1		BEFORE THE
2		UBLIC SERVICE COMMISSION
3	In the Matter of:	DOCKET NO. 20190140-EI
4	Petition to Approve ' for Accelerated Decom	
5	Services at CR3 Facil	lity, Transfer
6	of Title to Spent Fue assets, and Assumptio	on of Operations
7	of CR3 Facility Pursu License, and Request	for Waiver From
8		ecommissioning Study,
9	By Duke Energy Florid	da, LLC/
10	CONF	IDENTIAL TRANSCRIPT
11	I	VOLUME 4 PAGES 474 – 718
12	PROCEEDINGS:	HEARING
13	COMMISSIONERS PARTICIPATING:	CHAIRMAN GARY F. CLARK
14	(COMMISSIONER ART GRAHAM COMMISSIONER JULIE I. BROWN
15	(COMMISSIONER JULIE I. BROWN COMMISSIONER DONALD J. POLMANN COMMISSIONER ANDREW GILES FAY
16	DATE:	Thursday, July 9, 2020
17	TIME:	Commenced: 9:30 a.m.
18		Concluded: 3:01 p.m.
19		DEBRA R. KRICK Court Reporter
20		(As heretofore noted.)
21		REMIER REPORTING 14 W. 5TH AVENUE
22		LLAHASSEE, FLORIDA (850) 894-0828
23		(050) 091-0020
24		
25	()	EMIER REPORTING 850) 894-0828 ier-reporting.com
	<u> </u>	± 5

1	גתדפט זש	BEFORE THE PUBLIC SERVICE COMMISSION
2	FLORIDA	PUBLIC SERVICE COMMISSION
3	In the Matter of:	DOCKET NO. 20190140-EI
4	Petition to Approve for Accelerated Dec	
5	Services at CR3 Fac of Title to Spent F	ility, Transfer
6	assets, and Assumpt of CR3 Facility Pur	ion of Operations
7	License, and Reques	
8	F.A.C. for Nuclear	Decommissioning Study,
9	By Duke Energy Flor	/
10		VOLUME 4
11		PAGES 474 - 718
12	PROCEEDINGS:	HEARING
13 14 15	COMMISSIONERS PARTICIPATING:	CHAIRMAN GARY F. CLARK COMMISSIONER ART GRAHAM COMMISSIONER JULIE I. BROWN COMMISSIONER DONALD J. POLMANN COMMISSIONER ANDREW GILES FAY
16	DATE:	Thursday, July 9, 2020
17		
18	TIME:	Commenced: 9:30 a.m. Concluded: 3:01 p.m.
19	PLACE:	Betty Easley Conference Center Room 148
20		4075 Esplanade Way Tallahassee, Florida
21		
22	REPORTED BY:	DEBRA R. KRICK Court Reporter
23	APPEARANCES:	(As heretofore noted.)
24		PREMIER REPORTING 114 W. 5TH AVENUE
25	Т	ALLAHASSEE, FLORIDA

1	I N D E X	
2	WITNESSES	
3	NAME: TERRY HOBBS	PAGE
4	Examination continued by Mr. Rehwinkel Examination by Mr. Brew	478 529
б	Examination by Mr. Moyle Examination by Ms. Brownless Further Examination by Ms. Triplett	546 571 597
7	RICHARD A. POLICH	
9	Examination by Mr. Rehwinkel Prefiled direct testimony inserted	611 614
10	JEFF ADIX	
11 12	Examination by Ms. Triplett Prefiled rebuttal testimony inserted	657 659
13	TERRY HOBBS	
14	Examination by Ms. Triplett Prefiled rebuttal testimony inserted	679 681
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		

1			EXHIBITS		
2	NUMBER:			ID	ADMITTED
3	2-3	As identified comprehensive			598
4	9-16	As identified comprehensive			656
6	18-19	As identified comprehensive			678
7					
8					
9					
10					
11					
12					
13					
14					
15					
16					
17					
18					
19					
20					
21					
22					
23					
24					
25					

1	PROCEEDINGS
2	(Transcript follows in sequence from
3	Volume 3.)
4	CHAIRMAN CLARK: All right. We are going to
5	pretty much be ready to get started here this
б	morning. I think all of the participants are in
7	their respective places.
8	Just a couple of notes to begin with this
9	morning. We left off, I believe, Mr. Rehwinkel is
10	in the process of his cross on Mr. Hobbs. I am
11	still hoping there is hope that we are finishing
12	up somewhere around lunchtime today. Mr. Moyle, I
13	am working on your your hard two o'clock
14	deadline. That's kind of, I am hoping, our
15	drop-dead time. So we are go dog everything
16	possible to get us out within this timeline.
17	Nevertheless, we will finish today one way or
18	another. So if everyone would try to move along as
19	expeditiously as possible, it would be greatly
20	appreciated.
21	Any opening comments, questions or concerns
22	this morning? Ms. Brownless, we will start with
23	you.
24	MS. BROWNLESS: No, sir. Thank you.
25	CHAIRMAN CLARK: All right. Ms. Helton,

1	anything on our end?
2	MS. HELTON: Not that I am aware of, Mr.
3	Chairman.
4	CHAIRMAN CLARK: All right. And
5	Commissioners, anything from my Commissioners? All
б	right
7	COMMISSIONER GRAHAM: Nothing here, sir.
8	CHAIRMAN CLARK: Everybody is happy, ready to
9	role this morning.
10	Mr. Rehwinkel, turning it over to you.
11	MR. REHWINKEL: Thank you, Mr. Chairman, and
12	good morning, everyone.
13	Whereupon,
14	TERRY HOBBS
15	was recalled as a witness, having been previously duly
16	sworn to speak the truth, the whole truth, and nothing
17	but the truth, was examined and testified as follows:
18	EXAMINATION (continued)
19	BY MR. REHWINKEL:
20	Q Mr. Hobbs, if I could get you to turn to your
21	Exhibit TH-1 which is Exhibit 6C, DSA at page 46.
22	A Yes, sir, I am there.
23	Q Okay. This is contained Article 5, which
24	says Termination, and there are two provisions, 5.1.3
25	and 5.1.4 I want to ask you about.

1	Is it your understanding that these two
2	provisions govern the rights of of ADP and Duke with
3	respect to what would happen if there is not a well,
4	what would happen relative to the regulatory approvals
5	that are required under the deal?
6	A Yes, sir.
7	Q So 5.1.3 says that the company or contractor,
8	Duke or ADP, can terminate if the contractor's required
9	regulatory approval or company's required regulatory
10	approval has been denied and is non-appealable. Do you
11	see that?
12	A Yes, sir.
13	Q Or if the company or contractor, as
14	applicable, elects not to appeal, right?
15	A Yes.
16	Q And then there is 5.1.4 says: The company
17	or contractor, if closing does not occur within three
18	months following receipt of the last of the contractor's
19	required regulatory approvals and the company's required
20	regulatory approvals. Do you see that?
21	A Yes, sir.
22	Q And regulatory approvals, I think you got to
23	go back to page 596, which is Attachment 7. Do you have
24	that?
25	A Yes, sir.

1	Q And that's that's a defined term, company's
2	required regulatory approvals, and it is it is shown
3	in Item 1 here. There is three parts. NRC approval,
4	you have gotten that. Private letter ruling from the
5	IRS, you have gotten that. And the third one is the
6	Florida Public Service Commission approval of the
7	transaction as contemplated by the agreement, the SNF
8	PSA and the ancillary agreements, right?
9	A Right.
10	Q Okay. So I just it doesn't say explicitly
11	in any of these provisions we just reviewed that the
12	Commission's order has to be final and non-appealable,
13	does it?
14	A I think what we just reviewed is the extent of
15	that language in our DSA.
16	Q Okay. Is does Duke intend to close the
17	deal if the order approving this transaction is appealed
18	while such an appeal is pending?
19	A No, sir. We the way I understand the
20	Article 5 is we cannot do that.
21	Q Okay. If the Commission places any conditions
22	whatsoever on the the deal in its order approving the
23	deal, would the would the company close the deal?
24	A We would have to consider what what what
25	would be appropriate, us and our counter-party, ADP.

1	Q Okay. Is it your position that the deal that
2	the Commission has before it is take it or leave it?
3	A No, sir. You know, we one option, depends
4	on how this goes we we could enter into
5	negotiation with ADP. But honestly, my opinion is I
6	worry that I would not get the protections and benefits
7	for our customers that I have in our DSA.
8	I would worry about the pricing changes. I
9	would worry about risk some of the risk to Duke
10	Energy Florida and its customers and those things.
11	So really, my big concern is having to
12	renegotiate a contract that we signed over a year ago,
13	things have changed, and if we are forced to go back in
14	and renegotiate, I I just worry that our customers
15	would not get the benefits and protections that they
16	currently have in this transaction.
17	Q Okay. Thank you.
18	Let's now turn, if we can, to your your
19	testimony to page 14, and lines 11 through 23.
20	Is it your testimony here that the RFP process
21	demonstrated ADP's qualifications?
22	A Yes, sir.
23	Q Okay.
24	A Tell me the line again, Mr. Rehwinkel.
25	Q Okay. It starts on line 11 down to 23.

1	A Yeah, I am there.
2	Q And I am asking about the whole Q&A there.
3	A Okay.
4	Q Okay. In this answer here, financial
5	capability is not listed and and those aspects that
6	you evaluated as shown in this answer, is it?
7	A This question was asked are they qualified
8	to perform the services? I think the financial
9	questions are separate questions. That was a separate
10	review.
11	So as I think back through the process, we had
12	a technical review team, we had financial review team
13	and we had a legal team. So the technical so this is
14	really speaking mostly to the technical review team that
15	we actually, not only did we look at ADP, we looked at
16	the other three proposals that were part of this request
17	for proposal proc competitive bidding process.
18	Q Okay. Did you evaluate ADP based on the
19	projects that were listed in Mr. State's Exhibits SS-1
20	and SS-2?
21	A We were familiar with those projects because
22	part of our bidding instructions were to share with us
23	their relevant experience, and it was helpful for the
24	technical team and they reviewed it.
25	As I recall and all the bidders did that,

1 but it was really a comparison of bids from a technical standpoint. From the technical side, it was really 2 3 compare the four bids and look at their relevant 4 experience along with these other items that I -- I 5 highlight here in my response on page -- whatever page it is. 6 7 14. Q 8 Α Page 14, yes, sir. 9 As a part of any review you did of ADP, did Q 10 you evaluate the lawsuit in the Delaware Chancery 11 Court --12 No, sir. Α 13 -- related to the merger of LVI and NCM? 0 14 No, sir, we did not. You know, we were Α 15 certainly familiar that the Vermont Yankee transaction 16 was playing out. I don't think it had been finalized 17 when -- when we were in this process, but we -- we were 18 familiar with that, but we did not go and do any 19 additional searches of, say, history of the -- the predecessor company. 20 21 Okay. But all of your technical experience --0 22 technical evaluation of the experience looked at what 23 the predecessor company did, right? 24 I don't -- I don't -- I had a team of people Α 25 doing it, but I don't know what weighting factors they

1 may have put on these previous projects. I do know that there was comparisons of bid to bid. And of course, we 2 3 had the background information of our past cost studies. So we had -- also had kind of a baseline of what -- the 4 5 cost studies that we had supplied for this commission over the years. And it -- you know, it included a lot 6 7 of detail about, you know, the -- the scopes of work and 8 all that.

9 So I would say that being able to compare 10 proposals, including the ADP proposal, to what we knew 11 from our past cost studies was, in my -- as I recall, 12 was weighted much heavier than the relevant experience 13 of these companies.

14 Q Okay. Thank you.

Let's go to page seven of your direct
testimony, and I want to ask you about lines 13 and 14.
A Okay.

18 Q Are you there?

19 A Yes, sir.

20 Q So you mention here the TRC, or Transaction 21 Review Committee as a -- one of the final stops on the 22 way to the Board approval; is that right?

23 A Yes, sir.

24 Q Now, is the Transaction Review Committee the 25 same as the -- what did we call it?

1	A Transaction and Risk Committee, yes, they are
2	one in the same.
3	Q Okay. They have the same initials. There is
4	no just because there is maybe different words in
5	there, it's the same people doing the same function; is
6	that right?
7	A Yes, sir.
8	Q Okay. Thank you.
9	Did this Transaction Review Committee, that
10	is a very high level committee within the Duke Energy
11	corporate structure; is that right?
12	A Yes, sir.
13	Q Could you tell me who and what kinds of people
14	are on that committee?
15	A Many of the members are direct reports to our
16	Chief Executive Officer Ms. Lynn Good.
17	Q So senior executives of the company?
18	A Yes, sir.
19	Q Okay. And isn't it true that you participated
20	in developing the information that the TRC used to
21	evaluate and approve the deal to recommend to the
22	approval to the Board for approval?
23	A Yes, that's true.
24	Q Okay. Would it be fair to say that the Board,
25	in approving the deal, relied on the recommendation of

1	the TRC?
2	A As I recall the process, the individual
3	members had members of their staff do deep dives into
4	their particular areas of expertise. I would say that
5	that was primarily what the members relied on, and that
6	started approximately one month before the meeting.
7	So the members had and their staff, and
8	their staffs would reach out to my project team, and
9	they would collaborate with each other in many different
10	areas. And I would say that that was where the members
11	got the most of their information and insights from
12	their own subject matter experts.
13	The actual meeting I was at the meeting,
14	and we presented the proposed transaction at the time to
15	the committee. We answered their questions, and that's
16	how it proceeded.
17	Q So I I appreciate that. I was trying to
18	understand if the Duke Energy board would have relied on
19	the TRC's recommendation or approval of the deal?
20	A You cannot you cannot even take a proposed
21	transaction to the Board without TRC approval. So it is
22	a necessary action and decision by our senior
23	executives, and it is a it's the gateway to even
24	get get on the agenda for our board to consider, and
25	then that's it's got its own process for leading up

1 to the -- to our company's Board of Directors. 2 Q Okay. Thank you. 3 Let's, if -- if we can, turn to Exhibit 7 --OPC Exhibit 17C, which is now hearing Exhibit 39. 4 Do 5 you have that with you? Would you go to the first page so I can see 6 Α 7 what it is? 8 Yes, sir, I have that with me. 9 Q Okay. Thank you. 10 Now, this document is essentially the work 11 product that was presented to the TRC for their 12 consideration on, was it May 1st, 2019? 13 I don't recall the exact date, but, yes, this Α 14 is the work product that the members of the TRC was 15 provided. 16 0 Okay. It -- it looks like -- it says: TRC meeting date March 19th, 2019, right? 17 18 That -- that sounds -- that sounds right. Α 19 0 Okay. Did the Board vote on this on May 1st, 20 2019? 21 T believe so. Α 22 But this -- this report is -- is Okay. 0 23 basically the work product of your team and -- and I am sure many people had input into it, but you would be the 24 25 primary author of this?

1 I think it was more collaborative than that. Α 2 I think it was a team approach, and it also -- this 3 final product also is the result of the discussions that my project team had with all the various scrub team 4 5 The scrub team are those subject matter members. experts that report ultimately to the senior executives, 6 7 so it was a very collaborative report. 8 Q Okay. Thank you. 9 I am -- I am going to ask you some questions 10 The whole document has been deemed about this. 11 confidential. So if I ask you a question and I ask you 12 to read something, I would like you to read it to 13 yourself first, and then we might ask if -- if it's 14 confidential or not. But -- but I do not want to be the 15 reason why you vocalize confidential information. I am 16 not trying to get you to do that. I want you to take your time and make sure that you are comfortable with 17 18 speaking; is that understood? 19 Α Yes, sir. 20 Okay. Do you feel like you would know whether 0 21 information in here is confidential or no longer 22 confidential? 23 I think I will have to look on a case-by-case Α 24 basis based on your questions. 25 That's fair. 0 Okay.

1	If you could turn to page six, I would ask you
2	to read the very last sentence to yourself, and then
3	read it aloud if you or your counsel, or your counsel
4	especially agrees that you can?
5	A Yes, we can.
6	Q Okay. And could you please read that?
7	A ADP team decommissioning experience is
8	highlighted in Appendix 2.
9	Q Okay. What was the purpose of that sentence
10	and Appendix 2 as a part of this report?
11	A As I recall, I think we were communicating
12	that this ADP had, in fact, had experience doing
13	decommissionings, including nuclear decommissioning.
14	Q Okay. Before you I get you to turn to page
15	22, can I get you to turn back to page one?
16	A I am there.
17	Q Okay, and I would like for you to look at the
18	one, two, three, four, five, sixth sentence sixth
19	paragraph that starts with the word "Due".
20	A Okay.
21	Q And I want you to read that to yourself.
22	A Okay.
23	Q And then tell me if any of that information
24	can be read aloud.
25	MS. TRIPLETT: So, Mr. Rehwinkel, he is

1 looking at me as counsel, so I am going to have 2 to -- I believe that the first sentence is --3 everything up until the word "provided" --4 MR. REHWINKEL: Okay. 5 -- I think is not confidential. MS. TRIPLETT: 6 I think, okay. 7 And what about after that? MR. REHWINKEL: 8 Well, what about the last sentence? 9 The last sentence. THE WITNESS: 10 MS. TRIPLETT: The last sentence is not 11 confidential. 12 MR. REHWINKEL: Okay, so let's --13 MS. TRIPLETT: I am sorry, to be clear, that 14 one paragraph that you are just talking about that? 15 MR. REHWINKEL: Yeah, that's all. 16 MS. TRIPLETT: Sorry. This assumption is 17 all -- that is not confidential, okay. 18 BY MR. REHWINKEL: 19 So if you could read aloud everything through 0 20 ADP and then read the last sentence, does that --21 Due to project management efficiencies that А 22 can be achieved with the CR3 project and the 23 decommissioning of Crystal River Units 1 and 2 being 24 performed by sister companies. And then the final 25 This assumption is consistent with Coal sentence says:

1 Combustion Products plans. 2 Q Okay. Can you tell me what Coal Combustion 3 Product plans, or CPP --4 They -- Coal Combustion Products is Α Yes, sir. 5 the organization within Duke Energy that for -- for our fossil hydro plants, especially the coal burning plants 6 7 throughout our service territory, they are responsible 8 for managing the ash that is produced across our service 9 territories. 10 They also are responsible for the retirement 11 and demolition of those same plants. So they had a 12 competitive -- competitive bid process going on in 13 parallel with the one we performed, and -- and this is 14 what we wanted our senior executives to know, and that's 15 why we used the word "assumption". We were not trying to predict what -- how these two separate and apart 16 17 competitive bid processes would end up. 18 Okay. All right. So let's go now, if you 0 19 can, to page 22, and Appendix 2. 20 Α Okay. 21 And I would ask if, under Appendix 2 there, 0 22 the second paragraph, is there anything in that that is confidential and that you could not read aloud? 23 24 I don't think it's confidential. Α 25 You would read that paragraph? 0 Okay.

1	A Yes, sir.
2	The ADP Team has participated in the
3	decommissioning of many of the major nuclear
4	decommissioning projects in the US and overseas. ADP is
5	an already formed alliance of NorthStar and Orano in an
б	existing joint venture created specifically for the
7	purpose of nuclear power plant decommissioning including
8	the Vermont Yankee. The following figure provides an
9	overview of the ADP qualifications.
10	Q And it would be fair to say that this document
11	here below what you just read was provided to you by
12	ADP?
13	A Yes, sir. That was part of their proposal.
14	We specifically asked them to provide, and all the other
15	bidders, to provide their experience.
16	Q Okay. Now, the reference in the first
17	sentence is to major nuclear decommissioning projects,
18	but this document covers both nuclear and nonnuclear
19	decommissioning, is that fair?
20	A I I haven't reviewed it in in a while,
21	so I I don't know if there is nonnuclear projects on
22	here or not.
23	Q Well, let's look at the first seven.
24	A Okay.
25	Q Are the names of these units confidential?

1 I do -- I do not think so. Α Okay. So Duke Energy Gibson Station, that's 2 Q 3 3,415-megawatt coal-fired plant in Indiana, is it not? I don't know the rating. I do believe it is a 4 Α 5 plant -- a -- a -- a fossil plant in Indiana. It's your largest coal -- it's your largest 6 0 7 unit in the Duke system, isn't it? 8 Α I focus on decommissioning, Mr. Rehwinkel. Ι 9 don't -- I don't engage a lot with these types of 10 matters. 11 Q Okay. Duke Energy HF Lee Power Generation 12 Station, that's a coal plant in North Carolina, I think, 13 right? 14 Α I think so. 15 And then WC -- WC Beckjord -- I don't know how 0 16 you pronounce B-E-C-K-J-O-R-D, but that's a coal plant, 17 right? 18 I don't know. Α 19 0 Okav. Duke Energy Gibson Station, do you know 20 what SAFL is? 21 No, sir. А 22 Okay. Duke Energy Former Kinston, NC MGP 0 23 Site, that's a manufactured gas contamination site, 24 right? 25 А I don't know.

1	Q Okay. What about the Duke Energy Sanford
2	MGP MGP does stand for manufactured gas plant, or
3	gasification?
4	A I don't know.
5	Q Okay. That's over near Orlando, isn't it?
6	A I don't know.
7	Q Okay. And the Duke Energy Ward Transformer,
8	that was a PCB situation, right?
9	A I don't know.
10	Q Okay. Do you believe these items have
11	anything to do with nuclear decommissioning?
12	A I do not think they are nuclear.
13	Q Okay. If I look down in the completion date
14	column and I don't want to associate these dates with
15	any any plant, but
16	MR. REHWINKEL: Ms. Triplett, can I ask him
17	about just vocalizing the numbers of the dates
18	without associating them with any project?
19	MS. TRIPLETT: I I think that so I I
20	am hesitating because, you know, you asked
21	Mr. State some questions, and he seemed much more
22	able to say what's confidential and what's not.
23	I think perhaps I would be comfortable with
24	if you are if you are if you are intending to
25	try and characterize the the vintage of the

1	of the projects, and maybe say the earliest one,
2	something like that perhaps. But I am I am
3	exercising caution because this is an area that I
4	am not as familiar with from ADP's perspective, and
5	it's their information.
6	MR. REHWINKEL: Okay. So all I want to do is
7	elicit that there are a number of projects that
8	are show completion dates in the future. And,
9	like, I would want to ask if you take the
10	farthest out project, I would want to say: Is
11	there a project that shows a completion date of,
12	say, this year, not say what the project is?
13	THE WITNESS: I am not can you ask me the
14	question again, sir?
15	MS. TRIPLETT: No, he is not he is asking
16	me. I think that that is fine.
17	MR. REHWINKEL: Okay.
18	BY MR. REHWINKEL:
19	Q So if if you could just look in the
20	completion date column, and you will see well, I just
21	went through those seven Duke projects. But if you go
22	down, you drop down a couple of lines below that, you
23	see a project that that shows a completion date of
24	2022, right?
25	A I see that.
1	

1	Q Okay. And then if you go down a few more,
2	maybe four more lines, you see a project that shows a
3	completion date of 2023, right?
4	A I do see that, yes.
5	Q Then you go down four more lines, you see a
6	project of 20 with a completion date of 2022, right?
7	A Right.
8	Q And then below that, you see a completion
9	date, it says ongoing, right?
10	A I do see that.
11	Q And then two two more lines, do you see
12	below that 2030 as a completion date, right?
13	A Right.
14	Q And then you drop down three or four more
15	lines, and you see a completion date of 2025, right?
16	A Right.
17	Q And then another three or four lines down, you
18	see another 2025, right?
19	A Right.
20	Q Then you go down three or four more lines, and
21	you see a 2021?
22	A Right.
23	Q Okay. And then you go three lines from the
24	bottom and you see a 2020?
25	A Right.

1	Q Okay. Now, based on what you know, does
2	that and without saying the project does that 2020
3	completion date look right to you?
4	A I I do not think it's consistent with what
5	Mr. State stated yesterday.
6	Q Okay. So all those dates, assuming they each
7	associate with a discrete project on page 22 here, they
8	can't be considered experienced, can they, because they
9	haven't happened; isn't that right?
10	A No, I don't agree with that. Some of these
11	projects take decades, so I would say that there are
12	lessons learned every day, every week, every month,
13	every year of a project, and those lessons absolutely
14	can be applied to the next project. They can be shared
15	with other vendors. So that's my view of experience.
16	It doesn't have to be a completed project. It's what
17	have you learned.
18	And and to give you an example, the one
19	of the projects that Mr. State talked about yesterday,
20	and he talked a good bit about reactor vessel internals
21	and reactor vessels, a lot of that will have absolutely
22	applicability to the Crystal River 3 decommissioning
23	when that scope of work comes up.
24	So that is my view, and I think that was my
25	team's view who performed these reviews deemed this

1	this information.
2	Q But do you do you know, for example,
3	without naming the project, the one that says 2030, do
4	you know whether that was either under way?
5	A I don't know anything about that project. I
б	am sure my team probably had some discussions when they
7	were going through this, but I don't.
8	Q Okay. In March of 2019, how much had occurred
9	at Vermont Yankee?
10	A So I visited the Vermont Yankee plant last
11	year. I wanted to go up and I wanted to see how it was
12	organized, and I wanted to see how the project was, and
13	I had an opportunity to talk to the staff who's managing
14	that.
15	And what I learned in was that I believe they
16	became the licensee in January of 2019, but they had had
17	a site presence, I believe, for two years prior to that,
18	and they had, you know, performed a lot of work, done a
19	lot of planning. So I I knew a good bit about it in
20	March, because I have colleagues, like everyone does,
21	around the industry, and we talk regularly, but I I
22	got a firsthand view. So I they were they were,
23	especially as Mr. State stated yesterday, that first
24	year, there is a lot of planning and preparation, and
25	they had certainly been doing that.

1	So I think they were certainly moving right
2	along. They were doing some physical work. So, yeah, I
3	think, as Mr. State stated, that project so far as went
4	very well. Seems to be I think I heard Mr. State say
5	that they will actually right now they would forecast
6	completing prior to the six-year window that they
7	originally started with.
8	Q So I think Mr. State, my recollection is he
9	got kind of indignant when I asked him about the plant,
10	and and he said, these guys, Orano, do reactor
11	internals dismantlement decontamination; do you recall
12	that?
13	A I am I lost you somewhere between indignant
14	and then reactor vessel internals, sir.
15	Q Okay. So on this this page 22, this is
16	reflecting Orano's work, right?
17	A You mean this list of projects on this page?
18	Q Yes.
19	A I think I think it's the collective
20	experience of ADP and their parent companies. That's
21	how I have always viewed this particular page.
22	Q Okay. Do you recall Mr. State saying that in
23	July of 2019, they knocked down the mechanical draft
24	towers?
25	A Yes, sir. I do remember him saying that.

1	Q And then after that, they were going to go and
2	start doing the the internals?
3	A Yes, sir, I do remember that.
4	Q Okay. So given that timeline, they couldn't
5	have had any experience with doing any any of the
6	reactor disassembly or decontamination work, right?
7	A I don't think that's right. I am not sure
8	I I believe that Orano has a lot of experience with
9	reactor vessel internals and reactor vessels, and that
10	the the Vermont project Mr. State described is just
11	the latest that they are currently doing that. That
12	work was in progress when I was up there last year, and
13	I got to go into the command center. As Mr. State
14	talked about, a lot of that has to be done remotely. So
15	very elaborate monitoring and controlling, you know, the
16	areas people go, and I was I walked away very
17	impressed with how they were performing that work.
18	Q Okay. Isn't it true that you relied
19	extensively on what the ADP executives told you about
20	their experience?
21	A Relied on. I would say that their bid
22	proposal looks like others who had a lot of experience.
23	So I think my project team reviewed it, as they did the
24	other three proposals that we originally received.
25	Q Well, didn't you tell me before that you don't

1	pretend to know a lot about the ADP companies?
2	A You know, what I know about the ADP companies
3	is what I have put in my testimony. What I know about
4	them is what was in the license transfer application
5	that included the organizational charts that you and
6	Mr. State discussed yesterday, but that's the extent.
7	I mean, I was focused on getting, first of
8	all, really was it even feasible for Duke Energy to even
9	consider accelerating the decommissioning of Crystal
10	River 3. So that was my focus. And then we had some
11	very high level things we wanted to achieve, if it was
12	feasible, which turned out it is. We wanted cost
13	certainties. We wanted maximum risk transfer. And we
14	wanted to control the trust fund.
15	And that those three things were from
16	basically like all industries. Our colleagues that are
17	in various stages of decommissioning around the country,
18	those were just some lessons learned that they had
19	shared with us as we were really preparing to he get
20	into this process to this competitive bid process.
21	Q Okay. Let's turn to page 15, lines and I
22	want to direct you to lines 10 through 13.
23	There, you testify that you don't foresee the
24	need to raise oh, I am sorry.
25	MS. TRIPLETT: Are you on his testimony are

1 you on his testimony or in that document? 2 MR. REHWINKEL: I apologize. Page 15 of his 3 testimony. 4 MS. TRIPLETT: Thanks. Just give us a moment, 5 please, to pull it up. MR. REHWINKEL: Okay. Line 10, I will take 6 7 you -- take you there. THE WITNESS: Yes, sir, I am there. 8 9 BY MR. REHWINKEL: 10 I apologize for the Q Okav. Thank you. 11 misstart there. 12 There you testify that you don't foresee the 13 meed to raise customer rates to fund the transaction --14 Yes, sir. Α 15 -- is that correct? 0 16 Α Yes, sir. 17 You cannot assure the Commission that you 0 18 won't try to raise customer rates if you run out of 19 money and the job isn't done, is that right? 20 I would say we built in a lot of protections Α 21 to make the probability that we would need to come to 22 this commission, or whatever commission, to seek to 23 raise rates. We have put a lot of protections, and I still -- I still believe that I do not foresee any 24 25 scenario that gets us there, at least in the next couple

1	of decades. Because as I said yesterday, Mr. Rehwinkel,
2	time alone is a great protection for our customers.
3	We still have until 2074 to do this project.
4	So if something unforeseen happens, one of the great
5	protections we have is that we can return to where the
б	plant is today, to the safe store condition, and let the
7	existing let the remaining trust fund continue to
8	grow, and even that alone keeps us from having to come
9	to this commission to petition for rate rate
10	increases.
11	Q Okay. So anywhere you use you use the word
12	"guarantee" or "assure", you are you are not
13	intending to express that you are guaranteeing that
14	there will be money left at the end of the project; is
15	that right?
16	A I am not guaranteeing we we will never come
17	back for a rate increase since we don't know what could
18	happen in the next, I don't know, 53 years. And I will
19	not guarantee that there is money left over, because,
20	you know, as we discussed yesterday, Mr. Rehwinkel,
21	the the risk that Duke Energy covers, or continues to
22	carry is the change in end state condition. Duke Energy
23	carries that risk until the NRC license is terminated.
24	Currently, we estimate that to be 20389. So the money
25	in the Crystal River reserve account is in place for

1 that risk, and until that risk is removed via the NRC 2 license termination. 3 Okay. Line 21 on page -- still on page 15, Q 4 you state that Mr. Doss' study confirms that you expect 5 to complete decommissioning without raising rates, is that right? 6 7 Yes, sir. Α That's correct. 8 Q Okay. And by confirms there, you are not 9 saying that the study confirms that the job will be 10 completed for the agreed amount, is that right? 11 Α I am not sure. 12 Okay. Let me ask you --0 13 I -- here's where I got confused. Α When you 14 introduced the agreed amount, I lost you, Mr. Rehwinkel. 15 0 Okay. When I -- the agreed amount is a 16 defined termination in the DSA. I think we looked at 17 that yesterday, right? Okay. 18 Α Yes. 19 My question to you is -- and I should break it 0 20 up into two pieces. 21 The study of Mr. Doss that you referred to 22 doesn't confirm that the job will complete it at all, 23 does it? 24 Α As I recall the study -- let me back up. 25 My testimony is that we do not, without

1	needing additional funds from our customers. This is
2	not trying to predict is the is the agreed amount
3	going to change. So that's what my testimony is about.
4	But I out of respect, I will try to answer your
5	question, but it's not what my testimony is saying.
6	Q Okay. I just want to understand the nature of
7	the word "confirmed", and I so forget about the
8	agreed amount right for the for the moment. I want
9	to ask you if you are you are you are not saying
10	that the study confirms that ADP will finish the job.
11	That's it assumes that, it doesn't confirm that?
12	A It is an assumption that the agreed amount is
13	sufficient for ADP to to to do the
14	decommissioning.
15	Q And and just physically accomplishing the
16	task, it doesn't confirm that the task will be
17	completed, it assumes that they will, right?
18	A The assumption is that ADP and their secure
19	project will complete the decommissioning to get the
20	to ISFSI only interim end state condition in six years
21	for the assumed for the agreed amount. That's the
22	baseline assumptions in all of this.
23	Now, what happens in the next you can pick
24	the number of years, six years, 30 years, who knows?
25	But that's so the study as to what you are asking me,

1	is it a guarantee, it's like my previous responses, it's
2	not.
3	Q Okay. And I
4	A It is
5	Q Okay. And I appreciate that. I am not trying
6	to trap you. I just want to make sure I understand what
7	the words mean. That's all I am trying to understand.
8	A Okay.
9	Q And Mr. Doss' study doesn't confirm,
10	guarantee, ensure or assure that Duke won't need to ask
11	the Commission to raise customer rates to finish the
12	job; isn't that right?
13	A That's right.
14	Q Okay. On page 16 actually, on page 17. I
15	apologize. Lines four and five, you you say that the
16	transaction locked in the cost to complete the project;
17	do you see that?
18	A Yes, sir.
19	Q Okay. So by locked in the cost, you are not
20	saying that it guaranteed that the project will be
21	completed for the agreed amount?
22	A What I am communicating with locks in the cost
23	is that it is a firm fixed price contract with no change
24	order process. That's what I am communicating in my
25	testimony.

1	Q Okay. Let's go back if we can to we can
2	put your testimony aside for now and go back to Exhibit
3	17C, please.
4	A Okay. I am there.
5	Q All right. And do you see the miscellaneous
6	box at the bottom?
7	A What page, sir?
8	Q 21.
9	A Yes, sir. I do see the miscellaneous box at
10	the bottom of that page.
11	Q Okay. Do you see the last paragraph that
12	starts with the word "during"?
13	A Yes, sir.
14	Q Would you read that to yourself and then tell
15	me if you can read it aloud?
16	A I think I can read that aloud. Yes, sir.
17	Q Okay. Would you do so please?
18	A Yes, sir.
19	ADP, the NRC licensee and DEF will perform
20	their obligations under the various various
21	agreements in compliance with all applicable laws and
22	permits, including the NRC license. During the
23	decommissioning, DEF shall have reasonable access to any
24	portions of the CR3 site controlled by the ADP NRC
25	licensee subject to the requirements of the NRC license,

1	and to ADP NRC licensee personnel for purposes of
2	monitoring the performance by ADP NRC licensee of its
3	obligations under the transaction document.
4	Q Is that how the DSA was was is that
5	accurate as far as the DSA?
6	A It is accurate. There is a lot more detail in
7	the DSA, but, yes, it's accurate.
8	Q And if we could go let's flip forward to
9	page 16. Just so we understand what you were reading
10	from, this was it says at the top, I think, "Crystal
11	River Unit 3 Decommissioning Key Terms," right?
12	A Yes, I see that table now. Yes, sir.
13	Q Okay. That's the head of the table that I
14	asked you to read the last part of, so that's the
15	context in in which this is. It's a summary of the
16	key terms for the TRC to use. You don't want them to
17	have to look at a 600-page document, right?
18	A Correct.
19	Q Okay. So is what you just read there,
20	especially the last paragraph, is that contained
21	somewhere in the DSA, is that described, that that
22	A Which paragraph, sir?
23	Q The one that says: During the
24	decommissioning, DEF shall have reasonable access. And
25	then it says on and on: For the purposes of monitoring

1	the performance by ADP; is that language from the DSA?
2	A Yes, sir.
3	Q Do you know where that is found in the DSA?
4	A I I believe I can.
5	Q Okay.
6	A So it's in several places, but probably and
7	it's not the direct language, but it's in Article 7, it
8	talks about company access. In accordance with Section
9	8.6.3, company shall have access to the NRC license site
10	subject to the requirements of the NRC license,
11	contractor security obligations hereunder and company's
12	and contractor's safety plans for the purposes of
13	company's continued ownership and operation of the
14	excluded facility. And there are several other places.
15	So this is this is kind of a synopsis of
16	several of the rights that Duke Energy will continue to
17	have, and I will stop there and let you ask further
18	questions.
19	Q Okay. Thank you.
20	So what you just read there looks to me like
21	you have got the CREC, the whole complex there. And
22	this looks like well, the the two of you are going
23	to be kind of sharing the the site, and this talks
24	about the excluded facilities, which doesn't include the
25	CR3 facility specific boundaries, right?

