

BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 100007-EI

In the Matter of

ENVIRONMENTAL COST RECOVERY
CLAUSE.



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PROCEEDINGS: HEARING

COMMISSIONERS
PARTICIPATING:

CHAIRMAN ART GRAHAM
COMMISSIONER LISA POLAK EDGAR
COMMISSIONER NATHAN A. SKOP
COMMISSIONER RONALD A. BRISÉ

DATE: Monday, November 1, 2010

TIME: Commenced at 9:49 a.m.
Concluded at 9:52 a.m.

PLACE: Betty Easley Conference Center
Room 148
4075 Esplanade Way
Tallahassee, Florida

REPORTED BY: JANE FAUROT, RPR
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24

25

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(Descriptions contained in
Comprehensive Exhibit List.)

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CHAIRMAN GRAHAM: Now, let's open Docket 100007. Staff, are there any preliminary matters in this docket?

MS. BROWN: Yes, Mr. Chairman. Good morning.

Staff would mention that there are proposed stipulations on all issues, and all witnesses have been excused, and we note that OPC and FIPUG have taken no position on those issues. Parties do not intend to make opening statements.

CHAIRMAN GRAHAM: Has everybody had the opportunity to view these stipulations?

Do we have any prefiled testimony?

MS. BROWN: Yes, we do. The prefiled testimony of all witnesses listed in Section VI of the Prehearing Order on Page 4, we ask that those be inserted into the record as though read.

CHAIRMAN GRAHAM: So moved.

MS. BROWN: And we have prepared a Comprehensive Stipulated Exhibit List that we ask be marked and moved into the record. It is located on -- it includes Issues 1 through 20, and we ask that those be moved into the record.

CHAIRMAN GRAHAM: We will move Issues 1 through 20 into the record. So moved.

1 (Exhibit Numbers 1 through 20 marked for
2 identification and admitted into the record.)

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1 BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

2 DIRECT TESTIMONY OF

3 **WILL GARRETT**

4 ON BEHALF OF

5 PROGRESS ENERGY FLORIDA

6 DOCKET NO. 100007-EI

7 April 1, 2010

8

9 **Q. Please state your name and business address.**10 **A.** My name is Will Garrett. My business address is 299 First Avenue North, St.
11 Petersburg, FL 33701.

12

13 **Q. By whom are you employed and in what capacity?**14 **A.** I am employed by Progress Energy Service Company, LLC as Controller of
15 Progress Energy Florida (PEF).

16

17 **Q. What are your responsibilities in that position?**18 **A.** As legal entity Controller for PEF, I am responsible for all accounting matters that
19 impact the reported financial results of this Progress Energy Corporation entity. I
20 have direct management and oversight of the employees involved in PEF
21 Regulatory Accounting, Property Plant and Materials Accounting, and PEF
22 Financial Reporting and General Accounting.

1 **Q. Please describe your educational background and professional experience.**

2 **A.** I joined the company as Controller of PEF on November 7, 2005. My direct
3 relevant experience includes over 2 years as the Corporate Controller for DPL, Inc.
4 and its major subsidiary, Dayton Power and Light, headquartered in Dayton, Ohio.
5 Prior to this position, I held a number of finance and accounting positions for 8
6 years at Niagara Mohawk Power Corporation, Inc. (NMPC) in Syracuse, New
7 York, including Executive Director of Financial Operations, Director of Finance
8 and Assistant Controller. As the Director of Finance and Assistant Controller, my
9 responsibilities included regulatory proceedings, rates, financial planning, and
10 providing testimony on a variety of matters before the New York Public Service
11 Commission. Prior to joining NMPC, I was a Senior Audit Manager at Price
12 Waterhouse (PW) in upstate New York, with 10 years of direct experience with
13 investor owned utilities and publicly traded companies. I am a graduate of the State
14 University of New York in Binghamton, with a Bachelor of Science in Accounting
15 and I am a Certified Public Accountant in the State of New York.

16

17 **Q. Have you previously filed testimony before this Commission in connection**
18 **with Progress Energy Florida's Environmental Cost Recovery Clause**
19 **(ECRC)?**

20 **A.** Yes.

21

1 **Q. What is the purpose of your testimony?**

2 **A.** The purpose of my testimony is to present for Commission review and approval,
3 Progress Energy Florida's Actual True-up costs associated with Environmental
4 Compliance activities for the period January 2009 through December 2009.

5

6 **Q. Are you sponsoring any exhibits in support of your testimony?**

7 **A.** Yes. I am sponsoring Exhibit No. __ (WG-1), which consists of eight forms and
8 Exhibit No. __ (WG-2), which provides details of five capital projects by site.

9

10 Exhibit No. __ (WG-1) consists of the following:

- 11 • Form 42-1A reflects the final true-up for the period January 2009 through
12 December 2009.
- 13 • Form 42-2A reflects the final true-up calculation for the period.
- 14 • Form 42-3A reflects the calculation of the Interest Provision for the period.
- 15 • Form 42-4A reflects the calculation of variances between actual and
16 estimated/actual costs for O&M activities.
- 17 • Form 42-5A presents a summary of actual monthly costs for the period of
18 O&M activities.
- 19 • Form 42-6A reflects the calculation of variances between actual and
20 estimated/actual costs for Capital Investment Projects.
- 21 • Form 42-7A presents a summary of actual monthly costs for the period for
22 Capital Investment Projects.

- 1 • Form 42-8A, pages 1 through 15, consist of the calculation of depreciation
2 expense, property tax expense, and return on capital investment for each
3 project that is being recovered through the ECRC.

4

5 Exhibit No. __ (WG-2) consists of detailed support for the following capital
6 projects:

- 7 • Pipeline Integrity Management (Capital Program Detail (“CPD”), pages 1
8 through 2)
- 9 • Above Ground Storage Tank Secondary Containment (CPD, pages 3
10 through 8)
- 11 • Clean Air Interstate Rule (“CAIR”) Combustion Turbines (“CTs”)(CPD,
12 pages 9 through 12)
- 13 • Clean Air Interstate Rule (“CAIR”) (CPD, pages 13 through 18)
- 14 • Thermal Discharge Permanent Cooling Tower (CPD, page 19)

15

16 **Q. What is the source of the data that you will present by way of testimony or**
17 **exhibits in this proceeding?**

18 **A. The actual data is taken from the books and records of PEF. The books and records**
19 **are kept in the regular course of our business in accordance with generally accepted**
20 **accounting principles and practices, and provisions of the Uniform System of**
21 **Accounts as prescribed by Federal Energy Regulatory Commission (FERC) and any**
22 **accounting rules and orders established by this Commission.**

23

- 1 **Q. What is the final true-up amount for which PEF is requesting for the period**
2 **January 2009 through December 2009?**
- 3 **A.** PEF is requesting approval of an over-recovery amount of \$28,628,108 for the
4 calendar period ending December 31, 2009. This amount is shown on Form 42-1A,
5 Line 1.
6
- 7 **Q. What is the net true-up amount PEF is requesting for the January 2009**
8 **through December 2009 period which is to be applied in the calculation of the**
9 **environmental cost recovery factors to be refunded/recovered in the next**
10 **projection period?**
- 11 **A.** PEF has calculated and is requesting approval of an over-recovery amount of
12 \$4,562,177 reflected on Line 3 of Form 42-1A, as the adjusted net true-up amount
13 for the January 2009 through December 2009 period. This amount is the difference
14 between the actual over-recovery amount of \$28,628,108 and the actual/estimated
15 over-recovery of \$24,065,931, as approved in Order PSC-09-0759-FOF-EI, for the
16 period of January 2009 through December 2009.
17
- 18 **Q. Are all costs listed in Forms 42-1A through 42-8A attributable to**
19 **environmental compliance projects approved by the Commission?**
- 20 **A.** Yes, they are.
21
22

1 **Q. How did actual O&M expenditures for January 2009 through December 2009**
2 **compare with PEF's estimated/actual projections as presented in previous**
3 **testimony and exhibits?**

4 **A.** Form 42-4A shows that total O&M project variance was \$7,156,828 or 10% lower
5 than projected. Following are variance explanations for those O&M projects with
6 significant variances. Individual project variances are provided on Form 42-4A.

7 **O&M Project Variances**

8 **1. Substation Environmental Investigation, Remediation, and Pollution**

9 **Prevention (Project No. 1):** The project expenditure variance was \$1,715,483
10 or 42% higher than projected. This variance is primarily attributable to higher
11 amounts of subsurface contamination encountered during remediation of
12 substations that was not evident during the preliminary environmental
13 inspections. This project is discussed in Corey Zeigler's testimony.

14
15 **2. Distribution System Environmental Investigation, Remediation, and**

16 **Pollution Prevention (Project No. 2):** The project expenditure variance was
17 \$746,703 or 9% higher than projected. This increase is driven by a higher unit
18 cost associated with remediation sites that took longer than one day (as
19 originally projected) to complete because of soil conditions or extent of the
20 contamination. This project is discussed in Corey Zeigler's testimony.

21

22

1 **3. Pipeline Integrity Management (Project No. 3):** The project expenditure
2 variance was \$660,240 or 60% lower than projected. This variance is primarily
3 attributable to the Smart PIG inspection contractor costs coming in lower than
4 originally expected. This project is further discussed in Patricia West's
5 testimony.

6

7 **4. SO₂ Emissions Allowances Program (Project No. 5):** The SO₂ Emissions
8 Allowances O&M project expenditures variance was \$7,368,704 or 14% lower
9 than projected. This variance is attributable to the overall lower fuel usage due
10 to lower actual power usage than forecasted, and fuel switching opportunities
11 over the course of the year.

12

13

14 **5. CAIR Crystal River (Project No. 7.4):** The CAIR Crystal River O&M
15 expenditures were \$1,604,241 or 45% lower for this program than originally
16 projected. This variance is attributable the delay of service and maintenance
17 agreements associated with the delay of the limestone and gypsum handling
18 system, lower than projected labor costs and the truck scale maintenance
19 expenses not occurring during 2009 as originally anticipated. This project is
20 further discussed in Patricia West's testimony.

21

22

1 **Q. How did actual Capital recoverable expenditures for January 2009 through**
2 **December 2009 compare with PEF's estimated/actual projections as presented**
3 **in previous testimony and exhibits?**

4 **A.** Form 42-6A shows that the total Capital Investment project recoverable costs
5 variance was \$362,443 or 1% lower than projected for an immaterial difference
6 from projected. Actual costs and variance by individual project are provided on
7 Form 42-6A. Return on Capital Investment, Depreciation, and Taxes for each
8 project for the period are provided on Form 42-8A, pages 1 through 15.

9
10 **Q. How did actual Crystal River CAIR – Base (Project No. 7.4) capital**
11 **expenditures for January 2009 through December 2009 compare with PEF's**
12 **estimated/actual projections as presented in previous testimony and exhibits?**

13 **A.** These capital expenditures qualify for Allowance for Funds Used During
14 Construction ("AFUDC") and therefore will not be included in the capital
15 recoverable costs until the associated pollution controls are placed in service. PEF
16 reprojected total capital expenditures to be \$215,772,754 in 2009 (PSC-09-0759-
17 FOF-EI, Exhibit TGF-1 Schedule 42-8E pg.9) as part of the Estimated/Actual
18 filing. Actual expenditures in 2009 were \$213,583,188 or \$2,189,566 (1%) lower
19 than projected. This variance is primarily due to an unused contingency within the
20 project. This project is further discussed in Kevin Murray's testimony.

21

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1 **Q. Where any major CAIR assets placed into service during 2009?**

2 **A.** Yes. Over the past year, PEF has placed the following major projects into service:

- 3 • Crystal River Unit 5 SCR was placed in-service in June 2009 (see Capital
4 Program Details; page 14 of 19), which corresponds with the 2009
5 Est/Actual filing;
- 6 • Crystal River SCR Common was placed in-service in July 2009(see
7 Capital Program Details; page 15 of 19), which is in line with the
8 estimated in-service date of June 2009 in the Est/Actual filing; and;
- 9 • Crystal River Unit 5 FGD was placed in-service in December 2009 (see
10 Capital Program Details; page 14 of 19), which corresponds with the
11 2009 Est/Actual filing.

12 These projects are further discussed in Kevin Murray's testimony.

13

14 **Q. Does this conclude your testimony?**

15 **A.** Yes, it does.

1 BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

2 SUPPLEMENTAL DIRECT TESTIMONY OF

3 WILL GARRETT

4 ON BEHALF OF

5 PROGRESS ENERGY FLORIDA

6 DOCKET NO. 100007-EI

7 April 16, 2010

8

9 **Q. Please state your name and business address.**10 **A. My name is Will Garrett. My business address is 299 First Avenue North, St.**
11 **Petersburg, FL 33701.**

12

13 **Q. By whom are you employed and in what capacity?**14 **A. I am employed by Progress Energy Service Company, LLC as Controller of**
15 **Progress Energy Florida (PEF).**

16

17 **Q. Have you previously filed testimony before this Commission in connection**
18 **with Progress Energy Florida's Environmental Cost Recovery Clause**
19 **(ECRC)?**20 **A. Yes. On April 1, 2010 I presented Progress Energy Florida's Actual True-up costs**
21 **associated with Environmental Compliance activities for the period January 2009**
22 **through December 2009.**

23

1 **Q. What is the purpose of your supplemental testimony?**

2 **A.** The purpose of my supplemental testimony is to present the capital structure,
3 components and cost rates that Progress Energy Florida relied upon to calculate the
4 revenue requirement rate of return for the period January 2009 through December
5 2009.

6

7 **Q. Are you sponsoring any exhibits in support of your testimony?**

8 **A.** Yes. I am sponsoring Exhibit No. WG-3.

9

10 **Q. What capital structure, components and cost rates did Progress Energy**
11 **Florida rely upon to calculate the revenue requirement rate of return for the**
12 **period January 2009 through December 2009.**

13 **A.** The capital structure, components and cost rates relied upon to calculate the
14 revenue requirement rate of return for the period January 2009 through December
15 2009 are shown in my Exhibit No. WG-3. The schedule provided in Exhibit No.
16 WG-3 includes the derivation of debt and equity components used in the Return on
17 Average Net Investment, lines 7 (a) and (b), on Form 42-8 included in Exhibit WG-
18 1 to my testimony submitted on April 1, 2010. The schedule also cites all sources
19 and includes the rationale for using the particular capital structure and cost rates.

20

21 **Q. Does this conclude your testimony?**

22 **A.** Yes, it does.

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

DIRECT TESTIMONY OF

COREY ZEIGLER

ON BEHALF OF

PROGRESS ENERGY FLORIDA

DOCKET NO. 100007-EI

April 1, 2010

Q. Please state your name and business address.

A. My name is Corey Zeigler. My business address is 299 First Avenue North, St. Petersburg, Florida 33701.

Q. By whom are you employed and in what capacity?

A. I am employed by Progress Energy Florida (PEF) as Manager, Environmental Permitting & Compliance.

Q. What are your responsibilities in that position?

A. Currently, my responsibilities include managing environmental permitting and compliance activities for Energy Delivery Florida. Energy Delivery Florida is part of the Florida Distribution Business unit of which I support the Distribution and Transmission Operation and Planning Department.

1 **Q. Please describe your educational background and professional experience.**

2 A. I received a Bachelors of Science degree in General Business Administration
3 and Management from the University of South Florida. Prior to holding this
4 role I was the Health and Safety Manager for Progress Energy Florida
5 Transmission and Delivery. I have 18 years experience in the utility industry
6 holding various operational, supervisor and managerial roles at Progress Energy.

7

8 **Q. What is the purpose of your testimony?**

9 A. The purpose of my testimony is to explain material variances between the actual
10 project expenditures versus the Estimated/Actual project expenditures for
11 environmental compliance costs associated with PEF's Substation
12 Environmental Investigation, Remediation, and Pollution Prevention Program
13 (Project 1 & 1a) and the Distribution System Environmental Investigation,
14 Remediation, and Pollution Prevention Program (Project 2).

15

16 **Q. How did actual O&M expenditures for January 2009 through December
17 2009 compare with PEF's Estimated/Actual projections as presented in
18 previous testimony and exhibits for the Substation System Program?**

19 A. The project expenditure variance for the Substation System Program was
20 \$1,715,483 or 42% higher than projected. This increase is primarily attributable
21 to higher amounts of subsurface contamination encountered during remediation
22 of substations that was not evident during the preliminary environmental
23 inspections.

1 **Q. How did actual O&M expenditures for January 2009 through December**
2 **2009 compare with PEF's estimated / actual projections as presented in**
3 **previous testimony and exhibits for the Distribution System Program?**

4 **A.** The project expenditure variance for the Distribution System Program was
5 \$746,703 or 9% higher than projected. This increase is driven by a higher unit
6 cost associated with remediation sites that took longer than one day (as
7 originally projected) to complete because of soil conditions or extent of the
8 contamination.

9

10 **Q. Does this conclude your testimony?**

11 **A.** Yes.

1 BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

2 DIRECT TESTIMONY OF

3 COREY ZEIGLER

4 ON BEHALF OF

5 PROGRESS ENERGY FLORIDA

6 DOCKET NO. 100007-EI

7 AUGUST 2, 2010

8

9 **Q. Please state your name and business address.**

10 A. My name is Corey Zeigler. My business address is 299 First Avenue North, St.
11 Petersburg, Florida 33701.

12

13 **Q. By whom are you employed and in what capacity?**

14 A. I am employed by Progress Energy Florida (PEF) as Manager, Environmental
15 Permitting & Compliance.

16

17 **Q. What are your responsibilities in that position?**

18 A. Currently, my responsibilities include managing environmental permitting and
19 compliance activities for Energy Delivery Florida. Energy Delivery Florida is
20 part of the Florida Distribution Business unit of which I support the Distribution
21 and Transmission Operation and Planning Departments.

22

23 **Q. Please describe your educational background and professional experience.**

1 A. I received a Bachelors of Science degree in General Business Administration
2 & Management from the University of South Florida. Prior to holding this
3 role, I was the Health and Safety Manager for Progress Energy Florida's
4 Delivery and Transmission Operations and Planning Departments. I have 18
5 years experience in the utility industry, holding various operational, supervisor
6 and managerial roles at Progress Energy.

7

8 **Q. What is the purpose of your testimony?**

9 A. The purpose of my testimony is to explain material variances between the 2010
10 Estimated/Actual project expenditures versus the original 2010 cost projections
11 for environmental compliance costs associated with Progress Energy Florida
12 (PEF)'s Substation Environmental Investigation, Remediation, and Pollution
13 Prevention Program and Distribution System Environmental Investigation,
14 Remediation, and Pollution Prevention Program.

15

16 **Q. What current PSC-approved projects are you responsible for?**

17 A. I am responsible for Substation Environmental Investigation, Remediation, and
18 Pollution Prevention Program (Projects 1 & 1a), Distribution System
19 Environmental Investigation, Remediation, and Pollution Prevention Program
20 (Project 2) and the Sea Turtle Program (Project 9).

21

1 **Q. Please explain the variance between the Estimated/Actual project**
2 **expenditures and the original projections for the Substation System**
3 **Program (Project 1 & 1a) for the period January 2010 to December 2010.**

4 A. O&M project expenditures for the Substation System Program are estimated to
5 be \$7,471,465 or 360% higher than originally projected. This increase is
6 primarily attributable to several sites that had significantly higher amounts of
7 subsurface contamination encountered during remediation that was not evident
8 during the original visual environmental inspections.

9
10 **Q. Please explain the variance between the Estimated/Actual project**
11 **expenditures and the original projections for the Distribution System**
12 **Environmental Investigation, Remediation, and Pollution Prevention**
13 **Program (Project 2) for the period January 2010 to December 2010.**

14 A. O&M project expenditures for the Distribution System Program are estimated to
15 be \$289,316 or 3% lower than originally projected. This decrease is driven by
16 the lower than expected unit cost.

17
18 **Q. Does this conclude your testimony?**

19 A. Yes.

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

DIRECT TESTIMONY OF

COREY ZEIGLER

ON BEHALF OF

PROGRESS ENERGY FLORIDA

DOCKET NO. 100007-EI

AUGUST 27, 2010

Q. Please state your name and business address.

A. My name is Corey Zeigler. My business address is 299 First Avenue North, St. Petersburg, Florida 33701.

Q. By whom are you employed and in what capacity?

A. I am employed by Progress Energy Florida as Manager, Environmental Permitting and Compliance.

Q. Have you previously filed testimony before this Commission in connection with Progress Energy Florida's Environmental Cost Recovery Clause?

A. Yes, I have.

Q. Have your duties and responsibilities remained the same since you last filed testimony in this proceeding?

A. Yes.

1 **Q. What is the purpose of your testimony?**

2 **A.** The purpose of my testimony is to provide estimates of the costs that will be
3 incurred in the year 2011 for Progress Energy Florida's ("PEF's" or
4 "Company's") Substation Environmental Investigation, Remediation, and
5 Pollution Prevention Program (Project No. 1), which was previously approved in
6 PSC Order No. PSC-02-1735-FOF-EI, Distribution System Environmental
7 Investigation, Remediation, and Pollution Prevention Program (Project No. 2),
8 which was previously approved in PSC Order No. PSC-02-1735-FOF-EI, and
9 the Sea Turtle Coastal Street Lighting Program (Project No. 9), which was
10 previously approved in PSC Order No. PSC-05-1251-FOF-EI.

11

12 **Q. Have you prepared or caused to be prepared under your direction,**
13 **supervision or control any exhibits in this proceeding?**

14 **A.** Yes. I am co-sponsoring the following portions of the schedule Exhibit
15 No. __ (TGF-3) attached to Thomas G. Foster's testimony:

- 16 • 42-5P page 1 of 16 - Substation Environmental Investigation,
17 Remediation, and Pollution Prevention
- 18 • 42-5P page 2 of 16 - Distribution System Environmental Investigation,
19 Remediation, and Pollution Prevention; and
- 20 • 42-5P page 9 of 16 - Sea Turtle - Coastal Street Lighting.

21

22

1 **Q. What costs do you expect to incur in 2011 in connection with the Substation**
2 **System Investigation, Remediation and Pollution Prevention Program**
3 **(Project No. 1)?**

4 **A.** For 2011, we estimate PEF will incur total O&M expenditures of approximately
5 \$3,067,512 in remediation costs for the Substation System Investigation,
6 Remediation and Pollution Prevention Program. This amount includes
7 estimated costs for remediation activities at 64 substation sites that have already
8 been identified as requiring remediation.

9
10 **Q. What steps is the Company taking to ensure that the level of expenditures**
11 **for the Substation System Program is reasonable and prudent?**

12 **A.** PEF works annually with the Florida Department of Environmental Protection
13 (“FDEP”) to determine the specific substation sites to be remediated to ensure
14 compliance with FDEP criteria. The Company also provides quarterly reports to
15 FDEP on progress made in remediating substation sites. To ensure the level of
16 expenditures is reasonable and prudent; the Company closely monitors
17 remediation work and provides quarterly reports to the FDEP on progress made
18 in remediating the sites.

19
20 **Q. What costs do you expect to incur in 2011 in connection with the**
21 **Distribution System Investigation, Remediation and Pollution Prevention**
22 **Program (Project No. 2)?**

1 **A.** For 2011 we estimate total Operations and Maintenance (“O&M”) expenditures
2 of approximately \$7,608,000 for the Distribution System Investigation,
3 Remediation and Pollution Prevention Program to perform remediation activities
4 at approximately 635 sites. This estimate assumes approximately 150 3-phase
5 transformer sites at an average cost of \$15,800 per site, approximately 485
6 single-phase transformer sites at an average cost of \$10,800 per site as well as
7 program management costs. The average cost per site was based upon PEF’s
8 analysis of the prior two years of invoices associated with the remediation of the
9 TRIP sites.

10

11 **Q.** **What steps is the Company taking to ensure that the level of expenditures**
12 **for the Distribution System program is reasonable and prudent?**

13 **A.** To ensure the level of expenditures is reasonable and prudent; the Company
14 closely monitors remediation work and provides quarterly reports to the FDEP
15 on progress made in remediating distribution sites.

16

17 **Q.** **What costs do you expect to incur in 2011 in connection with the Sea**
18 **Turtle/Street Lighting Program (Project No. 9)?**

19 **A.** For 2011, the projected expenses for the Sea Turtle/Street Lighting Program are
20 \$21,800. This amount includes \$1,800 in O&M costs and \$20,000 in capital
21 expenditures to ensure compliance with sea turtle ordinances in Franklin and
22 Gulf Counties and the City of Mexico Beach. The capital expenditures will be
23 spent on modifications and/or replacement of applicable lighting fixtures. The

1 estimated O&M projections include research costs associated with street light
2 technology studies.

3

4 **Q. What steps is the Company taking to ensure that the level of expenditures**
5 **for the Sea Turtle/Street Lighting Program is reasonable and prudent?**

6 **A.** PEF is cooperating with local governments and appropriate regulatory agencies
7 to develop compliance plans that allow flexibility to make only those
8 modifications necessary to achieve compliance. PEF will ensure that evaluation
9 of each streetlight requiring modification occurs so that only those activities
10 necessary to achieve compliance are performed in a reasonable and prudent
11 manner. In addition, PEF will evaluate emerging technologies and incorporate
12 their use where reasonable and prudent.

13

14 **Q. Does this conclude your testimony?**

15 **A.** Yes, it does.

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

DIRECT TESTIMONY OF

PATRICIA Q. WEST

ON BEHALF OF

PROGRESS ENERGY FLORIDA

DOCKET NO. 100007-EI

April 1, 2010

Q. Please state your name and business address.

A. My name is Patricia Q. West. My business address is 299 First Avenue North,
St. Petersburg, FL 33701.

Q. By whom are you employed and in what capacity?

A. I am employed by the Environmental Health and Safety Services Section of
Progress Energy Florida (“Progress Energy” or “Company”) as Manager of
Environmental Services / Power Generation Florida.

