# CONFIDENTIAL

Docket No. 20190140-EI Cross-Examination Hearing Exhibit

Exhibit No.: <u>5C</u>

Proffered by:	Public Counsel	
Short title:		
Witness(s):		



CR3 Accelerated D&D Feasibility – Recommendation to TRC

March 19, 2019



#### **Executive Summary**

# **Executive Summary**

- DEF is seeking Board of Directors approved to execute an agreement with Accelerated Decommissioning Partners, LLC (ADP) to initiate the Decommissioning & Dismantlement (D&D) process for CR3.
- The proposed transaction is designed to address the following considerations
  - Capable counterparty
  - Economically attractive
  - Financial assurance
  - Effective risk transfer
  - NDT considerations
  - Tax and Accounting considerations
- The recommended transaction is beneficial to customers.
  - Mitigates environmental and financial risks
  - NOC recognized the potential for risk mitigation
  - Potential to return unneeded funds to customers sooner than under SAFSTOR model
- The transaction will require approval from the Nuclear Regulatory Commission (NRC), the Florida Public Service Commission (FPSC) and a favorable PLR from the IRS

#### **Transaction Structure**

# Decommissioning Services as NRC Licensee with Ownership of Spent Fuel

- DEF retains NDT ownership and control
- DEF retains ownership of plant, property and equipment (PPE)
- DEF remains licensed <u>owner</u> for NRC purposes
- ADP becomes licensed operator
- ADP will lease PPE from DEF
- ADP will take title to spent fuel and DOE standard contract
- No impacts to pending DEF litigation with DOE

## Transaction Funding

- ADP commits to fixed price of \$540 million for the project
- NDT funds will be segregated
  - \$540M for ADP contract
  - Fund balance in DEF management reserve account
- Fuel management costs will be recovered from DOE by ADP

## **Project Risk Transfer**

- ADP accepts risk for:
  - D&D Execution
  - Cost Overruns
  - Cost of Disposal
  - Unforeseen Site Conditions
  - Environmental
  - NDT performance (contract value portion)
  - Spent fuel ownership / management and DOE contract recovery
- DEF retains risk for:
  - Changes in Florida Dept of Environmental Protection (FDEP) End-state Conditions

#### **Protections and Financial Assurance**

## NDT Protections

- NDT remains under DEF control
  - Disbursements only pay for work completed
- Financial Assurance
  - Parent company guarantees
  - ADP subcontractor performance bonds
  - \$50M Credit Support
    - \$20M initial cash deposit in provisional trust
    - Escrow 6% retainage from milestone payments (up to \$30 million)
    - \$30M credit against waste disposal costs if needed to reach \$50M
  - \$30M environmental accident insurance
- Excess funds in NDT (DEF reserve of about \$200M in 2022 pending DOE litigation)

## **Contractual Protections**

- Duke will have a seat on the ADP board with veto rights on select decisions
  - Return to SAFSTOR
  - Voluntary bankruptcy filing
- "Step in" rights in the event of ADP default

#### **Risk Mitigation and Financial Assurance**

## **Conditions of Closing**

NRC Approval FPSC Approval Favorable PLR from IRS

#### NDT Reserve

Over \$200M in trust
After DOE Recovery

## **Emergent Scope**

ADP Responsibility
\$50M Provisional Trust
\$30M Environmental Ins.

## **Base Scope**

Fixed Cost Contract
Performance Bonds
\$540M NDT Funds
Parental Guarantees (Apply to entire project)

#### **Transaction and NDT Financials**

Cost		Value (000's)	
ADP Cost (in 2018 dollars)		540,000	
Owner Cost (Primarily through closing)		45,000	
Total Cost		585,000	
NDT Value (Net Taxes as of 2-15-19)	\$	651,000	
Unallocated NDT Funds			
Post-closing Balance (June 2020)		66,000	
Potential DOE Recovery (Pre 2019 Claims)	\$	131,000	
2022 Balance (includes earnings/DOE recovery)		219,000	
2038 Balance *		350,000	

<sup>\*</sup> Retail portion of unused funds would be returned to customers when spent fuel is no longer at CR3 site.

Post-closing NDT rate of return assumed to be 2% net of taxes.

