural Chemicals, Inc. d/b/a PCS Phosphate – White Springs and Nucor Steel Florida, Inc., parties to this docket, were excused from this hearing. At the hearing, Exhibit Nos. 1-76 and the prefiled testimony of all witnesses as listed on Pages 4 and 5 of the Prehearing Order, PSC-2025-0410-PHO-EI, issued October 30, 2025, were admitted into evidence. The parties waived opening statements and the filing of post-hearing briefs. We have jurisdiction over this subject matter pursuant to the provisions of Chapter 366, Florida Statutes (F.S.), including Sections 366.04, 366.05, and 366.06, F.S.

## **DECISION**

The parties reached proposed Type 2<sup>1</sup> stipulations for all issues in this proceeding. OPC's position on each Type 2 stipulation stated below is as follows:

OPC takes no position on these issues nor does it have the burden of proof related to them. As such, the OPC represents that it will not contest or oppose the

<sup>&</sup>lt;sup>1</sup> A Type 2 stipulation occurs on an issue when the utility and staff, or the utility and at least one party adversarial to the utility, agree on the resolution of the issue and the remaining parties (including staff if they do not join in the agreement) do not object to the Commission relying on the agreed language to resolve that issue in a final order.

Commission taking action approving a proposed stipulation between the Company and another party or staff as a final resolution of these issues. No person is authorized to state that the OPC is a participant in, or party to, a stipulation on these issues, either in this docket, in an order of the Commission or in a representation to a Court.

An additional Type 2 stipulation was proposed between FPL and OPC as it pertains to the impact of FPL's rate case in Docket No. 20250011-EI on this proceeding:

#### **STIPULATION:**

Subject to: (i) approval of FPL's positions reflected in the prehearing order in this Docket in the event the Commission approves the settlement filed on August 20, 2025 in Docket 20250011-EI ("FPL Rate Case Settlement"); and (ii) approval of figures that reflect FPL's response to Staff's Eighth Set of Interrogatories, No. 34 effective January 1, 2026 in the event the Commission does not approve the FPL Rate Case Settlement, provided that FPL will file updated clause recovery factors in this docket for administrative approval by staff as soon as practicable in 2026 after the Commission's vote in Docket No. 20250011-EI. Nothing in this facilitation shall be used to suggest that the OPC supports approval of the FPL Rate Case Settlement, creates a waiver of its objections to the FPL Rate Case Settlement, or impairs the appellate rights of any party with respect to orders issued in Docket 20250011-EI and any impact such orders have on this Docket. FPL agrees that the willingness of the OPC to facilitate a Type 2 Stipulation on these matters shall obviate the need for the OPC or any other substantially affected party to appeal the final order in this Docket in order for the OPC to preserve its right to require the direct impact, if any, of any final decision by a court of competent jurisdiction related to the FPL Rate Case Settlement to be flowed through to this Docket.

Upon review of the entire record, we accept and approve the following Type 2 stipulations on the issues as reasonable and supported by sufficient evidence. In addition, we approve the stipulation reflected above regarding the impact of FPL's rate case in Docket No. 20250011-EI on this proceeding.

# I. <u>COMPANY-SPECIFIC FUEL ISSUES</u>

**Duke Energy Florida, LLC** 

**ISSUE 1A:** Should the Commission approve DEF's 2026 Risk Management Plan?

Stipulation: Yes.

**ISSUE 1B**: What is the appropriate subscription bill credit associated with DEF's Clean

Energy Connection Program, approved by Order No. PSC-2021-0059-S-EI,

to be included for recovery in 2026?

**Stipulation:** \$66,834,509.

**ISSUE 1C:** What is the appropriate Clean Energy Impact (CEI) credit, approved by

Order No. PSC-2023-0191-TRF-EI, to be included in the fuel clause in 2026?

**Stipulation:** \$19,283.

ISSUE 1D: What is the appropriate amount of the storm cost recovery true-up to be

credited to the fuel clause in the period January 2025 through December

2025 per Order No. PSC-2025-0204-FOF-EI?

**Stipulation:** Over-recovery of \$6,921,081.

Florida Power & Light Company

ISSUE 2A: What was the total gain under FPL's Incentive Mechanism approved by

Order No. PSC-2021-0446A-S-EI that FPL may recover for the period January 2024 through December 2024, and how should that gain to be

shared between FPL and its customers?

Stipulation: Total gain was \$125,038,686. Customer distribution - \$78,019,343, FPL

distribution - \$47,019,343.

**ISSUE 2B:** What is the appropriate amount of Incremental Optimization Costs under

FPL's Incentive Mechanism approved by Order No. PSC-2021-0446A-S-EI that FPL should be allowed to recover through the fuel clause for Personnel, Software, and Hardware costs for the period January 2024 through

December 2024?

**Stipulation:** \$864,547.

**ISSUE 2C:** What is the appropriate amount of Variable Power Plant O&M Attributable

to Off-System Sales under FPL's Incentive Mechanism approved by Order No. PSC-2021-0446A-S-EI that FPL should be allowed to recover through

the fuel clause for the period January 2024 through December 2024?