Q. What are your responsibilities in that position?

A. I am responsible for ensuring that environmental technical and regulatory
support is provided to the implementation of compliance strategies associated
with the environmental requirements for power generation facilities in Florida.

1 **Q. What is the purpose of your testimony?**

2 A. The purpose of my testimony is to explain material variances between the
3 Estimated/Actual project expenditures and the original cost projections for
4 environmental compliance costs associated with PEF's, Pipeline Integrity
5 Management Program, and the Integrated Clean Air Compliance Program for
6 the period January 2009 through December 2009. In addition, I am sponsoring
7 Exhibit No. __ (PQW-1), which is PEF's review of the efficacy of its Integrated
8 Clean Air Compliance Plan and of retrofit options in relation to expected
9 environmental regulations.

10

11 **Q. What current PSC-approved projects are you responsible for?**

12 A. I am responsible for Pipeline Integrity Management (Project No. 3);
13 Aboveground Storage Tank Secondary Containment (Project No. 4), Phase II
14 Cooling Water Intake (Project No. 6), CAIR Peaking - Demand (Project No.
15 7.2), CAIR Crystal River (Project No. 7.4), Arsenic Groundwater Standard
16 (Project No. 8), Underground Storage Tanks (Project 10), Modular Cooling
17 Towers (Project No. 11), Thermal Discharge Permanent Cooling Tower (Project
18 No. 11.1), Greenhouse Gas Inventory and Reporting (Project No. 12), and the
19 Mercury Total Daily Maximum Loads Monitoring (Project No. 13).

20

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22

1 **Q. Please explain the variance between the actual project expenditures and the**
2 **Estimated/Actual projections for the Pipeline Integrity Management**
3 **(Project No. 3) for the period January 2009 to December 2009.**

4 A. The Pipeline Integrity Management O&M expenditures were \$660,240 or 60%
5 lower for this program than originally projected. This variance is primarily
6 attributable to the Smart PIG inspection contractor costs coming in lower than
7 originally expected. Also, contributing to the variance was the deferral of 2009
8 follow-up actions (validation digs and potential repairs) due to contractor's
9 delay in submitting the final inspection report to PEF until January 2010, and
10 delays in environmental permitting for the Alligator Creek project.

11

12 **Q. Please explain the variance between the actual project expenditures and the**
13 **Estimated/Actual projections for the CAIR Combustion Turbine Predictive**
14 **Emissions Monitoring Systems (Project No. 7.2) for the period January**
15 **2009 to December 2009.**

16 A. The CAIR Combustion Turbine Predictive Emissions Monitoring Systems
17 O&M expenditures were \$11,869 or 26% higher for this program than originally
18 projected. This variance is attributable to the need for emissions compliance
19 testing at the Higgins and Avon Park sites as a result of changes in operation.
20 The Higgins combustion turbine required testing to allow it to run on oil (initial
21 testing was for natural gas only), and the Avon Park site replaced an engine and
22 the new engine had to be tested to ensure compliance with CAIR.

23

1 **Q. Please explain the variance between the actual project expenditures and the**
2 **Estimated/Actual projection for the CAIR Crystal River (Project No. 7.4)**
3 **for the period January 2009 to December 2009.**

4 A. The CAIR Crystal River O&M expenditures were \$1,604,241 or 45% lower for
5 this program than originally projected. This variance is attributable the delay of
6 service and maintenance agreements associated with the delay of the limestone
7 and gypsum handling system, lower than projected labor costs and the truck
8 scale maintenance expenses not occurring during 2009 as originally anticipated.
9 Also, during 2009 there was a lower ammonia consumption rate caused by the
10 deferral of the initial operation of the Acid Mist Mitigation System from 2009 to
11 2010, lower fuel burn driven by lower energy requirement and fuel switching
12 opportunities.

13
14 **Q. In Order No. PSC-07-0922-FOF-EI issued in Docket 070007-EI on**
15 **November 16, 2007, the Commission directed PEF to file as part of its**
16 **ECRC true-up testimony “a yearly review of the efficacy of its Plan D and**
17 **the cost-effectiveness of PEF’s retrofit options for each generating unit in**
18 **relation to expected changes in environmental regulations.” Has PEF**
19 **conducted such a review?**

20 A. Yes. PEF’s yearly review of the Integrated Clean Air Compliance Plan is
21 provided as Exhibit No. __ (PQW-1).

22

23

24

1 **Q. Please summarize the conclusions of PEF's review.**

2 A. Based on project milestones achieved to date, PEF remains confident that its
3 Commission-approved Integrated Clean Air Compliance Plan will have the
4 desired effect of achieving timely compliance with the applicable regulations in
5 a cost-effective manner. No new or revised environmental regulations have
6 been adopted that have a direct bearing on PEF's compliance plan. No
7 greenhouse gas (GHG) regulations have been adopted to date and there currently
8 are no demonstrated retrofit options to reduce GHG emissions from fossil fuel-
9 fired electric generating units. Moreover, abandoning the Crystal River Units 4
10 and 5 emission control projects is not a viable option in light of CAIR
11 compliance deadlines, and the fact that most of the major components of PEF's
12 Plan are either already in-service or scheduled to be placed in service in 2010.
13 Although EPA is proceeding with the adoption of new MACT standards for
14 utility hazardous air pollutant emissions as a result of a federal court decision
15 vacating the federal CAMR rules, this development does not immediately
16 impact PEF's implementation of its Plan because the plan relies primarily on
17 installation of NO_x and SO₂ controls to reduce mercury emissions and does not
18 contemplate installation of mercury-specific controls until 2017. For these
19 reasons, PEF's Plan D continues to represent the most cost-effective alternative
20 for achieving and maintaining compliance with the applicable regulatory
21 requirements.

22
23 **Q. Does this conclude your testimony?**

24 A. Yes it does.

1 BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

2 DIRECT TESTIMONY OF

3 PATRICIA Q. WEST

4 ON BEHALF OF

5 PROGRESS ENERGY FLORIDA

6 DOCKET NO. 100007-EI

7 August 27, 2010

8

9 **Q. Please state your name and business address.**10 **A. My name is Patricia Q. West. My business address is 299 1st Avenue North, St.**
11 **Petersburg, Florida, 33701.**

12

13 **Q. By whom are you employed and in what capacity?**14 **A. I am employed by the Environmental Services Section of Progress Energy**
15 **Florida (“Progress Energy” or “Company”) as Manager of Environmental**
16 **Services / Energy Supply Florida. In that position I have responsibility to ensure**
17 **that environmental technical and regulatory support is provided during the**
18 **implementation of compliance strategies associated with the environmental**
19 **requirements for power generation facilities in Florida.**

20

21 **Q. Have you previously filed testimony before this Commission in this**
22 **proceeding?**23 **A. Yes, I have.**

24

1 **Q. Have your duties and responsibilities remained the same since you last filed**
2 **testimony in this proceeding?**

3 **A. Yes.**

4

5 **Q. What is the purpose of your testimony?**

6 **A. This testimony provides estimates of the costs that will be incurred in the year**
7 **2011 for environmental programs that fall within the scope of my**
8 **responsibilities to support Progress Energy's power generation group. These**
9 **programs include the Pipeline Integrity Management Program (Project No. 3),**
10 **Aboveground Storage Tanks Secondary Containment Program (Project No. 4),**
11 **Phase II Cooling Water Intake 316(b) Program (Project No. 6), the Integrated**
12 **Air Compliance Program associated with combustion turbines (Project No. 7.2),**
13 **and operation of the air emission controls at Crystal River Units 4 and 5 (Project**
14 **No. 7.4), Arsenic Groundwater Standard Program (Project No. 8),**
15 **Underground Storage Tank Program (Project No. 10), the Modular Cooling**
16 **Tower Program (Project No. 11), the Thermal Discharge Permanent Cooling**
17 **Tower (Project 11.1), the Green House Gas Inventory and Reporting Program**
18 **(Project No. 12), the Mercury TMDL project (Project No. 13), Hazardous Air**
19 **Pollutants (HAPs) ICR Program (Project No. 14), and the Effluent Limitation**
20 **Guidelines ICR Program (Project No. 15).**

21

22 **Q. Have you prepared or caused to be prepared under your direction,**
23 **supervision or control any exhibits in this proceeding?**

1 **A.** Yes. I am co-sponsoring the following portions of Exhibit No. __ (TGF-3) to
2 the testimony of PEF witness Thomas G. Foster:

- 3 ● 42-5P page 3 of 16 - Pipeline Integrity Management
- 4 ● 42-5P page 4 of 16 - Above Ground Storage Tank Containment
- 5 ● 42-5P page 6 of 16 - Phase II Cooling Water Intake
- 6 ● 42-5P page 8 of 16 - Arsenic Groundwater Standard
- 7 ● 42-5P page 10 of 16 - Underground Storage Tanks
- 8 ● 42-5P page 11 of 16 - Modular Cooling Towers
- 9 ● 42-5P page 12 of 16 - Crystal River Thermal Discharge Project
- 10 ● 42-5P page 13 of 16 - Greenhouse Gas Inventory and Reporting
- 11 ● 42-5P page 14 of 16 - Mercury Total Daily Maximum Loads Monitoring
- 12 ● 42-5P page 15 of 16 - Hazardous Air Pollutants (HAPs) ICR Program
- 13 ● 42-5P page 16 of 16 - Effluent Limitation Guidelines ICR Program

14
15
16 **Q.** **What costs do you expect to incur in 2011 in connection with the Pipeline**
17 **Integrity Management Program (Project No. 3)?**

18 **A.** For 2011, we project that Progress Energy Florida will incur a total of
19 \$1,593,000 in O&M and \$130,000 in capital expenditures to comply with the
20 Pipeline Integrity Management (“PIM”) regulations (49 CFR Part 195). Recent
21 amendments to this regulation improve opportunities to reduce risk through
22 more effective control of pipelines. Compliance with these amendments will
23 enhance pipeline safety by coupling strengthened control room management

1 with improved controller training and fatigue management. Progress Energy
2 must develop Bartow-Anclote Pipeline (“BAP”) control room management
3 procedures by August 1, 2011 and implement said procedures by February 1,
4 2013. Additional requirements include: development and implementation of
5 BAP Control Room Management procedures; updating training programs to
6 include additional requirements and procedures; building and installing BAP
7 pipeline simulator; and developing training plans.

8

9 **Q. What are the steps that the Company is taking to ensure that the level of**
10 **expenditures for the Pipeline Integrity Management Program is reasonable**
11 **and prudent?**

12 **A.** As additional work is identified to comply with the PIM regulations, Progress
13 Energy Florida will identify qualified suppliers of the necessary services through
14 a competitive bidding process.

15

16 **Q. What costs do you expect to incur in 2011 in connection with the**
17 **Aboveground Storage Tank Secondary Containment Program (Project 4)?**

18 **A.** Progress Energy Florida is not projecting to spend any funds on this program
19 during 2011.

20

21 **Q. What costs do you expect to incur in 2011 in connection with the Phase II**
22 **Cooling Water Intake Program (Project 6)?**

1 A. EPA is expected to issue a new proposed 316(b) rule during the latter part of
2 2010 that would become final in 2012; therefore, Progress Energy Florida is not
3 anticipating any costs to be incurred in 2011.

4
5 **Q. What O&M costs do you expect to incur in 2011 in connection with the**
6 **components of the CAIR Program under your responsibility (Project No.**
7 **7.2)?**

8 A. PEF expects to incur \$ 131,200 in O&M expenditures for the operation and
9 maintenance of predictive emissions monitoring systems at the combustion
10 turbine sites. O&M costs for ongoing software vendor support of these new
11 systems are projected to be \$43,700. Air emissions testing requirements are
12 expected to be approximately \$87,500 in order to comply with 40 CFR 75,
13 Appendix E, Section 2.2 to reset correlation curves every 20 quarters. This
14 testing will be performed on all of PEF's Predictive Emission Monitoring
15 System ("PEMS") between 2011 and 2013. Air emissions testing may also be
16 required after maintenance activities.

17
18 **Q. Are there any additional O&M costs that you expect to incur in 2011 in**
19 **connection with the CAIR Program (Project No. 7.4)?**

20 A. Yes. PEF expects to incur additional capital and O&M costs associated with the
21 air quality control projects at Crystal River Units 4 and 5. Those additional
22 costs are discussed in the testimony of PEF witness David Sorrick.

23

1 **Q. What costs do you expect to incur in 2011 in connection with the Arsenic**
2 **Groundwater Standard Program (Project No. 8)?**

3 **A.** Progress Energy Florida estimates that approximately \$15,000 will be spent on
4 this program in 2011. This estimate is based upon the expectation that work will
5 continue to comply with the Florida Department of Environmental Protection's
6 industrial wastewater permit for the Crystal River Energy Complex (January 9,
7 2007) and the modified Conditions of Certification (May 14, 2010).

8
9 **Q. What steps is the Company taking to ensure that the level of expenditures**
10 **for the Arsenic Groundwater Standard Program is reasonable and**
11 **prudent?**

12 **A.** As additional work is identified to comply with the Arsenic standard, Progress
13 Energy Florida will continue to work with selected suppliers of the necessary
14 services, while managing scope of work and associated costs.

15
16 **Q. What costs do you expect to incur in 2011 in connection with the**
17 **Underground Storage Tanks Program (Project No. 10)?**

18 **A.** PEF is not anticipating any expenditures for this program during 2011.

19
20 **Q. What costs do you expect to incur in 2011 in connection with the Modular**
21 **Cooling Tower Program (Project 11)?**

22 **A.** PEF is projecting to spend approximately \$3,300,000 in O&M expenditures for
23 this program in 2011. These costs are for rental fees associated with the
24 extension of the five-year lease agreement that began in 2006.

1 **Q. What costs do you expect to incur in 2011 in connection with the Thermal**
2 **Discharge Permanent Cooling Tower (Project No. 11.1)?**

3 **A.** PEF is projecting to spend approximately \$30.7 million in ECRC capital
4 expenditures in 2011. These costs are associated with equipment procurement,
5 site preparation, and construction activities associated with the cooling tower
6 basin, intake/discharge structures, and related systems/structures. PEF expects
7 to place the cooling tower in service before completion of the Extended Power
8 Uprate work on the Crystal River Unit3 Uprate project during the next refueling
9 outage in 2012.

10

11 **Q. What costs do you expect to incur in 2011 in connection with the Green**
12 **house Gas (GHG) Inventory and Reporting Program (Project No. 12)?**

13 **A.** PEF is projecting to spend approximately \$4,500 in O&M for this program in
14 2011. These costs are for possible need for contractor support as PEF transitions
15 reporting processes to comply with EPA's GHG Reporting Rule (40 CFR 98)
16 that was finalized in April 2010. No Climate Registry fee or third-party
17 verification is required under the federal rule.

18

19 **Q. What steps is the Company taking to ensure that the level of the**
20 **expenditure for the Green house Gas Inventory and Reporting Program is**
21 **reasonable and prudent?**

22 **A.** If additional work is identified to comply with the program, Progress Energy
23 Florida will continue to work with selected suppliers of the necessary services,
24 while managing scope of work and associated costs.

1 **Q. What costs do you expect to incur in 2011 in connection with the Mercury**
2 **TMDL Program (Project No. 13)?**

3 **A.** Consistent with the March 4, 2009, Petition seeking approval of this new
4 program, PEF expects to spend approximately \$38,000 in 2011. These costs
5 will cover ongoing participation in the FCG / FDEP effort with modeling results
6 and data analyses to be used in the development of upcoming rules.

7
8 **Q. What steps is the Company taking to ensure that the level of the**
9 **expenditure for the Mercury TMDL Program is reasonable and prudent?**

10 **A.** PEF's has agreed to this level of expenditure in support of the FCG effort with
11 FDEP. No additional funds can be spent without PEF's review and concurrence.

12

13 **Q. What costs do you expect to incur in 2011 in connection with the Hazardous**
14 **Air Pollutants (HAP) Program (Project No. 14)?**

15 **A.** PEF is not anticipating any expenditures for this program during 2011.

16

17 **Q. What costs do you expect to incur in 2011 in connection with the Effluent**
18 **Limitation Guidelines ICR Program (Project No. 15)?**

19 **A.** PEF is not anticipating any expenditures for this program during 2011.

20

21 **Q. Does this conclude your testimony?**

22 **A.** Yes it does.

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

DIRECT TESTIMONY OF

PATRICIA Q. WEST

ON BEHALF OF

PROGRESS ENERGY FLORIDA

DOCKET NO. 100007-EI

AUGUST 2, 2010

Q. Please state your name and business address.

A. My name is Patricia Q. West. My business address is 299 First Avenue North,
St. Petersburg, FL 33701.

Q. By whom are you employed and in what capacity?

A. I am employed by the Environmental Health and Safety Services Section of
Progress Energy Florida ("Progress Energy" or "Company") as Manager of
Environmental Services / Power Generation Florida.

Q. Have you previously filed testimony before this Commission in this proceeding?

A. Yes, I have.

Q. Have your duties and responsibilities remained the same since you last filed testimony in this proceeding?

A. Yes.

1 **Q. What is the purpose of your testimony?**

2 A. The purpose of my testimony is to explain material variances between the
3 Estimated/Actual project expenditures and the original cost projections for
4 environmental compliance costs associated with PEF's, Pipeline Integrity
5 Management Program, Arsenic Groundwater Standard Project, Modular Cooling
6 Towers and the Thermal Discharge Permanent Cooling Tower, for the period
7 January 2010 through December 2010.

8

9 **Q. What current PSC-approved projects are you responsible for?**

10 A. I am responsible for Pipeline Integrity Management (Project No. 3);
11 Aboveground Storage Tank Secondary Containment (Project No. 4), Phase II
12 Cooling Water Intake (Project No. 6), Arsenic Groundwater Standard (Project
13 No. 8), Underground Storage Tanks (Project 10), Modular Cooling Towers
14 (Project No. 11), Thermal Discharge Permanent Cooling Tower (Project No.
15 11.1), Greenhouse Gas Inventory and Reporting (Project No. 12), Mercury Total
16 Daily Maximum Loads Monitoring (Project No. 13), Hazardous Air Pollutants
17 (HAPs) Information Collection Request (ICR) Program (Project No. 14) and the
18 Effluent Limitation Guidelines ICR Program (Project No. 15).

19

20 **Q. Please explain the O&M variance between the Estimated/Actual project**
21 **expenditures and the original projections for the Pipeline Integrity**
22 **Management Program (Project No. 3) for the period January 2010 to**
23 **December 2010.**

1 A. PEF is projecting O&M expenditures to be \$108,129 or 9% lower for this
2 program than originally projected. This variance is mainly attributable to a
3 reprioritization of pipeline-related resources. Also, the scope of utility
4 relocations included in the original pipeline risk reduction estimate for a Florida
5 Department of Transportation project was lower than originally anticipated.

6

7 **Q. Please explain the variance between the Estimated/Actual capital**
8 **investment activities and the original projections for the Pipeline Integrity**
9 **Management Program (Project No. 3) for the period January 2010 to**
10 **December 2010.**

11 A. PEF is projecting capital investment activities to be \$116,066 or 20% lower for
12 this program than originally projected. This variance is mainly attributable to
13 the change in the 13-Month Average Capital ratio approved in the 2010 Rate
14 Case (Docket No. 090079-EI), and the change in depreciation rates approved in
15 Order PSC-10-0131-FOF-EI.

16

17 **Q. Please explain the variance between the Estimated/Actual project**
18 **expenditures and the original projections for the Arsenic Groundwater**
19 **Standard (Project No. 8) for the period January 2010 to December 2010.**

20 A. PEF is projecting O&M expenditures to be \$20,000 or 100% higher for this
21 program than originally projected. This variance is mainly attributable to the
22 continued assessment of the groundwater quality at Crystal River as directed by
23 the Florida Department of Environmental Protection (FDEP).

24

- 1 **Q. Please explain the variance between the Estimated/Actual project**
2 **expenditures and the original projections for the Modular Cooling Towers**
3 **Project (Project No. 11) for the period January 2010 to December 2010.**
- 4 A. Total O&M project costs are estimated to be \$818,714 or 20% lower than
5 originally projected. This variance is mainly attributable to the shift in the
6 demobilization costs of the modular cooling towers from 2010 until 2011. This
7 shift is due to the work on the Thermal Discharge Permanent Cooling Tower
8 (Project 11.1) being reprojected until 2011 to correspond with the timing of the
9 next refueling outage at Crystal River Unit 3.
- 10
- 11 **Q. Has PEF reprojected the costs of the Hazardous Air Pollutants (HAPs) ICR**
12 **Program since the petition filed on January 8, 2010?**
- 13 A. Yes. For the Hazardous Air Pollutants ICR Program PEF estimates
14 approximately \$400,000 for the remainder of 2010. PEF noted that in the
15 petition for this new environmental program PEF's original projected costs of
16 \$845,000 were based on the costs estimate published by the U.S. Environmental
17 Protection Agency (EPA). However, these costs were reduced to approximately
18 \$400,000 because the EPA reduced the scope of the original ICR report by
19 exempting the Bartow and Anclote sites.
- 20
- 21 **Q. Please explain the variance between the Estimated / Actual project capital**
22 **expenditures and the original projections for the Thermal Discharge**
23 **Permanent Cooling Tower (Project 11.1) for the period January 2010 and**
24 **December 2010.**

1 A. PEF is projecting capital expenditures to be \$20,473,817 or 59% lower for this
2 project in 2010 than originally forecasted. This variance is mainly attributable
3 to the work being reprojected from 2010 to 2011 to correspond with the timing
4 of the next refueling outage at Crystal River Unit 3 which is scheduled for 2012.

5

6 **Q. Is PEF requesting recovery of 2010 costs for any new environmental**
7 **programs?**

8 A. Yes. On June 23, 2010 PEF filed a petition requesting recovery of costs
9 associated with the Effluent Guidelines ICR Program.

10

11 **Q. Why is the Company implementing these new programs?**

12 A. Section 304 of the federal Clean Water Act directs the U.S. EPA to develop and
13 periodically review regulations, called effluent guidelines, to limit the amount of
14 pollutants that are discharged to surface waters from various point source
15 categories. 33 U.S.C. §13 14(b). In October 2009, EPA announced that it
16 intended to update the effluent guidelines for the steam electric power
17 generating point source category, which were last updated in 1982. On June 18,
18 2010, PEF received notification that the Crystal River Energy Complex,
19 Suwannee River Plant and the Hines Energy Complex are required to complete
20 the ICR and submit responses to U.S. EPA within 90 days. Collection and
21 submittal of the requested information is mandatory under Section 308 of the
22 Clean Water Act.

23

24 **Q. Has the Company projected the costs it will incur for the new program?**

1 A. Yes. For the Effluent Guidelines ICR Program PEF estimates the total project
2 costs to be approximately \$60,000 for the remainder of 2010.

3

4 **Q. Do the costs for the new program qualify for recovery through the ECRC?**

5 A. Yes. Costs for the new program meet the requirements for ECRC recovery
6 previously established by the Commission. Specifically, the expenditures are
7 being prudently incurred after April 13, 1993; the activities are legally required
8 to comply with a governmentally imposed environmental requirement which
9 was created, or whose effect was triggered, after the minimum filing
10 requirements (MFRs) were submitted in PEF's last rate case (Docket No.
11 090079-EI); and none of the costs of the new program are being recovered
12 through base rates or any other cost recovery mechanism.

13

14 **Q. Has the Commission previously approved recovery of costs for similar**
15 **activities associated with development of environmental compliance**
16 **measures?**

17 A. Yes. The Commission has previously held that costs of complying with similar
18 ICR related to U.S. EPA's development of air emissions standards are
19 recoverable under the ECRC. See Order No. PSC-09-0759-FOF-EI, issued in
20 Docket No. 090007-EI (Nov. 18, 2009).

21

22 **Q. Does this conclude your testimony?**

23 A. Yes it does.

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

DIRECT TESTIMONY OF

KEVIN MURRAY

ON BEHALF OF

PROGRESS ENERGY FLORIDA

DOCKET NO. 100007-EI

April 1, 2010

Q. Please state your name and business address.

A. My name is Kevin Murray. My business address is 299 First Avenue North, St. Petersburg, Florida, 33701.

Q. By whom are you employed and in what capacity?

A. I am employed by Progress Energy Florida ("PEF") as General Manager of Plant Construction Projects.

Q. What are your responsibilities as General Manager of Florida Construction Projects?

A. As General Manager of Projects, I am responsible for the oversight of PEF's major fossil generation projects, including the Crystal River Units 4 and 5 air quality control system projects.

1 **Q. Please describe your educational background and professional experience.**

2 A. I received my Bachelor of Science Degree in Mechanical Engineering from the
3 University of Arizona. I have 16 years of professional experience in engineering and
4 project management within the electric power industry. I started my career in the power
5 industry with Westinghouse Power Generation (now Siemens) based in Orlando, where I
6 was employed as an engineer working on power plant proposals. During this time, I
7 received an award for my work on a project in Thailand. I went to work for El Paso
8 Corporation as an engineer and then as a project manager. I was involved in projects in
9 both North and South America, including 1-year residency in Brazil. I joined Progress
10 Energy in 2004 and served as the director of engineering for the Company's new fossil
11 power projects. In 2008, I was promoted to General Manager of Projects for Progress
12 Energy Florida, which includes responsibility for implementing the Crystal River Units
13 4 and 5 air quality control system projects.

14
15 **Q. Are you sponsoring any exhibits with your testimony?**

16 A. Yes. I am sponsoring Exhibit No. __ (KM-1), which is an organization chart showing
17 the organizational structure the Company has established for management and oversight
18 of internal company personnel and contractors involved in the Crystal River Project.

