#### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Initiation of show cause proceedings against Kincaid Hills Water Company, in Alachua County, for noncompliance with Sections 350.113, 350.117, 367.121, and 367.145, Florida Statutes, and Rules 25-30.110, 25-30.120, 25-30.355, and 25-22.032, Florida Administrative Code.

DOCKET NO. 20170200-WU ORDER NO. PSC-2017-0470-PCO-WU ISSUED: December 15, 2017

The following Commissioners participated in the disposition of this matter:

JULIE I. BROWN, Chairman ART GRAHAM RONALD A. BRISÉ DONALD J. POLMANN GARY F. CLARK

# ORDER DIRECTING COMMISSION STAFF TO INITIATE CERTIFICATE REVOCATION PROCEEDINGS

BY THE COMMISSION:

#### **Background**

Our staff opened the instant docket to initiate show cause proceedings against Kincaid Hills Water Company (Kincaid or Utility) for apparent violations of Florida Statutes (F.S.) and Commission rules for: (1) its failure to remit payment of its annual Regulatory Assessment Fees (RAFs) for the years 2008, 2009, 2012, 2013, and 2016; (2) its failure to timely submit its Annual Reports for the years 2009, 2010, 2011, 2012, and 2013; and (3) its failure to respond to customer complaints and to provide a written response to our staff regarding customer complaints.

Kincaid is a Class C water utility providing service in Alachua County. Kincaid became subject to this Commission's jurisdiction and was granted a grandfather water certificate in 1993. The following information provides a historical overview of this Commission's activities related to Kincaid.

After failing to submit its Annual Reports for 1994 through 1996, we initiated an enforcement proceeding against Kincaid for violations of Rule 30.110, Florida Administrative

<sup>&</sup>lt;sup>1</sup>Order No. PSC-93-1027-FOF-WU, issued July 13, 1993, in Docket No. 921195-WU, <u>In re: Application for certificate to provide water service in Alachua County under grandfather rights by Kincaid Hills Water Company.</u>

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Code (F.A.C.) (1997 Proceeding), and we ordered Kincaid to show cause why it should not be penalized \$2,628 for failing to submit its Annual Reports.<sup>2</sup> Kincaid failed to respond to our Order, and we assessed Annual Report penalties.<sup>3</sup> After several failed attempts by our staff to contact Kincaid to collect the Annual Report penalty, we submitted the penalty to the Florida Department of Financial Services (DFS) to be written-off as uncollectible.<sup>4</sup>

In 2004, after failing to submit RAFs for the years 1995 through 2003 and failing to submit Annual Reports for the years 1998 through 2003, we initiated an enforcement proceeding against Kincaid for alleged violations of Section 350.113, F.S., and Rules 25-30.110 and 25-30.120, F.A.C. (2004 Proceeding).<sup>5</sup> In an effort to work with Kincaid to resolve its noncompliance issues, and because Kincaid made an effort to cooperate with our staff and submitted all of the delinquent Annual Reports for 1998-2003, we declined to order Kincaid to show cause or assess fines against Kincaid for failing to submit RAFs and Annual Reports.<sup>6</sup> Instead, we approved a payment plan submitted by Kincaid to pay the RAFs, plus statutory penalty and interest, that it owed for the years 1995 to 2003.<sup>7</sup> In addition, Kincaid was put on notice that failure to timely submit RAFs and Annual Reports in the future or comply with any Commission orders would result in further enforcement action.

Kincaid again failed to submit RAFs and Annual Reports the year after the 2004 Proceeding, as well as the following two years. Kincaid made several payments toward the RAF amounts owed pursuant to the payment plan approved by Order No. PSC-04-0615-FOF-WU between June 2004 and January 2006, then ceased submitting payments. After failing to submit RAFs and Annual Reports for 2004, 2005, and 2006, failing to submit payments pursuant to the approved payment plan, and failing to respond to our staff's attempts to collect the amounts owed, we initiated another enforcement proceeding against Kincaid in 2007 for violations of

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<sup>&</sup>lt;sup>2</sup> Order No. PSC-98-0737-SC-WU, issued on May 28, 1998, in Docket No. 971623-WU, <u>In Re: Initiation of show cause proceedings against Kincaid Hills Water Company in Alachua County for violation of Rule 25-30.110(3), F.A.C., Records and Reports; Annual Reports.</u>

<sup>&</sup>lt;sup>3</sup> <u>See</u>, Docket No. 971623-WU.

<sup>&</sup>lt;sup>4</sup> See, Document No. 10810-98, in Docket No. 971623-WU.

<sup>&</sup>lt;sup>5</sup> Docket No. 040248-WU, <u>In re: Initiation of show cause proceedings against Kincaid Hills Water Company in Alachua County for violation of Rule 25-30.110, F.A.C., Records and Reports; Annual Reports, and Rule 25-30.120, F.A.C., Regulatory Assessment Fees; Water and Wastewater Utilities.</u>

<sup>&</sup>lt;sup>6</sup> Order No. PSC-04-0615-FOF-WU, issued June 21, 2004, in Docket No. 040248-WU, <u>In re: Initiation of show cause proceedings against Kincaid Hills Water Company in Alachua County for violation of Rule 25-30.110, F.A.C., Records and Reports; Annual Reports, and Rule 25-30.120, F.A.C., Regulatory Assessment Fees; Water and Wastewater Utilities.</u>

<sup>&</sup>lt;sup>7</sup> This Commission found the total amount of delinquent RAFs, penalty and interest, owed by Kincaid for years 1995-2003, to be \$29,231.42. See Order No. PSC-04-0615-FOF-WU.

<sup>&</sup>lt;sup>8</sup> Between June 2004 and January 2006, Kincaid submitted \$12,000.00 of the total \$29,231.42 owed. \$10,903.86 was applied to past due RAF principals and \$1,096.14 to penalty and interest, which paid the entire RAF principal amounts owed for the years 1995 through 1999, and \$1,410.92 of the \$1,808.33 RAF principal owed for the year 2000.

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Section 350.113, F.S., and Rules 25-30.110 and 25-30.120, F.A.C., and Order No. PSC-04-0615-FOF-WU (2007 Proceeding).<sup>9</sup>

At the time we initiated the 2007 Proceeding, Kincaid had serious compliance issues with the Florida Department of Environmental Protection (DEP), as well as the United States Environmental Protection Agency (EPA). Despite finding "a continued pattern of disregard for the directions, orders, and rules of this Commission," and "a continued pattern of disregard for the timely payment of RAFs," we again declined to order Kincaid to show cause, finding "exigent and mitigating circumstances" existed. 10 At that time, we reasoned that assessing additional penalties and requiring Kincaid to pay its delinquent RAFs and assessing Annual Report penalties would only further impair Kincaid's financial viability and its ability to address the DEP and EPA compliance issues. <sup>11</sup> Therefore, we ordered the outstanding RAF amounts, including penalty and interest, owed by Kincaid for the years 1995 through 2006, be submitted to DFS to be written-off as uncollectible. 12 Kincaid was put on notice that "failure to timely file future annual reports will subject it to the penalties authorized by Rule 25-30.110(7), F.A.C., and to show cause proceedings and fines of up to \$5,000 per day per violation for each day the violation continues, as set forth in Section 367.161, F.S., or revocation proceedings pursuant to Section 367.161(2), F.S."<sup>13</sup> In addition, we found Kincaid eligible for a Staff-Assisted Rate Case (SARC). Finally, we ordered the 2007 Proceeding to remain open until Kincaid filed its SARC application, and ordered our staff to bring a recommendation to us should Kincaid fail to timely submit RAFs during the pendency of its SARC.<sup>14</sup>

In April 2008, Kincaid notified our staff that it would not pursue a SARC due to customer dissatisfaction expressed after Kincaid implemented rate increases. Between June 2007 and April 2008, Kincaid received two price-index increases and a 4.5% pass-through increase, which allowed Kincaid to recover RAFs in its rates going forward. With those increases, Kincaid stated it could meet its obligations to pay RAFs and maintain Kincaid without a SARC. By Order No. PSC-08-0386-FOF-WU, we ordered the 2007 Proceeding closed based on Kincaid submitting its 2007 RAFs<sup>17</sup> and receiving the index and pass-through increases.

<sup>&</sup>lt;sup>9</sup> Docket No. 070580-WU, <u>In re: Initiation of Show Cause Proceedings against Kincaid Hills Water Company in Alachua County for violation of Rule 25-30.110, F.A.C., Records and Reports; Annual Reports; Rule 25-30.120, F.A.C., Regulatory Assessment Fees; Water and Wastewater Utilities; and of Order PSC-04-0615-FOF-WU.</u>

<sup>&</sup>lt;sup>10</sup> Order No. PSC-08-0044-FOF-WU, issued January 22, 2008, in Docket No. 070580-WU, pages 9 and 11.

<sup>&</sup>lt;sup>11</sup> This Commission noted that "further collection efforts may cause the utility to abandon the system or cause it to be unable to make necessary repairs or maintain the safe provision of quality water to the customers of Kincaid." *Id.*, at pages 10 and 12; This Commission noted that, "in the last five months, the utility has worked diligently to pay off the 2004-2006 RAFs and has now filed all of its Annual Reports. Because of its financial problems and the need for maintenance, the utility has had problems with timely filing its Annual Reports and could not afford an accountant to assist it in such filing." *Id.*, at page 13.

<sup>&</sup>lt;sup>12</sup> Total amount to be written-off was \$24,166.29. Id., at pages 10 and 12.

<sup>&</sup>lt;sup>13</sup> Id.

<sup>&</sup>lt;sup>14</sup> Id., at page 14

<sup>&</sup>lt;sup>15</sup> Document No. 04657-08, filed in Docket No. 070580-WU.

<sup>&</sup>lt;sup>16</sup> Order No. PSC-08-0386-FOF-WU, issued June 10, 2008, in Docket No. 070580-WU, page 2.

<sup>&</sup>lt;sup>17</sup> Kincaid submitted its 2007 RAFs three days late and, was, therefore, assessed an additional \$139.05, for statutory penalty and interest that accrued. Kincaid submitted the \$139.05 penalty on May 1, 2008.

Kincaid again failed to submit its RAFs for 2008, as well as for the years 2009, 2010, 2011, 2012, and 2013. Additionally, Kincaid again failed to submit its Annual Reports for the years 2009, 2010, 2011, 2012, and 2013. Kincaid also failed to respond to our staff's repeated attempts to contact Kincaid by telephone, mail, and email. In June 2014, Kincaid's owner, Mr. Berdell Knowles, Sr., finally responded to our staff regarding Kincaid's outstanding RAFs, outstanding Annual Reports, and payment options. Mr. Knowles, Sr. agreed to submit Kincaid's outstanding Annual Reports and RAF returns, along with an initial RAF payment, by June 30, 2014. In addition, Mr. Knowles, Sr. was advised that we could pursue further compliance action if Kincaid did not comply with a RAF payment plan. Mr. Knowles, Sr. failed to submit Kincaid's 2008-2013 RAF returns or an initial RAF payment, and failed to submit Kincaid's 2009-2013 Annual Reports by June 30, 2014, as agreed, and again failed to respond to our staff's attempts to contact Kincaid.

In October 2014, due to Commission staff's continued inability to contact Mr. Knowles, Sr., our staff communicated with the DEP staff assigned to Kincaid's compliance issues and obtained the contact information for Mr. Berdell Knowles, Jr., a corporate officer of Kincaid.<sup>23</sup> On October 20, 2014, our staff spoke with Mr. Knowles, Jr. regarding Kincaid's delinquent RAF and Annual Report status, the lack of cooperation by Mr. Knowles, Sr. to engage in discussions with our staff, and Kincaid's corporate and financial status. On October 23, 2014, our staff held a conference call with Mr. Knowles, Jr., wherein Mr. Knowles, Jr. agreed to an initial compliance action plan to resolve Kincaid's compliance issues.<sup>24</sup> Mr. Knowles, Jr. agreed to submit all of Kincaid's delinquent Annual Reports for years 2009-2013, as well as the RAF amounts owed for the years 2010 and 2011, plus penalty and interest, by November 7, 2014.<sup>25</sup> As part of the initial compliance plan, Kincaid also agreed to continue working with our staff regarding payment of the remaining RAF amounts owed, to consider pursing a SARC, and to submit future RAFs and Annual Reports timely.<sup>26</sup>

On November 14, 2014, we received Kincaid's payment in the amount of \$8,690.15, which satisfied the outstanding RAF amounts owed by Kincaid for 2010 and 2011.<sup>27</sup> On November 14, 2014, we also received Kincaid's Annual Reports for 2009-2013.<sup>28</sup> On February

<sup>&</sup>lt;sup>18</sup> Order No. PSC-08-0386-FOF-WU.

<sup>&</sup>lt;sup>19</sup> Kincaid's 2008 Annual Report was received 22 days late, on April 22, 2009.

<sup>&</sup>lt;sup>20</sup> Attachment A, Exhibit A (Commission Staff Correspondence re: Kincaid Delinquent RAFs and Annual Reports).

<sup>&</sup>lt;sup>21</sup> Attachment A, Exhibit A (Staff Email, dated June 17, 2014, RE: Kincaid Hills Water Company WU690 – First Collections Delinquent RAFs.)

<sup>&</sup>lt;sup>22</sup> Id

<sup>&</sup>lt;sup>23</sup> Attachment A, Exhibit B (Kincaid Florida Corporate Information).

<sup>&</sup>lt;sup>24</sup> Attachment A, Exhibit C (Commission Staff Correspondence re: Kincaid Compliance Plan).

<sup>&</sup>lt;sup>25</sup> Attachment A, Exhibit C (Staff Emails with Mr. Knowles, Jr., RE: Kincaid Hills – Initial Compliance Plan.)

<sup>&</sup>lt;sup>27</sup> The payment was postmarked November 7, 2014. The payment breakdown was as follows: \$4,491.55 (2010 RAFs \$2,642.09 + Penalty \$660.52 + Interest \$1,188.94); and \$4,198.60 (2011 RAFs \$2657.34 + Penalty \$664.34 + Interest \$876.92)

<sup>&</sup>lt;sup>28</sup> Kincaid emailed its 2009-2013 Annual Reports to staff on November 7, 2014; however, Rule 25-30.110, F.A.C., requires reports be certified and submitted to this Commission in paper form. Our staff received the paper form of the Annual Reports on November 14, 2014. See Attachment A, Exhibit C (Staff Emails with Mr. Knowles, Jr., re:

16, 2015, our staff held a conference call with Kincaid (Mr. Knowles, Sr. and Mr. Knowles, Jr. both participated), wherein Kincaid agreed to resolve its compliance issues, including negotiation of payment options for its past due RAFs, to submit future RAFs and Annual Reports timely, to pursue a SARC, and to update its corporate status with the Florida Secretary of State, Division of Corporations.<sup>29</sup> Since submitting the \$8,690.15 payment, however, Kincaid failed to meet the requirements of the initial compliance plan as agreed. Although Kincaid submitted its 2014, 2015, and 2016 Annual Reports timely, Kincaid failed to meet the other requirements of the initial compliance plan.<sup>30</sup> Specifically, Kincaid failed to: (1) submit additional payments toward its remaining years of delinquent RAFs; (2) continue to work with Commission staff regarding repayment of its remaining years of delinquent RAFs; (3) update its corporate status with the Florida Secretary of State, Division of Corporations; (4) apply for a SARC; and (5) submit its 2016 RAFs.<sup>31</sup>

Our staff received customer complaints regarding Kincaid on October 13, 2016, March 30, 2017, and May 8, 2017. To date, Kincaid has not responded to these customer complaints, nor has Kincaid provided a written response to our staff on each complaint, as required by Rules 25-30.355 and 25-22.032, F.A.C.

By certified letter, dated July 31, 2017, our staff notified Kincaid of apparent violations of Sections 350.113, 350.117, 367.121, and 367.145, F.S., and Rules 25-30.110, 25-30.120, 25-30.355, and 25-22.032, F.A.C., and possible initiation of a show cause proceeding against the Utility for: (1) failing to remit payment of its annual RAFs for the years 2008, 2009, 2012, 2013, and 2016; (2) failing to timely submit its Annual Reports for the years 2009, 2010, 2011, 2012, and 2013; and (3) failing to respond to customer complaints and to provide a written response to our staff regarding customer complaints.<sup>32</sup> Kincaid's owner, Mr. Knowles, Sr., was informed in that letter that Section 367.161, F.S., provides in pertinent part:

- (1) If any utility, by any authorized officer, agent, or employee, knowingly refuses to comply with, or willfully violates, any provision of this chapter or any lawful rule or order of the commission, such utility shall incur a penalty for each such offense of not more than \$5,000, to be fixed, imposed, and collected by the commission . . . . Each day that such refusal or violation continues constitutes a separate offense. Each penalty shall be a lien upon the real and personal property of the utility, enforceable by the commission as statutory liens under chapter 85.
- (2) The commission has the power to impose upon any entity that is subject to its jurisdiction under this chapter and that is found to have refused to comply with, or to have willfully violated, any lawful rule or order of the commission or any provision of this chapter a penalty for each offense of

Kincaid Hills - Received Delinquent Annual Reports & 2010-11 RAF Payment; and Staff Emails with Mr. Knowles, Jr., re: Kincaid Hills - Annual Reports Insufficient.).

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<sup>&</sup>lt;sup>29</sup> See Attachment A, Exhibit C (Staff Emails with Mr. Knowles, Jr., RE: Kincaid Hills – Rate Case & RAFs.).

<sup>&</sup>lt;sup>30</sup> See Attachment A, Exhibits B and C.

<sup>&</sup>lt;sup>31</sup> See Attachment A, Exhibits B and C.

 $<sup>\</sup>overline{\text{See}}$  Attachment A.

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not more than \$5,000, which penalty shall be fixed, imposed, and collected by the commission; or the commission may, for any such violation, amend, suspend, or revoke any certificate of authorization issued by it. Each day that such refusal or violation continues constitutes a separate offense. Each penalty shall be a lien upon the real and personal property of the entity, enforceable by the commission as a statutory lien under chapter 85.

The July 31, 2017, letter put Kincaid on notice that our staff would open a docket to initiate a show cause proceeding if Kincaid did not correct the violations by remitting payment of the delinquent RAFs, remitting payment for penalties for late-filed Annual Reports, and submitting written responses to the customer complaints and our staff by August 31, 2017. Our staff further notified Kincaid that should the Utility ultimately be found in violation of our statutes, rules, or orders, we may impose fines of up to \$5,000 per violation, for each day each violation continues, including levying a statutory lien upon the real and personal property of the Utility, or we may amend, suspend, or revoke Kincaid's certificate, pursuant to Section 367.161, F.S. Additionally, our staff stated that, if necessary, we may also seek injunctive or other appropriate relief in circuit court to compel Kincaid's compliance, pursuant to Section 367.121, F.S. To date, Kincaid has not remitted payment of the delinquent RAFs, remitted payment for penalties for late-filed Annual Reports, or submitted written responses to the customer complaints and our staff, in response to our staff's letter.

By certified letter, dated September 28, 2017, our Office of the General Counsel notified Kincaid that Commission staff opened a docket initiating a show cause proceeding for the Utility's apparent statute and rule violations.<sup>33</sup>

This Order addresses: (1) Kincaid's apparent violation of Sections 350.113 and 367.145, F.S., and Rule 25-30.120, F.A.C., for failure to submit RAFs for the years 2008, 2009, 2012, 2013, and 2016; (2) Kincaid's apparent violation of Section 367.121, F.S., and Rule 25-30.110, F.A.C., for failure to timely submit its Annual Reports for the years 2009, 2010, 2011, 2012, and 2013; and (3) Kincaid's apparent violation of Rules 25-30.355 and 25-22.032, F.A.C., for failing to respond to customer complaints.

We have jurisdiction pursuant to Sections 350.113, 367.121, 367.145, and 367.161, F.S.

#### **Decision**

### Applicable Law

Pursuant to Sections 350.113 and 367.145, F.S., and Rule 25-30.120, F.A.C., each regulated company under our jurisdiction shall pay to this Commission a RAF based upon the gross operating revenues for the prior year operating period. Rule 25-30.120, F.A.C., requires that utilities pay a regulatory assessment fee of 4.5 percent of its gross revenues derived from intrastate business, or a minimum of \$25.00 if there are no revenues or if revenues are

<sup>&</sup>lt;sup>33</sup> <u>See</u> Document No. 07952-2017, in Docket No. 20170200-WU.

insufficient to generate above the \$25.00 minimum. Section 350.113(4), F.S., provides for a penalty of 5 percent for the first 30 days, and an additional penalty of "5 percent for each additional 30 days or fraction thereof during the time in which the failure continues, not to exceed a total penalty of 25 percent," and states that "the commission shall collect the fee and penalty, plus interest and all costs of collection, from the regulated company." Section 367.145(1)(b), F.S., states that, in addition to the penalties and interest otherwise provided, we may impose a penalty upon a utility for failure to pay regulatory assessment fees in a timely manner in accordance with Section 367.161, F.S. Further, Rule 25-30.120(7)(b), F.A.C., provides that, in addition to statutory penalties and interest, we may impose an additional penalty upon a utility for failing to pay RAFs timely, pursuant to Section 367.161, F.S.