1	A It's more complicated than that.
2	Q Okay. Well, let me let me ask you ask
3	you I am trying to understand about the phrase
4	"monitoring the performance of ADP." Where does that
5	where does the authority to do that in the agreement
6	come from?
7	A I would have to look, but I have specific
8	rights to access, to tour and to meet, that is
9	reporting, 6.5, page 48. Section 6.12 of the DSA.
10	Q Okay. And that's on page 51 of the exhibit?
11	A I believe.
12	Q Okay. All right. So this corresponds to that
13	monitoring, the performance language that you just read
14	from 17C?
15	A It's here. It may in other places, but this
16	is primarily where Duke Energy, as owner, will continue
17	to have access. And that's that's that's
18	unnecessary (inaudible) for Duke Energy Florida.
19	It's actually going to be me personally.
20	This is really part of the validation on the
21	monthly invoices that we are only paying for work
22	completed. So we we have we we have to have
23	these rights, because where we can, we will visually
24	inspect as part of our validation for those monthly
25	invoices. Same with the right to talk to other people.

1	Back in the original, what you had me read out
2	loud, the reason it talks about the NRC and the reason
3	we wanted this in the agreement, is that ADP will be the
4	licensee. Well, the licensee is responsible for the
5	emergency plan. So that's why they have to have
6	control. And and it's actually still about
7	800 acres, and it encompasses the coal plant.
8	So as the NRC licensee, they have the ability
9	to control it. No different than I have that ability
10	today, even though there is coal facilities on there, I
11	have some responsibility if something was to happen to
12	control what's going on and who's on that property.
13	It's extremely unlikely.
14	But that's that's how it ties together.
15	Part of it is regulations, mostly around emergency
16	planning. That's the NRC language, but then this is
17	just down in the this is the how Duke Energy
18	Florida, on a monthly basis, will ensure we are only
19	paying for work completed.
20	Q Okay. Thank you.
21	Let me get you to you have your testimony
22	in a paper form? I want you to go to TH-2, page five.
23	A Page five. Page five of six, Mr. Rehwinkel?
24	Q Five of 12. It's on page four of six of that
25	section, TH-2.

1	A Okay. Yes, sir. I have a paper copy.
2	Q Okay. You so the 287 there in that
3	A I do.
4	Q table?
5	That's a projected at the time in March of
6	last year, that was a projected 2038 reserve amount
7	balance, right?
8	A Yes.
9	Q Okay. Can I get you to look at page 12 of
10	17C? If you can keep your finger on this page five of
11	12 in yours.
12	A Thank you, Mike. All right, I have the
13	Q Okay. The the I think I can read just
14	the the 3.2, just that title there. It says:
15	Project Costs & Reserves, right?
16	A Right.
17	Q But given that this is a confidential
18	document, can you tell me do you see the the 2038
19	balance there in that table?
20	A Yes, sir, I do.
21	Q Okay. Can you can you say that amount
22	aloud?
23	A It's approximately \$350 million.
24	Q Okay. This is the number that was shown to
25	the TRC, and assumedly the Board, is that right?

1	A This was a different study that was used in
2	support of this document that was presented to the TRC.
3	Q Okay.
4	A And it was it was a different study than
5	what was in my testimony.
6	Q Right. So I am just wondering, when the TRC
7	looked at this and approved it, or gave their
8	recommendation to the Board to approve it, they saw \$350
9	million being out there potentially for the customers'
10	benefit; and then when when this study was prepared,
11	the number was 287. Can you tell the Commission why
12	that customer benefit value went down that much?
13	A I don't recall the difference I don't
14	recall any detail of why the two different studies had
15	different outputs.
16	I can tell you that the members of this
17	committee, because, remember, the final agreement had
18	not been well, the agreement had not been finalized
19	during this parallel path of reviews by our executives.
20	We absolutely closed the loop with our executives and
21	our board that, here's what the numbers are. And we
22	have ongoing dialogue because one of the members of the
23	TRC is who ultimately I report to, and we provide him
24	weekly up well, biweekly updates on the status of
25	where we are, and we continue do that to this day and we

1 are in this approval process. 2 So from a communications standpoint, I think 3 it's well understood that these numbers are estimates, 4 and they are studies, and sometimes the inputs change, 5 which changes, the outputs, but from a transparency standpoint with our executives and our board, we are 6 7 very transparent with them. 8 Q Okay. And just to be -- to emphasize your 9 point, if you go to page one of 17C, you look at the 10 very last sentence on page one, I think it says what you 11 just said to me. 12 Let me look. Yes, sir. Α 13 And -- and I appreciate that. 0 Okay. And --14 and I was not trying to suggest that there was something 15 where the TRC and the Board were duped. I am just 16 trying to understand why the number would drop -- what's 17 that -- I can't do Matt on the fly, \$63 million? 18 Yeah, I don't have any recollection of why the Α It's still a substantial amount of money 19 difference. 20 that we are forecasting that we will -- will that 21 portion to our customers, and right now, it would be in 22 2038. 23 One of the -- one of the reasons you 0 Okav. 24 can see is there is -- there is the \$131 million number 25 embedded in this 350, right?

514

1	A I didn't look at that that closely.
2	Q Okay. So if you look on page back on page
3	12.
4	A I do see that number. Yes, sir.
5	Q Okay. So so the difference between 131,
б	which is baked into the 350, and 90 that's baked into
7	the 287, that would explain \$41 million of the
8	difference, right?
9	A Yes.
10	Q Okay. All right. Do you consider the ADP
11	proposal that's that's in the DSA, did you think of
12	that as a turnkey project?
13	A I do not, no.
14	Q Okay. Let me see if I can understand the
15	the overall situation here, just sort of to wrap up my
16	cross of you here.
17	I think you have heard the testimony well,
18	I think you and Mr. Doss, we've we've we've
19	explored this, that there have been withdrawals from the
20	NDT to pay for costs of building and maintaining the
21	ISFSI?
22	A Yes, sir.
23	Q Okay. And those withdrawals were those
24	funds were valid withdrawals from the the fund,
25	right?

1	A Right.
2	Q Okay. Now, when Duke withdrew these funds
3	and we looked, I think, on your exhibit on your late
4	filed exhibit, is 191, I want to say .7, .4 million
5	dollars of spent fuel management costs that were taken
6	out of the fund?
7	A Yes, sir.
8	Q And that would be between February of '13 and
9	May of '20, right?
10	A Right.
11	Q Okay. When those funds were taken out of the
12	nuclear decommissioning fund, there was no guarantee or
13	assurance that that you would be reimbursed for those
14	costs; is that right?
15	A Right.
16	Q There wasn't a promissory note left in the NDT
17	that required the spent fuel management funds to be
18	repaid, was there?
19	A No, sir, there is not.
20	Q In fact, the spent fuel management costs that
21	you have recovered, you had to sue the United States
22	Government to get them, right?
23	A We have to go through litigation process for
24	that. Other other plants and companies have reached
25	an agreement. So currently, we are Duke Energy

1	Florida is still we have to use the litigation
2	process, yes, sir.
3	Q All right. So when I say you, I meant Duke
4	Florida?
5	A Right.
6	Q Okay. And isn't it true that you did not
7	recover from the United States Government all the money
8	you sought from them, is that right?
9	A Well, the current litigation is not completed.
10	I think in my answer and I think we talked about this
11	yesterday, when we brought in our expert outside
12	counsel, who's does a lot of this litigation with the
13	Department of Energy, their initial review resulted in
14	us decreasing what we assume we will ultimately receive
15	reimbursement from the DOE whenever that happens, maybe
16	2022, but that's in that's in progress.
17	Q Okay. So let's put the 90 million, or the
18	131 million, let's put that aside. You have recovered
19	monies in the past from DOE, right?
20	A Yes, sir.
21	Q Okay. The those awards, those were not all
22	of the costs that you had initially sued for, isn't that
23	right?
24	A I don't I don't recall the details of
25	those the past litigation. I just don't recall.

1	Q Okay. Now, would it be fair to say that your
2	testimony before the Commission in this case is that you
3	disagree with any proposal by the intervenors to make a
4	single change to the proposal that you have presented to
5	the Commission?
6	A I am opposed to reopening this agreement to
7	renegotiate for the reasons I discussed earlier this
8	morning.
9	I think that we have very strong protections
10	and benefits for our customers, and especially in the
11	area of the costs and the risk transfer, I think that
12	the risk of those being unfavorable far outweigh the
13	recommendations to do that.
14	Now, with that said, certainly I am open to
15	discussion for the Commission's need. I would rather do
16	that without having to renegotiate the DSA. That's my
17	position.
18	Q Okay.
19	A I did not say no.
20	Q Okay.
21	A I just I should have made it clear, Mr.
22	Rehwinkel. I just gave you my opinion. I didn't say
23	no. I didn't flat out say no, but I just I think the
24	risk of losing some of the protections and benefits
25	outweighs the recommendation.

1	Q Okay. And and just so your answer is
2	clear, I asked you if you disagreed with any proposal,
3	so when you said, I didn't say no, you really should
4	have said, I didn't say yes, I disagree, it's just the
5	way you qualified it; is that right? I wasn't trying to
6	put
7	A Well, I think they are unnecessary.
8	Q Okay.
9	A And to my point, you know, clearly I want this
10	transaction approved. I want it I just think the
11	risk of renegotiating outweighs any potential benefit
12	from the recommendation.
13	So my position is we should not open this up
14	for re renegotiation and that, clearly, whatever
15	information the Commission and is their staff needs from
16	Duke Energy Florida, absolutely, I am open to discuss
17	that, and and we will supply information that Duke
18	Energy gets for the next six years, we will absolutely
19	make that available to the Commission and the Commission
20	staff. That's my that would be my preference.
21	Q Is is it your opinion that that you have
22	reasonably considered all risks and have put them in
23	place adequate measures to mitigate them?
24	A Yes, sir, it is.
25	Q And some of the measures that you have put in

1	place in the deal are the fixed price contract as
2	defined in the agreed amount definition, right?
3	A Right.
4	Q The spent fuel management risks are unloaded
5	on to ADP, is that right?
6	A Right, and that's forever. Once we close, no
7	money will ever come out of our trust fund for spent
8	fuel management costs until whenever and wherever it
9	goes. Currently we say 2038, but as we discussed
10	yesterday, as you discussed with Mr. State, that may not
11	be the right date, but that's a significant risk
12	transfer away from our customers.
13	Q Okay. Now, just to be clear, there is, like,
14	a-million-nine, \$2 million a year that comes out of the
15	owner's costs to related to that, is there not
16	that fuel that ISFSI site having waste on it; is that
17	right?
18	A That, I think, is approximately 1.9 million
19	per year after 20 I don't have the numbers, but that
20	is the owner's, that has nothing to do with ISFSI for
21	spent fuel management.
22	Q But isn't it a function of the fuel staying on
23	site?
24	A It's a function of the fact the license can't
25	be the NRC license can't be terminated. So as

1	owners, we we still own the property. So we still
2	will have a we still have obligations until that
3	happens. So, I mean, an example is property taxes.
4	That's an owners cost. We own the property. So those
5	are the approximate costs that's in that approximately
6	\$1.9 million a year.
7	Q Okay.
8	A That's a Duke Energy obligation.
9	Q I wasn't suggesting they were spent fuel
10	management costs, but they are just costs that you can't
11	get rid of until the fuel is gone, is that right?
12	A Yes, sir.
13	Q I say the fuel. It's the spent fuel and the
14	GC GWTCC, right?
15	A Greater than Class C waste, GTCC.
16	Q Okay. All right. So anyway, going back to
17	the protections that you have put in to mitigate the
18	risks, you got performance bonds, right?
19	A Right.
20	Q You have got a provisional trust, right?
21	A Right.
22	Q You got the six percent retainage that that
23	interacts with funding the provisional trust, right?
24	A Right.
25	Q You have got step-in rights if something goes

1	bad, ri	.ght?
2	A	Correct.
3	Q	There is a letter of credit for milestone
4	slippag	e is what I will call it, that's milestone one,
5	right?	
6	A	Right.
7	Q	There is a parent guarantee, right?
8	A	Right.
9	Q	There is the NRC technical and financial
10	review	that approves the license transfer, right?
11	А	Yes.
12	Q	There is the Duke internal TRC risk review
13	process	that we just talked about, right?
14	А	Right.
15	Q	There is the parental support agreement that
16	you	that the NRC has, right?
17	А	Right.
18	Q	There is a 12-and-a-half percent contingency
19	built i	nto the project costs, right?
20	А	Yes.
21	Q	Are there any other
22	A	That's on average
23	Q	Yeah.
24	A	that's an average over all of the line
25	items.	Clearly the higher risk ones have a higher

1	contingency, and the same, the lower risk items would
2	have a lower contingency, but the average is about
3	12-and-a-half, based on our technical review of their
4	proposal.
5	Q Okay. So just to be clear, in your exhibit
б	well, in Exhibit 29, your late filed Deposition Exhibit
7	5, it says: Estimated uncertainty/risk contingency is
8	approximately 12-and-a-half percent?
9	A Right.
10	Q Okay. Are there any other significant
11	protections that I have left out of my long list?
12	A Yes, sir. I think there is two come to
13	mind, there may be more, but there is no change order
14	process. That's why it is the the fixed price. And
15	it's very significant on this monthly invoicing, we only
16	pay for work completed.
17	So that work will never have to be reported.
18	So as the the subaccount that pays for the
19	decommissioning that's coming down month over month, but
20	we are getting real benefit. That work is done. And
21	then there is protections in here in the event of
22	default that if, whatever scenario you could come up
23	with, that's still in Duke Energy's trust. So we not
24	only would we have the reserve account, we would now
25	have what's left in that account, but the only work we

1	have paid for I mean, we have only paid for work
2	that's finished, and Duke Energy also takes the
3	provisional trust.
4	So there is those are some others, in my
5	mind, how this how together this is great protection
6	and benefit for our customers.
7	Q Okay. So with all that go ahead.
8	A There is also additional insurance. That was
9	the other thing. As we looked, we wanted to make sure
10	there was plenty of insurance if if something was
11	discovered, that there is a way to fund it without it
12	coming from the trust fund. That's the other one I
13	think I should highlight.
14	Q Okay. And I by my questions, I was not
15	intending to say put it all out on the table, or you
16	haven't described it. It's all in the DSA. It's in the
17	testimony. I just wanted to make sure I went through a
18	laundry list of significant protections that you think
19	mitigate risks, and
20	A Yes, sir.
21	Q Okay. So those are the high points.
22	So my question after all of that, is after
23	after all the of that, you expect to have somewhat close
24	to \$300 million left waiting for the customers when that
25	fuel is removed from the site, right?

1	A It's in that ballpark. Yes, sir.
2	Q Okay.
3	A And it's customers and shareholders.
4	Q Yes. Because yeah. And when I say
5	customers, the shareholders stand in the shoes of the
б	customers, those wholesale customers/owners who paid
7	into the fund, along with all the other little moderate
8	and big size customers, right?
9	A Right.
10	Q Okay. You would agree with me that the
11	requirements of the NRC that were indicated in the
12	Commission order that established the this trust fund
13	in 1989 and I mean the specific trust fund
14	mechanism is that pursuant to 10 CFR 5075, the
15	licensee must demonstrate reasonable financial assurance
16	that the funds will be available for decommissioning,
17	does that sound right to you?
18	A Yes, it does.
19	Q Okay. Would you also agree that ADP, who
20	assuming the transaction closes, will become the
21	licensee, right?
22	A Right.
23	Q They have provided that reasonable assurance
24	with respect to the \$540 million subaccount, and not
25	with any need to reference the reserve account and any

1	DOE DOE recovery that Duke may receive in the future;
2	is that right?
3	A I don't know that that's right. I think the
4	NRC requires full fund balance to be reported. So that
5	would be both the decommissioning subaccount and the
6	reserve subaccount contractually. We don't intend ever
7	to have money come out, but I would need to go back and
8	review the NRC's order. I don't have it with me. But
9	I I recall in the financial analysis of the safety
10	evaluation report that accompanied that order, there
11	was, in fact, discussions about DOE recovery from the
12	spent fuel management costs.
13	Q Well, didn't
14	A I hadn't read that
15	Q Okay. Do you have, I think it's Exhibit 13
16	with you?
17	A Yes, I do.
18	Q Okay. And do you are you familiar with
19	this document?
20	A I have read this document.
21	Q Okay. This was I had already put this one
22	away. This was submitted by ADP. This is the
23	application for the license transfer, right?
24	A I think it's titled Notification of Revised
25	Post-Shutdown Decommissioning Activities. It was it

1	accompanied through the license transfer application.
2	It's a separate document.
3	Q Okay. But isn't doesn't this document
4	provide the isn't it this document well, if we
5	if you go and look at pages 23 and 24. We've talked
б	about these two tables as we've gone forward through
7	this hearing.
8	ADP is is only presenting to the NRC the
9	the their costs to spend using the \$540 million and
10	the the recoveries well, their their
11	\$285 million of costs related to the spent fuel
12	management, right?
13	A I don't think I don't know exactly. I go
14	back to your earlier question.
15	This is ADP's annual cost profile. I think
16	the NRC financial analysts had additional information,
17	and I just don't recall. I would have to go back and
18	read the safety evaluation reports that accompanied
19	their order approving the license transfer on April 1st
20	of this year. It it may have used the full fund. I
21	just don't recall.
22	Q Okay. But ADP can't get give the NRC
23	assurances about the reserve account because they have
24	no rights to access that, right?
25	A They certainly cannot access that money.

1 I'm -- I am suggesting I don't recall, but I --2 typically we would report full fund balance. And it 3 doesn't mean they can use them, but that's -- it may be and I just don't recall, Mr. Rehwinkel, but it may be 4 5 that -- this was an input to the NRC financial analyst. They had a lot of other information in that huge 6 7 submittal. 8 So I -- I would -- I know that the order was 9 accompanied by, I think it was always 30 pages of very 10 detailed of how this -- how the NRC staff concluded that 11 ADP met the technical and financial responsibilities to There was a lot of detail in that 12 become the licensee. 13 document, and I just don't recall that level of detail. 14 Okay. Do you know whether the DOE recoveries Q are required to be deposited into the nuclear 15 16 decommissioning trust fund? 17 The money that came from the trust fund that Α 18 has been recovered through litigation will go back to

19 the trust fund. Yes, sir.

Q I know I have seen documents that said that it will go back there, but are -- my question to you is is it required by law to go back there?

A I would -- I would have to rely upon my Duke Energy legal team. I assure you it will go back there because I know it has in the past. I don't know what

1	the law suggests. But certainly, we have a very fine
2	legal team within Duke that would give us the right
3	direction.
4	Q Okay. All right. Mr. Hobbs, I appreciate
5	your patience with me today and your your answering
6	all my questions, and those are all I have for you at
7	this time.
8	MR. REHWINKEL: Mr. Chairman, I am I am
9	complete with Mr. Hobbs
10	CHAIRMAN CLARK: Thank you
11	MR. REHWINKEL: thank you.
12	CHAIRMAN CLARK: Thank you, Mr. Rehwinkel.
13	Mr. Brew, your witness.
14	MR. BREW: Yes, thank you.
15	EXAMINATION
16	BY MR. BREW:
17	Q Mr. Hobbs, good morning. Can you hear me
18	okay?
19	A I certainly can, and good morning.
20	Q Good morning.
21	Let's see, where to start. At closing, a lot
22	of documents will be signed, but am I right that two
23	basic financial things happen. The first is that Duke
24	moves the 540 million into the IOI subaccount; is that
25	right?

1	A Yes, sir. That's one of the actions.
2	Q Okay. And the second is that ADP pays you
3	\$1,000 for the spent fuel and ISFSI?
4	A Yes, sir.
5	Q Okay.
6	A Yes, sir.
7	Q Okay. And just to follow up on this, that
8	purchase and sale agreement, you mentioned a moment ago
9	that it was forever. I just want to make clear that the
10	purchase and sale agreement of the spent fuel high level
11	waste, the greater than Class C waste, is a complete and
12	unconditional sale, right?
13	A Right.
14	Q And regardless of what may or may not go well
15	or poorly on the decommissioning and dismantlement, the
16	solid nuclear fuel cannot revert back to Duke, is that
17	right?
18	A Right.
19	Q And that following the closing, forever there
20	will be zero Duke spent fuel management cost, is that
21	right?
22	A Yes, that's right.
23	Q And so if we go to your Exhibit TH-2, the
24	table on page nine of 12, when you have a chance.
25	A Okay.

1	Q Okay. And that that illustrates that exact
2	point. It shows you having roughly \$14 million in spent
3	fuel management costs in 2019 and 2020, and then it's
4	zeroed out from there, is that right?
5	A Yes, that's right.
6	Q And it zeroed out precisely because of how the
7	transaction works?
8	A Yes, sir.
9	Q Okay. If you still have that exhibit, if you
10	could back up to page five of 12, the same page that Mr.
11	Rehwinkel had you at a few minutes ago.
12	A Yes, sir, I am there.
13	Q Okay. And under the heading spent fuel
14	management costs, do you see that?
15	A I do see that.
16	Q Okay. And there is the second full paragraph,
17	in the middle of the paragraph reads: Any spent fuel
18	management costs prior to closing are the responsibility
19	of DEF; all post-closing spent fuel management costs
20	will be the responsibility of ADP and are not included
21	in the fixed price decommissioning contract. Do you see
22	that?
23	A I do.
24	Q Okay. So the latter statement regarding ADP
25	was meant to make perfectly clear that none of these

1	spent fuel management costs are included in the
2	540 million?
3	A That's correct.
4	Q And that there is no other vehicle for ADP to
5	seek recovery of those costs from Duke, is that right?
6	A That's right.
7	Q And that they could also be amended to say
8	that and those costs have been deleted from future Duke
9	decommissioning costs, right?
10	A I am not I am not sure how to respond to
11	that.
12	I think, you know, we showed Duke's costs out
13	through 2030 in these documents, and it clearly
14	demonstrates there is no spent fuel management costs.
15	Q Got it. Okay.
16	A I am trying to (inaudible)
17	Q That's that's fine.
18	So so after closing, the one column of
19	costs to go out of the reserves are Duke owner's costs,
20	do you see that? Back on page nine of 12 again.
21	A Yes, sir, I see that.
22	Q And that's about two million a year until the
23	decommissioning and dismantling is done in 2027, and
24	then it drops by about one-third, right?
25	A Yes.

1	Q Okay. And then you just do the escalators
2	from there.
3	Would would you say that those owner's
4	costs are well understood and predictable?
5	A Yes, I would.
6	Q Okay. You mentioned a few minutes ago as an
7	example of the property taxes was something that would
8	stay with Duke for the ISFSI because you still own the
9	property, right?
10	A Right.
11	Q And if there is a environmental spill, a
12	radioactive spill or lead paint falls on that property
13	in the ISFSI, cleaning that up is ADP's responsibility,
14	not Duke's?
15	A Correct.
16	Q Okay. When we get to 2022, the reserve
17	balance that's shown on page nine of 12 goes up 90
18	million, assuming recovery of both of the outstanding
19	claims that Duke has against the Department of Energy,
20	right?
21	A Yes, sir.
22	Q And you had explained yesterday, and we talked
23	a little bit about this morning, that the 90 million is
24	an incomplete claim because it does not catch you up to
25	the time of closing; is that right?

1	A That's right.
2	Q Okay. And Mr. Rehwinkel went with you through
3	the TRC report where the the estimate provided to the
4	board was that that expected recovery was more in the
5	range of 131 million; is that right?
6	A Yes.
7	Q Okay. So so would it be fair to say that
8	the \$90 million a is not a full statement of the
9	expected recoveries because it doesn't include the
10	period up to and including 2019 and the the time of
11	closing in 2020?
12	A I am not sure of the exact cutoff date in the
13	current litigation, but I I I do believe that
14	there are some of our spent fuel management Duke
15	Energy's spent fuel management costs in 2019, and then
16	the costs I am incurring this year through the closing
17	date. I don't have an estimate of what that that is
18	the timeframe.
19	Q Okay. So if I refer back to my table, nine of
20	12 in TH-2, you show spent fuel management costs in 2019
21	and '20 somewhere around \$14 million?
22	A Yes, sir.
23	Q And so those costs for sure should be
24	reflected in an ongoing claim, or a future claim?
25	A That would be my assumption. I wouldn't say

1	for sure, but I am not directly involved with that. But
2	I I think that we certainly contractually are are
3	entitled to seek reimbursement for all of the money Duke
4	Energy has spent on spent fuel management through the
5	closing date.
6	Q Got it. Fair enough.
7	This may be jumping around a bit, but could
8	you go to page 15 of your direct testimony?
9	A I am there, sir.
10	Q All right. And so if we go down to the bottom
11	two lines, lines 22 and 23, you are talking about the
12	decommissioning study that we were just referencing.
13	And the testimony states: The study assumes that the
14	decommissioning project is completed in 2038. Do you
15	see that?
16	A Yes, sir, I do.
17	Q And that 2038 date is an assumption that by
18	that time, DOE will have established a federal
19	repository at Yucca Mountain and begun accepting waste?
20	A Not quiet. It's assumed on that the DOE
21	will either a repository or interim storage facility,
22	such that Mr. State talked about yesterday, that one of
23	those two would be available, and that the the plants
24	that are ISFSI only, which there is about a dozen around
25	our country, that they would be the first few, and that

1 Crystal River fuel would start leaving and the greater 2 ISFSI waste in 2037, and then, yeah, we would finish the 3 project, which would be the demolition of the ISFSI once 4 the fuel and waste is gone, do the final site survey, 5 submit that to the NRC for review, and that the license would terminate in 2038. Those are the assumptions in 6 7 that data. MR. BREW: Mr. Chairman, I need a minute. 8 Ι 9 just -- I just -- my computer just crashed. If you 10 will give me a minute just to reboot. 11 CHAIRMAN CLARK: Okay. Why don't we take a --12 a five-minute break here? I think this is a good 13 Give everybody a chance to stretch their spot. 14 legs just a minute. We will resume in five 15 minutes. 16 (Brief recess.) 17 We are going to go CHAIRMAN CLARK: Okay. 18 ahead and get started back. I know we have got a 19 couple of folks that haven't made it yet, but they 20 should be joining us pretty shortly, so, Mr. Brew, 21 you may continue. 22 MR. BREW: Thank you. 23 BY MR. BREW: 24 Mr. Hobbs, could I refer you to Exhibit 17C 0 25 that you discussed with Mr. Rehwinkel a few moments ago?

1	A Yes, sir. I have it in front of me.
2	Q And could you refer to page six? And this is
3	confidential, but I don't think what I am asking about
4	will touch on anything confidential.
5	Do you see the table labeled Key Project
6	Activities/Milestones?
7	A Yes, sir, I do.
8	Q And the line for spent fuel picked up by DOE?
9	A Yes, sir.
10	Q And there is an asterisk next to that finish
11	date, do you see that?
12	A I do, yes.
13	Q Okay. Do you see what the footnote says?
14	A I do.
15	Q Can you read that if counsel is okay with
16	that?
17	A Dianne, are you okay with that?
18	MS. TRIPLETT: I'm sorry, what?
19	THE WITNESS: The footnote.
20	MS. TRIPLETT: Yes, I am fine.
21	THE WITNESS: No not that, just the footnote.
22	MS. TRIPLETT: Yes, it's fine. It's fine.
23	THE WITNESS: I think I can read that.
24	BY MR. BREW:
25	Q Thank you. Would you, please?

1	A It's a footnote that says: Department of
2	Energy pickup of spent fuel estimated in 2037 congruent
3	with industry expectations for permanent storage
4	facility approval, i.e., Yucca Mountain.
5	Q Okay. Do you do you have any information
6	as to the current status of the licensing siting and
7	approval of the Yucca Mountain as a permanent
8	repository?
9	A Only what I read in the newspapers, that
10	pretty much it looks to me like it's stalled. I over
11	the years, I have seen the NRC has has has some
12	additional licensing work earlier, but that's about the
13	extent of my knowledge on Yucca Mountain.
14	Q Okay. So on the the timeline chart below
15	that table, you see the dots on the timeline?
16	A I do see the dots on the time timeline,
17	yes.
18	Q And that that's leading towards spent fuel
19	management final license termination, do you see that?
20	Isn't it isn't it correct I am sorry.
21	A I am sorry, go ahead.
22	Q Okay. That timeline could go on indefinitely
23	if the federal government does not establish a high
24	level waste repository, isn't that right?
25	A As I said earlier, I I think now the

1	interim storage, the two sites that Mr. State talked
2	about, I think they are both of those projects have
3	applications with the NRC. They are in the process of
4	reviewing it, and I think the two vendors that Mr. State
5	talked about, if they are licensed, I believe that they
б	would would work with DOE and try to make that at
7	least an interim facility to to move fuel off of
8	these sites, especially the ISFSI only sites.
9	And and given that I know they are in
10	review and the (inaudible) you know, they they
11	could build those facilities this decade. I I still

12 think that our estimate of 2037 is the best estimate 13 that we have.

Q Okay. But you don't have -- you don't have any information on what the NRC will do and what the respective states will do with respect to those proposed sites, do you?

18 A I do not.

19 0 Okay. Do you have any information on 20 potential issues regarding the transports of high level 21 waste between, say, Florida and Texas might be? 22 Α I have limited information. I know that this 23 topic of transportation and storing -- storing fuel has 24 whittled for decades. There are probably three meetings 25 a year, either here in the United States or around the

world, where a lot of people from NRC, and industry, and the Department of Transportation, and the Department of Energy, and they talk about all these things. And, you know, that they believe that they've made incremental progress.

I have actually attended a couple of those in 6 7 I have find them very interesting. the last few years. 8 I learn things, but I do know that there is a push 9 between the industry, NRC, Department of Transportation 10 and Department of Energy that they realize there is a 11 need to -- to -- to develop a capability to move fuel 12 from, especially these ISFSI sites, like I said, I think 13 there is about a dozen of them, which Crystal River will 14 be one of them in probably 2030 -- 2027.

15 So I -- I may continue to attend those. 16 Certainly, other members of our larger Duke team stays plugged in. In fact, that's where the estimate -- this 17 18 2037 estimate, seven years ago, it was 2036 because we 19 had to come up with that estimate back in 2013 when we 20 first got into decommissioning to put together our cost 21 study, and that was based on our Duke Energy folks. So 22 at the time, I had not visited that. We had people 23 within Duke Energy that had. So, you know, this is 24 something -- this is something that Duke Energy and all 25 the other nuclear utilities follow year-over-year.

1 So to get back to my -- my point. 0 The 2 transportation of high level waste is acknowledged to be 3 a serious issue for which specific solutions have yet to 4 be developed; is that right? 5 Α I don't think that's right. I tell you, I worked for one of the predecessor companies in North 6 7 Carolina, and we shipped fuel, used fuel in licensed 8 authorized shipping containers and transport containers 9 for a dozen years. We would move fuel from our 10 Brunswick plant in eastern North Carolina to our Harris 11 plant that's north of there, and we would also alternate 12 year-over-year, we would move fuel. 13 So we absolutely here in the United States 14 have a very save track record of transporting used nuclear fuel on the railroads of this country. 15 16 0 Transporting used nuclear fuel multistate 17 possibly through highly populated areas? 18 I -- I don't know what the routes would be --Α 19 would be chosen. I am just telling you that we have 20 moved fuel in this country before. And separate from 21 our commercial industry, Department of Defense, they 22 routinely move used fuel when they decommissioning, for 23 instance, a reactor on an aircraft carrier or a 24 submarine, a lot of those are stationed on the east 25 coast, that work will be done on a shipyard on the east

1	coast, and that is all transferred out west to different
2	DOE sites.
3	So I agree with you, it's a problem that has
4	to be solved. I just I my view is it's solvable
5	based on what we have done in this country and what
6	what the DO Department of Defense does.
7	Q Okay. Are you familiar with the parental
8	support agreement that's appended to the the
9	decommissioning services agreement?
10	A Yes, sir, I am.
11	Q I believe it would be in Exhibit H. Am I
12	correct that
13	A You said H?
14	Q H, as in Hector.
15	A Okay.
16	Q Duke is not an equitable party to that
17	agreement, right? It's between NorthStar and the ADP
18	affiliates? Or NorthStar is one and then Orano is the
19	other, but yes, with them between them and the ADP
20	affiliates; is that right?
21	A Don't know that that's right. I will need to
22	look.
23	Q Okay. Take your time.
24	MR. HERNANDEZ: Is there a page number there?
25	MR. BREW: Look at the signature page to H1

1	and H2.
2	MS. TRIPLETT: Mr. Brew, we are trying to find
3	the exhibit exhibit page in the upper
4	right-hand. Do you happen to have that?
5	MR. BREW: I think if you go to, was it 226 of
6	597?
7	MS. TRIPLETT: And I think it's Exhibit 6,
8	Charlie. You got it? Thank you.
9	MR. BREW: Yeah, Exhibit 6, yeah.
10	MS. BROWNLESS: Jay, up in the upper
11	right-hand corner of the DSA, what does it say?
12	MR. BREW: It should be, I think, 226 of 597.
13	MS. BROWNLESS: Thank you.
14	THE WITNESS: So as I read this, it it does
15	look like it is between there is two different
16	agreements, one for NorthStar Group Services, one
17	for Orano USA, and it is between those two
18	companies and ADP.
19	BY MR. BREW:
20	Q Okay. Thank you.
21	So am I correct that Duke has no enforcement
22	ability on that agreement whatsoever, since it's not a
23	party?
24	A I I I am not certain, but I do not see
25	Duke Energy Florida listed anywhere in this agreement.

1	Q Okay. Thanks.
2	I am referring back to your direct testimony.
3	A All right, sir. I have it.
4	Q Okay. Let's go to page 11.
5	A I am there.
6	Q On line six lines five and six, it says:
7	If the expanded scope of work is significant enough to
8	stress available funding, then a decision could be made
9	to return to a safe store condition. Do you see that?
10	A Yes, sir, I do.
11	Q Okay. Who makes that decision?
12	A It would be
13	Q Is that a decision that ADP go ahead.
14	A It would be a decision by ADP and Duke Energy.
15	ADP does not have the ability to return the unit to safe
16	store. We have protections in the DSA to prevent that.
17	Specifically, we have a manager named to the Board with
18	FEECA rights, and this is one of the specific
19	protections built into the DSA. They cannot make a
20	decision to return to safe store without Duke Energy's
21	consent.
22	Q Okay. So if ADP is experiencing significant
23	cost overruns and came back to Duke and said, I think we
24	should go back to safe store, they would need your
25	consensus on that, right?