19
20 **Q. What is the purpose of your testimony?**

21 A. The purpose of my testimony is to summarize the status of PEF's implementation of the
22 Crystal River Project, including the variance between actual 2009 Project expenditures
23 and the Estimated/Actual projection submitted in Docket No. 090007-EI. I also will

1 describe some of the measures PEF has taken to ensure that the costs incurred for the
2 Crystal River Project are reasonable and prudent.

3

4 **Q. What is the current status of the Crystal River Project?**

5 A. The Crystal River Project is on schedule to meet the in-service dates set forth in the
6 Integrated Clean Air Compliance Plan approved by the Commission in Docket No.
7 070007-EI. Over the past year, we have achieved several significant project milestones
8 including:

- 9 • Crystal River Unit 5 SCR in service in June 2009;
- 10 • Completion of the SCR Common project in July 2009; and
- 11 • Crystal River Unit 5 FGD in service in December 2009.

12 As discussed in the annual review of PEF's compliance plan previously submitted in this
13 docket, there are uncertainties associated with all major construction projects including
14 the Crystal River Project. At this time, however, the Crystal River Project is on-
15 schedule to achieve the in-service dates set forth in PEF's Commission-approved
16 Integrated Clean Air Compliance Plan.

17

18 **Q. How do the actual project expenditures for the Crystal River Project compare with**
19 **PEF's estimated/actual projections for the period January 2009 to December 2009?**

20 A. The actual total expenditures for the Crystal River Projects in 2009 were \$213.5 million,
21 which is approximately \$2 million (1%) less than projected in PEF's Estimated/Actual
22 projection. The difference is attributable to the unused portion of the project's
23 contingency that is used to manage acknowledged risks that are likely to occur during

1 the project. Risks projected to occur during 2009 did not materialize, but may still occur
2 during the remainder of the project.

3

4 **Q. Please describe the management structure being used to oversee implementation of**
5 **the Crystal River Project?**

6 A. PEF has established an organizational structure to ensure prudent decision-making and
7 project oversight as implementation of the Integrated Clean Air Compliance Plan
8 proceeds. The specific team for the Crystal River Project is as shown in Exhibit No. ___
9 (KM-1). The Company has assigned me as the General Manager with primary overall
10 responsibility and accountability for the Crystal River Project. I oversee all of the
11 internal team members as well as all of the external contractors working on the project.
12 My project management team, which also includes a dedicated Project Engineer and
13 Project Controls personnel, regularly works with Company personnel from other
14 departments, including Environmental, Health and Safety Services, Corporate Services,
15 Fossil Generation, Legal, and Regulatory Planning as needed.

16

17 To promote efficient integration of the new equipment with current operations, the
18 Company also has established a Plant Integration Team (PIT) that will be involved
19 through the startup and commissioning process. The PIT was established early in the
20 life of the Project to allow for plant operational input into the technical and functional
21 requirements incorporated in the Project design, the operational design features, the
22 anticipated operation of the new systems and the performance guarantees. During the
23 construction phase, the PIT provides interface between me and plant operations and has
24 the primary responsibility for developing operational maintenance procedures for the

1 new equipment. The PIT also will participate in startup integration for commercial
2 operation.

3

4 **Q. Has the Company implemented policies and procedures to ensure proper**
5 **management of the Crystal River Project and to control project costs?**

6 A. Yes. The project is being implemented in accordance with the Generation
7 Construction Department's policies and procedures, which prescribe specific
8 requirements for project management, quality assurance/quality control (QA/QC),
9 schedule management, cost accounting and reporting, and other aspects of the project
10 implementation. These policies and procedures reflect the collective experience and
11 knowledge of the Company. They have been tested on other capital projects of this
12 nature and reflect lessons learned from those projects. They also are consistent with best
13 practices for capital project management in the industry.

14

15 **Q. Are employees involved in the Crystal River Project trained in the Company's**
16 **project management and cost control policies and procedures?**

17 A. Yes, they are. The project management team for the Crystal River Project has been
18 trained in these policies and procedures.

19

20 **Q. Does the Company verify that the project management and cost control policies**
21 **and procedures are followed?**

22 A. Yes, it does. PEF uses internal audits to verify that its program management and
23 oversight control are in place and being implemented.

24

1 **Q. Has the Company implemented other mechanisms to ensure proper oversight and**
2 **review of the Crystal River Project?**

3 A. Yes. We have implemented several mechanisms to ensure proper oversight and review
4 of the Crystal River Project. Among other things, the project management team
5 regularly prepares Project Cost Reports to track project expenditures against the detailed
6 project scopes to ensure that PEF receives what it contracted for and that any scope
7 changes are properly evaluated and documented.

8
9 We also conduct a wide variety of meetings to maintain supervision of the project and to
10 ensure that Company management remains fully informed. We conduct regularly
11 scheduled, monthly meetings with the EPC contractor (EPCR) and primary FGD and
12 SCR design and procurement contractor (B&W) to review construction progress and the
13 remaining scope of work. Following those meetings, we hold regular monthly meetings
14 with executive management to review the status of the project and its costs, as well as
15 the administration of the various contracts. Executives from EPCR and B&W
16 participate in these meetings to ensure that management expectations are communicated
17 to the outside vendors as well as the project team.

18

19 **Q. Does this conclude your testimony?**

20 A. Yes, it does.

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

DIRECT TESTIMONY OF

KEVIN MURRAY

ON BEHALF OF

PROGRESS ENERGY FLORIDA

DOCKET NO. 100007-EI

August 2, 2010

Q. Please state your name and business address.

A. My name is Kevin Murray. My business address is 299 First Avenue North, Saint Petersburg, Florida 33701.

Q. By whom are you employed and in what capacity?

A. I am employed by Progress Energy Florida (“PEF”) as General Manager of Plant Construction Projects.

Q. What are your responsibilities as General Manager of Florida Construction Projects?

A. As General Manager of Projects, I am responsible for the oversight of PEF’s major fossil generation projects, including the Crystal River Units 4 and 5 air quality control system projects, “Crystal River CAIR”.

Q. Please describe your educational background and professional experience.

1 A. I received my Bachelor of Science Degree in Mechanical Engineering from the
2 University of Arizona. I have 17 years of professional experience in engineering and
3 project management within the electric power industry. I started my career in the power
4 industry with Westinghouse Power Generation (now Siemens) based in Orlando, where I
5 was employed as an engineer working on power plant proposals. During this time, I
6 received an award for my work on a project in Thailand. I went to work for El Paso
7 Corporation as an engineer and then as a project manager. I was involved in projects in
8 both North and South America, including 1-year residency in Brazil. I joined Progress
9 Energy in 2004 and served as the director of engineering for the Company's new fossil
10 power projects. In 2008, I was promoted to General Manager of Projects for Progress
11 Energy Florida, which includes responsibility for implementing the Crystal River Units
12 4 and 5 air quality control system projects.

13

14 **Q. What is the purpose of your testimony?**

15 A. The purpose of my testimony is to summarize the status of PEF's implementation of the
16 Crystal River CAIR Project, including the variance between actual 2010
17 Estimated/Actual Projection and the 2010 Projected expenditures submitted in Docket
18 No. 090007-EI.

19

20 **Q. What is the current status of the Crystal River CAIR Project?**

21 A. The Crystal River CAIR Project has met the in-service dates set forth in the Integrated
22 Clean Air Compliance Plan approved by the Commission in Docket No. 070007-EI.
23 Over the past year, we have achieved several significant project milestones including:
24

- Crystal River Unit 4 SCR in service in May 2010; and;

- 1 • Crystal River Unit 4 FGD in service in May 2010

2 All of the environmental equipment set forth in PEF's Commission-approved Integrated
3 Clean Air Compliance Plan has been placed in-service. The Crystal River CAIR Project
4 is now focused on bringing the project to a close.

5

6 **Q. How do the estimated/actual project expenditures for the Crystal River CAIR**
7 **Project compare with PEF's projection project expenditures for the period**
8 **January 2010 to December 2010?**

9 A. The Estimated/Actual total capital expenditures for the Crystal River CAIR Projects in
10 2010 are \$61.6 million, which is approximately \$3.5 million or 6% higher than PEF's
11 2010 Projection filing. The difference is primarily attributable to work carried forward
12 from 2009 to 2010, a revised cost of removal estimate for retired equipment and
13 additional labor costs.

14

15 **Q. How do the estimated/actual capital investment activities for the Crystal River**
16 **CAIR Project compare with PEF's original projections for the period January 2010**
17 **to December 2010?**

18 A. PEF is projecting capital investment activities to be \$29.4 million or 15% lower for this
19 program than originally projected. This variance is mainly attributable to the change in
20 the Weighted Average Cost of Capital approved in the 2010 Rate Case (Docket No.
21 090079-EI), and the change in depreciation rates approved in Order PSC-10-0131-FOF-
22 EI.

23

24

1 Q. Does this conclude your testimony?

2 A. Yes, it does.

1 BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
2 DIRECT TESTIMONY OF
3 DAVID SORRICK
4 ON BEHALF OF
5 PROGRESS ENERGY FLORIDA
6 DOCKET NO. 100007-EI
7 AUGUST 2, 2010

8
9 **Q. Please state your name and business address.**

10 A. My name is David Sorrick. My business address is 299 First Avenue North, St.
11 Petersburg, FL 33701.

12
13 **Q. By whom are you employed and in what capacity?**

14 A. I am employed by Progress Energy Florida in the capacity of Vice President
15 Power Generation – Florida.

16
17 **Q. What are your responsibilities in that position?**

18 A. As Vice President of PEF's Power Generation organization, my responsibilities
19 include overall leadership and strategic direction of PEF's power generation
20 fleet.

21 My major duties and responsibilities include developing and implementing
22 strategic and tactical plans to operate and maintain PEF's non-nuclear
23 generation fleet; recommend major modifications and additions to the
24 generation fleet; major maintenance programs; outage and project management;

1 support services for the fleet; recommending retirement of generation facilities;
2 asset allocation; workforce planning and staffing; organizational alignment and
3 design; continuous business improvements; retention and inclusion; succession
4 planning; overseeing hundreds of employees and hundreds of millions of dollars
5 in assets and capital and operating budgets.
6

7 **Q. Please describe your educational background and professional experience.**

8 A. I earned a Bachelor of Science degree in Electrical Engineering from the
9 University of Tennessee at Chattanooga in 1986 and an MBA from the University
10 of South Florida in 2006. I am also a Florida Registered Professional Engineer
11 and Licensed Electrical Contractor.
12

13 I have 20 years of power plant and production experience in various engineering,
14 supervisory, managerial and executive positions within Progress Energy
15 managing Fossil Steam Operations, Combustion Turbine (CT) Operations, and
16 CT Services as well as new plant construction. While at Progress Energy, I have
17 managed new unit projects from construction to operations and I have extensive
18 contract negotiation and management experience with Progress Energy and
19 General Electric. My prior experience also includes nuclear engineering positions
20 at Tennessee Valley Authority and project management experience with General
21 Electric.
22

23 **Q. What is the purpose of your testimony?**

1 A. The purpose of my testimony is to explain material variances between the
2 Estimated/Actual project O&M expenditures and the original cost projections
3 for environmental compliance costs associated with PEF's, Integrated Clean Air
4 Compliance Program for the period January 2010 through December 2010.

5

6 **Q. What current PSC-approved projects are you responsible for?**

7 A. I am responsible for the CAIR Crystal River Project No. 7.4 O&M costs.

8

9 **Q. How do the estimated/actual project expenditures for the CAIR Crystal**
10 **River (Project 7.4) compare with PEF's projection project expenditures for**
11 **the period January 2010 to December 2010?**

12 A. PEF is projecting O&M expenditures to be \$1,441,464 or 6% lower for this
13 program than originally projected. This variance is being driven by a \$6,293,665
14 decrease in CAIR Crystal River Project 7.4 – Energy and a \$4,852,201 increase
15 in CAIR Crystal River Project 7.4 – Base.

16

17 **Q. Please explain the variance between the Estimated/Actual project**
18 **expenditures and the original projections for the CAIR Crystal River**
19 **(Project No. 7.4 – Energy) for the period January 2010 to December 2010.**

20 A. The \$6,293, 665 decrease in the project is due to PEF's success in increasing
21 the beneficial reuse of synthetic gypsum in the production of Portland Cement
22 and Wallboard allowing higher sales of gypsum than originally forecasted.
23 Furthermore, the decrease in the ammonia consumption rate as well as the delay

1 of initial operation of the Acid Mist Mitigation System until summer 2010
2 resulted in costs being lower than originally projected.

3

4 **Q. Please explain the variance between the Estimated/Actual project**
5 **expenditures and the original projections for the CAIR Crystal River**
6 **(Project No. 7.4 – Base) for the period January 2010 to December 2010.**

7 A. The \$4,852,201 increase in the project is primarily attributable to PEF gaining a
8 better understanding of the daily operational requirements on the new air
9 emission controls that were placed into service; as well as the finalization of
10 maintenance contracts. At the time of the original 2010 projection, Unit 5 had
11 been in-service for approximately two months. As PEF gained experience
12 operating this equipment, we continued to evaluate the associated O&M costs
13 and the methodology used in estimating these costs. PEF determined the best
14 approach to project the O&M costs associated with Units 4 and 5 were to use
15 actual expenses from Unit 5. The actual expenses from several months of
16 operation of Unit 5 became the basis for the combined estimated expenses for
17 both Units 4 and 5. These actual expenses, plus the projected expenses
18 contributed to the increase.

19

20 **Q. Does this conclude your testimony?**

21 A. Yes it does.

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

DIRECT TESTIMONY OF

DAVID SORRICK

ON BEHALF OF

PROGRESS ENERGY FLORIDA

DOCKET NO. 100007-EI

AUGUST 27, 2010

Q. Please state your name and business address.

A. My name is David Sorrick. My business address is 299 First Avenue North, St. Petersburg, FL 33701.

Q. By whom are you employed and in what capacity?

A. I am employed by Progress Energy Florida in the capacity of Vice President Power Generation – Florida.

Q. Have you previously submitted testimony in this proceeding?

A. Yes.

Q. Have your responsibilities changed since you last submitted testimony in this proceeding?

A. No.

Q. What is the purpose of your testimony?

1 **A.** The purpose of my testimony is to provide current estimates of costs that will be
2 incurred in 2011 for on-going capital and O&M environmental compliance costs
3 associated with the Crystal River Units 4 and 5 (CR 4 & 5) air quality control
4 assets included in PEF's Integrated Clean Air Compliance Program (CAIR).

5

6 **Q.** **Have you prepared or caused to be prepared under your direction,**
7 **supervision or control any exhibits in this proceeding?**

8 **A.** Yes. I am co-sponsoring the following portions of Exhibit No. __ (TGF-3)
9 attached to Thomas G. Foster's testimony:

10 • 42-5P page 7 of 16 - Integrated Clean Air Compliance Plan (CAIR)

11 I am also sponsoring Exhibit No. __ (DS-1), which is an organizational chart
12 associated with PEF's operation and maintenance of the CR 4 & 5 CAIR assets.

13

14 **Q.** **What O&M costs do you expect to incur in 2011 in connection with the**
15 **operation of the air emission controls at Crystal Unit 4 and 5 as part of the**
16 **Integrated Clean Air Compliance Program (Project 7.4)?**

17 **A.** PEF estimates that \$28,916,838 in O&M costs will be spent to support the
18 operation and maintenance of the new air emissions controls that were installed
19 at the Crystal River Energy Complex as outlined in the PEF Integrated Clean
20 Air Compliance Plan. Labor costs are expected to be \$6,863,473. This estimate
21 is based upon current staffing levels which were developed after review of
22 similar operations outside of Progress Energy as well as comparison of similar
23 units within the Company. Administrative and General (A&G) expenses of
24 \$14,851 related to the incremental positions that were created for support of the

1 Integrated Clean Air Compliance Program. Contractor expenses are expected to
2 be \$5,154,330 for such activities as post-construction modifications not covered
3 by warrantee, new chimney maintenance, limestone and gypsum handling, urea
4 handling, cleaning of pond systems, additional security, gypsum sampler and
5 sample analysis, truck scale maintenance, and contracted equipment
6 maintenance and repairs. Miscellaneous costs for tools and equipment, rental
7 equipment and other employee costs are estimated at \$753,352, with parts and
8 materials expected to be \$2,860,000. Reagent costs (net gypsum sales /
9 disposal, limestone, urea / ammonia, and dibasic acid) are expected to total
10 \$13,270,832.

11

12 **Q. Are there any ongoing capital costs in 2011 associated with the**
13 **implementation of the Integrated Clean Air Compliance Program (Project**
14 **7.4)?**

15 **A.** Yes. PEF estimates that \$1,483,543 in capital costs will be incurred as part of
16 the Integrated Clean Air Compliance Program in 2011. Approximately
17 \$1,303,543 of such costs relate to the vehicle barrier system which is in the final
18 stage of completion. The remaining \$180,000 relates to purchase of the third
19 layer of the NOx reducing catalyst in Unit 5 SCR.

20

21 **Q. What steps is the Company taking to ensure that the level of expenditures**
22 **for the operation of the Crystal River 4 and 5 controls is reasonable and**
23 **prudent?**

1 **A.** Plant management will monitor and control costs by several methods. First, the
2 work will be scheduled and conducted proactively and efficiently. Second,
3 expenditures will be reviewed and approved by the appropriate level of
4 management per existing Company policies. Finally, all expenditures will be
5 monitored on a monthly basis and budget variances will be analyzed for
6 accuracy and appropriateness.

7

8 **Q.** **Please discuss the organization being used to operate and maintain the**
9 **CAIR equipment?**

10 **A.** The Company has established a dedicated unit to manage, operate and maintain
11 the new CAIR equipment. An organization chart is attached in Exhibit No. __
12 (DS-1). This unit will consist of 54 employees and reports to the Crystal River
13 plant manager. There are eight managers, 25 operations employees and 21
14 maintenance employees. The operators work rotating shifts in order to staff the
15 operations of the facility 24 hours per day. The maintenance employees will
16 work primarily days but will be available for emergent work after normal hours.
17 In an effort to keep regular staffing levels lower, contractors will be used for
18 specialized or lower-skilled work. This will minimize overall operations and
19 maintenance costs.

20

21 **Q.** **Are there policies and procedures in place to efficiently operate and**
22 **maintain these assets?**

23 **A.** There are several different policies and procedures the plant will use to
24 efficiently operate and maintain the CAIR equipment. First and foremost, all

1 OSHA and Progress Energy safety-related policies and procedures are used. The
2 plant also uses operating procedures to efficiently operate the equipment during
3 startups, shut downs, steady state situations and transient scenarios. Employees
4 are trained to respond effectively to many different operating scenarios via these
5 procedures. The equipment is maintained using equipment-specific preventive
6 maintenance procedures. The operating and maintenance procedures were
7 developed during construction and startup and the plant will continue to revise
8 them appropriately as more experience is gained with the equipment.

9
10 The plant will also utilize existing corporate-wide policies & procedures to
11 efficiently conduct business. Examples of these corporate policies and
12 procedures would be human resources (hiring, compensation, performance
13 management), supply chain management (purchasing, contracting, inventory),
14 Information Technology (I.T.) (NERC Critical Infrastructure Protection, cell
15 phones, computers).

16
17 **Q. Are the personnel operating and maintaining this equipment trained in**
18 **these policies and procedures?**

19 **A.** The personnel selected to operate and maintain the CAIR equipment had to
20 meet specific job-related qualifications in order to qualify for the positions they
21 were selected to perform. Some employees were hired from outside companies
22 and they came to Progress Energy with previous experience operating this type
23 equipment from other utilities. Some operations employees were selected to
24 participate in an apprentice program. These employees must complete a 2 to 4

1 year training program before they are fully qualified workers. This training
2 includes a mix of classroom and hands-on training that helps the employee
3 progress through different levels of task proficiency. Maintenance employees
4 were selected based on their skills and experience.

5

6 Equipment-specific training was accomplished during the construction and start-
7 up phase of the project. This training included equipment walk downs,
8 discussions with vendor representatives and hands-on operating and
9 maintenance work performed under the supervision of a qualified individual.
10 From a business process standpoint, the CAIR personnel are trained on these
11 policies & procedures using several different training methods which include:
12 reading & review of the policies & procedures, small group discussions, one-on-
13 one discussions with subject matter experts, computer based training (CBT) and
14 on the job training.

15

16 **Q. Does the company have controls in place to ensure these policies and**
17 **procedures are followed?**

18 **A.** The Company ensures compliance through management controls, self-checks,
19 the use of checklists, procedure sign-offs and audits. The level of controls is
20 based on the particular policy or procedure.

21

22 **Q. Are there any other mechanisms in place to ensure proper operation and**
23 **maintenance these assets?**

1 **A.** In addition to the above-mentioned methods, prudent engineering judgment and
2 industry standards will be used to ensure proper operations and maintenance of
3 the CAIR equipment.

4

5 Routine maintenance will be performed on a regular and on-going basis. In
6 addition, specialized inspections and maintenance work will be conducted
7 during scheduled unit and equipment outages. These specialized work activities
8 will be identified and refined as the Company gains more operational experience
9 with this equipment.

10

11 **Q.** **Does this conclude your testimony?**

12 **A.** Yes it does.

1 BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

2 DIRECT TESTIMONY OF

3 THOMAS G. FOSTER

4 ON BEHALF OF

5 PROGRESS ENERGY FLORIDA

6 DOCKET NO. 100007-EI

7 AUGUST 2, 2010

8 (REVISED OCTOBER 7, 2010)

9 **Q. Please state your name and business address.**10 A. My name is Thomas G. Foster. My business address is 299 First Avenue North,
11 St. Petersburg, FL 33701.12
13 **Q. By whom are you employed and in what capacity?**14 A. I am employed by Progress Energy Service Company, LLC as Supervisor of
15 Regulatory Planning Florida.16
17 **Q. What are your responsibilities in that position?**18 A. I am responsible for regulatory planning and cost recovery for Progress
19 Energy Florida, Inc. ("PEF"). These responsibilities include: regulatory
20 financial reports; and analysis of state, federal and local regulations and
21 their impact on PEF. In this capacity, I am also responsible for PEF's
22 Estimated/Actual and Projection filings in the Environmental Cost
23 Recovery Clause (ECRC).
24

1 **Q. Please describe your educational background and professional experience.**

2 A. I joined Progress Energy on October 31, 2005 as a Senior Financial analyst in
3 the Regulatory group. In that capacity I supported the preparation of testimony
4 and exhibits associated with various Dockets. In late 2008, I was promoted to
5 Supervisor Regulatory Planning. Prior to working at Progress I was the
6 Supervisor in the Fixed Asset group at Eckerd Drug. In this role I was
7 responsible for ensuring proper accounting for all fixed assets as well as various
8 other accounting responsibilities. I have 6 years of experience related to the
9 operation and maintenance of power plants obtained while serving in the United
10 States Navy as a Nuclear operator. I received a Bachelors of Science degree in
11 Nuclear Engineering Technology from Thomas Edison State College. I received
12 a Masters of Business Administration with a focus on finance from the
13 University of South Florida and I am a Certified Public Accountant in the State
14 of Florida.

15
16 **Q. What is the purpose of your testimony?**

17 A. The purpose of my testimony is to present, for Commission review and
18 approval, Progress Energy Florida's Estimated/Actual True-up costs associated
19 with Environmental Compliance activities for the period January 2010 through
20 December 2010.

21
22 **Q. Have you prepared or caused to be prepared under your direction,
23 supervision or control any exhibits in this proceeding?**

24 A. Yes. I am sponsoring the following exhibits:

1 1. Exhibit No. __TGF-1, which consists of PSC Forms 42-1E through 42-
2 9E; and

3 2. Exhibit No. __TGF-2, which provides details of capital projects by site.

4 These forms provide a summary and detail of the Estimated/Actual True-up
5 O&M and Capital Environmental costs and revenue requirements for the period
6 January 2010 through December 2010.

7

8 **Q. What is the Estimated/Actual True-up amount for which PEF is requesting**
9 **recovery for the period of January 2010 through December 2010?**

10 A. The Estimated/Actual True-up amount for 2010 is an over-recovery, including
11 interest, of \$34,319,509 as shown in Exhibit No. __ (TGF-1), Form 42-1E, Line
12 4. This amount will be added to the final true-up over-recovery of \$4,562,177
13 for 2009 shown on Form 42-2E, Line 7-a, resulting in a net over-recovery of
14 \$38,881,686 as shown on Form 42-2E, Line 11. The detailed calculations
15 supporting the estimated true-up for 2010 are contained in Forms 42-1E through
16 42-8E.

17

18 **Q. Are any of the costs listed in Forms 42-1E through 42-8E attributable to**
19 **Environmental Compliance projects that have not previously been**
20 **approved by the Commission?**

21 A. No, with the exception of the ICR program for Effluent Limitation Guidelines
22 discussed and supported in the testimony of Ms. Patricia Q. West.

23

1 **Q. What capital structure, components and cost rates did Progress Energy**
2 **Florida rely upon to calculate the revenue requirement rate of return for**
3 **the period January 2010 through December 2010.**

4 A. The capital structure, components and cost rates relied upon to calculate the
5 revenue requirement rate of return for the period January 2010 through
6 December 2010 are shown on page 42-9E. Page 42-9E includes the derivation of
7 debt and equity components used in the Return on Average Net Investment,
8 lines 7 (a) and (b), on Form 42-8E included in Exhibit TGF-1. The schedule
9 also cites all sources and includes the rationale for using the particular capital
10 structure and cost rates.

11
12 **Q. How do the Estimated/Actual O&M expenditures for January 2010**
13 **through December 2010 compare with original projections?**

14 A. Form 42-4E shows that total O&M project costs are projected to be \$6,660,516
15 or 13% higher than originally projected. Following are variance explanations
16 for those O&M projects with significant variances. Individual project variances
17 are provided on Form 42-4E.

