



BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 040001-EI
IN RE: FUEL & PURCHASED POWER COST RECOVERY
AND
CAPACITY COST RECOVERY

FINAL TRUE-UP
JANUARY 2003 THROUGH DECEMBER 2003

TESTIMONY AND EXHIBIT
OF

JOANN T. WEHLE

rel 4-18-06 (entire DN)
DECLASSIFIED
CONFIDENTIAL

declas 4-18-06

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1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2 **PREPARED DIRECT TESTIMONY**

3 **OF**

4 **JOANN T. WEHLE**

5
6 **Q.** Please state your name, address, occupation and employer.

7
8 **A.** My name is Joann T. Wehle. My business address is 702 N.
9 Franklin Street, Tampa, Florida 33602. I am employed by
10 Tampa Electric Company ("Tampa Electric" or "company") as
11 Director of the Wholesale Marketing and Fuels Department.

12
13 **Q.** Please provide a brief outline of your educational
14 background and business experience.

15
16 **A.** I received a Bachelor's of Business Administration Degree
17 in Accounting in 1985 from St. Mary's College, South
18 Bend, Indiana. I am a CPA in the State of Florida and
19 worked in several accounting positions prior to joining
20 Tampa Electric. I began my career with Tampa Electric in
21 1990 as an auditor in the Audit Services Department. I
22 became Senior Contracts Administrator, Fuels in 1995. In
23 1999, I was promoted to Director, Audit Services and
24 subsequently rejoined the Fuels Department as Director in
25 April 2001. I became Director, Wholesale Marketing and

1 Fuels in August 2002. I am responsible for managing
2 Tampa Electric's wholesale energy marketing and fuel-
3 related activities.

4

5 Q. Please state the purpose of your testimony.

6

7 A. The purpose of my testimony is to present, for the
8 Florida Public Service Commission's ("FPSC" or
9 "Commission") review, information regarding the 2003
10 performance of Tampa Electric's risk management
11 activities, as required by the terms of the stipulation
12 entered into by the parties to Docket No. 011605-EI and
13 approved by the Commission in Order No. PSC-02-1484-FOF-
14 EI. In addition, I will present details regarding the
15 appropriateness for recovery of \$108,746 in incremental
16 operations and maintenance (O&M) expenses associated with
17 hedging activities.

18

19 Q. Have you prepared any exhibits in support of your
20 testimony?

21

22 A. Yes. Exhibit No. ___ (JTW-1) was prepared under my
23 direction and supervision. My exhibit shows Tampa
24 Electric's calculation of its 2003 incremental hedging
25 O&M expenses.

1 Q. What is the source of the data you will present by way
2 of testimony or exhibits in this proceeding?

3
4 A. Unless otherwise indicated, the source of the data is
5 books and records of Tampa Electric. The books and
6 records are kept in the regular course of business in
7 accordance with generally accepted accounting principles
8 and practices, and provisions of the Uniform System of
9 Accounts as prescribed by this Commission.

10

11 Q. What were the results of Tampa Electric's risk management
12 activities in 2003?

13

14 A. As outlined in Tampa Electric's Risk Management Plan
15 filed on September 12, 2003 in Docket No. 030001-EI, the
16 company strives to reduce fuel price volatility while
17 maintaining a reliable supply of fuel. Tampa Electric
18 has established a hedging program to limit exposure to
19 market price fluctuations of natural gas given the
20 company's change in fuel mix. This program was reviewed
21 and approved in March 2003 by the company's Risk
22 Authorizing Committee (RAC). Tampa Electric has followed
23 the program as approved by the RAC.

24

25 On April 1, 2004 Tampa Electric filed its annual risk

1 management report, which describes the outcomes of its
2 2003 risk management activities. As that report
3 indicates, Tampa Electric's hedging activities during
4 2003 produced a net savings of \$29.5 million for Tampa
5 Electric's customers.

6

7 **Q.** How did Tampa Electric's fuel mix change in 2003?

8

9 **A.** During 2003, Tampa Electric tested and brought on-line
10 the natural gas fired Bayside Unit No. 1. Bayside Unit
11 No. 2 was also tested during the fourth quarter of 2003
12 and became commercially operational on January 15, 2004.
13 Both Bayside units are highly efficient, natural gas-
14 fired combined cycle units. These units can serve base
15 load, intermediate, and peaking needs depending on
16 particular load and generation needs. These changes
17 increased natural gas-fired generation for the company to
18 twenty-one (21) percent of the total generation in 2003.

19

20 **Q.** Did the test and addition of the Bayside units impact
21 Tampa Electric's hedging activity?