**Stipulation:** \$1,253,117.

**ISSUE 2D:** What is the appropriate amount of Variable Power Plant O&M Avoided due

to Economy Purchases under FPL's Incentive Mechanism approved by Order No. PSC-2021-0446A-S-EI that FPL should be allowed to recover through the fuel clause for the period January 2024 through December 2024?

**Stipulation:** (\$56,356).

ISSUE 2E: What is the appropriate subscription credit associated with FPL's

SolarTogether Program approved by Order No. PSC-2020-0084-S-EI, to be

included for recovery in 2026?

**Stipulation:** \$260,786,194.

ISSUE 2F: Should the Commission approve FPL's 2026 Risk Management Plan?

Stipulation: Yes. FPL's 2026 Risk Management Plan, as filed on September 2, 2025, complies

with the Hedging Guidelines established by this Commission and should be approved. If the Commission does not approve the settlement filed on August 20, 2025 in Docket 20250011-EI, FPL shall maintain the right to petition the

Commission for approval of a different Risk Management Plan.

#### Florida Public Utilities Company

No company-specific fuel issues for FPUC were identified for this proceeding.

## **Tampa Electric Company**

**ISSUE 4A:** What was the total gain under TECO's Optimization Mechanism approved

by Order No. PSC-2021-0423-S-EI that TECO may recover for the period January 2024 through December 2024, and how should that gain to be

shared between TECO and its customers?

Stipulation: Total gain was \$11,441,752. Customer distribution - \$7,620,876, TECO

distribution - \$3,820,876.

**ISSUE 4B:** Should the Commission approve TECO's 2026 Risk Management Plan?

Stipulation: Yes.

# **GENERIC FUEL ADJUSTMENT ISSUES**

**ISSUE 5**: What are the appropriate final fuel adjustment true-up amounts for the

period January 2024 through December 2024?

**Stipulations:** DEF: Over-recovery of \$75,686,464.

FPL: Over-recovery of \$122,946,897.

FPUC: Over-recovery of \$3,131,443.

TECO: Over-recovery of \$32,216,179.

ISSUE 6: What are the appropriate fuel adjustment actual/estimated true-up amounts

for the period January 2025 through December 2025?

**Stipulations:** DEF: Under-recovery of \$76,919,829.

FPL: Under-recovery of \$260,204,595.

FPUC: Over-recovery of \$80,530.

TECO: Under-recovery of \$17,562,265.

**ISSUE 7:** What are the appropriate total fuel adjustment true-up amounts to be

collected/refunded from January 2026 through December 2026?

**Stipulations:** DEF: Under-recovery of \$1,233,365.

FPL: Under-recovery of \$137,257,698.

FPUC: Over-recovery of \$3,211,973.

TECO: Over-recovery of \$14,653,914.

ISSUE 8: What are the appropriate projected total fuel and purchased power cost

recovery amounts for the period January 2026 through December 2026?

**Stipulations:** DEF: \$1,744,798,871.

FPL: If the settlement in Docket No. 20250011-EI is approved: \$3,656,663,150.

If the settlement in Docket No. 20250011-EI is not approved: \$3,588,615,204.

FPUC: \$64,162,497.

TECO: \$733,257,192.

# <u>COMPANY-SPECIFIC GENERATING PERFORMANCE INCENTIVE FACTOR</u> <u>ISSUES</u>

# **Duke Energy Florida, LLC**

No company-specific GPIF issues for DEF were identified for this proceeding.

# Florida Power & Light Company

No company-specific GPIF issues for FPL were identified for this proceeding.

# **Tampa Electric Company**

No company-specific GPIF issues for TECO were identified for this proceeding.

# **GENERIC GPIF ISSUES**

ISSUE 12: What is the appropriate GPIF reward or penalty for performance achieved

during the period January 2024 through December 2024 for each investor-

owned electric utility subject to the GPIF?

**Stipulations:** DEF: A reward of \$1,146,970.

FPL: A penalty of \$3,499,890.

TECO: A reward of \$6,364,097.

**ISSUE 13:** What should the GPIF targets/ranges be for the period January 2026

through December 2026 for each investor-owned electric utility subject to the

**GPIF?** 

**Stipulations:** DEF:

Table 13-1 GPIF Targets/Ranges for the period January-December, 2026

			EAF	e period da	ANOHR			
	Plant/Unit	Target	Max	imum	Target Maximum		mum	
	T family Offit	EAF (%)	EAF (%)	Savings (\$000's)	ANOHR Btu/kWh	ANOHR Btu/kWh	Savings (\$000's)	
	Bartow 4	91.29	93.67	993	7,609	7,855	7,595	
	Citrus County 1	89.41	90.79	716	6,848	6,952	2,991	
DEF	Citrus County 2	80.55	80.94	191	6,805	6,892	2,329	
DET	Crystal River 4	72.28	82.66	5,453	10,238	10,580	3,796	
	Crystal River 5	65.01	74.94	7,427	10,427	10,774	3,143	
	Hines 2	94.84	97.26	239	7,637	7,952	4,824	
	Hines 3	83.41	85.91	701	7,156	7,256	1,453	
	Hines 4	79.99	82.05	573	7,140	7,279	2,057	
	Osprey 1	86.85	88.01	<u>376</u>	7,221	7,487	<u>3,021</u>	
	Totals			<u>\$16,668</u>			<u>\$31,209</u>	

Source: GPIF Target and Range Summary (Exhibit ARB-1P, Page 4 of 94).

