

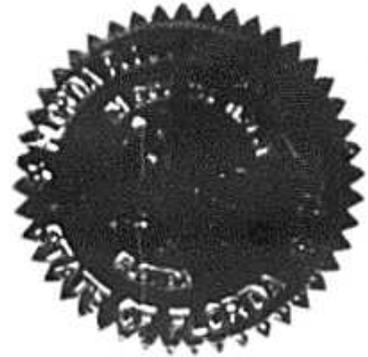
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BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

6 -----

<p>7 In the Matter of</p> <p>8 Fuel and purchased power cost</p> <p>9 recovery clause and generating</p> <p>10 performance incentive factor.</p>	<p>6 :</p> <p>7 :</p> <p>8 :</p> <p>9 :</p>	<p>6 DOCKET NO. 980001-EI</p>
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12 **PROCEEDINGS: HEARING**

13

14 **BEFORE: COMMISSIONER SUSAN F. CLARK**

15 **COMMISSIONER JOE GARCIA**

16 **COMMISSIONER E. LEON JACOBS, JR.**

17

18 **DATE: Wednesday, February 25, 1998**

19

20 **TIME: Commenced at 9:30 a.m.**

21 **Concluded at 10:30 a.m.**

22

23 **PLACE: Betty Easley Conference Center**

24 **Room 148**

25 **4075 Esplanade Way**

 Tallahassee, Florida

26

27 **REPORTED BY: H. RUTHE POTAMI, CSR, RPR**

28 **Official Commission Reporter**

DOCUMENT NUMBER - DATE

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FSPR-FLORIDA REPORTING

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7 Florida 32301, appearing on behalf of **Florida Power &**
8 **Light Company.**

9 **KENNETH A. HOFFMAN**, Rutledge, Ecenia,
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12 32302-0551, appearing on behalf of **Florida Public**
13 **Utilities Company.**

14 **JEFFREY A. STONE**, Beggs & Lane, 700 Blount
15 Building, 3 West Garden Street, Post Office Box 12950,
16 Pensacola, Florida 32576-2950, appearing on behalf of
17 **Gulf Power Company.**

18 **JAMES D. BEASLEY**, Ausley & McMullen, Post
19 Office Box 391, Tallahassee, Florida 32302, appearing
20 on behalf of **Tampa Electric Company.**

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1 APPEARANCES CONTINUED:

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5 on behalf of Florida Industrial Power Users Group.

6 JOHN ROGER HOWE, Deputy Public Counsel,
7 Office of Public Counsel, 111 West Madison Street,
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10 LESLIE J. PAUGH, Florida Public Service
11 Commission, Division of Legal Services, 2540 Shumard
12 Oak Boulevard, Tallahassee, Florida 32399-0850,
13 appearing on behalf of the Commission Staff.

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1 Tampa Electric Company in Dockets 980001, 2, and 7.

2 **MR. HOFFMAN:** Commissioner Clark, my name is
3 Kenneth A. Hoffman of the law firm of Rutledge,
4 Ecenia, Underwood, Purnell and Hoffman. Our address
5 is P.O. Box 551, Tallahassee Florida 32302. I'm here
6 this morning on behalf of Florida Public Utilities
7 Company in Docket Nos. 980001, 0002, and 0003.

8 **MR. SCHIEFELBEIN:** Good morning,
9 Commissioners. Wayne Schiefelbein, Gatlin,
10 Schiefelbein & Cowdery, 3301 Thomasville Road,
11 Suite 300, Tallahassee 32312 appearing on behalf of
12 Chesapeake Utilities Corporation in the 02 and 03
13 dockets.

14 **MR. CHILDS:** Commissioners, my name is
15 Matthew Childs of the firm of Steel, Hector & Davis.
16 I'm appearing on behalf of Florida Power & Light
17 Company in the 01 and the 07 dockets.

18 **MR. HOWE:** Commissioners, I'm Roger Howe
19 with the Office of Public Counsel, appearing on behalf
20 of the citizens of the state of Florida in the 01, 02,
21 04 and 07 dockets.

22 **MS. KAUFMAN:** Vicki Gordon Kaufman of the
23 law firm McWhirter, Reeves, McGlothlin, Davidson,
24 Rief & Bakas. I'm appearing for the Florida
25 Industrial Power Users Group in the 01, 02 and 07

1 dockets.

2 **MS. PAUGH:** Leslie Paugh on behalf of
3 Commission Staff in the 01 and 07 dockets.

4 **MR. KEATING:** Cochran Keating on behalf of
5 Commission Staff in the 02 and 03 dockets.

6 **COMMISSIONER CLARK:** I'd like to indicate
7 for the record we yesterday had a phone call from
8 Ansley Watson who, I believe, represents People's Gas.
9 We indicated to him at that time that we didn't think
10 it was necessary for him to come to Tallahassee from
11 Tampa to attend this hearing because it appeared to us
12 that the testimony would be stipulated in and the
13 results stipulated. So he's been excused from this
14 hearing.

15 All right. Any other preliminary matters?
16 Ms. Paugh, do you want to sort of give us a road map
17 as to what we're going to do?

18 **MS. PAUGH:** Dockets 02, 03 and 07 are
19 completely stipulated with the exception of the
20 generic issue of annualization. It might be
21 appropriate to take those dockets first so that those
22 parties may be released, and then take up 01 last,
23 which has outstanding issues.

24 **COMMISSIONER CLARK:** Joe, I know you've done
25 this before, but for Commissioner Jacobs' benefit,

1 fortunately fuel adjustment and conservation cost
2 recovery and environmental cost recovery, that we are
3 usually able to work things out to the satisfaction of
4 all parties; and what we do is stipulate the testimony
5 into the record and then approve the stipulations that
6 have been agreed to by all the parties.

7 What makes these cases different is that
8 there has been a request to go to annual fuel
9 adjustment proceedings. I had indicated, as
10 prehearing officer, I thought that was an issue that
11 should go to the full Commission.

12 What remains to be decided by the panel is,
13 as I understand it, whether or not we should institute
14 a six-month or nine-month adjustment for FP&L in
15 anticipation of what the full Commission might do.

16 Have I characterized that correctly?

17 **MS. PAUGH:** That's correct. And with
18 respect to all of the generic issues, there has been a
19 ruling made to go to the full Commission, and a
20 separate docket has been set up and it has been set
21 for a workshop already.

22 **COMMISSIONER CLARK:** Okay. Well, if you
23 would, would you walk me through the dockets you
24 suggested? Was it 02, 03, and then 07?

25 **MS. PAUGH:** That's correct.

1 **COMMISSIONER CLARK:** All right. Let's walk
2 through those and get the testimony into the record
3 and approve the stipulations that were offered.

4 * * * * *

5 **MS. PAUGH:** With respect to the 01 docket
6 all issues and subissues except the following have
7 been stipulated by the parties:

8 Issue 4 with respect to FPL has not been
9 stipulated. With respect to the remainder of the
10 parties, it has been.

11 Issue 7 with respect to FPL has not been
12 stipulated. With respect to the remainder of the
13 parties, it has been.

14 Issue 10C has not been stipulated, and
15 Issue 21E has not been stipulated.

16 Would the Commissioner care to go through --
17 **COMMISSIONER CLARK:** 21 -- what was the last
18 one.

19 **MS. PAUGH:** "E" as in "ergo".

20 **COMMISSIONER CLARK:** Now, just so I'm clear,
21 10C and 21E are not stipulated for any of the parties?

22 **MS. PAUGH:** Those are company-specific
23 issues to FPL, and it has not been stipulated; that's
24 correct.

25 **COMMISSIONER CLARK:** All right. Let's go

1 through and take care of the items that are stipulated
2 and get the evidence in the record, and then we will
3 hear -- I think at that point it's appropriate to hear
4 from FPL with respect to their position on those
5 issues; and then I think it's you, Ms. Kaufman, we
6 would hear from.

7 **MS. KAUFMAN:** That's right, Commissioner
8 Clark.

9 **COMMISSIONER CLARK:** Anyone else? And then
10 Staff will make a recommendation, right?

11 **MS. PAUGH:** That is correct.

12 **COMMISSIONER CLARK:** Let's show that the
13 testimony of the witnesses listed on Page 5 and 6 of
14 the prehearing order will be admitted in the record as
15 though read.

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**FLORIDA POWER CORPORATION
DOCKET No. 970001-EI**

**Fuel and Capacity Cost Recovery
Final True-up Amounts for
April through September 1997**

**DIRECT TESTIMONY OF
JOHN SCARDINO, JR.**

- 1 **Q. Please state your name and business address.**
- 2 **A. My name is John Scardino, Jr. My business address is Post Office Box**
3 **14042, St. Petersburg, Florida 33733.**
- 4
- 5 **Q. By whom are you employed and in what capacity?**
- 6 **A. I am employed by Florida Power Corporation (FPC) in the capacity of**
7 **Vice President and Controller. In addition, I also hold the position of**
8 **Vice President and Controller of Florida Progress Corporation, the**
9 **holding company of Florida Power Corporation.**
- 10
- 11 **Q. Have your duties and responsibilities remained the same since you last**
12 **testified in this proceeding?**
- 13 **A. Yes, they have.**

1 Q. What is the purpose of your testimony?

2 A. The purpose of my testimony is to describe the Company's Fuel Cost
3 Recovery Clause final true-up amount for the period of April through
4 September 1997, and the Company's Capacity Cost Recovery Clause
5 final true-up amount for the same period.

6
7 Q. Have you prepared exhibits to your testimony?

8 A. Yes, I have prepared a four-page true-up variance analysis which
9 examines the difference between the estimated fuel true-up and the
10 actual period-end fuel true-up. This variance analysis is attached to my
11 prepared testimony and designated Exhibit No. 1 (JS-1). Also
12 attached to my prepared testimony and designated Exhibit No. 1
13 (JS-2) are the Capacity Cost Recovery Clause true-up calculations for
14 the April 1997 through September 1997 period. My third exhibit will
15 present the revenues and expenses associated with the purchase of the
16 Tiger Bay facility approved in Docket 970096-EQ and the
17 corresponding amortization. This presentation is also attached to my
18 prepared testimony and designated Exhibit No. 1 (JS-3). Also, I will
19 sponsor the applicable Schedules A1 through A9 for the period-to-date
20 through September 1997, which have been previously filed with the
21 Commission, but have been revised to exclude Lake Cogen settlement
22 payments and CR3 replacement fuel. These schedules are also
23 attached to my prepared testimony for ease of reference and
24 designated as Exhibit No. 2 (JS-4).

1 Q. What is the source of the data that you will present by way of
2 testimony or exhibits in this proceeding?

3 A. Unless otherwise indicated, the actual data is taken from the books and
4 records of the Company. The books and records are kept in the
5 regular course of business in accordance with generally accepted
6 accounting principles and practices, and provisions of the Uniform
7 System of Accounts as prescribed by this Commission.

8

9

FUEL COST RECOVERY

10 Q. What is the Company's jurisdictional ending balance as of September
11 30, 1997 for fuel cost recovery?

12 A. The actual ending balance as of September 30, 1997 for true-up
13 purposes is an underrecovery of \$8,219,498.

14

15 Q. How does this amount compare to the Company's estimated ending
16 balance included in the October 1997 through March 1998 period?

17 A. When the estimated underrecovery of \$9,062,289 to be collected
18 during the period of October 1997 through March 1998 is taken into
19 account, the final true-up attributable to the six-month period ended
20 September 30, 1997 is an overrecovery of \$842,791.

21

22 Q. How was the final true-up ending balance determined?

23 A. The amount was determined in the manner set forth on Schedule A2
24 of the Commission's standard forms previously submitted by the
25 Company on a monthly basis but adjusted to remove the costs incurred

1 by FPC associated with the recalculation of the firm energy price to
2 Lake Cogen Limited which amounted to \$1.6 million on a retail basis,
3 subject to final Commission order in Docket No. 961477-EQ.
4 Additionally, the schedules were adjusted to remove the CR3
5 replacement fuel costs plus interest in accordance with the conditions
6 set forth and approved in Docket 970261-EI.
7

8 **Q. What factors contributed to the period-ending jurisdictional**
9 **underrecovery of \$5.9 million shown on your exhibit JS-1?**

10 **A.** The factors contributing to the underrecovery are summarized on JS-1,
11 Sheet 1 of 4. The actual jurisdictional kWh sales were lower than the
12 original estimate by 446,897,566 kWh. This decrease in kWh sales,
13 attributable to abnormally mild weather, resulted in lower jurisdictional
14 fuel revenues of \$31.5 million. The \$17.2 million favorable variance
15 in jurisdictional fuel and purchased power expense was primarily
16 attributable to lower system net generation resulting from abnormally
17 mild weather. The replacement fuel costs associated with the CR3
18 outage were excluded from fuel, as presented on schedule A2 page 3
19 of 4 line D12b, and absorbed by Florida Power or recorded as a
20 regulatory asset in accordance with the stipulation approved by the
21 Commission in Docket 970261-EI.

22 When the differences in jurisdictional revenues and jurisdictional
23 fuel expenses are combined, the net result is an underrecovery of
24 \$14.3 million related to the April through September 1997 period.
25 Other factors not directly related to the period include a \$10.2 million

1 recovery of prior period costs and \$1.8 million in interest. This results
2 in the actual ending underrecovery balance of \$5.9 million, as of
3 September 30, 1997.

4
5 **Q. Please explain the components shown on exhibit JS-1, Sheet 2 of 4**
6 **which produced the \$51.7 million unfavorable system variance from**
7 **the projected cost of fuel and net purchased power transactions.**

8 **A. Sheet 2 of 4 shows an analysis of the system variance for each energy**
9 **source in terms of three interrelated components: (1) changes in the**
10 **amount (MWH's) of energy required; (2) changes in the heat rate, or**
11 **efficiency, of generated energy (BTU's per KWH); and (3) changes in**
12 **the unit price of either fuel consumed for generation (\$ per million BTU)**
13 **or energy purchases and sales (cents per KWH).**

14
15 **Q. What effect did these components have on the system fuel and net**
16 **power variance for the true-up period?**

17 **A. As can be seen from Sheet 2 of 4, variances in the amount of MWH**
18 **requirements from each energy source (column B) combined to produce**
19 **a cost increase of \$62.9 million. I will discuss this component of the**
20 **variance analysis in greater detail below.**

21 The heat rate variance for each source of generated energy
22 (column C) reflected an unfavorable variance of \$4.6 million. This
23 variance was the direct result of having to use less efficient fuel
24 sources due to the nuclear unit's unavailability for dispatch.

1 A cost decrease of \$15.8 million resulted from the price variance
2 (column D), which was caused by a number of sources detailed on
3 lines 1 through 19 of Sheet 2 of 4, of exhibit(JS-1). The most
4 significant factor contributing to the favorable variance was the larger
5 than expected decrease in summer heavy oil prices of \$9.2 million. The
6 favorable variance of \$2.8 million resulted from Crystal River No. 3
7 being off-line and not having to remit a nuclear disposal payment
8 during the true-up period.

9
10 **Q. What were the major contributors to the \$62.9 million cost increase**
11 **associated with the variance in MWH requirements?**

12 **A.** The effect of the Crystal River Unit 3 outage on the costs associated
13 with changes in generation mix is the primary reason for the
14 unfavorable variance in MWH requirements. Although this
15 interrelationship is generally understood to exist, it is not readily
16 apparent from the individual variances contained in the "A" Schedules
17 or in the analysis presented on Sheet 2 of 4. For example, a decrease
18 in the MWH requirements of nuclear generation shows up on Schedule
19 A3 and on Sheet 2 of my exhibit as a cost decrease of \$10.4 million.
20 While this may be correct in isolation, the true effect of decreased
21 nuclear generation is obviously a corresponding increase in the MWH
22 requirements of a number of other more costly energy sources. As
23 seen on Sheet 3 of 4, Columns C through G, the result is a higher
24 MWH use of more costly energy sources. Sheet 3 of 4, Column B,
25 also identifies the higher net system cost of \$68.6 million which results

1 from the change in generation mix, even if total system MWH
2 requirements remain unchanged.

3
4 **Q. Please explain the analysis shown on Sheet 3 of 4 of JS-1.**

5 **A.** This analysis quantifies the replacement fuel cost of CR3, computed
6 using the production cost program PROMOD. Actual data for load, fuel
7 and purchased power prices, and unit availabilities were used in the
8 calculations. PROMOD computes the difference in system costs with
9 and without the nuclear unit. Crystal River 3 was assumed to operate
10 at the originally projected GPIF targets. The procedure used to
11 compute replacement cost is the same as has been used in previous
12 replacement cost determinations before this Commission.

13
14 **Q. Does this six-month period's ending balance include any noteworthy
15 adjustments to fuel expense, as shown on JS-4, Schedule A2, page 1
16 of 4, footnote to line 6b?**

17 **A.** Yes, my exhibit JS-4 shows other jurisdictional adjustments to fuel
18 expense. Noteworthy adjustments include recovery of the cost of the
19 Company's natural gas conversion projects for Intercession City P7-10,
20 Debary P7 and P9, Bartow P2 and P4, and Suwannee P1.

21
22 **Q. Did ratepayers benefit from the investment in the Gas Conversion
23 projects approved by the Commission?**

24 **A.** Yes. For the true-up period, the estimated system fuel savings related
25 to the gas conversion projects was \$12,559,885. The total system

1 depreciation and return was \$996,637, resulting in a net system
2 benefit to ratepayers of \$11,563,248. A schedule of depreciation and
3 return by gas conversion unit relating to these system totals is included
4 on JS - 1, Sheet 4 of 4.

5
6 **Q. Has the Company passed any sulfur dioxide emission allowance**
7 **transactions through the current or prior periods fuel adjustment**
8 **clause?**

9 **A. Yes, in prior six-month fuel adjustment periods, the Company has**
10 **passed through \$749,499 of proceeds from the mandated EPA Sulfur**
11 **Dioxide Emission Allowance Auction as a credit to fuel expense. This**
12 **amount represents the auction proceeds for the years 1993 through**
13 **1996. Additionally, the company has incurred \$743,750 of expense for**
14 **the purchase of 8,500 SO₂ allowances. Under the provisions of the**
15 **Clean Air Act Amendments of 1990 a percentage of Florida Power's**
16 **allowances are withheld each year to populate a pool of allowances**
17 **which EPA offers for sale at auction. Anyone can purchase but the**
18 **real intent of the allowance pool was to ensure that allowances would**
19 **be available for new units or new entrants to the energy market. Once**
20 **these allowances are sold, proceeds are returned to the company**
21 **which provided the allowances.**

22 During the current true-up period, the Company incurred \$207,600
23 of expense for the purchase of 2,400 EPA Sulfur Dioxide Emission
24 Allowances. The expense was almost entirely offset from the
25 \$207,305 of proceeds received from the sale of 1,952 EPA SO₂

1 allowances for 1997. Florida Power looked ahead to the post-2000
2 time period when the Company will need to hold sufficient allowances
3 to cover expected emissions. Projecting a deficit, Florida Power
4 entered the SO₂ market and purchased allowances at a price
5 considerably below the cost of other compliance options. Since the
6 purchase was funded by the proceeds from the sale of withheld
7 allowances, only the difference of \$295 was included in recoverable
8 fuel costs. In the future Florida Power may purchase additional
9 allowances depending on market conditions and the Company's SO₂
10 compliance status.

11
12 **Q. Were there any other unusual costs included in the current true-up**
13 **period?**

14 **A.** Yes. On January 20, 1997, Florida Power entered into an agreement
15 with Tiger Bay Limited Partnership to purchase the Tiger Bay
16 cogeneration facility and terminate five related purchase power
17 agreements (PPAs). The purchase, approved pursuant to a stipulation
18 in Docket No. 970096-EQ, was closed on July 15, 1997, at which time
19 Tiger Bay became one of Florida Power's generating facilities. Under
20 the terms of the stipulation, Florida Power will continue to collect
21 revenues from its ratepayer's as if the five related PPAs were still in
22 effect. The revenues collected would then be used to offset all fuel
23 expenses relating to the Tiger Bay facility and interest applicable to the
24 unamortized balance of the retail portion of the Tiger Bay regulatory
25 asset, with any remaining recovery used to amortize the principle of

1 the regulatory asset. Approximately \$75 million of the purchase price
2 was included in the rate base. The remaining amount was set up as a
3 regulatory asset for both the wholesale and retail jurisdictions,
4 according to Florida Power's jurisdictional separation at that time.

5 The method for amortizing the Tiger Bay regulatory asset approved
6 in the stipulation, using PPA revenues minus fuel expense and interest,
7 results in the retail regulatory asset being fully amortized by January
8 2008. As of the period ending September 30, 1997, the Tiger Bay
9 retail regulatory asset balance, computed in accordance with the
10 approved stipulation, and presented on JS-3, Sheet 1 of 1, stands at
11 \$350,676,037.

12 13 CAPACITY COST RECOVERY

14 Q. What is the Company's jurisdictional ending balance as of September
15 30, 1997 for capacity cost recovery?

16 A. The actual ending balance as of September 30, 1997 for true-up
17 purposes is an underrecovery of \$6,593,565.

18
19 Q. How does this amount compare to the Company's estimated ending
20 balance included in the October 1997 through March 1998 period?

21 A. When the estimated underrecovery of \$8,361,941 to be collected
22 during the period of October 1997 through March 1998 is taken into
23 account the final true-up attributable to the six month period ended
24 September 1997 period is an overrecovery of \$1,768,376.

1 **Q. Is this true-up calculation consistent with the true-up methodology**
2 **used for the other cost recovery clauses?**

3 A. Yes. The calculation of the final net true-up amount follows the
4 procedures established by this Commission as set forth on Schedule A2
5 "Calculation of True-Up and Interest Provision" for the Fuel Cost
6 Recovery Clause, but was adjusted to remove the costs incurred by
7 Florida Power relating to the change in capacity rates and the buyout
8 payments to Lake Cogen Limited that amounted to \$3.3 million. Also
9 excluded were the costs incurred by Florida Power for buyout
10 payments to Orlando Cogen that amounted to \$6.4 million and are
11 subject to approval in Docket 961184-EQ.

12
13 **Q. What factors contributed to the actual period-end underrecovery of**
14 **\$6.6 million?**

15 A. My exhibit JS-2, Sheet 1 of 3, entitled "Capacity Cost Recovery Clause
16 Summary of Actual True-Up Amount," compares the summary items
17 from Sheet 2 of 3 to the original forecast for the period. As can be
18 seen from Sheet 1, the actual jurisdictional capacity cost revenues
19 were \$7,286,672 lower than forecasted due to lower kWh usage
20 resulting from milder than anticipated weather. Net capacity expenses
21 were \$1.0 million lower due to several cogenerators not meeting their
22 contractual capacity factors.

23
24 **Q. Does this conclude your testimony?**

25 A. Yes, it does.

FLORIDA POWER CORPORATION**DOCKET No. 980001-EI****Levelized Fuel and Capacity Cost Factors
April through September 1998****DIRECT TESTIMONY OF
KARL H. WIELAND**

1 **Q. Please state your name and business address.**

2 **A. My name is Karl H. Wieland. My business address is Post Office Box**
3 **14042, St. Petersburg, Florida 33733.**

4

5 **Q. By whom are you employed and in what capacity?**

6 **A. I am employed by Florida Power Corporation as Director of Business**
7 **Planning.**

8

9 **Q. Have the duties and responsibilities of your position with the Company**
10 **remained the same since you last testified in this proceeding?**

11 **A. Yes.**

12

13 **Q. What is the purpose of your testimony?**

14 **A. The purpose of my testimony is to present for Commission approval**
15 **the Company's levelized fuel and capacity cost factors for the period**
16 **of April through September 1998. My testimony also presents a set**
17 **of contingent fuel cost factors that contain three months of**

1 replacement fuel costs associated with the extended outage of the
2 Crystal River 3 nuclear plant (CR3) which, in accordance with the
3 stipulation approved by the Commission in Docket No. 970261-EI,
4 Florida Power is entitled to recover over a 12-month period after CR3
5 has returned to service. Florida Power asks that these contingent fuel
6 cost factors be approved for the April - September 1998 period subject
7 to confirmation that CR3 has returned to service before the beginning
8 of the period.

9
10 **Q. Do you have an exhibit to your testimony?**

11 **A.** Yes. I have prepared an exhibit attached to my prepared testimony
12 consisting of Parts A through G and the Commission's minimum filing
13 requirements for these proceedings, Schedules E1 through E10 and H1,
14 which contain the Company's levelized fuel cost factors and the
15 supporting data. Parts A through C contain the assumptions which
16 support the Company's cost projections, Part D contains the
17 Company's capacity cost recovery factors and supporting data. Part
18 E contains a calculation of costs the Company proposes to recover
19 during the period for the conversion of an additional combustion
20 turbine to natural gas firing. Part F recomputes the Company's true-
21 up balances through November 1997 to exclude replacement power
22 costs and related interest associated with the extended outage of CR3,
23 as well as any costs associated with the Lake Cogen settlement
24 recently disapproved by the Commission in Docket No. 961477-EQ.
25 Part G calculates contingent fuel cost factors which include the

1 stipulated replacement fuel costs that Florida Power will be entitled to
2 recover if CR3 returns to service before the projection period.

3 4 FUEL COST RECOVERY

5 **Q. Please describe the levelized fuel cost factors calculated by the**
6 **Company for the upcoming projection period.**

7 **A. Schedule E1, page 1 of the "E" Schedules in my exhibit, shows the**
8 **calculation of the Company's basic fuel cost factor of 2.015 ¢/kWh**
9 **(before line loss adjustment). The basic factor consists of a fuel cost**
10 **for the projection period of 2.0179 ¢/kWh (adjusted for jurisdictional**
11 **losses), a GPIF reward of .00683 ¢/kWh, and an estimated true-up**
12 **credit of 0.0117 ¢/kWh.**

13 Utilizing this basic factor, Schedule E1-D shows the calculation
14 and supporting data for the Company's levelized fuel cost factors for
15 secondary, primary, and transmission metering tariffs. To accomplish
16 this calculation, effective jurisdictional sales at the secondary level are
17 calculated by applying 1% and 2% metering reduction factors to
18 primary and transmission sales (forecasted at meter level). This is
19 consistent with the methodology being used in the development of the
20 capacity cost recovery factors.

21 Schedule E1-E develops the TOU factors 1.291 On-peak and
22 0.842 Off-peak. The levelized fuel cost factors (by metering voltage)
23 are then multiplied by the TOU factors, which results in the final fuel
24 factors to be applied to customer bills during the projection period.
25 The final fuel cost factor for residential service is 2.018 ¢/kWh.

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Q. What is the change in the fuel factor from the current to the projected period?

A. The average fuel factor increases from 1.821 to 2.015 cents per kWh, an increase of 10.7%.

Q. Please explain the reasons for the increase.

A. The primary reason for the increase in the fuel factor is that the summer period is typically a higher cost period than the winter period because of significantly higher consumption. System requirements (Schedule E-1, line 20) are 3,840 GWh or 24% higher during upcoming April - September summer period than they were during the prior October through March winter period. Since the least expensive sources of generation, nuclear and coal, are fully utilized during both periods, the additional generation required during the summer period is supplied by more expensive oil and gas fired units and by purchases. The change in fuel mix increases the cost of generation 8.6% from 1.6 to 1.74 cents/kWh. The prices for oil and coal in this projection are actually lower than prices forecast for the October through March period.

A more subtle but significant seasonal factor is the change in Unbilled Sales (line 21) between the summer and winter periods. Unbilled Sales change 1,164 GWh from the current winter period to the projected summer period. This change alone increases the fuel factor in the summer period by 0.14 cents/kWh or 8%.

1 There are no other unusual assumptions or events included in this
2 projection that contribute to the increase in the fuel factor.