Section 367.121(1)(c) and (i), F.S., authorizes us to require utilities subject to our jurisdiction to file such regular financial reports we deem necessary. Rule 25-30.110(3)(a), F.A.C., provides that each utility under our jurisdiction shall file an Annual Report on or before March 31st, for the preceding year ending December 31. The standard penalty for delinquent Annual Reports is \$3 per day, pursuant to Rule 25-30.110(7), F.A.C.

Rule 25-30.355, F.A.C., requires that a utility make a full and prompt acknowledgment and investigation of all customer complaints and respond fully and promptly to all customer requests. Further, Rule 25-22.032(6)(b), F.A.C., requires that a utility respond to a customer complaint received by this Commission by contacting the customer within 15 working days after receiving the complaint from our staff, and provide a written response to the complaint to our staff within 15 working days after receiving the complaint from our staff.

Pursuant to Section 367.161(1), F.S., we are authorized to impose upon any entity subject to our jurisdiction a penalty of not more than \$5,000 for each such day a violation continues, if such entity is found to have refused to comply with or to have willfully violated any lawful rule or order of this Commission, or any provision of Chapter 367, F.S. Each day a violation continues is treated as a separate offense. Each penalty is a lien upon the real and personal property of the utility and is enforceable by us as a statutory lien. If a penalty is also assessed by another state agency for the same violation, our penalty will be reduced by the amount of the other agency's penalty. As an alternative to the above remedies, Section 367.161(2), F.S., permits us to amend, suspend, or revoke a utility's certificate for any such violation. Part of the determination we must make in evaluating whether to penalize a utility is whether the utility willfully violated the rule, statute, or order. Section 367.161, F.S., does not define what it is to "willfully violate" a rule or order. Willfulness is a question of fact. 34 The plain meaning of "willful" typically applied by the Courts in the absence of a statutory definition is an act or omission that is done "voluntarily and intentionally" with specific intent and "purpose to violate or disregard the requirements of the law."35 We note that we must follow very specific noticing requirements set forth in Section 120.60, F.S., prior to revocation or suspension of a certificate.

Fugate at 76.

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<sup>&</sup>lt;sup>34</sup> <u>Fugate v. Fla. Elections Comm'n</u>, 924 So. 2d 74, 75 (Fla. 1st DCA 2006), <u>citing</u>, <u>Metro. Dade County v. State Dep't of Envtl. Prot.</u>, 714 So. 2d 512, 517 (Fla. 3d DCA 1998).

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### **Factual Allegations**

Our records indicate that for purposes of this order, Kincaid failed to submit RAFs for the years 2008, 2009, 2012, 2013, and 2016.<sup>36</sup> Kincaid has a long history of failing to submit RAFs, and has had two enforcement proceedings brought by this Commission in 2004 and 2007 for failing to submit RAFs.<sup>37</sup> In fact, since coming under our jurisdiction in 1993, Kincaid has only submitted RAFs timely two times (2014 and 2015).<sup>38</sup> Despite the numerous attempts by this Commission and our staff over the last 13 years to work with Kincaid to resolve its RAF compliance issues, Kincaid has repeatedly failed to comply with its statutory and regulatory obligations.

Because Kincaid failed to submit its 2008, 2009, 2012, 2013, and 2016 RAFs timely, statutory penalties and interest are also due. The total amount owed by Kincaid for 2008, 2009, 2012, 2013, and 2016 RAFs, plus associated penalties and interest, calculated through November 7, 2017, is \$22,403.19. A breakdown of the amount is shown in Table 1 below.

Table 1: Summary of RAF Penalties as of 11/07/17

Year <sup>39</sup>	Revenues	RAFs	Penalty	Interest	Payments	Total
		(4.5%)	(25%)	(1%)		Due
			(As of 11/07/17)	(As of 11/07/17)		(As of 11/07/17)
2016	\$44,593.00	\$2,006.69	\$501.67	\$160.54	\$0.00	\$2,668.90
2015	\$44,451.00	\$2000.30	\$0.00	\$0.00	\$2000.30	\$0.00
2014	\$48,840.00	\$2,197.80	\$0.00	\$0.00	\$2,197.80	\$0.00
2013	\$49,756.00	\$2,239.02	\$559.76	\$985.17	\$0.00	\$3,783.95
2012	\$58,535.00	\$2,634.08	\$658.52	\$1,501.43	\$0.00	\$4,794.03

<sup>36</sup> Kincaid submitted its 2010 and 2011 RAFs, plus penalty and interest, on November 14, 2014, as part of on-going compliance/settlement negotiations with our staff.

<sup>&</sup>lt;sup>37</sup> Docket No. 040248-WU, <u>In Re: Initiation of show cause proceedings against Kincaid Hills Water Company in Alachua County for violation of Rule 25-30.110, F.A.C., Records and Reports; Annual Reports, and Rule 25-30.120, F.A.C., Regulatory Assessment Fees; Water and Wastewater Utilities; and Docket No. 070580-WU, In Re: Initiation of Show Cause Proceedings against Kincaid Hills Water Company in Alachua County for violation of Rule 25-30.110, F.A.C., Records and Reports; Annual Reports; Rule 25-30.120, F.A.C., Regulatory Assessment Fees; Water and Wastewater Utilities; and of Order PSC-04-0615-FOF-WU.</u>

<sup>&</sup>lt;sup>38</sup> Kincaid submitted its 2007 RAFs three days late and paid the associated penalty and interest.

<sup>&</sup>lt;sup>39</sup> Kincaid remitted payment of its 2010 and 2011 RAFs, including penalty and interest, on November 14, 2014. Additionally, Kincaid timely submitted its 2014 and 2015 RAFs.

Year <sup>39</sup>	Revenues	RAFs	Penalty	Interest	Payments	Total
		(4.5%)	(25%)	(1%)		Due
			(As of 11/07/17)	(As of 11/07/17)		(As of 11/07/17)
2011	\$59,052.00	\$2,657.34	\$664.34	\$876.92	\$4,198.60	\$0.00
2010	\$58,713.00	\$2,642.09	\$660.52	\$1,188.94	\$4,491.55	\$0.00
2009	\$60,274.00	\$2,712.33	\$678.08	\$2,522.47	\$0.00	\$5,912.88
2008	\$50,661.00	\$2,279.75	\$569.94	\$2,393.74	\$0.00	\$5,243.43
Totals	\$474,875.00	\$21,369.40	\$4,292.83	\$9,629.21	\$12,888.25	\$22,403.19

Additionally, a review of our records also indicates that Kincaid has repeatedly failed to timely submit its Annual Reports. At issue in this order are the 2009, 2010, 2011, 2012, and 2013 Annual Reports. In 2009, the Annual Report was submitted 1,689 days late. In 2010, the Annual Report was submitted 1,324 days late. In 2011, the Annual Report was submitted 958 days late. In 2012, the Annual Report was submitted 593 days late. In 2013, the Annual Report was submitted 228 days late. Since coming under our jurisdiction in 1993, Kincaid has only submitted five Annual Reports on time (1997, 2007, 2014, 2015, 2016).

The total penalty amount owed by Kincaid for failing to timely submit its Annual Reports for the years 2009 to 2013 is \$14,376. A breakdown of the amount is shown in Table 2 below.

**Table 2: Summary of Annual Report Penalties** 

YEAR	DATE DUE	DATE SUBMITTED	DAYS LATE	PENALTY (\$3 per day)
2013	03/31/2014	11/14/2014	228	\$684.00
2012	04/01/2013	11/14/2014	593	\$1,779.00
2011	04/02/2012	11/14/2014	958	\$2,874.00
2010	03/31/2011	11/14/2014	1,324	\$3,972.00
2009	03/31/2010	11/14/2014	1,689	\$5,067.00
TOTAL			4,792	\$14,376.00

<sup>&</sup>lt;sup>40</sup> Kincaid's 2008 Annual Report was received 22 days late, on April 22, 2009.

Finally, our records show that Kincaid is not timely responding to customer complaints. Our Consumer Activity Tracking System (CATS) shows three customer complaints in which Kincaid has failed to respond to both the customer and our staff. Our staff has compiled a list of customer complaints currently open with this Commission, along with a copy of each of the CATS complaint records for review. These complaints were submitted to this Commission on October 13, 2016, March 30, 2017, and May 8, 2017. The complaints show that customers reported regularly experiencing difficulty in reaching a Utility representative and reported Kincaid's telephone number being out-of-service on occasions. Our staff has experienced great difficulty in reaching Kincaid regarding the customer complaints. Furthermore, Kincaid has failed to adequately respond to our staff's repeated attempts to contact Kincaid by telephone, mail, and e-mail in order to resolve the complaints. To date, Kincaid has not responded to these customer complaints and has not provided a written response to our staff on these complaints.

By knowingly failing to comply with the provisions of Rules 25-30.355 and 25-22.032, F.A.C., we believe Kincaid's acts were "willful" in the sense intended by Section 367.161, F.S. Where available, staff looks to prior Commission Orders for guidance on the amount and type of fines for each violation. Accordingly, using prior Order Nos. PSC-06-0349-SC-WS and PSC-11-0541-SC-WS as a guide, the penalty for each failure to respond should be \$250.<sup>44</sup> Thus, the total of Kincaid's penalties for failing to respond to the three customer complaints is \$750: \$250 for failing to respond to the customer complaint dated October 13, 2016, \$250 for failing to respond to the customer complaint dated March 30, 2017, and \$250 for failing to respond to the customer complaint dated May 8, 2017.

## **Analysis and Conclusion**

Considering Kincaid's management's history, specifically, the fact that the Utility has a long history of noncompliance, we find that Kincaid has a poor record of complying with our rules and statutes. Notably, this is the fourth time our staff has opened a docket to initiate a show cause proceeding since Kincaid became subject to our jurisdiction in 1993. We have previously initiated revocation proceedings against a utility based on its history of noncompliance with orders, rules, and statutory requirements.<sup>45</sup>

We are concerned that Kincaid's management does not understand how to and is not willing to commit the time to operate a utility within the meaning of Chapter 367, F.S. The operation of a utility under Chapter 367, F.S., if successful, allows a utility the opportunity to earn a return on its investment. If management is not willing to operate as a utility that follows our rules and regulations, the utility's certificate should be revoked, removing any opportunity the owner has to earn a return on its investment. If the certificate is revoked, a receiver must be

<sup>&</sup>lt;sup>41</sup> Attachment A, Exhibit D (Open CATS Customer Complaints).

<sup>&</sup>lt;sup>42</sup> Id.

<sup>&</sup>lt;sup>43</sup> Id

<sup>&</sup>lt;sup>44</sup> Order No. PSC-06-0349-SC-WS, issued April 25, 2006, in Docket No. 060057-WS and Order No. PSC-11-0541-SC-WS, issued November 22, 2011, in Docket No. 110254-WS.

<sup>&</sup>lt;sup>45</sup> Order No. PSC-93-0370-AS-WU.

ORDER NO. PSC-2017-0470-PCO-WU DOCKET NO. 20170200-WU PAGE 11

appointed pursuant to Section 367.165, F.S., until a sale of the utility system has been approved pursuant to Section 367.071, F.S.

Commission staff is hereby directed to initiate certificate revocation proceedings against Kincaid, consistent with Chapter 120 and Section 367.161, F.S., based on: (1) Kincaid's apparent violation of Sections 350.113 and 367.145, F.S., and Rule 25-30.120, F.A.C., for failure to submit RAFs for the years 2008, 2009, 2012, 2013, and 2016; (2) Kincaid's apparent violation of Section 367.121, F.S., and Rule 25-30.110, F.A.C., for failure to timely submit its Annual Reports for the years 2009, 2010, 2011, 2012, and 2013; and (3) Kincaid's apparent violation of Rules 25-30.355 and 25-22.032, F.A.C., for failing to respond to customer complaints and our staff. Therefore, our staff shall send a letter to the Utility, giving the Utility 30 days' notice that our staff intends to commence revocation proceedings. Revocation shall be in lieu of the penalties discussed above.

Based on the foregoing, it is

ORDERED by the Florida Public Service Commission that based on Kincaid Hills Water Company's apparent violation of: (1) Sections 350.113 and 367.145, F.S., and Rule 25-30.120, F.A.C., for failure to submit Regulatory Assessment Fees for the years 2008, 2009, 2012, 2013, and 2016; (2) Sections 367.121, F.S., and Rule 25-30.110, F.A.C., for failure to timely submit its Annual Reports for the years 2009, 2010, 2011, 2012, and 2013; and (3) Rules 25-30.355 and 25-22.032, F.A.C., for failing to respond to customer complaints and Commission staff; Commission staff is hereby directed to initiate certificate revocation proceedings against Kincaid Hills Water Company, consistent with Chapter 120 and Section 367.161, F.S. It is further

ORDERED that Commission staff shall send a letter to the Kincaid Hills Water Company, giving the Utility 30 days' notice that our staff intends to commence revocation proceedings. It is further

ORDERED that this docket shall remain open until certificate revocation proceedings are initiated, at which point the docket should be closed administratively.

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By ORDER of the Florida Public Service Commission this 15th day of December, 2017.

Carlotte & Stauffer

Commission Clerk Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, Florida 32399 (850) 413-6770

www.floridapsc.com

Copies furnished: A copy of this document is provided to the parties of record at the time of issuance and, if applicable, interested persons.

MAD/RD

#### NOTICE OF FURTHER PROCEEDINGS OR JUDICIAL REVIEW

The Florida Public Service Commission is required by Section 120.569(1), Florida Statutes, to notify parties of any administrative hearing or judicial review of Commission orders that is available under Sections 120.57 or 120.68, Florida Statutes, as well as the procedures and time limits that apply. This notice should not be construed to mean all requests for an administrative hearing or judicial review will be granted or result in the relief sought.

Mediation may be available on a case-by-case basis. If mediation is conducted, it does not affect a substantially interested person's right to a hearing.

Any party adversely affected by this order, which is preliminary, procedural or intermediate in nature, may request: (1) reconsideration within 10 days pursuant to Rule 25-22.0376, Florida Administrative Code; or (2) judicial review by the Florida Supreme Court, in the case of an electric, gas or telephone utility, or the First District Court of Appeal, in the case of a water or wastewater utility. A motion for reconsideration shall be filed with the Office of Commission Clerk, in the form prescribed by Rule 25-22.0376, Florida Administrative Code. Judicial review of a preliminary, procedural or intermediate ruling or order is available if review of the final action will not provide an adequate remedy. Such review may be requested from the appropriate court, as described above, pursuant to Rule 9.100, Florida Rules of Appellate Procedure.

COMMISSIONERS: JULIE I. BROWN, CHAIRMAN ART GRAHAM RONALD A. BRISÉ DONALD J. POLMANN



KEITH C. HETRICK GENERAL COUNSEL (850) 413-6199

## **Public Service Commission**

#### NOTICE OF NONCOMPLIANCE

July 31, 2017

Mr. Berdell Knowles, Sr., Owner
Mr. Berdell Knowles, Jr., President/CEO
KINCAID HILLS WATER COMPANY
P.O. Box 15016
Gainesville, FL 32602
KINCAIDHILLSWATERCO@YAHOO.COM
berdell@alum.mit.edu

VIA CERTIFIED & ELECTRONIC MAIL Certified Receipt #: 7006 0810 0002 33354 2751

RE: Kincaid Hills Water Company - Noncompliance with Sections 350.113, 350.117, 367.121, and 367.145, Florida Statutes, and Rules 25-30.110, 25-30.120, 25-30.355, and 25-22.032, Florida Administrative Code, and possible implementation of show cause proceedings against Kincaid Hills Water Company, pursuant to Section 367.161, Florida Statutes.

#### Dear Sirs:

A review of Commission records indicates that Kincaid Hills Water Company (Kincaid) is not in compliance with several Commission-related statutes and rules. If a utility fails to comply with Commission statutes, rules, or orders, Section 367.161, Florida Statutes (F.S.), authorizes the Commission to take enforcement action, including the collection of penalties. Section 367.161, F.S., provides:

(1) If any utility, by any authorized officer, agent, or employee, knowingly refuses to comply with, or willfully violates, any provision of this chapter or any lawful rule or order of the commission, such utility shall incur a penalty for each such offense of not more than \$5,000, to be fixed, imposed, and collected by the commission. . . . Each day that such refusal or violation continues constitutes a separate offense. Each penalty shall be a lien upon the real and personal property of the utility, enforceable by the commission as statutory liens under chapter 85.

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(2) The commission has the power to impose upon any entity that is subject to its jurisdiction under this chapter and that is found to have refused to comply with, or to have willfully violated, any lawful rule or order of the commission or any provision of this chapter a penalty for each offense of not more than \$5,000, which penalty shall be fixed, imposed, and collected by the commission; or the commission may, for any such violation, amend, suspend, or revoke any certificate of authorization issued by it. Each day that such refusal or violation continues constitutes a separate offense. Each penalty shall be a lien upon the real and personal property of the entity, enforceable by the commission as a statutory lien under chapter 85.

As required by Section 120.695(2)(a), F.S., Kincaid's noncompliance with Commission statutes, rules, and orders is outlined below.

#### A. Regulatory Assessment Fees

Legal Authority

Pursuant to Sections 350.113 and 367.145, F.S., and Rule 25-30.120, Florida Administrative Code (F.A.C.), each regulated company under the jurisdiction of the Commission shall pay to the Commission a regulatory assessment fee (RAF) based upon the gross operating revenues for the prior year operating period. Rule 25-30.120, F.A.C., requires that utilities pay a regulatory assessment fee of four and a half percent (4.5%) of its gross revenues derived from intrastate business, or a minimum of \$25.00 if there are no revenues or if revenues are insufficient to generate above the \$25.00 minimum. Section 350.113(4), F.S., provides for a penalty of five percent (5%) for the first 30 days, and an additional penalty of "5 percent for each additional 30 days or fraction thereof during the time in which the failure continues, not to exceed a total penalty of 25 percent," and states that "the commission shall collect the fee and penalty, plus interest and all costs of collection, from the regulated company." Further, Rule 25-30.120(7)(b), F.A.C., provides that, in addition to statutory penalties and interest, the Commission may impose an additional penalty upon a utility for failing to pay RAFs timely, pursuant to Section 367.161, F.S.

Facts

Commission records indicate that Kincaid failed to submit RAFs for the years 2008, 2009, 2012, 2013, and 2016. Kincaid has a long history of failing to submit RAFs, and has had two enforcement proceedings brought by the Commission in 2004 and 2007 for failing to submit RAFs. In fact, since coming under the Commission's jurisdiction in 1993, Kincaid has only

Kincaid submitted its 2010 and 2011 RAFs, plus penalty and interest, on November 14, 2014, as part of on-going compliance/settlement negotiations with Commission staff.

Docket No. 040248-WU, In Re: Initiation of show cause proceedings against Kincaid Hills Water Company in Alachua County for violation of Rule 25-30.110, F.A.C., Records and Reports; Annual Reports, and Rule 25-30.120, F.A.C., Regulatory Assessment Fees; Water and Wastewater Utilities; and Docket No. 070580-WU, In Re: Initiation of Show Cause Proceedings against Kincaid Hills Water Company in Alachua County for violation of Rule 25-30.110, F.A.C., Records and Reports; Annual Reports; Rule 25-30.120, F.A.C., Regulatory Assessment Fees; Water and Wastewater Utilities; and of Order PSC-04-0615-FOF-WU.

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submitted RAFs timely two times (2014 and 2015).<sup>3</sup> Despite the numerous attempts by the Commission and staff over the last 13 years to work with Kincaid to resolve its RAF compliance issues, Kincaid has repeatedly failed to comply with its statutory and regulatory obligations.

In 2004, after failing to submit RAFs for the years 1995 through 2003, the Commission initiated an enforcement proceeding against Kincaid for violations of Section 350.113, F.S., and Rule 25-30.120, F.A.C., (2004 Proceeding). In an effort to work with Kincaid to resolve its non-compliance issues, the Commission declined to show cause or assess fines against Kincaid for failing to submit RAFs. Instead, the Commission approved a payment plan submitted by Kincaid to pay the RAFs, plus statutory penalty and interest, that it owed for the years 1995 to 2003. In addition, Kincaid was put on notice that failure to timely submit RAFs in the future or comply with any Commission Orders, would result in further enforcement action by the Commission.

Kincaid again failed to submit RAFs the year after the 2004 Proceeding, as well as the following two years. Kincaid made several payments toward the RAF amounts owed pursuant to the payment plan approved by Order No. PSC-04-0615-FOF-WU between June 2004 and January 2006, then ceased submitting payments. After failing to submit RAFs for 2004, 2005, and 2006, failing to submit payments pursuant to the approved payment plan, and failing to respond to staff's attempts to collect the amounts owed, the Commission initiated another enforcement proceeding against Kincaid in 2007 for violations of Section 350.113, F.S., Rule 25-30.120, F.A.C., and Order No. PSC-04-0615-FOF-WU (2007 Proceeding).

At the time the Commission initiated the 2007 Proceeding, Kincaid had serious compliance issues with the Florida Department of Environmental Protection (DEP), as well as the United States Environmental Protection Agency (EPA). Despite finding "a continued pattern of disregard for the directions, orders, and rules of this Commission," and "for the timely payment of RAFs," the Commission again declined to show cause Kincaid, finding "exigent and mitigating circumstances" existed. 

At that time, the Commission reasoned that assessing additional penalties and requiring Kincaid to pay its delinquent RAFs would only further impair Kincaid's financial viability and its ability to address the DEP and EPA compliance issues. 