FPL:

Table 13-2 GPIF Targets/Ranges for the period January-December, 2026

	Grif Targets/Kanges for the period January-December, 2020							
			EAF		ANOHR			
		Target	Max	imum	Target Maximum		imum	
	Plant/Unit	EAF (%)	EAF (%)	Savings (\$000's)	ANOHR Btu/kWh	ANOHR Btu/kWh	Savings (\$000's)	
	Canaveral 3	80.6	83.1	787	6,813	6,904	1,648	
	Dania Beach 7	72.9	76.4	2,748	6,474	6,611	2,584	
	Ft. Myers 2	93.4	95.9	175	7,394	7,641	3,742	
	Manatee 3	88.4	91.9	1,516	6,607	7,041	9,987	
	Martin 8	88.5	92.0	920	6,555	6,825	18,554	
FPL	Okeechobee 1	72.4	75.9	696	6,392	6,469	11,425	
	Port Everglades 5	92.5	95.0	2,802	6,775	6,951	1,959	
	Riviera 5	71.6	74.1	244	6,670	6,751	3,982	
	Sanford 5	91.7	94.7	165	7,275	7,388	1,791	
	St. Lucie 1	93.6	96.6	6,377	10,385	10,482	447	
	St. Lucie 2	82.1	85.1	5,087	10,312	10,414	306	
	Turkey Point 3	73.1	76.1	4,166	10,584	10,707	465	
	Turkey Point 4	93.6	96.6	5,451	10,438	10,559	490	
	Turkey Point 5	94.6	97.1	1,351	7,140	7,260	1,558	

Table 13-2 GPIF Targets/Ranges for the period January-December, 2026

	9111 141,		EAF		ANOHR			
	L Plant/Unit	Target Maximum		imum	Target	Maximum		
FPL		EAF (%)	EAF (%)	Savings (\$000's)	ANOHR Btu/kWh	ANOHR Btu/kWh	Savings (\$000's)	
	West County 1	77.1	80.1	690	7,103	7,225	2,490	
	West County 2	87.4	89.9	789	7,012	7,116	3,060	
	West County 3	85.8	88.3	<u>784</u>	7,140	7,241	<u>2,640</u>	
	Totals*			<u>\$34,748</u>			<u>\$67,128</u>	

Source: GPIF Target and Range Summary, including Errata (Exhibit CRR-2, Pages 8-9 of 46).

TECO:

Table 13-3
GPIF Targets/Ranges for the period January-December, 2026

		Target	Max	ximum	Target	Max	imum
	Plant/Unit	EAF (%)	EAF (%)	Savings (\$000's)	ANOHR Btu/kWh	ANOHR Btu/kWh	Savings (\$000's)
TECO	Big Bend CC 1	89.0	90.0	1,488	6,403	6,652	6,873
IECO	Polk 2	86.7	88.0	2,493	7,131	7,265	2,756
	Bayside 1	69.6	71.3	4,163	7,242	7,542	2,887
	Bayside 2	90.1	91.6	<u>2,096</u>	7,572	7,857	<u>1,702</u>
	Totals			<u>\$10,240</u>			<u>\$14,218</u>

Source: GPIF Target and Range Summary (Exhibit ALP-2, Document No. 1, Page 4 of 30).

#### **FUEL FACTOR CALCULATION ISSUES**

ISSUE 14: What are the appropriate projected net fuel and purchased power cost recovery and Generating Performance Incentive amounts to be included in the recovery factor for the period January 2026 through December 2026?

**Stipulations:** DEF: \$1,814,032,999.

FPL: If the settlement in Docket No. 20250011-EI is approved: \$4,096,060,586.

If the settlement in Docket No. 20250011-EI is not approved: \$4,028,012,640.

FPUC: \$60,950,524.

TECO: \$729,400,867.

ISSUE 15: What is the appropriate revenue tax factor to be applied in calculating each investor-owned electric utility's levelized fuel factor for the projection period January 2026 through December 2026?

Stipulations: DEF: N/A.

FPL: N/A.

FPUC: 1.000848.

TECO: 1.000848.

**ISSUE 16:** What are the appropriate levelized fuel cost recovery factors for the period January 2026 through December 2026?

Stipulations: DEF: 4.414 cents per kWh.

FPL: If the settlement in Docket No. 20250011-EI is approved: 3.189 cents per

kWh.

If the settlement in Docket No. 20250011-EI is not approved: 3.136 cents per

kWh.

FPUC: 7.580 cents per kWh.

TECO: 3.510 cents per kWh.

ISSUE 17: What are the appropriate fuel recovery line loss multipliers to be used in calculating the fuel cost recovery factors charged to each rate class/delivery voltage level class?

**Stipulations:** DEF:

Table 17-1
DEF Fuel Recovery Line Loss Multipliers
for the period January-December, 2026

Delivery Voltage Level	Line Loss Multiplier		
Transmission	0.9800		
Distribution Primary	0.9900		
Distribution Secondary	1.0000		
Lighting Service	1.0000		

Source: Exhibit GPD-3, Part 2, Page 1 of 1.

FPL: The appropriate fuel recovery line loss multipliers to be used in calculating the fuel cost recovery factors charged to each rate class/delivery voltage level class are shown in Issue No. 18.