### Required Regulatory Approvals – Conditions of Closing

## NRC approval of license transfer to ADP

- NRC approved similar license transfer for Vermont Yankee (VY)
  - ADP demonstrated technical competence
  - ADP demonstrated financial assurance
- NRC approval expected within 12 months

## FL Public Service Commission (FPSC) approval

- Transaction demonstrates benefits to the customer
  - Project cost certainty (fixed price contract/effective risk transfer)
  - Mitigates environmental and financial risks
  - Potential to return unused funds to customers sooner than in SAFSTOR model
- Approval by FPSC expected in 6-9 months

# Private Letter Ruling by the IRS

Ensure this agreement will not disqualify the NDT

#### **FPSC Approval Process (dates are tentative)**

- File petition, testimonies and exhibits (including a Decommissioning Cost Study) with the FPSC by 6/15/19
- Respond to document requests and interrogatories (July October 2019)
- FPSC hearing (November December 2019)
- FPSC approval (January February 2020)

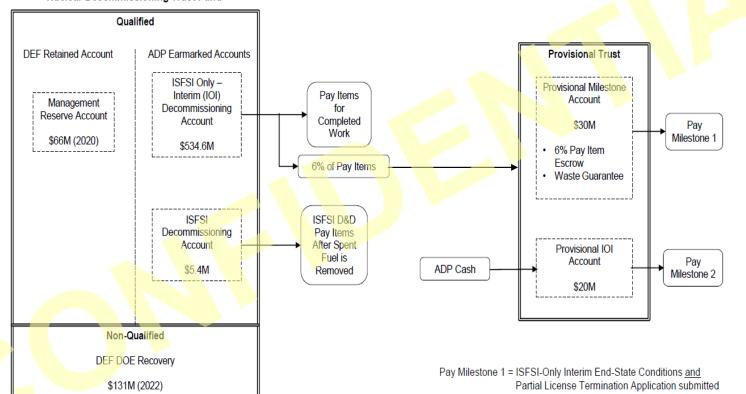
## **Approval**

- Transaction approval is requested from the Transaction Review Committee (TRC)
- Supports submittal for approval at May 1st board meeting (FRMC)

# **Appendix**

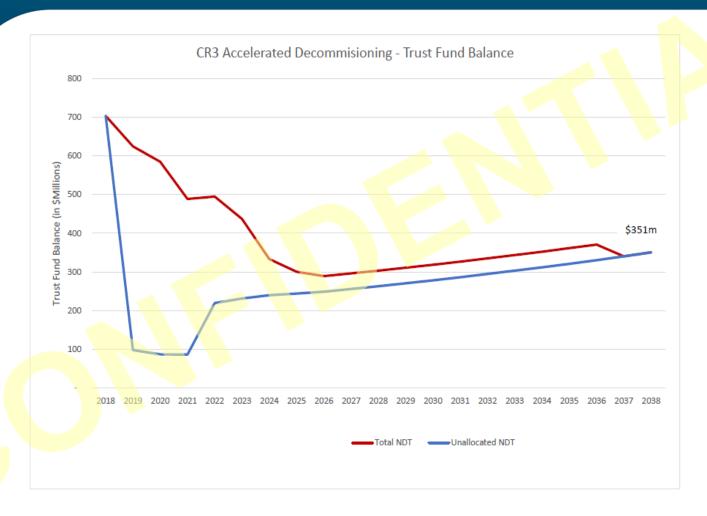
#### **Transaction Trust Funds Structure**

#### **Nuclear Decommissioning Trust Fund**

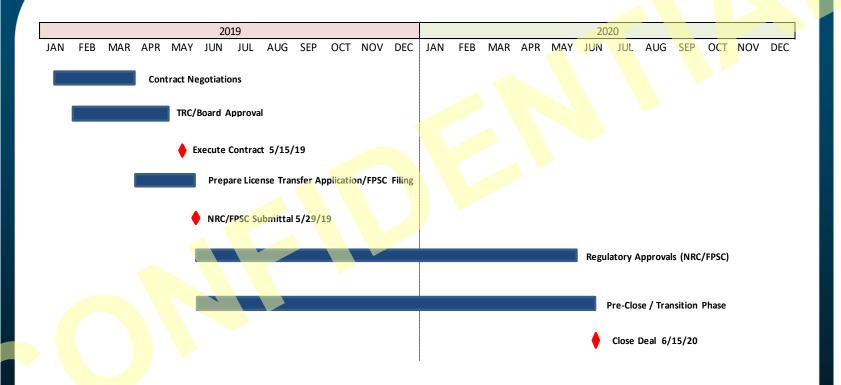


Pay Milestone 2 = ISFSI-Only Partial License Termination Application approved

#### The "Balance"



## Schedule Targets Contract Execution in Q2 of 2019 and Close in Q2 2020



#### **Stakeholders**

Stakeholders engaged in the process include:

- Supply Chain
- Legal Internal / External
- Regulatory Affairs
- Rates & Regulatory Strategy FL
- Risk Management
- Treasury
- Tax
- Accounting
- CCP
- FHO
- CR3