Therefore, the Commission ordered that the outstanding RAFs amounts, including penalty and interest, owed by Kincaid for the years 1995 through 2006, be submitted to the Florida Department of Financial Services (DFS) to be written-off as

Docket No. 040248-WU.

<sup>3</sup> Kincaid submitted its 2007 RAFs three days late and paid the associated penalty and interest.

Order No. PSC-04-0615-FOF-WU, issued June 21, 2004, in Docket No. 040248-WU.

The Commission found the total amount of delinquent RAFs, penalty and interest, owed by Kincaid for years 1995-2003, to be \$29,231.42. Order No. PSC-04-0615-FOF-WU.

Between June 2004 and January 2006, Kincaid submitted \$12,000.00 of the total \$29,231.42 owed. \$10,903.86 was applied to past due RAF principals and \$1,096.14 to penalty and interest, which paid the entire RAF principal amounts owed for the years 1995 through 1999, and \$1,410.92 of the \$1,808.33 RAF principal owed for the year 2000.

<sup>8</sup> Docket No. 070580-WU.

Order No. PSC-08-044-FOF-WU, issued January 22, 2008, in Docket No. 070580-WU, pages 9 and 11.

The Commission noted that "further collection efforts may cause the utility to abandon the system or cause it to be unable to make necessary repairs or maintain the safe provision of quality water to the customers of Kincaid." Id., at pages 10 and 12.

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"uncollectible." In addition, the Commission found Kincaid eligible for a Staff-Assisted Rate Case (SARC). Finally, the Commission ordered that the 2007 Proceeding remain open until Kincaid filed its SARC application, and that staff was to bring a recommendation to the Commission should Kincaid fail to timely submit RAFs during the pendency of its SARC.

In April 2008, Kincaid notified Commission staff that it would not pursue a SARC due to customer dissatisfaction expressed after Kincaid implemented recent rate increases. Between June 2007 and April 2008, Kincaid received two price-index increases, and a 4.5% pass-through increase, which would allow Kincaid to recover RAFs in its rates going forward. With the recent increases, Kincaid stated it could meet its obligations to pay RAFs and maintain Kincaid without a SARC. By Order No. PSC-08-0386-FOF-WU, the Commission ordered the 2007 Proceeding closed based on Kincaid submitting its 2007 RAFs<sup>15</sup> and receiving the index and pass-through increases.

The year following the closure of the 2007 Proceeding, Kincaid again failed to submit its RAFs for 2008, as well as for the years 2009, 2010, 2011, 2012, and 2013. Kincaid also failed to respond to staff's repeated attempts to contact Kincaid by telephone, mail, and email. (Exhibit A – Commission Staff Correspondence re: Kincaid Delinquent RAFs and Annual Reports.) In June 2014, Kincaid's owner, Mr. Berdell Knowles, Sr., finally responded to staff regarding Kincaid's outstanding RAFs and payment options. Mr. Knowles, Sr. agreed to submit Kincaid's outstanding annual reports and RAF returns, along with an initial RAF payment by June 30, 2014. In addition, Mr. Knowles, Sr. was advised that the Commission would pursue further compliance action if Kincaid did not comply with a RAF payment plan. Mr. Knowles, Sr. failed to submit Kincaid's 2008-2013 RAF returns or an initial RAF payment by June 30, 2014, as agreed and, again, failed to respond to staff's attempts to contact Kincaid.

Due to staff's continued inability to contact Mr. Knowles, Sr., staff contacted the DEP attorney assigned to Kincaid's compliance issues in October 2014, and obtained the contact information for Berdell Knowles, Jr., a corporate officer of Kincaid. (Exhibit B - Kincaid Florida Corporate Information.) On October 20, 2014, staff counsel spoke with Mr. Knowles, Jr. regarding Kincaid's delinquent RAF and annual report status, the lack of cooperation by Mr. Knowles, Sr. to engage in discussions with staff, and Kincaid's current corporate and financial status. On October 23, 2014, staff held a conference call with Mr. Knowles, Jr., wherein Mr. Knowles, Jr. agreed to an initial compliance action plan to resolve Kincaid's compliance issues. (Exhibit C - Commission Staff Correspondence re: Kincaid Compliance Plan.) Mr. Knowles, Jr. agreed to submit all of Kincaid's delinquent annual reports for years 2009-2013, as well as the RAF amounts owed for the years 2010 and 2011, plus penalty and interest, by November 7,

Document No. 04657-08, filed in Docket No. 070580-WU.

Total amount to be written-off was \$24,166.29. Id., at pages 10 and 12.

<sup>12</sup> Id., at page 14.

<sup>&</sup>lt;sup>14</sup> Order No. PSC-08-0386-FOF-WU, issued June 10, 2008, in Docket No. 070580-WU, page 2.

Kincaid submitted its 2007 RAFs three days late and, thus assessed and additional \$139.05, for statutory penalty and interest that accrued. Kincaid submitted the \$139.05 penalty on May 1, 2008.

<sup>&</sup>lt;sup>16</sup> Order No. PSC-08-0386-FOF-WU.

See, Exhibit A (Staff Email, dated June 17, 2014, RE: Kincaid Hills Water Company WU690 - First Collections Delinquent RAFs.)

<sup>18</sup> Id

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2014.<sup>19</sup> As part of the initial compliance plan, Kincaid also agreed to continue working with staff regarding payment of the remaining RAF amounts owed, to consider pursing a SARC, and to submit future RAFs timely.<sup>20</sup>

On November 14, 2014, the Commission received Kincaid's payment in the amount of \$8,690.15, which satisfied the outstanding RAF amounts owed by Kincaid for 2010 and 2011. On February 16, 2015, staff held a conference call with Kincaid (included both Mr. Knowles, Sr. and Mr. Knowles, Jr.), wherein Kincaid agreed to resolve its compliance issues, including continuing to negotiate payment options for its past due RAFs, to submit future RAFs and annual reports timely, to pursue a SARC, and to update its corporate status with the Florida Secretary of State. Since submitting the \$8,690.15 payment, however, Kincaid has failed to meet the requirements of the initial compliance plan as agreed. Specifically, Kincaid has failed: (1) to submit additional payments toward its remaining years of delinquent RAFs; (2) to continue to work with staff regarding repayment of its remain years of delinquent RAFs; (3) to update its corporate status with the Florida Secretary of State Division of Corporations; (4) to apply for a SARC; and (5) to submit its 2016 RAFs. Because Kincaid failed to submit its 2008, 2009, 2012, 2013, and 2016 RAFs timely, statutory penalties and interest are also due.

The total amount owed by Kincaid for 2008, 2009, 2012, 2013, and 2016 RAFs, plus associated penalties and interest, calculated through August 31, 2017, is \$22,139.39. A breakdown of the amount is shown in the table below.

YEAR <sup>24</sup>	REVENUES	RAFS (4.5%)	PENALTY (5% up to 25%)	INTEREST (1% through 08/31/17)	PAYMENTS	TOTAL DUE
2016	\$44,593.00	\$2,006.69	\$501.67	\$120.40	\$0.00	\$2,628.76
2013	\$49,756.00	\$2,239.02	\$559.76	\$940.39	\$0.00	\$3,739.17
2012	\$58,535.00	\$2,634.08	\$658.52	\$1,422.40	\$0.00	\$4,715.00
2009	\$60,274.00	\$2,712.33	\$678.08	\$2,468.22	\$0.00	\$5,858.63
2008	\$50,661.00	\$2,279.75	\$569.94	\$2,348.14	\$0.00	\$5,197.83
TOTALS	\$381,584.00	\$17,171.30	\$4,292.83	\$9,365.41	\$8,690.15	\$22,139.39

<sup>19</sup> See, Exhibit C (Staff Emails with Mr. Knowles, Jr., RE: Kincaid Hills - Initial Compliance Plan.)

<sup>20</sup> Id

The payment was postmarked November 7, 2014. The payment breakdown was as follow: \$4,491.55 (2010 RAFs \$2,642.09 + Penalty \$660.52 + Interest \$1,188.94); and \$4,198.60 (2011 RAFs \$2657.34 + Penalty \$664.34 + Interest \$876.92)

<sup>22</sup> See, Exhibit C (Staff Emails with Mr. Knowles, Jr., RE: Kincaid Hills - Rate Case & RAFs.)

<sup>23</sup> See, Exhibits B and C.

<sup>24</sup> Kincaid timely submitted its 2014 and 2015 RAFs.

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Corrective Action Required

Payment in the amount of \$22,139.39 for the RAFs, penalties and interest, owed by Kincaid for the years 2008, 2009, 2012, 2013, and 2016, is due immediately. If payment is not received in full by August 31, 2017, Commission staff will open an enforcement docket to initiate a show cause proceeding against Kincaid. Should Kincaid ultimately be found in violation of Commission statutes, rules, or orders, the Commission may impose fines of up to \$5,000 per violation, for each day the violation continues, including levying a statutory lien upon the real and personal property of the Utility, or the Commission may amend, suspend, or revoke Kincaid's certificate, pursuant to Section 367.161, F.S.

#### B. Annual Reports

Legal Authority

Section 367.121(1)(c) and (i), F.S., authorizes the Commission to require utilities subject to its jurisdiction to file such regular financial reports it deems necessary. Rule 25-30.110(3)(a), F.A.C., provides that each utility under the jurisdiction of the Commission shall file an annual report on or before March 31<sup>st</sup>, for the preceding year ending December 31. The standard penalty for delinquent annual reports is \$3 per day, pursuant to Rule 25-30.110(7), F.A.C.

Facts

A review of Commission records indicates that Kincaid has repeatedly failed to submit its annual reports. Since coming under Commission jurisdiction in 1993, Kincaid has only submitted five annual reports on time (1997, 2007, 2014, 2015, 2016). After failing to submit its annual reports for 1994 through 1996, an enforcement proceeding was initiated against Kincaid for violations of Rule 30.110, F.A.C. (1997 Proceeding), and Kincaid was ordered to show cause why it should not be penalized \$2,628 for failing to submit its annual reports. Kincaid failed to respond to the Commission's Order, resulting in the annual report penalties being assessed by the Commission. After several failed attempts by Commission staff to contact Kincaid to collect the annual report penalty, the Commission submitted the penalty to the Department of Financial Services to be written-off as "uncollectable."

Following the 1997 Proceeding, Kincaid timely submitted its 1997 annual report. Between 1998 and 2003, however, Kincaid again failed to submit its annual reports. Therefore, another enforcement proceeding was brought against Kincaid in 2004 for failing to submit Annual Reports for the years 1998 through 2003, pursuant to Rule 25-30.110, F.A.C. (2004)

28 Id.

Kincaid's 2008 annual report was received 22 days late, on April 22, 2009.

Order No. PSC-98-0737-SC-WU, issued on May 28, 1998, in Docket No. 971623-WU, In Re: Initiation of show cause proceedings against Kincaid Hills Water Company in Alachua County for violation of Rule 25-30.110(3), F.A.C., Records and Reports; Annual Reports.

<sup>27</sup> See, Docket No. 971623-WU.

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Proceeding).<sup>29</sup> Because Kincaid made an effort to cooperate with Commission staff and submitted all of the delinquent annual reports for 1998-2003, the Commission declined to show cause or assess Kincaid annual report penalties pursuant to Rule 25-30.110, F.A.C.30 Kincaid was put on notice, however, that failure to timely submit annual reports in the future or comply with Commission orders, would result in further enforcement action by the Commission.

The year after the 2004 Proceeding, Kincaid again failed to submit its annual report. After failing to submit annual reports for the years 2004 through 2006, the Commission initiated a third enforcement proceeding against Kincaid for violations of Rule 25-30.110, F.A.C. (2007 Proceeding).<sup>31</sup> As stated above, Kincaid had serious compliance issues with DEP and the EPA at the time of the 2007 Proceeding. The Commission again declined to show cause Kincaid and to assess the annual report penalties, finding the DEP and EPA compliance issues, Kincaid's financial status to be mitigating circumstances.<sup>32</sup> The Commission reasoned that assessing annual report penalties would only further impair Kincaid's financial viability and its ability to address its compliance issues with DEP and the EPA.33 Kincaid was put on notice, however, that "failure to timely file future annual reports will subject it to the penalties authorized by Rule 25-30.110(7), F.A.C., and to show cause proceedings and fines of up to \$5,000 per day per violation for each day the violation continues, as set forth in Section 367.161, F.S., or revocation proceedings pursuant to Section 367.161(2), F.S. "34

Kincaid again failed to submit its annual reports for the years 2009, 2010, 2011, 2012, and 2013.35 Kincaid also failed to respond to staff's repeated attempts to contact Kincaid. In June 2014, Kincaid owner, Mr. Knowles, Sr., finally responded to staff regarding its outstanding annual reports and RAFs. (Exhibit A - Commission Staff Correspondence re: Kincaid Delinquent RAFs and Annual Reports.) Mr. Knowles, Sr. agreed to submit Kincaid's outstanding annual reports and RAF returns, along with an initial RAF payment by June 30, 2014.36 Mr. Knowles, Sr. did not submit Kincaid's 2009-2013 annual reports by June 30, 2014, as agreed and, again, failed to respond to staff's attempts to contact Kincaid.

Docket No. 040248-WU, In Re: Initiation of show cause proceedings against Kincaid Hills Water Company in Alachua County for violation of Rule 25-30.110, F.A.C., Records and Reports; Annual Reports, and Rule 25-30.120, F.A.C., Regulatory Assessment Fees; Water and Wastewater Utilities.

Order No. PSC-04-0615-FOF-WU, issued June 21, 2004, in Docket No. 040248-WU.

Docket No. 070580-WU, In Re: Initiation of Show Cause Proceedings against Kincaid Hills Water Company in Alachua County for violation of Rule 25-30.110, F.A.C., Records and Reports; Annual Reports; Rule 25-30.120, F.A.C., Regulatory Assessment Fees; Water and Wastewater Utilities; and of Order PSC-04-0615-FOF-WU.

Order No. PSC-08-044-FOF-WU, issued January 22, 2008, in Docket No. 070580-WU, pages 9 and 13. The Commission noted that, "in the last five months, the utility has worked diligently to pay off the 2004-2006 RAFs and has now filed all of its annual reports. Because of its financial problems and the need for maintenance, the utility has had problems with timely filing its annual reports and could not afford an accountant to assist it in such filing." Id., at page 13.

Kincaid's 2008 annual report was received 22 days late, on April 22, 2009.

See, Exhibit A (Staff Email, dated June 17, 2014, RE: Kincaid Hills Water Company WU690 - First Collections Delinquent RAFs.)

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Due to staff's continued inability to contact Mr. Knowles, Sr., staff contacted the DEP attorney assigned to Kincaid's compliance issues in October 2014, and obtained the contact information for Berdell Knowles, Jr., a Kincaid corporate officer. (Exhibit B – Kincaid Florida Corporate Information.) On October 20, 2014, staff counsel spoke with Mr. Knowles, Jr., regarding Kincaid's delinquent RAF and annual report status, the lack of cooperation by Mr. Knowles, Sr. to engage in discussions with staff, and Kincaid's current financial status. On October 23, 2014, staff held a conference call with Mr. Knowles, Jr., wherein Mr. Knowles, Jr. agreed to an initial compliance action plan to resolve Kincaid's compliance. (Exhibit C – Commission Staff Correspondence re: Kincaid Compliance Plan.) As part of the initial compliance plan, Mr. Knowles, Jr. agreed to submit all of Kincaid's delinquent annual reports for years 2009-2013, as well as to continue working with staff regarding payment of the remaining RAF amounts owed, to pursing a SARC, and to submitting future annual reports timely.<sup>37</sup>

On November 20, 2014, the Commission received Kincaid's annual reports for 2009-2013. On February 16, 2015, staff held a conference call with Kincaid (included both Mr. Knowles, Sr. and Mr. Knowles, Jr.), wherein the Kincaid agreed to work to resolve its compliance issues, including continuing to negotiate payment options for its past due RAFs, to submit future annual reports and RAFs timely, to pursue a SARC, and to update its corporate status with the Florida Secretary of State. Although Kincaid submitted its 2014, 2015, and 2016, annual reports timely, Kincaid has failed to meet the other requirements of the initial compliance plan.

Therefore, the total penalty amount owed by Kincaid for failing to timely submit its annual reports for the years 2009 to 2013 is \$14,457.00. A breakdown of the amount is show in the table below.

YEAR	DATE DUE	DATE SUBMITTED	DAYS LATE (as of 11/20/14)	PENALTY (\$3 per day)
2013	03/31/2014	11/20/2014	234	\$702.00
2012	04/01/2013	11/20/2014	598	\$1,794.00
2011	04/02/2012	11/20/2014	962	\$2,886.00
2010	03/31/2011	11/20/2014	1,330	\$3,990.00
2009	03/31/2010	11/20/2014	1,695	\$5,085.00
TOTAL			4,819	\$14,457.00

37 See, Exhibit C (Staff Emails with Mr. Knowles, Jr., RE: Kincaid Hills - Initial Compliance Plan.)

See, Exhibit C (Staff Emails with Mr. Knowles, Jr., RE: Kincaid Hills - Rate Case & RAFs.)

See, Exhibits B and C.

Kincaid emailed its 2009-2013 annual reports to staff on November 7, 2014; however, Rule 25-30.110, F.A.C., requires reports be certified and submitted to the Commission in paper form. Commission received annual reports on November 20, 2014. See, Exhibit C (Staff Emails with Mr. Knowles, Jr., RE: Kincaid Hills - Received Delinquent Annual Reports & 2010-11 RAF Payment; and Staff Emails with Mr. Knowles, Jr., RE: Kincaid Hills - Annual Reports Insufficient.)

Page 9

#### Corrective Action Required

Payment in the amount of \$14,457.00 for the annual report penalties owed by Kincaid for the years 2009, 2010, 2011, 2012, and 2013, is due immediately. If payment in full is not received by August 31, 2017, Commission staff will open an enforcement docket to initiate a show cause proceeding against Kincaid. Should Kincaid be ultimately found in violation of Commission statutes, rules, or orders, the Commission may impose fines of up to \$5,000 per violation, for each day the violation continues, including levying a statutory lien upon the real and personal property of the Utility, or the Commission may amend, suspend, or revoke Kincaid's certificate, pursuant to Section 367.161, F.S.

#### C. Customer Complaints

#### Legal Authority

Rule 25-30.330, F.A.C., requires that a utility provide its customers, at least an annual basis, with its telephone numbers for regular and after hours, as well as other information and assistance, when requested by the customer, as reasonably may be necessary to ensure that the customer receives safe, efficient service. Rule 25-30.355, F.A.C., requires that a utility make a full and prompt acknowledgment and investigation of all customer complaints and respond fully and promptly to all customer requests. Finally, Rule 25-22.032(6)(b), F.A.C., requires that a utility respond to a customer complaint received by the Commission by contacting the customer within 15 working days after receiving the complaint from Commission staff and provide a written response to the complaint to Commission staff.

#### Facts

A review of Commission records also shows that Kincaid is not timely responding to customer complaints. The Commission's Consumer Activity Tracking System (CATS) shows several customer complaints in which Kincaid has failed to respond to either the customer or the Commission. Staff has compiled a list of customer complaints currently open with the Commission, along with a copy of each of the CATS complaint records for your review. (Exhibit D – Open CATS Customer Complaints.) The complaints show that customers reported regularly experiencing difficulty in reaching a Utility representative and reported Kincaid's telephone number being out-of-service on occasions. Commission staff has not been able to reach Kincaid regarding the customer complaints.<sup>41</sup> Furthermore, Kincaid has failed to respond to Commission staff's repeated attempts to contact Kincaid by telephone, mail, and e-mail in order to resolve the complaints.<sup>42</sup>

#### Corrective Action Required

Kincaid must respond immediately to each of the customers listed in Exhibit D to resolve the complaints. In addition, Kincaid must provide Commission staff with a written response to

42 Id.

<sup>41</sup> See, Exhibit D.

Page 10

each of the customer complaints listed in Exhibit D. and include whether or not the complaint has been resolved and how the complaint was resolved. If Kincaid has not responded to all of the customers in Exhibit D and provided a written response to Commission staff on each complaint by August 31, 2017. Commission staff will open an enforcement docket to initiate a show cause proceeding against Kincaid. Should Kincaid ultimately be found in violation of Commission statutes, rules, or orders, the Commission may impose fines of up to \$5,000 for each day the violation continues, including levying a statutory lien upon the real and personal property of the Utility, or amend, suspend, or revoke Kincaid's certificate, pursuant to Section 367.161, F.S.

#### Conclusion

To summarize, as of August 31, 2017, the total amount owed by Kineaid for past due RAFs, plus penalties and interest owed for the years 2008, 2009, 2012, 2013, and 2016, is \$22,139.39, and the total amount owed for penalties for late-filed annual reports or the years 2008 to 2013 is \$14,457.00, for a combined total amount due of \$36,596.39. Payment in the amount of \$36,596.39, and written responses to the customer complaints attached must be received by the Commission by August 31, 2017. If full payment and written responses to the complaints are not received by August 31, 2017, Commission staff will open an enforcement docket to initiate a show cause proceeding against Kineaid. Should Kineaid ultimately be found in violation of Commission statutes, rules, or orders, the Commission may impose fines of up to \$5,000 per violation, for each day each violation continues, including levying a statutory lien upon the real and personal property of the Utility, or the Commission may amend, suspend, or revoke Kineaid's certificate, pursuant to Section 367.161, F.S. If necessary, the Commission may also seek injunctive or other appropriate relief in circuit court to compel Kineaid's compliance pursuant to Section 367.121, F.S.

