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2	DOCE	KET NO: 010743-TI	
3	IN RE:		
4	PETITION FOR REVIEW		
5	NUMBERING PLAN RELIE 407/321 AREA CODES E		
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8 9	PROCEEDINGS:	ORLANDO, FLORIDA SERVICE HEA	RING
10	BEFORE:	COMMISSIONER J. TERRY DEASON	
11	BEI GRE.	COMMISSION MICHAEL A. PALECK	
12	DATE:	Wednesday, February 20, 2002	
13			
14	TIME:	Commenced at 12:00 noon and Concluded at 12:40 p.m.	
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16	LOCATION:	City Hall, 2nd Floor	S
17		400 South Orange Avenue Orlando, Florida	
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19	REPORTED BY:	Barbara F. Curry Stenographic Court Reporter Notary Public	
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1	I N D E X	
2	WITNESSES	
3	NAME	
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5	THOMAS FOLEY	
6	Direct Statement 6	
7	ANN McFALL	
8	Direct Statement 15	
9	KATRINA POWELL	
10	Direct Statement 21	
11	DITCOC SCACCINCILE 21	
12	FRANK GUMMEY, ESQUIRE	
13	Direct Statement 24	
14	ROBERT M. WEISS	
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## PROCEEDINGS

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MR. LEE FORDHAM: Pursuant to notice this time and place has been set for the purpose of receiving public testimony in Florida Public Service Commission Docket No. 010743-TL which was established pursuant to Petition for Review of Proposed Numbering Plan Relief for the 407/321 Area Codes.

COMMISSIONER TERRY DEASON: Thank you. I'll take the appearances.

MR. LEE FORDHAM: Lee Fordham, representing the Florida Public Service Commission.

COMMISSIONER DEASON: No one else wishes to make an appearance, I take it. Very well.

Let me take this opportunity first to welcome everyone to today's hearing. As Mr. Fordham indicated when he read the notice, the purpose of the hearing is to receive customer testimony on the proposed numbering plan to provide relief to the 407/321 area code. We are here to hear your comments and we welcome them and encourage you to participate.

In the way of introduction let me just take a moment just to introduce myself. I am

If you

I'm a

J. Terry Deason, a member of the Public Service 1 Commission. I am chairing this hearing. 2 3 Seated to my left is Commissioner Mike Palecki. We will constitute the two member 4 panel which will be hearing this hearing today 5 and the one we have this evening in Melbourne. 6 7 I want to make sure the microphones up here are working. We have a number of NeuStar 8 personnel here, I would let them introduce 9 themselves to you and let you know they will be 10 more than happy if you have any questions to 11 meet with you after the hearing to help you 12 with anything in connection to this. 13 14 would please introduce yourselves. 15 MR. BOB CASEY: I'm Bob Casey. member of the Commission Staff. 16 MR. LEVENT ILERI: Levent Ileri. 17 member of the Commission Staff. 18 19 MS. CHERYL BULECZA-BANKS: Cheryl Banks, a member of the Commission Staff. 20 21 COMMISSIONER DEASON: Out front when you 22 entered the hearing room you were greeted and should have received a special report printed 23

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on blue paper. This provides some background

information. I would encourage you to review

it.

It also provides some specific information on various alternatives which have been proposed to provide the area code relief.

I have also been asked to advise everyone that we have an individual back in Tallahassee that can be reached by our 800 number and he is prepared to assist you in any way proper there as well. This individual's name is Dick Durban. And he can be at reached at 1-800-342-3552.

I want to review for just a moment the procedure that we are going to follow today. We are going to have a presentation provided from NeuStar which is the organization which is responsible for administering area codes within the United States.

