

I. Meeting Packet



State of Florida
Public Service Commission
INTERNAL AFFAIRS AGENDA
Tuesday – December 09, 2025
9:30 AM
Room 105 – Gerald L. Gunter Building

1. Florida Public Service Commission 2026 Rule Review Report (Attachment 1)
2. Legislative Update
3. General Counsel's Report
4. Executive Director's report
5. Other Matters

BB/aml

OUTSIDE PERSONS WISHING TO ADDRESS THE COMMISSION ON
ANY OF THE AGENDAED ITEMS SHOULD CONTACT THE
OFFICE OF THE EXECUTIVE DIRECTOR AT (850) 413-6463.




Public Service Commission

CAPITAL CIRCLE OFFICE CENTER • 2540 SHUMARD OAK BOULEVARD
TALLAHASSEE, FLORIDA 32399-0850

-M-E-M-O-R-A-N-D-U-M-

DATE: November 24, 2025

TO: Braulio L. Baez, Executive Director

FROM: Susan Sapoznikoff, Special Counsel, Office of the General Counsel 

RE: 2026 Rule Review Report Regarding the Intended Rulemaking Actions for Rules Designated for review in 2025-2026 in the Commission's 2025 Regulatory Plan.

CRITICAL INFORMATION: Please place on the December 9, 2025, Internal Affairs agenda. **Commission approval is sought.** The 2026 Rule Review Report is due to the President of the Senate, Speaker of the House, and the Joint Administrative Procedure Committee (JAPC) by January 1, 2026.

Pursuant to Section 120.5435(5), Florida Statutes, by January 1, 2026, the Florida Public Service Commission must submit a report to the President of the Florida Senate, the Speaker of the Florida House of Representatives, and JAPC that summarizes the Commission's intended action for each rule noted on the 2025 Regulatory Plan for review in 2025-2026. For each rule reviewed, the report must indicate whether the Commission intends to make a technical change to the rule, make a substantive change to the rule, repeal the rule, or make no change to the rule. Staff seeks Commission approval to submit this report.

Review of Rules Specified in the 2025 Regulatory Plan

At the Internal Affairs meeting on September 4, 2025, the Commission approved the 2025 Regulatory Plan. During its 2025 session, the Legislature made changes to the requirements for the Regulatory Plan. In accordance with the statutory changes, the Commission's 2025 Regulatory Plan included the Commission's plan to review all of its rules over the next five years (at least 20 percent each year) using statutorily specified criteria, and a list of which rules the Commission will review in each of the five years. Attachment F to the Commission's 2025 Regulatory Plan listed the rules to be reviewed each year.

Following approval of the Commission's 2025 Regulatory Plan, staff reviewed the rules listed for review in 2025-2026 using the statutorily specified criteria. Based on this thorough review, staff assessed which rules require no change, which rules require a technical change, which rules require a substantive update, and which rules should be repealed.

A draft of the report to be submitted by January 1, 2026, reflecting the intended course of action is attached to this memorandum as Attachment A. Attachment 1 to that report is the portion of

the Attachment F of the Commission's 2025 Regulatory Plan reflecting which rules the Commission approved to be reviewed in 2025-2026. Attachment 1 begins at page 6 of the attached report. To comply with the statutory deadline of January 1, 2026, staff seeks the Commission's approval of the plan of action reflected in the attached report.

Administrative Actions to Implement the Commission's Approved Plan of Action

Following Commission approval of the January 1, 2026, report and the intended action for each rule under review, various administrative follow-up actions will be necessary, depending on the designated action for each rule outlined in the report. By April 1, 2026, each agency must submit a statement to JAPC explaining and justifying its intended actions for each rule, which must include the assessment of the statutory factors, and publish any required notices in the FAR.

For each of the rules that the Commission identifies in the January 1, 2026, report as needing no change or only a technical change, by April 1, 2026, the Commission must submit a statement to JAPC that includes the assessment of how the factors listed in Section 120.5435(4), Florida Statutes, led to the conclusion to make a technical change or make no change. In conducting the rule review necessary to prepare the report due by January 1, 2026, staff has already made those determinations and will provide that information to JAPC.

For each of the rules that the Commission identifies in the January 1, 2026, report as needing to be substantively amended or repealed, by April 1, 2026, the Commission must publish either a Notice of Development of Rulemaking or a Notice of Repeal in the Florida Administrative Register (FAR), and provide a statement to JAPC as to the justification for those actions. In conducting the rule review necessary to prepare the report due by January 1, 2026, staff has already developed the rationale needed for these follow-up actions and, in many instances, has already created draft edits.

Staff seeks administrative authority to undertake these activities, which are similar to the administrative actions staff has historically taken when the Commission initiates the amendment, adoption, or repeal of a rule, and to submit the statutorily required information to JAPC by April 1, 2026. For rules requiring rulemaking (amendment or repeal), the normal rulemaking process will still apply. Staff will file recommendations for any proposed amendments or rule repeal and the Commission will have the opportunity to vote on those recommendations.

Conclusion of the 2025 Rule Review Process

Following the April 1, 2026, submissions, JAPC has until July 1, 2026, to review each agency's rule review submissions. For rules that the Commission indicates require no change, the rule review will be complete when JAPC has certified that the Commission has responded in writing to all material and timely written comments. For rules the Commission intends to substantively amend or repeal, the rule review will be considered complete when the Commission timely files the required notice of rule development.

Braulio L. Baez

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November 24, 2025

cc: Adria Harper, General Counsel
Apryl Lynn, Deputy Executive Director, Administrative
Mark Futrell, Deputy Executive Director, Technical

COMMISSIONERS:
MIKE LA ROSA, CHAIRMAN
ART GRAHAM
GARY F. CLARK
ANDREW GILES FAY
GABRIELLA PASSIDOMO SMITH

STATE OF FLORIDA



ADRIA E. HARPER
GENERAL COUNSEL
(850) 413-6199

Public Service Commission

DRAFT

December 9, 2025

The Honorable Ben Albritton
President, Florida Senate
409, The Capitol
404 South Monroe Street
Tallahassee, FL 32399-1100

VIA U.S. MAIL

The Honorable Daniel Perez
Speaker, Florida House of Representatives
420, The Capitol
402 South Monroe Street
Tallahassee, FL 32399-1300

VIA U.S. MAIL

Kenneth J. Plante, Coordinator
Joint Administrative Procedures Committee
Room 680, Pepper Building
111 West Madison Street
Tallahassee, FL 32399-1400

VIA EMAIL
japc@leg.state.fl.us

**Re: Summary of the Florida Public Service Commission's Intended Rule Actions
Pursuant to Section 120.5435(5), Florida Statutes**

Dear Mr. Albritton, Mr. Perez, and Mr. Plante:

Using the criteria set forth in Section 120.5435(4), Florida Statutes (F.S.), and as required by Section 120.5435(5), F.S., the Florida Public Service Commission (Commission) reviewed the 87 rules it designated for review in 2025-2026 on Attachment F of its 2025 Regulatory Plan. Pursuant to Section 120.5435(6), F.S., the Commission's determinations following that review are listed below. The portion of Attachment F from the Commission's 2025 Regulatory plan that lists the rules to be reviewed in 2025-2026 is attached as Attachment 1.

(1) Pursuant to Section 120.5435(6)(a), Florida Statutes, the Commission has determined that no change is necessary for the following rules:

Rule 25-4.150, F.A.C.	The Administrator
Rule 25-4.160, F.A.C.	Operation of Telecommunications Relay Service
Rule 25-6.016, F.A.C.	Maps and Records
Rule 25-6.0183, F.A.C.	Electric Utility Procedures for Generating Capacity Shortage Emergencies
Rule 25-6.034, F.A.C.	Standard of Construction
Rule 25-6.0345, F.A.C.	Safety Standards for Construction of New Transmission and Distribution Facilities
Rule 25-6.043, F.A.C.	Investor-Owned Electric Utility Petition for Rate Increase; Commission Designee
Rule 25-6.115, F.A.C.	Facility Charges for Conversion of Existing Overhead Investor-Owned Distribution Facilities
Rule 25-7.150, F.A.C.	Natural Gas Facilities Cost Relocation Cost Recovery Clause
Rule 25-9.002, F.A.C.	Definitions
Rule 25-9.003, F.A.C.	Information to Public
Rule 25-9.005, F.A.C.	Information to Accompany Filings
Rule 25-9.022, F.A.C.	Table of Contents
Rule 25-9.024, F.A.C.	Miscellaneous
Rule 25-9.025, F.A.C.	Technical Terms and Abbreviations
Rule 25-9.026, F.A.C.	Index of Rules and Regulations
Rule 25-9.027, F.A.C.	Rules and Regulations
Rule 25-9.028, F.A.C.	List of Communities Served
Rule 25-9.030, F.A.C.	Rate Schedules – General
Rule 25-9.031, F.A.C.	Electric – Gas – Water – Wastewater Utility Rate Schedules
Rule 25-9.044, F.A.C.	Change of Ownership
Rule 25-9.051, F.A.C.	Definitions
Rule 25-9.052, F.A.C.	General Filing Instructions
Rule 25-9.0525, F.A.C.	Municipal Surcharge on Customers Outside Municipal Limits
Rule 25-9.053, F.A.C.	Evaluation of Filings
Rule 25-9.056, F.A.C.	Numbering and General Data Required for Each Sheet
Rule 25-9.062, F.A.C.	Table of Contents
Rule 25-9.063, F.A.C.	Description of Territory Served
Rule 25-9.064, F.A.C.	Miscellaneous
Rule 25-9.065, F.A.C.	List of Communities Served
Rule 25-9.066, F.A.C.	Index of Rate Schedules
Rule 25-9.067, F.A.C.	Rate Schedules
Rule 25-9.068, F.A.C.	Electric Utility Rate Schedules
Rule 25-9.070, F.A.C.	Contracts and Agreements
Rule 25-12.005, F.A.C.	Codes and Standards Adopted
Rule 25-12.008, F.A.C.	New Reconstructed or Converted Facilities
Rule 25-12.027, F.A.C.	Welder Qualification

Rule 25-12.045, F.A.C.	Inactive Gas Service Lines
Rule 25-12.052, F.A.C.	Corrosion Control Criteria for Cathodic Protection of Buried or Submerged Metallic Pipeline
Rule 25-12.100, F.A.C.	Penalties
Rule 25-30.0371, F.A.C.	Acquisition Adjustment
Rule 25-30.415, F.A.C.	Return on Common Equity
Rule 25-30.420, F.A.C.	Establishment of Price Index, Adjustment of Rates; Requirement of Bond; Filings After Adjustment; Notice to Customers
Rule 25-30.433, F.A.C.	Rate Case Proceeding

(2) Pursuant to Section 120.5435(6)(b), Florida Statutes, the Commission has determined that technical changes are necessary for the following rules:

None.

(3) Pursuant to Section 120.5435(6)(c), Florida Statutes, the Commission has determined that substantive changes are necessary for the following rules:

Rule 25-4.0161, F.A.C.	Regulatory Assessment Fees; Telecommunications Companies
Rule 25-6.003, F.A.C.	Definitions
Rule 25-6.0131, F.A.C.	Regulatory Assessment Fees; Investor –owned Electric Companies, Municipal Electric Utilities, Rural; Electric Cooperatives
Rule 25-6.0435, F.A.C.	Interim Rate Relief
Rule 25-6.049, F.A.C.	Measuring Customer Service
Rule 25-6.109, F.A.C.	Refunds
Rule 25-7.0131, F.A.C.	Regulatory Assessment Fees; Natural Gas Transmission Companies
Rule 25-7.040, F.A.C.	Interim Rate Relief
Rule 25-7.091, F.A.C.	Refunds
Rule 25-7.101, F.A.C.	Regulatory Assessment Fees; Natural Gas Transmission Companies
Rule 25-9.001, F.A.C.	Application and Scope
Rule 25-9.004, F.A.C.	General Filing Instructions
Rule 25-9.006, F.A.C.	Size and Form of Tariffs
Rule 25-9.007, F.A.C.	Gas – Electric – Water – Wastewater Utility Tariffs
Rule 25-9.009, F.A.C.	Numbering and General Data Required for Each Sheet
Rule 25-9.010, F.A.C.	Numbering of Supplements and Additions
Rule 25-9.021, F.A.C.	Title Page
Rule 25-9.023, F.A.C.	Description of Territory Served
Rule 25-9.029, F.A.C.	Index of Rate or Exchange Schedules
Rule 25-9.033, F.A.C.	Standard Forms
Rule 25-9.034, F.A.C.	Contracts and Agreements

Rule 25-9.045, F.A.C.	Withdrawal of Tariffs
Rule 25-9.054, F.A.C.	Size and Form of Documentation
Rule 25-9.055, F.A.C.	Electric Utility Documentation
Rule 25-9.061, F.A.C.	Title Page
Rule 25-9.069, F.A.C.	Standard Forms and Blank Bill Form
Rule 25-30.033, F.A.C.	Application for Original Certificate of Authorization and Initial Rates and Charges
Rule 25-30.037, F.A.C.	Application for Authority to Transfer
Rule 25-30.0372, F.A.C.	Alternative Procedure for Establishing Rate Base Value of Acquired Utility System
Rule 25-30.110, F.A.C.	Records and Reports; Annual Reports
Rule 25-30.115, F.A.C.	Uniform System of Accounts for Water and Wastewater Utilities
Rule 25-30.117, F.A.C.	Accounting for Pension Costs
Rule 25-30.120, F.A.C.	Regulatory Assessment Fees; Water and Wastewater Utilities
Rule 25-30.140, F.A.C.	Depreciation
Rule 25-30.255, F.A.C.	Measurement of Service for Water Utilities
Rule 25-30.360, F.A.C.	Refunds
Rule 25-30.434, F.A.C.	Application for Allowance for Funds Prudently Invested (AFPI) Charges
Rule 25-30.444, F.A.C.	Utility Reserve Fund
Rule 25-30.445, F.A.C.	General Information and Instructions Required of Water and Wastewater Utilities in an Application for a Limited Proceeding

(4) Pursuant to Section 120.5435(6)(d), Florida Statutes, the Commission has determined that the following rules should be repealed:

Rule 25-9.020, F.A.C.	Front Cover
Rule 25-9.060, F.A.C.	Front Cover
Rule 25-9.071, F.A.C.	Back Cover
Rule 25-30.010, F.A.C.	Rules for General Application

Mssrs. Albritton, Perez, and Plante **DRAFT**

December 9, 2025

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If you have any questions concerning this report, please contact Susan Sapoznikoff at susan.sapoznikoff@psc.state.fl.us, (850) 413-6630.

MIKE LA ROSA
Chairman
Florida Public Service Commission
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Tallahassee, Florida 32399
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FLORIDA PUBLIC SERVICE COMMISSION
ATTACHMENT F
2025 REGULATORY PLAN

YEARLY SCHEDULE FOR THE RULES TO BE REVIEWED EACH YEAR.
SECTION 120.74(1)(E)3.

RULES TO BE REVIEWED 7/1/2025 – 6/30/2026

Rule Number	Rule Title
1. 25-4.0161	Regulatory Assessment Fees; Telecommunications Companies
2. 25-4.150	The Administrator
3. 25-4.160	Operation of Telecommunications Relay Service
4. 25-6.003	Definitions
5. 25-6.0131	Regulatory Assessment Fees, Investor-owned Electric Companies, Municipal Electric
6. 25-6.016	Maps and Records
7. 25-6.0183	Electric Utility Procedures for Generating Capacity Shortage Emergencies
8. 25-6.034	Standard of Construction
9. 25-6.0345	Safety Standards for Construction of New Transmission and Distribution Facilities
10. 25-6.043	Investor-Owned Electric Utility Petition for Rate Increase; Commission Designee
11. 25-6.0435	Interim Rate Relief
12. 25-6.049	Measuring Customer Service
13. 25-6.109	Refunds
14. 25-6.115	Facility Charges for Conversion of Existing Overhead Investor-owned Distribution Facilities
15. 25-7.0131	Regulatory Assessment Fees; Gas Utilities, Gas Municipals, and Gas Districts
16. 25-7.040	Interim Rate Relief

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RULES TO BE REVIEWED 7/1/2025 – 6/30/2026

Rule Number	Rule Title
17. 25-7.091	Refunds
18. 25-7.101	Regulatory Assessment Fees; Natural Gas Transmission Companies
19. 25-7.150	Natural Gas Facilities Cost Relocation Cost Recovery Clause
20. 25-9.001	Application and Scope
21. 25-9.002	Definitions
22. 25-9.003	Information to Public
23. 25-9.004	General Filing Instructions
24. 25-9.005	Information to Accompany Filings
25. 25-9.006	Size and Form of Tariffs
26. 25-9.007	Gas – Electric – Water – Wastewater Utility Tariffs
27. 25-9.009	Numbering and General Data Required for Each Sheet
28. 25-9.010	Numbering of Supplements and Additions
29. 25-9.020	Front Cover
30. 25-9.021	Title Page
31. 25-9.022	Table of Contents
32. 25-9.023	Description of Territory Served
33. 25-9.024	Miscellaneous

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RULES TO BE REVIEWED 7/1/2025 – 6/30/2026

Rule Number	Rule Title
34. 25-9.025	Technical Terms and Abbreviations
35. 25-9.026	Index of Rules and Regulations
36. 25-9.027	Rules and Regulations
37. 25-9.028	List of Communities Served
38. 25-9.029	Index of Rate or Exchange Schedules
39. 25-9.030	Rate Schedules – General
40. 25-9.031	Electric – Gas – Water – Wastewater Utility Rate Schedules
41. 25-9.033	Standard Forms
42. 25-9.034	Contracts and Agreements
43. 25-9.044	Change of Ownership
44. 25-9.045	Withdrawal of Tariffs
45. 25-9.051	Definitions
46. 25-9.052	General Filing Instructions
47. 25-9.0525	Municipal Surcharge on Customers Outside Municipal Limits
48. 25-9.053	Evaluation of Filings
49. 25-9.054	Size and Form of Documentation
50. 25-9.055	Electric Utility Documentation
51. 25-9.056	Numbering and General Data Required for Each Sheet

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SECTION 120.74(1)(E)3.