Finally, please note that any enforcement proceeding opened by the Commission against Kincaid will only place further demands upon the management of the Utility. Therefore, your prompt attention to this matter is required.

Should you have questions or comments regarding the matters discussed herein, you may contact me at (850) 413-6234 or <a href="KCorbari@psc.state.fl.us">KCorbari@psc.state.fl.us</a>.

Sincerety,

Kelley F. Corbari, Senior Attorney

De

KFC/rt Enclosures

ee: Office of Public Counsel (J.R. Kelly)

Deputy Executive Director, Technical (Futrell)

Division of Accounting & Finance (Mouring, Fletcher, Bulecza-Banks, Maurey)

Division of Economics (McCoy, McNulty, Schafer) Division of Consumer Assistance & Outreach (Hicks)

Office of the General Counsel (Tan, Helton, Hetrick)

Office of Commission Clerk (Docket No. 20170000-OT)

#### Kincaid Hills Water Company Open Customer Complaints 2016-2017

1. PSC Complaint No. 1242714W

Date: 05/08/2017

Customer: Paul Cohen

Complaint Subject: Improper Billing Complaint Sent to Utility: 05/10/2017 Utility Response Due: 05/30/2017 Utility Response: None

Second Notice to Utility: 05/31/2017 (via certified mail - received 06/03/2017)

Utility Response: None

2. PSC Complaint No. 1240114W

Date: 03/30/2017

Date: 10/13/2016

Customer: Katherine Stemmler

Complaint Subject: Unable to Reach Utility Complaint Sent to Utility: 03/30/2017 Utility Response Due: 04/20/2017

Utility Response: None

Second Notice to Utility: 05/10/2017 (via regular mail)

Utility Response: None

Third Notice to Utility: 05/31/2017 (via certified mail - received 06/03/2017)

Utility Response: None

3. PSC Complaint No. 1225168W

Customer: Bruce Doyle

Complaint Subject: Unable to Reach Utility - Contact Number Not Working

Complaint Sent to Utility: 10/13/2016 Utility Response Due: 11/03/2016

Utility Response: None

Late Notice Sent to Utility: 11/23/2016

Utility Response: None

Attempt to Contact Utility by Telephone: 12/07/2016 (unsuccessful)

Third Notice to Utility: 12/08/2016 (via e- mail)

Utility Response: None

Attempt to Contact Utility by Telephone: 03/01/2017 (left message)

Utility Response: 03/02/2017 (Utility to contact customer 03/06/2017)

Attempt to Contact Utility by Telephone: 05/08/2017

Utility Response: None

Fourth Notice to Utility: 05/10/2017 (via regular mail)

Utility Response: None

Fifth Notice to Utility: 05/31/2017 (via certified mail - received 06/03/2017)

Utility Response: None

# **EXHIBIT A**

# **Commission Staff Correspondence**

RE: Kincaid Delinquent RAFs and Annual Reports

### Kelley Corbari

From:

Berdell Knowles, Jr. <berdell@alum.mit.edu>

Sent: To: Monday, June 12, 2017 9:50 AM Toni McCoy; berdell@alum.mit.edu

To: Cc:

Kelley Corbari

Subject:

RE: 2016 RAF Delinquency - Please saee attached RAF return for 2016 and Delinquent

letter mailed...

Thanks for alerting me to this. I will contact Berdell Sr. to get a response right now.

From: Toni McCoy [mailto:TMcCoy@PSC.STATE.FL.US]

Sent: Monday, June 12, 2017 6:26 AM

To: 'berdell@alum.mit.edu' <berdell@alum.mit.edu>

Cc: Kelley Corbari < KCorbari@psc.state.fl.us>

Subject: 2016 RAF Delinquency - Please saee attached RAF return for 2016 and Delinquent letter mailed...

Importance: High

Will you be paying the 2016 RAF this week?

— Utility Ir	nformation —							
					This a	ccount is Delinque	ent.	
<b>Utility Ma</b>	iling Name: Kinc	aid Hills Wat	er Company			Complete Name	Kincaid Hills	Water Com
	Street1: P. O	. Box 15016				Street2	:	
	State: FL		]			Zip	32604-5016	
	Federal Id: 59-2	221952	Certificate #	555W	Banl	kruptcy Start Date	:	
Utility S	tatus Code: REG	GULATED				Utility Status Date	7/13/1993	
— RAF Ac	count Informati	on ———						
	Raf Periods:	1/1/2016 -	12/31/2016 ~			Correspondence Su	spended	(
RAF	Period Covered:	1/1/2016 - 1	2/31/2016	]		Check Received	On Payr	ment Plan
	Service:	WAT		_		Confidential	Raf Forr	n Withdrawn
Cui	rent RAF Status:	Interest & Pe	enalty updated	d by nightly jo	b	Send Collection Co	ollection Date:	
3	Raf Transactions:				<b>∨</b>	RAF Form Received		
Оре	rating Revenue:	44,451.00		_		Amended Return	☐ Don't ca	Iculate Penal
Gross Inte	erstate Revenue:	3.69	*		3	RAF Account Satisfi	ed	
	RAF Rate:	0.045			RAF	Due Date: 3/31/2	2017	1
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Toni Joy McCoy Public Utility Analyst Division of Economics

Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

Tel: (850) 413-6532 Fax: (850) 413-6733

E-mail: TMcCoy@psc.state.fl.us



PLEASE NOTE: Florida has a very broad public records law. Most written communications to or from state officials regarding state business are considered to be public records and will be made available to the public and the media upon request. Therefore, your email message may be subject to public disclosure.

COMMISSIONERS: JULIE IMANUEL BROWN, CHAIRMAN ART GRAHAM RONALD A. BRISÉ JIMMY PATRONIS DONALD J. POLMANN



OFFICE OF THE GENERAL COUNSEL KEITH C. HETRICK GENERAL COUNSEL (850) 413-6199

## **Public Service Commission**

April 21, 2017

WU690-16-W-0-D Kincaid Hills Water Company P. O. Box 15016 Gainesville, FL 32604-5016

Dear Certificate Holder:

The Division of Administrative Services has forwarded your account to our office to address the nonpayment of the Regulatory Assessment Fees (RAFs) required by Section 367.145, Florida Statutes, and Rule 25-30.120, Florida Administrative Code (F.A.C), for the year 2016, which was due March 31, 2017. The RAF return form was mailed to you on February 14, 2017, and to date, Commission records reflect that payment has not been received.

According to Florida Law, you are required to add interest charges at 12% per annum, and a 5% penalty for each 30-day period or fraction thereof, beyond the due date, up to a maximum of 25% in addition to the delinquent amount due. In addition, pursuant to Section 367.161, Florida Statutes, the commission is authorized to impose upon any entity subject to its jurisdiction a penalty of not more than \$5,000 for each offense, if such entity is found to have refused to comply with or to have willfully violated any lawful rule or order of the Commission, or any provision of Chapter 367.

Utilities are charged with knowledge of our rules and statutes. All utilities that apply for a Water certificate would have received a copy of all applicable rules, in accordance with Section 367, Florida Statutes, as part of the application process. Utilities also provided an affidavit indicating that they have read and understood the applicable rules.

If you wish to request another form, please contact Toni McCoy at the number below. The payment should be identified with the company code and the company's name. Failure to provide payment within 15 days of this notice will result in the establishment of a docket to address your failure to return the RAFs form and pay RAFs in accordance with Section 367.145, Florida Statutes, and rule 25-30.120, F.A.C. The Commission may impose a fine, cancel your certificate, or place a lien on your property. Therefore, it is important that you address this matter now.

If you have paid your fees, please provide us with your check number and the date that it was paid.

Should you have any questions concerning this letter please contact Toni McCoy at (850) 413-6532 or via Internet e-mail at tmccoy@psc.state.fl.us.

Sincerely,

Keith C. Hetrick General Counsel

Keil Hetrick

cc: Fiscal Services Section

102595-02-M-15-10



PS Form 3811, February 2004

SENDER: COMPLETE THIS SECTION	COMPLETE THIS SECTION ON DELIVERY			
Complete items 1, 2, and 3. Also complete item 4 if Restricted Delivery is desired.     Print your name and address on the reverse so that we can return the card to you.     Attach this card to the back of the mailpiece, or on the front if space permits.	A. Signature  X. Brunn   Addressee  B. Received by (Printed Namo)  C. Date of Delvery  A. Signature  A. Signature			
1. Article Addressed to:  WU690-16-W-0-D  Kincaid Hills Water Company	D. Is delivery address different from Item 17  Yes If YES, enter delivery address below: SENo			
P. O. Box 15016	3. Sorvice Type D. Cordflod Meil Registered Solution Meil Insured Meil C.O.D.			
Gainesville, FL 32604-5016				

Domestic Return Receipt

#### **Kelley Corbari**

From:

Tashner, Janet <Janet.Tashner@dep.state.fl.us>

Sent:

Tuesday, October 14, 2014 2:47 PM

To:

Kelley Corbari

Subject:

FW: Kincaid Hills Water Company

Importance:

High

Hi Kelley,

See Mr. Berdell's email below. Please let me know if there is anything else I can do.

Janet

Janet Tashner

Senior Assistant General Counsel

From: Berdell Knowles, Jr. [mailto:berdell@alum.mit.edu]

Sent: Tuesday, October 14, 2014 2:43 PM

To: Tashner, Janet

Subject: RE: Kincaid Hills Water Company

Importance: High

Hi, Janet...

Good to hear from you. I have not heard from anyone at the PSC, so thank you for bringing this to my attention. Would you mind referring her to me directly? She can reach me via email, or via telephone at (310) 821-1235.

From: Tashner, Janet [mailto:Janet.Tashner@dep.state.fl.us]

Sent: Tuesday, October 14, 2014 10:54 AM

To: berdell@alum.mit.edu

Subject: FW: Kincaid Hills Water Company

Hi Berdell,

I just wanted to let you know that Kelley Corbari from the Public Service Commission contacted me via the email below to determine the status of the Kincaid Hills facility. My understanding is that there are several reporting violation with the Commission that Ms. Corbari is attempting to resolve.

Janet

**Janet Tashner** 

**Senior Assistant General Counsel** 

From: Kelley Corbari [mailto:KCorbari@psc.state.fl.us]

Sent: Monday, October 13, 2014 4:57 PM

To: Tashner, Janet

Subject: Kincaid Hills Water Company

Hi Janet,

My name is Kelley and I have been assigned to look into some compliance issues at the PSC involving Kincaid Hills Water Company. I understand that Kincaid has had compliance issues with DEP as well. I was given your name by one of our engineers (Stan Rieger), who informed me that you handled the recent matter with Kincaid.

I would like to talk to you, if you have a few minutes tomorrow, to discuss Kincaid's compliance history and current status with DEP. I can be reached at 413-6234.

I look forward to speaking with you.

Sincerely, Kelley

Kelley F. Corbari,

Senior Attorney - Regulatory Analysis Section
Office of the General Counsel
FLORIDA PUBLIC SERVICE COMMISSION
2540 Shumard Oak Boulevard
Tallahassee, FL 32399-0850
Email: KCorbari@psc.state.fl.us
Direct Phone: (850) 413-6234
Direct Fax: (850) 413-6235



PLEASE NOTE: Florida has a very broad public records law. Most written communications to or from state officials regarding state business are considered to be public records and will be made available to the public and the media upon request. Therefore, your e-mail message may be subject to public disclosure.



#### Valorie Moore

From:

Toni Earnhart

Sent:

Tuesday, June 17, 2014 2:05 PM

To:

Valorie Moore; Karen Belcher

Subject:

Kincaid Hills Water Company WU690 - First Collections Delinquent RAF

Importance:

High

Mr. Knowles contacted me and requested a RAF payment plan be established.

He has agreed to submit Annual Reports from 2009-2013 and RAF returns from 2008-2013 with an initial RAF payment by June 30, 2014.

A Billing Audit has been requested and assigned to Debra Dobiac, Commission Staff.

Mr. Knowles is aware that the Commission plans to pursue further compliance actions should Kincaid not comply with a RAF payment plan.

Please do not send Kincaid's RAF account to Collections until further notice.

59-2221952

WU690

WAT

01/01/2012-12/31/2012

\$ 50,661.00

\$ 2,279.75

\$ 0.00 \$ 2,279.75

\$ 569.94 \$ 0.00 \$ 569.94 \$ 341.96 \$ 0.00

Toni Joy Earnhart, Public Utility Analyst Florida Public Service Commission 2540 Shumard Oak Blvd. Tallahassee, FL 32399 Phone 850-413-6532 Fax 850-413-6533

STATE OF FLORIDA

COMMISSIONERS: ART GRAHAM, CHAIRMAN LISA POLAK EDGAR RONALD A. BRISÉ EDUARDO E. BALBIS JULIE IMANUEL BROWN



OFFICE OF THE GENERAL COUNSEL S. CURTIS KISER GENERAL COUNSEL (850) 413-6199

## Hublic Service Commission

April 21, 2014

WU690-13-W-0-D Kincaid Hills Water Company P. O. Box 15016 Gainesville, FL 32604-5016

Dear Certificate Holder:

The Division of Administrative Services has forwarded your account to our office to address the nonpayment of the Regulatory Assessment Fees (RAFs) required by Section 366.14, Florida Statutes, and Rule 25-6.0131, Florida Administrative Code, for the year 2014, which was due March 31, 2014. The RAFs return form was mailed to you on February 14, 2014, and to date, Commission records reflect that payment has not been received.

According to Florida Law, you are required to add interest charges at 12% per annum, and a 5% penalty for each 30-day period or fraction thereof, beyond the due date, up to a maximum of 25% in addition to the delinquent amount due. In addition, pursuant to Section 366.095, Florida Statutes, the commission is authorized to impose upon any entity subject to its jurisdiction a penalty of not more than \$5,000 for each offense, if such entity is found to have refused to comply with or to have willfully violated any lawful rule or order of the Commission, or any provision of Chapter 366.

Utilities are charged with knowledge of our rules and statutes. Moreover, it is general Commission practice that all utilities that apply for Water certificate receive a copy of all applicable rules. Further, in accordance with Section 367, Florida Statutes, as part of the application process, utilities provide an affidavit indicating that they have read and understood the applicable rules.

If you wish to request another form, please contact Toni Earnhart at the number below. The payment should be identified with the company code and the company's name. Failure to provide payment within 15 days of this notice will result in the establishment of a docket to address your failure to return the RAFs form and pay RAFs in accordance with Section 367.145, Florida Statutes. The Commission may impose a fine, cancel your certificate, or place a lien on your property. Therefore, it is important that you address this matter now.

If you have paid your fees, please provide us with your check number and the date that it was paid.

Should you have any questions concerning this letter please contact Toni Earnhart at (850) 413-6532 or via Internet e-mail at tearnhar@psc.state.fl.us.

Sincerely,

S. Curtis Kiser

Office of the General Counsel

5 Center King

cc: Fiscal Services Section

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Complete items 1, 2, and 3. Also complete item 4 if Restricted Delivery is desired.  Print your name and address on the reverse so that we can return the card to you.  Attach this card to the back of the mailpiece, or on the front if space permits.  Article Addressed to:  IIIIIIIIIIIIIIIIIIIIIIIIIIIIIIIIIII	B. Received by (Rinted Name)  B. Col. 1 (Kingled Name)  D. Is delivery address different from Item  If YES, enter delivery address below.	
Kincaid Hills Water Company P. O. Box 15016 Gainesville, FL 32604-5016	3. Service Type  Solution Mall  Registered  Insured Mall  C.O.D.	pt for Merchandisc
	4. Restricted Delivery? (Extra Fee)	☐ Yes
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PS Form 3811, February 2004 Domestic R	eturn Receipt	102595-02-M-164

#### STATE OF FLORIDA

COMMISSIONERS: RONALD A. BRISÉ, CHARMAN LISA POLAK EDGAR ART GRAHAM EDUARDO E. BALBIS JULIE I. BROWN



OFFICE OF THE GENERAL COUNSEL S. CURTIS KISER GENERAL COUNSEL (850) 413-6199

## Public Service Commission

April 23, 2013

WU690-12-W-D Kincaid Hills Water Company P. O. Box 15016 Gainesville, FL 32604-5016

Dear Certificate Holder:

The Division of Administrative Services has forwarded your account to our office to address the nonpayment of the Regulatory Assessment Fees (RAFs) required by Section 367.145, Florida Statutes, and Rule 25-30.120, Florida Administrative Code, for the year 2012, which was due April 1, 2013. The RAFs return form was mailed to you on February 15, 2013, and to date, Commission records reflect that payment has not been received.

According to Florida Law, you are required to add interest charges at 12% per annum, and a 5% penalty for each 30-day period or fraction thereof, beyond the due date, up to a maximum of 25% in addition to the delinquent amount due. In addition to penalties and interest, the commission is authorized to impose upon any entity subject to its jurisdiction a penalty of not more than \$5,000 for each offense, if such entity is found to have refused to comply with or to have willfully violated any lawful rule or order of the Commission, or any provision of Chapter 367.

Utilities are charged with knowledge of our rules and statutes. Moreover, it is general Commission practice that all utilities that apply for Water certificate receive a copy of all applicable rules. Further, in accordance with Section 367, Florida Statutes, as part of the application process, utilities provide an affidavit indicating that they have read and understood the applicable rules.

If you wish to request another form, please contact Valorie Moore at the number below. The payment should be identified with the company code and the company's name. Failure to provide payment within 15 days of this notice will result in the establishment of a docket to address your failure to return the RAFs form and pay RAFs in accordance with Section 367.145, Florida Statutes. The Commission may impose a fine, cancel your certificate, or place a lien on your property. Therefore, it is important that you address this matter now.

If you have paid your fees, please provide us with your check number and the date that it was paid.

Should you have any questions concerning this letter please contact Valorie Moore at (850) 413-6275 or via Internet e-mail at vmoore@psc.state.fl.us.

Office of the General Counsel

KMP

Enclosure

Fiscal Services Section cc:

SENDER: COMPLETE THIS SECTION	COMPLETE THIS SECTION ON DILIVERY
Complete items 1, 2, and 3. Also complete item 4 if Restricted Delivery is desired.  Print your name and address on the reverse so that we can return the card to you.  Attach this card to the back of the mallplece, or on the front if space parmits.	A Bacelved by PrisaperPrint Clearly B. Dete of Gelivery 5/4//3  C. Signeture Agent Agent Agent D. le delivery address different from item 17 2 Yes
1. Article Addressed to: WU690-12-6600 Kincald Hiff Cater Company	If YES, enter delivery address below:  No
P. O. Box 15016 Gainesville, FL 32604-5016	3. Service Type 35. Certified Mail
	☐ insured Mail ☐ C.O.D.

COMMISSIONERS: RONALD A. BRISÉ, CHAIRMAN LISA POLAK ÉDGAR ART GRAHAM EDUARDO E. BALBIS JULIE I. BROWN



OFFICE OF THE GENERAL COUNSEL S. CURTIS KISER GENERAL COUNSEL (850) 413-6199

# Hublic Service Commission

April 23, 2012

WU690-11-W-D Kincaid Hills Water Company P. O. Box 579 Gainesville, FL 32602-0579

Dear Certificate Holder:

The Division of Administrative Services has forwarded your account to our office to address the nonpayment of the Regulatory Assessment Fees (RAFs) required by Section 367.145, Florida Statutes, and Rule 25-30.120, Florida Administrative Code, for the year 2011, which was due April 2, 2012. The RAFs return form was mailed to you on February 15, 2012, and to date, Commission records reflect that payment has not been received.

According to Florida Law, you are required to add interest charges at 12% per annum, and a 5% penalty for each 30-day period or fraction thereof, beyond the due date, up to a maximum of 25% in addition to the delinquent amount due. In addition to penalties and interest, the commission is authorized to impose upon any entity subject to its jurisdiction a penalty of not more than 85,000 for each offense, if such entity is found to have refused to comply with or to have willfully violated any lawful rule or order of the Commission, or any provision of Chapter 367.

Utilities are charged with knowledge of our rules and statutes. Moreover, it is general Commission practice that all utilities that apply for Water certificate receive a copy of all applicable rules. Further, in accordance with Section 367, Florida Statutes, as part of the application process, utilities provide an affidavit indicating that they have read and understood the applicable rules.

If you wish to request another form, please contact Valorie Moore at the number below. The payment should be identified with the company code and the company's name. Failure to provide payment within 15 days of this notice will result in the establishment of a docket to address your failure to return the RAFs form and pay RAFs in accordance with Section 367.145, Florida Statutes. The Commission may impose a fine, cancel your certificate, or place a lien on your property. Therefore, it is important that you address this matter now.

If you have paid your fees, please provide us with your check number and the date that it was paid.

Should you have any questions concerning this letter please contact Valorie Moore at (850) 413-6275 or via Internet e-mail at vmoore@psc.state.fl.us.