FPUC: The appropriate fuel recovery line loss multiplier to be used in calculating the fuel cost recovery factors charged to each rate class/delivery voltage level class is 1.00000

TECO:

Table 17-2
TECO Fuel Recovery Line Loss Multipliers
for the period January-December, 2026

Delivery Voltage Level	Line Loss Multiplier
Transmission	0.98
Distribution Primary	0.99
Distribution Secondary	1.00
Lighting Service	1.00

Source: Exhibit ZDJ-3, Document No. 2, Pages 5 of 30.

<u>ISSUE 18</u>: What are the appropriate fuel cost recovery factors for each rate class/delivery voltage level class adjusted for line losses?

**Stipulations:** DEF:

Table 18-1
DEF Fuel Cost Recovery Factors for the period January-December, 2026

	Fuel Cost Recovery Factors			Time of Use			
Dolivom		(cents/kWh	.)	(cents/kWh)			
Delivery	First	Second	Lavalizad	On-Peak	Off-Peak	Discount	
Voltage Level	Tier			Multiplier	Multiplier	Multiplier	
				1.139	0.992	0.917	
Transmission			4.334	4.936	4.299	3.974	
Distribution							
Primary			4.378	4.987	4.343	4.015	
Distribution							
Secondary	4.127	5.197	4.422	5.037	4.387	4.055	
Lighting Service			4.325				

Source: Schedule E1-E (Exhibit GPD-3, Part 2, Page 1 of 1).

FPL:

Table 18-2
FPL Fuel Cost Recovery Factors, If the settlement in Docket No. 20250011-EI is approved, for the period January-December, 2026

Fuel Recovery Factors – By Rate Group (Adjusted for Line Losses)				
			Fuel	Fuel
C	D -4- C-1 4-1-	Avg. Factor	Recovery	Recovery
Group	Rate Schedule	(cents/kWh)	Loss	Factor
			Multiplier	(cents/kWh)
	RS-1, first 1,000 kWh	3.189	1.00393	2.893
A	RS-1, all additional kWh	3.189	1.00393	3.893
	GS-1, SL-2, SL-2M, GSCU-1	3.189	1.00393	3.202
A-1	SL-1, SL-1M, OL-1, PL-1 (1), LT-1, OS I/II	3.143	1.00393	3.156
В	GSD-1, GSD-1EV	3.189	1.00384	3.201
С	GSLD-1, GSLD-1EV, CS-1	3.189	1.00272	3.198
D	GSLD-2, CS-2, OS-2, MET, GSLD-2EV	3.189	0.99238	3.165
Е	GSLD-3, CS-3, LLCS1, LLCS2	3.189	0.96412	3.075
	GST-1 On-Peak	3.414	1.00393	3.428
	GST-1 Off Peak	3.092	1.00393	3.104
	RTR-1 On-Peak			0.226
A	RTR-1 Off-Peak			(0.098)
	RS2-EV On-Peak	3.414	1.00393	3.428
	RS2-EV On-Peak	3.092	1.00393	3.104
	GSDT-1, CILC-1(G), SST-1D(1), HLFT-1			
В	On-Peak	3.414	1.00384	3.428
В	GSDT-1, CILC-1(G), SST-1D(1), HLFT-1			
	Off-Peak	3.092	1.00384	3.103
	GSLDT-1, CST-1, SST-1D(2), HLFT-2 On-			
C	Peak	3.414	1.00272	3.424
	GSLDT-1, CST-1, SST-1D(2), HLFT-2 Off-			
	Peak	3.092	1.00272	3.100
	GSLDT-2, CST-2, SST-1D(3), HLFT-3 On-			
D	Peak	3.414	0.99273	3.390
	GSLDT-2, CST-2, SST-1D(3), HLFT-3 Off-			
	Peak	3.092	0.99273	3.069
	GSLDT-3, CST-3, CILC-1(T), SST-1(T),			
E	ISST-1(T) On-Peak	3.414	0.96412	3.292
	GSLDT-3, CST-3, CILC-1(T), SST-1(T)			
	ISST-1(T) Off-Peak	3.092	0.96412	2.981
F	CILC-1(D), ISST-1(D) On-Peak	3.414	0.99141	3.385
	CILC-1(D), ISST-1(D) Off-Peak	3.092	0.99141	3.065

Source: Schedule E1-E, (Exhibit AM-5, 2026 FCR Projections, Pages 7 of 176).

Table 18-3
FPL Fuel Cost Recovery Factors, If the settlement in Docket No. 20250011-EI is approved, for the period January-December, 2026

Seasonal Demand Time of Use Rider (SDTR) Fuel Recovery Factors							
		Axionaga	Fuel	Fuel			
Group	Rate Schedule	Average Factor	Recovery	Recovery			
Group	Rate Schedule	(cents/kWh)	Loss	Factor			
		(cents/kwii)	Multiplier	(cents/kWh)			
В	GSD(T)-1 On-Peak	3.479	1.00384	3.492			
D	GSD(T)-1 Off-Peak	3.151	1.00384	3.163			
	GSLD(T)-1 On-Peak	3.479	1.00272	3.489			
С	GSLD(T)-1 Off-Peak	3.151	1.00272	3.159			
D	GSLD(T)-2 On-Peak	3.479	0.99273	3.454			
D	GSLD(T)-2 Off-Peak	3.151	0.99273	3.128			

Source: Schedule E1-E, (Exhibit AM-5, 2026 FCR Projections, Pages 8 of 176).