18 **O&M Project Variances:**

19 **1. Transmission and Distribution Substation Environmental Investigation,**
20 **Remediation, and Pollution Prevention (Project #1) - O&M**

21 O&M project expenditures for the Substation System Program are estimated
22 to be \$7,471,465 or 360% higher than originally projected. As discussed in
23 the testimony of Corey Zeigler, this variance is primarily attributable to

1 higher amounts of subsurface contamination encountered at the remediation
2 sites.

3

4 **2. Pipeline Integrity Management (Project #2) – O&M**

5 PEF is projecting O&M expenditures to be \$108,129 or 9% lower for this
6 program than originally projected. As discussed in the testimony of Ms.
7 West, this variance is mainly attributable to a reprioritization in pipeline
8 resources.

9

10 **3. Emissions Allowances (Project #5) – O&M**

11 SO₂ expenses are estimated to be \$1,379,220 or 14% higher than originally
12 projected. This variance is primarily driven by higher than projected energy
13 requirements during the first quarter of 2010 due to significantly cooler
14 weather than originally projected.

15

16 **4. CAIR Crystal River- Energy (Project #7.4) – O&M**

17 Total O&M project costs are estimated to be \$1,441,464 or 6% lower than
18 originally projected. As discussed in the testimony of David Sorrick, This
19 variance is being driven by a \$6,293,665 decrease in CAIR Project 7.4 –
20 Energy and a \$4,852,201 increase in CAIR Project 7.4 – Base.

21

22 **5. Arsenic Groundwater Standard (Project #8) – O&M**

1 Total O&M project costs are estimated to be \$20,000 or 100% higher than
2 originally forecasted. As discussed in Ms. West's testimony, this variance is
3 mainly attributable to the continued assessment of the groundwater quality at
4 Crystal River as directed by the Florida Department of Environmental
5 Protection (FDEP).

6

7

6. Modular Cooling Towers (Project #11) – O&M

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7. Hazardous Air Pollutants ICR Program (Project #14) – O&M

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8. Effluent Limitation Guidelines ICR Program (Project #15) - O&M

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23

Total O&M project costs are estimated to be \$60,000. As discussed in the
testimony of Patricia West, PEF filed a petition requesting recovery of costs
associated with the Effluent Limitation Guidelines ICR. The Program was
created in response to Section 304 of the federal Clean Water Act which
directs the U.S. EPA to develop and periodically review regulations, called

1 effluent guidelines, to limit the amount of pollutant that are discharged to
2 surface waters from various point source categories.

3

4 **Q. How do the Estimated/Actual Capital recoverable investments for January
5 2010 through December 2010 compare with PEF's original projections?**

6 A. Total recoverable capital investments itemized on Form 42-6E, are projected to
7 be \$29,373,398 or 15% lower than originally projected. Below are variance
8 explanations for those approved Capital Investment Projects with significant
9 variances. Individual project variances are provided on Form 42-6E. Return on
10 Capital Investment, Depreciation and Taxes for each project for the
11 Estimated/Actual period are provided on Form 42-8E, pages 1 through 15.

12

13 **Capital Investment Project Variances:**

14 **1. Pipeline Integrity Management Program (Project #3.1) – Capital**

15 PEF is projecting capital investment activities to be \$116,066 or 20% lower
16 for this program than originally projected. This variance is mainly
17 attributable to the change in the Weighted Average Cost of Capital
18 approved in the 2010 Rate Case (Docket No. 090079-EI), and the change in
19 depreciation rates approved in Order PSC-10-0131-FOF-EI.

20

21 **2. CAIR (Project #7.x) – Capital**

22 PEF is projecting capital investment activities to be \$29,366,599 or 15%
23 lower for this program than originally projected. This variance is mainly

1 attributable to the change in the Weighted Average Cost of Capital approved
2 in the 2010 Rate Case (Docket No. 090079-EI), and the change in
3 depreciation rates approved in Order PSC-10-0131-FOF-EI.

4

5 **Q.** **Does this conclude your testimony?**

6 **A.** Yes, it does.

- 1 BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
- 2 DIRECT TESTIMONY OF
- 3 THOMAS G. FOSTER
- 4 ON BEHALF OF
- 5 PROGRESS ENERGY FLORIDA
- 6 DOCKET NO. 100007-EI
- 7 AUGUST 27, 2010
- 8 (REVISED OCTOBER 7, 2010)
- 9 **Q. Please state your name and business address.**
- 10 **A. My name is Thomas G. Foster. My business address is 299 First Avenue North,**
11 **St. Petersburg, FL 33701.**
- 12
- 13 **Q. By whom are you employed and in what capacity?**
- 14 **A. I am employed by Progress Energy Service Company, LLC, as Supervisor of**
15 **Regulatory Planning Florida.**
- 16
- 17 **Q. Have you previously filed testimony before this Commission in this**
18 **proceeding?**
- 19 **A. Yes, I have.**
- 20
- 21 **Q. Have your duties and responsibilities remained the same since you last filed**
22 **testimony in this proceeding?**
- 23 **A. Yes.**

1 **Q. What is the purpose of your testimony?**

2 **A.** The purpose of my testimony is to present, for Commission review and
3 approval, PEF's calculation of the revenue requirements and its ECRC factors
4 for application on customer billings during the period January 2011 through
5 December 2011. My testimony addresses the capital and operating and
6 maintenance ("O&M") expenses associated with PEF's environmental
7 compliance activities for the year 2011 and actions to date related to its emission
8 allowance procurement strategy as part of its Integrated Clean Air Compliance
9 Plan for complying with the Clean Air Interstate Rule (CAIR) and related
10 regulatory requirements.

11

12 **Q. Have you prepared or caused to be prepared under your direction,
13 supervision or control any exhibits in this proceeding?**

14 **A.** Yes. I am sponsoring the following exhibits:

- 15 1. Exhibit No. __ (TGF-3), which consists of PSC Forms 42-1P through 42-
16 8P; and
17 2. Exhibit No. __ (TGF-4), which provides details of four capital projects by
18 site.

19 The following individuals will also be co-sponsors of Forms 42-5P pages 1
20 through 16 as indicated in their testimony:

- 21 • Mr. Zeigler will co-sponsor Forms 42-5P pages 1, 2 and 9;
22 • Ms. West will co-sponsor Forms 42-5P pages 3, 4, 6, 8, 10, 11, 12, 13
23 14, 15 and 16; and

- 1 • Mr. Sorrick will co-sponsor Forms 42-5P page 7.

2

3 **Q. What is the total recoverable revenue requirement relating to the**
4 **projection period January 2011 through December 2011?**

5 **A.** The total recoverable revenue requirement including true-up amounts and
6 revenue taxes is \$174,303,552 as shown on Form 42-1P, Line 5 of Exhibit No.
7 __ (TGF-3).

8

9 **Q. What is the total true-up to be applied in the period January 2011 through**
10 **December 2011?**

11 **A.** The total true-up applicable for this period is an over-recovery of \$38,881,686.
12 This consists of the final true-up of over-recovery of \$4,562,177 for the period
13 from January 2009 through December 2009 and an estimated true-up over-
14 recovery of \$34,319,509 for the current period of January 2010 through
15 December 2010. The detailed calculation supporting the estimated true-up was
16 provided on Forms 42-1E through 42-8E of Exhibit No. __ (TGF-1) filed with
17 the Commission on October 7, 2010.

18

19 **Q. Are all the costs listed in Forms 42-1P through 42-7P attributable to**
20 **Environmental Compliance projects previously approved by the**
21 **Commission?**

22 **A.** Yes. PEF's 2011 ECRC projections include the following projects that have
23 been previously approved by the Commission:

1 The Substation and Distribution System O&M programs (Nos. 1 and 2) were
2 previously approved by the Commission in Order No. PSC-02-1735-FOF-EI.

3
4 The Pipeline Integrity Management Program (No. 3) and the Above Ground
5 Tank Secondary Containment Program (No. 4) were previously approved in
6 Order No. PSC-03-1348-FOF-EI.

7
8 The recovery of SO₂ Emission Allowances (No. 5) was previously approved in
9 Order No. PSC-95-0450-FOF-EI; however, the costs were moved to the ECRC
10 Docket from the Fuel Docket beginning January 1, 2004 at the request of Staff
11 to be consistent with the other Florida investor owned utilities.

12
13 The Phase II Cooling Water Intake 316(b) Program (No. 6) was previously
14 approved in Order No. PSC-04-0990-PAA-EI.

15
16 PEF's Integrated Clean Air Compliance Plan (Program No.7), which the
17 Commission approved as a prudent and reasonable means of complying with
18 CAIR and related regulatory requirements in Order No. PSC-07-0922-FOF-EI.

19
20 The Arsenic Groundwater Standard Program (No. 8), the Sea Turtle Lighting
21 Program (No. 9), and the Underground Storage Tanks Program (No. 10) were
22 previously approved in Order No. PSC-05-1251-FOF-EI.

23

1 The Modular Cooling Tower Program (No. 11) was previously approved by the
2 Commission in Order No. PSC-07-0722-FOF-EI.

3

4 The Crystal River Thermal Discharge Compliance Project (No. 11.1) and the
5 Greenhouse Gas Inventory and Reporting Project (No. 12) were previously
6 approved in Order No. PSC-08-0775-FOF-EI.

7

8 The Total Maximum Daily Loads for Mercury Project (No. 13) was previously
9 approved in Order No. PSC-09-0759-FOF-EI.

10

11 The Hazardous Air Pollutants (HAPs) ICR Project (No. 14) was previously
12 approved in Docket No. 100025-EI.

13

14 **Q. Have you prepared schedules showing the calculation of the recoverable**
15 **O&M project costs for 2011?**

16 **A.** Yes. Form 42-2P contained in Exhibit No. __ (TGF-3) summarizes the
17 recoverable O&M cost estimates for these projects in the amount of
18 \$46,998,896.

19

20 **Q. Have you prepared schedules showing the calculation of the recoverable**
21 **capital project costs for 2011?**

22 **A.** Yes. Form 42-3P contained in Exhibit No. __ (TGF-3), summarizes the cost
23 estimates projected for these projects. Form 42-4P, pages 1 through 15, shows

1 the calculations of these costs that result in recoverable jurisdictional capital
2 costs of \$166,060,934.

3

4 **Q. Have you prepared schedules providing the description and progress**
5 **reports for all environmental compliance activities and projects?**

6 **A.** Yes. Form 42-5P, pages 1 through 16, contained in Exhibit No. __(TGF-3)
7 which provides each project description and progress, as well as the projected
8 recoverable cost estimates.

9

10 **Q. What is the total projected jurisdictional costs for environmental**
11 **compliance activities in the year 2011?**

12 **A.** The total jurisdictional capital and O&M costs of \$213,059,829 to be recovered
13 through the ECRC, are calculated on Form 42-1P, contained in Exhibit No.
14 __(TGF-3).

15

16 **Q. Please describe how the proposed ECRC factors were developed.**

17 **A.** The ECRC factors were calculated as shown on Forms 42-6P and 42-7P contained
18 in Exhibit No. __(TGF-3). The demand component of class allocation factors
19 were calculated by determining the percentage each rate class contributes to the
20 monthly system peaks and then adjusted for losses for each rate class. This
21 information was obtained from PEF's July 2009 load research study. The energy
22 allocation factors were calculated by determining the percentage each rate class
23 contributes to total kilowatt-hour sales and then adjusted for losses for each rate

1 class. Form 42-7P presents the calculation of the proposed ECRC billing factors
2 by rate class.

3

4 **Q. Have you made any changes in how the costs associated with the Integrated**
5 **Clean Air Compliance Plan (Project 7) are being allocated to the different**
6 **rate classes?**

7 **A.** Yes. Project 7 capital and O&M costs are being allocated to the retail rate classes
8 on an energy basis as opposed to a production demand basis as approved in Order
9 PSC-09-0759-FOF-EI in Docket 090007. Previously, pursuant to the settlement in
10 Docket 050078, PEF was allocating the costs of this project to the rate classes on a
11 demand basis.

12

13 **Q. What are PEF's proposed 2011 ECRC billing factors by the various rate**
14 **classes and delivery voltages?**

15 **A.** The computation of PEF's proposed ECRC factors for customer billings in 2011 is
16 shown on Form 42-7P, contained in Exhibit No. __ (TGF-3). In summary, these
17 factors are as follows:

18

19

20

21

22

23

24

RATE CLASS	ECRC FACTORS 12CP & 1/13AD
Residential	0.491 cents/kWh
General Service Non-Demand @ Secondary Voltage @ Primary Voltage @ Transmission Voltage	0.482 cents/kWh 0.477 cents/kWh 0.472 cents/kWh
General Service 100% Load Factor	0.463 cents/kWh
General Service Demand @ Secondary Voltage @ Primary Voltage @ Transmission Voltage	0.471 cents/kWh 0.466 cents/kWh 0.462 cents/kWh
Interruptible @ Secondary Voltage @ Primary Voltage @ Transmission Voltage	0.464 cents/kWh 0.459 cents/kWh 0.455 cents/kWh
Curtaileable @ Secondary Voltage @ Primary Voltage @ Transmission Voltage	0.451 cents/kWh 0.446 cents/kWh 0.442 cents/kWh
Lighting	0.470 cents/kWh

1 **Q. When is PEF requesting that the proposed ECRC billing factors be made**
2 **effective?**

3 **A.** PEF is requesting that its proposed ECRC billing factors be made effective with
4 the first bill group for January 2011 and continue through the last bill group for
5 December 2011.

6

7 **Q. Please summarize your testimony.**

8 **A.** My testimony supports the approval of an average environmental billing factor of
9 0.480 cents per kWh which includes projected capital and O&M revenue
10 requirements of \$213,059,829 associated with a total of 15 environmental projects
11 and a true-up over-recovery provision of \$38,881,686. My testimony also
12 demonstrates that the projected environmental expenditures for 2011 are
13 appropriate for recovery through the ECRC.

14

15 **Q. Does this conclude your testimony?**

16 **A.** Yes, it does.

1 Environmental Cost Recovery Clause ("ECRC"), and retail
2 rate design.

3

4 **Q.** Have you previously testified before the Florida Public
5 Service Commission ("Commission")?

6

7 **A.** Yes. I have testified before this Commission on ECRC
8 activities since 2001 as well as conservation and load
9 management activities, DSM goals setting, DSM plan
10 approval dockets and other ECCR dockets since 1993.

11

12 **Q.** What is the purpose of your testimony in this proceeding?

13

14 **A.** The purpose of my testimony is to present, for Commission
15 review and approval, the actual true-up amount for the
16 ECRC and the calculations associated with the
17 environmental compliance activities for the January 2009
18 through December 2009 period.

19

20 **Q.** Did you prepare any exhibits in support of your
21 testimony?

22

23 **A.** Yes. Exhibit No. _____ (HTB-1) consists of eight forms
24 prepared under my direction and supervision.

25

- 1 ▪ Form 42-1A, Document No. 1, Final true-up for the
2 January 2009 through December 2009 period;
- 3 ▪ Form 42-2A, Document No. 2, provides the detailed
4 calculation of the actual true-up for the period;
- 5 ▪ Form 42-3A, Document No. 3, provides details to the
6 calculation of the interest provision for the
7 period;
- 8 ▪ Form 42-4A, Document No. 4, reflects the calculation
9 of variances between actual and actual/estimated
10 costs for O&M activities;
- 11 ▪ Form 42-5A, Document No. 5, provides a summary of
12 actual monthly O&M activity costs for the period;
- 13 ▪ Form 42-6A, Document No. 6, provides details of the
14 calculation of variances between actual and
15 actual/estimated costs for capital investment
16 projects;
- 17 ▪ Form 42-7A, Document No. 7, presents a summary of
18 actual monthly costs for capital investment projects
19 for the period;
- 20 ▪ Form 42-8A, Document No. 8, pages 1 through 25,
21 consist of the calculation of depreciation expenses
22 and return on capital investment for each project
23 that is being recovered through the ECRC, and page
24 26 calculates the net expenses associated with
25 maintaining an SO₂ allowance inventory.

1 Q. What is the source of the data presented by way of your
2 testimony or exhibits in this process?

3

4 A. Unless otherwise indicated, the actual data is taken from
5 the books and records of Tampa Electric. The books and
6 records are kept in the regular course of business in
7 accordance with generally accepted accounting principles
8 and practices, and provisions of the Uniform System of
9 Accounts as prescribed by this Commission.

10

11 Q. What is the actual true-up amount Tampa Electric is
12 requesting for the January 2009 through December 2009
13 period?

14

15 A. Tampa Electric has calculated and is requesting approval
16 of an under-recovery of \$8,447,817 as the actual true-up
17 amount for the January 2009 through December 2009 period.

18

19 Q. What is the adjusted net true-up amount Tampa Electric is
20 requesting for the January 2009 through December 2009
21 period which is to be applied in the calculation of the
22 environmental cost recovery factors to be
23 refunded/(recovered) in the 2010 projection period?

24

25

1 **A.** Tampa Electric has calculated an over-recovery of
2 \$831,312 reflected on Form 42-1A, as the adjusted net
3 true-up amount for the January 2009 through December 2009
4 period. This adjusted net true-up amount is the
5 difference between the actual under-recovery and the
6 actual/estimated under-recovery for the January 2009
7 through December 2009 period as depicted on Form 42-1A.
8 The actual true-up amount for the January 2009 through
9 December 2009 period is an under-recovery of \$8,447,817
10 as compared to the \$9,279,129 actual/estimated under-
11 recovery amount approved in Commission Order No. PSC-09-
12 0759-FOF-EI issued November 18, 2009.

13
14 **Q.** Are all costs listed in Forms 42-4A through 42-8A
15 attributable to environmental compliance projects
16 approved by the Commission?

17
18 **A.** All costs listed in Forms 42-4A through 42-8A for which
19 Tampa Electric is seeking recovery are attributable to
20 environmental compliance projects approved by the
21 Commission. However, Form 42-8A, page 20, provides
22 expenditures associated with Big Bend Units 1 Selective
23 Catalytic Reduction ("SCR") project and is only included
24 at this time for identification and tracking purposes.
25 Recovery of these expenditures is not included in the

1 2009 ECRC True-Up. Consistent with the Commission's
2 decisions in Docket Nos. 980693-EI, 040007-EI, 040750-EI
3 and 041376-EI, the company will not seek recovery of the
4 SCR project costs associated with these Commission
5 approved environmental compliance projects until each
6 project is placed in-service. Big Bend Unit 4 SCR was
7 approved in Docket No. 040750-EI, Order No. PSC-04-0986-
8 PAA-EI and went in-service May 2007. Big Bend Units 1
9 through 3 SCRs were approved in Docket No. 041376-EI,
10 Order No. PSC-05-0502-PAA-EI. Unit 3 went in-service
11 July 2008, Unit 2 in September 2009 and Unit 1 is
12 projected to go in-service May 2010.

13
14 **Q.** Did Tampa Electric include costs in its 2009 final ECRC
15 true-up filing for any environmental projects that were
16 not anticipated and included in its 2009 factors?

17
18 **A.** No.

19
20 **Q.** How did actual expenditures for the January 2009 through
21 December 2009 period compare with Tampa Electric's
22 actual/estimated projections as presented in previous
23 testimony and exhibits?

24
25 **A.** As shown on Form 42-4A, total O&M activities costs were

1 \$2,278,660 or 13.8 percent less than the actual/estimated
2 projections. Form 42-6A shows the total capital
3 investment costs were \$773,365 or 1.8 percent lower than
4 the actual/estimated projections. O&M and capital
5 investment projects with material variances from the 2009
6 Actual/Estimated True-Up filing are explained below.

7
8 **O&M Project Variances**

- 9 ▪ **SO₂ Emissions Allowances:** The SO₂ Emission Allowances
10 project variance was \$442,957 or 117.3 percent less than
11 projected. The variance was due to less allowances sold
12 than originally projected.
- 13 ▪ **Big Bend PM Minimization and Monitoring:** The Big Bend PM
14 Minimization and Monitoring project variance was \$66,521
15 or 14.2 percent less than projected due to fewer outage
16 inspections and improved precipitator performance.
- 17 ▪ **Big Bend NO_x Emissions Reduction:** The Big Bend NO_x
18 Emissions Reduction project variance was \$136,106 or 37.6
19 percent less than projected due to lower than anticipated
20 costs for testing and contractor activities.
- 21 ▪ **Big Bend Unit 4 SOFA:** The Big Bend Unit 4 SOFA project
22 variance was \$50,000 or 194.4 percent lower than
23 projected due to a reduced outage schedule which resulted
24 in no activity for 2009. There was also an inadvertent
25 accounting error that was corrected in January 2009.

- 1 ▪ **Big Bend Unit 1 Pre-SCR:** The Big Bend Unit 1 Pre-SCR
2 project did not incur any expenses as originally
3 projected due to other system maintenance priorities. No
4 impact to the operations of the equipment occurred. Work
5 was deferred to early 2010.
- 6 ▪ **Clean Water Act Section 316(b) Phase II Study:** The Clean
7 Water Act Section 316(b) Phase II Study was \$22,854 or
8 48.4 percent less than projected due to costs being less
9 than anticipated.
- 10 ▪ **Big Bend Unit 2 SCR:** The Big Bend Unit 2 SCR project
11 variance was \$440,238 or 60.4 percent less than projected
12 due to an extended outage schedule caused by a turbine
13 failure which resulted in lower ammonia consumption.
- 14 ▪ **Big Bend Unit 3 SCR:** The Big Bend Unit 3 SCR project
15 variance was \$279,392 or 19.4 percent less than projected
16 due to lower ammonia consumption combined with lower
17 ammonia pricing.
- 18 ▪ **Big Bend Unit 4 SCR:** The Big Bend Unit 4 SCR project
19 variance was \$85,399 or 12.6 percent less than projected
20 due to lower ammonia consumption combined with lower
21 ammonia pricing.
- 22 ▪ **Clean Air Mercury Rule:** The Clean Air Mercury Rule
23 project variance was \$13,529 or 83.2 percent less than
24 projected due to the delay in anticipated baseline data
25 collection needed for the impending rule changes.

1 Capital Investment Project Variances

- 2 ▪ **Big Bend Unit 2 SCR:** The Big Bend Unit 2 SCR project
3 variance was \$763,917 or 15.6 percent less than projected
4 due to the delay of commercial operation.

5
6 **Q.** Does this conclude your testimony?

7
8 **A.** Yes, it does.

9
10
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25

1 **BEFORE THE PUBLIC SERVICE COMMISSION**2 **SUPPLEMENTAL DIRECT TESTIMONY**3 **OF**4 **HOWARD T. BRYANT**5
6 **Q.** Please state your name, address, occupation and employer.7
8 **A.** My name is Howard T. Bryant. My business address is 702
9 North Franklin Street, Tampa, Florida 33602. I am
10 employed by Tampa Electric Company ("Tampa Electric" or
11 "Company") in the position of Manager, Rates in the
12 Regulatory Affairs Department.13
14 **Q.** Did you recently file testimony in this docket in
15 connection with Tampa Electric's Environmental Cost
16 Recovery Clause ("ECRC")?17
18 **A.** Yes. On April 1, 2010, I submitted testimony presenting
19 Tampa Electric's actual true-up costs associated with the
20 company's environmental compliance activities for the
21 January 2009 through December 2009 period.22
23 **Q.** What is the purpose of your supplemental testimony?24
25 **A.** The purpose of my supplemental testimony is to present

1 the capital structure, components and cost rates Tampa
2 Electric relied upon to calculate the revenue requirement
3 rate of return applied to capital investments included in
4 the company's 2009 ECRC True-up.

5
6 **Q.** Did you prepare an exhibit in support of your
7 supplemental testimony?

8
9 **A.** Yes. My Exhibit No. _____ (HTB-1-Supp), consisting of
10 Form 42-9A, was prepared by me or under my direction and
11 supervision.

12
13 **Q.** What capital structure, components and cost rates did
14 Tampa Electric rely upon to calculate the revenue
15 requirement rate of return for the January 2009 through
16 December 2009 period?

17
18 **A.** As a result of Tampa Electric's new capital structure
19 approved by the Commission in Docket No. 080317-EI, Tampa
20 Electric relied upon two different capital structures
21 during 2009. For the period January 1, 2009 through May
22 6, 2009, the capital structure, components and cost rates
23 relied upon by the company to calculate the revenue
24 requirement rate of return are found on Form 42-9A, page
25 1 of 2. For the period May 7, 2009 through December 31,

1 2009, the capital structure, components and cost rates
2 relied upon by the company to calculate the revenue
3 requirement rate of return are found on Form 42-9A, page
4 2 of 2.

5

6 **Q.** Does this conclude your supplemental testimony?

7

8 **A.** Yes, it does.

1 Environmental Cost Recovery Clause ("ECRC"), and retail
2 rate design.

3

4 **Q.** Have you previously testified before the Florida Public
5 Service Commission ("Commission")?

6

7 **A.** Yes. I have testified before this Commission on
8 conservation and load management activities, DSM goals
9 setting and DSM plan approval dockets, and other ECCR
10 dockets since 1993, and ECRC activities since 2001.

11

12 **Q.** What is the purpose of your testimony in this proceeding?

13

14 **A.** The purpose of my testimony is to present, for Commission
15 review and approval, the calculation of the January 2010
16 through December 2010 estimated true-up amount to be
17 refunded or recovered through the ECRC during January
18 2011 through December 2011. My testimony addresses the
19 recovery of capital and operations and maintenance
20 ("O&M") costs associated with environmental compliance
21 activities for 2010, based on six months of actual data
22 and six months of estimated data. This information will
23 be used to determine the environmental cost recovery
24 factors for January 2011 through December 2011.