After that presentation, we are going to ask all members of the public that wish to testify to stand and raise their hands. This is a requirement so that testimony can be part of the record in this proceeding. We have a court reporter here with us today, so any comments will become part of that record and will be available and will be used by the

this matter. 2 3 Mr. Fordham, is there anything that I am leaving out at this point that you are aware 4 of? 5 LEE FORDHAM: No, Commissioner, that seems 6 7 to be it. 8 COMMISSIONER DEASON: Well, with that, we will proceed with the hearing at this point 9 formally. Please introduce yourself to the 10 audience. 11 12 MR. THOMAS FOLEY: Thank you. My name is Thomas Foley. I'm an NPA relief planner with 13 the North American Numbering Plan 14 Administration which is a contract currently 15 held by NeuStar. I think it is going to work. 16 There you are. A little advertisement. 17 18 As we said, we are here to talk about the 407 and 321 area code relief which is basically 19 the area in Central Florida. 20 NANPA started being formed in 1995 when 21 the FCC started by promoting competition and 22 adopting a new model that we currently use for 2.3 the administration of the North American 24 25 Numbering Plan. Prior to this, it had been

Commission in making its ultimate decision in

administered by the Bell Operating Companies for the most part. The FCC formed a North American Numbering Council and ordered it to develop guidelines for number administration, which we are on the NANPA web site.

Lockheed Martin was named the North

American Numbering Plan Administrator on

November 21st, 1997. However in 1999, in

November, the FCC approved the transfer of

Lockheed Martin IMS assets and contract to a

company called NeuStar. That was as a result

of some competitive issues and the fact that

Lockheed Martin was getting into the

communication business.

As the NPA relief planner for the area we have numerous responsibilities. We are initially coordinating with the industry to determine the need for and identify the timing of relief. We have currently done that and are moving forward.

We also take the lead to prepare relief options which you will see in a few minutes for the industry to discuss at a meeting. We facilitate consensus on a single alternative to recommend to the Commission in this case. And

we have done that.

Okay. And we compile and file all the necessary documents on behalf of the industry, with giving the status and initially, basically, filing the basic petition after we receive an order from the Commission to produce some form of relief. We coordinate the initial industry implementation activity.

There are basically three types of relief methods that are available. The geographic split, which is the traditional method, which basically splits an area into two sections or more. One or more of the sections gets a new area code. This recently happened with 904/386.

The second is an overlay, which is a similar situation you have here in Central Florida right now, with the 407 and the 321 serving the same geographic area.

And then as a third method, it is boundary realignment, where a portion of adjacent underutilized NPA is brought into the exhausting NPA to provide relief with additional exchange codes.

This area is not used very often because

it generally has a lot of conflicts with dialing and quite a few people have to change their numbers. Of course, we can have a combination of those methods to provide relief.

In NPA splits it provides a single area code for the geographic area. This will minimize confusion for customers outside the area. The implementation is generally understood.

Splits require an area code change for approximately one-half of the customers in the two-way split and two-thirds of the customers in a three-way split.

Geographic splits permit seven-digit dialing within an area code.

For local stationery, business cards and advertising that contained a ten-digit number phone will need to be revised for consumers receiving the new area code. The area code, this split and future splits would reduce the geographic size of the area code.

In an overlay there will be more than one area code in a geographic area. Where the overlay is a new concept some customer

education may be desired.

An overlay will not require existing customers to change their area code. However, an overlay does require customers to dial ten or in some cases, one plus ten digits for all calls.

There is no need to revise local stationery, business cards and advertising unless they contain only a seven-digit number.

An overlay will end further shrinkage of the geographic size of the area code because subsequent relief will most likely, but not absolutely, be another overlay.

The current 407/321 NPA includes Orange,
Seminole and Osceola County. It also contains
a small portion of Lake County and Volusia
County.

The current configuration was created when the 321 was overlaid over 407 NPA in 1999.

The history that brought us to this point, we have the current official projected exhaust date is the second quarter of 2004 for the 407/321 area code. Like I said, before it was born -- this current configuration was born in April 1999 -- we invited the industry and the

Commission to a initial planning meeting

January 31st, 2000. And we held the meeting

April 3rd of 2001. Excuse me.

As a result of the meeting and the consensus by the meeting, we made the filing with the Public Service Commission in May of 2001. At that meeting with the filing there were three plans that were considered by the industry.

The first plan would place another overlay over the existing 407 area code. It would have the same geographic area as Orange, Osceola and Seminole, Lake and Volusia County. Other parts of those last two the customers would retain their current telephone numbers with ten-digit dialing on local calls, which is already in existence and would continue.

Codes in the overlap would be assigned upon request with the effective date of the new area code, as yet to be determined. At the exhaust of 407/321 NPA all code assignments will be made in the new overlay code.

Brevard County, which has 321 NPA, would exhaust in the second quarter 2005. No activity is included in that area for this

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1 alternative.