Sincerely

S. Curtis Kiser Office of the General Counsel

KMP Enclosure

cc: Fiscal Services Section

CAPITAL CIRCLE OFFICE CENTER • 2540 SHUMARD OAK BOULEVARD • TALLAHASSEE, FL 32399-0850

PSC Website: http://www.floridapsc.com

Internet E-mail: enntact@psc.state.fl.us

COMMISSIONERS: ART GRAHAM, CHAIRMAN LISA POLAK EDGAR RONALD A. BRISÉ EDUARDO E. BALRIS JULIE I. BROWN



OFFICE OF THE GENERAL COUNSEL S. CURTIS KINER GENERAL COUNSEL -(850) 413-6199

# Hublic Service Commission

April 20, 2011

WU690-10-W-D Kineaid Hills Water Company P. O. Box 579 Gainesville, FL 32602-0579

Dear Certificate Holder:

The Division of Administrative Services has forwarded your account to our office to address the nonpayment of the Regulatory Assessment Fees (RAFs) required by Section 367.145, Florida Statutes, and Rule 25-30.120, Florida Administrative Code, for the year 2010, which was due March 31, 2011. The RAFs return form was mailed to you on February 15, 2011, and to date, Commission records reflect that payment has not been received.

According to Florida Law, you are required to add interest charges at 12% per annum, and a 5% penalty for each 30-day period or fraction thereof, beyond the due date, up to a maximum of 25% in addition to the delinquent amount due. In addition to penalties and interest, the commission is authorized to impose upon any entity subject to its jurisdiction a penalty of not more than \$5,000 for each offense, if such entity is found to have refused to comply with or to have willfully violated any lawful rule or order of the Commission, or any provision of Chapter 367.

Utilities are charged with knowledge of our rules and statutes. Moreover, it is general Commission practice that all utilities that apply for Water certificate receive a copy of all applicable rules. Further, in accordance with Section 367, Florida Statutes, as part of the application process, utilities provide an affidavit indicating that they have read and understood the applicable rules.

If you wish to request another form, please contact Valorie Moore at the number below. The payment should be identified with the company code and the company's name. Failure to provide payment within 15 days of this notice will result in the establishment of a docket to address your failure to return the RAFs form and pay RAFs in accordance with Section 367.145, Florida Statutes. The Commission may impose a fine, cancel your certificate, or place a lien on your property. Therefore, it is important that you address this natter now.

If you have paid your fees, please provide us with your check number and the date that it was paid.

Should you have any questions concerning this letter please contact Valorie Moore at (850) 413-6275 or via Internet e-mail at vmoore@pse.state.fl.us.

sincerely,

S. Curtis Kiser

Office of the General Counsel

KMP Enclosure

cc:

Fiscal Services Section

SENDER: COMPLETE THIS SECTION  Complete items 1, 2, and 5. Also complete item 4 if Restricted Delivery is desired.  Print your name and address on the reverse so that we can return the card to you.  Attach this card to the back of the mailpiece, or on the front if space permits.	A. Recover by (Please Proceeding) B. Date of Belivery  C. Signafel  D. to pulvier, address different form arm 17   196
Arude Addressed to:  WU690-10-W-D Kindaid Hills Water Company P. O. Box 579	D. Is outsity study and discount form are 1? Yes
Gainesville, FL 32602-0579	3. Service Type  Scentified Mail  Registered Express Mail  Return Receipt for Marchandise  Cl insured Mail  C COO
	4. Restricted Delivery? (Extra Fec.) ☐ Yee
7005 1160 0003 8791 01	.78
PS Form 3811, March 2001 Domestic Re	turn Receipt 105-505-01-0-145-4

COMMISSIONERS: NANCY ARGENZIANO, CHAIRMAN LISA POLAK EDGAR NATHAN A. SKOP DAVID E. KLEMENT BEN A. "STEVE" STEVENS III



Office of the General Counsel S. Curtis Kiser General Counsel (850) 413-6199

# Hublic Service Commission

April 21, 2010

WU690-09-W-D Kincaid Hills Water Company P. O. Box 579 Gainesville, FL 32602-0579

Dear Certificate Holder:

The Division of Administrative Services has forwarded your account to our office to address the nonpayment of the Regulatory Assessment Fees (RAFs) required by Section 367.145, Florida Statutes, and Rule 25-30.120, Florida Administrative Code, for the year 2009, which was due March 31, 2010. The RAFs return form was mailed to you on February 15, 2010, and to date, Commission records reflect that payment has not been received.

According to Florida Law, you are required to add interest charges at 12% per annum, and a 5% penalty for each 30-day period or fraction thereof, beyond the due date, up to a maximum of 25% in addition to the delinquent amount due. In addition to penalties and interest, the commission is authorized to impose upon any entity subject to its jurisdiction a penalty of not more than \$5,000 for each offense, if such entity is found to have refused to comply with or to have willfully violated any lawful rule or order of the Commission, or any provision of Chapter 367.

Utilities are charged with knowledge of our rules and statutes. Moreover, it is general Commission practice that all utilities that apply for Water certificate receive a copy of all applicable rules. Further, in accordance with Section 367, Florida Statutes, as part of the application process, utilities provide an affidavit indicating that they have read and understood the applicable rules.

If you wish to request another form, please contact Valorie Moore at the number below. The payment should be identified with the company code and the company's name. Failure to provide payment within 15 days of this notice will result in the establishment of a docket to address your failure to return the RAFs form and pay RAFs in accordance with Section 367.145, Florida Statutes. The Commission may impose a fine, cancel your certificate, or place a lien on your property. Therefore, it is important that you address this matter now.

If you have paid your fees, please provide us with your check number and the date that it was paid.

Should you have any questions concerning this letter please contact Valorie Moore at (850) 413-6275 or via Internet e-mail at vmoore@psc.state.fl.us.

Sincerely,

S. Curtis Kiser Office of the General Counsel

KMP Enclosure

c: Fiscal Services Section

SENDER: COMPLETE THIS SECTION	COMPLETE THIS SECTION ON DELIV	/ERY	
Complete Items 1, 2, and 3. Also complete Item 4 if Restricted Delivery is desired. Print your name and address on the reverse so that we can return the card to you. Attach this card to the back of the mailplece, or on the front if space permits.  Article Addressed to:  WU690-08-W-D Kincaid Hills Water Company	A Steparture  X Agent  Addressee  B. Roceived by (Printed Name)  O. Is delivery address different from Item 11 Yes  If YES, enter delivery address below:		
P. O. Box 579 Gainesville, FL 32602-0579	Service Type     Certified Mell		
	4. Restricted Delivery? (Extra Foo)	☐ Yes	
7006 2760 0003 8795 11	L9		
PS Form 3811, February 2004 Domestic R	etum Receipt	102595-02-M-1540	

COMMISSIONERS: LISA POLAK EDGAR, CHAIRMAN MATTHEW M. CARTER II KATRINA J. MCMURRIAN NANCY ARGENZIANO NATHAN A. SKOP



OFFICE OF THE GENERAL COUNSEL MICHAEL G. COOKE GENERAL COUNSEL (850) 413-6199

Public Serbice Commission

October 11, 2007

OF OCT 11 ANIO: 21
CONTAINS SOUTH MAIL
CONTAIN

VIA CERTIFIED MAIL

Mr. Berdell Knowles, Jr., President Kincaid Hills Water Company P.O. Box 579 Gainesville, FL 32602

RE: Docket No. 070580-WU, Delinquent Regulatory Assessment Fees, plus associated penalties and interest for the years 2004, 2005, 2006, and delinquent 2004, 2005, and 2006 annual reports.

Dear Mr. Knowles:

I am writing to inform you that the Commission has not received any payments whatsoever for the Regulatory Assessment Fees (RAFs) for the years 2004 and 2005, and has only received payment of the basic RAFs for 2006 on August 28, 2007. Because the 2006 RAFs were paid approximately five months late, a statutory penalty and interest is due for 2006, and the basic RAFs and associated penalties and interest are due for the years 2004 and 2005.

For the RAFs, plus associated penalties and interest, due in accordance with Sections 350.113 and 367.145, F.S., and Rule 25-30.120, Florida Administrative Code (F.A.C.), for the years 2004, 2005, and 2006, with interest being calculated through November 30, 2007, staff calculates the total amount due to be \$7,049.62. The amount due is calculated as follows:

Year	Revenues	RAFs(4.5%)	Penalty(25%)	Interest (Thru 11/30/07)	<u>Total</u>
2004	\$46,137	\$2,076.17	\$519.04	\$664.37	\$3,259.59
2005	\$47,752	\$2,148.84	\$537.21	\$429.77	\$3,115.82
2006	\$49,942	\$ 0	\$561.85	\$112.37	\$674.21
Total	\$143,831	\$4,225.01	\$1,618.10	\$1,206.51	\$7,049.62

For the utility's failure to pay these amounts, the staff is scheduled to file its recommendation to the Commission on November 7, 2007, for consideration by the Commission. The recommendation will address, among other things, whether show cause proceedings for fines, revocation proceedings, and whether liens should be imposed for the utility's failure to pay the amounts due. The recommendation will also address the utility's failure to comply with the Payment Plan set forth in Order No. PSC-04-0615-FOF-WU, issued June 21, 2004.

Also, the utility filed the annual reports for 2004-2006 a total of 422 days late. Pursuant to Rule 25-30.110(7), F.A.C., the standard penalty is \$3 per day, and, if imposed, would be \$1,266. Therefore, staff calculates the total amount to be due for the years 2004-2006 to be \$8,315.62

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PSC-COMMISSION CLERY

Mr. Berdell Knowles, Jr., President Page 2 October 10, 2007

Pursuant to Section 367.161(2), Florida Statutes,

The Commission has the power to impose upon any entity that is subject to its jurisdiction under this chapter and that is found to have refused to comply with, or to have willfully violated, any lawful rule or order of the commission or any provision of this chapter by a penalty for each offense of not more than \$5,000, which penalty shall be fixed, imposed, and collected by the commission; or the commission may, for any such violation, amend, suspend, or revoke any certificate of authorization issued by it. Each day that such refusal or violation continues constitutes a separate offense. Each penalty shall be a lien upon the real and personal property of the entity, enforceable by the commission as a statutory lien under chapter 85. (emphasis added)

If payment in the amount of \$7,049.62 for the RAFs for the years 2004-2006, and \$1,266 for the delinquent annual reports for those years is not received by November 1, 2007, Commission staff will files its recommendation on November 7, 2007. If Kincaid is ultimately found to be in violation of Commission rules, in addition to being authorized to impose fines of up to \$5,000 for each day the violation continues, the Commission may impose a statutory lien upon the real and personal property of the utility, or revoke the utility's certificate.

In any event, it appears that you must quickly take some action to forestall the Commission opening enforcement proceedings against this utility, which will only further complicate the management of this utility. Your prompt attention in this matter is required. As stated above, if the Commission has not received the payments noted above by November 1, 2007, the Commission may be forced to open further enforcement proceedings, to include show cause proceedings or possibly revocation proceedings.

Finally, if you have questions regarding the matters discussed herein, you may contact me at (850) 413-6234.

Sincerely.

Ralph R. Jaeger Senior Attorney

RRJ:th

cc: Division of Economic Regulation (Slemkewicz, Kaproth)
Division of Administrative Services (V. Moore)
Office of Commission Clerk (Docket file)

1:\2007\070580\07058\(\)knowles\(\)knowles\(\)knowles\(\)

COMMISSIONERS: LISA POLAK EDGAR, CHAIRMAN MATTHEW M. CARTER II KATRINA J. MCMURRIAN



OFFICE OF THE GENERAL COUNSEL MICHAEL G. COOKE GENERAL COUNSEL (850) 413-6199

# Hublic Service Commission

February 15, 2007

VIA CERTIFIED MAIL

Mr. Berdell Knowles, Jr., President Kincaid Hills Water Company P. O. Box 579 Gainesville, FL 32602

Re: Filing of 2006 Price Index, 2007 Price Index, and Pass-Through Increase for Regulatory Assessment Fees

Dear Mr. Knowles:

As discussed on February 14, Kincaid Hills Water Company may apply for the 2006 Price Index if it does so by March 31, 2007. This allows a 2.74% increase for certain Operation and Maintence Expenses incurred in 2005. I have enclosed Order No. PSC-06-0075-PAA-WS which has the forms and directions for applying for the 2006 Price Index.

If the utility has never applied to increase its rates for the Commission Regulatory Assessment Fees that became applicable to the utility when Alachua County transferred jurisdiction to the Commission, then the utility may apply for a pass-through increase of 4.5% for the Regulatory Assessment Fees (RAFs). My review of the history of this utility shows that other than the grandfather application, two show cause proceedings, and two staff-assisted rate cases (both of which were withdrawn by the utility), there has not been an application to pass through the RAFs which became applicable when Alachua County gave jurisdiction to the Commission in 1992. The directions for applying for the pass-through increase are also contained in the Order noted above.

Finally, the utility will become eligible, as of April 1, 2007, to apply for the 2007 Price Index increase. This allows a 3.09% increase for certain Operation and Maintence Expenses incurred in 2006. I have attached a package with the forms and directions for applying for this increase.

As noted above, you must apply for the 2006 Price Index increase by no later than March 31, 2007. Also, pursuant to Subsection 367.081(4)(e), Florida Statutes, "a utility may not adjust its rates under this subsection more than two times in any 12-month period." That subsection provides that a combined application or simultaneously filed applications shall be considered one

Mr. Berdell Knowles, Jr. Page 2 of 2 February 15, 2007

rate adjustment. Therefore, if you are to take advantage of all three increases in the next 12 months, you must combine the pass-though with either one of the price indexes. Moreover, if you want to just send out one notice of a rate increase, you may waive implementation of the 2006 Price Index increase, and combine it with the 2007 Price Index increase (and the 4.5% RAF pass-through).

Hopefully, the above increases will enable the utility to pay all applicable RAFs. Also, as discussed, the utility must make up the RAF payments required in the settlement and pay the 2004 and 2005 RAFs as soon as possible, or staff will be forced to recommend to the Commission to initiate a show cause proceeding for implementation of fines. However, this does not keep you from proceeding with applying for the price indexes and the pass-through increase. Also, for the utility to take advantage of our limited proceedings and staff-assisted rate cases it must be in compliance with the orders, rules and statutes of this Commission, to include payment of RAFs.

If you have any legal questions, you may call me at 850-413-6234. However, if you have any technical questions about implementing either the price indexes or the pass-through increase, please call Bart Fletcher at 850-413-7017.

Sincerely,

Ralph R. Jaeger Senior Attorney

RRJ:jb

cc: Division of Economic Regulation (Fletcher, Slemkewicz, Kaproth, Rendell, Bulecza-Banks)

I:\2007\kincaidltr2.rrj.doc

COMMISSIONERS: LISA POLAK EDGAR, CHAIRMAN J. TERRY DEASON ISILO ARRIAGA MATTHEW M. CARTER II KATRINA J. TEW



OFFICE OF THE GENERAL COUNSEL MICHAEL G. COOKE GENERAL COUNSEL (850) 413-6199

# Hublic Service Commission

August 10, 2006

VIA CERTIFIED MAIL

Mr. Berdell Knowles, Jr., President Kincaid Hills Water Company P. O. Box 579 Gainesville, FL 32602

Re: Delinquent Payments - Regulatory Assessment Fee Payment Plan and Delinquent 2004 and 2005 Regulatory Assessment Fees and Delinquent 2005 Annual Report

Dear Mr. Knowles:

I am writing to inform you that the Commission has still not received Kincaid Hills' monthly payment in the amount of \$500.00 each for January, February, March, April, and May, 2006 (and now June and July). I talked to you at the end of July, and you indicated that you would be taking out a loan so that you would be able to make the required payments. By letter dated June 9, 2006, Ms. Helton, my supervisor, advised you that these payments were due pursuant to the payment plan for delinquent regulatory assessment fees established by Commission Order No. PSC-04-0615-FOF-WU, issued June 21, 2004.

Because Kincaid Hills is in violation of a Commission Order, staff is considering opening a docket to initiate show cause proceedings against Kincaid for its failure to abide by the regulatory assessment fees payment plan for the months of January through July, 2006. Order No. PSC-04-0615-FOF-WU stated that if the utility fails to make the required monthly installments by the due date of any month, further enforcement of the payment plan will be initiated, such as placement of a lien on the utility's property. Accordingly, a lien may be placed on Kincaid's property pursuant to Section 367.161, Florida Statutes.

Further, pursuant to Section 367.161(2), Florida Statutes,

The Commission has the power to impose upon any entity that is subject to its jurisdiction under this chapter and that is found to have refused to comply with, or to have willfully violated, any lawful rule or order of the commission or any provision of this chapter a penalty for each offense of not more than \$5,000,

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Mr. Berdell Knowles, Jr., President Page 2 August 10, 2006

which penalty shall be fixed, imposed, and collected by the commission; or the commission may, for any such violation, amend, suspend, or revoke any certificate of authorization issued by it. Each day that such refusal or violation continues constitutes a separate offense. Each penalty shall be a lien upon the real and personal property of the entity, enforceable by the commission as a statutory lien under chapter 85.

Accordingly, if show cause proceedings are initiated, and if Kincaid is found to be in violation of Commission rules and statutes, the Commission has the authority to impose penalties, and to take further action, as stated in the above-referenced statute.

Your payment of \$4,000 (\$500 that was due January 20, 2006, \$500 that was due February 20, 2006, \$500 that was due March 20, 2006, \$500 that was due April 20, 2006, \$500 that was due May 20, 2006, \$500 that was due June 20, 2006, \$500 that was due July 20, 2006, and \$500 that will be due August 20, 2006) should be mailed with a copy of this letter to the Fiscal Services Section, Attn: Valerie Moore, Florida Public Service Commission, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850.

If payment in the above amount is not received by September 1, 2006, Commission staff will open a docket to initiate show cause proceedings. If Kincaid is ultimately found to be in violation of Commission rules, in addition to being authorized to impose fines of up to \$5,000 for each day the violation continues, the Commission may impose a statutory lien upon the real and personal property of the utility.

Also, it has been brought to my attention that the utility has not paid its RAFs for 2004, and has not filed its annual report or paid RAFs for 2005, and those are all past due. Staff calculates for the year 2004 that the utility owes \$2,076.17 for the basic RAF, plus a penalty amount of \$519.04, and an interest amount of \$394.47, for a total amount due for the 2004 RAFs of \$2,989.68. The 2005 Annual Report was due on March 31, 2006, unless you applied for an extension (do not see any request for an extension). For each day after the date that the annual report is late, pursuant to Rule 25-30.110(7)(b), Florida Administrative Code, a \$3 penalty is imposed. As of September 1, 2006, the cumulative penalty for failure to file the 2005 annual report would equal \$459 (30 days in April + 31 days in May + 30 days in June + 31 days in July + 31 days in August = 153 days times \$3 per day = \$459). It is imperative that you file the 2005 Annual Report as soon as possible as the \$3 penalty per day is just continuing to mount. Also, penalties and interest are imposed for late RAFs pursuant to Rule 25-30.120(7)(a), Florida Administrative Code.

It appears that you are really struggling with making these required payments, and I note that other than the show cause docket, Docket No. 040248-WU, opened in 2004, the utility has had no dockets open with this Commission since 1997. You may want to call Troy Rendell at 850-413-6934 to discuss the availability of various simple means for increasing revenues. Also, you may want to talk to Pattie Daniel at 850-413-6808 to discuss whether this utility should either be sold to the county

Mr. Berdell Knowles, Jr., President Page 3 August 10, 2006

or turned over to the county for operation by the county. Either of these individuals could assist you in the relief available to you.

In any event, it appears that you must quickly take some action to forestall the Commission opening enforcement proceedings against this utility, which will only further complicate the management of this utility. Your prompt attention in this matter is required. As stated above, if the Commission has not received a minimum of \$4,000 by September 1, 2006, staff will be forced to open enforcement and show cause proceedings.

Finally, if you have questions regarding the matters discussed herein, you may contact me at (850) 413-6234.

Sincerely,

Ralph R. Jaeger Senior Attorney

RRJ:jb

cc: Division of Economic Regulation (Slemkewicz, Kaproth, Rendell, Daniel)
Division of the Commission Clerk and Administrative Services (Moore, Docket file)

1:2006/kincaidltr.mj.doc

NOTICE OF NONCOMPLIANCE Kincaid Hills Water Company (WU690)

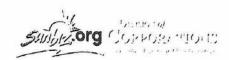
# **EXHIBIT B**

Kincaid Hills Water Co. Florida Corporate Information Detail by Entity Name

Page 1 of 2

Florida Department of State

DIVISION OF CORPORATIONS





Department of State / Division of Corporations / Search Records / Detail By Document Number /

#### **Detail by Entity Name**

Florida Profit Corporation

KINCAID HILLS WATER COMPANY

Filing Information

**Document Number** 

G00727

FEI/EIN Number

59-2221952

**Date Filed** 

09/15/1982

State

FL

Status

INACTIVE

**Last Event** 

PENDING REINSTATEMENT

**Event Date Filed** 

03/31/2016

Principal Address

3260 S E 19TH AVENUE

P.O.BOX 579

GAINESVILLE, FL 32641

Changed: 05/06/1998

Mailing Address

P O BOX 579

P.O.BOX 579

GAINESVILEL, F 32602

Changed: 06/26/1995

Registered Agent Name & Address

KNOWLES, BERDELL

1700 S.E. 47 TERR.

GAINESVILLE, FL 32601

Name Changed: 05/19/1989

Address Changed: 05/19/1989

Officer/Director Detail

Name & Address

Title P

KNOWLES, BERDELL 1700 S.E. 47 TERR GAINESVILLE, FL Detail by Entity Name

Page 2 of 2

Title T KNOWLES, MARILYN 1700 SE 47 TERR GAINESVILLE, FL Title V KNOWLES, BERDELL JR 1700 SE 47 TERR GAINESVILLE, FL Title S KNOWLES, DENELLE 1700 SE 47 TERR GAINESVILLE, FL Annual Reports Report Year Filed Date 1996 05/01/1996 1997 05/16/1997 1998 05/06/1998 Document Images 05/06/1998 -- ANNUAL REPORT View image in PDF format 05/16/1997 -- ANNUAL REPORT View image in PDF format 05/01/1996 - ANNUAL REPORT View image in PDF format 06/26/1995 - ANNUAL REPORT View image in PDF format

Florida Department of State, Devision of Curporations

NOTICE OF NONCOMPLIANCE Kincaid Hills Water Company (WU690)

# **EXHIBIT C**

**Commission Staff Correspondence** 

RE: Kincaid Compliance Plan

#### **Kelley Corbari**

From:

Todd Brown

Sent: To: Friday, April 01, 2016 3:14 PM Kelley Corbari; Bart Fletcher

Cc: Subject: Curt Mouring

RE: SARC



I called and left a message for Mr. Knowles this morning, but haven't heard back from him yet.