3
4 **Q. In accordance with the stipulation approved by the Commission in**
5 **Docket No. 970261-EI, Florida Power is entitled to recover \$32.3**
6 **million (retail portion excluding interest) in replacement fuel costs over**
7 **a 12-month period after CR3 returns to service and operates for 14**
8 **days. How has that recovery amount been treated in this filing?**

9 **A. Florida Power expects that CR3 will be fully operational, as defined in**
10 **the stipulation, before the April - September 1998 projection period.**
11 **However, since CR3's operational status cannot be known with**
12 **certainty at the time of this filing, Florida Power has not included the**
13 **stipulated recovery amount in the calculation of its fuel cost factors**
14 **shown in the "E" Schedules of my exhibit. Instead, I have presented**
15 **the calculation of contingent fuel cost factors that include the**
16 **stipulated recovery amount in Part G of my exhibit.**

17 Florida Power asks that these contingent fuel cost factors be
18 approved in the event CR3 is fully operational at the time of the
19 February hearings. In the event CR3's operational status cannot be
20 confirmed at the time of the hearing, Florida Power asks that the
21 contingent fuel cost factors be approved conditionally. Under this
22 conditional approval, the contingent fuel cost factors would become
23 effective for the April - September 1998 period only if Florida Power
24 files a notice with the Commission by March 27, 1998 (the first day of

1 April cycle billings) certifying that CR3 has satisfied the operational
2 requirements of the stipulation.

3
4 **Q. What portion of the stipulated replacement fuel costs would be**
5 **recovered through the contingent fuel cost factors during the April -**
6 **September 1998 period?**

7 **A. Part G of my exhibit shows that \$18,371,207, or 0.10705 cents per**
8 **kWh (Schedule E1, line 28b), of the stipulated recovery amount would**
9 **be recovered in the April - September 1998 period. This amount was**
10 **calculated by taking the retail amount of stipulated replacement fuel**
11 **costs (\$32.3 million), adding interest (\$2.28 million), then dividing the**
12 **total by projected jurisdictional sales for the 12-month period from April**
13 **1998 through March 1999. The resulting factor of 0.10705 cents per**
14 **kWh is then multiplied by projected sales for the upcoming April -**
15 **September 1998 period to arrive at the \$18.4 million six-month**
16 **recovery amount.**

17
18 **Q. What will be the effect on residential rates of including the stipulated**
19 **replacement fuel amount in the fuel cost factors for the April -**
20 **September 1998 period?**

21 **A. Adding the stipulated replacement fuel amount will increase the fuel**
22 **cost factors by 0.107 cents per kWh. The typical residential bill for**
23 **1,000 kWh would be \$85.72, resulting in a \$0.89 (1%) increase from**
24 **current rates, instead of a \$0.21 decrease without the replacement fuel**
25 **amount, or a change of \$1.10.**

1 Q. What is included in Schedule E1, line 4, "Adjustments to Fuel Cost"?

2 A. Line 4 shows the recovery of the costs associated with conversion of
3 nine combustion turbine units to burn natural gas instead of distillate
4 oil. Recovery of the conversion of Intercession City units 7 through
5 10, Debary units 7 & 9, Bartow units 2 & 4 and Suwannee unit 1 have
6 already been approved by this Commission. In this filing the Company
7 is requesting approval to add the conversion costs of an additional unit
8 located at Suwannee beginning in June, 1998

9

10 Q. What is included in Schedule E1, line 6, "Energy Cost of Purchased
11 Power"?

12 A. Line 6 includes energy costs for the purchase of 50 MWs from Tampa
13 Electric Company and the purchase of 405 MWs under a Unit Power
14 Sales (UPS) agreement with the Southern Company. Beginning
15 January 1998, the SERC ratings of the units supporting this purchase
16 will be revised to 405 MW. The capacity payments associated with the
17 UPS contract are based on the original contract of 400 MW. The
18 additional 5 MW are the result of revised SERC ratings for the five units
19 involved in the unit power purchase, providing a benefit to Florida
20 Power Corporation in the form of reduced costs per kW. Both of these
21 contracts have been in place and have been approved for cost recovery
22 by the Commission. Capacity costs for these purchases are included
23 in the capacity cost recovery factor.

1 **Q. What is included in Schedule E1, line 8, "Energy Cost of Economy**
2 **Purchases (Non-Broker)"?**

3 A. Line 8 includes energy costs for purchases from Seminole Electric
4 Cooperative (SECI) for load following, off-peak hydroelectric purchases
5 from the Southeast Electric Power Agency (SEPA), and miscellaneous
6 economy purchases from within or outside the state which are not
7 made through the Florida Broker System. The SECI contract is an
8 ongoing contract under which the Company purchases energy from
9 SECI at 95% of its avoided fuel cost. Purchases from SEPA are on an
10 as-available basis. There are no capacity payments associated with
11 either of these purchases. Other purchases may have non-fuel
12 charges, but since such purchases are made only if the total cost of
13 the purchase is lower than the Company's cost to generate the energy,
14 it is appropriate to recover the associated non-fuel costs through the
15 fuel adjustment clause rather than the capacity cost recovery factor.
16 Such non-fuel charges, if any, are reported on line 10.

17
18 **Q. Please explain the entry on Schedule E1, line 17, "Fuel Cost of**
19 **Stratified Sales."**

20 A. The Company has a wholesale contract with Seminole for the sale of
21 supplemental energy to supply the portion of their load in excess of
22 703 MW. The fuel costs charged to Seminole for these supplemental
23 sales are calculated on a "stratified" basis, in a manner which recovers
24 the higher cost of intermediate/peaking generation used to provide the
25 energy. The Company also has wholesale contracts with the municipal

1 utilities of Kissimmee and St. Cloud and with Georgia Power Company
2 under which fuel costs are charged in a similar manner. The fuel costs
3 of wholesale sales are normally included in the total cost of fuel and
4 net power transactions used to calculate the average system cost per
5 kWh for fuel adjustment purposes. However, since the fuel costs of
6 the Stratified sales are not recovered on an average cost basis, an
7 adjustment has been made to remove these costs and the related kWh
8 sales from the fuel adjustment calculation in the same manner that
9 interchange sales are removed from the calculation. This adjustment
10 is necessary to avoid an over-recovery by the Company which would
11 result from the treatment of these fuel costs on an average cost basis
12 in this proceeding, while actually recovering the costs from these
13 customers on a higher, stratified cost basis. The development of this
14 adjustment is shown on Schedule E6.

15
16 **Q. How was the estimated true-up shown on line 28 of Schedule E1**
17 **developed?**

18 **A.** The estimated true-up calculation implements the provision of the CR3
19 stipulation requiring the exclusion of all CR3 replacement fuel costs
20 until after the unit has returned to normal operations. In order to
21 calculate a proper true up amount for the April through September
22 1998 period, replacement fuel costs and associated interest, along with
23 costs associated with the Lake Cogen settlement which had previously
24 been included in fuel underrecovery balances reported in the
25 Company's "A" Schedules, were removed. Part F of my exhibit shows

1 the development of this adjustment. This results in a restated
2 November 1997 balance of \$9,053,198. The balance was projected
3 to the end of March 1998, including interest estimated at the
4 November ending rate of 0.462% per month. The development of the
5 estimated true-up amount for the current October 1997 through March
6 1998 period is shown on Schedule E1B, Sheet 1 and summarized on
7 Schedule E1A. The current period estimated over-recovery of
8 \$10,226,809 was combined with the prior period ending balance of
9 \$(8,219,498) for a total over-recovery of \$2,007,311 at the end of
10 March 1998. This results in an estimated true-up credit on line 28 of
11 Schedule E1 (Basic) of 0.1170 ¢/kWh for application in the April
12 through September 1998 projection period.

13
14 **Q. What are the primary reasons for the projected March 1998 over-**
15 **recovery of \$2.0 million?**

16 **A.** The \$8.2 million actual under-recovery for the period ending September
17 1997 being rolled forward into the current period, and lower than
18 expected oil prices, were the primary factors contributing to the \$2.0
19 million over-recovery in March.

20
21 **Q. Please explain the procedure for forecasting the unit cost of nuclear**
22 **fuel.**

23 **A.** The cost per million BTU of the nuclear fuel which will be in the reactor
24 during the projection period (primarily Cycle 11, following the refueling
25 outage) was developed from the projected cost of fuel added during

1 the current period's refueling outage and the unamortized investment
2 cost of the fuel remaining in the reactor from the prior cycle (Cycle 10).
3 Cycle 11 consists of several "batches," of fuel assemblies which are
4 separately accounted for throughout their life in several fuel cycles.
5 The cost for each batch is determined from the actual cost incurred by
6 the Company, which is audited and reviewed by the Commission's field
7 auditors. The expected available energy from each batch over its life
8 is developed from an evaluation of various fuel management schemes
9 and estimated fuel cycle lengths. From this information, a cost per unit
10 of energy (cents per million BTU) is calculated for each batch.
11 However, since the rate of energy consumption is not uniform among
12 the individual fuel assemblies and batches within the reactor core, an
13 estimate of consumption within each batch must be made to properly
14 weigh the batch unit costs in calculating a composite unit cost for the
15 overall fuel cycle.

16
17 **Q. How was the rate of energy consumption for each batch within Cycle**
18 **11 estimated for the upcoming projection period?**

19 **A.** The consumption rate of each batch has been estimated by utilizing a
20 core physics computer program which simulates reactor operations
21 over the projection period. When this consumption pattern is applied
22 to the individual batch costs, the resultant composite Cycle 11 is
23 \$0.327 per million BTU.

1 Q. Would you give a brief overview of the procedure used in developing
2 the projected fuel cost data from which the Company's basic fuel cost
3 recovery factor was calculated?

4 A. Yes. The process begins with the fuel price forecast and the system
5 sales forecast. These forecasts are input into PROMOD, along with
6 purchased power information, generating unit operating characteristics,
7 maintenance schedules, and other pertinent data. PROMOD then
8 computes system fuel consumption, replacement fuel costs, and
9 energy purchases and costs. This data is input into a fuel inventory
10 model, which calculates average inventory fuel costs. This information
11 is the basis for the calculation of the Company's levelized fuel cost
12 factors and supporting schedules.

13
14 Q. What is the source of the system sales forecast?

15 A. The system sales forecast is made by the Forecasting section of the
16 Business Planning Department using the most recently available data.
17 The forecast used for this projection period was prepared in June
18 1997.

19
20 Q. Is the methodology used to produce the sales forecast for this
21 projection period the same as previously used by the Company in these
22 proceedings?

23 A. The methodology employed to produce the forecast for the projection
24 period is the same as used in the Company's most recent filings, and

1 was developed with an econometric forecasting model. The forecast
2 assumptions are shown in Part A of my exhibit.

3
4 **Q. What is the source of the Company's fuel price forecast?**

5 **A.** The fuel price forecast was made by the Fuel and Special Projects
6 Department based on forecast assumptions for residual oil, #2 fuel oil,
7 natural gas, and coal. The assumptions for the projection period are
8 shown in Part B of my exhibit. The forecasted prices for each fuel type
9 are shown in Part C.

10
11 **Q. Please explain the basis for requesting recovery of the cost of
12 converting Suwannee combustion turbine unit #3 to burn natural gas.**

13 **A.** In Docket No. 850001-EI-B, Order No. 14546 issued on July, 1985,
14 the Commission addressed charges appropriate for recovery through
15 the fuel clause:

16 "Fossil fuel-related costs normally recovered through base
17 rates but which were not recognized or anticipated in the
18 cost levels used to determine current base rates and
19 which, if expended, will result in fuel savings to
20 customers. Recovery of such costs should be made on a
21 case by case basis after Commission approval."

22 Since August of 1995, the Company has converted Intercession City
23 units 7-10, Debary Units 7 & 9, Bartow Units 2 & 4 and Suwannee
24 Unit 1 to burn natural gas. The Commission authorized the Company
25 to recover the conversion cost, including a return on investment,

1 over a five-year period in Order No. PSC-95-1089-FOF-EI dated
2 September 5, 1995. The Company is asking the Commission for the
3 same treatment for one additional units. The conversion cost for
4 Suwannee Unit 3 is \$1.9 million. This cost was not part of the cost
5 of the unit when they were included in rate base as part of the 1993
6 test year.

7
8 **Q. How is Florida Power proposing to recover the conversion cost?**

9 A. The Company proposes to amortize the \$1.9 million conversion cost
10 over a five year period beginning with the plant in-service date of
11 June, 1998. The projected cost during the April 1998 through
12 September 1998 period is \$173,125 which consists of an
13 amortization charge of \$110,834 and a return (including income
14 taxes) of \$62,291 based on the Company's current cost of capital of
15 8.37%. The fuel savings for the same period are expected to be
16 \$225,000 resulting in a net benefit to customers of \$51,875. During
17 the five year amortization period, the conversion is estimated to
18 reduce fuel cost by \$3.2 million in nominal Dollars for a net benefit
19 of \$800,000.

20 A monthly schedule of amortization expenses and projected fuel
21 savings for April through September 1998 is attached as Part E of
22 my exhibit.

1 **Q. Why is the Company proposing a five-year amortization period rather**
2 **than expensing the conversion cost or depreciating it over the life of**
3 **the units?**

4 **A. The Company chose five years in order to align recovery of cost with**
5 **anticipated benefits. The Company is relying on the availability of**
6 **interruptible gas transportation for the delivery of gas to the site**
7 **because firm (take or pay) contracts are not economical for a low**
8 **capacity factor peaking site. The Company is confident that**
9 **interruptible gas will be available in sufficient quantity to power the**
10 **two units at the site for the next five years. The Company hopes that**
11 **some gas will be available beyond that time which will yield**
12 **additional savings, but we believe it more appropriate to recover**
13 **costs during the time when the majority of benefits are expected to**
14 **occur. Amortizing the conversion over the life of the units could**
15 **burden future customers with costs that do not have corresponding**
16 **benefits.**

17
18 **Q. What is the Company proposing to do if expected fuel savings are**
19 **not achieved?**

20 **A. As it has done for previous conversions, the Company is willing to**
21 **assume the risk for achieving projected fuel savings. If fuel savings**
22 **during any annual period are less than the amortization and return**
23 **costs, we will limit cost recovery to fuel savings and defer recovery**
24 **of the difference to future periods. In no case will the Company**

1 collect an amount greater than the fuel savings, making this a no-loss
2 proposition for customers.

4 CAPACITY COST RECOVERY

5 Q. How was the Capacity Cost Recovery factor developed?

6 A. The calculation of the capacity cost recovery factor (CCRF) is shown
7 in Part D of my exhibit. The factor allocates capacity costs to rate
8 classes in the same manner that they would be allocated if they were
9 recovered in base rates. A brief explanation of the schedules in the
10 exhibit follows.

11 Sheet 1: Projected Capacity Payments. This schedule contains
12 system capacity payments for UPS, TECO and QF purchases. The
13 retail portion of the capacity payments are calculated using
14 separation factors from the Company's most recent Jurisdictional
15 Separation Study.

16 Sheet 2: Estimated/Actual True-Up. This schedule presents the
17 actual ending true-up balance after two months of the current period
18 and re-forecasts the over/(under) recovery balances for the next four
19 months to obtain an ending balance for the current period. This
20 estimated/actual balance of \$4,007,164 is then carried forward to
21 Sheet 1, to be refunded during the April through September 1998
22 period.

23 Sheet 3: Development of Jurisdictional Loss Multipliers. The
24 same delivery efficiencies and loss multipliers presented on Schedule
25 E1-F.

1 Sheet 4: Calculation of 12 CP and Annual Average Demand.

2 The calculation of average 12 CP and annual average demand is
3 based on 1996 load research data and the delivery efficiencies on
4 Sheet 3.

5 Sheet 5: Calculation of Capacity Cost Recovery Factors. The
6 total demand allocators in column (7) are computed by adding 12/13
7 of the 12 CP demand allocators to 1/13 of the annual average
8 demand allocators. The CCRF for each secondary delivery rate class
9 in cents per kWh is the product of total jurisdictional capacity costs
10 (including revenue taxes) from Sheet 1, times the class demand
11 allocation factor, divided by projected effective sales at the
12 secondary level. The CCRF for primary and transmission rate classes
13 reflect the application of metering reduction factors of 1% and 2%
14 from the secondary CCRF.

15
16 **Q. Please discuss the increase in capacity payments compared to the**
17 **prior six-month period.**

18 **A. The increase in capacity payments from \$143.2 million in the**
19 **October 1997 through March 1998 period to \$144.9 million for the**
20 **April through September 1998 period is due to the escalation to the**
21 **1998 payment schedule. No new contracts begin before September**
22 **1998. The decrease in rates, exhibited on Sheet 5 of Part D on a**
23 **cents per kWh basis, is due to the greater amount of kWh sales**
24 **projected for the summer period as compared to the current period.**

1 Q. Does this conclude your testimony?

2 A. Yes.

FLORIDA POWER CORPORATION
DOCKET NO. 970001-EI

Re: GPIF Reward/Penalty Amount for
April through September 1997

DIRECT TESTIMONY OF
DARIO B. ZULOAGA

1 Q. Please state your name and business address.

2 A. My name is Dario B. Zuloaga. My business address is P. O. Box 14042,
3 St. Petersburg, Florida 33733.

4

5 Q. By whom are you employed and in what capacity?

6 A. I am employed by Florida Power Corporation as a Principal Engineer in
7 Energy Supply, Performance Services.

8

9 Q. What are your responsibilities as Principal Engineer?

10 A. As a Principal Engineer, I am responsible for compiling and reporting
11 various operational statistics regarding the Company's generating
12 system. In particular, my duties include the preparation of the
13 information and material required by the Commission's GPIF
14 mechanism.

15

16 Q. What is the purpose of your testimony?

17 A. The purpose of my testimony is to describe the calculation of the
18 Company's Generation Performance Incentive Factor (GPIF) amount for
19 the period of April through September 1997. This was developed by

1 comparing the actual performance of the Company's six GPIF
2 generating units to the approved targets set for these units prior to the
3 period.

4
5 **Q. Do you have an exhibit to your testimony in this proceeding?**

6 **A.** Yes, under my direction an exhibit (DBZ-1) has been prepared
7 consisting of the numbered sheets which are attached to my prepared
8 testimony. The exhibit contains the schedules required by the GPIF
9 Implementation Manual, which support the development of the incentive
10 amount. I have also included other data forms to supplement the
11 required schedules.

12
13 **Q. What GPIF incentive amount have you calculated for this period?**

14 **A.** I have calculated the Company's GPIF incentive amount to be a reward
15 of \$1,172,147. This amount was developed in a manner consistent
16 with the GPIF Implementation Manual. Sheet 1 of my exhibit shows the
17 calculation of system GPIF points and the corresponding reward. The
18 summary of weighted incentive points earned by each individual unit
19 can be found on Sheet 3.

20
21 **Q. How were the incentive points for equivalent availability and heat rate
22 calculated for the individual GPIF units?**

23 **A.** The calculation of incentive points is made by comparing the adjusted
24 actual performance data for equivalent availability and heat rate to the
25 target performance indicators for each unit. This comparison is shown

1 on the Generating Performance Incentive Points Table found in Sheets
2 8 through 14 of my exhibit.

3
4 **Q. Why is it necessary to make adjustments to the actual performance**
5 **data for comparison with the targets?**

6 **A. Adjustments to the actual equivalent availability and heat rate data are**
7 **necessary to allow their comparison with the "target" Point Table**
8 **exactly as approved by the Commission prior to the period. These**
9 **adjustments are described in the Implementation Manual and are further**
10 **explained by a Staff memorandum, dated October 23, 1981, directed**
11 **to the GPIF utilities. The adjustments to the actual equivalent**
12 **availability concern primarily the difference between target and actual**
13 **planned outage hours for all the GPIF units and are shown on Sheet 6**
14 **of my exhibit. The heat rate adjustments concern the differences**
15 **between the target and actual Net Output Factor (NOF), and are shown**
16 **on Sheet 7. The methodology for both the equivalent availability and**
17 **heat rate adjustments are explained in the Staff memorandum.**

18 In addition, Florida Power has made an adjustment to the actual
19 equivalent availability data to remove maintenance hours and load
20 deratings associated with an algae infestation which occurred in the
21 Gulf of Mexico and traveled into the intake canal of Anclote Units 1 and
22 2. The algae infestation caused pluggage problems in the steam
23 condensers and the circulating water system which prevented the units
24 from returning to service until the infestation dispersed. Florida Power
25 believes this event is properly classified as a natural disaster, the

1 effects of which are to be excluded from the EAF calculation according
2 to the Implementation Manual. The total maintenance hours removed
3 were 194.80 for Unit 1, and 230.03 for Unit 2. The total derated hours
4 were 18.80 for Unit 1, and 9.46 for Unit 2. Sheet 6 of my exhibit also
5 contains the details for the algae infestation adjustment.
6

7 **Q. Have you provided the as-worked planned outage schedules for the**
8 **Company's GPIF units to support your adjustments to actual equivalent**
9 **availability?**

10 **A. Yes, Sheet 23 of my exhibit shows a comparison of target and actual**
11 **planned outage hours in bar-chart form. Sheets 24 and 25 present as-**
12 **worked critical path charts for each unit which experienced a planned**
13 **outage during the period.**

14
15 **Q. Does this conclude your testimony?**

16 **A. Yes.**

FLORIDA POWER CORPORATION**DOCKET No. 980001-EI****GPIF Targets and Ranges for
April through September 1998****DIRECT TESTIMONY OF
DARIO B. ZULOAGA**

1 **Q. Please state your name and business address.**

2 **A. My name is Dario B. Zuloaga. My business address is Post Office Box**
3 **14042, St. Petersburg, Florida 33733.**

4
5 **Q. By whom are you employed and in what capacity?**

6 **A. I am employed by Florida Power Corporation as a Principal Engineer in**
7 **Energy Supply, Performance Services.**

8
9 **Q. Have the duties and responsibilities of your position with the Company**
10 **remained the same since you last testified in this proceeding?**

11 **A. Yes, they have.**

12
13 **Q. What is the purpose of your testimony?**

1 A. The purpose of my testimony is to present the development of the
2 Company's Generating Performance Incentive Factor (GPIF) targets and
3 ranges for the period of April through September, 1998. This
4 development includes the targets and improvement/degradation ranges
5 for unit equivalent availability and unit average net operating heat rate
6 in accordance with the Commission's Generating Performance
7 Incentive Implementation Manual.

8
9 Q. Do you have an exhibit to your testimony?

10 A. Yes, I will sponsor an exhibit containing 75 pages, which consists of
11 the GPIF standard form schedules prescribed in the Implementation
12 Manual and supporting data, including unplanned outage rates, net
13 operating heat rates, and computer analyses and graphs for each of the
14 individual GPIF units, all of which are attached to my prepared
15 testimony.

16
17 Q. Which of the Company's generating units have you included in the
18 GPIF program for the upcoming projection period?

19 A. We have included the same units as were included for the current
20 period, Crystal River Units 1, 2, 4 and 5 and Anclote Units 1 and 2.
21 The Crystal River 3 Nuclear Unit is scheduled to be available for service

1 starting in January, 1998. Therefore, we have reinstated Crystal River
2 3 as part of the GPIF units.

3
4 **Q. Have you determined the equivalent availability targets and**
5 **improvement/degradation ranges for the Company's GPIF units?**

6 **A. Yes, I have. This information is included in the Target and Range**
7 **Summary on page 3 of my exhibit.**

8
9 **Q. How were the equivalent availability targets developed?**

10 **A. The equivalent availability targets were developed using the**
11 **methodology established for the Company's GPIF units, as set forth in**
12 **Section 4 of the Implementation Manual. This method describes the**
13 **formulation of graphs based on each unit's historic performance data**
14 **for the four individual unplanned outage rates (i.e. forced, partial**
15 **forced, maintenance and partial maintenance outage rates), which in**
16 **combination constitute the unit's equivalent unplanned outage rate**
17 **(EUOR). From operational data and these graphs, the individual target**
18 **rates are determined by inspecting two years of twelve-month rolling**
19 **averages and the scatter of monthly data points during the two-year**
20 **period. The unit's four target rates are then used to calculate its**
21 **unplanned outage hours for the projection period. When the unit's**
22 **projected planned outage hours are taken into account, the hours**

1 calculated from these individual unplanned outage rates can then be
2 converted into an overall equivalent unplanned outage factor (EUOF).
3 Because factors are additive (unlike rates), the unplanned and planned
4 outage factors (EUOF and POF) when added to the equivalent
5 availability factor (EAF) will always equal 100%. For example, an
6 EUOF of 15% and a POF of 10% results in an EAF of 75%.

7
8 The supporting graphs and a summary table of all target and range
9 rates are contained in the section of my exhibit entitled "Unplanned
10 Outage Rate Tables and Graphs".

11
12 **Q. What is the target equivalent availability factor for Crystal River 3?**

13 **A.** The EAF target for Crystal River Unit 3 is 92.85%. Since no planned
14 outages are scheduled for the upcoming summer period, the unit's
15 EUOR and EUOF targets are both 7.15%.

16
17 The availability targets for the current period were developed using
18 historical data from October 1993 through September 1996, due to the
19 fact that the unit has not been available since September 14, 1996.
20 We selected this three year period to reflect a more accurate projection
21 of our nuclear unit's operating history. This three years of historical

1 data is different than all the other GPIF units for this period (October
2 1994 through September 1997).

3
4 **Q. Please describe the method utilized in the development of the**
5 **improvement/degradation ranges for each GPIF unit's availability**
6 **targets.**

7 **A. In general, the methodology described in the implementation manual**
8 **was used. Ranges were first established for each of the four**
9 **unplanned outage rates associated with each unit. From an analysis**
10 **of the unplanned outage graphs, units with small historical variations**
11 **in outage rates were assigned narrow ranges and units with large**
12 **variations were assigned wider ranges. These individual ranges,**
13 **expressed in terms of rates, were then converted into a single unit**
14 **availability range, expressed in terms of a factor, using the same**
15 **procedure described above for converting the availability targets from**
16 **rates to factors.**

17
18 **Q. Have you determined the net operating heat rate targets and ranges for**
19 **the Company's GPIF units?**

20 **A. Yes, I have. This information is included in the Target and Range**
21 **Summary on Page 3 of my exhibit.**

22

1 **Q. How were these heat rate targets and ranges developed?**

2 A. The development of the heat rate targets and ranges for the upcoming
3 period utilized historical data from the past three comparable GPIF
4 periods, as described in the Implementation Manual. A "least squares"
5 computer program was used to curve-fit the heat rate data within
6 ranges having a 90% confidence level of including all data. The
7 computer analyses and data plots used to develop the heat rate targets
8 and ranges for each of the GPIF units are contained in the section of
9 my exhibit entitled "Average Net Operating Heat Rate Curves".

10
11 **Q. How were the GPIF incentive points developed for the unit availability
12 and heat rate ranges?**

13 A. GPIF incentive points for availability and heat rate were developed by
14 evenly spreading the positive and negative point values from the target
15 to the maximum and minimum values in case of availability, and from
16 the neutral band to the maximum and minimum values in the case of
17 heat rate. The fuel savings (loss) dollars were evenly spread over the
18 range in the same manner as described for the incentive points. The
19 maximum savings (loss) dollars are the same as those used in the
20 calculation of weighting factors.

21
22 **Q. How were the GPIF weighting factors determined?**

1 A. To determine the weighting factors for availability, a series of PROMOD
2 simulations were made in which each unit's maximum equivalent
3 availability was substituted for the target value to obtain a new system
4 fuel cost. The differences in fuel costs between these cases and the
5 target case determines the contribution of each unit's availability to
6 fuel savings. The heat rate contribution of each unit to fuel savings
7 was determined by multiplying the BTU savings between the minimum
8 and target heat rates (at constant generation) by the average cost per
9 BTU for that unit. Weighting factors were then calculated by dividing
10 each individual unit's fuel savings by total system fuel savings.

11

12 **Q. What was the basis for determining the estimated maximum incentive**
13 **amount?**

14 A. The determination of the maximum reward or penalty was based upon
15 monthly common equity projections obtained from a detailed financial
16 simulation performed by the Company's Corporate Model.

17

18 **Q. Does this conclude your testimony?**

19 A. Yes.

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2 **FLORIDA POWER & LIGHT COMPANY**

3 **TESTIMONY OF RENE SILVA**

4 **DOCKET NO. 980001-EI**

5 **JANUARY 12, 1998**

6 **Q. Please state your name address.**

7 A. My name is Rene Silva. My address is 700 Universe Boulevard, Juno
8 Beach, Florida, 33408.

9
10 **Q. By whom are you employed and what is your position?**

11 A. I am employed by Florida Power & Light Company (FPL) as Manager
12 of Planning, Forecasting and Regulatory Response in the Power
13 Generation Business Unit.

14
15 **Q. Have you previously testified in this docket?**

16 A. Yes.

17
18 **Q. What is the purpose of your testimony?**

19 A. The purpose of my testimony is to present and explain FPL's projections
20 for (1) dispatch costs of heavy fuel oil, light fuel oil, coal and natural

1 gas, (2) availability of natural gas to FPL, (3) generating unit heat rates
2 and availabilities, and (4) quantities and costs of interchange and other
3 power transactions. These projected values were used as input values to
4 the PROSYM model in the calculation of the proposed fuel cost
5 recovery factor for the period April through December, 1998.

6
7 **Q. Why does your testimony cover the period April through**
8 **December, 1998?**

9 A. As stated in the testimony of Ms. Korel Dubin, FPL supports Fuel Cost
10 Recovery filings that cover a twelve-month period and that will
11 correspond to the calendar year. As part of the transition to annual
12 filings, FPL has filed a Fuel Cost Recovery Factor that covers the
13 projected period from April through December, 1998. Consequently,
14 my testimony addresses the April through December, 1998 period. The
15 six month calculation of fuel costs and resulting fuel factor is also
16 shown in Appendix III.

17
18 **Q. Have you prepared or caused to be prepared under your**
19 **supervision, direction and control an Exhibit in this proceeding?**

20 A. Yes, I have. It consists of pages 1 through 13 of Appendix I of this
21 filing.

1 **Q. In addition to the "Base Case" fuel price forecast, have you**
2 **prepared alternative fuel price forecasts?**

3 A. Yes. In addition to the "Base Case" fuel price forecast, we have
4 prepared - for fuel oil and natural gas supply - two alternate forecasts, a
5 "Low" and a "High" price forecast.

6
7 **Q. Why did you prepare these "Low" and "High" forecasts for fuel oil**
8 **and gas supply?**

9 A. Our short-term fuel price forecast "Base Case" is prepared in October.
10 It is possible that the conditions that affect the prices of these fuels
11 could change significantly by the date of the filing in early January.
12 For example, fuel oil and gas prices have recently been very volatile,
13 and in fact these prices have dropped from the levels assumed in the
14 October forecast. While we do revise our short-term fuel price forecast
15 each month - and more often if needed - in order to support fuel
16 purchase decisions, it is not possible to wait until we have our early
17 January fuel price update to rerun our PROSYM system simulation in
18 order to reflect recent changes and still meet our January 12 filing date.
19 Furthermore, while FPL has, in the past, rerun its projections and refiled
20 its fuel cost recovery factor after its initial filing to address changes to
21 the forecast, this approach does not provide the same flexibility to react

1 to changing conditions that use of a banded forecast would provide.
2 Trying to incorporate "last minute" changes still runs the risk of not
3 having adequate time to produce new computer simulations and all of
4 the associated documentation required for filing.