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If this works well, we should see a map.

There we go. This happens to be a map of the area. On the left-hand side is the area that would receive the overlay, 407/321 and a new code and the Brevard County of 321 would remain 321 only.

The number, by the way, of codes that have been reserved for the Brevard County area is 321.

The second plan considered by the industry would overlay over all 407/321 and the Brevard County portion of the 321 with a new area code over the entire area. Ten-digit dialing of local calls would be implemented primarily in the areas where it does not currently exist, Brevard County.

Codes will be assigned upon request with the effective date of the new code and effected would be all the 407 and 321 numbers. The area would now have a single exhaust date in the future. Where it currently has two, Brevard County would have 321 and the new NPA and Orange, Osceola, Seminole and Lake County would have 407 and 321 and the new NPA. The 407

would not be split into the Brevard County area as it was split in 1999, they lost all of those.

And that map looks very much the same, the difference between that, you can see how the 321 over to the right-hand side has a new NPA extended into it.

The life of this area code, by the way, this would be at least four years. In the previous plan the estimated life would be five years. The reduced life would be because these codes would now be used in the growth in Brevard County.

The third alternative would hold the growth of 321 NXX codes in Area A to the level at the time relief was provided. The remainder of 321 codes would be held for use in the Brevard County area.

The new NPA code would be added to Area A, which is Orange, Osceola and Seminole County between and within area would continue as it is today. Codes in the new overlay NPA will be assigned upon request with the effective date of the new area code. Codes in the 321 NPA in Area A would be frozen and no more would be

assigned.

Projecting the life of the areas would be nearly impossible without knowing the actual date of relief since the 321 codes are being used up. That would decrease the additional life that would be added to Brevard County.

Relief must be provided earlier to assure sufficient codes to extend the life of the Brevard County portion of the NPA.

At the industry meeting held on April 3, 2001, the participants recommended alternative three, which is a distributed overlay, to the Public Service Commission as the relief plan for 407 and 321. The date NPA 321 codes are to be frozen is the date the NPA relief plan is implemented.

The recommendation was filed by NANPA on behalf of the industry with the Florida Public Service Commission on May 15th, 2001. Thank you. If there are any questions, I'm available.

COMMISSIONER DEASON: Thank you, Mr. Foley.

At this point I'm going to ask members of the public who wish to testify to please stand

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and raise your right hand. 1 2 In this matter before the Florida Public Service Commission do you swear or affirm to 3 tell the truth, the whole truth and nothing but 4 5 the truth. (Potential witnesses placed under oath.) 6 7 COMMISSIONER DEASON: Thank you. Please be seated. 8 9 Who has the names? Mr. Fordham, do you have the names? 10 11 LEE FORDHAM: The first witness will be 12 Mr. Robert M. Weiss. MR. ROBERT M. WEISS: Let me defer to 13 14 other members of my party. 15 LEE FORDHAM: The next witness will be 16 Ann McFall. 17 COMMISSIONER DEASON: Would you come forward to identify yourself, as I'm sure you 18 19 have done this before, but I will remind 20 others, identify yourself in full for the court 21 reporter. You may wish to spell your name so 22 it can be recorded correctly. 23 MS. ANN McFALL: Okay. Thank you. Μy 24 name is Ann McFall, M-C-F-A-L-L. And I live at 25 1401 Clipper Terrace, Deltona, 32725.

here today as the Chairman of the Volusia

County Council. I was elected to that position

January 10th and I am representing Volusia

County today.

In addition to that, we have Mr. Frank Gummey representing the County Attorney's Office.

And most of you know Mr. Bob Weiss, who is with Volusia County, and he has six days until retirement. So if he's smiling, that's why he's smiling. I know many of the staff have worked with Bob over the years.

In addition to that, we have Katrina

Powell representing the City of Deltona. She

is administrative assistant to the city

manager. So I think she will be speaking later

on.

I have been in public service for a long time. I served on the Volusia County School Board, representing southwest Volusia County from 1986 to 1994.

I was elected to the Volusia County

Council in '96. And I'm serving my last year

of my last term. And in the past several

years, Commissioner Deason, we have been

working cooperatively with the Public Service
Commission and the staff. We have some issues
that we would like to bring forward to you this
morning.