If the settlement in Docket No. 20250011-EI is not approved:

Table 18-4
FPL Fuel Cost Recovery Factors, If the settlement in Docket No. 20250011-EI is not approved, for the period January-December, 2026

	Fuel Recovery Factors – By Rate Group (Adjusted for Line Losses)					
			Fuel	Fuel		
Cuona	Data Cahadula	Avg. Factor	Recovery	Recovery		
Group	Rate Schedule	(cents/kWh)	Loss	Factor		
			Multiplier	(cents/kWh)		
	RS-1, first 1,000 kWh	3.136	1.00393	2.840		
A	RS-1, all additional kWh	3.136	1.00393	3.840		
	GS-1, SL-2, SL-2M, GSCU-1	3.136	1.00393	3.148		
A-1	SL-1, SL-1M, OL-1, PL-1 (1), LT-1, OS I/II	3.091	1.00393	3.103		
В	GSD-1, GSD-1EV	3.136	1.00384	3.148		
C	GSLD-1, GSLD-1EV, CS-1	3.136	1.00272	3.145		
D	GSLD-2, CS-2, OS-2, MET, GSLD-2EV	3.136	0.99238	3.112		
Е	GSLD-3, CS-3, LLCS1, LLCS2	3.136	0.96412	3.023		
	GST-1 On-Peak	3.358	1.00393	3.371		
	GST-1 Off Peak	3.040	1.00393	3.052		
	RTR-1 On-Peak			0.223		
A	RTR-1 Off-Peak			(0.096)		
	RS2-EV On-Peak	3.358	1.00393	3.371		
	RS2-EV On-Peak	3.040	1.00393	3.052		
	GSDT-1, CILC-1(G), SST-1D(1), HLFT-1					
В	On-Peak	3.358	1.00384	3.371		
	GSDT-1, CILC-1(G), SST-1D(1), HLFT-1	3.040	1.00384	3.052		

Table 18-4
FPL Fuel Cost Recovery Factors, If the settlement in Docket No. 20250011-EI is not approved, for the period January-December, 2026

approved, for the period sandary-December, 2020						
	Fuel Recovery Factors – By Rate Group (Adjusted for Line Losses)					
			Fuel	Fuel		
Group	Rate Schedule	Avg. Factor	Recovery	Recovery		
Group	Rate Schedule	(cents/kWh)	Loss	Factor		
			Multiplier	(cents/kWh)		
	Off-Peak					
	GSLDT-1, CST-1, SST-1D(2), HLFT-2 On-					
C	Peak	3.358	1.00272	3.367		
	GSLDT-1, CST-1, SST-1D(2), HLFT-2 Off-					
	Peak	3.040	1.00272	3.048		
	GSLDT-2, CST-2, SST-1D(3), HLFT-3 On-					
D	Peak	3.358	0.99273	3.333		
D	GSLDT-2, CST-2, SST-1D(3), HLFT-3 Off-					
	Peak	3.040	0.99273	3.018		
	GSLDT-3, CST-3, CILC-1(T), SST-1(T),					
Г.	ISST-1(T) On-Peak	3.358	0.96412	3.237		
E	GSLDT-3, CST-3, CILC-1(T), SST-1(T)					
	ISST-1(T) Off-Peak	3.040	0.96412	2.931		
I.	CILC-1(D), ISST-1(D) On-Peak	3.358	0.99141	3.329		
F	CILC-1(D), ISST-1(D) Off-Peak	3.040	0.99141	3.014		

Source: Schedule E1-E, (Staff's Eight Set of Interrogatories, Interrogatory No. 34, Attachment 2 of 2, Tab 7 of 20).

Table 18-5
FPL Fuel Cost Recovery Factors, If the settlement in Docket No. 20250011-EI is not approved, for the period January-December, 2026

Seasonal Demand Time of Use Rider (SDTR) Fuel Recovery Factors							
		Average	Fuel	Fuel			
Group	Rate Schedule	Factor	Recovery	Recovery			
Group	Rate Schedule	(cents/kWh)	Loss	Factor			
			Multiplier	(cents/kWh)			
В	GSD(T)-1 On-Peak	3.421	1.00384	3.434			
Ь	GSD(T)-1 Off-Peak	3.098	1.00384	3.110			
С	GSLD(T)-1 On-Peak	3.421	1.00272	3.431			
	GSLD(T)-1 Off-Peak	3.098	1.00272	3.107			
D	GSLD(T)-2 On-Peak	3.421	0.99273	3.396			
D	GSLD(T)-2 Off-Peak	3.098	0.99273	3.076			

Source: Schedule E1-E, (Staff's Eight Set of Interrogatories, Interrogatory No. 34, Attachment 2 of 2, Tab 8 of 20).

FPUC:

Table 18-6 FPUC Fuel Cost Recovery Factors for the period January-December, 2026

Fuel Recovery Factors – Fuel Recovery Factors – By Rate Schedule			
Rate Schedule	Levelized Adjustment (cents/kWh)		
RS	9.178		
GS	9.206		
GSD	8.861		
GSLD	8.711		
LS	7.818		

Source: Schedule E1, Page 3 of 3 (Exhibit JH-2, Page 3 of 8).