Todd

From: Kelley Corbari

Sent: Thursday, March 31, 2016 4:39 PM

To: Bart Fletcher; Todd Brown

Cc: Curt Mouring Subject: RE: SARC

Let me know if one of you talk Mr. Knowles.

## Kelley F. Corbari,

Senior Attorney – Regulatory Analysis Section
Office of the General Counsel
FLORIDA PUBLIC SERVICE COMMISSION
Email: KCorbari@psc.state.fl.us
Direct Phone: (850) 413-6234

Direct Phone: (850) 413-6234 Direct Fax: (850) 413-6235

PLEASE NOTE: Florida has a very broad public records law. Most written communications to or from state officials regarding state business are considered to be public records and will be made available to the public and the media upon request. Therefore, your e-mail message may be subject to public disclosure.

From: Berdell Knowles, Jr. [mailto:berdell@alum.mit.edu]

Sent: Thursday, March 31, 2016 12:52 PM

To: Bart Fletcher; Todd Brown

Cc: Kelley Corbari; KINCAIDHILLSWATERCO@YAHOO.COM; berdell1@yahoo.com

Subject: SARC

Mr. Fletcher, Mr. Brown,

I wanted to speak with one or both of you at your convenience about preparing a SARC for Kincaid Hills Water Company. Please let me know a good time to have some discussion with one or both of you about how we can proceed.

Thanks,

Berdell Knowles, Jr.

## ORDER NO. PSC-2017-0470-PCO-WU DOCKET NO. 20170200-WU PAGE 54

Attachment A 42 of 94

☎310-821-1235

CONFIDENTIALITY NOTICE: This message is intended only for the use of the individual or entity to which it is addressed, and may contain information that is privileged, confidential and exempt from disclosure under applicable law. If you have received this message by error, please delete it from your records.

#### Kelley Corbari

From:

Kelley Corbari

Sent:

Thursday, March 31, 2016 4:41 PM

To:

'berdell@alum.mit.edu'

Cc:

KINCAIDHILLSWATERCO@YAHOO.COM; berdell1@yahoo.com

Subject:

RE: Kincaid Hills Water

Thanks for the update Berdell.

I am happy to resume conversations in a couple of weeks so long as we receive Kincaid's 2015 RAFs and Annual Reports timely. Both must be postmarked today for them to be considered timely filed. I appreciate you continuing to work on this.

Thanks, Kelley

#### Kelley F. Corbari,

Senior Attorney – Regulatory Analysis Section Office of the General Counsel FLORIDA PUBLIC SERVICE COMMISSION Email: KCorbari@psc.state.fl.us

Direct Phone: (850) 413-6234 Direct Fax: (850) 413-6235

PLEASE NOTE: Florida has a very broad public records law. Most written communications to or from state officials regarding state business are considered to be public records and will be made available to the public and the media upon request. Therefore, your e-mail message may be subject to public disclosure.

From: Berdell Knowles, Jr. [mailto:berdell@alum.mit.edu]

Sent: Thursday, March 31, 2016 12:58 PM

To: Kelley Corbari

Cc: KINCAIDHILLSWATERCO@YAHOO.COM; berdell1@yahoo.com

Subject: RE: Kincaid Hills Water

#### **Updates:**

- Waiting to get some advice from a consultant, but likely not going to pursue any transfer/name change at this
  point.
- 2. The Reinstatement application was just approved, so I am preparing to submit payment.
- Can we resume this conversation in a couple weeks? I have some unrelated mid-month deadlines I need to address, and would prefer to focus on those for now if that's ok with you.
- 4. Left voicemails today, and sent follow-up email to begin the process.
- 5. Hoping it was completed, but waiting on confirmation from my dad. Will make sure it's done and confirm it's in the mail when I can.

From: Berdell Knowles, Jr. [mailto:berdell@alum.mit.edu]

Sent: Friday, March 18, 2016 7:10 AM

To: 'Kelley Corbari'

Cc: 'Charles Murphy'; 'Keino Young' Subject: RE: Kincaid Hills Water

Thanks, Kelley. I was able to speak with Berdell Sr. about the items below, and wanted to schedule a time to follow-up with you next week. We will be moving forward on all these items. As you noted, we need to discuss #1 and 3 with you.

How about Tuesday at 11:30 EST?

From: Kelley Corbari [mailto:KCorbari@psc.state.fl.us]
Sent: Monday, March 14, 2016 9:03 AM
To: 'berdell@alum.mit.edu'
Cc: Charles Murphy; Keino Young
Subject: RE: Kincaid Hills Water

Hi Berdell,

Thank you for getting back to me. I will try to do my best answer your questions

#### 1. Transfer & Name Change

If you are going to assume control of the Utility then you and your father need to file for a transfer of majority control. If you plan to change the name of the Utility, you can request the name change in the transfer filing. If you only want to change the name of the Utility, you can do that as well. Please note that you are going to have to provide some kind of corporate documentation for either the transfer or name change filings.

With regard to the liability of the current ownership if a transfer and/or name change were granted, the current owner remains liable for any outstanding amounts owed to the Commission. Also, you should be aware that, since the Utility let its corporate status lapse, all officers of the currently inactive corporation could be individually and personally liable for any outstanding debts and/or responsibilities of the Utility.

#### 2. Corporate Status

If you do not plan to change the name of the Utility, the status of the current corporation should be updated and reactivated with the Florida Secretary of State as soon as possible.

#### 3. Delinquent RAFs & Annual Report Penalties

I am the point of contact for resolving the outstanding RAF and annual report penalty amounts owed by the Utility. My contact information is:

Phone: (850) 413-6234

Email: KCorbari@psc.state.fl.us

#### 4. Staff-Assisted Rate Case (SARC)

For questions about filing a SARC, you can contact me, Todd Brown or Bart Fletcher, both of whom are in the Commission's Accounting and Finance Division. Their contact information is:

Todd Brown

(850) 413-6550

TBrown@psc.state.fl.us

Bart Fletcher

(850) 413-7017

BFletche@psc.state.fl.us

#### 5. 2015 RAF and Annual Report

For questions about the Utility's 2015 RAFs and Annual Reports that are <u>due March 31</u>, <u>2016</u>, contact the following individuals:

- RAF Filing:

Toni Earnhart

(850) 413-6532

TEarnhar@psc.state.fl.us

- Annual Reports:

Bart Fletcher

(850) 413-7017

BFletche@psc.state.fl.us

If you need to file an extension to submit the Utility's 2015 Annual Report, you need to submit a request in writing by March 31st to the following:

Andrew Maury, Director
Division of Accounting and Finance
FLORIDA PUBLIC SERVICE COMMISSION
2540 Shumard Oak Boulevard
Tallahassee, FL 32399-0850

Please note that because the Utility owes RAFs for past periods, the Utility is not eligible for an extension to submit its 2015 RAFs. If the Utility does not submitted its RAFs by the due date, penalties and interest will be assessed. If the Utility requests an extension to file its annual reports, however, it may submit an estimated RAF return for 2015 by the March 31st due date. The estimated RAF amount can be based on the Utility's prior year's revenues or its 2015 estimated revenues. Once the Utility files its annual reports, it must submit an amended RAF return.

I am available to talk to you about any of these issues at your convenience. I am in the office all week, but there are a lot of people out this week with their families because it is spring break for the schools here. So if you don't hear back right away from someone, that is probably why.

Thanks, Kelley

Kelley F. Corbari,

Senior Attorney – Regulatory Analysis Section
Office of the General Counsel
FLORIDA PUBLIC SERVICE COMMISSION
Email: KCorbari@psc.state.fl.us
Direct Phone: (850) 413-6234
Direct Fax: (850) 413-6235

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From: Berdell Knowles, Jr. [mailto:berdell@alum.mit.edu]

Sent: Friday, March 11, 2016 4:31 PM

To: Kelley Corbari

Cc: Charles Murphy; Keino Young Subject: RE: Kincaid Hills Water

Kelley,

Thank you for reaching out to follow up.

- I will follow-up on the feasibility of the name-change and transfer early next week. The main factor here will be the ability to ensure a clean slate and no lingering or residual liabilities from the current ownership.
- I was under the impression that the corporate status was taken care of, but I will get an update on this asap and follow-up with you early next week on this, as well. I know this is critical.
- 3. I will contact staff to work out a resolution of the '12 and '13 penalties. Can you advise as to who is the best point of contact?
- 4. I also want to get started with the rate case. Can you advise as to who is the best contact to begin with?
- I will be the best point of contact for the utility. Please let me know when you would like to discuss these issues.
   I can be reached via telephone at (310) 821-1235 8am PST (11am EST) 8pm PST (11pm EST), seven days a week.

Thanks, again.

From: Kelley Corbari [mailto:KCorbari@psc.state.fl.us]
Sent: Tuesday, March 08, 2016 12:24 PM

To: 'berdell@alum.mit.edu'
Cc: Charles Murphy; Keino Young
Subject: Kincaid Hills Water

Importance: High

Berdell -

I am checking in with you with regard to Kincaid Hills Water Company.

First, please note that the Utility's 2015 Regulatory Assessment Fees (RAF) and Annual Report are due by March 31, 2016. I have attached a blank copy of a RAF Return Form and Annual Report Form for your convenience. Also, you can find a copy of the Annual Report form on the Commission's website at

http://www.floridapsc.com/WaterWasteWater/AnnualReportForms

Second, the last time we spoke in April of last year, you were looking into the possibility of having your father transfer the Utility to you and possibly changing the name of the Utility. Also, you and your father were going to discuss the possibility of the Utility filing for a staff-assisted rate case or an annual pass-through. However, there is no record of the Utility taking any action at the Commission to request a transfer, name change, staff-assisted rate case, or pass-through

index. Nor does it appear the Utility has taken any action to update its inactive, corporate status with the Florida Secretary of State.

In addition, it was Staff's understanding that, once the Utility paid its delinquent 2010 and 2011 RAFs and filed its delinquent annual reports, the Utility was going to continue to negotiate with Staff regarding payment of the RAF amounts Kincaid still owes for 2012 and 2013 and the annual report penalties. However, staff has not had any contact with the Utility since April of last year.

Have you assumed handling the operations of the Utility or is your father still running the Utility? The issues concerning the Utility's delinquent RAFs, annual report penalties, and corporate status need to be resolved as soon as possible or an enforcement proceeding may be initiated against the Utility. Please let me know the appropriate Utility representative to contact and discuss these issues.

Sincerely, Kelley Corbari

#### Kelley F. Corbari,

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From: Kelley Corbari

Sent: Monday, March 30, 2015 1:49 PM

To: 'berdell@alum.mit.edu'

Cc: Adam Teitzman; Shari Cornelius; Toni Earnhart; Karen Belcher; Bart Fletcher

Subject: RE: Information RE Name Change & Transfer of Control

Berdell -

Kincaid's Annual Report and RAF Return/Payment will be considered timely filed so long as they are **postmarked on or before March 31**st. Please note that the Annual Report and the RAF Return/Payment are sent to different divisions.

#### Send original signed Annual Report and 2 copies to:

Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

ATTENTION: Division of Accounting and Finance

### Send original signed RAF Return and Payment to:

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Let me know if you have any other questions.

Thanks so much, Kelley

### Kelley F. Corbari,

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Kelley,

We are preparing to send the reports and payments in today. Do they need to be overnighted, or just post-marked by today/tomorrow?

Thanks again for all this information; it was very helpful.

From: Kelley Corbari [mailto:KCorbari@psc.state.fl.us]

Sent: Thursday, March 26, 2015 1:27 PM

To: berdell@alum.mit.edu

Subject: Information RE Name Change & Transfer of Control

Berdell,

Per our conversation yesterday, I am getting back to you with information regarding a utility name change and transfer of majority control. As I stated, both a name change and transfer require filing an application with the Commission for approval.

#### Name Change:

An application for name change can be done so long as there is no change in the ownership or control of the utility or its assets and the utility must notify the Commission prior to changing its name. There is no filing fee associated for filing an application for name change. I have attached an example of a name change application that was filed in the past by another utility.

#### Transfer of Majority Control

A Transfer of Majority Control application is an more involved process. There is a \$750 filing fee for filing a transfer application. I have attached the transfer application informational packet, which can be found on the Commission website at: <a href="http://www.floridapsc.com/utilities/waterwastewater/applicationpkg/index.aspx">http://www.floridapsc.com/utilities/waterwastewater/applicationpkg/index.aspx</a>

I hope this information is helpful. Let me know if you have any questions.

Thanks so much, Kelley

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Kelley Corbari

Sent:

Tuesday, March 08, 2016 3:24 PM

To:

'berdell@alum.mit.edu' Charles Murphy; Keino Young

Cc: Subject:

Kincaid Hills Water

Attachments:

2015 RAF Return Form - Class C.doc.xml; Annual Report Form - Class C.xls; Kincaid Hills

- Delinquent RAFs & ARs (Thru 03-31-16).pdf

Importance:

High

Berdell -

I am checking in with you with regard to Kincaid Hills Water Company.

First, please note that the Utility's 2015 Regulatory Assessment Fees (RAF) and Annual Report are due by March 31, 2016. I have attached a blank copy of a RAF Return Form and Annual Report Form for your convenience. Also, you can find a copy of the Annual Report form on the Commission's website at

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Let me know if you have any other questions.

Thanks so much, Kelley

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I hope this information is helpful. Let me know if you have any questions.

Thanks so much, Kelley

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#### Kelley Corbari

From:

Berdell Knowles, Jr. <berdell@alum.mit.edu>

Sent:

Tuesday, March 24, 2015 5:09 PM

To:

Kelley Corbari

Cc;

Adam Teitzman; Leslie Ames; Toni Earnhart; Andrew Maurey; Tom Ballinger; Lynn

Deamer: Jim Dean

Subject:

RE: Kincaid Hills - Rate Case & RAFs

Hello, Ms Corbari.

My father had emergency surgery a few weeks ago, and is on schedule to recover and resolve the matters listed below by the end of the month as we discussed. I will follow up with a phone call as you requested later this week.

I do not understand the purpose of the comment that "it does not appear that Kincaid has made an effort to complete any of the task Staff required" without at first attempting to contact me/us to ascertain where we are on those items. It seems unfair, as I do nothing but continue to make every effort to be responsive and productive in helping resolve the issues we all know have been issues in the past with Kincaid. Going forward, I hope that we can continue to work together on resolving these issues without any undo bias because we all also know this system has been resource constrained and needs as much support as possible to get it where it needs to be to serve its community most effectively.

Thanks again for your continued support.

From: Kelley Corbari [mailto:KCorbari@psc.state.fl.us]

Sent: Tuesday, March 24, 2015 12:59 PM

To: 'berdell@alum.mit.edu'

Cc: Adam Teitzman; Leslie Ames; Toni Earnhart; Andrew Maurey; Tom Ballinger; Lynn Deamer; Jim Dean

Subject: RE: Kincaid Hills - Rate Case & RAFs

Importance: High

#### Dear Berdell:

I wanted to check in with you and obtain an update on Kincaid's compliance efforts. During our conversation on February 16, 2015, Staff outlined the next steps Kincaid must take in its efforts to resolve its compliance issues with the Commission. Per our discussion, Kincaid Hills was required to (1) timely file its 2014 Annual Reports, (2) timely file and submit payment of its 2014 RAFs, (3) update its Corporate status with the Florida Secretary of State, and (4) submit an application for a Staff-Assisted Rate Case.

At this time, it does not appear that Kincaid has made an effort to complete any of the tasks Staff required. A recent search of the Florida Secretary of State Corporation Database still shows Kincaid's corporate status as "inactive" (see attached). While Kincaid's 2014 Annual Report and RAFs are not due until March 31, 2015, Kincaid has not submitted its 2014 Annual Reports, RAFs, or application for a Staff-Assisted Rate Case.

Please contact me as soon as possible and provide me with an update on the status of these matters. Should Kincaid fail to submit its 2014 Annual Reports and RAFs or update

its corporate status by March 31, 2015, Staff will begin initiating enforcement proceedings against the Utility.

Sincerely, Kelley Corbari

#### Kelley F. Corbari,

Senior Attorney - Regulatory Analysis Section
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From: Kelley Corbari

Sent: Tuesday, February 17, 2015 10:48 AM

To: 'berdell@alum.mit.edu'

Cc: Adam Teitzman; Leslie Ames; Toni Earnhart; Andrew Maurey; Tom Ballinger; Lynn Deamer; Jim Dean

Subject: Kincaid Hills - Rate Case & RAFs

Importance: High

Berdell -

This is to confirm our discussion of yesterday afternoon regarding the Kincaid's compliance status and possible rate-case application. Below is a list of the topics we discussed, including information on the topics:

#### Staff-Assisted Rate Case (SARC):

- SARC Application (attached)
- SARC filing fee of \$1,000.00 is due within 30 days of acceptance of application.
- Compile all billing and expense data for <u>at least</u> the prior year, including any documentation for utility related expenses

# • 2014 Annual Report and Regulatory Assessment Fee (RAFs) Filings: Kincaid Hills must submit its 2014 Annual Report and RAFs timely and in full.

- Due: March 31, 2015
- Annual Report Form (attached)
- 2014 RAF Return Form (attached)

#### Corporate Status:

Kincaid Hills must update and maintain its corporate status with the Florida Secretary of State

 https://secure.flcorporatefilings.com/cgibin/ws.vbp?PRPA=index&gclid=CNDDuYeo58MCFYQ2gQodXAlAeg

Also, the SARC application and Annual Report Forms can be found on the Commission website, as well as, a link to the annual Price Index and Pass Through application, which outlines what types of expenses/costs a utility may apply for recovery of outside of a rate case.

#### http://www.floridapsc.com/utilities/waterwastewater/index.aspx

- Annual Reports & RAFs: http://www.floridapsc.com/utilities/waterwastewater/annualreport/index.aspx
- 2014 Price Index and Pass Through Application: <a href="http://www.floridapsc.com/library/filings/14/01208-14/01208-14.pdf">http://www.floridapsc.com/library/filings/14/01208-14/01208-14.pdf</a>
- Staff Assisted Rate Case Application Form

We appreciate you and your father taking the time to speak with us. Please let me know if you have any questions or need any additional information.

Thanks so much, Kelley

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Cc:	Adam Teitzman; Leslie Ames; Toni Earnhart; Andrew Maurey; Tom Balling				
	Deamer; Jim Dean				
Subject:	Kincaid Hills - Rate Case & RAFs				
Attachments:	Water-Sewer - Annual Report Form.xls; Water-Sewer - SARC Application Form.doc				
	Kincaid Hills - RAF Form.doc				
Importance:	High		•		
Tracking:	Recipient	Delivery	Read		
	'berdell@alum.mit.edu'				
	Adam Teitzman	Delivered: 2/17/2015 10:48 AM			
	Leslie Ames	Delivered: 2/17/2015 10:48 AM	Read: 2/17/2015 10:48 AM		
	Toni Earnhart	Delivered: 2/17/2015 10:48 AM	Read: 2/17/2015 11:48 AM		
	Andrew Maurey	Delivered: 2/17/2015 10:48 AM	Read: 2/17/2015 11:07 AM		
	Tom Ballinger	Delivered: 2/17/2015 10:48 AM	Read: 2/17/2015 11:00 AM		
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We appreciate you and your father taking the time to speak with us. Please let me know if you have any questions or need any additional information.

Thanks so much, Kelley

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From:

Kelley Corbari

Sent:

Monday, February 16, 2015 10:47 AM

To: Cc: 'berdell@alum.mit.edu' Adam Teitzman; Leslie Ames

Subject:

RE: Kincaid Hills - Compliance

#### Berdell -

Per our conversation, we will have a call with you and your father at 1:30p today. We will call you and you can conference in your dad. Let me know if something comes up between now and then.

Thanks so much! Kelley

# Kelley F. Corbari,

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Sent: Monday, February 16, 2015 10:41 AM

To: Kelley Corbari

Cc: Adam Teitzman; Leslie Ames Subject: RE: Kincaid Hills - Compliance

That's fine. I am still stuck in traffic, but I can take the call on the road. If you want to wait another hour, then I might be back in the office. But, I'm ok, either way.

I'm at 310-874-2019. I can conference in my dad after you call me.