1	A Yes, that's right.
2	Q If it goes back to safe store, the the
3	contract with ADP stays in place, right?
4	A Yes, sir, unless there is a (inaudible)
5	cost.
6	Q Okay. And the cost of returning to safe
7	store, is that on Duke's time or ADP's? Who pays for
8	it?
9	A That level of detail is not in the agreement.
10	That would be a part of the decision-making that would
11	occur in the unlikely event this was necessary.
12	Q So that's not within the scope of work for the
13	DSA agreement with ADP?
14	A I do not recall us putting physically and
15	commercially how that would work. We put the
16	protections in because we we want the protection that
17	that's a viable option, if necessary. I do not believe
18	we specified that level of detail in the DSA.
19	Q Okay. Thank you.
20	Thank you, Mr. Hobbs. That's all I have.
21	A You are welcome, sir.
22	CHAIRMAN CLARK: Thank you, Mr. Brew.
23	Mr. Moyle.
24	MR. MOYLE: Thank you. Thank you, Mr.
25	Chairman.

1	EXAMINATION
2	BY MR. MOYLE:
3	Q Mr. Hobbs, good good morning to you.
4	A Thank you. Good morning.
5	Q I am going to I am going to try to plow
б	through some things at a pretty good pace, and I am
7	going to do that by asking some leading questions, and
8	it would help if you could answer yes or no as as
9	there has been some reference to that previously. If
10	there is something you disagree with, your your
11	counsel is quite capable and can focus that on any kind
12	of redirect. If you absolutely feel you have to
13	explain, you know, then then I guess we could do
14	that. But that's that's, kind of going in, how I
15	would like to do this. Are you okay with that?
16	A That would depend upon the question.
17	Q Well, let's start with this. On page two of
18	your testimony, you state that your testimony includes
19	background on the CR3 facility. And I I, in my
20	opening statement, gave a brief history of the CR3
21	facility, but my opening statement is not evidence in
22	the record, so I just want to get a couple of facts from
23	you in the record that you are familiar the CR3 building
24	had a lot of problems with it, did it not, the
25	containment building?

1	A Yes.
2	Q Yeah. And one of the problems was is that
3	when they put the generator in originally, they thought
4	that would be there for the life of the facility, and
5	then they decided to extend the life of the facility,
6	put a new generator in, and the access hatch was not big
7	enough to put the new generator in, correct?
8	A No
9	MR. TAYLOR: Mr. Chair
10	THE WITNESS: that's correct.
11	MS. TRIPLETT: And, Mr. Chair, I am before
12	their Hobbs answers, I am going to object to this
13	line of questioning. It's irrelevant to the issues
14	at hand before the Commission.
15	CHAIRMAN CLARK: Objection overruled. I think
16	there is relevance here.
17	BY MR. MOYLE:
18	Q Can you answer, please?
19	A What you said is not correct.
20	Q Okay. So so the generator didn't they
21	cut a hole above the access hole, a new hole to put the
22	generator in that way?
23	A Yes.
24	Q Okay. And when they cut that new hole, then
25	the rod the rods got the cables, the tensioning

1 cable -- cables started having problems, and the 2 building had spawling and chipping of the concrete on 3 the containment, right? 4 Α I don't that it had anything to do with rods, 5 so I would say no. There was a very exhaust of root cause analysis and I --6 7 Existing cable. 0 8 Α I don't -- no, I don't think that's right. Ι 9 don't think that's what happened. I don't think --10 there was a root cause that I am just not familiar with, 11 sir, and so I don't --12 0 You are the --13 Α I am not that manager --14 When you came in, did you ask people to say, Q 15 hey, can you tell me the history of this -- of this 16 power plant and why, you know, what happened to it? 17 Α I said yes to your question, there was damage. 18 What I am not agreeing to is what may have been a cause 19 or contributor. There is a very detailed root cause 20 analysis performed, and I am just not familiar with it 21 today. 22 And -- and after that damage, there 0 Okav. 23 were engineers that got together, they tried to fix it, and ultimately it never got fixed, correct? 24 25 That's correct. Α

1	Q It never got fixed to a point where the plant
2	was operational?
3	A Yes, that's correct.
4	Q Okay. And while the plant was down, there
5	was engineers came up with an uprate project where
б	they were designing to get the increased megawatts out
7	of the plant, and that that never became operational
8	either, correct?
9	A Correct.
10	Q Okay. Let's move on from there, and and I
11	want to talk a little bit about about the reports
12	that you are going to get from ADP. You are going to
13	get a lot of information from ADP, are you not?
14	A Yes, sir.
15	Q And those will include monthly reports being
16	provided to you?
17	A Yes, sir.
18	Q And you are going to have quarterly meetings
19	and quarterly reports?
20	A I don't think there is quarterly reports. I
21	think, if you read that and I am trying to turn to
22	it I think there is quarterly meetings specified in
23	that attachment.
24	Q Okay. And you also have plans to hire an
25	independent consulting firm to independently

1 independently assess ADP's project performance, correct? 2 Α No, sir. I do -- do not plan to hire an 3 independent consultant. I may sometime in the future, 4 somewhere in the six-year project, but, no, not at --5 not now. Dianne, could you -- could 6 MR. MOYLE: Okay. 7 you show him staff exhibit, I think it's 1, but it's numbered 00011 is the -- the number at the 8 9 bottom. 10 MS. TRIPLETT: Just a moment. Let me see if 11 we have it. 12 BY MR. MOYLE: 13 It's question 16. The question is: 0 Please 14 describe in detail the extent to which DEF intends to 15 maintain an oversight role over ADP during its work on 16 the CR3 decommissioning project. 17 I now have that in front of me. Α The third -- the third paragraph in 18 0 Okay. 19 there? 20 MS. HELTON: Mr. Chairman, there is no staff 21 Exhibit 1. Is he -- does he mean Bates stamp page 22 number one, which would be on what's been 23 identified as Exhibit No. 20? 24 MR. MOYLE: I think that's right. 25 BY MR. MOYLE:

1	Q It's it's it's 00011 is the number at
2	the bottom. Do you have it do you have it in front
3	of you, Mr. Hobbs?
4	A Yes, sir, I do.
5	Q Could you read the third paragraph, please?
б	A I can. DEF plans also to contract with an
7	independent consulting firm to independently assess
8	ADP's project performance and invoice process on a
9	periodic basis.
10	That's the key to that whole sentence, a
11	periodic basis. And currently, DEF as no plans to do
12	this. We do have the right to do that at any point
13	during this six-year project.
14	Q Yeah, but this was a staff discovery response.
15	You answered it, did you not?
16	A Yes, sir, I did.
17	Q Yeah. And and so when you were referencing
18	the plans to contract with an independent consulting
19	firm to independently assess ADP's project performance,
20	that portion, is are you still planning on doing? Or
21	that or I guess you are not based on the answer you just
22	gave me, right?
23	A It says on a periodic basis. So, no, there is
24	no current plans. However, during the six years, if I
25	determine that I would like an independent look at some

1	aspect of project performance, I certainly have the
2	ability to go and and bring in an assessor.
3	Q Okay. And with respect to in processing
4	invoices, are you going to get some independent help on
5	that?
б	A We have been putting that process in place for
7	quite some time. I personally won't be doing that. So,
8	no, I don't intent to I don't currently need any help
9	with that. But, again, you know, as we go through the
10	six years, I certainly have the ability and the
11	capability of bringing in someone to give me a fresh
12	look.
13	Q Yeah. And isn't it true, part of the reason
14	you hired ADP is because they have experience in nuclear
15	decommissioning and and you do you do not?
16	A That's true.
17	Q If you could answer yes/no, that would be
18	great.
19	A Yes.
20	Q Okay. And and with respect to processing
21	invoices, you are familiar, there is there is a scope
22	of work document, it's confidential, I think, but it
23	has, you know, hundreds and hundreds, nearly a thousand
24	separate task items, does it not?
25	A Yes. I would say hundreds. I wouldn't say

1 thousands. 2 Q Okav. I am sorry. I am sorry. I thought --3 I was trying to say nearly a thousand. 800 give or It's in the record so let's move on. 4 take. 5 So with -- with respect to that, you are going to be the one looking at -- at what they submit and 6 7 making judgments about, okay, you know, should we release the monies on -- on this without -- without 8 9 getting any expert help on that? 10 Α It will be me and at least one other manager 11 who reports to me. We are very experienced in this type 12 of work. We -- we process invoices every week. 13 To give you an example, my colleague has been 14 at the Crystal River site over 35 years. He is 15 extremely knowledgeable about that plant. So I -- I 16 anticipate us doing a great job on this monthly 17 invoicing to ensure we only pay for work that's 18 complete. 19 Yeah. No, I quess my point is, is that given 0 20 that -- you know, to do analogy of a construct project 21 and a house, they have schedule of values. I am a home 22 owner, you know, banks typically have somebody, a 23 construction person that will look at it and they will know what the invoice is looking like. If I don't have 24 25 any experience in it, I am not good at -- at paying them

and might overpay them and they get out ahead of me.
And I am just raising that. It seems to me that may be
a similar concern, given the lack of experience that -that you have related to nuclear decommissioning of -of radiological matters.

A I don't. I think that's a misguided view. I certainly have tremendous capability of power plant construction. So if I get an invoice that says I shipped two shipments to Texas this month, I will say, I would like to see the shipping packages, and I would like to see in that package where they were received.

12 They tell me they removed a large motor. I 13 will put my hardhat and boots on and I will go, because 14 I know the motors and the pumps and parts. I -- I have 15 high confidence that we have the skill sets to do that. 16 Q The -- the reports that are provided to you by 17 ADP --

18 A Yes, sir.

19 -- is it your position or Duke's position that 0 20 they don't want to share any of that information with 21 the Public Service Commission? 22 Α ADP will not share that information with Duke 23 That is their proprietary information, and Energy. 24 that's why earlier this morning I made it clear that 25 Duke Energy Florida wants to be transparent with the

Commission and the staff, and we are -- we will supply 1 2 information that the staff needs and the Commission 3 needs, but we will only share the information we have; and currently, ADP does not intend to share their 4 5 proprietary information with Duke Energy Florida. And I -- I moved into another area of 6 0 7 I -- were you answering that question with questioning. 8 respect to the detailed schedule of values? 9 Α That's not a phrase I used. I am talking 10 about the Attachment 7 that lays out, at a high level, 11 what comprises the work scopes that comprise this --12 that's equal to the fixed price amount. That's what we 13 will be using on these monthly invoices, is that scope 14 of work actually completed or progressed. 15 Q So -- so same question, but rather than Okay. 16 making that the subject of the guestion, the monthly reports, does -- do you have -- does Duke have any 17 18 objection to sharing the monthly reports that are 19 provided to you by ADP with the Commission? 20 Α No. 21 Okay. And do you know -- that -- that 0 22 wouldn't necessarily even take a change in the, you 23 know, in your agreement, right? I mean, they are obligated contractually to provide you the reports. 24 If 25 the Commission says, we would like to see the reports

1	for transparency sake, that's not a renegotiation of the
2	deal, is it?
3	A It is not. I agree. And clearly, we would
4	either provide, make them available, whatever staff
5	would want. There could be some confiden
6	confidentiality we would have to work through, but I
7	I would think that's doable between between Duke
8	Energy Florida and the Commission and its staff.
9	Q Okay. And you said that's not accurate. What
10	were you referencing when you said that's not accurate?
11	A I don't know. I don't recall.
12	Q I asked Mr. State yesterday to give me his
13	confidence level about this project going well and
14	executed as as drawn up, and I would like to ask you
15	that same question.
16	Could you share with with the Commission
17	and me your view as to the confidence level that this
18	decommissioning, and including the handling, management
19	and storage of the spent nuclear fuel rods will go as
20	planned?
21	A Very high confidence, probably at the
22	90-percent level.
23	Q You said 90 90 percent?
24	A Yes, sir.
25	Q With respect to the fixed price of the

1	contract, whose idea was the fixed price?
2	A It was in the original proposal that we
3	received. We received four proposals. One of them was
4	ADP's proposal, and theirs was the fixed price.
5	Q Okay. And so so I know in your testimony,
6	you say, well, there is value in that because there is
7	no no cost overruns or change orders; but I was
8	curious about who sometimes you are aware in
9	negotiations, sometimes people propose things that they
10	see is a benefit to them, correct?
11	A As would Duke Energy Florida, we we've got
12	a lot of benefit in these negotiations.
13	Q Yeah, right. But you you negotiate things
14	for the company, correct?
15	A Yes.
16	Q And and you typically, when you are going
17	back and forth, you put things out that you want. So
18	like, where did this issue come from, if it's something
19	that's important to you, typically you you put it out
20	there, correct?
21	A Typically, yes.
22	Q You mentioned additional insurance when you
23	were going through a question, I think, from Mr.
24	Rehwinkel about all of the backups that you think are
25	provided to the ratepayers. What what's the

1	additional insurance that you referenced?
2	A I am referencing as an attachment, it's
3	covered in the body of the DSA, and it is an attachment
4	in the DSA. And it is attachment let me see if I can
5	find the number. I don't have let me I can get it
6	here.
7	Q Yeah, it's not I mean, I just was trying to
8	get a high level your understanding of what the
9	insurance was for.
10	A It's Attachment 16. It's an environmental
11	it's Attachment 16 in the DSA. It is an environmental
12	pollution insurance policy. And we it will be an ADP
13	insurance policy with a value of approximately \$30
14	million.
15	Q Okay. And just to go back to that I will
16	call it the schedule of values, you referenced it as an
17	exhibit. But if if the parties I mean, there is a
18	provision and we don't have to get into, you know,
19	numbers or anything, but with respect to, you know, if
20	there is disagreement about payment, it says that you
21	can have disagreements up to a certain amount, and then
22	anything over that, I am unclear what happened. We
23	talked about this in your deposition.
24	A Yes, sir.
25	Q And what happens what happens if you all

1	get in a situation where there is disagreements that
2	that go beyond that number? Does the project come
3	crashing to a halt until you get it worked out and get
4	in the courts and you are fighting about monies owed? I
5	mean, what just give give me a sense of what you
6	understand or envision would happen.
7	MS. TRIPLETT: And, Mr. Chair, I just want to
8	caution, I think the process is not confidential,
9	but that number, and Mr. Moyle did a good job of
10	not saying it, but that number itself is
11	confidential?
12	CHAIRMAN CLARK: Understood.
13	THE WITNESS: So I will I will give you my
14	quick understanding, which is very clear.
15	First, contractually, they have to continue
16	the work. They have to negotiate in good faith to
17	settle the disputes. There is a dispute and a
18	dispute resolution sections of the contract. When
19	it gets to that limit, I stop paying them until it
20	is resolved a level back below the limit. It's
21	that simple.
22	Most of these disputes are likely going to be
23	on the percent completed reported in a monthly
24	invoice. The reason we built in that they have to
25	complete the work is completing the work is one way

1 to resolve the dispute. 2 So if I'm disputing, you say you are 80 3 percent and I say you are 40 percent, I am going to 4 dispute that, and then there is a process, right? 5 But at some point, because contractually, they have to continue the work, at some point it really is 6 7 going to be 80 percent. 8 So there is -- it's all tied together. But 9 that's exactly how it's going to be. We will not 10 pay above the limit in the disputed costs, period, 11 until it's resolved. 12 BY MR. MOYLE: 13 So the contractual provision says essentially 0 14 that you can have this ongoing process until you hit 15 that number, and then over that number, you know, 16 couldn't they say, you know what, we are not -- we are 17 not working for free here, and you are not -- you are 18 not seeing the percentage right, and, you know, we are 19 shutting down? I mean, are you familiar with that 20 happening on jobs, right, construction jobs? 21 I don't -- contractually, that is not Α 22 permissible. I will say that. 23 Mr. Brew -- the other lawyers asked you about 0 some questions about the trust fund, and I am -- I am 24 25 not going to go and repeat that, but I just wanted to

1	ask you a couple of follow-up questions.
2	If you have a question about whether you can
3	use certain monies from the NDT, there is a way you can
4	go ask the NRC, the Nuclear Regulatory Commission, about
5	that; isn't that right?
6	A No, that's not right.
7	Q What what's the waiver process?
8	A I am not familiar with an NRC waiver process.
9	Q Did you did you have to get a waiver in
10	this case from any governmental bodies?
11	A In which case?
12	Q In in the cases before this commission.
13	A The NRC has an exemption process, and we,
14	earlier in our seven-year decommissioning project, we
15	received an exemption since our trust fund is a
16	commingled fund, we received an exemption to allow us to
17	cover the three types of costs, which are license
18	termination, spent fuel management and site restoration,
19	and to pay those legitimate costs from our trust fund.
20	We did that several years there was a lot
21	of precedent for that, and we just followed the
22	precedent that the NRC currently granted other plants
23	and utilities for that exact same exemption.
24	Q All right. And and so with respect to I
25	am sorry, I I said waiver, and I got it confused with

1 exemption. 2 If -- if there was excess money in the nuclear 3 decommissioning trust fund and there was concerns about, well, I am not sure that we can do this under federal 4 5 rules and regulation, could the exemption process be used to ask for an opinion on that -- on that issue? 6 7 I suppose it could. Α But I would point out 8 that determining that if there was unused funds can only 9 occur once the NRC license is terminated. You -- you 10 can't do that in the future. That is a determination 11 that will be made at the end of the project, which 12 currently is 2038. 13 I mean, you would agree -- I will give 0 Yeah. 14 you a hypothetical -- that if you put the money in the -- in the fund and, you know, let's just say you had 15 16 100 million in costs and the fund had 120 in it, and then the stock market took off, and all of a sudden you 17 18 had \$1 billion in the fund and your costs remained at 19 120, you are of the view that there is no mechanism 20 whatsoever to make an adjustment in a way that would 21 have ratepayers get some relief, because the stock

22 market has done great and -- and earned a ton of money

and the nuclear decommissioning costs have not gone up?

A I am of the view that the trust fund is, for

25 the decommissioning project, that does not end until the

1	license is terminated. I am also under the view that
2	that trust fund is there for the the risk that Duke
3	Energy Florida continues to have until license
4	termination or a change in end state condition. And
5	until that risk is gone, which happens at license
6	termination, I do not see a mechanism to take money out
7	of the fund. In fact, taking money out of the fund
8	could be the reason we would have to go back to the
9	customers in the future. So you could get the exact
10	opposite of what whatever it is one might desire.
11	So that is my view of the trust fund and how
12	it works in conjunction with our risk management aspect
13	until license termination.
14	Q Yeah. Would it would it in your mind,
15	would it be more appropriate if something happened, you
15 16	would it be more appropriate if something happened, you know, three years from now with unforeseen circumstance
16	know, three years from now with unforeseen circumstance
16 17	know, three years from now with unforeseen circumstance or condition with the activities of ADP to have have
16 17 18	know, three years from now with unforeseen circumstance or condition with the activities of ADP to have have ratepayers that are currently do customers pay for that
16 17 18 19	know, three years from now with unforeseen circumstance or condition with the activities of ADP to have have ratepayers that are currently do customers pay for that as compared to customers who may have paid decades ago,
16 17 18 19 20	know, three years from now with unforeseen circumstance or condition with the activities of ADP to have have ratepayers that are currently do customers pay for that as compared to customers who may have paid decades ago, intergenerational transfer issue?
16 17 18 19 20 21	<pre>know, three years from now with unforeseen circumstance or condition with the activities of ADP to have have ratepayers that are currently do customers pay for that as compared to customers who may have paid decades ago, intergenerational transfer issue? A I don't believe I understood your question,</pre>
16 17 18 19 20 21 22	<pre>know, three years from now with unforeseen circumstance or condition with the activities of ADP to have have ratepayers that are currently do customers pay for that as compared to customers who may have paid decades ago, intergenerational transfer issue? A I don't believe I understood your question, sir.</pre>

1	conditions of the contract with ADP CR3 and ADP SF1
2	that's on page two of your of your testimony. I want
3	to ask you about some of the attachments in the
4	agreement. Would you be comfortable with that?
5	A Maybe. It depends on your question. Some of
6	those are very legal documents, and I would rely on my
7	Duke Energy legal team. So my knowledge is that the
8	content here, and the and the process we used to get
9	to this point, but a lot of this is very legal language.
10	I am not a lawyer, so it depends upon the nature of your
11	question.

12 0 Okay. But, you know, I'm not necessarily 13 going to ask for detailed legal opinions included, and 14 Ms. Triplett would do a good job of providing that. Ι 15 am just trying to get your general understanding of as 16 the key witness who said in the testimony there providing testimony about terms and conditions of the 17 18 contract.

19 So I -- I asked one of the witnesses yesterday 20 about -- about Exhibit M. It's a trust agreement for a 21 trust fund with the ADP SF1. What's your understanding 22 of -- of that trust fund? 23 Exhibit M? Α 24 0 Yeah, M as in Michael. 25 It's in Exhibit 6C. MS. TRIPLETT: It's

1	probably
2	THE WITNESS: Okay, so it's titled the Crystal
3	River 3 ISFSI Decommissioning Trust Agreement?
4	BY MR. MOYLE:
5	Q Right.
6	A So NRC regulation, in addition to the annual
7	reporting you do for the overall decommissioning, there
8	is a three-year period ISFSI that the licensee has to
9	formally submit how they are meeting the regulations for
10	the future decommissioning of the ISFSI. That is
11	generally done with the trust fund. And since that is
12	now if we are able to close this transaction,
13	assuming it's approved, then that is an ADP
14	responsibility. So this is to meet NRC regulations that
15	has a three-year reporting period.
16	Q Do you know who's funding that trust fund?
17	A ADP. No money from the Duke Energy trust fund
18	has anything to do with this this exhibit.
19	Q Okay. If the if the NRC could say, you
20	know, we believe you have excess monies in your your
21	fund, your NDT, would Duke have any objection to
22	refunding some or all of that money to ratepayers as we
23	sit here today?
24	A Yes.
25	Q You would? And that's notwithstanding the

1	fact that you are aware we are in the greatest
2	economic challenging economic time since The Great
3	Depression?
4	A My response is primarily based on IRS
5	regulations that clearly state that paying money for
6	anything other than actual decommissioning costs is
7	the is a method to disqualify the trust fund, and was
8	that if that was to happen, that's a significant loss
9	in terms of tax and penalties.
10	Q Okay. Assume that that legal issue could
11	be overcome, would you have any objection, would Duke
12	have any objection?
13	A I can't assume that. I am just I have to
14	deal with the reality that we are in.
15	Q But that's a legal question, right? You are
16	not a you are not lawyer. I am asking you, as an
17	expert witness I assume, to make an assumption that that
18	could be overcome.
19	A I don't I don't know that it could be
20	overcome.
21	Q Well, just assume that
22	A And I don't think
23	MR. MOYLE: Mr. Chair, could I get a little
24	help with this, please?
25	CHAIRMAN CLARK: I think it's a pretty simple

1	question here. Just yes or no? I mean, that's
2	I think that's where we are trying to get to here.
3	BY MR. MOYLE:
4	Q And the question is: Assume that the legal
5	issue that you have identified can be overcome, if it's
6	overcome, would Duke have any objection to returning
7	monies to ratepayers now?
8	A Yes.
9	Q And and what would that be based on?
10	A Prudency. I would go back to what I just
11	described, Mr. Moyle, about the change in end state
12	condition, risk being a Duke Energy Florida risk until
13	the NRC license is terminated.
14	Q Okay. So so so given the level of
15	confidence that you have expressed of 90 percent,
16	otherwise you, and all the parent guarantees, you
17	would you would not be comfortable providing well,
18	how about half of the money? How about 50 million?
19	A No. The the confidence I expressed is on
20	ADP's work. That has nothing to do with a change in end
21	state condition, which is the risk to Duke Energy
22	Florida.
23	Q Okay. And and that risk relates to the
24	site, the soil conditions and things like that, right?
25	A It's three specific ones. It has to do with

1	the residual radioactive level that has to be decon to.
2	The second is only removing structures to three feet
3	below grade. And the third one is the ability to use
4	clean concrete generated during the deconstruction to
5	backfill the basements that we leave in the ground.
6	Q Okay. And that is the \$90 million that
7	Mr. Brew asked but, that relates to the litigation,
8	right? Same question with respect to that money.
9	A Well, could you restate your question, sir?
10	Q Sure. The the \$90 million, I understand
11	that that comes from monies that have been charged
12	based on megawatt hours generated by nuclear power; is
13	that your understanding?
14	A 90 million DOE
15	Q Right.
16	A claim
17	Q Yes, sir.
18	A has nothing to do with power generation
19	has nothing to do with power generation. It's spent
20	fuel management cost.
21	Q And and and who has that money now?
22	A It is it is a litigation that's in progress
23	between Duke Energy Florida and the Department of
24	Energy.
25	Q Right. And and you are suing the

1	Department of Energy to get get the money, right?
2	A Yes.
3	Q Okay. And how did the Department of Energy
4	get the money?
5	A They don't have the money. They have the
6	obligation for spent fuel management that they have
7	failed to meet since 1998. So since we are still
8	incurring costs, we use litigation to recover our costs,
9	and that's a process that's been going on for at least a
10	couple of decades, if not longer.
11	Q Okay. Let's say that assume legally that
12	that money did not have to go into the nuclear
13	decommissioning trust fund.
14	A Okay.
15	Q If it was not in the nuclear decommissioning
16	trust fund, could that money be available to return to
17	ratepayers?
18	A I don't know. It certainly is our intention
19	to put the money back in our nuclear decommissioning
20	trust fund reserve account. So I don't know if there is
21	a legal requirement. I know through practice that's
22	what we do. That's also the assumptions that's baked
23	into all these projections, that show there should be
24	unused money at the end of the project.
25	Q Okay. And we are going to be writing briefs

1 on this. And I just -- you are aware that we are tough 2 economic times, the worst since The Great Depression; 3 isn't that right? I don't know if it's -- I don't -- I don't 4 Α 5 have a comparison. I certainly read the news, and I recognize what's been going these last four months, or 6 7 three months, whatever it is. I guess it's four months 8 now. 9 Q Okay. And it's --10 Α I don't make --11 Q Go ahead. 12 Just I personally can't make a comparison to Α 13 past economic performance. 14 Do you have an understanding as to whether we Q 15 are in a recession today? 16 Α I do not. 17 But the economy is not good, you understand 0 18 that, right? 19 Α Certainly some people have been affected. 20 Mr. Chair, if I could just have a MR. MOYLE: 21 minute, please? 22 CHAIRMAN CLARK: Sure. 23 BY MR. MOYLE: 24 0 Okay. Thank you, sir, for your time. 25 You are certainly welcome, sir. Α

1 All right. CHAIRMAN CLARK: Thank you, Mr. 2 Moyle. Ms. Brownless, any questions? 3 MS. BROWNLESS: Yes, sir. Thank you. 4 5 EXAMINATION 6 BY MS. BROWNLESS: 7 Good afternoon, Mr. Hobbs. Q 8 Α Good afternoon, Ms. Brownless. 9 I guess it's close to the afternoon --Q 10 Morning. Α 11 Q -- but not quite. 12 CHAIRMAN CLARK: A few more minutes. 13 MS. BROWNLESS: A few more minutes. 14 BY MS. BROWNLESS: 15 I would like you to turn to Attachment 9 of 0 16 the DSA, and that is on page 514 of the document. 17 Α Okay, I have Attachment 9 in front of me. 18 Thank you, sir. 0 19 And Attachment 9 to the DSA sets out the 20 reporting and notification requirements that ADP is 21 required to make to DEF, is that correct? 22 Α Yes, that's correct. 23 Okay. And there appear to be five categories 0 Section A talks about 24-hour 24 of reports. 25 notifications, and these appear to be significant events

1 that affect the health and safety, regulatory violation -- violations, organizational changes in ADP 2 3 partners or changes in the finances of Orano or the 4 NorthStar Group Holdings; is that correct? 5 That's correct. Α Yes. Section B talks about the monthly 6 0 Okay. 7 face-to-face meeting that we -- yes, the monthly 8 face-to-face meeting, disputes, contract, noncompliance, 9 schedule milestones, stuff like that; is it that right? 10 Yes, that's right. Α 11 Q Okay. And these materials are going to 12 provide -- be provided to you two weeks prior to the 13 scheduled meeting, is that right? 14 Yes, that's -- that -- that is specifically in Α 15 the last page -- the last bullet on that page. Yes, 16 ma'am. 17 Okay. All right. Then Section C on the next 0 18 page talks about annual information that ADP is going to 19 give you. And that's going to give you -- it's a -- is 20 it fair for me to say that this is an annual summary 21 that's going to take place on or before March 31st of 22 each calendar year? 23 Α I think that's a fair description. Yes, 24 ma'am. 25 And this is basically a summary, an 0 Okay.

1	assessment of the last 12-month period, and it's
2	basically the same information that's going to be
3	provided to you on a quarterly basis; is that correct?
4	A Yes.
5	Q Okay. Section D and E appear to me to apply
6	only if ADP decides to transfer the GTCC waste away from
7	the site; is that right?
8	A That's what D says. Let me look at E.
9	Correct, that those are that is information that
10	ADP will need to share with Duke Energy Florida in those
11	two circumstances, yes.
12	Q Okay. So basically the information that you
13	are going to be getting regularly is in the Sections A,
14	B and C, correct?
15	A Yes.
16	Q Okay. In addition to those reports, there are
17	reporting requirements in other sections of the DSA, am
18	I correct?
19	A Yes, you are correct.
20	Q Okay. And these are found in Section 6.22,
21	6.12, 9.9, Article 11, Article 15; is that right?
22	A I am not I would I would need to go and
23	look at those. I do know there are several locations
24	within the agreement that has additional requirements.
25	Q Well, those would be article

1	A Did you want me to look at those?
2	Q No, sir. Those were the articles that you
3	mentioned at your deposition, so if you mentioned them
4	at your
5	A I know it is, I just
6	Q Yeah, if you mentioned them at your
7	deposition
8	A Yes, ma'am. I recognize that right.
9	Q Yeah. Okay. So let me finish my sentence
10	there.
11	If you mentioned them at your deposition, I
12	assume that you believe they are correct?
13	A I certainly believe they are correct.
14	Q Thank you.
15	And there are also additional reports that are
16	due to you at closing, is that correct?
17	A Yes.
18	Q Okay. Do you anticipate that DEF will prepare
19	written reports to your management regarding these
20	meetings, evaluating these materials, giving the status
21	of payments, schedules, conflicts, et cetera?
22	A Yes. I intend to produce a report. I I
23	you know, we have a regional headquarters in
24	St. Petersburg, and of course our corporate headquarters
25	in Charlotte. I think there are key leaders within our

1 country that have an interest, a very keen interest in 2 this project, so, yes. 3 And -- and just to be transparent with you, 4 Ms. Brownless, right now, I would, at least for the 5 first year of that project, I would -- I would plan to do that quarterly. It will be a summary report, but my 6 7 current plans are, at least for the first year of the 8 project, to do that quarterly, and maybe less frequently 9 than that throughout the remainder of the project. Ιt 10 depends upon how the project is progressing. 11 Q Right. Because you are basically going to 12 prepare reports to your upper management when you think 13 it's appropriate, correct? 14 Α Correct. 15 To the extent that reports or filings 0 Okay. 16 are required to be made with the NRC, DEF must be notified and filings provided to DEF; is that correct? 17 18 Yes, that's correct. Α 19 Okav. And in addition to all of these reports 0 20 that we have talked about, I think you indicated at your 21 deposition that you were going to do what I would call 22 informal information gathering as well, is that correct? 23 And let me give you some examples of that, Mr. Hobbs. 24 You would visit the plant -- you would visit the plant 25 weekly, is that right?

1	A Yes. I I think the I think the word
2	"informal" maybe is what I got hung up on. I think
3	there is some level of formality, because included in
4	in that is our inspections to do the vallation
5	validation of the monthly invoice. So I think there is
6	a level of formality for that since I will have to
7	approve that invoice for payment.
8	Q Yes, sir. And what I am talking about instead
9	of the formal invoice approval process, is things that
10	you would do, like, you would actually visit the site
11	weekly?
12	A Yes.
13	Q And you would actually have tours and
14	discussions with the ADP personnel frequently?
15	A Yes. Yes.
16	Q And you would have communication in almost
17	realtime, is that fair?
18	A Yes, that's fair.
19	Q At your deposition, when we discussed the
20	timing and type of information that was going to be
21	provided to the Commission, you referenced me to your
22	response to Issue No. 7, is that correct?
23	A That's correct. Yes.
24	Q Okay. And that would be Issue No. 7 in the
25	prehearing order, and I am just going to do you have

1	that there, Mr. Hobbs?
2	MS. TRIPLETT: I don't think you do.
3	THE WITNESS: Is it in here somewhere, Danny?
4	BY MS. BROWNLESS:
5	Q It's your Duke's position on Issue No. 7.
6	A Okay. Yes, I have it in front of me, Ms.
7	Brownless.
8	Q Thank you.
9	Could you just read your position into the
10	record, please?
11	A DEF will submit an annual report to the
12	Commission to ensure that the decommissioning activities
13	outlined in the DSA are completed. The report will
14	include the amount of funds paid to ADP CR3, LLC, from
15	the NDF during the previous year, the amount of funds
16	remaining in the NDF, the ADP CR3 schedule performance
17	for the previous year and project to date, and an
18	assessment of future schedule and pay projections,
19	especially for the following year.
20	When I wrote this response, I modeled in my
21	thinking, I used the model that the the licensee has
22	to submit to the NRC in March of each year because it
23	has this same information. So that was my thinking when
24	I wrote this or the context in which I wrote this
25	response, Ms. Brownless.

1	Q Okay. And was part of your process that you
2	would be including the information in the annual report
3	that ADP gave to you?
4	A Yes. As I stated earlier today, I I will
5	supply the Commission and its staff whatever information
6	they have that Duke Energy Florida has available.
7	Q Okay. So let me just go back and ask about
8	that specifically. Are you willing to provide the
9	Commission within with the 24-hour notification
10	information within 24 hours of receiving it?
11	A I certainly am not opposed to it. I would
12	have to you know, I personally don't communicate. I
13	don't I don't know the processes by which DEF
14	communicates with staff. I am not opposed to it. I
15	just don't know that
16	I will point out that in my career, I have
17	make many, many non-emergency and emergency reports to
18	the NRC and other government agencies. And to my
19	knowledge, I don't remember that going to the particular
20	commission, so but but a direct answer to your
21	question, I am not opposed to, just we would have to
22	determine how we would do that.
23	Q Okay. With regard to the other information
24	that we discussed in Sections B and C, would DEF be
25	opposed to providing this material within one week of

1	receiving it so that the Commission would have this
2	material pretty much at the same time that DEP did? And
3	we would with the caveat that whatever information
4	from ADP or from Duke was considered confidential would
5	be kept confidential?
6	A I don't have any objection to to giving the
7	Commission and its staff whatever information it needs.
8	I again, I don't know how we would do it. You
9	mentioned the confidentiality. We would have to do
10	that.
11	I don't know if two weeks is right, because,
12	as I said earlier, if I am going to prepare a report, I
13	can't do that until after the meeting. So I don't know
14	what the timing is. Certainly I would be happy to share
15	it with the Commission and staff.
16	Q Okay. Well let me ask this then: Is it fair
17	to say that DEF is willing to commit to share this
18	information in a method and on a schedule that can be
19	worked out with the PSC staff?
20	A Yes.
21	Q The information that you listed in the
22	prehearing statement for Issue No. 7, would you be
23	willing to prepare that and give that to the Commission
24	staff on a quarterly basis?
25	A To the extent I can, yes. I am trying to look

1 at what I said. I said, certainly anything associated 2 with costs we would be happy to share. Scheduled 3 performance, yes, we would be happy to do. So, yes, 4 generally, I would -- I would be -- we would commit to 5 do that. 6 0 Thank you. 7 And with regard to your role with regard to 8 ADP in evaluating the invoices, you are evaluating the 9 invoices for purposes of seeing if the work was done and 10 done correctly, and done on the timeline that's set 11 forth in the schedule; is that fair? 12 I -- I -- I think the first two points are Α 13 The schedule, you know, the schedules are going fair. 14 to change. So primarily, it will be was the work 15 performed, and was it performed in a quality manner? At 16 a high level, yes, schedules of values, I would 17 anticipate schedules to move around. Remember, we are 18 doing this monthly. 19 0 Sure. 20 You don't have the right to tell ADP how to do 21 any particular activity in a particular way, is that 22 correct? 23 Yes, that's correct. Α 24 0 You have owner's rights, is that the parlance 25 in the industry?