Bob, if you would like to hold up the map. This is a map of Volusia County. You can discard that. Volusia County has 430,000 people.

We worked with the Public Service

Commission last year to get a new area code.

As you know, previous to that, 904 was running out. Even then Volusia County was represented by two area codes, 904. And then this area of the county was 407.

And the PSC saw the need to make it one area code as much as possible, with the exception of about 3,500 customers in the Osteen area. 1,500 of those 3,500 customers live in the unincorporated area, which I am representing today, and about fifteen to 1700 live in the City of Deltona. That's where the big issue is. 430,000 people, about 3200 customers, are affected. This area is still 407, with those 3,200 customers.

And the Public Service Commission decided

last year that they are going to get an overlay. It made sense to us to make the overlay 386, but that probably made too much sense. The overlay is 321 for that area.

So you are going to see that the City of Deltona will have a new area code, 386. It will have 407. It will have the overlay of 321. It will have 386 and it will potentially have the new area code after 321. So a town of 71,000 people will be represented, potentially, by four area codes. And let me just give you some particular issues. And I think Katrina will cover this further.

Pine Ridge High School, which is down here, it's one school, Pine Ridge, with 2,500 students. There's over one hundred phone lines going to those phone numbers, which are now 407. Keep in your mine that the whole county is 386, with the exception of this. So Pine Ridge is 407. Any future lines going into Pine Ridge High School will be 321 and maybe a new area code.

The school system literally pressured by millions of dollars to bring in phone lines and phone service to four or five schools in the

407 area code, literally spending millions of dollars each afternoon and every year providing that service. It's going to get worse.

So I'm basically here today to ask you -- and I guess Commissioner Deason knows that the Osteen, South Deltona area was polled last year to see if they wanted their area code changed to 386, and they overwhelming said no.

BOB CASEY: A total number change.

ANN McFALL: It wasn't just a number change, just a total number change. And some of them accepted that and appreciate that.

At the same time we have public community meetings at one of the elementary schools, why don't you just make the overlay 386, albeit a slower process, 386 will be eventually throughout the Osteen, South Deltona area. It just makes so much sense to do that. I understand, through Mr. Weiss and Mr. Gummey, that Bell South may have reservation about this. And they can speak to that.

But two years ago Bell South agreed that if the Osteen area wanted to change those numbers, it could be done. It might be a little difficult, because that area was served

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out of the Sanford area. So those are my comments. And I would appreciate any comments you have about it.

In the special report, the blue special report that says why you were here today, is to consider the different ways of alleviating the number shortage problem in the area, well, this is one of those small ways of relieving 407/321, instead of giving Volusia County the 321 overlay, making it a 386 overlay. It just makes so much sense. I thank you for your time and would answer any questions if you have any.

COMMISSIONER DEASON: Let me say I thank you for your comments. As is often the case in the world that we live in, things that make perfect sense, there are technical problems involved with those.

Mr. Casey, if you are familiar with this and wish to address it now or if you wish to review it and get back with Ms. McFall, we will allow you to do that as well.

BOB CASEY: They both have been submitted. And we have looked at it and I would defer to later on.

1	COMMISSIONER DEASON: We have file
2	testimony and you will participate in the
3	technical part of the hearing?
4	BOB CASEY: (Nods head).
5	COMMISSIONER DEASON: We'll take the issue
6	up in due course.
7	COMMISSIONER MICHAEL PALECKI: Where on
8	the overlay maps that have been provided by
9	NeuStar, where is the location that you are
10	referring to?
11	ANN McFALL: It's up in the northern most
12	area of the map. It's that bubble up north of
13	Sanford.
14	COMMISSIONER PALECKI: I see exactly where
15	you are talking about. It's carved out on the
16	map. That's exactly what we see on the
17	northern most. Thank you. I appreciate that.
18	ANN McFALL: Thank you for your time.
19	LEE FORDHAM: I believe for continuity the
20	purposes, the next appropriate witness would be
21	Katrina Powell.
22	MS. KATRINA POWELL: My name is Katrina
23	Powell, 1813 Fayetteville, Deltona. I work for
24	the City of Deltona. I'm the assistant to the
25	City Manager there.

First of all, I would like to say thank you for this opportunity to speak to you today. I am here today representing the City Commission of the City of Deltona, which is Volusia County's largest municipality.