From: Kelley Corbari [mailto:KCorbari@psc.state.fl.us]

Sent: Monday, February 16, 2015 7:18 AM

To: 'berdell@alum.mit.edu' Cc: Adam Teitzman; Leslie Ames Subject: RE: Kincaid Hills - Compliance

Importance: High

Berdell -

11:00 this morning works for us. Shall we call you?

Thanks! Kelley

# Kelley F. Corbari,

Senior Attorney - Regulatory Analysis Section
Office of the General Counsel
FLORIDA PUBLIC SERVICE COMMISSION
Email: KCorbari@psc.state.fl.us
Direct Phone: (850) 413-6234
Direct Fax: (850) 413-6235

PLEASE NOTE: Florida has a very broad public records law. Most written communications to or from state officials regarding state business are considered to be public records and will be made available to the public and the media upon request. Therefore, your e-mail message may be subject to public disclosure.

From: Berdell Knowles, Jr. [mailto:berdell@alum.mit.edu]

Sent: Friday, February 13, 2015 5:47 PM

To: Kelley Corbari

Subject: RE: Kincaid Hills - Compliance

Sorry for the delay. Let's try 11am, Monday. Please let me know if that time works.

From: Kelley Corbari [mailto:KCorbari@psc.state.fl.us]

Sent: Friday, February 13, 2015 10:31 AM

To: 'berdell@alum.mit.edu' Cc: Adam Teitzman; Leslie Ames Subject: RE: Kincaid Hills - Compliance

Importance: High

Berdell -

I just wanted to follow up to see if you were able to figure out a time that works for you for a call on Monday?

Thanks! Kelley

# Kelley F. Corbari,

Senior Attorney - Regulatory Analysis Section
Office of the General Counsel
FLORIDA PUBLIC SERVICE COMMISSION
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From: Kelley Corbari

Sent: Tuesday, February 10, 2015 9:15 AM

To: 'berdell@alum.mit.edu'
Cc: Adam Teitzman; Leslie Ames
Subject: RE: Kincaid Hills - Compliance

Berdell,

I was thinking the afternoon would be easier for you since you were out west, but since you will be in Florida the morning is fine. Any time after 9:30 is good for us. Just let me know what works for you and your father. Once we confirm a time, I will set up a conference call number for you all to call into.

Thanks so much! Kelley

# Kelley F. Corbari,

Senior Attorney – Regulatory Analysis Section
Office of the General Counsel
FLORIDA PUBLIC SERVICE COMMISSION
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From: Berdell Knowles, Jr. [mailto:berdell@alum.mit.edu] Sent: Monday, February 09, 2015 7:54 PM

To: Kelley Corbari

Cc: Adam Teitzman; Leslie Ames Subject: RE: Kincaid Hills - Compliance

I will actually be in Florida on Monday, 2/16, so I am available. The morning would be much better than the afternoon, however. Please let me know a few times that are options, and I will confirm one.

Thanks for reaching out.

Berdell Knowles, Jr.

\$\frac{10-821-1235}{2000} \tag{310-874-2019}

CONFIDENTIALITY NOTICE: This message is intended only for the use of the individual or entity to which it is addressed, and may contain information that is privileged, confidential and exempt from disclosure under applicable law. If you have received this message by error, please delete it from your records.

From: Kelley Corbari [mailto:KCorbari@psc.state.fl.us]

Sent: Monday, February 9, 2015 12:15 PM

To: berdell@alum.mit.edu
Cc: Adam Teitzman; Leslie Ames
Subject: Kincaid Hills - Compliance

Importance: High

Berdell,

Staff has finished reviewing Kincaid's 2009-2013 Annual Reports that were submitted in late December. Now that Kincaid's delinquent annual reports have been received, we can discuss the possibility of Kincaid filing a Staff-Assisted Rate Case and the other outstanding compliance matters.

Are you available for a conference call the afternoon of **Monday, February 16**th to discuss these matters? In addition, it would be very helpful to have your father participate in call if at all possible as his involvement will be necessary to processing any rate case and resolving the outstanding compliance issues.

Let me know your availability and I will set up the call.

Thanks so much, Kelley

# Kelley F. Corbari,

Senior Attorney – Regulatory Analysis Section
Office of the General Counsel
FLORIDA PUBLIC SERVICE COMMISSION
2540 Shumard Oak Boulevard
Tallahassee, FL 32399-0850
Email: KCorbari@psc.state.fl.us
Direct Phone: (850) 413-6234
Direct Fax: (850) 413-6235



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From:

Kelley Corbar

Sent:

Monday, December 08, 2014 10:55 AM

To:

'berdell@alum.mit.edu'

Cc:

Adam Teitzman; Michael Lawson; Bart Fletcher; Lee Smith

Subject:

RE: Kincaid Hills - Annual Report Deficiencies

Attachments:

Kincaid Letter - Annual Report Deficiencies (11-24-14).pdf

Hi Berdell,

I apologize for just getting back to you. I was out last Friday.

At this point, there are no other items outstanding other than the annual report deficiencies that need correcting. If we receive the corrected reports by December 29th, there will be no further penalties assessed for the annual reports being delinquent. Once we have received the revised reports and the reports are deemed sufficient, I will contact you regarding the next steps for bringing the utility into compliance and filing a Staff Assisted Rate Case.

I am sorry to hear you have been under the weather. I hope you are feeling better. I am in the office today if you have any other questions.

Thanks so much, Kelley

# Kelley F. Corbari,

Senior Attorney – Regulatory Analysis Section Office of the General Counsel FLORIDA PUBLIC SERVICE COMMISSION Email: KCorbari@psc.state.fl.us Direct Phone: (850) 413-6234

Direct Phone: (850) 413-6234 Direct Fax: (850) 413-6235

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From: Berdell Knowles, Jr. [mailto:berdell@alum.mit.edu]

Sent: Friday, December 05, 2014 1:30 PM

To: Kelley Corbari

Cc: Adam Teitzman; Michael Lawson; Bart Fletcher; Lee Smith Subject: RE: Kincaid Hills - Annual Report Deficiencies

#### Kelley,

I wanted to check in and make sure everything we discussed is still on track. I was out for the past week with a medical issue, and just wanted to stay on top of this if I can. I see below that we need the corrected reports in by 12/29, but I want to get them in next week. I wanted to also make sure there wasn't something we missed this week while I was out. Please let me know if there is?

From: Kelley Corbari [mailto:KCorbari@psc.state.fl.us]

Sent: Monday, November 24, 2014 9:29 AM

To: berdell@alum.mit.edu

Cc: Adam Teitzman; Michael Lawson; Bart Fletcher; Lee Smith

Subject: Kincaid Hills - Annual Report Deficiencies

Importance: High

Berdell -

Staff has completed its review of the annual reports Kincaid submitted for the years 2009-2013. Unfortunately, there were a few deficiencies in the reports that must be corrected for the reports to be deemed sufficient. Therefore, please see the attached letter which was mailed to the Utility today outlining the deficiencies contained in the reports.

Please note that the deficiencies must be corrected <u>and</u> the revised reports <u>received</u> by the Commission by <u>December 29</u>, 2014, or penalties will continue to accrue. Once we have received the revised reports and the reports are deemed sufficient, I will contact you regarding the next compliance steps.

If you have any questions regarding the deficiencies, please do not hesitate to contact me at (850) 413-6234 or Bart Fletcher at (850) 413-7017.

Thank you, Kelley

# Kelley F. Corbari,

Senior Attorney – Regulatory Analysis Section
Office of the General Counsel
FLORIDA PUBLIC SERVICE COMMISSION
2540 Shumard Oak Boulevard
Tallahassee, FL 32399-0850
Email: KCorbari@psc.state.fl.us
Direct Phone: (850) 413-6234
Direct Fax: (850) 413-6235



From: Sent: Berdell Knowles, Jr. <berdell@alum.mit.edu>
Thursday, November 20, 2014 9:38 PM

To:

Kelley Corbari

Cc: Subject: Adam Teitzman; Michael Lawson; Toni Earnhart; Andrew Maurey; Bart Fletcher RE: Kincaid Hills - Received Delinquent Annual Reports & 2010-11 RAF Payment

Thank you for the update, and I look forward to discussing the next steps.

From: Kelley Corbari [mailto:KCorbari@psc.state.fl.us]

Sent: Thursday, November 20, 2014 11:59 AM

To: berdell@alum.mit.edu

Cc: Adam Teitzman; Michael Lawson; Toni Earnhart; Andrew Maurey; Bart Fletcher Subject: Kincaid Hills - Received Delinquent Annual Reports & 2010-11 RAF Payment

#### Berdell -

This is to confirm that the Commission received Kincaid's payment in the amount of \$8,690.15 for the amounts owed by Kincaid for its past due 2010 and 2011 Regulatory Assessment Fees, including Penalty and Interest. In addition, we received Kincaid's delinquent Annual Reports for the years 2009-2013. The annual reports are being processed and reviewed by our staff, which should take about a week or 2 to complete. Once staff has reviewed all the reports, I will contact you to discuss additional compliance steps and assisting Kincaid in filing a Staff Assisted Rate Case.

Thank you for your cooperation thus far. If you have any comments or questions, please do not hesitate to contact me.

Kelley

# Kelley F. Corbari,

Senior Attorney – Regulatory Analysis Section
Office of the General Counsel
FLORIDA PUBLIC SERVICE COMMISSION
2540 Shumard Oak Boulevard
Tallahassee, FL 32399-0850
Email: KCorbari@psc.state.fl.us
Direct Phone: (850) 413-6234
Direct Fax: (850) 413-6235



Karen Belcher	WU690-2011-W 78tal \$ 8690.15
From:	Kelley Corbari Monday, November 10, 2014 2:12 PM CK# 143 / 1613
Sent:	Monday, November 10, 2014 2:12 PM
To:	
Cc:	Karen Belcher; Toni Earnhart Michael Lawson; Adam Teitzman  ### A 657. 34 R
Subject:	Kincaid Hills - Past Due RAFs
Attachments:	Kincaid Hills - Past Due RAFs 20141107_084056.jpg DAYE DEPOSIT 644.3 4
Vanon	1,10714201448D. 876.92 I
Karen -	11-7-14 RR

Be on the lookout for Kincaid Hills Water Company payment for its past due RAFs. As we discussed, the \$8,690.15 payment should be applied to Kincaid's past due RAFs and P&I for 2010 and 2011. We will be addressing the other years at a later date.

YEAR	Revenues	RAFs (4.5%)	PAYMENTS	PENALTY (25%)	INTEREST (1%) (THRU 11/20/14)	TOTAL DUE
2011	\$59,052.00	\$2,657.34	\$0.00	\$664.34	\$876.92	\$4,198.60
2010	\$58,713.00	\$2,642.09	\$0.00	\$660.52	\$1,188.94	\$4,491.55
TOTALS	\$117,765.00	\$5,299.43	\$0.00	\$1,324.86	\$2,065.86	\$8,690,15

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From: Berdell Knowles, Jr. [mailto:berdell@alum.mit.edu] Sent: Friday, November 07, 2014 11:55 AM To: Kelley Corbari Cc: Michael Lawson; Adam Teitzman; Andrew Maurey Subject: RE: Kincaid Hills - Annual Reports Insufficient

Please disregard the 2012 and 2013 reports, they contained errors. I will be submitting the corrected versions via mail today.

Also, I have enclosed images of the checks being mailed today for the \$8,690.15 amount discussed, previously. They are made payable to the FPSC and sent to the address in your signature, below.

Please advise if there are any issues with this course of action, if there is something I need to correct, or if they are in accordance with our verbal agreement at your earliest opportunity.

Thank you, Berdell Knowles, Jr. (310) 821-1235

From: Kelley Corbari [mailto:KCorbari@psc.state.fl.us]
Sent: Thursday, November 6, 2014 12:03 PM
To: berdell@alum.mit.edu
Cc: Michael Lawson; Adam Teitzman; Andrew Maurey
Subject: Kincaid Hills - Annual Reports Insufficient
Importance: High

#### Berdell -

I received all of your emails with Excel files of Kincaid's annual reports for 2009-2013 and I forwarded them onto our staff to being reviewing. I really appreciate your effort getting the reports to me. Unfortunately, however, the Excel files you emailed are insufficient because they do not comply with our rules governing annual reports. Pursuant to Rule 25-30.110, the Utility must submit an original and 2 copies of each Annual Report. In addition, each report must be certified, meaning the Certification page of each report must be signed by the Utility's CEO and CFO.

Therefore, please have the Utility's CEO (your father) sign and certify each of the Annual Reports. Once the reports have been certified, please mail the original and 2 copies of each report to the Commission as soon as possible or by Friday, November 14, 2014, to avoid further penalty. The reports should be mailed to:

Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850 ATTENTION: Accounting & Finance Division

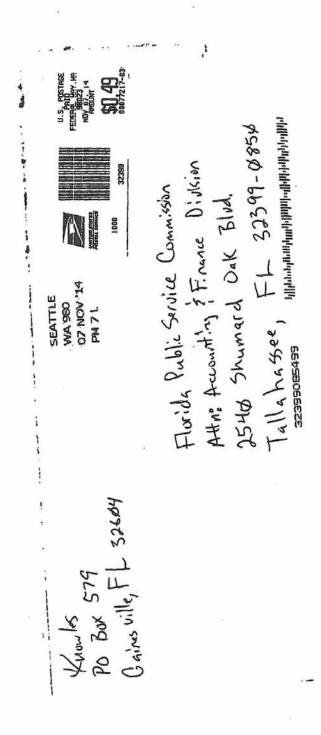
As I stated yesterday, we cannot process a rate case until Kincaid Hills officially submits its annual reports for 2009-2013. If you have any additional questions, please do not hesitate to contact me.

Thank you, Kelley

Kelley F. Corbari, Senior Attorney – Regulatory Analysis Section Office of the General Counsel FLORIDA PUBLIC SERVICE COMMISSION 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850 Email: KCorbari@psc.state.fl.us Direct Phone: (850) 413-6234 Direct Fax: (850) 413-6235



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From:

Kelley Corbari

Sent:

Thursday, November 06, 2014 3:03 PM

To:

berdell@alum.mit.edu

Cc: Subject: Michael Lawson; Adam Teitzman; Andrew Maurey Kincaid Hills - Annual Reports Insufficient

Attachments:

FAC Rule 25-30.110 - Annual Report Filing.pdf

Importance:

High

#### Berdell -

I received all of your emails with Excel files of Kincaid's annual reports for 2009-2013 and I forwarded them onto our staff to being reviewing. I really appreciate your effort getting the reports to me. Unfortunately, however, the Excel files you emailed are insufficient because they do not comply with our rules governing annual reports. Pursuant to Rule 25-30.110, the Utility must submit an original and 2 copies of each Annual Report. In addition, each report must be certified, meaning the Certification page of each report must be signed by the Utility's CEO and CFO.

Therefore, please have the Utility's CEO (your father) sign and certify each of the Annual Reports. Once the reports have been certified, please mail the original and 2 copies of each report to the Commission as soon as possible or by Friday, November 14, 2014, to avoid further penalty. The reports should be mailed to:

Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850 ATTENTION: Accounting & Finance Division

As I stated yesterday, we cannot process a rate case until Kincaid Hills officially submits its annual reports for 2009-2013. If you have any additional questions, please do not hesitate to contact me.

Thank you, Kelley

# Kelley F. Corbari,

Senior Attorney – Regulatory Analysis Section
Office of the General Counsel
FLORIDA PUBLIC SERVICE COMMISSION
2540 Shumard Oak Boulevard
Tallahassee, FL 32399-0850
Email: KCorbari@psc.state.fl.us
Direct Phone: (850) 413-6234

From:

Kelley Corbari

Sent:

Thursday, October 23, 2014 5:19 PM

To:

berdell@alum.mit.edu

Cc:

Adam Teitzman; Toni Earnhart; Michael Lawson; Andrew Maurey

Subject:

Kincaid Hills - Initial Compliance Plan

#### Mr. Knowles,

Thank you for speaking with us today regarding Kincaid Hills Water Company's (Kincaid Hills) compliance issues and expressing your willingness to work with Commission staff on a comprehensive compliance plan for bringing the utility back into compliance with the Commission. To summarize our conversation:

- By November 7, 2014, Kincaid Hills will file its delinquent annual reports for the years 2009 – 2013, and submit payment in the amount of \$8,690.15 to satisfy its delinquent 2010 and 2011 Regulatory Assessment Fees (RAFs).
  - Payment should be made payable to the "Florida Public Service Commission," and sent to "Florida Public Service Commission, 2540 Shumard Oak Boulevard, Tallahassee, FL 32399-0850, ATTENTION: Fiscal Services."
  - o Please include "WU690 RAF Payment" on the memo line of the payment.
- Kincaid will work with Commission staff on filing a Staff Assisted Rate Case. Commission staff will contact the Utility to assist with initiating the filing.
- Upon receipt of Kincaid Hills' annual reports and RAF payment, Commission staff and Kincaid will negotiate a plan for the payment of Kincaid Hills delinquent 2012 and 2013 RAFs.
- Penalties assessed for Kincaid Hills' failure to file its annual reports for the years 2009-2013, will be discussed at a later date.

Again, I appreciate your willingness to try to resolve the Utility's compliance issues. Should you have any questions or comments, please do not hesitate to contact me.

Sincerely, Kelley Corbari

Kelley F. Corbari,

Senior Attorney – Regulatory Analysis Section Office of the General Counsel FLORIDA PUBLIC SERVICE COMMISSION 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850 Email: <u>KCorbari@psc.state.fl.us</u> Direct Phone: (850) 413-6234 Direct Fax: (850) 413-6235



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From:

Berdell Knowles, Jr. <berdell@alum.mit.edu>

Sent:

Thursday, October 23, 2014 4:23 PM

To:

Kelley Corbari

Subject:

RE: Kincaid Hills Water Company - Compliance Delinquency

Great. I am a consultant, so I travel about 90% of the time. If at all possible, please email me a copy of anything you are sending via regular mail so that I can respond promptly.

#### Thanks.

----Original Message----

From: Kelley Corbari [mailto:KCorbari@psc.state.fl.us]

Sent: Thursday, October 23, 2014 1:20 PM

To: 'berdell@alum.mit.edu'

Cc: Adam Teitzman; Michael Lawson

Subject: RE: Kincaid Hills Water Company - Compliance Delinquency

Thank you Berdell. We actually did have the correct PO box in the master system, however, I did have our clerk add your email to the contact information.

Kelley F. Corbari,

Senior Attorney - Regulatory Analysis Section Office of the General Counsel FLORIDA PUBLIC SERVICE

COMMISSION

Email: KCorbari@psc.state.fl.us Direct Phone: (850) 413-6234 Direct Fax: (850) 413-6235

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----Original Message----

From: Berdell Knowles, Jr. [mailto:berdell@alum.mit.edu]

Sent: Thursday, October 23, 2014 4:18 PM

To: Kelley Corbari

Cc: Adam Teitzman; Michael Lawson

Subject: RE: Kincaid Hills Water Company - Compliance Delinquency

PO Box 579 was at the post office that closed a few years ago. You can delete that one, also.

----Original Message----

From: Kelley Corbari [mailto:KCorbari@psc.state.fl.us]

Sent: Thursday, October 23, 2014 11:31 AM

To: 'berdell@alum.mit.edu'

Cc: Adam Teitzman; Michael Lawson

Subject: RE: Kincaid Hills Water Company - Compliance Delinquency

Thank you Berdell.

In addition to the 19th Avenue address, we had a different PO Box address on file (PO Box 579 Gainesville, FL 32602).

I will make sure the correct address is updated.

Kelley

Kelley F. Corbari,

Senior Attorney - Regulatory Analysis Section Office of the General Counsel FLORIDA PUBLIC SERVICE COMMISSION

COMMISSION

Email: KCorbari@psc.state.fl.us Direct Phone: (850) 413-6234 Direct Fax: (850) 413-6235

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----Original Message-----

From: Berdell Knowles, Jr. [mailto:berdell@alum.mit.edu]

Sent: Thursday, October 23, 2014 2:13 PM

To: Kelley Corbari

Cc: Adam Teitzman; Michael Lawson

Subject: RE: Kincaid Hills Water Company - Compliance Delinquency

New address for Kincaid Hills Water Company

PO Box 15016

Gainesville, FL 32604

To my knowledge, there has never been a mailbox at the plant on 19th Avenue, so we would like to make sure no mail is directed there (only the address, above).

Thank you all, again.

----Original Message-----

From: Kelley Corbari [mailto:KCorbari@psc.state.fl.us]

Sent: Thursday, October 23, 2014 9:36 AM

To: berdell@alum.mit.edu

Cc: Adam Teitzman; Michael Lawson

Subject: RE: Kincaid Hills Water Company - Compliance Delinquency

Great. Than you

From: Berdell Knowles, Jr. [berdell@alum.mit.edu]

Sent: Thursday, October 23, 2014 11:56 AM

To: Kelley Corbari

Cc: Adam Teitzman; Michael Lawson

Subject: RE: Kincaid Hills Water Company - Compliance Delinquency

Yes and yes.

I will be standing by for your call in an hour or so.

From: Kelley Corbari [mailto:KCorbari@psc.state.fl.us]

Sent: Thursday, October 23, 2014 8:45 AM

To: 'berdell@alum.mit.edu'

Cc: Adam Teitzman; Michael Lawson

Subject: RE: Kincaid Hills Water Company - Compliance Delinquency

Importance: High

Mr. Knowles -

I just wanted to confirm our telephone call this afternoon at 1:00 pm EST (10:00a Pacific) to discuss Kincaid Hills Water Company's compliance issues.