22

23 **A.** Yes. During the test phase, prior to commercial
24 operation, the amount of run time and associated natural
25 gas consumption of these units was uncertain. Even after

1 Bayside became commercially operational the performance
2 characteristics and interplay of the individual combined
3 cycle units continued to be analyzed and adjusted to
4 maximize operating efficiency. Thus, the volume risk of
5 natural gas hedged during 2003 was higher due to the
6 addition of both Bayside units.
7

8 **Q.** Did the company conduct incremental hedging activities in
9 2003?
10

11 **A.** Yes, the company conducted several hedging related
12 activities in 2003. These activities helped reduce fuel
13 price risk and improve gas supply reliability. These
14 activities included 1) executing numerous natural gas
15 supply enabling agreements with a variety of
16 counterparties to diversify the portfolio of suppliers
17 for both price competitiveness and reliability of supply,
18 2) executing numerous electric power and transmission
19 enabling agreements with a variety of counterparties to
20 diversify the portfolio of suppliers for both price
21 competitiveness and reliability of supply, 3) executing
22 International Standardized Derivative Agreements to allow
23 the execution of financial hedging transactions with a
24 number of counterparties, 4) initiated the reorganization
25 of hedging transaction responsibilities into a front,

1 middle and back office structure consistent with industry
2 standard concepts and 5) began the acquisition and
3 implementation of a hedging information system.
4 Furthermore, the company utilized a variety of financial
5 hedging instruments including swaps, swing swaps, collars
6 and options.

7
8 **Q.** What were the results of the company's incremental
9 hedging activities?

10
11 **A.** The incremental hedging activities enhanced Tampa
12 Electric's hedging processes, procedures, controls and
13 capabilities. As a result, natural gas hedging
14 activities protected Tampa Electric's customers from
15 price volatility on 27% of the natural gas used in the
16 company's plants.

17
18 **Q.** What were the costs associated with these transactions?

19
20 **A.** The net cost of that price protection in 2003 was a
21 \$2,758,028 loss when the instrument prices were compared
22 to market prices on settled positions. The transaction
23 costs associated with these transactions were embedded in
24 the commodity price of the natural gas.

25

1 Q. Did the company use financial hedges for other
2 commodities in 2003?

3
4 A. No, Tampa Electric did not use financial hedges for other
5 commodities because of its fuel mix. Historically, Tampa
6 Electric has primarily relied on coal as a boiler fuel.
7 The price of coal is relatively stable compared to the
8 prices of oil and natural gas, and there are no financial
9 hedging instruments for the types of coal the company
10 uses. The company also did not use financial hedges for
11 oil or wholesale energy transactions. Tampa Electric
12 consumes a small amount of oil, making price hedging
13 somewhat impractical, and the company does not plan to
14 use financial hedges for wholesale energy transactions
15 until a liquid, published market exists in Florida.

16
17 Q. Does Tampa Electric use physical hedges?

18
19 A. Yes, Tampa Electric uses physical hedges in managing its
20 coal supply. The company enters into a portfolio of
21 differing term contracts with various suppliers to obtain
22 the types of coal used on its system. In addition, some
23 coal supply contracts have embedded volume options that
24 the company uses when spot-market pricing is favorable
25 compared to the contract price. In 2003, these coal

1 strategies resulted in \$32.3 million in savings to Tampa
2 Electric's customers.

3
4 **Q.** What is the basis for your request to recover the
5 commodity and transaction costs described above?

6
7 **A.** The Commission, in Order No. PSC-02-1484-FOF-EI,
8 authorized the utility to

9 . . .charge/credit to the fuel and purchased
10 power cost recovery clause its non-speculative,
11 prudently-incurred commodity costs and gains
12 and losses associated with financial and/or
13 physical hedging transactions for natural gas,
14 residual oil, and purchased power contracts
15 tied to the price of natural gas.

16 Order, at page 5, paragraph 3.

17
18 **Q.** Are you requesting recovery of incremental hedging O&M
19 costs?

20
21 **A.** Yes, Tampa Electric requests recovery of \$108,746 that
22 the company incurred as incremental O&M expenses. The
23 Commission, in Order No. PSC-02-1484-FOF-EI, authorized
24 the utility to

25 . . .recover through the fuel and purchased

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power cost recovery clause prudently-incurred incremental operating and maintenance expenses incurred for the purpose of initiating and/or maintaining a new or expanded non-speculative financial and/or physical hedging program designed to mitigate fuel and purchased power price volatility for its retail customers each year until December 31, 2006 or the time of the utility's next rate proceeding, whichever comes first.

Order, at page 6, paragraph 4

Tampa Electric's base year expenses, actual 2003 expenses and the resulting incremental expenses are shown in my exhibit (JTW-1). Tampa Electric established its base year expenses according to the portion of the employee's time and related costs for hedging in 2001 and then calculated its 2003 costs in the same manner. The recoverable amount is the increment, as shown in my exhibit (JTW-1).

Q. Does this conclude your testimony?

A. Yes it does.

Calculation of Incremental Hedging Expenses		
	Actual Expenses	
	2001	2003
Payroll and Fringe Benefits	\$ 159,723	\$ 256,362
Travel Costs	2,500	210
Training	6,930	-
Consultants / Legal	-	20,682
License Fees / Other	-	\$ 645
Total	\$ 169,153	\$ 277,899
2003 Incremental Hedging Costs	\$ 108,746	
(2003 Expenses Less 2001 'Base Year' Expenses)		