5
6 Therefore, in addition to the "Base Case" forecast to describe future fuel
7 prices, FPL prepared in October, 1997 "Low" and "High" fuel price
8 forecasts to define a reasonable range of fuel oil and gas prices. We
9 then used these alternate forecasts as inputs to the PROSYM model to
10 determine what the Fuel Factor would be if it were based on fuel prices
11 at either end of this range. This gives us the flexibility to adopt the Fuel
12 Factor that most appropriately reflects our view of future fuel oil and
13 gas prices at the time of the projection filing.

14
15 **Q. Why did you prepare alternate forecasts for fuel oil and gas supply**
16 **only?**

17 A. Because coal prices have been, and are expected to continue to be,
18 steady, and gas transportation costs are well defined.

19
20 **Q. How is your testimony organized?**

21 A. My testimony first describes the basis for the "Base Case" fuel price

1 forecast for oil, coal and gas, as well as the projection for gas
2 availability. Then it describes the "Low" and "High" price forecasts for
3 fuel oil and gas supply. Then my testimony addresses plant heat rates,
4 outage factors, planned outages, and changes in generation capacity.
5 Lastly, my testimony addresses projected interchange and purchased
6 power transactions.

7

8 **BASE CASE FUEL PRICE FORECAST**

9 **Q. What are the key factors that could affect FPL's price for heavy**
10 **fuel oil during the April through December, 1998 period?**

11 A. The key factors are (1) demand for crude oil and petroleum products
12 (including heavy fuel oil), (2) non-OPEC crude oil production, (3) the
13 extent to which OPEC production matches actual demand for OPEC
14 crude oil, (4) the price relationship between heavy fuel oil and crude oil,
15 and (5) the terms of FPL's heavy fuel oil supply and transportation
16 contracts.

17

18 In general, world demand for crude oil and petroleum products is
19 projected to be higher in 1998 due to continued world economic
20 growth. However, crude oil supply, augmented by Iraqi oil exports and
21 slightly higher OPEC production quotas, is projected to meet this

1 increase in demand. As a result, crude oil prices and consequently heavy
2 fuel oil prices, for the April through December, 1998 period will be
3 somewhat lower than in 1997.

4

5 **Q. What is the projected relationship between heavy fuel oil and crude**
6 **oil prices during the April through December, 1998 period?**

7 A. The price of heavy fuel oil on the U. S. Gulf Coast (1.0% sulfur) is
8 projected to be approximately 75% of the price of West Texas
9 Intermediate (WTI) crude oil.

10

11 **Q. Please provide FPL's projection for the dispatch cost of heavy fuel**
12 **oil for the April through December, 1998 period.**

13 A. FPL's Base Case projection for the system average dispatch cost of
14 heavy fuel oil, by sulfur grade, by month, is provided on page 3 of
15 Appendix I in dollars per barrel.

16

17 **Q. What are the key factors that could affect the price of light fuel oil?**

18 A. The key factors that affect the price of light fuel oil are similar to those
19 described above for heavy fuel oil.

20

21

1 **Q. Please provide FPL's projection for the dispatch cost of light fuel**
2 **oil for the period from April through December, 1998.**

3 A. FPL's Base Case projection for the average dispatch cost of light oil, by
4 sulfur grade, by month, is shown on page 4 of Appendix I.

5
6 **Q. What is the basis for FPL's projections of the dispatch cost of coal?**

7 A. FPL's projected dispatch cost of coal is based on FPL's price projection
8 of spot coal delivered to its coal plants.

9
10 For St. Johns River Power Park (SJRPP), annual coal volumes
11 delivered under long-term contracts are fixed on October 1st of the
12 previous year. For Scherer Plant, the annual volume of coal delivered
13 under long-term contracts is set by the terms of the contracts. Therefore,
14 the price of coal delivered under long-term contracts does not affect the
15 daily dispatch decision. The dispatch price of coal for each coal plant is
16 based on the variable component of the coal cost, the projected spot
17 coal price.

18
19 In the case of SJRPP, FPL will continue to blend petroleum coke with
20 the coal in order to reduce fuel costs. It is anticipated that petroleum
21 coke will represent 15% of the fuel blend at SJRPP during 1998. The

1 lower price of petroleum coke is reflected in the weighted average price
2 of fuel delivered to SJRPP.

3

4 **Q. Please provide FPL's projection for the dispatch cost of coal for the**
5 **April through December, 1998 period.**

6 A. FPL's projected system average dispatch cost of coal, shown on page 5
7 of Appendix I, is about \$1.60 per million BTU, delivered to plant.

8

9 **Q. What are the factors that can affect FPL's natural gas prices**
10 **during the April through December, 1998 period?**

11 A. In general, the key factors are (1) domestic natural gas demand and
12 supply, (2) natural gas imports, (3) heavy fuel oil prices and (4) the
13 terms of FPL's gas supply and transportation contracts. For the April
14 through December, 1998 period, the dominant factor influencing the
15 projected price of natural gas is our perception that growth in natural
16 gas deliverability from the U.S. Gulf Coast to the market will match the
17 increase in demand. As a result, 1998 gas prices are projected to be very
18 close to those in 1997.

19

20 **Q. What are the factors that affect the availability of natural gas to**
21 **FPL during the April through December, 1998 period?**

1 A. The key factors are (1) the existing capacity of natural gas transportation
2 facilities into Florida, (2) the portion of that capacity that is
3 contractually allocated to FPL on a firm, "guaranteed" basis each month
4 and (3) the natural gas demand in the State of Florida.

5
6 The current capacity of natural gas transportation facilities into the State
7 of Florida is 1,455,000 million BTU per day (including FPL's firm
8 allocation of 455,000 to 630,000 million BTU per day during this
9 period, depending on the month). Total demand for natural gas in the
10 State during the period (including FPL's firm allocation) is projected to
11 be between 90,000 and 245,000 million BTU per day below the
12 pipeline's total capacity. This projected available pipeline capacity could
13 enable FPL to acquire and deliver additional natural gas, beyond FPL's
14 455,000 to 630,000 million BTU per day of firm, "guaranteed"
15 allocation, should it be economically attractive, relative to other energy
16 choices.

17
18 **Q. Please provide FPL's projections for the dispatch cost and**
19 **availability (to FPL) of natural gas for the April through**
20 **December, 1998 period.**

21 A. FPL's Base Case projections of the system average dispatch cost and

1 availability of natural gas are provided on page 6 of Appendix I.

2

3 **“LOW” and “HIGH” PRICE FORECASTS FOR FUEL OIL AND**
4 **GAS SUPPLY**

5 **Q. What is the basis for the “Low” forecast for fuel oil and gas**
6 **supply?**

7 A. The “Low” forecast prices for fuel oil and gas supply were set such that
8 based on the consensus among FPL’s fuel buyers and analysts, there is
9 less than a 10% likelihood that the actual price of each fuel for each
10 month in the April through December, 1998 period will be below the
11 “Low” price forecast.

12

13 **Q. Please provide the “Low” price forecasts for fuel oil and gas**
14 **supply.**

15 A. FPL’s projection for the average dispatch cost of heavy fuel oil, by
16 sulfur grade, by month, based on the “Low” price forecast is provided
17 on page 7 of Appendix I, in dollars per barrel. FPL’s projection for the
18 average dispatch cost of light fuel oil based on the “Low” price forecast,
19 by sulfur grade, by month, is shown on page 8 of Appendix I. FPL’s
20 projections of the system average dispatch cost of natural gas based on
21 the “Low” price forecast are provided on page 9 of Appendix I.

1 Q. What is the basis for the "High" forecast for fuel oil and gas
2 supply?

3 A. The "High" forecast prices for fuel oil and gas supply were set such that
4 based on the consensus among FPL's fuel buyers and analysts, there is
5 less than a 10% likelihood that the actual price of each fuel for each
6 month in the April through December, 1998 period will be above the
7 "High" price forecast.

8
9 Q. Please provide the "High" price forecasts for fuel oil and gas
10 supply.

11 A. FPL's projection for the average dispatch cost of heavy fuel oil, by
12 sulfur grade, by month, based on the "High" price forecast is provided
13 on page 10 of Appendix I, in dollars per barrel. FPL's projection for the
14 average dispatch cost of light fuel oil based on the "High" price
15 forecast, by sulfur grade, by month, is shown on page 11 of Appendix I.
16 FPL's projections of the system average dispatch cost of natural gas
17 based on the "High" price forecast are provided on page 12 of
18 Appendix I.

19
20 Q. Based on FPL's current (January, 1998) view of the fuel oil and gas
21 markets, at what level do you now project prices will be during the
22 April through December, 1998 period ?

1 A. Based on current market conditions, and consistent with the trend of
2 decreasing oil and gas market prices since the end of November, 1997,
3 FPL now projects that actual fuel oil and gas prices during the April
4 through December, 1998 period will be significantly lower than those
5 projected in the Base Case forecast. In other words, fuel oil and gas
6 prices are now projected to be closer to on average, to those in the
7 "Low" forecast than the Base Case during 1998. Therefore, the
8 projected fuel costs calculated by PROSYM using the "Low" oil and
9 gas forecast are the most appropriate projected costs for the April
10 through December, 1998 period. As stated in the testimony of Korel
11 Dubin, the "low" oil and gas forecast was used to calculate the proposed
12 fuel factors for the period April 1998 through December 1998. Use of
13 the "Low" forecast produces results that should be reasonably close to
14 results that would be produced by use of a new, revised "Base Case"
15 forecast.

16

17 **PLANT HEAT RATES, OUTAGE FACTORS, PLANNED**
18 **OUTAGES, and CHANGES IN GENERATING CAPACITY**

19 **Q. Please describe how you have developed the projected unit Average**
20 **Net Operating Heat Rates shown on Schedule E4 of Appendix II.**

21

1 A. The projected Average Net Operating Heat Rates were calculated by the
2 PROSYM model. The current heat rate equations and efficiency factors
3 for FPL's generating units, which present heat rate as a function of unit
4 power level, were used as inputs to PROSYM for this calculation. The
5 heat rate equations and efficiency factors are updated as appropriate,
6 based on historical unit performance and projected changes due to plant
7 upgrades, fuel grade changes, or results of performance tests.

8
9 **Q. Are you providing the outage factors projected for the period April
10 through December, 1998?**

11 A. Yes. This data is shown on page 13 of Appendix I.

12
13 **Q. How were the outage factors for this period developed?**

14 A. The unplanned outage factors were developed using the actual historical
15 full and partial outage event data for each of the units. The historical
16 unplanned outage factor of each generating unit was adjusted, as
17 necessary, to eliminate non-recurring events and recognize the effect of
18 planned outages to arrive at the projected factor for the April through
19 December, 1998 period.

20

21

1 **Q. Please describe significant planned outages for the April through**
2 **December, 1998 period.**

3 A. Planned outages at our nuclear units are the most significant in relation
4 to Fuel Cost Recovery. Turkey Point Unit No.3 is scheduled to be out
5 of service for refueling beginning on September 28, 1998 and until
6 November 7, 1998, or forty-one days during the projected period. St.
7 Lucie Unit No.2 will be out of service for refueling beginning on
8 November 9, 1998 and until December 19, 1998, or forty-one days
9 during the projected period. There are no other significant planned
10 outages during the projected period.

11

12 **Q. Are any changes to FPL's "continuous" generation capacity**
13 **planned during the April through December, 1998 period?**

14 A. Yes, Net Winter Continuous Capability (NWCC) at Port Everglades
15 Unit No.4 will increase by 19 MW, from 387 MW to 406 MW, as a
16 result of refurbishing the unit's boiler and steam turbine. In addition,
17 NWCC at Martin Unit No.2 will increase by 25 MW, from 805 MW
18 to 830 MW, as a result of replacing the unit's generator rotor.

19

20

21

1 **INTERCHANGE and PURCHASED POWER TRANSACTIONS**

2 **Q. Are you providing the projected interchange and purchased power**
3 **transactions forecasted for April through December, 1998?**

4 **A. Yes. This data is shown on Schedules E6, E7, E8, and E9 of Appendix**
5 **II of this filing.**

6

7 **Q. What fuel price forecast for fuel oil and gas supply was used to**
8 **project interchange and purchased power transactions?**

9 **A. The interchange and purchased power transactions presented below, and**
10 **on Schedules E6, E7, E8 and E9 of Appendix II of this filing were**
11 **developed using the "Low" fuel price forecast for fuel oil and gas**
12 **supply.**

13

14 **Q. In what types of interchange transactions does FPL engage?**

15 **A. FPL purchases interchange power from others under several types of**
16 **interchange transactions which have been previously described in this**
17 **docket: Emergency - Schedule A; Short Term Firm - Schedule B;**
18 **Economy - Schedule C; Extended Economy - Schedule X; Opportunity**
19 **Sales - Schedule OS; UPS Replacement Energy - Schedule R and**
20 **Economic Energy Participation - Schedule EP.**

21

1 For services provided by FPL to other utilities, FPL has developed
2 amended Interchange Service Schedules, including AF (Emergency),
3 BF (Scheduled Maintenance), CF (Economy), DF (Outage), and XF
4 (Extended Economy). These amended schedules replace and supersede
5 existing Interchange Service Schedules A, B, C, D, and X for services
6 provided by FPL.

7
8 **Q. Does FPL have arrangements other than interchange agreements**
9 **for the purchase of electric power and energy which are included in**
10 **your projections?**

11 A. Yes. FPL purchases coal-by-wire electrical energy under the 1988 Unit
12 Power Sales Agreement (UPS) with the Southern Companies. FPL has
13 contracts to purchase nuclear energy under the St. Lucie Plant Nuclear
14 Reliability Exchange Agreements with Orlando Utilities Commission
15 (OUC) and Florida Municipal Power Agency (FMPA). FPL also
16 purchases energy from JEA's portion of the SJRPP Units. Additionally,
17 FPL purchases energy and capacity from Qualifying Facilities under
18 existing tariffs and contracts.

19
20 **Q. Please provide the projected energy costs to be recovered through**
21 **the Fuel Cost Recovery Clause for the power purchases referred to**
22 **above during the April through December, 1998 period.**

1 A. Under the UPS agreement FPL's capacity entitlement during the
2 projected period is 914 MW from April through December, 1998.
3 Based upon the alternate and supplemental energy provisions of UPS,
4 an availability factor of 100% is applied to these capacity entitlements
5 to project energy purchases. The projected UPS energy (unit) cost for
6 this period, used as an input to PROSYM, is based on data provided by
7 the Southern Companies. For the period, FPL projects the purchase of
8 1,953,510 MWH of UPS Energy at a cost of \$36,797,960. In addition,
9 we project the purchase of 1,280,450 MWH of UPS Replacement
10 energy (Schedule R) at a cost of \$20,655,170. The total UPS Energy
11 plus Schedule R projections are presented on Schedule E7 of Appendix
12 II.

13
14 Energy purchases from the JEA-owned portion of the St. Johns River
15 Power Park generation are projected to be 2,413,610 MWH for the
16 period at an energy cost of \$38,158,570. FPL's cost for energy
17 purchases under the St. Lucie Plant Reliability Exchange Agreements is
18 a function of the operation of St. Lucie Unit 2 and the fuel costs to the
19 owners. For the period, we project purchases of 336,162 MWH at a
20 cost of \$1,203,200. These projections are shown on Schedule E7 of
21 Appendix II.

1 In addition, as shown on Schedule E8 of Appendix II, we project that
2 purchases from Qualifying Facilities for the period will provide
3 4,191,840 MWH at a cost to FPL of \$76,278,693.

4

5 **Q. How were energy costs related to purchases from Qualifying**
6 **Facilities developed?**

7 A. For those contracts that entitle FPL to purchase "as-available" energy
8 we used FPL's fuel price forecasts as inputs to the PROSYM model to
9 project FPL's avoided energy cost that is used to set the price of these
10 energy purchases each month. For those contracts that enable FPL to
11 purchase firm capacity and energy, the applicable Unit Energy Cost
12 mechanism prescribed in the contract is used to project monthly energy
13 costs.

14

15 **Q. Have you projected Schedule A/AF - Emergency Interchange**
16 **Transactions?**

17 A. No purchases or sales under Schedule A/AF have been projected since
18 it is not practical to estimate emergency transactions.

19

20 **Q. Have you projected Schedule B/BF - Short-Term Firm Interchange**
21 **Transactions?**

1 A. No commitment for such transactions had been made when projections
2 were developed. Therefore, we have estimated that no Schedule BF
3 sales or Schedule B purchases would be made in the projected period.

4

5 **Q. Please describe the method used to forecast the Economy**
6 **Transactions.**

7 A. The quantity of economy sales and purchase transactions are projected
8 based upon historic transaction levels, adjusted to remove non-recurring
9 factors.

10

11 **Q. What are the forecasted amounts and costs of Economy energy**
12 **sales?**

13 A. We have projected 408,732 MWH of Economy energy sales for the
14 period. The projected fuel cost related to these sales is \$9,634,997. The
15 projected transaction revenue from the sales is \$12,439,969. Eighty
16 percent of the gain for Schedule C is \$2,243,978 and is credited to our
17 customers.

18

19 **Q. In what document are the fuel costs of economy energy sales**
20 **transactions reported?**

21

1 A. Schedule E6 of Appendix II provides the total MWH of energy and total
2 dollars for fuel adjustment. The 80% of gain is also provided on
3 Schedule E6 of Appendix II.

4

5 **Q. What are the forecasted amounts and costs of Economy energy**
6 **purchases for the April to December, 1998 period?**

7 A. The costs of these purchases are shown on Schedule E9 of Appendix II.
8 For the period FPL projects it will purchase a total of 2,831,600 MWH
9 at a cost of \$53,106,000. If generated, we estimate that this energy
10 would cost \$61,431,023. Therefore, these purchases are projected to
11 result in savings of \$8,325,023.

12

13 **Q. What are the forecasted amounts and cost of energy being sold**
14 **under the St. Lucie Plant Reliability Exchange Agreement?**

15 A. We project the sale of 394,036 MWH of energy at a cost of \$1,503,720.
16 These projections are shown on Schedule E6 of Appendix II.

17

18 **SUMMARY**

19 **Q. Would you please summarize your testimony?**

20 A. Yes. In my testimony I have presented FPL's fuel price projections for
21 the fuel cost recovery period of April through December, 1998,
22 including FPL's "Low" and "High" price forecasts for fuel oil and gas

1 supply. I have stated why I believe that the projected fuel costs
2 developed using the "Low" forecast are the most appropriate for the
3 April through December, 1998 period. In addition, I have presented
4 FPL's projections for generating unit heat rates and availabilities, and
5 the quantities and costs of interchange and other power transactions for
6 the same period. These projections were based on the best information
7 available to FPL, and were used as inputs to the PROSYM model in
8 developing the projected Fuel Cost Recovery Factor for the April
9 through December, 1998 period.

10

11 **Q. Does this conclude your testimony?**

12 **A. Yes, it does.**

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2 **FLORIDA POWER & LIGHT COMPANY**

3 **TESTIMONY OF R. L. WADE**

4 **DOCKET NO. 980001-EI**

5 **January 12, 1998**

6

7 **Q. Please state your name and address.**

8 A. My name is Robert L. Wade. My business address is 700 Universe Boulevard,
9 Juno Beach, Florida 33408.

10

11 **Q. By whom are you employed and what is your position?**

12 A. I am employed by Florida Power & Light Company (FPL) as Director,
13 Business Services in the Nuclear Business Unit.

14

15 **Q. Have you previously testified in this docket?**

16 A. Yes, I have.

17

18 **Q. What is the purpose of your testimony?**

19 A. The purpose of my testimony is to present and explain FPL's projections of
20 nuclear fuel costs for the thermal energy (MMBTU) to be produced by our
21 nuclear units and costs of disposal of spent nuclear fuel. Both of these costs

1 were input values to PROSYM for the calculation of the proposed fuel cost
2 recovery factor for the period April 1998 through December 1998.

3

4 **Q. Why does your testimony cover the period April through December, 1998?**

5 A. As stated in the testimony of Ms. Korel Dubin, FPL supports Fuel Cost
6 Recovery filings that cover a twelve-month period and that will correspond to
7 the calendar year. As part of the transition to annual filings, FPL has filed a
8 Fuel Cost Recovery Factor that covers the projected period from April through
9 December, 1998. Consequently, my testimony addresses the April through
10 December, 1998 period. The six month calculation of fuel costs and resulting
11 fuel factor is also shown in Appendix III.

12

13 **Q. What is the basis for FPL's projections of nuclear fuel costs?**

14 A. FPL's nuclear fuel cost projections are developed using energy production at
15 our nuclear units and their operating schedules, consistent with those assumed
16 in PROSYM, for the period April 1998 through December 1998.

17

18 **Q. Please provide FPL's projection for nuclear fuel unit costs and energy for
19 the period April 1998 through December 1998.**

20 A. FPL projects the nuclear units will produce 188,464,230 MMBTU of energy at
21 a cost of \$0.322 per MMBTU, excluding spent fuel disposal costs for the period

1 April 1998 through December 1998. Projections by nuclear unit and by month
2 are provided on Schedule E-4 of Appendix II.

3

4 **Q. Please provide FPL's projections for nuclear spent fuel disposal costs for**
5 **the period April 1998 through December 1998 and what is the basis for**
6 **FPL's projections.**

7 A. FPL's projections for nuclear spent fuel disposal costs are provided on
8 Schedule E-2 of Appendix II. These projections are based on FPL's contract
9 with the U.S. Department of Energy (DOE), which sets the spent fuel disposal
10 fee at 1 mill per net Kwh generated minus transmission and distribution line
11 losses.

12

13 **Q. Please provide FPL's projection for Decontamination and**
14 **Decommissioning (D&D) costs to be paid in the period April 1998 through**
15 **December 1998 and what is the basis for FPL's projection.**

16 A. FPL's projection of \$5.6M for D&D costs to be paid during the period April
17 1998 through December 1998 is included on Schedule E-2 of Appendix II.

18

19 **Q. Are there currently any unresolved disputes under FPL's nuclear fuel**
20 **contracts?**

21 A. Yes. As reported in prior testimonies, there are two unresolved disputes.

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The first dispute is under FPL's contract with DOE for final disposal of spent nuclear fuel. FPL, along with a number of electric utilities, has filed suit against DOE over DOE's denial of its obligation to accept spent nuclear fuel beginning in 1998. A July 23, 1996, ruling by the U.S. Court of Appeals for the District of Columbia Circuit (D.C. Circuit) said that DOE is required by the Nuclear Waste Policy Act (NWPA) to take title and dispose of spent nuclear fuel from nuclear power plants beginning on January 31, 1998. DOE declined to seek further review of the decision, which was remanded to DOE for further proceedings. On December 17, 1996, DOE advised the electric utilities that it would not begin to dispose of spent nuclear fuel by the unconditional deadline.

In response to DOE's letter, FPL, other electric utilities, and state utility commissions filed suit on January 31, 1997 in the D.C. Circuit (Northern States Power Co. V. DOE) requesting that the court authorize the utilities to suspend payments into the Nuclear Waste Fund (NWF) until DOE performs on its unconditional obligation to take title to and dispose of spent nuclear fuel.

On May 7, 1997, the utilities supplemented that filing by petitioning for a writ of mandamus that (1) DOE comply with its statutory obligation and begin disposing of spent nuclear fuel by January 31, 1998 or in the alternative, direct

1 DOE to develop a program that will enable the agency to begin disposing of
2 spent nuclear fuel by January 31, 1998; (2) declaring that the utilities are
3 relieved of the obligation to pay into the NWF and are authorized to place NWF
4 collections into escrow until DOE disposes of the spent nuclear fuel; (3)
5 prohibiting DOE from suspending the contracts with the utilities or from taking
6 any other adverse action under the contracts; and (4) declaring that the
7 suspension of fee payments will not adversely affect the utilities as to timing,
8 manner, or further cost disposal entitlements by reason of such suspension of
9 fee payments.

10
11 While the petition was pending, and before oral argument, DOE issued a letter
12 on June 3, 1997 to all electric utilities with nuclear plants that have contracts
13 with DOE for spent fuel disposal asserting its preliminary position that the
14 delay in disposal of spent nuclear fuel was "unavoidable." Based on this
15 conclusion, DOE asserted that it was not responsible for delays in disposal of
16 spent nuclear fuel. DOE invited its contract holders to comment on its
17 preliminary finding. On August 4, 1997, FPL and other contract holders
18 requested DOE to refrain from issuing a final determination on the issue of
19 avoidability of delay in disposing of spent fuel pending the outcome of the
20 lawsuit against DOE, and in the alternative, allow time for the contract holders
21 to submit arguments addressing whether DOE has jurisdiction to hold a

1 proceeding on the avoidability issue. On September 18, 1997, DOE declined to
2 refrain from issuing a final decision on the unavailability issue, but allowed the
3 contract holders to submit written argument concerning DOE's jurisdiction to
4 commence an unavailability proceeding.

5
6 On November 3, 1997, FPL and other contract holders filed an objection to
7 DOE's assertion that it could unilaterally commence a proceeding to determine
8 whether its delay was unavoidable, and provided legal arguments why DOE
9 lacked jurisdiction to commence such a proceeding. DOE has not yet responded
10 to the objections filed by contract holders on November 3, 1997.

11
12 On November 14, 1997, a panel of the D.C. Circuit granted the mandamus
13 petition in part, finding that DOE did not abide by the Court's earlier ruling that
14 the NWPA imposes an unconditional obligation on DOE to begin disposal of
15 spent fuel by January 31, 1998. The writ of mandamus precludes DOE from
16 excusing its own delay on the grounds that it has not yet prepared a permanent
17 repository or interim storage facility. The Court did not grant the other requests
18 for relief. On December 29, 1997, DOE requested rehearing of the panel's
19 decision.

1 On December 11, 1997, FPL and 26 other utilities filed a petition with DOE's
2 Contracting Officer requesting DOE to authorize suspension of future payments
3 to the Nuclear Waste Fund until DOE begins movement of spent fuel. The
4 utilities have requested a response from DOE by January 9, 1998.

5

6 FPL is currently exploring options to seek money damages from DOE for
7 failure to comply with its statutory obligation to take title to and dispose of
8 spent nuclear fuel by January 31, 1998.

9 Secondly, FPL is currently seeking to resolve a price dispute for uranium
10 enrichment services purchased from the United States (U.S.) Government, prior
11 to July 1, 1993. FPL's contract for enrichment services with the U.S.
12 Government calls for pricing to be calculated in accordance with "Established
13 DOE Pricing Policy". Such policy had always been one of cost recovery, which
14 included costs related to the Decontamination and Decommissioning (D&D) of
15 the DOE's enrichment facilities. However, the Energy Policy Act of 1992 (The
16 Act) requires utilities to make separate payments to the U.S. Treasury for D&D,
17 starting in Fiscal Year 1993. FPL has been making such payments. Therefore,
18 D&D should not have been included in the price charged by DOE for deliveries
19 during Fiscal Year 1993, and the price should have been reduced accordingly.
20 FPL filed a claim with the DOE Contracting Officer on July 14, 1995, for a
21 refund for such deliveries. On October 13, 1995, the DOE Contracting Officer

1 officially rejected FPL's claim. On October 11, 1996, FPL, along with five
2 other U.S. utilities and one foreign entity, appealed the DOE's rejection of the
3 Fiscal Year 1993 overcharge claim with the U.S. Court of Federal Claims.

4
5 On December 12, 1996, the Court of Federal Claims granted the unopposed
6 motion of all parties to suspend the overcharge proceeding pending the outcome
7 of an appeal to the U.S. Court of Appeals for the Federal Circuit in Barseback
8 Kraft AB v. United States, where the appellants are seeking to recover
9 overcharges for uranium enrichment services under identical contract
10 provisions to those at issue in FPL's overcharge claim.

11
12 On July 31, 1997, the Federal Circuit issued a decision in the Barseback case.
13 The Court held in favor of the government in rejecting claims by foreign
14 entities that they were overcharged for uranium enrichment services by the
15 United States Enrichment Corporation (USEC), DOE's successor to the
16 government's uranium enrichment business. FPL believes that the Federal
17 Circuit's decision is not dispositive of its claim against DOE, and in fact may
18 help FPL's claim. The Court distinguished USEC's pricing policy, concluding
19 that USEC is not charging customers to finance D&D efforts, from DOE's
20 pricing policy, which according to the Court "included a D&D component."
21 This may support FPL's claim that DOE was charging an amount for D&D

1 costs in its enrichment charges after the D&D charges required by the Act were
2 being collected.

3

4 Following issuance of the Barseback decision, FPL and the other claimants
5 informed DOE that they were ready to proceed in the case. On October 20,
6 1997, DOE answered the complaint by denying liability. On December 1, 1997,
7 DOE filed a motion to dismiss the case with the Court of Claims.