RULES TO BE REVIEWED 7/1/2025 – 6/30/2026

Rule Number	Rule Title
52. 25-9.060	Front Cover
53. 25-9.061	Title Page
54. 25-9.062	Table of Contents
55. 25-9.063	Description of Territory Served
56. 25-9.064	Miscellaneous
57. 25-9.065	List of Communities Served
58. 25-9.066	Index of Rate Schedules
59. 25-9.067	Rate Schedules
60. 25-9.068	Electric Utility Rate Schedules
61. 25-9.069	Standard Forms and Blank Bill Form
62. 25-9.070	Contracts and Agreements
63. 25-9.071	Back Cover
64. 25-12.005	Codes and Standards Adopted
65. 25-12.008	New Reconstructed or Converted Facilities
66. 25-12.027	Welder Qualification
67. 25-12.045	Inactive Gas Service Lines
68. 25-12.052	Corrosion Control Criteria for Cathodic Protection of Buried or Submerged Metallic Pipeline

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YEARLY SCHEDULE FOR THE RULES TO BE REVIEWED EACH YEAR.
SECTION 120.74(1)(E)3.

RULES TO BE REVIEWED 7/1/2025 – 6/30/2026

Rule Number	Rule Title
69. 25-12.100	Penalty
70. 25-30.010	Rules for General Application
71. 25-30.033	Application for Original Certificate of Authorization and Initial Rates and Charges
72. 25-30.037	Application for Authority to Transfer
73. 25-30.0371	Acquisition Adjustment
74. 25-30.0372	Alternative Procedure for Establishing Rate Base Value of Acquired Utility System
75. 25-30.110	Records and Reports; Annual Reports
76. 25-30.115	Uniform System of Accounts for Water and Wastewater Utilities
77. 25-30.117	Accounting for Pension Costs
78. 25-30.120	Regulatory Assessment Fees; Water and Wastewater Utilities
79. 25-30.140	Depreciation
80. 25-30.255	Measurement of Service for Water Utilities
81. 25-30.360	Refunds
82. 25-30.415	Return on Common Equity
83. 25-30.420	Establishment of Price Index, Adjustment of Rates; Requirement of Bond; Filings After Adjustment; Notice to Customers
84. 25-30.433	Rate Case Proceedings

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ATTACHMENT F
2025 REGULATORY PLAN

YEARLY SCHEDULE FOR THE RULES TO BE REVIEWED EACH YEAR.
SECTION 120.74(1)(E)3.

RULES TO BE REVIEWED 7/1/2025 – 6/30/2026

Rule Number	Rule Title
85. 25-30.434	Application for Allowance for Funds Prudently Invested (AFPI) Charges
86. 25-30.444	Utility Reserve Fund
87. 25-30.445	General Information and Instructions Required of Water and Wastewater Utilities in an Application for a Limited Proceeding

II. Outside Persons Who Wish to Address the Commission at Internal Affairs

Note: The records reflect that no outside persons addressed the Commission at this Internal Affairs meeting.

III. Supplemental Materials for Internal Affairs

Note: The records reflect that there were no supplemental materials provided to the Commission during this Internal Affairs meeting.

IV. Transcript

BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

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PROCEEDINGS: INTERNAL AFFAIRS

COMMISSIONERS
PARTICIPATING: CHAIRMAN MIKE LA ROSA
COMMISSIONER GARY F. CLARK
COMMISSIONER ANDREW GILES FAY
COMMISSIONER GABRIELLA PASSIDOMO SMITH

DATE: Tuesday, December 9th, 2025

TIME: Commenced: 9:30 A.M.
Concluded: 10:25 a.m.

PLACE: Betty Easley Conference Center
Room 105
2524 Shumard Oak Boulevard
Gerald L. Gunter Building
Tallahassee, Florida

REPORTED BY: DEBRA R. KRICK
Court Reporter and
Notary Public in and for
the State of Florida at Large

PREMIER REPORTING
TALLAHASSEE, FLORIDA
(850) 894-0828

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P R O C E E D I N G S

CHAIRMAN LA ROSA: All right. Well, good morning, everybody. Today is December 9th, 2025, and I would like to call this Internal Affairs meeting to order.

As many of you walked in here, you heard some music, right? And you are wondering why in the heck would that type of music be playing here at the Commission on a day like today, right, when maybe a Christmas song should be played, which was a high vote, but was voted -- did not receive the same accolade that this one did.

So today was -- music was Heigh-Ho from Snow White, right. But that is in honor of a person who is not here today, is Commissioner Art Graham, who had once made a comment to say, this is the music that we should come out to, right. Talking about, hey, we have got work to do. So in honor of Commissioner Graham, who is not here today, I will make sure that he gets a text from me to let him know that that was played as a tribute to him, Heigh-Ho was our Song of the Month.

Another important item that, of course, that we recognize here at the Commission is our Employee of the Month. And again, I say it every month, and

1 I mean it this month as well, is that this might be
2 one of the most important things we do, is
3 recognizing the great talent that we have here
4 within the agency. Today -- or this month,
5 December's Employee of the Month is Chasity
6 Vaughan. She is from GCL. She's a IV Senior Legal
7 Assistant.

8 Chasity is a diehard Harry Potter fan. I also
9 found out today that she is also a Florida Panther
10 fan, so if I would have known that before, maybe
11 she would have gotten a little bit more of an edge.

12 She says that Harry Potter makes her own magic
13 through her cheerful attitude. So that was her
14 correlation. She is a team-oriented spirit -- she
15 has a team-oriented spirit, and she is a problem
16 solver by far.

17 Chasity joined GCL back in 2022, in Jennifer
18 Crawford's economic regulation section. As a SLA,
19 Chasity assists her attorneys in day-to-day tasks
20 such as issuing discovery and drafting orders.
21 Most importantly, she helps organize and prepare
22 the material that the Commissioners, staff and
23 outside parties will use in our commission
24 hearings.

25 Most recently, Chasity led the charge for the

1 SLAs on the FPL rate case. Her commitment to
2 keeping our docket organized and flowing
3 efficiently, along with her ability to juggle
4 multiple tasks and work with multiple parties is
5 truly invaluable. Her quick thinking, excellent
6 eye to detail and cooperative approach makes
7 Chasity an outstanding asset to our agency, and
8 certainly to the GCL family.

9 So, again, let's go ahead and congratulate Ms.
10 Vaughan.

11 (Applause.)

12 CHAIRMAN LA ROSA: Awesome. So we are going
13 to go jump right into business.

14 So I know that we are going to skip over our
15 legislative update, unless we do have one.

16 MR. BAEZ: We do.

17 CHAIRMAN LA ROSA: We do have one, okay.
18 Yeah, let's go ahead -- I know David is downtown
19 today. There is a lot going on, being an important
20 committee week, but let's go ahead, Mr. Baez.

21 MR. BAEZ: Do you want to take that out of
22 order then?

23 CHAIRMAN LA ROSA: Oh, I am so sorry. Yeah,
24 I'm jumping and I see --

25 MR. BAEZ: I can lead off.

1 CHAIRMAN LA ROSA: -- Ms. Sapoznikoff sitting
2 here and --

3 MR. BAEZ: She was sitting patiently
4 anxiously.

5 CHAIRMAN LA ROSA: -- I know she enjoys
6 sitting with and joining with us, but let's go
7 ahead and let's review the 2026 Rule Review Report
8 regarding the intended rulemaking actions for rules
9 designated for us to review.

10 MS. SAPOZNIKOFF: Thank you. Good morning.
11 As you indicated, I am Susan Sapoznikoff with the
12 Office of General Counsel.