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The City of Deltona finds itself before you to ask for assistance in making life for our residents a little easier and a little less complicated.

Over the past several years we have worked with the Public Service Commission to provide a new area code to Volusia County. With the approval of three city area codes the majority of Deltona now has one area code. Thank you.

However, a portion of our community still has the 407 area code. This makes it a little tough for the residents because the Public Works Facility, as well as our Parks and Recreation facility is in that part of Deltona that has the 407 area code. The remaining facilities are in the city which carries the 386 area code. So I can only imagine what's going to change later on when we bring in the fourth area code there.

During the public meeting on the 386 area

code issue, hosted by Council Chair Ann
McFall, Osteen residents made it clear that
they wanted to remain in the existing 407 area
code because they didn't want to change their
existing phone numbers.

At the same time, the same residents offered suggestions, that the residents with 407 be allowed to retain the numbers, but new numbers in the area would be changed to the 386. And that's exactly what we felt you would do today, by implementing the overlay from the 386 for the Osteen and Deltona area.

With the help of the PSC, Deltona avoided the possibility of three different area codes within our corporate limits, unless you come to another conclusion, it will continue in Deltona and we will continue to have -- we will actually have four area codes there. I don't know of any other city in Florida that has to contend with that.

We ask you to please support a 386 area code for Osteen/Deltona area. Thank you.

Do you have any questions?

COMMISSIONER DEASON: Any questions?

COMMISSIONER PALECKI: No, sir.

1 BOB CASEY: No, sir. COMMISSIONER DEASON: Thank you very 2 3 much. 4 LEE FORDHAM: Mr. Frank Gummey. 5 MR. FRANK GUMMEY: I'm Frank Gummey. G-U-M-M-E-Y. I'm Deputy County Attorney with 6 7 Volusia County. 8 I might just briefly, for the purposes of 9 distinguishing what previously happened in a previous docket, tell you what we are not 10 11 asking for for Southwest Volusia County. 12 We are not asking for any existing customers to change his or her number. We are 13 14 not asking for any change in calling scope or 15 rates. We are not asking for any change in the 16 way that the Public Service Commission or the 17 phone company implements an overlay in terms of 18 the assignment of the number, be they 407 19 numbers or 386 numbers in the Southwest Volusia 20 area. 21 And we think that by overlaying 386 in the 22 existing 407 area, I believe that the life of 23 the 386 number is greater than any of the 24 alternatives that you have been shown for the

407/321 and the new NPA that you would

1 establish in this docket. By providing the 386 overlay in 2 3 Southwestern Volusia you would be extending the life of the new NPA that you would be approving 4 in this docket. 5 6 I would be glad to answer any questions. 7 COMMISSIONER DEASON: I believe it is 8 clear, I just want to confirm this, the relief 9 that you are specifically requesting is to have 10 that portion of Volusia County, which is 11 currently served by the 407 area code, that 12 that portion be served with the new number by 13 an overlay of the existing 386 area code; is that correct? 14 15 FRANK GUMMEY: Correct. 16 COMMISSIONER DEASON: Any further 17 questions? COMMISSIONER PALECKI: 18 No. LEE FORDHAM: No. 19 20 BOB CASEY: No, sir. 21 COMMISSIONER DEASON: Thank you. 22 LEE FORDHAM: That brings us back to 23 Mr. Weiss. 24 COMMISSIONER DEASON: Let me publicly 25 congratulate you on your pending retirement.

ROBERT WEISS: Congratulate me for getting old. I appreciate that.

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Any opportunity before this Commission -and I've got to say really the Public Service
Commission has been wonderful to me and
wonderful to Volusia County for over a period
of twelve years. You have been understanding
of the problems that we have had in Volusia
County.

For those of you who don't realize or maybe don't know, the people in Volusia County, when I came there in 1990, early 1990, we faced a County where the County was split by a lateral boundary, two thirds and one third. It may have made sense to Judge Harold Green to create a lateral boundary where the City of Deltona is. Now, of course, Deltona wasn't there to the extent that it is now, today.

It made sense as there was a population base around Daytona, so laterally he drew a line and made Daytona that lateral and drew a line. At the time it was drawn, in 1984, it might have made sense, but not now to the biggest city in Volusia County and one of the fastest growing cities in the State of Florida,

Deltona has become our largest city, as Katrina stated.