25

1 **Q.** Have you prepared an exhibit that shows the determination
2 of the recoverable environmental costs for the period
3 January 2010 through December 2010?
4

5 **A.** Yes. Exhibit No. _____ (HTB-2), containing eight
6 documents, was prepared under my direction and
7 supervision. It includes Forms 42-1E through 42-9E which
8 show the current period estimated true-up amount to be
9 used in calculating the cost recovery factors for January
10 2011 through December 2011.
11

12 **Q.** What has Tampa Electric calculated as the estimated true-
13 up for the current period to be applied to the January
14 2011 through December 2011 ECRC factors?
15

16 **A.** The estimated true-up applicable for the current period,
17 January 2010 through December 2010, is an over-recovery
18 of \$3,155,800. A detailed calculation supporting the
19 estimated true-up is shown on Forms 42-1E through 42-8E
20 of my exhibit.
21

22 **Q.** Is Tampa Electric including costs in this estimated true-
23 up filing for any environmental projects that were not
24 anticipated and included in its 2010 factors?
25

1 **A.** Yes. Tampa Electric is including modest costs associated
2 with its Greenhouse Gas ("GHG") Reduction Program
3 approved by the Commission in Docket No. 090508-EI, Order
4 No. PSC-10-0157-PPA-EI, issued March 22, 2010. Due to
5 the timing of Tampa Electric's petition and the
6 Commission approval, projected costs for the GHG
7 Reduction Program were not included in the company's 2010
8 ECRC factors.

9
10 **Q.** What depreciation rates were utilized for the capital
11 projects contained in the 2010 Actual/Estimated True-Up?

12
13 **A.** Tampa Electric utilized the depreciation rates approved
14 in Order No. PSC-08-0014-PAA-EI issued on January 4, 2008
15 in Docket No. 070284-EI.

16
17 **Q.** What capital structure, components and cost rates did
18 Tampa Electric rely on to calculate the revenue
19 requirement rate of return for January 2010 through
20 December 2010?

21
22 **A.** Tampa Electric relied upon the new capital structure
23 approved by the Commission in Docket No. 080317-EI, to
24 calculate the revenue requirement rate of return found on
25 Form 42-9E.

1 Q. How did the actual/estimated project expenditures for
2 January 2010 through December 2010 period compare with
3 the company's original projection?
4

5 A. As shown on Form 42-4E, total O&M activities were
6 \$730,545 less than projected costs. Total capital
7 expenditures itemized on Form 42-6E, were \$1,814,469
8 lower than originally projected. O&M and capital
9 investment projects with material variances are explained
10 below.
11

12 O&M Project Variances

- 13 • **SO₂ Emission Allowances:** The SO₂ Emission Allowances
14 project variance is estimated to be \$425,880 or 75.6
15 percent less than projected. The variance was due to
16 fewer allowances consumed at a lower unit price than
17 originally projected.
- 18 • **Big Bend PM Minimization and Monitoring:** The Big Bend PM
19 Minimization and Monitoring project variance is estimated
20 to be \$33,111 or 7.0 percent less than projected due to
21 fewer outage inspections and improved precipitator
22 performance during the first half of the year.
- 23 • **Big Bend NO_x Emissions Reduction:** The Big Bend NO_x
24 Emissions Reduction project variance is estimated to be
25 \$73,137 or 18.5 percent more than originally projected

- 1 due to increased maintenance.
- 2 • **Gannon Thermal Discharge Study:** The Gannon Thermal
3 Discharge Study project variance is estimated to be
4 \$10,000 or 33.3 percent lower than originally projected.
5 The variance is due to the timing of requests for
6 additional information from Florida Department of
7 Environmental Protection ("FDEP").
- 8 • **Polk NO_x Emissions Reduction:** The Polk NO_x Emissions
9 Reduction project variance is estimated to be \$189,797 or
10 379.6 percent lower than originally projected due to the
11 sale of NO_x emissions which offset maintenance activities.
- 12 • **Big Bend Unit 1 Pre-SCR:** The Big Bend Unit 2 Pre-SCR
13 project variance is estimated to be \$52,835 or 70.4
14 percent lower than originally projected due to other
15 system maintenance priorities. No impact to the
16 operations of the equipment occurred.
- 17 • **Big Bend Unit 2 Pre-SCR:** The Big Bend Unit 3 Pre-SCR
18 project variance is estimated to be \$31,000 or 100.0
19 percent lower than originally projected due to the timing
20 of project activities. The project is anticipated to be
21 on target by year end.
- 22 • **Big Bend Unit 3 Pre-SCR:** The Big Bend Unit 1 Pre-SCR
23 project variance is estimated to be \$31,000 or 100.0
24 percent lower than originally projected due to timing of
25 project activities. The project is anticipated to be on

1 target by year end.

2 • **Clean Water Act Section 316(b) Phase II Study:** The Clean
3 Water Act Section 316(b) Phase II Study project variance
4 is estimated to be \$17,235 or 28.7 percent less than
5 projected. The variance is due to costs being less than
6 anticipated and the timing of requests for additional
7 information from FDEP.

8 • **Arsenic Groundwater Standard Program:** The Arsenic
9 Groundwater Standard Program variance is estimated to be
10 \$8,790 or 17.6 percent more than what was originally
11 projected due to requests for additional information from
12 FDEP.

13 • **Big Bend Unit 2 SCR:** The Big Bend Unit 2 SCR project
14 variance is estimated to be \$388,175 or 23.3 percent less
15 than originally projected due to the outage schedule
16 resulting in lower ammonia consumption.

17 • **Big Bend Unit 3 SCR:** The Big Bend Unit 3 SCR project
18 variance is estimated to be \$309,100 or 18.5 percent less
19 than originally projected due to a decrease in the usage
20 of ammonia.

21 • **Big Bend Unit 4 SCR:** The Big Bend Unit 4 SCR project
22 variance is estimated to be \$420,531 or 54.0 percent more
23 than originally projected due to the increased cost and
24 usage of ammonia as well as less outage days than
25 anticipated.

- 1 • **Clean Air Mercury Rule:** The Clean Air Mercury Rule
2 project variance is expected to be \$95,159 or 1189.5
3 percent greater than projected due to the Environmental
4 Protection Agency's ("EPA") Information Collection
5 Request requiring extensive air emission testing at Polk
6 Power Station and Big Bend Station. EPA is collecting
7 data in support of Clean Air Act National Emission
8 Standards for Hazardous Air Pollutant rulemaking that is
9 under way.
- 10 • **GHG Reduction Program:** The GHG Reduction Program variance
11 is expected to be \$158,405 due to the final scope of
12 EPA's GHG reporting rule requiring expanded scope and
13 implementation of Tampa Electric's environmental
14 management software. Also, as previously stated, the
15 timing of the company's petition and the Commission's
16 approval did not allow for the program to be included in
17 the company's 2010 projection filing.

18
19 **Capital Investment Project Variances**

- 20 • **Big Bend Unit 1 SCR:** The Big Bend Unit 1 SCR project
21 variance is estimated to be \$895,959 or 9.8 percent less
22 than the original projection due to the coordination of
23 contractor labor and activities.
- 24 • **Big Bend FGD System Reliability:** The Big Bend System
25 Reliability program variance is estimated to be \$90,510

1 or 5.6 percent less than originally projected due to
2 costs associated with mist eliminator project being lower
3 than anticipated.

4

5 **Q.** Does this conclude your testimony?

6

7 **A.** Yes, it does.

TAMPA ELECTRIC COMPANY
DOCKET NO. 100007-EI
FILED: AUGUST 27, 2010

BEFORE THE PUBLIC SERVICE COMMISSION

PREPARED DIRECT TESTIMONY

OF

HOWARD T. BRYANT

1
2
3
4
5
6 **Q.** Please state your name, address, occupation and employer.

7
8 **A.** My name is Howard T. Bryant. My business address is 702
9 North Franklin Street, Tampa, Florida 33602. I am
10 employed by Tampa Electric Company ("Tampa Electric" or
11 "company") as Manager, Rates in the Regulatory Affairs
12 Department.

13
14 **Q.** Please provide a brief outline of your educational
15 background and business experience.

16
17 **A.** I graduated from the University of Florida in June 1973
18 with a Bachelor of Science degree in Business
19 Administration. I have been employed at Tampa Electric
20 since 1981. My work has included various positions in
21 Customer Service, Energy Conservation Services, Demand
22 Side Management ("DSM") Planning, Energy Management and
23 Forecasting, and Regulatory Affairs. In my current
24 position I am responsible for the company's Energy
25 Conservation Cost Recovery ("ECCR") clause, the

1 Environmental Cost Recovery Clause ("ECRC"), and retail
2 rate design.

3

4 **Q.** Have you previously testified before the Florida Public
5 Service Commission ("Commission")?

6

7 **A.** Yes. I have testified before this Commission on
8 conservation and load management activities, DSM goals
9 setting and DSM plan approval dockets, and other ECRC
10 dockets since 1993, and ECRC activities since 2001.

11

12 **Q.** What is the purpose of your testimony in this proceeding?

13

14 **A.** The purpose of my testimony is to present, for Commission
15 review and approval, the calculation of the revenue
16 requirements and the projected ECRC factors for the
17 period of January 2011 through December 2011. In support
18 of the projected ECRC factors, my testimony identifies
19 the capital and operating and maintenance ("O&M") costs
20 associated with environmental compliance activities for
21 the year 2011.

22

23 **Q.** Have you prepared an exhibit that shows the determination
24 of recoverable environmental costs for the period of
25 January 2011 through December 2011?

- 1 **A.** Yes. Exhibit No. ____ (HTB-3), containing eight
2 documents, was prepared under my direction and
3 supervision. Document Nos. 1 through 8 contain Forms 42-
4 1P through 42-8P, which show the calculation and summary
5 of O&M and capital expenditures that support the
6 development of the environmental cost recovery factors
7 for 2011.
8
- 9 **Q.** Are you requesting Commission approval of the projected
10 environmental cost recovery factors for the company's
11 various rate schedules?
12
- 13 **A.** Yes. The ECRC factors, prepared under my direction and
14 supervision, are provided in Exhibit No. ____ (HTB-3),
15 Document No. 7, on Form 42-7P. These annualized factors
16 will apply for the period January through December 2011.
17
- 18 **Q.** What has Tampa Electric calculated as the net true-up to
19 be applied in the period January 2011 through December
20 2011?
21
- 22 **A.** The net true-up applicable for this period is an over-
23 recovery of \$3,987,112. This consists of the final true-
24 up over-recovery of \$831,312 for the period of January
25 2009 through December 2009 and an estimated true-up over-

1 recovery of \$3,155,800 for the current period of January
2 2010 through December 2010. The detailed calculation
3 supporting the estimated net true-up was provided on
4 Forms 42-1E through 42-9E of Exhibit No. ____ (HTB-2)
5 filed with the Commission on August 2, 2010.
6

7 **Q.** What was the major contributing factor that created the
8 net over-recovery to be applied to the company's ECRC
9 rates for the period January 2011 through December 2011?
10

11 **A.** The major contributing factor that created the net over-
12 recovery was due to the combination of O&M and capital
13 project expenditures being less than anticipated.
14

15 **Q.** Will Tampa Electric include any new environmental
16 compliance projects for ECRC cost recovery for the period
17 from January 2011 through December 2011?
18

19 **A.** Yes. Tampa Electric is including modest costs associated
20 with its Greenhouse Gas ("GHG") Reduction Program
21 approved by the Commission in Docket No. 090508-EI, Order
22 No. PSC-10-0157-PPA-EI, issued March 22, 2010.
23

24 **Q.** What are the existing capital projects included in the
25 calculation of the ECRC factors for 2011?

- 1 **A.** Tampa Electric proposes to include for ECRC recovery the
2 26 previously approved capital projects and their
3 projected costs in the calculation of the ECRC factors
4 for 2011. These projects are:
- 5
- 6 1) Big Bend Unit 3 Flue Gas Desulfurization ("FGD")
7 Integration
- 8 2) Big Bend Units 1 and 2 Flue Gas Conditioning
- 9 3) Big Bend Unit 4 Continuous Emissions Monitors
- 10 4) Big Bend Fuel Oil Tank 1 Upgrade
- 11 5) Big Bend Fuel Oil Tank 2 Upgrade
- 12 6) Phillips Tank No. 1 Upgrade
- 13 7) Phillips Tank No. 4 Upgrade
- 14 8) Big Bend Unit 1 Classifier Replacement
- 15 9) Big Bend Unit 2 Classifier Replacement
- 16 10) Big Bend Section 114 Mercury Testing Platform
- 17 11) Big Bend Units 1 and 2 FGD
- 18 12) Big Bend FGD Optimization and Utilization
- 19 13) Big Bend NO_x Emissions Reduction
- 20 14) Big Bend Particulate Matter ("PM") Minimization and
21 Monitoring
- 22 15) Polk NO_x Emissions Reduction
- 23 16) Big Bend Unit 4 SOFA
- 24 17) Big Bend Unit 1 Pre-SCR
- 25 18) Big Bend Unit 2 Pre-SCR

- 1 19) Big Bend Unit 3 Pre-SCR
2 20) Big Bend Unit 1 SCR
3 21) Big Bend Unit 2 SCR
4 22) Big Bend Unit 3 SCR
5 23) Big Bend Unit 4 SCR
6 24) Big Bend FGD Reliability
7 25) Clean Air Mercury Rule
8 26) SO₂ Emission Allowances

9
10 Some of these projects are described in more detail in
11 the direct testimony of Tampa Electric Witness, Paul
12 Carpinone.

13
14 **Q.** Have you prepared schedules showing the calculation of
15 the recoverable capital project costs for 2011?

16
17 **A.** Yes. Form 42-3P contained in Exhibit No. ____ (HTB-3)
18 summarizes the cost estimates projected for these
19 projects. Form 42-4P, pages 1 through 26, provides the
20 calculations of the costs, which result in recoverable
21 jurisdictional capital costs of \$60,102,337.

22
23 **Q.** What are the existing O&M projects included in the
24 calculation of the ECRC factors for 2011?

25

1 **A.** Tampa Electric proposes to include for ECRC recovery the
2 22 previously approved O&M projects and their projected
3 costs in the calculation of the ECRC factors for 2011.
4 These projects are:

- 5
- 6 1) Big Bend Unit 3 FGD Integration
- 7 2) Big Bend Units 1 and 2 Flue Gas Conditioning
- 8 3) SO₂ Emissions Allowances
- 9 4) Big Bend Units 1 and 2 FGD
- 10 5) Big Bend PM Minimization and Monitoring
- 11 6) Big Bend NO_x Emissions Reduction
- 12 7) NPDES Annual Surveillance Fees
- 13 8) Gannon Thermal Discharge Study
- 14 9) Polk NO_x Emissions Reduction
- 15 10) Bayside SCR and Ammonia
- 16 11) Big Bend Unit 4 SOFA
- 17 12) Big Bend Unit 1 Pre-SCR
- 18 13) Big Bend Unit 2 Pre-SCR
- 19 14) Big Bend Unit 3 Pre-SCR
- 20 15) Clean Water Act Section 316(b) Phase II Study
- 21 16) Arsenic Groundwater Standard Program
- 22 17) Big Bend Unit 4 SCR
- 23 18) Big Bend Unit 3 SCR
- 24 19) Big Bend Unit 2 SCR
- 25 20) Big Bend Unit 1 SCR

1 21) Clean Air Mercury Rule

2 22) Greenhouse Gas Reduction Program

3

4 Some of these projects are described in more detail in
5 the direct testimony of Tampa Electric Witness, Paul
6 Carpinone.

7

8 **Q.** Have you prepared schedules showing the calculation of
9 the recoverable O&M project costs for 2011?

10

11 **A.** Yes. Form 42-2P contained in Exhibit No. ____ (HTB-3)
12 summarizes the recoverable jurisdictional O&M costs for
13 these projects which total \$19,905,131 for 2011.

14

15 **Q.** Do you have a schedule providing the description and
16 progress reports for all environmental compliance
17 activities and projects?

18

19 **A.** Yes. Project descriptions and progress reports, as well
20 as the projected recoverable cost estimates, are provided
21 in Form 42-5P, pages 1 through 32.

22

23 **Q.** What are the total projected jurisdictional costs for
24 environmental compliance in the year 2011?

25

1 **A.** The total jurisdictional O&M and capital expenditures to
2 be recovered through the ECRC are calculated on Form 42-
3 1P. These expenditures total \$80,007,468.

4
5 **Q.** How were environmental cost recovery factors calculated?
6

7 **A.** The environmental cost recovery factors were calculated
8 as shown on Schedules 42-6P and 42-7P. The demand
9 allocation factors were calculated by determining the
10 percentage each rate class contributes to the monthly
11 system peaks and then adjusted for losses for each rate
12 class. The energy allocation factors were determined by
13 calculating the percentage that each rate class
14 contributes to total MWH sales and then adjusted for
15 losses for each rate class. This information was based
16 on applying historical rate class load research to the
17 2011 projected forecast of system demand and energy.
18 Form 42-7P presents the calculation of the proposed ECRC
19 factors by rate class.
20

21 **Q.** What are the ECRC billing factors by rate class for the
22 period of January through December 2011 which Tampa
23 Electric is seeking approval?
24

25 **A.** The computation of the billing factors by metering

1 voltage level is shown in Exhibit No. ____ (HTB-3)
 2 Document No. 7, Form 42-7P. In summary, the January
 3 through December 2011 proposed ECRC billing factors are
 4 as follows:

<u>Rate Class</u>	<u>Factor by Voltage</u>
	<u>Level (¢/kWh)</u>
RS Secondary	0.404
GS, TS Secondary	0.403
GSD, SBF	
Secondary	0.402
Primary	0.398
Transmission	0.394
IS	
Secondary	0.396
Primary	0.392
Transmission	0.388
LS1	0.402
Average Factor	0.403

21 **Q.** When does Tampa Electric propose to begin applying these
 22 environmental cost recovery factors?

24 **A.** The environmental cost recovery factors will be effective
 25 concurrent with the first billing cycle for January 2011.

1 **Q.** What capital structure, components and cost rates did
2 Tampa Electric rely on to calculate the revenue
3 requirement rate of return for January 2011 through
4 December 2011?

5
6 **A.** Tampa Electric relied upon the new capital structure
7 approved by the Commission in Docket No. 080317-EI, to
8 calculate the revenue requirement rate of return found on
9 Form 42-8P.

10
11 **Q.** Are the costs Tampa Electric is requesting for recovery
12 through the ECRC for the period January 2011 through
13 December 2011 consistent with criteria established for
14 ECRC recovery in Order No. PSC-94-0044-FOF-EI?

15
16 **A.** Yes. The costs for which ECRC treatment is requested
17 meet the following criteria:

- 18
19 1. Such costs were prudently incurred after April 13,
20 1993;
- 21 2. The activities are legally required to comply with a
22 governmentally imposed environmental regulation
23 enacted, became effective or whose effect was
24 triggered after the company's last test year upon
25 which rates are based; and,

1 3. Such costs are not recovered through some other cost
2 recovery mechanism or through base rates.

3

4 **Q.** Please summarize your testimony.

5

6 **A.** My testimony supports the approval of a final average
7 environmental billing factor credit of 0.403 cents per
8 kWh. This includes the projected capital and O&M revenue
9 requirements of \$80,007,468 associated with a total of 32
10 environmental projects and a true-up over-recovery
11 provision of \$3,987,112 that is primarily driven by the
12 O&M and capital expenditures being less than anticipated.
13 My testimony also explains that the projected
14 environmental expenditures for 2011 are appropriate for
15 recovery through the ECRC.

16

17 **Q.** Does this conclude your testimony?

18

19 **A.** Yes, it does.

20

21

22

23

24

25

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**2 **PREPARED DIRECT TESTIMONY**3 **OF**4 **PAUL CARPINONE**5
6 **Q.** Please state your name, address, occupation and employer.7
8 **A.** My name is Paul Carpinone. My business address is 702
9 North Franklin Street, Tampa, Florida 33602. I am
10 employed by Tampa Electric Company ("Tampa Electric" or
11 "company") as Director, Environmental Health & Safety in
12 the Environmental Health and Safety Department.13
14 **Q.** Please provide a brief outline of your educational
15 background and business experience.16
17 **A.** I received a Bachelor of Science degree in Water
18 Resources Engineering Technology from the Pennsylvania
19 State University in 1978. I have been a Registered
20 Professional Engineer in the State of Florida and
21 Pennsylvania since 1984. Prior to joining Tampa
22 Electric, I worked for Seminole Electric Cooperative as a
23 Civil Engineer in various positions and in environmental
24 consulting. In February 1988, I joined Tampa Electric as
25 a Principal Engineer, and I have primarily worked in the

1 area of Environmental Health and Safety. In 2006, I
2 became Director, Environmental Health and Safety. My
3 responsibilities include the development and
4 administration of the company's environmental, health and
5 safety policies and goals. I am also responsible for
6 ensuring resources, procedures and programs meet or
7 surpass compliance with applicable environmental, health
8 and safety requirements, and that rules and policies are
9 in place and functioning appropriately and consistently
10 throughout the company.

11
12 **Q.** What is the purpose of your testimony in this proceeding?

13
14 **A.** The purpose of my testimony is to demonstrate that the
15 activities for which Tampa Electric seeks cost recovery
16 through the Environmental Cost Recovery Clause ("ECRC")
17 for the January 2011 through December 2011 projection
18 period are activities necessary for the company to comply
19 with various environmental requirements. Specifically, I
20 will describe the ongoing activities that are associated
21 with the Consent Final Judgment ("CFJ") entered into with
22 the Florida Department of Environmental Protection
23 ("FDEP") and the Consent Decree ("CD") lodged with the
24 U.S. Environmental Protection Agency ("EPA") and the
25 Department of Justice. I will also discuss other programs

1 previously approved by the Commission for recovery through
2 the ECRC as well as the suspension of the Clean Water Act
3 Section 316(b) Phase II Study, the vacatur of the Clean
4 Air Mercury Rule, and EPA's mandatory reporting rule for
5 greenhouse gases.

6
7 **Q.** Please provide an overview of the ongoing environmental
8 compliance requirements that are the result of the CFJ and
9 the CD ("the Orders").

10
11 **A.** The general ongoing requirements of the Orders provide
12 for further reductions of sulfur dioxide ("SO₂"),
13 particulate matter ("PM") and nitrogen oxides ("NO_x")
14 emissions at Big Bend Station.

15
16 **Q.** What do the Orders require for SO₂ emission reductions?

17
18 **A.** The Orders require Tampa Electric to create a plan for
19 optimizing the availability and removal efficiency of the
20 flue gas desulfurization systems ("FGD" or "scrubbers").
21 The plans were submitted to the EPA in two phases, and
22 were approved in July 2000, and February 2001,
23 respectively.

24
25 Phase I required Tampa Electric to work scrubber outages

1 around the clock and to utilize contract labor, when
2 necessary, to speed the return of a malfunctioning
3 scrubber to service. In addition, Phase I required Tampa
4 Electric to review all critical scrubber spare parts and
5 increase the number and availability of spare parts to
6 ensure a speedy return to service of a malfunctioning
7 scrubber.

8
9 Phase II outlined capital projects Tampa Electric was to
10 perform to upgrade each scrubber at Big Bend Station. It
11 also addressed the use of environmental dispatching in
12 the event of a scrubber outage. All of the preliminary
13 SO₂ emission reduction projects have been completed.
14 However, additional work will occur in 2011 associated
15 with the Big Bend Units 1 and 2 FGD and Big Bend FGD
16 System Reliability programs to comply with the
17 elimination of the allowed scrubber outage days for 2013.

18
19 **Q.** What do the Orders require for PM emission reductions?

20
21 **A.** The Orders require Tampa Electric to develop and
22 implement a best operational practices ("BOP") study to
23 minimize PM emissions from each electrostatic
24 precipitator ("ESP") and complete and implement a best
25 available control technology ("BACT") analysis of the

1 ESPs at Big Bend Station. The Orders also require the
2 company to demonstrate the operation of a PM continuous
3 emission monitoring system ("CEM") on Big Bend Units 3
4 and 4 and demonstrate the operation of a second PM CEM on
5 another Big Bend unit. Pursuant to the Orders, the
6 installation of the second PM CEM was required on or
7 before May 1, 2007, if the first PM CEM had been shown to
8 be feasible and remained in operation and if Tampa
9 Electric advised the EPA that it had elected to continue
10 to combust coal in Big Bend Units 1, 2 and 3. The first
11 PM CEM was installed in February 2002. The installation
12 and certification of the second PM CEM was completed in
13 August 2009. The replacement to the PM CEM in operation
14 will be installed in September of 2010 and certification
15 activity will begin following installation as required by
16 the Orders.

17
18 **Q.** Please describe the Big Bend PM Minimization and
19 Monitoring program activities and provide the estimated
20 capital and O&M expenditures for the period of January
21 2011 through December 2011.

22
23 **A.** The Big Bend PM Minimization and Monitoring program was
24 approved by the Commission in Docket No. 001186-EI, Order
25 No. PSC-00-2104-PAA-EI, issued November 6, 2000. In the

1 Order, the Commission found that the program met the
2 requirements for recovery through the ECRC. Tampa
3 Electric had previously identified various projects to
4 improve precipitator performance and reduce PM emissions
5 as required by the Orders. In 2011, there will be O&M
6 expenses associated with existing and recently installed
7 BOP and BACT equipment and continued implementation of the
8 BOP procedures. These activities are expected to result
9 in approximately \$479,200 of O&M expenses.