13 Pursuant to Section 120.543(5), Florida
14 Statutes, by January 1st, 2026, the Commission must
15 submit a report to the President of the Florida
16 Senate, the Speaker of the Florida House of
17 Representatives and the Joint Administrative
18 Procedure Committee, JAPC, that summarizes the
19 Commission's intended action for each of 87 rules
20 designated on the 2025 Regulatory Plan for review
21 in 2025-2026.

22 For each rule review, the report must indicate
23 whether the Commission intends to make a technical
24 change to the rule, a substantive change to the
25 rule, repeal the rule or make no change to the

1 rule.

2 Staff seeks Commission approval for the report
3 included in this item. Following the Commission's
4 approval of the report and the intended action for
5 each rule under review reflected in that report,
6 various administrative follow-up actions will be
7 necessary depending on the designated action for
8 each rule outlined in the report.

9 By April 1st, 2026, each agency must submit a
10 statement to JAPC explaining and justifying its
11 intended actions for each rule, which must include
12 an assessment of the statutory factors and then
13 publish any required notices in the FAR.

14 Staff seeks the Commission's approval of the
15 plan of action reflected in the attached report.
16 Staff further seeks administrative authority to
17 undertake, before April 1st, 2026, the follow-up
18 activities required by the report.

19 Staff is available to answer any questions.

20 CHAIRMAN LA ROSA: Members, any many questions
21 of the report?

22 And I just look to staff, we, obviously, have
23 to take a vote on approving this draft?

24 MR. BAEZ: Yes.

25 CHAIRMAN LA ROSA: Members, there is no

1 questions, let's go ahead and --

2 COMMISSIONER CLARK: Move to approve the
3 draft, Mr. Chairman.

4 COMMISSIONER PASSIDOMO SMITH: Second.

5 CHAIRMAN LA ROSA: Hearing a motion, and
6 hearing a second.

7 All those in favor signify by saying yay.

8 (Chorus of yays.)

9 CHAIRMAN LA ROSA: Yay.

10 Opposed no?

11 (No response.)

12 CHAIRMAN LA ROSA: Show that the draft report
13 is approved.

14 MS. SAPOZNIKOFF: Thank you.

15 CHAIRMAN LA ROSA: Thank you very much,
16 Ms. Sapoznikoff.

17 See, sometimes you are right in front of me,
18 and I still don't recognize them.

19 MS. SAPOZNIKOFF: Thank you.

20 CHAIRMAN LA ROSA: I am trying to lower the
21 bar. I am already off cue in my, what is my last
22 meeting.

23 Let's go ahead and let's go pick up where I
24 was trying to run to with our legislative report.

25 MR. BAEZ: I didn't mean to trip you up.

1 CHAIRMAN LA ROSA: No. I tripped myself up.

2 MS. BAEZ: You have done a wonderful job of
3 lowering the bar there, so my compliments.

4 CHAIRMAN LA ROSA: Sure.

5 MR. BAEZ: Thanks, Chairman.

6 David, as you know, is downtown for a
7 committee meeting this morning, so you literally
8 get the B team today, but he did leave some notes
9 behind that he wanted to pass along.

10 We are now in committee six, committee week
11 six. And point of reference, the Governor's budget
12 recommendations are due December 14th, so early
13 next week. You know that the session begins on
14 January 13th.

15 This morning, the House Economic
16 Infrastructure Subcommittee is discussing the
17 impact of data centers on electric utilities, and
18 this includes presentations on the use of AI by
19 infrastructure providers. Among them are regulated
20 utilities.

21 This afternoon, the Senate Regulated
22 Industries Committee will hear three bills that we
23 are currently monitoring, and you may have heard
24 David summarize them before. The first one is
25 Senate Bill 126 filed by Senator Gaetz. And I

1 think it was late last week, a strike-all amendment
2 was filed, and many of you may have seen it.

3 The -- it keeps the bill's structure, the
4 strike-all keeps the bill's structure, but it
5 broadens some of it by requiring, for example,
6 there is additions requiring parties to negotiate
7 settlements in good faith with the Office of Public
8 Counsel. It also addresses creating new standards
9 for intervention in PSC cases, as well as adding a
10 mandate to consider affordability in any proceeding
11 that may impact rates.

12 It also replaces the original return on equity
13 cap that had been contained in the proposed bill
14 with an evaluation framework, and establishes new
15 statutory processes for interim storm recovery
16 costs, among other things.

17 There is a lot of other technical amendments.
18 We can provide you -- we will be providing you with
19 a summary, if you wish. We are trying to write it
20 up. The staff, since this was late-breaking, we
21 are still sort of processing questions and possible
22 clarifications to what's contained therein. This
23 is a real thumbnail sketch of the strike-all
24 amendment, as you can see. But that is up-to-date,
25 and we will update you as it happens.

1 Senate Bill 200, titled Utilities, by Senator
2 Bradley, is also up, as well as Senate Bill 288 on
3 rural electric cooperatives.

4 Tomorrow, the House State Administration
5 Budget Subcommittee will hold a budget workshop,
6 including a review of agency vacancies, and we will
7 be present and presenting on that.

8 If you have questions, that's pretty much what
9 the update is on legislative. I don't know if you
10 have questions on anything.

11 CHAIRMAN LA ROSA: I have a more procedural
12 question.

13 MR. BAEZ: Sure.

14 CHAIRMAN LA ROSA: When a substantive
15 amendment such as the one there, as a strike-all,
16 what is our procedure to update any analysis or
17 anything that maybe the committees have asked of
18 us?

19 MR. BAEZ: Well, it depends -- they don't --
20 normally a full-blown bill analysis, that is to say
21 a new document --

22 CHAIRMAN LA ROSA: Sure.

23 MR. BAEZ: -- as you are familiar or seen
24 filed with the Legislature, or proposed -- provided
25 to the legislative committee, that doesn't happen.

1 Depending on the timing of things, and I guess in
2 this case, Mark is going to be -- Mark Futrell is
3 going to be in attendance, along with David, to
4 answer any questions from the analysis -- and I use
5 that in quotations -- that we have been able to
6 make thus far. So we are there in a capacity just
7 to answer technical questions that may come up.

8 So to answer your question, it really depends
9 on -- it really depends on the time and, honestly,
10 what the wishes of the Legislature are communicated
11 to us. I mean, I can't recall, as I sit here, them
12 ever asking to do, you know, kind of like do a
13 replacement bill analysis. Really what it is, is
14 just a running, you know, running updates and
15 thoughts. It's more based on communication with
16 the legislative committees and/or the member
17 filing, whoever is asking the questions.

18 I hope that answered your question.

19 CHAIRMAN LA ROSA: Yeah, no, that does.

20 MR. BAEZ: There is no formal -- there isn't a
21 formal process, because it really doesn't -- it
22 can't anticipate the circumstances --

23 CHAIRMAN LA ROSA: Of course.

24 MR. BAEZ: -- under which the questions come,
25 but a full-blown bill analysis normally isn't done.

1 CHAIRMAN LA ROSA: Okay. All right.

2 Commissioner Clark.

3 COMMISSIONER CLARK: If I may, Mr. Chairman.

4 Mr. Baez, we had, last year -- you are talking
5 about the vacancies report.

6 MR. BAEZ: Yes, sir.

7 COMMISSIONER CLARK: I know there were some --
8 lots of questions surrounding that. Do you think
9 we could get kind of a prelude to what's going to
10 be presented so -- in case we get those questions?

11 MR. BAEZ: Absolutely. We are putting the
12 final touches on the talking points, and I will be
13 happy to distribute them to your offices so you can
14 take a look. It's not terribly involved. The way
15 we have approached it this year, obviously in
16 anticipation, because now we have good firsthand
17 experience as to what they are focusing on, and it
18 sounds like they are focusing more or less in the
19 same direction. And what we have done is we've,
20 you know, kind of broken out the vacancies and done
21 updates based on the report that they request.

22 So the legislative committee will ask for a
23 vacancy report, and that has straight up, you know,
24 like raw numbers, what the vacancies are and how
25 long they, you know, the aging report, right, how

1 long they have been open. And we have tried to be
2 mindful of adding context as to what -- you know,
3 what the status of those individuals -- we will
4 call it the group, the different groupings of the
5 vacancies are.

6 Some of them, because of -- because this is --
7 it's a dynamic process, so what shows up in a
8 report, there may be vacancies that have been
9 filled perhaps the day before and the paperwork
10 hasn't come in. So it's basically not just an
11 update that really establishes what I would call a
12 new active number going into the meeting, and a
13 breakdown of the Commission's intentions where in
14 the process some of those vacancies may be, whether
15 they are in the process of onboarding, they are
16 actively being advertised, they are going through
17 the interview process, things of that nature.