1	A Yes, ma'am.
2	Q Okay. Your basic leverage to get things done
3	correctly is withholding payment, is that fair?
4	A I can only withhold payment if we reach the
5	maximum allowed in disputed costs. We have owner's
6	rights to escalate any issues we have with executives of
7	these
8	Q Okay.
9	A companies, so I would think I would tell
10	you that's a primary owner's right. If there is
11	performance issues going on, frankly, I would want to be
12	aware of them, but that's really what would become a
13	nuclear regulatory issue if it's for instance if it
14	was a radioactive shipment, that would become a Florida,
15	I think it's Department of Health within the Department
16	of Environmental Protection.
17	So there is there is a lot of levers out
18	there to the Department of Transportation, right, it's a
19	shipment. There is a lot of agency levers that form
20	that box around performance.
21	So I would be knowledgeable. I would have
22	escalation rights to say, hey, you know, go to their
23	executives and look at this performance, what's going
24	on, but there is there is other levers if there is a
25	performance issue.

1	Q Well, let's talk about your ability to
2	dispute, your dispute resolution process, and I just
3	want to make sure I understand what it is.
4	If I have read that provision correctly, it
5	first goes to a committee who talks about the area
6	that's in dispute, is that correct?
7	A Let me reference that, Ms. Brownless. I don't
8	to I want to try to be accurate. In the resolution,
9	it's 16.7.
10	Q And that's Section 16.7, sir, is that correct?
11	A Yes, that's correct.
12	That says: Yes, it will be the dispute
13	will be in writing. Promptly after receipt, both
14	parties shall discuss the issues, present reasonable
15	requested documentation and attempt to reach a
16	settlement that is agreeable to both parties
17	parties it keeps going. So, yeah, there is a process
18	here, and this is what we would follow.
19	Q Right. And so it goes to a committee, and
20	then it goes to a higher executive at both companies
21	A Right.
22	Q and then they have 15 days to figure out if
23	they can resolve it. And then if they ultimately can't
24	resolve it, it goes to either federal court, circuit
25	court, or if the parties agree, to arbitration; is that

1	correct?
2	A That's correct. But now, in the context, that
3	is for any dispute, not necessarily a monthly invoice
4	dispute. And I want to take just a moment so that is
5	that is for a dispute throughout the project. There may
6	be more specific language to the disputed pay. I just
7	need to have a moment to look at it, if you want to
8	pursue that.
9	Q No, sir. I just wanted to lay out the basic
10	process.
11	A Okay.
12	Q Okay.
13	A Yes. I agree, for any dispute, not just a pay
14	dispute, that is what is in the agreement. Yes, ma'am.
15	Q Okay. Now, I wanted to ask a few questions
16	about the what you have called the remainder trust
17	fund, which I think, from your description, is the part
18	that Duke would have control over after the 540 is taken
19	out and put into the IOI trust fund, or subaccount; is
20	that correct?
21	A Right. It's the reserve account.
22	Q Okay. Now, with regard to that reserve
23	account, does that reserve account contain an IRS
24	qualified portion as well as an IRS nonqualified
25	portion?

1	A It certainly has a qualified portion,
2	although now this is still one trust fund, right. So
3	there is
4	Q Right.
5	A a Duke Energy still controls the 540 in
б	a decommissioning subaccount. We still own and control
7	the the reserve fund, and then there is the third
8	element, which is the nonqualified fund. I don't I
9	don't know the details of where that is, but, yeah, the
10	total value, whatever is not in the 540, it's in that
11	reserve account, and it may very well be where there is
12	that currently a relatively small amount of the
13	nonqualified funds plus the qualified funds.
14	Q Okay. Is there any legal or regulatory
15	prohibition against distribution of the nonqualified
16	portion of the remainder trust fund to ratepayers prior
17	to full NRC license termination?
18	A Yes. It is my understanding that that would
19	be prohibited by IRS rules and could lead to the
20	disqualification of the entire trust fund.
21	Q Okay. So that's your understanding even if
22	there is a portion that is nonqualified?
23	A Yes, that's my current understanding.
24	Q Thank you, sir. If you give me a minute. I
25	think that's all I may have.

1	Thank you so much.
2	A You are certainly welcome, Ms. Brownless.
3	CHAIRMAN CLARK: Thank you, Ms. Brownless.
4	Okay. Commissioners, any Commissioner have
5	any questions? I want to try to get these in, and
6	we will get Mr. Hobbs off the stand before we have
7	a quick lunch break. Any Commissioner have any
8	questions?
9	Commissioner Polmann.
10	COMMISSIONER POLMANN: Thank you, Mr.
11	Chairman.
12	Good afternoon, Mr. Hobbs.
13	THE WITNESS: Good afternoon, sir.
14	COMMISSIONER POLMANN: Let's see, I will try
15	not to cover things that have already been covered.
16	I am particularly curious about this idea of
17	returning to safe store, and this has been held up
18	here as the fallback position. You stated earlier
19	today that time is a great protection for the
20	customers, if I if I heard that correctly, and
21	in the context that there continues to be the
22	possibility to return to safe store; do you recall
23	that? Do I have that correct?
24	THE WITNESS: Yes, sir, you do.
25	COMMISSIONER POLMANN: Okay. And you also

1 stated the possibility of returning to safe store 2 is a protection that's available in the DSA, and --3 and I would like to know in what sense is that 4 possibility available through the DSA that is not 5 otherwise available to Duke? I think you are identified as somewhat of a 6 7 feature in the DSA, and I want to know specifically 8 why -- why it's a characteristic, or -- or having 9 that identified in that contract provides 10 protection, why do you not otherwise have that 11 available to the company? 12 Commissioner, I am not sure how THE WITNESS: 13 to answer that. I -- I guess I would say today, 14 the plant is in safe store. 15 The second, I think -- I am going to try to 16 really answer your question. Secondly, ADP becomes 17 the licensee. So now there is a licensee. Duke 18 Energy Florida cannot tell them what to do. So we 19 cannot tell them what to do, when to do it, how to 20 So that's -- that's just the way being a do it. 21 licensee is. Even though we are the owner, we 22 don't have that right. 23 So because we -- the protection is in the 24 context of needing to come to this petition to 25 petition for -- to come away from our customers.

1 So the reason the protections is in here is we 2 can't do it because they are the licensee, we have 3 now the contractual right that mutually agrees we 4 can do that because the protection it provides. 5 And why it ties to a function of time is you effectively should down the demolition project. 6 So 7 you effectively drive your costs to -- to near 8 zero.

9 So the reason you can do that is because we 10 sold the fuel. So whatever the ongoing cost is is 11 now not tied to the Duke Energy trust fund. But 12 now you have only spent for work complete. You 13 shut down the demolition project, so your 14 month-over-month costs now are very minimal.

The trust is still there. 15 It can -- it's 16 invested, at least a portion of it is invested, if 17 you can look at that. And because we still have until 2074 to finish the project, we would allow, 18 19 just as we have done in this case, we would allow 20 the trust fund to grow over time, do -- do some 21 analysis to determine when can we -- when we would 22 have enough money to recommence the actual 23 demolition project.

24 So that's the context that we view it as a 25 protection for our customers, that -- is what could

1	allow us not to have to come and ask for additional
2	monies from our customers. We want to keep that
3	always as the last option.
4	COMMISSIONER POLMANN: Okay. Thank you.
5	I I appreciate that Duke sees that as
6	protection for the customers, and and certainly
7	you can appreciate what what the Commission is
8	trying to do, is to understand how we see that as
9	protection for the customers. So I I really do
10	need to get a better handle on on what happens
11	when when this contract closes and moves
12	forward, ADP is becomes the license holder for
13	operating, and takes responsibility for the
14	decommissioning through through the contract
15	with the utility and then responsibility for the
16	spent fuel. And under that circumstance, I think
17	what I understood you to say is that you you do
18	not have a legal right to return to to the safe
19	store condition; is that is that correct?
20	THE WITNESS: Yes, sir, that's that's
21	correct. That would be a decision by the licensee,
22	which is ADP.
23	COMMISSIONER POLMANN: Okay. So so this
24	idea that's been repeatedly put forward that the
25	backstop is to return to safe store is only enabled

1	by the DSA; is that correct?
2	THE WITNESS: Yes, sir. That's correct.
3	COMMISSIONER POLMANN: Okay. But I think I
4	also heard you say that the mechanism, the process,
5	the the procedure and the costs, and the timing
6	to get there is unknown; is that true?
7	THE WITNESS: I have said that. I would add,
8	sir, also, since I am currently in safe store,
9	shutting down the demolition project, would just
10	really what that means is you have got to make sure
11	everything is in a safe condition.
12	So, you know, you may have to do seal an
13	opening that you created in a building. Maybe you
14	have to put a tarp or something, a cover. I don't
15	think it's an an exhaustive complex series of
16	activities. I don't I don't. I think it
17	actually would be relatively simple to return to
18	safe store.
19	COMMISSIONER POLMANN: Well, I I appreciate
20	we can anticipate that it would not be difficult
21	it may not be difficult. But the fact is that we
22	are trying to accept an unknown transition as being
23	a safeguard, and I understand now what you have
24	explained in terms of that that provision being
25	in the contract as as providing protection as an

1	opportunity, which which you will have otherwise
2	lost because you no longer are the operator and the
3	licensee. So that clarifies that. Thank you.
4	But there still remains because the site
5	conditions will have will have been altered
6	and and things will have moved forward through
7	this project, but at some point, if things go awry,
8	for whatever reason, and I am not suggesting that
9	they would, but if they if they did, getting
10	back to a safe store, or a safe store like
11	circumstance, to the benefit of the utility and the
12	customers, still holds a great deal of uncertainty.
13	And and I I think you would admit, would you
14	not, that that's that's simply uncertain.
15	THE WITNESS: I think there's
16	COMMISSIONER POLMANN: It's still a high risk,
17	but go ahead. I am sorry.
18	THE WITNESS: I am sorry, sir, but I would say
19	there is some uncertainty, but we are in safe store
20	today. Duke Energy Florida employees have went
21	through the processes for the last we actually
22	achieved safe store conditions in July of 2019. So
23	that's a six-year project that Duke Energy is very
24	familiar with.
25	Now, I agree with your assessment that things

1	will have changed. Part of the plant is gone. So
2	I agree, it's not going to be that same model, but
3	we do have I mean, we are the people that have
4	done that in that first six years of our
5	decommissioning.
6	So there is some unknowns, but I I I
7	I wouldn't characterize it as, you know, an extreme
8	or a high level, or whatever modifier that you
9	would want to put on it.
10	COMMISSIONER POLMANN: Okay. Well, let me
11	move on. I I appreciate that. Thank you.
12	Let's look at, just for a moment, at your
13	Mr. Chairman, I just have one or two well, two
14	more questions.
15	On on your direct testimony on page 14, if
16	you could pull that up there. There was a bit of
17	inquiry from Mr. Rehwinkel. I wanted to follow up
18	on the technical review team in the contractor
19	selection process.
20	So on page 14 of your direct testimony,
21	looking at the question that starts on line 11.
22	THE WITNESS: Yes, sir, I am there.
23	COMMISSIONER POLMANN: Okay. That question
24	says: Please explain how the RFP process, and so
25	forth.

1	So in that in that in that section in
2	general, I I would like to see if you can answer
3	for me, and if there is something in there that you
4	feel you can't answer, I understand, but I would
5	I would like to see, can you reveal to us more
6	specifically who are who were the members of the
7	technical review team? There is some general
8	information regarding consultants. Can you tell us
9	more about that, sir?
10	THE WITNESS: Yes, sir, I can.
11	So I I I have a safety professional that
12	supports me, very experienced, OSHA qualified
13	and and all that. He was there.
14	Operations, we had former licensed operators
15	very familiar with the plant construction and the
16	design construction and operations. We had a
17	maintenance supervisor there.
18	Health/physics is really, you know, that's the
19	radiation protection project. So our radiation
20	protection manager himself was on that team.
21	Environmental sciences, we have an
22	environmental department within Duke Energy
23	Florida, so we had representatives from them.
24	Construction and power plant engineering, they
25	were there were two people who have a lot of

1	experience, not necessarily from Florida utilities,
2	but working for utilities in construction and power
3	plant engineering.
4	So we we had quite a few people on there.
5	I think the total I wish I could remember the
6	number, but it was probably close to a dozen
7	people, and it was a mix of contractors that work
8	for us that are very experienced and our own
9	internal Duke Energy folks.
10	COMMISSIONER POLMANN: Okay. Okay. So the
11	my interest is in the consultants in particular.
12	Do they have specific experience in in nuclear
13	power plants in contamination and cleanup areas?
14	THE WITNESS: Yeah. I am trying to see where
15	I specifically mentioned consultants, sir. Give me
16	just one second.
17	COMMISSIONER POLMANN: That was on line 13.
18	THE WITNESS: Yes. The consultants I am
19	talking about have a lot of experience. So to give
20	you an example, you know, we had when we were
21	doing this, we had recently completed constructing
22	the dry cask storage system and moving all the fuel
23	from wet storage into the canisters that ultimately
24	went to dry storage. So from a construction
25	standpoint, some of those people were on this team.

1	And then on the operational side, the
2	contamination control, the maintaining radiation as
3	low as achievable, those types of things, there
4	were people who had just finished that six-month,
5	or actually turned out to be seven-month fuel
б	loading campaign.
7	So so very and they have done a lot of
8	other projects like that over their careers.
9	COMMISSIONER POLMANN: Okay. Well, I
10	appreciate that explanation.
11	Let me ask you just a couple of questions
12	about what what you had referred to, I believe,
13	as the bid process, which I interpret to be
14	strongly based in costs and price. And and I
15	don't mean to say the entire selection process is
16	based only on dollars, but I believe you said you
17	had four bidders, and so let me ask a question in
18	terms of the technical side of that, which which
19	we just talked about.
20	Can you tell me if the review team found these
21	four bidders to be to be essentially similar
22	with regard to the technical qualifications? And
23	then more specifically, were those four bidding
24	teams right by order of qualifications?
25	THE WITNESS: Yes. I will yes, sir, we

1	did we did write them. And and I will speak
2	to the technical about analysis.
3	And to make sure that this was unbiased, of
4	course, we had built the technical review process
5	and criteria before we ever received process of the
6	proposal. That's just that's to keep bias out
7	of.
8	But of the four we received, the top two were
9	very much they were ranked much higher than the
10	bottom two. So that that down-selects the two
11	vendors actually the technical team, when they
12	did their review, that was very apparent.
13	Now, the top two were very close, and, you
14	know, in the areas you talked about, cost,
15	technical capabilities, but, you know, then we
16	continued to actually, at that point, we brought
17	both teams on-site to allow them to do an on-site
18	due diligence period to confirm the assumptions
19	that were in the proposal, and then they gave us
20	refreshed bid.
21	They did that in December of 2018. We
22	completed the evaluation of those refreshed bids in
23	early January 2019, and we selected ADP for many
24	reasons. One being cost. One being technical
25	expertise, because this or in this case, both

1	models was going to require a license transfer, as
2	it had to be approved by the NRC. So we had to
3	pick a you know, we had to evaluate, because
4	these people would the NRC view these people to
5	be a licensee. So that that's an example that
6	there was certainly more than cost.
7	COMMISSIONER POLMANN: Okay. One last
8	question, Mr. Chairman, and and thank you,
9	Mr. Hobbs. But just in simple words, would
10	would you refer to your section process as least
11	cost or best in value?
12	THE WITNESS: It turns out to be both, sir.
13	Especially, it was the lower cost of the two final
14	proposals, and it was the only fixed price
15	contract. So I I would I would answer it was
16	both.
17	COMMISSIONER POLMANN: Okay. Thank you very
18	much, sir.
19	And, Mr. Chairman, that's all I have.
20	Appreciate the opportunity.
21	CHAIRMAN CLARK: Thank you, Commissioner
22	Polmann.
23	Any other Commissioners have questions for
24	Mr. Hobbs?
25	All right. Seeing none, Ms. Triplett,

1	redirect?
2	MS. TRIPLETT: Yes, sir, just a couple.
3	FURTHER EXAMINATION
4	BY MS. TRIPLETT:
5	Q Mr. Hobbs, based on Commissioner Polmann's
6	questions regarding return to safe store, just to be
7	clear, is Duke Energy Florida asking this commission to
8	preapprove any scenario that may happen in the future in
9	which the safe store return to safe store condition
10	that you described has to be implemented?
11	A No, we are not.
12	Q Okay. And so if that if that happened,
13	would you agree that the Commission and the and the
14	parties would have full rights to review that decision
15	at that point in time based on the information that was
16	occurring at that point in time?
17	A Yes, I would.
18	MS. TRIPLETT: Okay. I have nothing further,
19	Mr. Chair. Thank you.
20	CHAIRMAN CLARK: All right. Do you have any
21	exhibits, Ms. Triplett?
22	MS. TRIPLETT: Yes, sir. Exhibits marked 2
23	and 3 on the comprehensive exhibit list, I would
24	ask for those to be entered.
25	CHAIRMAN CLARK: So ordered.

1	(Whereupon, Exhibit Nos. 2 & 3 were received
2	into evidence.)
3	CHAIRMAN CLARK: Mr. Moyle or Mr. Brew, did
4	either of them have any exhibits?
5	MR. BREW: No exhibits.
б	MR. MOYLE: No, sir.
7	CHAIRMAN CLARK: Okay.
8	MR. MOYLE: No, sir, I did not have any
9	exhibits.
10	CHAIRMAN CLARK: All right. Ms. Brownless?
11	MS. BROWNLESS: No, sir.
12	CHAIRMAN CLARK: No staff exhibits.
13	All right. That takes care of all of our
14	exhibits, correct? We are good.
15	MS. BROWNLESS: Excuse me, sir, what about
16	Office of Public Counsel?
17	CHAIRMAN CLARK: Oh, I am sorry. He is not on
18	my screen. That's why I missed him.
19	Mr. Rehwinkel, there you are.
20	MR. REHWINKEL: I don't think I don't think
21	I have any exhibits to offer.
22	CHAIRMAN CLARK: Okay, no exhibits from OPC.
23	Very good.
24	All right. We are not going to dismiss your
25	witness. I believe he is coming back. Am I

1	correct, Ms. Triplett?
2	MS. TRIPLETT: I that's that's the
3	current plan, yes.
4	CHAIRMAN CLARK: Okay.
5	MS. TRIPLETT: Thank you.
6	CHAIRMAN CLARK: The current plan. I am with
7	you. That's the current plan.
8	Okay. So here's what we are going to do, we
9	are going to look at a lunch break here. Hopefully
10	we are going to wrap up these last two guys pretty
11	quick. I am thinking 30 minutes. Does anybody
12	need more than 30 minutes for lunch? Anybody need
13	specifically more than 30? I don't see any
14	complaints.
15	All right. We are coming back in exactly 30
16	minutes. All in agreement? We stand in recess.
17	Thanks.
18	(Lunch recess.)
19	CHAIRMAN CLARK: Mr. Rehwinkel, are you on
20	yet?
21	MR. REHWINKEL: Yes, sir, I am.
22	CHAIRMAN CLARK: Okay.
23	MR. REHWINKEL: Let me get my screen up.
24	CHAIRMAN CLARK: And your witness, Mr. Polich,
25	am I pronouncing that correct?

1 MR. REHWINKEL: Polich. 2 CHAIRMAN CLARK: Polich. 3 MR. REHWINKEL: Polich. 4 CHAIRMAN CLARK: Sorry, Mr. Polich. Okay. 5 We may have several MR. REHWINKEL: 6 conversations to have with you, Mr. Chairman. 7 CHAIRMAN CLARK: Okay. 8 MR. REHWINKEL: I will let Ms. Triplett go first. 9 10 So, Mr. Chair, I -- in order to MS. TRIPLETT: 11 streamline this, I proposed very -- it was probably 12 right -- it was right before we broke for lunch, 13 that we would be willing to waive our 14 cross-examination of Mr. Polich if the -- there 15 were no -- no questions from the parties, and also 16 the Commissioners, which we don't know, of our --17 our rebuttal witnesses. And I think that we have 18 at least a tentative agreement -- and forgive me 19 for not having more fully, but I had 30 minutes and 20 I didn't even eat my lunch, to work this out. But 21 I think that we have attentive agreement. We might 22 need a few more minute. 23 And we also -- I was trying to reach Ms. 24 Brownless and could not reach her, but we would 25 need to confirm that she did not have any questions

1

2

for these witnesses. And then, of course, the Commissioners.

But I -- and then the other part of that, we would read witness summaries. And so I am reviewing the witness summary now to make sure I don't have any concerns, and I think Mr. Rehwinkel and Mr. Moyle and Mr. Brew are reviewing our summaries, and then there is a -- there would be, as part of that a stipulation, from Mr. Moyle.

But I guess -- I guess I just wanted to tell you where we were standing, and perhaps, if we could take another few minutes, we might -- we maybe could streamline this. But I suppose before we do that, maybe we should hear from Ms. Brownless as to whether she would have any questions.

16 Yeah, and let me check CHAIRMAN GRAHAM: 17 with -- let me begin with the Commissioners, if the 18 commissioners are willing to forego their questions as well, and -- and to expedite this matter, I 19 20 feel -- Commissioners, can I get a nod from you if 21 you are willing to forego questions from you guys? 22 I'm getting --23 COMMISSIONER GRAHAM: Did I hear somebody say 24 settlement? 25 CHAIRMAN CLARK: Yes. We do that to get your

1	attention, Commissioner Graham.
2	All right. I think we are good on this end.
3	Ms. Brownless?
4	COMMISSIONER FAY: I can forego questions.
5	MS. BROWNLESS: And I apologize for I see
6	that Dianne called me, but unfortunately I had my
7	phone turned off.
8	If we could have just about three minutes and
9	make sure that we don't have anything
10	CHAIRMAN CLARK: All right.
11	MS. BROWNLESS: I would appreciate that.
12	CHAIRMAN CLARK: Absolutely. Y'all feel
13	free feel free to discuss what you need to. We
14	will come back in five minutes with a decision.
15	Thanks.
16	MS. TRIPLETT: Thank you.
17	(Brief recess.)
18	CHAIRMAN CLARK: All right. We have three
19	Commissioners available, so we are going to go
20	ahead and proceed. I believe all the parties are
21	on the hundred.
22	Ms. Brownless, can you give us an update on
23	where we stand?
24	MS. BROWNLESS: I believe we do have an
25	agreement worked out to stipulated issues or

1	facts, and I will let Ms. Triplett read those into
2	the record at this time.
3	MS. TRIPLETT: Okay. So I think let me
4	just rehash, or reassess where we are at.
5	I think all of the parties have agreed to
6	waive cross waive cross-examination for the
7	remaining three witnesses, each witness will read
8	the witness summary, and then we will enter in
9	testimony and exhibits.
10	The agreement to waive cross is premised
11	upon I thinks actually three stipulations. I am
12	going to read two, and then maybe Mr. Brew can read
13	the one from that Mr. Moyle (inaudible)
14	So here are the three and to be clear, they
15	are stipulations of facts to be entered into
16	evidence, but they are not stipulations that the
17	parties agree with the substance of evidence that
18	that stipulation that's being entered into. I
19	probably would ask my colleagues to confirm that I
20	said that correctly.
21	MR. REHWINKEL: From the Public Counsel's
22	standpoint, yes. I think the the the one Mr.
23	Moyle asked for would be a fact stipulation that we
24	would all agree to, but the other two are, it's
25	like stipulating testimony into the record. You

 don't necessarily agree with it all, but you agree that it goes into the record. MS. TRIPLETT: Yes. Thank you, Charles. That's a fair I agree with that clarification. MR. BREW: And I would agree with that as well. MS. BROWNLESS: And staff agrees with that as
 MS. TRIPLETT: Yes. Thank you, Charles. That's a fair I agree with that clarification. MR. BREW: And I would agree with that as well.
4 That's a fair I agree with that clarification. 5 MR. BREW: And I would agree with that as 6 well.
5 MR. BREW: And I would agree with that as 6 well.
6 well.
7 MS. BROWNLESS: And staff agrees with that as
8 well.
9 CHAIRMAN CLARK: Okay.
10 MS. TRIPLETT: And so I know you are excitedly
11 waiting the stipulation.
12 Okay, so the first one is I am just going
13 to go ahead and read it into the read it now, if
14 that's okay.
15 CHAIRMAN CLARK: Yes, please.
16 MS. TRIPLETT: Okay. If thank you.
17 If any of the three recommended enhancements
18 that Mr. Polich has testified should be added to
19 the DSA are required by this commission, it is
20 NorthStar's position that parts of the DSA would
21 have to be renegotiated.
22 The second stipulation is if the Commission
23 were to adopt any conditions as part of its
24 approval of the transaction, would ADP or DEF
25 require renegotiation of the DSA? And the answer

1	is: For each entity, it would depend on its
2	assessment of the proposed condition.
3	And then, Mr. Brew, I may actually be able to
4	find the stipulation
5	MR. BREW: I have got it. I have got it.
6	Mr. Chairman, the third stipulation would
7	read: The United States economy is in a recession
8	according to the National Bureau of Economic
9	Research, period.
10	CHAIRMAN CLARK: That's and where so you
11	are telling me that we are agreeing to the first as
12	stipulations to put into evidence, not necessarily
13	that everybody agrees with that, but that the third
14	we are wanting to enter into as a record of fact?
15	MR. BREW: Yes, sir.
16	CHAIRMAN CLARK: Mr. Brew, what is the what
17	is the actual definition of a recession, just real
18	quick?
19	MR. BREW: Mr. Rehwinkel, correct me if I am
20	wrong, but it's to contraction of the economy for,
21	is it two consecutive
22	CHAIRMAN CLARK: Two consecutive
23	MR. BREW: or three consecutive quarters?
24	CHAIRMAN CLARK: Two consecutive quarters is
25	my understanding. We've had that we've actually

1	had that happen, is that correct?
2	MR. BREW: That is the information that Mr.
3	Moyle got from the National Bureau of Economic
4	Research.
5	CHAIRMAN CLARK: Real GDP, and both the first
б	and second quarter was negative?
7	MR. BREW: That's my understanding from Mr.
8	Moyle.
9	CHAIRMAN CLARK: Okay. Commissioner Brown, I
10	see your hand up real quick.
11	COMMISSIONER BROWN: Thank you.
12	Just for clarification to our legal staff. Do
13	we need to approve the third stipulation as a fact?
14	Do we need to vote on it? And then with regard to
15	the other two, do we need to approve move and
16	approve them as evidence?
17	CHAIRMAN CLARK: My understanding is that we
18	don't need to vote on that as an issue, but it can
19	be entered in as evidence, and and whether it
20	could be argued as fact or not, I guess would be
21	another point; is that correct, Mr. Hetrick?
22	MR. HETRICK: Yes. The point is just to get
23	this in the record, not that anybody agrees with
24	the statements being made.
25	CHAIRMAN CLARK: Okay. Great.

1 Commissioner Polmann. 2 COMMISSIONER POLMANN: Thank you, Mr. 3 Chairman. 4 Mr. Brew, could you please restate the source 5 that Mr. Moyle references? I am not clear that that's a complete citation from --6 7 What I have, Commissioners, is the MR. BREW: 8 National Bureau of Economic Research, is what I 9 have from a text from Mr. Moyle. 10 Mr. Chairman, I -- I'm not MR. REHWINKEL: exactly sure what the parties are trying to do in 11 12 terms of referring to this as a fact. I understand 13 the U.S., about a definition, and I believe that 14 the Commissioners can -- can use their own 15 knowledge, or -- or seek their own source of 16 information as to the definition of a recession. Ι 17 don't have a problem with that. But I -- I think 18 that the parties are -- are trying to put into the 19 record a fact. I -- I would take that to mean at a 20 point in time. 21 The way it's written is a fact as of today, is 22 the only way I can read it, because it's being put 23 into the record now. You asked the question about 24 the definition, and -- and that's with respect to 25 I take that to mean the calendar two quarters.

1	quarters.
2	I am just trying to understand how we
3	establish a fact, and I will stop there, because
4	Commissioner Graham has his hand up.
5	CHAIRMAN CLARK: Yes, Commissioner Graham,
6	hold on one second. Mr. Hetrick is trying to get
7	something in from
8	MR. HETRICK: Yes, to both Commissioners Brown
9	and Polmann, as any evidence that comes in here, it
10	is it is fact evidence, the Commission can give
11	it the weight it deserves. You know, it has
12	discretion to evaluate my viability of that
13	evidence, and that's where it begins and ends.
14	So it's not the be all end all. It's
15	something that simply the parties stipulate to have
16	it come into the record. That's all.
17	CHAIRMAN CLARK: Agreed.
18	Commissioner Graham.
19	COMMISSIONER GRAHAM: You took the words right
20	out of my mouth.
21	CHAIRMAN CLARK: Thank you.
22	Commissioner Fay, did you you had your hand
23	up a second ago, I thought.
24	COMMISSIONER FAY: It's been addressed. I am
25	fine, Mr. Chairman. Thank you.

1	CHAIRMAN CLARK: Okay.
2	MR. REHWINKEL: Mr. Chairman.
3	CHAIRMAN CLARK: Mr. Rehwinkel.
4	MR. REHWINKEL: Yeah, just to, I think,
5	hopefully put oil on the water on this. I I
6	know that Mr. Moyle asked that the parties agree to
7	stipulate this fact into the record, because Mr.
8	Moyle wants us to make a citation or an argument
9	and the brief, and he did not want to improperly
10	cite to record evidence are without a basis. So
11	it's really, truly so he can he can rely on this
12	in his argument.
13	And I agree with Mr. Hetrick. The Commission
14	can decide whether to accept the facts the fact in
15	its deliberation and give it the weight it
16	deserves. So that is his whole his whole
17	purpose in having it in the record.
18	CHAIRMAN CLARK: Agreed.
19	Okay. All right. Well, we have the three
20	stipulations. All the parties have agreed to
21	these, so we are we are good there, correct?
22	Let me get some head nods. We are all in
23	agreement, right? No objections.
24	All right. Seeing no objections, let's move
25	on. I guess we are going to do Witness Polich, we

1	are going to have summaries three-minute
2	summaries from each of the witnesses. We will
3	swear them in, move in any exhibits they've got to
4	move into the record, and we should be done pretty
5	quickly.
6	Ms. Triplett. I am sorry, it's not your
7	witness. It's Mr. Rehwinkel's witness, Mr. Polich.
8	MR. REHWINKEL: Yes. Yes, Mr. Chairman. And
9	Mr. Polich has been given five minutes, I believe,
10	by the prehearing
11	CHAIRMAN CLARK: Split it and let's have
12	four
13	MR. REHWINKEL: it that way, and so I hope
14	the time will be acceptable to the to the panel.
15	Mr. Chairman, the Public Counsel calls Richard
16	A. Polich to the record to the to the virtual
17	stand.
18	CHAIRMAN CLARK: Thank you.
19	Mr. Polich, would you raise your right hand,
20	please, and repeat after me?
21	Whereupon,
22	RICHARD A. POLICH
23	was called as a witness, having been first duly sworn to
24	speak the truth, the whole truth, and nothing but the
25	truth, was examined and testified as follows:

1	THE WITNESS: I do.
2	CHAIRMAN CLARK: Thank you, sir.
3	Mr. Rehwinkel.
4	MR. REHWINKEL: Yes.
5	EXAMINATION
6	BY MR. REHWINKEL:
7	Q Please state your name and address, and on
8	whose behalf you are testifying, please.
9	A Yes. My name is Richard A. Polich. I work
10	for GDS Associates. My address is 1815 Parkway Place,
11	Atlanta, Georgia Marietta, Georgia, make that
12	Marietta, Georgia, and I am presiding on behalf of the
13	OPC.
14	Q Mr. Polich, did you cause to be filed on
15	May 28th, 2020, direct testimony consisting of 36 pages?
16	A Yes, I did.
17	Q And at the same time, did you also cause to be
18	filed nine exhibits designated RAP-1 through RAP-9?
19	A Yes, I did.
20	Q Okay. Do you have any corrections to make to
21	that testimony?
22	A Yes, I do.
23	MR. REHWINKEL: Mr. Chairman, before Mr.
24	Polich makes his corrections, I would just like to
25	note, we can we can go through this and he can

1	go through the lines. I have provided the errata
2	sheet to all parties and staff, and even to the
3	court reporter. He can go through it if he
4	wants
5	CHAIRMAN CLARK: We unless.
6	MR. REHWINKEL: or we can all agree that
7	it's stipulated into the record.
8	CHAIRMAN CLARK: I think we can all agree to
9	stipulate it into the record, unless I hear an
10	objection from someone. I hear no objection, it is
11	stipulated into the record.
12	MR. REHWINKEL: Okay. Thank you.
13	BY MR. REHWINKEL:
тJ	
14	Q Having entered those corrections into the
14	Q Having entered those corrections into the
14 15	Q Having entered those corrections into the record, if I asked you the questions remaining in your
14 15 16	Q Having entered those corrections into the record, if I asked you the questions remaining in your testimony today, would your answers, as amended, be the
14 15 16 17	Q Having entered those corrections into the record, if I asked you the questions remaining in your testimony today, would your answers, as amended, be the same?
14 15 16 17 18	Q Having entered those corrections into the record, if I asked you the questions remaining in your testimony today, would your answers, as amended, be the same? A Yes, they would be.
14 15 16 17 18 19	Q Having entered those corrections into the record, if I asked you the questions remaining in your testimony today, would your answers, as amended, be the same? A Yes, they would be. Q Do you have any corrections or changes to make
14 15 16 17 18 19 20	Q Maving entered those corrections into the record, if I asked you the questions remaining in your testimony today, would your answers, as amended, be the same? A Yes, they would be. Q Do you have any corrections or changes to make to your:
14 15 16 17 18 19 20 21	Q Having entered those corrections into the record, if I asked you the questions remaining in your testimony today, would your answers, as amended, be the same? A Yes, they would be. Q Do you have any corrections or changes to make to your exhibits? A Only Exhibit 9 needs to be deleted.
14 15 16 17 18 19 20 21 22	Q Having entered those corrections into the record, if a sked you the questions remaining in your testimony today, would your answers, as amended, be the same? A Yes, they would be. Q Do you have any corrections or changes to make to your exhibits? A Only Exhibit 9 needs to be deleted. Q Okay. Thank you.

through 8 be identified at this time as Hearing Exhibits 9 through 16. CHAIRMAN CLARK: So ordered. (Whereupon, prefiled direct testimony, as amended, was inserted.)