8

9 Meanwhile, in a related case, Yankee Atomic Electric Company had been
10 challenging the legality of the United States to impose the D&D fees. On May
11 6, 1997, a panel of the U.S. Court of Appeals for the Federal Circuit held that
12 the D&D special assessment was lawful under the Energy Policy Act. United
13 States v. Yankee Atomic Electric Co. A lower court had ruled that the D&D
14 special assessment was unlawful. On August 15, 1997, the full panel of the
15 Federal Circuit denied Yankee's request for rehearing. On November 12, 1997,
16 Yankee filed a petition for a writ of certiorari seeking review of the case by the
17 U.S. Supreme Court. FPL will continue to follow this case and will take
18 actions, as appropriate, consistent with the outcome of the appeal.

19

20 **Q.** Does this conclude your testimony?

21 **A.** Yes, it does.

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**FLORIDA POWER & LIGHT COMPANY****TESTIMONY OF KOREL M. DUBIN****DOCKET NO. 970001-EI****November 20, 1997**

1 **Q. Please state your name, business address, employer and**
2 **position.**

3 **A. My name is Korel M. Dubin, and my business address is 9250 West**
4 **Flagler Street, Miami, Florida, 33174. I am employed by Florida Power**
5 **& Light Company (FPL) as Principal Rate Analyst in the Rates and**
6 **Tariff Administration Department.**

7

8 **Q. Have you previously testified in this docket?**

9 **A. Yes, I have.**

10

11 **Q. What is the purpose of your testimony in this proceeding?**

12 **A. The purpose of my testimony is to present the schedules necessary**
13 **to support the actual Fuel Cost Recovery Clause (FCR) Net True-Up**
14 **amount for the period April 1997 through September 1997. The Net**
15 **True-Up for the FCR is an underrecovery, including interest, of**

1 \$64,381,785. I am requesting Commission approval to include this
2 true-up amount in the calculation of the FCR factor for the period April
3 1998 through September 1998.

4
5 **Q. Have you prepared or caused to be prepared under your**
6 **direction, supervision or control an exhibit in this proceeding?**

7 A. Yes, I have. It consists of Appendix I which contains the FCR related
8 schedules. FCR Schedules A-1 through A-13 for the April 1997
9 through September 1997 period have been filed monthly with the
10 Commission and served on all parties. These schedules are
11 incorporated herein by reference.

12
13 **Q. What is the source of the data which you will present by way of**
14 **testimony or exhibits in this proceeding?**

15 A. Unless otherwise indicated, the actual data is taken from the books
16 and records of FPL. The books and records are kept in the regular
17 course of our business in accordance with generally accepted
18 accounting principles and practices, and provisions of the Uniform
19 System of Accounts as prescribed by this Commission.

20
21 **Q. Please explain the calculation of the Net True-up Amount.**

22 A. Appendix I, page 3, entitled "Summary of Net True-Up", shows the
23 calculation of the Net True-Up for the six-month period April 1997
24 through September 1997, an underrecovery of \$64,381,785, which I

1 am requesting be included in the calculation of the Fuel Cost
2 Recovery Factor for the period April 1998 through September 1998.
3 The calculation of the true-up amount for the period follows the
4 procedures established by this Commission as set forth on
5 Commission Schedule A-2 "Calculation of True-Up and Interest
6 Provision".

7
8 The actual End-of-Period underrecovery for the six-month period April
9 1997 through September 1997 of \$49,763,137 shown on line 1, less
10 the estimated/actual End-of-Period overrecovery for the same period
11 of \$14,618,648 shown on line 2 that was included in the calculation of
12 the Fuel Cost Recovery Factor for the period October 1997 through
13 March 1998, results in the Net True-Up for the six-month period April
14 1997 through September 1997 shown on line 3, an underrecovery of
15 \$64,381,785.

16
17 **Q. Have you provided a schedule showing the variances between**
18 **actuals and estimated/actuals?**

19 **A. Yes.** Appendix I, page 4, entitled "Calculation of Final True-up
20 Variances", shows the actual fuel costs and revenues compared to the
21 estimated/actuals for the period April 1997 through September 1997.

22
23 **Q. What was the variance in fuel costs?**

24 **A. As shown on Appendix I, page 4, line A7, actual fuel costs on a Total**

1 Company basis were \$65.4 million higher than the estimated/actual
2 projection. This variance is primarily due to a \$105.0 million increase
3 in the Fuel Cost of System Net Generation, offset by a \$23.5 million
4 decrease in the Energy Cost of Economy Purchases and a \$19.2
5 million variance in the Fuel Cost of Power Sold.

6
7 The increase in the Fuel Cost of System Net Generation was primarily
8 due to 11.3% higher than anticipated oil consumption and 8.2% higher
9 than anticipated gas consumption resulting in an approximate \$51
10 million variance. Additionally, the unit cost of oil was 7.3% higher than
11 projected and gas prices were 10.6% higher than projected, resulting
12 in an approximate \$54 million variance. The decrease in the Energy
13 Cost of Economy Purchases was primarily due to hot weather in the
14 Southeast which reduced the availability of low cost economy energy.
15 The variance in the Fuel Cost of Power Sold was primarily due to
16 greater than projected opportunity sales due to hot weather in the
17 Southeast.

18

19 **Q. What was the variance in retail (jurisdictional) Fuel Cost**
20 **Recovery revenues?**

21 **A.** As shown on line D1, actual jurisdictional Fuel Cost Recovery
22 revenues, net of revenue taxes, were \$927,130 higher than the
23 estimated/actual projection. This increase was due to higher
24 jurisdictional kWh sales. Jurisdictional sales were 35,864,459 kWh

1 (0.1%) higher than the estimated/actual projection.

2

3 **Q. How is Real Time Pricing (RTP) reflected in the calculation of the**
4 **Net True-up Amount?**

5 A. In the determination of Jurisdictional kWh sales, only kWh sales
6 associated with RTP baseline load are included, consistent with
7 projections (Appendix I, page 4, Line C3). In the determination of
8 Jurisdictional Fuel Costs, revenues associated with RTP incremental
9 kWh sales are included as 100% Retail (Appendix I, page 4, Line D4c)
10 in order to offset incremental fuel used to generate these kWh sales.

11

12 **Q. Does this conclude your testimony?**

13 A. Yes, it does.

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2 **FLORIDA POWER & LIGHT COMPANY**

3 **TESTIMONY OF KOREL M. DUBIN**

4 **DOCKET NO. 980001-EI**

5 **January 12, 1998**

6

7 **Q. Please state your name and address.**

8 A. My name is Korel M. Dubin and my business address is 9250
9 West Flagler Street, Miami, Florida 33174.

10

11 **Q. By whom are you employed and in what capacity?**

12 A. I am employed by Florida Power & Light Company (FPL) as
13 Principal Rate Analyst in the Rates and Tariffs Department.

14

15 **Q. Have you previously testified in this docket?**

16 A. Yes, I have.

17

18 **Q. What is the purpose of your testimony?**

19 A. The purpose of my testimony is to present for Commission review
20 and approval the fuel factors for the Company's rate schedules
21 beginning April 1998. The calculation of the fuel factors is based
22 on projected fuel cost and operational data as set forth in
23 Commission Schedules E1 through E10, H1 and other exhibits

1 filed in this proceeding and data previously approved by the
2 Commission.

3
4 My testimony also addresses the change from a semi-annual to an
5 annual Fuel Cost Recovery period.

6
7 My testimony presents the schedules necessary to support the
8 calculation of the Estimated/Actual True-up amounts for the Fuel
9 Cost Recovery Clause (FCR) for the period October 1997 through
10 March 1998.

11
12 In addition, my testimony includes a request for a midcourse
13 correction to the currently approved Capacity Cost Recovery
14 Clause factors for the period of April through September 1998 and
15 to keep these factors in place through December 1998.

16

17 **Q. Have you prepared or caused to be prepared under your**
18 **direction, supervision or control an exhibit in this**
19 **proceeding?**

20 **A.** Yes, I have. It consists of various schedules included in Appendix
21 II, III and IV. Appendix II provides the Fuel Cost Recovery E-
22 Schedules reflecting the change to an annual filing. FPL has also
23 prepared these E-Schedules based on the six month Fuel Cost
24 Recovery method. These schedules are provided in Appendix III.

1 Appendix IV provides the Capacity Cost Recovery Schedules.
2 (Please note that FPL witness Rene Silva is sponsoring Appendix
3 I which provides forecast assumptions). FCR Schedules A-1
4 through A-13 for October 1997 and November 1997 have been
5 filed monthly with the Commission and have been served on all
6 parties. These schedules are incorporated herein by reference.
7

8 **Q. What is the source of the data which you will present by way
9 of testimony or exhibits in this proceeding?**

10 A. Unless otherwise indicated, the actual data is taken from the
11 books and records of FPL. The books and records are kept in the
12 regular course of our business in accordance with generally
13 accepted accounting principles and practices and provisions of
14 the Uniform System of Accounts as prescribed by this
15 Commission.
16

17 The projected data is the output of our PROSYM simulation
18 computer model. As described in the testimony of FPL witness
19 Rene Silva, in addition to the base case forecast, FPL has
20 developed high and low band oil and gas price forecasts to
21 establish a range of possible future fuel prices. FPL has
22 performed PROSYM simulations using all three forecasts in order
23 to determine the impact on the fuel factor of fuel prices at the high
24 and the low end of the forecast range. The low band oil and gas

1 forecast was used to calculate the proposed fuel factors included
2 in my testimony for the period April 1998 through December 1998.
3 The low band forecast results in a proposed levelized fuel factor of
4 1.972 ¢ per kWh for the period April 1998 through December
5 1998.

6

7

FUEL COST RECOVERY CLAUSE

8

9 **Q. Does FPL agree that the Fuel Cost Recovery period should be**
10 **changed from a semi-annual to an annual recovery period?**

11 A. Yes. FPL believes that the Fuel Cost Recovery period should be
12 changed from a semi-annual to an annual recovery period
13 consistent with the calendar year (January through December). In
14 support of this, FPL requests that the annual recovery period
15 begin with customer billings for January 1999. FPL agrees that
16 interim petitions, like those used in the Environmental clause, be
17 permitted in the Fuel clause for special or unanticipated issues.
18 FPL supports a change to January through December recovery
19 periods effective January 1999 for the other clauses (GPIF,
20 Capacity and Environmental) all of which are already annual
21 filings. Additionally, FPL would support a change to a January
22 through December recovery period for the Conservation Clause
23 (which is already an annual filing, April through March) as stated in

1 the Conservation Cost Recovery testimony of FPL witness L.
2 Busto.

3

4 **Q. Please explain the benefits of this change.**

5 A. FPL believes that this change to an annual recovery period will
6 minimize the changes in customers' bills from one period to the
7 next because it eliminates seasonality in the fuel charge. It also
8 provides customers with greater certainty. Customers have
9 expressed an interest in this type of change. For example, a
10 customer preparing an annual budget will know in November what
11 their fuel charge will be for the next year. Currently, FPL could
12 only provide customers with charges for the first three months of
13 the year, and there are three different changes in a year. Also,
14 since the fuel data will be in calendar form, it will be easier to use
15 because it will be comparable to the way other information is kept.
16 Additionally, there will be a significant workload reduction. There
17 will only need to be one hearing scheduled each year. And, filing
18 fuel cost recovery on an annual basis will greatly reduce the
19 amount of paperwork produced, filed and processed by FPL, the
20 Commission, and other parties.

21

22

23

24

1 **Q. Does FPL propose a schedule for this change?**

2 A. Yes. FPL proposes the following schedule for all clauses:

- 3 True-up filing - Mid September 1998
4 Projection Filing - Beginning of October 1998
5 Discovery Period - Mid September - Mid November
6 Hearing - Mid November 1998
7 Effective date of factors - With customer billings from January
8 1999 through December 1999

9

10 **Q. How does FPL propose to handle the transition period?**

11 A. The annual recovery period would begin January 1999, therefore
12 for transition, adjustment factors for all clauses would need to be
13 in place through December 1998. For this transition, FPL has filed
14 projected fuel factors for the period April 1998 through December
15 1998. The Conservation Testimony to be filed on January 13,
16 1998 already provides factors for the period April 1998 through
17 December 1998 since it is an annual filing that covers the twelve
18 month period from April 1998 through March 1999. For GPIF,
19 Capacity and Environmental factors, FPL proposes to leave the
20 current factors in place through December 1998. Another option
21 would be to have an additional filing this summer to cover the
22 transition period from October 1998 through December 1998 for
23 the GPIF, Capacity and Environmental Clauses.

24

1 **Q. What is the proposed levelized fuel factor for the period April**
2 **1998 through December 1998 which the Company requests**
3 **approval?**

4 A. 1.972¢ per kWh. Schedule E1, Page 3 of Appendix II shows the
5 calculation of the nine-month levelized fuel factor. Schedule E2,
6 Page 10 of Appendix II indicates the monthly fuel factors for April
7 1998 through December 1998 and also the nine-month levelized
8 fuel factor for the transition period.

9
10 **Q. Has the Company developed nine-month levelized fuel**
11 **factors for its Time of Use rates?**

12 A. Yes. Schedule E1-D, Page 8 of Appendix II provides a nine-
13 month levelized fuel factor of 2.099¢ per kWh on-peak and 1.912¢
14 per kWh off-peak for our Time of Use rate schedules.

15
16 **Q. Were these calculations made in accordance with the**
17 **procedures previously approved in this Docket?**

18 A. Yes, with the exception of extending the period of recovery.

19

20 **Q. What adjustments are included in the calculation of the nine-**
21 **month levelized fuel factor shown on Schedule E1, Page 3 of**
22 **Appendix II?**

23 A. As shown on line 29 of Schedule E1, Page 3, of Appendix II the
24 estimated/actual fuel cost underrecovery for the October 1997

1 through March 1998 period amounts to \$71,127,379. This
2 estimated/actual underrecovery plus the final underrecovery of
3 \$64,381,785 for the April 1997 through September 1997 period
4 results in a total underrecovery of \$135,509,164. This amount,
5 divided by the projected retail sales of 63,556,052 MWh for April
6 1998 through December 1998 results in an increase of .2132¢ per
7 kWh before applicable revenue taxes.

8

9 **Q. Please explain the calculation of the Fuel Cost Recovery**
10 **Estimated/Actual True-up amount you are requesting this**
11 **Commission to approve.**

12 A. Schedule E1-B, Page 5 of Appendix II shows the calculation of the
13 Fuel Cost Recovery Estimated/Actual True-up amount. The
14 calculation of the estimated/actual true-up amount for the period
15 October 1997 through March 1998 is an underrecovery, including
16 interest, of \$71,127,379 (Column 7, lines C7 plus C8). This
17 amount, when combined with the Final True-up underrecovery of
18 \$64,381,785 (Column 7, line C9a) deferred from the period April
19 1997 through September 1997, presented in my Final True-up
20 testimony filed on November 20, 1997, results in the End of Period
21 underrecovery of \$135,509,164 (Column 7, line C11).

22

23 This schedule also provides a summary of the Fuel and Net
24 Power Transactions (lines A1 through A7), kWh Sales (lines B1

1 through B3), Jurisdictional Fuel Revenues (line C1 through C3),
2 the True-up and Interest calculation (lines C4 through C10) for this
3 period, and the End of Period True-up amount (line C11).

4

5 The data for October and November 1997, columns (1) and (2)
6 reflects the actual results of operations and the data for December
7 1997 through March 1998, columns (3) through (6), are based on
8 updated estimates.

9

10 The variance calculation of the Estimated/Actual data compared to
11 the original projections for the October 1997 through March 1998
12 period is provided in Schedule E1-B-1, Page 6 of Appendix II.

13

14 As shown on line A5, the variance in Total Fuel Costs and Net
15 Power Transactions is \$99.4 million a 15.4% increase from the
16 forecast. This variance is primarily due to a \$70.4 million increase
17 in Fuel Cost of System Net Generation, a \$14.5 million increase in
18 Fuel Cost of Purchased Power, a \$4.5 million increase in Energy
19 Payments to Qualifying Facilities and a \$8.0 million decrease in
20 Energy Cost of Economy Purchases offset by a \$18.0 million
21 variance in Fuel Cost of Power Sold.

22

23 The increase in the Fuel Cost of System Net Generation was
24 primarily due to higher than projected oil and gas costs. An 8%

1 increase in the unit cost of oil and a 29% increase in the price of
2 gas resulted in the variance of approximately \$70 million. The
3 increase in Fuel Cost of Purchased Power was primarily due to
4 higher than originally projected UPS purchases from Southern
5 Companies as a result of the limited availability of lower cost
6 economy energy. In addition, purchases from SJRPP are
7 expected to be higher than originally projected due to a change in
8 maintenance outage dates. The increase in Energy Payments to
9 Qualifying Facilities (QF) was primarily due to QF fuel costs being
10 slightly higher than originally projected. The decrease in Energy
11 Cost of Economy Purchases was primarily due to the limited
12 availability of low cost economy energy. The decrease in Fuel
13 Cost of Power Sold was primarily due to less than expected
14 Opportunity Sales due to mild weather in the Southeast.

15
16 The true-up calculations follow the procedures established by this
17 Commission as set forth on Commission Schedule A2
18 "Calculation of True-Up and Interest Provision" filed monthly with
19 the Commission.

20

21 **Q. Please explain Appendix III.**

22 A. Appendix III provides the Fuel Cost Recovery E Schedules
23 prepared on a six month basis covering the period April 1998
24 through September 1998. Should the transition to a nine month

1 factor not occur, the fuel factor would increase since the true up
2 amount would be spread over less months. Schedule E1, page 3
3 of Appendix III shows the calculation of this six-month levelized
4 fuel factor of 2.112¢ per kWh. Schedule E1-D, Page 8 of
5 Appendix III provides a six-month levelized fuel factor of 2.250¢
6 per kWh on-peak and 2.043¢ per kWh off-peak for our Time of
7 Use rate schedules.

8
9 **CAPACITY PAYMENT RECOVERY CLAUSE**

10
11 **Q. Is FPL proposing any changes to the Capacity Cost Recovery**
12 **Clause?**

13 A. FPL is requesting that the Commission approve a midcourse
14 correction to decrease its currently authorized Capacity Cost
15 Recovery Factors, effective with customer billings for April 1998
16 and to continue these factors through December 1998.

17
18 **Q. Please explain why FPL is proposing this change.**

19 A. In Order No. PSC - 97 -1045 - FOF-EI, the Commission approved
20 FPL's currently authorized Capacity Cost Recovery Factors (CCR)
21 for the period October 1997 through September 1998. FPL now
22 anticipates a \$63.4 million variance for the period through
23 September 1998. FPL's original projections included projected
24 capacity payments for Osceola and Okeelanta Qualifying Facilities

1 (QF's) for the period June 1997 through September 1998. FPL
2 has not made these capacity payments to Osceola and Okeelanta
3 QF's. Rather than continue to collect and refund these capacity
4 payments from customers, FPL has trued up the capacity costs to
5 date and removed the costs for Osceola and Okeelanta from the
6 remainder of the projections through September 1998. There is
7 litigation pending. If any resolution takes place, FPL will advise
8 the Commission and incorporate any resolution in the appropriate
9 Capacity Cost Recovery Filing. The \$63.4 million variance
10 includes an Estimated/Actual overrecovery of \$45.4 million for the
11 period April 1997 through March 1998 and approximately \$18.0
12 million for costs associated with capacity payments for Osceola
13 and Okeelanta QF's that were included in the original projections
14 for April 1998 through September 1998. This midcourse
15 correction results in revised CCR factors beginning April 1998.
16 FPL proposes, as a transition to calendar year factors, to extend
17 these factors through December 1998.

18

19 FPL believes that the Capacity Cost Recovery Clause should
20 remain on an annual basis but that infrequently a midcourse
21 correction may be appropriate. FPL believes that the magnitude
22 of this overrecovery warrants this change.

23

24

1 **Q. Have you prepared any exhibits that reflect these changes?**

2 A. Yes. I have provided pages 1 through 10 of Appendix IV.

3

4 **Q. Please explain page 3 of Appendix IV.**

5 A. Page 3 of Appendix IV provides a summary of the capacity costs
6 previously approved for recovery during the April 1998 through
7 September 1998 period, excluding capacity payments of
8 \$18,001,182 for the Osceola and Okeelanta QF's which is shown
9 on line 2b. Furthermore, line 9a reflects the remainder of the
10 previously approved estimated/actual overrecovery for the period
11 October 1996 through March 1997 of \$5,239,866 (\$10,479,736 /
12 12 months * 6 months). The additional midcourse correction
13 overrecovery of \$45,444,316 for the period April 1997 through
14 March 1998 (eight months of actuals and 4 months of revised
15 estimates) is reflected on line 9b.

16

17 The calculation of this \$45,444,316 overrecovery for the period
18 April 1997 through March 1998 is shown on pages 4a and 4b of
19 Appendix IV (page 4a, line 14 + line 15 + line 17).

20

21 **Q. Is this true-up calculation consistent with the true-up
22 methodology used for the other cost recovery clauses?**

23 A. Yes, it is. The calculation of the true-up amount follows the
24 procedures established by this Commission as set forth on

1 Commission Schedule A2 "Calculation of True-Up and Interest
2 Provision" for the Fuel Cost Recovery Clause. The interest
3 calculations are provided as pages 5a and 5b of Appendix IV.

4

5 **Q. Please explain page 6 of Appendix IV.**

6 A. Page 6 of Appendix IV calculates the allocation factors for
7 demand and energy at generation. The demand allocation factors
8 are calculated by determining the percentage each rate class
9 contributes to the monthly system peaks. The energy allocators
10 are calculated by determining the percentage each rate
11 contributes to total kWh sales, as adjusted for losses, for each
12 rate class.

13

14 **Q. Please explain page 7 of Appendix IV.**

15 A. Page 7 of Appendix IV presents the calculation of the proposed
16 CCR factors by rate class.

17

18 **Q. What effective date is the Company requesting for the new
19 factors?**

20 A. The Company is requesting that the new FCR and CCR factors
21 become effective with customer billings on cycle day 3 of April
22 1998 and continue through cycle day 2 of December 1998. FPL is
23 also requesting that the current Environmental and GPIF factors
24 remain in place through December 1998. During this transition

1 period, this will provide for 9 months of billing on these factors for
2 all our customers.

3

4 **Q. What will be the charge for a Residential customer using**
5 **1,000 kWh effective April 1998?**

6 A. The total residential bill, excluding taxes and franchise fees, for
7 1,000 kWh will be \$75.09. The base bill for 1,000 residential kWh
8 is \$47.46, the Fuel Cost Recovery charge from Schedule E1-E,
9 Page 9 of Appendix II for a residential customer is \$19.76, the
10 Conservation charge is \$2.11, the Capacity Cost Recovery charge
11 is \$4.69, the Environmental Cost Recovery charge is \$.31 and the
12 Gross Receipts Tax is \$.76. A Residential Bill Comparison (1,000
13 kWh) is presented in Schedule E10, Page 67 of Appendix II.

14

15 **Q. Does this conclude your testimony.**

16 A. Yes, it does.

BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION
DOCKET NO. 980001-EI
CONTINUING SURVEILLANCE AND REVIEW OF
FUEL COST RECOVERY CLAUSES OF ELECTRIC UTILITIES

Direct Testimony of
George M. Bachman
On Behalf of
Florida Public Utilities Company

- 1 Q. Please state your name and business address.
2 A. George M. Bachman, 401 South Dixie Highway, West Palm Beach, FL
3 33401.
4 Q. By whom are you employed?
5 A. I am employed by Florida Public Utilities Company.
6 Q. Have you previously testified in this Docket?
7 A. Yes.
8 Q. What is the purpose of your testimony at this time?
9 A. I will briefly describe the basis for the computations that were
10 made in the preparation of the various Schedules that we have
11 submitted in support of the April 1998 - September 1998 fuel cost
12 recovery adjustments for our two electric divisions. In addition,
13 I will advise the Commission of the projected differences between
14 the revenues collected under the levelized fuel adjustment and the
15 purchased power costs allowed in developing the levelized fuel
16 adjustment for the period October 1997 - March 1998 and to
17 establish a "true-up" amount to be collected or refunded during
18 April 1998 - September 1998.
19 Q. Were the schedules filed by your Company completed under your
20 direction?
21 A. Yes.
22 Q. Which of the Staff's set of schedules has your company completed
23 and filed?

1 A. We have filed Schedules E1, E1A, E1-B, E1B-1, E2, E7, and E10 for
2 Marianna and E1, E1A, E1-B, E1B-1, E2, E7, E8, and E10 for
3 Fernandina Beach. They are included in Composite Prehearing
4 Identification Number GMB-3.

5 These schedules support the calculation of the levelized fuel
6 adjustment factor for April 1998 - September 1998. Schedule E1-B
7 shows the Calculation of Purchased Power Costs and Calculation of
8 True-Up and Interest Provision for the period October 1997 - March
9 1998 based on 2 Months Actual and 4 Months Estimated data.

10 Q. In derivation of the projected cost factor for the April 1998 -
11 September 1998, period, did you follow the same procedures that
12 were used in the prior period filings?

13 A. Yes.

14 Q. Why has the GSLD rate class for Fernandina Beach been excluded from
15 these computations?

16 A. Demand and other purchased power costs are assigned to the GSLD
17 rate class directly based on their actual CP KW and their actual
18 KWH consumption. That procedure for the GSLD class has been in use
19 for several years and has not been changed herein. Costs to be
20 recovered from all other classes is determined after deducting from
21 total purchased power costs those costs directly assigned to GSLD.

22 Q. How will the demand cost recovery factors for the other rate
23 classes be used?

24 A. The demand cost recovery factors for each of the RS, GS, GSD and
25 OL-SL rate classes will become one element of the total cost
26 recovery factor for those classes. All other costs of purchased
27 power will be recovered by the use of the levelized factor that is
28 the same for all those rate classes. Thus the total factor for each
29 class will be the sum of the respective demand cost factor and the

1 levelized factor for all other costs.

2 Q. Please address the calculation of the total true-up amount to be
3 collected or refunded during the April 1998 - September 1998.

4 A. We have determined that at the end of March 1998 based on two
5 months actual and four months estimated, we will have over-
6 recovered \$131,279 in purchased power costs in our Marianna
7 division. Based on estimated sales for the period April 1998 -
8 September 1998, it will be necessary to subtract .08816¢ per KWH to
9 refund this over-recovery.

10 In Fernandina Beach we will have over-recovered \$269,447 in
11 purchased power costs. This amount will be refunded at .19504¢ per
12 KWH during the April 1998 - September 1998 period (excludes GSLD
13 customers). Page 3 and 12 of Composite Prehearing Identification
14 Number QMS-3 provides a detail of the calculation of the true-up
15 amounts.

16 Q. Looking back upon the April 1997 - September 1997 period, what were
17 the actual End of Period - True-Up amounts for Marianna and
18 Fernandina Beach, and their significance, if any?

19 A. The Marianna Division experienced an over-recovery of \$68,452 and
20 Fernandina Beach Division over-recovered \$40,961. The amounts both
21 represent fluctuations of less than 10% from the total fuel charges
22 for the period and are not considered significant variances from
23 projections.

24 Q. What are the final remaining true-up amounts for the period April
25 1997 - September 1997 for both divisions?

26 A. In Marianna the final remaining true-up amount was an over-recovery
27 of \$78,655. The final remaining true-up amount for Fernandina
28 Beach was an over-recovery of \$106,547.

1 Q. What are the estimated true-up amounts for the period of October
2 1997 -March 1998?

3 A. In Marianna, there is an estimated over-recovery of \$52,624.
4 Fernandina Beach has an estimated over-recovery of \$162,900.

5 Q. What will the total fuel adjustment factor, excluding demand cost
6 recovery, be for both divisions for the period
7 April 1998 - September 1998.

8 A. In Marianna the total fuel adjustment factor as shown on Line 33,
9 Schedule E1, is 2.365¢ per KWH. In Fernandina Beach the total fuel
10 adjustment factor for "other classes", as shown on Line 43,
11 Schedule E1, amounts to 2.326¢ per KWH.

12 Q. Please advise what a residential customer using 1,000 KWH will pay
13 for the period April 1998 - September 1998 including base rates
14 (which include revised conservation cost recovery factors) and fuel
15 adjustment factor and after application of a line loss multiplier.

16 A. In Marianna a residential customer using 1,000 KWH will pay \$64.75,
17 an decrease of \$2.33 from the previous period. In Fernandina Beach
18 a customer will pay \$60.30, a decrease of \$4.90 from the previous
19 period.

20 Q. Does this conclude your testimony?

21 A. Yes.

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24 Disk Fuel 1/97

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1 GULF POWER COMPANY

2 Before the Florida Public Service Commission

3 Prepared Direct Testimony and Exhibit of

4 Michael F. Oaks

5 Docket No. 970001-EI

6 Date of Filing: November 20, 1997

7 Q. Please state your name and business address.

8 A. My name is Michael F. Oaks and my business address is One Energy
9 Place, Pensacola, Florida 32520-0328.

10 Q. What is your occupation?

11 A. I am the Compliance and Fuel Supply Supervisor at Gulf Power
12 Company.

13 Q. Mr. Oaks, will you please describe your education and experience?

14 A. I graduated from Belhaven College in Jackson, Mississippi, in 1977 with a
15 Bachelor of Science Degree in Chemistry. I joined Gulf Power Company
16 in 1977 as a Chemist. Since then, I have held various positions with the
17 Company, including Water Chemistry Specialist, Water Quality Specialist,
18 Environmental Affairs Specialist, Environmental Audit Administrator, and
19 Compliance Administrator. I was promoted to my present position in May
20 1996.