18 COMMISSIONER CLARK: Certainly, we can include
19 that information in our report, though. I mean, we
20 don't have leave that to be deck speculated on.
21 Can we not say that up front?

22 MR. BAEZ: Well, the -- what I am referring to
23 is the report is really -- it's a spreadsheet of,
24 you know, like, it's a boilerplate spreadsheet that
25 all the agencies have. So there is numbers -- I

1 mean, there is a format --

2 COMMISSIONER CLARK: Sure.

3 MR. BAEZ: -- so it doesn't have that
4 opportunity to lend.

5 COMMISSIONER CLARK: See Attachment A?

6 MR. BAEZ: Not so much. I mean, we provide it
7 to the committee, the information to the committee
8 staff ahead of time so that there aren't any
9 surprises. And, really, just our effort is to
10 update them and to lend more context to --

11 COMMISSIONER CLARK: But for our purposes, you
12 can provide that information --

13 MR. BAEZ: Oh, yeah.

14 COMMISSIONER CLARK: -- to us, before the
15 hearing --

16 MR. BAEZ: Absolutely. Absolutely.

17 COMMISSIONER CLARK: Okay. When did you say
18 the hearing was going to be?

19 MS. LYNN: It's tomorrow at one o'clock.

20 MR. BAEZ: Tomorrow at one o'clock. So we
21 should be having something to you this afternoon.

22 COMMISSIONER CLARK: That would be great.
23 Thank you.

24 MR. BAEZ: You can take a look.

25 Questions? Anything else you want to --

1 CHAIRMAN LA ROSA: Any questions, members?

2 MR. BAEZ: All right. And we will update you
3 on how the committee meetings go and so forth,
4 so --

5 CHAIRMAN LA ROSA: Excellent.

6 MR. BAEZ: Thank you.

7 CHAIRMAN LA ROSA: Great. Thank you.

8 Then let's move to our General Counsel's
9 report.

10 MS. HARPER: Good morning, Chair. Good
11 morning, Commissioners. I just want to report on a
12 few things.

13 We had our ethics training this past week. It
14 was very well attended. So thanks to all who
15 helped put it together and for all staff who
16 attended, and it will be available on the intranet
17 for those that couldn't attend live.

18 We are busy preparing for the hearing on
19 Thursday. Staying busy with other dockets. We are
20 working very diligently on the FPL order. Go,
21 Shaw.

22 And we are also, I think I mentioned, looking
23 at updating some of our training in GCL. So when
24 we get a reprieve from all the hearings, that's
25 something we are going to be focusing on in the

1 spring. And we are also working on some training
2 for staff.

3 But I am also doing some activity with the
4 Energy Bar Association again, and so we are doing
5 some training and reaching out to -- at a couple of
6 events for University of Florida, and looking at
7 doing something with FSU Law School as well. So
8 that's going to be coming up in the spring, three
9 events, and maybe even FIU. So we have been in
10 contact with them. So we are trying to promote the
11 energy field, and maybe recruit some interns and
12 some attorneys hopefully. Working double duty to
13 try to do both those things.

14 And other than that, we are just looking
15 forward to the holidays and having a break. It's
16 been a really hard year, and I hope everybody in
17 GCL knows I appreciate all their hard work, and I
18 hope they get some rest over the holidays.

19 Thank you.

20 CHAIRMAN LA ROSA: Awesome. Thank you. I
21 think we would all second that last motion for
22 sure.

23 Let's move to the Executive Director's Report.

24 MR. BAEZ: Thank you, Chairman. And actually,
25 Adria's comments were a nice segue. I would echo

1 everything that she said.

2 And just to lend a little bit of -- throw some
3 numbers, unofficial as they may be, we haven't
4 closed the year out yet obviously. But when she
5 said this year as busy, it definitely was. We had
6 142 dockets that were opened this year alone, and
7 we closed 155. So, you see, some years you
8 actually pick up slack as the process goes.

9 This included 10 SARCs, four full requirements
10 rate cases, a number of tariff filings and four
11 rule dockets, which we were discussing earlier. So
12 it has been -- it has been a busy year.

13 The Commission issued 450 orders. And I am
14 not -- it says here 13,823 documents were filed
15 with the Commission this calendar year, up-to-date.

16 So when Adria or anyone else says it has been
17 a busy year, you feel a little winded because of
18 the year that you all have had, I think that goes
19 for everyone else in the building as well. And I
20 would also be remiss if I didn't do a shout-out to
21 the rest of the -- to the entire staff working for
22 you all. It has been a busy year. They have
23 stepped up to the plate in remarkable fashion to
24 take on the load, sometimes with pretty daunting
25 circumstances, as you well know. So

1 congratulations to them, and many, many thanks.

2 And we, too, are looking forward to the
3 holidays, more or less. And as a reminder, the
4 holiday party, Sweets in the Treat -- Treats in the
5 Suites. I am sorry. I always get that mixed up.
6 Sweets in the Suites, yes, two o'clock this
7 afternoon, come one, come all. And come all yeah
8 faithful.

9 CHAIRMAN LA ROSA: Awesome.

10 MR. BAEZ: Thank you.

11 CHAIRMAN LA ROSA: Will there be music played?

12 MR. BAEZ: Will there? I don't -- I -- that's
13 the Chairman's department. Don't you know?

14 CHAIRMAN LA ROSA: We will figure that out.

15 MR. BAEZ: We had a little taste earlier
16 today.

17 CHAIRMAN LA ROSA: That's where the Christmas
18 music will be.

19 MR. BAEZ: There you go.

20 CHAIRMAN LA ROSA: That's a good place.

21 Members, any questions of the Executive
22 Director's Report? All right, seeing none. Thank
23 you, Mr. Baez.

24 I'm trying to think of the order which I
25 should go. Let's -- I figured let's have a little

1 fun first, right. Then I am going to offer some
2 closing remarks, which I am going to be very quick
3 on.

4 So if you guys were with us last Tuesday,
5 which all of you were, you saw that there was a
6 nice Christmas tree out in our lobby, and we set
7 out a challenge to decorate the Christmas tree. So
8 as what was teased, there was an inspection that
9 occurred of which ornaments made sense, right.
10 Which ones were, like, cool. Some of us partook,
11 right. And we -- and there is a lot of great
12 representation that was -- that was there. So I
13 thought it would make sense to give out some
14 awards, right.

15 So I will display what the awards are, right,
16 and they are these -- I mean, this has to be 24
17 karat. So this is 24 karat plastic gold trophy.
18 And we will deliver these awards to all of its
19 recipients, right. So I am going to announce the
20 awards and maybe give a little bit of history of
21 why they were chosen, and so forth.

22 So the first award is the Mystery Ornament
23 Award. So there are a set of ornaments that have
24 shown up for two years in a row that are on the
25 tree. I don't know where they came from. I don't

1 know why they are there -- well, I know why they
2 are there, because it's a Christmas tree and they
3 represent what we do, right. They are a really
4 cool reflection.

5 So this year, we have -- we are giving a
6 Mystery Ornament Award. I don't know who this goes
7 to, right. But we do have a Mystery Ornament Award
8 somewhere in here. So what we are going to do is
9 that we are going to take this Mystery Ornament
10 Award and we are going to leave it with security at
11 the front desk, and mysteriously this award will be
12 picked up and will be managed by our security team
13 out front. So congratulations to the Mystery
14 Ornament Award winner, whoever that might be.

15 All right. So the next award is the Best
16 Division Ornament, right. So the Best Division
17 Ornament is OCA for their Santa complaint. So if
18 you go look at the tree, there is a Santa
19 complaint. I was unaware that Santa lived here in
20 Florida, right, I mean, Florida is attracting
21 everybody.

22 MR. BAEZ: Santa is everywhere.

23 CHAIRMAN LA ROSA: He is everywhere, yes. So
24 congratulations for OCA for their award, the Best
25 Division Award is the Santa complaint.

1 All right. Most Likely to be Appealed Award.
2 The Most Likely to be Appealed Award, where do you
3 think this one goes to? So, GCL --

4 MS. HARPER: Thanks.

5 CHAIRMAN LA ROSA: -- congratulations on your
6 award. A very nice order written relating to the
7 holidays, but if there was an award to be appealed,
8 it would maybe be that one, right.

9 MS. HARPER: That is so awesome. I can't
10 resist.

11 CHAIRMAN LA ROSA: Where are you going to
12 display your award? That's the question for all of
13 the offices.

14 MS. HARPER: We will put it in a very
15 prominent spot.

16 CHAIRMAN LA ROSA: Okay. All right. I just
17 came out of GCL. You guys have a nice presentation
18 of a lot of things.

19 All right. Best PCS -- PCS -- PS -- my
20 goodness -- PSC -- thank you, that's where we are
21 at -- the best PSC Mascot Ornament, right. Did you
22 know we had a mascot?