Also, is (310) 821-1235 the best number to reach you?

Thank you, Kelley

Kelley F. Corbari,

Senior Attorney - Regulatory Analysis Section Office of the General Counsel Florida Public Service

Commission

Email: KCorbari@psc.state.fl.us<mailto:KCorbari@psc.state.fl.us>

Direct Phone: (850) 413-6234 Direct Fax: (850) 413-6235 PLEASE NOTE: Florida has a very broad public records law. Most written communications to or from state officials regarding state business are considered to be public records and will be made available to the public and the media upon request. Therefore, your e-mail message may be subject to public disclosure.

From: Kelley Corbari

Sent: Monday, October 20, 2014 4:57 PM

To: 'berdell@alum.mit.edu'

Cc: Adam Teitzman; Michael Lawson

Subject: Kincaid Hills Water Company - Compliance Delinquency

Mr. Knowles,

Thank you for speaking with me today regarding Kincaid Hills Water Company's compliance status with the FPSC. Per our conversation, attached is a breakdown of the outstanding fees and reports due the Commission, including penalties and interest.

As I stated, the utility is required to file annual reports and pay Regulatory Assessment Fees to the Commission every year by March 31st .

(See attached, Florida Statutes, Sections 350.113 and 367.145, and Florida Administrative Code Rules 25-30.110 and 25-30.120.)

Additionally, below are links the information on the Commission's website you requested that pertain to Water companies, such as, Annual Reports, Regulatory Assessment Fees, Price Index & Pass Through applications, and Staff Assisted Rate Case application.

http://www.floridapsc.com/utilities/waterwastewater/

Annual Reports & RAFs:

http://www.floridapsc.com/utilities/waterwastewater/annualreport/index.aspx

2014 Price Index and Pass Through Application:

http://www.floridapsc.com/library/filings/14/01208-14/01208-14.pdf

Staff Assisted Rate Case Application Form

While you take the opportunity to review all the information I provided, I will look into the questions you posed. I appreciate your willingness to resolve this matter and I look forward to speaking to you again on Thursday, October 23rd at 1:00 pm (EST).

In the meantime, please do not hesitate to contact me if you have any additional comments or questions.

Thank you, Kelley Corbari Kelley F. Corbari,
Senior Attorney - Regulatory Analysis Section Office of the General Counsel Florida Public Service
Commission
2540 Shumard Oak Boulevard
Tallahassee, FL 32399-0850
Email: KCorbari@psc.state.fl.us<mailto:KCorbari@psc.state.fl.us>

Direct Phone: (850) 413-6234 Direct Fax: (850) 413-6235

[PSC-LOGO330]

PLEASE NOTE: Florida has a very broad public records law. Most written communications to or from state officials regarding state business are considered to be public records and will be made available to the public and the media upon request. Therefore, your e-mail message may be subject to public disclosure.

From:

Kelley Corbari

Sent:

Monday, October 20, 2014 4:57 PM

To:

'berdell@alum.mit.edu'

Ce

Adam Teitzman; Michael Lawson

Subject:

Kincaid Hills Water Company - Compliance Delinquency

Attachments:

FAC Rule 25-30.110 (Annual Reports).pdf; FAC Rule 25-30.120 (RAFs).pdf; FS 350.113

(RAFs).pdf; FS 367.161 (Additional Compliance Penalties).pdf; FS 367.145 (RAFs).pdf;

Kincaid Hills - Delinquent RAFs & ARs (Thru 11-20-14).pdf

Mr. Knowles,

Thank you for speaking with me today regarding Kincaid Hills Water Company's compliance status with the FPSC. Per our conversation, attached is a breakdown of the outstanding fees and reports due the Commission, including penalties and interest.

As I stated, the utility is required to file annual reports and pay Regulatory Assessment Fees to the Commission every year by March 31<sup>st</sup>. (See attached, Florida Statutes, Sections 350.113 and 367.145, and Florida Administrative Code Rules 25-30.110 and 25-30.120.)

Additionally, below are links the information on the Commission's website you requested that pertain to Water companies, such as, Annual Reports, Regulatory Assessment Fees, Price Index & Pass Through applications, and Staff Assisted Rate Case application.

#### http://www.floridapsc.com/utilities/waterwastewater/

- Annual Reports & RAFs: http://www.floridapsc.com/utilities/waterwastewater/annualreport/index.aspx
- 2014 Price Index and Pass Through Application: <a href="http://www.floridapsc.com/library/filings/14/01208-14/01208-14.pdf">http://www.floridapsc.com/library/filings/14/01208-14/01208-14.pdf</a>
- Staff Assisted Rate Case Application Form

While you take the opportunity to review all the information I provided, I will look into the questions you posed. I appreciate your willingness to resolve this matter and I look forward to speaking to you again on Thursday, October 23rd at 1:00 pm (EST).

In the meantime, please do not hesitate to contact me if you have any additional comments or questions.

Thank you, Kelley Corbari

# Kelley F. Corbari,

Senior Attorney – Regulatory Analysis Section Office of the General Counsel FLORIDA PUBLIC SERVICE COMMISSION 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850 Email: KCorbari@psc.state.fl.us

Email: KCorbari@psc.state.fl.us Direct Phone: (850) 413-6234 Direct Fax: (850) 413-6235



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NOTICE OF NONCOMPLIANCE Kincaid Hills Water Company (WU690)

# **EXHIBIT D**

**Kincaid Open Customer Complaints (2016-2017)** 

# Kincaid Hills Water Company Open Customer Complaints 2016 - 2017



Date: 05/08/2017

Date: 03/30/2017

Date: 10/13/2016

PSC Complaint No. 1242714W

Customer: Paul Cohen

Complaint Subject: Improper Billing Complaint Sent to Utility: 05/10/2017 Utility Response Due: 05/30/2017 Utility Response: None

Second Notice to Utility: 05/31/2017 (via certified mail - received 06/03/2017)

Utility Response: None

2. PSC Complaint No. 1240114W

Customer: Katherine Stemmler

Complaint Subject: Unable to Reach Utility Complaint Sent to Utility: 03/30/2017 Utility Response Due: 04/20/2017 Utility Response: None

Second Notice to Utility: 05/10/2017 (via regular mail)

Utility Response: None

Third Notice to Utility: 05/31/2017 (via certified mail - received 06/03/2017)

Utility Response: None

3. PSC Complaint No. 1225168W

Customer: Bruce Doyle

Complaint Subject: Unable to Reach Utility - Contact Number Not Working

Complaint Sent to Utility: 10/13/2016 Utility Response Due: 11/03/2016 Utility Response: None

Late Notice Sent to Utility: 11/23/2016

Utility Response: None

Attempt to Contact Utility by Telephone: 12/07/2016 (unsuccessful)

Third Notice to Utility: 12/08/2016 (via e- mail)

Utility Response: None

Attempt to Contact Utility by Telephone: 03/01/2017 (left message)

Utility Response: 03/02/2017 (Utility to contact customer 03/06/2017)

Attempt to Contact Utility by Telephone: 05/08/2017

Utility Response: None

Fourth Notice to Utility: 05/10/2017 (via regular mail)

Utility Response: None

Fifth Notice to Utility: 05/31/2017 (via certified mail - received 06/03/2017)

Utility Response: None

Consumer Information	Florida Public Service	PSC Information	
Name: PAUL COHEN Business Name: Svc Address: 3341 SE 19TH AVE	Commission - Consumer Request 2540 Shumard Oak Boulevard Tallahassee, Florida 32399 850-413-6480	Assigned To: REY CASTILLO Entered By: DC Date: 05/08/2017 Time: 14:54	
County: Alachua Phone: (352)-231-3171 City/Zip: Gainesville / 32641- Account Number: 193341	Utility Information Company Code: WU690 Company: KINCAID HILLS WATER COMPANY	Via: PHONE Prolim Type: IMPROPER BILLS PO: Disputed Amt: 0.00	
Caller's Name: PAUL COHEN Mailing Address: 3341 SE 19TH AVE	Response Needed From Company? Y Date Due: 05/30/2017 Fax: R	Supmntl Rpt Req'd: / / Cortified Letter Sent: / /	
City/Zip: GAINESVILLE ,FL 32641- Can Be Reached: E-Tracking Number:	Interim Report Received: / / Reply Received: / / Reply Received Timely/Late: Informal Conf.: N	Closed by: Date: / / Closeout Type: Apparent Rule Violation:	

Preclose Type - Improper Bills

Customer from Kincaid Hills water company states that he no longer has service with the water company but ceeps getting billed every month. Customer states he is being billed for water he is not using and states he should not be getting any bills. Customer states he contacted the company regarding this issue and states that ne was not given an explanation.

Per Consumer Complaint Rule 25-22.032, please use the following procedures when responding to PSC complaints.

.. Complaint resolution should be provided to the customer via direct contact with the customer, either rerbally or in writing within 15 working days after the complaint has been sent to the company.

2. A response to the PSC is due by 5:00 p.m. Eastern time, of the 15th working days after the complaint has

tequest No. 1242714W

Name COHEN , PAUL MR.

Business Name

PAGE NO: 1

# ORDER NO. PSC-2017-0470-PCO-WU DOCKET NO. 20170200-WU **PAGE 98**

Attachment A 86 of 94

been sent to the company.

3. The response should include the following:

a) the cause of the problem

- b) actions taken to resolve the customer's complaintc) the company's proposed resolution to the complaint
- d) answers to any questions raised by staff in the complaint
  e) confirmation the company has made direct contact with the customer

4. Send your written response to the PSC, and copies of all correspondence with the customer to the following e-mail, fax, or physical addresses: E-Mail - pscreplyepsc.state.fl.us Fax - 850-413-7168

Mail - 2540 Shumard Oak Blvd.

Tallahassee, Florida 32399-0850

Case taken by Daniel Chung.

05/10/17: Copy of complaint mailed to company at P.O Box 15016, Gainesville, FL 32604-5016. RRoland

05/30/2017: Will send a copy of complaint to company via certified mail. RRoland

05/31/17: Late letter sent to company via U.S. Mail, regular and certified. RRoland

06/05/2017: Received USPS return receipt showing that Mr. Berdell Knowles acknowledges receipt of FPSC correspondence on 06/03/17. Added to file. RRoland

Request No. 1242714W

Name COHEN , PAUL MR.

Business Name

PAGE NO: 2

Subject: E-Form Other Complaint TRACKING NUMBER: 122723

Name STEMMLER , KATHERINE MS.

CUSTOMER INFORMATION Name: Katherine Stemmler Telephone: (352) 219-4086 Email: katestemm@yahoo.com

Request No. 1240114W
PAGE NO: 1

Consumer Information	Florida Public Service	PSC Information	
Name: KATHERINE STEMMLER	Commission - Consumer Request 2540 Shumard Oak Boulevard	Assigned To: SHONNA MCCRAY	
Business Name:	Tallahassee, Florida 32399 850-413-6480	Entered By: DH	
Svc Address: 2861 SE 18 AVE		Date: 03/30/2017 Time: 15:06	
County: Alachua Phone: (352)-219-4086	Utility Information Company Code: WU690	Via:E-FORM Prelim Type:QUALITY OF	
City/Zip: Gainesville / 32641-	Company: KINCAID HILLS WATER COMPANY	PO:	
Account Number: 182861	Attn. Berdell Knowles1240114W	Disputed Amt: 0.00	
Caller's Name: KATHERINE STEMMLER	Response Needed From Company? Y Date Due: 04/20/2017	Supmntl Rpt Req'd: / /	
Mailing Address: 5223 WEBER RD	Fax: R	Certified Letter Sent: / /	
	Interim Report Received: / /	Certified Letter Rec'd: / /	
City/Zip: SAINT LOUIS ,MO 63123		Closed by:	
Can Be Reached:	Reply Received: / /	Date: / /	
	Reply Received Timely/Late:	Closeout Type:	
E-Tracking Number: 122723	Informal Conf.: N	Apparent Rule Violation: N	

Business Name

Address: 5223 Weber Rd Mo MO 63123

RUSTNESS THEORMATION

Business Account Name: Kincaid Hills Water Company Account Number: 182861

Address: 2861 SE 18 Ave Gainesville FL 32641

Water County Selected: Alachua

COMPLAINT INFORMATION

Complaint: Other Complaint against Kincaid Hills Water Company

Details:

I sold my house in Gainesville Florida on March 23 2017. I have attempted to contact Kincaid Hills Water Company several times to transfer service to the new owners of the house. I still have yet to hear from

Per Consumer Complaint Rule 25-22.032, please use the following procedures when responding to PSC complaints.

1. Complaint resolution should be provided to the customer via direct contact with the customer, either verbally or in writing, within 15 working days after the complaint has been sent to the company.

- 2. A response to the PSC is due by 5:00 p.m. Eastern time, of the 15th working day after the complaint has been sent to the company.
- 3. The response should include the following:
  - a) the cause of the problem
  - b) actions taken to resolve the customer's complaint

  - c) the company's proposed resolution to the complaint
     d) answers to any questions raised by staff in the complaint
     e) confirmation that the company has made direct contact with the customer
- 4. Send your written response to the PSC, and copies of all correspondence with the customer to the following e-mail, fax or physical addresses:

E-Mail - pscreply@psc.state.fl.us Fax - 850-413-7168 Mail - 2540 Shumard Oak Blvd.

Tallahassee, Florida 32399-0850

Case taken by Diane Hood

Request No. 1240114W Name STEMMLER , KATHERINE MS. Business Name

PAGE NO:

/3/17: NOTE: it appears the company has violated PSC rules---failure to provide response to customer and/or SC within 15 days. Shonna McCray

/3/17: ATTN COMPANY:

OUR RESPONSE IS PAST DUE. PLEASE PROVIDE RESPONSE BY 5/12/17. Shonna McCray

5/10/17: Copy of complaint mailed to company at P.O Box 15016, Gainesville, FL 32604-5016. RRoland

5/30/2017: Will send a copy of complaint to company via certified mail. RRoland

15/31/17: Late letter sent to company via U.S. Mail, regular and certified. RRoland

16/05/2017: Received USPS return receipt showing that Mr. Berdell Knowles acknowledges receipt of FPSC correspondence on 06/03/17. Added to file. RRoland

Request No. 1240114W

Name STEMMLER , KATHERINE MS.

Business Name

PAGE NO: 3

'AGE NO: 1

Request No. 1225168W Name DOYLE , BROCE	Business Name		
Consumer Information Name: BRUCE DOYLE Business Name: Svc Address: 2881 SE 20TH AVE	Florida Public Service Commission - Consumer Request 2540 Shumard Oak Boulevard Tallahassee, Florida 32399 850-413-6480	PSC Information Assigned To: REY CASTILLO Entered By: CD Date: 10/13/2016 Time: 15:55	
County: Alachua Phone: (352)-377-1659  City/Zip: Gainesville / 32641-  Account Number: 202881  Caller's Name: BRUCE DOYLE  Mailing Address: 2881 SE 20TH AVE	Utility Information Company Code: WU690 Company: KINCAID HILLS WATER COMPANY Attn. Berdell Knowles1225168W Response Needed From Company? Y Date Due: 11/03/2016 Fax: R	Via: PHONE Prelim Type: REPAIR PO: Disputed Amt: 0.00 Supantl Rpt Req'd: / / Certified Letter Sent: / /	
City/Zip:GAINESVILLE ,FL 32641- Can Be Reached: E-Tracking Number:	Interim Report Received: / / Reply Received: / / Reply Received Timely/Late: Informal Conf.: N	Closed by: Date: / / Closeout Type: Apparent Rule Violation: N	
ther Comments: Customer is concerned because of there is a water emergency then their is no ut the operator says it is temporarily during the complaints.  Complaints.  Complaint resolution should be provided to exhally or in writing within 15 working derivally or in the company.  The response to the PSC is due by 5:00 p.m. as been sent to the company.  The response should include the following:  a) the cause of the problem	one to contact. The number that is no isconnected.  use the following procedures when is the customer via direct contact will asset the complaint has been sent to be a sent t	responding to PSC	

b) actions taken to resolve the customer's complaint

 c) the company's proposed resolution to the complaint
 d) answers to any questions raised by staff in the complaint

e) confirmation the company has made direct contact with the customer Send your written response to the PSC, and copies of all correspondence with the customer to the ollowing e-mail, fax, or physical addresses:

-Mail - pscreply@psc.state.fl.us ax - 850-413-7168

ail - 2540 Shumard Oak Blvd.
Tallahassee, Florida 32399-0850

ase taken by Kenny Davis

1/23/16 LATE NOTICE - THE PSC HAS NOT RECEIVED A COMPANY RESPONSE. R.Castillo

2/07/2016 I attempted to contact Kincaid Hills Water Company at telephone numbers at (352) 373 - 0729 and mergency telephone number oicemail message. R.Castillo number (352) 443 - 5492 but was not able to reach anyone but was able to leave

2/08/2016 I sent an email to Berdell Knowles at Berdell@alum.mit.edu asking him if he received the omplaint or the late notice for the company response and also informed him that I left voicemail essages at telephone numbers (352) 373 - 0729 and (352) 443 - 5492. R.Castillo

2/08/16 Sent the following email to Berdell Knowles:

'rom: Rey Castillo

ent: Thursday, December 08, 2016 8:20 AM

'o: 'berdell@alum.mit.edu'

c: Randy Roland

ubject: Company Response

e: FPSC Complaint #1225168W Doyle, Bruce

ood morning this is Rey Castillo from the Florida Public Service Commission.

ack on 10/13/2016 this complaint was sent to you.

ustomer is concerned because Kincaid Water company telephone

number is not operating and if there is a

equest No. 1225168W Name DOYLE , BRUCE MR.

Business Name AGE NO: 2

ater emergency then there is no one to contact. The number that is normal is (352) 373-0729 but the perator says it is temporarily disconnected.

also sent a late notice on 11/23/2016, did you receive the complaint or the late notice for the company asponse?

also left two voicemail messages yesterday, one at telephone number (352) 373 - 0729 and another at mergency telephone number (352) 443 - 5492.

espectfully,

ey Castillo egulatory Specialist onsumer Assistance and Outreach ffice Telephone (850) 413-6119

mail message entered by R.Castillo

3/01/2017 10:50 a, I attempted to contact Kincaid Hills Water Company at telephone numbers at (352) 373 - 729 and emergency telephone number (352) 443 - 5492 but was not able to reach anyone but I was able o leave voicemail messages requesting a return call. R.Castillo

3/02/2017 Mr. Knowles returned my call. Mr. Knowles stated that he never received this complaint. Mr. nowles stated that they are very small water utility and do not receive many complaints via email. Mr. nowles requested that I send him a hard copy of complaint. I requested that Mr. Knowles make direct ontact with the customer either by telephone or send the customer a letter in response to his inquiry. r. Knowles stated that he plans to contact customer on Monday 03/06/2017. R.Castillo

5/08/17: I tried calling Kincaid Hills Water Company, but reached voice mail. I left a message equesting a return call. RRoland

ent: Tuesday, April 25, 2017 2:33 PM

o: Randy Roland

ubject: FW: FL. PSC CATS NO: 1225168W BRUCE DOYLE

equest No. 1225168W Name DOYLE , BRUCE MR. Business Name

'AGE NO: 3

equest No. 1225168W Name DOYLE , BRUCE MR.

AGE NO: 4

rom: Greg Shafer ant: Thursday, April 20, 2017 8:04 AM o: Rhonda Hicks ubject: FW: FL. PSC CATS NO: 1225168W BRUCE DOYLE can't tell if we ever responded to this but we do not have any alternative contact info. As Patti noted slow if there is some level concern that the system is not being properly monitored then DEP or FRWA hould be contacted. r. Knowles has been around a long time and is usually pretty cooperative but he tends to move on his own reg rom: Patti Daniel ent: Friday, April 14, 2017 10:11 PM o: Greg Shafer c: Shannon Hudson ubject: Re: FL. PSC CATS NO: 1225168W BRUCE DOYLE o. If we're concerned someone should call DEP or FRWA. ent from my iPad n Apr 14, 2017, at 9:19 PM, Greg Shafer <GShafer@PSC.STATE.FL.US> wrote: ny info on this? egin forwarded message: rom: Rhonda Hicks <RHicks@PSC.STATE.FL.US> ate: April 14, 2017 at 1:03:44 PM EDT o: Greg Shafer <GShafer@PSC.STATE.FL.US> ubject: FW: FL. PSC CATS NO: 1225168W BRUCE DOYLE ee below. Do we have any alternate contact information for this company? They are not responding? rom: Randy Roland ent: Friday, April 14, 2017 11:26 AM

Business Name

. . .

: Rhonda Hicks bject: FW: FL. PSC CATS NO: 1225168W BRUCE DOYLE

mpany is not responding to this complaint. Can we forward?

i/10/17: Copy of complaint mailed to company at P.O Box 15016, Gainesville, FL 32604-5016. RRoland

i/30/17: Company has not responded. See notes above. Complaint Closed. Failure to respond to PSC.

i/30/17: Complaint reopened. Will forward to company via certified mail. RRoland

i/31/17: Late letter sent to company via U.S. Mail, regular and certified. RRoland

i/05/2017: Received USPS return receipt showing that Mr. Berdell Knowles acknowledges receipt of FPSC prespondence on 06/03/17. Added to file. RRoland

equest No. 1225168W

Name DOYLE ,BRUCE MR.

Business Name

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