21 Q. What are your duties as Fuel Supply Supervisor?

22 A. I supervise and administer the Company's fuel procurement,
23 transportation, budgeting, contract administration, and quality control to
24 ensure the generating plants are provided a high quality fuel supply at the
25

1 lowest practical cost.

2

3 Q. Mr. Oaks, have you previously testified before this Commission?

4 A. Yes. I have presented testimony to this Commission.

5

6 Q. Mr. Oaks, what is the purpose of your testimony in this docket?

7 A. The purpose of my testimony is to summarize Gulf Power Company's fuel
8 expenses and to certify that these expenses were properly incurred
9 during the period April 1997 through September 1997. Also, it is my
10 intent to be available to answer any questions that may arise among the
11 parties to this docket concerning Gulf Power Company's fuel expenses.

12

13 Q. Have you prepared an exhibit that contains information to which you will
14 refer in your testimony?

15 A. Yes. I have prepared an exhibit consisting of one schedule.

16

17 Counsel: We ask that Mr. Oak's exhibit consisting of one schedule be
18 marked as Exhibit No. _____ (MFO-1).

19

20 Q. During the period April 1, 1997, through September 30, 1997, how did
21 Gulf's actual fuel expenses compare with the budget or projected
22 expenses?

23 A. Gulf's actual fuel expense was \$112,795,375 as compared with the
24 projected amount of \$115,470,345, or under our estimate by 2.32%.
25 Gulf's total net system generation was 5,805,044 MWH compared to the

1 projected generation of 5,941,530 MWH or 2.30% less than predicted.
2 The resulting total fuel cost per KWH generated was 1.9431¢/KWH or
3 0.02% under the projected amount of 1.9434¢/KWH.
4

5 Q. How much spot coal did Gulf Power Company purchase during the period
6 ending September 30, 1997?

7 A. Gulf purchased 1,076,686 tons or 47% of its supply from the spot coal
8 market. My Schedule 1 of Exhibit No. _____ (MFO-1) consists of a list
9 of contract and spot coal suppliers for the period ending September 30,
10 1997.

11
12 Q. How did the total projected purchase cost of coal compare with the actual
13 cost?

14 A. For the period, Gulf's total cost of coal purchased was only 0.2% higher
15 than projected.
16

17 Q. Should Gulf's fuel purchases for the period be accepted as reasonable
18 and prudent?

19 A. Yes. Gulf's coal purchases were either from long term contracts or the
20 competitive spot market. Coal vendors are selected by procedures
21 designed to assure a deliverable quantity of acceptable quality coal for a
22 specific term at the lowest available delivered cost. Gulf has
23 administered the provisions of these contracts and purchase orders
24 appropriately. Most of Gulf's natural gas was purchased from the spot
25 market on an as-needed basis from both producers and marketers,

1 utilizing interruptible transportation. However, for this reporting period a
2 portion of our gas needs was purchased forward in order to mitigate the
3 cost during high demand summer days. This strategy resulted in net
4 savings of \$54,000. All of Gulf's oil purchases were from oil vendors
5 selected by open bids to ensure the most economical price of oil.

6 Q. Mr. Oaks, does this conclude your testimony?

7 A. Yes.

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1 GULF POWER COMPANY

2 Before the Florida Public Service Commission

3 Prepared Direct Testimony and Exhibit of

4 Michael F. Oaks

5 Docket No. 980001-EI

6 Date of Filing: January 12, 1998

7 Q. Please state your name and business address.

8 A. My name is Michael F. Oaks and my business address is One Energy
9 Place, Pensacola, Florida 32520-0328.

10 Q. What is your occupation?

11 A. I am the Compliance and Fuel Supply Supervisor at Gulf Power
12 Company.

13 Q. Mr. Oaks, will you please describe your education and experience?

14 A. I graduated from Belhaven College in Jackson, Mississippi, in 1977 with a
15 Bachelor of Science Degree in Chemistry. I joined Gulf Power Company
16 in 1977 as a Chemist. Since then, I have held various positions with the
17 Company, including Water Chemistry Specialist, Water Quality Specialist,
18 Environmental Affairs Specialist, Environmental Audit Administrator, and
19 Compliance Administrator. I was promoted to my present position in May
20 1996.

21 Q. What are your duties as Fuel Supply Supervisor?

22 A. I supervise and administer the Company's fuel procurement,
23 transportation, budgeting, contract administration, and quality control to
24 ensure the generating plants are provided an adequate low cost fuel
25

1 supply with minimal operational problems.

2

3 Q. Are you the same Michael F. Oaks who has previously submitted
4 testimony in this proceeding.

5 A. Yes.

6

7 Q. Mr. Oaks, what is the purpose of your testimony in this docket?

8 A. The purpose of my testimony is to support Gulf Power Company's
9 projection of fuel expenses for the period April 1, 1998 to September 30,
10 1998 and to be available to answer any questions that may occur
11 concerning the Company's fuel procurement procedures.

12

13 Q. Have you prepared an exhibit that contains information to which you will
14 refer in your testimony?

15 A. Yes. I have prepared an exhibit consisting of one schedule. Schedule 1
16 of my exhibit is a tabulation of projected and actual fuel cost for the past
17 ten years. The purpose of this schedule is to illustrate the accuracy of our
18 short-term projections of fuel expenses.

19

20 Counsel: We ask that Mr. Oak's exhibit consisting of one schedule be
21 marked as Exhibit No. _____ (MFO-2).

22

23 Q. Has Gulf Power Company made any changes to its methods in this period
24 for projecting fuel cost?

25 A. No.

1 Q. Will there be any major changes in Gulf's fuel purchasing program during
2 this period?

3 A. Yes. As explained in previous testimony, Gulf Power Company recently
4 invoked a market review opener in the long-term contract with Peabody
5 CoalSales and submitted a matching price based on a competitive market
6 evaluation. CoalSales has agreed to the matching price, and on February
7 1, 1998 the contract price will go to the market adjusted delivered price for
8 1.9 million tons per year. This will result in substantial savings for Gulf's
9 customers, as reflected in the projection for this period. The contract now
10 continues through the year 2007, with quarterly escalators based on the
11 GDP/IPD, and another market adjustment in 2003.

12
13 Q. How much spot market coal does Gulf Power project it will purchase
14 during the April 1998 through September 1998 period.

15 A. We are projecting the purchase of approximately 738,586 tons on the spot
16 market. This represents approximately 25% of our projected purchase
17 requirements.

18
19 Q. Mr. Oaks, does this conclude your testimony?

20 A. Yes.
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1 GULF POWER COMPANY

2 Before the Florida Public Service Commission
3 Prepared Direct Testimony of
4 Susan D. Cranmer
5 Docket No. 970001-EI
6 Fuel and Purchased Power Energy Cost Recovery
7 Date of Filing: November 20, 1997

8 Q. Please state your name, business address and occupation.

9 A. My name is Susan Cranmer. My business address is One
10 Energy Place, Pensacola, Florida 32520. I hold the
11 position of Assistant Secretary and Assistant Treasurer
12 of Gulf Power Company. In this position, I am
13 responsible for supervising the Rates and Regulatory
14 Matters Department.

15 Q. Please briefly describe your educational background and
16 business experience.

17 A. I graduated from Wake Forest University in
18 Winston-Salem, North Carolina in 1981 with a Bachelor of
19 Science Degree in Business and from the University of
20 West Florida in 1982 with a Bachelor of Arts Degree in
21 Accounting. I am also a Certified Public Accountant
22 licensed in the State of Florida. I joined Gulf Power
23 Company in 1983 as a Financial Analyst. Prior to being
24 selected for my current position, I have held various
25 positions with Gulf including Computer Modeling Analyst,

1 Senior Financial Analyst, and Supervisor of Rate
2 Services.

3 My current responsibilities include supervision of:
4 tariff administration, cost of service activities,
5 calculation of cost recovery factors, the regulatory
6 filing function in the Rates and Regulatory Matters
7 Department, and also treasury activities.

8

9 Q. Have you prepared an exhibit that contains information
10 to which you will refer in your testimony?

11 A. Yes, I have.

12 Counsel: We ask that Ms. Cranmer's Exhibit
13 consisting of one schedule be
14 marked as Exhibit No. _____ (SDC-1).

15

16 Q. Are you familiar with the Fuel and Purchased Power
17 (Energy) True-up Calculation for the period of April
18 1997 through September 1997 set forth in your exhibit?

19 A. Yes. This document was prepared under my supervision.

20

21 Q. Have you verified that to the best of your knowledge and
22 belief, the information contained in this document is
23 correct?

24 A. Yes, I have.

25

1 Q. What is the amount to be refunded or collected through
2 the fuel cost recovery factor in the period April 1998
3 through September 1998?

4 A. An amount to be refunded of \$2,886,443 was calculated as
5 shown in Schedule 1 of my exhibit.

6

7 Q. How was this amount calculated?

8 A. The \$2,886,443 was calculated by taking the difference
9 in the estimated April 1997 through September 1997
10 under-recovery of \$857,475 as approved in Order No.
11 PSC-97-1045-FOF-EI, dated September 5, 1997 and the
12 actual over-recovery of \$2,028,968 which is the sum of
13 lines 7 and 8 shown on Schedule A-2, page 2 of 3,
14 Period-to-Date of the monthly filing for September 1997.

15

16 Q. Ms. Cranmer, does this complete your testimony?

17 A. Yes, it does.

18

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1 GULF POWER COMPANY

2 Before the Florida Public Service Commission
3 Prepared Direct Testimony of
4 Susan D. Cranmer
5 Docket No. 980001-EI
6 Fuel and Purchased Power Cost Recovery
7 Date of Filing: January 12, 1998

8 Q. Please state your name, business address and occupation.

9 A. My name is Susan Cranmer. My business address is One
10 Energy Place, Pensacola, Florida 32520-0780. I hold the
11 position of Assistant Secretary and Assistant Treasurer
12 for Gulf Power Company.

13 Q. Please briefly describe your educational background and
14 business experience.

15 A. I graduated from Wake Forest University in
16 Winston-Salem, North Carolina in 1981 with a Bachelor of
17 Science Degree in Business and from the University of
18 West Florida in 1982 with a Bachelor of Arts Degree in
19 Accounting. I am also a Certified Public Accountant
20 licensed in the State of Florida. I joined Gulf Power
21 Company in 1983 as a Financial Analyst. Prior to
22 assuming my current position, I have held various
23 positions with Gulf including Computer Modeling Analyst,
24 Senior Financial Analyst, and Supervisor of Rate
25 Services.

1 My responsibilities include supervision of: tariff
2 administration, cost of service activities, calculation
3 of cost recovery factors, the regulatory filing function
4 of the Rates and Regulatory Matters Department, and
5 various treasury activities.

6

7 Q. Have you previously filed testimony before this
8 Commission in Docket No. 980001-EI?

9 A. Yes, I have.

10

11 Q. What is the purpose of your testimony?

12 A. The purpose of my testimony is to discuss the
13 calculation of Gulf Power's fuel cost recovery factors
14 for the period April 1998 through September 1998.

15

16 Q. Are you familiar with the Fuel Cost Recovery Clause
17 Calculation for the period of April 1998 through
18 September 1998?

19 A. Yes, these documents were prepared under my supervision.

20

21 Q. Have you verified that to the best of your knowledge and
22 belief, the information contained in these documents is
23 correct?

24 A. Yes, I have.

25

Counsel: We ask that Ms. Cranmer's Exhibit

1 consisting of thirteen schedules,
2 be marked as Exhibit No. _____ (SDC-2).

3

4 Q. Ms. Cranmer, what has Gulf calculated as the true-up to
5 be applied in the period April 1998 through September
6 1998?

7 A. The true-up for this period is a decrease of .0347¢/kwh.
8 This includes a final true-up over-recovery of
9 \$2,886,443 for the April 1997 through September 1997
10 period. As shown on Schedule E-1A, it also includes an
11 estimated true-up under-recovery of \$1,127,041 for the
12 current period. The resulting over-recovery is
13 \$1,759,402.

14

15 Q. What has been included in this filing to reflect the
16 GPIF reward/penalty for the period of April 1997 through
17 September 1997?

18 A. This is shown on Line 32b of Schedule E-1 as a decrease
19 of .0059¢/kwh, thereby penalizing Gulf by \$300,745.

20

21 Q. Ms. Cranmer, what is the levelized projected fuel factor
22 for the period April 1998 through September 1998?

23 A. Gulf has proposed a levelized fuel factor of 1.626¢/kwh.
24 It includes projected fuel and purchased power energy
25 expenses for April 1998 through September 1998 and

1 projected kwh sales for the same period, as well as the
2 true-up and GPIF amount. The proposed levelized fuel
3 factor also includes the special recovery amount
4 associated with the Air Products contract. The
5 calculation of the special recovery amount is presented
6 on Schedule E-12 of my exhibit. The levelized fuel
7 factor has not been adjusted for line losses.

8

9 Q. Ms. Cranmer, how were the line loss multipliers used on
10 Schedule E-1E calculated?

11 A. They were calculated in accordance with procedures
12 approved in prior filings and were based on Gulf's
13 latest mwh Load Flow Allocators.

14

15 Q. Ms. Cranmer, what fuel factor does Gulf propose for its
16 largest group of customers (Group A), those on Rate
17 Schedules RS, GS, GSD, OSIII, and OSIV?

18 A. Gulf proposes a standard fuel factor, adjusted for line
19 losses, of 1.646¢/kwh for Group A. Fuel factors for
20 Groups A, B, C, and D are shown on Schedule E-1E. These
21 factors have also been adjusted for line losses.

22

23 Q. Ms. Cranmer, how were the time-of-use fuel factors
24 calculated?

1 A. These were calculated based on projected loads and
2 system lambdas for the period April 1998 through
3 September 1998. These factors included the GPIF,
4 true-up, and special contract recovery cost amounts and
5 were adjusted for line losses. These time-of-use fuel
6 factors are also shown on Schedule E-1E.

7

8 Q. How does the proposed fuel factor for Rate Schedule RS
9 compare with the factor applicable to March and how will
10 the change affect the cost of 1000 kwh on Gulf's
11 residential rate RS?

12 A. The current fuel factor for Rate Schedule RS applicable
13 to March 1998 is 2.157¢/kwh compared with the proposed
14 factor of 1.646¢/kwh. For a residential customer who
15 uses 1000 kwh in April 1998, the fuel portion of the
16 bill will decrease from \$21.57 to \$16.46.

17

18 Q. Ms. Cranmer, has Gulf updated its estimates of the
19 as-available avoided energy costs to be shown on COG1 as
20 required by Order No. 13247 issued May 1, 1984, in
21 Docket No. 830377-EI and Order No. 19548 issued June 21,
22 1988, in Docket No. 880001-EI?

23 A. Yes. A tabulation of these costs is set forth in
24 Schedule E-11 of my Exhibit SDC-1. These costs

1 represent the estimated averages for the period from
2 April 1998 through March 2000.

3

4 Q. When does Gulf propose to collect these new fuel
5 charges?

6 A. The fuel factors will apply to April 1998 through
7 September 1998 billings beginning with Cycle 1 meter
8 readings scheduled on April 1, 1998 and ending with
9 meter readings scheduled on September 29, 1998.

10

11 Q. Ms. Cranmer, does this complete your testimony?

12 A. Yes, it does.

13

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1 GULF POWER COMPANY
2 Before the Florida Public Service Commission
3 Direct Testimony of
4 G. D. Fontaine
5 Docket No. 970001-EI
6 Date of Filing November 20, 1997

7 Q. Please state your name, address and occupation.

8 A. My name is George D. Fontaine, my business address is
9 One Energy Place, Pensacola, Florida 32520-0335, and my
10 position is Performance Test Specialist for Gulf Power
11 Company.

12
13 Q. Please describe your educational and business
14 background.

15 A. I received my Bachelor of Mechanical Engineering Degree
16 from Auburn University in 1980. Following graduation,
17 I joined Gulf Power Company as an Associate Engineer at
18 the Scholz Electric Generating Plant, and as I
19 previously stated, my current position is Performance
20 Test Specialist. I am also a registered Professional
21 Engineer in the State of Florida.

22
23 Q. Mr. Fontaine, have you previously testified in this
24 Docket?

25 A. Yes, sir.

1 Q. Mr. Fontaine, what is the purpose of your testimony in
2 this proceeding?

3 A. The purpose of my testimony is to present GPIF results
4 for Gulf Power Company for the period of April 1, 1997,
5 through September 30, 1997.

6

7 Q. Mr. Fontaine, have you prepared an exhibit that
8 contains information to which you will refer in your
9 testimony?

10 A. Yes, Sir, I have prepared an exhibit consisting of five
11 schedules.

12

13 Q. Mr. Fontaine, was this exhibit prepared by you or under
14 your direction and supervision?

15 A. Yes, it was.

16

17 Counsel: We ask that Mr. Fontaine's exhibit be
18 marked for identification as exhibit _____ (GDF-1).

19

20 Q. Mr. Fontaine, before reviewing the GPIF Results for
21 Gulf's units, is there any information which has been
22 supplied to the Commission pertaining to this GPIF
23 period which requires amendment?

24 A. Yes, some corrections need to be made to the actual
25 unit performance data which was submitted monthly to

1 the Commission during this period. These corrections
2 are based on discoveries made during our final review
3 to determine the accuracy of this information prior to
4 this proceeding. The Actual Unit Performance Data
5 tables on pages 14 to 19 of Schedule 5 incorporate
6 these changes. The data contained on these tables is
7 the data upon which the GPIF calculation was made.
8

9 Q. Mr. Fontaine, would you now review the Company's
10 equivalent availability results for the period?

11 A. Actual equivalent availability and adjusted actual
12 equivalent availability figures for each of the
13 Company's GPIF units are shown on page 13 of Schedule
14 5. Pages 3 through 8 of Schedule 2 contain the
15 calculations for the adjusted actual equivalent
16 availabilities.

17 A calculation of GPIF availability points based on
18 these availabilities and the targets established by
19 Commission Order PSC-97-0359-POF-EI is on page 9 of
20 Schedule 2. The results are: Crist 6, +8.57 points;
21 Crist 7, +3.64 points; Smith 1, -10.00 points; Smith 2,
22 +10.00 points; Daniel 1, -10.00 points, and Daniel 2,
23 -10.00 points.
24
25

1 Q. Mr. Fontaine, what were the heat rate results for the
2 period?

3 A. The detailed calculation of the actual average net
4 operating heat rates for the Company's GPIF units is on
5 pages 2 through 7 of Schedule 3. These heat rate
6 figures have not at this point been adjusted in
7 accordance with GPIF procedures for load and other
8 factors to the bases of their targets.

9 As was done for the prior GPIF periods, and as
10 indicated on pages 8 through 13 of Schedule 3, the
11 target setting equations were used to adjust actual
12 results to the target bases. These equations,
13 submitted in January 1997, are shown on page 15 of
14 Schedule 3.

15 As calculated on page 16 of Schedule 3, the
16 adjusted actual average net operating heat rates
17 correspond to GPIF unit heat rate points of: 0.00 for
18 Crist 6, +0.67 for Crist 7; 0.00 for Smith 1, +8.10 for
19 Smith 2; -8.37 for Daniel 1; and -10.00 for Daniel 2.

20 Q. Mr. Fontaine, what number of Company points were
21 achieved during the period, and what reward or penalty
22 is indicated by these points according to the GPIF
23 procedure?

24 A. Using the unit equivalent availability and heat rate
25 points previously mentioned, along with the appropriate

1 weighting factors, the Company points would be -3.50 as
2 indicated on page 2 of Schedule 4. This calculated to
3 a penalty in the amount of \$300,745.
4

5 Q. Mr. Fontaine, would you please summarize your
6 testimony?

7 A. Yes, Sir. In view of the adjusted actual equivalent
8 availabilities, as shown on page 9 of Schedule 2, and
9 the adjusted actual average net operating heat rates
10 achieved, as shown on page 16 of Schedule 3, evidencing
11 the Company's performance for the period, Gulf
12 calculates a penalty in the amount of \$300,745 as
13 provided for by the GPIF plan.
14

15 Q. Mr. Fontaine, does this conclude your testimony?

16 A. Yes, Sir.
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1 GULF POWER COMPANY
2 Before the Florida Public Service Commission
3 Direct Testimony of
4 G. D. Fontaine
5 Docket No. 980001-EI
6 Date of Filing January 12, 1998
7
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11

12 Q. Please state your name, address and occupation.

13 A. My name is George D. Fontaine, my business address is
14 One Energy Place, Pensacola, Florida 32520-0335, and my
15 position is Performance Test Specialist for Gulf Power
16 Company.
17

18 Q. Please describe your educational and business
19 background.

20 A. I received my Bachelor of Mechanical Engineering Degree
21 from Auburn University in 1980. Following graduation,
22 I joined Gulf Power Company as an Associate Engineer at
23 the Scholz Electric Generating Plant, and as I
24 previously stated, my current position is Performance
25 Test Specialist. I am also a registered Professional
Engineer in the State of Florida.

Q. Have you previously testified in this Docket?

A. Yes. I have presented testimony regarding the
Generating Performance Incentive Factor (GPIF)
periodically for the past several years.

1 Q. What is the purpose of your testimony in this
2 proceeding?

3 A. The purpose of my testimony today is to present GPIF
4 targets for Gulf Power Company for the period of April 1,
5 1998 through September 30, 1998.

6
7 Q. Have you prepared an exhibit that contains information
8 to which you will refer in your testimony?

9 A. Yes, I have prepared an exhibit consisting of three
10 schedules.

11

12 Q. Was this exhibit prepared by you or under your
13 direction and supervision?

14 A. Yes, it was.

15

16 Counsel: We ask that Mr. Fontaine's exhibit be
17 marked for identification as exhibit _____ (GDF-2).

18

19 Q. Which units does Gulf propose to include under the GPIF
20 for the subject period?

21 A. We propose that Crist Units 6 and 7, Smith Units 1 and
22 2, and Daniel Units 1 and 2 continue to be the
23 Company's GPIF units.

24

25

1 Q. What are the target heat rates Gulf proposes to use in
2 the GPIF for these units for the performance period
3 April 1, 1998 through September 30, 1998?

4 A. I would like to refer you to Page 32 of Schedule 1 of
5 my exhibit where these targets are listed.
6

7 Q. How were these proposed target heat rates determined?

8 A. In every case they were determined according to the
9 GPIF implementation manual procedures for Gulf. Page 2
10 of Schedule 1 shows the target average net operating
11 heat rate equations for the proposed GPIF units, and
12 pages 4 through 29 of Schedule 1 contain the weekly
13 historical data used for the statistical development of
14 these equations.
15 Pages 30 and 31 of Schedule 1 present the calculations
16 which provide the unit target heat rates from the
17 target equations.
18

19 Q. Were the maximum and minimum attainable heat rates for
20 each proposed GPIF unit, indicated on page 32 of
21 Schedule 1, calculated according to the appropriate
22 GPIF implementation manual procedures?

23 A. Yes.
24
25

1 Q. What are the proposed target, maximum and minimum,
2 equivalent availabilities for Gulf's units?

3 A. The target equivalent availabilities and their ranges
4 are listed on page 4 of Schedule 2.

5

6 Q. How are these target equivalent availabilities
7 determined?

8 A. The target equivalent availabilities were determined
9 according to the standard GPIF implementation manual
10 procedures for Gulf, and are presented on page 2 of
11 Schedule 2.

12

13 Q. How were the maximum and minimum attainable equivalent
14 availabilities determined for each unit?

15 A. The maximum and minimum attainable equivalent
16 availabilities, which are presented along with their
17 respective target availabilities on page 4 of Schedule
18 2, were determined per GPIF manual procedures for Gulf.

19

20 Q. Mr. Fontaine, has Gulf completed the GPIF minimum
21 filing requirements data package?

22 A. Yes, we have completed the required data. Schedule 3
23 of my exhibit contains this information.

24

25

1 Q. Mr. Fontaine, would you please summarize your
2 testimony?

3 A. Yes. Gulf asks that the Commission accept:

4 1. Crist Units 6 and 7, Smith Units 1 and 2 and Daniel
5 Units 1 and 2, for inclusion under the GPIF for the
6 period of April 1, 1998 through September 30, 1998.

7

8 2. The target, maximum attainable, and minimum
9 attainable average net operating heat rates, as
10 proposed by the Company and as shown on page 32 of
11 Schedule 1 and also page 5 of Schedule 3 of my
12 exhibit.

13

14 3. The target, maximum attainable, and minimum
15 attainable equivalent availabilities, as proposed
16 by the Company and as shown on Page 4 of Schedule
17 2 and also page 5 of Schedule 3 of my exhibit.

18

19 4. The weekly average net operating heat rate least
20 squares regression equations, shown on page 2 of
21 Schedule 1 and also pages 18 through 23 of
22 Schedule 3 of my exhibit, for use in adjusting the
23 six-month actual unit heat rates to target
24 conditions.

25

1 Q. Mr. Fontaine, does this conclude your testimony?

2 A. Yes, Sir.

3

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1 Manager of System Planning, Manager of Fuel and System
2 Planning, and Transmission and System Control Manager.
3 My experience with the Company has included all areas of
4 distribution operation, maintenance, and construction;
5 transmission operation, maintenance, and construction;
6 relaying and protection of the generation, transmission,
7 and distribution systems; planning the generation,
8 transmission, and distribution system; bulk power
9 interchange administration; overall management of fuel
10 planning and procurement; and operation of the system
11 dispatch center.

12 I am a member of the Engineering Committees and
13 the Operating Committees of the Southeastern Electric
14 Reliability Council and the Florida Reliability
15 Coordinating Council, and have served as chairman of the
16 Generation Subcommittee of the Edison Electric Institute
17 System Planning Committee. I have served as chairman or
18 member of many technical committees and task forces
19 within the Southern electric system, the Florida
20 Electric Power Coordinating Group, and the North
21 American Electric Reliability Council. These have dealt
22 with a variety of technical issues including bulk power
23 security, system operations, bulk power contracts,
24 generation expansion, transmission expansion,
25 transmission interconnection requirements, central

1 dispatch, transmission system operation, transient
2 stability, underfrequency operation, generator
3 underfrequency protection, and system production
4 costing.

5
6 Q. What is the purpose of your testimony in this
7 proceeding?

8 A. I will summarize Gulf Power Company's purchased power
9 recoverable costs for energy purchases and sales that
10 were incurred during the April 1, 1997 through September
11 30, 1997 recovery period. I will then compare these
12 actual costs to their projected levels for the period
13 and discuss the primary reasons for the differences.

14
15 Q. During the period April 1, 1997 through September 30,
16 1997, what was Gulf's actual purchased power recoverable
17 cost for energy purchases and how did it compare with
18 the projected amount?

19 A. Gulf's actual total purchased power recoverable cost for
20 energy purchases, as shown on line 12 of Schedule A-1,
21 was \$14,163,434 for 742,839,891 KWH as compared to the
22 projected amount of \$10,622,241 for 530,540,000 KWH.
23 The actual cost per KWH purchased was 1.9067 ¢/KWH as
24 compared to the projected 2.0022 ¢/KWH, or 5% below the
25 projection. This lower price is why the amount of

1 energy purchased was 40% over the projected amount.

2

3 Q. What were the events that influenced Gulf's purchase of
4 energy?

5 A. During the recovery period, the availability of lower
6 cost pool energy due to lower than budgeted system
7 territorial loads and higher than budgeted nuclear and
8 hydro generation on the Southern electric system during
9 the summer months allowed Gulf to purchase more energy
10 at a lower unit price than was forecasted in order to
11 meet its load obligations.

12

13 Q. During the period April 1, 1997 through September 30,
14 1997, what was Gulf's actual purchased power fuel cost
15 for energy sales and how did it compare with the
16 projected amount?

17 A. Gulf's actual total purchased power fuel cost for energy
18 sales, shown on line 18 of Schedule A-1, was \$20,243,585
19 for 1,079,735,770 KWH as compared to the projected
20 amount of \$17,664,800 for 1,032,484,000 KWH. This
21 resulted in a variance above budget of \$2,578,785, or
22 15%. The actual fuel cost per KWH sold was 1.8749 ¢/KWH
23 as compared to 1.7109 ¢/KWH, or 10% above projection.

24

25

1 Q. What were the events that influenced Gulf's sale of
2 energy?

3 A. During the recovery period, the Southern electric system
4 experienced a higher than budgeted demand for off-system
5 Unit Power and economy energy. Therefore, Gulf sold
6 more energy at a higher unit price to meet system
7 obligations for these sales.

8
9 Q. How are Gulf's net purchased power fuel costs affected
10 by Southern electric system energy sales?

11 A. As a member of the Southern electric system power pool,
12 Gulf Power participates in these sales. Gulf's
13 generating units are economically dispatched to meet the
14 needs of its territorial customers, the system, and
15 off-system customers.

16 Therefore, Southern system energy sales provide a
17 market for Gulf's surplus energy and generally improve
18 unit load factors. The cost of fuel used to make these
19 sales is credited against, and therefore reduces, Gulf's
20 fuel and purchased power costs. Overall, Gulf's Total
21 Fuel and Net Power Transactions for the recovery period,
22 as shown on line 20 of Schedule A-1, were 2% under
23 budget.

24
25

1 Q. Does this conclude your testimony?

2 A. Yes.

3

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GULF POWER COMPANY

Before the Florida Public Service Commission
Direct Testimony of
M. W. Howell
Docket No. 980001-EI
Date of Filing: January 12, 1998

1
2
3
4
5
6 Q. Please state your name, business address and occupation.