23 COMMISSIONER PASSIDOMO SMITH: Now I do.

24 CHAIRMAN LA ROSA: Now you do. So -- what?
25 Okay, so there you go. So we are creative.

1 Best Mascot Award, right, is to Miguel
2 Masferrer for boots --

3 COMMISSIONER PASSIDOMO SMITH: Awe, yeah.

4 CHAIRMAN LA ROSA: -- who is -- who we miss
5 him, but we do get updates from him every now and
6 again. It's nice to see him hanging on our tree.
7 So Best Mascot Award, figuratively, right. It's
8 unofficial, right.

9 COMMISSIONER PASSIDOMO SMITH: Yeah.

10 CHAIRMAN LA ROSA: I will leave that to you.

11 COMMISSIONER PASSIDOMO SMITH: Okay.

12 CHAIRMAN LA ROSA: You can decide whether we
13 have an official --

14 COMMISSIONER PASSIDOMO SMITH: I like that,
15 yeah.

16 CHAIRMAN LA ROSA: -- mascot, right.

17 COMMISSIONER FAY: So we need the hunter.

18 CHAIRMAN LA ROSA: The utility commission with
19 a cat as its mascot.

20 All right. Best Musical Ornament. I mean,
21 you know, maybe I am the music chairman. I don't
22 know. People are probably, Mike, you don't even
23 really, like, big into music, but I am as chairman
24 for some reason. I think it's important for people
25 to gather.

1 So Best Music Ornament goes to the Rolling
2 Stones ornament, right, who currently the
3 contributor is unknown, right. So we don't know
4 who that contributor is who put the Rolling Stones
5 ornament on there, but I got a feeling we are going
6 to find out at some point today.

7 All right. Best Representation of Themselves,
8 right. Best Representation of Themselves, right.
9 This is why it's important for everyone to partake,
10 you never know what you are going to be recognized
11 for.

12 All right. I made a comment about it. I
13 maybe gave it away. Maybe I didn't give it away,
14 but Are You Serious, Clark, goes to our own
15 Commissioner Gary Clark for making the best
16 representation of himself. I know you are stoked.

17 COMMISSIONER CLARK: I don't get credit for
18 this.

19 CHAIRMAN LA ROSA: I will let you guys fight
20 over --

21 COMMISSIONER CLARK: You know who the award --

22 CHAIRMAN LA ROSA: -- who is going to put it
23 where.

24 All right. So the Best Edible Award. The
25 Best Edible. Listen, believe it or not, there is a

1 few that fell into this category that could have
2 been chosen, right. So the Best Edible Award goes
3 to AIT for using a PCS -- PCS. Man, you would
4 think that I am -- PSC badge -- this is the problem
5 when you read things -- PSC badge covered in star
6 mints. So it looked very appetizing, and I had to
7 resist, but Best Edible Award ornament goes to AIT.

8 All right. So in every competition, there has
9 to be an MVP, right. So we have what we are going
10 to call the 2025 Holiday Tree Ornament MVP. Is
11 there any guesses who the MVP could be,
12 Commissioners? Man, maybe I should open this up
13 for a vote.

14 All right. So ECO for their cube with actual
15 likeness is of their employees. So they were not
16 afraid --

17 COMMISSIONER FAY: Best.

18 CHAIRMAN LA ROSA: -- right. See, right,
19 unanimous -- unanimous the decision. They were not
20 afraid to put their name, image and likeness on
21 their ornaments. So congratulations to ECO for
22 winning what we will call the Ornament MVP this
23 year.

24 Unfortunately, those are all the awards we
25 have. These awards, again, are these nice 24 karat

1 gold plastic gold trophies. We will be handing
2 those out later today, so I know -- be very excited
3 as those come to your offices. So congratulations
4 to all the award winners. And thank you for
5 participating.

6 And it kind of leads me into, like, my
7 thoughts, right. Like, I think that it's important
8 for us to certainly have a little bit of fun, do
9 some cool things. As has been discussed by both
10 our General Counsel and our Executive Director,
11 it's been a tough year. There is no question about
12 it, and I think we got to have a little fun in the
13 process, so that's what this month gets to bring
14 us.

15 So I wanted to offer just a few comments.
16 This is, I guess, my last technical meeting as
17 Chairman. I know we got a little bit of work still
18 going on next week, but I just wanted to offer just
19 some kind of closing comments, and just certainly
20 thank some folks that absolutely need it.

21 So I walk in this building, and you have
22 probably heard me say some rendition of this
23 before, I walk in this building every morning and I
24 feel blessed. I am blessed because I get to work
25 in an awesome environment with incredible

1 individuals who push me and challenge me day in and
2 day out, and I try not to ever forget that as I
3 pull into the parking lot and I walk through the
4 doors. And I -- honestly, I thank God that he has
5 given me the ability to be in this type of position
6 to make these decisions.

7 The decisions that we make, they are
8 difficult. And I have got -- I have no problem
9 ever expressing my faith and where I come from, but
10 it's what I lean on. And we make tough decisions
11 day in and day out here at the Commission, and
12 there is no way I could ever get through those
13 decisions because they are so impactful, and I am a
14 person that really wants to get in the weeds on
15 things, without opening up the Bible and reading
16 and understanding what the cornerstone of my belief
17 is and why I have been placed here. And I honestly
18 do believe that, that I have been placed here. I
19 don't believe I am the most qualified person,
20 frankly, to be here on the Commission. I don't
21 feel like I am the most qualified person to be your
22 chairman, but I do believe God led me here, and I
23 am trying to fulfill that purpose for whatever his
24 plan might ultimately be.

25 And I don't ever try -- I don't ever allow

1 that moment to pass without remembering that, and
2 leaning on that, but that's how I get through my
3 day. That's how I get through my week, and that's
4 how I have gotten through my chairmanship, and it's
5 important to make sure that I thank my Lord and
6 Savior and start with that.

7 The most -- the next most important element in
8 my life is my wife and my kids. I was watching
9 Andrew last week, and I was saying, all right, let
10 me not get choked up, but it's always difficult,
11 right --

12 COMMISSIONER FAY: Do you want a
13 three-year-old on your lap?

14 CHAIRMAN LA ROSA: Yeah, listen, I don't know
15 how you did that. I am just imaging them, and as
16 my son texts me as I am walking into this meeting
17 literally with 30 seconds to spare, hey, dad, you
18 know, asking me about this or about that. And I am
19 always trying to give advice, and I always want to
20 stop in the moment and realize, hey, be a father,
21 be a father first.

22 But without their support, without my wife's
23 support, without my kids' support, you know, we
24 come home from all -- each and every one of our
25 jobs each and every day and whatever our daily

1 responsibilities are, and some days are tougher
2 than others. And without that support, there is no
3 way I could have gotten through, not just being a
4 commissioner every day -- and of course, I am not
5 going anywhere, but being Chairman, which offers
6 that extra layer of concentration and that extra
7 layer of elements that are put on your desk, and
8 some days have been challenging, and there is no
9 way I could have gotten through it without my
10 wife's support, without her pushing me.

11 She may not know a whole lot about utilities,
12 but she does understand a whole lot about life and
13 how you make decisions, and she's been guiding me
14 behind the scenes. There is no way I could have
15 done it without her.

16 My kids, who I always joke that they have no
17 idea what I do, but they are always there to
18 support me. I always say a joke that when I was in
19 the Legislature, they were very disappointed the
20 first time they came to the capital because they
21 thought I worked in the White House and they
22 realized it wasn't the White House. It was
23 different.

24 So they still don't really have a true
25 understanding of what I do day in and day out as a

1 utility regulator, but they are super supportive in
2 what I do, and they know that what I do is
3 important, and they know what I do is impactful for
4 their generation. So I can't -- I could not do did
5 without my wife and without my kids' support.

6 My next important element, and what I will
7 call is really kind of the three prongs that hold
8 me up day in and day out is my staff. So when I
9 came onboard on the Commission, it only took one
10 phone conversation with both Ana and Cristina to
11 realize that the lord had already blessed me and
12 put the right people in front of me walking into a
13 situation that, frankly, I didn't know a whole lot
14 about. I thought I did, but their understanding
15 for detail, their understanding, of course, of how
16 we operate as an agency and their willing and
17 ability to adjust to what I do and how I react to
18 things has been immense.

19 So, Ana and Cristina, thank you for being
20 there for me as Chairman. I know I am maybe not
21 the easiest person to always work with. I try to
22 be at times, but your guidance and your support has
23 truly allowed me to be successful and, at the end
24 of the day, has made my life and this job easier if
25 it could be done any easier. So thank you, Ana and

1 Cristina.

2 As Chairman, I really try to set forth a very
3 simple tone, and I wanted to make sure that I
4 understood or what I was trying to pursue were very
5 simple elements that I thought could benefit us,
6 right. And I thought there could be elements that
7 I could use as my guiding principles. So
8 transparency and workforce development were a major
9 part of that.