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In Re: Petition to approve transaction for) accelerated decommissioning services at CR3) facility, transfer of title to spent fuel and) associated assets, and assumption of operations) of CR3 facility pursuant to the NRC license,) and request for waiver from future application) of Rule 25-6.04365, F.A.C. for nuclear) decommissioning study, by Duke Energy) Florida, LLC.) Docket No. 20190140-EI

FILED: May 28, 2020

(CONFIDENTIAL VERSION)

DIRECT TESTIMONY

OF

RICHARD A. POLICH, P.E. (STATE OF MICHIGAN)

ON BEHALF OF THE OFFICE OF PUBLIC COUNSEL

J. R. Kelly Public Counsel

Charles J. Rehwinkel Deputy Public Counsel

Office of Public Counsel c/o The Florida Legislature 111 West Madison Street, Room 812 Tallahassee, FL 32399-1400 (850) 488-9330

Attorneys for the Citizens of the State of Florida

Corrections on this phase input by Court Reporter: Debbie Krick

TABLE OF CONTENTS

I.	INTRODUCTION 1
II.	TESTIMONY SUMMARY
III.	CRYSTAL RIVER 3 DECOMMISSIONING OVERVIEW
IV.	ADP ORGANIZATIONAL STRUCTURE 13
V.	DSA OVERVIEW14
VI.	ASSESSMENT OF NORTHSTAR FINANCIAL CONDITION 16
VII.	RECOMMENDED CUSTOMER PROTECTIONS TO DSA

EXHIBITS

a contract and a cont	
RESUME OF RICHARD A. POLICH, P.E.	RAP-1
LIST OF RICHARD A. POLICH TESTIMONY	RAP-2
ADVANCED DECOMMISSIONING PARTNERS ORGANIZATION	RAP-3
DEF RESPONSE TO CITIZENS INTERROGATORY 5.a.	RAP-4
DEF RESPONSE TO CITIZENS INTERROGATORY 5.e.	RAP-5
NORTHSTAR GROUP HOLDINGS, LLC AND NORTHSTAR GROUP	
SERVICES , INC. FINANCIAL STATEMENTS	RAP-6

SERVICES, INC. PENANCIAL STATEMENTS	
DEF RESPONSE TO CITIZENS INTERROGATORY 16	RAP-7
NORTHSTAR FINANCIAL HARDSHIP ACCESSIBLE ASSETS	RAP-8
COMPARISON OF CONTRACT PROVISION TRUST FUNDING	RAP-9

1 2		I. <u>INTRODUCTION</u>
3	Q.	PLEASE STATE YOUR NAME, TITLE AND BUSINESS ADDRESS.
4	A.	My name is Richard A. Polich. I am a Managing Director at GDS Associates, Inc.
5		("GDS"). My business address is 1850 Parkway Place, Suite 800, Marietta,
6		Georgia, 30067.
7		
8	Q.	WHAT ARE YOUR DUTIES AND RESPONSIBILITIES AT GDS
9		ASSOCIATES?
10	A.	My primary duties are within GDS's Power Supply Planning Department. While
11		employed by GDS, I have provided consulting services for areas such as:
12 13 14 15 16 17 18 19 20 21 22	,	 Generation Asset Management, Engineering analysis of generation projects, Engineering evaluation of waste to energy projects, Energy management consulting services, Nuclear decommissioning cost evaluation, Modular nuclear project cost evaluation, Renewable energy project cost assessment and economic evaluation, Testimony on rate of return, cost of service, regulatory disallowances, determination of prudence, revenue requirements and plant in service, and Review of generation project design and construction.
23	Q.	MR. POLICH, PLEASE SUMMARIZE YOUR FORMAL EDUCATION.
24	A.	I graduated from the University of Michigan - Ann Arbor in August 1979 with a
25		Bachelor of Science Engineering Degree in Nuclear Engineering and a Bachelor
26		of Science Engineering Degree in Mechanical Engineering.
27		

,

617

/

1	Q.	PLEASE BRIEFLY DESCRIBE YOUR PROFESSIONAL EXPERIENCE.
2	A.	I have over 40 years of work experience in the energy sector, performing duties
3		and services for a myriad of companies and organizations, and representing the
4		interests of private and public constituencies throughout the country.
5		In May 1978, I joined Commonwealth Associates, Inc., located in Jackson,
6		Michigan, as a Graduate Engineer and worked on several plant modification and
7		new plant construction projects.
8		In May 1979, I joined Consumers Power Inc., (now called Consumers
9		Energy), located in Jackson, Michigan, as an Associate Engineer in the Plant
10		Engineering Services Department.
11		In April 1980, I transferred to the Midland Nuclear Project and progressed
12		through various job classifications to Senior Engineer. I was also part of a small
13		team that evaluated the potential to repower the nuclear steam turbine with
14		combustion turbines. One of my responsibilities was to provide the initial thermal
15		design for the combined cycle project, utilizing one of the two existing nuclear
16		steam turbines while still providing process steam for Dow Chemical Company.
17		This project is now known as the Midland Cogeneration Venture, a 12-combustion
18		turbine and steam turbine project capable of providing 1,633 MW of capacity.
19		In July 1987, I transferred to the Market Services Department as a Senior
20		Engineer and reached the level of Senior Market Representative. While in this
21		department, I analyzed the economic and engineering feasibility of customer
22		cogeneration projects.

1	In July 1992, I transferred to the Rates and Regulatory Affairs Department
2	of Consumers Energy as a Principal Rate Analyst. In that capacity, I performed
3	studies relating to all facets of development and design of Consumers Energy's
4	gas, retail, electric and electric wholesale rates. During this period, I was heavily
5	involved in the development of Consumers Energy's Direct Access program and
6	in the development of Consumers Energy's Retail Open Access program. I also
7	participated in the development of Consumers Energy's revenue forecast.
8	In March 1998, I joined Nordic Energy, LLC ("Nordic"), located in Ann
9	Arbor, Michigan, as Vice President in charge of marketing and sales. My
10	responsibilities included all aspects of obtaining new customers and enabling
11	Nordic to supply electricity to those customers. In May 2000, my responsibilities
12	shifted to Operations and Regulatory Affairs and my responsibilities included
13	management of supply purchases, transmission services, and development of new
14	power projects. My Regulatory Affairs responsibilities also included overseeing
15	regulatory and legislation issues for the company.
16	In March 2003, I formed Energy Options & Solutions, based in Ann Arbor,
17	Michigan, as a consulting concern focusing on providing engineering services and
18	regulatory support. Through my work with Energy Options & Solutions, I gained
19	extensive experience consulting in the areas of project development and economic

extensive experience consulting in the areas of project development and economic
analysis with renewable energy companies across the country, including: Noble
Environmental Power located in Centerbrook, Connecticut; Third Planet
Windpower, LLC located in Palm Beach Gardens, Florida; TradeWind Energy,
LLC located in Lenexa, Kansas; Windlab Developments USA located in

619

1	Canberra, Australian Capital Territory, Australia; and Matinee Energy Inc. located
2	in Tucson, Arizona, among others.
3	Other examples of my consulting work include evaluation of the Arkansas
4	Weatherization Assistance Program for the Arkansas Energy Office and providing
5	the West Michigan Business Alliance with an evaluation of the business
6	opportunities for Western Michigan businesses in the renewable energy business
7	sector.
8	In 2007, I served as primary author of a report on the economic impacts of
9	renewable portfolio standards and energy efficiency programs for the Department
10	of Environmental Quality – State of Michigan.
11	In 2011, I joined KEMA, Inc. ("KEMA") located in Burlington,
12	Massachusetts, as a Service Line Leader responsible for developing its renewable
13	energy consulting business. While at KEMA, I performed multiple renewable
14	energy studies for the Electric Power Research Institute, including a renewable
15	energy options study for the country of Saint Maarten (a constituent country of
16	the Kingdom of the Netherlands). I also assisted Lake Erie Energy Development
17	Corporation in its successful application to the U.S. Department of Energy for a
18	multi-million dollar grant to develop an offshore wind project in Lake Erie.
19	In 2013, I joined CLEAResult, located in Little Rock, Arkansas, as
20	Director of Operations. My primary responsibility involved supporting program
21	operations in assisting the company's Arkansas unit to successfully meet a 400%
22	increase in energy efficiency goals that it managed for Entergy. I was also

1		responsible for managing the company's natural gas energy efficiency programs
2		in the State of Oklahoma.
3		In 2015, I joined the Georgia office of GDS Associates, Inc., a consulting
4		group focusing on utility engineering and consulting services, as Managing
5		Director.
6		I have been a registered Professional Engineer since 1983 and I am
7		licensed in the State of Michigan.
8		My resume is included as Exhibit No. RAP-1.
9		
10	Q.	HAVE YOU TESTIFIED IN OTHER REGULATORY PROCEEDINGS?
11	A.	Yes, Exhibit No. RAP-2 contains a list of regulatory proceedings in which I have
12		provided testimony.
13		
14	Q.	WHAT IS THE NATURE OF YOUR BUSINESS?
15	A.	GDS Associates, Inc. ("GDS") is an engineering and consulting firm with offices
16		in Marietta, Georgia; Austin, Texas; Corpus Christi, Texas; Manchester, New
17		Hampshire; Madison, Wisconsin, Manchester, Maine; and Auburn, Alabama.
18		GDS provides a variety of services to the electric utility industry including power
19		supply planning, generation support services, rates and regulatory consulting,
20		financial analysis, load forecasting and statistical services. Generation support
21		services provided by GDS include fossil and nuclear plant monitoring, plant
22		ownership feasibility studies, plant management audits, production cost modeling
23		and expert testimony on matters relating to plant management, construction,

1		licensing and performance issues in technical litigation and regulatory
2		proceedings.
3		
4	Q.	WHOM DO YOU REPRESENT IN THIS PROCEEDING?
5	A.	I am representing the Florida Office of Public Counsel ("OPC").
6		
7	Q.	WHAT WAS YOUR ASSIGNMENT IN THIS PROCEEDING?
8	A.	I was asked by the OPC to conduct a review and evaluation of the
9		Decommissioning Services Agreement between Duke Energy Florida, LLC, and
10	*	ADP CR3 and ADP SF1, LLC ("DSA") and to recommend whether additional
11		customer protections were needed.
12		
13	Q.	DID OTHER GDS PERSONNEL ASSIST YOU IN THE ANALYSIS AND
14		DEVELOPMENT OF YOUR TESTIMONY IN THIS MATTER?
15	A.	Yes, Dr. William Jacobs provided assistance.
16		
17	Q.	ARE YOU SPONSORING ANY EXHIBITS?
18	A.	Yes, I am sponsoring the following exhibits:
19		1. Exhibit No. RAP-1 Richard A. Polich, P.E. Resume
20		2. Exhibit No. RAP-2) Richard Polich Regulatory Testimony List
21		3. Exhibit No. RAP-3 ADP organization Structure
22		4. Exhibit No. RAP-4 DEF Response to Citizens Interrogatory 5.a.
23		5. Exhibit No. RAP-5 DEF Response to Citizens Interrogatory 5.e.

621

,

Corrections on this page input by Court Reporter: Debbie Krick

622

1		6. Exhibit No. RAP-6 NorthStar Group Holdings, LLC and NorthStar Group
2		Services, Inc. financial Statements
3		7. Exhibit No. RAP-7 NorthStar Financial Hardship Accessible Capital
4		8. Exhibit No. RAP-8 DEF Response to Citizens Interrogatory 16.
-5		9Exhibit No. RAP-9 Contractor Provisional Trust Funding Levels
6		II. <u>TESTIMONY SUMMARY</u>
7	Q.	PLEASE SUMMARIZE YOUR TESTIMONY.
8	A.	First, Duke Energy Florida, LLC's ("DEF") decision to change the Crystal River
9		3 nuclear power plant's ("CR3") decommissioning status from SAFSTOR to
10		active decommissioning and demolition ("DECON") and the negotiation of the
11		DSA is commendable. Second, the potential for excess Nuclear Decommissioning
12		Trust Funds ("NDF") of over \$100 million to be potentially returned to DEF
13		ratepayers when the CR3 DECON process is complete, is also commendable.
14		Third, the recommended customer protections in the form of enhancements
15		contained in my testimony are intended to mitigate potential risk and enhance the
16		probability of a successful CR3 decommissioning under the deal DEF has
17		negotiated. None of the recommended enhancements should cause detriment to
18		the finances of this project or the entities involved. The customer protection
19		enhancements are generally consistent with accounting principles that recognize
20		contractual financial commitments. The recommended enhancements proposed in
21		this testimony are as follows:
22		1. Amend the Parental Support Agreement to include the State of
23		Florida as a beneficiary and with the same rights as the NRC,

1

Corrections on this page input by Court Reporter: Debbie Krick

1	2Require the parent companies of ADP to maintain a minimum cash
	3. Modify the Contractor's Provisional Trust contributions from
	monthly-payments-to-NorthStar-to-increase-it from 6% to 10%-of
6	pa ymonts ,
7	$2\frac{4}{3}$ Amend the ADP CR3 reporting requirements contained in
8	Attachment 9, Section B from Quarterly to Monthly and enhance the
9	information to provide timely insight into conditions that could
10	impair ADP's ability to complete the job. This includes establishing
11	reporting requirements to the Florida Public Service Commission
12	("Commission"), and
13	3 X Establish an Independent Monitor to oversee the CR3
14	decommissioning activities and ADPCR3's financial status.
15	
16	III COVETAL DIVER 2 DECOMMISSIONING OVERVIEW
16	III. <u>CRYSTAL RIVER 3 DECOMMISSIONING OVERVIEW</u>
17	Q. PLEASE DESCRIBE IN GENERAL TERMS WHAT IS THE NUCLEAR
18	DECOMMISSIONING TRUST FUND (NDF) AND HOW IT IS FUNDED.
19	A. The NDF for CR3 was required by federal law for the purpose of providing
20	reasonable financial assurance that funds will be available for the future cost of
21	safe decommissioning of a nuclear plant when it reaches the end of its useful life.
22	While the requirement to establish the fund was a creature of federal law, the
23	authorization to fund it was the responsibility of the Commission. The
24	Commission approved an annual accrual based on periodic decommissioning
25	studies performed by DEF and its predecessors. The cost recovery of this NDF-
26	specific accrual for the NDF was incorporated into the revenue requirement and
27	rate design imposed on DEF's customers beginning in 1989 and continued as

1 periodically modified by Commission orders in rate cases until 2002. Through a series of decisions, the overall cost of decommissioning has been effectively 2 3 provisioned through approved accruals and establishment of rates since 4 commercial operation in 1977. The recoveries of these accumulated costs in the 5 form of customer provided cash were all ultimately included in the funded balance 6 of the NDF. In 2002, DEF asked the Commission to discontinue the accrual since 7 the NDF was deemed to be fully funded to meet the projected costs of decommissioning and dismantling the plant. At all times, the funding was 8 9 provided by DEF's customers. Approximately 90% of the NDF funding was provided by the retail customers within the rate setting jurisdiction of the 10 11 Commission. Wholesale customers (joint owners) provided funding on a 12 proportional basis under other arrangements. In any event, all funding was 13 provided by customers of DEF who received electricity produced by CR3.

14

Q. ARE THE CUSTOMERS WHO PROVIDED THE FUNDING FOR THE NDF AND RECEIVED THE ELECTRICITY GENERATED BY CR3 MORE LIKELY OR INCREASINGLY LESS LIKELY TO BE THE ONES WHO WOULD BE CALLED UPON TO COVER THE COST OF FAILURE IN THE CURRENT PROPOSAL PRESENTED IN THIS DOCKET?

A. There are increasingly significant intergenerational equity issues related to the
 proposal before the Commission in this docket. I believe that the Commission
 should keep this in mind when considering whether customer protections are
 needed. As I discussed earlier, as far back as 1977 DEF customers began to cover

•

1	future decommissioning costs through the payment of rates and had these
2	payments deposited into the NDF. This was part of the cost of the electricity they
3	consumed. This monthly deposit of funds by these customers continued up until
4	2002, when the explicit deposit was discontinued by the Commission. However,
5	in order to preserve the intended purchasing power of the fund, the money that
6	these customers had deposited over the years as a part of paying for the electricity
7	they consumed still continued to build the fund through the investment earnings
8	on their money that was deposited and set aside to dismantle the plant. In 2009,
9	CR3 was damaged and stopped generating electricity, through no fault of the
10	customers. From that period forward, the DEF retail customer base has become
11	increasingly different from the customer base who paid for the NDF that is now
12	going to be used to dismantle the plant that has not generated electricity for 11
13	years and counting. It has now been 18 years since any customer deposits were
14	made into the fund. By the time the DECON is supposed to be substantially
15	complete in 2038, it will have been almost 30 years since any electricity was
16	generated by CR3 and will have been almost 37 years since any funds (other than
17	investment earnings) were deposited into the NDF. These periods represent a
18	significant overall generational gap between the beneficiaries of CR3's electrical
19	generation and the potential cost imposition that could occur if the DECON is
20	ultimately not successful and a return to SAFSTOR is made but the NDF is
21	SAFSTOR insufficient to complete SAFETOR decommissioning and dismantlement. In that
22	event, a whole new generation of customers would be required to contribute to the
23	NDF to meet legal requirements for safe decommissioning and dismantlement and

1		site restoration. It should also be kept in mind that the current general body of
2		DEF customers have already begun paying for future dismantlement of the
3		generating units, such as the Citrus Combined Cycle generating facility and the
4		Solar generating facilities, that were built to replace the approximately 1,000 MW
5		of generation that was lost when CR3 was irreparably damaged and prematurely
6		retired.
7		
8	Q.	PLEASE DESCRIBE THE STATUS OF CRYSTAL RIVER 3 NUCLEAR
9		POWER PLANT OWNED BY DUKE ENERGY FLORIDA, LLC.
10	A.	CR3 is a single unit pressurized light water reactor supplied by Babcock
11		and Wilcox, capable of producing 860 MW, which entered service in March
12		1977. The plant ceased generating in September 2009 during a planned
13		maintenance and refueling outage and thereafter due to a construction
14		accident, and was placed in extended shutdown on May 28, 2011 and retired
15		in February 2013.
16		
17	Q.	WHAT IS THE CURRENT STATUS OF CR3
18		DECOMMISSIONING?
19	A.	CR3 is in the decommissioning mode SAFSTOR for 60 years as defined in
20		Nuclear Regulatory Commission ("NRC") rules and regulations. Under
21		SAFSTOR, the plant is first placed in a safe and stable condition, with the
22		intent to complete decommissioning and site restoration activities by the
23		end of 2074. DEF placed the plant in this form of decommissioning because,

626

1 at the time CR3 was retired, DEF's analysis of decommissioning costs 2 determined the costs of decommissioning at that time would exceed the funds contained in CR3's NDF. DEF intended to keep CR3 in the 3 SAFSTOR mode until the NDF funds were sufficient to complete 4 decommissioning. 5 6 7 Q. WHAT IS DEF'S REVISED DECOMMISSIONING STRATEGY? 8 Α. As explained in DEF's witness Terry Hobbs' testimony, page 8, lines 18 -9 22, DEF changed the CR3 decommissioning strategy from SAFSTOR to 10 accelerated decontamination and dismantlement ("DECON") in May 2019. The change in CR3 decommissioning strategy was the result of a 11 reassessment of decommissioning costs which found the costs to have 12 13 significantly dropped due to recent methods used in the process and that they could be covered by the amount of funds in the NDF. 14 15 16 Q. HOW DID DEF CONFIRM THE DECON STRATEGY COULD BE 17 ACCOMPLISHED WITHIN THE CURRENT NDF FUNDING 18 **LEVELS?** 19 DEF conducted a competitive bidding process, resulting in four (4) Α.

proposals. Ultimately, DEF selected one vendor team to proceed with
contract negotiations with Accelerated Decommissioning Partners, LLC
("ADP").

23

1	Q.	WHAT WAS THE RESULT OF NEGOTIATIONS WITH ADP?
2	A.	DEF entered into a Decommissioning Services Agreement ("DSA") with
3		ADP subsidiaries ADP CR3, LLC ("ADPCR3") and ADP SF1, LLC
4		("ADPSF1"). Under the structure of the DSA:
5		1. DEF will own the plant property and equipment,
6		2. DEF will continue to own and control withdrawals from the NDF,
7		3. The Independent Spent Fuel Storage Installation ("ISFSI") will be owned
8		by ADPSF1 and responsible for spent fuel management,
9		4. CR3's Operating license will be transferred to ADPCR3, and
10		5. ADPC3 will be responsible for performing the DECON of CR3 by 2027.
11		
12	Q.	HAS THE NRC APPROVED THE OPERATING AND ISFSI
13		LICENSE TRANSFER?
14	A.	Yes, the NRC approved the transfer of the ISFSI license to ADPSF1 and
15		CR3's operating license to ADPCR3 on April 1, 2020, subject to all
16		regulatory approvals being completed within one year of the NRC's order.
17		
18		IV. ADP ORGANIZATIONAL STRUCTURE
19	Q.	DESCRIBE THE ADP ORGANIZATIONAL STRUCTURE
20		ASSOCIATED WITH CR3 DECON.
21	A.	The ADP organizational structure associated with performing the CR3
22		DECON is shown in Exhibit No(RAP-3). ADP is 75% owned by
23		NorthStar Group Services, Inc. ("NorthStar") and 25% owned by Orano

.

1		Decommissioning Holdings, LLC ("Orano"). NorthStar is owned by LVI
2		Parent Corporation which is ultimately owned by an equity fund of JFL-
3		NGS Holdings. ADP owns the ADPCR3 and ADPSF1 which will perform
4		the DECON work and manage the ISFSI facilities at CR3. Orano is owned
5		by Orano USA LLC which is owned by Orano SA, a nuclear conglomerate
6		majority owned by the French government.
7		
8	Q.	WHAT IS NORTHSTAR'S ROLE IN THE CR3 DECON PROCESS?
9	A.	Based on information contained in the DSA, NRC filings, testimony and
10		other documents provided in discovery, NorthStar will perform project
11		management, arrange for subcontracting as needed and perform a large
12		majority of the DECON work.
13		
14	Q.	WHAT IS ORANO'S ROLE IN THE CR3 DECON PROCESS?
15	A.	Orano's primary task is the segmentation of the nuclear reactor pressure
16		vessel and vessel internals. As discussed in the testimony of ADP's witness
17		(and CEO), Scott E. State, on page 9, lines 1-3, Orano will also support
18		management of the ISFSI facility and the transfer of the fuel to DOE.
19		
20		V. <u>DSA OVERVIEW</u>
21	Q.	WHAT IS YOUR ASSESSMENT OF THE DSA?
22	A.	The structure of the CR3 DECON and the DSA negotiated by DEF has the
23		potential to be a benefit to DEF's ratepayers; the biggest benefit being

1	moving the decommissioning date of CR3 up over 40 years, not including
2	final spent fuel disposal. The key portions of the proposed CR3 DECON
3	include the following:
4	1. DEF maintains control over the NDF,
5	2. ADP has agreed to, what I refer to as, a semi-fixed contract of \$540
6	million to perform all DECON work except final spent fuel disposal,
7	3. Contractor's Provisional Trust ("CPT") that starts at \$20 million and
8	will grow to \$50 million through earnings on the trust and contributions
9	of 6% of each monthly milestone payment,
10	4. Parent Guaranty of \$140 million by NorthStar (75% or \$105 million)
11	and Orano (25% or \$35 million),
12	5. Letter of Credit in the amount of \$20 million to be issued by ADP in the
13	event Milestone One (Milestone One is defined in the DSA ¹) is not
14	reached by January 2029,
15	6. Payment structure based upon predetermined completion of specific
16	tasks or portions of those tasks,
17	7. ADPCR3 subcontractors required to post performance bonds.
18	Although the DSA contains several terms designed to mitigate potential
19	financial risk, risk still exists because of the financial structure of NorthStar
20	and its obligation on other nuclear decommissioning projects. The question
21	is whether it is an acceptable level of risk.

¹ <u>"Milestone One"</u> means that (a) Contractor has submitted Partial License Termination Application to the NRC; and (b) the ISFSI-Only Interim End-State Conditions have been satisfied. This essentially means all decommissioning activities of CR3 are virtually complete except for maintenance of the ISFSI.

631	
-----	--

1	Q.	IS YOUR CONCERN WITH ADP'S FINANCES STRICTLY
2		FOCUSED ON NORTHSTAR?
3	A.	Yes. Orano is backed by a large corporation and, ultimately, the French
4		government. This, combined with Orano's limited scope of work,
5		significantly reduces the financial concern for Orano.
6		
7	VI	ASSESSMENT OF NORTHSTAR FINANCIAL CONDITION
8	Q.	DID DEF HAVE CONCERNS REGARDING NORTHSTAR'S
9		FINANCIAL CONDITION?
10	A.	Yes. In response to Citizens of the State of Florida's ("Citizens")
11		Interrogatory 5.a. (Exhibit No(RAP-4), DEF stated its evaluation of
12		NorthStar to be below investment grade. In addition, in response to
13		Citizens' Interrogatory 5.e. (Exhibit No(RAP-5), DEF identified the
14		large scale of NorthStar's projects (other than the pending CR3 project), in
15		relationship to NorthStar's size, to be a risk factor.
16		
17	Q.	WHAT NORTHSTAR FINANCIAL DOCUMENTS HAVE BEEN
18		PROVIDED FOR YOUR REVIEW?
19	A.	In response to Citizens' first request for Production of Documents ("POD"),
20		DEF provided the following confidential financial statements (See Exhibit
21		No(RAP-6):
22		1. North Star Group Services, Inc.

1		a. Consolidated Financial Statements Years Ended December 31, 2015
2		and 2014
3		b. Consolidated Financial Statements and Supplemental Schedule as
4		of December 31, 2019 and 2018
5		2. NorthStar Group Holdings, LLC
6		a. Consolidated Financial Statements as of December 31, 2017 and for
7		the period from June 12, 2017 (date of acquisition) to December 31,
8		2017,
9		b. Consolidated Financial Statements and Supplemental Schedule as
10		of December 31, 2018 and 2017 and Year Ended December 31, 2018
11		and for the period from June 12, 2017 (date of acquisition) to
12		December 31, 2017,
13		c. Consolidated Financial Statements and Supplemental Schedule as
14		of December 31, 2019 and 2018.
15		Neither NorthStar's nor NorthStar Group Holdings, LLC's financial records
16		for 2016 were provided.
17		
18	Q.	WHAT CHANGE IN NORTHSTAR GROUP HOLDINGS, LLC.
19		OWNERSHIP OCCURRED IN 2017?
20	A.	NorthStar Group Holdings, LLC., the parent organization of NorthStar, was
21		merged into JFL-NGS Partners, LLC on June 12, 2017. JFL-NGS Partners
22		is controlled by JFLNGS Holdings, LLC, which is controlled by JFL GP
23		Investors IV, LLC. Ultimately, control is exercised by four U.S. citizens,

1

1		John F. Lehman, Louis N. Mintz, Stephen L. Brooks, and C. Alexander
2		Harman, who are the managing members of JFL GP Investors IV, LLC.
3		Based on documents filed with the NRC in Docket Nos. 50-271 & 72-59,
4		in regard to the license transfer of Vermont Yankee Nuclear Power Station
5		from Entergy to NorthStar Decommissioning Company, LLC, the purpose
6		of the merger transaction, as to the surviving entity, was stated as:
7		"recapitalized, including both the investment of new capital and the
8		conversion of certain debt to equity, in a transaction that improved the
9		company's liquidity and financial condition." This ownership change
10		resulted in the NorthStar portion of the organizational structure shown in
11		Exhibit No(RAP-3).
12		
13	Q.	WHAT ACQUISITION OCCURRED IN 2018 THAT HAS THE
13 14	Q.	WHAT ACQUISITION OCCURRED IN 2018 THAT HAS THE POTENTIAL TO AFFECT NORTHSTAR'S NUCLEAR
	Q.	
14	Q . A.	POTENTIAL TO AFFECT NORTHSTAR'S NUCLEAR
14 15	-	POTENTIAL TO AFFECT NORTHSTAR'S NUCLEAR DECOMMISSIONING WORK?
14 15 16	-	POTENTIALTOAFFECTNORTHSTAR'SNUCLEARDECOMMISSIONING WORK?On January 26, 2018, J.F Lehman & Company, the ultimate parent of
14 15 16 17	-	POTENTIAL TO AFFECT NORTHSTAR'S NUCLEAR DECOMMISSIONING WORK? On January 26, 2018, J.F Lehman & Company, the ultimate parent of NorthStar, acquired Waste Control Specialists LLC. ("WCS"). WCS
14 15 16 17 18	-	POTENTIAL TO AFFECT NORTHSTAR'S NUCLEAR DECOMMISSIONING WORK? On January 26, 2018, J.F Lehman & Company, the ultimate parent of NorthStar, acquired Waste Control Specialists LLC. ("WCS"). WCS operates the most comprehensive set of low-level radioactive waste
14 15 16 17 18 19	-	POTENTIAL TO AFFECT NORTHSTAR'S NUCLEAR DECOMMISSIONING WORK? On January 26, 2018, J.F Lehman & Company, the ultimate parent of NorthStar, acquired Waste Control Specialists LLC. ("WCS"). WCS operates the most comprehensive set of low-level radioactive waste treatment, storage and disposal facilities to service the needs of the U.S.
14 15 16 17 18 19 20	-	POTENTIAL TO AFFECT NORTHSTAR'S NUCLEAR DECOMMISSIONING WORK? On January 26, 2018, J.F Lehman & Company, the ultimate parent of NorthStar, acquired Waste Control Specialists LLC. ("WCS"). WCS operates the most comprehensive set of low-level radioactive waste treatment, storage and disposal facilities to service the needs of the U.S. nuclear industry. Mr. Scott E. State is also the Chief Executive Officer of
14 15 16 17 18 19 20 21	-	POTENTIAL TO AFFECT NORTHSTAR'S NUCLEAR DECOMMISSIONING WORK? On January 26, 2018, J.F Lehman & Company, the ultimate parent of NorthStar, acquired Waste Control Specialists LLC. ("WCS"). WCS operates the most comprehensive set of low-level radioactive waste treatment, storage and disposal facilities to service the needs of the U.S. nuclear industry. Mr. Scott E. State is also the Chief Executive Officer of WCS. WCS' waste facility in Andrews County, Texas, is one of the few

633

.

1		Orano USA, has also formed a partnership, called Interim Storage Partners,
2		and has filed with the NRC for a license to construct a consolidated interim
3		storage facility (CISF) for used nuclear fuel at the existing WCS disposal
4		site in Andrews County, Texas.
5		
6	Q.	WHAT CHANGE IN NORTHSTAR OCCURRED IN 2019 THAT
7		SIGNIFICANTLY IMPACTED NORTHSTAR'S FINANCIAL
8		STATEMENTS?
9	A.	On January 11, 2019, NorthStar acquired 100% ownership of Vermont
10		Yankee Nuclear Power Station ("VYNP") through its subsidiary NorthStar
11		Decommissioning Holdings, LLC. This acquisition significantly impacted
12		NorthStar's balance sheet by increasing its assets and liabilities by 233%.
13		
14	Q.	BASED ON YOUR REVIEW OF NORTHSTAR AND NORTHSTAR
15		GROUP HOLDINGS, LLC FINANCIAL RECORDS, ARE THERE
16		ANY DISCERNABLE DIFFERENCES IN THE TWO COMPANIES'
17		FINANCES?
18	A.	No. Financial records were provided for both NorthStar and NorthStar
19		Group Holdings, LLC only for years 2018 and 2019. Comparisons of the
20		balance sheets and income statements finds less than 0.1% difference in the
21		account balances of the two companies' financial records. This indicates
22		that NorthStar's owner, LVI Parent Corporation ("LVI"), a subsidiary of
23		NorthStar Group Holdings, LLC, has virtually no impact on NorthStar

Corrections on this page input by Court Reporter: Debbie Krick

1		Group Holdings, LLC financial statements and NorthStar is the main asset
2		of NorthStar Group Holdings, LLC. Several of the footnotes in the financial
3		statements are identical for both companies. In fact, the footnote on the
4		acquisition of Vermont Yankee Nuclear Power Station is identical in both
5		statements, including ownership interest. For this reason, my review of
6		NorthStar's financial situation will treat NorthStar and NorthStar Groups
7		Holdings, LLC as the same entity.
8		
9	Q.	IN PERFORMING YOUR ASSESSMENT OF NORTHSTAR'S
10		FINANCIAL SITUATION, WHAT ADJUSTMENTS WERE MADE
11		TO ITS BALANCE SHEET ASSETS?
12	A.	My assessment of NorthStar focused on its ability to weather financial loss,
13		, such unexpected loss on other decommissioning projects (such as VYNP
14		decommissioning, or unfavorable economic conditions. These conditions of
15		will cause "financial hardship," a condition in which a company may be meet its immediate
16		required to utilize available assets to meet_immediate_its financial needs.
17		NorthStar's recent acquisition of VYNP was a significant purchase and
18		includes significant liabilities, causing NorthStar's balance sheet to more
19		than triple in size. The size and scope of the VYNP decommissioning
20		project carries real risks and could create financial hardship for NorthStar.
21		
22		There are items in NorthStar's balance sheet which in times of financial
23		stress are not useful and cannot be used to help liquidity. For example,

1	companies can often sell receivables to generate cash. On the other hand,
2	Goodwill is an intangible asset that is the left over portion from an
3	acquisition in which the purchase price is higher than the fair market value
4	of the purchase. Typically, Goodwill is amortized over some period as the
5	value of the acquired asset is realized. In the case of NorthStar, the Goodwill
6	on its balance sheet has actually increased since 2014 and was not written
7	off when it was acquired by JFL-NGS Partners, LLC in 2017. The items in
8	NorthStar's Balance sheet which would likely not be usable in the event of
9	financial stress are as follows:
10	1. Accounts Receivable: These are amounts owed by clients and are a
11	tangible asset; however, the full amount of these funds may not be
12	accessible in time of financial stress. Based on NorthStar's 2019
13	Consolidated Financial Statements, Footnote 2, the company has
14	included recognition of doubtful collection on accounts receivable in the
15	amounts contained in the statements. In times of financial stress, the
16	ability to collect accounts receivable in support of operations cannot be
17	done in a timely manner due to contractual commitments. In addition,
18	accounts receivable is a function of work being performed and, unless
19	NorthStar was to stop work on existing projects, accounts receivable
20	will continue at the same level. Thus, the use of accounts receivable to
21	fund operations in times of financial stress is not fully feasible. It is for
22	this reason I have only valued accounts receivable at 60% of the full
23	amount for purposes of financial hardship.

.

21

.

1	2.	Costs and estimated earnings in excess of billings on uncompleted
2		contracts. These are forecasted earnings which may never materialize.
3		Value is treated as zero for purposes of financial hardship.
4	3.	Inventories: This asset represents the cost of materials and tools used to
5		provide services to clients. The value of these assets in the event of
6		financial stress is usually much lower than the booked asset value. Some
7		of the materials may be linked to credit purchases and are not
8		marketable. Value is treated as 20% for purposes of financial hardship.
9	4.	Property and Equipment: This asset could potentially be collateralized
10		in times of financial hardship, but not likely at full value. Review of
11		financial statement footnote 5 finds over 97% of this asset category is
12		in equipment and vehicles. It is unlikely these assets will have
13		significant value if needed for raising capital in the event of financial
14		stress. Value is treated as 20% for purposes of financial hardship.
15	5.	Goodwill: Intangible asset. Value is treated as zero for purposes of
16		financial hardship.
17	6.	Intangible assets - net: Described as assets recognized in connection
18		with the acquisition of a business in NorthStar financial statements.
19		Value is treated as zero for purposes of financial hardship.
20	7.	Restricted Cash: This is an escrow balance required under the terms of
21		the VYNP acquisition which may not be accessible unless certain
22		milestones are met. Value is treated as zero for purposes of financial
23		hardship.