7 A. My name is M. W. Howell, and my business address is One
8 Energy Place, Pensacola, Florida 32520. I am
9 Transmission and System Control Manager for Gulf Power
10 Company.

11
12 Q. Have you previously testified before this Commission?

13 A. Yes. I have testified in various rate case,
14 cogeneration, territorial dispute, planning hearing,
15 fuel clause adjustment, and purchased power capacity
16 cost recovery dockets.

17
18 Q. Please summarize your educational and professional
19 background.

20 A. I graduated from the University of Florida in 1966 with
21 a Bachelor of Science Degree in Electrical Engineering.
22 I received my Masters Degree in Electrical Engineering
23 from the University of Florida in 1967, and then joined
24 Gulf Power Company as a Distribution Engineer. I have
25 since served as Relay Engineer, Manager of Transmission,

1 Manager of System Planning, Manager of Fuel and System
2 Planning, and Transmission and System Control Manager.
3 My experience with the Company has included all areas of
4 distribution operation, maintenance, and construction;
5 transmission operation, maintenance, and construction;
6 relaying and protection of the generation, transmission,
7 and distribution systems; planning the generation,
8 transmission, and distribution systems; bulk power
9 interchange administration; overall management of fuel
10 planning and procurement; and operation of the system
11 dispatch center.

12 I am a member of the Engineering Committees
13 and the Operating Committees of the Southeastern
14 Electric Reliability Council and the Florida Reliability
15 Coordinating Council, and have served as chairman of the
16 Generation Subcommittee of the Edison Electric Institute
17 System Planning Committee. I have served as chairman or
18 member of many technical committees and task forces
19 within the Southern electric system, the Florida
20 Electric Power Coordinating Group, and the North
21 American Electric Reliability Council. These have dealt
22 with a variety of technical issues including bulk power
23 security, system operations, bulk power contracts,
24 generation expansion, transmission expansion,
25 transmission interconnection requirements, central

1 dispatch, transmission system operation, transient
2 stability, underfrequency operation, generator
3 underfrequency protection, and system production
4 costing.

5

6 Q. What is the purpose of your testimony in this
7 proceeding?

8 A. The purpose of my testimony is to support Gulf Power
9 Company's projection of purchased power recoverable
10 costs for energy purchases and sales for the period
11 April, 1998 - September, 1998.

12

13 Q. What is Gulf's projected purchased power recoverable
14 cost for energy purchases for the April, 1998 -
15 September, 1998 recovery period?

16 A. Gulf's projected recoverable cost for energy purchases,
17 shown on line 12 of Schedule E-1 of the fuel filing, is
18 \$7,424,990. These purchases result from Gulf's
19 participation in the coordinated operation of the
20 Southern electric system power pool. This amount is
21 used by Gulf's witness Susan Cranmer as an input in the
22 calculation of the fuel and purchased power cost
23 adjustment factor.

24

25

1 Q. What is Gulf's projected purchased power fuel cost for
2 energy sales for the April, 1998 - September, 1998
3 recovery period?

4 A. The projected fuel cost for energy sales, shown on line
5 18 of Schedule E-1, is \$26,149,800. These sales also
6 result from Gulf's participation in the coordinated
7 operation of the Southern electric system power pool.
8 This amount is used by Gulf's witness Susan Cranmer as
9 an input in the calculation of the fuel and purchased
10 power cost adjustment factor.

11

12 Q. Does this conclude your testimony?

13 A. Yes.

14

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25

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

PREPARED DIRECT TESTIMONY

OF

KAREN O. ZWOLAK

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3
4
5
6 Q. Please state your name, address, occupation and employer.

7
8 A. My name is Karen O. Zwolak. My business address is 702
9 North Franklin Street, Tampa, Florida 33602. My position
10 is Manager - Energy Issues in the Regulatory Affairs
11 Department of Tampa Electric Company.

12
13 Q. Please provide a brief outline of your educational
14 background and business experience.

15
16 A. I received a Bachelor of Arts degree in Microbiology in
17 1977 and a Bachelor of Science degree in Chemical
18 Engineering in 1985 from the University of South Florida.
19 I began my engineering career in 1986 at the Florida
20 Department of Environmental Regulation and was employed as
21 a Permitting Engineer in the Industrial Wastewater Program.
22 In 1990, I joined Tampa Electric Company as an engineer in
23 the Environmental Planning Department and was responsible
24 for permitting and compliance issues relating to wastewater
25 treatment and disposal. In 1995, I transferred to TEC's

1 Energy Supply Department and assumed the duties of the
2 plant chemical engineer at the F. J. Gannon Station. In
3 this position, I was responsible for boiler chemistry,
4 water management, and maintenance of environmental
5 equipment and general engineering support. In 1997, I was
6 promoted to Manager, Energy Issues in the Electric
7 Regulatory Affairs Department. My present responsibilities
8 include the areas of fuel adjustment, capacity cost
9 recovery, environmental filings and rate design.

10

11 Q. What is the purpose of your testimony in this proceeding?

12

13 A. The purpose of my testimony is to present the net true-up
14 amounts for the April 1997 through September 1997 period
15 for both the Fuel Cost Recovery and the Capacity Cost
16 Recovery Clauses.

17

18 **FUEL COST RECOVERY CLAUSE**

19

20 Q. What is the net true-up amount for the fuel cost recovery
21 clause for the period April 1997 through September 1997?

22

23 A. An over/(under) - recovery of (\$6,042,407). The actual
24 fuel cost over/(under) - recovery, including interest, is
25 (\$1,232,698) for the period April 1997 through September

1 1997 (Schedule A2, page 2 of 3, of September 1997 monthly
2 filing, in Document No. 4, reflects an end of period total
3 net true-up of \$694,267. Subtracting the beginning of
4 period deferred true-up of \$1,926,965 yields the
5 (\$1,232,698). This (\$1,232,698) amount, less the
6 actual/estimated over/(under) - recovery approved in the
7 August 1997 fuel hearings of \$4,809,709 results in a final
8 over/(under) - recovery for the period of (\$6,042,407).
9 This over/(under) - recovery amount of (\$6,042,407) will be
10 carried over and applied in the calculation of the fuel
11 recovery factor for the period April 1998 through September
12 1998.

13
14 Q. How much effect will this (\$6,042,407) over/(under) -
15 recovery in the April 1997 through September 1997 period,
16 have on the April 1998 through September 1998 period?

17
18 A. The (\$6,042,407) over/(under) - recovery will cause a 1,000
19 KWH residential bill to be approximately \$0.72 higher.

20
21 Q. How are the fuel revenues associated with the Florida
22 Municipal Power Agency and the City of Lakeland wholesale
23 sales treated in this final true-up filing?

24
25 A. As per Order No. PSC-97-1273-FOF-EU, Tampa Electric shall

1 credit its fuel clause with an amount equal to the system
2 incremental fuel cost resulting from the Florida Municipal
3 Power Agency and Lakeland Sales. Document No. 2, page 1 of
4 1, line C6E, reflects an amount of (\$2,920,793) to be
5 credited to the fuel clause. The (\$2,920,793), for the
6 period December 1996 through September 1997, is the
7 difference between the fuel revenues previously credited
8 each month in the fuel clause and system incremental fuel
9 cost each month, adjusted for jurisdictional separation and
10 losses.

11
12 Q. Have you prepared an Exhibit in this proceeding?

13
14 A. Yes. Exhibit No. (KOZ-1, Fuel Cost Recovery and Capacity
15 Cost Recovery) which contains four documents. Document No.
16 3 is used to explain the capacity cost recovery clause
17 which is discussed later in my testimony. Document No. 4
18 contains Commission Schedules A-1 through A-9 for the
19 months of April 1997 through September 1997. Included with
20 the September 1997 monthly filing is a six months summary
21 for each of Commission Schedules A6, A7, A8, and A9 for the
22 period April 1997 through September 1997.

23
24 Q. Please explain Document No. 1.
25

1 A. Document No. 1, entitled "Tampa Electric Company Final Fuel
2 Over/(Under) - Recovery for the period April 1997 through
3 September 1997" shows the calculation of the final fuel
4 over/(under) - recovery for the period of (\$6,042,407)
5 which will be applied to jurisdictional sales during the
6 period April 1998 through September 1998.

7
8 Line 1 shows the total company fuel costs of \$198,495,705
9 for the period April 1997 through September 1997. The
10 jurisdictional amount of total fuel costs is \$195,789,824
11 as shown on line 2. This amount is compared to the
12 jurisdictional fuel revenues applicable to the period on
13 line 3 to obtain the actual over/(under) - recovered fuel
14 costs for the period, shown on line 4. The resulting
15 (\$1,293,869) over/(under) - recovered fuel costs for the
16 period, combined with \$61,171 of interest shown on line 5,
17 constitute the actual over/(under) - recovery of
18 (\$1,232,698) shown on line 6. The (\$1,232,698) less the
19 actual/estimated over/(under) - recovery of \$4,809,709
20 shown on line 7, which was approved in the August 1997 fuel
21 hearings, results in the final over/(under) - recovery of
22 (\$6,042,407) shown on line 8.

23
24 Q. What does Document No. 2 show?
25

- 1 A. Document No. 2, entitled "Tampa Electric Company
2 Calculation of True-Up Amount Actual vs. Original Estimates
3 for the period April 1997 through September 1997," shows
4 the calculation of the actual over/(under) - recovery as
5 compared to the original estimate for the same period.
6
- 7 Q. What was the variance in jurisdictional fuel revenues for
8 the period April 1997 through September 1997?
9
- 10 A. As shown on line C1 of my Document No. 2, the company
11 collected (\$5,592,282) less jurisdictional fuel revenues
12 than originally estimated.
13
- 14 Q. What was the total fuel and net power transaction cost
15 variance for the period April 1997 through September 1997?
16
- 17 A. As shown on line A7 of Document No. 2, the fuel and net
18 power transactions cost variance is (\$690,146) or (0.3%).
19
- 20 Q. What are the reasons for the total fuel and net power
21 transactions cost being lower by (\$690,146) or (0.3%)?
22
- 23 A. The primary reason for the (0.3%) decrease is due to Net
24 Energy for Load being down (255,565) MWH or (2.9%). This
25 (2.9%) combined with the ¢/KWH for Total Fuel and Net Power

1 Transaction being more than estimated by 2.6%, accounts for
2 the (0.3%) decrease.

3
4 **CAPACITY COST RECOVERY CLAUSE**

5
6 **Q.** What is the net true-up amount for the capacity cost
7 recovery clause for the period April 1997 through September
8 1997?

9
10 **A.** An over/(under) - recovery of (\$642,312). The actual
11 capacity cost over/(under) - recovery, including interest,
12 is (\$987,400) for the period April 1997 through September
13 1997 (Document No. 3, pages 2 and 3 of 5). This amount,
14 less the actual/estimated over/(under) - recovery approved
15 in the August 1997 fuel hearings of (\$345,088) results in
16 a final over/(under) - recovery for the period of
17 (\$642,312) (Document No. 3, page 5 of 5). This
18 over/(under) - recovery amount of (\$642,312) will be
19 carried over and applied in the calculation of the capacity
20 cost recovery factor for the period April 1998 through
21 September 1998.

22
23 **Q.** How much effect will this (\$642,312) over/(under) -
24 recovery in the April 1997 through September 1997 period,
25 have on the April 1998 through September 1998 period?

1 A. The (\$642,312) over/(under) - recovery will cause a 1,000
2 KWH residential bill to be approximately \$0.08 higher.

3

4 Q. Does this conclude your testimony?

5

6 A. Yes.

7

8

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15

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2 **PREPARED DIRECT TESTIMONY**

3 **OF**

4 **KAREN O. ZWOLAK**

5
6 **Q.** Please state your name, address, occupation and employer.

7
8 **A.** My name is Karen O. Zwolak. My business address is 702
9 North Franklin Street, Tampa, Florida 33602. My position
10 is Manager - Energy Issues in the Regulatory Affairs
11 Department of Tampa Electric Company.

12
13 **Q.** Please provide a brief outline of your educational
14 background and business experience.

15
16 **A.** I received a Bachelor of Arts Degree in Microbiology in
17 1977 and a Bachelor of Science degree in Chemical
18 Engineering in 1985 from the University of South Florida.
19 I began my engineering career in 1986 at the Florida
20 Department of Environmental Regulation and was employed as
21 a Permitting Engineer in the Industrial Wastewater Program.
22 In 1990, I joined Tampa Electric Company as an engineer in
23 the Environmental Planning Department and was responsible
24 for permitting and compliance issues relating to wastewater
25 treatment and disposal. In 1995, I transferred to TEC's

1 Energy Supply Department and assumed the duties of the
2 plant chemical engineer at the F. J. Gannon Station. In
3 this position, I was responsible for boiler chemistry,
4 water management, and maintenance of environmental
5 equipment and general engineering support. In 1997, I was
6 promoted to Manager, Energy Issues in the Electric
7 Regulatory Affairs Department. My present responsibilities
8 include the areas of fuel adjustment, capacity cost
9 recovery, environmental filings and rate design.

10
11 Q. What is the purpose of your testimony?

12
13 A. The purpose of my testimony is to present to the Commission
14 the proposed Total Fuel and Purchased Power Cost Recovery
15 factors, the proposed Capacity Cost Recovery factors and
16 the Temporary Base Rate Reduction factors for the period of
17 April 1998 - September 1998.

18
19 Fuel and Purchased Power Cost Recovery Factors / Capacity Cost
20 Recovery Clause

21
22 Q. Did you review the projected data necessary to calculate
23 the Total Fuel and Purchased Power Cost Recovery factors
24 for the period April 1998 - September 1998?

25

- 1 A. Yes I have.
2
- 3 Q. Do you wish to sponsor an exhibit consisting of Schedules
4 H-1 (April - September, 1995 through 1998) and Schedules E-
5 1 through E-10 (April 1998 - September 1998)?
6
- 7 A. Yes. Also contained in this exhibit are Schedules E-2, E-
8 3, E-5, E-6, E-7, E-8 and E-9 for the prior period October
9 1997 - March 1998. These schedules are furnished as back-
10 up for the projected true-up for this period and consist of
11 two actual months and four projected months.
12
- 13 (Have identified as Exhibit No. 20 (KOZ-2), Fuel
14 Projection.)
15
- 16 Q. Does Schedule E-1 of Exhibit No. 20 (KOZ-2), Fuel
17 Projection, show the proper value for the Total Fuel and
18 Purchased Power Cost Recovery Clause as projected for the
19 period April 1998 - September 1998?
20
- 21 A. Yes.
22
- 23 Q. What is the proper value of the fuel adjustment for the new
24 period?
25

- 1 A. The proper value for the new period is 2.337 cents per kwh
2 before the application of the factors that adjust for
3 variations in line losses.
4
- 5 Q. Please describe the information provided on Schedule E-1C.
6
- 7 A. The GPIF and True-up factors are provided on Schedule E-1C.
8 We propose that a GPIF penalty of (\$363,850) be included in
9 the projection period. The True-up amount for the October
10 1997 - March 1998 period is an overrecovery of \$4,373,121.
11 This overrecovery is comprised of a final True-up
12 underrecovery amount of (\$6,042,407) for the April 1997 -
13 September 1997 period and an estimated overrecovery in the
14 amount of \$10,415,528 for the October 1997 - March 1998
15 period.
16
- 17 Q. Please describe the information provided on Schedule E-1D.
18
- 19 A. Schedule E-1D presents the company's on-peak and off-peak
20 fuel charge factors for the April 1998 - September 1998
21 period.
22
- 23 Q. What is the purpose of Schedule E-1E?
24
- 25 A. The purpose of Schedule E-1E is to present the standard,

1 on-peak and off-peak fuel charge factors after adjusting
2 for variations in line losses.

3
4 Q. Please recap the proposed Fuel and Purchased Power Cost
5 Recovery factors for the April 1998 - September 1998
6 period.

7
8 A.

	Fuel Charge
<u>Rate Schedule</u>	<u>Factor (cents per kwh)</u>
9 Average Factor	2.337
10 RS, GS and TS	2.354
11 RST and GST	3.334 (on-peak)
12	1.883 (off-peak)
13	
14 SL-2, OL-1 and OL-3	2.101
15 GSD, GSLD, and SBF	2.340
16 GSdT, GSLDT, EV-X and SBFT	3.314 (on-peak)
17	1.872 (off-peak)
18 IS-1, IS-3, SBI-1, SBI-3	2.264
19 IST-1, IST-3, SBIT-1, SBIT-3	3.206 (on-peak)
20	1.811 (off-peak)

21
22 Q. How does Tampa Electric Company's proposed average fuel
23 charge factor of 2.337 cents per kwh compare to the average
24 fuel charge factor for the October 1997 - March 1998
25 period?

- 1 A. The proposed fuel charge factor is 0.033 cents per kwh (or
2 \$0.33 per 1000 kwh) higher than the average fuel charge
3 factor of 2.304 cents per kwh for the October 1997 - March
4 1998 period.
5
- 6 Q. Are you also requesting Commission approval of the
7 projected Capacity Cost Recovery factors for the Company's
8 various rate schedules?
9
- 10 A. Yes.
11
- 12 Q. Have you prepared or caused to be prepared under your
13 direction or supervision an exhibit which supports this
14 request?
15
- 16 A. Yes. It consists of five pages identified as Exhibit No.
17 21 KOZ-3, Capacity Cost Recovery.
18
- 19 Q. What payments are included in Tampa Electric's capacity
20 cost recovery factor?
21
- 22 A. Tampa Electric is requesting recovery, through the capacity
23 cost recovery factor, of capacity payments made pursuant to
24 cogeneration, small power production and purchased power
25 agreements to which we are a party.

1 Q. Please re-cap the proposed Capacity Cost Recovery Clause
2 factors for the April 1998 - September 1998 period.

3

4 A.

5 <u>Rate Schedule</u>	Capacity Cost Recovery <u>Factor (cents per kwh)</u>
6 RS	0.188
7 GS and TS	0.181
8 GSD, EV-X	0.139
9 GSLD and SPF	0.123
10 IS-1, IS-3, SBI-1, SBI-3	0.011
11 SL-2, OL-1 and OL-3	0.022

12

13 These factors can be seen in Exhibit No. 21 (KOZ-3), page
14 3 of 5.

15

16 Temporary Base Rate Reduction

17 Q. Is Tampa Electric requesting to modify the Temporary Base
18 Rate Reduction factor for the period April 1998 through
19 September 1998?

20

21 A. Yes. On September 25, 1996, Tampa Electric, the Office of
22 Public Counsel and the Florida Industrial Power Users Group
23 signed a separate stipulation. (Order No. PSC-96-1300-S-EI
24 in Docket No. 960409-EI issued October 24, 1996.) As part
25 of this Stipulation, Tampa Electric has agreed to a

1 temporary base rate reduction in the total amount of \$25
 2 million over fifteen months beginning about October 1,
 3 1997. This temporary base rate reduction is shown as a
 4 line item on the customer's bill.

5
 6 This temporary base rate decrease will be 0.130 cent per
 7 kWh on average. The factors by rate class, adjusted for
 8 line loss, are shown below. The derivation of these
 9 factors is shown in Document No. 4 of Exhibit KOZ-2.

13	<u>Rate Class</u>	<u>Credit Factor cents / kWh</u>
14	Average Factor	0.130
15	RS, RST, GS, GST, TS	0.130
16	GSD, GSDT, GSLD, GSLDT,	0.130
17	EV-X, SBF, SBFT	
18	IS-1&3, IST-1&3, SBIT-1&3	0.125
19	SL, OL	0.130

20
 21 Q. What is the composite effect of the above changes on a
 22 1,000 kwh residential Customer?

23
 24 A. A residential bill for 1,000 kwh will decrease \$0.26
 25 beginning April 1998. See table below.

	Oct. 97 thru	Apr. 98 thru
<u>Type of Charge</u>	<u>Mar. 98</u>	<u>Sept. 98</u>
Customer	\$ 8.50	\$ 8.50
Energy	43.42	43.42
Conservation	1.63	1.65
Environmental	0.54	0.33
Fuel	23.21	23.54
Capacity	2.28	1.88
Deferred Revenue Plan		
Refund	(1.31)	(1.30)
FGR Tax	<u>2.01</u>	<u>2.00</u>
Total	\$ 80.28	\$ 80.02

- 14 Q. When should the new charges and refund go into effect?
- 15
- 16 A. They should go into effect commensurate with the first
- 17 billing cycle in April 1998.
- 18
- 19 Q. Does this conclude your testimony?
- 20
- 21 A. Yes it does.
- 22
- 23
- 24
- 25

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

PREPARED DIRECT TESTIMONY

OF

GEORGE A. KESELOWSKY

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Q. Will you please state your name, business address, and employer?

A. My name is George A. Keselowsky and my business address is Post Office Box 111, Tampa, Florida 33601. I am employed by Tampa Electric Company.

Q. Please furnish us with a brief outline of your educational background and business experience.

A. I graduated in 1972 from the University of South Florida with a Bachelor of Science Degree in Mechanical Engineering. I have been employed by Tampa Electric Company in various engineering positions since that time. My current position is that of Senior Consulting Engineer -Production Engineering.

1 Q. What are your current responsibilities?

2

3 A. I am responsible for testing and reporting
4 performance, and the compilation and reporting
5 generation statistics.

6

7 Q. What is the purpose of your testimony?

8

9 A. My testimony presents the actual performance results
10 unit equivalent availability and station heat rate
11 determine the Generating Performance Incentive
12 (GPIF) for the period April 1997 through September
13 I will also compare these results to the
14 established prior to the beginning of the period.

15

16 Q. Have you prepared an exhibit with the results for the
17 month period?

18

19 A. Yes. Under my direction and supervision an exhibit
20 has been prepared entitled, "Tampa Electric Company
21 1997 - September 1997, Generating Performance Incentive
22 Factor Results" consisting of 28 pages that was filed with
23 this testimony (Have identified as Exhibit GAK-1).

24

25

- 1 Q. Are the equivalent availability results shown on page 6,
2 column 2, directly applicable to the GPIF table?
3
- 4 A. Not exactly. Adjustments to equivalent availability may be
5 required as noted in section 4.3.3 of the GPIF Manual. The
6 actual equivalent availability including the required
7 adjustment is shown on page 6 of my exhibit. The necessary
8 adjustments as prescribed in the GPIF Manual are further
9 defined by a letter dated October 23, 1981, from Mr. J.H.
10 Hoffsis of the Commission's Staff. The adjustments for
11 each unit are as follows:
12
- 13 Gannon Unit No. 5
- 14 On this unit, no planned outage hours were originally
15 scheduled to fall within the Summer 1997 period, and none
16 in fact occurred. Consequently, the actual equivalent
17 availability of 74.7% requires no adjustment, as shown on
18 page 7 of my exhibit.
19
- 20 Gannon Unit No. 6
- 21 On this unit, 168 planned outage hours were originally
22 scheduled to fall within the Summer 1997 period. Due to a
23 revision of the outage schedule, this work was accomplished
24 prior to the beginning of the period, and no planned outage
25 hours fell within the period. Consequently, the actual

1 equivalent availability of 82.0% is adjusted to 78.9%, as
2 shown on page 8 of my exhibit.

3
4 Big Bend Unit No. 1

5 On this unit 983 planned outage hours were originally
6 scheduled to fall within the Summer 1997 period. Due to a
7 revision of the outage schedule 1145.4 planned outage hours
8 fell within the period. Consequently, the actual equivalent
9 availability of 62.9% is adjusted to 66.0% as shown on page
10 9 of my exhibit.

11
12 Big Bend Unit No. 2

13 On this unit no planned outage hours were originally
14 scheduled to fall within the Summer 1997 period, and none
15 in fact occurred. Consequently, the actual equivalent
16 availability of 87.4% requires no adjustment as shown on
17 page 10 of my exhibit.

18
19 Big Bend Unit No. 3

20 On this unit no planned outage hours were originally
21 scheduled to fall within the Summer 1997 period. Due to a
22 revision of the outage schedule, outage activities were
23 moved forward to fall within the period, and required 671.0
24 hours. Consequently, the actual equivalent availability
25 of 71.3% is adjusted to 84.2% as shown on page 11 of my

1 exhibit.

2

3 Big Bend Unit No. 4

4 This unit was not scheduled to have a planned outage during
5 the Summer 1997 period, and none in fact occurred.
6 Consequently, the actual equivalent availability of 82.8%
7 requires no adjustment as shown on page 12 of my exhibit.

8

9 Q. How did you arrive at the applicable equivalent
10 availability points for each unit?

11

12 A. The final adjusted equivalent availabilities for each unit
13 are shown on page 6, column 4, of my exhibit. This number
14 is entered into the respective Generating Performance
15 Incentive Point (GPIP) Table for each particular unit on
16 pages 21 through 26. Page 4 of my exhibit summarizes the
17 equivalent availability points to be awarded or penalized.

18

19 Q. Would you please explain the heat rate results relative to
20 the GPIP?

21

22 A. The actual heat rate and adjusted actual heat rate for
23 Gannon and Big Bend Station are shown on page 6 of my
24 exhibit. The adjustment was developed based on the
25 guidelines of section 4.3.6 of the GPIP Manual. This

1 procedure is further defined by a letter dated October 23,
2 1981, from Mr. J.H. Hoffsis of the FPSC Staff. The final
3 adjusted actual heat rates are also shown on page 5 of my
4 exhibit. This heat rate number is entered into the
5 respective GPIF table for the particular unit, shown on
6 pages 21 through 26. Page 4 of my exhibit summarizes the
7 weighted heat rate and equivalent availability points to be
8 awarded.

9
10 Q. Were any additional adjustments to heat rate required?

11
12 A. In order to assure comparability of data, Big Bend Unit 3
13 heat rates have been calculated in the standard fashion,
14 without scrubber power. This methodology has been reviewed
15 and approved by the PSC staff, to be employed until there
16 is sufficient operational history with the scrubber to meet
17 target preparation guidelines.

18
19 Q. Does this assure that the Big Bend 3 heat rate for the
20 period is appropriate for comparison to its target and
21 meets GPIF criteria?

22
23 A. Yes.
24
25

1 Q. What is the overall GPIF for Tampa Electric Company during
2 this six month period?

3
4 A. This is shown on page 28 of my exhibit. Essentially, the
5 weighting factors shown on page 4, column 3, plus the
6 equivalent availability points and the heat rate points
7 shown on page 4, column 4, are substituted within the
8 equation. This resultant value, -1.613, is then entered
9 into the GPIF table on page 2. Using linear interpolation,
10 a penalty amount of \$363,850 is calculated.

11
12 Q. Does this conclude your testimony?

13
14 A. Yes, it does.

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
PREPARED DIRECT TESTIMONY
OF
GEORGE A. KESELOWSKY

Q. Will you please state your name, business address, and employer?

A. My name is George A. Keselowsky and my business address is Post Office Box 111, Tampa, Florida 33601. I am employed by Tampa Electric Company.

Q. Please furnish us with a brief outline of your educational background and business experience.

A. I graduated in 1972 from the University of South Florida with a Bachelor of Science Degree in Mechanical Engineering. I have been employed by Tampa Electric Company in various engineering positions since that time. My current position is that of Senior Consulting Engineer - Energy Supply Engineering.

Q. What are your current responsibilities?

A. I am responsible for testing and reporting unit

1 performance, and the compilation and reporting of
2 generation statistics.

3
4 **Q.** What is the purpose of your testimony?

5
6 **A.** My testimony presents Tampa Electric Company's methodology
7 for determining the various factors required to compute the
8 Generating Performance Incentive Factor (GPIF) as ordered
9 by this Commission.

10
11 **Q.** Have you prepared an exhibit showing the various elements
12 of the derivation of Tampa Electric Company's GPIF formula?

13
14 **A.** Yes, I have prepared, under my direction and supervision,
15 an exhibit entitled "Tampa Electric Company, Generating
16 Performance Incentive Factor" April 1998 - September 1998,
17 consisting of 35 pages filed with the Commission on
18 January 14, 1998. (Have identified as Exhibit GAK-2). The
19 data prepared within this exhibit is consistent with the
20 GPIF Implementation Manual previously approved by this
21 Commission.

22
23
24
25

- 1 Q. Which generating units on Tampa Electric Company's system
2 are included in the determination of your GPIF?
3
- 4 A. Six of our coal-fired units are included. These are:
5 Gannon Station Units 5 and 6; and Big Bend Station Units 1,
6 2, 3, and 4.
7
- 8 Q. Will you describe how Tampa Electric Company evolved the
9 various factors associated with the GPIF as ordered by this
10 Commission?
11
- 12 A. Yes. First, the two factors to be used, as set forth by
13 the Commission Staff, are unit availability and station
14 heat rate.
15
- 16 Q. Please continue.
17
- 18 A. A target was established for equivalent availability for
19 each unit considered for this period. Heat rate targets
20 were also established for each unit. A range of potential
21 improvement and degradation was determined for each of
22 these parameters.
23
24
25

1 Q. Would you describe how the target values for unit
2 availability were determined?

3
4 A. Yes I will. The Planned Outage Factor (POF) and the
5 Equivalent Unplanned Outage Factor (EUOF) were subtracted
6 from 100% to determine the target equivalent availability.
7 The factors for each of the 5 units included within the
8 GPIF are shown on page 5 of my exhibit. For example, the
9 projected EUOF for Big Bend Unit Four is 8.1%. The Planned
10 Outage Factor for this same unit during this period is 0%.
11 Therefore, the target equivalent availability for this unit
12 equals:

$$100\% - [(8.1\% + 0\%)] = 91.9\%$$

13
14
15
16 This is shown on page 4, column 3 of my exhibit.