10 We created the Efficiency Team. And we didn't
11 create this team because things had to be changed.
12 I thought that it was important to have a system
13 that we could rely on, and maybe more importantly,
14 folks that didn't understand our process saw that
15 there was a system in which we constantly looked
16 back at things that were necessary, right. And my
17 hope is that that builds support to the public, and
18 builds confidence in the residents and the
19 ratepayers of Florida of their government.

20 I think all good organizations should go back
21 and continuously look at the decisions they make,
22 why they make them, and how they continue to move
23 forward. The Efficiency Committee is a process
24 which enables and has an opportunity to deliver
25 that.

1 On that same tone of transparency, with the
2 help, of course, of our Executive Director, the
3 Office of External Affairs was expanded, or grown,
4 and a foundation was created.

5 You know, I think it's important to always
6 make sure that we engage the public with
7 information, that we educate them on the things
8 that we do, what it is that we are saying, what it
9 is of maybe the whys that are behind certain
10 things, and ultimately, what's important for them
11 to take away from decisions that are made, or just
12 things that are maybe going on. And I think this
13 gives us the opportunity to not just educate those
14 within government, but also within the state of
15 Florida. So extremely happy that we were able to
16 do that, to grow that. I think it's extremely
17 important to part of the things that we have
18 ultimately done.

19 We have seen our response with state
20 emergencies unfortunately expand a little bit
21 because there has been a lot of activity. Knock on
22 wood, 2025 has been very low key, but 2024 was not.
23 So making sure that we continue to be on top and
24 what I will say sharpening the sword as we display
25 our information to whomever the decision-makers are

1 that may be deciding on what we are reporting on
2 are essentially important. So the Office of
3 External Affairs is huge in doing that.

4 Workforce development, as I started my
5 chairmanship, I invited Valencia College to come
6 speak to us. As many of you know, this has been a
7 very important part of my thinking. I believe it's
8 important for us, not just as professionals, not
9 just as an organization, whether you are in the
10 public or private sector, is to raise and mentor
11 the next generation. And I believe that we have
12 done that, and I have certainly heard a lot more
13 discussion in the past, frankly, the past couple,
14 you know, of months this past year about internship
15 programs. We heard a little bit about today about
16 how GCL is pursuing that, is that giving an
17 opportunity to those that maybe would not have been
18 given an opportunity before is a legacy that we can
19 leave.

20 The workforce of any organization is its
21 cornerstone. The workforce of any economy is its
22 bedrock. So that is incredibly important to me,
23 and I believe that we started to move in the right
24 direction to talk more about workforce development,
25 and to make that a part of what we do day in and

1 day out.

2 All right. My fellow Commissioners, right.
3 Thank you, right. That is my final thank you. I
4 am humbled to be chosen to help lead us as a
5 commission. I believe that culture is an
6 environment that you create and the standards that
7 you set within it are incredibly important, right.

8 I also believe that many times you don't get
9 judged by what you do while you are doing it, you
10 get judged by what happens after you leave and the
11 legacy that you leave behind it. That sometimes is
12 the true barometer of impact.

13 My hope is that I have directed us in the
14 right direction. I know that I started back in
15 January of '24, and I said something on the lines
16 of, hey, it's very difficult sometimes to jump in
17 and lead something that's already being led in the
18 right direction, right. And that's a testament to
19 both Chairman Fay and Chairman Clark, both
20 chairmen, of course, under my time as a
21 Commissioner. I learned from both of you guys,
22 right, and that's -- it was difficult because I
23 wanted to make sure more than anything that I just
24 didn't screw it up, right. And I thank you.

25 And I don't know that you know that you

1 mentored me, but you did. You kept me informed.
2 You let me know what was happening. You let me
3 know why things were happening, and allowed me to
4 basically take the baton, or take the gavel in our
5 essence and run with it, right. So thank you,
6 gentlemen.

7 My hope is that the legacy that you guys have
8 left behind is something that I will have continued
9 after I have left, and hopefully I can be judged on
10 the same parallels that you guys have been, at
11 least in my book 100 percent for sure.

12 The final thing I will say in regards to us,
13 my leadership philosophy sometimes is different,
14 right. I don't like the spotlight. I don't need
15 to be in front of a camera. The first time I think
16 NARUC had asked us -- or had asked me, only because
17 I was chair, to talk when they came to Florida was
18 just a happenstance of I was Chairman at the time
19 that they were here.

20 I would have happily handed that to any each
21 and every one of you guys, but thank you for the
22 opportunity to put me here and give me those
23 opportunities. That has honestly spun an
24 opportunity that I never saw coming. I never
25 envisioned getting more involved in NARUC than I

1 currently am today now being chair of a committee
2 and being on the executive committee with
3 Commissioner Passidomo, soon to be Chair Passidomo,
4 so I am honored to do that, but thank you for your
5 guidance, for you asking me and putting your
6 confidence behind me.

7 I believe that sometimes the best way to lead,
8 especially a group of leaders itself, is to stand
9 behind and watch and follow, and I think I have
10 certainly done that, and that's been -- that's been
11 my approach to leading us as a commission.

12 I hear a lot about Team Florida, and I hope
13 that I continued that sentiment, that we continued
14 to move team Florida in the right direction, I hope
15 that I have.

16 And I will just say, I look forward to working
17 with you, Madam Chairman Passidomo Smith, and I
18 can't wait to pass the gavel to you when the time
19 comes here in a few days. So thank you guys,
20 again. It's been an honor to be your Chairman here
21 at the PSC. Thank you.

22 (Applause.)

23 CHAIRMAN LA ROSA: All right. So I figured
24 let's just save that for last.

25 Any other closing remarks or other matters

1 that have to be addressed?

2 COMMISSIONER PASSIDOMO SMITH: Mr. Chair,
3 could I make some remarks, please?

4 CHAIRMAN LA ROSA: Madam Chairman, you are
5 recognized, of course.

6 COMMISSIONER PASSIDOMO SMITH: I know you
7 don't like this, because you are a very, very
8 humble person, but I do want to take a moment to
9 thank you and congratulate you for this incredible
10 job you have done these past two years. As you
11 pass the gavel, it's only fitting we pause to
12 acknowledge your leadership and what it's meant to
13 this agency and to the people of Florida.

14 From the moment you were elected chair back in
15 2024, it you brought to the role a unique
16 combination of public service experience, private
17 sector pragmatism and a clear vision for the future
18 of the Commission. Your background as a
19 legislature -- legislator and a real estate
20 developer accustomed to strategic planning and
21 prudent investment informed a leadership style
22 grounded in realism, responsibility and
23 forward-thinking in policy.

24 From your first conference as Chair, you laid
25 out a forward-looking agenda. You embraced new

1 technologies, encouraged workforce development in
2 the utility sector, increasing accountability and
3 strengthening credibility with consumers. Under
4 your stewardship, the Commission convened a
5 workshop on potential nuclear power in Florida's
6 energy portfolio, and after your thoughtful review
7 and suggestions, this was moved forward to the
8 Governor and the Legislature.

9 And as a personal -- on a personal level, as I
10 step into the role of Chair, I am just very
11 grateful for your mentorship and your collegiality.
12 I have witnessed firsthand your ability to balance
13 robust debate with respect, and to divert -- to
14 welcome diverse perspectives and to guide the
15 Commission with both conviction and flexibility.

16 I am so grateful that you are remaining on as
17 Commissioner after this. I look forward to
18 continuing to learn from you and to continue, not
19 just obviously all of these things we mentioned.
20 There is a lot of substantive work that you did
21 moving this commission forward, but there was also
22 a lot internally. I think we -- just for example,
23 like, I mean, there is just, like, so many little
24 things that we have done that I think that have
25 brought all of us both -- have kind of brought

1 this -- me, coming from staff and seeing, you know,
2 when I first started being terrified of the suite,
3 and you have found away to bridge the suite and the
4 staff, and that we really all are here as one
5 collective body to push the Commission forward for
6 the work that we do for the people of Florida. And
7 so I am so grateful for that, that we really, I
8 think, have all come together, and we all know each
9 other, you know, are on a first name basis, and
10 that's just -- is really testament to what you have
11 done here internally.

12 We do want to present you -- here is your
13 formal gavel. So you are not losing your gavel.
14 It's just going to be nice embedded into a plaque
15 for now.