10
11 **Q.** What do the Orders require for NO_x reductions?
12

13 **A.** The Orders require Tampa Electric to perform NO_x emission
14 reductions projects on Big Bend Units 1, 2 and 3 and
15 pursuant to an amendment, for Big Bend Unit 4 projects to
16 be substituted for Big Bend Unit 3 projects. The NO_x
17 emission reductions use the 1998 NO_x emissions as the
18 baseline year for determining the level of reduction
19 achieved. Tampa Electric was also required by the Orders
20 to demonstrate innovative technologies or provide
21 additional NO_x technologies beyond those required by the
22 early NO_x emission reduction activities.
23

24 **Q.** Please describe the Big Bend NO_x Emission Reduction
25 program activities and provide the estimated capital and

1 O&M expenses for the period of January 2011 through
2 December 2011.

3
4 **A.** The Big Bend NO_x Emission Reduction program was approved
5 by the Commission in Docket No. 001186-EI, Order No. PSC-
6 00-2104-PAA-EI, issued November 6, 2000. In the Order,
7 the Commission found that the program met the requirements
8 for recovery through the ECRC. In 2011, Tampa Electric
9 will perform maintenance on the previously approved and
10 installed NO_x Reduction equipment. This activity is
11 expected to result in approximately \$396,000 of O&M
12 expenses.

13
14 **Q.** Please describe long-term NO_x requirements associated with
15 the Orders and Tampa Electric's efforts to comply with the
16 requirements.

17
18 **A.** The Orders require Big Bend Unit 4 to begin operating with
19 a Selective Catalytic Reduction ("SCR") system or other
20 NO_x control technology, be repowered, or shut down and
21 scheduled for dismantlement by June 1, 2007. Big Bend
22 Units 3, 2 and/or 1 must either begin operating with an
23 SCR system or other NO_x control technology, be repowered,
24 or be shut down and scheduled for dismantlement one unit
25 per year by May 1, 2008, May 1, 2009 and May 1, 2010,

1 respectively.

2

3 In order to meet the NO_x emission rates and timing
4 requirements of the Orders, Tampa Electric engaged an
5 experienced consulting firm, Sargent and Lundy, to assist
6 with the performance of a comprehensive study designed to
7 identify the long-range plans for the generating units at
8 Big Bend Station. The results of the study clearly
9 indicated that the option to remain coal-fired at Big
10 Bend Station and install the necessary NO_x reduction
11 technologies is the most cost-effective alternative to
12 satisfy the NO_x emission reductions required by the
13 Orders. This decision was communicated to the EPA and
14 FDEP in August 2004. Tampa Electric also apprised the
15 Commission of this decision in its filing made in Docket
16 No. 040750-EI in August 2004.

17

18 **Q.** Please describe the Big Bend Units 1 through 3 Pre-SCR and
19 the Big Bend Units 1 through 4 SCR projects and provide
20 estimated capital and O&M expenditures for the period of
21 January 2011 through December 2011.

22

23 **A.** In Docket No. 040750-EI, Order No. PSC-04-0986-PAA-EI,
24 issued October 11, 2004, the Commission approved cost
25 recovery of the Big Bend Units 1 through 3 Pre-SCR and the

1 Big Bend Unit 4 SCR projects. The Big Bend Units 1
2 through 3 SCR projects were approved by the Commission in
3 Docket No. 041376-EI, Order No. PSC-05-0502-PAA-EI,
4 issued May 9, 2005. The purpose of the Pre-SCR
5 technologies is to reduce inlet NO_x concentrations to the
6 SCR systems, thereby mitigating overall SCR capital and
7 O&M costs. These Pre-SCR technologies include neural
8 networks, windbox modifications, secondary air controls
9 and coal/air flow controls. The SCR projects at Big Bend
10 Units 1 through 4 encompass the design, procurement,
11 installation and annual O&M expenses associated with an
12 SCR system for each unit.

13
14 The projected costs for the period of January 2011 through
15 December 2011 for which Tampa Electric is seeking ECRC
16 recovery are for the Big Bend Units 1 through 3 Pre-SCR
17 and Big Bend Units 1, 2, 3 and 4 SCR capital and O&M
18 expenditures associated with the engineering, procurement,
19 construction, start-up, tuning, operation and ongoing
20 maintenance for the projects. No capital or O&M
21 expenditures are anticipated for Big Bend Units 1 through
22 3 Pre-SCR for 2011. Big Bend Unit 4 SCR was placed in-
23 service May 2007. There are no anticipated capital
24 expenditures for 2011; however, the O&M expenses for this
25 project are anticipated to be \$758,200. Big Bend Unit 3

1 SCR was placed in-service July 2008. Capital expenditures
2 of \$2,000,000 for 2011 are anticipated for the replacement
3 of the SCR catalyst along with O&M expenditures of
4 \$1,695,400. Big Bend Unit 2 SCR was placed in-service
5 June 2009 and will have anticipated capital expenditures
6 of \$42,000 with O&M costs of \$1,728,400 for 2011. Big
7 Bend Unit 1 SCR was placed in service April 2010 and will
8 have anticipated capital expenditures of \$42,000 with O&M
9 costs of \$958,900 for 2011.

10
11 **Q.** Please identify and describe the other Commission approved
12 programs you will discuss.

13
14 **A.** The programs previously approved by the Commission that I
15 will discuss include:

- 16
17 1) Big Bend Unit 3 FGD Integration
18 2) Big Bend Units 1 and 2 FGD
19 3) Gannon Thermal Discharge Study
20 4) Bayside SCR Consumables
21 5) Big Bend Unit 4 Separated Over-fired Air ("SOFA")
22 6) Clean Water Act Section 316(b) Phase II Study
23 7) Big Bend FGD System Reliability
24 8) Arsenic Groundwater Standard
25 9) Clean Air Mercury Rule ("CAMR")

1 10) Greenhouse Gas ("GHG") Reduction Program
2

3 **Q.** Please describe the Big Bend Unit 3 FGD Integration and
4 the Big Bend Units 1 and 2 FGD activities and provide the
5 estimated capital and O&M expenditures for the period of
6 January 2011 through December 2011.
7

8 **A.** The Big Bend Unit 3 FGD Integration program was approved
9 by the Commission in Docket No. 960688-EI, Order No. PSC-
10 96-1048-FOF-EI, issued August 14, 1996. The Big Bend
11 Units 1 and 2 FGD program was approved by the Commission
12 in Docket No. 980693-EI, Order No. PSC-99-0075-FOF-EI,
13 issued January 11, 1999. In those Orders, the Commission
14 found that the programs met the requirements for recovery
15 through the ECRC. The programs were implemented to meet
16 the SO₂ emission requirements of the Phase I and II Clean
17 Air Act Amendments ("CAAA") of 1990.
18

19 The projected January 2011 through December 2011, O&M
20 expenses for the Big Bend Unit 3 FGD Integration project
21 are \$5,154,400. No capital expenditures are anticipated
22 for this project. The projected capital and O&M
23 expenditures for the Big Bend Units 1 and 2 FGD project
24 for January 2011 through December 2011 are \$4,636,500 and
25 \$7,791,300, respectively.

- 1 **Q.** Please describe the Gannon Thermal Discharge Study program
2 activities and provide the estimated capital and O&M
3 expenditures for the period of January 2011 through
4 December 2011.
5
- 6 **A.** The Gannon Thermal Discharge Study program was approved by
7 the Commission in Docket No. 010593-EI, Order No. PSC-01-
8 1847-PAA-EI, issued September 14, 2001. In that Order,
9 the Commission found that the program met the requirements
10 for recovery through the ECRC. For the period of January
11 2011 through December 2011, there will be no capital
12 expenditures for this program. Tampa Electric anticipates
13 O&M expenses will be approximately \$30,000 for the period.
14
- 15 **Q.** Please describe the Bayside SCR Consumables program
16 activities and provide the estimated capital and O&M
17 expenditures for the period of January 2011 through
18 December 2011.
19
- 20 **A.** The Bayside SCR Consumables program was approved by the
21 Commission in Docket No. 021255-EI, Order No. PSC-03-
22 0469-PAA-EI, issued April 4, 2003. For the period of
23 January 2011 through December 2011, there will be no
24 capital expenditures for this program. Tampa Electric
25 anticipates O&M expenses associated with the consumable

1 goods (primarily anhydrous ammonia) will be approximately
2 \$115,200 for the period.
3

4 **Q.** Please describe the Big Bend Unit 4 SOFA program
5 activities and provide the capital and O&M expenditures
6 for the period of January 2011 through December 2011.
7

8 **A.** The Big Bend Unit 4 SOFA program was approved by
9 Commission for ECRC recovery in Docket No. 030226-EI,
10 Order No. PSC-03-0684-PAA-EI, issued June 6, 2003. In
11 that Order, the Commission found that the program met the
12 requirements for recovery through the ECRC contingent
13 upon Big Bend Unit 4 remaining coal fired. On August 19,
14 2004, Tampa Electric submitted a letter to the EPA
15 declaring the intent for Big Bend Units 1 through 4 to
16 remain coal fired and, as such, complied with the
17 applicable provisions of the CD associated with the
18 decision. The SOFA project was completed in 2004. For
19 the period of January 2011 through December 2011, Tampa
20 Electric anticipates will be no capital or O&M
21 expenditures for this program.
22

23 **Q.** Please describe the Clean Water Act Section 316(b) Phase
24 II Study program activities and provide the estimated
25 capital and O&M expenditures for the period of January

- 1 2011 through December 2011.
- 2
- 3 **A.** The Clean Water Act Section 316(b) Phase II Study program
4 was approved by the Commission in Docket No. 041300-EI,
5 Order No. PSC-05-0164-PAA-EI, issued February 10, 2005.
6 For the period of January 2011 through December 2011,
7 there will be no capital expenditures for this program.
8 EPA announced on March 20, 2007, that the rule adopted
9 pursuant to Section 316(b) be considered suspended. The
10 suspension of the final rule was made on July 9, 2007.
11 Tampa Electric believes that the work will continue to be
12 useful for purposes related to the Phase II Rule and does
13 not intend to suspend the work because it would not be
14 cost-effective or appropriate to do so. Therefore, Tampa
15 Electric anticipates O&M expenses associated with the
16 sampling and study activities will be approximately
17 \$60,000 for the period.
- 18
- 19 **Q.** Please describe the Big Bend FGD System Reliability
20 program activities and provide the estimated capital and
21 O&M expenses for the period of January 2011 through
22 December 2011.
- 23
- 24 **A.** Tampa Electric's Big Bend FGD System Reliability program
25 was approved by the Commission in Docket No. 050598-EI,

1 Order No. PSC-06-0602-PAA-EI, issued July 10, 2006. The
2 Commission granted cost recovery approval for prudent
3 costs associated with this project. The Big Bend FGD
4 System Reliability project has been running concurrently
5 with the installation of SCR systems on the generating
6 units.

7
8 For the period of January 2011 through December 2011, the
9 anticipated capital expenditures will be \$12,140,500
10 however; no O&M expenditures are anticipated for this
11 project.

12
13 **Q.** Please describe the Arsenic Groundwater Standard program
14 activities and provide the estimated capital and O&M
15 expenditures for the period of January 2011 through
16 December 2011.

17
18 **A.** The Arsenic Groundwater Standard program was approved by
19 the Commission in Docket No. 050683-EI, Order No. PSC-06-
20 0138-PAA-EI, issued February 23, 2006. In that Order, the
21 Commission found that the program met the requirements for
22 recovery through the ECRC and granted Tampa Electric cost
23 recovery approval for prudently incurred costs. The new
24 groundwater standard applies to Tampa Electric's H.L.
25 Culbreath Bayside, Big Bend and Polk Power Stations.

1 For the period of January 2011 through December 2011,
2 there will be no capital expenditures for this program;
3 however, Tampa Electric anticipates O&M expenses
4 associated with the sampling activities will be
5 approximately \$170,000.

6
7 **Q.** Please describe the CAMR program activities and provide
8 the estimated capital and O&M expenditures for the period
9 of January 2011 through December 2011.

10
11 **A.** The CAMR program was approved by the Commission in Docket
12 No. 060583-EI, Order No. PSC-06-0926-PAA-EI, issued
13 November 6, 2006. In that Order, the Commission found
14 that the program met the requirements for recovery through
15 the ECRC and granted Tampa Electric cost recovery approval
16 for prudently incurred costs.

17
18 On February 8, 2008, the Washington D.C. Circuit Court
19 vacated EPA's rule removing power plants from the Clean
20 Air Act list of regulated sources of hazardous air
21 pollutants under section 112. At the same time, the
22 Court vacated the Clean Air Mercury Rule. EPA is
23 reviewing the Court's decisions and evaluating its
24 impacts. Currently, the FDEP has begun mercury
25 rulemaking this year that will likely have monitoring

1 requirements comparable to CAMR.

2
3 Given the vacatur, capital spending for this program is
4 anticipated to be complete in 2011 with monitoring to
5 commence thereafter, using company resources. For the
6 period of January 2011 through December 2011, the capital
7 expenditures are anticipated to be \$75,000 and the O&M
8 expenditures to be \$8,000.

9
10 **Q.** What is the impact of the recent remand of the CAIR and
11 vacatur of the CAMR rules on Tampa Electric's ECRC
12 projects?

13
14 **A.** The remand of CAIR should have minimal impact on Tampa
15 Electric's ECRC projects associated with NO_x and SO₂
16 abatement. These projects were initiated as a result of
17 the CD signed between EPA and Tampa Electric; therefore,
18 the company anticipates continuing its efforts to
19 complete and maintain the projects.

20
21 The vacatur of CAMR occurred after Tampa Electric had
22 begun the procurement of equipment necessary to meet the
23 intent of the original rule; however, the company was
24 able to stop a significant portion of the total equipment
25 purchase.

1 Tampa Electric anticipates a replacement to the CAMR rule
2 to become effective in the near future therefore, during
3 this time of review, the company plans to utilize the
4 resources already secured to establish a baseline of
5 mercury emissions.

6
7 **Q.** Please describe the GHG Reduction Program activities and
8 provide the estimated capital and O&M expenditures for the
9 period of January 2011 through December 2011.

10
11 **A.** Tampa Electric's GHG Reduction Program approved by the
12 Commission in Docket No. 090508-EI, Order No. PSC-10-0157-
13 PPA-EI, issued March 22, 2010 is a result of the EPA's
14 Mandatory Reporting Rule requiring annual reporting of
15 greenhouse gas emissions. In 2011 Tampa Electric will
16 report greenhouse gas emissions to the EPA for the first
17 time. This activity is expected to result in
18 approximately \$56,100 O&M expenses.

19
20 **Q.** Please summarize your testimony.

21
22 **A.** Tampa Electric's settlement agreements with FDEP and EPA
23 require significant reductions in emissions from Tampa
24 Electric's Big Bend and Gannon Stations. The Orders
25 established definite requirements and time frames in

1 which air quality improvements must be made and result in
2 reasonable and fair outcomes for Tampa Electric, its
3 community and customers, and the environmental agencies.
4 My testimony identified projects that are legally
5 required by these Orders. I described the progress Tampa
6 Electric has made to achieve the more stringent
7 environmental standards. I have identified estimated
8 costs, by project, which the company expects to incur in
9 2011. Additionally, my testimony identified other
10 projects that are required for Tampa Electric to meet the
11 environmental requirements and I provided the associated
12 2011 activities and projected expenditures.

13
14 **Q.** Does this conclude your testimony?

15
16 **A.** Yes it does.
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1 GULF POWER COMPANY

2 Before the Florida Public Service Commission
3 Prepared Direct Testimony and Exhibit of
4 James O. Vick
Docket No. 100007-EI
April 1, 2010

5 Q. Please state your name and business address.

6 A. My name is James O. Vick, and my business address is One Energy Place,
7 Pensacola, Florida, 32520.

8

9 Q. By whom are you employed and in what capacity?

10 A. I am employed by Gulf Power Company as the Director of Environmental
11 Affairs.

12

13 Q. Mr. Vick, will you please describe your education and experience?

14 A. I graduated from Florida State University, Tallahassee, Florida, in 1975 with a
15 Bachelor of Science Degree in Marine Biology. I also hold a Bachelor's
16 Degree in Civil Engineering from the University of South Florida in Tampa,
17 Florida. In addition, I have a Masters of Science Degree in Management from
18 Troy State University, Pensacola, Florida. In August 1978, I joined Gulf
19 Power Company as an Associate Engineer and have since held various
20 engineering positions with increasing responsibilities such as Air Quality
21 Engineer, Senior Environmental Licensing Engineer, and Manager of
22 Environmental Affairs. In 2003, I assumed my present position as Director of
23 Environmental Affairs.

24

25

1 Q. What are your responsibilities with Gulf Power Company?

2 A. As Director of Environmental Affairs, my primary responsibility is overseeing
3 the activities of the Environmental Affairs area to ensure the Company is, and
4 remains, in compliance with environmental laws and regulations, i.e. both
5 existing laws and such laws and regulations that may be enacted or amended
6 in the future. In performing this function, I am responsible for numerous
7 environmental activities.

8

9 Q. Are you the same James O. Vick who has previously testified before this
10 Commission on various environmental matters?

11 A. Yes.

12

13 Q. Mr. Vick, what is the purpose of your testimony?

14 A. The purpose of my testimony is to support Gulf Power Company's
15 Environmental Cost Recovery Clause (ECRC) final true-up for the period
16 January through December 2009.

17

18 Q. Mr. Vick, please compare Gulf's recoverable environmental capital costs
19 included in the final true-up calculation for the period January 2009 through
20 December 2009 with the approved estimated true-up amounts.

21 A. As reflected in Mr. Dodd's Schedule 6A, the actual recoverable capital costs
22 were \$45,599,467 as compared to the estimated true-up total of \$46,133,081.
23 This resulted in a variance of (\$533,614) or (1.2%). I will address three
24 programs that contributed to the majority of this variance:

25

1 the Crist Water Conservation, CAIR/CAMR/CAVR Compliance, and Annual
2 NOx Allowance programs.

3

4 Q. Please explain the (\$47,154) or (78.7%) variance in the Crist Water
5 Conservation Program (Line Item 1.24).

6 A. This variance is due to timing associated with placing portions of the Crist
7 Water Conservation project in-service which resulted in lower carrying costs
8 than originally projected. Gulf originally projected that \$7.8 million of
9 equipment would be placed in-service during December 2009; however, the
10 equipment was not placed-in-service until January 2010.

11

12 Q. Please explain the (\$632,812) or (4.7%) variance in the CAIR/CAMR/CAVR
13 Compliance Program (Line Item 1.26).

14 A. This variance is primarily due to depreciation expenses being less than
15 projected.

16

17 Q. Please explain the capital variance of \$73,802 or 7.6% in Annual NOx
18 Allowances (Line Item 1.29).

19 A. This variance was primarily due to a higher allowance inventory balance than
20 projected, which resulted in higher carrying costs. Fewer allowances were
21 surrendered because Gulf burned less coal than originally projected.

22

23

24

25

1 Q. How do the actual O&M expenses for the period January 2009 to December
2 2009 compare to the amounts included in the estimated true-up filing?

3 A. Mr. Dodd's Schedule 4A reflects that Gulf's recoverable environmental O&M
4 expenses for the current period were \$26,671,326, as compared to the
5 estimated true-up of \$34,067,772. This resulted in a variance (\$7,396,446) or
6 (21.7%) below the estimated true-up. I will address seven O&M projects and
7 programs that contribute to this variance: Ash Pond Diversion Curtains,
8 Sodium Injection, FDEP NOx Reduction Agreement, CAIR/CAMR/CAVR
9 Compliance Program, Annual NOx Allowances, Seasonal NOx Allowances
10 and SO₂ Allowances.

11

12 Q. Please explain the variance of (\$684,477) or (68.2%) in (Line Item 1.14), Ash
13 Pond Diversion Curtains.

14 A. For 2009, Line Item 1.14 included replacing the Plant Crist Ash Pond flow
15 diversion curtains and dredging the ash pond. The variance in this line item is
16 primarily due to project delays. The Plant Crist ash pond dredging is going
17 slower than expected due to the amount of time need to settle total
18 suspended solids and due to contractor scheduling conflicts. This project was
19 expected to be completed in 2009; however, it will now be completed in 2010.

20

21 Q. Please explain the variance of (\$66,153) or (37.6%) in the Sodium Injection
22 program (Line Item 1.16).

23 A. The expenses that Gulf incurs for this program are dependent on the quantity
24 and quality of coal burned at Plant Crist and Plant Smith. During 2009, the
25 need for sodium injection was less than projected because Gulf burned a type

1 of coal that did not require as much sodium and Gulf burned less coal than
2 originally projected.

3

4 Q. Please explain the variance of (\$696,214) or (28.5%) in, FDEP NOx
5 Reduction Agreement (Line Item 1.19).

6 A. The FDEP NOx Reduction Agreement includes O&M costs associated with
7 the Plant Crist Unit 7 SCR and the Crist Units 4 through 6 SNCR projects that
8 were included as part of the 2002 agreement with FDEP. More specifically,
9 this line item includes the cost of anhydrous ammonia, urea, air monitoring,
10 and general operation and maintenance expenses related to the activities
11 undertaken in connection with the agreement. This variance is due to a
12 reduction in chemical expenses and a delay in the Crist Unit 7 SCR catalyst
13 regeneration. Chemical expenses (urea and anhydrous ammonia) were
14 lower than expected because the units did not run as much as originally
15 projected. Development of the bid specification for the SCR catalyst
16 regeneration took longer than anticipated; therefore, the first Unit 7 catalyst
17 layer regeneration is now scheduled for 2010. This regenerated catalyst layer
18 will be installed in 2011 as originally planned.

19

20 Q. Please explain the (56.5%) variance of (\$1,547,835) in the
21 CAIR/CAMR/CAVR Compliance Program, Line Item 1.20.

22 A. The CAIR/CAMR/CAVR Compliance Program currently includes O&M
23 expenses associated with the Crist Units 4 through 7 scrubber, the Smith
24 Units 1 and 2 SNCRs, and the Scholz mercury monitoring project. More
25 specifically, this line item includes the cost of urea, limestone, and general

1 operation and maintenance activities included in Gulf's CAIR/CAMR/CAVR
2 Compliance Program. The line item variance is primarily due to less
3 limestone being purchased in 2009 than originally expected. Plant Crist
4 delayed filling the limestone silos to full capacity until 2010.
5

6 Q. Please explain the variance of (54.9 %) or (\$4,344,085) in Emission
7 Allowances (Line Items 1.22, 1.23, and 1.24).

8 A. This variance is due to Gulf surrendering fewer Annual NOx, Seasonal NOx
9 and SO₂ allowances because Gulf burned less coal in 2009 than projected.
10 In addition, the Annual NOx average cost per allowance was less than
11 projected. In November 2009, FDEP awarded Gulf Power 4,318
12 supplemental pool allowances under the CAIR Annual NOx program. This
13 receipt was a special one time award for early CAIR compliance for the Crist
14 Unit 7 SCR. These allowances lowered Gulf's average cost of Annual NOx
15 allowances
16

17 Q. Mr. Vick, does this conclude your testimony?

18 A. Yes.
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1 GULF POWER COMPANY

2 Before the Florida Public Service Commission
3 Prepared Direct Testimony and Exhibit of
4 James O. Vick
Docket No. 100007-EI
August 2, 2010

5 Q. Please state your name and business address.

6 A. My name is James O. Vick, and my business address is One Energy Place,
7 Pensacola, Florida, 32520.

8
9 Q. By whom are you employed and in what capacity?

10 A. I am employed by Gulf Power Company as the Director of Environmental
11 Affairs.

12
13 Q. Mr. Vick, will you please describe your education and experience?

14 A. I graduated from Florida State University, Tallahassee, Florida, in 1975 with a
15 Bachelor of Science Degree in Marine Biology. I also hold a Bachelor's
16 Degree in Civil Engineering from the University of South Florida in Tampa,
17 Florida. In addition, I have a Masters of Science Degree in Management from
18 Troy State University, Pensacola, Florida. In August 1978, I joined Gulf
19 Power Company as an Associate Engineer and have since held various
20 engineering positions with increasing responsibilities such as Air Quality
21 Engineer, Senior Environmental Licensing Engineer, and Manager of
22 Environmental Affairs. In 2003, I assumed my present position as Director of
23 Environmental Affairs.

24

25

1 Q. What are your responsibilities with Gulf Power Company?

2 A. As Director of Environmental Affairs, my primary responsibility is overseeing
3 the activities of the Environmental Affairs area to ensure the Company is, and
4 remains, in compliance with environmental laws and regulations, i.e. both
5 existing laws and such laws and regulations that may be enacted or amended
6 in the future. In performing this function, I am responsible for numerous
7 environmental activities.

8

9 Q. Are you the same James O. Vick who has previously testified before this
10 Commission on various environmental matters?

11 A. Yes.

12

13 Q. Mr. Vick, what is the purpose of your testimony?

14 A. The purpose of my testimony is to support Gulf Power Company's
15 Environmental Cost Recovery Clause (ECRC) estimated true-up for the
16 period January through December 2010. This true-up is based on six months
17 of actual data and six months of estimated data.

18

19 Q. Mr. Vick, please compare Gulf's recoverable environmental capital costs
20 included in the estimated true-up calculation for the period January 2010
21 through December 2010 with the approved projected amounts.

22 A. As reflected in Mr. Dodd's Schedule 6E, the recoverable capital costs
23 approved in the original projection total \$121,139,304 as compared to the
24 estimated true-up amount of \$128,112,677. This resulted in a variance of
25 \$6,973,373 or 5.8%. There are eight capital projects and programs that

1 contributed to the majority of this variance: the Continuous Emission
2 Monitoring System (CEMS) Program, Smith Water Conservation project, Crist
3 FDEP Agreement for Ozone Attainment, Precipitator Upgrades for CAM
4 Compliance, Crist Water Conservation project, CAIR/CAMR/CAVR
5 Compliance program, Annual NO_x Allowances, and SO₂ Allowances.
6 Several of these projects are impacted by the change in the Company's
7 depreciation rates and dismantlement accruals made as a result of Gulf's
8 comprehensive depreciation study and site-specific dismantlement study in
9 Docket No. 090319-EI. The impacts shown in this filing reflect the
10 Commission's decision in Order No. PSC-10-0458-PAA-EI, issued July 19,
11 2010 ("Depreciation Order").
12

13 Q. Please explain the capital variance of \$215,909 or 23.3% in the Continuous
14 Emissions Monitoring System (CEMS) Program (Line Item 1.5).