17
18 Q. How was the potential for unit availability improvement
19 determined?

20
21 A. Maximum equivalent availability is arrived at using the
22 following formula.

23
24
25

1 Equivalent Availability Maximum

2 $EAF_{MAX} = 100\% - [0.8 (EUOF_1) + 0.95 (POF_1)]$

3

4 The factors included in the above equations are the same
5 factors that determine target equivalent availability. To
6 attain the maximum incentive points, a 20% reduction in
7 Forced Outage and Maintenance Outage Factors (EUOF), plus
8 a 5% reduction in the Planned Outage Factor (POF) will be
9 necessary. Continuing with our example on Big Bend Unit
10 Four:

11

12 $EAF_{MAX} = 100\% - [0.8 (8.1\%) + 0.95 (0\%)] = 93.5\%$

13

14 This is shown on page 4, column 4 of my exhibit.

15

16 **Q.** How was the potential for unit availability degradation
17 determined?

18

19 **A.** The potential for unit availability degradation is
20 significantly greater than is the potential for unit
21 availability improvement. This concept was discussed
22 extensively and approved in earlier hearings before this
23 Commission. Tampa Electric Company's approach to
24 incorporating this skewed effect into the unit availability
25 tables is to use a potential degradation range equal to

1 twice the potential improvement. Consequently, minimum
2 equivalent availability is arrived at via the following
3 formula:

4
5 Equivalent Availability Minimum

6 $EAF_{MIN} = 100\% - [1.4 (EUOF_1) + 1.10 (POF_1)]$

7
8 Again, continuing with our example of Big Bend Unit Four,

9
10 $EAF_{MIN} = 100\% - [1.4 (8.1\%) + 1.1 (0\%)] = 88.7\%$

11
12 Equivalent availability MAX and MIN for the other five
13 units is computed in a similar manner.

- 14
15 **Q.** How do you arrive at the Planned Outage, Maintenance Outage
16 and Forced Outage Factors?
17
- 18 **A.** Our planned outages for this period are shown on page 19 of
19 my exhibit. A Critical Path Method (C.P.M.) for each major
20 planned outage which affects GPIF is included in my
21 exhibit. For example, Big Bend Unit 1 is scheduled for an
22 annual maintenance outage May 18 to May 31, 1998. There
23 are 336 planned outage hours scheduled for the summer 1998
24 period, and a total of 4391 hours during this 6 month
25 period. Consequently, the Planned Outage Factor for Unit 1

1 at Big Bend is $336/4391 \times 100\%$ or 7.7%. This factor is
2 shown on pages 5 and 15 of my exhibit. Big Bend Unit 3 has
3 a planned outage factor of 18.0%. Big Bend Units 2 and 4
4 have planned outage factors of zero, as does Gannon Unit 5.
5 Gannon Unit 6 has a planned outage factor of 7.7%.

6
7 **Q.** How did you arrive at the Forced Outage and Maintenance
8 Outage Factors on each unit?

9
10 **A.** Graphs of both of these factors (adjusted for planned
11 outages) vs. time are prepared. Both monthly data and 12
12 month moving average data are recorded. For each unit the
13 most current, September 1997, 12 month ending value was
14 used as a basis for the projection. This value was adjusted
15 up or down by analyzing trends and causes for recent forced
16 and maintenance outages. All projected factors are based
17 upon historical unit performance, engineering judgment,
18 time since last planned outage, and equipment performance
19 resulting in a forced or maintenance outage. These target
20 factors are additive and result in a EUOF of 15.2% for
21 Gannon Unit Five. The Equivalent Unplanned Outage Factor
22 (EUOF) for Gannon Unit Five is verified by the data shown
23 on page 13, lines 3, 5, 10 and 11 of my exhibit and
24 calculated using the formula:

25

1 EUOF = $\frac{(\text{FOH} + \text{EFOH} + \text{MOH} + \text{EMOH})}{\text{Period Hours}} \times 100$
2

3 or

4 EUOF = $\frac{(555 + 111)}{4391} \times 100 = 15.2\%$
5

6 Relative to Gannon Unit Five, the EUOF of 15.2% forms the
7 basis of our Equivalent Availability target development as
8 shown on sheets 4 and 5 of my exhibit.
9

10 Q. Please continue with your review of the remaining units.
11

12 Big Bend Unit One

13 A. The projected EUOF for this unit is 14.0% during this
14 period. This unit will have a planned outage this period
15 and the Planned Outage Factor is 7.7%. This results in a
16 target equivalent availability of 78.3% for the period.
17

18 Big Bend Unit Two

19 The projected EUOF for this unit is 13.6%. This unit will
20 not have a planned outage during this period and the
21 Planned Outage Factor is 0%. Therefore, the target
22 equivalent availability for this unit is 86.4%.
23
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Big Bend Unit Three

The projected EUOF for this unit is 13.2%. This unit will have a planned outage this period and the Planned Outage Factor is 18.0%. Therefore, the target equivalent availability for this unit is 68.8%.

Big Bend Unit Four

The projected EUOF for this unit is 8.1%. This unit will not have a planned outage during this period and the Planned Outage Factor is 0%. This results in a target equivalent availability of 91.9% for the period.

Gannon Unit Five

The projected EUOF for this unit is 15.2%. This unit will not have a planned outage during this period and the Planned Outage Factor is 0%. Therefore, the target equivalent availability for this unit is 84.8%.

Gannon Unit Six

The projected EUOF for this unit is 11.3%. This unit will have a planned outage during this period and the Planned Outage Factor is 7.7%. Therefore, the target equivalent availability for this unit is 81.1%.

1 Q. Would you summarize your testimony regarding Equivalent
2 Availability Factor (EAF)?

3

4 A. Yes I will. Please note on page 5 that the GPIF system
5 weighted Equivalent Availability Factor (EAF) equals 79.2%.
6 This target compares very favorably to previous GPIF
7 periods.

8

9 Q. As you graph and monitor Forced and Maintenance Outage
10 Factors, why are they adjusted for planned outage hours?

11

12 A. This adjustment makes these factors more accurate and
13 comparable. Obviously, a unit in a planned outage stage or
14 reserve shutdown stage will not incur a forced or
15 maintenance outage. Since our units are usually base
16 loaded, reserve shutdown is generally not a factor. To
17 demonstrate the effects of a planned outage, note the EUOR
18 and EUOF for Gannon Unit Six on page 14. During the months
19 of April, and June through September, EUOF and EUOR are
20 equal. This is due to the fact that no planned outages are
21 scheduled during these months. During the month of May,
22 EUOR exceeds EUOF. The reason for this difference is the
23 scheduling of a planned outage. The adjusted factors apply
24 to the period hours after planned outage hours have been
25 extracted.

- 1 Q. Does this mean that both rate and factor data are used in
2 calculated data?
3
- 4 A. Yes it does. Rates provide a proper and accurate method of
5 arriving at the unit parameters. These are then converted
6 to factors since they are directly additive. That is, the
7 Forced Outage Factor + Maintenance Outage Factor + Planned
8 Outage Factor + Equivalent Availability = 100%. Since
9 factors are additive, they are easier to work with and to
10 understand.
11
- 12 Q. Has Tampa Electric Company prepared the necessary heat rate
13 data required for the determination of the Generating
14 Performance Incentive Factor?
15
- 16 A. Yes. Target heat rates as well as ranges of potential
17 operation have been developed as required.
18
- 19 Q. How were these targets determined?
20
- 21 A. Net heat rate data for the three most recent summer
22 periods, along with the PROMOD III program, formed the
23 basis of our target development. Projections of unit
24 performance were made with the aid of PROMOD III. The
25 historical data and the target values are analyzed to

1 assure applicability to current conditions of operation.
2 This provides assurance that any periods of abnormal
3 operations, or equipment modifications having material
4 effect on heat rate can be taken into consideration.
5

6 **Q.** The accomplishment of scrubbing the flue gas from Big Bend
7 Unit 3 requires an additional amount of station service
8 power. How do you plan to address the associated effect to
9 net heat rate for GPIF purposes?
10

11 **A.** The change in heat rate for this unit resulting from increased
12 utilization of the Unit 4 scrubber can be quantified, but the
13 operational history is short of GPIF guidelines. The target for
14 Big Bend 3 has, therefore, been developed in the standard
15 fashion using data without scrubber power. In order to assure
16 compatibility with this target, scrubber power will be removed
17 prior to calculating Unit 3 heat rate for the subsequent True-Up
18 process. This method has been reviewed and approved by the PSC
19 Staff to be employed until there is sufficient history to meet
20 target preparation guidelines. Successful implementation of this
21 innovation to maximize the potential of existing plant
22 equipment, represents a major cost savings and a significant
23 benefit for our customers.
24
25

1 Q. Have you developed the heat rate targets in accordance with
2 GPIF guidelines?

3

4 A. Yes.

5

6 Q. How were the ranges of heat rate improvement and heat rate
7 degradation determined?

8

9 A. The ranges were determined through analysis of historical
10 net heat rate and net output factor data. This is the same
11 data from which the net heat rate vs. net output factor
12 curves have been developed for each unit. This information
13 is shown on pages 27 through 32 of my exhibit.

14

15 Q. Would you elaborate on the analysis used in the
16 determination of the ranges?

17

18 A. The net heat rate vs. net output factor curves are the results
19 of a first order curve fit to historical data. The standard
20 error of the estimate of this data was determined, and a factor
21 was applied to produce a band of potential improvement and
22 degradation. Both the curve fit and the standard error of the
23 estimate were performed by computer program for each unit. These
24 curves are also used in post period adjustments to actual heat
25 rates to account for unanticipated changes in unit dispatch.

- 1 Q. Can you summarize your heat rate projection for the summer
2 1998 period?
3
- 4 A. Yes. The heat rate target for Big Bend Unit 1 is 10,267
5 Btu/Net kwh. The range about this value, to allow for
6 potential improvement or degradation, is ± 366 Btu/Net kwh.
7 The heat rate target for Big Bend Unit 2 is 10,225 Btu/Net
8 kwh with a range of ± 330 Btu/Net kwh. The heat rate target
9 for Big Bend Unit 3 is 9,778 Btu/Net kwh, with a range of
10 ± 342 Btu/Net kwh. The heat rate target for Big Bend Unit
11 4 is 9,831 Btu/Net kwh with a range of ± 188 Btu/Net kwh.
12 The heat rate target for Gannon Unit 5 is 10,377 Btu/Net
13 kwh with a range of ± 178 Btu/Net kwh. The heat rate target
14 for Gannon Unit 6 is 10,527 Btu/Net kwh with a range of
15 ± 400 Btu/Net kwh. A zone of tolerance of ± 75 Btu/Net kwh
16 is included within the range for each target. This is
17 shown on page 4, and pages 7 through 12 of my exhibit.
18
- 19 Q. Do you feel that the heat rate targets and ranges in your
20 projection meet the criteria of the GPIF and the philosophy
21 of this Commission?
22
- 23 A. Yes I do.
24
25

1 Q. After determining the target values and ranges for average
2 net operating heat rate and equivalent availability, what
3 is the next step in the GPIF?
4

5 A. The next step is to calculate the savings and weighting
6 factor to be used for both average net operating heat rate
7 and equivalent availability. This is shown on pages 7
8 through 12. Our PROMOD III cost simulation model was used
9 to calculate the total system fuel cost if all units
10 operated at target heat rate and target availability for
11 the period. This total system fuel cost of \$153,941,200 is
12 shown on page 6 column 2.
13

14 The PROMOD III output was then used to calculate total
15 system fuel cost with each unit individually operating at
16 maximum improvement in equivalent availability and each
17 station operating at maximum improvement in average net
18 operating heat rate. The respective savings are shown on
19 page 6 column 4. After all the individual savings are
20 calculated, column 4 is totaled: \$6,630,700 reflects the
21 savings if all units operated at maximum improvement. A
22 weighting factor for each parameter is then calculated by
23 dividing individual savings by the total. For Big Bend
24 Unit Two, the weighting factor for equivalent availability
25 is 9.38% as shown in the right hand column on page 6.

1 Pages 7 thru 12 show the point table, the Fuel
2 Savings/(Loss), and the equivalent availability or heat
3 rate value. The individual weighting factor is also shown.
4 For example, on Big Bend Unit Two, page 10, if the unit
5 operates at 89.1% equivalent availability, fuel savings
6 would equal \$622,000 and 10 equivalent availability points
7 would be awarded.

8
9 The Generating Performance Incentive Factor Reward/Penalty
10 Table on page 2 is a summary of the tables on pages 7
11 through 12. The left hand column of this document shows
12 the incentive points for Tampa Electric Company. The
13 center column shows the total fuel savings and is the same
14 amount as shown on page 6, column 4, \$6,630,700. The right
15 hand column of page 2 is the estimated reward or penalty
16 based upon performance.

17
18 Q. How were the maximum allowed incentive dollars determined?

19
20 A. Referring to my exhibit on page 3, line 8, the estimated
21 average common equity for the period April 1998 - September
22 1998 is shown to be \$1,177,502,143. This produces the
23 maximum allowed jurisdictional incentive dollars of
24 \$2,371,627 shown on line 15.

25

1 Q. Is there any other constraint set forth by this Commission
2 regarding the magnitude of incentive dollars?

3
4 A. Yes. Incentive dollars are not to exceed fifty percent of
5 fuel savings. Page 2 of my exhibit demonstrates that this
6 constraint is met.

7
8 Q. Do you wish to summarize your testimony on the GPIF?

9
10 A. Yes. To the best of my knowledge and understanding, Tampa
11 Electric Company has fully complied with the Commission's
12 directions, philosophy, and methodology in our
13 determination of Generating Performance Incentive Factor.
14 The GPIF for Tampa Electric Company is expressed by the
15 following formula for calculating Generating Performance
16 Incentive Points (GPIP):

17
18
$$\text{GPIP} = (0.0522 \text{ EAP}_{\text{GN5}} + 0.0506 \text{ EAP}_{\text{GN6}}$$

19
$$+ 0.1092 \text{ EAP}_{\text{BB1}} + 0.0938 \text{ EAP}_{\text{BB2}}$$

20
$$+ 0.1319 \text{ EAP}_{\text{BB3}} + 0.0315 \text{ EAP}_{\text{BB4}}$$

21
$$+ 0.0758 \text{ HRP}_{\text{GN5}} + 0.1009 \text{ HRP}_{\text{GN6}}$$

22
$$+ 0.1115 \text{ HRP}_{\text{BB1}} + 0.0796 \text{ HRP}_{\text{BB2}}$$

23
$$+ 0.0938 \text{ HRP}_{\text{BB3}} + 0.0692 \text{ HRP}_{\text{BB4}})$$

24 Where:

25 GPIF = Generating performance incentive points.

- 1 EAP = Equivalent availability points awarded/deducted for
2 Units 5 and 6 at Gannon and Units 1, 2, 3 and 4 at
3 Big Bend.
- 4 HRP = Average net heat rate points awarded/deducted for
5 Units 5 and 6 at Gannon and Units 1, 2, 3 and 4 at
6 Big Bend.
- 7
- 8 Q. Have you prepared a document summarizing the GPIF targets
9 for the April 1998 - September 1998 period?
- 10
- 11 A. Yes. The availability and heat rate targets for each unit
12 are listed on attachment "A" to this testimony entitled
13 "Tampa Electric Company GPIF Targets, April 1, 1998
14 - September 30, 1998".
- 15
- 16 Q. Do you wish to sponsor an exhibit consisting of estimated
17 unit performance data supporting the fuel adjustment?
- 18
- 19 A. Yes I do. (Have identified as Exhibit GAK-3).
- 20
- 21 Q. Briefly describe this exhibit.
- 22
- 23 A. This exhibit consists of 23 pages. This data is Tampa Electric
24 Company's estimate of the Unit Performance Data and Unit Outage
25 Data for the April 1998 - September 1998 period.

1 Q. Does this conclude your testimony?

2

3 A. Yes.

4

5

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14

1 DIRECT TESTIMONY OF TOM BALLINGER

2 Q. Please state your name and business address.

3 A. My name is Tom Ballinger. My business address is 2540 Shumard Oak
4 Boulevard, Tallahassee, Florida, 32399-0850.

5 Q. By whom are you employed and in what capacity?

6 A. I am employed by the Florida Public Service Commission (FPSC) as a
7 Utility Systems/Communication Engineer Supervisor for the Bureau of System
8 Planning/Conservation and Electric Safety.

9 Q. Please describe your educational and professional background.

10 A. In April of 1985, I graduated from the Florida State University with a
11 B.S. in Mechanical Engineering. Since June, 1985, I have been employed by the
12 FPSC. From the beginning of my career, I have been involved with various
13 utility regulatory issues such as power plant and transmission line need
14 determinations, operation and maintenance expenditures, rate cases,
15 performance incentives, reliability criteria, and other issues relating to
16 conservation and system planning. I have also been involved with the non-
17 utility side of regulation with such things as purchased power contract
18 approval, need determinations for qualifying facilities, and competitive
19 bidding. I have provided comments on proposed rules and sponsored testimony
20 and recommendations numerous times before the FPSC. In July, 1993, I was
21 promoted to my current position.

22 Q. What is the purpose of your testimony?

23 A. In November of 1997, the Florida Reliability Coordinating Council (FRCC)
24 submitted a Reliability Assessment for Peninsular Florida. As an input to
25 this Assessment, certain assumptions were made regarding the equivalent

1 availability of generating units. The purpose of my testimony is to recommend
2 that the equivalent availability targets filed in the Generation Performance
3 Incentive Factor (GPIF) be consistent with the values assumed in the
4 development of the Reliability Assessment.

5 Q. Why should the values for a long-term reliability assessment be
6 consistent with a short term target?

7 A. The values used in the Reliability Assessment are virtually constant
8 every year of the ten year study period. This means that the values are both
9 short and long term expectations of unit performance. As such, no reward or
10 penalty should be imposed if this level of performance is achieved.

11 Q. Does this conclude your testimony?

12 A. Yes.

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1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2 **FLORIDA POWER & LIGHT COMPANY**

3 **REBUTTAL TESTIMONY OF K. ADJEMIAN**

4 **DOCKET NO. 980001-EI**

5 **JANUARY 30, 1998**

6

7

8 **Q. Please state your name and business address.**

9 A. My name is Karabet Adjemian, and my business address is 9250 West Flagler
10 Street, Miami, Florida 33174.

11

BACKGROUND

12 **Q. Please describe your present position and responsibilities.**

13 A. I am currently the Manager of Resource Planning of the System Planning
14 Department at Florida Power & Light Company ("FPL") I have held this title
15 and responsibilities since October 1993. The responsibilities of my present
16 position include managing the group that is responsible for the coordination and
17 the development of FPL's integrated resource plan which is FPL's primary cross-
18 functional program for meeting FPL's customer's needs. My position is also
19 responsible for other related activities such as production cost projections

1 Q. **What is your educational background?**

2 A. I received a Bachelor of Science degree in Electrical Engineering from the
3 Worcester Polytechnic Institute, Worcester, Massachusetts, in 1975. In 1976,
4 I received a Masters of Science degree in Electrical Engineering from the
5 University of Michigan specializing in Power Systems analysis. In 1983, I
6 received a Masters in Business Administration degree from the Western New
7 England College, Springfield, Massachusetts. I am a registered Professional
8 Engineer in the State of Florida and a member of the Institute of Electrical and
9 Electronic Engineers.

10

11 Q. **Please describe your other electric utility work experience.**

12 A. Upon graduation from the University of Michigan, I held positions in the area of
13 system planning with various electric utilities. In these positions I was
14 responsible for the planning of distribution, transmission and generation systems.
15 In 1984, I was employed by FPL in the System Planning Department. In 1987,
16 I joined the Power Supply Department and was promoted to Coordinator of
17 Power Supply Contracts. In 1988, I rejoined the System Planning Department
18 and in 1989, I was promoted to the position of Manager of Transmission and
19 Substation Planning. In 1993, I was appointed Manager of Resource Planning.

PURPOSE OF TESTIMONY

1

2 **Q. What is the purpose of your testimony?**

3 A. The purpose of my rebuttal testimony is to address Mr. Ballinger's
4 recommendation that the equivalent availability target filed in the Generation
5 Performance Incentive Factor (GPIF) be consistent with the values assumed in
6 the 1997 FRCC Reliability Assessment study.

7

8 **Q. What is the purpose of the GPIF?**

9 A. The purpose of the Generating Performance Incentive Factor (GPIF) is to
10 provide a monetary incentive for the efficient operation of base load generating
11 units.

12

13 **Q. How are the targets for GPIF currently set?**

14 A. GPIF targets are set using the most recent twelve month ending average forced
15 outage factor (FOF) and maintenance outage factor (MOF) as the starting value
16 for the determination of the target unplanned outage factor (UOF). The UOF is
17 then adjusted to reflect recent monthly performance and known modifications or
18 changes in equipment. Historical UOF is then adjusted to account for planned
19 outages which may have occurred. Finally, the target UOF is adjusted to account
20 for planned outages expected to occur during the GPIF period.

1 Q. **How is Mr. Ballinger's proposal different from the current approach?**

2 A. Mr. Ballinger proposes using long term forecasted values taken from the 1997
3 FRCC Assessment study instead of historical values to set the GPIF targets.

4

5 Q. **Is Mr. Ballinger's approach in conflict with the purpose of the GPIF?**

6 A. Yes. The values used in the Assessment study represent long-term expectations.
7 These values are relatively constant because it is not feasible to forecast planned
8 outages for the long term with the same degree of accuracy as employed in the
9 GPIF. Also, since the purpose of the Assessment study was to identify capacity
10 needs on a statewide basis, precision in individual plant performance is not
11 critical. This approach would be inappropriate for the GPIF which seeks to
12 monetarily reward or penalize unit performance. GPIF studies identify fuel
13 impacts at individual plants in the near term and represent the most current and
14 accurate expected performance of system conditions over the next year. The
15 proposed approach may lead to gross differences and inconsistent rewards and
16 penalties.

17

18 Q. **Can you be more specific?**

19 A. Yes. For example, in the Assessment study FPL's St. Lucie Unit 1 is assumed
20 to have an equivalent annual availability of 85.1% due to a forced outage rate of
21 7.1% and 4.4 weeks of maintenance outage. The study assumed that this level
22 of maintenance would be required, on the average over a long term, each year.

1 In fact, St. Lucie Unit 1, just like any other nuclear unit, has a scheduled
2 maintenance outage cycle that is coincident with the unit's refueling schedule.
3 As such there are several years that St. Lucie Unit 1 will not be taken down for
4 maintenance. In GPIF, St. Lucie Unit 1 has an Equivalent Availability Factor
5 (EAF) target of 72.7% due to a scheduled outage within the next period, October
6 1997 - September 1998. Therefore, it would be inappropriate to base the GPIF
7 targets for St. Lucie Unit 1 to the availability assumptions of a long range
8 planning study such as the Assessment study.

9
10 Table 1 presents a comparison of the unit availabilities between the FRCC study
11 and the GPIF targets for the period of October 1997 - September 1998. As
12 shown in column (E), the differences are relatively small with a few exceptions
13 where the specific unit is scheduled for a planned outage during the GPIF period.
14 Generally, planned outages are moved depending on near term system conditions
15 (e.g., other unit availabilities, load, etc.) which cannot be reflected on a long
16 range study such as the Assessment study. Obviously it would be inappropriate
17 to set GPIF targets for those units based on the numbers used in the Assessment
18 study.

19

20 **Q. Would fossil units exhibit the same problem?**

21 **A.** Yes. Similar to nuclear units, fossil units have maintenance schedules which
22 follow a regular cycle over several years with varying annual outage schedules.

1 The planned outage time would be expected to be greater than the long term
2 average in some years and lower in other years.

3

4 **Q. What is your recommendation?**

5 **A. I recommend that we continue to use the current methodologies. Each is**
6 **appropriate when used in the manner intended.**

7

8 **Q. Does this conclude your testimony?**

9 **A. Yes.**

1 MS. PAUGH: Do you wish also to mark
2 exhibits, Commissioner?

3 COMMISSIONER CLARK: Yes.

4 MS. PAUGH: You will find those starting on
5 Page 30.

6 COMMISSIONER CLARK: JS-1 will be marked as
7 Exhibit 1. JS-2 will be marked as Exhibit 2.

8 KHW-1 will be marked as Exhibit 3. KH --
9 I'm sorry -- KHW-2 will be marked as Exhibit 4.

10 DBZ-1 will be marked as Exhibit 5. DBZ-2
11 will be marked as Exhibit 6.

12 KMD-1 will be marked as Exhibit 7. And RS-1
13 will be marked as Exhibit 8.

14 KMD-2 will be marked as Exhibit 9. KMD-3
15 will be marked as Exhibit 10. KMD-4 will be marked as
16 Exhibit 11.

17 GMB-3, noted as a composite exhibit, will be
18 marked as Exhibit 12.

19 MFO-1 will be marked as Exhibit 13. MFO-2
20 will be marked as Exhibit 14.

21 SDC-1 will be marked as Exhibit 15. SDC-2
22 will be marked as Exhibit 16.

23 GDF-1 will be marked as Exhibit 17. GDF-2
24 will be marked as Exhibit 18.

25 KOZ-1 will be marked as Exhibit 19. KOZ-2

1 will be marked as Exhibit 20. KOZ-3 will be marked as
2 Exhibit 21. KOZ-4 will be marked as Exhibit 22.

3 GAK-1 will be marked as Exhibit 23, GAK-2
4 will be marked as Exhibit 24. GAK-3 will be marked as
5 Exhibit 25.

6 And KA-1 will be marked as Exhibit 26.

7 And let the record reflect those exhibits
8 are admitted in the record.

9 (Exhibits 1-26 marked for identification and
10 received in evidence.)

11 MS. PAUGH: Thank you, Commissioner. With
12 respect to the unstipulated issues, if I could
13 commence with Issue 4, Staff's position on FPL is
14 stated incorrectly.

15 COMMISSIONER CLARK: And we have to deal
16 with these because some of the other issues depend on
17 what we do with that; is that correct? Is that why
18 it's appropriate to handle the FPL issue first?

19 MS. PAUGH: FPL is the only issue
20 outstanding at this time.

21 COMMISSIONER CLARK: But we haven't approved
22 the other issues yet.

23 MS. PAUGH: Would you like to do that first?

24 COMMISSIONER CLARK: Well, I guess my
25 question is, for some of those issues I think they're

1 a fallout issue, and we have to make a decision on
2 FP&L so we make sure that the adjustment factor that
3 is used in some of the other issues is correct.

4 That's how I understand --

5 **MS. PAUGH:** That's fine.

6 **COMMISSIONER CLARK:** Okay. Am I correct
7 that it is just you, Mr. Childs, and, Ms. Kaufman,
8 who would like to be heard on the issue of the factor?

9 **MR. CHILDS:** I believe so.

10 **COMMISSIONER CLARK:** Okay. And I would
11 expect it is appropriate to hear from you first.

12 **MS. KAUFMAN:** Excuse me. I don't mean to
13 interrupt, Commissioner Clark, but there is an error
14 in the prehearing statement that perhaps we should
15 correct before we go forward. It might make a little
16 more sense.

17 And that is on issue 10C on Page 20, which
18 is one of the issues that is in contention and remain
19 outstanding, FIPUG's position is reflected there that
20 we have no position, but that's not correct. I think
21 that's just an error.

22 And our position on that issue would be
23 "no". And as indicated in the correspondence we sent
24 to the parties on Friday, our position is that FPL's
25 overrecovery should be spread over the next two

1 six-month recovery periods.

2 MS. FAUGH: Vicki, do you mean
3 underrecovery?

4 MS. KAUFMAN: I'm sorry; underrecovery.
5 You're right.

6 COMMISSIONER CLARK: Okay. Let me -- just
7 so I'm clear, that there is currently existing
8 underrecovery that has to be made up for?

9 MS. KAUFMAN: Yes, ma'am.

10 COMMISSIONER CLARK: Over a future period.

11 MS. KAUFMAN: There's \$135 million
12 underrecovery.

13 COMMISSIONER CLARK: And you want it spread
14 out over 12 months.

15 MS. FAUGH: Yes, ma'am.

16 COMMISSIONER CLARK: And FP&L is suggesting
17 nine in anticipation of going to an annualization.

18 MS. FAUGH: That's my understanding.

19 COMMISSIONER CLARK: If we didn't go to an
20 annualization, wouldn't it be six months? If we just
21 did it the regular way, wouldn't it be six months?

22 MS. KAUFMAN: It would be, but we would
23 still be suggesting to you, because of the amount of
24 the underrecovery, that it is appropriate to spread it
25 over a longer period; and you have done that in the

1 past in other cases.

2 COMMISSIONER CLARK: Okay. Thank you.

3 Mr. Childs?

4 MR. CHILDS: Good morning, Commissioners. I
5 think it was in 1993 the Commission itself proposed to
6 convert the fuel adjustment clause into an annual
7 clause, and it voted ultimately not to do so.

8 In this docket Florida Power & Light Company
9 filed a petition requesting that the fuel adjustment
10 clause as to FPL be converted to an annual clause on a
11 calendar basis. In other words, the Commission would
12 set a factor starting in January 1 of each year, and
13 the factor would run for 12 months.