Table 18-7
FPUC Fuel Cost Recovery Factors for the period January-December, 2026

Step Rate Allocation For Residential Customers (RS Rate Schedule)		
Rate Schedule and Allocation	Levelized Adjustment (cents/kWh)	
RS Rate Schedule – Sales Allocation	9.178	
RS Rate Schedule with less than or equal to 1,000 kWh/month	8.820	
RS Rate Schedule with greater than 1,000 kWh/month	10.070	

Source: Schedule E1, Page 3 of 3 (Exhibit JH-2, Page 3 of 8).

TECO:

Table 18-8
TECO Fuel Cost Recovery Factors for the period January-December, 2026

	Fuel Cost Recovery Factors (cents per kWh)			
Metering Voltage Level	Levelized Fuel Recovery Factor	First Tier (First 1,000	Second Tier (Over 1,000	
GT (AVD ADD	, , , , , , , , , , , , , , , , , , ,	kWh)	kWh)	
STANDARD				
Distribution Secondary (RS only)		3.210	4.210	
Distribution Secondary	3.516			
Distribution Primary	3.481			
Transmission	3.446		•	
Lighting Service	3.452			
TIME OF USE				
Distribution Secondary- On-Peak	3.822			
Distribution Secondary- Off-Peak	3.376			
Distribution Primary- On-Peak	3.784			
Distribution Primary- Off-Peak	3.342	<del></del>	•	
Transmission- On-Peak	3.746			
Transmission- Off-Peak	3.308			

Source: Exhibit ZDJ-3, Document No. 2, Page 6 of 30.

# II. <u>CAPACITY ISSUES</u>

#### COMPANY-SPECIFIC CAPACITY COST RECOVERY FACTOR ISSUES

**Duke Energy Florida, LLC** 

ISSUE 19A: What is the appropriate amount of costs for the Independent Spent Fuel

Storage Installation (ISFSI) that DEF should be allowed to recover through the capacity cost recovery clause pursuant to DEF's 2017 Settlement for

2026?

**Stipulation:** \$11,181,188.

# Florida Power & Light Company

No company-specific capacity cost recovery factor issues for FPL were identified for this proceeding.

# **Tampa Electric Company**

No company-specific capacity cost recovery factor issues for TECO were identified for this proceeding.

#### GENERIC CAPACITY COST RECOVERY FACTOR ISSUES

**ISSUE 22:** What are the appropriate final capacity cost recovery true-up amounts for the period January 2024 through December 2024?

**Stipulations:** DEF: Over-recovery of \$3,308,008.

FPL: Over-recovery of \$11,087,053.

TECO: Under-recovery of \$8,961,534.

ISSUE 23: What are the appropriate capacity cost recovery actual/estimated true-up

amounts for the period January 2025 through December 2025?

**Stipulations:** DEF: Under-recovery of \$2,086,641.

FPL: Under-recovery of \$3,253,898.

TECO: Under-recovery of \$24,864,312.

ISSUE 24: What are the appropriate total capacity cost recovery true-up amounts to be collected/refunded during the period January 2026 through December 2026?

**Stipulations:** DEF: Over-recovery of \$1,221,368.

FPL: Over-recovery of \$7,833,155.

TECO: Under-recovery of \$33,825,845.

**ISSUE 25:** What are the appropriate projected total capacity cost recovery amounts for the period January 2026 through December 2026?

**Stipulations:** DEF: \$37,294,039.

FPL: If the settlement in Docket No. 20250011-EI is approved: \$68,163,396.

If the settlement in Docket No. 20250011-EI is not approved: \$67,595,983.

TECO: \$10,964,037.

ISSUE 26: What are the appropriate projected net purchased power capacity cost recovery amounts to be included in the recovery factor for the period January 2026 through December 2026?

**Stipulations:** DEF: \$47,253,859.

FPL: If the settlement in Docket No. 20250011-EI is approved: \$60,330,241.

If the settlement in Docket No. 20250011-EI is not approved: \$59,762,828.

TECO: \$44,827,864.

ISSUE 27: What are the appropriate jurisdictional separation factors for capacity revenues and costs to be included in the recovery factor for the period January 2026 through December 2026?

**Stipulations:** DEF: Base: 100.000 percent, Intermediate: 95.212 percent, and Peaking: 97.632 percent.

FPL: Demand: Transmission 88.4813 percent, Non-Stratified/Base/Solar 95.9260 percent, Intermediate 95.3530 percent, Peaking 94.5168 percent, Distribution 100.0000 percent.

Energy: Non-Stratified/Base/Solar 95.7002 percent, Intermediate 94.0004 percent, Peaking 95.6020 percent.

General Plant: Labor 96.9171 percent.

TECO: The appropriate jurisdictional separation factor is 100.00 percent.

<u>ISSUE 28</u>: What are the appropriate capacity cost recovery factors for the period January 2026 through December 2026?