15 A. Approximately \$50,000 of the variance is due to shifting the CEMS bypass
16 projects at Plant Crist from 2011 into 2010. The remaining variance is
17 primarily due to the carrying cost related to the emission monitoring
18 equipment for the Plant Crist scrubber and depreciation expenses. The
19 emissions monitoring equipment for the scrubber was originally budgeted
20 under the CAIR/CAMR/CAVR Compliance Program. To be consistent with the
21 classification of the other emission monitoring equipment associated with the
22 CEMS program in the ECRC, Gulf has included the scrubber emission
23 monitoring equipment in the CEMS Program line item. The increase in the
24 carrying cost associated with this equipment in the CEMS line item is offset in
25 the CAIR/CAMR/CAVR Compliance Program line item.

1 Q. Please explain the capital variance of (\$73,440) or (72.9%) in the Smith
2 Water Conservation Program (Line Item 1.17).

3 A. This variance is due to lower carrying cost than originally projected. Some of
4 the expenditures projected for 2010 have been shifted to 2011 due to a
5 change in reclaimed water disposal options as well as associated permitting
6 required for the underground injection test well. Initially, Gulf assumed that
7 Plant Smith could properly dispose of the used reclaimed water using a spray
8 field. However, the on-site groundwater table and existing site hydrology
9 makes it unacceptable as a spray irrigation site. As a result of the on-site
10 hydrology conditions, underground injection was chosen as the proposed
11 disposal option.

12

13 Q. Please explain the capital variance of \$259,627 or 1.5% in the Crist FDEP
14 Agreement for Ozone Attainment Program (Line Item 1.19).

15 A. This variance is primarily due to the increase resulting from implementation of
16 the Depreciation Order.

17

18 Q. Please explain the capital variance of \$160,926 or 4.1% in the Precipitator
19 Upgrades for CAM Compliance (Line Item 1.22).

20 A. This variance is primarily due to the increase resulting from implementation of
21 the Depreciation Order.

22

23 Q. Please explain the capital variance of \$211,010 or 11.2% in the Crist Water
24 Conservation Program (Line Item 1.24).

25

1 A. Gulf installed a cooling tower blowdown line to separate the previously
2 combined discharge from the Plant Crist Units 6 and 7 cooling towers to meet
3 Plant Crist NPDES permit requirements. This portion of the project was not
4 included in 2010 projection filing which resulted in higher carrying costs than
5 originally projected. An additional factor contributing to the variance is an
6 increase in depreciation expense resulting from implementation of the new
7 depreciation rates.

8

9 Q. Please explain the capital variance of \$5,845,118 or 6.6% in the
10 CAIR/CAMR/CAVR Compliance Program (Line Item 1.26).

11 A. This variance is due to the increase resulting from implementation of the
12 Depreciation Order.

13

14 Q. Please explain the capital variance of \$286,597 or 21.5 % in Annual NOx and
15 SO2 Allowances (Line Items 1.29 and 1.31).

16 A. This variance is due to a higher allowance inventory balance at the beginning
17 of the year than was originally projected in the 2010 Projection filing which is
18 expected to continue throughout 2010. This results in higher carrying costs
19 than were projected.

20

21 Q. How do the estimated/actual 2010 O&M expenses compare to the 2010
22 original projection?

23 A. Mr. Dodd's Schedule 4E reflects that Gulf's recoverable environmental O&M
24 expenses for the current period are now estimated at \$35,001,904 as
25 compared to \$40,176,524. This results in an estimated year-end variance of

1 (\$5,174,620) or (12.9%). I will address seven O&M projects and programs
2 that contribute to this variance: Air Emissions Fees, General Water Quality,
3 Ash Pond Diversion Curtains, CAIR/CAMR/CAVR Compliance Program,
4 MACT ICR, Annual NOx Allowances and Seasonal NOx Allowances.

5
6 Q. Please explain the O&M variance of (\$201,870) or (22.0%) in the Air
7 Emission Fees (Line Item 1.2).

8 A. This variance is due to air emission fees being lower than expected due to the
9 reduced operations of coal-fired units at some of Gulf's generating plants.

10
11 Q. Please explain the O&M variance of \$210,759 or 47.7% in (Line Item 1.6)
12 General Water Quality Program.

13 A. The variance is primarily due to the expenses associated with the effluent
14 Information Collection Request (ICR). The Environmental Protection Agency
15 (EPA) is in the process of revising the Federal Effluent Guidelines for NPDES
16 surface water discharges for the Steam Electric Generating Industry (40 CFR
17 Part 423). As part of this process, EPA has issued an ICR to every coal
18 plant in the nation, including Gulf's plants. Gulf was not made aware of this
19 request until late 2009; therefore, the related costs were not included in the
20 2010 Projection filing.

21
22 Q. Please explain the O&M variance of \$739,668 in (Line Item 1.14), Ash Pond
23 Diversion Curtains.

24 A. Line Item 1.14 includes replacing the Plant Crist Ash Pond flow diversion
25 curtains and dredging the ash pond. This project was expected to be

1 completed in 2009; however, it will not be completed until 2010. This resulted
2 in an increase in 2010 expenses and a decrease in 2009 expenses as
3 explained in the 2009 Final True-up. The Plant Crist ash pond dredging took
4 longer than expected due to the amount of time needed to settle suspended
5 solids and due to contractor scheduling conflicts.

6
7 Q. Please explain the O&M variance (27.5%) of (\$5,696,087) in the
8 CAIR/CAMR/CAVR Compliance Program, Line Item 1.20.

9 A. The CAIR/CAMR/CAVR Compliance Program currently includes O&M
10 expenses associated with the Crist Units 4 through 7 scrubber, the Smith
11 Units 1 and 2 SNCRs, and the Scholz mercury monitoring project. More
12 specifically, this line item includes the cost of urea, limestone, and general
13 operation and maintenance activities included in Gulf's CAIR/CAMR/CAVR
14 Compliance Program. The line item variance is primarily due to Gulf
15 projecting to purchase less limestone in 2010 than originally expected.

16
17 Q. Please explain the O&M variance of (\$256,959) or (47.5%) in the MACT ICR
18 Program (Line Item 1.21).

19 A. The MACT ICR Program variance is due to a change in the scope of work as
20 finalized in EPA's ICR instructions. Plant Smith and Plant Daniel were
21 removed from requirements to test for hazardous air pollutants and the
22 number of units and parameters Plant Crist tested were significantly reduced.

23
24 Q. Please explain the O&M variance of 4.0% or \$332,626 in Annual NOx
25 Emission Allowances (Line Item 1.23).

1 A. This variance is due to Gulf surrendering more allowances than originally
2 projected due to startup and bypass operations of the Plant Crist scrubber.
3 EPA's emissions reporting protocol requires that Gulf disallow any credit for
4 pollution control during these events. The EPA guidance on how these
5 events should be addressed under the regulations was not established until
6 after Gulf's projection filing. Gulf is installing continuous emission monitors in
7 the Crist bypass stacks to eliminate these impacts in the future.

8

9 Q. Please explain the O&M variance of (50.3%) or (\$216,125) in Seasonal NOx
10 Emission Allowances (Line Item 1.24).

11 A. This variance is primarily due to a lower estimated cost of allowances
12 surrendered compared to the cost originally projected. Gulf is now expecting
13 to be able to operate within our existing inventory of allowances without the
14 need to purchase additional allowances, which were included in the projection
15 filing at an expected price above Gulf's existing inventory price.

16

17 Q. Mr. Vick, does this conclude your testimony?

18 A. Yes.

19

20

21

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23

24

25

1 GULF POWER COMPANY

2 Before the Florida Public Service Commission

3 Prepared Direct Testimony of

4 James O. Vick

5 Docket No. 100007-EI

6 August 27, 2010

7

8 Q. Please state your name and business address.

9 A. My name is James O. Vick, and my business address is One Energy
10 Place, Pensacola, Florida, 32520.

11

12 Q. By whom are you employed and in what capacity?

13 A. I am employed by Gulf Power Company as the Director of Environmental
14 Affairs.

15

16 Q. Mr. Vick, will you please describe your education and experience?

17 A. I graduated from Florida State University, Tallahassee, Florida, in 1975
18 with a Bachelor of Science Degree in Marine Biology. I also hold a
19 Bachelor's Degree in Civil Engineering from the University of South
20 Florida in Tampa, Florida. In addition, I have a Masters of Science
21 Degree in Management from Troy State University, Pensacola, Florida. I
22 joined Gulf Power Company in August 1978 as an Associate Engineer. I
23 have since held various engineering positions with increasing
24 responsibilities such as Air Quality Engineer, Senior Environmental
25 Licensing Engineer, and Manager of Environmental Affairs. In 2003,

1 I assumed my present position as Director of Environmental Affairs.

2

3 Q. What are your responsibilities with Gulf Power Company?

4 A. As Director of Environmental Affairs, my primary responsibility is
5 overseeing the activities of the Environmental Affairs section to ensure the
6 Company is, and remains, in compliance with environmental laws and
7 regulations, i.e., both existing laws and such laws and regulations that
8 may be enacted or amended in the future. In performing this function, I
9 have the responsibility for numerous environmental activities.

10

11 Q. Are you the same James O. Vick who has previously testified before this
12 Commission on various environmental matters?

13 A. Yes.

14

15 Q. Mr. Vick, what is the purpose of your testimony?

16 A. The purpose of my testimony is to support Gulf Power Company's
17 projection of environmental compliance costs recoverable through the
18 Environmental Cost Recovery Clause (ECRC) for the period from January
19 2011 through December 2011.

20

21 Q. Mr. Vick, please identify the capital projects included in Gulf's ECRC
22 projection filing.

23 A. The environmental capital projects for which Gulf seeks recovery through
24 the ECRC are described in Schedules 3P, 4P, and 5P. I am supporting
25 the expenditures, clearings, retirements, salvage and cost of removal

1 currently projected for each of these projects and the costs for emission
2 allowances. Mr. Dodd compiled these schedules and has calculated the
3 associated revenue requirements for Gulf's requested recovery. Of the
4 projects shown on Mr. Dodd's schedules, there are five projects that were
5 previously approved by the Commission with expanded activities that
6 have projected capital expenditures during 2011. Four of the projects are
7 related to Gulf's existing Air Quality programs: the Crist 5, 6, & 7
8 Precipitator Projects, Continuous Emission Monitoring Systems (CEMS),
9 the CAIR/CAVR Compliance Program, and Seasonal NOx Allowances.
10 The Smith Reclaimed Water Project is also projected to have additional
11 capital expenditures during 2011.

12
13 Q. Mr. Vick, please describe the project included in the 2011 projection for
14 (Line Item 1.2) the Crist 5, 6, & 7 Precipitator Projects.

15 A. The Plant Crist Unit 6 precipitator project was originally undertaken in the
16 early 1990's and approved for environmental cost recovery in Docket No.
17 930613-EI. Inspections of the Crist Unit 6 precipitator have indicated the
18 precipitator internals will need to be replaced. Plant Crist began
19 preliminary engineering and design to replace portions of the Plant Crist
20 Unit 6 precipitator during 2010, as discussed and approved during the
21 2010 ECRC Projection filing. During the 2011 recovery period, Plant Crist
22 will complete detailed design and award the construction bid package.
23 Initial payments for long lead time items, such as transformers and the
24 electrical supply building, will also be made during 2011. Initial payments
25 will be submitted when the equipment is ordered. Prudently incurred

1 costs associated with the Crist Unit 6 precipitator project were approved
2 for inclusion in the ECRC in Order No. PSC-09-0759-FOF-EI. The 2011
3 projected expenditures for the Plant Crist Unit 6 precipitator project are
4 \$13.25 million.

5
6 Q. Mr. Vick, please describe the 2011 projected expenditures for the CEMS
7 (Line Item 1.5).

8 A. During the 2011 recovery period, the CEMS project includes replacement
9 of the Plant Crist Unit 7 flue gas monitoring dilution probes. The probes
10 are part of the flue gas monitoring system which is used to measure the
11 NOx concentration in the Selective Catalytic Reduction (SCR) inlet and
12 outlet in order to control the amount of ammonia being injected into the
13 Crist Unit 7 SCR. The existing probes are approaching the end of their
14 useful life and will be retired upon replacement. The 2011 expenditures
15 are expected to be \$45,000.

16
17 Q. Mr. Vick, please describe the 2011 projected expenditures for the Smith
18 Reclaimed Water Project.

19 A. The Smith Reclaimed Water Project is part of the Smith Water
20 Conservation and consumptive use efficiency program (Line Item 1.17)
21 required by the Plant Smith consumptive water use permit. Specific
22 Condition nine of Plant Smith's consumptive use permit, issued by the
23 Northwest Florida Water Management District (NFWFMD), requires the
24 plant to implement measures to increase water conservation and
25 efficiency at the facility. Utilizing reclaimed water would enable increased

1 groundwater and surface water conservation as required in the
2 consumptive use permit. On October 20, 2008, the NFWFMD issued a
3 letter stating that re-use of reclaimed water clearly meets the
4 requirements listed in Specific Condition nine of the permit.

5 Gulf must determine a suitable method to dispose of beneficially
6 used reclaimed water prior to agreeing to accept reclaimed water from
7 suppliers in the Bay County area. Gulf is investigating the feasibility of
8 utilizing an underground injection well to dispose of used reclaimed water
9 at Plant Smith. During 2011 the Plant Smith Reclaimed Water project will
10 include completion of a test boring for the first potential injection well.
11 Based on the geologic and hydraulic testing found in this well, Gulf will
12 determine whether the existing site properties make it feasible for injection
13 of used reclaimed water. Gulf will also make decisions on the completion
14 of an additional injection well and the associated monitoring wells that
15 would be required by the FDEP Underground Injection Control Group.
16 The projected 2011 expenditures for this line item, totaling \$7.80 million,
17 include engineering, design, and equipment purchases.

18
19 Q. Mr. Vick, please describe the capital projects included in Gulf's
20 CAIR/CAVR Compliance Program (Line Item 1.26) that will impact the
21 2011 projected ECRC revenue requirements.

22 A. For the purpose of the 2011 projection of ECRC revenue requirements in
23 Mr. Dodd's testimony, \$529,044 is projected to be cleared to plant-in-
24 service for the CAIR/CAVR Compliance Program. The projected
25 expenditures are for final invoicing and project close out costs related to

1 the Plant Crist Unit 6 hydrated lime injection system that will be placed in-
2 service during December of 2010, as part of the Crist Unit 6 SCR project.
3 The Crist Unit 6 SCR construction permit requires Gulf Power to install a
4 permanent hydrated lime injection system prior to the operation of the Unit
5 6 SCR. The hydrated lime injection system is being installed to reduce
6 emissions of sulfuric acid mist.

7
8 Q. Mr. Vick, are you including the purchase of allowances in your 2011
9 projection filing?

10 A. Yes, we are currently projecting the need to purchase additional seasonal
11 NOx allowances during 2011. Gulf's compliance strategy continues to
12 include possible forward contracts, swaps, and spot market purchases of
13 allowances depending on market prices.

14
15 Q. How do the Environmental Operation and Maintenance (O&M) activities
16 listed on Schedule 2P of Mr. Dodd's Exhibit compare to the O&M activities
17 approved for cost recovery in past ECRC proceedings?

18 A. All of the O&M activities listed on Schedule 2P have either been approved
19 for recovery through the ECRC in past proceedings or are related to
20 capital projects approved for ECRC recovery in past proceedings.

21
22 Q. Please describe the O&M activities included in the air quality category that
23 have projected expenses during 2011.

24 A. There are five O&M activities included in the air quality category that have
25 projected expenses in 2011. On Schedule 2P, Air Emission Fees

1 (Line Item 1.2), represents the expenses projected for the annual fees
2 required by the Clean Air Act Amendments (CAAA) of 1990 that are
3 payable to the FDEP and Mississippi Department of Environmental
4 Quality. The expenses projected for the 2011 recovery period total
5 \$812,434.

6 Included in the air quality category, Title V (Line Item 1.3)
7 represents projected ongoing expenses associated with implementation of
8 the Title V permits. The total 2011 estimated expenses for the Title V
9 Program are \$121,032.

10 On Schedule 2P, Asbestos Fees (Line Item 1.4) consists of the
11 fees required to be paid to the FDEP for asbestos abatement projects.
12 The expenses projected for the recovery period total \$1,200.

13 Emission Monitoring (Line Item 1.5) on Schedule 2P reflects an
14 ongoing O&M expense associated with the Continuous Emission
15 Monitoring equipment as required by the CAAA. These expenses are
16 incurred in response to EPA's requirements that the Company perform
17 Quality Assurance/Quality Control (QA/QC) testing for the CEMS,
18 including Relative Accuracy Test Audits (RATAs) and Linearity Tests. The
19 expenses expected to be incurred during the 2011 recovery period for
20 these activities total \$614,066.

21 The FDEP NOx Reduction Agreement (Line Item 1.19) includes
22 O&M costs associated with the Plant Crist Unit 7 SCR and the Crist Units
23 4 through 6 Selective Non-Catalytic Reduction (SNCR) projects that were
24 included as part of the 2002 agreement with FDEP. This line item
25 includes the cost of anhydrous ammonia, urea, air monitoring, catalyst

1 regeneration, and general O&M expenses related to the activities
2 undertaken in connection with the agreement. Gulf was granted approval
3 for recovery of the costs incurred to complete these activities in FPSC
4 Order No. PSC-02-1396-PAA-EI in Docket No. 020943-EI. The projected
5 expenses for the 2011 recovery period total \$3,017,621.

6
7 Q. What O&M activities are included in the water quality category?

8 A. The first activity, General Water Quality (Line Item 1.6), identified in
9 Schedule 2P, includes costs associated with Soil Contamination Studies,
10 Dechlorination, Groundwater Monitoring, Surface Water Studies, the
11 Cooling Water Intake Program, the Impaired Waters Rule, and
12 Stormwater Maintenance. The expenses expected to be incurred during
13 the projection period for this line item total \$515,765.

14
15 Q. Mr. Vick, have there been any changes to the General Water Quality O&M
16 line item (Line Item 1.6) due to new permit requirements?

17 A. Yes, on October 1, 2007, the FDEP Northwest District began
18 implementing a new and more stringent stormwater regulation under the
19 Environmental Resource Permitting (ERP) program. This regulation
20 requires Gulf Power to construct and maintain stormwater management
21 systems for new substation sites that are greater than one acre and for
22 new impervious areas, such as access drives, that are greater than 0.09
23 acre. The projected 2011 ERP stormwater maintenance expenses are
24 \$15,000.

25

1 The second activity listed in the water quality category, Groundwater
2 Contamination Investigation (Line Item 1.7), was previously approved for
3 environmental cost recovery in Docket No. 930613-EI. This line item
4 includes expenses related to substation investigation and remediation
5 activities. Gulf has projected \$1,804,355 of expenses for this line item
6 during the 2011 recovery period.

7 Line Item 1.8, State National Pollutant Discharge Elimination
8 System (NPDES) Administration, was previously approved for recovery in
9 the ECRC and reflects expenses associated with NPDES annual and
10 permit renewal fees for Gulf's three generating facilities in Florida. These
11 expenses are expected to be \$34,500 during the projected recovery
12 period.

13 Finally, Line Item 1.9, Lead and Copper Rule, was also previously
14 approved for ECRC recovery and reflects sampling, analytical, and
15 chemical costs related to the lead and copper drinking water quality
16 standards. These expenses are expected to total \$16,000 during the
17 2011 projection period.

18
19 Q. What activities are included in the environmental affairs administration
20 category?

21 A. Only one O&M activity is included in this category on Schedule 2P (Line
22 Item 1.10) of Mr. Dodd's exhibit. This line item refers to the Company's
23 Environmental Audit/Assessment function. This program is an on-going
24 compliance activity previously approved for ECRC recovery. Expenses
25 totaling \$17,000 are expected during the 2011 recovery period.

1 Q. What O&M activities are included in the general solid and hazardous
2 waste category?

3 A. This solid and hazardous waste activity involves the proper identification,
4 handling, storage, transportation, and disposal of solid and hazardous
5 wastes as required by federal and state regulations. The program
6 includes expenses for Gulf's generating and power delivery facilities. This
7 program is a previously approved program that is projected to incur
8 incremental expenses totaling \$416,237 in 2011.

9

10 Q. In addition to the four major O&M categories listed above, are there any
11 other O&M activities which have been approved for recovery that have
12 projected expenses?

13 A. Yes. There are five other O&M activities that have been approved in past
14 proceedings which have projected expenses during 2011. They are the
15 Above Ground Storage Tanks program, the Sodium Injection System, the
16 CAIR/CAVR Compliance Program, Crist Water Conservation, and
17 Emission Allowances.

18

19 Q. What O&M activities are included in the Above Ground Storage Tanks line
20 item?

21 A. Above Ground Storage Tanks (Line Item 1.12) includes maintenance
22 activities and fees required by Florida's above ground storage tank
23 regulation, Chapter 62 Part 762, F.A.C. Expenses totaling \$92,366 are
24 projected to be incurred during 2011.

25

1 Q. What activity is included in the Sodium Injection line item?

2 A. The Sodium Injection System (Line Item 1.16) was originally approved for
3 inclusion in the ECRC in Order No. PSC-99-1954-PAA-EI. The activities
4 in this line item involve sodium injection to the coal supply that enhances
5 precipitator efficiencies when burning certain low sulfur coals at Plant Crist
6 and Plant Smith. The expenses projected for the 2011 recovery period
7 total \$229,200.

8

9 Q. What activities are included in the CAIR/CAVR Compliance Program (Line
10 Item 1.20) activity?

11 A. This line item includes O&M expenses associated with the capital projects
12 approved for ECRC recovery under the CAIR/CAVR Compliance
13 Program. The projected 2011 expenses for this line item total
14 approximately \$22.43 million which includes \$13.3 million for limestone
15 costs associated with operation of the Plant Crist scrubber.

16

17 Q. What activities are included in the Crist Water Conservation line item
18 (Line Item 1.22)?

19 A. Gulf has added an O&M line item (Line Item 1.22) associated with the
20 previously approved Crist Water Conservation capital project. As
21 discussed in previous ECRC filings, Gulf Power has entered into an
22 agreement with the Emerald Coast Utilities Authority (ECUA) to begin
23 utilizing reclaimed water from ECUA's proposed wastewater treatment
24 plant to reduce the demand for groundwater and surface water
25 withdrawals. Gulf expects to begin receiving reclaimed water from ECUA

1 during September 2010. This line item includes general O&M expenses
2 associated with the new Plant Crist reclaimed water system. The
3 prudently incurred capital and O&M costs associated with the Plant Crist
4 Water Conservation project were approved for inclusion in ECRC in FPSC
5 Order No. PSC-08-0775-FOF-EI. The expenses projected for the 2011
6 recovery period are yet to be determined and will be addressed in the
7 2011 Estimated/Actual true-up filing.

8
9 Q. Please describe the emission allowance line items 1.23 through 1.25.

10 A. These line items include projected allowance expenses for Gulf's
11 generation. Line Items 1.23 and 1.24 include projected expenses for
12 annual and seasonal NOx allowances of approximately \$3.24 million and
13 \$120,015, respectively. Line Item 1.25 includes approximately \$1.93
14 million of projected expenses for SO₂ allowances expected to be incurred
15 during 2011 for both CAIR and Acid Rain compliance.

16
17 Q. Do each of the capital projects and O&M activities that have
18 projected costs in 2011 meet the ECRC statutory guidelines?

19 A. Yes. The projects included in Gulf's 2011 ECRC projection filing meet the
20 requirements of the ECRC statute and are consistent with the
21 Commission's precedents regarding environmental cost recovery. Each
22 of the capital projects and O&M activities set forth in Mr. Dodd's
23 schedules include only prudent costs that are not recovered through some
24 other cost recovery mechanism or base rates. The projected
25 environmental costs are necessary to achieve and/or maintain compliance

1 with environmental laws, rules, and regulations.

2

3 Q. Mr. Vick, does this conclude your testimony?

4 A. Yes.

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1 GULF POWER COMPANY
2 Before the Florida Public Service Commission
3 Direct Testimony and Exhibit of
4 Richard W. Dodd
5 Docket No. 100007-EI
6 Date of Filing: April 1, 2010

7 Q. Please state your name, business address and occupation.

8 A. My name is Richard Dodd. My business address is One Energy Place,
9 Pensacola, Florida 32520-0780. I am the Supervisor of Rates and
10 Regulatory Matters at Gulf Power Company.