14 Florida Power & Light already has an annual
15 clause for the capacity costs; at this filing requests
16 that the Commission convert that annual clause to a
17 calendar basis as well, so that both the capacity
18 clause and the fuel adjustment clause would run on a
19 calendar year basis; and Florida Power & Light propose
20 an implementation schedule for accomplishing that end.

21 One of the other things that we asked for
22 was that there be a transition, that in order to
23 transition into an annual clause, that the Commission
24 establish a nine-month fuel adjustment factor for
25 Florida Power & Light so the factor that you would

1 establish this time would not terminate as it normally
2 would in September, but instead would run all the way
3 through December. Therefore, if we started with an
4 annual clause, we would have one change to accomplish
5 that end.

6 10C, Issue 10C, and Issue 21E have been
7 preserved to address those points; that is the point
8 of transitioning into an annual cost recovery factors.

9 We think that it is very reasonable to have
10 a transition as we have proposed, particularly as to
11 fuel with a nine-month factor, because it avoids
12 setting a factor, say, for three months if the
13 Commission elects to go forward with a -- with an
14 annual clause.

15 It avoids the jerkiness and the increasing
16 of the variability and changes in the costs, which
17 is -- and I'm trying to stay away from the merits of
18 our request to change the clause -- but which is one
19 of the reasons we're asking you to change the clause,
20 is that it minimizes the frequency of the changes, the
21 volatility.

22 We also think that it facilitates -- under
23 the circumstances, that it facilitates the adoption of
24 an annual fuel adjustment factor, because the
25 Commission is going to proceed to address this issue

1 on the basis of a generic docket, and we think as to
2 FPL that it will position FPL so that it -- assuming
3 the Commission agrees that we ought to change to a
4 12-month factor, that as to FPL, FPL will be ready to
5 go, because the only thing remaining to do is to set
6 the factor for next year.

7 We also think that it's important because
8 of -- in changing to the annual cost recovery that we
9 not wait until the year 2000, but that we try to do it
10 in 1999; and, therefore, we also felt that as to FPL,
11 that the nine-month transition for fuel and the
12 three-month transition for capacity was very helpful
13 to accomplish that end.

14 We did feel that if the Commission in its
15 wisdom chose not to adopt an annual factor, that
16 selecting the transition that we have proposed would
17 not prevent you from reacting to your decision not to
18 go forward with an annual factor, and you would have
19 the ability to revert back to a schedule that was
20 consistent with the way you had been doing it before.

21 But we're -- I personally had some concern
22 that if we started a PAA proceeding, which I think has
23 been discussed as one way to go forward, if we had a
24 PAA, a proceeding, and we ended up with opposition
25 from a party, that it could be difficult to adopt an

1 annual factor in 1998; that is, to approve the
2 adoption of a factor and then have notice and
3 opportunity for hearing for the factor to be
4 established by January 1, that would put the
5 Commission on a fairly tight schedule. There again,
6 we concluded that the transition approach was helpful.

7 I did want to comment briefly on the FIPUG
8 position where they stated their position on Issue 10C
9 in reference to a letter that they sent where, as I
10 read the letter, their position is that, no, we
11 shouldn't have the nine-month transition for fuel,
12 instead we should have six months, and also the
13 \$135 million underrecovery should be spread over a
14 12-month period.

15 My comments are as follows: Number one, the
16 issues of the underrecovery is not new. There are
17 specific issues on this. 1, 2 and 3 in this
18 prehearing order address the underrecovery. Issue 10C
19 relates to the transition. It does not relate to the
20 underrecovery; therefore, I don't think it's
21 appropriate to inject at this time a changed position
22 on the treatment of the underrecovery.

23 Second, the letter that Ms. Kaufman submits,
24 suggests that the amount of the underrecovery is
25 substantial and usual. Some characterization word

1 like that is used. I would point out that Florida
2 Power & Light Company's fuel costs that are passed
3 through the fuel clause each year are in the
4 neighborhood of 1.5 billion. \$135 million is a lot of
5 money, but -- and that's for two recovery periods, not
6 one six months; it's for two six-month periods, and I
7 don't think that to characterize it as she has is
8 accurate.

9 In the past there have been opportunities
10 where the Commission has addressed spreading an
11 underrecovery over a longer period of time. My
12 information is that as to FPL, we did that where we
13 had a midcourse correction. And that's where you
14 have, you know, say, in month three you have -- under
15 the Commission's procedures, you know, that perhaps
16 you're going to be underrecovered by more than 10% of
17 the total costs, and under your procedures you're
18 supposed to tell the Commission of that and make a
19 decision as to whether to change the factor.

20 And FPL has done that where we have told you
21 that we had an underrecovery, but if we didn't spread
22 it, that left you with the opportunity to spread the
23 underrecovery only, for instance, over only three
24 months of the period. And we said, don't put all of
25 that money over three months, let's take some of it

1 and spread it over this and the next period.

2 So I don't think --

3 **COMMISSIONER CLARK:** Mr. Childs, just so I'm
4 clear, when Ms. Kaufman had indicated we had done this
5 before, that we've spread it over a greater period,
6 your response is, the only time we've done that is
7 when we have had a midcourse correction?

8 **MR. CHILDS:** I want to be careful when I say
9 "only time". I've endeavored to find that, and the
10 only ones that I have found -- and there are three;
11 there's -- it's Order No. 25718 in December 23rd,
12 1991, Order No. PSC-94-0111-FOF-EI, January 4, 1994,
13 PSC-96-0907-FOF-EI, dated May 31, 1996.

14 Those were all midcourse corrections where
15 it put the Commission and others in the position of
16 trying to recover a significant amount. By
17 definition, you don't file unless you're going to be
18 10% off, and then you file -- when you're in a
19 six-month period and you have maybe only one, two or
20 three months to recover the costs, and so -- say,
21 well, we ought to spread that out. And we did, but
22 never to 12 months.

23 **COMMISSIONER CLARK:** Okay. I'm sure if
24 there is another one, Ms. Kaufman will tell us.

25 **MR. CHILDS:** Okay. The other thing, I

1 think, that is important is Florida Power & Light
2 Company looked at this. It was aware of the
3 underrecovery, and it was also aware, however, that it
4 had overrecovery for the capacity clause which
5 offset -- and that was approximately 63 million, which
6 offset significantly the underrecovery; and that on a
7 total bill basis, it seemed like it was an acceptable
8 objective.

9 In fact, if you look at the numbers in the
10 rough calculation we've done, it appears to me that
11 the FIPUG approach would reduce the average
12 residential customer bill by about 19 cents; that is,
13 it would be \$74.93 if we did what FIPUG proposed as
14 opposed to \$75.12 for 1,000 kilowatt hours, and we'll
15 still be left with the additional money to refund and
16 we'd be left with no transition of the nine-month
17 period that we propose.

18 So we don't think it accomplishes the
19 objective, and I think Ms. Kaufman may have overlooked
20 that there's an offsetting charge for capacity. For
21 these reasons, we urge you to try to approve and look
22 at it as a helpful step of approving a nine-month
23 transition as has been proposed by FPL in this docket.

24 Thank you.

25 COMMISSIONER CLARK: Questions

1 Commissioners? Ms. Kaufman?

2 **MS. KAUFMAN:** Thank you, Commissioner Clark.
3 As you're aware, the issues that still remain in
4 contention between FIPUG and FPL are the two issues, 4
5 and 7, that relate to how the factor is going to be
6 calculated.

7 I don't think it's correct for Mr. Childs to
8 say that this issue of the underrecovery is one that
9 is still not before the Commission. Those issues are
10 still outstanding; and then Issue 10C, which relates
11 to the fuel factor, and Issue 21E to the capacity
12 factor. As Commissioner Clark knows from the --

13 **COMMISSIONER CLARK:** Well, let me just say
14 that it would be incorrect, with respect to 4 and 7,
15 to say that you don't have a position. You do have a
16 position; it ought to be two six-month -- it ought to
17 be spread over 12 months.

18 **MS. KAUFMAN:** Yes, ma'am, that's correct;
19 but we thought we had taken care of that in Issue 10C,
20 and 4 and 7 are calculations after you make your
21 utility-specific decisions.

22 I was going to say, as Commissioner Clark
23 knows from the prehearing, at this point in time FIPUG
24 is opposed to going to an annual fuel filing. We are
25 going to look at that and try and assess the impact

1 and figure out what we think about that. Right now we
2 are opposed to it.

3 The whole Commission will hear this issue,
4 perhaps have an evidentiary hearing about it. And
5 it's not before the panel now, and it's certainly not
6 an issue that should be prejudged in any way, despite
7 Mr. Childs' comments about how helpful a 12-month
8 factor might be. We want to wait until we have the
9 hearing on that and present our evidence on it.

10 **COMMISSIONER CLARK:** But you haven't reached
11 a conclusion?

12 **MS. KAUFMAN:** Our preliminary conclusion is
13 that we would prefer to remain at six months.
14 However, I will tell the Commissioners that we are
15 going to look at it and discuss it with the utilities.
16 So I haven't foreclosed -- closed the door on going to
17 12 months.

18 **COMMISSIONER CLARK:** Good.

19 **MS. KAUFMAN:** But right now we are opposed
20 to it; and at any rate, that's not an issue that you
21 all are going to decide today.

22 Now, FPL has asked that you approve this
23 nine-month transition factor, and they've asked you to
24 do this in advance of there being any decision on
25 whether we're going to go to an annual factor or not.

1 And I want to point out that even though it's my
2 understanding that all the utilities perhaps would
3 support an annual factor, none of the others have
4 asked you to approve a transition ahead of you
5 actually making the substantive decision.

6 I'll also admit to you that FIPUG is in
7 somewhat of a quandary here because the nine-month
8 transition factor that FPL has approved -- has
9 suggested is lower than the six-month factor; and the
10 main reason that it's lower is because of this
11 \$135 million underrecovery. And if you review FPL's
12 testimony, Ms. Dubin in particular, this very large
13 underrecovery is in the main part due to an FPL
14 forecasting error, particularly a very large error in
15 the way they've forecasted gas prices.

16 You are not limited, I do not believe, to
17 spreading this big amount over a 12-month period
18 simply because it doesn't rise to the level of ever
19 requiring a midcourse correction.

20 **COMMISSIONER CLARK:** Ms. Kaufman, if you
21 would answer what Mr. Childs said, specifically that
22 they didn't ask for that because they looked at it in
23 terms of total bill. And given the fact that they had
24 an overrecovery in the capacity, it sort of seems
25 reasonable to me.

1 **MS. KAUFMAN:** Well, I didn't annualize it in
2 the way that Mr. Childs did. What I did was look at
3 the increase that that's going to mean to the fuel
4 factor from the prior period, and my calculations
5 would indicate to me that it's going to make a big
6 difference. It's about 28% for residential customers'
7 increase, and for industrial customers, depending on
8 their rate class, it's between 27 and 30%.

9 **COMMISSIONER CLARK:** Well, do you dispute
10 his point that if we took your -- if we followed what
11 you suggested and did it over a 12-month period, it
12 would, in fact, result in a reduction to bills when we
13 had an underrecovery? I thought that's what you --

14 **MS. KAUFMAN:** I might have missed -- I did
15 not hear him say -- I thought that he said that it
16 would only make a 19-cent difference for the
17 residential customers.

18 **COMMISSIONER CLARK:** And I thought he said
19 it reduced them. Mr. Childs, can you clarify that?

20 **MS. KAUFMAN:** I thought it was the opposite.

21 **MR. CHILDS:** What I said is, is that the
22 proposal by FIPUG would result in a bill for the
23 average residential customer of \$75.93, or
24 approximately 19 cents less than what FPL's proposed
25 with its nine-month factor of \$75.12.

1 **COMMISSIONER CLARK:** Okay.

2 **MS. KAUFMAN:** That's what I heard, that our
3 approach would result in a reduction. My point was
4 that you are not limited to spreading the increase
5 over 12 months simply because it didn't rise to the
6 level of a midcourse correction. And I want to point
7 out to you that in the conservation docket it was just
8 fully stipulated.

9 Power Corp had a \$22 million underrecovery
10 in regard to their decoupling and they asked if they
11 could spread that over 24 months to lessen the impact
12 and --

13 **COMMISSIONER CLARK:** What was the dollar
14 impact to their customers relative to --

15 **MS. KAUFMAN:** On a bill basis?

16 **COMMISSIONER CLARK:** Yes.

17 **MS. KAUFMAN:** I do not know. I only know
18 that it was a \$22 million underrecovery. They were
19 required, I believe by the terms of the decoupling
20 order, to spread it over 12 months, and they asked to
21 do 24.

22 **COMMISSIONER CLARK:** Well, would you agree
23 with me that probably we should be looking at the
24 impact on the bill in determining whether or not we --
25 the two are comparable?

1 **MS. KAUFMAN:** Well, I think you have to look
2 at the impact on the bill, and I think you also have
3 to look at the difference in the fuel factor as well;
4 and I did not do that analysis for Power Corp.

5 **COMMISSIONER CLARK:** Let me ask you one
6 other thing. Mr. Childs mentioned that he thought
7 spreading it over a larger period was related to a
8 midcourse correction. Do you have any cases where it
9 wasn't, except the one we just did today?

10 **MS. KAUFMAN:** No, but I did not attempt to
11 go back and find any. I think it's within this
12 Commissioner's discretion to spread that amount if they
13 think it will benefit the ratepayers. And we think
14 that it will lessen the increase, obviously, in the
15 fuel factor by spreading it over the 12 months rather
16 than the six months.

17 **COMMISSIONER CLARK:** Let me ask you a
18 question. If you don't get 12, will you take nine?

19 **MS. KAUFMAN:** I would take nine, yes,
20 Commissioner, but I would want it to be absolutely
21 clear that that has no impact on our position in
22 regard to whether we go to an annual fuel filing.

23 **COMMISSIONER CLARK:** No. I mean, I think
24 that issue is -- the only reason I find it persuasive,
25 that it provides the opportunity to perhaps avoid work

1 in September. You know, if we don't do it, we're
2 definitely going to have to make an adjustment in
3 September.

4 **MS. KAUFMAN:** Well, that presumes that
5 you're going to go to the annual filing.

6 **COMMISSIONER CLARK:** No, it doesn't. I
7 think it presumes that if we don't go to the annual
8 filing, we will still be doing something in September,
9 because it's every six months.

10 **MS. KAUFMAN:** Right.

11 **COMMISSIONER CLARK:** If we go to the annual
12 filing and put this factor into place, we may avoid
13 the work. That's the only way we have the possibility
14 of avoiding work in September, as I understand it.

15 **MS. KAUFMAN:** Well, I think you will have
16 waited for FPL. And, I agree if you decide to go to
17 the annual and they have this transition, yes, that's
18 correct. If you don't -- and I'm not sure of the
19 timetable for even -- I'm not even convinced we're
20 going to reach that issue before we have the August
21 fuel adjustment. I don't know what the timetable is
22 for reaching --

23 **COMMISSIONER CLARK:** Well, I certainly am --
24 if I have anything to do with it, I hope we do. I
25 think we've told the Chairman that we'd like to see it

1 done quickly.

2 **MS. KAUFMAN:** And certainly, you know, I'm
3 just suggesting if there's a PAA and if there's a
4 protest and if there's an order, I'm just not sure how
5 the time schedules will play out.

6 **COMMISSIONER JACOBS:** You touched on a
7 question I had. You agree, though, that if we don't
8 go to an annualized recovery, that the nine-month --
9 adopting a nine-month transition here allows us the
10 flexibility to go back to the present time line. Do
11 you agree?

12 **MS. KAUFMAN:** Yes. FPL would have to make
13 an adjustment, I believe, in August if we remain on
14 the six-month schedule. They would have to make an
15 adjustment when they do their August fuel filing. So
16 I think it would give you that flexibility; I agree.

17 I want to also touch on Issue 21E, which is
18 the capacity factor issue. And it's already been
19 mentioned we're already on a 12-month schedule for
20 that, but it's not a calendar year schedule.

21 And if I understand what FPL has done here,
22 they already have their capacity factors set now and
23 it would be changed in August, at the August hearing,
24 for October 1, and if I understand what Mr. Childs
25 told me, they've simply extended that factor for three

1 more months to get to the end of the year.

2 Again, you know, until there is a change, we
3 think they should remain with their current capacity
4 factor. They should recalculate it so that the
5 underrecovery is appropriately allotted for in the
6 factor that they now have.

7 **COMMISSIONER CLARK:** Questions?

8 **MR. CHILDS:** Could I briefly comment?

9 **COMMISSIONER CLARK:** Yes, Mr. Childs?

10 **MR. CHILDS:** One, on that last point we
11 have, we proposed the midcourse correction to reflect
12 that. That's why the bill comes out whereas -- as the
13 capacity costs offset the fuel costs.

14 And, secondly, I'm not suggesting that
15 Issues 4 and 7 are not outstanding, as Ms. Kaufman
16 argued earlier. What I'm simply saying is, is that a
17 party is supposed to take a position on an issue by
18 the prehearing conference; and I thought that this was
19 a position on an issue that did not reach that -- the
20 issue did not reach the position taken.

21 **COMMISSIONER CLARK:** Well, I would agree it
22 seemed to me that if you were going to take the
23 position that you should spread it out over six
24 months, we probably should have had it earlier, but,
25 you know, it's fairly clear where you're coming from.

1 So no harm done, I think, in this instance.

2 Let me just ask some questions.

3 **COMMISSIONER GARCIA:** Are we going to hear
4 from Staff on this or not?

5 **COMMISSIONER CLARK:** Well, I want to ask
6 them some questions before we hear the recommendation.

7 The midcourse correction will still be
8 available, right, and what we've currently set is a
9 10% change? Is that kind of the --

10 **MS. KAUFMAN:** That's my understanding, that
11 the utilities must come in 10% over or under.

12 **MR. CHILDS:** Yes.

13 **COMMISSIONER CLARK:** Is it correct that the
14 proposal to go to an annual proceeding, that all the
15 parties agree on the date, that it should be calendar,
16 or are there -- there's no agreement on when the
17 period should be?

18 **MS. KAUFMAN:** I think --

19 **MR. CHILDS:** Tampa Electric has not agreed
20 that it should be calendar. I believe that Gulf,
21 Florida Power Corporation and Florida Power & Light
22 Company do agree.

23 **COMMISSIONER CLARK:** Okay.

24 **MS. KAUFMAN:** That's my understanding, that
25 Tampa Electric prefers to remain on the schedule we

1 now have, but go to a year.

2 **COMMISSIONER CLARK:** So just so I'm clear,
3 the opposition to annual comes from FIPUG?

4 **MS. KAUFMAN:** Yes, ma'am.

5 **COMMISSIONER CLARK:** You're still looking at
6 it. But we may not -- even if it turns out everybody
7 agrees that annual is okay, we may not have an
8 agreement on what period that should be. Okay.

9 Staff?

10 **MS. PAUGH:** Commissioner, I'd like to
11 preface my remarks by underscoring that with respect
12 to annualization, which has already been spun out into
13 a separate docket, there are two primary issues.

14 The first is whether to go annual. FIPUG
15 has the position that we should not. And if we do go
16 annual, what should the time period be. And there is
17 not agreement among the parties, and I believe it goes
18 beyond TECO requesting a fiscal year versus calendar
19 year. So those are the issues that will be handled in
20 this separate docket.

21 Relative to FPL's nine-month projection
22 period, Staff believes that that is an inappropriate
23 period. It is inappropriate to go three months beyond
24 Commission policy precedent, six-month normal
25 projection period because it has the effect of

1 predetermining the time period in the annualization
2 docket. In other words, it sets a precedent for going
3 for calendar year, and that it is not agreed among the
4 parties that that's --

5 **COMMISSIONER CLARK:** Ms. Paugh, let me just
6 say I don't think it sets a precedent.

7 **MS. PAUGH:** Okay.

8 **COMMISSIONER CLARK:** I mean, I would make it
9 clear that that's not the purpose here.

10 **MS. PAUGH:** That's fine. It may have that
11 implication. Let me soften my statement --

12 **COMMISSIONER CLARK:** I see what you're
13 saying; just by doing it we might suggest -- it
14 suggests to people that we may personally have a
15 predisposition that that's a good thing --

16 **MS. PAUGH:** That's correct; and I can hear
17 parties coming to us and saying, well, you did it in
18 the fuel docket.

19 **COMMISSIONER CLARK:** Right.

20 **COMMISSIONER GARCIA:** We won't listen,
21 though. When they say that, we won't listen.

22 (Laughter)

23 **MS. PAUGH:** Thank you. Our second point
24 with respect to the nine-month FPL proposal is that it
25 sets us up for a \$60 million, approximate,

1 underrecovery in this docket.

2 It's setting an inaccurate factor based upon
3 something the Commission may or may not do, and we
4 believe that's inappropriate.

5 With respect to FIPUG's six-plus-six
6 recovery period, we believe that it is inappropriate,
7 because the interest that would accrue on that second
8 six-month \$70 million would be roughly \$750,000, and
9 we don't see that there is a great deal of gain to be
10 had for the \$750 million price tag that it would cost
11 to spread it out.

12 This sort of underrecovery, \$135 million, is
13 not all that unusual. It's based on fuel prices and
14 perhaps calculations and that sort of thing. It is
15 something that is routinely handled in the fuel docket
16 on the six-month projection periods.

17 The ratepayer impact is not that great.
18 Estimates are that for the nine-month period the
19 thousand kilowatt hour difference is for nine months
20 \$75.12. For one half of the underrecovery six-month
21 period it would be \$75. I believe we've just heard
22 \$74.93. And for the six-month normal Commission
23 policy, the thousand kilowatt, our amount, would be
24 \$76.54.

25 So Staff does not believe that the impacts

1 are that great to justify a change in the policy --

2 COMMISSIONER GARCIA: The six-month period
3 would be \$76.54?

4 MS. PAUGH: Yes; the normal projection
5 period six-month, as opposed to the six-month that is
6 half of 12 months.

7 COMMISSIONER GARCIA: Right.

8 COMMISSIONER JACOBS: And what would it be
9 for if we did it for 12?

10 MS. PAUGH: If we did it for 12 --

11 COMMISSIONER GARCIA: The 12 months would be
12 75 --

13 COMMISSIONER JACOBS: 75 something.

14 COMMISSIONER GARCIA: 75, right.

15 MS. PAUGH: Just below 75.

16 COMMISSIONER GARCIA: Right. \$74.94 is it
17 that you said?

18 MS. PAUGH: \$74.93 is what we heard from, I
19 believe, Mr. Childs.

20 COMMISSIONER GARCIA: Right.

21 MS. PAUGH: So that's Staff position, that
22 the six-month period is the appropriate period.

23 Before we get too far, I do need to correct
24 Staff's position in Issue 4, which reflects a factor
25 of a nine-month period, and that was simply an error.

1 **COMMISSIONER GARCIA:** Okay.

2 **MS. PAUGH:** That was what I tried to do
3 earlier. That number on FPL -- and you'll find this
4 on Page 8 of your prehearing order -- is listed under
5 Staff, FPL as 1.972. That's FPL's nine-month factor,
6 and that's not correct. It needs to be corrected to
7 2.112. That is the six-month factor.

8 **COMMISSIONER CLARK:** Thank you.

9 **COMMISSIONER GARCIA:** Can I make a motion,
10 or do you maybe --

11 **COMMISSIONER CLARK:** Well, you know, it's
12 always difficult being chair, because you kind of have
13 to wait for what people hear; but I'll entertain a
14 motion.

15 **COMMISSIONER GARCIA:** And Leslie can tell me
16 if I'm right in the motion. I'm going to deny Staff
17 and move FPL and move to the nine-month. Do you want
18 me to do that issue by issue, or is it comprehended
19 that we just adopt FPL's position?

20 **MS. PAUGH:** I would recommend that we
21 reference Issues 4, 7, 10C and 21E with respect to
22 that motion.

23 **COMMISSIONER GARCIA:** Okay. 4, 7, 10C and
24 21E.

25 **MS. PAUGH:** That's correct.

1 **COMMISSIONER CLARK:** You move that we use a
2 nine-month period?

3 **COMMISSIONER GARCIA:** We use a nine-month.
4 Okay. Is there a second?

5 **COMMISSIONER JACOBS:** My only concern is how
6 do we -- with all due respect to Commissioner Garcia,
7 that we just simply won't hear the argument when it
8 comes back, I'm wondering should we stamp this order
9 with some indication of our intent that --

10 **COMMISSIONER GARCIA:** Well, you mean in
11 terms of the precedent we're establishing?

12 **COMMISSIONER JACOBS:** Yeah.

13 **COMMISSIONER GARCIA:** I clearly would adopt
14 the comments that the Chairman made, and obviously the
15 Staff can make it so in what it issues that clearly
16 we're not trying to set precedent with this; we're
17 simply trying to adjust.

18 You know, I see this as a sort of a chicken
19 and the egg type argument, and I think this is --

20 **COMMISSIONER JACOBS:** Let me float this out
21 there. It would appear to me that what we're actually
22 doing here is leaving an option for a correction by
23 the company because if we don't vote for the annual,
24 they're going to have to -- basically this is a
25 midcourse correction. They're going to have to make a

1 midcourse correction, which is pretty much consistent
2 with the other orders.

3 That's how I rationalize this. That's how I
4 get it to this. You know, basically what we're
5 doing -- I know on the front end Staff is saying we're
6 setting a bad thing on the front end. I see this as
7 basically we're leaving that option open in the event
8 that we don't approve that 12-month recovery.

9 **COMMISSIONER CLARK:** I'm willing to be
10 candid on this. I mean, Staff had recommended another
11 time that we go to annual, and we've kind of
12 constantly looked at the notion of going to annual
13 because we are under at least the suggestion and
14 direction that we streamline our procedures over here,
15 and less government is better, you know. It's kind of
16 consistent with the philosophy.

17 But having that said, you know, I'm willing
18 to hear from FIPUG. They represent large customers,
19 and they have -- and Public Counsel, and they
20 represent how it feels from the customers' standpoint,
21 and I'm always willing to listen on those points.

22 I guess my view is, the only way we have the
23 opportunity to possibly avoid work in September is to
24 go with the nine months, and it goes partway to what
25 FIPUG has asked for in this case. So I see it as a

1 win-win situation for the two sides of this argument.

2 I appreciate what Staff says. I think
3 you're right; you know, in one sense one can argue, at
4 least suggest, a favorable look at a year. But, you
5 know, this has been under discussion for a while and
6 there --

7 COMMISSIONER GARCIA: I agree and I don't --

8 COMMISSIONER CLARK: -- are merits to that
9 but --

10 COMMISSIONER GARCIA: And I know you want to
11 get into --

12 COMMISSIONER CLARK: -- I want to assure
13 you --

14 COMMISSIONER GARCIA: -- the merits --

15 COMMISSIONER CLARK: -- I have an open mind.

16 COMMISSIONER GARCIA: -- philosophy on this
17 because I agree with what you've said, and I have, I
18 guess, some other ideas of why I think this may be a
19 good idea; but I've got an open mind to it and will
20 listen to it.

21 COMMISSIONER JACOBS: One brief point before
22 I move on. I wanted to go back to Ms. Kaufman to see
23 if there's any significant disagreement with what
24 Staff has represented to be the customer impact of the
25 six-month versus 24-month recovery of -- underrecovery.

1 **MS. KAUFMAN:** I did not do the calculations
2 that Staff has done, but I don't take issue with them,
3 Commissioner. I'm sure they're correct.

4 **COMMISSIONER JACOBS:** I second the motion.

5 **COMMISSIONER CLARK:** All right. Show the
6 decision unanimous to institute the nine-month factor.

7 **MS. PAUGH:** Commissioner, if I could, there
8 is now a fallout in Issue 5 which was previously
9 stipulated, and it needs to reflect new wording.

10 With respect to Issue 5, for Florida
11 Power & Light, the new factors should be effective
12 beginning with the first billing cycle for April,
13 1998; thereafter, the last billing cycle for
14 December 1998.

15 We will make that change in the order, if
16 that's acceptable to the Commissioners.

17 **COMMISSIONER CLARK:** Show the vote on
18 Issue 4, 7, 10C and 21E as we just took the vote.
19 Show 5 changed, and show the Commission as approving
20 all the other stipulated issues.

21 **MS. PAUGH:** Commissioner, I don't believe
22 there has been a vote on the stipulated issues yet.

23 **COMMISSIONER CLARK:** I just said show it
24 approved.

25 **MS. PAUGH:** Okay. Thank you.

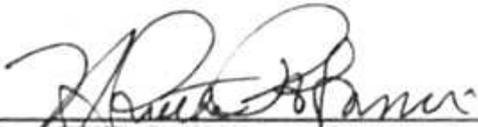
1 STATE OF FLORIDA)
2 : CERTIFICATE OF REPORTER
3 COUNTY OF LEON)

4 I, H. RUTHE POTAMI, CSR, RPR Official
5 Commission Reporter,

6 DO HEREBY CERTIFY that the Hearing in Docket
7 No. 980001-EI was heard by the Florida Public Service
8 Commission at the time and place herein stated; it is
9 further

10 CERTIFIED that I stenographically reported
11 the said proceedings; that the same has been
12 transcribed under my direct supervision; and that this
13 transcript, consisting of 225 pages, constitutes a
14 true transcription of my notes of said proceedings
15 and the insertion of the prescribed prefiled
16 testimony of the witnesses.

17 DATED this 2nd day of March, 1998.

18 
19 _____
20 H. RUTHE POTAMI, CSR, RPR
21 Official Commission Reporter
22 (904) 413-6732
23
24
25