**Stipulations:** DEF:

Table 28-1
DEF Capacity Cost Recovery Factors for the period January–December, 2026

DEF Capacity Cost Recovery Factors for the period	Capacity and ISFSI		
Rate Class	Cost Recovery Factors		
	¢/kWh	\$/kW-month	
Residential (RS-1, RST-1)			
At Secondary Voltage	0.133		
General Service Non-Demand (GS-1, GST-1, GSLM-1,			
GSLM-2)			
At Secondary Voltage	0.120		
At Primary Voltage	0.119		
At Transmission Voltage	0.118		
General Service (GS-2)	0.077		
Lighting (LS-1)	0.038		
General Service Demand (GSD-1, GSDT-1, GSLM-1, GSLM	1-2, SS-1)		
At Secondary Voltage		0.34	
At Primary Voltage	-	0.34	
At Transmission Voltage		0.33	
Curtailable (CS-2, CST-2, CS-3, CST-3, SS-3)			
At Secondary Voltage		0.30	
At Primary Voltage	-	0.30	
At Transmission Voltage		0.29	
Interruptible (IS-2, IST-2, SS-2)			
At Secondary Voltage		0.28	
At Primary Voltage	-	0.28	
At Transmission Voltage		0.27	
Standby Monthly (SS-1, 2, 3)			
At Secondary Voltage		0.033	
At Primary Voltage	-	0.033	

Table 28-1
DEF Capacity Cost Recovery Factors for the period January–December, 2026

Rate Class		Capacity and ISFSI Cost Recovery Factors		
		¢/kWh	\$/kW-month	
	At Transmission Voltage		0.032	
Standby Daily	(SS-1, 2, 3)			
	At Secondary Voltage		0.016	
	At Primary Voltage	-	0.016	
	At Transmission Voltage		0.016	

Source: Schedule E12-E (Exhibit GPD-3, Part 3, Page 1 of 1.

FPL:

Table 28-2
FPL Capacity Cost Recovery Factors, If the settlement in Docket No. 20250011-EI is approved, for the period January–December, 2026

	2026 Capacity Cost Recovery Factors			
Rate Schedule	\$/kW	\$/kWh	Reservation Demand Charge (RDC) \$/kW	Sum of Daily Demand Charge (SDD) \$/kW
RS1/RTR1/RS-2EV	-	0.00052	-	-
GS1/GST1	-	0.00050	-	-
GSD1/GSDT1/HLFT1/GSD1-EV	0.16	-	-	-
OS2	-	0.00023	-	-
GSLD1/GSLDT1/CS1/CST1/HLFT2/GS LD1-EV	0.18	-	-	-
GSLD2/GSLDT2/CS2/CST2/HLFT3/GS LD-2EV	0.17	-	-	-
GSLD3/GSLDT3/CS3/CST3/LLCS- 1/LLCS-2	0.17	-	-	-
SST1T	-	-	0.02	0.01
SST1D1/SST1D2/SST1D3	-	-	0.02	0.01
CILC D/CILC G	0.17	_	-	-
CILC T	0.17	_	-	-
MET	0.15		1	
OL1/SL1/SL1M/PL1/OSI/II/LT1	-	0.00006	-	-
SL2/SL2M/GSCU1	-	0.00030	-	-

Source: Exhibit AM-6, Page 4 of 26.

If the settlement in Docket No. 20250011-EI is not approved:

Table 28-3
FPL Capacity Cost Recovery Factors, If the settlement in Docket No. 20250011-EI is not approved, for the period January–December, 2026

	2026 Capacity Cost Recovery Factors			
Rate Schedule	\$/kW	\$/kWh	Reservation Demand Charge (RDC) \$/kW	Sum of Daily Demand Charge (SDD) \$/kW
RS1/RTR1	-	0.00051	-	-
GS1/GST1	_	0.00047	-	-
GSD1/GSDT1/HLFT1/GSD1-EV	0.16	-	-	-
OS2	-	0.00021	-	-
GSLD1/GSLDT1/CS1/CST1/HLFT2/GS LD1-EV	0.18	-	-	-
GSLD2/GSLDT2/CS2/CST2/HLFT3	0.18	-	-	-
GSLD3/GSLDT3/CS3/CST3	0.17	-	-	-
SST1T	-	_	0.02	0.01
SST1D1/SST1D2/SST1D3	-	-	0.02	0.01
CILC D/CILC G	0.18	_	-	-
CILC T	0.18	-	_	
MET	0.15		-	-
OL1/SL1/SL1M/PL1/OSI/II/LT1	-	0.00004	-	-
SL2/SL2M/GSCU1	-	0.00033	-	

Source: Staff's eight set of interrogatories, Interrogatory No. 34, attachment 1 of 2, tab 4 of 13.

#### TECO:

Table 28-4
TECO Capacity Cost Recovery Factors for the period January–December, 2026

Data Class and Metaving Voltage	2026 Capacity Cost Recovery Factors		
Rate Class and Metering Voltage	¢/kWh	\$/kW	
RS	0.264		
GS and CS	0.221	-	
GSD			
Secondary		0.72	
Primary	-	0.71	
Transmission		0.71	
GSD Optional			
Secondary	0.176	_	

Table 28-4
TECO Capacity Cost Recovery Factors for the period January–December, 2026

Data Class and Matarina Valtage	2026 Capacity Co	ost Recovery Factors
Rate Class and Metering Voltage	¢/kWh	\$/kW
Primary	0.174	
Transmission	0.172	
GSLDPR/GSLDTPR		0.66
GSLDSU/GSLDTSU	_	0.61
LS-1, LS-2	0.032	_

Source: Exhibit ZDJ-3, Document No. 1, Page 3 of 4.