16 COMMISSIONER CLARK: You can't use it.

17 CHAIRMAN LA ROSA: Awesome.

18 COMMISSIONER PASSIDOMO SMITH: Exactly. Yeah.
19 So you will have to use the whole plaque to bang.

20 CHAIRMAN LA ROSA: Right. It looks like it's
21 glued on there good --

22 COMMISSIONER PASSIDOMO SMITH: Yeah.

23 CHAIRMAN LA ROSA: -- so I can't take it out.

24 Thank you guys.

25 COMMISSIONER PASSIDOMO SMITH: Thank you so

1 much.

2 CHAIRMAN LA ROSA: Thank you. Awesome.

3 Awesome.

4 Excellent. Well, thank you guys.

5 Commissioner Fay.

6 COMMISSIONER FAY: Chairman, I would like to
7 make some comments real quick for you on top of
8 what Commissioner Passidomo said.

9 First of all, I like to see other people
10 squirm. I don't like that spotlight either, and so
11 I am going to share that uncomfortable level that
12 you placed on me last week.

13 So briefly, just the first part of that is,
14 you know, we had our meet -- we had our last
15 Agenda -- your last Agenda as Chair, and, you know,
16 you just completely gave the floor to Commissioner
17 Graham and I to be recognized in that process,
18 which was just a completely, you know, humble and
19 appreciated thing to do. I know with my --
20 especially with my family there, I appreciated it,
21 and I felt when we left that meeting, I was like,
22 we didn't get to talk about the Chairman, like,
23 this is, like, this is unfair. Like, we should at
24 least get to acknowledge the things he does. And
25 so this is a different environment, but probably a

1 more appropriate one to do so, because you have
2 taken a lot of time to engage with staff and the
3 folks in the building, and I think your message has
4 really resonated with them.

5 We mentioned the new technology stuff, the
6 transparency components. I know you and I have
7 sort of joked about what was the world before Case
8 Center, and we had, like, all of these things up on
9 a projection screen, right. Just the difference in
10 having access to all intervenors and the public and
11 everybody being able to see that was just a massive
12 step forward for the agency, and I think that would
13 -- of course, was in large part to our staff, but
14 also in large part to your leadership to get that
15 to a position where, you know, we ran for two years
16 under your leadership, and I don't recall a
17 significant issue ever arising. I mean, I think we
18 might have had small things come up, like normal
19 technology, but for the most part, it ran really,
20 really well, and so I appreciate you doing that.

21 I do think you brought a lot of real world
22 experience, I think both you and Commissioner
23 Clark. I sort of laugh, probably you and I might
24 have been on the opposite sides of the votes
25 probably the most at times with things, and I think

1 the reality is the lawyers get in the way of the
2 pragmatic folks who actually have worked on the
3 private side and built business, and that sort of
4 thing. And so I really appreciated that
5 perspective that you brought, and the humility you
6 brought to that process.

7 I really appreciated the time you gave in the
8 hearing process. I think that is something that's
9 really important to me. And I know from being
10 Chair that there can be a lot of pressure to
11 navigate schedules for the five of us, and then
12 staff, legal timelines that are required by statute
13 and rules. I mean, it's just -- it's sort of
14 insane when you look at the end of the year and you
15 think you're -- the ability to do everything that
16 was done from a scheduling perspective to meet of
17 all those timelines, I think, is just really
18 impressive. And after sitting in that seat, I know
19 it's not an easy thing to do on our end.

20 I am glad you and Commissioner Passidomo are
21 stepping up in NARUC leadership, and not for the
22 fact that I think you needed a lot of guidance like
23 I did. I think the people who step forward in
24 that, you know, across the country who helped me
25 serve was really key. But I think, as you give to

1 give, you know, back, you get to give our story
2 back from Florida, and I think you get to engage in
3 a national level, which is key for us. And I think
4 you have done that on the Commission side, but also
5 prioritized on the side of internships and
6 students.

7 You and I have talked a lot about this, you
8 know, no matter what your role is, if you don't
9 have some focus on giving back in development to
10 other individuals, even if it requires more work,
11 not necessarily a cost savings in any way, it's a,
12 you know, a requirement to commit to development of
13 those individuals who may know very little about
14 our industry and the process, your commitment to
15 that, I think, has pushed the Commission forward in
16 a way that I, you know, maybe hoped to do but could
17 never do, and so I appreciate that you stayed
18 committed to that. And I think we have seen some
19 progress in that at the end of the day, and so I
20 appreciate you doing that.

21 And then last but not least, your family, your
22 family and the way you carry yourself with your
23 family, I think you have probably helped me a lot
24 just with our conversations and your boys, and
25 hearing about football and all the things that they

1 do, it makes me realize that I probably need to be
2 more disciplined with my child a little bit. You
3 are a good structure, you are a great father, a
4 great husband, and I said this to Commissioner
5 Clark before when he was Chair, it's absolutely
6 what drives, I think, a lot of what we do.

7 So this is all very important, of course. We
8 know that. These decisions are very tough, and
9 they are at times very difficult. They impact our
10 families. And so just your ability to juggle all
11 that, I think, is very impressive to me, because I
12 don't -- you know, Davis doesn't have football yet,
13 so I don't even appreciate the fact that you have
14 to run all around town and all the windshield time
15 that you put in to make sure that your kids can do
16 what they want to do and develop in the way that
17 they want to develop, and so it's been an honor to
18 serve with you, and I think you have done an
19 amazing job in the position. So good that now your
20 Chief Advisor has become a Commissioner. And so if
21 that's not mentorship, I don't know what it is, but
22 I think you will absolutely leave a legacy from a,
23 you know, process standpoint with the technology,
24 the transparency, the internships, all the things
25 that you put forward.

1 And Governor Scott said to me when I got in
2 the position, he -- his appointments were the most
3 important thing that he did because those
4 individuals sat in those positions long after he
5 left that position. And I think your commitment to
6 development of people in this building and
7 internships, and even us, as Commissioners, I
8 think, is probably going to long outlast, like,
9 your time here.

10 I am glad you are not going anywhere. It
11 sounds like you are not going anywhere, but I think
12 that commitment has been really nice to see in our
13 commission, so I appreciate everything that you
14 have done, and it's been an honor to serve with
15 you.

16 CHAIRMAN LA ROSA: Thank you very much.

17 COMMISSIONER CLARK: Mr. Chairman, I -- the
18 difficult part about going last is everything has
19 been said. My colleagues have certainly covered a
20 lot of the attributes that you have brought to the
21 table, not only as a Chairman and as a
22 Commissioner, but as a human being as well. And I
23 think that's where I would come back and just
24 reiterate my admiration, my appreciation for you as
25 a person, and the humility in which you have

1 governed this organization, the compassion that you
2 have for people, and for employees. I think that
3 certainly is going to be, in my mind, recognized as
4 one of your greatest strengths, and a real tribute
5 to the character of the man that's sitting before
6 us today.

7 And so I want to say, personally, I appreciate
8 everything that you have done for this
9 organization, everything that you have done for me
10 in helping me as we have managed this last couple
11 of years, and wish you the very best. I know you
12 are not going anywhere either, but we should be
13 wishing Commissioner Fay the very best, I guess,
14 but thank you very much for your service to us.
15 Thank you.

16 CHAIRMAN LA ROSA: Thank you.

17 We certainly do wish Commissioner Fay the very
18 best, this being your last meeting, so thank you.
19 Thank you for what you have done, and again, for
20 that leadership and that guidance.

21 And I thank you all again for being able to be
22 your Chairman. I am lucky I get to work with,
23 obviously, with you, Gary and Gabby, continuing
24 moving forward, but Andrew certainly will be
25 missed, but I have a similar sentiment that the

1 things you left behind will continue, and I think
2 we if use that barometer of how -- how a place, an
3 environment, a culture reacts once a major
4 contributor has left, yours is going be to very
5 positive. So thank you, thank you for serving and
6 giving your commitment.

7 So if there is no further business before us,
8 I figured this time would be best to go ahead and
9 to give out our first award, at least hand it so
10 people can see how this process works. So I will
11 go ahead and give Commissioner Clark your Best
12 Representation of Yourself Award.

13 COMMISSIONER CLARK: Thank you so much.

14 CHAIRMAN LA ROSA: All right. Seeing no
15 further business before us, this meeting is
16 adjourned. Thank you.

17 (Proceedings concluded.)

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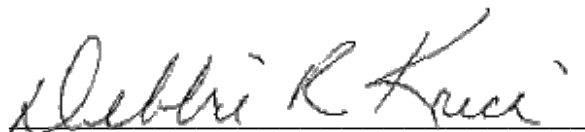
STATE OF FLORIDA)
COUNTY OF LEON)

I, DEBRA KRICK, Court Reporter, do hereby
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I FURTHER CERTIFY that I am not a relative,
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DATED this 22nd day of December, 2025.



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