I would like to clarify -- I appreciate the three previous speakers -- we don't have a dog in this fight. If any of the three would work for us, it appears, though, that we are going right along with alternative three and this idea of freezing the 321.

We'll give you another idea. You can freeze, you can freeze the little piece of Volusia County, not ever issue any 321 codes for that piece of Volusia County, reserving those always for Brevard County, which gives you more end life in Brevard County, and gives us the use of the 386 overlay.

There's 407/321 and there may be coming /XXX. It would be reduced to the 407/386, very simply, a two area code area, a two area code city, as opposed to double that, a two area code county, which makes sense.

I understand there may be some
administrative things that might have been done
a little bit different, but it doesn't seem
insurmountable to me, it does not.

And I think that's the whole thing, that

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1 the Public Service Commission is in business 2 for, and me too, as a public official, is to do 3 anything for people that will make sense. Thank you very much. 4 COMMISSIONER DEASON: 5 Let me ask a 6 clarifying question, are there any customers 7 presently in Volusia County and in the area in question that currently have been given 321 8 area codes? 9 ROBERT WEISS: I do not believe so. 10 Ι 11 believe the information I have from BellSouth, 12 and I'm not the authority on that, Bell South 13 says not yet, no, sir. This would be a great 14 time to freeze it, a non issue, only 407. 15 COMMISSIONER DEASON: Any further 16 questions? 17 COMMISSIONER PALECKI: Mr. Weiss, what 18 have you been informed with regard to 19 administrative problems that might be 20 encountered? 21 ROBERT WEISS: Commissioner Palecki, I'm 22 not a good authority. I heard the statements 23 that were made. I have a lot of respect for 24 the individual that was the witness on that. Ι 25 understand about split rates and precedents and precedents that would be set and not be an issue. I'm not sure I fully understand those. I'm not an expert in that area. I'm really not. And I would not contend to argue that point with them, except there's a reason why we can't do this logically.

There was testimony, some strong evidence presented, it would seem like to you all to say why we can't, the fact that it's never been done before is not good enough.

Over the last two years we've looked at the issue of voting to have 386 serve out of, service out of the Sanford Rate Center. It was okay at the time. It was doable.

And we gave the citizens in the area that option. The only thing was different, if they accepted the plan, they have to change the full digit telephone number, from 407, plus seven to 386 plus seven. Now, the businesses and the residents that had the numbers for up to fifty and sixty and eighty years did not want to give those up. So that went down to defeat.

That issue then essentially went down to defeat on two different dockets, original relief of 407 and relief of 904. We are

1 talking about overlaying what is already 2 there. And I see nothing but benefits to 3 change to 386, to be able to do it. So it allows new numbers to be issued on the 386 down the road for some time and, yet, it does not affect any existing customers who have 407. 7 COMMISSIONER DEASON: Thank you, sir. ROBERT WEISS: Thank you. LEE FORDHAM: Commissioners, we reflect no additional witnesses.

> COMMISSIONER DEASON: Very well. there any members of the public who have not yet testified who wish to do so? If you do, would you please let it be known at this time.

> > (No response).

COMMISSIONER DEASON: Hearing that there are no members of the public who have identified themselves as wishing to provide additional testimony, let me take this opportunity to thank everyone who has participated in this hearing. We certainly appreciate your efforts. And we want you to know that we will take your comments into consideration.

Let me announce, as I did earlier, that

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we'll be convening a hearing this evening in Melbourne. I believe that starts at 6:00 p.m. at the Brevard County School Board, Board Room, 2700 Judge Fran Jamieson Way. And if anyone wants to join us from this morning you are certainly welcome to do so. If there is nothing else to come before the Commission at this time, we will adjourn this hearing. Thank you all. (Proceedings adjourned at 12:40 p.m.) 

1 2	<u>CERTIFICATE</u>
3	STATE OF FLORIDA )
4	COUNTY OF ORANGE )
5	
6	I, Barbara F. Curry, Stenographic Court
7	Reporter, certify that I was authorized to and did
8	stenographically report the foregoing proceedings
9	and that the transcript is a true and complete
10	record of my stenographic notes.
11	DATED this 1st day of March 2002.
12	Dalas I Jung
14	Barbara F. Curry
15	Stenographic Court Reporter
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