1		8. Decommissioning Trust Fund: This is the VYNP Nuclear
2		Decommissioning Trust Fund. Although this is a cash asset, it is not
3		liquid because of NRC restrictions on its use and the time process
4		required to transfer the asset value to another entity. Value is treated as
5		zero for purposes of financial hardship.
6		9. Reimbursements due from U.S. Department of Energy: As part of the
7		acquisition of VYNP, NorthStar was provided the rights to obtain
8		reimbursement for spent fuel storage and management from the U.S.
9		Department of Energy ("DOE"). To obtain these funds, NorthStar must
10		sue the DOE and go through the courts to obtain the funds. Value is
11		treated as zero for purposes of financial hardship.
12		10. Deferred Income Tax: This can only be utilized in the form of delayed
13		filing of current income taxes that will ultimately be paid to the United
14		States Treasury. Value is treated as zero for purposes of financial
15		hardship.
16		
17	Q.	IN PERFORMING YOUR ASSESSMENT OF NORTHSTAR'S
18		FINANCIAL SITUATION, WHAT ADJUSTMENTS WERE MADE
19		TO ITS BALANCE SHEET LIABILITIES?
20	A.	Regarding NorthStar's balance sheet liabilities, the major concern would be
21		current liabilities because these are likely to be called on in the event of
22		financial hardship. The only real long-term liability that presents a concern
23		would be the potential for covenants within long-term financing obligations,

1		requiring early payment in the event of triggering financial conditions.
2		Based on the balance sheet notes, NorthStar's current "Credit Facility" has
3		a security interest in substantially all of NorthStar's assets and those of its
4		subsidiaries. Since this is the same footnote and the amount is the same in
5		the financial statements of both NorthStar and NorthStar Group Holdings,
6		LLC, it is unclear which entity entered into the credit agreement. What is
7		clear is that the Credit Facility will encumber NorthStar's ability to use
8		assets to raise cash in the event of financial hardship. I did not make any
9		adjustments in NorthStar's current liabilities and assigned 50% of its long-
10		term finance obligations as a current asset to recognize its encumbrance on
11		assets.
12		
12 13	Q.	WHAT IS YOUR OPINION OF NORTHSTAR'S FINANCIAL
	Q.	WHAT IS YOUR OPINION OF NORTHSTAR'S FINANCIAL SITUATION BASED ON YOUR EXPERIENCE AND EXPERTISE?
13	Q. A.	
13 14	-	SITUATION BASED ON YOUR EXPERIENCE AND EXPERTISE?
13 14 15	-	SITUATION BASED ON YOUR EXPERIENCE AND EXPERTISE? A review of NorthStar's financial condition finds it is a thinly capitalized
13 14 15 16	-	SITUATION BASED ON YOUR EXPERIENCE AND EXPERTISE? A review of NorthStar's financial condition finds it is a thinly capitalized company with minimal tangible assets, significant liabilities and lower than
13 14 15 16 17	-	SITUATION BASED ON YOUR EXPERIENCE AND EXPERTISE? A review of NorthStar's financial condition finds it is a thinly capitalized company with minimal tangible assets, significant liabilities and lower than expected net income as compared to the level of revenue. NorthStar's
13 14 15 16 17 18	-	SITUATION BASED ON YOUR EXPERIENCE AND EXPERTISE? A review of NorthStar's financial condition finds it is a thinly capitalized company with minimal tangible assets, significant liabilities and lower than expected net income as compared to the level of revenue. NorthStar's financial situation has changed substantially since 2014. The financial
13 14 15 16 17 18 19	-	SITUATION BASED ON YOUR EXPERIENCE AND EXPERTISE? A review of NorthStar's financial condition finds it is a thinly capitalized company with minimal tangible assets, significant liabilities and lower than expected net income as compared to the level of revenue. NorthStar's financial situation has changed substantially since 2014. The financial statements in 2014 and 2015 show NorthStar with negative net income and
 13 14 15 16 17 18 19 20 	-	SITUATION BASED ON YOUR EXPERIENCE AND EXPERTISE? A review of NorthStar's financial condition finds it is a thinly capitalized company with minimal tangible assets, significant liabilities and lower than expected net income as compared to the level of revenue. NorthStar's financial situation has changed substantially since 2014. The financial statements in 2014 and 2015 show NorthStar with negative net income and shareholder equity. If the nearly \$139 million of Goodwill and over \$42

1	acquisition by JFL-NGS Partners, LLC. If intangible assets and Goodwill
2	are removed from NorthStar Group Holdings, LLC's balance sheet, then
3	Member's 2017 equity is a negative \$88.4 million. Of NorthStar Group
4	Holdings, LLC's 2018 total assets, only about 9.4% would be considered
5	liquid assets. In addition, current liabilities are 3.4 times larger than liquid
6	assets. NorthStar's 2018 income statement shows its net income was only
7	approximately 1.28% of \$503.8 million in revenues.
8	
9	In 2019, NorthStar's financials did reflect a substantial increase in net
10	income of over ten times the 2018 net income. Net income in 2019 was
11	10.4% of approximately \$640 million of revenues. This resulted in
12	NorthStar reflecting over \$69 million in Cash & Cash Equivalents (or a
13	doubling of its previous Cash & Cash Equivalents) on its 2019 financials.
14	Nevertheless, when compared to its projected nuclear decommissioning
15	work on two pioneering projects totaling over \$1 billion, NorthStar appears
16	to be thinly capitalized.
17	Based upon the adjustments to NorthStar's balance sheet shown in Exhibit
18	No. (RAP-7) and given the scope and potential risks of the DECON
19	work required over the next few years, NorthStar is inadequately
20	capitalized, especially in relationship to its project sizes. My review shows
21	current liabilities exceed available capital in the event of financial hardship
22	for all years of NorthStar's financials. Under financial hardship, my analysis

23 of NorthStar's 2019 financials indicate cash or cash equivalent available to

J

Corrections on this page input by Court Reporter: Debbie Krick

1	cover costs in an emergency is negative by more than \$52 million (Exhibit
2	No. (RAP-7), page 1). Even if I change my assumptions and allow 100%
3	of accounts receivable to be available, NorthStar's 2019 financials indicate
4	cash or cash equivalent available to cover costs in an emergency is just over
5	\$7 million (Exhibit No(RAP-7), page 2). This does not include the
6	restrictions on assets associated with NorthStar's Credit Facility and raises
7	a concern regarding NorthStar's ability to continue funding
8	decommissioning work at CR3 in the event of financial hardship.
9	
10 Q	DOYOUHAVEOTHERCONCERNSREGARDING-
łł	- NORTHSTAR'S - FINANCIAL - SITUATION, - ESPECIALLY - IN
12	REGARD TO THE DSA?
13 A.	YesThe-DSA-does-not-place any restrictions-on-the-balance-sheet of
1 4	NorthStar-even-though-the-DSA-is-relying-on-Parental Guarantees-in-the
15	-amount of \$140 million to support ADPCR3 DECON. If called upon today,-
16	NorthStar-would-not-be-able-to-meet-the-obligations-of-its-Parental
17	-Guarantee-bocauso-its-balance-sheet-lacks-sufficient-current-net-assots-
18	(current assets minus current liabilities)Without a covenant in the DSA
19	-which requires NorthStar to maintain a certain level of net current or liquid
20	assets, NorthStar-could-dividend-the equivalent of substantially all-of-its
<u>2</u> 1	cash - and - cash - equivalent - assets - (except - restricted - cash) - to - its - parent
22	company and neither-DEF, ADPCR3,-nor-the NRC, would not have access
23	to any the Parental Guarantee-funds or work-resources

1		
-2	Q	DO-YOU HAVE AN EXAMPLE OF NORTHSTAR MOVING FUNDS
3_		TO ITS PARENT?
4	A	Yes-Review-of-NorthStar's 2019 Consolidated Statement of Cash-Flows
5		shows NorthStar distributed \$50 million to its members.
6		
7	V	II. <u>RECOMMENDED CUSTOMER PROTECTIONS TO DSA</u>
8	Q.	BASED UPON YOUR REVIEW OF NORTHSTAR'S FINANCIAL
9		SITUATION AND THE DSA, WHAT PROVISIONS WOULD YOU
10		RECOMMEND TO PROVIDE ADDITIONAL RATEPAYER
11		PROTECTION?
12	A.	The following recommendations are based upon NorthStar's financial
13		situation and intended to provide reasonable measures of protection for
14		ratepayers and enhance the probability of success of CR3 decommissioning:
15		1. Amend the Parental Support Agreement to include the State of Florida
16		as a beneficiary and with the same rights as the NRC.
17		2Require the parent companies of ADP to maintain a minimum cash or
18		cash equivalent-asset-in the amount of at least \$105 million to support
<u>19</u>		the Parental Support Agreement
20		Modify the Contractor's Provisional Trust contributions from monthly
21		payments to NorthStar to increase it from 6% to 10% of payments
22	2	X Amend the ADP CR3 reporting requirements contained in Attachment
23		9, Section B from Quarterly to Monthly and enhance the information to

Corrections on this page input by Court⁶⁴Reporter: Debbie Krick

.

1		provide timely insight into conditions that could impair ADP's ability
2		to complete the contract. This includes establishing monthly and annual
3		reporting requirements to the Commission.
4		$3 \times$ Establish an Independent Monitor to oversee the CR3 decommissioning
5		activities and ADPCR3's financial status.
6		
7	Q.	PLEASE EXPLAIN THE PURPOSE OF INCLUDING THE STATE
8		OF FLORIDA AS A BENEFICIARY AND WITH THE SAME
9		RIGHTS AS THE NRC IN THE PARENTAL SUPPORT
10		AGREEMENT.
11	A.	The Parental Support Agreement contained in Exhibit H-1 and H-2 of the
12		DSA explicitly states there is no guarantee to third parties other than the
13		NRC of payment of decommissioning costs for CR3. The funding for CR3's
14		decommissioning was provided solely by DEF ratepayer contributions to
15		CR3's NDF. NRC regulations establish requirements of the license holder
16		to fund decommissioning; however, the Commission established the
17		charges to DEF ratepayers to fund the NDF. Since the Commission, as a
18		representative of the State of Florida, is responsible for setting up the
19		funding of the NDF and ultimately the funding of CR3 decommissioning,
20		the State of Florida should have equal treatment in the Parental Support
21		Agreements with that of the NRC. Adding the State of Florida should not
22		cause any additional financial burden on NorthStar or Orano nor should it
23		increase the cost of the Parental Support Agreements. Additional reasons

for The State of Florida to be a beneficiary in the Parental Guarantee
 Agreement are as follows:

- The State of Florida has a vested interest in CR3 being properly
 decommissioned because of the potential environmental impact and
 impact on public health and safety.
- 6 2. If the decommissioning of CR3 by ADP and its affiliates is not
 7 performed as projected, resulting in depletion of the NDF and the need
 8 for additional funding from DEF's ratepayers, any request by DEF for
 9 additional funding by its ratepayers will have to be approved by the
 10 Commission.
- 11 3. State of Florida regulatory agencies, specifically the Commission, are 12 in a better position to monitor the status of CR3 decommissioning on a more frequent basis than the NRC. We are recommending the 13 Commission receive quarterly and annual reports from ADP that 14 include decommissioning status, status of NDF funds and financial 15 16 condition of ADP, its subsidiaries and its parent organizations. The 17 recommended reporting would provide the State of Florida more timely 18 information than is provided to the NRC since the NRC only requires 19 an annual report.
- 4. DEF has placed itself in the position of overseeing ADP's
 decommissioning of CR3. The State of Florida's regulation of DEF
 provides it the ability to obtain information on a regular basis.

Corrections on this page input by Court, Reporter: Debbie Krick

1 5. This provision would allow the State of Florida to require ADP to
2 provide decommissioning funding of up to \$140 million through the two
3 Parental Support Agreements.
4 The State of Vermont required an amendment to the Parental Support
5 Agreement approved by the NRC for VYNP, prior to approving the transfer
6 of ownership to NorthStar, and NorthStar agreed to this amendment.
7
8QWHAT-WOULD BE-THE-BENEFIT-TO DEF'S RATEPAYERS OF
9 REQUIRING THE-PARENT-COMPANIES OF ADP TO MAINTAIN
10A-MINIMUM-CASH-OR-CASH-EQUIVALENT-BALANCE-SHEET
11ASSET-IN-THE-COMBINED-AMOUNT-OF-APPROXIMATELY
12\$140-MILLION-TO-SUPPORT-THE-PARENTAL-SUPPORT
13 AGREEMENT?
14A The Parental Support Agreement is only worth the value of ADP's parent
15companies. If ADP's parent companies are without assets, then the \$140
16 million-of-decommissioning funding-is-unavailable-and-worthless. There-is
17nothing in the DSA nor is there any legal requirement for ADP's parent
18 companies to maintain a minimum level of cash or accessible assets to
19support_the_Parental_Support_Agreement_As_discussed_earlier,_DEF
20 ratepayers in general, and specifically a generation of ratepayers completely
21 different from those who received the electricity from CR3, could be placed
22 in the position of providing additional-funding (essentially paying twice) to
23 complete_CR3's_decommissioning_if_the_ADP_companies_fail to_complete

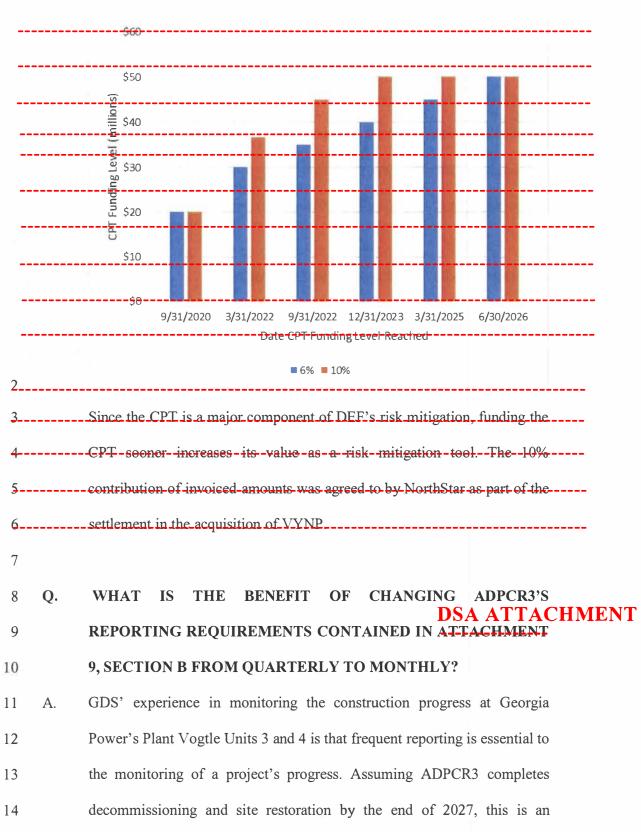
Corrections on this page input by Court Reporter: Debbie Krick

23		CONTRIBUTIONS FROM MONTHLY PAYMENTS TO THE
22	Q,	WHATISTHE-PURPOSE-OF-MODIFYING-ADPCR3'S-6%
21		
20		because ADP could call upon the Parental Support Agreements at any time
19		for-the-ADPparent-companies-to-maintain-some-form-of-liquid-asset
18		should-already-be incorporated-into-their balance sheets-It-would be prudent
17		equivalent_asset_in_the_combined_amount_of_approximately_\$140_million
16		_requiring_ADP's parent_companies_to_maintain_a_minimum_cash_or_cash
15		needs-to-be-an-offsetting-asset-for-the-company-to-balance-its-booksBy
14		- financial statements as a liability. If a balance sheet contains a liability, there
13		creates -a-financial-liability and should be recognized in the company's
12	A	- No. A Parental Support Agreement is a contractual obligation which also
11		-FINANCIAL-HARDSHIP FOR-THE PARENT-ORGANIZATIONS?
1 0		AMOUNTOFAPPROXIMATELY\$140MILLIONCAUSE
9		EQUIVALENT-BALANCE-SHEET-ASSETS IN-THE-COMBINED
8		ORGANIZATIONS TO MAINTAIN MINIMUM CASH OR CASH
7	Q	WOULDAREQUIREMENTFORADP'SPARENT
6		
5		Support Agreements to be used for CR3 decommissioning
4		predetermined level needed to provide the amounts obligated in the Parental
3		of-Florida and the NRC-if cash or cash equivalent assets fall below a
2		should contain a trigger-requiring-NorthStar and Orano to notify the State
1		CR3-decommissioning_At a minimum, the Parental Support Agreements

1 CONTRACTOR'S PROVISIONAL TRUST TO 10% OF 2 PAYMENTS?

3 DEF has identified the \$50 million Contractor's Provisional Trust ("CPT") A. 4 as one of the key elements of risk mitigation in the proposed transaction with the ADP companies. Initially, the CPT will only contain the original 5 deposit of \$20 million. Based on response to Citizens' Interrogatory 16 (see 6 Exhibit No. RAP-8), the CPT will not reach \$50 million until after ADPCR3 7 8 has been paid approximately \$500 million, sometime in the second quarter 9 of 2026. Increasing the CPT percent contribution of ADPCR3 invoice 10 amounts from 6% to 10% would result in the CPT being fully funded by sometime in the 4th quarter of 2023, approximately two years earlier than 11 12 forecasted with the 6% contribution of ADPCR3 invoice amounts. A 13 comparison of the CPT funding is provided in Exhibit No. RAP-9 and the 14 following chart shows a comparison of the timing of the CPT funding

Corrections on this page input by Court Reporter: Debbie Krick



1-----between--6%--and--10%-of--ADPCR3--mvoice-contribution-levels-----

-

1		aggressive schedule in which changes in site conditions, expenditures and
2		financial issues will occur quickly. Quarterly reporting is insufficient to
3		track a project progressing this quickly because, if the project conditions
4		deteriorate, it may be three months before that information would be made
5		available to DEF (and the Commission). Increasing the frequency of
6		reporting to monthly would provide DEF (and the Commission) the
7		opportunity to quickly identify problems and react accordingly.
8		
9	Q.	WHAT ARE YOUR RECOMMENDED REPORTING
10		REQUIREMENTS TO THE COMMISSION?
11 .	A.	I recommend the Commission be supplied reports on the progress of CR3
12		decommissioning, status of funding, and financial condition of ADP and its
13		parent organizations. Reporting to the Commission supports the
14		Commission's regulatory efforts in regard to CR3, DEF and the CR3
15		decommissioning. It will provide the Commission critical information on
16		the progress of CR3 decommissioning, and will prevent any surprises. I
17		recommend the following elements be contained in the Commission
18		reporting:
19		1. Monthly reporting requirements except as noted below,
20		2. Project status, activities completed and projection of next quarter
21		activities,
22		3. Identification of any project delays and causes,
23		4. Payments from the NDF and projections for next monthly payments,

N

1		5. Status of the CPT,
2		6. Financial reports of ADP, ADP companies and ADP parents (Quarterly
3	· · ·	Statements), and
4		7. Identification of critical issues and performance of ADP.
5		
6	Q.	WHAT IS THE BENEFIT OF ESTABLISHING AN INDEPENDENT
7		MONITOR TO OVERSEE THE CR3 DECOMMISSIONING AND
8		ADPCR3 FINANCIAL STATUS.
9	A.	As the Georgia Public Service Commission discovered with respect to
10		Georgia Power's Plant Vogtle Units 3 and 4, use of an independent monitor
11		would provide the Commission and other State of Florida agencies an
12		independent assessment of CR3's decommissioning progress. The
13		independent monitor would provide an unbiased but experienced review of
14		the CR3 decommissioning effort. Although DEF will be monitoring the
15		project, the independent monitor is often able to perform assessments and
16		projections of project outcomes that the owner of the facility cannot without
17		the pressure of management or shareholder expectations. The primary
18		purpose of the independent monitor would be as follows:
19		• Providing an early warning of technical or regulatory problems.
20		• Estimating actual project expenditures relative to project revenue to
21		provide an early warning of financial difficulty.

650

.

1		• Ensuring that tasks are planned in accordance with the overall project
2		schedule and not selected for the purpose of increasing revenue to
3		ADPCR3.
4		• Tracking project expenditures and schedules.
5		• Reporting cost overruns.
6		• Reporting schedule slippage.
7		• Tracking, assessment, and reporting on ADP, NorthStar & Orano
8		financials.
9		• Tracking expenditures for Independent Spent Fuel Storage Installation
10		("ISFSI") and recovery from DOE.
11		ng paga san ang ang ang ang ang ang ang ang ang a
12	Q.	DOES THAT CONCLUDE YOUR TESTIMONY?
13	A.	Yes, it does.

•

651

..

.

1	BY MR. REHWINKEL:
2	Q And, Mr. Polich, do you have a summary of your
3	testimony?
4	A Yes, I do.
5	Q Would you give that summary within the five
6	minutes allotted, please? Thank you.
7	A Thank you.
8	Good morning or good afternoon, Chairman
9	Chairman and Commissioners.
10	The nuclear decommissioning trust fund, the
11	piggy-bank funding of Crystal River 3 decommissioning
12	was funded by Duke customers. The modification to the
13	Duke's proposed transaction for accomplishing Crystal
14	River 3's decommissioning I am presenting in my
15	testimony is intended it enhance the opportunity for
16	success of the decommissioning, and to protect future
17	Duke customers from incurring additional Crystal River 3
18	decommissioning costs, and to protect future customers
19	from I am sorry if the project does not proceed as
20	forecast.
21	Duke's decision to change decommissioning
22	status from safe store to active decommissioning is
23	projected to result in site restoration by 2027 instead
24	of 2074. Duke's revised decommissioning cost analysis
25	showed a substantial reduction in costs and found the

(850) 894-0828

1 NDF more than sufficient funds available for 2 decommissioning. 3 If Crystal River 3 decommissioning proceeds as planned, over \$100 million of NDF funds could 4 5 potentially returned to Duke ratepayers. The ADP 6 companies chosen by Duke to perform the Crystal River 3 7 decommissioning is a jointly owned subsidiary of 8 NorthStar and Orano. 9 Orano, formerly known as AREVA is a French 10 company with major ownership by the French Government. 11 NorthStar is a privately held company, ultimately owned 12 by a group of investors. 13 NorthStar's recent financial history includes 14 substantial recapitalization since 2017, some of which 15 is confidential. The first recapitalization occurred in 16 2017 as a result of NorthStar's merger with N -- with 17 Additional information is noted in GFL NGS partners. 18 NorthStar's 2019 financial statements, and can be seen 19 on page 99 of my exhibit RAP-6. 20 Based upon publicly available information, I 21 have concerns about NorthStar's financial situation 22 concerning the size of the Vermont Yankee nuclear 23 decommissioning project and the proposed Crystal River 3 24 decommissioning. Unfortunately this aspect of my 25 testimony is largely deemed confidential by Duke.

1 The issues raised in the portion of my 2 testimony Duke has claimed is confidential, especially 3 my testimony at page 16, exhibit RAP-6, pages 111 4 through 116, provide strong support for my concerns and 5 subsequent recommendation. And it is for these reasons I originally made five recommendations for customer 6 7 protection enhancements to Duke's proposed transaction 8 to the ADP companies.

9 Subsequent to the revised filing of Mr. Jeff 10 Adix, the Florida Public of Office -- the Florida Office 11 of Public Counsel was provided a copy of the current 12 NorthStar credit agreement. This credit agreement 13 contains provisions and covenants which require 14 NorthStar to meet certain financial conditions which 15 show, in short, successful -- sufficient assets to 16 support the parental support agreement contained in the 17 DSA.

18 Due to the credit agreement, we are 19 withdrawing recommendations two and three. We feel 20 these recommendations are adequately covered by the requirements of an agreement. The three remaining 21 22 enhancements are very minor revisions to the agreement between Duke and ADP companies. My recommended 23 24 enhancements include the following: 25 Amend the parental support agreement to

include State of Florida as beneficiary with the same
rights as the NRC. The State of Florida should have the
same standing as the NRC since it was Florida ratepayers
that funded the NDF, and Florida agencies will be in a
better position than the NRC to monitor the
decommissioning process.

7 The second one is to amend the ADP quarterly 8 reporting requirements to monthly, and enhance the 9 information to provide timely insight into conditions 10 that would impair ADF -- ADP'S ability to complete the 11 job. This includes establishing reporting requirements 12 to the Florida Public Service Commission.

13 The third one is to establish an independent 14 monitor TO oversee Crystal River 3's decommissioning 15 activities and ADP's financial status. This would 16 provide this commission an independent and timely 17 assessment of CR3's decommissioning. The change in the 18 parental support agreement was readily approved in the 19 Vermont Yankee case. 20 Thank you. 21 Thank you, Mr. Polich. CHAIRMAN CLARK: 22 All right. Since there is no cross-examination, no questions, Mr. Rehwinkel. 23 24 Where did you go? 25 MR. REHWINKEL: We would ask that -- we would

1	ask that Mr. Polich be excused, Commissioner.
2	Thank you.
3	CHAIRMAN CLARK: All right. Do you want to
4	enter his exhibits into the record, Mr. Rehwinkel?
5	MR. REHWINKEL: Yes. I I would ask that
6	Mr. Polich's exhibits RAP-1 through 8, as
7	identified as as Hearing Exhibits 9 through 16
8	be entered into the record.
9	CHAIRMAN CLARK: All right. Is that correct,
10	Ms. Helton?
11	All right. So ordered.
12	(Whereupon, Exhibit Nos. 9 - 16 were received
13	into evidence.)
14	MR. REHWINKEL: Thank you, Mr. Chairman.
15	CHAIRMAN CLARK: And, Mr. Polich, you are
16	dismissed.
17	(Witness excused.)
18	CHAIRMAN CLARK: All right. Next up Mr. Adix,
19	I believe. I can't find my sheet. Ms. Triplett, I
20	believe he is your witness, am I correct? Okay.
21	MS. TRIPLETT: Yes, sir. Duke Energy would
22	call Jeff Adix, and I see him up on the screen.
23	CHAIRMAN CLARK: All right. Mr. Adix, would
24	you raise your right hand, please, and repeat after
25	me?

1	Whereupon,
2	JEFF ADIX
3	was called as a witness, having been first duly sworn to
4	speak the truth, the whole truth, and nothing but the
5	truth, was examined and testified as follows:
6	THE WITNESS: I do.
7	CHAIRMAN CLARK: Thank you.
8	Your witness, Ms. Triplett.
9	MS. TRIPLETT: Thank you.
10	EXAMINATION
11	BY MS. TRIPLETT:
12	Q Would you please introduce yourself to the
13	Commission and provide your address?
14	A Yes. Good afternoon, Commissioners. My name
15	is Jeff Adix. My business address is 370 Seventh
16	Avenue, Suite 1803, New York, New York, 10001.
17	Q Thank you.
18	Who do you work for, and what is your
19	position?
20	A I am employed by NorthStar Group Services,
21	Inc., and I am the Vice-President and Chief Financial
22	Officer and Treasurer. I also serve as the
23	Vice-President and Chief Financial Officer for Waste
24	Control Specialists, LLC.
25	Q Thank you.

1	And have you filed rebuttal testimony and
2	exhibits in this proceeding?
3	A Yes, I have.
4	Q Do you have any changes to make to those?
5	A No, I do not.
6	Q If I asked you the same questions in your
7	rebuttal testimony today, would you give the same
8	answers that are in your prefiled rebuttal testimony?
9	A Yes.
10	MS. TRIPLETT: Mr. Chair, we would request
11	that the prefiled rebuttal testimony be entered
12	into the record as though read today.
13	CHAIRMAN CLARK: So ordered.
14	MS. TRIPLETT: Thank you.
15	(Whereupon, prefiled rebuttal testimony was
16	inserted.)
17	
18	
19	
20	
21	
22	
23	
24	
25	

1		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
2		REBUTTAL TESTIMONY OF
3		JEFF ADIX
4		ON BEHALF OF
5		DUKE ENERGY FLORIDA
6		DOCKET NO. 20190140-EI
7		June 18, 2020
8		
9	Q.	Please state your name and business address.
10	А.	My name is Jeff Adix. My business address is 370 Seventh Avenue, Suite 1803 New
11		York, NY 10001.
12		
13	Q.	By whom are you employed and in what capacity?
14	A.	I am employed by NorthStar Group Services, Inc. ("NorthStar") as Vice President,
15		Chief Financial Officer, and Treasurer. I also serve as the Vice President and Chief
16		Financial Officer for Waste Control Specialists LLC ("WCS").
17		
18	Q.	Please describe your duties and responsibilities in those positions.
19	A.	I am responsible for all aspects of financial management, planning, and reporting for
20		those two companies. These responsibilities include working with the independent
21		auditors for the companies to validate that the financial reporting is presented
22		consistently with Generally Accepted Accounting Principles ("GAAP") on an
23		ongoing basis. In addition, I am responsible for ensuring that GAAP is correctly

applied for new transactions, such as acquisition purchase accounting, and unique technical GAAP applications such as NorthStar's Vermont Yankee transaction. Along with regular management, board, and investor reporting, I am also responsible for compliance reporting to the Companies' lenders, including recurring Financial Officer Certifications of the fair presentation of the lender financial statements.

6

1

2

3

4

5

7 Q. Please describe your educational background and professional experience.

8 A. I graduated summa cum laude with a Bachelor of Science in Business Administration, 9 with degrees in Accounting, Corporate Finance, and Computer Information Systems, 10 from Drake University in 1989. I received a Master of Business Administration degree in 2004 from the University of Wisconsin - Milwaukee. I am also a Certified 11 12 Public Accountant (Iowa – O06969). My professional experience includes more than 30 years of auditing, financial consulting, and financial management roles of 13 increasing responsibility. Past roles include accounting and financial analysis 14 15 positions in a global privately-held company (S.C. Johnson & Son), and divisional Chief Financial Officer positions in multiple large global publicly-traded companies 16 17 (Fiserv, ManpowerGroup, and Veolia). My accounting knowledge and professional judgment also allowed me to serve as the Chief Audit Executive of a \$20 billion 18 global publicly-traded company (ManpowerGroup). I joined NorthStar in my current 19 role in January 2016, adding the additional responsibility for WCS in December 20 NorthStar and WCS are separate companies with a common controlling 21 2018. I started my career as a CPA at Arthur Andersen LLP, performing a 22 investor.

661

combination of auditing and financial consulting work and leaving as an Experienced Manager. My complete resume is attached as Exhibit No. __ (JA-1).

3

4

1

2

Q. What is the purpose of your testimony?

5 A. The overall purpose of my testimony is to rebut OPC witness Rich Polich's incorrect statements and conclusions regarding the need for "enhancements" to the 6 7 Decommissioning Service Agreement ("DSA") between Duke Energy Florida, LLC ("DEF") and ADP CR3/ADP SF1, LLC ("the ADP Group"). Mr. Terry Hobbs is also 8 9 providing rebuttal testimony to respond to Mr. Polich's testimony. My testimony focuses on Mr. Polich's incorrect statements, accounting interpretations, and 10 conclusions about NorthStar's financial statements and valuation. I will explain the 11 12 impact of the "enhancements" to the ADP Group's ability to successfully complete 13 the decommissioning of the Crystal River 3 nuclear plant ("CR3") on the terms agreed with DEF. Finally, I will provide insight into the Vermont Yankee ("VY") 14 15 transaction, in which NorthStar participated and which Mr. Polich apparently draws on for several of his recommended "enhancements." I would note that, if I do not 16 17 specifically address an aspect of Mr. Polich's testimony in my rebuttal testimony, it does not mean that I agree with his testimony. 18

- 19
- 20

Q. Please provide a summary of your testimony.

A. The Commission should reject Mr. Polich's suggestions that the DSA needs
"enhancements" to protect DEF's customers. There are multiple protections already
included in the DSA, with the most important being that ADP is only being paid for

662

1		actual decommissioning milestones achieved. Mr. Polich has chosen to largely
2		disregard these protections and instead focus on one supplemental protection in the
3		DSA. His testimony and conclusions include multiple examples of misunderstood or
4		incorrect accounting information, incorrect statements about NorthStar's finances,
5		and he attempts to assess NorthStar's financial position on a hypothetical liquidation
6		basis vs. a going concern basis. Finally, where he has attempted to draw parallels to
7		NorthStar's Vermont Yankee transaction, these are taken out of context and do not
8		attempt to recognize differences in structures and circumstances.
9		
10	Q.	Are you sponsoring any exhibits?
11	A.	Yes. I am sponsoring:
12		• Exhibit No (JA-1) – Resume; and
13		• Exhibit No (JA-2) – Excerpts from Mr. Polich's Deposition ¹ .
14		These exhibits are true and accurate.
15		
16	Tran	saction Overview
17		
18	Q.	First, please generally describe the DSA.
19	A.	The DSA is a fixed price contract pursuant to which the ADP Group, through its
20		affiliates ADP CR3 and ADP SF1, will decommission CR3 and take ownership of the
21		spent fuel. The DSA includes multiple provisions and protections to help ensure that
22		the ADP Group completes the project on budget and in the assumed timeframe

¹ The included excerpts are from the rough deposition transcript, because the final transcript was not available due to the limited time between the deposition and the filing of this testimony.

1 (approximately six and a half years). Mr. Terry Hobbs describes these contractual 2 provisions, and the value and protection they provide to DEF's customers, in much greater detail. The DSA represents the result of a lengthy negotiation process and 3 4 every provision as written in the DSA is important and cannot be isolated or 5 otherwise changed, without changing other parts of the transaction. From a financial 6 perspective, it is critical to note that the DSA was intentionally structured such that 7 ADP is paid only for work completed against a negotiated schedule of values, and does not earn payment simply for incurring costs. In the unlikely event that ADP was 8 9 unable to complete the decommissioning work for any reason, both DEF and the Florida customers are protected by the fact that DEF would have only paid for 10 verified progress against specific decommissioning milestones, retaining all other 11 12 funding in trust to support future alternatives.

13

Q. Considering the DSA structure, and key protections of only paying for
decommissioning work completed, Mr. Polich still spends much of his testimony
analyzing the NorthStar financial statements. What is your understanding as to
why he spends so much time on this topic?