11 Q. Please briefly describe your educational background and business
12 experience.

13 A. I graduated from the University of West Florida in Pensacola, Florida in
14 1991 with a Bachelor of Arts Degree in Accounting. I also received a
15 Bachelor of Science Degree in Finance in 1998 from the University of West
16 Florida. I joined Gulf Power in 1987 as a Co-op Accountant and worked in
17 various areas until I joined the Rates and Regulatory Matters area in 1990.
18 After spending one year in the Financial Planning area, I transferred to
19 Georgia Power Company in 1994 where I worked in the Regulatory
20 Accounting department and in 1997 I transferred to Mississippi Power
21 Company where I worked in the Rate and Regulation Planning department
22 for six years followed by one year in Financial Planning. In 2004, I returned
23 to Gulf Power Company working in the General Accounting area as Internal
24 Controls Coordinator.
25

1 In 2007 I was promoted to Internal Controls Supervisor and in July
2 2008, I assumed my current position in the Rates and Regulatory Matters
3 area. My responsibilities include supervision of: tariff administration, cost of
4 service activities, calculation of cost recovery factors, and the regulatory filing
5 function of the Rates and Regulatory Matters Department.
6

7 Q. What is the purpose of your testimony?

8 A. The purpose of my testimony is to present the final true-up amount for the
9 period January 2009 through December 2009 for the Environmental Cost
10 Recovery Clause (ECRC).
11

12 Q. Have you prepared an exhibit that contains information to which you will refer
13 in your testimony?

14 A. Yes, I have.

15 Counsel: We ask that Mr. Dodd's exhibit
16 consisting of eight schedules be marked as
17 Exhibit No. ____ (RWD-1).
18

19 Q. Are you familiar with the ECRC true-up calculation for the period January
20 through December 2009 set forth in your exhibit?

21 A. Yes. These documents were prepared under my supervision.
22

23 Q. Have you verified that to the best of your knowledge and belief the
24 information contained in these documents is correct?

25 A. Yes.

1 Q. What is the amount to be refunded or collected in the recovery period
2 beginning January 2011?

3 A. An amount to be refunded of \$9,744,465 was calculated, which is reflected
4 on line 3 of Schedule 1A of my exhibit.

5

6 Q. How was this amount calculated?

7 A. The \$9,744,465 to be refunded was calculated by taking the difference
8 between the estimated January 2009 through December 2009 over-recovery
9 of \$405,127 as approved in FPSC Order No. PSC-09-0759-FOF-EI, dated
10 November 18, 2009, and the actual over-recovery of \$10,149,592, which is
11 the sum of lines 5 and 6 on Schedule 2A of my exhibit.

12

13 Q. Please describe Schedules 2A and 3A of your exhibit.

14 A. Schedule 2A shows the calculation of the actual over-recovery of
15 environmental costs for the period January 2009 through December 2009.
16 Schedule 3A of my exhibit is the calculation of the interest provision on the
17 average true-up balance. This is the same method of calculating interest that
18 is used in the Fuel Cost Recovery and Purchased Power Capacity Cost
19 Recovery clauses.

20

21

22 Q. Please describe Schedules 4A and 5A of your exhibit.

23 A. Schedule 4A compares the actual O&M expenses for the period January
24 2009 through December 2009 with the estimated/actual O&M expenses
25 approved in conjunction with the November 2009 hearing. Schedule 5A

1 shows the monthly O&M expenses by activity, along with the calculation of
2 jurisdictional O&M expenses for the recovery period. Emission allowance
3 expenses and the amortization of gains on emission allowances are included
4 with O&M expenses. Mr. Vick describes the main reasons for the variances
5 in O&M expenses in his final true-up testimony.

6

7 Q. Please describe Schedules 6A and 7A of your exhibit.

8 A. Schedule 6A, for the period January 2009 through December 2009,
9 compares the actual recoverable costs related to investment with the
10 estimated/actual amount approved in conjunction with the November 2009
11 hearing. The recoverable costs include the return on investment,
12 depreciation and amortization expense, dismantlement accrual, and property
13 taxes associated with each environmental capital project for the recovery
14 period. Recoverable costs also include a return on working capital
15 associated with emission allowances. Schedule 7A provides the monthly
16 recoverable costs associated with each project along with the calculation of
17 the jurisdictional recoverable costs. Mr. Vick describes any major variances
18 in recoverable costs related to environmental investment for this period in his
19 final true-up testimony.

20

21 Q. Please describe Schedule 8A of your exhibit.

22 A. Schedule 8A includes 31 pages that provide the monthly calculations of the
23 recoverable costs associated with each approved capital project for the
24 recovery period. As I stated earlier, these costs include return on investment,
25 depreciation and amortization expense, dismantlement accrual, property

1 taxes, and the cost of emission allowances. Pages 1 through 27 of
2 Schedule 8A show the investment and associated costs related to capital
3 projects, while pages 28-31 show the investment and costs related to
4 emission allowances.

5
6 Q. Mr. Dodd, does this conclude your testimony?

7 A. Yes.

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1 GULF POWER COMPANY
2 Before the Florida Public Service Commission
3 Supplemental Testimony and Exhibit of
4 Richard W. Dodd
5 Docket No. 100007-EI
6 Date of Filing: April 13, 2010

7 Q. Please state your name, business address and occupation.

8 A. My name is Richard Dodd. My business address is One Energy Place,
9 Pensacola, Florida 32520-0780. I am the Supervisor of Rates and
10 Regulatory Matters at Gulf Power Company.

11 Q. Please briefly describe your educational background and business
12 experience.

13 A. I graduated from the University of West Florida in Pensacola, Florida in
14 1991 with a Bachelor of Arts Degree in Accounting. I also received a
15 Bachelor of Science Degree in Finance in 1998 from the University of West
16 Florida. I joined Gulf Power in 1987 as a Co-op Accountant and worked in
17 various areas until I joined the Rates and Regulatory Matters area in 1990.
18 After spending one year in the Financial Planning area, I transferred to
19 Georgia Power Company in 1994 where I worked in the Regulatory
20 Accounting department and in 1997 I transferred to Mississippi Power
21 Company where I worked in the Rate and Regulation Planning department
22 for six years followed by one year in Financial Planning. In 2004, I returned
23 to Gulf Power Company working in the General Accounting area as Internal
24 Controls Coordinator.
25

1 In 2007 I was promoted to Internal Controls Supervisor and in July
2 2008, I assumed my current position in the Rates and Regulatory Matters
3 area. My responsibilities include supervision of: tariff administration, cost of
4 service activities, calculation of cost recovery factors, and the regulatory filing
5 function of the Rates and Regulatory Matters Department.
6

7 Q. What is the purpose of your supplemental testimony?

8 A. The purpose of my supplemental testimony is to present the capital structure,
9 components and cost rates Gulf used to calculate the revenue requirement
10 rate of return applied to capital investment and working capital amounts
11 included for recovery in the Environmental Cost Recovery Clause for the
12 period January 2009 through December 2009.
13

14 Q. Have you prepared an exhibit that contains information to which you will refer
15 in your testimony?

16 A. Yes, I have.

17 Counsel: We ask that Mr. Dodd's exhibit
18 consisting of one schedule be marked as
19 Exhibit No. _____(RWD-2).
20

21 Q. Mr. Dodd, what capital structure, components and cost rates did Gulf use to
22 calculate the revenue requirement rate of return? A. In accordance with
23 FPSC Order No. PSC-94-0044-FOF-EI, the rate of return used to develop the
24 revenue requirements associated with ECRC investment is based on the
25 capital structure and cost rates approved in Gulf's last rate case, Docket No.

1 010949-EI, FPSC Order No. PSC-02-0787-FOF-EI, dated June 10, 2002.
2 Please see Schedule 1 of my exhibit for the derivation of debt and equity
3 components.

4

5 Q. Mr. Dodd, does this conclude your testimony?

6 A. Yes.

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1 GULF POWER COMPANY

2 Before the Florida Public Service Commission
3 Prepared Direct Testimony and Exhibit of
4 Richard W. Dodd
Docket No. 100007-EI
Date of Filing: August 2, 2010

5 Q. Please state your name, business address and occupation.

6 A. My name is Richard W. Dodd. My business address is One Energy
7 Place, Pensacola, Florida 32520-0780. I am the Supervisor of Rates and
8 Regulatory Matters at Gulf Power Company.

9
10 Q. Please briefly describe your educational background and business
11 experience.

12 A. I graduated from the University of West Florida in Pensacola, Florida in
13 1991 with a Bachelor of Arts Degree in Accounting. I also received a
14 Bachelor of Science Degree in Finance in 1998 from the University of
15 West Florida. I joined Gulf Power in 1987 as a Co-op Accountant and
16 worked in various areas until I joined the Rates and Regulatory Matters
17 area in 1990. After spending one year in the Financial Planning area, I
18 transferred to Georgia Power Company in 1994 where I worked in the
19 Regulatory Accounting department and in 1997 I transferred to Mississippi
20 Power Company where I worked in the Rate and Regulation Planning
21 department for six years followed by one year in Financial Planning. In
22 2004 I returned to Gulf Power Company working in the General
23 Accounting area as Internal Controls Coordinator.

24

25

1 In 2007 I was promoted to Internal Controls Supervisor and in July
2 2008, I assumed my current position in the Rates and Regulatory Matters
3 area.

4 My responsibilities include supervision of: tariff administration, cost
5 of service activities, calculation of cost recovery factors, and the regulatory
6 filing function of the Rates and Regulatory Matters Department.

7

8 Q. What is the purpose of your testimony?

9 A. The purpose of my testimony is to present the estimated true-up amount
10 for the period January 2010 through December 2010 for the
11 Environmental Cost Recovery Clause (ECRC).

12

13 Q. Have you prepared an exhibit that contains information to which you will
14 refer in your testimony?

15 A. Yes, I have. My exhibit consists of nine schedules, each of which was
16 prepared under my direction, supervision, or review.

17 Counsel: We ask that Mr. Dodd's Exhibit
18 consisting of nine schedules be marked
19 as Exhibit No. _____(RWD-3).

20

21 Q. Have you verified that to the best of your knowledge and belief the
22 information contained in these documents is correct?

23 A. Yes, I have.

24

25

1 Q. What has Gulf calculated as the estimated true-up for the January 2010
2 through December 2010 period to be refunded or collected in the period
3 January 2011 through December 2011?

4 A. The estimated true-up for the current period is an under-recovery of
5 \$234,779 as shown on Schedule 1E. This is based on six months of
6 actual data and six months of estimated data. This amount will be added
7 to the 2009 final true-up over-recovery amount of \$9,744,785 (see
8 Revised Schedule 1A to Gulf's testimony filed May 21, 2010). The sum of
9 \$9,510,006 will be refunded to customers during the January 2011
10 through December 2011 period. The detailed calculations supporting the
11 estimated true-up for 2010 are contained in Schedules 2E through 8E.

12

13 Q. Please describe Schedules 2E and 3E of your exhibit.

14 A. Schedule 2E shows the calculation of the estimated over-recovery of
15 environmental costs for the period January 2010 through December 2010.
16 Schedule 3E of my exhibit is the calculation of the interest provision on
17 the average true-up balance. This is the same method of calculating
18 interest that is used in the Fuel Cost Recovery and Purchased Power
19 Capacity Cost Recovery clauses.

20

21 Q. Please describe Schedules 4E and 5E of your exhibit.

22 A. Schedule 4E compares the estimated/actual O & M expenses for the
23 period January 2010 through December 2010 to the projected O & M
24 expenses approved by the Commission in conjunction with the November
25 2009 hearing. Schedule 5E shows the monthly O & M expenses by

1 activity, along with the calculation of jurisdictional O & M expenses for the
2 current recovery period. Per the Staff's request, emission allowance
3 expenses and the amortization of gains on emission allowances are
4 included with O & M expenses. Mr. Vick describes the main reasons for
5 the expected variances in O & M expenses in his true-up testimony.
6

7 Q. Please describe Schedules 6E and 7E of your exhibit.

8 A. Schedule 6E for the period January 2010 through December 2010
9 compares the estimated/actual recoverable costs related to investment to
10 the projected amount approved in conjunction with the November 2009
11 hearing. The recoverable costs include the return on investment,
12 depreciation and amortization expense, dismantlement accrual, and
13 property taxes associated with each environmental capital project for the
14 current recovery period. Recoverable costs also include a return on
15 working capital associated with emission allowances. Schedule 7E
16 provides the monthly recoverable revenue requirements associated with
17 each project, along with the calculation of the jurisdictional recoverable
18 revenue requirements. Mr. Vick describes the major variances in
19 recoverable costs related to environmental investment for this estimated
20 true-up period in his testimony.
21

22 Q. Please describe Schedule 8E of your exhibit.

23 A. Schedule 8E includes 31 pages that provide the monthly calculations of
24 recoverable costs associated with each approved capital investment for
25 the current recovery period. As I stated earlier, these costs include return

1 on investment, depreciation and amortization expense, dismantlement
2 accrual, property taxes, and the return on working capital associated with
3 emission allowances. Pages 1 through 27 of Schedule 8E show the
4 investment and associated costs related to capital projects, while pages
5 28 through 31 show the investment and return related to emission
6 allowances.

7
8 Q. Please explain how the depreciation, amortization and dismantlement
9 expenses, and the associated accumulated depreciation balances are
10 calculated.

11 A. For July through December 2010, depreciation and dismantlement
12 expenses are based on depreciation rates and dismantlement costs
13 approved in Commission Order No. PSC-10-0458-PAA-EI, issued July 19,
14 2010 ("Depreciation Order"). In addition, an adjustment was calculated
15 and included in July's projected depreciation and dismantlement
16 expenses to reflect the application of the approved rates for the January
17 through June 2010 period.

18
19 Q. What capital structure and return on equity were used to develop the rate
20 of return used to calculate the revenue requirements as shown on
21 Schedule 9E?

22 A. Consistent with Commission policy, the capital structure used in
23 calculating the rate of return for recovery clause purposes is based on the
24 capital structure approved in Gulf's last completed rate case. The rate of
25 return for the ECRC is based on the capital structure approved in Docket

1 No. 010949-EI, FPSC Order No. PSC-02-0787-FOF-EI dated June 10,
2 2002. The rate of return used to calculate ECRC revenue requirements
3 includes a return on equity of 12.0% for the period January 1, 2010
4 through December 31, 2010.

5

6 Q. Mr. Dodd, does this conclude your testimony?

7 A. Yes.

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1 Gulf Power Company

2 Before the Florida Public Service Commission
3 Direct Testimony and Exhibit of
4 Richard W. Dodd
5 Docket No. 100007-EI
6 Date of Filing August 27, 2010

7 Q. Will you please state your name, business address, employer and
8 position?

9 A. My name is Richard W. Dodd. My business address is One Energy
10 Place, Pensacola, Florida 32520-0780. I am the Supervisor of Rates and
11 Regulatory Matters at Gulf Power Company.

12 Q. Please briefly describe your educational background and business
13 experience.

14 A. I graduated from the University of West Florida in Pensacola, Florida in
15 1991 with a Bachelor of Arts Degree in Accounting. I also received a
16 Bachelor of Science Degree in Finance in 1998 from the University of
17 West Florida. I joined Gulf Power in 1987 as a Co-op Accountant and
18 worked in various areas until I joined the Rates and Regulatory Matters
19 area in 1990. After spending one year in the Financial Planning area, I
20 transferred to Georgia Power Company in 1994 where I worked in the
21 Regulatory Accounting department and in 1997 I transferred to Mississippi
22 Power Company where I worked in the Rate and Regulation Planning
23 department for six years followed by one year in Financial Planning. In
24 2004 I returned to Gulf Power Company working in the General
25 Accounting area as Internal Controls Coordinator.

1 In 2007 I was promoted to Internal Controls Supervisor and in July
2 2008, I assumed my current position in the Rates and Regulatory Matters
3 area.

4 My responsibilities include supervision of: tariff administration, cost
5 of service activities, calculation of cost recovery factors, and the regulatory
6 filing function of the Rates and Regulatory Matters Department.

7

8 Q. Have you previously filed testimony before the Commission in the
9 connection with Gulf's Environmental Cost Recovery Clause (ECRC)?

10 A. Yes, I have.

11

12 Q. What is the purpose of your testimony?

13 A. The purpose of my testimony is to present both the calculation of the
14 revenue requirements and the development of the environmental cost
15 recovery factors for the period of January 2011 through December 2011.

16

17 Q. Have you prepared an exhibit that contains information to which you will
18 refer in your testimony?

19 A. Yes, I have. My exhibit consists of 8 schedules, each of which was
20 prepared under my direction, supervision, or review.

21 Counsel: We ask that Mr. Dodd's exhibit consisting of 8
22 schedules be marked as Exhibit No. _____ (RWD-4).

23

24 Q. What environmental costs is Gulf requesting for recovery through the
25 Environmental Cost Recovery Clause?

26

1 A. As discussed in the testimony of J. O. Vick, Gulf is requesting recovery for
2 certain environmental compliance operating expenses and capital costs
3 that are consistent with both the decision of the Commission in
4 Order No. PSC-94-0044-FOF-EI in Docket No. 930613-EI and with past
5 proceedings in this ongoing recovery docket. The costs we have
6 identified for recovery through the ECRC are not currently being
7 recovered through base rates or any other cost recovery mechanism.

8

9 Q. How was the amount of projected O&M expenses to be recovered
10 through the ECRC calculated?

11 A. Mr. Vick has provided me with projected recoverable O&M expenses for
12 January 2011 through December 2011. Schedule 2P of my exhibit shows
13 the calculation of the recoverable O&M expenses broken down between
14 demand-related and energy-related expenses. Also, Schedule 2P
15 provides the appropriate jurisdictional factors and amounts related to
16 these expenses. All O&M expenses associated with compliance with the
17 Clean Air Act Amendments of 1990 (CAAA) were considered to be
18 energy-related, consistent with Commission Order No. PSC-94-0044-
19 FOF-EI. O&M expenses associated with Gulf's Clean Air Interstate Rule
20 (CAIR) and Clean Air Visibility Rule (CAVR) Compliance Program were
21 considered to be energy-related pursuant to FPSC Order No. PSC-06-
22 0972-FOF-EI issued November 22, 2006. The remaining expenses were
23 broken down between demand and energy consistent with Gulf's last
24 approved cost-of-service methodology in Docket No. 010949-EI.

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1 Q. Please describe Schedules 3P and 4P of your exhibit.

2 A. Schedule 3P summarizes the monthly recoverable revenue requirements
3 associated with each capital investment project for the recovery period.
4 Schedule 4P shows the detailed calculation of the revenue requirements
5 associated with each investment project. These schedules also include
6 the calculation of the jurisdictional amount of recoverable revenue
7 requirements. Mr. Vick has provided me with the expenditures,
8 clearings, retirements, salvage, and cost of removal related to each
9 capital project and the monthly costs for emission allowances. From that
10 information, I calculated plant-in-service and construction work in progress
11 (non interest bearing). Depreciation, amortization and dismantlement
12 expense and the associated accumulated depreciation balances were
13 calculated based on Gulf's approved depreciation rates, amortization
14 periods, and dismantlement accruals. The capital projects identified for
15 recovery through the ECRC are those environmental projects which were
16 not included in the approved June 2002 through May 2003 test year on
17 which present base rates were set.

18

19 Q. How was the amount of property taxes to be recovered through the ECRC
20 derived?

21 A. Property taxes were calculated by applying the applicable tax rate to
22 taxable investment. In Florida, pollution control facilities are taxed based
23 only on their salvage value. For the recoverable environmental
24 investment located in Florida, the amount of property taxes is estimated to
25 be \$0. In Mississippi, there is no such reduction in property taxes for
26

1 pollution control facilities. Therefore, property taxes related to recoverable
2 environmental investment at Plant Daniel are calculated by applying the
3 applicable millage rate to the assessed value of the property.
4

5 Q. What capital structure and return on equity were used to develop the rate
6 of return used to calculate the revenue requirements as shown on 8P?

7 A. Consistent with Commission policy, the capital structure used in
8 calculating the rate of return for recovery clause purposes is based on the
9 capital structure approved in Gulf's last completed rate case. The rate of
10 return for the ECRC is based on the capital structure approved in Docket
11 No. 010949-EI, FPSC Order No. PSC-02-0787-FOF-EI dated June 10,
12 2002. The rate of return used to calculate ECRC revenue requirements
13 includes a return on equity of 12.0% for the period January 1, 2011
14 through December 31, 2011.
15

16 Q. How was the breakdown between demand-related and energy-related
17 investment costs determined?

18 A. The investment costs associated with compliance with the CAAA were
19 considered to be energy-related consistent with Commission Order No.
20 PSC-94-0044-FOF-EI, dated January 12, 1994, in Docket No. 930613-EI.
21 The investment costs associated with Gulf's CAIR and CAVR Compliance
22 Program were considered to be energy-related pursuant to FPSC Order
23 No. PSC-06-0972-FOF-EI issued November 22, 2006. The remaining
24 investment costs of environmental compliance were allocated 12/13th
25 based on demand and 1/13th based on energy, consistent with Gulf's last

1 approved cost-of-service study. The calculation of this breakdown is
2 shown on Schedule 4P and summarized on Schedule 3P.

3

4 Q. What is the total amount of projected recoverable costs related to the
5 period January 2011 through December 2011?

6 A. The total projected jurisdictional recoverable costs for the period January
7 2011 through December 2011 is \$157,338,278 as shown on line 1c of
8 Schedule 1P. This includes costs related to O&M activities of
9 \$34,302,592 and costs related to capital projects of \$123,035,686 as
10 shown on lines 1a and 1b of Schedule 1P.

11

12 Q. What is the total recoverable revenue requirement to be recovered in the
13 projection period January 2011 through December 2011 and how was it
14 allocated to each rate class?

15 A. The total recoverable revenue requirement including revenue taxes is
16 \$147,934,709 for the period January 2011 through December 2011 as
17 shown on line 5 of Schedule 1P. This amount includes the recoverable
18 costs related to the projection period and the total true-up cost of
19 \$9,510,006 to be refunded. Schedule 1P also summarizes the energy
20 and demand components of the requested revenue requirement. I
21 allocated these amounts by rate class using the appropriate energy and
22 demand allocators as shown on Schedules 6P and 7P.

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1 Q. How were the allocation factors calculated for use in the Environmental
2 Cost Recovery Clause?

3 A. The demand allocation factors used in the ECRC were calculated using
4 the 2009 load data filed with the Commission in accordance with FPSC
5
6 Rule 25-6.0437. The energy allocation factors were calculated based on
7 projected KWH sales for the period adjusted for losses. The calculation
8 of the allocation factors for the period is shown in columns 1 through 9 on
9 Schedule 6P.

10

11 Q. How were these factors applied to allocate the requested recovery
12 amount properly to the rate classes?

13 A. As I described earlier in my testimony, Schedule 1P summarizes the
14 energy and demand portions of the total requested revenue requirement.
15 The energy-related recoverable revenue requirement of \$140,014,127 for
16 the period January 2011 through December 2011 was allocated using the
17 energy allocator, as shown in column 3 on Schedule 7P. The demand-
18 related recoverable revenue requirement of \$7,920,582 for the period
19 January 2011 through December 2011 was allocated using the demand
20 allocator, as shown in column 4 on Schedule 7P. The energy-related and
21 demand-related recoverable revenue requirements are added together to
22 derive the total amount assigned to each rate class, as shown in
23 column 5.

24

25

1 Q. What is the monthly amount related to environmental costs recovered
2 through this factor that will be included on a residential customer's bill for
3 1,000 kwh?

4 A. The environmental costs recovered through the clause from the
5 residential customer who uses 1,000 kwh will be \$13.43 monthly for the
6 period January 2011 through December 2011.

7

8 Q. When does Gulf propose to collect its environmental cost recovery
9 charges?

10 A. The factors will be effective beginning with Cycle 1 billings in January
11 2011 and will continue through the last billing cycle of December 2011.

12

13 Q. Mr. Dodd, does this conclude your testimony?

14 A. Yes.

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1 **MS. BROWN:** Commissioners, we propose that the
2 Commission, since there --

3 **CHAIRMAN GRAHAM:** Just a second. Commissioner
4 Skop.

5 **COMMISSIONER SKOP:** Thank you. Is that Issues 1
6 through 20, or Exhibits 1 through 20?

7 **MS. BROWN:** Exhibits 1 through 20. I'm sorry.

8 Since the parties are proposing stipulations on
9 all the issues, we suggest that the Commission could make
10 a bench decision in this case.

11 **CHAIRMAN GRAHAM:** I am comfortable with a bench
12 decision.

13 Commission board, can I get a motion?

14 **COMMISSIONER EDGAR:** Mr. Chairman, recognizing,
15 again, that all issues are stipulated, I move that we
16 approve the proposed stipulation, Issues 1 through 8, 10A
17 through 10C, and 11A through 11D.

18 **COMMISSIONER SKOP:** Second.

19 **CHAIRMAN GRAHAM:** It has been moved, all Issues
20 1 through 8, 10A through 10C, and 11A through 11D, is that
21 correct?

22 **COMMISSIONER EDGAR:** Yes.

23 **CHAIRMAN GRAHAM:** All in favor, signify by
24 saying aye?

25 (Vote taken.)

1 **CHAIRMAN GRAHAM:** Those opposed?

2 By your actions you've approved those
3 stipulations.

4 **MS. BROWN:** Mr. Chairman, since the Commission
5 has made a bench decision, post-hearing filings are not
6 necessary and a final order in the case will be issued by
7 December 1st.

8 **CHAIRMAN GRAHAM:** Is there anything else to come
9 before us in this docket?

10 Seeing none, we will adjourn Docket 100007.

11 (The hearing concluded at 9:52 a.m.)

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STATE OF FLORIDA)
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)
COUNTY OF LEON)

CERTIFICATE OF REPORTER

I, JANE FAUROT, RPR, Chief, Hearing Reporter Services Section, FPSC Division of Commission Clerk, do hereby certify that the foregoing proceeding was heard at the time and place herein stated.

IT IS FURTHER CERTIFIED that I stenographically reported the said proceedings; that the same has been transcribed under my direct supervision; and that this transcript constitutes a true transcription of my notes of said proceedings.

I FURTHER CERTIFY that I am not a relative, employee, attorney or counsel of any of the parties, nor am I a relative or employee of any of the parties' attorney or counsel connected with the action, nor am I financially interested in the action.

DATED THIS 4th day of November, 2010.



JANE FAUROT, RPR
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