# III. <u>EFFECTIVE DATE</u>

**ISSUE 29:** What should be the effective date of the fuel adjustment factors and capacity cost recovery factors for billing purposes?

**Stipulation:** Revised factors should become effective with the first billing cycle of January 2026.

# ISSUE 30: Should the Commission approve revised tariffs reflecting the fuel adjustment factors and capacity cost recovery factors determined to be appropriate in this proceeding?

Proposed Stipulation: Yes. The Commission should approve revised tariffs reflecting the fuel adjustment factors and capacity cost recovery factors determined to be reasonable in this proceeding. The Commission should direct staff to verify that the revised tariffs are consistent with the Commission's decisions.

#### **ISSUE 31:** Should this docket be closed?

Stipulation: No, this is a continuing docket and should remain open. Further, SACE, DEF, TECO and FPL will stipulate that SACE may propose the issues proposed in Issue 31 in this year's proceeding next year at the outset of the fuel and purchased power cost recovery clause proceeding. DEF, TECO and FPL reserve the right to argue these issues are improper for inclusion in the fuel and purchased power cost recovery clause proceeding, and reserve all rights in next year's docket to file any

motions deemed necessary by them in opposition.

The new fuel adjustment and capacity factors shall become effective as set forth in the stipulations. The new factors shall continue in effect until modified by us. We hereby approve revised tariffs reflecting the fuel adjustment factors and capacity cost recovery factors determined to be appropriate in this proceeding. We direct staff to verify that the revised tariffs are consistent with our decision.

Based on the foregoing, it is

ORDERED by the Florida Public Service Commission that the stipulations and findings set forth in the body of this order are hereby approved. It is further

ORDERED that Duke Energy Florida, LLC, Florida Public Utilities Company, Florida Power & Light Company and Tampa Electric Company are hereby authorized to apply the fuel cost recovery factors set forth herein during the period January 2026 through December 2026. It is further

ORDERED that the estimated true-up amounts contained in the fuel cost recovery factors approved herein are hereby authorized subject to final true-up and further subject to proof of the reasonableness and prudence of the expenditures upon which the amounts are based. It is further

ORDERED that the Generating Performance Incentive Factors reward or penalty for performance achieved during the period January 2024 through December 2024 for Duke Energy Florida, LLC, Florida Power & Light Company, and Tampa Electric Company are hereby authorized to apply as set forth herein. It is further

ORDERED that the Generating Performance Incentive Factors targets/ranges for the period January 2026 through December 2026 for Duke Energy Florida, LLC, Florida Power & Light Company, and Tampa Electric Company are hereby authorized to apply as set forth herein. It is further

ORDERED that Duke Energy Florida, LLC, Florida Power & Light Company, and Tampa Electric Company are hereby authorized to apply the capacity cost recovery factors set forth herein during the period January 2026 through December 2026. It is further

ORDERED that the estimated true-up amounts contained in the capacity cost recovery factors approved herein are hereby authorized subject to final true-up and further subject to proof of the reasonableness and prudence of the expenditures upon which the amounts are based. It is further

ORDERED that the revised tariffs reflecting the fuel adjustment factors and capacity cost recovery factors determined to be appropriate in this proceeding are hereby approved and we direct Commission staff to verify that the revised tariffs are consistent with our decision. It is further

ORDERED that while the Fuel and Purchased Power Cost Recovery Clause with Generating Performance Incentive Factor docket is assigned a separate docket number each year for administrative convenience, it is a continuing docket and shall remain open.

By ORDER of the Florida Public Service Commission this 24th day of November, 2025.

ADAM TEITZMAN

Commission Clerk

Florida Public Service Commission

2540 Shumard Oak Boulevard

Tallahassee, Florida 32399

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Copies furnished: A copy of this document is provided to the parties of record at the time of issuance and, if applicable, interested persons.

#### NOTICE OF FURTHER PROCEEDINGS OR JUDICIAL REVIEW

The Florida Public Service Commission is required by Section 120.569(1), Florida Statutes, to notify parties of any administrative hearing or judicial review of Commission orders that is available under Sections 120.57 or 120.68, Florida Statutes, as well as the procedures and time limits that apply. This notice should not be construed to mean all requests for an administrative hearing or judicial review will be granted or result in the relief sought.

Any party adversely affected by the Commission's final action in this matter may request: 1) reconsideration of the decision by filing a motion for reconsideration with the Office of Commission Clerk, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850, within fifteen (15) days of the issuance of this order in the form prescribed by Rule 25-22.060, Florida Administrative Code; or 2) judicial review by the Florida Supreme Court in the case of an electric, gas or telephone utility or the First District Court of Appeal in the case of a water and/or wastewater utility by filing a notice of appeal with the Office of Commission Clerk, and filing a copy of the notice of appeal and the filing fee with the appropriate court. This filing must be completed within thirty (30) days after the issuance of this order, pursuant to Rule 9.110, Florida Rules of Appellate Procedure. The notice of appeal must be in the form specified in Rule 9.900(a), Florida Rules of Appellate Procedure.