A. It appears Mr. Polich is focusing on one provision of the DSA, which is the provision obligating the parent companies of the ADP Group, NorthStar and Orano, to provide a parent guaranty to back up the obligations of the ADP Group in the event that the ADP Group fails to fulfill its obligations under the DSA. Considering the structure of the DSA, the parent guaranty is a supplemental enhancement rather than a core protection in the transaction structure. Mr. Polich is apparently attempting to redirect

1		attention from the broader DSA structure to undermining and questioning the
2		financial wherewithal of NorthStar, since it allegedly impacts the value of the parent
3		guaranty provision in the DSA. While Mr. Hobbs will testify to the overall DSA
4		structure in greater detail, Mr. Polich's approach makes several inaccurate statements
5		and reaches incorrect conclusions about the financial position and valuation of
6		NorthStar that need to be corrected and rebutted for the record.
7		
8	Q.	Do you agree with Mr. Polich's testimony regarding NorthStar's financial
9		position?
10	А.	No, as I explain in detail below. But I wanted to first provide context for Mr. Polich's
11		testimony, and therefore my rebuttal testimony, since he is overly focused on one, of
12		many, provisions included in the DSA.
13		
14	<u>Over</u>	view of NorthStar Financial Statements
15		
16	Q.	Is Mr. Polich a CPA?
17	A.	No, he does not indicate that he has any financial training on his resume. He appears
18		to be an engineer. I understand he testified during his deposition that he considers
19		courses taken while earning his MBA more than thirty years ago to be finance
20		training. He does not appear to have any recent experience or training in accounting
21		or finance, and a number of his conclusions are not financially credible.
22		

- Q. 1 Has Mr. Polich ever served as a financial executive, credit analyst, or an 2 auditor? 3 A. No, his resume does not reflect any such previous work employment. 4 Q. 5 Based on Mr. Polich's testimony, do you believe he has a current and comprehensive understanding of the specific accounting rules that govern the 6 7 creation of financial statements (GAAP)? 8 A. No, Mr. Polich's testimony includes a number of factually inaccurate statements 9 about accounting, accounting principles, and financial statement presentation. For 10 example, he incorrectly characterizes goodwill as being created by "... an acquisition in which the purchase price is higher than the fair market value of the 11 12 purchase." In reality, goodwill does not imply acquiring for more than fair value, but 13 instead represents the future economic benefits arising from other assets acquired in a business combination that are not individually identified and separately recognized. 14 15 Despite Mr. Polich's assertion that goodwill is typically amortized, this has not been the base treatment under U.S. GAAP since the relevant accounting standards were 16 changed in 2001. He finds it noteworthy in his testimony that goodwill was not 17 18 written off when NorthStar's ownership changed in 2017, when GAAP specifically 19 requires goodwill to be measured and reset to current values following an acquisition. 20 Q. 21 Are there other factual errors on accounting issues that you noted in Mr.
- 22

Polich's testimony?

1 A. Yes, there are several such errors. First, I disagree with his characterization of "Cost 2 and estimated earnings in excess of billings on uncompleted contracts" (CIE) as "estimated earnings that may never materialize." That is incorrect. CIE is a common 3 4 financial statement line item for contractors following percentage of completion 5 accounting, and represents the value already earned on contracts, in accordance with 6 GAAP, that has not yet been invoiced to a client as of a reporting cut-off date. This 7 timing item also applies to work being invoiced on a time and materials basis, where the time required to assemble the invoice falls past the reporting cut-off date. In 8 9 addition, Mr. Polich characterizes NorthStar's deferred income tax asset as a "delayed 10 filing of current income taxes" that will ultimately be paid to the government. He actually has this reversed and is providing a somewhat accurate description of a 11 12 deferred tax liability. The reported asset represents deductions available on future tax returns that will reduce future cash income tax expense. 13

On page 24 of his testimony, Mr. Polich also testifies that he "assigned 50% of its 14 15 long-term finance obligations as a current asset to recognize its encumbrance on assets." Perhaps this is a typographical error, as it does not make sense as written and 16 17 is inconsistent with Exhibit RAP-7. Long-term financing obligations are non-current liabilities, not current assets. Finally, Mr. Polich attempts to opine on the proper 18 accounting treatment for the Parent Support Agreement ("PSA") under GAAP on 19 20 page 31 of his testimony. His conclusion that the PSA creates a liability that should be recognized in a company's financial statements is incorrect and not supported by 21 GAAP. From an accounting perspective, execution of the PSA creates a contingent 22 23 obligation with a remote probability of being called, and therefore is not appropriate

to recognize in financial statements presented under GAAP. His testimony attempts
 to build further conclusions around pre-funding the PSA on top of this flawed
 interpretation.

4

5 Q. Are there other factual errors in Mr. Polich's testimony?

Yes, in at least three different points in Mr. Polich's deposition he states that there are 6 A. 7 no restrictions on NorthStar's ability to pay dividends to NorthStar's investors or parent entities (p. 58, p. 120, p. 144 of my Exhibit No. (JA-2)). This apparently 8 important theme is explicitly false, with NorthStar's current lender credit agreement 9 explicitly prohibiting any such payments that would raise the Company's net leverage 10 ratio to greater than 2.00/1.00. In addition, on page 79 of his deposition Mr. Polich 11 12 testifies that Vermont Yankee generates a "significant amount of accounts receivable" for NorthStar (See Exhibit No. __ (JA-2). In reality, Vermont Yankee generates no 13 accounts receivable under GAAP, as NorthStar already owns the source of payment. 14

15

Q. How do these issues with Mr. Polich's testimony impact the credibility of the
 remainder of his testimony?

A. Mr. Polich draws a number of broad sweeping conclusions to reach his recommended
 course of action and opines on NorthStar's financial situation based on his expertise.
 Incorrect characterization of basic accounting principles, holding out inaccurate
 financial information multiple times as fact, and representing accounting standards
 that are out of date by nearly 20 years as current GAAP undermines the credibility of
 the remaining financial review performed.

- 1
- Q. Beyond the factual misstatements and level of foundational financial and
 accounting knowledge demonstrated, do you have other concerns about the
 focus of and approach to Mr. Polich's testimony?
- 5 A. Yes, consistent with earlier comments, I question whether sufficient rigor was applied to understanding NorthStar's financial position in the context of the full DSA and 6 7 negotiated protections. The testimony adopted a much narrower approach of primarily focusing on a hypothetical financial distress scenario to ask for \$105M of 8 9 incremental cash funding on a \$540M project and reduce working capital available to support the work, ignoring the existing DSA protections negotiated by a sophisticated 10 counter-party that retained control of the funding source. 11 There were also 12 inconsistencies in the testimony that suggested an unwillingness to objectively look at 13 the full context of the transaction. For example, Mr. Polich's testimony acknowledged NorthStar's 2017 ownership change, with new equity invested and the 14 15 balance sheet deleveraged to improve the Company's financial position. This was part of a conscious strategy to make the Company a more credible counter-party for 16 17 nuclear decommissioning transactions, and the Company has flourished for the last three years under this capital structure, with steadily rising revenues and profitability. 18 19 Despite this known context, Mr. Polich continued to testify to financial results as old 20 as 2014, under different ownership and capital structure, as evidence of the 21 Company's forward-looking financial prospects.
- 22

CONFIDENTIAL

1Q.Mr. Polich makes a sweeping assessment of NorthStar's financial situation on2page 24 of his testimony. What is your response to that opinion?

- 3 A. I completely disagree with his assessment.
- 4
- 5

6

Q. From your perspective, what is the proper context for evaluating NorthStar's financial position?

7 A. The Company should be evaluated as a going concern, and not on a hypothetical 8 liquidation salvage value. NorthStar generated **\$640M** of revenue in 2019, resulting in **\$67M** of net income. Net cash generated from operating activities, defined 9 according to GAAP, was **\$88M**. In 2019 "Earnings before Interest, Taxes, 10 Depreciation, and Amortization" (EBITDA), a common financial measurement used 11 12 as a proxy for cash earnings, was \$112M, implying a market value of nearly \$1 13 billion or more using common earnings multiples for companies with similar profiles. This is in contrast to the minimal or negative available resources calculated in Mr. 14 15 Polich's hypothetical scenario. Despite continuing growth and the 2019 dividend payment referenced by Mr. Polich, the Company remains conservatively leveraged, 16 with a net leverage ratio (Net debt / EBITDA) of only 1.2x at year-end 2019. 17 Consistent with my going concern testimony above, these results are sustained by 18 19 **\$1.4 billion** of reported revenue backlog entering 2020, and a larger pipeline of 20 additional opportunities. 2020 has continued the strong performance trends to date, 21 with both revenue and EBITDA up significantly compared to 2019 through the first 22 four months of 2020. Mr. Polich's failure to acknowledge this full context, before

moving to a hypothetical "financial hardship" case, further reduces the credibility of
his conclusions in the full context of the transaction.

- 3
- 4

5

Q. Can you clarify your basis for continuing to characterize Mr. Polich's "financial hardship" case as hypothetical?

Yes, I summarized NorthStar's current financial performance, leverage, and 6 A. 7 approximate market value in my testimony above. Mr. Polich testified that his assessment was focused on NorthStar's ability to weather unfavorable economic 8 conditions or losses on other projects. NorthStar has demonstrated the ability to 9 10 maintain and raise financial performance through a period of 2020 that included one of the most abrupt economic disruptions in the Country's history, and NorthStar's 11 12 performance and modest leverage provide the ability to raise debt and equity in an 13 orderly way to support the operations and valuation of the business if needed in the future. Translating this backdrop to what is effectively a liquidation scenario as a 14 15 basis for making transaction recommendations is not a realistic scenario, particularly in the full context of the DSA. 16

17

18 Mr. Polich's Suggested Enhancements are Not Necessary

19

Q. Have you reviewed the five recommended "enhancements" that Mr. Polich advises the Commission to impose on this transaction?

A. Yes, and I disagree with all of them. Mr. Hobbs will respond to them in more detail
in his rebuttal testimony, but I have a few additional points to make with respect to

1

why they are unnecessary for this transaction and based on incorrect information and conclusions.

671

3

2

Q. Mr. Polich states in his opening summary on page 7 that "None of the
recommended enhancements should cause detriment to the finances of this
project or the entities involved." Do you agree with this statement?

7 A. No, this statement is complete speculation and unsupported by any evidence. 8 NorthStar is one of the entities involved in this transaction, and imposition of these "enhancements" would absolutely impact the overall finances of this transaction. 9 10 NorthStar and Orano formed the ADP Group and developed a specific and tailored bid to decommission CR3. The resulting DSA, taken as a whole and without 11 12 changes, is the result of months of negotiation and give and take. What Mr. Polich is couching as "enhancements" are really just changes and amendments to the deal, and 13 they do impact the overall project. Mr. Polich is also inconsistent on this point. 14 15 Despite his testimony of "no detriment to project finances," when pressed in deposition, Mr. Polich testified that these contract changes might be worth \$10M. 16 See page 149-150 of Exhibit No. __ (JA-2). This is an unsupported number, but 17 18 simply another example of Mr. Polich providing inaccurate or inconsistent assertions.

19

20 Q. Can you give an example of how one of Mr. Polich's suggested amendments 21 would impact NorthStar?

A. Yes. As previously noted, Mr. Polich recommends that NorthStar be obligated to
 maintain \$105M of cash or cash equivalent asset during this transaction. Suggesting

that tying up approximately 20% of a project's total revenue value up front, in cash,
should have no detrimental impact to project or entity finances further undercuts Mr.
Polich's credibility to speak as a financial expert. Capital has a cost, and this is a
material use of cash that was not contemplated in the transaction economics. In
addition, his argument for this point is based on a flawed accounting premise, as
previously discussed.

7 I would also note that Mr. Polich, during his deposition, refused to acknowledge that this requirement would reduce resources available to complete the decommissioning 8 9 work. In another example of inconsistent and inaccurate testimony, he represented 10 multiple times that restricted cash or trust assets could be borrowed against (see pages 61, 119-20 of Exhibit No. __ (JA-2), while testifying in his deposition that the 11 12 existing Vermont Yankee trust funds should be assigned a value of zero in his 13 financial analysis. Beyond this inconsistency in his testimony, his testimony is also inaccurate, as this type of borrowing is also prohibited by the Company's existing 14 15 credit agreement.

16

17 Q. Do you have any other comments about Mr. Polich's suggested amendments?

A. Yes, regarding the request to increase the retainage from six percent to ten percent, I
believe Mr. Polich fails to appreciate the significance of the \$30 million disposal
guarantee and the value that creates for DEF's customers. Waste disposal is a key
cost variable and risk in any decommissioning project, and the committed value of
this airspace directly offsets the cost of completing the project. I would also note that
Mr. Polich is wrong about the details of the VY transaction. He asserts that NorthStar

CONFIDENTIAL

agreed to ten percent in that deal, but the ten percent retainage only starts after 1 2 NorthStar has taken \$100 million from that trust fund. By comparison, in this transaction, the six percent retainage begins immediately. That is in addition to the 3 4 significant value of the initial \$50 million funding, including the disposal guarantee. 5 So with respect to this item, the CR3 transaction actually offers more upfront protection, in a transaction structure where the counterparty retains control of the 6 7 decommissioning trust. Consistent with my previous testimony, he also misrepresents the ability to borrow against these provisional trust assets and remains 8 9 inconsistent by stating that these assets remain available to the project despite 10 assigning zero value to the Vermont Yankee trust assets in his analysis.

11

Q. Do you have any other comments on comparisons made to NorthStar's Vermont Yankee transaction?

A. Yes. Mr. Polich makes a number of comparisons between the CR3 structure and the 14 15 VY transaction. It appears he has selectively chosen certain terms from that transaction to apply in this transaction without appropriate consideration of the full 16 17 context. There are key differences in the framework of the two deals that make the CR3 deal more favorable for customers. First, in VY, there was no remaining utility 18 19 over which the Vermont PUC could regulate. Entergy is now completely out of the 20 state of Vermont. Accordingly, the state of Vermont had motivation to include 21 additional terms, including inclusion on the parent support guaranty with the NRC, as 22 they had reduced regulatory oversight over NorthStar compared to a public utility 23 company such as Entergy. By contrast, DEF is still the owner of CR3 and the FPSC

15

maintains regulatory oversight over DEF as a utility company. Second, in the VY
structure NorthStar owns the NDF, so there is no separate oversight (other than from
the NRC) of disbursements from the fund. In this transaction, DEF retains ownership
and control of the NDF. Mr. Hobbs more fully explains the value of this fact in his
testimony.

In addition, given that Mr. Polich suggested that NorthStar is over-extended because 6 7 of its work on VY and thus questioned NorthStar's ability to complete the CR3 decommissioning, I think it is important to provide an update on the status of the VY 8 9 NorthStar is currently on budget and on schedule with the decommissioning. 10 decommissioning after 1.5 years of completed work, with favorable regulatory feedback and a perfect safety record to date. Despite Mr. Polich's attempts to 11 12 characterize Vermont Yankee as being dramatically different in scope or creating 13 undue financial risk for NorthStar, the work in Vermont generated only 16% of NorthStar's 2019 revenue. NorthStar's successful track record on Vermont Yankee 14 15 underscores its credentials and reinforces its capabilities to participate in this important project for DEF in a manner that will also be favorable to DEF's 16 customers. 17

18

19

Q. Does that conclude your testimony?

20 A. Yes.

21

22

23

1	BY MS. TRIPLETT:
2	Q Mr. Adix, could you please provide a brief
3	summary of your rebuttal testimony?
4	A Yes.
5	The purpose of my prefiled rebuttal testimony
6	is to rebut the testimony of OPC Witness Rich Polich.
7	Instead of opining on the multiple layers of customer
8	protection negotiated into the full decommissioning
9	services agreement, or DSA, between Duke Energy Florida,
10	DEF, and Accelerated Decommissioning Partners, ADP, Mr.
11	Polich's testimony narrowly focuses on a supplemental
12	protection in the agreement and includes a number of
13	incorrect statements and inappropriate assumptions as
14	part of arriving at a recommendation regarding the need
15	for changes framed as enhancements to the DSA.
16	My testimony focuses on financial aspects of
17	the DSA structure, and Mr. Polich's incorrect statement,
18	accounting interpretation and conclusion about the
19	financial statement, capacity and valuation of NorthStar
20	Group Services, Inc., NorthStar, one of two partners
21	that control ADP.
22	Due to the multiple protections in place in
23	the DSA, Mr. Polich's recommended changes are
24	unnecessary and would negatively impact ADP's ability to
25	successfully complete the decommissioning work of the

CR3 facility on the terms agreed in the DEF. Looking at the structure of the DSA, it is important to note again that ADP is only paid for work completed against negotiated schedule of values, and does not earn payment from the decommissioning trust simply for incurring costs.

7 Therefore, in the unlikely event that ADP was 8 unable to complete the decommissioning work, DEF and its 9 Florida customers would be protected because ADP would 10 only have been paid for verified progress against 11 specific decommissioning milestones. All other funds would be retained in the decommissioning trust to 12 13 support future alternatives, and DEF would also gain control of an additional provisional trust established 14 15 at the commencement of the DSA.

16 In attempting to justify changes to the DSA 17 based on the financials of one of two partners for ADP, 18 Mr. Polich's testimony includes multiple examples of 19 misunderstood or incorrect accounting information and 20 deviations from Generally Accepted Accounting 21 Principles, along with other incorrect statements about 22 NorthStar's finances. Mr. Polich is not a CPA, nor does his resume 23 24 reflect any work experience as a financial executive,

inappropriately attempt to reflect NorthStar's financial
position on a, quote, hypothetical liquidation basis
versus a going concern basis. This overall approach was
the foundation for recommended changes to the DSA that
are unnecessary and would increase the risk of project
delays or inefficiencies.

7 Further, Mr. Polich's reliance on NorthStar's 8 Vermont Yankee decommissioning project as precedence for 9 some of the recommended changes to the DSA is misplaced. 10 There are key differences in the framework and context 11 of the Vermont Yankee deal and the proposed transaction 12 which make Mr. Polich's related proposed DSA changes 13 unnecessary here.

However, since the project has been included in testimony, it is important to note that a year-and-a-half -- after a year-and-a-half of work as owner, NorthStar remains on budget and on schedule to meet or outperform a 2026 date for decommissioning of the Vermont Yankee plant, with favorable regulatory feedback and a perfect safety record.

The successful track record on Vermont Yankee combined with a solidly profitable and growing business supports NorthStar's credentials to deliver on its portion of the overall ADP commitment and protections included in the DSA.

1	Q Thank you, Mr. Adix.
2	MS. TRIPLETT: And I can move exhibits at this
3	point since there will be no questions, Mr. Chair.
4	CHAIRMAN CLARK: Yes, ma'am, please.
5	MS. TRIPLETT: 18 and 19.
6	CHAIRMAN CLARK: All right. Those exhibits
7	are entered into the record.
8	(Whereupon, Exhibit Nos. 18-19 were received
9	into evidence.)
10	CHAIRMAN CLARK: Mr. Adix, thank you very much
11	for your testimony and for being here today.
12	Would you like your witness dismissed, Ms.
13	Triplett?
14	MS. TRIPLETT: Yes, please. Thank you.
15	CHAIRMAN CLARK: You are dismissed. Thank
16	you.
17	THE WITNESS: Thank you, Commissioner.
18	(Witness excused.)
19	CHAIRMAN CLARK: All right. Next up on the
20	agenda is Witness Hobbs.
21	MS. TRIPLETT: Yes. We recall Mr. Hobbs to
22	the stand. I believe that you you swearing him
23	in yesterday would still apply.
24	CHAIRMAN CLARK: A reminder, Mr. Hobbs, you
25	are still under oath.

1	You may proceed.
2	Whereupon,
3	TERRY HOBBS
4	was recalled as a witness, having been previously duly
5	sworn to speak the truth, the whole truth, and nothing
6	but the truth, was examined and testified as follows:
7	EXAMINATION
8	BY MS. TRIPLETT:
9	Q Mr. Hobbs, I am going to skip the
10	introduction.
11	Have you prefiled rebuttal testimony in this
12	proceeding?
13	A Yes.
14	CHAIRMAN CLARK: Ms. Triplett, hold on one
15	second. We don't see Mr. Hobbs. Oh, I am sorry.
16	My bad, Mr. Hobbs. I am with you now. It's been a
17	long day.
18	THE WITNESS: You are telling me.
19	CHAIRMAN CLARK: You may proceed. I will wake
20	up next.
21	MS. TRIPLETT: Thank you, no problem.
22	BY MS. TRIPLETT:
23	Q Have you have you have you filed
24	prefiled rebuttal testimony in this proceeding?
25	A Yes, I have.

1	Q Do you have any changes to make to that
2	prefiled rebuttal testimony?
3	A No, I do not.
4	Q If I asked you the same questions in your
5	prefiled rebuttal testimony today, would you give the
6	same answers?
7	A Yes, I would.
8	MS. TRIPLETT: We request, Mr. Chair, that the
9	prefiled rebuttal testimony of Mr. Hobbs be entered
10	into the record as though read.
11	CHAIRMAN CLARK: So ordered.
12	MS. TRIPLETT: Thank you.
13	(Whereupon, prefiled rebuttal testimony was
14	inserted.)
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	

1		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
2		REBUTTAL TESTIMONY OF
3		TERRY HOBBS
4		ON BEHALF OF
5		DUKE ENERGY FLORIDA
6		DOCKET NO. 20190140-EI
7		June 18, 2020
8		
9	Q:	Please state your name and title.
10	A:	My name is Terry Hobbs. I am a Duke Energy Florida, LLC ("Duke Energy Florida" or
11		"DEF") employee and the General Manager in charge of the Crystal River Unit 3
12		("CR3") decommissioning project in Citrus County, Florida.
13		
14	Q:	Have you previously submitted testimony in this docket?
15	A:	Yes.
16		
17	Q:	Have your job duties and responsibilities changed since you filed that testimony?
18	A:	No.
19		
20	Q:	What is the purpose of your testimony?
21	A:	The purpose of my testimony is to rebut the testimony of Mr. Richard Polich filed on
22		behalf of the Office of Public Counsel on May 28, 2020. All defined terms used, but not

1		defined in my testimony, shall have the meaning ascribed to them in the
2		Decommissioning Services Agreement ("DSA").
3		
4	Q:	Are you sponsoring any exhibits?
5	A:	No.
6		
7	Q:	Is DEF filing other rebuttal testimony related to the testimony of Richard Polich?
8	A:	Yes. Mr. Jeffrey Adix, NorthStar VP and Chief Financial Officer, is filing testimony to
9		more fully describe the financial structure of NorthStar, its obligations in the DSA
10		between DEF and ADP CR3 LLC (ADP CR3) and (ADP SF1), and its obligations related
11		to other nuclear decommissioning projects.
12		
13	Q:	Please summarize your assessment of Mr. Polich's testimony.
14	A:	Mr. Polich's testimony is an attempt to cause DEF to re-negotiate the DSA with ADP
15		CR3 and ADP SF1 that was carefully negotiated to protect DEF and its customers at the
16		conclusion of a competitive bidding process. He acknowledges that accelerating the
17		decommissioning of the CR3 facility is beneficial to DEF's customers but he then
18		introduces new components to the DSA that are unnecessary when considering the
19		benefits and protections provided to DEF customers in the DSA in its entirety. He further
20		makes the incredible and unsupported claim that "None of the recommended
21		enhancements should cause detriment to the finances of this project or the entities
22		involved." Mr. Adix will further describe the real impacts to NorthStar and the project if
23		the Commission orders these recommendations to be added to the DSA.

1 The Commission should reject Mr. Polich's recommended "enhancements" because if the 2 Commission imposes any of these enhancements on the DSA, this transaction, as 3 contemplated by the DSA, will not close and DEF customers will not recognize the 4 significant benefits of this deal. To be clear, DEF could seek to renegotiate a new DSA 5 with ADP CR3, could perform another competitive bidding process over the next several decades, or follow the original SAFSTOR method where the decommissioning project is 6 7 started in 2067, license termination is completed in 2073 and site restoration is completed 8 in 2074.

9

10 Q: Why did DEF file this petition for approval of the transaction?

11 Attachment 17 of the DSA defines the DEF and ADP CR3 Required Regulatory A: 12 Approvals that must be obtained in order to close the transaction. The first is approval 13 from the Nuclear Regulatory Commission ("NRC") of the transfer of the NRC license from DEF to ADP CR3 on the Closing Date, which the NRC issued on April 1, 2020. 14 15 The second is the issuance of a favorable Private Letter Ruling from the Internal Revenue Service (IRS) confirming (i) the DSA will not cause a disqualification, in whole or in 16 17 part, of the qualified trust fund maintained within the NDF and (ii) payments made from 18 the qualified trust fund maintained within the NDF pursuant to the DSA are a permissible 19 use of the NDF, which the IRS issued on January 15, 2020. The third is approval by this 20 Commission and is the last approval needed to close the transaction.

21

22 Q: Please briefly describe the process DEF used to vet NorthStar and ADP CR3 and
23 ADP SF1 during the review.

1	A:	The vetting of NorthStar, ADP CR3 and ADP SF1 started with the Request for
2		Information (RFI) process and continued through-out the pre-bid meetings/interactions,
3		proposal bid evaluations and contract negotiations. DEF performed detailed reviews of
4		NorthStar and ADP CR3 expertise and capabilities in pertinent areas important to
5		successful and predictable execution of the CR3 decommissioning project including
6		technical, commercial, financial and legal. Below is a sample list of the areas reviewed
7		and evaluated by DEF to vet the NorthStar and ADP CR3 proposal, their capabilities,
8		expertise, and previous experiences.
9		Technical approach as to how to decommission CR3 for the critical areas:
10		• Reactor Vessel and Internals Segmentation and Storage of HLW;
11		• Removal and Disposal of Large Components;
12		• ISFSI Operations;
13		• Site and Nuclear Security;
14		• Removal of All Sub-Surface Structures, Systems and Components (SSC);
15		• License Transfer and License Termination; and
16		• Site Restoration.
17		Capabilities and plans dealing with programs and processes needed for CR3
18		decommissioning:
19		• Emergency Preparedness;
20		• Engineering;
21		• Chemistry;
22		• Fire Protection;
23		Nuclear Oversight/ Nuclear Safety Culture / Corrective Actions;

1	• Operations / Maintenance / Work Control;
2	• Security / Nuclear Security;
3	• Site License and Nuclear Regulatory Affairs;
4	• Site Support Services / Utilities Management / Training;
5	• Project management; and
6	• Spent fuel management.
7	Experience in decommissioning commercial and nuclear plants:
8	• Previous commercial and nuclear decommissioning of plants;
9	• Performing demolition and decommissioning activities;
10	• Performing site restoration activities;
11	• License termination; and
12	• Site release for unrestricted use activities.
13	Capabilities and expertise in regulatory management and licensing areas:
14	• Nuclear decommissioning licensing;
15	• Regulatory management;
16	• Stakeholder and community engagement;
17	• Environmental management; and
18	• Local, state, and federal regulations.
19	Expertise/Experience in radiological and waste handling:
20	Radiological Protection Program;
21	• Waste handling and controls;
22	• Packaging, Staging, Transportation, Shipping;
23	• Waste water processing;

1	• Hazardous and radioactive waste;
2	• Security related requirements for nuclear waste; and
3	• Disposal options for contaminated waste.
4	Capabilities and expertise in industrial safety and environmental area:
5	• Environmental health and safety history;
6	• Adequacy and records of safety program;
7	• Adequacy and records of environmental program;
8	• Meeting DEF safety and environmental requirements; and
9	• Human performance and observation program.
10	Project schedule for decommissioning CR3:
11	• Identification of appropriate milestones;
12	• Reasonableness and achievable for meeting specification;
13	• Past projects estimate and performance;
14	• Guarantees to adhere to estimated schedule;
15	• Schedule not unnecessarily extend;
16	• Schedule not front-end-load simpler tasks;
17	• Addresses complex tasks; and
18	• Comprehensive and includes all task to license termination.
19	Project management and organization:
20	• Planning and preparation;
21	• Project organization and reporting;
22	• Key personnel and experience;
23	• Risk management;

1	• Operating Experience (OE) and lessons learned;
2	• Progress reporting;
3	• Sub-contractor; and
4	• Oversight.
5	In addition to the project team reviews described above, the Duke Energy Transaction
6	Review Committee ("TRC") reviews and recommends approval or disapproval of all
7	projects that require approval by the Duke Energy President and Chief Executive Officer,
8	the Duke Energy Board of Directors ("BOD") or a committee of the BOD. The primary
9	focuses of the TRC include:
10	• Economic valuation and benefits to the Corporation;
11	• Strategic rationale and alignment with the Corporations business and financial
12	plans;
13	• Risks and mitigation; and
14	• Legal, environmental and regulatory implications.
15	The TRC is normally chaired by the Chief Risk Officer. The members of the committee
16	are the designated members of the Senior Management Committee who are direct reports
17	to the President and Chief Executive Officer of Duke Energy.
18	To assist the TRC in performing their reviews, a TRC scrub team is used. The scrub
19	team is comprised of cross-functional subject matter experts from various areas of the
20	Corporation. The scrub team includes representatives from:
21	• Accounting;
22	• Legal;
23	• Rates and regulatory strategy;

1	• Treasury;
2	• Risk management and insurance;
3	• Forecasting and financial planning;
4	• Environmental, health and safety;
5	• Project management center of excellence;
6	• Operational excellence;
7	• External affairs; and
8	• Supply chain.
9	The scrub team members begin their analysis of the project approximately one month
10	prior to the project going before the TRC. The scrub team members work with the
11	project team to gather all relevant information and get answers to their questions. The
12	scrub team representative from risk management (including credit, market risk and
13	insurance) is responsible to analyze and make recommendations based on the following:
14	• Construction and operational exposures are identified and quantified, as
15	appropriate;
16	• Credit exposures are identified and quantified, as appropriate;
17	• Performance/technology risks are identified and quantified, as appropriate;
18	• Risks that could impact project/transaction budget or schedule are identified, as
19	appropriate;
20	• Any other applicable risks/exposures are identified and quantified, as appropriate;
21	• Mitigation techniques/products are established to minimize risks and exposures;
22	• Market risk exposures and sensitivities are identified and quantified, as
23	appropriate;

1		• Insurance requirements are identified and quantified, as appropriate; and
2		• Insurance coverage assumptions included in the economic models are appropriate
3		and reasonable.
4		The other scrub team members perform similar analyses in their area of expertise.
5		The analysis and recommendation of each scrub team member is reviewed by that
6		member's management before the scrub team member signs-off on the project prior to
7		the TRC meeting.
8		In March 2019, the TRC recommended that the DSA be approved given the protections,
9		risk mitigation and insurance requirements included in the DSA.
10		
11	Q:	Did Duke Energy identify risk factors associated with NorthStar as part of the DSA
12		review and approval process?
13	A:	Yes. The Duke Energy subject matter experts identified various risk factors associated
14		
		with NorthStar Group Services and negotiated credit support mechanisms into the DSA
15		with NorthStar Group Services and negotiated credit support mechanisms into the DSA as a result. The Duke Energy subject matter experts determined that NorthStar's
15		as a result. The Duke Energy subject matter experts determined that NorthStar's
15 16		as a result. The Duke Energy subject matter experts determined that NorthStar's financial condition is in line with peers involved in large scale demolition and
15 16 17		as a result. The Duke Energy subject matter experts determined that NorthStar's financial condition is in line with peers involved in large scale demolition and decommissioning projects. A credit review was performed on Orano USA LLC
15 16 17 18		as a result. The Duke Energy subject matter experts determined that NorthStar's financial condition is in line with peers involved in large scale demolition and decommissioning projects. A credit review was performed on Orano USA LLC ("Orano USA") and the same rating was assigned to Orano USA and NorthStar Group
15 16 17 18 19		as a result. The Duke Energy subject matter experts determined that NorthStar's financial condition is in line with peers involved in large scale demolition and decommissioning projects. A credit review was performed on Orano USA LLC ("Orano USA") and the same rating was assigned to Orano USA and NorthStar Group Services. The subject matter experts concluded that the final negotiated financial
15 16 17 18 19 20		as a result. The Duke Energy subject matter experts determined that NorthStar's financial condition is in line with peers involved in large scale demolition and decommissioning projects. A credit review was performed on Orano USA LLC ("Orano USA") and the same rating was assigned to Orano USA and NorthStar Group Services. The subject matter experts concluded that the final negotiated financial assurances in the DSA are adequate to support NorthStar's obligations under the DSA

1		Grou	p Services Inc and Orano USA LLC that suggest the companies have the financial
2		where	ewithal to perform and complete their obligations under the DSA.
3			
4	Q:	Pleas	e identify the various benefits and protections the DSA provides to DEF's
5		custo	omers.
6	A:	The e	essential elements of the DSA that protect DEF's customers are:
7		1.	The NRC license will be transferred to ADP CR3 making ADP CR3 responsible
8			for compliance with all regulatory obligations and all on-site activities.
9		2.	DEF continues to own the NDF. No money is disbursed by the trustee from the
10			NDF prior to review, validation and approval by DEF. Customers have not paid
11			into the NDF since 2001.
12		3.	DEF only pays for work that is part of the decommissioning scope of work, all of
13			which is represented by the Pay Items, and when a Pay Item has been completed,
14			either partially or fully.
15		4.	ADP SF1 purchases the Spent Nuclear Fuel, High Level Waste (HLW) and the
16			ISFSI. ADP CR3 will operate and maintain the ISFSI until the Department of
17			Energy (DOE) removes the Spent Nuclear Fuel from the Crystal River Site to a
18			High-Level Waste Repository.
19		5.	ADP SF1 pays for all costs associated with operating and maintaining the ISFSI.
20			No funds from the NDF pay for the spent fuel management costs. ADP SF1 will
21			fund these costs separate and apart from the DSA.
22		6.	The DSA is a fixed-price contract with no change order process.

690

CONFIDENTIAL CONFIDENTIAL

7. With the exception of any changes to End-State Condition, ADP CR3 assumes all
 project implementation risks including scope change, cost escalation, etc.

- 8. The DSA includes a provision for ADP CR3 to acquire an environmental
 insurance policy (approximately \$30M) to use to remediate unknown
 environmental conditions if any are discovered during the project. DEF will
 reimburse ADP CR3 for the cost of this policy.
- 9. Parent Guarantees and Parent Support Agreements are provided pursuant to the
 DSA to ensure the project is completed.
- 9 10. ADP CR3 will establish the Contractors Provisional Trust at Closing that will be 10 valued at \$50M through the project from the Closing Date to the date Milestone 11 One is completed. Thereafter, the Contractor's Provisional Trust will be valued at 12 \$20M until the date on which the ISFSI-Only Interim End-State Conditions are 13 achieved. The funds in the Contractor's Provisional Trust could be made 14 available to ADP CR3 to complete the project with written consent from DEF.
- 15 11. ADP CR3 will post a \$20 million letter of credit which DEF can immediately
 16 draw upon if Milestone One is not completed by the Target Completion Date.
- 17 12. The transaction accelerates the termination of the NRC license by the NRC from 18 2073 to 2039. This acceleration significantly reduces project risks that could 19 impact the DEF customers in the future. Some examples of these risks include 20 more burdensome regulations, labor shortages, unavailability of radioactive 21 material disposal sites and cost escalation.
- After DOE removes the spent fuel from the Crystal River Site, ADP CR3
 decommissions the ISFSI and the NRC terminates the NRC license. DEF

11

1		currently estimates that there will be funds remaining in the NDF which will be
2		returned to the DEF customers and DE shareholders. DEF could decide to use part
3		or all of these funds to finish the project, if needed.
4		
5	Q:	What does Mr. Polich indicate that the Commission should do with respect to this
6		transaction?
7	A:	Despite all the protections and mechanisms I describe above, he requests that the
8		Commission impose five additional conditions on this deal. None of the five conditions
9		are necessary, and imposing any of them would result in this transaction, as contemplated
10		by the DSA, not closing.
11		
12	Q:	Mr. Polich refers to the transaction between DEF, ADP CR3 and ADP SF1 as "a
13		semi-fixed contract of \$540 million to perform all DECON work except final spent
14		fuel disposal" on page 15 of his testimony. Does DEF agree with this description of
15		the transaction?
16	A:	No. Notwithstanding the fact that the Agreed Amount could be more than \$540 million if
17		earnings of the IOI Decommissioning Subaccount exceed losses and expenses of the IOI
18		Decommissioning Subaccount, DEF's sole financial obligation to ADP CR3 for all for all
19		of the goods and services provided by ADP CR3 in connection with the
20		Decommissioning of the CR-3 Facility and the NRC-Licensed Site is \$540
21		million. Since ADP CR3 bears all investment risk associated with the IOI
22		Decommissioning Subaccount, DEF believes it is commercially reasonable for ADP CR3
23		to receive interest payments and all funds remaining in the IOI Decommissioning

1		Subaccount as a final payment when the ISFSI-Only Interim End-State Conditions are
2		achieved.
3		
4	There	are no change order provisions in the DSA and all project implementation risks (including
5		scope changes, cost escalation, etc.) transfer to ADP CR3.
6		
7		DEF does remain responsible for the risk of any Change in End-State Conditions defined
8		in the FDEP letter in the DSA. DEF would be responsible for funding the additional
9		work necessary to comply with the new End-State Conditions from the Crystal River
10		Decommissioning Reserve Subaccount of the NDF. However, DEF views this risk as
11		low.
12		
13	Q:	Should the DSA between DEF and ADP CR3 and ADP SF1 be renegotiated to
14		designate the State of Florida as a beneficiary in the Parent Support Agreement?
15	A:	No. The Commission should reject Mr. Polich's first recommendation. Adding the
16		Commission to the Parent Support Agreement adds no additional protection for DEF
17		customers. The DSA is the result of a formal competitive bidding process and extensive
18		contract negotiations related to cost, transfer of risks and financial assurances. The DSA
19		is a fixed price contract with no change order provisions, with the exception of changes to
20		End-State Conditions, and transfers all project implementation risks (including scope
21		changes, cost escalation, etc.) to ADP CR3. It is not reasonable to expect that DEF could
22		re-open negotiations without causing a change to the terms, conditions, pricing and risk
23		transfer to ADP CR3 that could be detrimental to the DEF customers.

693

Additionally, adding the Commission to the Parent Support Agreement would require NRC approval, which could reopen the NRC approval process, potentially jeopardizing the NRC's approval and extending the project timeline. These delays and risks would not result in additional benefits for DEF customers beyond the benefits they will already receive from the contractual commitments to the NRC.

The State of Florida, DEF and ADP (ADP wholly owns ADP CR3 and ADP SF1) all 6 7 have a vested interest in the decommissioning of CR3. The decommissioning of CR3 is a 8 first-of-its-kind project for Duke Energy and the State of Florida. It is not the first 9 nuclear decommissioning project for the two partners that formed ADP. DEF conducted 10 a competitive bid process to identify a company that possessed the technical and financial 11 capabilities to safely and successfully decommission CR3. ADP was selected during the 12 process because they demonstrated that they met the technical and financial requirements 13 to perform the decommissioning project. The NRC independently determined that ADP 14 meets the technical and financial requirements to decommission CR3 as the licensee as 15 documented in the corrected safety evaluation that supported the order, issued on April 1, 2020, to transfer the NRC license from DEF to ADP CR3. The NRC License will transfer 16 17 to ADP CR3 on the Closing Date.

The CR3 decommissioning project will be conducted in accordance with all federal, state and local rules and regulations. The NRC, Department of Transportation (DOT), the Florida Bureau of Radiation Control and the Florida Department of Environmental Protection (FDEP) all have jurisdiction and inspection requirements throughout the life of the project. Each agency will conduct on-site inspections as well as other routine inspections and reviews. For ADP CR3 to achieve the End-State Conditions, ADP CR3

695

will have completed the necessary remediation of all hazardous substances, radiological and non-radiological, in accordance will all rules, regulations and requirements. The End-State Conditions are based on NRC regulations and the FDEP Letter.

4

1

2

3

5 Q: Why is Mr. Polich suggesting that this condition is appropriate for the CR3 6 transaction?

7 A: Mr. Polich has apparently determined that the Vermont Yankee ("VY") transaction, in 8 which Entergy Nuclear Operations, Inc. ("Entergy") sold NorthStar the property, plant 9 and equipment to decommission VY, should be the standard for the CR3 transaction 10 notwithstanding the fact that the structure of the VY transaction and CR3 transaction are 11 completely different. In the VY transaction, NorthStar purchased from Entergy all of the 12 membership interests of the NRC licensee (Entergy Nuclear Vermont Yankee, LLC, now 13 known as NorthStar Vermont Yankee, LLC), which means NorthStar acquired ownership 14 of the plant, property and equipment and the nuclear decommissioning trust fund. 15 Furthermore, as a result of the VY transaction, there is no regulated utility involved in the VY decommissioning project because Entergy has no obligations to or involvement with 16 17 the VY decommissioning project. For this reason, it made sense for the State of Vermont 18 to be more involved and concerned about ensuring that NorthStar finishes the 19 decommissioning project since, by regulation, the Vermont Public Utility Commission did not have jurisdiction over NorthStar. In the CR3 transaction, ADP CR3 will execute 20 21 the decommissioning project pursuant to a DSA that contains considerable contractual 22 protections, and, with the exception of the spent nuclear fuel and ISFSI, DEF will 23 continue to own the plant, property and equipment and the NDF. Because of DEF's

2

1

continued role as an owner, DEF will continue to be regulated by the Florida Public Service Commission.

3

4 **Q**: On page 29, Mr. Polich states that "If the decommissioning of CR3 by ADP and its 5 affiliates is not performed as projected, resulting in depletion of the NDF and need 6 for additional funding from DEF's ratepayers, any request by DEF for additional 7 funding by its ratepayers will have to be approved by the Commission." Does DEF 8 foresee a scenario that could result in DEF requesting additional funding from its 9 ratepayers?

- 10 No. DEF will continue to have the right to seek additional funding from its customers by A: 11 petitioning the Commission, if needed, but does not currently envision a scenario in 12 which it would need to seek additional funding and not because ADP CR3 have not 13 performed the decommissioning as projected. There are several scenarios that the CR3 14 decommissioning project may follow. I will describe the scenarios.
- 15 1. The first and most likely scenario this project will follow is that ADP CR3 will complete Milestone One by the Target Completion Date in 2029 for the Agreed 16 17 Amount. In this scenario, ADP SF1 will continue to own the Spent Nuclear Fuel, 18 HLW and ISFSI, fund all spent fuel management activities and be responsible for 19 the operation and security of the ISFSI until DOE removes the Spent Nuclear Fuel 20 and HLW from the Crystal River Site to a High-Level Waste Repository. The on-21 going operation of the ISFSI is not impacted in this scenario. After 2029, DOE 22 will transport the Spent Nuclear Fuel and HLW from the Crystal River Site to a 23 High-Level Waste Repository, the ISFSI will be decommissioned and final site

1

2

3

4

5

surveys conducted and submitted to the NRC. None of the work involving the operation and decommissioning the ISFSI is funded from the NDF. After review and approval, the NRC will terminate the NRC License and release the remaining DEF property for unrestricted use. Money remaining in the NDF will be returned to customers and Duke Energy shareholders at that time.

2. The next scenario involves the discovery of an unknown condition during the 6 7 project. This scenario is unlikely since the site characteristics are well known by 8 DEF and ADP CR3. ADP CR3 owns this risk and still must meet their obligation to complete Milestone One by the Target Completion Date in 2029. The on-9 10 going operation of the ISFSI is not impacted in this scenario. DEF believes that 11 this risk has been mitigated by the protections that exist in the DSA. In this 12 scenario, there are multiple protections in the DSA. First, there is the 13 approximately \$30M environmental insurance policy specific to the CR3 14 decommissioning project which is in addition to ADP CR3's standard 15 environmental insurance policy. The Contractor's Provisional Trust (\$50M) could be made available to fund the new scope of work with written consent from 16 17 DEF. The Parent Guarantee, exhibits B-1 and B-2 of the DSA, would also be 18 made available to fund the newly identified scope of work. The DEF Crystal 19 River Decommissioning Reserve Subaccount in the NDF is also a source of funds to mitigate the additional costs to complete the project. If the cost increase to 20 21 complete the project was determined to be so great that completing the project as 22 scheduled is not feasible, ADP CR3 could, with DEF's concurrence, return CR3 to a SAFSTOR Condition which would allow ADP CR3 to idle the 23

1 decommissioning project and reduce the monthly costs that are paid to ADP CR3 2 from the IOI Decommissioning Subaccount to a minimum. In this case, DEF and ADP CR3 would likely review and consider any changes to the investment 3 4 policies and guidelines applicable to the IOI Decommissioning Subaccount and 5 the Crystal River Decommissioning Reserve Account. Based on the updated cost-to-complete estimate and the estimated growth of the NDF, ADP CR3 and 6 7 DEF would agree on the timeframe to restart the project to complete license 8 termination by 2073 and site restoration by 2074. In this scenario, DEF would 9 not likely petition the Commission to have its customers pay into the NDF.

10 3. The third scenario is a change in End-State Conditions occurs. DEF owns this 11 risk. There is currently no proposed rule-making underway at the state or federal 12 level to change the End-State Conditions. DEF believes that this risk has been 13 mitigated by the protections that exist in the DSA. One risk is associated with a 14 change to NRC regulation that establishes the radiological criteria for unrestricted 15 use of the property after decommissioning. Additionally, the other two End-State Conditions are associated with removing structures to at least three feet below 16 17 grade and using clean, concrete rubble to fill the below grade structures. Both 18 activities are typical for nuclear decommissioning projects and the Florida 19 Department of Environmental Protection (FDEP) has agreed with these End-State Conditions in the FDEP Letter in the DSA. In this scenario, ADP CR3 would 20 determine the scope and cost estimate of the additional work necessary to comply 21 22 with the new End-State Conditions. DEF would fund the cost increase to comply 23 with the new End-State Conditions from the DEF Crystal River Decommissioning

1 Reserve Subaccount in the NDF. If the cost increase to comply with the new 2 End-State Conditions was determined to be so great that completing the project as scheduled is not feasible, ADP CR3 could, with DEF's concurrence, return CR3 3 4 to a SAFSTOR Condition which would allow ADP CR3 to idle the 5 decommissioning work and reduce the monthly costs that are paid to ADP CR3 from the IOI Decommissioning Subaccount to a minimum. In this case, DEF and 6 7 ADP CR3 would likely review and consider any changes to the investment 8 policies and guidelines applicable to the IOI Decommissioning Subaccount and 9 the Crystal River Decommissioning Reserve Account. Based on the updated cost-10 to-complete estimate and the estimated growth of the NDF, ADP CR3 and DEF 11 would agree on the timeframe to restart the project to complete license 12 termination by 2073 and site restoration by 2074. In this scenario, DEF would 13 not likely petition the Commission to have its customers pay into the NDF.

14 4. The next scenario is that ADP CR3 or ADP SF1 fails to pay or perform its 15 obligations under the SNF PSA, the Pledge Agreement, the Parent Support Agreements, the Disposal Guarantee, the Amended and Restated LLC Agreement 16 17 or the SNF Services Agreement. In this scenario, if DEF is unable to resolve the 18 failure with ADP CR3 or ADP SF1, then, pursuant to the Parent Guaranties, the 19 Parent Guarantors will, subject to a written notice of demand, (i) make payment within thirty (30) days of notice or (ii) perform or cause to be performed the 20 21 unperformed obligations. If any Parent Guarantor fails to make any payment or 22 render performance when due and such failure is not cured within ten (10) 23 Business Days after written notice from Company regarding such failure, then

CONFIDENTIAL **CONFIDENTIAL**

1 such failure will constitute a Contractor Event of Default. See the discussion 2 regarding the occurrence of a Contractor Event of Default below with regard to 3 DEF's remedies. DEF would not likely petition the Commission to have its 4 customers pay into the NDF in this scenario.

- 5. 5 The next scenario is that ADP CR3 is performing its obligations under the DSA, but the Project Schedule indicates that ADP CR3 will not complete Milestone 6 7 One by the Target Completion Date. In that case, ADP shall provide its written 8 plans to address any projected failure to complete Milestone One by the Target 9 Completion Date. If, notwithstanding the written plans, ADP CR3 fails to 10 complete Milestone One by the Target Completion Date, ADP CR3 shall, within 11 five (5) Business Days after the Target Completion Date, deliver to DEF a letter 12 of credit issued in favor of DEF by a Qualified Institution in the amount of 13 Twenty Million Dollars (\$20,000,000) payable upon demand by DEF to an 14 account in the NDF as directed by DEF for use as directed by DEF. In addition, 15 failure to complete Milestone One by the Target Completion Date is an Event of Default under the DSA. See the discussion regarding the occurrence of a 16 17 Contractor Event of Default below with regard to DEF's remedies. DEF would 18 not likely petition the Commission to have its customers pay into the NDF in this 19 scenario.
- 20 6. The next scenario is that, based on the decommissioning funding status reports 21 that ADP CR3 will submit to the NRC annually, the NRC determines that ADP 22 does not have sufficient funds to cover the estimated costs to complete the 23 decommissioning. In this scenario, NRC would direct ADP CR3, as the licensee,

1 to obtain funds, which ADP CR3 could either provide itself or request from its 2 parent companies under the Parent Support Agreements. In the corrected safety evaluation for the approval of the license transfer from DEF to ADP CR3, the 3 4 NRC concluded that the Parent Support Agreements assure the ability of ADP 5 CR3 and ADP SF1 to pay the expenses of (i) maintaining and decommissioning the CR3 facility and ISFSI safely, (ii) protecting the public health and safety and 6 7 (iii) meeting NRC requirements are effective. Because the NRC credited the 8 Parent Support Agreements in its independent cash flow analysis, the NRC also 9 indicated that ADP cannot void, cancel, or modify the Parent Support Agreements 10 without prior written consent of the NRC. Because the NRC can take 11 enforcement action against ADP CR3 if ADP CR3 fails to obtain funds, it seems 12 very unlikely that ADP CR3 or its parent companies would not provide such 13 funds. However, in the event that ADP CR3 requested funds and the Parent 14 Guarantors failed to provide such funds under the Parent Support Agreements and 15 such failure is not cured within ten (10) Business Days after written notice from Company regarding such failure, such failure will constitute an Event of 16 17 Default. See the discussion regarding Event of Default in number 7 below 18 regarding DEF's remedies. DEF would not likely petition the Commission to 19 have its customers pay into the NDF in this scenario.

The next scenario is that ADP CR3 experiences a Contractor's Event of Default
and DEF elects to terminate the DSA and exercises its rights under the Pledge
Agreement. Each Contractor Event of Default is based on the occurrence of a
particular event, and, in many cases, a Contractor Event of Default may have no

1 or minimal impact or effect on ADP CR3's ability to execute and complete the 2 project. For example, the occurrence of a Bankruptcy Event with respect to ADP 3 CR3 is a Contractor Event of Default but DEF believes the risk associated 4 therewith is remote. DEF will be the Independent Manager (as defined in the 5 Amended and Restated Limited Liability Company Agreement of ADP CR3, LLC (the "LLC Agreement")) of ADP CR3. Under the LLC Agreement, ADP 6 7 CR3 is not authorized, without approval from the Independent Manager, to file or 8 consent to the filing of any petition, either voluntary or involuntary, to take 9 advantage of any applicable insolvency, bankruptcy, liquidation or reorganization 10 statutes. It is difficult to imagine a scenario where the Independent Manager 11 would agree to an ADP CR3 bankruptcy because, under the bankruptcy laws, 12 such an approval would allow ADP CR3 to move to reject (i.e., terminate) the 13 DSA in the bankruptcy proceeding. Accordingly, in the occurrence of any Event 14 of Default, DEF will assess whether electing to terminate the DSA and exercise 15 its rights under the DSA is prudent and in the best interest of customers. If DEF 16 were to determine that such an election is prudent and in the best interest of 17 customers, then:

18

19

20

• DEF would only have paid for work that is completed;

- DEF would keep the remaining funds in the IOI Decommissioning Subaccount of the NDF, including all interest and earnings;
- Disbursements can be made from the Contractor's Provisional Trust Fund
 to pay for any cost necessary for DEF or its designee to achieve the ISFSI Only End State Conditions;

1		• DEF or its designee would acquire the membership interests of ADP CR3
2		and, as owner, would direct the activities of ADP CR3; and
3		• Any contracts that ADP CR3 has with subcontractors would remain in
4		effect.
5		DEF would not likely petition the Commission to have its customers pay into the NDF
6		even with an Event of Default. Scenarios 4, 5, and 6 are all related to scenario 7. For
7		these scenarios, DEF would have the option to return to the SAFSTOR condition if
8		needed.
9		The NRC regulatory requirement is to complete the license termination activities by
10		2073. The decommissioning project timeline is approximately six and one-half (6 $\frac{1}{2}$)
11		years. If CR3 had to be returned to a SAFSTOR condition to allow the NDT to grow,
12		DEF could decide, based on fund growth and the cost estimate to complete the project, to
13		petition the Commission to have its customers pay into the NDF sometime in the middle
14		of this century.
15		
16	Q:	Does DEF believe it is important to retain the timing of the proposed transaction?
17	A:	Yes. The longer the CR3 decommissioning project is delayed, the higher the probability
18		of significant regulatory changes or a Fukushima type significant operational event
19		occurring anywhere in the world. The consequences of either of these types of events
20		could significantly increase the cost of decommissioning CR3 and other nuclear plants in
21		the U.S. Some examples could be significant cost increases associated with the
22		transportation and disposal of radioactive waste based on changing regulations, an event
23		that causes regulatory changes to the End-State Conditions that cannot be mitigated by

1 NDF growth over time and other unforeseen changes to the decommissioning structure 2 and standards that currently exist in the U.S. These are the types of events that could 3 cause DEF to petition the Commission to have its customers pay into the NDF to fund the 4 significant cost increase of decommissioning in the U.S. To be clear, DEF and its 5 customers live with that risk today, irrespective of whether the transaction at issue in this 6 proceeding is approved.

DEF has concluded that accelerating the decommissioning of CR3 mitigates these types
of tail risks. DEF also believes that discoveries or other events that are much less
significant than those just described are mitigated by the current protections in the DSA.

10

11 Q: Why does DEF consider the risk of an Event of Default by ADP CR3 low?

A: The protections and remedies in the DSA, including the Pledge Agreement (Exhibit E of
the DSA) and the Amended and Restated Limited Liability Company Agreement of ADP
CR3 LLC (Exhibit D of the DSA) are strong. Exhibit D identifies the ADP CR3 LLC
Independent Manager that will be appointed by DEF on the Closing Date. ADP CR3
LLC is not authorized to take the following actions without the approval of the
Independent Manager:

- filing or consenting to the filing of any petition, either voluntary or involuntary, to
 take advantage of any applicable insolvency, bankruptcy, liquidation or
 reorganization statutes;
- making any filing or submittal to the NRC voluntarily electing SAFSTOR;

22

• filing or consenting to dissolve the Company;

1	• amending or terminating the SNF services agreement, by and between the
2	Company and ADP SF1 LLC; or
3	• modify, alter, supplement, amend or otherwise change this agreement or any other
4	organizational documents of ADP CR3 LLC.
5	The remedies in the Event of Default are clear. DEF would terminate the DSA with the
6	following consequences:
7	• DEF would only have paid for work that is completed;
8	• DEF would keep the remaining funds in the IOI Decommissioning Subaccount of
9	the NDF, including all interest and earnings;
10	• Disbursements can be made from the Contractor's Provisional Trust Fund to pay
11	for any cost necessary for DEF or its designee to achieve the ISFSI-Only End
12	State Conditions;
13	• DEF or its designee would acquire the membership interests of ADP CR3 and, as
14	owner, would direct the activities of ADP CR3; and
15	• Any contracts that ADP CR3 has with subcontractors would remain in effect.
16	The ADP CR3 decommissioning method protects ADP CR3 from financial challenges
17	throughout the life of the project. With respect to the majority of the decommissioning
18	work, ADP CR3 will enter into fixed price subcontracts with an Affiliate of NorthStar
19	Group Services, Inc., and an Affiliate of Orano USA LLC, and expects to enter into fixed
20	price subcontracts with specialty trade subcontractors. With respect to each fixed price
21	subcontract, ADP CR3 will obtain payment and performance bonds or similar guaranties
22	in the amount of the fixed price work covered by that fixed price subcontract; provided,
23	however, because a small portion of the work covered by certain fixed price subcontracts

CONFIDENTIAL CONFIDENTIAL

1 with specialty trade subcontractors may not be bonded, ADP CR3 will use commercially 2 reasonable efforts to obtain bonds from subcontractors covering an aggregate of ninety 3 percent (90%) of the value of the work covered by fixed price subcontracts. ADP CR3 anticipates that it will enter a unit price subcontract with Waste Control Specialists, LLC 4 5 for waste disposal services; provided, however, in the event that ADP CR3 is able to 6 obtain a fixed price subcontract, Waste Control Specialists, LLC shall post a payment and 7 performance bond that complies with the requirements of the DSA. Each payment and 8 performance bond shall be issued by surety issuer(s) with a credit rating of A-VII or 9 higher.

706

10

Q: Why is DEF confident that ADP CR3 and ADP SF1 will execute and complete their
 scopes of work and that the Parent Guarantors will comply with their respective
 obligations, including the Parent Guaranties and the Parent Support Agreements?

14 DEF is confident that ADP CR3 and ADP SF1 will be successful based on their A: 15 experience in nuclear decommissioning projects and the significant reviews of the CR3 design, construction and operational information made available by DEF to inform the 16 17 bid proposal submitted by ADP in July 2018. ADP CR3 was able to confirm the 18 information used in preparing their proposal during the on-site due diligence activities 19 during the fourth quarter of 2018. ADP CR3 did not change the pricing and risk transfer 20 to ADP when they submitted their refreshed bid in December 2018. Should ADP not be 21 successful, the Guarantors are legally bound to their obligations in the Parent Guarantees 22 which serve to protect DEF and its customers.

23

1	Q:	Second, Mr. Polich testifies that the Commission should require NorthStar to
2		maintain at least \$105M to support the Parent Guaranty. Do you agree with this
3		recommendation?
4	A:	No, for all the reasons explained above. Mr. Adix will also address this recommendation.
5		
6	Q:	Mr. Polich next recommends that the percentage of each monthly payment retained
7		in the Provisional Milestone Account should be increased from six to ten percent.
8		Should the DSA be renegotiated to increase the percentage?
9	A:	No. Changing the DSA adds no additional protection for DEF customers than currently
10		exists in the DSA and the renegotiated contract could cause a change to the terms,
11		conditions, pricing and risk transfer to ADP CR3 that could be detrimental to the DEF
12		customers. The DSA is a fixed price contract with no change order provisions, with the
13		exception of changes to End-State Condition, and transfers the project implementation
14		risks (including scope changes, cost escalation, etc.) to ADP CR3. These terms are the
15		result of a formal competitive bidding process and extensive contract negotiations related
16		to cost, transfer of risks, and financial assurances. It is not reasonable to expect that DEF
17		could re-open negotiations without causing a change to the terms, conditions, pricing and
18		risk transfer to ADP CR3 that could be detrimental to the DEF customers.
19		If the retainage was increased from six to ten percent, the increase could unnecessarily
20		restrict ADP CR3 cash flow which could have a negative impact on the project. DEF
21		believes that six percent retainage, along with all the other protections for DEF customers
22		in the DSA, is sufficient.

CONFIDENTIAL CONFIDENTIAL

The Contractors Provisional Trust Fund consists of two accounts, the Provisional IOI 1 2 Account and the Provisional Milestone Account. ADP CR3 will deposit \$20M cash into 3 the Provisional IOI Account at Closing. ADP CR3 will also deposit the \$30M Disposal 4 Guarantee into the Provisional Milestone Account at Closing. The value of the 5 Contractor's Provisional Trust Fund is \$50M from the Closing date until the date that Milestone One is completed. ADP CR3 will invoice DEF monthly for work completed 6 7 the prior month throughout the project. DEF shall direct payment of an amount equal to 8 six percent (6%) of each disbursement into the Provisional Milestone Account until that 9 account reaches \$30M cash. The amount guaranteed under the Disposal Guarantee will be reduced dollar-for-dollar until the Disposal Guarantee is fully released. Since the 10 11 value of the Contractor's Provisional Trust Fund is \$50M from the Closing Date until the 12 date that Milestone One is completed, renegotiating the DSA provides no additional 13 protection for DEF customers.

708

14 The Disposal Guarantee is Exhibit I of the DSA. The Disposal Guarantee guarantees 15 waste disposal at the Waste Control Specialists LLC ("WCS") facility in Andres, TX. If, prior to the Disposal Guarantee being fully released, there is a Contractor's Event of 16 17 Default and DEF elects to terminate the DSA and DEF or its designee acquires the 18 membership interests of ADP CR3, then WCS shall accept waste generated by the CR3 19 decommissioning project at no cost or charge to DEF up to the amount of the thencurrent value of the Disposal Guarantee based on the rates attached to the Disposal 20 Guarantee. All such waste shall be packaged and transported in accordance with 21 applicable laws, rules and regulations. 22

1 The WCS facility in Andrews, Texas, is the only licensed facility in the United States that 2 can treat, store and dispose of Class A, B and C low-level radioactive waste, hazardous 3 waste and byproduct material. This access to the WCS facility significantly reduces 4 project risk related to waste disposal access and cost and represents an important benefit 5 for DEF's customers in the DSA.

6

Q: Again, is the fact that the VY deal included a similar provision important to whether the Commission should change the CR3 deal?

9 A: No. As explained above, in Vermont, there is no regulated utility involved in the VY 10 project. Here, DEF continues to own CR3 and the NDF, other than the spent fuel and 11 associated assets, and DEF will continue to be regulated by the FPSC. In addition, even 12 if what happened in VY was dispositive, which it was not, Mr. Polich has not accurately 13 represented the VY transaction. In VY, NorthStar does not begin making the ten percent 14 monthly disbursement into the VY provisional trust fund until after NorthStar has 15 withdrawn the first \$100M from the VY Nuclear Decommissioning Trust (NDT). By comparison, the six percent retainage in the CR3 DSA begins immediately with the first 16 17 invoice. In the Memorandum of Understanding between the state of Vermont and 18 NorthStar dated March 2018 under docket number 8880, NorthStar estimated that the VY 19 provisional trust fund would be fully funded by the end of 2024, which is similar to the 20 CR3 timeline until the Disposal Guarantee is fully released.

Q: Mr. Polich's fourth and fifth recommendations are that the DSA should be
 renegotiated to change the reporting requirements from quarterly to monthly and
 establish an independent monitor. Do you agree?

4 A: No. Changing the DSA adds no additional protection for DEF customers than currently 5 exists in the DSA and the renegotiated contract could cause a change to the terms, conditions, pricing and risk transfer to ADP that could be detrimental to DEF customers. 6 7 The DSA is a fixed price contract with no change order provisions and transfers the 8 project implementation risks (including scope changes, cost escalation, etc.) to ADP. 9 These terms are the result of a formal competitive bidding process and extensive contract 10 negotiations related to cost, transfer of risks, and financial assurances. It is not 11 reasonable to expect that DEF could re-open negotiations without causing a change to the 12 terms, conditions, pricing and risk transfer to ADP that could be detrimental to the DEF 13 customers.

The quarterly reporting in Attachment 9 of the DSA is in support of the quarterly face-to face meetings between DEF and ADP CR3. The DSA contains many more communications on the status of the project between DEF and ADP CR3 such as monthly invoices and the supporting validation information, monthly or more frequent tours of the project, the ability to escalate concerns to executives of ADP CR3, audit rights and financial reports from the parent companies of ADP CR3.

ADP CR3 will supply DEF updated schedules at least quarterly throughout the project. The project schedules, along with the detailed validation information provided to DEF in support of each monthly invoice, are essential project information that is one measure of the progress of the project.

ADP CR3 will also provide DEF monthly written notices, by the twenty-fifth (25th) day of each month, estimating the amount of funds ADP CR3 estimates it may request for withdrawals from the IOI Decommissioning Subaccount during the following calendar month. The variance between the estimate and the invoiced amount each month will be monitored by DEF and is also information indicative of the project progress. (Article 9.3.1 of the DSA).

7 The fixed-price contract provides extensive protection to DEF's customers. The DSA 8 establishes the Target Completion Date of January 21, 2029 yet the Milestone One date is 9 January 2027. These dates were based on closing the transaction in March 2020. These 10 dates will be adjusted in the planned amendment to the DSA but will still allow two years 11 between the scheduled Milestone One date and the Target Completion Date (Articles 1.1 12 and 6.7 of the DSA). DEF agreed to the two-year period between the two dates to allow 13 ADP CR3 sufficient project management and schedule flexibility to complete the CR3 14 decommissioning project in an efficient, effective manner. 10 C.F.R. § 50.82(a)(3) 15 requires that the CR3 decommissioning be completed by 2073. DEF decided that it was prudent and appropriate to provide the two-year schedule flexibility to ADP CR3 to 16 17 complete Milestone One in support of maintaining the fixed price nature of the 18 transaction.

19

20 Q: Do you agree with Mr. Polich's comparison to the Georgia Power Vogtle projects as 21 supporting the need for an independent monitor?

A: Not at all. Georgia Power's Plant Vogtle Units 3 and 4 projects are not a valid
 comparison to the CR3 decommissioning project. The CR3 project is a six and one-half

1 (6¹/₂) year project to achieve Milestone One for the fixed price of \$540M paid by DEF 2 from the NDF. The CR3 decommissioning project does not currently affect the rates of 3 DEF customers since the existing NDF can fund the project. As described above, DEF 4 prioritized the fixed price of the project above the schedule to complete Milestone One. 5 The scope of the CR3 decommissioning work is not complex compared to the Vogtle Decommissioning work involves removing all structures, systems and 6 projects. 7 components from their current location and packaging, transporting and disposing of 8 them as waste. The waste may be radioactive, hazardous, mixed or clean waste. Each 9 type of wastes has different requirements that ADP CR3 is very familiar with and has 10 recent experience with managing at the VY decommissioning project. 11 Conversely, the Vogtle project is a complex construction project for a new class of

12 reactors. The finalization of design, the large amount of labor needed, and the start-up 13 and commissioning of new units, make Vogtle a much more complex project than the 14 decontamination and dismantlement of CR3. The complexity of the Vogtle project has 15 led to significant cost and schedule overruns with estimated cost increasing from \$14.3B to \$28B. The Georgia PSC will ultimately determine the significant impact to the 16 17 Georgia Power customers when the two units are placed in service. Given the significant 18 cost and schedule overruns at the Vogtle Units 3 and 4 projects, independent monitoring, 19 reporting, assessing, auditing and all other project control tools are appropriate to protect 20 the Georgia Power ratepayers.

The ADP CR3 decommissioning project will be funded from the NDF with no current impact to customers. The protections provided to the DEF customers in the current DSA, the ongoing role of DEF and the oversight from NRC and multiple state organizations are

sufficient to protect DEF's customers and no additional reporting or monitoring is
 required.

- 4 Q: Does that conclude your testimony?
- 5 A: Yes.

1	BY MS. TRIPLETT:
2	Q Could you please provide a brief summary of
3	your rebuttal testimony?
4	A Yes.
5	The purpose of my rebuttal testimony is to
6	rebut OPC witness Mr. Polich's testimony.
7	Mr. Polich recommended enhancements has
8	recommended enhancements to be rejected by this
9	commission. Mr. Polich's testimony is an attempt to
10	cause DEF to renegotiate the DSA with our counter-party
11	ADP, as was already simply negotiated to include
12	substantial protections for DEF and its customers. As
13	Mr. Polich acknowledges, accelerating the
14	decommissioning of the CR3 facility is beneficial to DEF
15	customer customers, excuse me.
16	If the Commission imposes any or all of Mr.
17	Polich's recommended enhancements on the DSA, DEF may
18	seek to renegotiate a new DSA with ADP, we could perform
19	another competitive bidding process, or we could follow
20	the original safe store method where the site
21	restoration is complete in 2074.
22	DEF performed detailed reviews of NorthStar's
23	and ADP CR3's expertise and capabilities capabilities
24	in the relevant areas important to successful and
25	predictable execution of the CR3 decommissioning

1	project, including technical, commercial, financial and
2	legal. The subject matter experts within Duke Energy
3	concluded that the benefits and protections of the DSA
4	mitigate any identified risk factors.
5	Mr. Polich's recommended enhancements should
6	all be rejected by the Commission because the DSA
7	contains sufficient protections for DEF and its
8	customers.
9	That's my testimony that's my summary.
10	Q Thank you.
11	MS. TRIPLETT: And, Mr. Chair, Mr. Hobbs does
12	not have any exhibits to move.
13	CHAIRMAN CLARK: Okay. I believe that would
14	pretty much conclude it.
15	Would you like to have Mr. Hobbs dismissed?
16	MS. TRIPLETT: I think he might have words
17	with me if I don't can ask that, but yes, please.
18	CHAIRMAN CLARK: All right. The witness is
19	dismissed.
20	(Witness excused.)
21	CHAIRMAN CLARK: Okay. I believe that that
22	concludes everybody that's on the agenda. Am I
23	missing anything?
24	MS. BROWNLESS: Those are all the witnesses.
25	Yes, sir.

1	CHAIRMAN CLARK: That's all the witnesses.
2	Very good.
3	Are there any other matters that need to be
4	addressed, Ms. Brownless?
5	MS. BROWNLESS: Yes, sir.
6	We want to note that briefs are due on
7	July 23rd, 2020, and shall not exceed 40 pages.
8	Transcripts will be available on July 13th, and the
9	post-hearing special agenda is scheduled for
10	Tuesday, August 18th.
11	CHAIRMAN CLARK: Okay. Do any of the parties
12	have any additional matters that need to be
13	addressed?
14	All right. Then let me take just a moment of
15	personal privilege to thank everyone for helping to
16	make this first virtual hearing at the Public
17	Service Commission possible. I especially want to
18	say a very special thanks to our IT staff that are
19	here on-site that have been working diligently to
20	make all of this successful, and to all the folks
21	that have put in a lot of hard extra, extra hard
22	work over the last week to get us to this point.
23	We had a couple of small hiccups right at the
24	beginning, but overall, I would give it a solid A
25	plus. I think that for for the most part

(850) 894-0828

1	everything went extremely smooth. And, again, my
2	sincere appreciation to everyone who helped to pull
3	this off today and yesterday and the day before.
4	Any questions? Anything before we adjourn?
5	MS. BROWNLESS: Your Honor.
б	CHAIRMAN CLARK: Yes, Ms. Brownless.
7	MS. BROWNLESS: I believe I believe I
8	misspoke. The transcripts will be available
9	today is July 8th, correct?
10	CHAIRMAN CLARK: I have no idea. It's the
11	9th.
12	MS. BROWNLESS: 9th, sorry. The transcripts
13	will be available July 13th. Did I say that
14	correctly?
15	CHAIRMAN CLARK: July 13th.
16	MS. BROWNLESS: Yes.
17	CHAIRMAN CLARK: Transcripts are available
18	July 13th. That's what you said, yes.
19	MS. BROWNLESS: Right, in a few days from now.
20	CHAIRMAN CLARK: Okay. All right. Any of
21	other concluding matters? Any party?
22	All right. This hearing stands adjourned.
23	Thank you so much. Have a great week.
24	(Proceedings concluded at 3:01 p.m.)
25	

1	CERTIFICATE OF REPORTER
2	STATE OF FLORIDA) COUNTY OF LEON)
3	
4	
5	I, DEBRA KRICK, Court Reporter, do hereby
6	certify that the foregoing proceeding was heard at the
7	time and place herein stated.
8	IT IS FURTHER CERTIFIED that I
9	stenographically reported the said proceedings; that the
10	same has been transcribed under my direct supervision;
11	and that this transcript constitutes a true
12	transcription of my notes of said proceedings.
13	I FURTHER CERTIFY that I am not a relative,
14	employee, attorney or counsel of any of the parties, nor
15	am I a relative or employee of any of the parties'
16	attorney or counsel connected with the action, nor am I
17	financially interested in the action.
18	DATED this 13th day of July, 2020.
19	
20	
21	Debbri R Krici
22	
23	DEBRA R. KRICK NOTARY PUBLIC
24	COMMISSION #GG015952 EXPIRES JULY 27, 2020
25	

(850) 894-0828